

BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 020007-EI

In the Matter of  
ENVIRONMENTAL COST  
RECOVERY CLAUSE.

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VOLUME 1

PAGES 1 through 123



PROCEEDINGS: HEARING

BEFORE: CHAIRMAN LILA A. JABER  
COMMISSIONER J. TERRY DEASON  
COMMISSIONER BRAULIO L. BAEZ  
COMMISSIONER MICHAEL A. PALECKI  
COMMISSIONER RUDOLPH "RUDY" BRADLEY

DATE: Wednesday, November 20, 2002

TIME: Commenced at 9:30 a.m.  
Concluded at 4:20 p.m.

PLACE: Betty Easley Conference Center  
Room 148  
4075 Esplanade Way  
Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR  
Chief, Office of Hearing Reporter Services  
FPSC Division of Commission Clerk and  
Administrative Services  
(850) 413-6732

DOCUMENT NUMBER-DATE

FLORIDA PUBLIC SERVICE COMMISSION

13070 DEC-28

FPSC-COMMISSION CLERK

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4 Pensacola, Florida 32576-2950, appearing on behalf of Gulf  
5 Power Company (GULF).

6 JAMES D. BEASLEY, Ausley & McMullen, Post Office  
7 Box 391, Tallahassee, Florida 32302, appearing on behalf of  
8 Tampa Electric Company (TECO).

9 RICHARD MELSON, ESQUIRE, Hopping, Green & Sams,  
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16 (FIPUG).

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20 Company (FPL).

21 ROBERT D. VANDIVER, Deputy Public Counsel, Office  
22 of Public Counsel, 111 West Madison Street, Room 812,  
23 Tallahassee, Florida 32399-1400, appearing on behalf of the  
24 Citizens of the State of Florida.

25

1 APPEARANCES:

2 MARLENE K. STERN, FPSC General Counsel's Office,  
3 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0870,  
4 appearing on behalf of the Commission Staff.

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1  
2 CHAIRMAN JABER: The next docket would be 07, is that  
3 right?

4 MS. STERN: Yes.

5 CHAIRMAN JABER: Okay. I understand there are some  
6 stipulations we can take up first, Ms. Stern.

7 MS. STERN: Yes, there are other preliminary matters,  
8 as well, but we can --

9 CHAIRMAN JABER: Go ahead.

10 MS. STERN: Well, there are some outstanding motions  
11 to be addressed. There are some proposed -- Staff has proposed  
12 stipulated exhibits. There are also some, I believe, opening  
13 statements that parties want to make in this docket, but I  
14 suggest we just do the preliminary matters then do the opening  
15 statements.

16 CHAIRMAN JABER: That's fine, go ahead and get  
17 started. Do you want to start with the motions?

18 MS. STERN: Okay. There is a motion by Florida Power  
19 Corporation for leave to file revised exhibits. They filed  
20 that on November 13th, 2002. Staff recommends that the motion  
21 be granted.

22 CHAIRMAN JABER: The exhibits have been filed  
23 already, right?

24 MS. STERN: Yes.

25 CHAIRMAN JABER: And there is no objection to the

1 motion. Seeing no objection, the motion -- Florida Power  
2 Corporation's motion for leave to file revised exhibits is  
3 granted.

4 MS. STERN: Florida Power and Light has an  
5 outstanding motion for leave to file revised testimony. That  
6 testimony was filed November 15th, 2002. Staff recommends the  
7 motion be granted.

8 CHAIRMAN JABER: Seeing no objection to FPL's motion  
9 for leave to file revised testimony, that motion is granted.

10 MS. STERN: Gulf has a motion for leave to file  
11 supplemental testimony, that was filed on November 8th, but the  
12 motion will be moot if Gulf's company-specific issues, 10A and  
13 10B are stipulated. They are proposed stipulations now, so we  
14 recommend that when the Commission takes up the proposed  
15 stipulations we address the motion. We might not have to  
16 address the motion at that point.

17 CHAIRMAN JABER: My preference is if someone will  
18 remind me, once we address the stipulations we will find the  
19 motion moot. Remind me.

20 MS. STERN: Yes, I will remind you.

21 Staff has some stipulated exhibits that we would like  
22 to make sure there are no objections on at this point. All the  
23 parties have been given copies of the exhibits. There is a  
24 composite exhibit of Florida Power Corporation's Responses to  
25 Staff's Interrogatories 1 through 19.

1 CHAIRMAN JABER: Any objection to Staff's Composite  
2 Exhibit 1 through 19? That will be identified as Hearing  
3 Exhibit 1.

4 (Exhibit 1 marked for identification.)

5 MS. STERN: There is a proposed stipulation  
6 pertaining to Florida Power and Light's SPCC project that  
7 includes Responses to Staff Interrogatories 7 through 11, 21  
8 and 22.

9 CHAIRMAN JABER: Are there any objections to FPL's  
10 Responses to Staff's Interrogatories 7 through 11, 21 and 22  
11 being a Staff Composite Exhibit? Seeing no objection, that  
12 will be identified as Hearing Exhibit 2.

13 (Exhibit 2 marked for identification.)

14 MS. STERN: Staff has a proposed exhibit including  
15 the final ozone reduction agreement between FPL and DEP.

16 CHAIRMAN JABER: I'm sorry, what is that? Is that  
17 the FPL Response to Staff Interrogatory --

18 MS. STERN: It is an agreement between FPL and DEP  
19 for ozone reduction measures.

20 CHAIRMAN JABER: Okay. And you want to have that  
21 identified as a separate exhibit?

22 MS. STERN: Yes.

23 CHAIRMAN JABER: Is there any objection to that?

24 MR. BUTLER: No.

25 CHAIRMAN JABER: Okay. The agreement between FPL --



1 and who was it, Ms. Stern?

2 MS. STERN: DEP, Department of Environmental  
3 Protection.

4 CHAIRMAN JABER: -- and DEP will be identified as  
5 Exhibit 3.

6 (Exhibit 3 marked for identification.)

7 MS. STERN: And our final exhibit is a composite  
8 exhibit consisting of FPL's Responses to Staff Interrogatories  
9 1 through 4, and 23 through 38. It also includes three Federal  
10 Rules, 49 CFR 195.452, 49 CFR 195.450, and 49 CFR 195.6. That  
11 exhibit pertains to the pipeline integrity management project.

12 CHAIRMAN JABER: Are there any objections to this  
13 composite exhibit?

14 MR. BUTLER: Yes, Madam Chairman. We object in the  
15 sense that we would like to add a report that we think would  
16 make this exhibit much more complete. If you look within this  
17 package to the Response to Interrogatory 25, you will see that  
18 there is a reference to FPL being in the process of identifying  
19 pipeline segments that have various high consequence area  
20 designations that would apply to them that FPL wasn't able to  
21 supply the information at the time the interrogatory was  
22 answered, but would have the information available by November  
23 18, 2002.

24 We have a report entitled, "Pipeline integrity  
25 management, HCA and pipeline segment identification protocols,"

1 that was completed, FPL received it late Friday. We e-mailed  
2 it to every one of the parties yesterday morning in response to  
3 Ms. Stern's e-mail asking if there were objections to this  
4 proposed stipulated exhibit. And we just think it would make  
5 it much more complete, if you look at the --

6 CHAIRMAN JABER: Mr. Butler, may I interrupt you for  
7 just a minute.

8 MR. BUTLER: Sure. Sorry.

9 CHAIRMAN JABER: But you don't have any objections  
10 to -- I understand your request is to add something to the  
11 composite exhibit. How about we separate out Interrogatory  
12 Number 25 and discuss that in terms of an exhibit you would  
13 like to put together. You don't have any objections to  
14 anything else related to Staff's composite exhibit, right?

15 MR. BUTLER: Well, the only thing I would say is that  
16 Interrogatories 26 through 30 basically say see the answer to  
17 25, so they fit into the same category.

18 CHAIRMAN JABER: But these are FPL's responses, you  
19 just want to be able to add to the responses the final report.

20 MR. BUTLER: That's right. There was a deadline that  
21 the statute, the federal statute sets for developing this  
22 information. We got it prepared by that deadline, which was  
23 November 18. We told the Staff when we were answering the  
24 discovery, we don't have it yet, but we are going to provide it  
25 to you. And it just seems for completeness sake that it would

1 be more appropriate to have the answer in there. That is sort  
2 of the sum and substance of our position.

3 CHAIRMAN JABER: Okay. Staff.

4 MS. STERN: Staff objects to the inclusion of this  
5 report at this late date. The fact that FPL did not have the  
6 information when we asked for it during discovery I think  
7 argues against moving it into evidence at this point. Staff  
8 hasn't had a chance to look at that report, hasn't had a chance  
9 to do any discovery on that report. We don't know what the  
10 report says. So for us to agree to move something into the  
11 record that we haven't read is not advisable.

12 CHAIRMAN JABER: Is there any feedback from the  
13 parties in this regard?

14 MR. VANDIVER: I spoke to Mr. Butler about it this  
15 morning, and I said I had no objection to it, but that I had  
16 not had the opportunity to read it, having just gotten it  
17 yesterday.

18 CHAIRMAN JABER: I think what we need to do, Staff  
19 and Mr. Butler, is we are going to separate these questions  
20 out, give you all an opportunity to look through the report  
21 during a break today, because we do have witnesses to  
22 cross-examine in this proceeding, right?

23 MS. STERN: Yes.

24 CHAIRMAN JABER: Before the conclusion of this  
25 proceeding, we will revisit Mr. Butler's request. Mr. Butler,

1 I need to see a copy of it, too.

2 MR. BUTLER: We will get you a copy right away, to  
3 all of the Commissioners. Thank you.

4 CHAIRMAN JABER: All right.

5 MS. STERN: There is one more preliminary matter and  
6 that is the order of witnesses on cross-examination.

7 CHAIRMAN JABER: Wait a minute, we are not done with  
8 the last preliminary matter yet.

9 MS. STERN: Oh, I'm sorry.

10 CHAIRMAN JABER: So which interrogatories need to  
11 come out temporarily, Ms. Stern? One through 4 are not  
12 affected, correct? And it looks like 23 and 24 are not  
13 affected.

14 Mr. Butler, which ones do you believe cover your --

15 MR. BUTLER: 25 through 30.

16 CHAIRMAN JABER: Staff, do you agree with that?

17 MS. STERN: I just want to check one thing. Okay,  
18 that's fine.

19 CHAIRMAN JABER: Great. Staff's composite exhibit  
20 will include FPL Responses to Staff's Interrogatories 1 through  
21 4, 23, 24, 31 through 38, the Department of Transportation  
22 rules. And that composite exhibit is identified as Composite  
23 Exhibit 4. All right. And Exhibits 1 through 4 are admitted  
24 into the record.

25 (Exhibit 1 though 4 admitted into the record.)

1 Exhibit 4 marked for identification and admitted into the  
2 record.)

3 MR. BUTLER: Madam Chairman, if I may approach the  
4 bench, I can give you now copies of the report.

5 CHAIRMAN JABER: Go ahead, Mr. Butler. Ms. Stern,  
6 you were about to give me another preliminary matter?

7 MS. STERN: Yes. I discussed this with Mr. Butler  
8 yesterday. We would like to reverse the order of FPL's  
9 witnesses. Instead of taking Korey Dubin first, we would like  
10 to take Randall LaBauve first.

11 CHAIRMAN JABER: So it will be LaBauve and then  
12 Dubin. Any objection to that? Seeing none, that will be the  
13 order for the witnesses.

14 Anything else?

15 MS. STERN: Well, at this point we can either hear  
16 the opening statements or we can -- we have a number of  
17 witnesses who have been excused, and their testimony can just  
18 be moved into the record along with their exhibits. If we  
19 could get that out of the way, and then do the opening  
20 statements.

21 CHAIRMAN JABER: Okay. It looks like, and you all  
22 need to correct me if I'm wrong, it looks like -- is it  
23 Portuondo?

24 MR. MELSON: Yes, ma'am.

25 CHAIRMAN JABER: Silar, Vick, Ritenour, Bryant and

1 Nelson are witnesses whose testimony has been stipulated, is  
2 that correct?

3 MS. STERN: Yes.

4 MR. MELSON: Madam Chairman, on Portuondo and Silar,  
5 it is the October 23rd revision of the testimony that replaced  
6 an earlier filing.

7 CHAIRMAN JABER: Thank you. All right. Then the  
8 prefiled direct testimony of Witnesses Portuondo, Silar, Vick,  
9 Ritenour, Bryant, and Nelson shall be inserted into the record  
10 as though read with the notation that as it relates to  
11 Witnesses Portuonda and Silar, it is the October 23rd prefiled  
12 testimony. Exhibits.

13 MR. MELSON: Madam Chairman, for Mr. Portuondo, his  
14 Exhibits JP-1 and JP-2, revised November 12, we would ask that  
15 that be marked as Composite 5.

16 CHAIRMAN JABER: Thank you. JP-1 and JP-2 revised  
17 November 12th, 2002, will be identified as Composite Exhibit 5.

18 MR. MELSON: And Mr. Silar's Exhibit JTS-1.

19 CHAIRMAN JABER: JTS-1 will be Hearing Exhibit 6.

20 MR. MELSON: And I would move the admission of 5 and  
21 6.

22 CHAIRMAN JABER: Exhibits 5 and 6 are admitted into  
23 the record.

24 (Exhibit 5 and 6 marked for identification and  
25 admitted into the record.)

1 CHAIRMAN JABER: Gulf, you have got SDR-1 through  
2 SDR-2, is that correct?

3 MR. BADDERS: That is correct.

4 CHAIRMAN JABER: SDR-1 through SDR-3 are identified  
5 as Composite Exhibit 7, and Hearing Exhibit 7 is admitted into  
6 the record.

7 (Exhibit 7 marked for identification and admitted  
8 into the record.)

9 CHAIRMAN JABER: TECO, it looks like you have got  
10 HTB-1 through HTB-3?

11 MR. BEASLEY: That is correct.

12 CHAIRMAN JABER: HTB-1 through HTB-3 are identified  
13 as Composite Exhibit 8, and Hearing Exhibit 8 is admitted into  
14 the record.

15 MR. BEASLEY: Thank you.

16 (Exhibit 8 marked for identification and admitted  
17 into the record.)

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TAMPA ELECTRIC COMPANY  
DOCKET NO. 020007-EI  
SUBMITTED FOR FILING 04/01/02

1                                   BEFORE THE PUBLIC SERVICE COMMISSION

2                                   PREPARED DIRECT TESTIMONY

3                                   OF

4                                   HOWARD T. BRYANT

5  
6   Q.   Please state your name, address, occupation and employer.

7  
8   A.   My name is Howard T. Bryant. My business address is 702  
9       North Franklin Street, Tampa, Florida 33602. I am  
10      employed by Tampa Electric Company ("Tampa Electric" or  
11      "company") in the position of Manager, Rates in the  
12      Regulatory Affairs Department.

13  
14   Q.   Please provide a brief outline of your educational  
15      background and business experience.

16  
17   A.   I graduated from the University of Florida in June 1973  
18      with a Bachelor of Science degree in Business  
19      Administration. I have been employed at Tampa Electric  
20      since 1981. My work has included various positions in  
21      Customer Service, Energy Conservation Services, Demand  
22      Side Management ("DSM") Planning, Energy Management and  
23      Forecasting, and Regulatory Affairs.

24  
25      In my current position I am responsible for the company's



1 Energy Conservation Cost Recovery ("ECCR") clause, the  
2 Environmental Cost Recovery Clause ("ECRC"), and retail  
3 rate design.

4  
5 Q. Have you previously testified before the Florida Public  
6 Service Commission ("Commission")?

7  
8 A. Yes. I have testified before this Commission on  
9 conservation and load management activities, DSM goals  
10 setting and DSM plan approval dockets and ECCR dockets  
11 since 1993.

12  
13 Q. What is the purpose of your testimony in this proceeding?

14  
15 A. The purpose of my testimony is to present, for Commission  
16 review and approval, the actual true-up amount and the  
17 calculations thereof associated with the environmental  
18 compliance activities for the period January 2001 through  
19 December 2001.

20  
21 Q. Do you wish to sponsor exhibits in support of your  
22 testimony?

23  
24 A. Yes. Exhibit No. \_\_\_ (HTB-1) consists of eight forms  
25 prepared under my direction and supervision. Form 42-1A,

1 Document No. 1, presents the final true-up for the  
2 January 2000 through December 2000 period; Form 42-2A,  
3 Document No. 2, provides the detailed calculation of the  
4 final true-up for the period; Form 42-3A, Document No. 3,  
5 details the calculation of the interest provision for the  
6 period; Form 42-4A, Document No. 4, reflects the  
7 calculation of variances between actual and  
8 actual/estimated costs for O&M activities; Form 42-5A,  
9 Document No. 5, provides a summary of actual monthly O&M  
10 activity costs for the period; Form 42-6A, Document No.  
11 6, provides details of the calculation of variances  
12 between actual and actual/estimated costs for capital  
13 investment projects; Form 42-7A, Document No. 7, presents  
14 a summary of actual monthly costs for capital investment  
15 projects for the period; Form 42-8A, Document No. 8,  
16 pages 1 through 18, consists of the calculation of  
17 depreciation expenses and return on capital investment  
18 for each project that is being recovered through the  
19 ECRC, and page 19 calculates the return on costs  
20 associated with maintaining an SO<sub>2</sub> allowance inventory.

21  
22 **Q.** What is the source of the data which you will present by  
23 way of testimony or exhibits in this process?

24  
25 **A.** Unless otherwise indicated, the actual data is taken from

1 the books and records of Tampa Electric. The books and  
2 records are kept in the regular course of business in  
3 accordance with generally accepted accounting principles  
4 and practices, and provisions of the Uniform System of  
5 Accounts as prescribed by this Commission.

6  
7 **Q.** What is the actual true-up amount which Tampa Electric is  
8 requesting for the twelve-month period January 2001  
9 through December 2001?

10  
11 **A.** Tampa Electric has calculated and is requesting approval  
12 of an under-recovery of \$967,612 as the actual true-up  
13 amount for the twelve-month period January 2001 through  
14 December 2001.

15  
16 **Q.** What is the adjusted net true-up amount which Tampa  
17 Electric is requesting for the January 2001 through  
18 December 2001 period which is to be applied in the  
19 calculation of the environmental cost recovery factors to  
20 be refunded/recovered in the next projection period?

21  
22 **A.** Tampa Electric has calculated and is requesting approval  
23 of an under-recovery of \$289,885 reflected on Form 42-1A,  
24 as the adjusted net true-up amount for the twelve-month  
25 period. This adjusted net true-up amount is the

1 difference between the actual under-recovery and the  
2 actual/estimated over-recovery for the period January  
3 2001 through December 2001 as depicted on Form 42-1A.  
4 The actual true-up amount for the period January 2001  
5 through December 2001 is an under-recovery of \$967,612 as  
6 compared to the \$677,727 actual/estimated over-recovery  
7 amount approved in FPSC Order No. PSC-01-2463-FOF-EI  
8 dated December 18, 2001.

9  
10 **Q.** Are all costs listed in Forms 42-4A through 42-8A  
11 attributable to environmental compliance projects  
12 approved by the Commission?

13  
14 **A.** Yes, they are.

15  
16 **Q.** How did actual expenditures for the period January 2001  
17 through December 2001 compare with Tampa Electric's  
18 actual/estimated projections as presented in previous  
19 testimony and exhibits?

20  
21 **A.** As shown on Form 42-4A, total O&M activities costs were  
22 \$7,882,873 or 7.3 percent greater than actual/estimated  
23 projections. Form 42-6A shows the total capital  
24 investment costs were \$18,912,729 or 0.7 percent less  
25 than actual/estimated projections. O&M and capital

1 investment projects with material variances are explained  
2 below.

3  
4 O&M Project Variances

- 5 • **Big Bend Unit 3 Flue Gas Desulfurization Integration:**  
6 The Big Bend Unit 3 Flue Gas Desulfurization  
7 Integration project variance was \$170,010 or 8.1  
8 percent greater than projected due to the increase in  
9 SO<sub>2</sub> removed which directly resulted in increased  
10 reagent costs.
- 11 • **Big Bend Units 1 and 2 Flue Gas Conditioning:** The Big  
12 Bend Units 1 and 2 Flue Gas Conditioning project  
13 variance was \$22,000 or 100.0 percent less than  
14 projected due to a limited number of non-scrub days of  
15 unit operation and the characteristics of the fuel  
16 utilized during those days. Therefore, the flue gas  
17 conditioning system was not required.
- 18 • **SO<sub>2</sub> Emission Allowances:** The SO<sub>2</sub> Emission Allowances  
19 project variance was \$43,042 or 1,623.0 percent greater  
20 than projected for two primary reasons: 1) higher than  
21 anticipated SO<sub>2</sub> allowance payments to cogenerators; and  
22 2) SO<sub>2</sub> allowance revenue from interchange sales was  
23 less than expected.
- 24 • **Big Bend Units 1 and 2 Flue Gas Desulfurization**  
25 **("FGD"):** The Big Bend Units 1 and 2 FGD project

1 variance was \$520,130 or 12.1 percent greater than  
2 projected due to the increase in SO<sub>2</sub> removed which  
3 directly resulted in increased reagent costs.

- 4 • **Big Bend FGD Optimization and Utilization:** The Big Bend  
5 FGD Optimization and Utilization project variance was  
6 \$79,126 or 11.7 percent less than projected. This  
7 variance was due to the postponement of the repair of  
8 reagent piping and elbows until 2002.
- 9 • **Big Bend Particulate Matter ("PM") Minimization and**  
10 **Monitoring:** The Big Bend PM Minimization and Monitoring  
11 project variance was \$25,119 or 19.0 percent less due  
12 to less than projected material and contracted labor  
13 costs for flyash hopper gate valves.
- 14 • **National Pollutant Discharge Elimination System**  
15 **("NPDES") Annual Surveillance Fees:** The NPDES Annual  
16 Surveillance Fees were \$9,200 or 19.0 percent less than  
17 projected due to the delay in the fee assessment for  
18 Gannon Station. The 2001 assessment is expected in  
19 2002 as well as the normal 2002 assessment for that  
20 station.
- 21 • **Gannon Thermal Discharge Study:** The Gannon Thermal  
22 Discharge Study was \$60,000 or 100.0 percent less than  
23 projected due to the Florida Department of  
24 Environmental Protection's delay on the final approval  
25 of the study plan. Approval has now occurred and

1 contractor work will commence in early 2002.

2 Capital Investment Project Variances

- 3 • **Big Bend FGD Optimization and Utilization:** The Big Bend  
4 FGD Optimization and Utilization project variance was  
5 \$84,984 or 5.4 percent less than projected due to the  
6 delay of installing the backup gypsum dewatering tank.  
7 This activity is expected to occur in early 2002.
- 8 • **Big Bend NO<sub>x</sub> Emissions Reduction:** The Big Bend NO<sub>x</sub>  
9 Emissions Reduction project variance was \$4,819 or 5.5%  
10 less than projected due to the delay of approval from  
11 the Department of Energy ("DOE") for a joint project  
12 between DOE and Tampa Electric Company that will  
13 utilize a neural network intelligent sootblowing  
14 program to minimize NO<sub>x</sub> emissions. Project  
15 commencement is expected in 2002. Additionally,  
16 contractor costs for optimizing Big Bend Unit 1 burners  
17 was less than projected.

18  
19 Q. Does this conclude your testimony?

20  
21 A. Yes, it does.  
22  
23  
24  
25

TAMPA ELECTRIC COMPANY  
DOCKET NO. 020007-EI  
FILED: 08/09/02

1 BEFORE THE PUBLIC SERVICE COMMISSION

2 PREPARED DIRECT TESTIMONY

3 OF

4 HOWARD T. BRYANT

5  
6 Q. Please state your name, address, occupation and employer.

7  
8 A. My name is Howard T. Bryant. My business address is 702  
9 North Franklin Street, Tampa, Florida 33602. I am  
10 employed by Tampa Electric Company ("Tampa Electric" or  
11 "Company") in the position of Manager, Rates in the  
12 Regulatory Affairs Department.

13  
14 Q. Please provide a brief outline of your educational  
15 background and business experience.

16  
17 A. I graduated from the University of Florida in June 1973  
18 with a Bachelor of Science degree in Business  
19 Administration. I have been employed at Tampa Electric  
20 since 1981. My work has included various positions in  
21 Customer Service, Energy Conservation Services, Demand  
22 Side Management ("DSM") Planning, Energy Management and  
23 Forecasting, and Regulatory Affairs. In my current  
24 position I am responsible for the company's Energy  
25 Conservation Cost Recovery ("ECCR") clause, the



1 Environmental Cost Recovery Clause ("ECRC"), and retail  
2 rate design.

3

4 Q. Have you previously testified before the Florida Public  
5 Service Commission ("Commission")?

6

7 A. Yes. I have testified before this Commission on  
8 conservation and load management activities, DSM goals  
9 setting and DSM plan approval dockets, and other ECRC  
10 dockets since 1993, and ECRC activities since 2001.

11

12 Q. What is the purpose of your testimony in this proceeding?

13

14 A. The purpose of my testimony is to present, for Commission  
15 review and approval, the calculation of the January 2002  
16 through December 2002 true-up amount to be refunded or  
17 recovered in the projection period January 2003 through  
18 December 2003. My testimony addresses the recovery of  
19 capital and operating and maintenance ("O&M") costs  
20 associated with environmental compliance activities for  
21 the year 2002, based on six months of actual data and six  
22 months of estimated data. This information will be used  
23 to determine the environmental cost recovery factors for  
24 the year 2003.

25

1 Q. Have you prepared an exhibit that shows the determination  
2 of the recoverable environmental costs for the period  
3 January 1, 2002 through December 31, 2002?  
4

5 A. Yes. Exhibit No. \_\_\_\_\_ (HTB-2), containing one document,  
6 was prepared under my direction and supervision. It  
7 includes Forms 42-1E through 42-8E which show the current  
8 period true-up amount to be used in calculating the cost  
9 recovery factors for 2003.  
10

11 Q. What has Tampa Electric calculated as the estimated true-  
12 up for the current period to be applied in the January  
13 2003 through December 2003 ECRC factors?  
14

15 A. The estimated true-up applicable for the current period,  
16 January 2002 through December 2002, is an over-recovery  
17 of \$3,457,263. A detailed calculation supporting the  
18 estimated true-up is shown on Forms 42-1E through 42-8E  
19 of my exhibit.  
20

21 Q. Is Tampa Electric including costs in this estimated ECRC  
22 true-up filing for any environmental projects that were  
23 not anticipated and included in its 2002 factors?  
24

25 A. No. In this estimated ECRC true-up filing for calendar

1 year 2002, Tampa Electric is only seeking recovery of  
2 costs associated with projects previously approved by the  
3 FPSC. These include nine O&M projects and 18 capital  
4 investment projects.

5  
6 Q. How did the actual/estimated project expenditures for  
7 January 2002 through December 2002 period compare with  
8 the company's original projection?

9  
10 A. As shown on Form 42-4E, total O&M activities were  
11 \$3,724,853 or 37.3 percent lower than projected costs.  
12 Total capital expenditures itemized on Form 42-6E, were  
13 \$390,946 or 1.9 percent lower than originally projected.  
14 O&M and capital investment projects with material  
15 variances are explained below.

16  
17 O&M Project Variances

- 18 • **Big Bend Unit 3 Flue Gas Desulfurization Integration:** The  
19 Big Bend Unit 3 Flue Gas Desulfurization Integration  
20 project variance is estimated to be \$2,399,766 or 58.5  
21 percent lower than originally projected due to the  
22 significant outage time, both planned and unplanned, that  
23 occurred on Big Bend Unit 3. This outage time resulted  
24 in greatly reduced reagent costs. Additionally, the  
25 original estimate of reagent costs was estimated at a

1 level that was slightly higher than needed absent any  
2 outages.

3 • **Big Bend Units 1 and 2 Flue Gas Conditioning:** The Big  
4 Bend Units 1 and 2 Flue Gas Conditioning project variance  
5 is estimated to be \$20,000 or 100 percent less than  
6 projected due to the anticipated limited number of non-  
7 scrub days of unit operation and the ash resistivity  
8 characteristics of the low sulfur coal being utilized.  
9 Therefore, the flue gas conditioning system should not be  
10 required for the balance of 2002.

11 • **SO<sub>2</sub> Emission Allowances:** The SO<sub>2</sub> Emission Allowances  
12 project variance is estimated to be \$232,712 or 71.7  
13 percent greater than originally projected. There are  
14 three primary reasons: 1) higher than anticipated SO<sub>2</sub>  
15 allowance payments to cogenerators; 2) lower revenues  
16 from interchange sales than projected; and 3) proceeds  
17 from the sale of allowances that occurred during the  
18 first half of the year were difficult to forecast  
19 accurately.

20 • **Big Bend Units 1 and 2 Flue Gas Desulfurization ("FGD"):**  
21 The Big Bend Units 1 and 2 FGD project variance is  
22 estimated to be \$695,640 or 16.8 percent lower than  
23 originally projected due to a planned outage scheduled  
24 for the fourth quarter of 2002. This outage, coupled  
25 with unplanned outage time during the first half of the

1 year, will result in reduced reagent costs associated  
2 with lower SO<sub>2</sub> removal.

3 • **Big Bend FGD Optimization and Utilization:** The Big Bend  
4 FGD Optimization and Utilization project variance is  
5 estimated to be \$69,665 or 15.9 percent greater than the  
6 original projection due to additional work for nozzle  
7 upgrades that was unforeseen at the time of the initial  
8 engineering estimate.

9 • **Big Bend Particulate Matter ("PM") Minimization and**  
10 **Monitoring:** The Big Bend PM Minimization and Monitoring  
11 project variance is estimated to be \$759,011 or 55.8  
12 percent lower than originally projected due to the delay  
13 in receiving the Florida Department of Environmental  
14 Protection ("FDEP") approval of the Best Operating  
15 Practice ("BOP") for electrostatic precipitator ("ESP")  
16 maintenance. Approval is expected later in the year and  
17 will be reflected in the projection for 2003.

18 • **National Pollutant Discharge Elimination System ("NPDES")**  
19 **Annual Surveillance Fees:** The NPDES Annual Surveillance  
20 Fees are estimated to be \$3,833 or 7.9 percent greater  
21 than originally projected due to the assessment of 2001  
22 fees associated with Gannon Station that were  
23 inadvertently omitted by FDEP from the 2001 NPDES  
24 invoice.

25 • **Gannon Thermal Discharge Study:** The Gannon Thermal

1 Discharge Study project variance is estimated to be  
2 \$156,646 or 78.3 percent lower than originally projected  
3 due to a delayed project start date stemming from ongoing  
4 negotiations with the FDEP related to the extent of work  
5 necessary to develop the plan of study. The plan of  
6 study has now been completed and the FDEP recommendation  
7 for the plan is expected later this year. Once received,  
8 commencement of the plan is likely to occur in late 2002.

9  
10 Capital Investment Project Variances

- 11 • **Big Bend FGD Optimization and Utilization:** The Big Bend  
12 FGD Optimization and Utilization project variance is  
13 estimated to be \$133,265 or 4.2 percent lower than the  
14 original projection due to the actual plant-in-service  
15 dollar amount being less than originally anticipated.
- 16 • **Big Bend PM Minimization and Monitoring:** The Big Bend PM  
17 Minimization and Monitoring project variance is estimated  
18 to be \$55,066 or 20.4 percent lower than the original  
19 projection due to a delay of expenditures on Big Bend  
20 Unit 2 activity until later in the year.
- 21 • **Big Bend NO<sub>x</sub> Emissions Reduction:** The Big Bend NO<sub>x</sub>  
22 Emissions Reduction project variance is estimated to be  
23 \$168,113 or 40.7 percent lower than the original  
24 projection due to lower anticipated contractor costs for  
25 coal/air monitoring activity on Big Bend Unit 1 than

1 originally projected.

- 2 • Gannon Ignition Oil Tank, Gannon Unit 5 Classifier  
3 Replacement, Gannon Unit 6 Classifier Replacement, Gannon  
4 Coal Crusher (NO<sub>x</sub> Control): In Docket No. 000007-EI, Order  
5 No. PSC-00-2391-FOF-EI, issued December 13, 2000, these  
6 four Gannon projects were approved to begin a five year  
7 accelerated depreciation schedule for their net book  
8 value effective January 1, 2000. This acceleration was  
9 to accommodate the repowering of Gannon Station. At the  
10 time of the initiation of that accelerated schedule, the  
11 new depreciation base did not exclude the accumulated  
12 depreciation from prior periods. Therefore, the modest  
13 variances for these Gannon projects listed on Form 42-6E  
14 represent the downward adjustments to the new  
15 depreciation base for each project with the resulting  
16 decreases in recoverable costs from the original  
17 projection.

18  
19 Q. Does this conclude your testimony?

20  
21 A. Yes, it does.  
22  
23  
24  
25

1                                   BEFORE THE PUBLIC SERVICE COMMISSION

2                                   PREPARED DIRECT TESTIMONY

3                                   OF

4                                   HOWARD T. BRYANT

5  
6   Q.   Please state your name, address, occupation and employer.

7  
8   A.   My name is Howard T. Bryant. My business address is 702  
9       North Franklin Street, Tampa, Florida 33602. I am  
10      employed by Tampa Electric Company ("Tampa Electric" or  
11      "the company") as Manager, Rates in the Regulatory  
12      Affairs Department.

13  
14   Q.   Please provide a brief outline of your educational  
15      background and business experience.

16  
17   A.   I graduated from the University of Florida in June 1973  
18      with a Bachelor of Science degree in Business  
19      Administration. I have been employed at Tampa Electric  
20      since 1981. My work has included various positions in  
21      Customer Service, Energy Conservation Services, Demand  
22      Side Management ("DSM") Planning, Energy Management and  
23      Forecasting, and Regulatory Affairs. In my current  
24      position I am responsible for the company's Energy  
25      Conservation Cost Recovery ("ECCR") clause, the



1 Environmental Cost Recovery Clause ("ECRC"), and retail  
2 rate design.

3

4 Q. Have you previously testified before the Florida Public  
5 Service Commission ("Commission")?

6

7 A. Yes. I have testified before this Commission on  
8 conservation and load management activities, DSM goals  
9 setting and DSM plan approval dockets, and other ECCR  
10 dockets since 1993, and ECRC activities since 2001.

11

12 Q. What is the purpose of your testimony in this proceeding?

13

14 A. The purpose of my testimony is to present, for Commission  
15 review and approval, both the calculation of the revenue  
16 requirements and the projected ECRC factors for January  
17 2003 through December 2003. In support of the projected  
18 ECRC factors, my testimony identifies the capital and  
19 operating and maintenance ("O&M") costs associated with  
20 environmental compliance activities for the year 2003.

21

22 Q. Have you prepared an exhibit that shows the determination  
23 of recoverable environmental costs for the period of  
24 January 1, 2003 through December 31, 2003?

25

1 A. Yes. Exhibit No. \_\_\_\_ (HTB-3), containing one document,  
2 was prepared under my direction and supervision. It  
3 includes Forms 42-1P through 42-7P that show the  
4 calculation and summary of O&M and capital expenditures  
5 that support the development of the environmental cost  
6 recovery factors for 2003.

7  
8 Q. What has Tampa Electric calculated as the total true-up  
9 to be applied in the period January 2003 through December  
10 2003?

11  
12 A. The total true-up applicable for this period is an over-  
13 recovery of \$2,456,125. This consists of the final true-  
14 up under-recovery of \$1,001,138 for the period from  
15 January 2001 through December 2001 and an estimated true-  
16 up over-recovery of \$3,457,263 for the current period of  
17 January 2002 through December 2002. The detailed  
18 calculation supporting the estimated true-up was provided  
19 on Forms 42-1E through 42-8E of Exhibit No. \_\_\_\_ (HTB-2)  
20 filed with the Commission on August 9, 2002.

21  
22 Q. Has Tampa Electric proposed any new environmental  
23 compliance projects for ECRC cost recovery for the period  
24 from January 2003 through December 2003?  
25

- 1   **A.**   Yes.   Tampa Electric filed a petition on July 15, 2002  
2       seeking ECRC recovery for the Polk NO<sub>x</sub> Emissions Reduction  
3       project.   The project is designed to meet a lower NO<sub>x</sub>  
4       emissions limit established by the Florida Department of  
5       Environmental Protection for Polk Unit 1 by July 1, 2003.  
6       In order to meet the new emissions limit in a timely  
7       manner, the work at the plant has commenced.   In its  
8       petition, Tampa Electric stated, assuming Commission  
9       approval of the project, 1) any costs incurred on the  
10      project in 2002 would be handled in the 2002 ECRC True-up  
11      Filing, and 2) any costs anticipated on the project in  
12      2003 would be included in the 2003 ECRC Projection  
13      Filing.   Therefore, the O&M and capital costs anticipated  
14      for 2003 are included in this 2003 ECRC Projection  
15      Filing.   Concerning project approval, the Commission is  
16      scheduled to consider the Polk NO<sub>x</sub> Emissions Reduction  
17      project in Docket No. 020726-EI at the October 1, 2002  
18      Agenda Conference.
- 19
- 20   **Q.**   In addition to the Polk NO<sub>x</sub> Emissions Reduction project  
21      described above, what are the capital projects included  
22      in the calculation of the ECRC factors for 2003?  
23
- 24   **A.**   Tampa Electric proposes to include for ECRC recovery the  
25      18   previously approved capital projects and their

1 projected costs in the calculation of the ECRC factors  
2 for 2003. These projects are Big Bend Unit 3 Flue Gas  
3 Desulfurization ("FGD") Integration, Big Bend Units 1 and  
4 2 Flue Gas Conditioning, Big Bend Unit 4 Continuous  
5 Emissions Monitors, Big Bend Unit 1 Classifier  
6 Replacement, Big Bend Unit 2 Classifier Replacement,  
7 Gannon Unit 5 Classifier Replacement, Gannon Unit 6  
8 Classifier Replacement, Gannon Coal Crusher, Big Bend  
9 Units 1 and 2 FGD, Big Bend Section 114 Mercury Testing  
10 Platform, Big Bend FGD Optimization and Utilization, Big  
11 Bend Particulate Matter ("PM") Minimization and  
12 Monitoring, Big Bend NO<sub>x</sub> Emissions Reduction, Gannon  
13 Ignition Oil Tank, Big Bend Fuel Oil Tank No. 1 Upgrade,  
14 Big Bend Fuel Oil Tank No. 2 Upgrade, Phillips Tank No. 1  
15 Upgrade, and Phillips Tank No. 4 Upgrade.

16  
17 Q. Have you prepared schedules showing the calculation of  
18 the recoverable capital project costs for 2003?

19  
20 A. Yes. Form 42-3P contained in Exhibit No. \_\_\_\_ (HTB-3)  
21 summarizes the cost estimates projected for these  
22 projects. Form 42-4P, pages 1 through 19, shows the  
23 calculations of these costs that result in recoverable  
24 jurisdictional capital costs of \$20,172,250.

25

- 1 Q. In addition to the Polk NO<sub>x</sub> Emissions Reduction project  
2 described above, what are the O&M projects included in  
3 the calculation of the ECRC factors for 2003?  
4
- 5 A. Tampa Electric proposes to include the nine previously  
6 approved O&M projects and their projected costs in the  
7 calculation of the ECRC factors for 2003. These projects  
8 are Big Bend Unit 3 FGD Integration, Big Bend Units 1 and  
9 2 Flue Gas Conditioning, Big Bend Units 1 and 2 FGD, Big  
10 Bend FGD Optimization and Utilization, Big Bend PM  
11 Minimization and Monitoring, Big Bend NO<sub>x</sub> Emissions  
12 Reduction, SO<sub>2</sub> Emissions Allowances, NPDES Annual  
13 Surveillance Fees, and the Gannon Thermal Discharge  
14 Study.  
15
- 16 Q. Have you prepared schedules showing the calculation of  
17 the recoverable O&M project costs for 2003?  
18
- 19 A. Yes. Form 42-2P contained in Exhibit No. \_\_\_\_ (HTB-3)  
20 summarizes the recoverable jurisdictional O&M costs for  
21 these projects which totals \$8,060,582 for 2003.  
22
- 23 Q. Do you have a schedule providing the description and  
24 progress reports for all environmental compliance  
25 activities and projects?

1 **A.** Yes. Project descriptions as well as the projected  
2 recoverable cost estimates are provided in Form 42-5P,  
3 pages 1 through 22.

4  
5 **Q.** What are the total projected jurisdictional costs for  
6 environmental compliance in the year 2003?

7  
8 **A.** The total jurisdictional O&M and capital expenditures to  
9 be recovered through the ECRC are calculated on Form 42-  
10 1P. These expenditures total \$28,232,832.

11  
12 **Q.** How were environmental cost recovery factors calculated?

13  
14 **A.** The environmental cost recovery factors were calculated  
15 as shown on Schedules 42-6P and 42-7P. The demand  
16 allocation factors were calculated by determining the  
17 percentage each rate class contributes to the monthly  
18 system peaks and then adjusted for losses for each rate  
19 class. The energy allocation factors were determined by  
20 calculating the percentage that each rate class  
21 contributes to total kilowatt hour ("kWh") sales and then  
22 adjusted for losses for each rate class. This  
23 information was obtained from Tampa Electric's 2001 load  
24 research study. Form 42-7P presents the calculation of  
25 the proposed ECRC factors by rate class.

1 Q. What are the 2003 ECRC billing factors by rate class for  
2 which Tampa Electric is seeking approval?

3  
4 A. The computation of the billing factors is shown on Form  
5 42-7P. In summary, the 2003 proposed ECRC billing  
6 factors are:

7	<u>Rate Class</u>	<u>Factor (¢/kWh)</u>
8	Average Factor	0.143
9	RS, RST	0.144
10	GS, GST, TS	0.144
11	GSD, GSDT	0.143
12	GSLD, GSLDT, SBF	0.142
13	IS1, IST1, SBI1, SBIT1,	
14	IS3, IST3, SBI3, SBIT3	0.137
15	SL, OL	0.142

16  
17 Q. When does Tampa Electric propose to begin collection of  
18 these environmental cost recovery charges?

19  
20 A. The environmental cost recovery charge will be effective  
21 concurrent with the first billing cycle for January 2003.

22  
23 Q. Are the costs Tampa Electric is requesting for recovery  
24 through the ECRC for the period January 2003 through  
25 December 2003 consistent with criteria established for

1 ECRC recovery in Order No. PSC-94-0044-FOF-EI?

2

3 A. Yes. The costs for which ECRC treatment is requested  
4 meet the following criteria:

5

6 1. such costs were prudently incurred after April 13,  
7 1993;

8 2. the activities are legally required to comply with a  
9 governmentally imposed environmental regulation  
10 enacted, became effective or whose effect was  
11 triggered after the company's last test year upon  
12 which rates are based; and

13 3. such costs are not recovered through some other cost  
14 recovery mechanism or through base rates.

15

16 Q. Please summarize your testimony.

17

18 A. My testimony supports the approval of a final average  
19 environmental factor of 0.143 cents per kWh which  
20 includes projected capital and O&M revenue requirements  
21 of \$28,232,832 associated with a total of 22  
22 environmental projects and a true-up provision of  
23 \$2,456,125 My testimony also demonstrates that the  
24 projected environmental expenditures for 2003 are  
25 appropriate for recovery through the ECRC.



1 Q. Does this conclude your testimony?

2

3 A. Yes, it does.

4

5

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## 1                   BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

## 2                               PREPARED DIRECT TESTIMONY

3   OF

4   GREGORY M. NELSON

5

6       Q.     Please state your name, address, occupation and employer.

7

8       A.     My name is Gregory M. Nelson. My mailing address is P.O.  
9             Box 111, Tampa, Florida 33601, and my business address is  
10            6944 U.S. Highway 41 North, Apollo Beach, Florida 33572.  
11            I am employed by Tampa Electric Company ("Tampa Electric"  
12            or "the company") as Director, Environmental Affairs in  
13            the Energy Supply Trading and Services.

14

15       Q.     Please provide a brief outline of your educational  
16             background and business experience.

17

18       A.     I received a Bachelors Degree in Mechanical Engineering  
19             from the Georgia Institute of Technology in 1982 and a  
20             Masters of Business Administration from the University of  
21             South Florida in 1987. I am a registered Professional  
22             Engineer in the State of Florida. I began my engineering  
23             career in 1982 in Tampa Electric's Engineering  
24             Development Program. In 1983, I worked in the Production  
25             Department where I was responsible for power plant

1 performance projects. Since 1986, I have held various  
2 environmental permitting and compliance positions. In  
3 1997, I was promoted to Administrator - Air Programs in  
4 the Environmental Planning Department. In this position,  
5 I was responsible for all air permitting and compliance  
6 programs. In 1998, I was promoted to Manager,  
7 Environmental Planning and in 2000 I became Director,  
8 Environmental Affairs. My present responsibilities  
9 include the management of Tampa Electric's environmental  
10 permitting and compliance programs.

11  
12 Q. Have you previously testified before the Florida Public  
13 Service Commission ("Commission")?

14  
15 A. Yes, I have provided testimony regarding environmental  
16 projects and their associated environmental requirements  
17 in Environmental Cost Recovery Clause ("ECRC")  
18 proceedings before this Commission.

19  
20 Q. What is the purpose of your testimony in this proceeding?

21  
22 A. The purpose of my testimony is to demonstrate that the  
23 activities for which Tampa Electric seeks cost recovery  
24 through the ECRC for the 2003 projection period are  
25 activities necessary for the company to comply with

1 environmental requirements. Specifically, I will  
2 describe the ongoing activities that are associated with  
3 the Consent Final Judgment ("CFJ") entered into with the  
4 Florida Department of Environmental Protection ("FDEP")  
5 and the Consent Decree ("CD") lodged with the U.S.  
6 Environmental Protection Agency ("EPA") and the  
7 Department of Justice. I will also discuss other  
8 programs previously approved by the Commission for  
9 recovery through the ECRC as well as the Polk Nitrogen  
10 Oxides ("NO<sub>x</sub>") Emissions Reduction program that the  
11 company is currently seeking approval for recovery in  
12 Docket No. 020726-EI.

13  
14 **Q.** Please provide an overview of the ongoing environmental  
15 compliance requirements that are the result of the CFJ and  
16 CD ("the Orders").

17  
18 **A.** The general requirements of the Orders include repowering  
19 Gannon Station and further reductions of sulfur dioxide  
20 ("SO<sub>2</sub>"), NO<sub>x</sub> and particulate matter ("PM") emissions at  
21 Big Bend Station. The repowering of Gannon Station is  
22 well underway and the work necessary to reduce SO<sub>2</sub>  
23 emissions was largely completed by early 2002.

24  
25 The NO<sub>x</sub> reduction activity is ongoing. The Orders require

1 Tampa Electric to perform NO<sub>x</sub> reduction projects on Big  
2 Bend Units 1 through 3, however, Big Bend Unit 4 may be  
3 substituted for Big Bend Unit 3. These early NO<sub>x</sub>  
4 reductions use 1998 NO<sub>x</sub> emissions as the baseline year for  
5 determining the level of reduction achieved. Tampa  
6 Electric must also demonstrate innovative NO<sub>x</sub> technologies  
7 beyond these required by the early reduction activities.

8  
9 Concerning the PM emissions reduction, the Orders require  
10 Tampa Electric to develop and implement a best  
11 operational practices (BOP) study to minimize PM  
12 emissions from each electrostatic precipitator, complete  
13 and implement a Best Available Control Technology  
14 ("BACT") analysis of the ESPs at Big Bend Station,  
15 demonstrate the operation of a PM Continuous Emissions  
16 Monitoring System ("CEM") and evaluate the possibility of  
17 installing a second PM CEM.

18  
19 **Q.** Please describe the Big Bend NO<sub>x</sub> Emissions Reduction  
20 program activities and provide the estimated O&M and  
21 capital expenditures for 2003.

22  
23 **A.** The Big Bend NO<sub>x</sub> Emissions Reduction program was approved  
24 by the Commission in Docket No. 001186-EI, Order No. PSC-  
25 00-2104-PAA-EI, issued November 6, 2000. In the order,

1 the Commission found that the program met the requirements  
2 for recovery through the ECRC. For 2003, Tampa Electric  
3 has identified the projects that will reduce NO<sub>x</sub> emissions  
4 as required under the Orders. These include performing  
5 the requisite maintenance on the NO<sub>x</sub> reduction projects  
6 installed in prior years pursuant to the Orders,  
7 continuing the DOE neural network sootblowing project on  
8 Big Bend Unit 2, installing a coal/air monitoring system  
9 on Big Bend Unit 2 and finalizing the coal/air monitoring  
10 system on Big Bend Unit 1, installing water cannons on Big  
11 Bend Unit 3 and performing other work to support the  
12 innovative NO<sub>x</sub> reduction requirements of the Orders.  
13 These projects are expected to result in approximately  
14 \$250,000 of O&M expenses and \$2,583,000 of capital  
15 expenditures.

16  
17 **Q.** Please describe the Big Bend PM Minimization and  
18 Monitoring program activities and provide the estimated  
19 O&M and capital expenditures for 2003.

20  
21 **A.** The Big Bend PM Minimization and Monitoring program was  
22 approved by the Commission in Docket No. 001186-EI, Order  
23 No. PSC-00-2104-PAA-EI, issued November 6, 2000. In the  
24 order, the Commission found that the program met the  
25 requirements for recovery through the ECRC. For 2003,

1 Tampa Electric has identified various projects that will  
2 improve precipitator performance and reduce PM emissions  
3 as required under the Orders. These projects include the  
4 implementation of the BOP and BACT studies and activities  
5 associated with the installation and demonstration of a PM  
6 CEM system, the installation of flyash hopper level  
7 detectors and flyash controls on Big Bend Unit 1, flow  
8 corrections on Big Bend Unit 3 and the relocation of slag  
9 tank vent lines on Big Bend Units 1 and 3. These projects  
10 are expected to result in approximately \$850,000 of O&M  
11 expenses and \$750,000 of capital expenditures.  
12

13 Q. Please identify the other Commission approved programs you  
14 will discuss.  
15

16 A. The programs previously approved by the Commission that I  
17 will discuss include Big Bend Unit 3 Flue Gas  
18 Desulfurization Integration, Big Bend Units 1 and 2 Flue  
19 Gas Desulfurization and Gannon Thermal Discharge Study.  
20

21 Q. Please describe the Big Bend Unit 3 Flue Gas  
22 Desulfurization Integration and Big Bend Units 1 and 2  
23 Flue Gas Desulfurization activities and provide the  
24 estimated O&M and capital expenditures for 2003.  
25

1 A. The Big Bend Unit 3 Flue Gas Desulfurization Integration  
2 program was approved by the Commission in Docket No.  
3 960688-EI, Order No. PSC-96-1048-FOF-EI, issued August 14,  
4 1996. The Big Bend Units 1 and 2 Flue Gas Desulfurization  
5 program was approved by the Commission in Docket No.  
6 980693-EI, Order No. PSC-99-0075-FOF-EI, issued January  
7 11, 1999. In those orders, the Commission found that the  
8 programs met the requirements for recovery through the  
9 ECRC. These programs were implemented to meet the SO<sub>2</sub>  
10 emissions requirements of the Phase I and II Clean Air Act  
11 Amendments of 1990.

12  
13 For 2003, there will be no capital expenditures for these  
14 programs, however, Tampa Electric anticipates O&M expenses  
15 for the Big Bend Unit 3 Flue Gas Desulfurization  
16 Integration program and the Big Bend Units 1 and 2 Flue  
17 Gas Desulfurization program will be \$2,524,200 and  
18 \$4,448,600, respectively. The dominant component of these  
19 expenses is projected to be the reagents utilized in the  
20 flue gas desulfurization process with the balance of  
21 expenses targeted for maintenance.

22  
23 Q. Please describe the Gannon Thermal Discharge Study program  
24 activities and provide the estimated O&M and capital  
25 expenditures for 2003.



1 A. The Gannon Thermal Discharge Study program was approved by  
2 the Commission in Docket No. 010593-EI, Order No. PSC-01-  
3 1847-PAA-EI, issued September 14, 201. In that order, the  
4 Commission found that the program met the requirements for  
5 recovery through the ECRC. The FDEP is currently  
6 reviewing the plan of study submitted by Tampa Electric.  
7 Approval is expected in late 2002 with commencement of the  
8 plan immediately thereafter. For 2003, there will be no  
9 capital expenditures for this program, however, Tampa  
10 Electric anticipates O&M expenses will be approximately  
11 \$217,000.

12  
13 Q. The Polk NO<sub>x</sub> Emissions Reduction program is pending  
14 Commission approval for ECRC recovery in Docket No.  
15 020726-EI. Please provide an overview of the  
16 environmental compliance requirements associated with the  
17 program.

18  
19 A. In the initial air construction permit application for  
20 Polk Unit 1, a BACT analysis for NO<sub>x</sub> emissions was  
21 included. However, due to the lack of commercial  
22 operation, the air construction and Title V permits also  
23 included the requirement of a 12 to 18 month demonstration  
24 period after which Tampa Electric was required to submit a  
25 new NO<sub>x</sub> BACT analysis to the FDEP for approval. This

1 resulted in a new NO<sub>x</sub> BACT emissions limit of 15 parts per  
2 million by volume dry basis ("ppmvd") at 15 percent oxygen  
3 ("O<sub>2</sub>") which was approved by the FDEP. On February 5,  
4 2002 the FDEP issued a final permit under the provisions  
5 of Chapter 403, Florida Statutes, and applicable rules of  
6 the Florida Administrative Code which constituted  
7 authorization for the company's Polk Power Station to  
8 operate Polk Unit 1 with the aforementioned requirements.  
9 The compliance deadline for the new emission limit was set  
10 for July 1, 2003.

11  
12 In order to ensure compliance with the newly established  
13 NO<sub>x</sub> emissions requirement of 15 ppmvd at 15 percent O<sub>2</sub>,  
14 Tampa Electric will undertake the Polk NO<sub>x</sub> Emissions  
15 Reduction program in the following three phases:

16  
17 (a) the humidification of the syngas through the  
18 installation of a syngas saturator;

19  
20 (b) an increased airflow to the air separation unit  
21 by adding guide vanes to the main air  
22 compressor and upgrading the companders (which  
23 supply refrigeration to the plant) and the  
24 associated piping; and  
25

1           (c) The modification of the controls and the  
2           installation of additional guide vanes to the  
3           diluent nitrogen compressor which will provide  
4           more diluent gaseous nitrogen to the turbine.

5  
6   **Q.** What are the estimated capital and O&M expenditures for  
7   2003 related to the Polk NO<sub>x</sub> Emissions Reduction program?

8  
9   **A.** Subsequent to filing the petition seeking approval for  
10   ECRC recovery, work on the program was initiated in order  
11   to meet the July 1, 2003 deadline for the new NO<sub>x</sub>  
12   emissions requirement. Should the Commission approve the  
13   Polk NO<sub>x</sub> Emissions Reduction program for ECRC recovery at  
14   the Agenda Conference scheduled on October 1, 2002, the  
15   expenditures incurred during 2002 will be included in the  
16   company's 2002 True-up Filing. This is consistent with  
17   the request in the program petition. For 2003, the Tampa  
18   Electric anticipates \$62,500 of O&M expenses and \$673,000  
19   of capital expenditures necessary to ensure compliance  
20   with the new NO<sub>x</sub> limitation.

21  
22   **Q.** Please summarize your testimony.

23  
24   **A.** Tampa Electric has entered into settlement agreements with  
25   FDEP and EPA which require significant reductions in

1 emissions from Tampa Electric's Big Bend and Gannon  
2 Stations. The Orders establish definite requirements and  
3 time frames in which air quality improvements must be made  
4 and result in reasonable and fair outcomes for Tampa  
5 Electric, its community and customers, and the  
6 environmental agencies. My testimony identifies projects  
7 which are legally required by the Orders and describes the  
8 progress Tampa Electric plans to achieve during 2003 in  
9 order to meet the more stringent environmental standards.  
10 My testimony also identifies other projects which are  
11 required for Tampa Electric to meet environmental  
12 requirements and provides their 2003 activities and  
13 projected expenditures.

14  
15 Q. Does this conclude your testimony?

16  
17 A. Yes it does.  
18  
19  
20  
21  
22  
23  
24  
25

Revised 10/23/02

**FLORIDA POWER CORPORATION****DOCKET No. 020007-EI****Levelized Environmental Cost Recovery Factors  
January through December 2003****DIRECT TESTIMONY OF  
JAVIER PORTUONDO**

1 **Q. Please state your name and business address.**

2 A. My name is Javier Portuondo. My business address is Post Office Box 14042,  
3 St. Petersburg, Florida 33733.

4

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Progress Energy Service Company, LLC, as Manager of  
7 Regulatory Services - Florida.

8

9 **Q. What are the duties and responsibilities of your position as Manager of**  
10 **Regulatory Services - Florida?**

11 A. My duties and responsibilities include management of the regulatory  
12 accounting, fuel accounting, and pricing functions and activities for Florida  
13 Power Corporation ("Florida Power" or "the Company").

1 **Q. Please describe your educational background and professional**  
2 **experience.**

3 A. I received a Bachelors of Science degree in Accounting from the University of  
4 South Florida. I have held my current position as Manger of Florida Power's  
5 Regulatory Services department since 1996. Before then, I held a number of  
6 financial and accounting positions within the Controller's department of the  
7 Company.

8  
9 **Q. What is the purpose of your testimony?**

10 A. The purpose of my testimony is to present for Commission review and  
11 approval Florida Power's calculation of its Environmental Cost Recovery  
12 (ECR) factors for application on customer billings during the period of January  
13 through December 2003. My testimony addresses the operating and  
14 maintenance ("O&M") expenses associated with Florida Power's  
15 environmental compliance activities for the period from October 2002 through  
16 December 2003.

17  
18 **Q. Are you sponsoring an exhibit in support of your testimony?**

19 A. Yes. I am sponsoring Exhibit No. \_\_\_ (JP-1), consisting of Forms 42-1A  
20 through 42-5A, which shows Florida Power's projected environmental  
21 compliance costs from October 2002 through December 2002, and Exhibit No.  
22 \_\_\_ (JP-2), consisting of Forms 42-1P through 42-7P, which shows Florida  
23 Power's projected environmental compliance costs from January 2003 through  
24 December 2003 and the calculation of the ECR factors that the Company  
25 proposes to apply on customer bills in 2003 for the recovery of these costs.

1 **Q. What are the projected costs of the environmental compliance activities**  
2 **for which Florida Power is seeking recovery?**

3 A. The projected retail costs for environmental compliance which Florida Power  
4 is seeking to recover for 2002 are \$ 10,713 and \$3,996,901 for 2003, as  
5 shown in Forms 42-1A and 42-1P of my exhibits. These costs and the  
6 environmental compliance activities to which they relate are described in the  
7 testimony of Florida Power witness Silar.

8

9 **Q. Is Florida Power requesting recovery of any environmental compliance**  
10 **costs that the Company has already incurred?**

11 A. No. Florida Power is requesting recovery of only the prospective  
12 environmental compliance costs it will incur beginning in October 2002.

13

14 **Q. What are the environmental compliance activities for which costs have**  
15 **been included in calculating Florida Power's ECR factors for 2003?**

16 A. As described in the testimony of Mr. Silar, the environmental compliance  
17 activities whose costs have been included in calculating Florida Power's  
18 proposed ECR factors are transmission and distribution facility pollutant  
19 discharge investigation and remediation activities.

20

21 **Q. Are any of these environmental compliance costs currently being**  
22 **recovered through Florida Power's base rates or its other cost recovery**  
23 **clauses?**

24 A. Yes. \$25,000 of the environmental costs in question were included in the  
25 2002 budget used to calculate the 2002 MFR's. None of these environmental

1 compliance costs were included in any of Florida Power's cost recovery  
2 clauses.

3

4 **Q. What are Florida Power's proposed ECR factors for the various rate**  
5 **groups and delivery voltages?**

6 A. The computation of Florida Power's proposed ECR factors for customer  
7 billings in 2003 is shown on Form 42-7P of my exhibit JP-2. In summary,  
8 these factors are as follows:

9	<u>Rate Class</u>	<u>ECR Factor</u>
10	Residential	0.11 cents/kWh
11	General Service Non-Demand	
12	@ Secondary Voltage	0.11 cents/kWh
13	@ Primary Voltage	0.10 cents/kWh
14	@ Transmission Voltage	0.10 cents/kWh
15	General Service 100% Load Factor	0.11 cents/kWh
16	General Service Demand	
17	@ Secondary Voltage	0.11 cents/kWh
18	@ Primary Voltage	0.10 cents/kWh
19	@ Transmission Voltage	0.10 cents/kWh



1	Curtable	
2	@ Secondary Voltage	0.11 cents/kWh
3	@ Primary Voltage	0.10 cents/kWh
4	Interruptible	
5	@ Secondary Voltage	0.11 cents/kWh
6	@ Primary Voltage	0.10 cents/kWh
7	@ Transmission Voltage	0.10 cents/kWh
8	Lighting	0.11 cents/kWh

9

10 **Q. Please describe how the proposed ECR factors were developed.**

11 A. The ECR factors were calculated as shown on Forms 42-6P and 42-7P of my  
 12 exhibit JP2. The energy allocation factors were calculated by determining the  
 13 percentage each rate class contributes to total kilowatt-hour sales and then  
 14 adjusted for losses for each rate class. This information was obtained from  
 15 Florida Power's March 2001 load research study. Form 42-7P presents the  
 16 calculation of the proposed ECR factors by rate class.

17

18 **Q. When is Florida Power requesting that the proposed ECR factors be  
 19 made effective?**

20 A. Florida Power is requesting that its proposed ECR factors be made effective  
 21 beginning with cycle 1 billings for the month of January 2003.

22

23 **Q. Does this conclude your testimony?**

24 A. Yes.

## 1 GULF POWER COMPANY

2 Before the Florida Public Service Commission  
3 Direct Testimony and Exhibit of  
4 Susan D. Ritenour  
5 Docket No. 020007-EI  
6 Date of Filing: April 1, 2002

7 Q. Please state your name, business address and  
8 occupation.

9 A. My name is Susan Ritenour. My business address is One  
10 Energy Place, Pensacola, Florida 32520. I hold the  
11 position of Assistant Secretary and Assistant  
12 Treasurer for Gulf Power Company. In this position, I  
13 am responsible for supervising the Rates and  
14 Regulatory Matters Department.

15 Q. Please briefly describe your educational background  
16 and business experience.

17 A. I graduated from Wake Forest University in  
18 Winston-Salem, North Carolina in 1981 with a Bachelor  
19 of Science Degree in Business and from the University  
20 of West Florida in 1982 with a Bachelor of Arts Degree  
21 in Accounting. I am also a Certified Public  
22 Accountant licensed in the State of Florida. I joined  
23 Gulf Power Company in 1983 as a Financial Analyst.  
24 Prior to assuming my current position, I have held  
various positions with Gulf including Computer

1 Modeling Analyst, Senior Financial Analyst, and  
2 Supervisor of Rate Services.

3 My responsibilities include supervision of:  
4 tariff administration, cost of service activities,  
5 calculation of cost recovery factors, the regulatory  
6 filing function of the Rates and Regulatory Matters  
7 Department and various treasury activities.

8

9 Q. Have you prepared an exhibit that contains information  
10 to which you will refer in your testimony?

11 A. Yes, I have.

12 Counsel: We ask that Ms. Ritenour's Exhibit  
13 consisting of 8 schedules be marked as  
14 Exhibit No. \_\_\_\_\_ (SDR-1).

15

16 Q. Are you familiar with the Environmental Cost Recovery  
17 Clause (ECRC) True-up Calculation for the period of  
18 January through December 2001 set forth in your  
19 exhibit?

20 A. Yes. These documents were prepared under my  
21 supervision.

22

23 Q. Have you verified that to the best of your knowledge  
24 and belief the information contained in these  
25 documents is correct?

1 A. Yes, I have.

2

3 Q. What is the amount to be refunded or collected in the  
4 recovery period beginning January 2003?

5 A. An amount to be refunded of \$187,480 was calculated  
6 which is reflected on Line 3 of Schedule 1A of my  
7 exhibit.

8

9 Q. How was this amount calculated?

10 A. The \$187,480 to be refunded was calculated by taking  
11 the difference between the estimated January 2001  
12 through December 2001 over-recovery of \$684,892 as  
13 approved in Order No. PSC-01-2463-FOF-EI, dated  
14 December 18, 2001 and the actual over-recovery of  
15 \$872,372 which is the sum of lines 5, 6, and 10 on  
16 Schedule 2A.

17

18 Q. Please describe Schedules 2A and 3A of your exhibit.

19 A. Schedule 2A shows the calculation of the actual over-  
20 recovery of environmental costs for the period January  
21 2001 through December 2001. Schedule 3A of my exhibit  
22 is the calculation of the interest provision on the  
23 over-recovery. This is the same method of calculating  
24 interest that is used in the Fuel Cost Recovery (FCR)

1 and Purchased Power Capacity Cost (PPCC) Recovery  
2 clauses.

3

4 Q. Please describe Schedules 4A and 5A of your exhibit.

5 A. Schedule 4A compares the actual O & M expenses for the  
6 period January 2001 through December 2001 with the  
7 estimated/actual O & M expenses included in the  
8 approved estimated true-up filed in conjunction with  
9 the November 2001 hearing. Schedule 5A shows the  
10 monthly O & M expenses by activity, along with the  
11 calculation of jurisdictional O & M expenses for the  
12 recovery period. Emission allowance expenses and the  
13 amortization of gains on emission allowances are  
14 included with O & M expenses. Mr. Vick describes the  
15 main reasons for the variances in O & M expenses in  
16 his true-up testimony.

17

18 Q. Please describe Schedules 6A and 7A of your exhibit.

19 A. Schedule 6A for the period January 2001 through  
20 December 2001 compares the actual carrying costs  
21 related to investment with the estimated/actual amount  
22 included in the approved estimated true-up filed in  
23 conjunction with the November 2001 hearing. The  
24 recoverable costs include the return on investment,  
25 depreciation expense, dismantlement accrual, and

1 property tax associated with each environmental  
2 capital project for the recovery period. Recoverable  
3 costs also include a return on working capital  
4 associated with emission allowances. Schedule 7A  
5 provides the monthly carrying costs associated with  
6 each project, along with the calculation of the  
7 jurisdictional carrying costs. Mr. Vick describes any  
8 major variances in recoverable costs related to  
9 environmental investment for this true-up period.

10

11 Q. Please describe Schedule 8A of your exhibit.

12 A. Schedule 8A provides the monthly calculation of the  
13 recoverable costs associated with each capital project  
14 for the recovery period. As I stated earlier, these  
15 costs include return on investment, depreciation  
16 expense, dismantlement accrual, property tax, and the  
17 cost of emission allowances. Pages 1 through 17 of  
18 Schedule 8A show the investment and associated costs  
19 related to capital projects, while page 18 shows the  
20 investment and costs related to emission allowances.

21

22 Q. Ms. Ritenour, does this conclude your testimony?

23 A. Yes, it does.

24

25

## 1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Direct Testimony of

4 Susan D. Ritenour

5 Docket No. 020007-EI

6 Date of Filing: August 9, 2002

7

8 Q. Please state your name, business address and

9 occupation.

10 A. My name is Susan Ritenour. My business address is One

11 Energy Place, Pensacola, Florida 32520-0780. I hold

12 the position of Assistant Secretary and Assistant

13 Treasurer for Gulf Power Company.

14

15 Q. Please briefly describe your educational background

16 and business experience.

17 A. I graduated from Wake Forest University in

18 Winston-Salem, North Carolina in 1981 with a Bachelor

19 of Science Degree in Business and from the University

20 of West Florida in 1982 with a Bachelor of Arts Degree

21 in Accounting. I am also a Certified Public

22 Accountant licensed in the State of Florida. I joined

23 Gulf Power Company in 1983 as a Financial Analyst.

24 Prior to assuming my current position, I have held

25 various positions with Gulf including Computer

Modeling Analyst, Senior Financial Analyst, and

Supervisor of Rate Services.

1           My responsibilities include supervision of:  
2           tariff administration, cost of service activities,  
3           calculation of cost recovery factors, the regulatory  
4           filing function of the Rates and Regulatory Matters  
5           Department, and various treasury activities.

6

7   Q.    Have you previously filed testimony before this  
8           Commission in connection with Gulf's Environmental  
9           Cost Recovery Clause (ECRC)?

10   A.   Yes, I have.

11

12   Q.    Have you prepared an exhibit that contains information  
13           to which you will refer in your testimony?

14   A.    Yes, I have. My exhibit consists of 8 schedules, each  
15           of which were prepared under my direction,  
16           supervision, or review.

17           Counsel: We ask that Ms. Ritenour's Exhibit  
18                        consisting of 8 schedules be marked  
19                        as Exhibit No. \_\_\_\_\_ (SDR-2).

20

21   Q.    Have you verified that to the best of your knowledge  
22           and belief the information contained in these  
23           documents is correct?

24   A.    Yes, I have.

25



1 Q. What has Gulf calculated as the estimated true-up for  
2 the January 2002 through December 2002 period to be  
3 refunded or collected in the period January 2003  
4 through December 2003?

5 A. The estimated true-up for the current period is an  
6 over-recovery of \$445,767 as shown on Schedule 1E.  
7 This is based on six months of actual data and six  
8 months of estimated data. This amount will be added  
9 to the final true-up over-recovery amount of \$187,480  
10 for January 2001 through December 2001 (see Schedule  
11 1A to my testimony filed April 1, 2002) and refunded  
12 to the customers during the January 2003 through  
13 December 2003 period. The detailed calculations  
14 supporting the estimated true-up for 2002 are  
15 contained in Schedules 1E through 8E.

16

17 Q. Please describe Schedules 2E and 3E of your exhibit.

18 A. Schedule 2E shows the calculation of the estimated  
19 over-recovery of environmental costs for the period  
20 January 2002 through December 2002. Schedule 3E of my  
21 exhibit is the calculation of the interest provision  
22 on the over-recovery. This is the same method of  
23 calculating interest that is used in the Fuel Cost  
24 Recovery (FCR) and Purchased Power Capacity Cost  
25 (PPCC) Recovery clauses.

1 Q. Please describe Schedules 4E and 5E of your exhibit.

2 A. Schedule 4E compares the estimated/actual O & M  
3 expenses for the period January 2002 through December  
4 2002 with the projected O & M expenses approved by the  
5 Commission in conjunction with the November 2001  
6 hearing. Schedule 5E shows the monthly O & M expenses  
7 by activity, along with the calculation of  
8 jurisdictional O & M expenses for the current recovery  
9 period. Per the Staff's request, emission allowance  
10 expenses and the amortization of gains on emission  
11 allowances are included with O & M expenses. Mr. Vick  
12 describes the main reasons for the expected variances  
13 in O & M expenses in his true-up testimony.

14

15 Q. Please describe Schedules 6E and 7E of your exhibit.

16 A. Schedule 6E for the period January 2002 through  
17 December 2002 compares the estimated/actual carrying  
18 costs related to investment with the projected amount  
19 approved in conjunction with the November 2001  
20 hearing. The recoverable costs include the return on  
21 investment, depreciation expense, dismantlement  
22 accrual, and property tax associated with each  
23 environmental capital project for the current recovery  
24 period. Recoverable costs also include a return on  
25 working capital associated with emission allowances.

1 Schedule 7E provides the monthly carrying costs  
2 associated with each project, along with the  
3 calculation of the jurisdictional carrying costs.  
4 Mr. Vick describes the major variances in recoverable  
5 costs related to environmental investment for this  
6 estimated true-up in his testimony.

7

8 Q. Please describe Schedule 8E of your exhibit.

9 A. Schedule 8E includes 19 pages that provide the monthly  
10 calculations of recoverable costs associated with each  
11 capital project for the current recovery period. As I  
12 stated earlier, these costs include return on  
13 investment, depreciation expense, dismantlement  
14 accrual, property tax, and the return on working  
15 capital associated with emission allowances. Pages 1  
16 through 18 of Schedule 8E show the investment and  
17 associated costs related to capital projects, while  
18 page 19 shows the investment and return related to  
19 emission allowances.

20

21 Q. What capital structure and return on equity were used  
22 to develop the rate of return used to calculate the  
23 revenue requirements?

24 A. Consistent with Commission policy, the capital  
25 structure used in calculating the rate of return for

1 recovery clause purposes is based on the capital  
2 structure approved in Gulf's last completed rate  
3 case. For the period January 2002 through June 6,  
4 2002, the rate of return is based on the capital  
5 structure approved in Docket No. 891345-EI, Order  
6 No. 23573 dated October 3, 1990. Gulf's new base  
7 rates resulting from its recent rate case were  
8 effective on June 7, 2002. Therefore, beginning on  
9 June 7, 2002, the rate of return for ECRC is based on  
10 the capital structure approved in that case in Docket  
11 No. 010949-EI, Order No. PSC-02-0787-FOF-EI dated  
12 June 10, 2002. The rate of return used to calculate  
13 ECRC revenue requirements includes a jurisdictional  
14 return on equity of 11.5% for the period January 2002  
15 through April 21, 2002 as approved by the Commission  
16 in Order No PSC-99-1970-PAA-EI in Docket No. 991487-EI  
17 dated October 8, 1999. The reduction in ROE approved  
18 in that order ended on April 21, 2002 as a result of  
19 Smith Unit 3 commencing commercial operation. On  
20 April 22, Gulf's authorized ROE reverted back to the  
21 12.0% that was in place prior to the voluntary  
22 reduction established in Docket No. 991487-EI.  
23 Further, the authorized ROE approved in Gulf's recent  
24 rate case in Docket No. 010949-EI is 12.0%.  
25 Therefore, the jurisdictional ROE of 12.0% is used in

1 the ECRC rate of return beginning April 22, 2002 and  
2 continuing through December 2002 in the estimated/  
3 actual calculation.

4

5 Q. Are there any other changes resulting from Gulf's  
6 recently-completed rate case in Docket No. 010949-EI?

7 A. Yes. The revenue requirements associated with  
8 recoverable capital projects includes the impact of  
9 new depreciation rates which were effective as of  
10 January 1, 2002. Also, as part of Gulf's rate case,  
11 gross receipts taxes are now being shown separately on  
12 customers' bills rather than being included in the  
13 cost recovery factors. Therefore, the revenue tax  
14 factor used in cost recovery clause calculations has  
15 been revised to include only FPSC assessment fees.  
16 Finally, the line loss multiplier was also updated as  
17 a result of the rate case.

18

19 Q. Ms. Ritenour, does this conclude your testimony?

20 A. Yes, it does.

21

22

23

24

25

## 1 GULF POWER COMPANY

2 Before the Florida Public Service Commission  
3 Direct Testimony and Exhibit of  
4 Susan D. Ritenour  
Docket No. 020007-EI  
Date of Filing: September 9, 2002

5 Q. Please state your name, business address and occupation.

6 A. My name is Susan Ritenour. My business address is One Energy Place,  
7 Pensacola, Florida 32520-0780. I hold the position of Assistant  
8 Secretary and Assistant Treasurer for Gulf Power Company.

9  
10 Q. Please briefly describe your educational background and business  
11 experience.

12 A. I graduated from Wake Forest University in Winston-Salem, North  
13 Carolina in 1981 with a Bachelor of Science Degree in Business and  
14 from the University of West Florida in 1982 with a Bachelor of Arts  
15 Degree in Accounting. I am also a Certified Public Accountant licensed  
16 in the State of Florida. I joined Gulf Power Company in 1983 as a  
17 Financial Analyst. Prior to assuming my current position, I have held  
18 various positions with Gulf including Computer Modeling Analyst, Senior  
19 Financial Analyst, and Supervisor of Rate Services.

20 My responsibilities include supervision of: tariff administration,  
21 cost of service activities, calculation of cost recovery factors, the  
22 regulatory filing function of the Rates and Regulatory Matters  
23 Department, and various treasury activities.

24

25

1 Q. Have you previously filed testimony before this Commission in  
2 connection with Gulf's Environmental Cost Recovery Clause (ECRC)?

3 A. Yes, I have.  
4

5 Q. What is the purpose of your testimony?

6 A. The purpose of my testimony is to present both the calculation of the  
7 revenue requirements and the development of the environmental cost  
8 recovery factors for the period of January 2003 through December 2003.  
9

10 Q. Have you prepared an exhibit that contains information to which you will  
11 refer in your testimony?

12 A. Yes, I have. My exhibit consists of 7 schedules, each of which were  
13 prepared under my direction, supervision, or review.

14 Counsel: We ask that Ms. Ritenour's Exhibit consisting of 7  
15 schedules be marked as Exhibit No. \_\_\_\_\_ (SDR-3).  
16

17 Q. What environmental costs is Gulf requesting for recovery through the  
18 Environmental Cost Recovery Clause?

19 A. As discussed in the testimony of J. O. Vick, Gulf is requesting recovery  
20 for certain environmental compliance operating expenses and capital  
21 costs that are consistent with both the decision of the Commission in  
22 Docket No. 930613-EI and with past proceedings in this ongoing  
23 recovery docket. The costs we have identified for recovery through the  
24 ECRC are not currently being recovered through base rates or any other  
25 recovery mechanism.

1 Q. How was the amount of projected O & M expenses to be recovered  
2 through the ECRC calculated?

3 A. Mr. Vick has provided me with projected recoverable O & M expenses  
4 for January 2003 through December 2003. Schedule 2P of my exhibit  
5 shows the calculation of the recoverable O & M expenses broken down  
6 between the demand-related and energy-related expenses. Also,  
7 Schedule 2P provides the appropriate jurisdictional factors and amounts  
8 related to these expenses. All O & M expenses associated with  
9 compliance with the Clean Air Act Amendments of 1990 were  
10 considered to be energy-related, consistent with Commission Order No.  
11 PSC-94-0044-FOF-EI. The remaining expenses were broken down  
12 between demand and energy consistent with Gulf's last approved cost-  
13 of-service methodology in Docket No. 010949-EI.

14

15 Q. Please describe Schedules 3P and 4P of your exhibit.

16 A. Schedule 3P summarizes the monthly recoverable revenue requirements  
17 associated with each capital investment for the recovery period.  
18 Schedule 4P shows the detailed calculation of the revenue requirements  
19 associated with each investment. These schedules also include the  
20 calculation of the jurisdictional amount of recoverable revenue  
21 requirements. Mr. Vick has provided me with the expenditures,  
22 clearings, retirements, salvage, and cost of removal related to each  
23 capital project and the monthly costs for emission allowances. From that  
24 information, I calculated Plant-in-Service and Construction Work In  
25 Progress-Non Interest Bearing (CWIP-NIB). Depreciation and



1 dismantlement expense and the associated accumulated depreciation  
2 balances were calculated based on Gulf's approved depreciation rates  
3 and dismantlement accruals. The capital projects identified for recovery  
4 through the ECRC are those environmental projects which are not  
5 included in the approved projected June 2002 through May 2003 test  
6 year on which present base rates were set.

7

8 Q. How was the amount of Property Taxes to be recovered through the  
9 ECRC derived?

10 A. Property taxes were calculated by applying the applicable tax rate to  
11 taxable investment. In Florida, pollution control facilities are taxed based  
12 only on their salvage value. For the recoverable environmental  
13 investment located in Florida, the amount of property taxes is estimated  
14 to be \$0. In Mississippi, there is no such reduction in property taxes for  
15 pollution control facilities. Therefore, property taxes related to  
16 recoverable environmental investment at Plant Daniel are calculated by  
17 applying the applicable millage rate to the assessed value of the  
18 property.

19

20 Q. What capital structure and return on equity were used to develop the  
21 rate of return used to calculate the revenue requirements?

22 A. The rate of return used is based on Gulf's capital structure as approved  
23 in Gulf's last rate case, Docket No. 010949-EI, Order No. PSC-02-0787-  
24 FOF-EI, dated June 10, 2002. This rate of return incorporates a return  
25 on equity of 12.0 percent.

1 Q. How was the breakdown between demand-related and energy-related  
2 investment costs determined?

3 A. The investment-related costs associated with compliance with the Clean  
4 Air Act Amendments of 1990 (CAAA) were considered to be energy-  
5 related, consistent with Commission Order No. PSC-94-0044-FOF-EI,  
6 dated January 12, 1994 in Docket No. 930613-EI. The remaining  
7 investment-related costs of environmental compliance not associated  
8 with the CAAA were allocated 12/13th based on demand and 1/13th  
9 based on energy, consistent with Gulf's last cost-of-service study. The  
10 calculation of this breakdown is shown on Schedule 4P and summarized  
11 on Schedule 3P.

12

13 Q. What is the total amount of projected recoverable costs related to the  
14 period January 2003 through December 2003?

15 A. The total projected jurisdictional recoverable costs for the period January  
16 2003 through December 2003 are \$10,863,256 as shown on line 1c of  
17 Schedule 1P. This includes costs related to O & M activities of  
18 \$2,645,132 and costs related to capital projects of \$8,218,124 as shown  
19 on lines 1a and 1b of Schedule 1P.

20

21 Q. What is the total recoverable revenue requirement and how was it  
22 allocated to each rate class?

23 A. The total recoverable revenue requirement including revenue taxes is  
24 \$10,237,375 for the period January 2003 through December 2003 as  
25 shown on line 5 of Schedule 1P. This amount includes the recoverable

1 costs related to the projection period and the total true-up cost of  
2 \$633,247 to be refunded. Schedule 1P also summarizes the energy and  
3 demand components of the requested revenue requirement. I allocated  
4 these amounts to rate class using the appropriate energy and demand  
5 allocators as shown on Schedules 6P and 7P.

6

7 Q. How were the allocation factors calculated for use in the Environmental  
8 Cost Recovery Clause?

9 A. The demand allocation factors used in the ECRC were calculated using  
10 the 2001 load data filed with the Commission in accordance with FPSC  
11 Rule 25-6.0437. The energy allocation factors were calculated based on  
12 projected KWH sales for the period adjusted for losses. The calculation  
13 of the allocation factors for the period is shown in columns 1 through 9  
14 on Schedule 6P.

15

16 Q. How were these factors applied to allocate the requested recovery  
17 amount properly to the rate classes?

18 A. As I described earlier in my testimony, Schedule 1P summarizes the  
19 energy and demand portions of the total requested revenue requirement.  
20 The energy-related recoverable revenue requirement of \$7,020,017 for  
21 the period January 2003 through December 2003 was allocated using  
22 the energy allocator, as shown in column 3 on Schedule 7P. The  
23 demand-related recoverable revenue requirement of \$3,217,358 for the  
24 period January 2003 through December 2003 was allocated using the  
25 demand allocator, as shown in column 4 on Schedule 7P. The energy-

1 related and demand-related recoverable revenue requirements are  
2 added together to derive the total amount assigned to each rate class,  
3 as shown in column 5.

4

5 Q. What is the monthly amount related to environmental costs recovered  
6 through this factor that will be included on a residential customer's bill for  
7 1,000 kwh?

8 A. The environmental costs recovered through the clause from the  
9 residential customer who uses 1,000 kwh will be \$1.05 monthly for the  
10 period January 2003 through December 2003.

11

12 Q. When does Gulf propose to collect its environmental cost recovery  
13 charges?

14 A. The factors will be effective beginning with the first Bill Group for January  
15 2003 and continuing through the last Bill Group for December 2003.

16

17 Q. Ms. Ritenour, does this conclude your testimony?

18 A. Yes, it does.

19

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## 1 GULF POWER COMPANY

2 Before the Florida Public Service Commission  
3 Supplemental Direct Testimony and Exhibit of

4 Susan D. Ritenour

Docket No. 020007-EI

Date of Filing: November 8, 2002

5 Q. Please state your name, business address and occupation.

6 A. My name is Susan Ritenour. My business address is One Energy Place,  
7 Pensacola, Florida 32520-0780. I hold the position of Assistant  
8 Secretary and Assistant Treasurer for Gulf Power Company.9  
10 Q. What is the purpose of your supplemental testimony?11 A. The purpose of this testimony is to supplement my direct testimony filed  
12 on September 9, 2002 in this docket with information needed by the  
13 Commission in order to implement the decision set forth in Commission  
14 Order No. PSC-02-1396-PAA-EI. That order was issued on October 9,  
15 2002 in Docket No. 020943-EI and effectively became final agency  
16 action after the close of business on October 30, 2002.17  
18 Q. What effect does Order No. PSC-02-1396-PAA-EI have on this  
19 proceeding in Docket No. 020007-EI?20 A. As noted earlier, Order No. PSC-02-1396-PAA-EI was issued in Docket  
21 No. 020943-EI, which was opened to address Gulf's petition for approval  
22 of an Agreement between Gulf and the Florida Department of  
23 Environment Protection (DEP) and the cost recovery of related  
24 expenditures and expenses through the environmental cost recovery  
25 clause (ECRC). As noted in the Order, as part of the agreement

1 between Gulf and DEP, Plant Crist Units 1-3 will be retired early. As part  
2 of the Company's response to an informal data request in Docket  
3 No. 020943-EI, Gulf presented two alternatives to the Commission with  
4 regard to the treatment of the remaining undepreciated balances for  
5 these three units. One method would allow Gulf to continue to  
6 depreciate/amortize the remaining undepreciated balance over the  
7 period through 2011, which is when the units were otherwise scheduled  
8 to be retired. Under this method there would be no incremental amount  
9 of depreciation/amortization expense beyond that already reflected in the  
10 Company's base rates and consequently there would be no incremental  
11 costs associated with the early retirement to be recovered through the  
12 ECRC. The other method was to accelerate the depreciation/  
13 amortization of the units so that there would be no undepreciated  
14 balance remaining at the beginning of 2006 when the Company's next  
15 scheduled depreciation study and associated depreciation rates would  
16 take effect. This method, which was adopted by the Commission in  
17 Order No. PSC-02-1396-PAA-EI, will result in an incremental increase to  
18 the Company's depreciation/amortization amounts for these units during  
19 2003, 2004, and 2005. In Order No. PSC-02-1396-PAA-EI, the  
20 Commission approved recovery through the ECRC of "the incremental  
21 costs associated with the new retirement schedule."

22

- 23 Q. Have you prepared an exhibit that contains information about the  
24 incremental costs associated with the early retirement of Crist Units 1-3?  
25 A. Yes, I have. My exhibit consists of 9 schedules, all of which were

1 prepared under my direction, supervision, or review. Schedules 1  
2 through 8 have previously been filed in this docket in response to Staff's  
3 Interrogatory No. 3. Schedule 9 was provided to Staff in Docket No.  
4 020943-EI in response to Staff's request for information in that docket.

5 Counsel: We ask that Ms. Ritenour's Exhibit consisting of 9  
6 schedules be marked as Exhibit No. \_\_\_\_\_ (SDR-4).

7

8 Q. Please explain Schedule 9 of your exhibit.

9 A. Schedule 9 of my exhibit outlines the incremental changes in  
10 depreciation/amortization expense and carrying costs for 2003 through  
11 2005 that result from the early retirement of Crist Units 1-3. As reflected  
12 in the column for 2003, these incremental costs are estimated to be  
13 \$466,751 for the 2003 projection period.

14

15 Q. Please describe Schedule 8P of your exhibit.

16 A. Lines 1 through 8 of Schedule 8P show the detailed calculations for  
17 2003 of the revenue requirements (both accelerated depreciation and  
18 return on investment) associated with the early retirement of Crist  
19 Units 1-3. Lines 9 through 12 of Schedule 8P show the amounts  
20 currently being recovered through base rates associated with Crist  
21 Units 1-3. The net difference between these amounts is shown on  
22 Line 13. This schedule also includes the calculation of the jurisdictional  
23 amount to be recovered through the ECRC.

24

25

1 Q. How does Gulf propose to allocate the incremental costs associated with  
2 the early retirement of Crist Units 1-3 to the rate classes?

3 A. As shown on Schedule 8P, Gulf proposes to allocate these costs to the  
4 rate classes using the 12 CP demand, 1/13 energy methodology. These  
5 costs are production-related, and this methodology is consistent with the  
6 allocation of these costs in the Company's cost of service study  
7 approved in Gulf's recently-completed base rate proceeding. The  
8 incremental costs associated with the early retirement of Crist Units 1-3  
9 should be recovered through the ECRC based on the same allocation  
10 methodology that is used for costs associated with Crist Units 1-3 that  
11 are recovered through base rates.

12

13 Q. Please describe Schedules 1P – 7P of your Exhibit.

14 A. Schedules 1P – 7P are the revised 2003 projection schedules for the  
15 ECRC reflecting the incremental increase related to the accelerated  
16 depreciation schedule for Crist Units 1-3. As shown on Schedule 7P, the  
17 ECRC factor for a residential customer in 2003 would be .110 cents/kwh  
18 including the impact of the incremental depreciation/amortization  
19 expense and carrying costs associated with the early retirement of Crist  
20 Units 1-3.

21

22 Q. Should there be any impact to the ECRC after 2005 for the early  
23 retirement of Crist Units 1-3?

24 A. No. Once these units are fully depreciated (by the end of 2005), there  
25 should be no additional impact on the ECRC. It is not appropriate to



1 continue to credit the ECRC for the amount of Crist Units 1-3  
2 depreciation/amortization expense included in Gulf's current base rates  
3 after these units are fully depreciated. Gulf will be required to file a new  
4 depreciation study in 2005, to be effective January 1, 2006. The change  
5 to Crist Units 1-3 depreciation/amortization expense will be only one of  
6 many increases and decreases to depreciation and amortization that will  
7 be effective in 2006 as a result of changed conditions reflected in the  
8 new depreciation study. None of these increases or decreases will be  
9 reflected in Gulf's base rates until Gulf's next base rate case. It would  
10 be inappropriate to treat the decrease in depreciation/amortization  
11 expense related to Crist 1-3 in 2006 in a manner different from the other  
12 increases or decreases in depreciation/amortization expense resulting  
13 from the new depreciation study effective that year.

14

15 Q. Is there an alternative treatment for the depreciation/amortization costs  
16 associated with the early retirement of Crist Units 1-3 that would not  
17 impact the level of costs recovered through the ECRC?

18 A. Yes. Although the early retirement of Crist Units 1-3 is required under  
19 the agreement between DEP and Gulf that led to Order No. PSC-02-  
20 1396-PAA-EI, the only reason there is an incremental depreciation/  
21 amortization expense to be addressed through the ECRC is due to the  
22 acceleration of the depreciation/amortization to coincide with the new  
23 retirement dates. The alternative treatment proposed by Gulf in Docket  
24 No. 020943-EI related to the Crist 1-3 retirement, which I described  
25 earlier in my testimony, would be acceptable to Gulf as a compromise on

1 this issue. Implementation of this alternative would result in no  
2 incremental increase in depreciation/amortization expense and  
3 consequently would have no impact on the ECRC. Under this  
4 alternative, the Commission would establish by order that the proper  
5 period over which to depreciate/amortize the remaining undepreciated  
6 balance for Crist Units 1-3 is through the otherwise scheduled retirement  
7 date for these units in 2011. This would result in no impact on the ECRC  
8 related to the retirement of Crist Units 1-3. The new depreciation study  
9 effective January 1, 2006 would reflect a retirement date of 2011 for  
10 Crist Units 1-3 for the purpose of calculating depreciation/amortization  
11 expense. The net effect of this alternative approach is equivalent to  
12 leaving the retirement date the same as was anticipated in the  
13 Company's most recent depreciation study on which base rates were set  
14 earlier this year.

15

16 Q. Are there any other benefits that would result from allowing Gulf to  
17 depreciate/amortize the remaining balance over the otherwise applicable  
18 expected life of the units?

19 A. Yes. Implementation of this alternative approach would eliminate the  
20 need for and therefore allow Gulf to avoid the incremental cost  
21 associated with submitting a new depreciation study for the entire Crist  
22 Plant within 90 days of the Consummating Order in Docket No. 020943-  
23 EI. Regardless of whether Crist Units 1-3 are fully depreciated in 2005  
24 or 2011, it makes no sense to then credit the ECRC for the amount of  
25 depreciation related to these units that is reflected in base rates.

1 Q. Ms. Ritenour, does this conclude your testimony?

2 A. Yes, it does.

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Revised 10/23/02

**FLORIDA POWER CORPORATION****DOCKET No. 020007-EI****Environmental Compliance Activities and Costs  
October 2002 through December 2003****DIRECT TESTIMONY OF  
JAMES TIMOTHY SILAR**

1 **Q. Please state your name and business address.**

2 **A.** My name is James Timothy Silar. My business address is P.O. Box 1551,  
3 Raleigh, North Carolina, 27602-1551.

4

5 **Q. By whom are you employed and in what capacity?**

6 **A.** I am employed by Carolina Power & Light Company ("CP&L") as Manager of  
7 the Environmental Remediation Unit for all subsidiaries of Progress Energy,  
8 Inc., including Florida Power Corporation ("Florida Power" or "the Company").

9

10 **Q. What is the scope of your duties?**

11 **A.** I am responsible for providing scientific, technical, and project management  
12 oversight services for environmental due-diligence, investigation, and  
13 remediation matters for Florida Power and the other subsidiaries of Progress  
14 Energy.

1 **Q. Please describe your professional qualifications and experience.**

2 **A.** I have a Bachelor of Science degree in Geology and Biology from the  
3 University of Delaware and a Masters Degree in Business from Temple  
4 University. I am a licensed Professional Geologist in the states of Delaware  
5 and Pennsylvania. Prior to my employment as CP&L's Manager of the  
6 Environmental Remediation Unit, I held a number of positions in the fields of  
7 geology and hydrogeology, including scientific, technical, and project  
8 management responsibilities related to investigation and remediation of  
9 contaminated sites. One example includes my employment by NUS  
10 Corporation, a company that worked as a contractor to the Region III office of  
11 the U. S. Environmental Protection Agency ("EPA"). With that company, I  
12 worked as a hydrogeologist, Project Manager, and Manager of the  
13 Geosciences Section. I was also responsible for all the EPA Hazard Ranking  
14 System scoring packages developed for Region III's Superfund Program.  
15 Another example is my employment for more than a decade, with Foster  
16 Wheeler Corporation, where I served as program director for a number of  
17 hazardous waste site programs as well as the company's national  
18 Manufactured Gas Plant (MGP) program. Finally, immediately prior to my  
19 position with CP&L, I was employed by Jacques Whitford Company, Inc.  
20 where I was responsible for creating and implementing a similar national MGP  
21 program.

22  
23 **Q. What is the purpose of your testimony?**

24 **A.** The purpose of my testimony is to present a description of Florida Power's  
25 environmental compliance activities, which fall into the general category of

1 environmental investigation, remediation, and pollution prevention efforts, and  
2 the costs associated with these compliance activities for which the Company  
3 seeks recovery under the Environmental Cost Recovery Clause (ECRC).  
4

5 **Q. Are you sponsoring any exhibits in support of your testimony?**

6 **A.** Yes. I am sponsoring Exhibit No. \_\_\_\_ (JTS-1), Parts A and B, which consists  
7 of pertinent statutes referenced in my testimony that require Florida Power to  
8 perform the environmental investigation, remediation, and pollution prevention  
9 activities for which it is seeking cost recovery.  
10

11 **Q. What are the environmental compliance activities for which Florida  
12 Power is seeking cost recovery?**

13 **A.** Generally, Florida Power is seeking cost recovery for environmental  
14 investigation, remediation, and pollution prevention activities that it is required  
15 to undertake pursuant to specific environmental laws and/or regulations.  
16 These activities are to be conducted at Florida Power substation and  
17 distribution system facilities.  
18

19 **Q. Please describe the specific compliance activities for which Florida  
20 Power seeks ECRC recovery.**

21 **A.** The environmental investigation, remediation, and pollution prevention  
22 activities are conducted to ensure that Florida Power's substation and  
23 distribution system, throughout its service area, continues to comply with  
24 applicable environmental laws and regulations. The substation and  
25 distribution system is evaluated to determine the existence of pollutant (e.g.,

1 mineral oil) discharges, and, if present, their removal and remediation.  
2 Activities will also include the development and implementation of best  
3 management practices at these facilities. An example of these measures  
4 includes the purchase of spill trailers where needed. These activities are  
5 undertaken to protect the environment and, where necessary, restore to an  
6 acceptable environmental quality.

7  
8 **Q. What are the specific environmental laws or regulations that require**  
9 **Florida Power to perform the environmental compliance activities you**  
10 **have described?**

11 **A.** Florida Power has determined that the substation and distribution system  
12 investigation, remediation, and pollution prevention activities are required for  
13 Florida Power to continue to be in compliance with Chapters 376 (Pollutant  
14 Discharge Prevention and Removal) and 403 (Environmental Control), Florida  
15 Statutes. Chapter 376, Florida Statutes, requires that any person discharging  
16 a prohibited pollutant shall immediately undertake to contain, remove and  
17 abate the discharge to the satisfaction of the Department of Environmental  
18 Protection. Chapter 403, Florida Statutes, provides that it is prohibited to  
19 cause pollution so as to harm or injure human health or welfare, animal, plant,  
20 or aquatic life or property.

21  
22 **Q. Is there any precedent in the Commission's prior orders for approval of**  
23 **ECRC recovery for the types of environmental compliance activities for**  
24 **which Florida Power is seeking cost recovery?**

25 **A.** The Commission previously approved recovery of costs associated with similar

1 environmental investigation, remediation, and pollution prevention activities  
2 conducted by two other regulated electric utilities. See, Order No. PSC-97-  
3 1047-FOF-EI (approving ECRC recovery of projected costs for Florida Power  
4 and Light's (FPL's) Substation Pollutant Discharge and Removal Project);  
5 Order No. PSC-94-0044-FOF-EI (approving ECRC recovery of projected costs  
6 for Gulf Power's investigation of possible environmental impacts from historical  
7 substation herbicide treatment programs under the general heading "Water  
8 Quality"); Order No. PSC-93-1580-FOF-EI (approving ECRC recovery of  
9 projected costs for FPL's Clean Closure Equivalency Project); and Order No.  
10 PSC-95-0384-FOF-EI (approving ECRC recovery of projected costs for FPL's  
11 RCRA Corrective Action Project addressing hazardous waste contamination).  
12

13 **Q. What are the projected costs of the environmental compliance activities**  
14 **that you have described?**

15 A. Florida Power is requesting to recover \$4,010,499 for environmental  
16 investigation, remediation, and pollution prevention activities at its substation  
17 and distribution system facilities for the period from October 1, 2002 through  
18 December 31, 2003. This figure represents \$10,713 for the period October  
19 through December 2002, and \$3,996,901 for the period January through  
20 December 2003, adjusted for taxes. These amounts include the investigation  
21 and remediation of soil and, where necessary, ground water, as well as  
22 implementation of best management and pollution prevention measures. A  
23 breakdown of these projected costs in greater detail is included in the  
24 Commission's standard form schedules attached as exhibits to the testimony  
25 of Mr. Javier Portuondo.



1           The total cost of activities over the life of this effort cannot be estimated  
2           at this time since the presence, magnitude, and extent of contamination and  
3           the scope of pollution prevention measures at these facilities is unknown.

4

5   **Q. Does this conclude your testimony?**

6   A. Yes.

## 1 GULF POWER COMPANY

2  
3 Before the Florida Public Service Commission  
4 Prepared Direct Testimony of  
5 James O. Vick  
6 Docket No. 020007-EI  
7 April 1, 2002  
8

9 Q. Please state your name and business address.

10 A. My name is James O. Vick and my business address is One Energy  
11 Place, Pensacola, Florida, 32520.  
12

13 Q. By whom are you employed and in what capacity?

14 A. I am employed by Gulf Power Company as the Manager of  
15 Environmental Affairs.  
16

17 Q. Mr. Vick, will you please describe your education and experience?

18 A. I graduated from Florida State University, Tallahassee, Florida, in 1975  
19 with a Bachelor of Science Degree in Marine Biology. I also hold a  
20 Bachelor's Degree in Civil Engineering from the University of South  
21 Florida in Tampa, Florida. In addition, I have a Masters of Science  
22 Degree in Management from Troy State University, Pensacola, Florida.  
23 I joined Gulf Power Company in August 1978 as an Associate Engineer.  
24 I have since held various engineering positions such as Air Quality  
25 Engineer and Senior Environmental Licensing Engineer. In 1996, I

1 assumed my present position as Manager of Environmental Affairs.

2

3 Q. What are your responsibilities with Gulf Power Company?

4 A. As Manager of Environmental Affairs, my primary responsibility is  
5 overseeing the activities of the Environmental Affairs section to ensure  
6 the Company is, and remains, in compliance with environmental laws  
7 and regulations, i.e., both existing laws and such laws and regulations  
8 that may be enacted or amended in the future. In performing this  
9 function, I have the responsibility for numerous environmental activities.

10

11 Q. Are you the same James O. Vick who has previously testified before  
12 this Commission on various environmental matters?

13 A. Yes.

14

15 Q. Mr. Vick, what is the purpose of your testimony?

16 A. The purpose of my testimony is to support Gulf Power Company's true-  
17 up filing for the period from January 2001 through December 2001 and  
18 to explain any significant variances in Gulf's recoverable environmental  
19 projects.

20

21 Q. Mr. Vick, please compare Gulf's recoverable environmental capital  
22 costs included in the final true-up calculation for the period January 1,  
23 2001 through December 31, 2001 with approved estimated true-up  
24 amounts.

25 A. As reflected in Ms. Ritenour's Schedule 6A, the actual recoverable

1 capital costs total \$8,141,208, as compared to the estimated true-up  
2 amount of \$8,152,424. This results in a variance of (\$11,216). I will  
3 discuss the major variances below.

4

5 Q. Please explain the variance in recoverable costs for the CEMS project  
6 (Line Item 1.5).

7 A. The CEMS project reflects a variance of (\$9,760) for the year.  
8 Upgrades are taking place at Plants Crist, Smith, and Scholz. Some of  
9 these projects are running behind schedule.

10

11 Q. Please explain the variance of (\$1,518) in the capital category entitled  
12 Substation Contamination Mobile Groundwater Treatment System (Line  
13 Item 1.6).

14 A. The variance in the Mobile Groundwater Treatment system project is  
15 due to expenditures occurring one month later than expected.

16

17 Q. How do the actual O&M expenses for the period January 1, 2001 to  
18 December 31, 2001 compare to the estimated true-up?

19 A. Ms. Ritenour's Schedule 4A reflects that Gulf's actual recoverable  
20 environmental O&M expenses 2001 were \$2,169,025, as compared to  
21 the estimated true-up amount of \$2,428,250. This results in a year-end  
22 variance of (\$259,225). I will address eleven O&M projects and  
23 programs that contribute to this variance.

24

25

1 Q. Please explain the \$2,497 variance in the activity entitled Sulfur (Line  
2 Item 1.1).

3 A. The amount of sulfur used at Plant Crist is based on the available coal  
4 supply. The necessity for sulfur was more than what was anticipated  
5 for the recovery period.  
6

7 Q. Please explain the \$103,157 variance in the Air Emission Fees category  
8 (Line Item 1.2).

9 A. 2001 was the first year for Gulf Power to pay emission fees for several  
10 sources previously exempt from these fees. Fee projections are based  
11 on generation projections for future years using projected fuel quality  
12 while the actual fees are calculated based upon emissions from the  
13 previous year. Variances between projected and actual fees can be  
14 attributed to electricity demand and fuel quality.  
15

16 Q. Please explain the variance of (\$2,742) in Asbestos Fees (Line Item 1.4).

17 A. This variance is explained by the fact that Gulf's generating plants had  
18 less asbestos abatement in 2001 than was anticipated. The projected  
19 expenses for this project were based on Gulf's history of abatement in  
20 previous years.  
21

22 Q Please explain the variance of (\$31,592) in Emission Monitoring (Line  
23 Item 1.5).

24 A. Some of the projected expenses have not been incurred due to  
25 Compliance Assurance Monitoring (CAM) testing being cancelled as a

1 result of equipment failure at Plant Crist. Until the equipment needed  
2 for the test is replaced, the results of the CAM tests would not produce  
3 meaningful information. The testing will be rescheduled pending  
4 equipment replacement and availability of the equipment contractor.

5  
6 Q. Please explain the variance of (\$87,295) in General Water Quality (Line  
7 Item 1.6).

8 A. The variance of (\$87,295) is related to three projects consisting of the  
9 Soil Contamination Studies, Groundwater Monitoring, and Surface  
10 Water Studies. The Soil Contamination Studies were under budget this  
11 year due to the Florida Department of Environmental Protection (FDEP)  
12 continuing to review our request for "No Further Action with  
13 Restrictions". In the event that this request is approved, then Gulf will  
14 have expenses for the removal of equipment and abandonment of  
15 wells. These activities did not occur during 2001.

16  
17 The Groundwater Monitoring activity was reduced slightly due to  
18 resampling activities not being required during NPDES sampling events.  
19 For groundwater purposes, we only had one re-sampling event for  
20 confirmation purposes.

21  
22 Surface Water Studies were under budget for 2001. This was a result of  
23 cost saving measures which were implemented by Gulf Power  
24 Company. The cost saving measures included utilization of new  
25 technology. In addition, weather delays were not a problem during

1 the year 2001.

2

3 Q. Please explain the variance of (\$54,763) in Groundwater Monitoring  
4 Investigation (Line Item 1.7).

5 A. The (6.3%) variance in this project was due to delays in gaining  
6 approval of the Remedial Action Plan for the Beach Haven Substation  
7 site from the FDEP.

8

9 Q. Please explain the variance of \$34,585 in State NPDES Administration  
10 (Line Item 1.8).

11 A. The 2002 NPDES administration fees for Gulf's facilities were paid during  
12 the 2001 projection period.

13

14 Q. Please explain the variance of (\$6,390) in Line Item 1.9, Lead and  
15 Copper Rule.

16 A. This variance is due to chemical usage at Plants Crist and Scholz that  
17 was much less than what was anticipated. In addition, Plant Smith  
18 inadvertently charged their year 2000 expenses for this program to a  
19 non-ECRC account. This error was detected after the books were  
20 closed for 2000. The expenses were recovered during 2001, partially  
21 offsetting the under-recovery described above.

22

23 Q. Please explain the variance of (\$2,607) in Environmental Auditing/  
24 Assessment (Line Item 1.10)

25 A. This variance is due to the the fact that the scope of audits conducted

1 during the period focused less on environmental activities than what  
2 was originally anticipated.

3

4 Q. Please explain the variance of (\$73,230) in Line Item 1.11, General Solid  
5 & Hazardous Waste.

6 A. This variance is due to the fact that less waste was generated at Gulf's  
7 facilities than was originally anticipated. Each of the Company's four  
8 locations that generate solid and hazardous waste were under budget  
9 for the recovery period, which cumulatively reflect the (\$73,230)  
10 variance.

11

12 Q. Please explain the variance of (\$140,055) in Line Item 1.17, Gulf Coast  
13 Ozone Study (GCOS).

14 A. The expected completion date for the GCOS project was extended  
15 due to a delay in the final rule development by EPA. At the time of the  
16 estimated true-up Gulf anticipated spending \$185,145 for the ongoing  
17 modeling and analysis associated with this project in 2001, but only a  
18 portion of the modeling has been completed.

19

20 Q. Does this conclude your testimony?

21 A. Yes.

22

23

24

25



## 1 GULF POWER COMPANY

2  
3 Before the Florida Public Service Commission  
4 Prepared Direct Testimony of  
5 James O. Vick  
6 Docket No. 020007-EI  
7 August 9, 2002  
8

9 Q. Please state your name and business address.

10 A. My name is James O. Vick and my business address is One Energy Place,  
11 Pensacola, Florida, 32520.  
12

13 Q. By whom are you employed and in what capacity?

14 A. I am employed by Gulf Power Company as the Manager of Environmental  
15 Affairs.  
16

17 Q. Mr. Vick, will you please describe your education and experience?

18 A. I graduated from Florida State University, Tallahassee, Florida, in 1975 with a  
19 Bachelor of Science Degree in Marine Biology. I also hold a Bachelor's  
20 Degree in Civil Engineering from the University of South Florida in Tampa,  
21 Florida. In addition, I have a Masters of Science Degree in Management from  
22 Troy State University, Pensacola, Florida. I joined Gulf Power Company in  
23 August 1978 as an Associate Engineer. I have since held various  
24 engineering positions such as Air Quality Engineer and Senior Environmental  
25 Licensing Engineer. In 1996, I assumed my present position as Manager

1 of Environmental Affairs.

2

3 Q. What are your responsibilities with Gulf Power Company?

4 A. As Manager of Environmental Affairs, my primary responsibility is  
5 overseeing the activities of the Environmental Affairs section to ensure the  
6 Company is, and remains, in compliance with environmental laws and  
7 regulations, i.e., both existing laws and such laws and regulations that may be  
8 enacted or amended in the future. In performing this function, I have the  
9 responsibility for numerous environmental activities.

10

11 Q. Are you the same James O. Vick who has previously testified before this  
12 Commission on various environmental matters?

13 A. Yes.

14

15 Q. Mr. Vick, what is the purpose of your testimony?

16 A. The purpose of my testimony is to support Gulf Power Company's estimated  
17 true-up for the period from January 1, 2002 through December 31, 2002. This  
18 true-up is based on six months of actual and six months of projected  
19 expenses.

20

21 Q. Mr. Vick, please compare Gulf's recoverable environmental capital costs  
22 included in the estimated true-up calculation for the period January 1, 2002  
23 through December 31, 2002 with approved projected amounts.

24 A. As reflected in Ms. Ritenour's Schedule 6E, the recoverable capital

1 costs approved in the original projection total \$8,068,016, as compared to the  
2 estimated true-up amount of \$8,540,399. This results in a projected variance  
3 of \$472,383. I will discuss the major variances below.  
4

5 Q. Are there any factors that have had an effect on all capital projects?

6 A. Yes. First, the company is required to file a depreciation study with the  
7 Commission every four years. New depreciation rates were approved by the  
8 Florida Public Service Commission (FPSC) as part of the company's rate  
9 case in Docket No. 010949-EI. These depreciation rates were effective  
10 January 1, 2002 and resulted in a variance for each project. Additionally, the  
11 company's allowed rate of return was changed in the recently completed rate  
12 case, which resulted in an increase in the estimated/actual amounts being  
13 over the original projections. Ms. Ritenour will discuss both of these issues in  
14 more detail in her testimony.  
15

16 Q. Please explain the variance of (\$28,187) in the capital category entitled  
17 CEMS (Line Item 1.5).

18 A. The CEMS flow monitor replacement project at Plant Scholz has been  
19 postponed until 2003. This delay will allow Gulf Power Company time to  
20 review the performance of similar monitors installed in 2001 at Plant Smith.  
21

22  
23 Q. Please explain the variance of \$30,100 in the capital category entitled  
24 Substation Contamination Mobile Groundwater Treatment System (Line Item  
25 1.6).

1 A. Gulf's original projection of costs for the mobile groundwater system was  
2 based on our experience in 1998 with the purchase of similar equipment.  
3 After the projection was filed, Gulf learned that more sophisticated equipment  
4 was available than previously used by the company. Actual expenditures for  
5 this equipment and the resulting revenue requirements are over budget as a  
6 result of purchasing a better product.

7  
8 Q. How do the estimated/actual O&M expenses compare to the original  
9 projection?

10 A. Ms. Ritenour's Schedule 4E reflects that Gulf's recoverable environmental  
11 O&M expenses for the current period are now estimated to be \$2,609,850, as  
12 compared to the original projection of \$3,250,696. This results in a year-end  
13 variance of (\$640,846). I will address nine O&M projects and programs that  
14 contribute to this variance.

15  
16 Q. Please explain the (\$70,900) variance in the Air Emission Fees category (Line  
17 Item 1.2).

18 A. Fee projections are based on generation projections for future years using  
19 projected fuel quality while the actual fees are calculated based upon  
20 emissions from the previous year. Variances between projected and actual  
21 fees can be attributed to electricity demand, fuel quality, and unexpected unit  
22 outages.

23  
24 Q. Please explain the variance of (\$2,980) in Asbestos Fees (Line Item 1.4)

1 A. Gulf expects fewer renovations at its generating plants than originally  
2 predicted, and less asbestos containing material has been encountered so far  
3 this year than was anticipated.

4  
5 Q. Please explain the (\$57,909) variance in the Emission Monitoring (Line Item  
6 1.5).

7 A. This variance is primarily due to the fact that Plant Smith has postponed  
8 Continuous Assurance Monitoring (CAM) testing until after precipitator  
9 maintenance is performed. The CAM test is an evaluation of the precipitator  
10 performance. Precipitator maintenance will be performed later this year. Gulf  
11 anticipates that CAM testing will be performed in 2003.

12  
13 Q. Please explain the variance of (\$172,015) in General Water Quality (Line  
14 Item 1.6).

15 A. The surface water studies budget was inadvertently over stated in our  
16 projection.

17  
18 Q. Please explain the (\$34,487) variance in State NPDES Administration (Line  
19 Item 1.8).

20 A. The 2002 NPDES administration fees for Gulf's facilities were paid in  
21 December 2001. This variance was partially offset by the addition of the  
22 NPDES permit renewal fee for Plant Smith.

23  
24 Q. Please explain the (\$32,604) variance in Above Ground Storage Tanks (Line  
25 Item 1.12).

1 A. Anticipated tank maintenance at Plant Crist was postponed after an  
2 inspection of the tank system revealed that routine maintenance is not  
3 necessary at this time.

4

5 Q. Please explain the variance of \$11,586 in Sodium Injection (Line Item 1.16).

6 A. Colombian coal was burned during January and February of this year.  
7 This coal has a lower sodium content which required that more sodium be  
8 injected.

9

10 Q. Please explain the variance of (\$213,395) in Line Item 1.17, Gulf Coast  
11 Ozone Study (GCOS).

12 A. The expected completion date for the GCOS project has been  
13 extended due to a delay in the final 8 hour ozone standard rule development  
14 by Environmental Protection Agency (EPA). Gulf expects to spend \$21,605  
15 for the ongoing project in 2002. Gulf expects this project to fully resume in  
16 2003 once EPA finalizes the rule.

17

18 Q. What has contributed to the (\$67,304) variance in SO<sub>2</sub> allowances in Line  
19 Item 1.18?

20 A. The Company's proceeds from the spring allowance auction are  
21 unpredictable from year to year and were unbudgeted for the current period.

22

23 Q. Does this conclude your testimony?

24 A. Yes.

25

## 1 GULF POWER COMPANY

2 Before the Florida Public Service Commission  
3 Prepared Direct Testimony of  
4 James O. Vick  
Docket No. 020007-EI  
September 9, 2002

5 Q. Please state your name and business address.

6 A. My name is James O. Vick and my business address is One Energy  
7 Place, Pensacola, Florida, 32520.

8  
9 Q. By whom are you employed and in what capacity?

10 A. I am employed by Gulf Power Company as the Manager of Environmental  
11 Affairs.

12  
13 Q. Mr. Vick, will you please describe your education and experience?

14 A. I graduated from Florida State University, Tallahassee, Florida, in 1975  
15 with a Bachelor of Science Degree in Marine Biology. I also hold a  
16 Bachelor's Degree in Civil Engineering from the University of South  
17 Florida in Tampa, Florida. In addition, I have a Masters of Science  
18 Degree in Management from Troy State University, Pensacola, Florida. I  
19 joined Gulf Power Company in August 1978 as an Associate Engineer. I  
20 have since held various engineering positions such as Air Quality  
21 Engineer and Senior Environmental Licensing Engineer. In 1996, I  
22 assumed my present position as Manager of Environmental Affairs.

23  
24 Q. What are your responsibilities with Gulf Power Company?

25 A. As Manager of Environmental Affairs, my primary responsibility is

1 overseeing the activities of the Environmental Affairs section to ensure the  
2 Company is, and remains, in compliance with environmental laws and  
3 regulations, i.e., both existing laws and such laws and regulations that  
4 may be enacted or amended in the future. In performing this function, I  
5 have the responsibility for numerous environmental activities.

6

7 Q. Are you the same James O. Vick who has previously testified before this  
8 Commission on various environmental matters?

9 A. Yes.

10

11 Q. Mr. Vick, what is the purpose of your testimony?

12 A. The purpose of my testimony is to support Gulf Power Company's  
13 projection of environmental compliance costs recoverable through the  
14 Environmental Cost Recovery Clause (ECRC) for the period from January  
15 2003 through December 2003.

16

17 Q. Mr. Vick, please identify the capital projects included in Gulf's ECRC  
18 calculations.

19 A. A listing of the environmental capital projects, which have been included  
20 in Gulf's ECRC calculations, has been provided to Ms. Ritenour and is  
21 included in Schedules 3P and 4P of her testimony. Schedule 4P reflects  
22 the expenditures, clearings, retirements, salvage and cost of removal  
23 currently projected by month for each of these projects. These amounts  
24 were provided to Ms. Ritenour, who has compiled the schedules and  
25 calculated the associated revenue requirements for Gulf's requested



1 recovery. All of the listed projects are associated with environmental  
2 compliance activities which have been previously approved for recovery  
3 through the ECRC by this Commission in Docket No. 930613-EI and past  
4 proceedings of this ongoing recovery docket or one of several spin-off  
5 dockets from the ECRC.

6  
7 Q. Mr. Vick, please identify any expansions of previously approved capital  
8 projects for the projection period that are required for environmental  
9 compliance.

10 A. There are two previously approved capital projects that will be expanded.  
11 These include Continuous Emission Monitoring (CEMs) and Low Nox  
12 Burners. During the 2003 recovery period the CEMs project includes the  
13 replacement of gas analyzers at Plant Crist (PE 1154) and the  
14 replacement of flow monitors at Plant Scholz (PE 1324 and PE 1325).  
15 The gas analyzers and flow monitors are necessary in order to provide  
16 Gulf with the accuracy and reliability needed to measure SO<sub>2</sub>, NO<sub>x</sub>, CO<sub>2</sub>,  
17 opacity, and gas flow and further maintain compliance with the Clean Air  
18 Act Amendment (CAAA) requirements. Expenditures for this project are  
19 expected to be \$360,000 and will be allocated on an energy basis, as is  
20 all other equipment associated with emission monitoring. All of the  
21 existing analyzers are approaching the end of their useful life, and will be  
22 retired upon replacement.  
23 Gulf anticipates spending \$1,300,000 on the Low Nox Burner for Unit 7 at  
24 Plant Crist. The existing burners are approaching the end of their useful  
25 life and must be replaced in order to maintain compliance with the Clean

1 Air Act Acid Rain Program requirements.

2

3 Q. Please compare the Environmental Operation and Maintenance (O & M)  
4 activities listed on Schedule 2P of Exhibit SDR-3 to the O & M activities  
5 approved for cost recovery in past ECRC dockets.

6 A. All of the O & M activities listed on Schedule 2P have been approved for  
7 recovery through the ECRC in past proceedings. These O & M activities  
8 are all on-going compliance activities and are grouped into four major  
9 categories-Air Quality, Water Quality, Environmental Affairs  
10 Administration, and Solid and Hazardous Waste.

11

12 Q. What O & M activities are included in the Air Quality category?

13 A. There are five O & M activities included in this category:

14

15 The first, Sulfur (Line Item 1.1) reflects operational expenses associated  
16 with the burning of low sulfur coal. This item refers to the flue gas sulfur  
17 injection system needed to improve the collection efficiency of the Crist  
18 Unit 7 electrostatic precipitator. This system is required due to the  
19 burning of low sulfur coal at this unit pursuant to the sulfur dioxide  
20 requirements of the CAAA. Expenses during the projected recovery  
21 period total \$30,000.

22

23 The second activity listed on Schedule 2P, Air Emission Fees (Line Item  
24 1.2) represents the expenses projected for the annual fees required by the  
25 CAAA that are payable to DEP. The expenses projected for the recovery

1 period total \$759,817.

2

3 The third activity listed on Schedule 2P, Title V Permits (Line Item 1.3),  
4 represents projected expenses associated with the implementation of  
5 the Title V permits. The total estimated expense for the Title V Program  
6 during 2003 is \$76,810.

7

8 The fourth activity listed on Schedule 2P, Asbestos Fees (Line Item 1.4),  
9 consists of the fees required to be paid to the Florida Department of  
10 Environmental Protection (FDEP) for the purpose of funding the State's  
11 asbestos abatement program. The expenses projected for the recovery  
12 period total \$4,500.

13

14 The fifth activity listed on Schedule 2P, Emission Monitoring (Line Item  
15 1.5), reflects an ongoing O & M expense associated with the Continuous  
16 Emission Monitoring equipment (CEM) as required by the CAAA. These  
17 expenses are incurred in response to the federal Environmental  
18 Protection Agency's (EPA) requirements that the Company perform  
19 Quality Assurance/Quality Control (QA/QC) testing for the CEMs,  
20 including Relative Accuracy Test Audits (RATA) and Linearity Tests.  
21 Other activities within this category include the testing, development, and  
22 implementation of new Periodic Monitoring and Compliance Assurance  
23 Monitoring (CAM) associated with the Clean Air Act Amendment.  
24 The expenses expected to occur during the 2003 recovery period for  
25 these activities total \$577,779.

1 Q. What O & M activities are included in Water Quality?

2 A. General Water Quality (Line Item 1.6), identified in Schedule 2P, includes  
3 Soil Contamination Studies, Dechlorination, Groundwater Monitoring Plan  
4 Revisions and Surface Water Studies. All of the programs included in  
5 Line Item 1.6, General Water Quality, have been approved in past  
6 proceedings. The expenses expected to be incurred during the projection  
7 recovery period for these activities total \$379,118.

8

9 The second activity listed in the Water Quality Category, Groundwater  
10 Contamination Investigation (Line Item 1.7), was previously approved for  
11 environmental cost recovery in Docket No. 930613-EI. This activity is  
12 projected to incur incremental expenses totaling \$394,797.

13

14 Line Item 1.8, State NPDES Administration, was previously approved for  
15 recovery in the ECRC and reflects expenses associated with annual fees  
16 for Gulf's three generating facilities in Florida. These expenses are  
17 expected to be \$49,500 during the projected recovery period.

18

19 Finally, Line Item 1.9, Lead and Copper Rule, was also previously  
20 approved for ECRC recovery and reflects sampling, analytical and  
21 chemical costs related to lead and copper in drinking water. These  
22 expenses are expected to total \$16,500 during 2003.

23

24 Q. What activities are included in the Environmental Affairs Administration  
25 Category?

1 A. Only one O & M activity is included in this category on Schedule 2P (Line  
2 Item 1.10) of Ms. Ritenour's exhibit. This Line Item refers to the  
3 Company's Environmental Audit/Assessment function. This program is an  
4 on-going compliance activity previously approved and is expected to incur  
5 \$1,000 of expenses during the recovery period.

6  
7 Q. What O & M activities are included in the Solid and Hazardous Waste  
8 category?

9 A. Only one program, General Solid and Hazardous Waste (Line Item 1.11)  
10 is included in the Solid and Hazardous Waste category on Schedule 2P.  
11 This activity involves the proper identification, handling, storage,  
12 transportation and disposal of solid and hazardous wastes as required by  
13 federal and state regulations. This program is an on-going compliance  
14 activity previously approved and is projected to incur incremental  
15 expenses totaling \$190,208.

16  
17 Q. In addition to the four major O & M categories listed above, are there any  
18 other O & M activities which have been approved for recovery?

19 A. Yes. There are five other O & M categories which have been approved in  
20 past proceedings. They are Above Ground Storage Tanks, Low NOx, Ash  
21 Pond Diversion Curtains, Mercury Emissions, Sodium Injection System,  
22 and Gulf Coast Ozone Study (GCOS).

23  
24 Q. What O & M activities are included in the Above Ground Storage Tanks?

25 A. Only one program, Above Ground Storage Tanks (Line Item 1.12), is

1 included in this category. This program is expected to incur \$25,000 of  
2 expenses during 2003.

3

4 Q. Please identify the activities included in the Low NOx (Line Item 1.3)  
5 category.

6 A. This project was for the purchase and installation of Low NOx burner tips  
7 at Plant Crist on Units 4 & 5 and at Plant Smith on Unit 1 to comply with  
8 Phase II requirements of the CAAA. There are no expenses projected for  
9 this project during the 2003 recovery period.

10

11 Q. Please identify the activity included in the Mercury Emissions (Line Item  
12 1.15) category.

13 A. This program, approved by the Commission for recovery in Docket  
14 No. 981973-EI, pertains to requirements for Gulf to periodically analyze  
15 coal shipments for mercury and chlorine content. There are no expected  
16 expenses during the 2003 recovery period. The EPA only mandated that  
17 shipments of coal would be analyzed for mercury and chlorine during  
18 1999. No further notices of continued sampling requirements of coal  
19 shipments beyond 1999 have been issued by EPA, therefore no expenses  
20 have been planned for this activity.

21

22 Q. What activity is included in the Sodium Injection (Line Item 1.16)  
23 category?

24 A. The sodium injection system, approved in Docket Number No. 990667-EI  
25 for inclusion in the ECRC, involves sodium injection to the coal supply at

1 Plant Smith to enhance precipitator efficiencies when burning low sulfur  
2 coal. Projected expenses for the purchase of sodium bicarbonate are  
3 expected to be \$49,000 in 2003.

4  
5 Q. Please identify the activity included in the Gulf Coast Ozone Study (Line I  
6 Item 1.17) category.

7 A. This program, approved for recovery in Docket No. 991834-EI for  
8 inclusion in the ECRC involves a joint modeling analysis between Gulf  
9 Power and the State of Florida to provide an improved basis for  
10 assessment of eight-hour ozone air quality for Northwest Florida. The  
11 project models past episodes of high ozone levels in Northwest Florida  
12 and will be used in developing potential control strategies for both  
13 stationary and mobile sources to provide a comprehensive evaluation of  
14 the area as required under Title I of the Clean Air Act. This will support  
15 FDEP's State Implementation Plan (SIP) revisions, which are required by  
16 July 2003. This evaluation is considered pre-engineering work necessary  
17 to evaluate the most viable, low cost emission control technologies  
18 available that may be required to meet the new eight-hour ambient air  
19 ozone standard. Expenses for this project during the 2003 recovery  
20 period are anticipated to be \$235,000. Consistent with Order No. PSC-  
21 00-1167-PAA-EI, all of these expenses are projected as recoverable  
22 through the ECRC because the amount of expenditures on non-ECRC  
23 environmental studies during 2003 is projected to exceed the amount  
24 included in the last approved rate case budget.

25

1 Q. Please describe the activity included in the SO2 allowances (Line Item  
2 1.18)

3 A. This program includes expenses for SO2 allowances for Gulf's plants.  
4 The expenses are offset by gains realized from the sale of SO2  
5 allowances.

6

7 Q. Are there any project or program expenses resulting from either new or  
8 more stringent environmental regulations which may significantly increase  
9 O & M costs for the recovery period January 2003 through December  
10 2003?

11 A. Gulf Power is not aware of any at this time.

12

13 Q. Mr. Vick, does this conclude your testimony?

14 A. Yes.

15

16

17

18

19

20

21

22

23

24

25



1 CHAIRMAN JABER: Are there any other exhibits,  
2 parties? Staff?

3 MS. STERN: No.

4 CHAIRMAN JABER: Okay. I think we are at the point  
5 now where we can take opening statements, then. My reading of  
6 the prehearing order is that opening statements are limited to  
7 ten minutes, is that correct? Ms. Stern, is that correct, ten  
8 minutes?

9 MS. STERN: That is correct.

10 CHAIRMAN JABER: Great. Mr. Butler, do you want to  
11 start?

12 MR. BUTLER: Madam Chairman, we would only have an  
13 opening statement in response to whatever other parties might  
14 have as concerns or criticisms of our program. So if I may, I  
15 would like to defer until I see if others have positions.

16 CHAIRMAN JABER: I will do it if you do it, you do it  
17 if -- anyone have an opening statement?

18 MR. MELSON: Commissioner Jaber, I understand that  
19 Ms. Kaufman does, and Florida Power Corp agreed with her that  
20 she is willing to go first and let us respond, essentially, if  
21 need be.

22 CHAIRMAN JABER: It's all on you. You're on.

23 MS. KAUFMAN: Thank you, Chairman Jaber and  
24 Commissioners. I did discuss this with Mr. Melson. I know  
25 sometimes we don't do opening statements, but this is a policy

1 matter that FIPUG thought was better handled through an opening  
2 statement rather than cross-examination of witnesses.

3           As you know, I am here on behalf of the Florida  
4 Industrial Power Users Group. I believe we told the Staff that  
5 we did not have any questions for the utility witnesses in this  
6 matter, in the environmental case. But what we wanted to say  
7 in our opening statement is that we are very concerned with the  
8 types of expenses that we continue to see being requested for  
9 recovery through the clause. I think some of the programs that  
10 you are seeing in this docket sort of highlight our concern,  
11 and I just wanted to take a moment to discuss those.

12           I won't talk about each program, but just some of the  
13 examples. Florida Power and Light has asked, as I understand  
14 it, to recover through the clause costs for what it calls spill  
15 prevention control and countermeasures project. As I  
16 understand this program, just at a high level, it is intended  
17 to prevent oil spills and requires that equipment that has the  
18 potential to discharge oil, you know, be appropriately  
19 contained or have appropriate diversionary structures around it  
20 so that there is not a spill. That seems very reasonable to us  
21 and that seems like action that any prudent utility ought to  
22 take and ought to be engaged in.

23           Similarly, the pipeline integrity program as I  
24 understand it, again at a high level, is to maintain the  
25 integrity of pipelines in the event of a leak or to try to

1 prevent leaks. Again, something I think we would expect the  
2 utilities to be engaged in.

3 In a similar vein, I understand Florida Power  
4 Corporation to be seeking recovery for two programs that are  
5 remedial in nature. One, as I understand it relates to  
6 substations, one relates to distribution facilities. And I  
7 understand these programs to be used to determine whether  
8 pollutants exist, and if they do to take whatever action is  
9 necessary to remove them. Again, activities I think we would  
10 all expect the utility to be engaged in.

11 And our reason for expressing these concerns or  
12 comments today is that it seems to us that these are the sort  
13 of activities that are covered and ought to be covered in base  
14 rates. They are activities that one would expect, I'm sure you  
15 would expect the utilities to be engaged in. We don't think  
16 that they are appropriate for recovery through the  
17 environmental cost-recovery clause because they are the sort of  
18 day-to-day activities that one would expect the utility to  
19 engage in. And so when you look at our positions in the  
20 prehearing statement on these issues, you will see that our  
21 position is that these activities, not that there is a problem  
22 with them, but that they ought to be recovered through base  
23 rates.

24 And that concludes my opening statement.

25 CHAIRMAN JABER: Thank you, Ms. Kaufman. Mr. Butler

1 and then Mr. Melson. Are you the only two that would like to  
2 make an opening statement. Mr. Badders?

3 MR. BADDERS: All our issues are stipulated.

4 CHAIRMAN JABER: Okay. Great.

5 MR. BEASLEY: Same thing.

6 CHAIRMAN JABER: Go ahead.

7 MR. BUTLER: Chairman Jaber, I would just respond  
8 that this docket is governed particularly by a statute that  
9 provides a specific mechanism for cost-recovery when programs  
10 meet a particular standard of being a response that is required  
11 by an environmental rule, order, or other mandatory  
12 prescription. All of FPL's programs fit that category. Mr.  
13 LaBauve would be happy to discuss with you or any of the  
14 parties how they do respond to specific requirements.

15 And I think that Ms. Kaufman's suggested threshold of  
16 whether the programs would be prudent anyway, it proves way too  
17 much. I mean, I think that could be said of most environmental  
18 programs, that they are pretty good ideas. You look at them  
19 and say, yes, this helps protect the environment. And if a  
20 company is doing that without having any direction from an  
21 environmental mandate to do so, then I don't think  
22 cost-recovery would be appropriate.

23 But where it can be shown that these actions weren't  
24 taken, there isn't money in base rates for them and they are  
25 now being taken because there is an environmental requirement

1 that they are responding to, I think they are appropriately  
2 recovered through this docket. That's what we believe is the  
3 case with all of FPL's programs.

4 CHAIRMAN JABER: Mr. LaBauve is one of the witnesses  
5 that will be testifying, correct?

6 MR. BUTLER: That is correct.

7 CHAIRMAN JABER: Mr. Melson.

8 MR. MELSON: Just briefly. I would endorse what Mr.  
9 Butler said. Maybe two additional points. It sounds as though  
10 FIPUG is essentially requesting a policy change. And it may be  
11 a policy change that if it is addressed should be addressed to  
12 the Legislature. Because as Mr. Butler says, the statute does  
13 create a very specific cost-recovery mechanism for prudent  
14 expenses that are incurred to respond to specific environmental  
15 requirements. And as is the situation with FPL, the undisputed  
16 testimony and exhibits of FPC that have been admitted  
17 demonstrate that the programs we are seeking recovery for meet  
18 the statutory requirements.

19 Even if it was not a legislative matter, in order for  
20 the Commission to change policy the courts have said you have  
21 to have a basis in the record, and FIPUG has not put forward  
22 any witnesses, they have chosen not to cross-examine any of  
23 FPC's witnesses, so at least as to our programs there is no  
24 record basis for any prospective change in Commission policy.  
25 Thank you.

1 CHAIRMAN JABER: Thank you. Okay. Ms. Stern, it  
2 occurs to me that there are some issues that have been  
3 stipulated, and perhaps some of the attorneys are only here for  
4 the stipulations, so why don't we go ahead and address those  
5 stipulations before we actually go on to cross-examination.

6 MS. STERN: Okay. The stipulated issues start on  
7 Page 18 of the prehearing order. And Issue 1 is stipulated and  
8 all parties agree.

9 CHAIRMAN JABER: Commissioners, let's have a motion  
10 on Issue 1.

11 COMMISSIONER PALECKI: I would move for acceptance of  
12 Issue 1.

13 COMMISSIONER BAEZ: Second.

14 CHAIRMAN JABER: All those in favor say aye.

15 (Unanimous affirmative vote.)

16 CHAIRMAN JABER: Issue 1 is approved. The  
17 stipulation for Issue 1 is approved. Next. Speed it up, Ms.  
18 Stern. Speed it up.

19 MS. STERN: Okay. I'm sorry. Issues 2 and 3 are  
20 shown as stipulated, but they are actually conditionally  
21 stipulated with respect FPL. So if we are trying to get the  
22 other lawyers to give them the opportunity to leave, it might  
23 be advisable to show that Issues 2 and 3, the stipulations  
24 between Staff, Gulf, FPC, and TECO --

25 CHAIRMAN JABER: Let's move on to the next issue. I

1 just want the ones that are --

2 MS. STERN: Okay. We are going to skip 2 and 3.

3 CHAIRMAN JABER: We will come back to them.

4 MS. STERN: Issues 5, 6, and 8 are stipulated. Those  
5 are the last of the generic issues.

6 CHAIRMAN JABER: Commissioners, I need a motion to  
7 accept stipulations on 5, 6, and 8.

8 COMMISSIONER PALECKI: So moved.

9 COMMISSIONER BAEZ: Second.

10 CHAIRMAN JABER: There has been a motion and a second  
11 to accept the stipulations on Issues 5, 6, and 8. All those in  
12 favor say aye.

13 (Unanimous affirmative vote.)

14 MS. STERN: All right. FPL Issues 9A, 9B, 9D, 9F,  
15 and 9H have been stipulated.

16 CHAIRMAN JABER: I need a motion on 9A, 9B, 9D, 9F,  
17 and 9H.

18 COMMISSIONER PALECKI: So moved.

19 COMMISSIONER DEASON: Second.

20 CHAIRMAN JABER: There has been motion and a second  
21 to accept the stipulations on Issues 9A, 9B, 9D, 9F, 9H. All  
22 those in favor say aye.

23 (Unanimous affirmative vote.)

24 MS. STERN: Gulf Issues 10A and 10B.

25 CHAIRMAN JABER: I need a motion to --

1 COMMISSIONER PALECKI: Move acceptance.

2 COMMISSIONER DEASON: Second.

3 CHAIRMAN JABER: All those in favor of accepting the  
4 stipulations on 10A and 10B indicate by saying aye.

5 (Unanimous affirmative vote.)

6 CHAIRMAN JABER: 10A and 10B are accepted.

7 MS. STERN: That means that Gulf's motion then would  
8 be moot.

9 CHAIRMAN JABER: And that was a motion to --

10 MS. STERN: File supplemental testimony. But no  
11 testimony is needed since the issues have been stipulated.

12 CHAIRMAN JABER: Commissioners, can I have a motion  
13 to find that motion moot.

14 COMMISSIONER PALECKI: I would move that we find that  
15 motion moot and not be required to rule on the motion.

16 COMMISSIONER DEASON: Second.

17 CHAIRMAN JABER: There has been a motion and a second  
18 to find Gulf's motion for leave to file supplemental testimony  
19 moot. All those in favor say aye.

20 (Unanimous affirmative vote.)

21 MS. STERN: Okay. And TECO's Issue 11A is  
22 stipulated.

23 CHAIRMAN JABER: Motion to accept the stipulation?

24 COMMISSIONER PALECKI: I would move to accept the  
25 stipulation. And a second. All those in favor say aye.



1 (Unanimous affirmative vote.)

2 CHAIRMAN JABER: Show 11A is resolved. And parties  
3 need to correct me if I'm wrong, I think it is cleaner to not  
4 do anything with Issues 2 and 3 until we address the  
5 cross-examination and the pipeline integrity management plan,  
6 is that correct?

7 MR. BUTLER: That's fine with me, but we also  
8 wouldn't object if you wanted to go ahead and stipulate as to  
9 the other parties so they could leave.

10 CHAIRMAN JABER: No objection there?

11 COMMISSIONER DEASON: Madam Chairman, then if that is  
12 the desire, I can move approval of Issues -- proposed  
13 stipulation on Issues 2 and 3 for all parties with the  
14 exception of FPL.

15 COMMISSIONER BAEZ: Second.

16 CHAIRMAN JABER: There has been a motion and a second  
17 to accept the stipulations on Issues 2 and 3 as it relates to  
18 all parties except FPL. All those in favor say aye.

19 (Unanimous affirmative vote.)

20 CHAIRMAN JABER: That resolves Issues 2 and 3 for the  
21 time being. And what is next?

22 MS. STERN: I think we can just start with  
23 cross-examination.

24 CHAIRMAN JABER: Great. We should have two witnesses  
25 for this proceeding left, and if those two witnesses will stand

1 to be sworn. And it should be Mr. LaBauve and Ms. Dubin.

2 (Witnesses sworn.)

3 CHAIRMAN JABER: Mr. LaBauve, please take the stand.

4 Ms. Stern, for the sake of sanity, would you please  
5 tell us what issues are remaining.

6 MS. STERN: Yes. With respect to FPL, Issues 9C,  
7 that is pipeline integrity management program, 9E, oil spill  
8 protection program, and 9G, the ozone agreement. With respect  
9 to FPC, there are no witnesses, but Issues 12A through D have  
10 not been stipulated.

11 CHAIRMAN JABER: Okay. Thank you. And the  
12 parties --

13 COMMISSIONER BRADLEY: 12A through D?

14 MS. STERN: A through D.

15 CHAIRMAN JABER: 12A through 12D.

16 Parties, is that your assessment, too? Great.

17 MS. STERN: In addition, there are some fallout  
18 issues, Issues 4 and 7 that depend on a resolution of the  
19 company-specific issues.

20 CHAIRMAN JABER: Thank you. Mr. Butler.

21 MR. BUTLER: Thank you.

22 (Transcript continues in sequence in Volume 2.)

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25

1 STATE OF FLORIDA     )  
2                             :     CERTIFICATE OF REPORTER  
3 COUNTY OF LEON        )

4  
5             I, JANE FAUROT, RPR, Chief, Office of Hearing Reporter  
6 Services, FPSC Division of Commission Clerk and Administrative  
7 Services, do hereby certify that the foregoing proceeding was  
8 heard at the time and place herein stated.

9             IT IS FURTHER CERTIFIED that I stenographically  
10 reported the said proceedings; that the same has been  
11 transcribed under my direct supervision; and that this  
12 transcript constitutes a true transcription of my notes of said  
13 proceedings.

14             I FURTHER CERTIFY that I am not a relative, employee,  
15 attorney or counsel of any of the parties, nor am I a relative  
16 or employee of any of the parties' attorney or counsel  
17 connected with the action, nor am I financially interested in  
18 the action.

19             DATED THIS 26TH DAY OF NOVEMBER, 2002.

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JANE FAUROT, RPR  
Chief, Office of Hearing Reporter Services  
FPSC Division of Commission Clerk and  
Administrative Services  
(850) 413-6732