BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Consideration of the tax impacts associated with Tax Cuts and Jobs Act of 2017 for Florida Power & Light Company.

DOCKET NO. 20180046-EI ORDER NO. PSC-2018-0415-PCO-EI ISSUED: August 22, 2018

ORDER GRANTING INTERVENTION

On February 21, 2018, this Commission opened this docket to consider the tax impacts associated with the Tax Cuts and Jobs Act of 2017 on Florida Power & Light Company (FPL). This docket is currently scheduled for hearing on February 5-8, 2019.

Petition for Intervention

By petition dated July 24, 2018, the Federal Executive Agencies (FEA) requested permission to intervene in this proceeding. FEA consists of certain agencies of the United States Government that have offices, facilities and/or installations in Florida Power & Light Company's (FPL) service area and purchase electricity from FPL. FEA asserts that its agencies, as retail customers of FPL, are directly and substantially affected by any change in FPL's rates which result from the passage of the Tax Cuts and Jobs Act of 2017. The Department of Defense has been delegated authority by the General Services Administration to represent, through the Department of the Air Force counsel, the consumer interests of FEA in this proceeding pursuant to 40 U.S.C.A. 481(a)(4) and 486(d). The time for filing objections to FEA's petition for intervention has expired with no objections having been filed.

Standards for Intervention

Pursuant to Rule 28-106.205, Florida Administrative Code (F.A.C.), persons, other than the original parties to a pending proceeding, who have a substantial interest in the proceeding and who desire to become parties may move for leave to intervene. Petitions for leave to intervene must be filed at least twenty (20) days before the final hearing, must comply with Rule 28-106.204(3), F.A.C., and must include allegations sufficient to demonstrate that the intervenor is entitled to participate in the proceeding as a matter of constitutional or statutory right or pursuant to Commission rule, or that the substantial interests of the intervenor are subject to determination or will be affected through the proceeding. Intervenors take the case as they find it.

To have standing, the intervenor must meet the three-prong test set forth in <u>Florida Home Builders v. Dept. of Labor and Employment Security</u>, 412 So. 2d 351 (Fla. 1982), and <u>Farmworker Rights Organization</u>, Inc. v. Dept. of <u>Health and Rehabilitative Services</u>, 417 So. 2d 753 (Fla. 1st DCA 1982), which is based on the basic standing principles established in <u>Agrico Chemical Company v. Department of Environmental Regulation</u>, 406 So. 2d 478 (Fla. 2d DCA 1981). Associational standing may be found where: (1) the association demonstrates that a

¹ Under <u>Agrico</u>, the intervenor must show that: (1) he will suffer injury in fact which is of sufficient immediacy to entitle him to a Section 120.57, F.S., hearing; and (2) the substantial injury is of a type or nature which the

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substantial number of an association's members may be substantially affected by the Commission's decision in a docket; (2) the subject matter of the proceeding is within the association's general scope of interest and activity; and (3) the relief requested is of a type appropriate for the association to receive on behalf of its members.

Based on the above representations, it appears that FEA has met the associational standing requirements of <u>Florida Home Builders</u> stated above. FEA asserts that it has a substantial number of federal agencies that are ratepayers of FPL and as a result are directly and substantially affected by the decision in this case. Further, keeping electricity costs as low as possible falls within the purview of FEA's general scope of interest and is the type of relief appropriate for FEA to receive on behalf of the federal agencies it represents. Therefore, it is

ORDERED by Commissioner Julie I. Brown, as Prehearing Officer, that the Petition to Intervene filed by Federal Executive Agencies is hereby granted as set forth in the body of this Order. It is further

ORDERED that FEA takes the case as it finds it. It is further

ORDERED that all parties to this proceeding shall furnish copies of all testimony, exhibits, pleadings and other documents which may hereinafter be filed in this proceeding, to:

ANDREW J. UNSICKER, Maj, USAF AFLOA/JACE-ULFSC 139 Barnes Drive, Suite 1 Tyndall Air Force Base, Florida 32403 (850) 283-6347 andrew.unsicker@us.af.mil Org Box E-mail: ULFSC.Tyndall@US.AF.MIL

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proceeding is designed to protect. The first aspect of the test deals with the degree of injury. The second deals with the nature of the injury. 406 So. 2d 478 at 482. The "injury in fact" must be both real and immediate and not speculative or conjectural. International Jai-Alai Players Assn. v. Florida Pari-Mutuel Commission, 561 So. 2d 1224, 1225-26 (Fla. 3d DCA 1990); See also: Village Park Mobile Home Assn., Inc. v. State Department of Business Regulation, 506 So. 2d 426, 434 (Fla. 1st DCA 1987), rev. den., 513 So. 2d 1063 (Fla. 1987) (speculation on the possible occurrence of injurious events is too remote).

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By ORDER of Commissioner Julie I. Brown, as Prehearing Officer, this <u>22nd</u> day of <u>August</u>, <u>2018</u>.

JULIE I. BROWN

Commissioner and Prehearing Officer Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399 (850) 413-6770 www.floridapsc.com

Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

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NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

Any party adversely affected by this order, which is preliminary, procedural or intermediate in nature, may request: (1) reconsideration within 10 days pursuant to Rule 25-22.0376, Florida Administrative Code; or (2) judicial review by the Florida Supreme Court, in the case of an electric, gas or telephone utility, or the First District Court of Appeal, in the case of a water or wastewater utility. A motion for reconsideration shall be filed with the Office of Commission Clerk, in the form prescribed by Rule 25-22.0376, Florida Administrative Code. Judicial review of a preliminary, procedural or intermediate ruling or order is available if review of the final action will not provide an adequate remedy. Such review may be requested from the appropriate court, as described above, pursuant to Rule 9.100, Florida Rules of Appellate Procedure.