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MEMORANDUM

October 30, 1990

**ORIGINAL
FILE COPY**

TO : DIVISION OF RECORDS AND REPORTING

FROM: DIVISION OF LEGAL SERVICES (ELIAS) *RVE*

RE : DOCKET NO. 900151-GU - PETITION OF FLORIDA PUBLIC UTILITIES COMPANY FOR A RATE INCREASE - NATURAL GAS OPERATIONS.

Attached for filing in the above-referenced is the original and 8 copies of Prefiled Direct Testimony of Andrew Maurey.

(8121L)RVE:bmi

Attachment

- ACK _____
- AFA _____
- APP _____
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- CTR _____
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DOCUMENT NUMBER-DATE

09764 OCT 30 1990

FPSC-RECORDS/REPORTING

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for a rate
increase in natural gas operation
by Florida Public Utilities Company.

) DOCKET NO. 900151-GU
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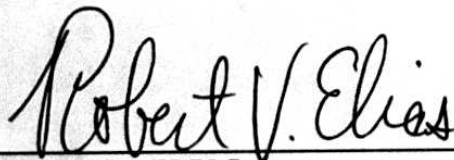
CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the Direct Testimony of Andrew L. Maurey, has been served by First Class U. S. Mail, postage prepaid, to the following parties of record, this 30 day of October, 1990:

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FLORIDA PUBLIC UTILITIES COMPANY

DOCKET NO. 900151-GU

**TESTIMONY OF ANDREW L. MAUREY, BUREAU OF FINANCE
ON BEHALF OF THE FLORIDA PUBLIC SERVICE COMMISSION**

DIVISION OF AUDITING AND FINANCIAL ANALYSIS

FILED: OCTOBER 30, 1990

DOCUMENT NUMBER-DATE
09764 OCT 30 1990
FPSC-RECORDS/REPORTING

1 DIRECT TESTIMONY OF ANDREW L. MAUREY

2 Q. Please state your name and address.

3 A. My name is Andrew L. Maurey. My business address is 101 East
4 Gaines Street, Tallahassee, Florida 32399-0850.

5 Q. By whom are you employed and in what capacity?

6 A. I am employed by the Florida Public Service Commission as a
7 regulatory analyst in the Bureau of Finance.

8 Q. Please outline your education qualifications and work
9 experience.

10 A. I graduated Magna Cum Laude from Florida State University in
11 1983 with a Bachelor of Science degree in Finance. In 1988, I
12 received a Master of Business Administration degree with a
13 concentration in Finance from Florida State University.

14 Upon graduation in 1983, I accepted a credit analyst and
15 commercial loan representative position with the First National
16 Bank and Trust Company of Naples, Florida. After successfully
17 completing the holding company management training program, I
18 performed the credit analysis and loan review functions for the
19 bank as well as other assigned duties for the commercial loan
20 department. While with the bank, I attended several finance-
21 related seminars and completed course work for and received
22 American Institute of Banking diplomas in Foundations of Banking
23 and Commercial Lending.

24 In 1986, I accepted a regulatory analyst position with the
25 Hospital Cost Containment Board in the Office of the Governor. In
26 this capacity my duties included analyzing hospital financial
27 statements and operating budgets for regulatory compliance.

28 After receiving my MBA in Finance in 1988, I accepted my
29 current position as a regulatory analyst with the Florida Public
30 Service Commission. My primary responsibilities include analyzing

1 and evaluating financial and economic data in rate case filings,
2 preparing and presenting testimony on the cost of capital and
3 other related issues, and preparing and presenting recommendations
4 to the Commission regarding the cost of capital and other related
5 issues. In addition, I also conduct research, perform financial
6 analyses as required, and provide technical expertise to the
7 Commission regarding public utility finance. I have been
8 certified by the Florida Public Service Commission as a Class B
9 practitioner in the area of finance, financial analysis, cost of
10 capital, and return on equity.

11 Q. What is the purpose of your testimony in this Docket?

12 A. The purpose of my testimony is to establish the appropriate
13 cost of common equity capital for Florida Public Utilities Company
14 (FPUC or Company) for use in determining an appropriate allowed
15 rate of return for FPUC.

16 Q. What principles provided the framework for your determination
17 of a fair rate of return?

18 A. The principles established by the Supreme Court of the United
19 States in Bluefield Waterworks and Improvement Company v. Public
20 Service Commission of West Virginia, 262 U.S. 679 (1923) and
21 Federal Power Commission v. Hope Natural Gas Company 320 U.S. 591
22 (1944) provided the primary basis for my analysis. The Supreme
23 Court held in both the Hope and Bluefield decisions that the
24 return to the equity owner should be commensurate with returns on
25 investments in other enterprises having corresponding risks. The
26 return, moreover, should be sufficient to assure confidence in the
27 financial integrity of the enterprise so as to maintain credit and
28 attract capital.

29 Q. In addition to the principles established by the Hope and
30 Bluefield decisions, what other guidelines did you consider?

1 A. Based upon my understanding of the Hope and Bluefield
2 decisions, a regulated utility should be allowed to recover all
3 costs prudently incurred in the provision of utility service,
4 including an appropriate return on common equity capital.
5 Recovery of all prudently incurred costs, including capital costs,
6 effectively balances the interests of investors and ratepayers.
7 Investors are provided with a return commensurate with returns on
8 investments of comparable risk, while ratepayers pay the true cost
9 for the services provided.

10 Q. How does the allowed return on common equity relate to a
11 balancing of the interests of investors and ratepayers?

12 A. The adequacy of expected earnings can be determined by a
13 comparison of market price of a firm's common stock to its book
14 value. If the expected return on common equity equals investor
15 requirements, the market-to-book ratio can be expected to
16 approximate one over the long run. If the expected return on book
17 equity exceeds the cost of common equity, investors will bid the
18 price of the stock up such that the market price per share will
19 exceed the book value per share resulting in a market-to-book
20 ratio above one. The market price will move up or down in
21 response to the level of the utility's expected returns relative
22 to the investor's risk driven, required rate of return. To the
23 extent utility rates reflect a return above that required by
24 investors, ratepayers are overcharged. Conversely, if a
25 utility's market-to-book ratio is less than one, external issues
26 of common stock will confiscate shareholders' wealth through the
27 dilution of earnings per share and book value per share.
28 Therefore, regulators should strive to set authorized rates of
29 return that result in market-to-book ratios of approximately one
30 over the long run.

1 Q. How does your analysis of a fair rate of return on the
2 Company's common equity capital meet these basic criteria?

3 A. My analysis of an appropriate rate of return on the Company's
4 common equity capital is based upon an evaluation of return
5 requirements for comparable risk common equity investments as
6 determined through the direct application of capital market
7 valuation models to current financial and economic data. In my
8 opinion, a market based equity pricing analysis satisfies the
9 comparable returns, capital attraction, and financial integrity
10 guidelines established by the Hope and Bluefield decisions for
11 determining a fair and reasonable rate of return on common equity
12 capital.

13 Q. What have you concluded is the cost of common equity capital
14 for FPUC?

15 A. Based upon the results of my analysis, I conclude the current
16 cost of common equity capital for FPUC is 13.0%.

17 Q. Would you describe your general approach to determine the cost
18 of common equity capital?

19 A. In order to properly evaluate the returns obtained through use
20 of a market based equity pricing analysis, I first examined
21 general economic conditions, as well as industry and company
22 factors, which drive capital market return requirements. I then
23 applied two generally accepted market rate of return models to an
24 index of comparable companies as a means to estimate the cost of
25 common equity capital for FPUC.

26 Q. How do economic conditions impact capital market return
27 requirements?

28 A. The interrelated factors of inflation and interest rates have
29 a significant impact on investor return requirements.

30 Q. Please elaborate.

1 A. Increases in the general level of prices affect interest rates
2 because investors are unwilling to commit their funds unless they
3 are adequately protected against future losses in purchasing
4 power. If investors anticipate a higher rate of inflation, they
5 will adjust their return requirements upward to guard against the
6 erosion of purchasing power.

7 Q. Please discuss the current economic environment and current
8 expectations regarding inflation and interest rates.

9 A. The latest government statistics on the condition of the
10 economy showed that the U.S. economy slowed appreciably in the
11 second quarter of 1990. Nearly every major indicator of private
12 economic activity declined, the government reported, making it
13 about the weakest performance in nearly eight years of expansion.
14 Only a buildup of business inventories and a rise in government
15 spending kept the overall economy from contracting during the
16 period. Personal consumption, construction, business investment,
17 and exports all declined during the second quarter.

18 Final government figures show that the annual rate of
19 expansion for the second quarter was 0.4% after adjusting for
20 inflation. The performance, far weaker than the 1.2% rate the
21 government estimated in two earlier reports, is of particular
22 concern because the economy has since been socked by soaring oil
23 prices in the aftermath of Iraq's invasion of Kuwait on August 2,
24 1990. The numbers were contained in a report on the nation's
25 gross national product (GNP), the market value of all the goods
26 and services the economy produces, released by the Commerce
27 Department. This report indicates that even before the jump in
28 oil prices piled new burdens on businesses and consumers, the
29 nation's GNP was barely rising. The earlier estimates indicated
30 a sluggish pace but clearly one of expansion.

1 Economists generally define a recession as two consecutive
2 quarters of negative growth. Although the economy has weakened
3 substantially over the past year, it has yet to have a negative
4 quarter. An increasing number of private analysts, however, think
5 the weakened economy will be hurt enough by rising oil prices to
6 slip into a downturn after nearly eight years of expansion.

7 The Bush administration expressed concern over the new
8 figures but continued to insist that the economy is not in a
9 recession. Mr. Michael Boskin, chairman of the White House
10 Council of Economic Advisors, conceded that the economy is now on
11 a weaker growth path than during the summer due partly, but not
12 exclusively, to the oil-price shock. However, Mr. Boskin contends
13 that the economy is better equipped to weather the jolt in oil
14 prices than it was in the 1970s when Arab oil embargoes sent
15 petroleum prices soaring and pitched the U.S. economy into
16 recessions in 1973 and 1979. He explains that because of new
17 efficiencies in U.S. industrial production, the country now
18 requires about one-third less oil for each dollar of GNP than it
19 did in the 1970s.

20 To skirt a possible recession, the Bush administration is
21 hoping that the Federal Reserve Board (Fed) will give the economy
22 a boost by pushing down interest rates as it did in mid-July. In
23 the summary of the August 21, 1990 open-market committee meeting,
24 released after the customary six-week lag, the Fed confirmed that
25 it was leaning toward lower interest rates in late August despite
26 concern that surging oil prices might rekindle inflation.
27 However, Fed Chairman Alan Greenspan recently indicated to
28 Congress that the central bank's policy makers would move to ease
29 interest rates only after Congress and the president approve a
30 substantial deficit-reduction package.

1 Q. What other economic factors have you considered?

2 A. The latest official White House estimate projects a fiscal
3 1991 budget deficit of \$253.6 billion even after the tax increases
4 and spending cuts outlined in the current budget package. If the
5 economy continues to weaken, many economists fear the deficit
6 could grow much larger. Analysts contend that the continuation of
7 such a huge budget deficit erodes confidence in both the dollar
8 and the U.S. economy and, absent productivity gains, will reduce
9 the standard of living in the U.S.

10 The future course of the economy remains unclear. In any
11 case, a component of required yields is compensation for expected
12 inflation, the level of which directly affects the cost of debt
13 and equity. Schedule 1 is a summary of various interest rates and
14 inflation rates. Schedule 1 also shows Blue Chip forecasts for
15 various measures of inflation and interest rates.

16 Q. What financial models did you use to determine the required
17 return on common equity for FPUC?

18 A. I used a discounted cash flow (DCF) model and a risk premium
19 analysis to determine the required return on common equity.

20 Q. How did you apply these models to obtain the cost of common
21 equity capital for FPUC?

22 A. I conducted a DCF and a risk premium analysis on Moody's
23 Natural Gas Distribution Index and adjusted the results for the
24 difference in risk between FPUC and the index. Relying on an
25 index of companies, rather than a single company, helps minimize
26 forecasting errors and should provide more reliable information
27 for estimating the cost of common equity.

28 Q. Please describe the investment risk characteristics of the
29 companies that comprise Moody's Natural Gas Distribution Index?

30 A. The investment risk characteristics for the index are: a

1 Value Line Safety Rank of 1.6; a Value Line beta of .71; an S&P
2 stock ranking of A-; and an S&P and a Moody's bond rating of AA-
3 and Aa3, respectively. Schedule 2 provides the investment risk
4 characteristics for the index.

5 Q. Briefly describe the models you used.

6 A. The discounted cash flow model is the most generally accepted
7 method of estimating a utility investor's expected return on
8 equity capital. In a DCF analysis, the cost of equity is the
9 discount rate which equates the present value of expected cash
10 flows associated with a share of stock to the present price of the
11 stock.

12 A risk premium analysis recognizes that equity is riskier
13 than debt. Equity investors thus require a "risk premium" over
14 the cost of debt as compensation for assuming additional risk.

15 Q. Would you provide the equation and define the terms for the
16 discounted cash flow model?

17 A. Yes, I will. This information is provided on Schedule 3.
18 Inherent in this basic model are several simplifying assumptions:
19 1) dividends are paid annually and grow at a constant rate; 2) the
20 price, P_0 , is determined on a dividend payment date; and 3)
21 dividends increase once a year starting exactly one year hence.

22 Q. Is Equation (4), Schedule 3, the DCF model you used to
23 determine the cost of common equity capital?

24 A. No, it is not. Although Equation (4) is the most commonly
25 used version of the DCF model, it underestimates investors'
26 required return because it does not properly reflect the timing of
27 expected cash flows when dividends are paid quarterly rather than
28 annually. However, DCF models can be derived to evaluate cash
29 flows of any periodicity (monthly, quarterly, annually, etc.)
30 and/or growth. The DCF model actually used should be derived to

1 accurately reflect the timing and amount of expected cash flows.
2 Since dividends associated with common equity are commonly paid on
3 a quarterly basis, the investors' required return on common equity
4 should be determined using a DCF model which reflects the
5 quarterly payment of dividends. The derivation of the quarterly
6 compounded DCF model from the basic annually compounded DCF model
7 is explained in Appendix A.

8 An additional derivation of the basic DCF model was made to
9 better reflect analysts' expectations of dividend growth rates.
10 As mentioned above, the basic DCF model assumes that the dividend
11 growth rate is constant over time. If, however, the future growth
12 rate is expected to change, a two-stage or variable growth rate
13 model should be used. Equation (5) on Schedule 4, shows a two-
14 stage DCF model. In the two-stage model, dividend growth is
15 estimated on an individual basis for an initial growth period.
16 Dividends are then assumed to grow infinitely at the expected
17 long-term growth rate.

18 Q. How did you determine the inputs required for the DCF model
19 you used to estimate the cost of common equity capital for the
20 index?

21 A. The current stock price (P_0) was determined by averaging the
22 high and the low stock prices of each company for September 1990.
23 I first assumed an initial growth period based upon Value Line's
24 explicit dividend forecasts (n). I used Value Line's forecast of
25 dividends for 1991 and 1994, and assumed a constant rate of growth
26 in between, to estimate the expected dividends (D_t) during the
27 initial growth period. Quarterly dividends were assumed to be
28 paid in four equal installments. The long-term constant rate of
29 growth expected after 1994 (G) was calculated by the earnings
30 retention method ($b \times r$ approach) using Value Line's expected

1 return on equity (r) and expected retention rate (b) for 1994.

2 Q. Does your DCF calculation include an allowance for issuance
3 costs?

4 A. Yes, it does. Historically, utility underwriting expenses
5 associated with issuing common stock have averaged three to six
6 percent of gross proceeds. (See Pettway, R. H., "A Note on the
7 Flotation Costs of New Equity Capital Issues of Electric
8 Companies," Public Utilities Fortnightly, March 18, 1982, pp. 68-
9 69.) My DCF calculations include an adjustment of three percent
10 to recognize the expenses associated with issuing common stock.
11 Equation (6), Schedule 4, includes the adjustment for issuance
12 costs.

13 Q. Why is it necessary to recognize the expenses associated with
14 issuing common stock?

15 A. An allowance for issuance costs enables a utility to recover
16 the costs incurred for issuing common stock. Issuance expenses
17 include registration, legal and underwriter fees, and printing and
18 mailing expenses. Without an underwriting cost adjustment,
19 investors will never be able to earn the required return on their
20 investment since the sales price will exceed the net proceeds to
21 the utility as a result of the issuance costs.

22 Conceptually, the situation with common stock is similar to
23 that of bonds and preferred stock. With bonds for example, the
24 issuance expenses are reflected in the effective cost of the bond
25 and are recovered over its life. The cost to the utility for a
26 specific bond issue is the interest expense plus the amortization
27 of issuance costs divided by the principal value less the
28 unamortized issuance costs. The result is that the costs to the
29 utility is greater than the return to the creditor.

30 Unlike the case of bonds, however, common stock does not

1 have a finite life. Therefore, issuance costs cannot be amortized
2 and must be recovered by an upward adjustment to the allowed
3 return on equity. This adjustment reflects the fact that the
4 utility continually pays a return on an equity balance that is
5 greater than the actual amount received due to issuance costs.
6 (See Brigham, E. F., Aberwald, D. and Gapenski, L. C., "Common
7 Equity Flotation Costs and Rate Making," Public Utilities
8 Fortnightly, May 2, 1985, pp. 28-36.)

9 Q. Based on your DCF analysis, what is the required return on
10 equity for the Moody's Natural Gas Distribution Index?

11 A. Solving Equation (6) on Schedule 4, I estimated a cost of
12 common equity for the index of 11.50%. Schedule 5 contains the
13 results of my analysis.

14 Q. Please describe your risk premium analysis.

15 A. First, I estimated the average expected return on equity for
16 Moody's Natural Gas Distribution Index. Next, I subtracted the
17 yield to maturity on long-term treasury bonds, as a proxy for the
18 concurrent risk-free rate, from the average expected return on
19 equity for the index. This difference represents the expected
20 risk premium for the period. I calculated monthly risk premiums
21 for the 120 month period October 1980 through September 1990 and
22 then averaged the results.

23 Q. Based upon this analysis, what is your estimate of the risk
24 premium?

25 A. The risk premium averaged 419 basis points (or 4.19%) for the
26 period October 1980 through September 1990 (See Schedule 6).

27 Q. What measure of debt cost did you use as a proxy for the risk-
28 free rate?

29 A. I used the October 1, 1990 Blue Chip Financial Forecasts (Blue
30 Chip) consensus forecast of long-term government bond yields.

1 Blue Chip Financial Forecasts is a publication that provides
2 interest rate forecasts from 50 leading financial analysts. The
3 Blue Chip consensus forecast of long-term government bond yields
4 for the next four quarters is 8.55%.

5 Q. What is the risk premium cost of common equity for the index
6 of gas utilities?

7 A. I added a risk premium of 4.19% to the expected yield on long-
8 term government bonds of 8.55%. The result is a risk premium cost
9 of equity for the Moody's Natural Gas Distribution Index of
10 12.74%. (Schedule 7).

11 Q. Based upon the combined results of your DCF and risk premium
12 analyses, what have you concluded is the cost of common equity for
13 the index?

14 A. I have concluded that the cost of common equity for Moody's
15 Natural Gas Distribution Index falls within a range of 11.50% to
16 12.74%. For comparative purposes, if annual models which do not
17 reflect the quarterly compounding of dividends had been used, the
18 cost of equity range for Moody's Natural Gas Distribution Index
19 would be 11.16% to 12.25%.

20 Q. Is the cost of equity estimated for the index an appropriate
21 measure of the cost of equity for FPUC?

22 A. No, it is not. My estimate of 11.50% to 12.74% reflects the
23 cost of equity for an index of large publicly traded natural gas
24 distribution companies. In my opinion, FPUC is riskier than the
25 companies that comprise the index and thus should be allowed a
26 higher cost of equity.

27 Q. How is FPUC riskier than Moody's Natural Gas Distribution
28 Index?

29 A. The investment risks facing a common equity investor can be
30 broken down into business risk and financial risk. Business risk

1 is defined as the uncertainty surrounding a company's level of
2 expected operating income. Financial risk refers to the way in
3 which a company finances its activities. FPUC faces greater
4 business and financial risk than the companies comprising Moody's
5 Natural Gas Distribution Index.

6 Q. Please continue.

7 A. FPUC faces greater business risk than does Moody's Index due
8 to the following reasons. First, unlike most of the companies
9 comprising the index, FPUC is served by only one pipeline, Florida
10 Gas Transmission (FGT). FPUC's reliance on FGT significantly
11 reduces its bargaining power and ability to purchase cheaper gas.

12 Second, FPUC is significantly smaller than the companies
13 comprising Moody's Natural Gas Distribution Index. As such, FPUC
14 is less diverse with respect to its markets and may be more
15 severely affected by economic or demographic changes.
16 Furthermore, several empirical studies suggest that smaller
17 companies have higher costs of equity capital than larger
18 companies. These studies indicate that smaller companies have
19 higher business risk and increased instances of business failures.
20 In addition, these studies suggest that the market for the shares
21 of smaller companies is narrower and therefore less liquid. (See
22 Roll, R., "A Possible Explanation of the Small Firm Effect," The
23 Journal of Finance, September 1982, pp. 879-888.)

24 Q. How does the financial risk of FPUC compare to that of Moody's
25 Natural Gas Distribution Index?

26 A. To compare the financial risk of FPUC to that of the index, I
27 examined their respective equity ratios. Equity as a percentage
28 of investor capital is a widely accepted measure of financial
29 leverage and financial leverage determines financial risk. The
30 companies comprising Moody's Index have equity ratios that range

1 between 44.0% and 60.0% with an average of 51.8%.

2 FPUC Gas Operations is a division of Florida Public
3 Utilities Company. It is capitalized with approximately 37.7%
4 equity and 62.3% debt. Therefore, FPUC is also subject to greater
5 financial risk than Moody's Natural Gas Distribution Index.

6 Q. Based on your assessment of business and financial risk,
7 please summarize how FPUC compares to Moody's Natural Gas
8 Distribution Index?

9 A. FPUC faces greater business and financial risk than the
10 companies comprising Moody's Gas Index. Hence, the total risk of
11 FPUC is higher than that of the index. In order to reflect the
12 Company's higher risk, I adjusted upwards the cost of equity
13 obtained for the index.

14 Q. How did you adjust the cost of equity obtained for the index
15 to estimate the cost of common equity for FPUC?

16 A. My adjustment was based on a bond rating differential to
17 estimate the additional return required by FPUC over Moody's
18 Natural Gas Distribution Index. I first assumed that FPUC is no
19 riskier than a utility whose debt securities are rated BBB by
20 Standard & Poor's. I base this assumption on Standard & Poor's
21 description of bonds rated lower than BBB as "predominately
22 speculative with respect to the capacity to pay interest and repay
23 principal..." (Standard & Poor's Bond Guide, 10/90). Assuming
24 efficient management and a sound regulatory climate (Florida is
25 ranked B+ by Salomon Brothers) I would not classify the Company's
26 credit as "predominately speculative".

27 I used the bond-yield differential that exists between the
28 yields of Aa3-rated utility bonds (average bond rating for the
29 index) and the yields of Baa-rated bonds (bond rating assumed for
30 FPUC) as a proxy for the higher returns required for FPUC. I

1 added the bond-yield differential to the DCF and risk premium
2 estimates of the cost of equity for the index. This adjustment
3 provided me with an estimate of the cost of equity range for FPUC.

4 Q. How did you determine the bond-yield differential that exists
5 between Aa3-rated and Baa-rated public utility bonds?

6 A. First, I subtracted the yield on Aa3 bonds from the yield on
7 Baa-rated bonds as reported in Moody's Bond Survey for the last 60
8 months. I then averaged the results (See Schedule 10). The
9 average bond-yield differential between the yield on Aa3-rated and
10 Baa-rated bonds for the last 60 months is approximately 53 basis
11 points.

12 Q. What is your estimate of the cost of common equity for FPUC?

13 A. My estimate of the cost of common equity for FPUC is 13.00%.
14 By adding 53 basis points to the DCF and risk premium estimates
15 obtained for the index, I determined that the cost of common
16 equity for FPUC fell within the range of 12.03% to 13.27%. After
17 rounding, the range of 12.05% to 13.30% is an appropriate range
18 for FPUC. I used an estimate above the middle of the range to
19 best reflect the risk of FPUC relative to Moody's Gas Index.

20 Q. Is the capital structure for FPUC appropriate?

21 A. A company's capital structure is a function of the overall
22 risk to which its assets are exposed. An operation exposed to
23 high business risk will minimize its total risk, i.e. business and
24 financial risk, by financing its assets with less debt and more
25 equity capital. In general, regulated utilities are exposed to
26 less business risk than non-regulated businesses. Hence,
27 utilities are capitalized with less equity and more debt than non-
28 regulated businesses. To the extent that the Company's
29 allocations reflect the capital structure supporting just their
30 regulated operations, then the capital structure of FPUC appears

1 to be appropriate.

2 Q What is your recommendation regarding the appropriate
3 regulatory treatment of non-utility related investments?

4 A. I recommend non-utility investments be removed from the
5 capital structure directly from equity unless the Company can
6 show, through competent evidence, that to do other wise would
7 result in a more equitable determination of the cost of capital
8 for regulatory purposes.

9 Q. In making this recommendation, are you assuming the investment
10 in non-regulated assets can be traced directly to equity funds?

11 A. No, assets cannot be associated with specific sources of
12 funds. Funds are fungible.

13 Q. If funds cannot be traced, why do you recommend, in the
14 absence of persuasive evidence to the contrary, non-regulated
15 investments be removed from equity?

16 A. I recommend this treatment for two reasons. The first is the
17 basic principle that the cost of capital allowed for ratemaking
18 purposes should be the cost of capital associated with the
19 provision of utility service. The second relates to the signals
20 and incentives sent to the companies.

21 Q. Please continue.

22 A. The cost of capital is the minimum rate of return necessary to
23 attract capital to an investment. It is a function of the risk of
24 the investment. The greater the risk the greater the return
25 investors require.

26 Regulated utilities are of relatively low risk and have
27 correspondingly low costs of capital. There are very few
28 investments a regulated company can make that are of equal or
29 lower risk. Therefore, investments in non-regulated assets will
30 almost certainly increase a regulated utility's cost of capital.

1 The effects may be difficult to quantify, but the fundamental
2 risk-return relationship points to their existence. It is
3 important that these effects be removed from the Company's overall
4 cost of capital in order that ratepayers are charged only for the
5 cost of capital associated with the provision of regulated
6 service.

7 Removing the effects of investments in non-utility assets
8 can present a more difficult problem. For example, it may be
9 difficult to quantify the cost of capital effects associated with
10 a utility officer's purchase of an automobile for personal use.
11 In this circumstance, I believe the signals and incentives
12 associated with the Commission's policies should be of primary
13 concern. If a utility can finance non-utility property at the
14 utility's cost of capital rather than at market rates, it will
15 have every economic incentive to do so. If this is allowed to
16 occur, ratepayers will be subsidizing, through capital costs,
17 investments not necessary for the provision of regulated service.

18 Q. Please summarize your testimony.

19 A. The purpose of my testimony was to determine the appropriate
20 cost of common equity capital for FPUC to use in determining an
21 appropriate allowed overall rate of return. I also discussed the
22 appropriate regulatory treatment of non-utility investments.

23 Using the widely accepted discounted cash flow and risk
24 premium methodologies, I estimated a cost of common equity range
25 of 11.50% to 12.74% for Moody's Natural Gas Distribution Index. I
26 then adjusted this range to account for the difference in risk
27 between FPUC and the index. I determined that the Company's cost
28 of common equity fell within a range of 12.05% to 13.30%. I
29 recommend that FPUC be allowed a rate of return on common equity
30 of 13.00% for the purpose of determining the appropriate allowed

DIRECT TESTIMONY OF ANDREW L. MAUREY

Ques.

What is your testimony?

INDEX OF EXHIBITS

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INTEREST RATES

	***** ANNUAL AVERAGES *****			AVERAGE	***** BLUE CHIP FORECAST *****			
	1987(1)	1988(1)	1989(1)	SEPTEMBER	FOURTH	FIRST	SECOND	THIRD
	1990(2)	1991(2)	1992(2)	1990(1)	QUARTER	QUARTER	QUARTER	QUARTER
Aaa Utility	9.52	10.05	9.32	9.73				
Aa Utility	9.77	10.26	9.56	9.87				
A Utility	10.10	10.49	9.77	10.12	10.1	9.9	9.7	9.6
Baa Utility	10.53	11.00	9.97	10.32				
Prime Rate	8.10	9.44	10.83	10.00	9.8	9.5	9.2	9.1
Commercial Paper (30 day)	6.70	7.72	9.05	8.09	7.8	7.5	7.3	7.3
Long Term Treasury Yield	8.70	9.04	8.51	9.08	8.9	8.6	8.4	8.3

INFLATION RATES (3)

	***** ANNUAL AVERAGES *****			LATEST	***** BLUE CHIP FORECAST *****			
	1987(4)	1988(4)	1989(4)	ACTUAL(2)	FOURTH	FIRST	SECOND	THIRD
	1990(2)	1991(2)	1992(2)	9/27/90	QUARTER	QUARTER	QUARTER	QUARTER
Consumer Price Index	3.7	4.1	4.8	3.8	6.9	5.0	4.2	4.0
GNP Deflator	3.3	3.4	4.2	4.7	5.4	4.7	4.1	3.9

STOCK MARKET PERFORMANCE

	<u>12/31/88</u>	<u>12/29/89</u>	<u>PERCENT CHANGE</u>	<u>10/1/90(6)</u>	<u>PERCENT CHANGE(5)</u>
S & P 500	277.72	353.4	27.25%	314.9	-10.88%
Dow Jones Industrial Average	2168.57	2753.2	26.96%	2515.8	-8.62%
Dow Jones Utility Average	186.28	235.04	26.18%	203.4	-13.48%

(1) Moody's Bond Survey, October 8, 1990
 (2) Blue Chip Financial Forecasts, October 1, 1990
 (3) % change from prior years
 (4) Value Line, October 5, 1990
 (5) Not Annualized
 (6) WSJ, October 2, 1990

**MOODY'S NATURAL GAS DISTRIBUTION INDEX
 INVESTMENT RISK CHARACTERISTICS**

UTILITY	VALUE LINE SAFETY RATING	S&P STOCK RATING	S&P BOND RATING	MOODY BOND RATING	VALUE LINE BETA	1990 EQUITY RATIO	1990 DEBT RATIO
ATLANTA GAS LIGHT	2	B+	A-	A3	0.70	48.0%	50.0%
BROOKLYN UNION GAS	1	A	A+	A1	0.60	46.5%	49.5%
DIVERSIFIED ENERGIES	2	B	AA	Aa2	0.70	60.0%	40.0%
INDIANA ENERGY	1	A-	AA-	Aa3	0.70	53.5%	41.0%
LACLEDE GAS	1	A	AA	Aa2	0.65	56.0%	43.0%
NORTHWEST NATURAL GAS	2	A-	A	A1	0.75	44.0%	49.5%
PEOPLES ENERGY	2	B+	AA-	Aa3	0.95	52.0%	46.0%
WASHINGTON GAS LIGHT	2	A	AA-	Aa3	0.60	54.5%	39.5%
AVERAGE	1.6	A-	AA-	Aa3	0.71	51.8%	44.8%

SOURCE: Value Line, Edition 3, October 5, 1990
 S&P Stock Guide, October 1990
 Moody's Public Utility Manual, 1989
 C. A. Turner Utility Reports, October 1990

DCF MODEL EQUATION

$$(1) \quad P_0 = \frac{D_1}{(1+k)} + \frac{D_2}{(1+k)^2} + \frac{D_3}{(1+k)^3} + \dots + \frac{D_{\infty}}{(1+k)^{\infty}}$$

Where:

- D_t = Dividend paid at the end of period t
- k = Investor's required rate of return (the market cost of equity)
- P_0 = The current price of the stock
- g = The dividend growth rate

Assuming a constant growth in dividends and $g < k$, Equation (1) can be rewritten as:

$$(2) \quad P_0 = \frac{D_1}{(1+k)} + \frac{D_1(1+g)^1}{(1+k)^2} + \frac{D_1(1+g)^2}{(1+k)^3} + \dots + \frac{D_1(1+g)^{n-1}}{(1+k)^n}$$

Which can be reduced to:

$$(3) \quad P_0 = \frac{D_1}{k-g}$$

Which, after rearranging terms, results in the familiar infinite horizon, constant growth, annual DCF model:

$$(4) \quad k = \frac{D_1}{P_0} + g$$

TWO STAGE GROWTH QUARTERLY COMPOUNDED DCF MODEL

$$(5) \quad P_0 = \sum_{t=1}^n \left(\frac{D_t}{(1+k)^t} \right) + \left(\frac{D_n(1+G)}{k-G} \right) \left(\frac{1}{(1+k)} \right)^n$$

Where:

- P_0 - The current stock price
- D_t - The dividends expected during the period of non-constant growth.
- n - The years of non-constant growth
- D_n - The dividend expected in year n
- G - The constant rate of growth expected after year n
- k - Investor's required rate of return (the market cost of equity)

ISSUANCE COSTS ADJUSTMENT

$$(6) \quad P_0(1-FC) = \sum_{t=1}^n \left(\frac{D_t}{(1+k)^t} \right) + \left(\frac{D_n(1+G)}{k-G} \right) \left(\frac{1}{(1+k)} \right)^n$$

Where:

- FC - Flotation Costs

**TWO STAGE GROWTH, INFINITE HORIZON DISCOUNTED CASH FLOW MODEL
 MOODY'S NATURAL GAS DISTRIBUTION INDEX**

COMPANY	***** EXPECTED DIVIDENDS *****					***** EXPECTED ***** SEPT 90			STOCK PRICE
	1990	1991	1992	1993	1994	EPS 1994	ROE 1994	GROWTH 1994+	
ATLANTIC GAS LIGHT	1.96	2.08	2.21	2.35	2.50	3.10	12.50	2.42%	26.563
BROCKLYN UNION	1.84	1.90	1.96	2.03	2.10	2.90	12.00	3.31%	29.563
DIVERSIFIED ENERGY	1.58	1.62	1.74	1.86	2.00	3.05	16.00	5.51%	32.938
INDIANA ENERGY	1.30	1.35	1.41	1.48	1.55	2.60	15.00	6.06%	20.625
LACLEDE GAS	2.36	2.42	2.48	2.54	2.60	3.40	13.00	3.06%	30.500
NORTHWEST NAT'L GAS	1.65	1.70	1.78	1.86	1.95	2.80	13.00	3.95%	25.750
PEOPLES ENERGY	1.65	1.70	1.75	1.80	1.85	2.90	14.00	5.07%	22.563
WASH. GAS LIGHT	2.02	2.08	2.17	2.26	2.35	3.10	13.00	3.15%	28.500
AVERAGE	<u>1.80</u>	<u>1.86</u>	<u>1.94</u>	<u>2.02</u>	<u>2.11</u>	<u>2.98</u>	<u>13.56</u>	<u>4.06%</u>	<u>27.125</u>

THE COST OF EQUITY IS CALCULATED USING A TWO STAGE GROWTH, INFINITE HORIZON DISCOUNTED CASH FLOW MODEL:

$$P_0 \cdot (1 - FC) = D1/(1+k) + D2/(1+k)^2 + D3/(1+k)^3 + D4/(1+k)^4 + ((D4 \cdot (1+G))/(k-g))/(1+k)^4$$

SOLVING FOR k, THE REQUIRED RETURN EQUALS 11.50%

SOURCES: Value Line, Edition 3, October 5, 1990
 Standard & Poor's Stock Guide, October 1990

ESTIMATED MONTHLY RISK PREMIUMS
 MOODY'S NATURAL GAS DISTRIBUTION INDEX
 OCTOBER 1980 - SEPTEMBER 1990

YEAR	MONTH	Cost of Equity Gas	Risk Free Rate	Risk Premium
1980	OCT	16.963	11.360	5.603
	NOV	16.984	11.630	5.354
	DEC	17.344	12.300	5.044
1981	JAN	17.480	12.350	5.130
	FEB	17.425	12.050	5.375
	MAR	17.020	12.680	4.340
	APR	17.200	12.590	4.610
	MAY	17.835	13.080	4.755
	JUN	18.450	13.440	5.010
	JUL	18.290	12.820	5.470
	AUG	18.173	13.490	4.683
	SEP	17.850	14.050	3.800
	OCT	18.810	14.590	4.220
	NOV	19.080	14.590	4.490
	DEC	18.757	13.080	5.677
1982	JAN	18.434	13.280	5.154
	FEB	18.970	14.160	4.810
	MAR	19.480	14.070	5.410
	APR	19.783	13.370	6.413
	MAY	19.614	13.240	6.374
	JUN	19.930	13.050	6.880
	JUL	19.450	13.750	5.700
	AUG	19.963	13.400	6.563
	SEP	19.990	12.540	7.450
	OCT	18.962	11.860	7.102
	NOV	18.576	10.840	7.736
	DEC	18.625	10.460	8.165
1983	JAN	18.054	10.600	7.454
	FEB	17.806	10.640	7.166
	MAR	17.800	10.890	6.910
	APR	17.464	10.650	6.814
	MAY	17.364	10.490	6.874
	JUN	17.180	10.520	6.660

ESTIMATED MONTHLY RISK PREMIUMS (continued)

YEAR	MONTH	Cost of Equity Gas	Risk Free Rate	Risk Premium
1984	JUL	16.505	10.950	5.555
	AUG	16.429	11.440	4.989
	SEP	16.493	11.780	4.713
	OCT	16.226	11.620	4.606
	NOV	15.903	11.550	4.353
	DEC	16.072	11.680	4.392
	JAN	15.862	11.810	4.052
	FEB	15.870	11.650	4.220
	MAR	15.825	11.810	4.015
	APR	15.736	12.280	3.456
	MAY	15.627	12.580	3.047
	JUN	15.776	13.320	2.456
1985	JUL	16.334	13.430	2.904
	AUG	16.429	13.240	3.189
	SEP	16.453	12.630	3.823
	OCT	16.508	12.340	4.168
	NOV	15.927	12.000	3.927
	DEC	15.640	11.550	4.090
	JAN	15.290	11.510	3.780
	FEB	15.051	11.460	3.591
	MAR	14.917	11.560	3.357
	APR	14.673	11.920	2.753
	MAY	14.694	11.550	3.144
	JUN	14.588	11.080	3.508
1986	JUL	14.886	10.480	4.406
	AUG	15.017	10.620	4.397
	SEP	15.604	10.700	4.904
	OCT	15.030	10.780	4.250
	NOV	15.122	10.660	4.462
	DEC	14.672	10.190	4.482
	JAN	13.857	9.680	4.177
	FEB	13.780	9.590	4.190
	MAR	13.644	9.260	4.384
	APR	12.944	8.150	4.794
	MAY	12.684	7.580	5.104
	JUN	12.726	8.130	4.596
JUL	11.818	8.270	3.548	
AUG	11.683	7.880	3.803	
SEP	11.653	7.740	3.913	

ESTIMATED MONTHLY RISK PREMIUMS (continued)

YEAR	MONTH	Cost of Equity Gas	Risk Free Rate	Risk Premium
1987	OCT	11.408	8.100	3.308
	NOV	11.617	8.060	3.557
	DEC	11.336	7.820	3.516
	JAN	11.847	7.660	4.187
	FEB	11.642	7.620	4.022
	MAR	11.563	7.710	3.853
	APR	11.293	7.640	3.653
	MAY	11.759	8.350	3.409
	JUN	11.903	8.850	3.053
	JUL	11.738	8.670	3.068
	AUG	11.856	8.770	3.086
	SEP	11.858	9.060	2.798
1988	OCT	12.148	9.670	2.478
	NOV	12.926	9.730	3.196
	DEC	13.078	9.100	3.978
	JAN	13.226	9.230	3.996
	FEB	12.850	8.930	3.920
	MAR	12.416	8.480	3.936
	APR	12.396	8.640	3.756
	MAY	12.398	8.970	3.428
	JUN	12.378	9.300	3.078
	JUL	12.049	9.110	2.939
	AUG	12.027	9.280	2.747
	SEP	12.314	9.420	2.894
1989	OCT	12.070	9.140	2.930
	NOV	12.036	8.960	3.076
	DEC	12.088	9.090	2.998
	JAN	12.028	9.100	2.928
	FEB	12.050	9.050	3.000
	MAR	12.060	9.150	2.910
	APR	12.580	9.310	3.270
	MAY	12.480	9.170	3.310
	JUNE	12.312	8.930	3.382
	JUL	12.071	8.370	3.701

ESTIMATED MONTHLY RISK PREMIUMS (continued)

YEAR	MONTH	Cost of Equity Gas	Risk Free Rate	Risk Premium
	AUG	11.882	8.160	3.722
	SEP	11.788	8.230	3.558
	OCT	11.450	8.290	3.160
	NOV	11.462	8.120	3.342
	DEC	11.320	8.000	3.320
1990	JAN	10.978	8.000	2.978
	FEB	11.130	8.370	2.760
	MAR	11.252	8.630	2.622
	APR	11.416	8.730	2.686
	MAY	11.620	8.920	2.700
	JUN	11.710	8.870	2.840
	JUL	11.468	8.600	2.868
	AUG	11.550	8.620	2.930
	SEP	11.830	8.930	2.900
	OCT	11.500	9.080	2.420
<hr/>				
	AVERAGE			<u>4.194</u>

SOURCES: Value Line Investment Survey
S&P Stock Guide
Moody's Bond Survey

RISK PREMIUM ANALYSIS

(7) $k_e = R_f + R_p$

where:

k_e = The cost of common equity

R_f = The yield on U.S. Long-term Treasuries

R_p = The risk premium on common stock

therefore:

$k_e = 8.55\% + 4.19\%$

$k_e = 12.74\%$

Note: The yield on long-term treasuries was obtained from Blue Chip
Financial Forecasts, October 1, 1990.

**FPUC GAS OPERATIONS
 THERM SALES AND REVENUES UNDER PRESENT RATES**

	NUMBER OF BILLS	TOTAL THERM SALES	TOTAL REVENUES	REVENUES AS % of TOTAL
RESIDENTIAL	365,310	\$8,585,864	\$6,299,984	26.87%
GENERAL SERVICE	17,360	3,377,253	1,798,253	7.67%
GENERAL SERVICE LARGE VOLUME	15,440	19,822,158	8,232,401	35.11%
OUTDOOR LIGHTING	405	11,203	6,004	0.03%
PUBLIC HOUSING AUTHORITY	11,346	356,277	162,813	0.69%
INTERRUPTIBLE	158	3,270,286	927,159	3.95%
LARGE VOLUME INTERRUPTIBLE	12	24,844,860	6,021,609	25.68%
TOTALS	410,031	\$60,267,901	\$23,448,223	100.00%

SOURCE: MFRs Schedule E-1

**MOODY'S NATURAL GAS DISTRIBUTION INDEX
 REVENUE BREAKDOWN**

REVENUE BREAKDOWN %				
<u>UTILITY</u>	<u>INDUSTRIAL</u>	<u>COMMERCIAL</u>	<u>RESIDENTIAL</u>	<u>OTHER</u>
ATLANTA GAS LIGHT	16.00%	24.00%	55.00%	5.00%
BROOKLYN UNION GAS	20.00% *		80.00%	0.00%
DIVERSIFIED ENERGIES	NA	NA	NA	NA
INDIANA ENERGY	11.00%	21.00%	41.00%	27.00%
LACLEDE GAS	10.00%	30.00%	60.00%	0.00%
NORTHWEST NATURAL GAS	12.00%	35.00%	53.00%	0.00%
PEOPLES ENERGY	5.00%	13.00%	54.00%	28.00%
WASHINGTON GAS LIGHT	55.00% *		45.00%	0.00%
AVERAGE	18.43%	17.57%	55.43%	8.57%

* Commercial and Industrial Revenues Combined

SOURCE: Value Line, Edition 3, October 5, 1990

BOND YIELD DIFFERENTIALS

Mundy's Bond Survey/Public Utility Bond Yield Averages

YEAR	MONTH	Aa2	SPREAD	Aa3	SPREAD	A1	SPREAD	A2	SPREAD	A3	SPREAD	Baa1	SPREAD	Baa2
	SEP	9.57	0.08	9.95	0.08	10.04	0.08	10.12	0.07	10.19	0.07	10.25	0.07	10.32
	AUG	9.78	0.05	9.83	0.05	9.87	0.05	9.92	0.07	9.99	0.07	10.05	0.07	10.12
	JUL	9.61	0.05	9.66	0.05	9.70	0.05	9.75	0.06	9.81	0.06	9.86	0.06	9.92
	JUN	9.60	0.07	9.67	0.07	9.73	0.07	9.80	0.05	9.85	0.05	9.91	0.05	9.96
	MAY	9.83	0.06	9.89	0.06	9.94	0.06	10.00	0.05	10.05	0.05	10.11	0.05	10.16
	APR	9.81	0.04	9.85	0.04	9.88	0.04	9.92	0.07	9.99	0.07	10.06	0.07	10.13
	MAR	9.60	0.08	9.68	0.08	9.77	0.08	9.85	0.07	9.92	0.07	9.99	0.07	10.06
	FEB	9.57	0.06	9.63	0.06	9.70	0.06	9.76	0.07	9.83	0.07	9.89	0.07	9.96
1990	JAN	9.39	0.06	9.45	0.06	9.50	0.06	9.56	0.06	9.62	0.06	9.68	0.06	9.74
	DEC	9.26	0.06	9.32	0.06	9.38	0.06	9.44	0.05	9.49	0.05	9.55	0.05	9.60
	NOV	9.25	0.09	9.34	0.09	9.42	0.09	9.51	0.04	9.55	0.04	9.60	0.04	9.64
	OCT	9.28	0.09	9.37	0.09	9.45	0.09	9.54	0.03	9.57	0.03	9.61	0.03	9.64
	SEP	9.35	0.08	9.43	0.08	9.50	0.08	9.58	0.04	9.62	0.04	9.66	0.04	9.70
	AUG	9.27	0.08	9.35	0.08	9.44	0.08	9.52	0.04	9.56	0.04	9.60	0.04	9.64
	JUL	9.23	0.09	9.32	0.09	9.41	0.09	9.50	0.05	9.55	0.05	9.59	0.05	9.64
	JUN	9.37	0.09	9.46	0.09	9.55	0.09	9.64	0.05	9.69	0.05	9.75	0.05	9.80
	MAY	9.79	0.07	9.86	0.07	9.92	0.07	9.99	0.10	10.09	0.10	10.19	0.10	10.29
	APR	10.02	0.05	10.07	0.05	10.13	0.05	10.18	0.10	10.28	0.10	10.39	0.10	10.49
	MAR	10.05	0.06	10.11	0.06	10.17	0.06	10.23	0.09	10.32	0.09	10.41	0.09	10.50
	FEB	9.93	0.05	9.98	0.05	10.02	0.05	10.07	0.10	10.17	0.10	10.28	0.10	10.38
1989	JAN	9.89	0.06	9.95	0.06	10.02	0.06	10.08	0.10	10.18	0.10	10.28	0.10	10.38
	DEC	9.90	0.05	9.95	0.05	10.01	0.05	10.06	0.13	10.19	0.13	10.31	0.13	10.44
	NOV	9.79	0.06	9.85	0.06	9.91	0.06	9.97	0.11	10.08	0.11	10.20	0.11	10.31
	OCT	9.80	0.03	9.83	0.03	9.87	0.03	9.90	0.15	10.05	0.15	10.20	0.15	10.35
	SEP	10.34	0.09	10.43	0.09	10.52	0.09	10.61	0.17	10.78	0.17	10.96	0.17	11.13
	AUG	10.85	0.11	10.96	0.11	11.06	0.11	11.17	0.17	11.34	0.17	11.52	0.17	11.69
	JUL	10.76	0.09	10.85	0.09	10.95	0.09	11.04	0.16	11.20	0.16	11.36	0.16	11.52
	JUN	10.52	0.09	10.61	0.09	10.70	0.09	10.79	0.16	10.95	0.16	11.11	0.16	11.27
	MAY	10.53	0.09	10.62	0.09	10.72	0.09	10.81	0.19	11.00	0.19	11.19	0.19	11.38
	APR	10.29	0.08	10.37	0.08	10.46	0.08	10.54	0.23	10.77	0.23	11.00	0.23	11.23
	MAR	9.92	0.06	9.98	0.06	10.03	0.06	10.09	0.20	10.29	0.20	10.49	0.20	10.69
	FEB	9.91	0.06	9.97	0.06	10.04	0.06	10.10	0.18	10.28	0.18	10.47	0.18	10.65
1988	JAN	10.52	0.08	10.60	0.08	10.68	0.08	10.76	0.19	10.95	0.19	11.15	0.19	11.34
	DEC	10.78	0.07	10.85	0.07	10.91	0.07	10.98	0.19	11.17	0.19	11.36	0.19	11.55
	NOV	10.62	0.07	10.69	0.07	10.75	0.07	10.82	0.19	11.01	0.19	11.21	0.19	11.40
	OCT	11.11	0.08	11.19	0.08	11.26	0.08	11.34	0.19	11.53	0.19	11.72	0.19	11.91
	SEP	10.66	0.19	10.85	0.19	11.03	0.19	11.22	0.12	11.34	0.12	11.46	0.12	11.58
	AUG	10.05	0.13	10.18	0.13	10.32	0.13	10.45	0.15	10.60	0.15	10.75	0.15	10.90
	JUL	9.70	0.15	9.85	0.15	10.00	0.15	10.15	0.16	10.31	0.16	10.46	0.16	10.62
	JUN	9.61	0.14	9.75	0.14	9.88	0.14	10.02	0.15	10.17	0.15	10.31	0.15	10.46
	MAY	9.63	0.09	9.72	0.09	9.82	0.09	9.91	0.16	10.07	0.16	10.24	0.16	10.40
	APR	9.15	0.08	9.23	0.08	9.30	0.08	9.38	0.16	9.54	0.16	9.69	0.16	9.85
	MAR	8.64	0.10	8.74	0.10	8.83	0.10	8.93	0.09	9.02	0.09	9.10	0.09	9.19
	FEB	8.69	0.10	8.79	0.10	8.90	0.10	9.00	0.08	9.08	0.08	9.16	0.08	9.24
1987	JAN	8.62	0.11	8.73	0.11	8.84	0.11	8.95	0.11	9.06	0.11	9.16	0.11	9.27
	DEC	8.81	0.10	8.91	0.10	9.02	0.10	9.12	0.12	9.24	0.12	9.37	0.12	9.49
	NOV	9.01	0.09	9.10	0.09	9.19	0.09	9.28	0.14	9.42	0.14	9.55	0.14	9.69
	OCT	9.24	0.09	9.33	0.09	9.43	0.09	9.52	0.14	9.66	0.14	9.81	0.14	9.95
	SEP	9.28	0.08	9.36	0.08	9.44	0.08	9.52	0.15	9.67	0.15	9.81	0.15	9.96
	AUG	9.03	0.09	9.12	0.09	9.20	0.09	9.29	0.14	9.43	0.14	9.56	0.14	9.70
	JUL	9.05	0.11	9.16	0.11	9.26	0.11	9.37	0.11	9.48	0.11	9.58	0.11	9.69
	JUN	9.36	0.09	9.45	0.09	9.53	0.09	9.62	0.14	9.76	0.14	9.89	0.14	10.03
	MAY	9.38	0.07	9.45	0.07	9.52	0.07	9.59	0.14	9.73	0.14	9.88	0.14	10.02
	APR	8.87	0.09	8.96	0.09	9.05	0.09	9.14	0.16	9.30	0.16	9.47	0.16	9.63
	MAR	9.16	0.11	9.27	0.11	9.37	0.11	9.48	0.14	9.62	0.14	9.77	0.14	9.91
	FEB	9.98	0.09	10.07	0.09	10.17	0.09	10.26	0.16	10.42	0.16	10.58	0.16	10.74
1986	JAN	10.44	0.12	10.56	0.12	10.67	0.12	10.79	0.15	10.94	0.15	11.09	0.15	11.24
	DEC	10.57	0.13	10.70	0.13	10.84	0.13	10.97	0.17	11.14	0.17	11.31	0.17	11.48
	NOV	11.10	0.13	11.23	0.13	11.36	0.13	11.49	0.18	11.67	0.18	11.86	0.18	12.04
	OCT	11.61	0.13	11.74	0.13	11.88	0.13	12.01	0.17	12.18	0.17	12.35	0.17	12.52
	SEP	11.68	0.15	11.83	0.15	11.98	0.15	12.13	0.20	12.33	0.20	12.52	0.20	12.72
		Aa2	SPREAD	Aa3	SPREAD	A1	SPREAD	A2	SPREAD	A3	SPREAD	Baa1	SPREAD	Baa2
AVERAGE		9.783	0.085	9.869	0.085	9.954	0.085	10.04	0.123	10.16	0.123	10.28	0.123	10.40

DERIVATION OF THE TWO-STAGE GROWTH,
 QUARTERLY COMPOUNDED DCF MODEL

Assume the market price is the present value of all dividends expected to be paid in the future including any liquidating dividend, the firm pays dividends quarterly, and dividends grow at a constant annual rate, g , or:

$$P_0 = \sum_{t=1}^{\infty} \frac{D_t}{(1+k)^{ft}} \quad (1)$$

where: D_t = the dividend paid at the end of quarter t
 k = the quarterly DCF cost of equity

Also, we assume that:

$$D_t = D_{t-4} (1 + g)$$

where $g < k$. Multiplying equation (1) by $\frac{(1+k)}{(1+g)}$ we get:

$$\begin{aligned} P_0 \frac{1+k}{1+g} &= D_{-3}(1+k)^{1-f_1} + D_{-2}(1+k)^{1-f_2} + D_{-1}(1+k)^{1-f_3} \\ &+ D_0(1+k)^{1-f_4} \dots + D_{-5}(1+k)^{1-f_{-1}} + D_{-4}(1+k)^{1-f} \end{aligned} \quad (2)$$

where D_{-3} through D_0 are the quarterly dividends already paid in the previous year. If we now subtract equation (1) from equation (2), we will obtain:

$$\begin{aligned}
 P_0 \frac{1+k}{1+g} - P_0 &= D_{-3}(1+k)^{1-f_1} + D_{-2}(1+k)^{1-f_2} + D_{-1}(1+k)^{1-f_3} \\
 &+ D_0(1+k)^{1-f_4} - D_{-3}(1+k)^{1-f_{-3}} - D_{-2}(1+k)^{1-f_{-2}} \\
 &- D_{-1}(1+k)^{1-f_{-1}} - D(1+k)^{1-f}
 \end{aligned} \tag{3}$$

Assuming that dividends grow at annual rate of g , the last four terms on the right hand side of Equation (3) will approach zero as we approach infinity. Therefore:

$$\begin{aligned}
 P_0 \frac{k-g}{1+g} &= D_{-3}(1+k)^{1-f_1} + D_{-2}(1+k)^{1-f_2} + \\
 &D_{-1}(1+k)^{1-f_3} + D_0(1+k)^{1-f_4}
 \end{aligned} \tag{4}$$

Multiplying both sides of Equation (4) by $\frac{(1+g)}{(k-g)}$ gives:

$$P_0 = \frac{D_{-3}(1+k)^{1-f_1} + D_{-2}(1+k)^{1-f_2} + D_{-1}(1+k)^{1-f_3} + D_0(1+k)^{1-f_4}}{k-g} \tag{5}$$

Next, assume n periods of non-constant growth of dividends after which dividends will grow at the constant annual rate, G .

Therefore, the price of the stock at the beginning of the constant growth period will be equal to:

$$P_n = \frac{D_{n+1}(1+k)^{.75} + D_{n+2}(1+k)^{.50} + D_{n+3}(1+k)^{.25} + D_{n+4}(1+k)^0}{k - G} \quad (6)$$

Therefore, the price at of the beginning of the nonconstant growth period (time period zero) will be equal to:

$$\begin{aligned}
 P_0 = & \frac{D_1}{(1+k)^{f_1}} + \frac{D_2}{(1+k)^{f_2}} \dots + \frac{D_n}{(1+k)^{f_n}} + \\
 & \frac{D_{n+1}(1+k)^{.75} + D_{n+2}(1+k)^{.50} + D_{n+3}(1+k)^{.25} + D_{n+4}(1+k)^0}{k - G} * \\
 & \left(\frac{1}{1+k} \right)^{f_n} \quad (7)
 \end{aligned}$$

Solving Equation (7) for k, we then obtain:

$$\begin{aligned}
 k = & \frac{D_1}{(1+k)^{f_1}} + \frac{D_2}{(1+k)^{f_2}} \dots + \frac{D_n}{(1+k)^{f_n}} * (k - G) \\
 & + D_{n+1}(1+k)^{.75} + D_{n+2}(1+k)^{.50} + D_{n+3}(1+k)^{.25} + D_{n+4}(1+k)^0 \\
 & * \frac{1}{1+k}^{f_n} P_o + G
 \end{aligned}
 \tag{8}$$

which can be expressed as:

$$P_o = \sum_{t=1}^n \frac{D_t}{(1+k)^t} + \frac{D_n(1+G)}{k - G} * \frac{1}{1+k}^n
 \tag{9}$$

MEMORANDUM

November 7, 1990

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TO: DIVISION OF RECORDS AND REPORTING
FROM: DIVISION OF AUDIT AND FINANCE (DOUD) *FE*
RE: DOCKET NO. 900151-GU -- FLORIDA PUBLIC UTILITIES
RATE CASE AUDIT - 12 MONTHS ENDED DECEMBER 31, 1989

Forwarded. Audit exceptions document deviations from the Uniform System of Accounts, Commission rule or order, Staff Accounting Bulletin and generally accepted accounting principles. Audit findings disclose information that may influence the decision process.

Audit was prepared using micro computer and has been recorded on two (2) diskettes. The diskettes may be reviewed using IBM compatible equipment and LOTUS 1-2-3 software. There are no confidential working papers associated with this audit.

Please forward a complete copy of this report to:

Florida Public Utilities
Attn: Mr. E. J. Patterson
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West Palm Beach, FL 33402-3395

FD/sp
Attachment

cc: Chairman Wilson
Commissioner Beard
Commissioner Easley
Commissioner Gunter
Commissioner Messersmith
Bill Talbott, Deputy Executive Director/Technical
Legal Services
Division of Auditing and Financial Analysis (Devlin)
Division of Electric and Gas (Adams)
Miami District Office (Welch)

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