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September 25, 2002

Ms. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Betty Easley Conference Center, Room 110 Tallahassee, Florida 32399-0850

> Re: Docket No. 020233-EI

Dear Ms. Bayo:

CAF

ECR GCL OPC

MMS

SEC

**VIA HAND DELIVERY** 



Enclosed herewith for filing on behalf of Florida Power & Light Company, Florida Power Corporation and Tampa Electric Company (the "GridFlorida Companies") are an original and fifteen copies of the following documents:

the GridFlorida Companies' Response to Office of Public Counsel's Motion for Stay of Proceedings and Motion for Reconsideration of Order No. PSC-02-1199-PAA-EI; AUS

2. the GridFlorida Companies' Response to Motions for Reconsideration of Reedy CMP Creek Improvement Trust and Lakeland Electric, Kissimmee Utility Authority, Gainesville Regional --- Utilities, and The City of Tallahassee, Florida; and

> a disk in Word Perfect 6.0 containing a copy of the documents. 3.

Please acknowledge receipt of these documents by stamping the extra copy of this letter filed" and returning the same to me. Thank you for your assistance with this filing.

Sincerely.

Hoffman, Esq.

KAH/rl Enclosures F:\USERS\ROXANNE\FPL\Bayo925.ltr

DOCUMENT NUMBER-DATE

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#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Review of GridFlorida Regional	)	Docket	No. 020233-El	
Transmission Organization (RTO) Proposal	)			
	)	Dated:	September 25.	2002

GRIDFLORIDA COMPANIES' RESPONSE TO
MOTIONS FOR RECONSIDERATION OF
REEDY CREEK IMPROVEMENT DISTRICT AND
LAKELAND ELECTRIC, KISSIMMEE UTILITY AUTHORITY,
GAINESVILLE REGIONAL UTILITIES, AND
THE CITY OF TALLAHASSEE, FLORIDA

Florida Power and Light Company, Florida Power Corporation and Tampa Electric Company (collectively the "GridFlorida Companies"), by and through their undersigned counsel, and pursuant to Rules 25-22.060(1)(b) and 28-106.204(1), Florida Administrative Code, hereby file their Response to the Motions for Reconsideration of Order No. PSC-02-1199-PAA-EI issued September 3, 2002 (the "September 3 Order") filed by Reedy Creek Improvement District ("Reedy Creek") and the City of Lakeland, Florida d/b/a Lakeland Electric, the City of Tallahassee, Florida, Kissimmee Utility Authority, and the City of Gainesville, Florida d/b/a Gainesville Regional Utilities (collectively the "Florida Municipal Group" or "FMG") and state as follows:

1. The purpose of a motion for reconsideration is to identify a point of fact or law which was overlooked or which the Commission failed to consider in rendering its order. See Stewart Bonded Warehouse, Inc. v. Bevis, 294 So.2d 315 (Fla. 1974); Diamond Cab Co. v. King, 146 So.2d 889 (Fla. 1962); and Pingree v. Quaintance, 394 So.2d 162 (Fla. 1st DCA 1981). A motion for reconsideration is not an appropriate vehicle to reargue matters that have already been considered by the Commission. Sherwood v. State, 111 So.2d 96 (Fla. 3rd DCA 1959) citing State ex. rel. Jaytex Realty Co. v. Green, 105 So.2d 817 (Fla. 1st DCA 1958). Nor should a motion for reconsideration be granted "based upon an arbitrary feeling that a mistake may have been made, but should be based

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upon specific factual matters set forth in the record and susceptible to review." <u>Stewart Bonded</u>
Warehouse, 294 So.2d at 317.

2. In the September 3 Order, the Commission reiterated its determination in Order No. PSC-01-2489-FOF-EI issued December 20, 2001 (the "December 20 Order") that the GridFlorida Companies' use of a uniform demarcation point of 69kv for the identification of transmission facilities subject to GridFlorida planning and operations was appropriate. The Commission held:

A uniform demarcation point is necessary to ensure equal access for all participating companies and to ensure that subsidies resulting from different demarcation points do not occur. There is no evidence in the record suggesting that the demarcation point should be something other than 69kv. In addition, this demarcation point has been consistently used by this Commission when determining appropriate cost allocations to distribution, transmission, and generation facilities.<sup>1</sup>

Further, the December 20 Order was clear in its warning that the determinations of the Commission reflected therein would not be relitigated.<sup>2</sup>

3. In the compliance filing, the GridFlorida Companies revised certain language in Section 2.5 of the Participating Owners Management Agreement ("POMA") for the purpose of compliance with the December 20 Order's requirement to adopt an independent system operator ("ISO") structure. The language changes included the deletion of the word "transmission" in the description of the 69kv and above electric facilities that would be "Controlled Facilities" under the POMA.

<sup>&</sup>lt;sup>1</sup>December 20 Order, at 17.

<sup>&</sup>lt;sup>2</sup>December 20 Order, at 24.

- 4. In its Motion, the FMG requests the Commission to reverse its determination in its December 20 Order that the use of a 69kv demarcation point for defining Controlled Facilities under the POMA is appropriate.<sup>3</sup> This request should be denied. As previously indicated, the purpose of a motion for reconsideration is not to reargue matters that have already been considered by the Commission. By their own admission, the FMG's Motion for Reconsideration reminds the Commission of its repeated participation and comments on the 69kv issue during the workshop process.<sup>4</sup> The FMG's disagreement with the Commission's determination provides no basis for reconsideration.
- 5. Further, the Florida Municipal Group had the opportunity to intervene and present testimony on this issue in the initial GridFlorida proceedings. They chose not to do so. Contrary to the contentions in their Motion,<sup>5</sup> the due process rights of the FMG were not abridged -- they simply were not exercised. The FMG's request for reconsideration of the Commission's determination on this issue in the December 20 Order, as well as their alternative request to present testimony on this issue in the hearing scheduled in the instant docket, should be denied.<sup>6</sup>
- 6. Reedy Creek similarly reargues points addressed by Reedy Creek concerning the 69kv demarcation point issue in Pre-Workshop Comments, at the May 29, 2002 workshop, and its

<sup>&</sup>lt;sup>3</sup>FMG Motion for Reconsideration, at ¶¶3, 6.

<sup>&</sup>lt;sup>4</sup>Florida Municipal Group Motion for Reconsideration, at pp. 3-4 and footnote 8.

<sup>&</sup>lt;sup>5</sup>Florida Municipal Group Motion for Reconsideration, at p. 5.

<sup>&</sup>lt;sup>6</sup>In its Motion for Reconsideration, FMG also requests that the Commission postpone the final hearing on market design issues pending the completion by the Federal Energy Regulatory Commission of its Notice of Proposed Rulemaking on Standard Market Design. The GridFlorida Companies take no position on FMG's request for a postponement.

Post-Workshop Comments. In its motion, Reedy Creek specifically requests that the Commission modify the September 3 Order on the 69kv issue to: a) allow Florida utilities the option of demonstrating that any particular facility serves a distribution function rather than a transmission function, regardless of nominal voltage levels; and b) require the Applicants to reinsert the reference to "transmission" in Section 2.5 of the POMA. Reedy Creek's requests should be denied.

7. Reedy Creek argues, as it did at length in its Pre-Workshop Comments, that FERC has applied a multi-factor "functional" test in determining whether a facility is a "transmission" or "distribution" facility. However, as acknowledged by Reedy Creek in its Motion, and as indicated by the Commission in the September 3 Order, the question concerning the appropriateness of the use of 69kv as a bright line demarcation point remains pending before FERC in the pending FERC GridFlorida Docket No. RTO1-67.7 Accordingly, the Commission correctly concluded in both the December 20 Order and the September 3 Order that the use of the 69kv voltage level as a bright line demarcation, without reference to the FERC's multi-factor test, is not inconsistent with federal law. Reedy Creek's attempt to relitigate the Commission's establishment of 69kv and above as a bright line demarcation point in the December 20 Order violates the Commission's admonition that it would not relitigate the determinations in the December 20 Order. Further, Reedy Creek's request on reconsideration that the Commission modify the September 3 Order to allow the option of demonstrating that any particular facility serves a distribution function rather than a transmission function defeats the purpose of establishing a uniform demarcation point outlined by the Commission in the December 20 Order.

<sup>&</sup>lt;sup>7</sup>September 3 Order, at 42.

8. Further, Reedy Creek's renewed opposition to the deletion of the word "transmission" from Section 2.5 of the POMA is similarly unavailing. The changes to the language in Section 2.5 of the POMA, including the deletion of the word "transmission," are consistent with the underlying rationale in the December 20 Order that <u>all</u> facilities with a voltage level of 69kv and above be defined as Controlled Facilities under Section 2.5 of the POMA. Reedy Creek's Motion fails to provide a justifiable basis for reconsideration of the Commission's conclusion that the changes in the language in Section 2.5 are consistent with the adoption of an ISO structure.<sup>8</sup>

WHEREFORE, for the foregoing reasons, the GridFlorida Companies respectfully request that the Commission deny the Motions for Reconsideration filed by Reedy Creek and the Florida Municipal Group.

### Respectfully submitted,

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<sup>&</sup>lt;sup>8</sup>September 3 Order, at 42.

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#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of GridFlorida Companies' Response to Motions for Reconsideration of Reedy Creek Improvement District and Lakeland Electric, Kissimmee Utility Authority, Gainesville Regional Utilities, and The City of Tallahassee, Florida has been furnished by Electronic Mail, this 25th day of September, 2002, to the following:

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