#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Request by SOUTHERN STATES )
UTILITIES INC. for approval of AFUDC )
filing requirements in Brevard, Citrus, )
Clay, Lake, Martin, Nassau, Orange, )
Osceola, Pasco, Putnam, Seminole, and )
Volusia Counties. )

DOCKET NO. 890601-WS ORDER NO. 21795 ISSUED: 8-28-89

The following Commissioners participated in the disposition of this matter:

MICHAEL McK. WILSON, Chairman THOMAS M. BEARD GERALD L. GUNTER JOHN T. HERNDON

# NOTICE OF PROPOSED AGENCY ACTION ORDER ESTABLISHING AFUDC RATES

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for formal proceeding pursuant to Rule 25-22.029, Florida Administrative Code.

On April 29, 1989, Southern States Utilities, Inc. (Southern States) filed an application for approval of Allowance for Funds Used During Construction (AFUDC) rates for several of its systems. The filing is pursuant to Rule 25-30.116, Florida Administrative Code. The application satisfied the minimum filing requirements and April 29, 1989 was established as the official filing date.

Southern States has applied for various AFUDC rates for sixty-one utility systems. For ease of reference, the utilities will be separated in this Order into ten groups, according to the AFUDC rate applicable to each such group.

Except as otherwise noted in this Order, Southern States calculated the AFUDC rates for all the utilities listed in this Order in accordance with Rule 25-30.116(2)(a), Florida

DOCUMENT NUMBER-DATE

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FPSC-RECORDS/REPORTING

Administrative Code, using the most recent 12-month average embedded cost of capital from all sources. Southern States used the twelve-month period ended February 28, 1989. Pursuant to Rule 25-30.116(2)(b), Florida Administrative Code, the utility used the end of period cost of long-term debt, the most recent twelve-month average cost of customer deposits, and a zero cost rate for deferred taxes and all investment tax credits.

## Group 1

Citrus County Clay County Lake County

Martin County

Pasco County

Putnam County Volusia County

Osceola County

Crystal River Highlands
Postmaster Village
Imperial Terrace
Holiday Haven
Fox Run
Fisherman's Haven
Ell-Nar (Palm Terrace)
Zephyr Shores
St. John's Highland
Jungle Den
Sugar Mill
Pine Ridge Estates

Southern States, in its application for these utilities, based its AFUDC rate calculation on various incorrect return on equity percentages. We have never established a return on equity for any of the utilities in Group 1. Rule 25-30.116(2)(c), Florida Administrative Code, therefore, requires that the current leverage graph be used to determine the return on equity. However, we entered into a settlement with Southern States regarding only those systems that never had a return on equity established. The settlement, based upon the effect of the 1986 Federal Tax Reform Act, required Southern States to use the leverage graph approved in Order No. 16975, issued December 18, 1986, plus 100 basis points, resulting in a 15% return on equity.

Utilizing the 15% return on equity, we calculated an AFUDC rate of 10.70%. We find the AFUDC rate to be reasonable, and thereby approve such rate for the utilities in Group 1. The calculation of the AFUDC rate is attached to this Order as Schedule No. 1, and is by reference incorporated herein.

## Group 2

Brevard County

Kingswood Oakwood Westmont

Orange County

Kingswood and Oakwood last had rates established in Order No. 12316, issued August 4, 1983. Westmont last had rates established in Order No. 12317, issued August 4, 1983. Both orders established a 16.35% return on equity with no specified range of reasonableness. Utilizing this return on equity, Southern States calculated an 11.14% AFUDC rate. We find no adjustments to be necessary, and that the AFUDC rate is reasonable. Therefore, we find it appropriate to approve an 11.14% AFUDC rate for the utilities in Group 2. The calculation of the AFUDC rate is attached to this Order as Schedule No. 2, and is by reference incorporated herein.

## Group 3

Citrus County

Apache Shores Golden Terrace Rolling Green Daetwyler Shores Intercession City Piney Woods

Orange County

Lake Conway
Bay Lake Estates

Osceola County

Windsong Tropical Park Sunshine Parkway

Lake County

Daetwyler Shores and Lake Conway last had rates established in Order No. 10859, issued June 8, 1982. The remaining utilities in Group 3 last had rates established in Order No. 10902, issued June 18, 1982. Both orders established a 14.00% return on equity. Southern States calculated a 10.69% AFUDC rate utilizing a return on equity of 14.95%. We adjusted the rate using the correct return on equity of 14.00%, resulting in an AFUDC rate of 10.37%. We find that the AFUDC rate of 10.37% is reasonable, and thereby approve such rate for the utilities in Group 3. The calculation of the AFUDC rate is attached to this Order as Schedule No. 3, and is by reference incorporated herein.

## Group 4

Lake County

Western Shores Venetian Village Carlton Village East Lake Harris Fern Terrace Friendly Center Hobby Hills Morningview Palms Mobile Home Park Picciola Island Skycrest Stone Mountain Leilani Heights Apple Valley Chuluota Dol Ray Manor Fern Park Harmony Homes Hidden Estates Lake Brantley Lake Harriet Meredith Manor Sanlando

Martin County Seminole County

The utilities in Group 4 last had rates set in Orders Nos. 16482, 17043, and 17168, issued August 18, 1986, December 31, 1986, and February 10, 1987, respectively. Each order established a 14.95% return on equity with a range of reasonableness of 13.95% to 15.95%. Utilizing this return on equity, a 10.68% AFUDC rate was calculated. We find no adjustments to be necessary, and that the AFUDC rate is reasonable. Therefore, we find it appropriate to approve a 10.68% AFUDC rate for the utilities in Group 4. The calculation of the AFUDC rate is attached to this Order as Schedule No. 4, and is by reference incorporated herein.

## Group 5

Citrus County

Oak Forest

Oak Forest last had rates set in Order No. 12850, issued January 6, 1984. The order established a 16.00% return on equity. Utilizing this return on equity, an 11.03% AFUDC rate

was calculated. We find no adjustments to be necessary, and that the AFUDC rate is reasonable. Therefore, we find it appropriate to approve an 11.03% AFUDC rate for Oak Forest. The calculation of the AFUDC rate is attached to this Order as Schedule No. 5, and is by reference incorporated herein.

## Group 6

Nassau County

Amelia Island

Amelia Island last had rates set in Order No. 11231, issued October 5, 1982. The order established a 13.60% return on equity with a range of reasonableness of 12.60% to 14.60%. Utilizing this return on equity, a 10.24% AFUDC rate was calculated. We find no adjustments to be necessary, and that the AFUDC rate is reasonable. Therefore, we find it appropriate to approve a 10.24% AFUDC rate for Amelia Island. The calculation of the AFUDC rate is attached to this Order as Schedule No. 6, and is by reference incorporated herein.

# Group 7

Orange County

Holiday Heights

Holiday Heights last had rates set in Order No. 11780, issued April 4, 1983. The order established a 13.54% return on equity. Utilizing this return on equity, a 10.22% AFUDC rate was calculated. We find no adjustments to be necessary, and that the AFUDC rate is reasonable. Therefore, we find it appropriate to approve a 10.22% AFUDC rate for Holiday Heights. The calculation of the AFUDC rate is attached to this Order as Schedule No. 7, and is by reference incorporated herein.

#### Group 8

Putnam County

Palm Port Park Manor Pamona Park River Grove

The utilities in Group 8 last had rates set in Order No. 14364, issued May 14, 1985. The order established a 15.60% return on equity with a range of reasonableness of 14.60% to

16.60%. Utilizing this return on equity, a 10.90% AFUDC rate was calculated. We find no adjustments to be necessary, and that the AFUDC rate is reasonable. Therefore, we find it appropriate to approve a 10.90% AFUDC rate for the utilities in Group 8. The calculation of the AFUDC rate is attached to this Order as Schedule No. 8, and is by reference incorporated herein.

#### Group 9

Putnam County

River Park

Southern States requested an AFUDC rate of 10.90% for River Park, based on a return on equity of 15.60%. River Park last had rates set in Order No. 11561, issued January 28, 1983. The order established a 14.30% return on equity. Utilizing this return on equity, in accordance with Rule 25-30.116(2)(b), Florida Administrative Code, we calculated a 10.47% AFUDC rate. We find that the AFUDC rate is reasonable, and thereby approve a 10.47% AFUDC rate for River Park. The calculation of the AFUDC rate is attached to this Order as Schedule No. 9, and is by reference incorporated herein.

## Group 10

Putnam County

Hermit's Cove Welaka Wooten Saratoga Harbour

The utilities in Group 10 last had rates set in Order No. 8183, issued February 21, 1978. The order established a 22.00% return on equity. Southern States agreed that the current leverage graph would yield a more appropriate return on equity for these utilities. Utilizing a return on equity of 14.35%, derived from the current leverage graph approved in Order No. 19718, issued July 26, 1988, we calculated a 10.49% AFUDC rate. We find that the AFUDC rate is reasonable, and thereby approve a 10.49% AFUDC rate for the utilities in Group 10. The calculation of the AFUDC rate is attached to this Order as Schedule No. 10, and is by reference incorporated herein.

#### Effective Date

Rule 25-30.116(5), Florida Administrative Code, provides that AFUDC rates shall become effective the month following the end of the 12-month period used to establish those rates. Since the 12-month period ended on February 28, 1989, the AFUDC rates in this Order shall be effective for eligible projects as of March 1, 1989.

Based on the foregoing, it is hereby

ORDERED by the Florida Public Service Commission that the application of Southern States for establishment of AFUDC rates is approved as set forth in the body of this Order, and is effective for eligible projects as of March 1, 1989. Schedules Nos. 1 through 10, reflecting calculation of the AFUDC rates, are attached to this Order and by reference incorporated herein. It is further

ORDERED that the provisions of this Order, issued as proposed agency action, shall become final and effective unless an appropriate petition in the form provided by Rule 25-22.36, Florida Administrative Code, is received by the Director, Division of Records and Reporting, at his office at 101 East Gaines Street, Tallahassee, Florida 32399-0870, by the close of business on September 18, 1989.

ORDERED that in the event that this Order becomes final, this docket shall be closed.

By ORDER of the Florida Public Service Commission this \_\_28th \_\_day of \_\_AUGUST \_\_, \_\_1989 \_\_\_.

STEVE TRIBBLE Director

Division of Records and Reporting

(SEAL)

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## NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.59(4), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

The action proposed herein is preliminary in nature and will not become effective or final, except as provided by Rule 25-22.029, Florida Administrative Code. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, as provided by Rule 25-22.029(4), Florida Administrative Code, in the form provided by Rule 25-22.036(7)(a) and (f), Florida Administrative Code. This petition must be received by the Director, Division of Records and Reporting at his office at 101 East Gaines Street, Tallahassee, Florida 32399-0870, by the close of business on September 18, 1989. In the absence of such a petition, this order shall become effective September 19, 1989 as provided by Rule 25-22.029(6), Florida Administrative Code, and as reflected in a subsequent order.

Any objection or protest filed in this docket before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

If this order becomes final and effective on September 19, 1989, any party adversely affected may request judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or by the First District Court of Appeal in the case of a water or sewer utility by filing a notice of appeal with the Director, Division of Records and Reporting and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days of the effective date of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.

SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989

Schedule No. 1 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Monthly Rate
Common Equity	9,104,399	0	9,104,399	32.81%	15.00%	4.92%	
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%	
Customer Deposits	342,001	0	342,001	1.23%	6.00%	0.07%	
Tax Credits - Zero Cost	0	0	0	0.00%	0.00%	0.00%	
Tax Credits - Weighted Cost	542,428	0	542,428	1.95%	0.00%	0.00%	
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%	
Deletites instance							
Total	27,747,225	0	27,747,225	100.00%		10.70%	0.850809%
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(1) Crystal River Highlands Fox Run Ell Nar (Palm Terrace) Sugar Mill Pine Ridge Estates Postmaster Village Zephyr Shores Holiday Haven Jungle Den Fisherman's Haven St. Johns Highlands Imperial Terrace SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989 Schedule No. 2 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Honthly Rate
Common Equity	9,104,399	0	9,104,399	32.81%	16.35%	5.36X	
	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Long Term Debt Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
	417,296	0	417,296	1.50%	8.00%	0.12%	
Customer Deposits	342,001	0	342,001	1.23%	6.00%	0.07%	
Customer Deposits Tax Credits - Zero Cost	0	0	0	0.00%	0.00%	0.00%	
Tax Credits - Weighted Cos		0	542,428	1.95%	0.00%	0.00%	
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%	
pererred tricone raxes							
Total	27,747,225	0	27,747,225	100.00%		11.14%	0.884377%
Total	************			********		******	********

(1) Kingswood Oakwood Westmont

SOUTHERN STATES UTILITIES, INC.
Commission Approved AFUDC Rates (1)
As of February 28, 1989

Schedule No. 3 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Monthly Rate
Common Equity	9,104,399	0	9,104,399	32.81%	14.00%	4.59%	
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%	
Customer Deposits	342,001	0	342,001	1.23%	6.00%	0.07%	
Tax Credits - Zero Cost	0	0	0	0.00%	0.00%	0.00%	
Tax Credits - Weighted Cost	542,428	0	542,428	1.95%	0.00%	0.00%	
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%	
Total	27,747,225	0	27,747,225	100.00%		10.37%	0.825865%

(1) Apache Shores Golden Terrace Tropical Park Roling Green Daetwyler Shores Lake Conway Bay Lake Estates

Intercession City

Windsong Sunshine Parkway Piney Woods 4

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SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989

Schedul	e	No	٠	4	
Docket	No		89	0601	-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Monthly Rate
Common Equity	9,104,399	0	9,104,399	32.81%	14.95%	4.91%	
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%	
Customer Deposits	342,001	0	342,001	1.23%	6.00%	0.07%	
Tax Credits - Zero Cost	0	. 0	0	0.00%	0.00%	0.00%	
Tax Credits - Weighted Cost	542,428	0	542,428	1.95%	0.00%	0.00%	
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%	
Total	27,747,225	0	27,747,225	100.00%		10.68%	0.849564%
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(1) Venetian Village Hidden Estates Western Shores Lake Brantley Lake Harriet Apple Valley Meredith Manor Chulota Sanlando Dol Ray Manor Carlton Village Fern Park East Lake Harris Harmony Homes Leilani Heights

Fern Terrace Friendly Center Hobby Hills Morningview Palms Moile Home Park Picciola Island Skycrest Stone Mountain

SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989

Schedule No. 5 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Honthly Rate
Common Equity	9,104,399	0	9,104,399	32.81%	16.00%	5.25X	
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%	
Customer Deposits	342,001	0	342,001	1.23%	6.00%	0.07%	
Tax Credits - Zero Cost	0	0	0	0.00%	0.00%	0.00%	
Tax Credits - Weighted Cos	t 542,428	0	542,428	1.95%	0.00%	0.00%	
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%	
Total	27,747,225	0	27,747,225	100.00%		11.03%	0.875686%
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(1) Oak Forest

9

SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989 Schedule No. 6 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Monthly Rate
Common Equity	9,104,399	0	9,104,399	32.81%	13.60%	4.46X	
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%	
Customer Deposits	342,001	0	342,001	1.23%	6.00%	0.07%	
Tax Credits - Zero Cost	0	0	0	0.00%	0.00%	0.00%	
Tax Credits - Weighted Cost	542,428	0	542,428	1.95%	0.00%	0.00%	
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%	
beterred theore takes							
Total	27,747,225	0	27,747,225	100.00%		10.24%	0.815869%
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(1) Amelia Island

SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989

Schedule No. 7 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Monthly Rate	
Common Equity	9,104,399	0	9,104,399	32.81%	13.54%	4.44X		
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%		
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%		
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%		
Customer Deposits	342,001	0	342,001	1.23%	6.00%	0.07%		
Tax Credits - Zero Cost	0	0	0	0.00%	0.00%	0.00%		
Tax Credits - Weighted Cos	542,428	0	542,428	1.95%	0.00%	0.00%		
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%		
Total	27,747,225	0	27,747,225	100.00%		10.22%	0.814368%	
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(1) Holiday Heights

SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989 Schedule No. 8 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Honthly Rate
Common Equity	9,104,399	0	9,104,399	32.81%	15.60%	5.12%	
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%	
Customer Deposits	342,001	0	342,001	1.23%	6.00%	0.07%	
Tax Credits - Zero Cost	0	0	0	0.00%	0.00%	0.00%	
Tax Credits - Weighted Cos	542,428	0	542,428	1.95%	0.00%	0.00%	
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%	
Total	27,747,225	0	27,747,225	100.00%		10.90%	0.865743%
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(1) Palm Port Park Manor Pamona Park River Grove

SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989

Schedule No. 9 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Monthly Rate
Common Equity	9,104,399	0	9,104,399	32.81%	14.30%	4.69%	
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%	
Customer Deposits	342,001	0	342,001	1.23X	6.00%	0.07%	
Tax Credits - Zero Cost	0	0	0	0.00%	0.00%	0.00%	
Tax Credits - Weighted Cost	542,428	0	542,428	1.95%	0.00%	0.00%	
eferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.00%	
Pererred Tricule Taxes	***************************************						
Total	27,747,225	0	27,747,225	100.00%		10.47%	0.833356
10181			**********	********		********	

(1) River Park

SOUTHERN STATES UTILITIES, INC. Commission Approved AFUDC Rates (1) As of February 28, 1989

Schedule No. 10 Docket No. 890601-WS

Class of Capital	Capitalization Per Utility	Utility Adjustments	Adjusted Capital Structure	Percent of Capital	Cost Rates	Weighted Cost	Discounted Monthly Rate
			0.10/.700	32.81%	14.35X	4.71%	
Common Equity	9,104,399	0	9,104,399				
Long Term Debt	16,863,387	0	16,863,387	60.78%	9.19%	5.59%	
Short-Term Debt	0	0	0	0.00%	0.00%	0.00%	
Customer Deposits	417,296	0	417,296	1.50%	8.00%	0.12%	
	342,001	0	342,001	1.23X	6.00%	0.07%	
Customer Deposits	0	0	0	0.00%	0.00%	0.00%	
Tax Credits - Zero Cost				1.95%	0.00%	0.00%	
Tax Credits - Weighted Cost	542,428	0	542,428			0.00%	
Deferred Income Taxes	477,714	0	477,714	1.72%	0.00%	0.004	
Total	27,747,225	0	27,747,225	100.00%		10.49%	0.834603%
10101	***********	**********	***********	********		********	**********

(1) Saratoga Harbour Welaka M/H Park Hermit's Cove Wooten