

Jessica Cano
Principal Attorney
Florida Power & Light Company
700 Universe Boulevard
Juno Beach, FL 33408-0420
(561) 304-5226
(561) 691-7135 (Facsimile)

April 22, 2010

# Ms. Ann Cole Division of the Commission Clerk and Administrative Services Florida Public Service Commission Betty Easley Conference Center 2540 Shumard Oak Boulevard. Room 110

Re: Docket No. 080009-EI; Nuclear Power Plant Cost Recovery Clause

Dear Ms. Cole:

Tallahassee, FL 32399-0850

Enclosed for filing on behalf of Florida Power & Light Company ("FPL") are an original and seven (7) copies of its Revised Request for Confidential Classification regarding confidential information included in the testimony and exhibits of William R. Jacobs, Jr., Ph.D. filed in Docket No. 080009-EI. The original includes Revised Exhibits A through D. The seven (7) copies include Revised Exhibits B through D only.

Revised Exhibit A consists of the confidential documents, and all information that FPL asserts is entitled to confidential treatment has been highlighted. Revised Exhibit B is an edited version of Revised Exhibit A, in which the information FPL asserts is confidential has been redacted. Revised Exhibit C consists of FPL's justification for its Revised Request for Confidential Classification. Revised Exhibit D contains three affidavits in support of FPL's Revised Request for Confidential Classification. Also included in this filing is a compact disc containing FPL's Revised Request for Confidential Classification and Revised Exhibit C only in Microsoft Word format.

Please contact me if you or your Staff has any questions regarding this filing.

COM APA ECR 5 GCL 1+CD	Sincerely,  Jessica A. Cano	lano
Enclosures  ——cc: Parties of Record (w/out enc.)  Docket #100009-EI		
OPC CLK		DOCUMENT NUMBER-CAT

an FPL Group company

FPSC-COMMISSION CLERK

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Nuclear Power Plant	)	Docket No. 080009-EI
Cost Recovery Clause	_)	Filed: April 22, 2010

# FLORIDA POWER & LIGHT COMPANY'S REVISED REQUEST FOR CONFIDENTIAL CLASSIFICATION OF INFORMATION CONTAINED IN THE REVISED DIRECT TESTIMONY AND EXHIBITS OF WILLIAM R. JACOBS, JR., Ph.D.

Pursuant to Section 366.093, Florida Statutes, and Rule 25-22.006, Florida Administrative Code, Florida Power & Light Company ("FPL") requests confidential classification of certain information provided to the Florida Public Service Commission ("Commission"), in the testimony and exhibits of Dr. Jacobs, a witness for the Office of Public Counsel ("OPC") filed in Docket No. 080009-EI. In support of this request, FPL states:

- 1. On August 20, 2008, pursuant to Rule 25-22.006, Florida Administrative Code, FPL filed its Request for Confidential Classification of Information Contained in the Revised Direct Testimony and Exhibits of William R. Jacobs, Jr., Ph.D. No order has been issued on FPL's August 20, 2008 Request.
- 2. By letter dated March 16, 2010, Staff requested that FPL review the confidential documents, determine if any portions can be declassified, and file a renewed request for the portions that remain confidential. Upon review of the documents, FPL has determined that a substantial amount of information can be declassified, and that certain portions remain confidential. Accordingly, FPL is filing this Revised Request for Confidential Classification.
  - 3. The following exhibits are included with and made a part of this request:
  - a. Revised Exhibit A consists of a copy of the confidential pages on which all information that FPL asserts is entitled to confidential treatment has been highlighted.

- b. Revised Exhibit B consists of a copy of the confidential pages on which all information that FPL asserts is entitled to confidential treatment has been redacted.
- c. Revised Exhibit C is a table containing an identification of the information highlighted in Exhibit A, together with references to the specific statutory basis or bases for the claim of confidentiality and to the affidavit in support of the requested classification. The items in bold reflect changes over the original Exhibit C (i.e., a reduction to the amount of information for which confidential classification is being sought).
- d. Revised Exhibit D includes the affidavit of Terry Jones in support of this request.
- 4. FPL submits that the highlighted information in Exhibit A is proprietary confidential business information within the meaning of Section 366.093(3), Florida Statutes. This information is intended to be and is treated by FPL as private, and its confidentiality has been maintained. Pursuant to Section 366.093, such information is entitled to confidential treatment and it is exempt from the disclosure provisions of the public records law. Thus, once the Commission determines that the information in question is proprietary confidential business information, the Commission is not required to engage in any further analysis or review such as weighing the harm of disclosure against the public interest in access to the information.
- 5. As the affidavit included in Revised Exhibit D indicates, the confidential information highlighted in Revised Exhibit A relates to competitive interests, and its disclosure could impair the competitive business of the provider of the information. This includes competitively sensitive information provided to FPL by other entities on the condition that it is maintained as confidential. Such information is protected by Section 366.093(3)(e), Florida

Statutes. Also included is contractual data, the public disclosure of which would violate nondisclosure terms of FPL's contracts with vendors and impair FPL's ability to contract for goods or services on favorable terms in the future. Such information is protected by Section 366.093(3)(d), Florida Statutes.

6. Nothing has changed since FPL's original filing on August 20, 2008, to render the information highlighted in Revised Exhibit A and referenced in Revised Exhibit C stale or public, such that continued confidential treatment would not be appropriate. Upon a finding by the Commission that this information is proprietary confidential business information, it should not be declassified for a period of at least eighteen (18) months from the date the order is issued, and it should be returned to FPL as soon as the information is no longer necessary for the Commission to conduct its business. *See* § 366.093(4), Fla. Stat. Further, because the exhibits attached hereto are intended to supersede those filed with FPL's August 20, 2008 Request, FPL requests that the confidential documents filed as Exhibit A with that request be returned at this time.

WHEREFORE, FPL respectfully requests that the Commission grant confidential classification of the material described herein.

Respectfully submitted,

Jessica A. Cano Principal Attorney Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408 Telephone: (561) 304-5226 Facsimile: (561) 691-7135

By: Repul

Jessica A. Cano

Fla. Bar No. 0037372

#### CERTIFICATE OF SERVICE DOCKET NO. 100009-EI

I HEREBY CERTIFY that a true and correct copy of FPL's Revised Request for Confidential Classification of Information Contained in the Revised Direct Testimony and Exhibits of William R. Jacobs, Ph.D., without attachments, was served by hand delivery\* or by U.S. Mail this 22nd day of April, 2010, to the following:

Anna Williams, Esq.\*
Lisa Bennett, Esq.
Keino Young, Esq.
Division of Legal Services
Florida Public Service Commission
2540 Shumard Oak Blvd.
Tallahassee, Florida 32399-0850
LBENNETT@PSC.STATE.FL.US
KYOUNG@PSC.STATE.FL.US
ANWILLIA@PSC.STATE.FL.US

J. Michael Walls, Esq. Carlton Fields Law Firm P.O. Box 3239 Tampa, Florida 33601-3239 mwalls@carltonfields.com Attorney for Progress

Jon C. Moyle, Jr.
Vicki Gordon Kaufman
Keefe Anchors Gordon & Moyle, PA
118 North Gadsden Street
Tallahassee, Florida 32301
vkaufman@kagmlaw.com
jmoyle@kagmlaw.com
Attorneys for FIPUG

R. Alexander Glenn, Esq.
John T. Burnett, Esq.
Progress Energy Service Company, LLC
P.O. Box 14042
St. Petersburg, Florida 33733-4042
john.burnett@pgnmail.com
alex.glenn@pgnmail.com
Attorneys for Progress

J. R. Kelly, Esq.
Charles Rehwinkel, Esq.
Joseph McGlothlin, Esq.
Office of Public Counsel
c/o The Florida Legislature
111 West Madison Street, Room 812
Tallahassee, Florida 32399
mcglothlin.joseph@leg.state.fl.us
Kelly.jr@leg.state.fl.us
Rehwinkel.Charles@leg.state.fl.us

Dianne M. Triplett, Esq. Progress Energy Florida 229 1<sup>st</sup> Avenue N PEF-152 St. Petersburg, Florida 33701 <u>dianne.triplett@pgnmail.com</u> Attorney for Progress

John W. McWhirter, Jr., Esq. Davidson McWhirter, P.A. PO Box 3350
Tampa, Florida 33601
jmcwhirter@mac-law.com
Attorney for FIPUG

James W. Brew, Esq.
F. Alvin Taylor, Esq.
Brickfield, Burchette, Ritts & Stone, P.C.
1025 Thomas Jefferson Street, NW
Eighth Floor, West Tower
Washington, DC 20007-5201
jbrew@bbrslaw.com
ataylor@bbrslaw.com
Attorneys for PCS Phosphate

Randy B. Miller
White Springs Agricultural Chemicals, Inc.
Post Office Box 300
15843 Southeast 78th Street
White Springs, Florida 32096
RMiller@pcsphosphate.com

Mr. Paul Lewis, Jr. 106 East College Ave., Suite 800 Tallahassee, Florida 32301-7740 paul.lewisjr@pgnmail.com

Captain Shayla L. McNeill Air Force Legal Operations Agency (AFLOA) Utility Litigation Field Support Center (ULFSC) 139 Barnes Drive, Suite 1 Tyndall AFB, FL 32403-5319 shayla.mcneill@tyndall.af.mil

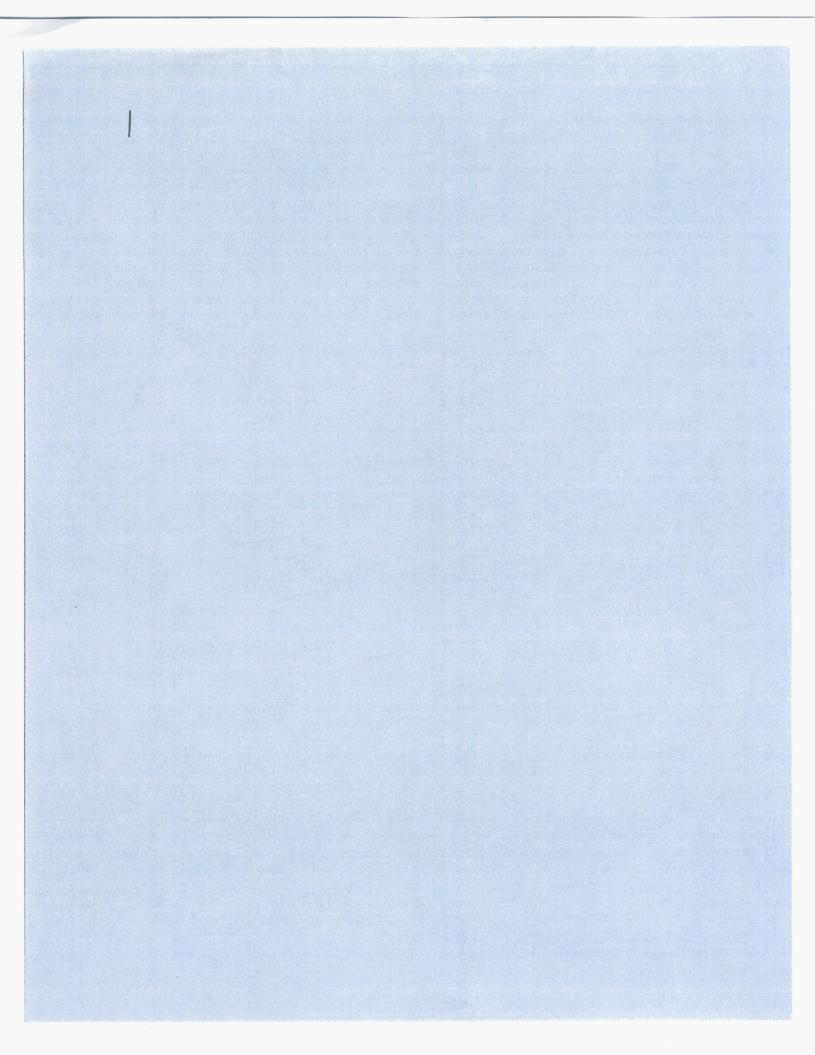
Jessica A. Cano

Florida Bar No. 0037372

# EXHIBIT B

DOCUMENT NO. DATE

PSC - COMMISSION CLERK



1		recovery of ***BEGIN CONFIDENTIAL SECTION***	
2		CONFIDENTIAL SECTION*** in 2009 for the Levy Nuclear Project.	
3			
4	Q.	HOW IS THE REMAINDER OF YOUR TESTIMONY ORGANIZED?	
5	A.	First I will briefly describe the methodology used in my evaluation of the filings by FPL	
6		and PEF. Next I will describe a policy issue that is common to both FPL and PEF.	
7		Following this I will present the results of my evaluation of FPL's request for	
8		authorization to collect costs and then I will provide the results of my evaluation of	
9		PEF's request for authorization to collect costs.	
10			
11		IV. Methodology	
12 13	Q.	PLEASE DESCRIBE THE METHODOLOGY THAT YOU USED TO REVIEW	ė
14		AND EVALUATE THE REQUESTS FOR AUTHORIZATION TO COLLECT	
15		COSTS SUBMITTED BY FPL AND PEF UNDER THE NUCLEAR COST	
16		RECOVERY RULE.	
17	A.	I first reviewed the Nuclear Cost Recovery Rule to gain an understanding of the process	
18		and of the schedules included in the Companies' filings. Next, I reviewed the	
19		Companies' filings in this docket. Working with counsel for OPC, I helped prepare	
20		numerous interrogatories and requests for production of documents. Following an initial	
21		review of the documents produced by the Companies, I assisted Office of Public	
22		Counsel attorneys in deposing Company witnesses to further explore areas of interest.	
23	***************************************	Numerous late filed exhibits were requested during the depositions to provide additional	
24		information relating to the Companies' requests.	

1		or single source contracts, even though FPL identified more firms than one that were
2		capable of performing the needed work.
3		
4	Q.	DID YOU REVIEW FPL'S PROCEDURE THAT CONTROLS CONTRACTING
5		AND NUCLEAR RELATED PROCUREMENT ACTIVITIES?
6	Α.	Yes, I reviewed FPL Nuclear Division Nuclear Policy NP-1100 Revision 15, dated
7		02/25/08. This procedure is entitled "Procurement Control." It specifically addresses the
8		requirements for issuing a sole or single source contract.
9		
10	Q.	PLEASE DESCRIBE THE REQUIREMENTS OF NP-1100 RELATED TO SOLE
11		SOURCE OR SINGLE SOURCE CONTRACTS.
. 12	A.	NP-1100 clearly specifies that ***BEGIN CONFIDENTIAL SECTION ***
13		competitive bidding is the preferred form of contracting to be used for procurement of
14		materials or services. Paragraph 1:2 of NP-1100 states
15 16 17 18 19 20 21 22 23 24		Competitive bidding is EPL's standard approach for the procurement of materials and services with an estimated total value of twenty-five thousand dollars (\$25,000) or greater. Exceptions to competitive bidding requirements are to be strictly limited to instances where no other suppliers exist for specific (or equivalent) materials or services or where it clearly is not in EPL's best business interests to obtain alternate pricing from multiple sources. Proper planning to allow adequate time to obtain the best value is the responsibility of the requester.
25		The requester of a sole source or single source procurement must provide a written sole
26		source or single source justification memorandum, as appropriate, that is approved at the
27		same level as required to authorize the associated requisition and by the responsible vice



1		president or designee for which the sole or single source procurement is requested.
2		Requirements for the sole source or single source justifications include:
3	*	• State that no other source exists to provide the materials or service needed (in the
4		case of sole sources), or
5		• Explain why it has a unique capacity to meet procurement requirements or it is
6		not in the best business interests of FPL to obtain multiple bids and contain an
7		assurance of the reasonableness of the proposed cost of the transaction (in the
8		case of single sources)
9		• Except for emergent issues, schedule adherence criteria and/or inadequate timing
10		for bidding are not justifiable circumstances to proceed with sole and/or single
11		source procurement, ***END CONFIDENTIAL SECTION***
12		
13	Q.	DID YOU FIND EXAMPLES OF SOLE OR SINGLE SOURCE
14		JUSTIFICATIONS THAT DID NOT CONFORM TO THESE
15	¥	REQUIREMENTS?
16	A.	Yes, I did. I found numerous examples in which it appears that *** BEGIN
17		CONFIDENTIAL SECTION*** schedule pressure was the primary factor for issuing
18		the contract on a single source basis. As described above, the use of schedule pressure
19		as a justification for a single source contract is expressly not allowed in accordance with
20		NP-1100 ***END CONFIDENTIAL SECTION*** I also found single source
21		justifications that did not provide adequate assurance that the cost of the contract was
22		reasonable. The use of sole or single source contracts appears to be a routine
23		occurrence, ***BEGIN CONFIDENTIAL SECTION*** rather than an exception to the

1	standard practice of competitive bidding. ***END CONFIDENTIAL SECTION***
2	The following excerpts are examples from Single and Sole Source Justifications
, 3	provided by FPL:
4	***BEGIN CONFIDENTIAL'SECTION***
5	Sole Source Justification for Westinghouse Electric Company - Example #1
. 6	This Sole Source Justification for Westinghouse to perform nuclear steam supply
7	system Engineering. Licensing and Design activities for the St. Lucie and Turkey Poin
8	EPUs (Bates Number FPL 017180)(Exhibit(WRJ-2) states:
9 10 11 12	Meeting this schedule requires performance of the technical work on a very aggressive timeline in order to receive the necessary regulatory approvals.
13 14 15	Performing this work scope with another vendor would not be cost-effective or prudent from a schedule perspective.
16	Single Source Justification for Shaw Stone & Webster - Example #2
·17	The Single Source Justification for Shaw Stone & Webster to perform balance of plant
18	engineering evaluations, develop a BOP licensing report and develop major equipment
19	specifications for the St. Lucie and Turkey Point EPUs (Bates Number FPL
20	017185)(Exhibit (WRJ-3)) states:
21 22 23 24 25 26	A BOP contractor with previous power uprate experience in addition to knowledge of St. Lucie. Turkey Point and/or other similar pressurized water reactor (PWR) designs is required to perform this work to the appropriate level of detail on this aggressive schedule.
27 28 29 30	In summary, Shaw Stone & Webster is considered the only Architect Engineering firm with extensive EPU experience that could perform the scope of services in the required time frame.
31	Solc Source Justification for Areva - Example #3



1	The Sole Source Justification for Areva to perform fuel related nuclear steam supply
2	system Engineering Licensing and Design activities for the St. Lucie Extended Power
3	Uprates (Bates Number FPL 017188) (Exhibit (WRJ-4) states)
4 <sup>-</sup> 5 6	Performing this work scope with another vendor would not be cost effective or prudent from a schedule perspective.
7	Single Source Justification for McNabb Hydrogeologic Consulting - Example #4
8	The Single Source Justification for McNabb Hydrogeologic Consulting for permitting
9	activities related to the Underground Injection Controls system for the new units at
10	Turkey Point (Bates Number FPL 017133)(Exhibit (WRJ-5)) states:
11 12 13 14 15	In order to safely preserve the 2018 construction start date, it is important that the UIC permit application process be initiated at this time (note, 2018 actually refers to the commercial operation date, not the construction start date).
16 17 18 19 20 21	Due to the project schedule and considering time required to obtain quotes, scheduling necessities, the added complexity of work integration by a third party, and the coordination and data sharing with FPL's COLA contractor, it is not in the best interest of PPL to solicit entities other than McNabb Hydrogeologic Consulting and its subcontractors for this work.
23	Single Source Justification for Black & Veatch - Example #5
24	The single Source Justification for Black & Veatch/to conduct a feasibility study to
25	develop a desalination plant at the proposed Turkey Point 6 & 7 site (Bates Number FPL
26	017140)(Exhibit (WRJ=6)) states?
27	
28	Black & Veatch has the unique technical expertise combined with
29	real world experiences of developing large-scale desalination
30	projects. This experience is necessary to meet the projects
31	permitting schedule and provide study results by mid-April.
32	
33	In the interest of time, we have characterized this as a single
34	source procurement.
35	•

1		***END CONFIDENTIAL SECTION***
2		As seen from the above examples, many of FPL's single and sole source justifications
3		rely on schedule pressure to justify the use of a sole or single source contract rather than
4		a competitive bidding process required by FPL's procurement procedure.
5		
6	Q.	HAS FPL DEMONSTRATED, EITHER WITHIN ITS SUBMISSION OR IN ITS
7		RESPONSES TO DISCOVERY REQUESTS, THAT THE COSTS INCURRED IN
8		THE SOLE SOURCE AND SINGLE SOURCE CONTRACTS ARE
9		REASONABLE?
10	Α.,	No, FPL has not. The best way to demonstrate that the cost of a contract is reasonable is
11		through a competitive bidding process. Absent a competitive bidding process the
12.		Company must use cost comparisons, or benchmarking with similar work, or a detailed
13		analysis of the work scope and labor rates to ensure that the cost of the contract is
14		reasonable. Many of the single source justifications stated that the costs were reasonable
15		based on FPL's experience with similar projects. In another justification, the
16	,	reasonableness of costs for a project costing more than **** BEGIN CONFIDENTIAL
17		SECTION*** \$100 million ***END CONFIDENTIAL SECTION*** was a back-of-
18		the-envelope type analysis based on comparison data that was 5 years old.
19		
20	Q.	PLEASE DESCRIBE THE EXAMPLE YOU DISCUSSED ABOVE IN MORE
21		DETAIL.
22	Α.	In response to Staff's request for details of claimed benchmarking of costs by FPL, FPL
23		provided a spreadsheet comparing various elements of uprate projects at the Company's

nuclear plants St. Lucie, Turkey Point, Seabrook, Point Beach and Ginna. I am
attaching the spreadsheet as Exhibit (WRJ7). We noticed that one of the major EPU
projects planned for St. Lucie, specifically ***BEGIN CONFIDENTIAL SECTION***
the replacement of the low pressure turbine rotors, ***END CONFIDENTIAL
SECTION*** had no equivalent project at the other four units shown in the comparison.
During a deposition we asked how the benchmarking exercise showed that the cost of
***BEGIN CONFIDENTIAL SECTION*** the low pressure turbine replacement
***END CONFIDENTIAL SECTION*** project was reasonable. FPL responded that
they had another comparison showing the reasonableness of the cost of this project and
that they would provide it as a late filed exhibit. The late filed exhibit provided by FPL,
which I am attaching as Exhibit(WRJ-8), revealed that the benchmarking study
relied upon for this project costing more than ***BEGIN CONFIDENTIAL
SECTION*** \$100 million was based upon competitive bidding by another utility for a
similar project that was conducted in 2002. The primary data for the comparison was
five years old. FPL escalated the five year old cost data to current year dollars and
adjusted the cost of the St. Lucie project so that the scope would be similar to the project
being used for comparison. Said differently, to ascertain whether the cost of a
***BEGIN CONFIDENTIAL SECTION*** \$100 million component is reasonable in
the absence of competitive bidding, FPL used the comparison of the cost of the adjusted
scope of the St. Lucie project to the cost of the comparison project escalated for five
years. The one-half page analysis presenting this comparison closes with this question
from the preparer. "Close enough?" ****END CONFIDENTIAL SECTION*** The
cost comparison used by FPL to justify this project on a single source basis is at best

. 17



1		what I would call a back-of-the-envelope calculation, and in my opinion is insufficient
2		to justify that the cost for a project of this magnitude is reasonable.
3		
4	Q.	DO YOU HAVE OTHER CONCERNS WITH FPL'S USE OF SOLE OR SINGLE
5		SOURCE CONTRACTS?
6	A.	Yes. From my review of the sole and single source justifications for many projects, it
7		appears that FPL is not rigorously following the requirements of NP-1100 *** BEGIN
8		CONFIDENTIAL SECTION*** to emphasize competitive bidding if possible and to
9		provide solid justification for any sole or single source contracts, ***END
10		CONFIDENTIAL SECFTION*** The language in many of these justifications is so
11		similar that it appears their preparation is a matter of rote rather than a specific,
12		individual analysis. For example, the sentence ***BEGIN CONFIDENTIAL
13		SECTION*** "Performing this work scope with another vendor would not be cost-
14		effective or prudent from a schedule perspective? ***END COFNFIDENTIAL
15		SECTION*** appears in several justifications. During discovery, we learned that at
16		times there has been a disconnect between the language of the justification
17		memorandum and the actual reason on which FPL relies.
18		***BEGIN CONFIDENTIAL SECTION***
19		Q. PLEASE EXPLAIN;
20		A. For instance, the sentence "Performing this work scope with another vendor would
21		not be cost-effective or prudent from a schedule perspective" appears in the justification
22	*	memorandum prepared by FPL to support the decision to use Westinghouse to provide
23		engineering analyses on a sole source basis. Clearly, the language implies that the

1		schedule is the controlling factor in this decision. In discovery, FPL stated that it would
2		be required to change fuel vendors if it used anyone other than Westinghouse. I believe
3		this example demonstrates a casual approach to the preparation of the document that,
4		under FPL's governing policy, is intended to serve as the principal basis for concluding
5		that the utility should not use competitive bidding in a given situation.
6		***END CONFIDENTIAL SECTION***
7		In sum, the number of sole or single source justifications, the similarity of language
8		found in many justifications and the lack of specificity in some justifications leads me to
9		believe that the ****BEGIN CONFIDENTIAL SECTION*** intent of NP-1100 is not
10		being rigorously followed or enforced, and the use of sole or single source contracts was
11	•	routine, not the exception as is the intent in FPL's stated policy, ***END
12		CONFIDENTIAL SECTION***
13		
	Q.	PLEASE DESCRIBE PEF'S REQUEST FOR AUTHORIZATION TO COLLECT
5		COSTS FOR THE CRYSTAL RIVER UNIT 3 MEASUREMENT
6		UNCERTAINTY RECOVERY (MUR) AND EXTENDED POWER UPRATE
7		PROJECTS.
8	Α.	PEF is requesting authorization to recover a total of \$24,899,965 related to the Crystal
9		River 3 MUR and EPU project through the NCRC beginning in 2009. This amount
0		includes a true-up amount of \$928,895 for 2007, estimated revenue requirements of
.1		\$7,512,933 for 2008 and projected revenue requirements of \$16,458,136 for 2009.
2		These costs represent primarily carrying charges for costs that have been or will be
23		incurred to support activities required for the MUR and EPU projects.

1		,
2	Q.	DID YOU IDENTIFY ANY ISSUES OF CONCERN WITH PEF'S REQUESTS
3		RELATED TO THE EPU PROJECTS?
4	A.	No, I did not.
5		
6	Q.	DID YOU REVIEW PEF'S TESTIMONY IN SUPPORT OF COSTS FOR THE
7		LEVY NUCLEAR PROJECT IN DOCKET NUMBER 080149?
8	A.	I briefly reviewed PEF's testimony concerning the Levy Nuclear Project. While I did
9		not identify any issues of concern in this filing, I did not conduct a detailed review of
10		this filing. I will conduct a detailed review of the Levy Nuclear Project when PEF
11		requests authorization to recover costs in the next NPCR cycle.
12		
13		VI. Conclusions and Recommendations
14		
15	Q.	PLEASE SUMMARIZE YOUR CONCLUSIONS REGARDING FPL'S
16		REQUEST FOR AUTHORIZATION TO COLLECT COSTS.
17	A.	Despite its stated preference for competitive bidding, FPL has used sole and single
18		source contracts extensively. I believe FPL has fallen short of demonstrating that the
19		costs associated with those contracts are reasonable. For example, as described above
20		one project with costs of more than ****BEGIN CONFIDENTIAL SECTION*** \$100
21		million was determined to be reasonable based on a comparison with five year old data
22		provided by another utility. Schedule pressure, a reason prohibited as a justification in
23		FPL's procedure controlling procurement activities, was often used to justify a sole or

single source contract: \*\*\*END CONFIDENTIAL SECTION\*\*\* Use of a sole or single source contract eliminates competitive bidding as a means of ensuring reasonable costs. Without a competitive bidding process, reasonable cost comparisons, benchmarks or analyses must be provided to demonstrate the reasonableness of the costs of sole or single source contracts.

A.

# Q. PLEASE PROVIDE YOUR RECOMMENDATIONS REGARDING FPL'S REQUEST FOR AUTHORIZATION TO COLLECT COSTS RELATED TO SOLE SOURCE AND SINGLE SOURCE CONTRACTS.

My observation applies to numerous sole and single source contracts, only several of which I have described in my testimony. The contracts vary widely in terms of the amounts of money they involve. Because of the materiality of the contract to which Exhibits \_\_ and\_\_ (WRJ-7 and WRJ-8) apply, I suggest the Commission focus on this item as the vehicle for communicating to FPL the importance of either adhering to a competitive bidding standard or justifying thoroughly a departure from this standard. I believe the Commission has several alternatives under the circumstances. My first recommendation stems from the fact that FPL's obligation to demonstrate the costs of the contract are reasonable is based on the need to apply its own standard as well as the requirement that it satisfy the Commission on this point. I believe it would be appropriate to disallow, and remove from the amount that flows through the cost recovery clause, that portion of the carrying cost of the contract that represents the return that FPL is seeking to earn on its equity investment in the capital asset.



1		any portion should be disallowed, will be deferred until the next annual hearing cycle of
2		the nuclear cost recovery mechanism. Accordingly, the scope of my testimony reaches
3		only the more preliminary threshold consideration of whether the costs claimed by the
4		utilities appear to be "reasonable."
5 6		. III. Requests for Authorization to Collect Costs
7		
8	Q.	PLEASE SUMMARIZE THE COSTS THAT FPL HAS REQUESTED
9		AUTHORITY TO COLLECT UNDER THE NUCLEAR COST RECOVERY
0		RULE.
1	A.	FPL has requested that the Commission approve a Nuclear Power Plant Cost Recovery
2		amount of \$258,979,772 to be recovered through the 2009 Capital Cost Recovery
3		Clause. These costs result from carrying charges associated with the 2008
4		Actual/Estimated and 2009 Projected construction costs for the Extended Uprate
5		Projects for Turkey Point Units 3 and 4 and St. Lucie Units 1 and 2, preconstruction and
6		carrying charges associated with 2007 Actual, 2008 Actual/Estimated and 2009
.7		Projected costs for Turkey Point 7 and 8 and Site Selection costs and carrying charges
.8		associated with Turkey Point 7 and 8.
9		
20	Q.	PLEASE SUMMARIZE THE COSTS THAT PEF HAS REQUESTED
21		AUTHORITY TO COLLECT UNDER THE NUCLEAR COST RECOVERY
22		RULE.
23	A.	PEF has requested that the Commission approve a request for Nuclear Cost Recovery
24		for the Crystal River Unit 3 uprate projects of \$24.9 million. PEF has also requested
		• • •

Docket No. 080009-El Sole Source Justification for Westinghouse Biectric Company Exhibit\_\_\_\_\_(WRJ-2) Page 10f3

### CONFIDENTIAL

WRJ-2

SOLE SOURCE JUSTIFICE ATTON FOR WESTINGHOUSE ELECTRIC COMPANY

Dacket No. 080009-Bi
Solo Source Justification for Westinghouse
Electric Company
Exhibit (WRJ-2)
Page 2073

104980

#### SOLE SOURCE JUSTIFICATION

#### Description of Procurement

In accordance with Revision 14a of FPL Nuclear Policy NP-1000 "Procurement Control" this document provides the sole source justification for Weslinghouse to perform nuclear steam supply system (NSSS) Engineering, Licensing, and Design activities for the St. Lucle and Turkey Point Extended Power Uprates (EPUs). This scope of work is defined in the Contractor/Engineering Services Project Scope Document associated with Procurement Regulation (PR) 274429. Contact Steve Hale at (561) 694-4016 or Bill Labbe at (603) 773-7652 for additional information.

#### Name of Supplier

Westinghouse Electric Company, LLC

#### **Justification**

It is recommended that the subject scope of work be procured from the above sole source supplier for the following reasons:

A proposal to increase the power output of St. Lucie Units 1 & 2 and Turkey Point Units 3 & 4 was provided to executive management on June 21, 2007. These Extended Power Uprales (EPUs) would increase the St. Lucie plant output by approximately 11% and the Turkey Point plant output by approximately 14%. Conditional approval was given to proceed with the EPUs based on the benefits of the project. The project schedule assumes implementation of the EPUs in 2011 and 2012. Meeting this schedule requires performance of the technical work on a very aggressive timeline in order to receive the necessary regulatory approvals.

The requested work scope involves evaluation and analysis of NSSS systems and components, performance of design basis accident analysis, and the identification of any required design upgrades for NSSS components and fuel designed, analyzed and supplied by Westinghouse (Note that Areva NP Inc. is the fuel supplier for St. Lucie Unit 1. Accordingly, the Westinghouse scope does not include fuel related uprate activities for St. Lucie Unit 1). Westinghouse possess all of the required design information and has performed all of the current licensing basis analyses for the major NSSS components, nuclear fuel rescluding St. Lucie Unit 1), and systems (e.g., Emergency Core Cooling Systems), which are required to perform this work. Westinghouse has performed this scope of work in the past for numerous uprates, including the Turkey Point uprate performed in the mid-1990s and the recent Seabrook station uprate. No other vendor has the required design documentation for St. Lucie of Turkey Point. Performing this work scope with another vendor would not be cost-effective or prudent from a schedule perspective. Therefore, it is recommended that the contract for the St. Lucie and Turkey Point EPU NSSS

Page 1 of 2

FPL 017180 NCR-08

Me rapidology.

CONFIDENTIAL

Dacket No. 080009-BI Sole Source Justification for Westinghouse Electric Company Exhibit\_ Page 3of 3 (WRJ-2)

Engineering, Licensing and Design be awarded on a sole source basis to Westinghouse.

Recommended By:

Stephen T. Hale Uprate Project Manager

Rajiv S, Kundalkar Vice President Technical Services

Page 2 of 2

FPL 017181 NCR-08 --

Docket No. 08009-BI Single Source Justification for Shaw Stone and Webster Exhibit (WRJ-3) Page 1 of 3

### CONFIDENTIAL

WRJ-3

SINGLE SOURCE JUSTIFICATION FOR SHAW STONE AND WEBSTER

Docket No. 080009-BI Single Source Justification for Shaw Store and Webster Exhibit (WRJ-3) Page 2 of 3

105353

#### SINGLE SOURCE JUSTIFICATION

#### Description of Procurement

In accordance with Revision 14a of FPL Nuclear Policy NP-1000 \*Procurement Control\* this document provides the single source justification for Shaw Stone & Webster, Inc. to perform balance of plant (BOP) engineering evaluations, develop a BOP liceneling report, and develop major equipment specifications for the St. Lucle and Turkey Point Extended Power Uprates (EPUs). This scope of work is defined in the Contractor/Engineering Services Project Scope Document associated with Procurement Requisition (PR) 274428. Contact Steve Hale at (561) 694-4016 or Bill Labbe at (603) 773-7652 for additional information.

#### Name of Supplier

Shaw Stone & Webster, Inc.

#### Justification

It is recommended that the subject scope of work be procured from the above single supplier for the following reasons:

A proposal to increase the power output of St. Lucle Units 1 & 2 and Turkey Point Units 3 & 4 was provided to executive management on June 21, 2007. These Extended Power Uprates (EPUs) would increase the St. Lucle plant output by approximately 11% and the Turkey Point plant output by approximately 14%. Conditional approval was given to proceed with the EPUs based on the benefits of the project. The project schedule assumes implementation of the EPUs in 2011 and 2012. Meeting this schedule requires performance of the technical work on a very aggressive timeline in order to receive the necessary regulatory approvals. A BOP contractor with previous power uprate experience in addition to knowledge of St. Lucle, Turkey Point, and/or-eliner similar presented water reactor (PWR) designs is required to perform this work to the appropriate level or detail on this aggressive schedule.

To date, Shaw Stone & Webster has completed power uprate projects for 46 operating nuclear units. Included in their uprate experience is both Westinghouse (Turkey Point) and Combustion Engineering (St. Lucie) PWR designs. In fact, Shaw Stone & Webster performed the BOP engineering services for the successful 4.5% power uprate for Turkey Point Units 3 & 4 in the mid-1990s. Shaw Stone & Webster has ready access to the design documents developed for that Turkey Point uprate such that cost and efficiency savings should be realized for the proposed Turkey Point EPU: Shaw Stone & Webster also recently completed the successful tiprate for the Seabrook station.

Page 1 of 2

FPL 017186 NCR-08 CONFIDENTIAL

Dooket No. 080009-Bl Single Source Justification for Shaw Stone and Webster Exhibit (YRJ-3) Page 3 of 3

Of equal importance, Shaw Stone & Webster has successfully performed eight power uprate projects simultaneously (for a total of 13 nuclear units). This is a key factor for FPL as it is anticipated that the detailed engineering activities for the St. Lucle and "Turkey Point EPUs will be performed in parallel." It is also important to note that Shaw Stone & Webster has been selected to provide the BOP engineering services for the Point Beach EPU. Utilizing a single BOP engineering firm for these 3 EPUs would increase project efficiencies and reduce overall project costs.

In summary, Shaw Stone & Webster is considered the only Architect Engineering firm with extensive EPU experience that could perform the scope of services in the required time frame. Therefore, the contract for the BOP Extended Power Uprate work scope should be awarded on a single source basis to Shaw Stone & Webster.

Recommended By:

rinus .

Date: 7/17/07

Stephen T. Hale Uprate Project Manager

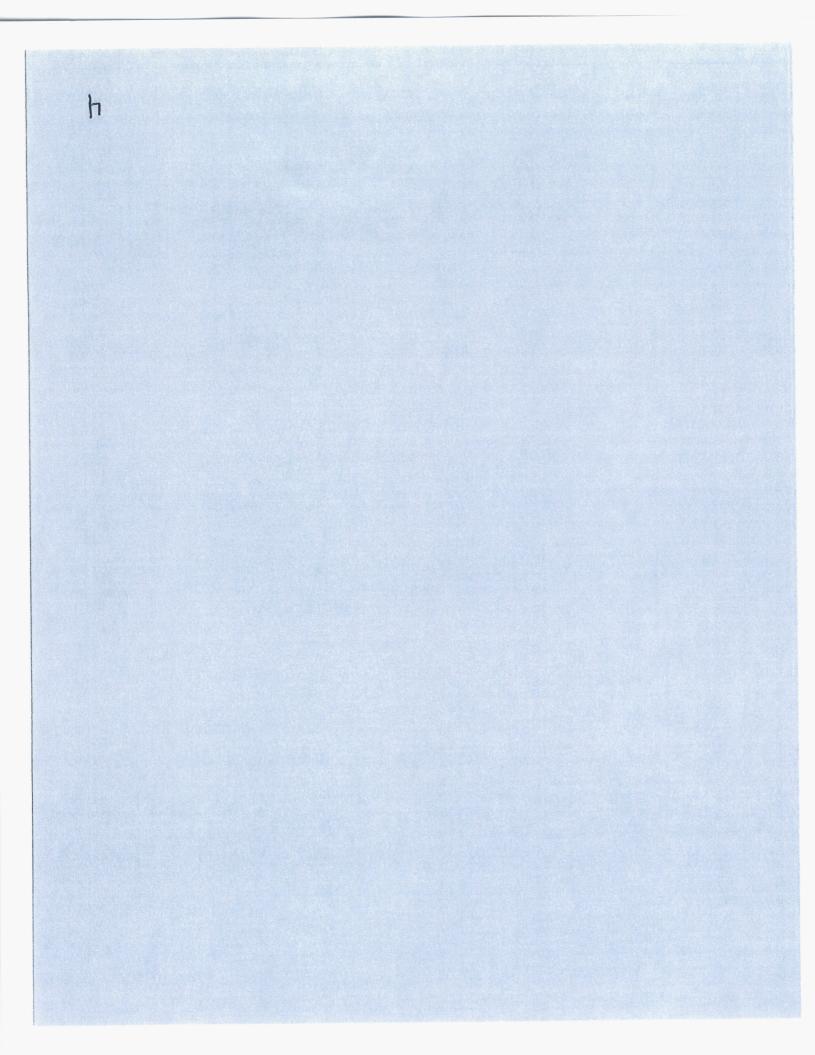
Approved By:

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Rejly 8. Kundelkar Vice President Technical Services

Page 2 of 2

FPL 017186 NCR-08 CONFIDENTIAL



Docket No. 080009-EII Sole Source Justification for Areva Exhibit (WRJ-4) Page 1 of 3

### CONFIDENTIAL

WRJ-4

SOLE SOURCE JUSTIFICATION FOR AREVA

Docket No. 080009-Bl Sole Source Justification for Areva Bxhibit\_\_\_\_\_(WRJ-4) Page 2 of 3

#### SOLE SOURCE JUSTIFICATION

#### Description of Procurement

In accordance with Revision 14a of FPL Nuclear Policy NP-1000 "Procurement Control" this document provides the sole source justification for Areva NP, Inc. to perform fuel related nuclear steam supply system (NSSS) Engineering, Licensing, and Design activities for the St. Lucie Unit 1 Extended Power Uprates (EPU). This scope of work is defined in the Contractor/Engineering Services Project Scope Document associated with Procurement Requisition (PR) 274432. Contact Steve Hale at (561) 694-4016 or Bill Labbe at (603) 773-7652 for additional information.

#### Name of Supplier

Areva NP, Inc.

#### Justification

It is recommended that the subject scope of work be procured from the above sole source supplier for the following reasons:

A proposal to increase the power output of St. Lucle Units 1 & 2 and Turkey Point Units 3 & 4 was provided to executive management on June 21, 2007. These Extended Power Uprates (EPUs) would increase the St. Lucle plant output by approximately 11% and the Turkey Point plant output by approximately 14%, Conditional approval was given to proceed with the EPUs based on the benefits of the project. The project schedule assumes implementation of the EPUs in 2011 and 2012. Meeting this schedule requires performance of the technical work on a very aggressive timeline in order to receive the necessary regulatory approvals.

The requested work scope involves nuclear fuel related analyses and evaluations for the St. Lucle Unit 1 EPU. Specifically, all St. Lucle Unit 1 NSS transient and accident analyses, radiological analyses and nuclear fuel analyses (fuel design, nuclear design, and thermal-hydraulic design) are considered to be in scope. Araya NP, Inc. is the current nuclear fuel supplier for St. Lucle Unit 1. Accordingly, Araya NP, Inc. possess all of the required design information and has performed all of the current transient and accident analyses affected by the EPU. No other wendor has the required design documentation for St. Lucle Unit 1. Performing this work scope with another vendor would not be cost-effective or prudent from a schedule perspective. Therefore, it is recommended that the contract for the St. Lucle Unit 1 EPU fuel related NSSS Engineering, Licensing and Design be awarded on a sole source basis to Areva NP, Inc.

Page 1 of 2

CONFIDENTIAL

FPL 017188 NCR-08

Dockel No. 080009-BI Sole Source fusification for Areva Exhibit (WRJ-4) Pege 3 of 3

Recommended By:

Date: 7/18/07

Stephen T. Hale Uprate Project Manager

Approved By:

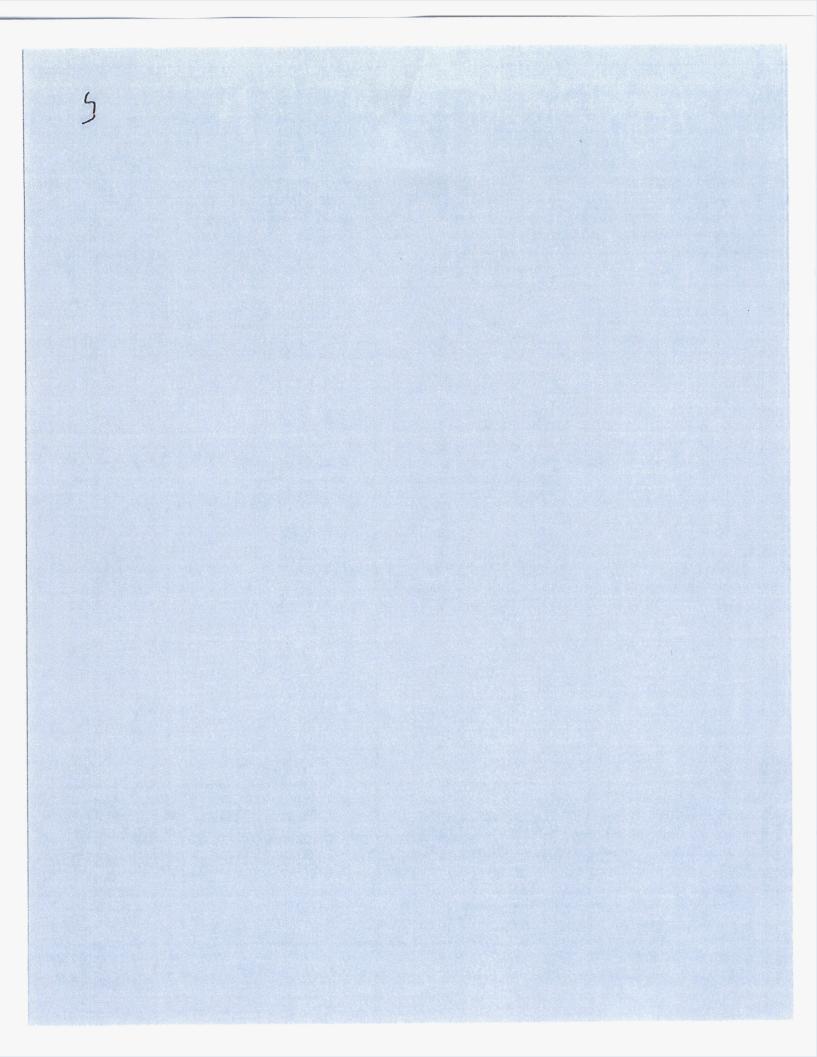
Date: 7/19/07

Rajiv S, Kundalkar Vice President Technical Services

Page 2 of 2

CONFIDENTIAL.

FPL 017189 NCR-08



Docket No. 080009-BI Single Source Justification for McNabb Hydrogeologic Exhibit \_\_\_\_\_\_(WRJ-5) Page 1 of 3

## CONFIDENTIAL

WRJ-5

SINGLE SOURCE JUSTIFICATION FOR MONAB HYDROGEOLOGIS CONSULTING

Docket No. 080009-Bi Single Source Justification fo McNabb Hydrogeologic Exhibit \_\_\_\_\_ (WRJ-5) Page 2 of 3

Single Source Justification Memo
Turkey Point Plant Units 6 & 7 — Underground Injection Control (UIC) Permitting
March 3, 2008

### Introduction

IES is recommending that a single source contract be awarded to McNabb Hydrogeologic Consulting, Inc. for the permitting activities related to the Underground Injection Control (UIC) system for the new nuclear units at Turkey Point (Units 6 & 7).

The scope of work includes the preparation of the UIC permit application and related studies to dispose of industrial wastewaters generated at the facility. Post-submittal agency review and hearing support is also included in this scope of work.

FPL has identified a 2018 COD for Turkey Point Plant Unit 6 with a six year construction period. JES must begin licensing and permitting for Turkey Point Plant Units 6 & 7 at this time to meet the planned construction start date of 2012 and early site work date of 2011. The licensing schedule includes an aggressive nine-month period to prepare the UIC permit application followed by a lengthy licensing and permitting process. Public intervention may result in additional time required to complete the process. In order to safely preserve the 2018 construction start date, it is important that the UIC permit application process be initiated at this time.

Due to the project schedule and considering time required to obtain quotes, scheduling necessities, the added complexity of work integration by a third party, and the coordination and data sharing with PPL's COLA Contractor, it is not in the best interest of PPL to solicit entities other than McNabb Hydrogeologic Consulting, Inc. and its subcontractors for this work.

### Background Information .

McNabb Hydrogeologic Consulting, Inc. is uniquely qualified to provide these services because:

1. McNabb Hydrogeologic Consulting, Inc. has provided support on the UIC permitting and construction at West County Bnergy Center (WCBC). The permitting support provided includes preparation and submittal of a permit application to convert the exploratory well BW-2 to an injection well, permitting a second injection well and incorporating a Dual Zone Monitoring well. In addition, Mr. McNabb served as an expert witness on behalf of FPL during the public hearing on the UIC permit. Mr. "McNabb has also prepared the well completion reports for BW-1 and EW-2 as required by the permit.

Docket No. 080009-BI Single Source Justification for McNabb Hydrogeologic Exhibit (VRJ-5) Page 3 of 3

In addition, Mr. McNabb has provided on-site professional geologist services during the construction of EW-1, EW-2 and the Duai Zone Monitoring Well. This construction support includes inspecting well construction activities as required by the permit, collecting water and core samples and providing weekly construction reports to the permitting agency. Should McNabb Hydrogeologic Consulting, Inc. be selected as the vendor to provide on-site construction support at Turkey Point Units 6 & 7, the cost of generating the permit application after the exploratory well is constructed will be reduced. This is due to the fact that the permit application will utilize the data generated in the field by the on-site support vendor.

UIC technology is not commonly employed by PPL. McNabb Hydrogeologic Consulting, Inc. has provided all the on-site support services for the UIC wells used for industrial wastewater discharge on FPL property.

2. The project has a very aggressive schedule to license and construct the new units. Utilizing the services of McNabb Hydrogeologic Consulting, Inc. will facilitate meeting the schedule demands since McNabb Hydrogeologic Consulting, Inc. has demonstrated an ability to successfully permit and support construction of UIC wells at the WCEC property.

It is not in the best interest of FPL to competitively bld the additional work because of the nature of the product being produced and the requirement for continuity in the development of the product type. The products are applications to the Department of Environmental Protection. The UIC permit application is submitted under the seal of a Licensed Engineer responsible for preparation of the application. The product is also the support of McNdbb Hydrogeologic Consulting, Inc. on the UIC permit application through the review, sufficiency and public meeting processes.

### Single Source Justification - Summary

The single source justification for this contract is based on the following:

1. McNabb Hydrogeologic Consulting, Inc has the relevant experience to complete this work and has demonstrated that they can complete the required tasks for a cost below market value and in the required timeframe to accomplish FPL's goals.

McNabb Hydrogeologic Consulting, Inc can provide permitting services as well as construction on-site support, therefore reducing the cost of the UIC system permit application preparation.

3. McNabb Hydrogeologic Consulting, Inc personnel have provided unequalled expert testimony experience under the UIC permitting process, a critical path element for successful project permitting, particularly for a project that has expected opposition.

For additional information please contact-Barbara Linkiewicz at 561-691-7518

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Docket No. 080009-BI Single Source Justification for Black and Veatch Exhibit \_\_\_\_\_ (WRJ-6) Page 1 of 2

### CONFIDENTIAL

WRJ-6

SOLE SOURCE JUSTIFICATION FOR BLACK AND VEATCH

Docket No. 080009-BI Single Source Justification for Black and Veatch Exhibit \_\_\_\_\_ (WRJ-6) Page 2 of 2

Turkey Point 6 & 7 Desalination Feasibility Study Single Source Justification for Project Scope March 26, 2008

We are requesting approval of a Purchase Order for Black & Veatch in the amount of \$75,000. The funding will cover completion of a Feasibility Study to develop a desalination plant at the proposed Turkey 6 & 7 Plant.

The goal of this project is to determine the feasibility of collocating a desalination plant with Turkey Point 6 & 7, in an effort to provide potable water to Miami-Dade County. If feasible, the desalination plant will be permitted and constructed as part of the proposed Turkey Point 6 & 7 Project. The permitting preparation for the project has begun and the final permit applications are expected to be submitted in the fourth quarter of 2008. Black & Veatch has the unique the technical expertise combined with the real world experiences of developing large-scale desalination projects. This experience is necessary to meet the projects permitting schedule and provide study results by mid-April.

In the interest of time, we have characterized this as a single source procurement. Therefore, we must provide a single source justification memo to be in compliance with GO Procurement Procedure #705. Because this is a single source justification, Requirement #1 of GO Procurement Procedure #705 is not applicable

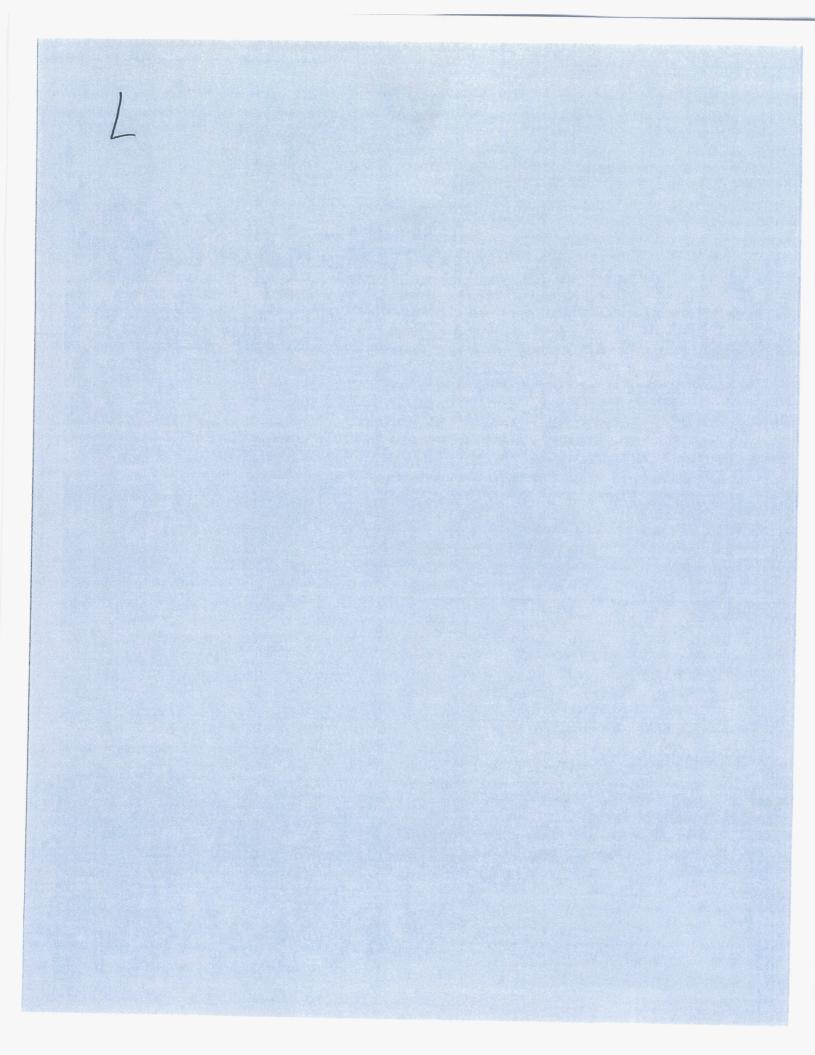
Requirement 2 of GO Procurement Procedure #705 requires that we explain why it is not in the best business interests of the Company to obtain multiple bids and contains an assurance of the reasonableness of the proposed cost of the transactions.

Black & Veatch is a world leader in desalination technology. Black & Veatch has also worked closely with FPL on construction of several generating facilities in Florida, including Turkey Point Units 5. In addition, Black & Veatch has also worked closely with the Water and Sewer Department of Miami-Dade County (WASD) on water related issues. Because Black & Veatch has significant experience related to key aspects of this project, at this time the best way to meet the project schedule is by selecting Black & Veatch instead of soliciting multiple bids. In addition, based on our experience hiring contractors for conceptual engineering feasibility studies on other projects, the proposed cost of the Black & Veatch proposal is reasonable for the services provided.

Requirement 3 of GO Procedure #705 is that the memo be signed at the same level required for the authorization for the requisition.

This memo is being routed appropriately to satisfy that requirement.

FPL 017140



FPL Fleet Power rate Comparison Confidential

	Description	Saint Lucie	Turkey Point	Seabrook	Point Beach	Ginna
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FPL 003732 NCR-08 CONFIDENTIAL

FPL Fleet Power \* rate Comparison

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ions/Senior Effectivity/Uprate Presentation 090707/VelectComparisonMatrix 09-06-07 presentation.xls

# FPL Fleet Power Trate Comparison Confidential

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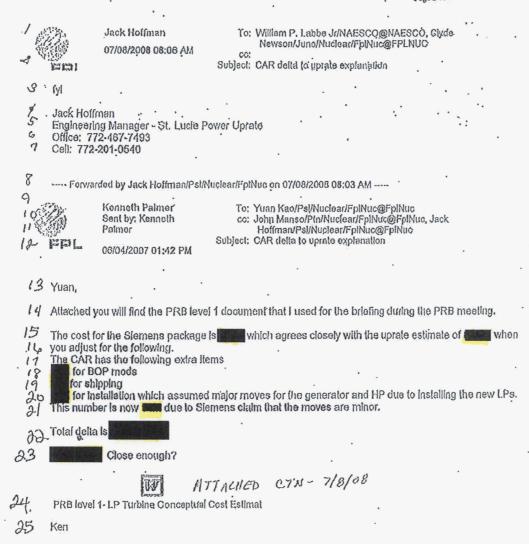
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Docket No. USUUU9-HI
FPL's Additional Cost Comparison for Largo
Contract on Spreadsheet
(Confidential)
-Exhiba \_\_\_\_(WRI-8)
Page 1 of 2

### Late Filed Exhibit 7 - Hale/Labbe

In the June 2002 time frame, similar proposals for turbine work were received by another utility from General Electric, Alstom, Mitusbishi and Siemens. From the range of costs reflected in those proposals (escalated to bring them into present day dollars), FPL developed an internal estimate of the cost for the BPU turbine. As shown on the attachment, that internal estimate compared very closely to the price quote FPL received from Siemens, when differences in scope were taken into account.

Docket No. 080009-BI
FPL's Additional Cost Comparison for Large
Contract on Spreadsheet (Confidential)
Exhibit (VRJ-8)
Page 2 of 2





Office of Public Council, Late Filed Exhibit #7 - EPU Project



# EXHIBIT C

DOCUMENT NO. DATE

03164-10 4 /R2/10 FPSC - COMMISSION CLERK

### **Exhibit C**

Company: Florida Power and Light Company

Title: Revised List of Confidential Documents in Testimony and Exhibits of Dr. Jacobs\*
Docket No. 080009-EI

Item	Description	No. of Pages	Conf. Y/N	Line No./Col. No.	Florida Statute 366.093 (3) Subsection	Affiant
1	Testimony of Dr. William R. Jacobs	11	N			
1a	Testimony of Dr. William R. Jacobs	1	N			
2	Sole Source Justification for Westinghouse Electric Company	3	N			
3	Sole Source Justification for Shaw Stone and Webster	3	N			
4	Sole Source Justification for Areva	3	N			
5	Single Source Justification for McNabb Hyrdrogeologic Consulting	3	N			
6	Sole Source Justification for Black and Veatch	2	N			
7	Benchmarking Spreadsheet	3	Y	Pages 1-3, Columns 1-5	(e)	Terry O. Jones
8	Additional Cost Comparison for Large Contracts	2	N Y	Page 1 Page 2 Lines 15, 18-23	(d), (e)	Terry O. Jones

<sup>\*</sup>Bold Denotes Revisions (i.e., a reduction to the amount of confidential classification previously requested)

DOCUMENT NO. DATE

03/64-10 4/22/10 FPSC - COMMISSION CLERK

# EXHIBIT D

DOCUMENT NO. DATE

O3164-10 4 R2110 FPSC - COMMISSION CLERK

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Nuclear Power Plant Cost Recovery Clause	) ) DOCKET NO. 080009-EI
STATE OF FLORIDA	) AFFIDAVIT OF TERRY O. JONES
PALM BEACH COUNTY	)
<b>BEFORE ME,</b> the undersig duly sworn, deposes and says:	aned authority, personally appeared Terry O. Jones who, being first
1. My name is Terry Company ("FPL") as Vice President stated in this affidavit.	O. Jones. I am currently employed by Florida Power & Light t, Nuclear Power Uprate. I have personal knowledge of the matters
for Confidential Classification of in Jacobs filed in Docket No. 080009 documents and materials that I have including information containing co- contracts with its vendors, work to the interests of its vendors and/or impa	ibit C and the documents that are included in FPL's Revised Request information included in the revised testimony and exhibits of Dr. P-EI, for which I am identified on Exhibit C as the affiant. The reviewed contain proprietary confidential business information, intractual data. Disclosure of this information would violate FPL's the detriment of FPL's competitive interests, impair the competitive in FPL's efforts to enter into contracts on commercially favorable ge, FPL has maintained the confidentiality of these documents and
remain confidential for a period of n	provisions of the Florida Administrative Code, such materials should not less than 18 months. In addition, they should be returned to FPL per necessary for the Commission to conduct its business so that FPL intiality of these documents.
4. Affiant says nothing	further.  Terry O. Jones
SWORN TO AND SUBSC who is personally known to me or identification and who did take an oa	RIBED before me this 21 57 day of April 2010, by Terry O. Jones, who has produced Resonally known (type of identification) as ath.  Notary Public, State of Florida
My Commission Expires:	JO RETHA FORBES  Notary Public - State of Florida  My Comm. Expires Mar 8, 2014  Commission # DD 948300

DOCUMENT NO. DATE

03164-10 412210

FPSC - COMMISSION CLERK

### STATE OF FLORIDA

COMMISSIONERS:
NANCY ARGENZIANO, CHAIRMAN
LISA POLAK EDGAR
NATHAN A. SKOP
DAVID E. KLEMENT
BEN A. "STEVE" STEVENS III



Office of Commission Clerk Ann Cole Commission Clerk (850) 413-6770

## Hublic Service Commission

### **ACKNOWLEDGEMENT**

**DATE:** April 22, 2010

	<del></del>
TO:	Jessica Cano
FROM:	Diamond Williams, Office of Commission Clerk
RE:	Acknowledgement of Receipt of Confidential Filing

This will acknowledge receipt of a CONFIDENTIAL DOCUMENT filed in Docket Number 100009-EI or, if filed in an undocketed matter, concerning Testimony and exhibits of William R. Jacobs, Jr., Ph.D., and filed on behalf of Florida Power And Light Company. The document will be maintained in locked storage.

If you have any questions regarding this document, please contact Kim Peña, Records Management Assistant, at (850) 413-6393.

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD • TALLAHASSEE, FL 32399-0850
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