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STATE OF FLORIDA

OFFICE OF THE PUBLIC COUNSEL

c/o The Florida Legislature 111 West Madison Street Room 812 Tallahassee, Florida 32399-1400 904-488-9330

December 11, 1996

Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

Re: Case No. 960451-WS

Dear Ms. Bayo:

Enclosed for filing in the above-referenced docket are the original and 15 copies of the Direct Testimony of Donna DeRonne on Behalf of the Citizens of the State of Florida.

Please indicate the time and date of receipt on the enclosed duplicate of this letter and return it to our office.

ACK _ AFA APP CAF HM:bsr CMU _ Enclosures CTR EAG LEG LIN OPC RECEIVED & FILED RCH SEC WAS SSC-BUREAU OF RECORDS HTC

Harold McLean Associate Public Counsel

Sincerely

DOCUMENT NUMBER-DATE

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FPSC-RECORDS/REPORTING

FILE COPY

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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DONNA DERONNE

Respectfully submitted, Jack Shreve Public Counsel

Office of Public Counsel c/o The Florida Legislature 111 West Madison Street Room 812 Tallahassee, FL 32399-1400

(904) 488-9330

Attorney for the Citizens of the State of Florida

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FPSC-RECORDS/REPORTING

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	DIRECT TESTIMONY OF DONNA DERONNE
1	ON BEHALF OF THE CITIZENS OF FLORIDA
2	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
3	UNITED WATER FLORIDA
5	DOCKET NO. 960451-WS
6 7 8 Q. 9 A. 10	I. INTRODUCTION WHAT IS YOUR NAME, OCCUPATION AND BUSINESS ADDRESS? My name is Donna DeRonne. I am a Certified Public Accountant, licensed in the State of Michigan, and a regulatory consultant in the firm of Larkin & Associates, Certified Public Accountants (registered in Michigan) with offices
12 13 14 Q.	at 15728 Farmington Road, Livonia, Michigan 48154. PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES.
15 A.	Larkin & Associates is a Certified Public Accounting and Regulatory The firm performs independent regulatory consulting
17	primarily for public service/utility commission staffs and consumer interest groups (public counsels, public advocates, consumer counsels, attorneys
18	I arkin & Associates has extensive experience in the damage
19	regulatory field as expert witnesses in over 300 regulatory proceedings including numerous water and sewer, gas, electric, and telephone utilities
21	including numerous water and sever, gar-

1	Q.	HAVE YOU PREPARED AN APPENDIX WHICH DESCRIBES YOUR
2		QUALIFICATIONS AND EXPERIENCE?
3	A.	Yes. I have attached Appendix I, which is a summary of my experience and
4		qualifications.
5		
6	Q.	BY WHOM WERE YOU RETAINED, AND WHAT IS THE PURPOSE OF
7		YOUR TESTIMONY?
8	A.	Larkin & Associates was retained by the Florida Office of Public Counsel to
9		review the rate increase request by United Water Florida ("UWF" or
10		"Compary"). Accordingly, I am appearing on behalf of the Citizens of Florid
11		("Citizens").
12		
13	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
14	A.	The purpose of my testimony is to present recommended adjustments
15		concerning UWF's revisions to plant additions including the impact on
16		depreciation, impact of the change in depreciation rates on accumulated
17		depreciation, salary and wage expense, payroll tax expense and employee
18		benefits.
19		
20	Q.	ARE YOU SPONSORING ANY EXHIBITS IN SUPPORT OF YOUR
21		TESTIMONY?

	the schedules included within Exhibit (HL-1),
1 A.	Yes, I am sponsoring several of the schedules included within Exhibit (HL-1), which was provided as part of the direct testimony of Citizens Witness Hugh
2	which was provided as part of the direct to the dule contained within Exhibit
3	Larkin, Jr. The witness responsible for each schedule contained within Exhibit
4	(HL-1) is provided on the top of the schedules.
5	HOW WILL YOUR TESTIMONY BE ORGANIZED?
6 Q.	HOW WILL YOUR TEST INCOME. I which impact rate base. I
7 A.	I will first discuss my recommended adjustments which impact rate base. I
	will then discuss my recommendations which impact operating income.
8	
9	
10	II. RATE BASE
**	Revisions to Plant in Service
11	TARKEN HAS RECOMMENDED THAT RATE BASE, INCLUDING
12 Q.	PLANT IN SERVICE, BE ADJUSTED TO REFLECT THE 13-MONTH
13	PLANT IN SERVICE, BE ADJUSTMENTS
14	AVERAGE METHODOLOGY. ARE ANY ADDITIONAL ADJUSTMENTS
	TO LIWES PROPOSED PLANT IN SERVICE NECESSARY?
15	Yes. UWF has made substantial revisions to the projected capital additions
16 A	Yes. UWF has made substantial to the reflected in plant in service.
17	included in its filing. These revisions should be reflected in plant in service.
10	The Company's filing included estimated plant additions of \$7,090,625 during
18	1996 and \$6,860,186 during 1997 for its water operations, and \$18,081,197
19	during 1996 and \$13,710,548 during 1997 for its wastewater operations,
20	during 1996 and \$13,710,548 during 1997 to the transport of \$45.74 million.
21	resulting in total projected additions over the two year period of \$45.74 million.

According to UWF's response to Citizens' Interrogatory No. 78, the projected plant additions for the two year period has been reduced to \$39,150,000, which 2 is a 14.4% reduction. HOW DOES UWFS ACTUAL 1996 PLANT IN SERVICE TO DATE 4 COMPARE TO THE PROJECTED 1996 PLANT IN SERVICE INCLUDED Q. 5 6 In response to Citizens Interrogatory Nos. 60 and 61, UWF provided the actual IN THE FILING? plant in service, by account, through September 1996 for its water and A. 8 wastewater operations. The projected plant in service, by account and by month, for the water and wastewater operations is included in the filing in 10 Schedules A-5 and A-6. The projected water plant in service as of September 11 1996 included in the filing is \$50,826,575. The actual water plant in service 12 on UWF's books as of September 1996 was \$47,194,549, which is \$3.63 13 million less than the projected amount. 14 15 The projected wastewater plant in service as of September 1996 included in the 16 filing on Schedule A-6 is \$79,684,444. The actual water plant in service on 17 UWFs books as of September 1996 was \$78,383,287, which is \$1.27 million 18 less than the projected amount. Combined, the actual water and wastewater

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plant in service as of September 1996 is approximately \$4.9 million less than

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3 Q. WHAT TYPES OF REVISIONS HAS UWF MADE TO ITS PROJECTED

PLANT ADDITIONS?

In response to Citizens Interrogatory No. 78, UWF provided a schedule which showed the following information: (1) the estimated plant additions, by project, for 1996 and 1997 which was included in the filing; (2) the revised estimated plant additions, by project for 1996 and 1997; (3) the amount spent on each of the projects through 10/96; (4) the amount added to plant for each project through 10/96; (5) the actual month the project was placed in service; and (6) the revised projected month that the project will be in service. Based on the response, the estimated costs of numerous projects have declined, some of which have declined substantially. The estimated project completion date on several projects has been significantly extended, several of which now extend beyond the end of the future test year. In fact, one of the larger anticipated projects, the Ponte Vedra wastewater treatment plant upgrade, which is discussed in the direct testimony of UWF Witness Thomas Cleveland, has been postponed. It is now anticipated by UWF that this project, for which \$3,376,000 was included in plant in service in the filing, will be placed into service sometime during 1999. I have included a copy of the response to Citizens Interrogatory No. 78 as Schedule 7-C in Exhibit (HL-1) for ease of

reference. 2 HAVE YOU PREPARED A SCHEDULE WHICH CALCULATES THE Q. 3 REVISED 13-MONTH PLANT IN SERVICE TO INCORPORATE UWF'S **REVISIONS?** Yes. I have prepared Schedules 7-A and 7-B, which present the revised future test year 13-month average plant in service for water and wastewater operations, respectively. PLEASE DESCRIBE THE CALCULATIONS PRESENTED ON THE 10 Q. SCHEDULES. 11 The starting point in my calculation is presented on page 2 of each of the 12 schedules. I began with UWF's actual plant in service as of September 1996, 13 which was provided in response to Citizens Interrogatory Nos. 60 and 61. To 14 this amount I added UWF's revised projected additions for October through 15 December 1996 based on information that was provided in response to Citizens 16 Interrogatory No. 78. My beginning balance would include the projects that 17

projected plant retirements for the months of October through December 1996.

The resulting amount was the revised projected December 31, 1996 plant in service balance, which is the starting month in calculating the thirteen month

were closed to plant in service prior to that date. I then removed UWF's

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average balance. This amount was copied to the first column on page 1 of the 2 schedules. 3 Q. WHAT WAS YOUR NEXT STEP? The calculation of the future test year 13-month average plant in service is A. presented on page 1 of the schedules. For each month, the first line consists of the ending balance from the prior month, which would be the monthly beginning balance. To these amounts, I added UWF's revised projected project additions based on the amounts and estimated in-service dates provided by the 9 10 Company in Citizens Interrogatory No. 78. 11 HOW DID YOU DETERMINE THE MONTHLY ADDITIONS FOR THE Q. 13 BLANKET TYPE PROJECTS? 14 UWF's projected additions included numerous blanket type additions that are A. added throughout the year, such as main replacements and service additions. In 15 the Company's filing, UWF added the blanket type additions on an even basis over several months. I allocated the blanket type additions to each month based on the months utilized by UWF in the filing for the same blanket projects and project numbers. The allocations utilized by UWF were provided by the Company in response to Item 19 of the Letter of Deficiency, under Tab

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No. 20.

	Q. PLEASE CONTINUE WITH YOUR DISCUSSION OF SCHEDULES 7-A AND 7-B.
3 4 5 6 7 8 9 10	
12 Q 13 14 A. 15 16 17 18 19 20	13-MONTH AVERAGE PLANT IN SERVICE DAY

amount, consistent with	Commission	policy.
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Impact of Plant Revisions on Depreciation

- 4 Q. HAVE YOU PREPARED A SCHEDULE SHOWING THE IMPACT ON
- 5 ACCUMULATED DEPRECIATION RESULTING FROM YOUR
- 6 ADJUSTMENT TO REFLECT UWF'S REVISED PLANT ADDITIONS?
- Yes. On Schedule 8 I have estimated the impact on accumulated depreciation resulting from the revisions to the projected plant in service. As shown on the schedule, I determined the percentage reduction between the 13-month average plant in service included in UWF's filing and the revised 13-month average 10 amount for both the water and wastewater operations. I then applied the 11 12 resulting percentage reductions to the 13-month average accumulated depreciation balance included in the filing in order to determine the estimated 13 impact of the revisions on accumulated depreciation. As shown on line 5 of 14 15 the schedule, accumulated depreciation should be reduced by \$590,243 and \$536,519 for the water and wastewater operations, respectively. These 16 adjustments should be made in addition to the adjustments to accumulated 17 depreciation discussed in Mr. Larkin's testimony. 18

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Q. DO THE REVISIONS TO THE FUTURE TEST YEAR PLANT IN SERVICE

ALSO IMPACT THE DEPRECIATION EXPENSE?

Yes, the amount of depreciation expense is directly related to the amount of plant in service. In calculating the impact on depreciation expense, I first A. determined the average depreciation rate included in the filing by dividing the depreciation expense based on the 13-month average plant in service included filing by the 13-month average plant in service balance included in the filing for water and wastewater operations separately. I then applied the average depreciation rate to my recommended reductions to plant in service. Depreciation expense should be reduced by the resulting amounts, \$94,673 for water operations and \$92,166 for wastewater operations. The calculation is presented on Schedule 23. These adjustments should be made in addition to the adjustments to depreciation expense presented in Mr. Larkin's testimony, in 10 which he adjusts depreciation expense to reflect the balance based on the 13-11 month average plant in service amounts, as opposed to the year end amounts 12 13 proposed by UWF. 14 Accumulated Depreciation - Change in Depreciation Rates 15 THE COMMISSION STAFF RECOMMENDED AN ADJUSTMENT TO 16 UWF'S ACCUMULATED DEPRECIATION BALANCE IN ITS RATE BASE 0. 17 AUDIT REPORT FOR THE FOURTEEN YEARS ENDED DECEMBER 31, 18 1994 (AUDIT CONTROL # 93-216-1-1). PLEASE DISCUSS YOUR 19 UNDERSTANDING OF STAFF'S RECOMMENDATION.

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	It began using individual
1 A.	In 1986, the Company changed its depreciation rates. It began using individual rates by plant account number. The Company stated that the individual rates
	rates by plant account number. The services composite rate."
2	kept the "aggregate effect consistent with the previous composite rate." Kept the "aggregate effect consistent with the previous composite rate." However, the Commission has specific guidelines for the determination of
3	the Commission has specific guidelines
4	However, the Companies (Rule 25-30.140
5	However, the Commission has specific guidelines (Rule 25-30.140 F.A.C.). depreciation for water and wastewater companies (Rule 25-30.140 F.A.C.). According to the Staff's audit report, SAB 17, which was issued 2/13/90, states
	According to the Staff's audit reports
6	,d has
7	as follows: If a company previously appeared before this Commission and has received an order to use a certain depreciation rate or set of rates, or a received an order to use a certain depreciation rate expenses allowed in depreciation rate or rates were used to calculate expenses allowed in depreciation rate or rates were explicit or implicit depreciation rates depreciation rate allowed tariffs, those explicit or implicit the first
8	received all or supre lised to the depreciation
9	depreciation rate or rates were explicit or implicit depreciation rate or rates were explicit or implicit depreciation allowed tariffs, those explicit or implicit depreciation rate calculating allowed tariffs, those explicit or implicit depreciation rate calculating allowed tariffs, those explicit or implicit depreciation rate calculation are in effect until the first from the latest Commission action are in effect until the first calculation rate or rates were explicit or implicit depreciation rate calculations allowed tariffs, those explicit or implicit depreciation rates are calculating allowed tariffs, those explicit or implicit depreciation rates are calculating allowed tariffs, those explicit or implicit depreciation rates are calculating allowed tariffs, those explicit or implicit depreciation rates are calculating allowed tariffs, those explicit or implicit depreciation rates are calculating allowed tariffs, those explicit or implicit depreciation rates are calculating allowed tariffs, those explicit or implicit depreciation rates are calculated as a second rate or calculation are calculated as a second rate or calculation rate or calculation rates are calculated as a second rate or calculated are calculated as a second rate or calculat
10	depreciation rate of tariffs, those explicit of the first calculating allowed tariffs, those explicit of the calculating allowed tariffs, those explicit of the first calculation and the first calculation are the first calculation and the first calculation and the first calculation are the first calculation and
11	from the latest communder the new (effective
12	
13	in rules the Company should not have
15	Consequently, under the Commission rules, the Company should not have changed its depreciation rates in 1986. The Commission Staff recalculated the
16	changed its depreciation rates in 1986. The Commission of the years 1986 through 1994 based on Company's accumulated depreciation for the years 1986 through 1994 based on
10	1-1-d denreclation
17	Company's accumulated deproved in the Company's last rate case. the rates that were approved in the Company's last rate case.
18	the rates that the
19	Q. HAVE YOU REFLECTED THIS STAFF RECOMMENDATION IN YOUR
20	
2	SCHEDULES? Yes. While I did not do the calculations to confirm the amount of the
1	Yes. While I did not do the calculations to commendation on adjustment recommended by Staff, I have reflected their recommendation on adjustment recommended by Staff, I have reflected their recommendation on
	adjustment recommended by Staff, I have adjustment recommended by Staff, I have Schedules 1-A and 1-B. Staff's recommendation is consistent with the
	Schedules 1-A and 1-D.

	Commission's Pul-	
1	Commission's Rules; therefore, I have adopted Staff's recommendation. T	
3	increases the accumulated depreciation for UWF's water operations by	his
4	and decreases account water operations by	
5	operations by \$173,981.	
6	III. NET On-	
7	SET OPERATING INCO-	
8 Q	Wage Fynan	
9	UWF'S PROPOSED	
	WAGE EXPENSE BE ADJUSTED? Yes, it should	
10 A.	Yes, it should. In face ye	
11	and wage expension	
12	Yes, it should. In fact, UWF has acknowledged an error in the base year salary Company has reduced in	
13	and wage expense included in its adjustment calculation. Additionally, the Company has reduced its projected future test year employee level.	
14 Q.	PLEASE DISCUSS -	
15	PLEASE DISCUSS THE ERROR MADE BY THE COMPANY IN ITS	
16 A.	ccording to American State Company IN ITS	
7 au	d mains to UWF's response to Staff Interrogate	
90	ccording to UWF's response to Staff Interrogatory No. 62, some operation and maintenance (O&M) expense accounts were incorrectly allocated to the try and wage accounts in the filing. As a result, here	
	wage account	
	Overstated by any	
	by determining the distribution of the control of t	
wage	expense and the beautiful the future terms.	
	lated by \$53,925. Since the adjustment in the filing was expense and the base year expense, the calculated adjustment is incorrect.	
	adjustment is incorrect.	
	12	

Conversely, base year O&M expenses which were inflated by the price indexes 1 for 1996 and 1997 are understated by the same amount. 2 3 BY HOW MANY POSITIONS HAS THE COMPANY REDUCED ITS Q. PROJECTED 1997 EMPLOYEE LEVEL? In its initial filing, the Company's payroll projections included vacant positions A. plus four new positions that the Company projected adding subsequent to the 7 end of the base year, resulting in a total projected employee count of 106. 8 According to UWF's response to Citizens Interrogatory No. 56, the Company 9 has eliminated the four new positions. As part of the Company's response to 10 the request, UWF provided a copy of its updated future test year salary and 11 wage projection. 12 13 DID THE COMPANY MAKE ANY ADDITIONAL REVISIONS TO ITS Q. 14 UPDATED SALARY AND WAGE PROJECTION? 15 Yes. The Company's original future test year salary and wage projections A. 16 included costs associated with an estimated employee count of 106. According 17 to Citizens Interrogatory No. 56, UWF has removed the four projected new 18 positions from its analysis; however, the revised employee count reflected in 19 the update is 104 employees. Apparently, the Company has deleted the four

new positions, but has added two additional positions in its calculations.

20

	amployees have increased from
	Additionally, the projected salaries for several employees have increased from
1	
2	the original calculations.
3 4 Q.	DO YOU HAVE ANY ADDITIONAL CONCERNS WITH THE SALARY
5	AND WAGE EXPENSE CALCULATIONS?
6 A.	Yes. UWF's projections, both its original projections and its revised Yes. UWF's projections, both its original projections and its revised projections, include several positions that are vacant. In fact, according to the
7	100 NO NO NO NO NIX OF STA
8	- J wage Calculations
9	the Company's revised salary and wage of the Company's revised salary and wage
10	
11	positions will not be filled.
12	Q. WHAT ADJUSTMENTS ARE YOU RECOMMENDING TO UWFS
13	WAGE EXPENSE
14	PROJECTED SALARY AND WAGE EXPENSE? I recommend that the projected salary and wage expense calculations be revised. A. I recommend that the projected salary and wage expense; (2) reflect the
15	hase year salary and the
16	to: (1) reflect the corrected base your states of the company's revised employee and salary projections; and (3) remove the six
17	Company's revised employee
18	positions that are currently vacant.
19	O. WHY SHOULD THE VACANT POSITIONS BE REMOVED FROM THE
20	Q. WHY SHOULD THE VACATOR OF PROJECTED SALARY AND WAGE EXPENSE?
2	PROJECTED SALARY

A. It is not known with certainty that these positions will be filled. Additionally, it is normal for several positions to be vacant at any given point in time; as new employees are being hired, past employees may be retiring or resigning.

To reflect zero vacancy would not be reflective of normal operating conditions.

Q. WHAT ADJUSTMENTS RESULT FROM YOUR RECOMMENDATIONS?

As shown on Schedule 11, UWF's proposed adjustment to salary and wage expense should be reduced by \$88,878 and \$103,953 for water and wastewater, respectively. This adjustment reflects the correction to the base year salary and wage expense, UWF's revised 1997 projected salary and wage costs (which includes the employees 1996 salary increases and projected 1997 increases of 3.23%), and the removal of the six positions that were included in UWF's revised projection that are currently vacant. As shown on line 1 of the schedule, my recommendation allows for total salary and wage costs of \$4.088,735.

Additionally, as shown on line 10 of Schedule 11, I recommend that future test year non-payroll O&M expense be increased by \$47 and \$56,648 for water and wastewater operations, respectively. These are the amounts which the Company incorrectly included in base year salary and wage expense instead of non-payroll O&M expense. The amounts have been increased by the 1996 and

1		1997 price indexes of 2.4% and 2.5%, respectively.
2		
3	Q.	HOW DOES YOUR RECOMMENDED FUTURE TEST YEAR SALARY
4		AND WAGE COSTS COMPARE TO UWF'S BASE YEAR SALARY AND
5		WAGE COSTS?
6	A.	As shown on Schedule 12, my recommended test year salary and wage costs of
7		\$4,088,735 is 8.53% higher than the base year salary and wage costs. The
8		recommendation allows for a 5.13% increase in overall salary and wage costs
9		occurring between the 1995 base year and the 1996 interim year, and a 3.23%
10		salary and wage increase occurring between the 1996 interim year and the 1997
11		test year. In both the 1996 interim year and the 1997 test year I have excluded
12		the vacant positions in calculating the overall percentage salary and wage cost
13		increases.
14		
15		Payroll Tax Expense
16	Q.	DOES YOUR RECOMMENDED ADJUSTMENT TO SALARY AND WAGE
17		EXPENSE IMPACT PAYROLL TAX EXPENSE?
18	A.	Yes. On Schedule 13, I have calculated the impact on payroll tax expense
19		resulting from my recommended adjustment to salary and wage expense. As
20		shown on the schedule, water and wastewater payroll tax expense should be

reduced by \$6,769 and \$12,035, respectively.

Medical Insurance Expense

HOW DID UWF CALCULATE ITS PRO FORMA TEST YEAR MEDICAL O.

INSURANCE EXPENSE?

5

According to the explanation provided on Company Schedule G-21, the A. Company applied the latest known premiums to the projected levels of medical and dental coverage to determine the 1996 level of expense. The projected levels of coverage were based on UWF's originally projected 1997 employee count of 106 employees, allocated to each individual type of coverage based on the historic percentage of employees in each plan. UWF then applied an 9 escalator of 9% to determine the projected 1997 cost. According to the 10 Company schedule, the 9% escalation rate was "developed by Company's 11 Actuary, Alexander and Alexander (A&A)." The actuary used the same factor 12 in its postretirement benefit cost forecast. According to the workpapers 13 provided in response to Staff POD Request 5, the Company's medical expense 14 adjustment also included retiree insurance costs, which were also increased by 15 9%, and projected life insurance costs, which were calculated based on 16 projected salary levels. The resulting medical / benefit cost was then offset by 17 projected 1997 employee contributions, which were the estimated 1996 18 contributions increased by 9%. 19

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YOUR ADJUSTMENT TO SALARIES AND WAGES REDUCED THE Q.

1		NUMBER OF EMPLOYEES FROM THE AMOUNT INCLUDED IN UWF'S
2		ORIGINAL FILING. DOES THE REDUCTION IN THE PROJECTED
3		EMPLOYEE COUNT IMPACT MEDICAL EXPENSE?
4	A.	Yes. As previously mentioned, the Company's projected medical costs were
5		based on an estimated employee count of 106. UWF has since reduced its
6		projected future test year employee count to 104. Of the projected 104
7		positions, six (or 5.8%) are currently vacant. I have recommended an
8		employee count of 98 which, according to UWF's response to Citizens'
9		Interrogatory No. 56, is the current employee count. UWF's projected future
10		test year medical, dental and life insurance expense should be adjusted to
11		reflect the costs associated with the current employee count of 98 employees.
12		On page 3 of Schedule 14 I have calculated the projected 1996 medical and
13		dental cost based on UWF's 1996 actual premiums and the current employee
14		count of 98.
15		
16	Q.	UWF HAS PROJECTED A 9% INCREASE IN MEDICAL AND DENTAL
17		COSTS OCCURRING BETWEEN 1996 AND 1997. SHOULD UWF'S
18		PROJECTED 9% INCREASE BE ADJUSTED?
19	A.	Yes. The Company has provided no evidence substantiating the projected 9%
20		cost increase. The Company did not provide any quotes or estimates from its
21		insurers substantiating the increase, nor did it provide historic cost levels from

which to evaluate the reasonableness of the projected 9% increase. Absent any support substantiating the projected 1997 medical cost increase, we recommend that the projected 1997 Gross Domestic Implicit Price Deflator of 2.5% be utilized in estimating the 1997 medical and dental costs, along with the employee contributions. On page 2 of Schedule 14, I have applied the 2.5% price index to my calculated 1996 medical and dental costs, along with the recalculated employee contributions.

A.

Q. ARE THERE ANY ADDITIONAL REASONS TO QUESTION UWF'S PROJECTED 9% MEDICAL AND DENTAL COST INCREASE?

Yes. At the bottom of Schedule 14, page 2, I have presented a comparison of UWF's 1995 medical and dental costs to my projected 1996 medical and dental costs. The projected 1996 medical and dental costs were based on the actual 1996 premiums provided by the Company multiplied out by my recommended employee count of 98, which is the current employee count as well as the historic employee count utilized by UWF in determining the allocation of employees to each of the different medical plans. As shown on the schedule, the medical and dental costs has decreased by approximately 3.76% from the 1995 cost to the projected 1996 cost based on current premiums and the current employee level.

ARE ANY ADDITIONAL ADJUSTMENTS TO UWF'S PROJECTED 1997 1 Q. MEDICAL COSTS NECESSARY? 2 Yes. According to UWF's workpapers, the projected 1997 costs include 3 \$17,698 identified as "Retirees". The cost was calculated by increasing a projected 1996 cost of \$16,237 by 9%. No further explanation is provided for 5 this amount, nor is it shown on the workpapers how the 1996 cost level was determined. The cost of medical insurance for the Company's retired 7 employees would be included in the postretirement benefit other than pensions cost determined by the Company's actuary. UWF's filing includes a separate 9 adjustment for postretirement benefits other than pensions, which would include 10 the medical costs for the Company's retired employees. Consequently, the 11 "Retiree" cost of \$17,698 included in UWF's medical insurance adjustment 12 should be removed in order to avoid the double counting of the retiree medical 13 14 costs in rates. 15 DOES YOUR RECOMMENDED ADJUSTMENTS TO SALARIES & 16 WAGES ALSO IMPACT UWF'S PROPOSED LIFE INSURANCE 17 18 EXPENSE? Yes. UWF's projected life insurance cost was based on its estimated 1997 salary and wage cost. The projected future test year life insurance cost should 20 be reduced to reflect the impact from my recommended reduction to salary and 21

wage cost. The necessary reduction is calculated on page 5 of Schedule 14. 2 HAVE YOU PREPARED A SCHEDULE SUMMARIZING YOUR Q. 3 RECOMMENDATIONS? Yes. Schedule 14, page 1, presents my recommended adjustments to UWF's proposed medical, dental and life insurance expense, totaling \$25,393 for water and \$45,142 for wastewater, resulting in an overall reduction of \$70,535. The adjustment takes into account the capitalization of the costs based on the effective capitalization factor used by UWF. The adjustment allows for the latest known medical and dental premiums and employee contributions, per 10 UWF, at UWF's current employee count, increased by 2.5%. My adjustment also excludes the "Retiree" medical cost and recalculates the life insurance cost 12 based on my recommended salary and wage cost. 13 14 Employee Savings Plan Cost 15 DID UWF ADJUST ITS EMPLOYEE SAVINGS PLAN COST BEYOND Q. 16 THE HISTORIC TEST YEAR LEVEL? 17 Yes. UWF has projected significant percentage increases in its employee A.

savings plan costs. Based on Company Schedule G-24, UWF is projecting a

\$19,212 increase in employee savings costs occurring between the historic test

year and the interim year ended December 31, 1996. This represents a 27.6%

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increase. UWF then increased the interim year amount by 3.23%, its projected
1997 salary and wage increase, to project the 1997 test year cost level of
\$91,690. This is \$22,077, or 31.7%, higher than the base test year cost of
\$69,613.

ODOES THE PROJECTED INCREASE ABOVE THE HISTORIC TEST YEAR COST SEEM REASONABLE?

No, it does not. The Company's payroll schedules, Schedule G-20, along with the related workpapers, reflect a 10.77% increase in total salaries and wages occurring between the historic test year and the interim year ending December 31, 1996. Additionally, as shown on Schedule 12, my recommendation allows for a 5.13% increase in salaries and wages occurring between the corrected historic test year and the interim year (excluding vacant positions). For the same time period, the Company has projected a 27.6% increase in employee savings expense. These numbers are inconsistent. According to the prefiled testimony of Company Witness Matthias Jost, UWF matches 50% of an employee's contribution to the 401(K) plan, up to a maximum of 2% for hourly employees and 3% for all others. Additionally, in the Company's workpapers for Schedule G-24, the Company has reflected that 100% of its projected number of employees will participate in the employee savings plan, which is highly questionable.

IS IT REASONABLE FOR THE COMPANY TO ASSUME 100% Q. PARTICIPATION BY EMPLOYEES IN THE SAVINGS PLAN, OR THAT 2 EMPLOYEES WILL CONSISTENTLY CONTRIBUTE AT THE MAXIMUM 3 ALLOWABLE LEVEL? No, it is not. In response to Citizens' Interrogatory No. 41(b), UWF indicated 5 that only 86% of its employees participated in the 401K program during the historic year. It is not reasonable to assume that 100% of UWF's employees will participate in the 401K plan and consistently contribute at the maximum allowable plan level. The Company apparently agrees, since it indicated in 9 response to Citizens Interrogatory No. 41(b) that it "will update its projection to 10 reflect the current level of participants during this proceeding." 11 12 WHAT IS YOUR RECOMMENDATION? 0. 13 I recommend that projected employee savings plan cost levels be calculated 14 based on my recommended percentage increases in total salaries and wages. 15 There is a direct correlation between the salary and wage levels and employee 16 savings plan costs. As shown on Schedule 15, this results in a reduction of 17 projected 1997 test year savings plan expense of \$4,665 for water operations 18 and \$8,292 for wastewater operations, for an overall reduction of \$12,957. 19 Also presented on Schedule 15 is UWF's employee savings cost for each year, 20

21

1992 through projected 1997, along with the percentage increase (decrease)

occurring between each of the years. As shown on the schedule, UWF's 1 projected 1996 cost increase of 27.6% is inconsistent with the historical 2 3 increases in cost levels.

....

- 5 Q. DOES THIS COMPLETE YOUR PREFILED TESTIMONY?
- Yes, it does.

APPENDIX I

QUALIFICATIONS OF DONNA DERONNE, C.P.A.

- WHAT IS YOUR OCCUPATION? Q.
- I am a certified public accountant and regulatory consultant in the firm of Larkin & A. Associates, Certified Public Accountants, with offices at 15728 Farmington Road, Livonia, Michigan.
- PLEASE DESCRIBE YOUR EDUCATION AND EXPERIENCE. Q.
- I graduated with honors from Oakland University in Rochester, Michigan in 1991. I A. have been employed by the firm of Larkin & Associates since 1991.

As a certified public accountant and regulatory consultant with Larkin & Associates, my duties have included the analysis of utility rate cases, researching accounting and regulatory developments, preparation of computer models and spreadsheets, and assisting in the preparation of testimony and schedules and testifying in regulatory proceedings. Cases which I have participated in are included below:

Performed Analytical Work in the Following Cases:

The United Illuminating Company Docket No. 92-06-05

State of Connecticut,

Department of Public Utility Control

The Pennsylvania American Water Company Docket No. R-00922428

Pennsylvania Public Utility Commission

Cause No. 39498 PSI Energy, Inc. Before the State of Indiana - Indiana Utility Regulatory Commission Docket No. 6720-TI-102 Wisconsin Bell, Inc. Wisconsin Citizens' Utility Board Docket No. 90-1069 Commonwealth Edison, Inc. (Remand) Before the Illinois Commerce Commission Docket Nos. 920733-WS General Development Utilities, Inc. - Port Labelle & 920734-WS and Silver Springs Shores Divisions. Before the Florida Public Service Commission Case No. PUE910047 Virginia Electric and Power Company (State Corporation Commission) Docket No. Sun City Water Company U-1565-91-134 Residential Utility Consumer Office Docket No. 930405-EI Florida Power & Light Company Before the Florida Public Service Commission Docket No. UE-92-1262 Puget Sound Power & Light Company Before the Washington Utilities & Transportation Commission Docket No. R-932667 Pennsylvania Gas & Water Company Before the Pennsylvania Public Utility Con mission Docket No. 7700 Hawaiian Electric Company, Inc. Before the Public Utilities Commission of the State of Hawaii Docket No. Pennsylvania American Water Company R-00932670 Before the Pennsylvania Public Utility Commission Case No. Guam Power Authority vs. U.S. Navy Public 78-T119-0013-94 Works Center, Guam - Assisting the Department of Defense in the investigation of a billing dispute.

> South Central Bell Telephone Company Before the Kentucky Public Service Commission

Case No. 90-256

Case No. 94-355	Cincinnati Bell Telephone Company Before the Kentucky Public Service Commission
Docket No. 7766	Hawaiian Electric Company, Inc. Before the Public Utilities Commission of the State of Hawaii
Docket No. 2216	Narragansett Bay Commission On Behalf of the Division of Public Utilities and Carriers, Before the Rhode Island Public Utilities Commission
Docket No. 2216	Narragansett Bay Commission - Surrebuttal On Behalf of the Division of Public Utilities and Carriers, Before the Rhode Island Public Utilities Commission
Docket No. 94-0097	Citizens Utilities Company, Kauai Electric Division Before the Public Utilities Commission of the State of Hawaii
Docket No. 5863*	Central Vermont Public Service Corporation Before the Vermont Public Service Board
Docket No. E-1032-95-433	Citizens Utilities Company - Arizona Electric Division Before the Arizona Corporation Commission

Submitted Testimony in the Following Cases

Docket No. 92-11-11	Connecticut Light & Power Company State of Connecticut, Department of Public Utility Control
Docket No. 93-02-04	Connecticut Natural Gas Corporation State of Connecticut, Department of Public Utility Control
Docket No. 93-02-04	Connecticut Natural Gas Corporation Supplemental State of Connecticut, Department of Public Utility Control
Docket No. 95-02-07	Connecticut Natural Gas Corporation State of Connecticut, Department of Public Utility Control
Case No. 94-0035-E-42T	Monongahela Power Company Before the Public Service Commission of West Virginia
Case No. 94-0027-E-42T	Potomac Edison Company Before the Public Service Commission of West Virginia

Case No. 95-0003-G-42T*

Hope Gas, Inc.
Before the West Virginia Public Service Commission

Mountaineer Gas Company
Before the West Virginia Public Service Commission

Docket No. 950495-WS

Southern States Utilities
Before the Florida Public Service Commission

Citizens Utilities Company - Vermont Electric Division

Before the Vermont Public Service Board

Case Settled*

CERTIFICATE OF SERVICE DOCKET NO. 960451-WS I HEREBY CERTIFY that a copy of the foregoing has been furnished by U.S. Mail or by hand-delivery where designated with an asterisk, to the following parties on this 11th day of December, 1996. Harold McLean *Rosanne G. Capeless Division of Legal Services Fla. Public Service Commission James L. Ade, Esq. Martin, Ade, Birchfield & Mickler, P.A. 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850 P.O. Box 59 Jacksonville, FL 32301

CERTIFICATE OF SERVICE DOCKET NO. 960451-WS

DONNA DERONNE

I HEREBY CERTIFY that a copy of the foregoing has been furnished by U.S. Mail or by hand-delivery where designated with an asterisk, to the following parties on this 11th day of December, 1996.

Harold McLean

*Rosanne G. Capeless
Division of Legal Services
Fla. Public Service Commission
2540 Shumard Oak Blvd.
Tallahassee, FL 32399-0850

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Martin, Ade, Birchfield
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