State of Florida



Hublic Service Commission

CAPITAL CIRCLE OFFICE CENTER ● 2540 SHUMARD OAK BOULEVARD TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-U-M

DATE:

JULY 11, 2002

TO:

DIRECTOR,

DIVISION

 \mathtt{THE}

COMMISSION

CLÉRK

ADMINISTRATIVE SERVICES (BAYÓ)

FROM:

DIVISION OF ECONOMIC REGULATION (MERCHANT, KUMMER, WILL

DIVISION OF CONSUMER AFFAIRS (DEMELTING P. JOHNSON)

OF

Z' LIOTTEVIC

OFFICE OF THE GENERAL COUNSEL (JAÉ

MOLLEY)

RE:

DOCKET NO. 010503-WU - APPLICATION FOR INCREASE IN WATER

RATES FOR SEVEN SPRINGS SYSTEM IN PASCO COUNTY BY ALOHA

UTILITIES, INC. COUNTY: PASCO

AGENDA:

7/23/02 - POST HEARING DECISION - PARTICIPATION IS

DEPENDANT ON COMMISSION VOTE ON ISSUE I

CRITICAL DATES:

8-MONTH EFFECTIVE DATE: 4/10/02

SPECIAL INSTRUCTIONS:

NONE

FILE NAME AND LOCATION:

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DOCUMENT ALMERE DATA

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CASE BACKGROUND

Aloha Utilities, Inc. (Aloha or utility), is a Class A water and wastewater utility in Pasco County. The utility consists of two distinct service areas: Aloha Gardens and Seven Springs. The utility's service area is located within the Northern Tampa Bay Water Use Caution Area as designated by the Southwest Florida Water Management District (SWFWMD). Critical water supply concerns have been identified by SWFWMD within this area.

On August 10, 2001, Aloha filed an application for an increase in rates for its Seven Springs water system, and this date was set as the official filing date pursuant to Section 367.083, Florida Statutes. In its minimum filing requirements (MFRs), the utility requested total water revenues of \$3,044,811. This represented a revenue increase of \$1,077,337 (or 54.76%). These final revenues were based on the utility's requested overall rate of return of 9.07%.

The utility's requested test year for setting final rates was the projected year ended December 31, 2001. By Order No. PSC-01-2092-PCO-WU, issued October 22, 2001, the Commission suspended the utility's requested final rates. Also, by Order No. PSC-01-2199-FOF-WU, issued November 13, 2001, the Commission approved interim rates subject to refund with interest. Rates were increased by 15.95%.

Edward O. Wood, the Office of Public Counsel (OPC), SWFWMD, and Representative Mike Fasano were all granted intervenor status upon their requests. A hearing in Pasco County was held on January 9 through 11, 2002. Subsequent to this hearing, the Commission issued Order No. PSC-02-0593-FOF-WU (Final Order on Appeal) on April 30, 2002.

In the Final Order on Appeal, based on a finding that the overall quality of service of Aloha was unsatisfactory, the Commission directed that Aloha improve its water treatment system starting with wells 8 and 9 and then continuing with all of its wells to implement a treatment process designed to remove at least 98% of the hydrogen sulfide in the raw water. Such improvements to all of Aloha's wells were to be placed into service by no later than December 31, 2003. Moreover, Aloha was directed to submit a plan within 90 days of the Final Order on Appeal showing how it intended to comply with the above-noted requirements for the

removal of hydrogen sulfide. Finally, Aloha was directed to implement five customer service measures within 120 days from the date of the Final Order on Appeal.

Also, the Commission recognized that the utility had proceeded with the pilot project and provided monthly reports as required in Docket No. 960545-WS through Orders Nos. PSC-00-1285-FOF-WS and PSC-00-1628-FOF-WS, issued July 14, 2000 and September 12, 2000, respectively. However, the Commission further noted that there had been little progression on the pilot project since July 2001.

Having considered the value and quality of the service, the Commission determined that the utility's rates should be set so as to give it the opportunity to earn the minimum of its authorized rate of return on equity. Also, the Commission determined that the continuing problems with "black water" over at least the last six years, the customers dissatisfaction with the way they were being treated and the service they received from the utility, and the failure of the utility to aggressively and timely seek alternate sources of water supply reflected poor management of this utility. Based on this poor management and mismanagement, the Commission directed that the salaries and benefits of both the President and Vice-President be reduced by 50% for ratemaking purposes.

The Commission also determined that the appropriate projected number of purchased water gallons from Pasco County at this time is zero with a resulting expense of \$0. Moreover, the Commission directed Aloha to perform a cost benefit analysis of an appropriate alternative water supply that allows it to fit permanently into the long-term alternative water supply plan in a manner that is not deleterious to the environment, or to Aloha's ratepayers. This analysis was to include negotiating with Pasco County for a better bulk rate, which might include paying an impact fee up-front.

In addition to the above, the Commission determined that:

- (1) the royalty fee charged by the related parties should be reduced to \$0.10 per thousand gallons for regulatory purposes; and
- (2) the annual expense for rate case expense should be reduced by \$60,323 to remove the costs of a duplicative filing for interim rates, and the imprudency and additional costs incurred for filing separate water and wastewater rate cases which could have been avoided if

the utility had filed a combined filing for its Seven Springs water and wasterwater divisions.

Although no increase in revenues was found to be necessary, the Commission determined that the rate structure for residential customers should be a base facility charge and two-tier inclining-block rate structure. Because there was no change in the revenue requirement from that provided by the original rates, Aloha was directed to "refund 4.87% of water revenues collected under interim rates."

The Commission also directed that the interim plant capacity charge be increased from \$500 (approved on an interim basis in Order No. PSC-00-1285-FOF-WS, issued July 14, 2000, in Docket No. 960545-WS), to \$1,000 to offset future plant requirements. utility was directed to deposit the difference between \$1,000 and the last non-interim charge of \$163.80 in its current interest bearing escrow account to guarantee the interim funds collected The escrowed funds were not to be released subject to refund. until the Commission verified that Aloha had sufficiently invested in the required plant improvements. All other escrow requirements with respect to the interim service availability charges as established by the Commission in Order No. PSC-00-1285-FOF-WS were to continue to apply. The Final Order on Appeal directed Aloha to file revised tariff sheets and a proposed customer notice by April 30, 2002, to reflect the \$1,000 interim plant capacity charge. The Commission found that this second interim increase was necessary in order to fund future plant requirements necessary to address solutions to the "black water" and long-term water supply issues.

On May 28, 2002, Aloha filed its timely Notice of Appeal. Also, on June 14, 2002, Aloha filed its Motion for Stay which was accompanied by a Request for Oral Argument. On June 21, 2002, OPC filed its timely Response to Motion for Stay (Response).

This recommendation addresses Aloha's Request for Oral Argument, its Motion for Stay, and OPC's Response. The Commission has jurisdiction pursuant to Sections 367.081 and 367.111, Florida Statutes.

DISCUSSION OF ISSUES

<u>ISSUE 1</u>: Should Aloha's Request for Oral Argument on its Motion for Stay be granted?

RECOMMENDATION: Yes. Staff believes that in accordance with Rule 25-22.058(1), Florida Administrative Code, oral argument would aid the Commission in comprehending and evaluating the issues before it as to whether all or only portions of Order No. PSC-02-0593-FOF-WU must be stayed. Therefore, staff recommends that the Commission grant oral argument, and that oral argument be limited to ten minutes for each party. (JAEGER)

STAFF ANALYSIS: Typically, post-hearing recommendations have been noticed as "Parties May Not Participate," with participation limited to Commissioners and staff. However, Aloha has specifically requested oral argument on its Motion for Stay, and argues that it "will assist the Commission panel and the parties in understanding all of the facts and circumstances of Aloha's Motion." Aloha goes on to say that: "Oral Argument is particularly appropriate to this issue so that the Commissioner [sic] can comprehend the position Aloha finds itself in, based upon circumstances beyond Aloha's control."

Rule 25-22.061(1)(a), Florida Administrative Code, requires that any Order involving the refund of moneys to customers or a decrease in rates charged to the customers must be stayed pending judicial review upon motion of the utility. The Final Order on Appeal requires both a refund and a reduction from the interim-rate level, and pursuant to Rule 25-22.061(1)(a), Florida Administrative Code, it appears that a stay is required (see Issue 2).

However, the Final Order on Appeal required Aloha to perform many other actions not involving refunds or reducing rates. Thus, staff believes that the provisions of Rules 25-22.061(2)(a), (b) and (c), Florida Administrative Code, apply to these requirements and that oral argument would aid the Commission in comprehending and evaluating the issues before it as required by Rule 25-22.058(1), Florida Administrative Code.

Therefore, staff recommends that the Request for Oral Argument be granted and should be limited to ten minutes for each party.

ISSUE 2: Should the Commission grant the Motion for Stay of Aloha Utilities, Inc., pending judicial review of Order No. PSC-02-0593-FOF-WU?

RECOMMENDATION: The Commission should grant in part and deny in part Aloha's Motion for Stay. Pursuant to the provisions of Rule 25-22.061(1)(a), Florida Administrative Code, the Commission should stay both those provisions of Order No. PSC-02-0593-FOF-WU which require refunds and set new rates. Aloha should be allowed to continue to collect the interim rates and continue escrowing the amounts subject to refund in accordance with Order No. PSC-01-2199-Also, pursuant to Rule 25-22.061(2)(b), Administrative Code, the Commission should stay those provisions of Order No. PSC-02-0593-FOF-WU which require Aloha to make improvements to Wells Nos. 8 and 9, and then to all its wells, to implement a treatment process designed to remove at least 98 percent of the hydrogen sulfide in its raw water, with such improvements being placed into service by no later December 31, 2003. All the above requirements should be stayed pending judicial review. However, the requirement that Aloha submit a plan within 90 days of the date of the Final Order on Appeal showing how it intends to comply with the requirement to remove hydrogen sulfide and that it implement the five Customer Service Measures set forth in the Final Order on Appeal should not be stayed. Aloha should be required to submit the plan within 90 days of the Commission vote on this recommendation, and Aloha should implement the five customer service measures within 120 days of the Commission vote on this recommendation. Moreover, Aloha should be cautioned to proceed with the pilot project as directed in Orders Nos. PSC-00-1285-FOF-WS and PSC-00-1628-FOF-WS. the provision for increasing the interim water service availability charge from \$500 to \$1,000 should not be stayed, and Aloha should comply with the requirements set out in Order No. PSC-02-0593-FOF-WU for increasing its interim water service availability charges. Aloha should be required to submit revised tariff sheets reflecting this \$1,000 interim service availability charge within 20 days of the Commission vote on this recommendation, and comply with all other requirements of Order No. PSC-02-0593-FOF-WU as regards the interim service availability charges. (JAEGER, KUMMER, MERCHANT, DEMELLO)

STAFF ANALYSIS: As stated in the case background, on June 14, 2002, Aloha filed its Motion for Stay (Motion) of Order No. PSC-02-0593-FOF-WU, pending judicial review. In the Motion, Aloha states that

it has appealed Order No. PSC-02-0593-FOF-WU. That Order determined that the revenues being generated by the original rates were sufficient, and required Aloha to implement a base facility charge and two-tiered inclining block rate structure, and refund 4.87% of water revenues collected under interim rates.

Rule 25-22.061(1)(a), Florida Administrative Code provides that:

When the order being appealed involves the refund of moneys to customers or a decrease in rates charged to customers, the Commission shall, upon motion filed by the utility or company affected, grant a stay pending judicial proceedings. The stay shall be conditioned upon the posting of good and sufficient bond, or the posting of a corporate undertaking, and such other conditions as the Commission finds appropriate.

Aloha contends that pursuant to this rule, the Commission shall, with the filing of Aloha's Motion, grant a stay of the entire Order. Alternatively, Aloha seeks a stay of Order No. PSC-02-0593-FOF-WU pursuant to Rule 9.190(e)(2), Florida Rules of Appellate Procedure. That rule merely allows the filing of a Motion for Stay with the lower tribunal, and that the lower tribunal or court may grant a stay upon appropriate terms.

Aloha alleges that "to require Aloha to undertake the various tasks required by Order No. PSC-02-0593-FOF-WU prior to final determination of the merits of the appeal would be counterproductive, confusing to the customers, cause Aloha to suffer irreparable harm, and would not be in the public interest," and that Aloha would "not be able to 'undo' those matters, tasks, analysis, and expenditures" if it were made to proceed with the various tasks. Moreover, Aloha argues that a stay of execution of that Order "is necessary to prevent a change of the status quo and provide meaning to Aloha's appeal." Aloha alleges that, in issuing this Order, the Commission "has clearly formulated its Final Order outside of the only public meeting which was held for consideration the Order," and that the Commission "has exceeded jurisdiction, acted unlawfully, deprived Aloha of due process, and has made findings of fact and conclusions of law which are not supported by competent, substantial evidence."

Based on the above, Aloha argues that it is in the public interest for the Commission to grant a stay. Moreover, Aloha argues that it is likely to succeed on appeal on several issues which include, but are not limited to, the following:

The Order determines that Aloha has not "sustained its burden of proof" regarding its request to recover expenses for purchased water from Pasco County. The Commission reached this conclusion in the face of an overwhelming amount of evidence that Aloha's only alternative in order to come into compliance with its Water Use Permit was to purchase water from Pasco County, and in the face of a complete and total lack of evidence to the contrary.

The Commissions [sic] Order is an unlawful Order in that it was not rendered as required by the Florida Administrative Procedure Act and other applicable tenents [sic] of Florida Law. At a minimum, the Commission's vote on the Final Order on this matter was nothing more than a ceremonial acceptance of a decision previously made in private, in violation of Florida's Sunshine Law.

Aloha is ordered to make improvements to wells number eight and nine, and eventually to all its wells, to implement a treatment process designed to remove at least 98% of the Hydrogen Sulfide in its raw water. This requirement is arbitrary, capricious, exceeds the Commission's jurisdiction, and imposes upon Aloha an environmental standard stricter than that imposed upon any utility, private or governmental, in the State of Florida by any regulatory or jurisdictional authority. In addition, the finding that such a requirement is appropriate is unsupported by any evidence or expert testimony that such a requirement is permittable, or technically feasible.

The Final Order requires Aloha to submit a plan within ninety (90) days of the date of the Final Order showing how Aloha intends to comply with the requirement to remove Hydrogen Sulfide. Such a plan, if it can be accomplished at all within that time frame, will be expensive, time consuming, and a significant drain on the resources of Aloha. Given the certainty that Aloha's

appeal of the Commission's Order will take longer than ninety (90) days such a requirement cannot be completed while the appeal is pending.

The Order directs Aloha to make refunds with interest to Aloha's customers. Such refunds with interest cannot be retrievable and will not be retrievable should Aloha prevail on appeal.

The Order directs that Aloha's rate case expense shall be reduced by 50% because this case was not filed in conjunction with the prior wastewater case. The Commission's directive in this regard is arbitrary, capricious, and not supported by any facts in the record.

The Order requires Aloha to implement certain customer service measures which will be counterproductive, which are unlawful, and which are not either required or advisable under the law and the evidence in this case.

The Order requires Aloha to undertake certain billing format changes without any foundation in the law or the evidence in this case.

The Order unlawfully and improperly reduces the President's and Vice President's salary without any justification or competent evidence to support the same.

If the Commission stays the rate and refund portion of the Final Order on Appeal, Aloha notes that it has been escrowing the increased revenues associated with the interim rates, and that continuation of which would be "more than ample security to cover any potential refund."

OPC filed its timely Response to Aloha's Motion for Stay on June 21, 2002. In its Response, OPC states that it does not object to staying the "effectiveness of the refund, as long as Aloha posts a sufficient bond as required by Rule 25-22.061, Florida Administrative Code." However, OPC does object "to Aloha's motion to the extent that it seeks to stay or delay the implementation of the five customer service measures, the submission of the plan for reducing the hydrogen sulfide, or the plant improvement program."

OPC argues that Aloha has misinterpreted Rule 25-22.061(1) and has ignored the provisions of Rule 25-22.061(2), Florida Administrative Code, and specifically the provisions of Rule 25-22.061(2)(c), Florida Administrative Code, which requires the Commission to consider "whether the delay will cause substantial harm or be contrary to the public interest." OPC states "that any delay in the requirements for improving the quality of the water or the quality of the customer service will cause substantial additional and continuing harm to the customers," and that it is clearly in the public interest for there to be a "supply of acceptable quality water and reasonable customer service."

OPC further argues "that there is very little likelihood that Aloha will prevail in its appeal of any issues challenging the Commission's decisions on the customer service measures, the hydrogen sulfide removal plans, or the hydrogen sulfide removal plant improvements." OPC argues that Aloha's primary focus is to accuse the Commission of improprieties such as "making its decision in private, in violation of Florida's Sunshine Law," and making its decisions on "political considerations." OPC argues that these are unsupported charges and do not show that there is "a likelihood of prevailing on appeal."

Finally, OPC addresses Aloha's alternative request for relief pursuant to Rule 9.190(e)(2), Fla. Rules of Appellate Procedure, and notes that the rule merely states that "[t]he lower tribunal or court may grant a stay upon appropriate terms." OPC argues that the "specificity of the elements described in Rule 25-22.061, F.A.C., define the 'appropriate terms.'" Wherefore, OPC requests the Commission to deny Aloha's request for a stay with respect to "the Commission's order on customer service measures, the hydrogen sulfide removal plan or plant improvements to reduce hydrogen sulfide levels."

Staff believes that when an order requires a refund or reduction in rates, the application of Rule 25-22.061(1)(a), Florida Administrative Code, is mandatory. However, when an order requires other actions by a utility, staff believes that subsections (2)(a), (b), and (c) of that same Rule apply. Rules 25-22.061(2)(a), (b), and (c), Florida Administrative Code, provide in pertinent part:

(2) Except as provided in subsection (1), a party seeking to stay a final or nonfinal order of the

Commission pending judicial review shall file a motion with the Commission, which shall have authority to grant, modify, or deny such relief. . . . In determining whether to grant a stay, the Commission may, among other things, consider:

- (a) Whether the petitioner is likely to prevail on appeal;
- (b) Whether the petitioner has demonstrated that he is likely to suffer irreparable harm if the stay is not granted; and
- (c) Whether the delay will cause substantial harm or be contrary to the public interest.

The Final Order on Appeal specifically requires Aloha to make refunds and modify its rate structure such that it will no longer collect the interim increase allowed by Order No. PSC-01-2199-FOF-WU. Therefore, staff agrees that these provisions should be stayed pursuant to Rule 25-22.061(1), Florida Administrative Code. With respect to the refunds and change in rate structure, staff recommends that, pursuant to Rule 25-22.061(1)(a), Florida Administrative Code, the Commission impose a stay upon Order No. PSC-02-0593-FOF-WU, pending the resolution of the judicial proceedings. Pending this resolution, Aloha should be allowed to continue to collect the interim rates and continue escrowing the amounts subject to refund in accordance with Order No. PSC-01-2199-FOF-WU, which staff believes is sufficient security.

Aloha has also requested that the Commission stay those provisions of the Final Order on Appeal which require Aloha to first make improvements to Wells Nos. 8 and 9, and then to all of its wells, to implement a treatment process designed to remove at least 98 percent of the hydrogen sulfide in its raw water, with such improvements being placed into service by no later than December 31, 2003. Aloha claims that this requirement is not supported "by any evidence or expert testimony that such a requirement is permittable, or technically feasible," and that it will be irreparably harmed if forced to implement the improvements pending the appeal.

Staff believes there is evidence to show that hydrogen sulfide is the primary problem causing the formation of copper sulfide (black particulate in the water) and that virtually all of it needs to be removed. Also, it appears that packed tower aeration can remove over 98% of the hydrogen sulfide. Therefore, staff believes

that there is evidence in support of this decision and that it is technically feasible. However, staff further notes that there is a multi-million dollar cost associated with this requirement and that pursuant to Rule 25-22.061(2)(b), Florida Administrative Code, the Commission must consider whether there will be irreparable harm to Aloha. On the other hand, OPC points to Rule 25-22.061(2)(c), Florida Administrative Code, and states that further delay will harm the public and not be in the public interest.

Considering the likelihood of Aloha's prevailing on appeal, the irreparable harm to Aloha, and the fact that further delay may harm the customers who are experiencing "black water," and that this is contrary to the public interest, staff believes that the Commission should consider a "middle ground" in fashioning a stay. Specifically, staff believes that the risk of irreparable injury to Aloha is too great to require it to proceed with the improvements designed to remove 98% of the hydrogen sulfide, and that the portion of the Final Order on Appeal requiring this should be However, staff does not believe that Aloha would be irreparably harmed by proceeding with the plans for how it intends While these costs could to remove hydrogen sulfide. significant, staff believes that the costs would be significantly less than the costs of the actual improvements, and would enable Aloha to promptly proceed upon the appeal process being concluded.

Pursuant to Orders issued in Docket No. 960545-WS, Aloha has been conducting a pilot project for almost two years now and should be getting close to determining the best system for eliminating hydrogen sulfide. The engineer for Aloha admitted that it was now in the third stage or demonstration phase, and that the demonstration phase could be used on Wells Nos. 8 and 9. Staff believes that it is in the public interest to minimize any delay in searching for a solution to the "black water" problem, and that Aloha should at least continue to work toward submitting a plan for the removal of the hydrogen sulfide.

Also, staff does not believe that the costs associated with the five Customer Service Measures are significant, and these measures could greatly improve Aloha's interactions with its customers and promote customer well-being for minimal output on the part of Aloha. For Customer Service Measure (1), the Transfer Connect Program, Aloha must merely provide a toll-free telephone number (\$20 monthly rate with per minute charge of \$.216) and consumer assistance personnel during business hours. The cost of

the toll-free number is minimal, and Aloha should already have personnel available during business hours to handle customer complaints.

For subsection A of Customer Service Measure (2), Customer Service Improvements, Aloha has already been directed in previous orders to provide training to its personnel concerning customer relations. It would not appear to be that great a burden to have this training standardized through creation of a manual. Moreover, if Aloha is handling outages and reconnections as it should, the credits outlined in subsection B of this portion (\$15 for either a missed appointment, out-of-service repair exceeding 24 hours, or a reconnection taking over 12 hours) should not even come into play. Finally, subsection C of this portion is a mere listing of standards that Aloha should try to obtain and no penalty is even set for failing to meet these standards.

For Customer Service Measure (3), Customer Billing Improvements, customer Nowack complained about the bill itself and indicated that it was hard to understand. Staff agreed, and designed a bill to help clarify the rates and any past payments received. Again, it does not appear to staff that it would be that burdensome or costly to modify the bill.

For Customer Service Measure (4), the Citizens Advisory Council, the Commission merely gave Aloha guidance on how this should work, required someone from Aloha to attend meetings at least once a month, and required that Aloha provide the executive secretary. This type of Council was suggested by Dr. Kurien and Aloha initially seemed to agree that it could help customer relations.

Finally, for Customer Service Measure (5), the Consumer-Friendly Web Site, President Watford indicated that Aloha was contemplating a utility Web site, and the Commission merely said this was a good idea and to go forward with it. The Commission merely listed eight factors that Aloha should consider in designing its Web site so that it could be more user friendly. Staff fails to see how any of the above five Customer Service Measures could burden Aloha, and believes that they could aid greatly in improving Aloha's customer relations and its responsiveness to its customers.

Based on the above, Aloha should be required to submit a plan showing how it intends to comply with the requirement to remove

hydrogen sulfide and Aloha should be required to implement the five Customer Service Measures set forth in the Final Order on Appeal listed as follows: (1) The Transfer Connect Program; (2) Customer Service Improvements; (3) Customer Billing Improvements; (4) Citizen's Advisory Committee; and (5) Develop a Consumer-Friendly Website, and these provisions should not be stayed. Aloha should be required to submit the plan within 90 days of the Commission vote on this recommendation, and Aloha should implement the five Customer Service Measures within 120 days of the Commission vote on this recommendation.

Moreover, Aloha should be cautioned to proceed with due diligence in completing the pilot project it was directed to conduct in Orders Nos. PSC-00-1285-FOF-WS and PSC-00-1628-FOF-WS. The requirements for the pilot project were set forth in those orders issued in Docket No. 960545-WS, and the first order referring to the pilot project was issued approximately two years ago. Therefore, a stay of the Final Order on Appeal would not affect Aloha's proceeding with the pilot project.

Also, failure of Aloha to increase and implement the second interim water service availability charge of \$1,000 could irreparably harm the current customers, and the implementation of which could not harm Aloha in any way. Therefore, the provision for increasing the interim water service availability charge from \$500 to \$1,000 should not be stayed, and Aloha should comply with the requirements set out in the Final Order on Appeal for increasing its interim water service availability charges. Aloha should be required to submit revised tariff sheets and the notice reflecting this \$1,000 interim service availability charge within 20 days of the Commission vote on this recommendation, and comply with all other requirements of the Final Order on Appeal as regards the implementation of the second interim water service availability charges.

ISSUE 3: Should this docket be closed?

RECOMMENDATION: The docket should remain open pending the outcome

of the appeal. (JAEGER)

STAFF ANALYSIS: The docket should remain open pending the outcome

of the appeal.