| 1 | | FORE THE SERVICE COMMISSION |
|------|---|--|
| 2 | FLORIDA PUBLIC | SERVICE COPHISSION |
| 3 | In the matter of | |
| 4 | | • • |
| 5 | Comprehensive Review of the Revenue Requirements and Rate Stabilization | DOCKET NO. 920260-TL |
| 6 | Plan of SOUTHERN BELL TELEPHONE AND TELEGRAPH | : : |
| 7 | COMPANY. | : : |
| 8 | | • |
| 9 | | |
| 10 | | |
| . 11 | | |
| 12 | PROCEEDINGS: | PREHEARING CONFERENCE NO. 1 |
| 13 | | |
| 14 | BEFORE: | COMMISSIONER SUSAN F. CLARK Prehearing Officer |
| 15 | · | 3 |
| 16 | DATE: | Friday, January 8, 1993 |
| 17 | | |
| 18 | TIME: | Commenced at 9:30 a.m. Concluded at 2:20 p.m. |
| 19 | | - |
| 20 | PLACE: | FPSC Hearing Room 109 Fletcher Building |
| 21 | | 101 East Gaines Street Tallahassee, Florida |
| 22 | | -DATI |
| 23 | REPORTED BY: | FPSC Hearing Room 109 Fletcher Building 101 East Gaines Street Tallahassee, Florida JOY KELLY, CSR, RPR Official Commission Remorter STANDAR OF THE COROLL AND THE COROLL A |
| 24 | | E CORRES |
| 25 | | OOL SC-RE |
| | | 000 |

APPEARANCES:

HARRIS R. ANTHONY, c/o Marshall M. Criser,
III, 150 South Monroe Street, Suite 400, Tallahassee,
Florida 32302, Telephone No. (904) 222-1201, and R.

DOUGLAS LACKEY and NANCY WHITE, 675 Peachtree Street,
Suite 4300, Atlanta, Georgia 30375, Telephone No. (404)
529-6361, on behalf of BellSouth Telecommunications,
Inc., d/b/a Southern Bell Telephone and Telegraph
Company.

BENJAMIN H. DICKENS, Blooston, Mordkofsky,
Jackson & Dickens, 2120 L Street, N. W., Washington
D.C. 20037, and DOUGLAS S. METCALF, Communication
Consultants, Inc., Post Office Box 1148, Winter Park,
Florida 32790-1148, on behalf of Florida Ad Hoc
Telecommunications Users Committee.

DONALD BELL, Foley & Lardner, Post Office Box 508, Tallahassee, Florida 32302, Telephone No. (904) 222-6100, on behalf of American Association of Retired Persons.

MICHAEL B. TWOMEY, Assistant Attorney

General, Department of Legal Affairs, The Capitol, Room

1603, Tallahassee, Florida 32399-1050, Telephone No.

(904) 488-8253, on behalf of the Attorney General of the State of Florida.

| 1 | APPEARANCE CONTINUED: |
|---|---|
| 2 | MICHAEL W. TYE, 106 East College Avenue, |
| 3 | Suite 1410, Tallahassee, Florida 32301, Telephone No. |
| 4 | (904) 425-6360, on behalf of AT&T Communications of the |
| 5 | Southern States. |
| 6 | PETER Q. NYCE, JR., Regulatory Law Office, |

Office of The Judge Advocate General, Department of The Army, US Litigation Center, 901 N. Stuart Street, Arlington, Virginia 22203-1837, Telephone No. (202) 756-2015, on behalf of The Department of Defense and All Other Federal Executive Agencies.

PETER M. DUNBAR, Haben, Culpepper, Dunbar & French, P. A., Post Office Box 10095, Tallahassee, Florida 32302, Telephone No. (904) 222-3533, on behalf of Florida Cable Television Association.

VICKI GORDON KAUFMAN, McWhirter, Grandoff & Reeves, 315 South Calhoun Street, Suite 716,
Tallahassee, Florida 32301, Telephone No. (904)
222-2525, on behalf of Florida Interexchange Carriers
Association.

| ADDEADANCE | S CONTINUED: |
|------------|--------------|
| APPRAKANCE | O CONTINUED: |

| LAURA L. WILSON, Messer, Vickers, Caparello, |
|--|
| Madsen, Lewis, Goldman & Metz, P.A., Post Office Box |
| 1876, Tallahassee, Florida 32302-1876, Telephone No. |
| (904) 224-4359, on behalf of Florida Pay Telephone |
| Association, Inc. |

FLOYD R. SELF, Messer, Vickers, Caparello, Madsen, Lewis, Goldman & Metz, P.A., Post Office Box 1876, Tallahassee, Florida 32302-1876, Telephone No. (904) 224-4359, on behalf of McCaw Cellular Communications of Florida, Inc.

RICHARD D. MELSON, Hopping Boyd Green & Sams,
Post Office Box 6526, Tallahassee, Florida 32314,
Telephone No. (904) 222-7500, and MICHAEL J. HENRY, MCI
Center, Three Ravinia Drive, Atlanta, Georgia 30346,
Telephone No. (404) 668-6324, on behalf of MCI
Telecommunications Corporation.

JACK SHREVE, CHARLES J. BECK and SUE
RICHARDSON, Office of Public Counsel, c/o The Florida
Legislature, 111 West Madison Street, Room 812,
Tallahassee, Florida 32399-1400, Telephone No. (404)
488-9330, on behalf of the Citizens of the State of
Florida.

| 1 | APPEARANCES CONTINUED: |
|----|--|
| 2 | C. EVERETT BOYD, JR., Ervin, Varn, Jacobs, |
| 3 | Odom & Ervin, Post Office Box 1170, Tallahassee, |
| 4 | Florida 32302, Telephone No. (904) 224-9135, and |
| 5 | CHANTHINA R. BRYANT, 3065 Cumberland Circle, Atlanta, |
| 6 | Georgia 30339, Telephone No. (404) 859-5000, on behalf |
| 7 | of Sprint Communications Company Limited Partnership. |
| 8 | PATRICK K. WIGGINS, Wiggins & Villacorta, |
| 9 | P.A., P. O. Drawer 1657, Tallahassee, Florida 32302, |
| 10 | Telephone No. (904) 222-1534. |
| 11 | ANGELA B. GREEN, TRACY HATCH and PATRICK LEE |
| 12 | THOMAS, FPSC Division of Legal Services, 101 East |
| 13 | Gaines Street, Tallahassee, Florida 32399-0863, on |
| 14 | behalf of the Commission Staff. |
| 15 | ALSO PRESENT: |
| 16 | ROBIN NORTON, Florida Public Service Commission, |
| 17 | Division of Communications. |
| 18 | CAROLYN MASON, Department of General Services. |
| 19 | |
| 20 | |
| 21 | |
| 22 | |
| 23 | |
| 24 | |
| | |

25

| 1 | <u>I</u> <u>N</u> <u>D</u> <u>E</u> <u>X</u> | |
|----|--|----------|
| 2 | MOTIONS | |
| 3 | | PAGE NO. |
| 4 | Citizens First Motion to Compel and | |
| 5 | Request for In Camera Inspection of Documents | 13 |
| 6 | Citizens Motion to Compel Responses to BellSouth's Vice President Sanders and | |
| 7 | General Manager of Human Resources Cuthbertson | 56 |
| 8 | ISSUES | |
| 9 | Issue No. 1 Issue No. 5 | 79 80 |
| 10 | Issue No. 6 | 80 |
| 11 | Issue No. 15d Issue No. 15g | 81 81 |
| | Issue No. 15m | 82 |
| 12 | Issue No. 17g | 82 |
| 13 | Issue No. 39d (Deleted) Issue No. 15o | 82 |
| 13 | Issue No. 150 | 83 83 |
| 14 | Issue No. 17e | 84 |
| | Issue No. 17f | 84 |
| 15 | Issue No. 22 | 84 |
| 16 | | |
| 17 | CERTIFICATE OF REPORTER | 157 |
| 18 | | |
| 19 | | |
| 20 | | |
| 21 | | |
| 22 | | |
| 23 | | |
| 24 | | |
| 25 | | |
| | | |

| 1 | PROCEEDINGS |
|----|--|
| 2 | (Hearing convened at 9:30 a.m.) |
| 3 | COMMISSIONER CLARK: Angela, do we have a |
| 4 | notice we need to read? |
| 5 | MS. GREEN: Yes, ma'am. Are you ready to |
| 6 | begin? |
| 7 | COMMISSIONER CLARK: I'm ready. |
| 8 | MS. GREEN: Pursuant to notice this time and |
| 9 | place was set for the first prehearing in Docket No. |
| 10 | 920260-TL, which is the review of the revenue |
| 11 | requirement and rate stabilization plan of Southern |
| 12 | Bell Telephone and Telegraph Company. |
| 13 | COMMISSIONER CLARK: Let's take appearances. |
| 14 | MR. ANTHONY: Hank Anthony, Doug Lackey and |
| 15 | Nancy White on behalf of Southern Bell Telephone and |
| 16 | Telegraph Company. |
| 17 | MS. KAUFMAN: Vicki Gordon Kaufman of the law |
| 18 | firm of McWhirter, Grandoff and Reeves, on behalf of |
| 19 | the Florida Interexchange Carriers Association. |
| 20 | MR. BELL: Donald Bell of the law firm of |
| 21 | Foley & Lardner, on behalf of the American Association |
| 22 | of Retired Persons. |
| 23 | MR. MELSON: Richard Melson of the law firm |
| 24 | Hopping Boyd Green & Sams on behalf of MCI |
| 25 | Telecommunications. Also Michael J. Henry on behalf of |
| | |

MCI.

MR. TWOMEY: Mike Twomey, Office of the Attorney General.

MR. SHREVE: Jack Shreve and Charlie Beck,
Office the Public Counsel on behalf of the Citizens of
the State of Florida.

MR. NYCE: Peter Q. Nyce, N-Y-C-E, Jr., on behalf the Department of Defense and the Federal Executive Agencies.

MR. SELF: Floyd R. Self of the Messer, Vickers law firm, on behalf of McCaw Cellular Communications.

MS. WILSON: Laura Wilson of the Messer law firm, P. O. Box 1876, Tallahassee 32302, on behalf of the Florida Pay Telephone Association.

MR. DUNBAR: Peter Dunbar; Haben, Culpepper,
Dunbar & French, 306 North Monroe, Tallahassee, on
behalf of the Florida Cable Television Association.

MR. BOYD: Everett Boyd of the Ervin, Varn, Jacobs, Odom & Ervin law firm of Tallahassee, and Chanthina Bryant on behalf of Sprint.

MR. TYE: Michael W. Tye, 106 East College Avenue, Suite 1410, Tallahassee, Florida 32301, appearing on behalf of AT&T Communications of the Southern States, Inc.

COMMISSIONER CLARK: Angela, before you make 1 2 an appearance. MS. GREEN: May I enter any appearance? 3 COMMISSIONER CLARK: 4 Yes. 5 MS. GREEN: Angela B. Green on behalf of the 6 Commission Staff. 7 And, Commissioner Clark, I wanted to let you 8 know that I received a telephone call this morning 9 regarding the Florida Consumer Action Network, who is 10 not able to appear today. Counsel for them, Mr. 11 Hendrickson, I believe is his name, also works for the 12 Public Defender's Office and he is at the jail right now, with some clients. (Laughter) He has indicated 13 14 that he discussed this situation with Public Counsel, 15 who will be conveying information to him if that meets 16 with your approval. 17 COMMISSIONER CLARK: That's fine. Also, Mr. 18 Wiggins is due here shortly, and he'll make appearance 19 then. 20 MS. MASON: Doug Metcalf, representing Ad 21 Hoc. He can't get out of Orlando this morning. 22 been flying around for a hour and a half and has just landed in Orlando. So, Mr. Dickens is supposed to be 23

FLORIDA PUBLIC SERVICE COMMISSION

here. He's meeting Doug at the airport, so he should

24

25

be here any minute.

| 1 | COMMISSIONER CLARK: And it's Ben Dickens, |
|----|--|
| 2 | representing Ad Hoc? Okay. |
| 3 | Angela. |
| 4 | MS. GREEN: Yes. |
| 5 | COMMISSIONER CLARK: Did you make an |
| 6 | appearance? |
| 7 | MS. GREEN: Yes, I did. |
| 8 | COMMISSIONER CLARK: And no legal advisor? |
| 9 | (Laughter) It's okay with me. |
| 10 | MS. GREEN: It was my understanding that |
| 11 | that's the way it was to be this morning. |
| 12 | COMMISSIONER CLARK: Okay. |
| 13 | MS. GREEN: Also appearing in this matter |
| 14 | with me from time to time will be Tracy Hatch and |
| 15 | Patrick Lee Thomas, also of the Commission Staff. |
| 16 | COMMISSIONER CLARK: Okay. I don't have any |
| 17 | script for the rest of this proceeding. Angela, do you |
| 18 | have a recommendation as to how we proceed and what we |
| 19 | have to take care of today? |
| 20 | MS. GREEN: There are a number of ways that |
| 21 | you could proceed. It's strictly a matter of how you |
| 22 | would like to do it. |
| 23 | We had a pre-prehearing. I believe all the |
| 24 | folks that I see here today, maybe with the exception |
| 25 | of one, were at that pre-prehearing. They have been |

all had copies of the draft Prehearing Order for a few days. We had discussions at that pre-prehearing regarding the items that we believed needed to be resolved before the hearing begins.

As you are aware, there will be a second prehearing conference next Friday, January the 15th, at 9:30 in this same location, so that will be the opportunity to resolve any other matters that may remain pending at that time.

Several things that we had hoped to get accomplished today would be to set some type of order for the witnesses in this proceeding. That's something that we all discussed at the prehearing. Staff either has or will distribute some documents setting forth a possible scenario for that. We have been working on that.

We also had some issues we discussed stipulating or dropping that we need to go through, and then it might be good to just start out with, I think, an overview of where we're at. And, unfortunately, I haven't had a chance to talk to you this morning, so I'm not sure if you even know about the recommendation that the Staff has filed in this matter.

So, that may be as good a point to start as any, because that basically deals with two pending

motions for review by the full Commission of your 2 procedural orders. And my recollection of how our 3 recommendation goes is basically nothing will have 4 changed. 5 It seems to me that you can rule on any or 6 all of the motions that are ripe for disposition, 7 because there's nothing in here -- if this Commission 8 adopts this recommendation, there is nothing in here 9 inconsistent with anything you have done thus far. 10 COMMISSIONER CLARK: So it's your 11 recommendation that we start with the motions that are ripe for consideration? 12 13 MS. GREEN: I think we need to do that. COMMISSIONER CLARK: Okay. 14 MS. GREEN: Because there are a lot of people 15 who are not sure what we need to do next, if this 16 person is going to testify or not and that type of 17 18 thing. COMMISSIONER CLARK: All right. 19 What motion do you want me to start with? 20 MS. GREEN: I think we need to first discuss 21 the outstanding motions to compel discovery. It seems 22 a lot of things are very pivotal on those. 23 COMMISSIONER CLARK: Let me just stop a 24

FLORIDA PUBLIC SERVICE COMMISSION

25

minute.

| 1 | Mr. Beck, why don't you direct the motion. |
|----|--|
| 2 | You have most of the motions to compel; is that right? |
| 3 | MR. BECK: Yes, I believe that's true. |
| 4 | COMMISSIONER CLARK: Why don't you decide the |
| 5 | order and let's take them up as you think they need to |
| 6 | be decided. |
| 7 | MR. BECK: I'll just go chronologically. |
| 8 | COMMISSIONER CLARK: All right. Good. |
| 9 | MR. BECK: Commissioner, do you want me to |
| 10 | start addressing the motions? |
| 11 | COMMISSIONER CLARK: I think you better tell |
| 12 | me the title. |
| 13 | MR. BECK: Citizens First Motion to Compel |
| 14 | and Request for In Camera Inspection of Documents. |
| 15 | COMMISSIONER CLARK: Okay. |
| 16 | MR. BECK: It was filed May 8th, 1992. It |
| 17 | also has a supplement entitled, "Citizens' Supplement |
| 18 | to Their First Motion to Compel and Request for In |
| 19 | Camera Inspection of Documents," that was filed June |
| 20 | 2nd 1992. |
| 21 | COMMISSIONER CLARK: All right. Did you get |
| 22 | any resolutions of those things you compelled |
| 23 | production of? |
| 24 | MR. BECK: No. |
| 25 | COMMISSIONER CLARK: Let me see this. In |
| | |

| 1 | your Motion for Review of Additional Order on |
|----|--|
| 2 | Prehearing Procedure, filed November 23rd, this is the |
| 3 | one you list first as a Motion to Compel dispute over |
| 4 | definitions, documents withheld under claim of |
| 5 | relevancy, objections based on work product privilege, |
| 6 | request in camera inspection of documents withheld. |
| 7 | That's the one I'm dealing with. |
| 8 | MR. BECK: Yes. And there's two separate |
| 9 | pleadings. There's a motion filed May 8th, and there |
| 10 | is a supplement filed on June 2nd, 1992. |
| 11 | COMMISSIONER CLARK: All right. Now, Staff, |
| 12 | it was my understanding that these were taken care of. |
| 13 | And that appears to be an error. |
| 14 | MR. THOMAS: To which request or motion are |
| 15 | you referring? |
| 16 | COMMISSIONER CLARK: I'm talking about the |
| 17 | first motion filed on May 8th. (Pause) |
| 18 | They were not taken care of by me, but I had |
| 19 | understood the Staff had a telephone conversation with |
| 20 | you about whether or not they had been resolved. I may |
| 21 | be in error. |
| 22 | MS. GREEN: All right. We have a set of |
| 23 | notes that we don't have with us that Mr. Hatch just |
| 24 | went to get. But my recollection of this motion is |

FLORIDA PUBLIC SERVICE COMMISSION

that this is the one that deals with the privileged

matter, and it requests discovery of matters that are identical to pending discovery requests that are under dispute in the investigation docket, the duplicative request. And to the extent that it is identical, if that in is my recollection, and that discovery is being pursued in the other dockets, and you have ruled that we are not going to hear it twice, that is, I think the use of the term "taken care of," which is not totally accurate. It's duplicative.

COMMISSIONER CLARK: Okay. Mr. Beck, the discovery that you're requesting in this motion, is it identical, substantially similar to the request in the other dockets?

MR. BECK: Only in part, because there is a number of different items addressed by the motion and its supplement. Let me address the supplement first.

The supplement goes to a number of audits that Southern Bell has objected to providing. Among them, and one I'd like to focus on, is an audit of the Schedule 11 reports that Southern Bell submits to this Commission.

COMMISSIONER CLARK: Is that also the one for which you are requesting penalties be imposed?

MR. BECK: Well, it relates to that, yes. It relates to that.

1

COMMISSIONER CLARK: Okay.

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. BECK: Now, there's other audits also, but this is the -- the Schedule 11 audit, I think, is the one that is so directly relevant to the matters that are going to hearing January 25th.

COMMISSIONER CLARK: And these are the ones for which they claim an attorney-client privilege.

MR. BECK: That's correct. The Schedule 11 audit are audits of the reports that they submit to the Commission on the quality of service. For example, it tells what percentage of out-of-service lines are being repaired within 24 hours, and a whole slew of others.

Commissioner, we need the ruling on this motion now, and we needed it earlier. Quality of service is at issue in this case, and that is going to hearing January 25th. The issue of a penalty for quality of service is at issue in this case, and that is going to hearing January 25th. We have issues on the incentive plan, what are the good or the positive and the negative aspects of the incentive plan.

Staff has filed testimony on Bell's quality of service. And, specifically, Staff witness McDonald has referred to the reports that Southern Bell files with the Commission. We need this information in order to be able to cross examine the Staff witness. We need

this information in order for us to be able to file testimony addressing the quality of service issue 2 3 that's going to hearing January 25th. Now, I could go through in more detail, and 4 5 Ms. Richardson, who is also working on the case, can go 6 in greater detail there. 7 COMMISSIONER CLARK: I want to know what is still outstanding, what we need to resolve, and is it 8 9 just the Schedule 11 --10 MR. BECK: No. 11 COMMISSIONER CLARK: -- Audit? MR. BECK: No. There's four separate audits. 12 And so far I've only addressed the supplement to the 13 first Motion to Compel. 14 COMMISSIONER CLARK: Okay. 15 MR. BECK: So there's four separate audits 16 17 there that need to be addressed. COMMISSIONER CLARK: Under your Motion to 18 Compel filed May 8th; is that right? 19 MR. BECK: And it's supplement. And let me 20 mention how that came about with the supplement. 21 One of the request for production of 22 documents that was sent to Southern Bell on March 20, 23 24 1992, asked for all their audits or internal audits.

FLORIDA PUBLIC SERVICE COMMISSION

Southern Bell came back and objected on privilege but

25

didn't tell us what audits they were that they were objecting to.

After we filed our Motion to Compel, Southern Bell responded and gave us a list of the audits that they did not provide. In that list we learned for the first time that Southern Bell had conducted an audit of its Schedule 11 reports. The list indicated that the audit had significant adverse findings, which is the worst type of result you can get in an internal audit. It was at that point that we proceeded to file the supplement for the Motion to Compel, because it wasn't until that point that we knew that there was an audit of their quality of service reports, with significant adverse findings, that they had withheld.

Now, the first motion itself goes to a number of matters. It goes to them not producing documents in the possession of the parent corporation, BellSouth Corporation.

COMMISSIONER CLARK: That's still at issue?

MR. BECK: Yes. It goes to definitions of

"you" and "your," definitions of "document" that are in

our discovery request. I've already gone through them

in detail in the written pleadings. But, basically,

the problem is Southern Bell comes back with general

objections to our request.

I have no idea what they have withheld or what they have withheld based upon those general objections. We need rulings from you on these definitions and the other matters so that it's clear that they have produced the documents that are responsive to the requests.

With regard to BellSouth Corporation documents in their possession, this is a matter that's at issue in a number of the motions to compel that we have, which, I guess, we'll get to later this morning.

Just very briefly, BellSouth Corporation is basically funded by ratepayer funds. Southern Bell's Florida regulated customers pay tens of millions of dollars to help fund BellSouth Corporation. Southern Bell feels they shouldn't have to produce any documents that are in the possession of BellSouth Corporation.

We have been through this numerous times before. The Commission in the incentive plan case that preceded this one ultimately ruled with us for the parent corporation to produce documents. We had to have — in that case it was done — the orders were done late, and we had to have a supplemental hearing to address the documents that were produced after hearing. We have had this happen in Caller ID, where the same thing happened there. The Commission has ordered the

company to produce the documents in possession of the parent corporation.

COMMISSIONER CLARK: Mr. Beck, do you have a listing of the specific items which were not responded to?

MR. BECK: It's their objection. They have,
I think, if I recall correctly, they have a general
objection; simply to all requests to producing
information in the parent corporation's possession.

Now, the actual document request, I think, had over 30 document requests. And, basically, we consider this one our most fundamental type of discovery. You know, it asks for variance reports; any documents that evaluate the variances of income between budgeted and actual. Those are the types of basic discovery that you use to try to get more information about the test year. I think it's highly likely, at least in my opinion, that the parent corporation would have such documents since they own the subsidiary corporation and would be reviewing their income and seeing what types of variances there have been.

COMMISSIONER CLARK: Nothing in your -- you have had -- everything that you have filed a Motion to Compel on May 8th and supplemented to that remains outstanding?

MR. BECK: Well, as far as the motions go. They have produced some documents. You know, we've reviewed a lot of documents at Southern Bell. motion goes to those things they've objected to. COMMISSIONER CLARK: Do you have a list of those things that remain outstanding? MR. BECK: Everything in the motion. You mean by document request? COMMISSIONER CLARK: Yeah. I want to know specifically those items that have been requested and not produced. Because it was my understanding that

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

request.

another docket.

MR. BECK: Commissioner, the difficulty of answering that is they have a general objection section in their responses. And in that general objection they said, "We're not going to produce anything in the possession of the parent corporation." That applies to every request we give them. And I don't know what documents they have withheld based on that objection. I think the only answer I could give you is it's every request we have, because we don't know what they have withheld. They simply apply that objection to every

some things had been produced or were related to

COMMISSIONER CLARK: Well, let me ask

Southern Bell to respond to that.

MS. WHITE: Yes, Commissioner Clark.

Southern Bell does put in a general objection when it answers Public Counsel's production of document request concerning a couple of things.

One is the inclusion of BellSouth Corporation as a party to the proceeding. BellSouth

Telecommunications, Southern Bell has produced all of BellSouth Corporation documents that it has in its possession and that we could find in a good faith reasonable search. We have not specifically searched the files of BellSouth Corporation.

The reason we put this objection in there -there are a couple of reasons. One, is that under the
provisions of the case of Medivision of East Broward
County v. the Department of Health and Rehabilitative
Services, in order to get to the documents of the
parent company, Public Counsel has to prove that the
parent company and Southern Bell acted as one for the
purposes of the subject of the specific discovery
request. They have not done that.

The other reason that this general objection is put in our response is because Southern Bell in Florida has several thousand employees. It has several thousand employees in its headquarters bureau. We have

produced hundreds of thousands of pages of documents
and discovery requests in this docket, and we put that
in there as a precaution. We make a good faith
reasonable search for responsive of documents to Public
Counsel's request, but we cannot guarantee that one
slip of paper out of hundreds of thousands of pages is
going to be missed. So to protect ourselves we do make
this general objection for that reason also.

9

10

11

12

1.3

14

15

16

17

18

19

20

21

22

23

24

25

Another general objection that Southern Bell makes is Public Counsel's definition of the term "document." We find it overbroad under the terms of the case of Caribbean Security Systems versus Security Control Systems. I mean, if you look at the definition of "document" that he uses in his production of document request, I mean it's everything: Any written, recorded film, graphic matter, whether produced this way or that way. Again, we make a good faith reasonable effort search for all responsive documents to his request and we give them to him. But we put this objection in there, again, as a protection because there's, you know -- of the hundreds and thousands of pages there is always that chance that one slip of paper, unbeknownst to anybody who is searching, is going to be out there.

There is another general objection that

Southern Bell makes to the production of document request, and this has been upheld by the Commission on several occasions, and that is the position that we do not include any documents that have -- let me take that back. We remove from documents information that 5 pertains to other states in the BellSouth 6 Telecommunications region. Every document we give has 7 Florida information on it. If that document has 8 information from North Carolina, or Mississippi or 9 Georgia, we remove that state's information. And the 10 Commission has found that other state's information is 11 irrelevant under Orders 19681 and 19685, plus on many 12 other occasions. 13

2

3

4

14

15

16

17

18

19

20

21

22

23

24

25

We also remove any information that deals with deregulated businesses, over which the Commission does not have jurisdiction. We feel that that's not relevant to this proceeding, and the Commission has agreed with that in an Order 19420. And, again, they've agreed with that on other occasions as well.

Those are the general objections that Southern Bell does put in many of its responses to production of document requests, particularly those of Public Counsel, because they are so voluminous, and so broad, that, you know, as I said, I believe that at last count it's close to a million pages of documents

that have been produced by Southern Bell in this docket so far on discovery.

As to -- on the first Motion to Compel, and those general objections, by the way, are common to all of Public Counsel's motions to compel, or our responses to Public Counsel's Motion to Compel.

On the specific issue of the first Motion to Compel, we have provided -- Public Counsel asked for all internal audits relating to a specific time period. We provided all of those audits but four on which we do claim an attorney-client, attorney-work product privilege.

With regard to these audits, these four audits were specifically requested, or ordered to be done by the Legal Department of Southern Bell. And under Upjohn v. U.S., we believe that they constitute attorney-client communications.

They involved legal advice sought from counsel with regard to the Company's compliance with Commission rules, as well as legal advice concerning lawsuits. The audits were made in confidence. They had a very limited distribution. They were performed at the specific request of the Legal Department. They were not done in the ordinary course of business. They were not routine audits. There's an affidavit that

we've attached to our response to Public Counsel's 1 first Motion to Compel from the internal auditing 2 manager which specifically states that these audits 3 would not have been performed --4 5 COMMISSIONER CLARK: Ms. Johnson? 6 MS. WHITE: Yes, Shirley Johnson. That they 7 would not have been performed without being at the 8 direct request of the Legal Department. 9 In addition, we also claim the work product 10 privilege on these. Hickman v. Taylor and Surf Drug, 11 specifically state that investigative materials prepared in anticipation of litigation by an attorney 12 13 or an employee investigator are protected. The only 14 way that that privilege is overcome is if the opposition can make a showing of need or inability to 15 obtain the same information without undue hardship. 16 Again, as Shirley Johnson's affidavit shows, she went 17 into the method of how she conducted these audits. 18 COMMISSIONER CLARK: What were these audits 19 20 of? MS. WHITE: Well, there was an audit on the 21 22 Schedule 11 reports. 23 COMMISSIONER CLARK: They were a audit to

determine whether or not the Commission's rules had been complied with; is that correct?

24

25

1 MS. WHITE: That's correct. 2 COMMISSIONER CLARK: Well, how about if I order you to do such a audit? You can give me what 3 4 your attorney did or you can do it again. 5 MS. WHITE: Well, that's one of the points that is --6 7 COMMISSIONER CLARK: Well, it seems to me as 8 a Commissioner, or the Commissioner could have asked 9 you for the exact same audit. If we wanted you to verify that, in fact, your Schedule 11 information was 10 correct, could we order the same audit? 11 MR. WHITE: I would assume that that would be 12 in the power of the Commission. 13 COMMISSIONER CLARK: And it would be your 14 choice to conduct the audit again or use one you have 15 already done. 16 MS. WHITE: I believe so. 17 COMMISSIONER CLARK: That causes me somewhat 18 of a dilemma as to how the attorney-client privilege 19 applies in this case. Because if I can order you to do 20 it, because I need to know or we have a suspicion that 21 the Schedule 11 information is not correct, then it 22 seems to me that I can require you to do that. 23 MR. ANTHONY: Commissioner Clark, if I might, 24

FLORIDA PUBLIC SERVICE COMMISSION

Hank Anthony, on behalf of Southern Bell. That

25

basically has been our position throughout the series of motions to compel, that Public Counsel is free to get the underlying data and to perform the same sort of investigation Southern Bell has. But what Public Counsel is not entitled to is to get the actual work performed by Southern Bell.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

In this particular instance for example, it goes beyond this particular audit. If we were to give you this one audit as you suggest, then we've waived the privilege. If we waive the privilege as to this audit, we've waived the privilege to our entire investigation, and the Company simply is not in a position to be able to do so. It's entitled to that privilege. It's a fundamental concept of American jurisprudence that we are entitled to the attorney-client privilege. The Company has conducted an investigation, but there is nothing that would prohibit, over the last year and a half, Public Counsel duplicating the efforts that Southern Bell has made and presenting that evidence to you. What we have objected to is their using the fruits of our labors and our interpretations --

COMMISSIONER CLARK: Let's assume Public
Counsel hasn't asked for it, that the Commission has
reason to believe that your Schedule 11 information

provided to us is inaccurate for any reason, and we direct you to conduct a audit to determine the accuracy of your Schedule 11 audits. You can use what you've already done or you can do it again.

MR. ANTHONY: Yes, ma'am. But what you cannot do is order us to waive a privilege that is validly enacted and we're entitled to assert. And if you were to order us to take that choice, we would have to go out and redo the audit.

Now, you'd be entitled up to a point to get that. I don't know how far. I haven't thought about it in those terms,; how far you could order us to do things. But I don't think we would say you're not entitled to ask us to do an audit in the first place. But what can't be done is to order us to release a privileged audit or any other privileged document.

COMMISSIONER CLARK: Well, what about a request for admission, a request for you to make a statement, as a company, that the information filed in our Schedule 11 reports from the time period in question are correct?

MR. ANTHONY: I suppose it would depend on what the request for admission would say, and, honestly, I haven't thought it. Maybe you could; maybe you couldn't. I don't know. I haven't thought about

it in those terms. But to get the actual underlying work product -- the data that goes into this privileged material is not privileged. And anybody who has the right to discovery can ask us for that data, and we can provide that. It's a sample. It doesn't require somebody to go in and look at every piece of paper that's in there, unlike some of the discovery requests that have been made to us, and that gets at some of the later motions. But they can duplicate it.

We've provided the information on how this audit was performed. Nothing would have prevented Public Counsel from coming back and duplicating this audit, and then drawing their own conclusions. And then we can argue to the Commission whether their conclusions are correct or not. But what they can't do is circumvent that process and come in and simply ask for this privileged material. We're not trying to hide anything from the Commission. We're not trying to hide anything from the public. We're simply saying that they have to do the work themselves because they can't invade the privilege.

COMMISSIONER CLARK: Okay.

MR. BECK: May we respond? Ms. Richardson will address the privilege and I need to address some other things other than privilege matters.

1

2

3

4 5

6

7

8

9

10

11

12

13

14 15

16

17

18

19

20

21

22

23

24

25

MR. RICHARDS: I'm Sue Richardson on behalf of the Office of Public Counsel.

I think first of all to address this question of privilege is that Southern Bell has just simply concluded they have a privilege. They have a burden of proof before this Commission to prove that the privilege applies.

Upjohn v. United States is a federal case law statement of privilege. Under federal law, under the Evidence Code of privilege, the federal courts have adopted the common law definition of privilege for attorney-client and other privileges. In the state of Florida the Legislature has mandated what attorney-client privilege means under Section or Chapter 90. Under Chapter 90 corporations do have attorney-client privilege, but "client" is not defined. So just to take wholesale the U. S. Supreme Court decision in Upjohn and say it applies in Florida is not necessarily so because the basis for the privilege is different.

MS. RICHARDSON: So my first assertion is that Southern Bell has not proven that the attorney-client privilege applies to this material. They must first show that it was produced by client, that it was a communication between the client and

in-house attorneys, that it was made in confidence, 2 that it was kept in confidence. 3 COMMISSIONER CLARK: You're talking about 4 privilege now, not the work product or are they the 5 same thing? 6 MS. RICHARDSON: I can address work product 7 also. COMMISSIONER CLARK: No, finish. I just want 8 9 to be clear. You're talking about privilege. MS. RICHARDSON: Just privilege. Also, they 10 must show that the privilege material, if it is 11 privileged, has been kept in confidence. 12 Some discovery that we have done in depositions 13 that we have done indicates that this information had a 14 broader dissemination than Southern Bell has indicated. 15 Broader within the context of the corporation itself. 16 17 has been disseminated to the Personnel Department, personnel human resources managers have disseminated it 18 down the chain, not necessarily the actual documents 19 themselves but information and summaries from the 20 documents. And I think if you look at Southern Bell's 21 response to our eighth Motion to Compel, you'll see some 22 fact information regarding that dissemination. 23 This also, summaries of the summaries then 24

FLORIDA PUBLIC SERVICE COMMISSION

were used to discipline a number of managerial

25

employees. So how far does the confidence rule stretch on this?

The next one then is waiver. Attorney-client privilege can be waived by disclosure of the information. How limited a disclosure, how broad a disclosure, how much waiver. Personnel department notes that were summaries of some of this claimed privileged information have been produced to Public Counsel. We assert that that is now a public record, although there is a request for confidentiality, I think, or some such treatment by Bell into the Commission on those particular documents.

So we've asserted that not only: one, are these personnel notes public records, but now that has waived the privilege to the underlying information.

So, first of all, I think Southern Bell must prove that the attorney-client privilege even applies under Florida Statutory law. I think they've got that burden. I don't believe they have met it.

The second part of my presentation on privilege is one that I think you've broached, Commissioner Clark, and that is one of privilege in the context of this Commission's proceedings as opposed to the broader civil court context within the state of Florida.

Southern Bell is a monopoly. As a monopoly,

it enjoys a unique position as a corporation in this state. As part of that unique position, it has the right and opportunity to provide a monopoly service to the ratepayers of this state. And in return for that, this Commission has been given broad investigatory authority to determine that the rates and services maintain an efficient and top quality of service, so that customers get what they're paying for.

1.1

Now, in those terms then, the policy argument that I want to make is that since the Commission has such broad investigatory policy or powers, that the attorney-client privilege should be very narrowly applied in Commission proceedings.

As you pointed out, the Commission could just order the Company to do this audit or to redo the audit. So "client" for the purposes of this Commission's proceedings should be very narrowly defined to only those managerial group of people within the Company who have the authority to invoke and/or waive the attorney-client privilege; not to every employee; not to every auditor; not to every system's staff person that has had some information disseminated to him or her based upon this audit information; not to every craft person who may have heard of some of this information disseminated through the personnel ranks to

them.

So I believe that under public policy argument I'm bringing out, I think the client definition and the proof for client is really the burden of Company and I don't believe they have shown that.

COMMISSIONER CLARK: Let me ask Staff: These four audits also are the subject of a Motion to Compel in the other docket or dockets?

MR. HATCH: It's my belief that they are. I believe there is some question as to the Schedule 11, but clearly that is an issue in the other dockets.

COMMISSIONER CLARK: Okay.

MS. RICHARDSON: Actually, Commissioner, there are five audits. Southern Bell failed to disclose their audit of their -- their 1991 audit of their operational review in Attachment A to their response to our first motion in this case. When we discovered that through deposition of Ms. Johnson, their internal auditor, we immediately requested it in 910163, and I believe Staff has also requested that fifth audit. Southern Bell has claimed that that fifth audit is also privileged information.

COMMISSIONER CLARK: Okay.

MS. RICHARDSON: I can address work product now if you'd like.

COMMISSIONER CLARK: Go ahead.

MS. RICHARDSON: Again, I believe that the Company, under case law and Florida law, the Company has the burden of proof that these audits are covered by the attorney work product doctrine. The work product doctrine is not statutory, it is under the Florida Rules of Civil Procedure. So it is a judicial doctrine rather than a statutory privilege. It was designed to protect an attorney's mental processes, his legal strategies, his theories, any advice she may give a client.

So the work product privilege was designed by courts, instructed by courts. It started off with Hickman v. Taylor, in the U.S. Supreme Court decision in 1947, to protect one attorney from taking information and the work, basically the sweat-of-the-brow, of the other attorney in forming the case. It was never intended to hide the facts at issue from either of the parties.

Florida Civil Procedure 1.280 mandates a very liberal discovery policy. Since liberal discovery is the general rule, then anything that prevents liberal discovery is an exception to that rule and should be very narrowly construed. So the work product privilege is very narrowly applied, both in a civil context and then I would argue a reference also within the context

of a regulatory authority.

Taking that into consideration as what I believe to be the standard, I don't believe that Southern Bell has shown that these audits and this information is attorney work product. I believe you will see in some of their responses that these audits contain factual information.

In my deposition of Ms. Johnson, she indicated that there were a team of auditors, a team of systems analysts, individuals involved, there were some staff network people and statisticians involved in preparing these five audits. It took these individuals approximately seven months to produce these five audits. These individuals, within that period of time, produced 27 large binders of information that comprise these five audits according to Ms. Johnson's deposition.

I do not believe that the factual information that is contained in these audits are attorney-client work privilege. If they are shown to be, if Southern Bell proves them to be to your satisfaction or to this Commission's satisfaction, then that privilege in Florida can be overcome for fact work product on the basis of need, a citizen's showing of need, and an undue hardship of obtaining substantially similar information from another source.

All right, based upon the information I've
just briefly outlined in terms of the length, the
number of people involved, let me also explain to you
the systems involved.

According to Ms. Johnson's affidavit, for these five audits, or at least four of these audits, the Company's system, which she refers to as MTAS, Mechanized Trouble Analysis System, is a computer system that is run off an interrelated linkage of systems within their entire computer program format. Southern Bell knows their system much better than I do. I'm just trying to give you gloss of what I think happens.

It begins when a customer calls in, makes a trouble report. What they have is a loop maintenance operation system, which is an audit; they have also audited that system. We've requested that.

commissioner clark: Let me interrupt you for one minute. Is it Public Counsel's position that these audits not only relate to the matters at issue in the other three dockets, but that because Schedule 11 is your quality of service information, and it relates to errors in that, it is the quality of service issue that I have said remains in this docket?

MR. BECK: Yes, Commissioner Clark. We

needed to address the quality of service issue and the incentive regulation issue because we believe the quality of service relates to the incentive issue. We need it in order to file testimony on that. We need it in order to cross examine the Company. We need it in order to cross examine the Staff witness who refers to these reports.

COMMISSIONER CLARK: And necessarily any decision I would make on discovery or not discovery would be -- the other Prehearing Officer would be hard pressed to say -- to rule in the opposite directions, so you need the same ruling in both dockets.

MR. SHREVE: Commissioner, we're dealing with a rate case docket here with discovery before this Commission and we deserve a ruling on it.

I'd like to very briefly address the situation we have here. And I'm sure Counselor White is not familiar with it as you and I may be because she wasn't involved in that last case.

She referred to information that's been deleted by Southern Bell out of Bell documents and allocations to other states. You and I know that we went through this same thing in the last rate case and actually got a ruling at the hearing, at the final hearing. And when that happens, there is no due

process allowed to the parties.

You need the discovery. You need to get it

-- now Bell has the opportunity and the right, the
right to come in and take the positions they are
taking. We have the right to have rulings and to get
the discovery that we are successful in obtaining.
Whether there is a motion pending in another docket has
nothing to do with the ruling in this docket. I'm sure
you'd like to have the same ruling, and perhaps you
will, but that doesn't have anything to do with whether
or not we're entitled to it at this point.

We need the information, not just the rulings, but the information or the opportunity to go after the information, if you rule with us. Because if you rule against us, we're going to go and appeal it and ask for reconsideration. If you rule with us, I'm sure they are going to do the same thing. We're both entitled to those rights.

The Legislature actually changed some wording in the statutes having to do with the prohibition against us getting that BellSouth information last time that has already been deleted and alluded to by her as to taking it out of the other states. It's a brand new argument because that argument was that that is relevant to rates, and that's changed.

1 At this point, I don't even know how you're going to have a prehearing conference without the 2 information that's been requested in the discovery much 3 less go forward with the hearing. I'm sorry to take 4 5 this much time, but if we're talking about delaying a ruling on this motion, on this discovery because it's 6 7 pending in another docket, the rulings in the other 8 dockets aren't moving either. We need the rulings; we 9 need the discovery; we need the information in order that we can be afforded due process to carry out the 10 11 rights of the Citizens in this docket. COMMISSIONER CLARK: Jack, I wasn't talking 12 about timing. I was talking about is it the same 13 information? Is it the same argument and material that 14 you want? Okay. 15 MR. SHREVE: I quess what I'm saying is it 16 doesn't make any difference. 17 MR. BECK: Commissioner, to answer your 18 question, with respect to the audits, it's the same; with 19 respect to the remainder of the motions, it is not. 20 COMMISSIONER CLARK: You're talking about the 21 22 dispute over the definition --MR. BECK: And so forth. 23 COMMISSIONER CLARK: -- of the documents and 24

FLORIDA PUBLIC SERVICE COMMISSION

the idea of getting information from of the parent

25

company.

MR. BECK: Corporation. Let me just very briefly mention the other dockets, the schedule in those dockets presently requires us to file testimony three weeks from Monday in the other docket. Again, there's been no rulings there either. We do need a ruling.

MS. RICHARDSON: Just to briefly finish this off without giving you a very long exegesis of their system. It's a very complex interrelated computer system. We don't have that. We don't have the ability to reconstruct that computer system. There are hundreds of thousands of customer trouble reports that go through that computer system. I have no idea how many thousands were statistically sampled, or even looked at by the computer to pull a statistical sample from in order to produce these audits.

For Southern Bell to say that Public Counsel has the ability to reproduce these audits, I appreciate the compliment. Southern Bell gives us very few. But I just don't believe that's the case. So I think that we have adequately shown need. There is supporting information in my motion to show need, to demonstrate need for that.

COMMISSIONER CLARK: I'd like to take a

ten-minute break until 10:30. Angela, I'd like to see 2 you and Mr. Thomas. I want to go over -- you had a 3 list of the documents, a more specific list of the discovery and I wanted to look at that again. 4 5 MS. GREEN: Okay. Certainly. 6 (Brief recess.) 7 8 COMMISSIONER CLARK: Let's take two more 9 appearances right now. 10 MR. WIGGINS: Thank you, Commissioner. 11 Patrick K. Wiggins, law firm of Wiggins and Villacorta, 12 P. O. Box 1657, Tallahassee 32302, appearing on behalf 13 of Intermedia Communications of Florida, Inc., and I 14 apologize for being delayed this morning. 15 MR. DICKENS: Thank you, Commissioner. Good I apologize because I walked in with 16 morning. Mr. Wiggins. (Laughter) Same excuse. 17 My name is Benjamin H. Dickens, Jr. of the 18 law firm of Blooston, Mordkofsky, Jackson and Dickens, 19 2120 L Street, Northwest, Washington, D.C., appearing 20 on behalf of the Ad Hoc Committee. Thank you. 21 COMMISSIONER CLARK: All right. Now, let me 22 ask you a question: Have you completed your argument 23 on the May 8th Motion to Compel and its supplement? 24 MR. BECK: I have just a few comments to make 25

that go to the other matters, not the claims of privilege by Southern Bell.

First of all with respect to our definition of the term "document," as pointed out in the written pleadings, Southern Bell has used that definition itself almost word for word in its document request. It's a little odd to hear them complain about the same definition they use.

With respect to information on other states, let me give you an example of the problems we have. We just recently received a document that talks about incentive regulation. It's passed between high level officers at the Company. In there it talks about incentive regulation being implemented, and then there are two lines of blank and then it goes on from there. It's pretty clear of what it does. It talks about the states where incentive regulation has been implemented and then the others it hasn't. But it's ridiculous, first of all, that they would blank out two lines that say, "Here are the states that incentive regulation has implemented in," particularly in light of the fact they filed testimony here talking about that topic.

We face this day in and day out on all of the documents we get from Southern Bell. There's redacted. There is white-outs. By the time we get the documents

from Southern Bell, we do not know what has been whited out or what hasn't been. So we have asked you to look at those documents, conduct a in camera inspection and determine whether it's relevant or not. Like the example I just gave you, it's obviously relevant, they filed testimony on it

COMMISSIONER CLARK: When you say "in camera," it's because they claim an exemption under the Public Records Law?

MR. BECK: No, it's because they haven't produced the documents without the items being eliminated from the document. So, I don't know what they have whited out or what -- or whether there are documents in their entirety that are responsive to the request that they just simply haven't provided. We're asking you to look at those things and determine whether it's relevant or not.

with respect to their deletion of all unregulated matters, I submit to you, first of all, the information on unregulated matters is relevant to the cost allocation issue that is before the Commission, particularly with respect to inside wire. I know you have not included that as an issue. We have filed testimony suggesting that Southern Bell be treated differently than the other companies, and that the

Commission immediately regulate Southern Bell's inside wire activities to the fullest extent it can because of circumstances unique to Southern Bell during the last few years. I understand you have not included that issue. We have that on appeal to the full Commission, but we believe it's relevant on that. That's all I have on the first Motion to Compel.

COMMISSIONER CLARK: Is there anything further? Before you respond, is there any other party that wanted -- have you filed a Motion to Compel?

MR. TWOMEY: No, ma'am, I have not. But if you would entertain a short observation and comment, I'd appreciate the opportunity.

COMMISSIONER CLARK: Go ahead.

MR. TWOMEY: Briefly.

I think it is a dangerous notion that this

Company or any other regulated by this Utility -- by

this Commission, by the device of having an attorney

order an audit, suggest that it should be withheld, not

only from the ratepayers that it serves, but from the

Commission that it regulates, and that's what I see

happening here. I think that's dangerous

Secondly, the notion that ratepayers, whether it's Public Counsel or any other group of commercial users and so forth should have to, at their expense,

replicate complicated work the Company has done, presumably at ratepayer expense, is somewhat ridiculous.

Lastly, if I understand this situation correctly, this Company has, in a case, the main rate case where there are allegations concerning the quality of their service, both with respect to quality of service and the incentive ratemaking, has conducted an internal audit addressing the very question of whether they have complied with this Commission's rules on quality of service.

If I understand this, the status of this correctly, not only does Public Counsel not have that, your own Staff doesn't have it two weeks, or approximately two weeks, before the hearing. And I think that's troubling.

COMMISSIONER CLARK: Anything else?

MR. TWOMEY: No.

COMMISSIONER CLARK: Good. Go ahead.

MR. ANTHONY: Commissioner Clark, I guess what I find dangerous is the apparent belief of some of the parties to this proceeding that a double standard applies. It applies to -- privileges apply to some people and some entities but not to others. I don't see any evidence of that concept anywhere in Florida,

the United States, or any other state within the country. It simply isn't the case. And a lot of their argument appear to revolve around that. The fact is that we have a privilege. It was a privilege that was properly created. It was a privilege created in connection with litigation. It was created by the attorneys. It was created so they could help litigate this case, and there's nothing wrong with that privilege and it should stand. The argument that because Southern Bell is a monopoly and, therefore, it should be held to some other standard is absurd. That's not the case. We're a citizen, we have standing to raise these kinds of arguments. The same rules apply to us. It's equal protection. And I haven't seen any evidence that a regulated utility is entitled to some standard of equal protection different from any other entity. It just isn't the case.

2

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

There were arguments about waivers. There was an argument that because which inadvertently disclosed a few pages of privileged material that all the privileged material has lost its privilege. Well, there is not a case, that I've found at least, that would support that proposition. There are cases that say inadvertent disclosure doesn't even waive the privilege insofar as the document that was

inadvertently disclosed. There is no case that I'm aware that Public Counsel has cited that would support the proposition that all material is, therefore, waived.

There are arguments that the Personnel

Department received some of the information. I realize
this goes beyond just these audits, but it was raised
by Public Counsel. I feel I need to respond.

Those people had a reason to be involved in the process. It was part of the ongoing investigation process. They are within that circle that had to have knowledge of the contents and they were, therefore, included. Nobody was unnecessarily informed of the contents of any of this material, and, therefore, again, I don't see any waiver.

As far as the work product arguments are concerned — one other thing, Ms. Richardson mentioned something about even craft people having had the information disseminated to them. If she can provide any support for that I'd be surprised, because there is no support for that anywhere in this record.

As far as work product is concerned, it's a valid work product. It was people working under the direction of Southern Bell's lawyers trying to come up with information necessary for the lawyers to litigate

these cases. They involve the lawyers' thought processes just in terms of what was being investigated by these people, what was being analyzed.

1.5

There was some discussion about Public

Counsel and other parties being unable to duplicate it.

Well, they have had these requests for information

outstanding for probably close to a year now. I think

that Mr. Beck said that the first Motion to Compel was ---

COMMISSIONER CLARK: Let me ask you a question. Do you dispute the representation that they took seven months to -- the audit took seven months to conduct?

MR. ANTHONY: Yes, ma'am. I think what was said was that all the audits were conducted over a period of seven months, and there were people who worked on various portions of the audits.

But what's important here is that we've provided much of the same type of information, if not all of the information. I can't say for certainty that it's all, but much of the information, certainly, that was reviewed by Southern Bell in these audits has been provided to various parties. We have given tapes, for example, to the Staff of MTAS, what's called MTAS records; tapes they have requested. We have given hundreds of thousands of documents to Public Counsel.

We've made the offer. If you ask us what you want, if
you ask us for a sample, we'll provide the sample.

We've made that offer.

2.3

We haven't looked at every piece of paper,
every computer record that we have in our systems.

That would be impossible. What we have done is a
sample. There's nothing that says that Public Counsel
can't do the same thing. And even if, even if it were
so burdensome that they couldn't duplicate it, the fact
remains that these are privileged under the
attorney-client privilege. And whether or not the
attorney work product privilege applied or not, there
would still be privileged from disclosure under the
attorney-client privilege. Thank you.

commissioner clark: Mr. Beck, I'd like to move on to your May 13th, and go through your list of motions that you maintain are still outstanding. And I believe some of those are the same arguments. Let me ask you a question first.

You mentioned that the definition of "documents" that you use is virtually the same as Southern Bell's.

MR. BECK: Yes.

COMMISSIONER CLARK: Do you advocate using the definition Southern Bell has used? Can we use that

and settle this?

2.3

MR. BECK: The one I referred to, I think they served one on the Pay Telephone Association. If we use the same one that they use, that would be fine.

COMMISSIONER CLARK: How about that?

MR. ANTHONY: Commissioner, I think it's like Ms. White said earlier, we've produced every document that we can find.

COMMISSIONER CLARK: In accordance with that definition?

MR. ANTHONY: We haven't withheld any documents, to my knowledge, under that definition that Public Counsel has raised. As Ms. White stated earlier, we raised that general objection as a protection for us.

COMMISSIONER CLARK: I think everyone understands you make a good faith effort to find it and produce these documents.

MR. ANTHONY: Yes, ma'am.

COMMISSIONER CLARK: And you have produced documents that you know of and that you have made a good faith effort to find in accordance with that definition. So, I think that point has been settled. Do you understand that it as being settled? They say they have made a good faith effort and produced the

documents that fall under the definition that you all 1 concur in this case. Now, I realize that doesn't apply 2 to the BellSouth information, but within Southern Bell. 3 4 MR. BECK: Here's the problem I have again: 5 If they have done the search in accordance with that 6 definition, then I guess there's no problem. 7 COMMISSIONER CLARK: That's their 8 representation. 9 MR. BECK: But then why are they objecting to 10 the definition? If they can represent with respect to every discovery request that their search, and what 11 they have provided us, has been in accordance with that 12 definition, and that they've provided the responsive 13 documents within that definition, then the issue is 14 settled. 15 COMMISSIONER CLARK: Okay? 16 MR. SHREVE: They could provide us a list, an 17 affidavit of all the documents that have been excluded, 18 so then we would have the opportunity to determine, or 19 argue whether or not they should have been included. 20 MR. ANTHONY: I don't have to style an 21 affidavit on that basis. I can tell you that no 22 document has been excluded on the basis of that 23 objection or that definition. 24 COMMISSIONER CLARK: Okay. All right. Go 25

COMMISSIONER CLARK: Okay. All right. Go
ahead, Mr. Beck, with respect to the May 13th. I
understand that to be the same -- your argument would

4 be the same with respect to the parent corporation,

5 that they do, in fact, act in concert and you are

6 entitled to a search of their records, too.

MR. BECK: Yes. It may be that this motion is moot. What happened is we sent a request to Southern Bell. They objected to the definition, objected to providing documents from the parent corporation. We moved to compel. In the response they said, "We provided the documents from the parent corporation." I don't know. If they can represent that they have provided every document responsive to our request, without regard to their general objections, then it's moot. But, personally, I have no idea why they objected to producing documents from the parent and then went ahead and did it.

MS. WHITE: Commissioner Clark, I can represent that we have produced every document from BellSouth Corporation that was in our possession and Southern Bell's possession that was responsive to the document, to the document request.

COMMISSIONER CLARK: All right. So that remains outstanding.

| 1 | MR. BECK: Yeah. |
|----|---|
| 2 | COMMISSIONER CLARK: Okay. |
| 3 | MR. BECK: If all they have done is produce |
| 4 | documents in Southern Bell's possession, that's no good |
| 5 | as far as we're concerned. The third motion? |
| 6 | COMMISSIONER CLARK: Yeah. Those are the |
| 7 | audits? |
| 8 | MR. BECK: Give me a moment. (Pause) |
| 9 | I think we have already covered the this |
| 10 | covers primarily BellSouth. I think we've made all the |
| 11 | arguments that are presented in there. They are simply |
| 12 | provided with respect to different requests for |
| 13 | production of documents. |
| 14 | COMMISSIONER CLARK: What I have listed is |
| 15 | the June 5th. Your position is you need to obtain |
| 16 | responsive documents in possession of the parent |
| 17 | corporation. |
| 18 | MR. BECK: Yes. |
| 19 | COMMISSIONER CLARK: Okay. |
| 20 | MR. BECK: And then it goes into the "you" |
| 21 | and "your," as well as the definition of "document." |
| 22 | COMMISSIONER CLARK: Well, I am taking it |
| 23 | that the definition of "document" is settled and that |
| 24 | they have produced that information. |
| 25 | MR. BECK: Then it's the definition of "you" |
| | |

and "your" that are the problems, and that would 1 2 include the BellSouth. 3 COMMISSIONER CLARK: It's the parent corporation? 4 5 MR. BECK: Yes. 6 COMMISSIONER CLARK: Okay. And then for the 7 July 13th is the inside wire, and then the parent 8 corporation. Okay. Do you want to make any further 9 argument on those motions to compel? 10 MR. BECK: Well, we've covered three. Now, the fourth motion, on the July 2nd Motion to Compel 11 12 responses from BellSouth Vice President Sanders, and 13 their General Manager of Human Resources, Cuthbertson, 14 that's a whole other issue. COMMISSIONER CLARK: All right. Let me get 15 that before me. 16 MS. GREEN: I don't believe we have that, or 17 that you have that, because I believe that's in another 18 docket. 19 MR. BECK: This motion was filed jointly in 20 21 this docket and in the investigation docket on repair 22 activities. 23 MS. GREEN: And that one --24 MR. BECK: And it's listed in the Prehearing 25 Order draft.

MS. GREEN: Well, that's because that's taken off of a diskette out of your prehearing statement, but it has been, to my understanding, forwarded to the people that are handling that docket.

MR. BECK: It was filed in this docket and the other docket. I have it in front of me.

MS. GREEN: That's also been a continuing problem, and that's been the list of various motions and notices in docket numbers that happen to suit someone's particular need at the moment. It's been very confusing to follow where they are, and we've attempted in a good faith manner to forward those to the persons handling the appropriate dockets. That deposition --

commissioner clark: No. I understand what is going on here. I understand the fact that you have filed it that way because you believe it's relevant to both of them.

MR. BECK: Yes.

COMMISSIONER CLARK: I understand that continuing point. We'll find it, and we'll try and deal with it today. Let's move on to other motions. You have a motion with respect to some service hearings and other things, and I want to get through those if we can.

1 MR. BECK: Commissioner, okay. You're going to deal with the motion on Sanders and Cuthbertson 2 3 later? COMMISSIONER CLARK: Yeah. Give me a chance 4 5 to look at it, but there are other motions you have 6 pending that I need to look at. 7 MS. GREEN: Are you going to finish on the 8 motions to compel and let them begin arguments on new 9 motions? Do you want to finish the motions to compel first? 10 COMMISSIONER CLARK: Do you have, at this 11 point, some recommendations on the motions to compel? 12 MS. GREEN: Yes, ma'am. 13 COMMISSIONER CLARK: All right. Let me take 14 15 those. MS. GREEN: I'm prepared to address the 16 general definitions in everything except the privilege 17 issue, and then Mr. Hatch would address the issue 18 dealing with the audits and the privilege. 19 Southern Bell has objected to Public 20 Counsel's definitions of "you" and "yours" as being 21 overly broad. And, frankly, the Staff cannot agree 22 with that objection, particularly as to the parent 23 company, BellSouth Corporation. And as you have heard, 24 Southern Bell has stated to you today that they have 25

conducted a good faith search of their own company for responsive documents, but that does leave the question of the parent corporation, and that, it's my understanding, has been no search of that.

Not only is the Medivision standard an appropriate one, and that's the acting-as-one standard, and clearly that can apply in many context in the provision of regulated services by these entities, but also what is relevant is the statutory change that either Mr. Shreve or Mr. Beck had referred to. And that clearly gives this Commission the authority to require production of the documents from the parent, and I believe that same reasoning would apply here. And if there are documents that are responsive to discovery requests for which the relevancy is not at issue, then we believe Public Counsel should be granted his Motion to Compel and receive those documents of the parent corporation.

COMMISSIONER CLARK: Okay. Any other recommendations?

MS. GREEN: Yes. Did you all -- did I understand that you agreed that there either is not a dispute about the definition of document, or that you would use Southern Bell's own definition?

COMMISSIONER CLARK: No. I think that

Mr. Beck mentioned that there is a definition that Southern Bell used in the Pay Tel case.

MR. BECK: I'm not sure of the case. It's in my motion, but it was a motion or a request for documents that was sent to the Florida Pay Telephone Association.

COMMISSIONER CLARK: And Southern Bell has represented that they have produced those documents meeting that definition within their possession, so that is no longer an issue.

MS. GREEN: Okay. And we really did not believe there was any particular problem with Public Counsel's definition of the words "document." So, we just don't have any problem with their definition of the word "document."

To the extent that there was also objections to producing documents previously provided in other dockets, and that was discussed back at the beginning of this discussion today. To the extent that the Company has not identified where those have been produced, they would need to be itemized. Is there still an issue about that?

MS. WHITE: I don't believe so. I thought that every place we said that we produced them elsewhere we had stated the docket and the

interrogatory or request for production. That's my 1 2 belief, anyway. 3 COMMISSIONER CLARK: Did you hear what they said? 4 5 MR. BECK: No, I didn't. COMMISSIONER CLARK: They represented with 6 7 respect to when -- when they answer a request for 8 information that they produced it elsewhere, that they 9 have told you where it is. MR. BECK: Yeah. I've not moved to compel on 10 that basis. I have no problem with them doing that. 11 COMMISSIONER CLARK: All right. 12 MS. GREEN: And as far as the operations in 13 the other states and documents related to unregulated 14 services, the Company has argued that this docket 15 relates solely to its earnings in Florida. But to the 16 extent that any of the cost associated with 17 nonregulated operations is allocated to Florida, that 18 objection should be also held to be without merit. 19 there are any documents withheld on that basis of 20 either unregulated services or other states, to the 21 extent that the allocations need to be reviewed, they 22 are relevant. That's the redaction claim. 23 24 COMMISSIONER CLARK: Okay.

FLORIDA PUBLIC SERVICE COMMISSION

MS. GREEN: And if Mr. Hatch would address

25

the privilege.

MR. ANTHONY: I'm sorry. Commissioner Clark, can I just clarify one thing, because I think it's important. It's an earlier matter. It's on our representation about the definition for the search for documents.

I want to clarify that the basis of our objection was that, for example, to search all 17,000 employees in Florida who work for Southern Bell, their appointment calendars, for example, would be unreasonable. We've done a reasonable search, an extensive search, but we haven't looked at every check stub for example, I don't believe, that may be out there. What we are representing is that we have made an extensive reasonable search, and that we have not withheld any documents that we have found that are responsive based on this definition. I don't know that I can tell you today that --

COMMISSIONER CLARK: Well, Mr. Anthony, is that your definition that you apply to another company requesting information?

MR. ANTHONY: Yes, ma'am. Well, I think that it's a reasonableness standard, and what we have said is we've reasonably searched. We've done an extensive search.

| 1 | COMPLEGATOWER OF A DV |
|----|--|
| 1 | COMMISSIONER CLARK: And then the question |
| 2 | will become if something shows up later, whether your |
| 3 | search was reasonable? |
| 4 | MR. ANTHONY: Yes, ma'am. |
| 5 | COMMISSIONER CLARK: And that's always at |
| 6 | issue. |
| 7 | MR. ANTHONY: I just wanted to make that |
| 8 | clear. I wasn't sure if it was. Thank you. |
| 9 | COMMISSIONER CLARK: Okay. |
| 10 | MR. HATCH: With respect to the issue of |
| 11 | privilege, in the investigation dockets that has been |
| 12 | an ongoing and continuing problem. Staff is in the |
| 13 | process of formulating its recommendation on the |
| 14 | privilege question. We are not prepared to make that |
| 15 | recommendation to you today. It's complicated by the |
| 16 | fact that we have two or several different dockets and |
| 17 | different Prehearing Officers and we're trying to |
| 18 | coordinate all of that as well. |
| 19 | COMMISSIONER CLARK: How many prehearing |
| 20 | MR. HATCH: You and Commissioner Beard. |
| 21 | COMMISSIONER CLARK: Okay. |
| 22 | MR. HATCH: We have in the pipeline now a |
| 23 | fairly significant set of interrogatories to Southern |
| 24 | Bell that we hope will provide the factual basis for |
| 25 | making an adequate and reasoned ruling on the |

attorney-client and the work product privilege claims. We don't have that back. As soon as we get that back, I assume sometime next week, that we would then be ready to move towards making a ruling, or a recommendation and then you could certainly make your ruling.

the first issue on Motion to Compel, and that is the search of parent company records, I will grant the Motion to Compel, that you conduct a reasonable search of the parent company's records. And with respect to documents of other states or unregulated entities, to the extent they deal with cost allocations, where those allocations are also made to Southern Bell, they will be produced to verify the allocations. Go ahead, Mr. Beck.

MR. BECK: Commissioner, we have redactions, and I gave you an example of a document about incentive regulation. What they do, is they white out references to other states, no matter how innocuous, whatever.

And that makes many of the documents we get back incomprehensible, at least in part. To simply say -- you know, with cost allocations it doesn't address the issue of all the other redactions and whether the information they are redacting is relevant or not.

1 COMMISSIONER CLARK: Okay. Angela, do you 2 have a recommendation on that? 3 MS. GREEN: I'm not sure I even understood what he just said. 4 5 COMMISSIONER CLARK: I think what he is saying is they get documents, and when they relate to 6 companies in other states, it's automatically taken 7 8 out. Is that --MS. GREEN: But I had thought that Southern 9 Bell had represented that they had produced the 10 responsive documents, and my recommendation had been 11 that to the extent that something was not produced on 12 the grounds of it being unregulated or in another state 13 where it's an allocation issue, clearly it is relevant 14 15 to this proceeding. Now, I'm not sure what other type of 16 information that leaves. 17 COMMISSIONER CLARK: All right. I'm going to 18 require that information be produced. Mr. Beck, if you 19 run across some things that they still don't produce 20 and we need to address, we'll take care of those. 21 MR. BECK: The problem is, Commissioner, I 22 don't know what they have not redacted. There are 23 times when they have whited out items on a document 24

FLORIDA PUBLIC SERVICE COMMISSION

that it's not at all apparent that there are things

25

missing from the document. I have seen that happen 1 particularly in the last case. They white out things 2 3 from documents. We have no idea what they whited out, 4 or the fact they did white out the documents. 5 COMMISSIONER CLARK: Well, I think --MR. ANTHONY: Commissioner Clark, if there are 6 7 particular documents that Public Counsel has a concern over, if they could provide that to us, then we can 8 9 review the documents and produce them. 10 COMMISSIONER CLARK: All right. issue -- let me just interrupt you -- over the lunch 11 hour you all get together and see if you can reach some 12 common grounds. 13 You're going to need to look at the documents 14 and see if you have deleted some things where it's not 15 apparent that they have been deleted, and give an 16 explanation as to why they have been deleted. But I 17 would hope that you could get together, and that 18 information that you are looking at, and know you need 19 to know on, that you communicate that to them. 20 That leaves the matter of the privilege and 21 work product with respect to the audits. 22 Mr. Beck, let me elicit from you you're 23

understanding of my position and my order with respect to the process we would follow in this case, and

24

25

specifically, then, go over with me once again your objections to those procedures. Because I thought I made it very clear in -- and I went back and reviewed the transcripts of the last prehearing we had, that it was not my intention to set rates twice. That we were going to conduct the rate proceeding, conduct the investigation proceeding, and take into account the information and the testimony produced as part of that investigation, in reaching a final decision. And evidently you didn't get that impression or it doesn't -- you believe something has to be changed, and I want to get that information from you now.

MR. BECK: Commissioner, I believe -- I don't have your order in front of me, but I believe the operative words were something to the effect that evidence related to matters in the other docket will not be heard in the January-February hearings. What that did in my view, first of all, it precludes us from cross examining Southern Bell's witness. So that, for example, when Tony Lombardo gets up and tells you, "Let's look at all the incentives that your incentive plan gave us," we would be unable to cross examine him about other incentives that occurred.

COMMISSIONER CLARK: Other incentives that have occurred?

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. BECK: Such incentives to falsify documents or falsify reports given to this Commission.

COMMISSIONER CLARK: And we would not take those up in the other docket?

MR. BECK: Well, how am I going to cross examine Mr. Lombardo in the other dockets if he doesn't -- and all of their witnesses, for that matter, if they don't file testimony in the other proceedings? other words, each witness gets up, you know, we need to be able to cross examine them on the positive and negative effects of incentive regulation on the quality of service.

COMMISSIONER CLARK: Well, one vehicle that comes to mind would be that you compel them as an adverse witness in those. But I understand your point is that you feel you need to cross examine them when they are presented.

MR. BECK: The other item is at the hearing in January and February, according to your order, is addressing the issue of quality of service; it's addressing the issue of whether a penalty should be imposed on Southern Bell for inadequate quality of service, and it addresses -- there's an issue about what are the positive and negative effects of incentive regulation.

1 COMMISSIONER CLARK: All right. Now, we had, 2 if we didn't put it out in the order, we had set aside 3 days in the hearing on the other matters to take up the impact of the findings in the investigation on 4 5 incentive regulation. 6 MR. BECK: But you are hearing evidence on 7 that in the January-February hearings. We need to be able to present evidence on those issues that are being 8 heard in January. We need to be able to cross examine 9 those witnesses, such as the Staff witness that 10 addresses the quality of service reports submitted by 11 Bell. 12 COMMISSIONER CLARK: So, your concern is 13 basically the timing of it and that the same witnesses 14 will not be available in the other proceeding? 15 MR. BECK: Yes. 16 COMMISSIONER CLARK: Okay. 17 MR. BECK: And the timing is both with 18 respect to our ability to file testimony, as well as 19 our ability to cross examine witnesses. 20 COMMISSIONER CLARK: What was your 21 understanding of that order? 22 MR. ANTHONY: My understanding was that 23 issues related to the investigations would be held over 24

FLORIDA PUBLIC SERVICE COMMISSION

until the April hearings, and at that time we would

25

introduce both -- all of the parties would introduce testimony concerning that. Public Counsel certainly knows how to subpoena witnesses. We have a motion to quash a few of the subpoenas in this proceeding. And that after the January-February hearings, issues that could possibly be affected by the April hearings would be left open, and that after all evidence was received by this Commission, at that time --

COMMISSIONER CLARK: In both dockets?

MR. ANTHONY: In the investigation dockets, as well as the rate case docket. At that time you would take up and make your decisions on incentive regulation, penalties that may be requested by other parties, setting of ROE, all of those types of issues and how they might be affected by this quality of service question. That was my understand, and that's why we think to allow testimony in this

January-February time frame would prejudice us.

We've conducted ourselves under your

Prehearing Order as we understood it, as I have just explained. We're preparing testimony for the February 1st deadline for the April hearings, and it would be prejudicial to us to require us to have to now, two weeks before the other hearings start, be told, "No, you're actually going to have to conduct hearings on

all of these issues." I think the Commission 2 COMMISSIONER CLARK: Well, what about if we push them all back to the other hearings. I mean, 3 4 we're talking about quality of service. 5 MR. ANTHONY: Right. Well, I think -- I 6 don't have any objection to putting quality of service 7 issues, as such, in the April hearings. I don't have an objection to that. I think that we still --8 COMMISSIONER CLARK: And the resulting impact 9 10 it should have on our evaluation of incentive regulation. 11 MR. ANTHONY: I don't have an objection to 12 13 that. COMMISSIONER CLARK: So you don't have an 14 objection to moving quality of service issues and 15 incentive regulation to the April proceeding? 16 MR. ANTHONY: Well, the incentive regulation 17 is a different issue it seems to me. 18 I think there are two questions about 19 incentive regulation. One is there are allegations 20 that incentive regulation has had perverse incentives. 21 We don't think so, but those are the allegations. And 22 we'll have the opportunity to present evidence on that 23 in April, if that's what you decide to do. But I think 24

FLORIDA PUBLIC SERVICE COMMISSION

there's also a nuts-and-bolts question about, for

25

example, Southern Bell's proposal. There are just questions that ought to be considered by the Commission about whether any company proposed what we've called a price regulation plan, whether it was us or some other local exchange company, whether or not that is the proper framework for any company to have as an alternative regulation plan. And I think that's a complex issue that if you push back to the April hearings, it's going to be difficult to address that. There are a lot of witnesses who address that question. And I don't think that question, in and of itself, is something that would be in the best interest of the ratepayers in terms of rates, of questions about whether or not there are competitive forces facing Southern Bell today. All of those types of issues can be addressed separate and apart from these quality of service issues. And I think given the amount of time that we have for the two sets of hearings, it would well behoove us to keep those types of issues in the January-February time frame and then leave the quality of service issues, including whether or not the current incentive plan was a success or not.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

COMMISSIONER CLARK: And what about any testimony on the perverse incentives that it may have generated?

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21 22

23

24

25

MR. ANTHONY: I think that could be also handled in the April hearings.

You're going to hear all of that testimony before you make a decision. And I think the five members of this body are adept enough at putting all that information together that they can make a well-informed decision. There are hearings that are bifurcated on numbers of occasions, and I think there's nothing that says that -- I mean, if anything, from my perspective, you'll be hearing that kind of testimony closer to your decision. It's going to be freshest in my mind. So, if anything, that may prejudice me, but I don't have an objection to it. I think you can put the pieces together properly.

COMMISSIONER CLARK: So, you would not have an objection to moving quality of service to April?

MR. ANTHONY: Not quality of service, no. I wouldn't have an objection.

MR. SHREVE: Commissioner, I really think you're setting up the most -- a disjointed hearing in the worst possible way. I can certainly see why Southern Bell would like to go forward with their incentive regulation while postponing all of the investigation information that definitely has to do with this, with their incentive regulation.

| 1 | COMMISSIONER CLARK: Well, let me ask you a |
|----|---|
| 2 | different question. |
| 3 | MR. SHREVE: We want to put our case on in |
| 4 | the way we want to put our case on; not in line with |
| 5 | the way Bell wants to do it piecemeal, and then come in |
| 6 | with something that may be detrimental at a later time. |
| 7 | COMMISSIONER CLARK: What would be your |
| 8 | position? That we have the quality of service and the |
| 9 | incentive regulation done, sort of isolate that to |
| 10 | April? |
| 11 | MR. SHREVE: No. That we have the entire |
| 12 | hearing together so that you get the full picture. |
| 13 | COMMISSIONER CLARK: Jack, I'd love to do |
| 14 | that. |
| 15 | MR. SHREVE: Then we can do it. |
| 16 | COMMISSIONER CLARK: Well, maybe I should ask |
| 17 | you to go in and look at the Commission calendar. The |
| 18 | difficulty is |
| 19 | MR. SHREVE: Are you saying you don't have |
| 20 | time to do that? |
| 21 | COMMISSIONER CLARK: What I'm saying is we |
| 22 | don't have a month's time altogether to do that. And |
| 23 | that's the reason we have done it the way we have. |
| 24 | It's a matter of trying |
| 25 | MR. SHREVE: You mean this originally was |
| | FLORIDA PUBLIC SERVICE COMMISSION |

75 scheduled in this way so that you would not have the 1 full hearing at the time that it was set for? 2 COMMISSIONER CLARK: Do you have anything 3 else? I'm not going to answer that question, 4 5 Mr. Shreve. MR. SHREVE: I think that the hearing should 7 be held all at one time, with the proper evidence being brought in by the parties in the way that they would 8 like to present their case, when the issues that come 9 up and the evidence that is relevant to those issues 10 11 should be all presented at the same time, with all of 12 the evidence and discovery being presented by the parties at the time of the hearing. 13 COMMISSIONER CLARK: Okay. Are there any 14 more -- I would like to go ahead and take up some of 15 16 not going to rule on the privilege and work product 17

more -- I would like to go ahead and take up some of the other motions that you have pending. And then I'm not going to rule on the privilege and work product before lunch; I may not rule on it after lunch, but I thought we could spend this time until noon looking at some other things. I do want to get information from Staff.

18

19

20

21

22

23

24

25

Beyond the motions, what else do you envision us taking up today? The draft Prehearing Order?

MS. GREEN: That's correct. There are some issues that can be stipulated. Otherwise, parties were

supposed to -- between now and the next prehearing, even, get back with me if there's any mistake on how things of theirs have been listed insofar as their positions.

But we walked through at the pre-prehearing some issues that can either be stipulated or deleted. We can go through those and take care of that, and the order of witnesses, at least insofar as exchanging those and talking about that conceptually. We need to get your viewpoint on what is an orderly way to conduct the proceeding. And I think we can do that irrespective of the pending motions, irrespective of that dispute.

COMMISSIONER CLARK: Okay.

MS. GREEN: We can still talk about those concepts. I think that that's basically it, unless someone can -- I mean, other than pending motions. You said other than those.

MR. ANTHONY: Commissioner Clark, just so I understand, you would still -- there are some motions that hinge off what your ruling would be on that last question about how you order the hearings. So I don't want to raise them. I just want to alert you that there are a couple of motions to strike and so on that would hinge on that ruling.

MR. WIGGINS: Commissioner Clark, on behalf of Intermedia, to the extent that this could be -- the prehearing conference portion on the prehearing order could be taken care of first, and the motions hearing could be taken up later, we would appreciate it.

Intermedia has not sponsored any witnesses. We've taken a limited number of positions and we have no strong preference with respect to the order of witnesses. And to the extent I can spare Intermedia the additional expense of attending the motions debate, I would like to do that if that's consistent with your schedule. Thank you.

COMMISSIONER CLARK: Let me be clear. It's your desire to go over the issues that may be stipulated in the proceeding, the draft Prehearing Order to the extent we can?

MS. GREEN: Actually, I don't think any of the other motions can be dealt with without decisions on the motions to compel and how the hearing is going to be ordered. In any event, I don't believe there's any other motions that you could dispose of. So we need to do the other matters.

COMMISSIONER CLARK: Okay. Let me just ask one question. I think, Mr. Shreve, you have a motion to set a service hearing in West Palm Beach?

MR. SHREVE: That's right.

| COMMISSIONER CLARK: Okay. I've asked |
|--|
| Chairman Deason to look at if we have any dates |
| available. I have no objection to holding it if we |
| have Commissioners. |
| |

MR. SHREVE: This is one of the first hearings we've had or first cases we've had with Southern Bell that there has not been a hearing in West Palm Beach, particularly with the population they have in Palm Beach County. And that's -- after hearing from the customers down there, that's the reason we requested it. And I appreciate your consideration in having him look at it.

COMMISSIONER CLARK: Is there any objection to that?

MR. ANTHONY: Commissioner Clark, we had filed an objection, but it was based on having the hearings prior to the January hearings just because of the timing. If you want to set them sometime before your final decision in this case, we'll have no objection to that.

COMMISSIONER CLARK: Mr. Shreve, did you hear that? We may have a problem in trying to get a hearing date before the January. Do you have any objection to holding it afterwards?

MR. SHREVE: I prefer to have it held before the hearing --

1 COMMISSIONER CLARK: So do I. MR. SHREVE: -- but I would certainly prefer 2 to have one held rather than not held at all. But I 3 think it should be -- you're going to be considering, 4 5 and I think -- here again, it's going to be disjointed. 6 I think it's best to have it before the hearing is 7 held. COMMISSIONER CLARK: Well, we'll look for 8 something. 9 All right. Angela, should we take up the 10 11 stipulated --Do we have a list of those MS. GREEN: Yes. 12 or are we going to read them? The issues that we 13 talked about stipulating in the pre-pre. I'm going to 14 let Ms. Norton go over those. There were a few only --15 if we could go through them. There were a couple where 16 people were going to get back with us today. We'd be 17 able to accomplish that right now. 18 19 MS. NORTON: By way of review, I'll just go 20 over the issues that we had proposed to stipulate. 21 COMMISSIONER CLARK: What page are you on? 22 MS. NORTON: The first issue is Issue No. 1. 23 Page 18 and based on my notes from the informal 24 prehearing, all parties have agreed to stipulate that,

FLORIDA PUBLIC SERVICE COMMISSION

and I need from those parties that were not there to

| _ | Scace any problems that they might have with |
|----|---|
| 2 | stipulating those issues now. |
| 3 | MR. BECK: I've got a comment. We're going |
| 4 | to stipulate. But I think any stipulations we do on |
| 5 | that are subject to the receipt and review of documents |
| 6 | that have been withheld from us. |
| 7 | COMMISSIONER CLARK: I think that's fine. |
| 8 | MR. BECK: Other than that, yes, we'll |
| 9 | stipulate to the test year. |
| LO | COMMISSIONER CLARK: Do you understand that |
| 1 | caveat? |
| .2 | MR. HATCH: Yes, ma'am. |
| L3 | COMMISSIONER CLARK: Okay. What's the next |
| 4 | issue? |
| ւ5 | MS. NORTON: The next issue is Issue No. 5, |
| 16 | Page 25. |
| ١7 | MR. BECK: We'll stipulate with that. |
| L8 | MS. NORTON: Public Counsel, you were to |
| ۱9 | check on that. |
| 20 | MR. BECK: Yes. That's okay with us. |
| 21 | MS. NORTON: It's okay. Other parties? |
| 22 | The next issue is Issue No 6, Page 26. Public Counsel? |
| 23 | MR. BECK: That's all right with us too. |
| 24 | MS. NORTON: Pardon me. |
| 25 | MR. BECK: Yes, we'll stipulate to that. |
| | |

| 1 | MS. NORTON: The other parties? |
|----|--|
| 2 | COMMISSIONER CLARK: To shorten this up, |
| 3 | we'll get to an issue if you will don't stipulate to |
| 4 | it, you better speak up. Go ahead. |
| 5 | MS. NORTON: Next issue is 15d as in dog. |
| 6 | MS. GREEN: I think that one all that were |
| 7 | present had agreed that day to delete it. |
| 8 | MS. NORTON: Going once, going twice. |
| 9 | COMMISSIONER CLARK: Well, wait a minute. |
| 10 | Let me get clarification, deleted or stipulated? |
| 11 | MS. NORTON: This one was delete. |
| 12 | COMMISSIONER CLARK: Okay. No objection to |
| 13 | the deletion. Okay, go ahead. |
| 14 | MS. NORTON: 15g, the proposal was to delete. |
| 15 | COMMISSIONER CLARK: No objection. |
| 16 | MS. GREEN: Yes. We couldn't present these |
| 17 | to you as being fully agreed upon because we were |
| 18 | COMMISSIONER CLARK: That's fine. |
| 19 | MS. GREEN: missing three or four parties |
| 20 | that day. |
| 21 | COMMISSIONER CLARK: That's all right. This |
| 22 | is a good time to get it clarified. |
| 23 | MS. GREEN: Yes, ma'am. |
| 24 | COMMISSIONER CLARK: Next issue. That one is |
| 25 | deleted. |

| 1 | MS. NORTON: The next issue is 15m, as in |
|----|---|
| 2 | Mary. The proposal was to stipulate and we were |
| 3 | waiting on Public Counsel. |
| 4 | MR. BECK: Sorry, I'm still not ready. |
| 5 | COMMISSIONER CLARK: Okay. That's all right. |
| 6 | MR. BECK: I will try to have one by the next |
| 7 | prehearing conference. |
| 8 | MS. NORTON: The next issue is 17g. The |
| 9 | proposal was to stipulate. Public Counsel. |
| 10 | MR. BECK: I'm sorry, also, there. I'm just |
| 11 | not ready yet, but I'll try and have it by next time. |
| 12 | MS. NORTON: The last issue of those which we |
| 13 | went over in the informal prehearing was 39d, as in |
| 14 | dog. And parties had stipulated and Ad Hoc we were |
| 15 | waiting for Ad Hoc and they informed me this morning |
| 16 | that they had no problem with |
| 17 | COMMISSIONER CLARK: 39d? |
| 18 | MS. NORTON: "d." |
| 19 | COMMISSIONER CLARK: You know, to the extent |
| 20 | you're on that page, let us know. |
| 21 | MS. NORTON: Commissioner, that proposal was |
| 22 | to delete that issue because it was duplicative. |
| 23 | COMMISSIONER CLARK: Okay. So 39d is |
| 24 | deleted. |
| 25 | MS. NORTON: That's correct. |

| 1 | MS. GREEN: That's Page 148. |
|----|--|
| 2 | COMMISSIONER CLARK: Thank you. Go ahead. |
| 3 | MS. NORTON: And we have a few more new ones |
| 4 | to throw out that we did not discuss in the informal |
| 5 | prehearing. Those issues are 150 and 15p. And Staff |
| 6 | proposes to merge those issues. That's Page 57. |
| 7 | COMMISSIONER CLARK: You want to merge those |
| 8 | issues? |
| 9 | MS. NORTON: That's correct. |
| 10 | COMMISSIONER CLARK: How would the new issue |
| 11 | read? |
| 12 | MS. NORTON: It could all be handled in 15o. |
| 13 | COMMISSIONER CLARK: That's the same thing as |
| 14 | an overfunded pension amount? I assume if you're |
| 15 | saying that they are amounts not funded, not into a |
| 16 | fund or paid into, they are not amounts credited to an |
| 17 | unfunded account and not amounts paid to a pension |
| 18 | plan, then they represent overcollections. And the |
| 19 | question is what to do with them. All right. So the |
| 20 | we can leave 15o. Does anyone have an objection to |
| 21 | that? |
| 22 | MR. BECK: I thought we were deleting 15p? |
| 23 | COMMISSIONER CLARK: I'm sorry. I had heard |
| 24 | the other way. Which one are we deleting? |
| 25 | MS. NORTON: Did you say "leave" or "delete"? |
| | |

1 COMMISSIONER CLARK: We would delete "p." 2 MR. BECK: Yes. I'm sorry. It's my fault. 3 We agreed to delete "p." 4 MS. NORTON: 17e and f. The proposal is to 5 merge them. And that begins on Page 67, I believe. And the proposal is to leave 17e as the issue. 6 7 COMMISSIONER CLARK: Any objections? Okay. 8 MS. NORTON: Issue 22, Page 78, our proposal is 9 to stipulate that. The stipulation is -- correction. 10 Staff proposes to delete that issue. 11 COMMISSIONER CLARK: Any objection? 1.2 MR. BECK: I'd like a chance to review that 13 first. 14 MR. BELL: Could you clarify the issue number? 15 MS. NORTON: Issue 22 on Page 78. That's all. 16 COMMISSIONER CLARK: All right. What do you 17 18 want to do next? MS. GREEN: I think I would like to also just 19 since we do have another prehearing conference and 20 there will be a chance to distribute things in the 21 interim, I would like to just put the parties on notice 22 23 that legal Staff is considering the addition of several legal issues to this proceeding. One regarding Life 24 Line, legality of, particularly insofar as whether or 25

not there is a question of discrimination. I have no 2 wording to put out today, but I would like everyone to know our thoughts about that so they can think about it 3 too. And I will have some wording before the next 4 prehearing conference. Also a legal issue regarding 5 6 the proposed discount on local services in the 7 Enterprise Zone. I don't believe we have a issue on 8 that at this point. 9 COMMISSIONER CLARK: The legality of it. 10 MS. GREEN: Yes, ma'am. 11 COMMISSIONER CLARK: Is that it? 12 MS. GREEN: Yes. So far. There may be another one regarding the tariffs, but I need to do 13 some further research before I say that. 14 COMMISSIONER CLARK: We'll anxiously await 15 your research. 16 All right. What is the next thing you want 17 to take up; is that the order of witnesses? 18 Yes. We need to talk about that. MS. GREEN: 19 Different parties had some different thoughts on a way 20 to order this proceeding. And I would venture to say 21 that almost every party to this proceeding could be 22 fairly quoted as having stated at one point or another 23

FLORIDA PUBLIC SERVICE COMMISSION

that this is the most complex proceeding that they have

had the pleasure to be involved with before this

24

Commission. So we need to be, I think, somewhat creative and flexible in determining an orderly way of proceeding.

chance to look at this? All right. Maybe it would be a good thing to pass this out and reconvene after lunch. And I would like you to do two things: If you would highlight for me those people that will also be presenting testimony on incentive regulation, that I guess I'd like to know who those people are so that I can get a better picture of the suggestion that it's so interwoven in the testimony that it's difficult to separate them out. I really want to know more precisely what we are talking about.

MS. GREEN: And there may be some other parties who have prepared a written proposal. I asked that anyone who wanted to do so to do so, so if anyone else has one to distribute?

commissioner clark: I want to leave adequate time for you all to look at this list before we reconvene. So I'd like to know how long you need.

Also if -- Mr. Wiggins, if you would like, and anyone else, would like, to take up matters now so you don't have to return after lunch, let me know.

MR. WIGGINS: We have nothing to take up. If

I could just be excused. 2 COMMISSIONER CLARK: That's fine. 3 MR. MELSON: Commissioner Clark, my only 4 comment on the order of witnesses is that Dr. Cornell has to appear if at all -- well, has to appear, really, 5 the first week, 25th to the 29th. She's got 6 7 commitments in other states beyond that. The draft 8 schedule shows her appearing on the 29th, which is fine. We'd just like to make sure that that timing is 10 honored in any event. 11 MS. NORTON: Commissioner, we have asked the parties to give us the limitations on the scheduling of 12 their witnesses. We do have Dr. Cornell's and we have 13 several others, and if others would give them to us we 14 15 can incorporate them in there. COMMISSIONER CLARK: Okay. Does anyone have 16 anything they want to take up before lunch? 17 18 MR. BECK: Briefly, in case other counsels start leaving. I have two telephone depositions that I 19 think are going to go forward next week. 20 One of a person Baker, who is an officer of 21 BellSouth, going to discuss incentive regulation. 22 second person is Payne. We're going to discuss 23 Touch-Tone service. 24

FLORIDA PUBLIC SERVICE COMMISSION

MS. GREEN: Who is the second person?

1 MR. BECK: Lynn Payne. 2 MS. GREEN: Oh, Payne. Okay. 3 MR. BECK: It's concerning Touch-Tone. We're still working with Southern Bell to try to get an 4 agreeable time. As soon as I have it, it will be 5 6 available. I will get "meet me lines." If anyone need 7 the number, just call me and we'll give you the meet-me 8 line for them. I intend to -- at least at this point, 9 intend to offer those depositions into the record as 10 evidence because both of these witness are more than hundred miles away. 11 MS. GREEN: I'm sorry. I don't understand 12 the purpose of your bringing that up. We all have our 13 notices. Is it not going to be conducted according to 14 the notice? Is that way you're bringing it up? 15 MR. BECK: Right. The time will likely 16 change. That's my point. 17 MS. GREEN: Okay. Thank you. 18 MR. NYCE: Commissioner Clark? 19 COMMISSIONER CLARK: Yes. 20 I note on this list that Mr. Charlie MR. NYCE: 21 King for the Department of Defense is not shown on there. 22 His testimony relates to incentive regulation and I assume 23 that he can be added in there somewhere. I don't have 24

his schedule current.

| 1 | MS. GREEN: Okay. That apparently is an |
|----|--|
| 2 | oversight on our part because he's on another list I |
| 3 | have as being a witness on the incentive plan. Yes. |
| 4 | MS. NORTON: If there are others, bring them |
| 5 | to our attention. |
| 6 | MS. GREEN: I think what the Commissioner is |
| 7 | trying to do see in anyone needs her for anything. |
| 8 | Otherwise, they won't have to come back unless they |
| 9 | want to do order of witnesses. |
| 10 | COMMISSIONER CLARK: I'm flexible on how long |
| 11 | we break for lunch. Public Counsel, do you have any |
| 12 | requirement? |
| 13 | MR. BECK: No. Whatever you decide. |
| 14 | MR. ANTHONY: My preference would be a relatively |
| 15 | short break. We have a number of depositions scheduled |
| 16 | for after this hearing. |
| 17 | COMMISSIONER CLARK: Oh, all right. |
| 18 | MS. GREEN: It's only six of them. |
| 19 | COMMISSIONER CLARK: Well, it's raining you |
| 20 | don't have anywhere to go, right? (Laughter) |
| 21 | All right. Why don't we reconvene as 12:30, |
| 22 | okay? |
| 23 | (Lunch recess.) |
| 24 | - |
| 25 | COMMISSIONER CLARK: Let's go back on the |
| | FLORIDA PUBLIC SERVICE COMMISSION |

record.

Let's take up the order of witnesses. Has

everyone had a chance to look at the order proposed?

4 | (Pause) Which list do you want me to start with?

MS. NORTON: Commissioner, the list with the boxes, the box around it, would be an approximation of an order of witnesses if we merged the dockets, and it is also an attempt to have witnesses appear only once. I wasn't 100% successful with that but, for the most part, it would provide a format so that witnesses who testified on multiple issues could come up and testify just once.

What it does, do by virtue of that, however, is mix in rate design issues with incentive regulation and competition and cross-subsidy issues. The other list would be more the direction -- I believe, we would go if we kept the docket separate or decided to move all of the incentive regulation and quality of service issues into the April hearings. That would be the list that is not surrounded by boxes. That way you'd go through more of what I believe would be a standard plain vanilla rate case and the second page of that one has the quality of service and competition incentive regulation witnesses thereafter.

What that would require is that the same

witness would have to appear two or more times, or multiple times at any rate, and also depending on when we scheduled that for the January-February time frame or April time frame.

The dates out at the right, both lists show what the dates may possibly be if we held them all in the January-February time frame. I did that more or less just to give me a rough idea of how long it would take to get through this, but the decision would need to be made as to which set of hearings all of these went into.

MS. KAUFMAN: Commissioner Clark?

COMMISSIONER CLARK: Yes.

MS. KAUFMAN: I'm just confused about which list we're looking at. I'm sorry. Robin, the one that does not have the box around it is the one the quality of service issues are put off until next hearing?

MS. NORTON: Well, either one of them, the quality of service issues could get split out. You see, the one without the boxes separates out the rate design pricing policy from the incentive regulation issues.

The reason you've got that distinction there, some witnesses testified on all of that, okay. So if you try to keep all of the testimony on rates separate

from all the testimony on incentive regulation, you're 2 going to bring witnesses back twice. The one with the 3 boxes precludes that; the one without the boxes requires them to come back twice. 4 5 MR. BECK: Commissioner Clark, on top of 6 that, we've subpoensed four witnesses not listed here, 7 Southern Bell employees, and there's motions to quash those subpoenas and so forth. 8 9 COMMISSIONER CLARK: Okay. (Pause) 10 With respect to the witness list that appears in the box, nobody has to come back. They just get on 11 the stand and they give all of their testimony; is that 12 13 right? MS. NORTON: That's the theory, yes. 14 COMMISSIONER CLARK: And as it relates to 15 different issues. 16 It primarily became MS. NORTON: Yes. 17 important in the section that's titled "Incentive Rates 18 and Cross-sub." 19 COMMISSIONER CLARK: Well, it seems to me 20 there's some -- at least with respect to some of the first 21 witnesses. Let me ask you with respect to Mr. Cicchetti's 22 testimony for AARP. Does he testify only on the cost of 23 capital? 24

FLORIDA PUBLIC SERVICE COMMISSION

MR. BELL: Excuse me, Commissioner.

Mr. Cicchetti is not with AARP. 2 MS. NORTON: He's with FCTA and he is the one 3 that I had to split out. 4 COMMISSIONER CLARK: Well, you have him 5 listed as AARP. 6 MS. NORTON: Do I? What else have I done? 7 MR. BECK: On the unboxed one. 8 COMMISSIONER CLARK: Okay. MR. LACKEY: I suppose it's time for me to 9 weigh in here. 10 11 COMMISSIONER CLARK: Okay. Great. MR. LACKEY: I'm a trifle confused. 12 did the depreciation case, I thought the Commission 13 told us that they now had a preference for putting 14 witnesses up on their direct and then, at the 15 appropriate time, taking their rebuttal. This doesn't 16 accommodate that. I believe that the Southern Bell 17 witnesses are the only one with rebuttal, at least with 18 this juncture. 19 COMMISSIONER CLARK: Uh-huh. 20 MR. LACKEY: And since I think everybody 21 asserts that we have the burden of proof, something 22 which we don't dispute, that we have the right to go 23

FLORIDA PUBLIC SERVICE COMMISSION

first and to close, go last, and this schedule doesn't

seem to accommodate that either.

24

COMMISSIONER CLARK: It's your preference to have rebuttal go afterwards.

MR. LACKEY: It would be my preference to have our first witness put up, run through our witnesses until we close our direct case, let the other sides put their case up and let us put up our rebuttal to close the case.

COMMISSIONER CLARK: Well, let me ask you this: I know that we have had cases where we separate the witness in terms of the areas they are testifying on, so that all of the cost of capital goes together, but within that issue area we follow that order. Is that okay?

MR. LACKEY: This one is so scrambled. There are so many different issues that I don't know what the benefit of that is. You're talking about --

COMMISSIONER CLARK: I think there is a benefit to compartmentalize as much as we can, and I think we could to it on cost of capital.

MR. LACKEY: I think probably with regard to cost of capital, but once you move into rate design, pricing policy and incentive regulation, I don't know that that's a sufficiently discreet unit, that there would be anything gained by it. We wouldn't object if you wanted to pull out the cost of capital and put the

four witnesses on. I think there's four. How many of them are there?

COMMISSIONER CLARK: I have four.

MR. LACKEY: There's four listed. Putting the four of them in a group would be fine, but I think the rest of it is not a sufficiently discreet unit that it should disrupt the orderly presentation of our case.

COMMISSIONER CLARK: What about revenue requirements and affiliate transactions and attrition?

Those are --

MR. LACKEY: They don't particularly fit together any better than they fit with anything else in the case is the problem.

MR. BECK: Commissioner, I don't agree. I think revenue requirements in the typical, traditional accounting issues are very separate from -- I agree that the pricing and the incentive regulation are intertwined but certainly not your traditional rate -- case type items.

MR. LACKEY: And when you do that, you end up putting up the same witness twice, two or three times. You won't have to worry about are you talking to him, for instance, Mr. Reid is not in here for incentive regulation, but he has the productivity factor and that sort of thing that fits into incentive regulation. Well,

do I put him up once under the incentive regulation thing; 1 once under the accounting. It just --2 3 MS. NORTON: Mr. Lackey, we did put him in for rebuttal of Kahn down there. He is another one 4 that would have to come up twice. 5 MR. LACKEY: Well, I mean, under my scheme he 6 7 would have to come up twice anyway. COMMISSIONER CLARK: You have submitted an 8 order of witnesses, but they're only your witnesses; is 9 10 that right? MR. LACKEY: That's correct. 11 COMMISSIONER CLARK: Okay. 12 MR. LACKEY: I'm relatively indifferent as to 13 the order of witnesses in between our opening and our 14 15 closing. MR. BELL: Commissioner, if I could add just a 16 comment here. A number of parties, I think, including 17 AARP, are intervenors proceeding on relatively modest 18 budgets. Under this proposal, the non-boxed proposal, we 19 would have witnesses, Mr. Chessler would be traveling down 20 from Washington D.C. to appear twice, and as was just 21 said, I don't think that that's that much distinction 22 between the areas that he would be testifying on. 23 COMMISSIONER CLARK: I'm sorry. Go ahead. 24 MR. BELL: Also, it may just be an oversight 25

| 1 | if this was just recently prepared, but we had |
|----|---|
| 2 | indicated to Staff earlier that Mr. Cooper has a |
| 3 | conflict on the 3rd. And just for the record, we like |
| 4 | this schedule. (Laughter) |
| 5 | MS. NORTON: You're looking at the one not in |
| 6 | the box. |
| 7 | MR. BELL: The box schedule. |
| 8 | MS. NORTON: In the box. And we've got |
| 9 | I've got it in my notes, but you said he's got a |
| 10 | conflict on which day? |
| 11 | MR. BELL: Mr. Cooper has a conflict on the 3rd. |
| 12 | The bigger problem even than that, though, is |
| 13 | MS. NORTON: I think we have him for the 5th. |
| 14 | Does he have a is that right? |
| 15 | MR. BELL: On the nonboxed. |
| 16 | COMMISSIONER CLARK: Let me ask |
| 17 | MS. NORTON: Right. |
| 18 | COMMISSIONER CLARK: Let me ask a question. |
| 19 | Is Mr. Dunbar around? Maybe I can find a different |
| 20 | example. |
| 21 | MR. TYE: Ms. Guedel with AT&T is up twice on |
| 22 | that other list, Commissioner. |
| 23 | COMMISSIONER CLARK: And she's filed but |
| 24 | she's only filed a single document for testimony, |
| 25 | right? |

MR. TYE: Mike Guedel is one piece of testimony, but it goes to incentive regulation and also rate design issues, so I would opt, on behalf of AT&T, for the schedule that requires me to put my witness on one time and send him back to Atlanta.

MS. KAUFMAN: Commissioner Clark, Mr. Gillan for FIXCA would be in the same boat, even though on the nonboxed he's appeared only once, I believe. He also offers testimony on the competition incentive regulation issues. And I would suggest to you that as much as we can break the items down the way it is done in the boxed schedule, accommodating witnesses that might have overlap between the two areas, I think that that would make for a more orderly presentation.

MR. DICKENS: Commissioner, this is Ben
Dickens. I think we share a similar view. I just
noticed that Mr. Metcalf is coming up twice is in the
other schedule, too.

MR. LACKEY: I hate to relay on Mr. Shreve but it seems like the comment he made this morning about us being able to try our case the way we want to seems appropriate here.

Again, I have no objection to taking the cost of capital people and lumping them together. I think that's clearly a freestanding --

1 COMMISSIONER CLARK: Okay. 2 MR. LACKEY: -- group, but other than that, I 3 would prefer to open and to have the right to close. 4 COMMISSIONER CLARK: Okay. Well, clearly 5 Mr. Lacher goes first, there's no debate on that, 6 right? 7 MR. LACKEY: Commissioner, if he has to go all. 8 MR. BECK: There is a question. We have four 9 witnesses subpoenaed. Bell's objected on one ground --10 one of their grounds is that it's burdensome and 11 oppressive to keep them here for an entire two weeks. 12 So we suggested that they go up first and then they can 13 send him home and release them from the subpoenas. 14 MR. ANTHONY: I think that can be resolved. 15 First of all, we don't think they ought to testify at 16 all in this time period, but putting that aside, I 17 think it would be more appropriate to determine the 18 appropriate date when they would fit in and not just put them up first. 19 20 COMMISSIONER CLARK: That doesn't have to 21 deal with the order of witnesses; it's when you would 22 need them here, right? I mean, you don't want us to 23 keep them here for two weeks, but you want --24 MR. BECK: No, no, no. They are subpoenaed

25

for the first day, though.

1 COMMISSIONER CLARK: Oh. I see your point 2 and they do have to show up on the first day. We could 3 subpoena them for a particular date. Can't you do 4 that? I mean we could set them for a particular day. 5 MR. BECK: If Southern Bell will quarantee 6 their appearance there, that would be fine. 7 MR. LACKEY: I can make this one easy. I'm 8 trying to cooperate now. I'm changing my image. 9 If we lose our motions to quash and they have 10 to come at all, we can certainly work out the time that they would be there. 11 12 COMMISSIONER CLARK: All right. MR. LACKEY: Even though they'll be hostile 13 14 witnesses and I'll get to cross examine them, we can still probably compel their attendance. I'm looking 15 forward to that, by the way. We can do that. 16 17 COMMISSIONER CLARK: So Mr. Lacher goes first. What about Mr. Lombardo going next? 18 19 MS. KAUFMAN: Mr. Lombardo -- oh, go ahead. 20 I'm sorry. MR. LACKEY: That would be our preference. 21 22 MS. KAUFMAN: FIXCA, if we're still looking at the box schedule, we believe that Mr. Lombardo's 23 24 testimony falls more in the incentive regulation rates

FLORIDA PUBLIC SERVICE COMMISSION

area. I guess that's the third big group. Because,

| - 1 | |
|-----|---|
| 1 | basically, his testimony describes the plan that |
| 2 | Southern Bell has been under to this point, and it also |
| 3 | describes what they're proposing for the future. And, |
| 4 | therefore, I don't believe he is an overview witness, |
| 5 | but he gives specific testimony on the incentive |
| 6 | regulation. And I would suggest that maybe he should |
| 7 | be the first witness before Ms. Obuchowski. |
| 8 | COMMISSIONER CLARK: Well, I am inclined to |
| 9 | agree. I would like to group them, if we can. But by |
| 10 | the same token, I think that Southern Bell does have a |
| 11 | right to put on their case the way that they want to. |
| 12 | We have previously been able to accommodate |
| 13 | people's desires in going out of schedule and things |
| 14 | like that, which we will try to do here. |
| 15 | I'll note your belief that it should be |
| 16 | placed after is it after Obuchowski? |
| 17 | MS. KAUFMAN: I really don't care |
| 18 | particularly where in that group he goes, but I think |
| 19 | that, in the subject matter grouping, is where his |
| 20 | testimony belongs. |
| 21 | COMMISSIONER CLARK: All right. Let me ask |
| 22 | you a question. After Mr. Lacher, couldn't we do cost |
| 23 | of capital? |
| 24 | MR. LACKEY: Yes, ma'am. |
| 25 | COMMISSIONER CLARK: And we could have the |

witnesses as they appear in that order? But with the 1 2 understanding that the rebuttal goes after, unless -- I still prefer the rebuttal go --3 4 MR. LACKEY: If I were going to do it, I 5 don't mind, but what I'd like to do is put Billingsley 6 up first; then put Rothschild; then put Cicchetti and 7 close with Keck. Keck is discussing capital structure specifically. Billingsley's got cost of capital. 8 Rothschild and Cicchetti have both capital structure 9 and cost of capital. So I'd rather have Keck come last 10 in that group, but I don't mind that the four of them 11 12 follow Lacher. COMMISSIONER CLARK: Well, wait a minute. 13 Billingsley would go first to provide his direct. 14 MR. LACKEY: I really -- it would be fine 15 with me, in this case, if you all don't mind, I'll put 16 Billingsley up one time; let him put his direct and 17 rebuttal in. 18 COMMISSIONER CLARK: I don't have any 19 objection to that, and I don't think the other 20 Commissioners will. 21 MR. LACKEY: Put Rothschild up. He doesn't 22 have rebuttal, but he goes next. Cicchetti goes next. 23 COMMISSIONER CLARK: Wait a minute. OPC, is 24

FLORIDA PUBLIC SERVICE COMMISSION

25

Rothschild your witness?

| 1 | MR. LACKEY: Oh, no. No. No. |
|----|--|
| 2 | COMMISSIONER CLARK: Okay. Then it would be Keck? |
| 3 | MR. LACKEY: I'd put Keck last. I'd go |
| 4 | Billingsley, Rothschild, Cicchetti, Keck. |
| 5 | COMMISSIONER CLARK: Well, then you are not |
| 6 | putting on your direct testimony before they put on |
| 7 | their rebuttal. |
| 8 | MR. LACKEY: I'm sorry? |
| 9 | COMMISSIONER CLARK: It says here that Keck |
| 10 | has direct testimony. He should go first. |
| 11 | MR. LACKEY: I don't mind splitting him. He |
| 12 | has rebuttal too. I just want the last word. |
| 13 | (Laughter) |
| 14 | COMMISSIONER CLARK: I see your point. If |
| 15 | you're going to do all right. Mr. Beck. |
| 16 | MR. BECK: Again, I can't speak for the cable TV |
| 17 | folks because Mr. Cicchetti is their witness, but it seems |
| 18 | like the initial order Mr. Lackey said is a good one. |
| 19 | COMMISSIONER CLARK: Okay. So it will be |
| 20 | Billingsley, Rothschild, Cicchetti and Keck. |
| 21 | MR. LACKEY: And they will follow Lacher. |
| 22 | MS. NORTON: Commissioner, how did you rule |
| 23 | on putting in the order of Lombardo. Did you yet? |
| 24 | COMMISSIONER CLARK: I haven't. |
| 25 | MS. NORTON: Okay. (Pause) |
| | |

| 1 | MR. LACKEY: After that, I would prefer to go |
|----|--|
| 2 | back to the schedule we handed out which puts |
| 3 | Sappington up well, actually it would be Lombardo |
| 4 | and then Sappington and then Obuchowski. |
| 5 | COMMISSIONER CLARK: And then Billingsley. |
| 6 | No, he's |
| 7 | MR. LACKEY: He's gone. |
| 8 | COMMISSIONER CLARK: Keck. Reid would go |
| 9 | after that? |
| 10 | MR. LACKEY: That's what I would do. |
| 11 | Lombardo, Sappington, Obuchowski, Reid, McClellan Sims |
| 12 | and we're done with our direct case. |
| 13 | COMMISSIONER CLARK: Okay. |
| 14 | MR. BECK: Commissioner, what that would do |
| 15 | is put their proposal for incentive price proposal |
| 16 | all up first. |
| 17 | This case was generated by an order of the |
| 18 | Commission to have a full rate case review of Southern |
| 19 | Bell. It seems to me more logical that you would take |
| 20 | the traditional issues of the test year, the revenue |
| 21 | requirement before you go into their wish list of what |
| 22 | they want to do. |
| 23 | MR. LACKEY: I think I may tend to disagree |
| 24 | with that. I think that this case was initiated by the |
| 25 | because of the expiration of our incentive case, but |

| 1 | I don't think it makes any difference. |
|----|---|
| 2 | COMMISSIONER CLARK: Let me ask you this: |
| 3 | What does Mr. Reid present testimony on? |
| 4 | MR. LACKEY: On? Basically, he's the |
| 5 | accountant. He puts in the 1991 test year basically |
| 6 | either sets out or incorporates the pro formas for the |
| 7 | test year. He discusses the productivity piece of the |
| 8 | new plan, and that's all in his direct testimony. |
| 9 | COMMISSIONER CLARK: Does he deal with |
| 10 | quality of service or incentive regulation? |
| 11 | MR. LACKEY: He deals with incentive |
| 12 | regulation only I believe I can state this |
| 13 | correctly, to the extent he deals with the productivity |
| 14 | pieces of the case. |
| 15 | COMMISSIONER CLARK: Would you call that the |
| 16 | economic side of it? |
| 17 | MR. LACKEY: Accounting and economic, maybe. |
| 18 | COMMISSIONER CLARK: Okay. |
| 19 | MR. LACKEY: Certainly the accounting and |
| 20 | economic would be fine. |
| 21 | COMMISSIONER CLARK: All right. What about |
| 22 | McClellan? |
| 23 | MR. LACKEY: McClellan has the attrition |
| 24 | analysis that moves the |
| 25 | COMMISSIONER CLARK: Some things never |
| | FLORIDA PUBLIC SERVICE COMMISSION |

| _ | onango, right. |
|----|---|
| 2 | MR. LACKEY: actually, though, let me make |
| 3 | it clear, since I'm sure I'll be reading about it. He |
| 4 | has the accretion piece. There is no attrition. It is |
| 5 | accretion in this case. |
| 6 | COMMISSIONER CLARK: Okay. All right. |
| 7 | MR. LACKEY: And that, of course, goes with |
| 8 | Mr. Reid's testimony. That represents a pro forma |
| 9 | adjustment or an adjustment to the accounting |
| 10 | testimony. So that Reid and McClellan need to go in |
| 11 | lock step. |
| 12 | COMMISSIONER CLARK: All right. What does he |
| 13 | do on incentive quality or quality of service? |
| 14 | MR. LACKEY: To my recollection, nothing. |
| 15 | COMMISSIONER CLARK: Okay. How about Young? |
| 16 | MR. LACKEY: I'm sorry? |
| 17 | COMMISSIONER CLARK: Whose witness |
| 18 | MS. NORTON: Young and Welch are the Staff |
| 19 | witnesses. |
| 20 | COMMISSIONER CLARK: Is it Ruth and Kathy? |
| 21 | All right. Is there any disagreement that their |
| 22 | testimony relates to the testimony of Mr. Reid and |
| 23 | McClellan? |
| 24 | MS. NORTON: They are the Staff audit. They |
| 25 | would logically go in that group. They go with Reid. |

| 1 | MR. LACKEY: Well, I agree. |
|----|---|
| 2 | COMMISSIONER CLARK: Okay. What about Allen? |
| 3 | MR. BECK: Allen is our accounting witness. |
| 4 | What I'd like I think more logically to have Brosch |
| 5 | precede Allen because he does affiliate transactions on |
| 6 | part of accounting and his testimony feeds into |
| 7 | Mr. Allen's. |
| 8 | COMMISSIONER CLARK: Okay. And then Mr. Wilson, |
| 9 | does he rebut anyone? |
| 10 | MR. LACKEY: Wilson is rebuttal testimony. |
| 11 | COMMISSIONER CLARK: Yeah. |
| 12 | MR. LACKEY: And he addresses, basically, |
| 13 | Brosch and the issue of affiliated transactions. |
| 14 | COMMISSIONER CLARK: Okay. (Pause) |
| 15 | What about I still have a preference for |
| 16 | the rebuttal testimony coming last. And the rebuttal |
| 17 | testimony of Mr. Reid and McClellan addresses which |
| 18 | other witnesses? |
| 19 | MR. LACKEY: Principally Allen. |
| 20 | COMMISSIONER CLARK: Both of them address |
| 21 | Allen? |
| 22 | MS. NORTON: I believe that both address |
| 23 | Brosch and Mr. Reid addresses Allen. |
| 24 | MR. LACKEY: I'll have to defer to you on |
| 25 | that one |

1 COMMISSIONER CLARK: That's enough. 2 MR. LACKEY: There's a fellow who addresses 3 the attrition, and I can't remember which witness it is. 4 MS. NORTON: Commissioner, I'm sorry. Just 5 to clarify, Reid also rebuts Kahn, but according to the 6 one schedule I have put him to rebut Kahn later in the 7 incentive reg part, just to note that. 8 COMMISSIONER CLARK: I think we're going to 9 have to put witnesses on at one time. I mean, they have filed their single set of testimony. And I would 10 like to accomplish that. 11 MS. NORTON: You see, you've got the direct 12 testimony of Reid, and then you want rebuttal to come 13 last? Is that correct? 14 COMMISSIONER CLARK: That's my preference 15 within the particular areas, and it seems to me that 16 the overview of the return on equity and cost of 17 capital and the revenue requirements and affiliate 18 transactions can be pretty well isolated. I realize 19 you would -- that there is a productivity element to 20 Mr. Reid's testimony. 21 MS. NORTON: Rebuttal. 22 COMMISSIONER CLARK: Rebuttal. And then 23 there is a -- you had mentioned somebody else has 24

FLORIDA PUBLIC SERVICE COMMISSION

testimony on incentive. Who is that?

| 1 | MS. NORTON: I'm sorry, what was that last part? |
|----|---|
| 2 | COMMISSIONER CLARK: Is there someone else |
| 3 | whose testimony relates to incentive regulation? |
| 4 | MS. NORTON: Of what those under the |
| 5 | revenue requirement section under the boxed list. |
| 6 | COMMISSIONER CLARK: Yes. |
| 7 | MS. NORTON: No, I think that's the only one |
| 8 | is Reid. A portion of Reid's with the productivity |
| 9 | offsets. |
| 10 | COMMISSIONER CLARK: All right. Do all of these |
| 11 | cross-subsidy I'm not looking at the boxed one, I'm |
| 12 | looking at the unboxed. The cross-subsidy issues. |
| 13 | Mr. Cresse testifies on more than that, does he not? |
| 14 | MR. LACKEY: Inside wire. |
| 15 | COMMISSIONER CLARK: Okay. |
| 16 | MS. GREEN: And I believe Mr. Cresse |
| 17 | testifies on the OELS plan as well. He has a number of |
| 18 | subjects. |
| 19 | MS. NORTON: Mr. Cresse testifies on the |
| 20 | incentive regulation plan, on cross-subsidization, on the |
| 21 | optional expanded local service plan and on inside wire. |
| 22 | COMMISSIONER CLARK: Okay. |
| 23 | MS. NORTON: Fiber deployment. |
| 24 | COMMISSIONER CLARK: What about Mr. Gillan? |
| 25 | MS. KAUFMAN: Mr. Gillan testifies, as it |
| | |

| 1 | says here, about the interLATA network. He testifies |
|----|---|
| 2 | about the incentive regulation, both current and |
| 3 | proposed. He testifies about the proposed ELS plan, |
| 4 | and about 1+ presubscription. |
| 5 | COMMISSIONER CLARK: Okay. I'm sorry. Did |
| 6 | you say he does testify on incentives? |
| 7 | MS. KAUFMAN: Yes, ma'am. |
| 8 | COMMISSIONER CLARK: Mr. Lombardo's testimony |
| 9 | covers what issues? |
| 10 | MR. LACKEY: He covers a raft of issues. He |
| 11 | obviously has where we have been, where he thinks we |
| 12 | ought to be going, the state of competition in Florida; |
| 13 | let me get some help here. |
| 14 | COMMISSIONER CLARK: Well, let me ask you |
| 15 | this: Is he similar to Mr. Lacher in the sense that |
| 16 | he's an overview of the whole case and the various |
| 17 | issues? |
| 18 | MR. LACKEY: In our view, Mr. Lacher and |
| 19 | Mr. Lombardo need to go one and two. |
| 20 | COMMISSIONER CLARK: Okay. |
| 21 | MR. LACKEY: It can fall apart if we have to |
| 22 | after that, but they ought to be one and two because |
| 23 | they are introducing the case and laying the foundation |
| 24 | for our presentation in our case. |
| 25 | MR. BECK: I disagree, Commissioner. |

| 1 | Mr. Lombardo's thrust is incentive regulation, both a |
|----|--|
| 2 | review of what's happened, incentives that have |
| 3 | occurred and what he proposes in the future. |
| 4 | MS. KAUFMAN: FIXCA agrees with Public |
| 5 | Counsel's position in that. |
| 6 | COMMISSIONER CLARK: Okay. Let me look just |
| 7 | to the list of remaining witnesses for Southern Bell. |
| 8 | After we get after we conclude return on equity and |
| 9 | revenue requirements, who remains to be heard from? |
| 10 | Sappington? |
| 11 | MR. LACKEY: Sappington and Obuchowski. |
| 12 | MS. NORTON: Sims. |
| 13 | MR. LACKEY: And then Sims. |
| 14 | COMMISSIONER CLARK: Okay. |
| 15 | MS. NORTON: And then your rebuttal. |
| 16 | COMMISSIONER CLARK: And that's on direct. |
| 17 | MR. LACKEY: Yes. |
| 18 | COMMISSIONER CLARK: How about rebuttal? |
| 19 | MR. LACKEY: Well, we've got three or four |
| 20 | witnesses on rebuttal that did not testify on direct. |
| 21 | Lombardo has got rebuttal, Billingsley's got rebuttal. |
| 22 | Keck has got rebuttal. We've already talked about |
| 23 | that. Reid's got rebuttal. McClellan's got rebuttal. |
| 24 | Sims has got rebuttal. |
| 25 | Then we've added Bill Taylor. We've added |
| | |

| 1 | Jerry Wilson. We've added Bob Gray. And I guess it's |
|----|---|
| 2 | no secret now, even though it won't be filed until |
| 3 | Monday, but we're going to put Tubaugh up. If we can |
| 4 | find a lawyer to sponsor him. (Laughter) |
| 5 | And we may have one or two more witnesses. |
| 6 | The testimony is not due until Monday so we're still |
| 7 | making up our minds. |
| 8 | COMMISSIONER CLARK: I think what I'd like to |
| 9 | do, I think the witness order with Lacher, Lombardo, |
| 10 | Billingsley is it Rothschild, Cicchetti, Keck? |
| 11 | MR. LACKEY: That's correct. |
| 12 | COMMISSIONER CLARK: Reid, McClellan, Young, |
| 13 | Welsh, Brosch, Allen and Wilson is the appropriate way |
| 14 | to go for those issues. I'm a little less comfortable |
| 15 | with the way it is set out for the remaining witnesses. |
| 16 | What I would like to do is realizing that you |
| 17 | all have to you need to get to your depositions. I |
| 18 | would like the parties to get together and see if they |
| 19 | can come up with a logical witness order. |
| 20 | MR. LACKEY: After you stopped? So we don't |
| 21 | have to fight about what you just said you mean? A |
| 22 | logical witness order following |
| 23 | COMMISSIONER CLARK: Yes. Yes. After that |
| 24 | point. |
| 25 | MR. LACKEY: That shouldn't be a problem. |
| | |

COMMISSIONER CLARK: Is there any need to deal with that witness order before next Friday?

You know, there are two things going on here and that is trying to come up with a witness order that's consistent with the proceeding the way it sits now, and the possibility of the way it may change.

It's my view that I can't -- that that proceeding has to go before the full Commission. That as I understand it, there's a recommendation to consolidate these proceedings. As Prehearing Officer, I can't do that. It has to go to either the Chairman or the full Commission. But what I'd like to do is have you work on the order of witnesses with the thought in mind that we may move quality of service, and whatever else the Commission decides to the later date.

I will be looking at it myself, and forming my own opinions as to how we should proceed, but I realize you all have depositions and I think we would be struggling today to come up with any lists.

MS. GREEN: Well, one of the pending motions that you might want to the hear from the parties and take under advisement, due to the lack of time, has to do with the pending motion filed by Southern Bell to strike testimony of Muloy, Poucher, Cooper and Cresse. And the reason being, even under the proceeding as you

| 1 | have envisioned it, some of those rather than being |
|----|---|
| 2 | stricken, could be moved to the small April proceeding. |
| 3 | And I think we do need some guidance in that way or you |
| 4 | might want some input if you want to decide in the |
| 5 | interim. |
| 6 | COMMISSIONER CLARK: Well, my recollection is |
| 7 | that Southern Bell's response, since they're not |
| 8 | appropriate for here, they need leave to refile them in |
| 9 | that proceeding. Is that true for all of them? |
| 10 | MR. ANTHONY: Yes. There's a Motion to |
| 11 | Strike Muloy and Poucher and Cooper on the basis that |
| 12 | all three of those are related to the April hearing. |
| 13 | We don't have an objection to their submitting |
| 14 | appropriate testimony in the April proceedings. There |
| 15 | is a Motion to Strike a portion of Mr. Cresse's |
| 16 | testimony on the basis it relates to inside wire given |
| 17 | that fact that you've deleted that from the issues |
| 18 | list. There are also |
| 19 | COMMISSIONER CLARK: Let me ask a question. |
| 20 | The inside wire, is that part of your Motion for |
| 21 | Reconsideration? |
| 22 | MR. BECK: Yes. |
| 23 | COMMISSIONER CLARK: It thought it was. |
| 24 | MR. ANTHONY: Then there is a Motion to Quash |
| 25 | these subpoenas for Mr. Sanders and Mr. Cuthbertson on |

the basis that their testimony would relate to the issues in the April hearings as well.

As I understand it, Mr. Larry Mixon has also

been subpoenaed and Mr. Wayne Tubaugh. And I'm fairly confident I would file a Motion to Strike.

MR. ANTHONY: Motion to Quash, rather, for this proceeding, Mr. Mixon's, and I'm not sure about Mr. Tubaugh because I'm not sure what it relates to, but if you're going to move the service issues to the other hearing, then clearly that should also be taken up in April rather than this proceeding. There's nothing new or special in the arguments based on your previous rulings.

MR. BECK: Commissioner, in our response where we refer also that it is relative to the other proceedings, but we also submit to you that it's relevant to this proceeding as it stands.

COMMISSIONER CLARK: It's consistent with your opinion all along that they needed to be heard there.

MR. BECK: You've left in quality of service and all of that evidence relates to quality of service. So regardless of whether, you know, -- even if you're Prehearing Order stands as written, it's unchanged by the full Commission, we submit that it's still relevant

and should be still in this case because it's relevant to the issues as they stand right now for January.

COMMISSIONER CLARK: I see.

MS. GREEN: Well, I think that's the question in the nutshell, is it January or is it April, and I think both sides just said it's part of the case, and it's just a question of where.

commissioner clark: And to that extent, I'm not going to quash the subpoenas or strike the testimony because they are going to be heard somewhere.

MR. ANTHONY: That's fine, but I just want to -- I need to know whether or not the witnesses in question are going to testify in the January time frame or the April time frame because that dictates how Southern Bell responds to the case. And if you have them appear in the January time frame, then I think we're prejudiced because we've relied on your orders that those matters would not be taken up at this time.

I don't have any objection to proper testimony being filed in April on these issues. We've stated that all along. But I do have an objection to their being heard in January and February because we're just not prepared to deal with those issues based on the magnitude of this case and your previous ruling. We've relied on that.

reach some common ground with respect to the request 2 for reconsideration. Because it seems to me that you 3 have, at least prior to lunch, agreed that you have no 4 objection to moving quality of service to the April hearings. 5 6 MR. ANTHONY: That's correct. 7 MR. BECK: Commissioner Clark, both Mr. Poucher's and Dr. Cooper's testimony also addresses incentive 8 9 regulation as well. It's not just quality of service. MR. ANTHONY: Now I've got to disagree with 10 In the sense that that they say that certain 11 that. events have occurred and it's linked to incentive 12 regulation, certainly, you can argue it's related to 13 incentive regulation. But the substance of the 14 testimony or allegations of impropriety on the part of 15 Southern Bell and that's quality of service issues. 16 COMMISSIONER CLARK: But I think the point has 17 always been that the quality of service has a bearing on 18 whether incentive regulation has been a good idea. 19 MR. ANTHONY: But you specifically ruled 20 that, for example, hard sell would not be -- and by Mr. 21 Beck's own admission, that is Mr. Cooper's testimony, for 22 example, would not be heard in January and February, and 23 we've relied on that. 24 25 COMMISSIONER CLARK: Yea, and -- okay. All

| 1 | COMMISSIONER CLARK: Yea, and okay. All |
|----|---|
| 2 | right. |
| 3 | MR. BECK: No. It's not just hard sell. It |
| 4 | deals with quality of service as well and it deals with |
| 5 | incentive regulation and explicitly goes into it. |
| 6 | COMMISSIONER CLARK: I understand your |
| 7 | diverging viewpoints. |
| 8 | You have no objection to hearing quality of |
| 9 | service in April? |
| 10 | MR. ANTHONY: No, ma'am. No objection. |
| 11 | COMMISSIONER CLARK: Does that satisfy part |
| 12 | of your motion on reconsideration? |
| 13 | MR. BECK: In the Motion for Reconsideration |
| 14 | we've asked that quality of service and incentive |
| 15 | regulation all be addressed together with |
| 16 | COMMISSIONER CLARK: Right. |
| 17 | MR. BECK: Yeah, as one. In part, it |
| 18 | addresses part of our |
| 19 | COMMISSIONER CLARK: And you think it should |
| 20 | be done in April. |
| 21 | MR. BECK: Yes. |
| 22 | COMMISSIONER CLARK: Okay. |
| 23 | MR. BECK: There's a lot more to it, but I |
| 24 | agree with that portion of it. |
| 25 | COMMISSIONER CLARK: What part of incentive |
| | FLORIDA PUBLIC SERVICE COMMISSION |

regulation couldn't be moved to April?

MR. ANTHONY: Well, I think if you just look at the list of witnesses, I counted up 14 --

COMMISSIONER CLARK: All right.

MR. ANTHONY: 15 witnesses, maybe more, whose testimony deals with incentive regulation in one sense or the other.

As I said earlier, I think there's a distinction between how quality of service affects incentive regulation, whether it should be or shouldn't be approved and whether or not Southern Bell, in particular, should or shouldn't have incentive regulation.

I think there's another portion which would apply to any company, whether or not the proposal Southern Bell has set forth as a general theoretical framework for regulation plan, is appropriate or not. And I think that can clearly be heard in the January and February time frames and that's what most of this testimony goes to.

MR. BECK: We very strongly disagree with that. That's essentially having the Commission entertain fiction. Putting in the one portion they want to do that relates to incentive regulation. We have other things that we feel relate to incentive regulation. We think it all ought to be together.

| | liney are inseparable. |
|----|---|
| 2 | COMMISSIONER CLARK: Let's go back to the |
| 3 | particular motions. With respect to the witness list, |
| 4 | I still want the parties to look through the witness |
| 5 | list suggesting the remaining order of witnesses. |
| 6 | With respect to the motions that remain, a |
| 7 | Motion to Quash and the motions to strike. |
| 8 | All right, the motions with respect to Muloy, |
| 9 | Poucher, Cooper and Cresse are that it's inappropriate |
| 10 | in this docket consistent with my ruling. |
| 11 | MR. ANTHONY: Yes, ma'am. |
| 12 | COMMISSIONER CLARK: Okay. I will reserve |
| 13 | ruling on those motions. The testimony will remain |
| 14 | until after the Commission has made their decision with |
| 15 | respect to the reconsideration. I will also not quash |
| 16 | the subpoenas for the same reason. |
| 17 | MR. ANTHONY: Reserving the ruling until |
| 18 | after the Commission rules? |
| 19 | COMMISSIONER CLARK: Yes. That's right. Now |
| 20 | let me ask you a question: Are those a subpoena to |
| 21 | appear at the hearing? |
| 22 | MR. BECK: Yes. |
| 23 | COMMISSIONER CLARK: They're not subpoenas |
| 24 | for deposition? |
| 25 | MR. BECK: No. They're subpoenas to attend |
| | FLORIDA PUBLIC SERVICE COMMISSION |

the hearing starting at 9:30 on January 25th. 1 2 COMMISSIONER CLARK: Okay. If they have to 3 appear in the January hearings, will there be any difficulty getting them? 4 5 MR. ANTHONY: No. There won't be any --COMMISSIONER CLARK: 6 Okay. 7 MR. ANTHONY: I prefer, obviously, that it not be on the first day, but we can make arrangements 8 9 for a mutually agreeable time among all the parties. COMMISSIONER CLARK: All right. What else? 10 MR. LACKEY: I've got something about what 11 you just said, if I could. 12 COMMISSIONER CLARK: Okay. Let me ask: do 13 you have anything else? 14 MS. GREEN: Nothing comes to mind right now, 15 but if you would like to check with the rest of the 16 parties, and I'll keep checking and make sure I'm not 17 missing something. 18 COMMISSIONER CLARK: Okay. 19 MR. LACKEY: Let me just express a concern. 20 As a result of the rulings that have been made earlier 21 in this docket, we did not notice Muloy, Cooper, 22 Poucher for depositions. We've conducted no discovery 23 with regard to their testimony believing that there was 24

no basis for doing so.

25

1 COMMISSIONER CLARK: Okay. 2 MR. LACKEY: If the Commission isn't going to 3 take up this motion until the 19th, discovery closes on the 15th. 4 5 COMMISSIONER CLARK: You will be allowed 6 further discovery if they are going to be heard in 7 January. MR. LACKEY: Thank you. 8 9 MR. ANTHONY: There's just a follow-up issue to that and that is the filing of testimony rebutting 10 their testimony by Southern Bell. 11 COMMISSIONER CLARK: If you can show good 12 cause that the need to file the rebuttal testimony is 13 the result of the late notice, that this testimony will 14 be included in January, it will be granted. 15 Thank you. MR. ANTHONY: 16 MS. GREEN: Are you going ahead then and 17 authorizing the conducting of the depositions 18 contingent on that ruling, or are you saying --19 It would be my view --20 COMMISSIONER CLARK: yes, that you would -- once a final decision has been 21 made basically as to whether they will be heard in 22 January or April, if you need to conduct depositions 23 before the January time frame, you will be given

FLORIDA PUBLIC SERVICE COMMISSION

dispensation from the discovery deadline.

24

25

| 1 | MR. LACKEY: Then to facilitate that, let me |
|----|---|
| 2 | put all the parties on notice that if the Commission |
| 3 | decides to hear that testimony during the 25th time |
| 4 | period, then I will want to depose each of those |
| 5 | witnesses at some juncture before they testify. |
| 6 | MR. BECK: Commissioner Clark, likewise, if |
| 7 | you allow them to file rebuttal testimony even though |
| 8 | they chose not to the first time, we will need to do |
| 9 | discovery on that as well. |
| 10 | COMMISSIONER CLARK: Okay. Anything else? |
| 11 | (Pause) |
| 12 | MS. GREEN: I hear nothing from any of the |
| 13 | other parties either. |
| 14 | MR. LACKEY: Are we getting ready to be |
| 15 | through? |
| 16 | COMMISSIONER CLARK: No. |
| 17 | MR. LACKEY: Okay. |
| 18 | COMMISSIONER CLARK: I mean, I have some |
| 19 | things I want to cover. What is it you want to say? |
| 20 | MR. LACKEY: We have on small problem left |
| 21 | over from this morning. |
| 22 | COMMISSIONER CLARK: Okay. |
| 23 | MR. LACKEY: You recall that you directed |
| 24 | Public Counsel and Southern Bell to get together to |
| 25 | discuss the documents. |

1 COMMISSIONER CLARK: That's right. 2 MR. LACKEY: We did. We discussed them 3 briefly. We have a problem. 4 COMMISSIONER CLARK: Okav. 5 MR. LACKEY: I have to be careful how I 6 approach this. Because I cannot be positive that what 7 I'm getting ready to tell you is exactly accurate. 8 Charlie will have to help me with some of it, and I may have to correct some of it. 9 We have produced, I think, something in 10 excess of 800,000 or 900,000 documents in this docket. 11 I believe that the documents that Mr. Beck and his 12 folks saw in Atlanta, with one exception, were 13 unredacted at the time he saw them. And the exception 14 is, sometimes when we send out notices, people from 15 other states send us the documents in response to the 16 POD, and they redacted them before we got them in 17 Atlanta. But I was told over lunch that the ones 18 generally that he saw in Atlanta were already clean. 19 20 There was no redacting. COMMISSIONER CLARK: Okay. 21 MR. LACKEY: The documents that were sent 22 down here, because they were not overly voluminous at 23

FLORIDA PUBLIC SERVICE COMMISSION

the time we sent them, were redacted before he saw

them. We think we can separate out those documents,

24

25

but -- and I may be wrong about the number but there

could be 100,000 documents because they have been

accumulated over, you know, however long it's been,

months and months and months.

What I'm going to have to do to get -- to be reasonably sure, I think what I'm going to have to do is I'm going to have to re-send the notices to the people in other states to get unredacted documents.

Okay? But with regard to the rest of them, they are sitting in Atlanta, they are unredacted, and, you know, he can go up there and thumb through them just as well as, you know, I can. And so I don't know how we're going to do it in the time we've got other than to do it that way with regard to those documents.

COMMISSIONER CLARK: Do you have a suggestion?

MR. BECK: Well, I don't know what they have redacted or not. We have been through that. There have been times when nobody has known until a period long after the fact that things have been taken out of the documents.

I have no knowledge about whether the documents we've looked at in Atlanta were redacted or not when we looked at them. And another problem is on occasion what Southern Bell will do is let us see the

documents, and then when we ask them to copy some, the copies come back different than when we saw them because all of a sudden there's things missing from when we saw them.

The volume of documents, I can't tell you what has been taken out or not. I suggested to Mr.

Lackey that they give us a list of what has been redacted or what's been excluded from their production. He seems to think that would be very difficult to do.

But they are the only ones in the position to do that.

The only other alternative seems to be to have Southern Bell produce everything all over again completely unredacted and we'd have to go through them all, and we're talking about weeks to do that.

COMMISSIONER CLARK: It's your proposition that what is in Atlanta is unredacted.

MR. LACKEY: It's my understanding -- and, like I said, I want to be very careful about this because all I was able to do is call Atlanta at lunch and ask them.

It was my understanding that when Mr. Beck went to Atlanta or went wherever went to see the documents; that the documents he saw were unredacted and were complete. And that, as he just said, when he said, "Okay. I want this document copied or that

document copied," if it had other states or unregulated information in it, we whited it out and sent it to him, okay?

Now, there's an exception to that, I think.

And the exception is that if we sent to Birmingham and said send us these documents in response to this POD to try to avoid some work ourselves, we'd say, "and when you send them over, if you've got other states' information, white them out." So when those documents got to Atlanta, they were already redacted.

The only way I can recover those is by sending the notices back out again and say "Here's the POD. Reproduce the documents you produced the first time in response to them and don't white anything out."

But I hope that's a small group of them.

The other issue, the other thing I said is the ones that we sent down here they didn't go, they have been redacted. All of the documents, I guess, are sitting in Atlanta.

He talked about a list. I can't go through and make a list. It would take the rest of my life. You know, if he has to have them, if he has to see it, he can go up there and sit down and he can turn the pages of the 900,000, or however many it is, until he finds what he wants.

1 MR. BECK: Let me add to it, because I do 2 have some specific recollections. First of all, I reviewed probably about ten 3 boxes of materials in Birmingham earlier on in this 4 5 They were redacted, as I recall, before I ever case. 6 saw them. 7 MR. LACKEY: And I don't know about the ones 8 in Birmingham. 9 MR. BECK: I don't know about the ones in Atlanta. We viewed -- Ms. Richardson and I viewed 10 numerous documents in the firm of Holland and Knight in 11 12 Miami. We saw them unredacted and when they came to us 13 -- we have two boxes we asked for -- they came to us redacted, after having viewed them unredacted. I guess 14 I don't know what to say to Atlanta. 15 It seems to me clearly the burden is on 16 Southern Bell to produce the information that has been 17 deleted from what we have been able to obtain. 18 19 COMMISSIONER CLARK: Let me see if I 20 understand it. You have -- it's your representation that what was in Atlanta was not redacted, none of it. 21 MR. LACKEY: Wait a minute. Got to be 22 careful. 23 It's my representation that what they saw in 24 Atlanta, I have been told, was not redacted when they

FLORIDA PUBLIC SERVICE COMMISSION

25

saw it, with the possible exception of documents that would have been solicited from other states in response to the POD.

What I said was the only way I can recover those is by re-sending the POD. I could have somebody sit down and look through them, too, but they have the same problem that Mr. Beck has. When you look through them, you may miss something that has been redacted. So I'm going to have to reissue the POD and have those people in the other states try to replicate what they sent us the first time in order to get unredacted copies. And I don't mind doing that. It's just going to take a real long time.

And I don't know about the documents in Birmingham, but they'd sort of fit the definition I told you of the documents we got from other states; we'd have to redo those.

The ones at Holland and Knight, I thought that was on the 163 and the 760 docket, but in any event, they were unredacted when he saw them. Now, he has redacted copies of them, but he's seen the unredacted ones.

MR. BECK: Right. But then when we get it -you know, I obviously reviewed large volumes. When I
get, you know -- we tag things that we want to go

| 1 | through when we get them back. When we get them back, |
|----|---|
| 2 | then things may be missing. So we need to have the |
| 3 | full copies of the documents that we selected as we saw |
| 4 | them, not |
| 5 | COMMISSIONER CLARK: How much information did |
| 6 | up get from Holland and Knight? |
| 7 | MR. BECK: They produced probably I think |
| 8 | they said about 500,000 pages of documents? |
| 9 | MR. LACKEY: Several young forests have died |
| 10 | over this docket. |
| 11 | MR. BECK: Out of what we saw, we selected |
| 12 | two boxes worth that we have. And with respect to the |
| 13 | Holland and Knight documents, it seems to me the remedy |
| 14 | would be to produce clean versions of those things we |
| 15 | selected in Miami. In other words, produce them the |
| 16 | same as we saw them, because what we have are copies |
| 17 | that have been with things removed from them, as we saw |
| 18 | them. Atlanta |
| 19 | MR. LACKEY: We may be able to do that, |
| 20 | because those documents how many boxes was it, |
| 21 | Charlie? |
| 22 | MR. BECK: We have two boxes. |
| 23 | MR. LACKEY: Yes. We ought to be able to do |
| 24 | that. Assuming those are still marked down at Holland |
| 25 | and Knight and they can identify which ones they sent |

you, we could probably do that without too much of a 2 burden. 3 MR. BECK: Wouldn't your folks in Atlanta 4 have copies of the raw documents and then the copies of 5 what they sent us after they got through with them? 6 MR. LACKEY: That's exactly right. And 7 that's the point I was making is that we do have the 8 unredacted documents in Atlanta. And if it were just a 9 box or two, that would be fine. You know, we've got a couple hundred boxes of documents, don't we? You know 10 better than I probably, how many documents you've got. 11 COMMISSIONER CLARK: Let me ask you with 12 respect to the Holland and Knight, produced the 13 14 unredacted ones. Okay? MR. LACKEY: We can take care of that. 15 COMMISSIONER CLARK: With respect to those in 16 Atlanta, what I'd like you to do is, if you can, narrow 17 it down to those -- those ones you know are at issue 18 that you know you're going to need and give them to 19 Southern Bell. And then you will have to solicit the 20 unredacted information from your people. 21 MR. LACKEY: All of the documents, if I 22 recall correctly, are Bate stamped. We've finally 23 24 gotten on top of our game and we are numbering them.

FLORIDA PUBLIC SERVICE COMMISSION

So if he has documents that he wants unredacted copies

25

of, we ought to be able to find them from the numbers, 2 shouldn't we, Charlie? 3 COMMISSIONER CLARK: Do what you can --4 MR. BECK: Commissioner Clark, you're asking 5 me to look and see what's not there when I don't know 6 what is not there. 7 COMMISSIONER CLARK: No. What I'm asking you to do is, at this point I would presume that you have 8 narrowed down those things that remain at issue. 9 That's what I want you to look at is those things 10 relating to particular items that you know you need. 11 MR. BECK: But it may very well be that they 12 would be at issue if the information was there. It may 13 be that the information they took out is the very 14 information we need. I can't look at the stuff without 15 the information we need and say we need it when I don't 16 know what it is. And the burden should be on Southern 17 Bell to produce this. This has been going on for eight 18 months like this. 19 20 MR. LACKEY: My response is, Commissioner Clark, we'll produce them. We'll produce them in 21 22 Atlanta. COMMISSIONER CLARK: Staff, do you have any 23 recommendations? 24 MS. GREEN: No. I'm sorry, I don't. 25

1 MR. LACKEY: Good low profile. 2 COMMISSIONER CLARK: How long would it take 3 you to get -- find out from -- let me ask you this: Don't you think your companies would -- let me make 4 sure I understand. 5 What you have in Atlanta may be redacted. 6 7 MR. LACKEY: Let's separate it into separate 8 pieces. There may be some portion of them in Atlanta that came from other states that may be redacted. 9 COMMISSIONER CLARK: Because you suggested to 10 them that "Help us out here. We don't want to have to 11 do the redacting. You do it for us." 12 MR. LACKEY: "You can tell whether it's a 13 state name as well as I can, you take it out." Right. 14 COMMISSIONER CLARK: Right. 15 MR. LACKEY: Now, the other piece that's in 16 Atlanta is, these things came in in bits and pieces, 17 18 and we don't make them come to Atlanta to see everything. Things that are reasonable volume, you 19 20 know, we put together and sent down. Those would have been redacted the very first time they saw them. 21 22 they've never seen an unredacted version of it. COMMISSIONER CLARK: All right. So you're 23 going to have to -- you're going to need to get ahold 24

25

of those.

MR. LACKEY: And they are in Atlanta. And what I'm telling you is, when you're up to the 31st POD, or whatever it is, what might have started out as a small thing is now 100,000 pages because we have been shipping them down a box at a time.

And that's what I said to Charlie. He's probably got a better idea how many boxes they have sitting over there than we do.

If he wants to see those, they are in Atlanta. He can get on a plane and go to Atlanta and thumb through them until his heart's content. But, you know, ship them all back up, box them all back up, ship them down here, you know, that's not reasonable in my opinion.

MR. BECK: Well, Commissioner, at this point I think what Bell is suggesting is unreasonable. We have filed motions on these that have been pending for about eight months. You know, at this last second to say, "We have 500,000 pages. Come up and look at them in Atlanta." It's simply not reasonable.

I think the burden is on them to identify what it is they have taken out of the documents produced. You know, we're not in a position to go look at 500,000 or a million pages of documents now, at this point, and start redoing the case brand new.

| 1 | COMMISSIONER CLARK: Okay. I will certainly |
|----|--|
| 2 | rule on this today. But I'm going to let you all go on |
| 3 | to your proceedings. |
| 4 | MR. SHREVE: Commissioner, if I may, along |
| 5 | that same line and before we leave that |
| 6 | COMMISSIONER CLARK: Just a second. Let me |
| 7 | ask Staff something else. |
| 8 | Do you have anything else we need to cover? |
| 9 | MS. GREEN: No. I had made a note about a |
| 10 | date certain for the production of documents. And I |
| 11 | really am troubled by the idea of leaving without |
| 12 | resolving that because I'm afraid we're going to be |
| 13 | here again next Friday and still not going to |
| 14 | COMMISSIONER CLARK: Which production of |
| 15 | documents? This one? |
| 16 | MS. GREEN: This and others. |
| 17 | COMMISSIONER CLARK: The unredacted. |
| 18 | MS. GREEN: Right? They were BellSouth Corp |
| 19 | documents. |
| 20 | MR. LACKEY: And the BellSouth. |
| 21 | COMMISSIONER CLARK: Oh, okay. |
| 22 | MR. LACKEY: That was the other point I |
| 23 | wanted to talk to you about. |
| 24 | COMMISSIONER CLARK: All right. |
| 25 | MR. LACKEY: BellSouth documents. |
| | |

1 COMMISSIONER CLARK: The BellSouth, the 2 unredacted and the privileged information still remain. 3 MS. GREEN: All right. Now, one thing that 4 had come to mind was that Mr. Beck had asked that this Commission be the one to take a look at the documents 5 6 and see how they had been redacted. And I was curious 7 if we had done that, how would we have gotten the 8 documents? Is there a better way to identify them? Do 9 you want Bell to reproduce all of them in toto and you set your old ones aside? We're really trying to help 10 11 here. MR. BECK: It would be exactly the same. 12 Bell would have to show you what they have taken out of 13 the documents and then try to justify their objections 14 based upon that. I can't tell you what they didn't 15 produce. 16 MS. GREEN: Your position would remain that 17 because they made the redactions they have the burden 18 to go back and find them. And I think I have some 19 exceptions for that --20 MR. BECK: It's not just the burden. 21 the only possible thing. I can't tell you what they 22 didn't provide me. 23 MS. GREEN: I understand. 24 25 COMMISSIONER CLARK: What you have in Atlanta

is unredacted unless the other companies redacted it.

MR. LACKEY: That's correct.

COMMISSIONER CLARK: Okay. Now, when you sent things down from Atlanta to Mr. Beck, you did redact some of it.

MR. LACKEY: For instance, if he asked for something that was only all half a box of documents -- and I'm just making this up, I don't know what size it was -- if it was just half a box, instead of saying "Get on a plane and come to Atlanta," we just redacted them and shipped them down here, and they came over and picked them up.

Okay. But when you do that 30 times, you know, now you've got 30 boxes or 30 half boxes, or whatever, sitting in Atlanta that have all been redacted. And again, I'm not representing these are the right numbers; I'm trying to make a point. And that is to go back now, when we have been doing it bits and pieces over the last eight or nine months and have to at one setting sit down and go through them all again is just unreasonable.

They can come look at them if they want.

They can turn the pages, and they can say, "I want that." And we'll give it to them unredacted. And they can say, "Hey, we don't want this."

1 That's the easiest way to do it. There's no point in us going through it all, identifying them all, 2 and sending them down here and then having them sit 3 down and go through them all again. They can do it one 4 5 time and we can save the energy. They have to go through them anyway. 6 7 COMMISSIONER CLARK: All right. Mr. Shreve, 8 you wanted to say something. 9 MR. SHREVE: And even a little bit beyond 10 this, I can understand what Mr. Lackey is saying about when he talked to the other states, or whoever talked 11 to the states, and sent this in to Atlanta. 12 saw that and then it was redacted. Some of it may have 13 already been redacted by the other states. 14 Then that raises a very real concern: 15 the other states pull documents totally that did not go 16 to Atlanta and we don't even know about that and can't 17 even argue about it because it wasn't there? How do we 18 know what these other states pulled and redacted? We 19 can't even question it because we haven't been to 20 Atlanta in the first place. 21 COMMISSIONER CLARK: Was that the point you 22 wanted to make earlier? 23

MR. SHREVE: Yes, ma'am.

24

25

FLORIDA PUBLIC SERVICE COMMISSION

COMMISSIONER CLARK: Mr. Lackey, you wanted

to say something on the BellSouth documents?

MR. LACKEY: I was just going to say I was just choking over the last one.

The BellSouth documents. Again I'm remiss but I don't know what POD we're up to. It's got to be somewhere in the 20s or 30s, it's different sets of PODs, none of which have been sent, I guess, to BellSouth. So we're going to have to send an entire package over there, I don't know, 200 or 300 PODs, whatever it comes out to. I don't know how long it's going to take them to do it. That's the first point.

The second point is, we will need an order if we can get one on this because we may decide that we need to appeal this. So if I could prevail on you to give us an order, a written order on that, I'd appreciate that, too.

But there is two points: One is a practical and one is legal. The practical one is I don't know how long it's going to take BellSouth Corporation to go through 200 or 300 PODs or whatever the right number is and search their records and come up with documents. So we're going to need a definite time.

And I think that's what Ms. Green was asking you for was a definite time. And I'd like to request a written order as promptly as possible, too, so that we

140 can take appropriate action on that. 2 COMMISSIONER CLARK: Mr. Beck, what is the deadline for you? At what point do you want this 3 4 information from BellSouth? 5 MR. BECK: Well, one of our motions is to 6 give us 30 days to review the documents and then file 7 testimony after we have had a chance to review all 8 discovery. We think 30 days. 9 See, the Commission is in kind of a unique posture with its prefiling testimony requirement. In 10 11 essence, the date for the prefiled testimony is the same as being in the trial and the witness taking the 12 stand. So we want time to review the documents and 13 then file testimony after we have had that. That would 14 necessitate delaying the entire case, is an obvious 15 problem. 16 But, Commissioner, we have been diligent in 17 asking for resolution of these matters. We have been 18 filing motions since May, and I don't think it should 19 be held against us that it is at the last moment now. 20 COMMISSIONER CLARK: Do you have a 21 22

recommendation as to a date?

23

24

25

MS. GREEN: Well, I think one of the problems that we encounter with finding appropriate and fair resolution of it, Commissioner, is that the request for

the information from the parent corporation has been used in a blanket fashion as well and it has not been targeted.

And so if I understand what -- my recollection of how the discovery has all been postured is all been that way, and I'm not sure that every single request is relevant to BellSouth Corporation or is documents they would even have.

MR. LACKEY: That's right. But in each case the "you, your," or the title was defined as BellSouth. So if you ruled against us, I'm obligated to send every POD over to them and say, "Look and see if you've got it." The answer may be "We don't got it." But they are going to have to look anyway.

MS. GREEN: And normally, if we were starting from scratch, as you well know, it's the 35 days to return it. So obviously something shorter than that would still be reasonable, but now we're talking about a month's worth of discovery, so --

commissioner clark: I'm going to give you 15 days to produce it or say that there isn't anything there. And then we will -- you will have the opportunity to look at it. And if you need more time or if you need to file rebuttal, file an appropriate motion.

1 MR. BECK: Commissioner Clark, 15 days is a 2 Saturday, and that's the Saturday before the Monday 3 that the hearings start. 4 COMMISSIONER CLARK: How could it be -- oh, 5 days, you're right. Wednesday before the hearing. 6 MR. LACKEY: Let me push my luck a little 7 bit. Will I be able to get a written order before then, do you think? 8 9 MS. GREEN: Yes. MR. LACKEY: And the reason I ask, quite 10 frankly, is I may be directed to take an appeal of that 11 order. 12 13 COMMISSIONER CLARK: I understand. MR. LACKEY: But once I produce the 14 documents, it's too late to take the appeal. 15 I am aware of the COMMISSIONER CLARK: Yeah. 16 fact that you have to appeal an order granting 17 18 discovery at that point. MS. GREEN: But keep in mind under the 19 20 scenario you have for the hearing, we do have 21 additional days in April, in any event, for the melding of the issues. Or if the Commission votes in favor of 22 Public Counsel's proposal, everything will be getting 23 24 moved in any event. So he should have adequate

FLORIDA PUBLIC SERVICE COMMISSION

opportunity for presenting supplemental testimony, I

25

would think.

In addition, Mr. Hatch has been checking the calendar, and there may even be a couple other days in there that would become available.

MR. BECK: Commissioner, it's not just supplemental testimony. These go to the full preparation of the case. Filing testimony, cross examining witnesses, and so forth. We need the information before the people take the stand in order to decide whether to put people on the stand and how to have our own strategy in the case.

Certainly you need everything done well before the time when people start taking the stand at all.

answered within the 15 days. Then you need to look at it and let me know what the status is for you. I mean, if you need more time and if you feel you need an extra — the ability to file — to conduct recross examination or to put on a witness. (Pause)

Let me ask you, on the privileged -- Mr.

Beck, on the privileged information and the work

product, if we make the assumption that the quality of

service is reserved for a later hearing, do those

audits relate to quality of service? I mean, is it

those issues and those witnesses that it relates to?

MR. BECK: Yes. And let me tell you the problem that exists there. You might as well get the picture.

In the other -- we have filed a motion for the reconsideration of the procedural order in Docket 910163, which is the other docket.

COMMISSIONER CLARK: Okay.

MR. BECK: That order requires us to file testimony February 1st. To my knowledge there is not -- and we've asked the full Commission to review that like we did your procedural orders.

COMMISSIONER CLARK: Okay. Is that scheduled for any reconsideration?

MR. BECK: Well, that's my point. I don't believe there is a Staff recommendation. The last agenda conference that could consider that before February 1st is the one coming up. So it looks like it will not come to the Commission -- and I could be wrong -- but it appears to me that it won't come to the Commission before the February 1st time.

That's a scant three weeks from Monday that we're expected to file testimony in the other docket.

There's no way it can happen. We've got those audits; we've got what, 15, 20 motions in the other docket that

have not been ruled on. Plus, we have a whole bunch of them we haven't ruled on yet here as well. 2 COMMISSIONER CLARK: Uh-huh. 3 MR. BECK: So there's problems in saying just 4 5 that the other docket it's April, there's a whole bunch 6 of problems besides that. 7 COMMISSIONER CLARK: Well, what I was asking you was, if that testimony is going to be taken up at 8 9 that time, how soon -- does that give us more time for a ruling on the privileged and work product? Are you 10 saying you need more time from the February date? 11 12 (Pause) I am concerned --13 MR. BECK: Oh, absolutely. Absolutely. We've asked for that, and we have asked the full 14 Commission to reconsider that. We've asked, just as we 15 did here in the other docket, we've asked for 30 days 16 after the information is produced in order before we 17 file testimony. It appears that our date for filing 18 testimony is from -- okay. 19 20 COMMISSIONER CLARK: Okay. But 30 days after that is produced is what you believe you need? 21 22 MR. BECK: Yes. 23 MR. HATCH: Commissioner Clark, with respect

FLORIDA PUBLIC SERVICE COMMISSION

to that, the reason that that's not been scheduled for

resolution by the full Commission is because it's tied

24

25

| T | right to the privilege problem. We ve already |
|----|---|
| 2 | explained why that hasn't been fixed yet but it's going |
| .3 | to be. |
| 4 | COMMISSIONER CLARK: When can you have a |
| 5 | recommendation on the |
| 6 | MR. HATCH: It depends on when we get the |
| 7 | responses to the interrogatories, the quality of those |
| 8 | responses, and whether we have to fight about them. I |
| 9 | don't know yet because I haven't gotten them back. |
| 10 | COMMISSIONER CLARK: What interrogatories |
| 11 | have to be answered? |
| 12 | MR. HATCH: Sent out a set of interrogatories |
| 13 | prior to Christmas with respect to delving into the |
| 14 | specific factual basis behind the assertion of the |
| 15 | privilege. You have to have that in order to rule on |
| 16 | the privilege |
| 17 | COMMISSIONER CLARK: When are they due? |
| 18 | MR. HATCH: Specifically, I believe next |
| 19 | week. I don't know the specific date offhand. |
| 20 | MR. LACKEY: I thought they were served on |
| 21 | the 18th of December. |
| 22 | MR. HATCH: Could be. |
| 23 | MR. LACKEY: Make them due the 18th of |
| 24 | January or somewhere in that time frame, 22nd of |
| 25 | January |

1 MR. HATCH: That could be accurate, as far as I know at the moment. 2 3 When we have that information, then we can 4 make a recommendation on privilege. But until we have 5 the recommendation on privilege, then the answer on 6 privilege is "Yes, it's privileged." And Mr. Beck 7 needs no more time to file testimony because he's not 8 going to get those documents. The answer is, it is not 9 privileged and they should be produced, then we'll have 10 to address that issue. 11 MR. ANTHONY: Commissioner Clark, I hate to add this but if the Commission finds that those 12 13 documents are not privileged, the odds are that I'm 14 going to be directed to file an appeal to the Court as 15 there already has been one, so I'm not sure when we will resolve this, just as a practical matter. 16 17 COMMISSIONER CLARK: I'm sorry, I didn't hear that last thing you said. 18 19 MR. ANTHONY: I said just as a practical matter, I don't know when that issue may be resolved. 20 21 COMMISSIONER CLARK: By the Court. 22 MR. ANTHONY: Yes, ma'am. It may be some 23 time. 24 COMMISSIONER CLARK: You can ask for 25 expedited treatment though.

1 MR. ANTHONY: We can. The last appeal we took was to the Supreme Court, which agreed that it had 2 3 jurisdiction, and I don't know they're inclined to expedite very quickly. 4 5 COMMISSIONER CLARK: The Supreme Court, our 6 Supreme Court? 7 MR. ANTHONY: Yes, ma'am. 8 COMMISSIONER CLARK: I think we can get them 9 to do it quickly. 10 All right. I want to take a break until 2:00. And as I understand it, we have the privileged 11 12 information to rule on and the unredacted issue. Okay. MR. BECK: Commissioner, we have many more 13 14 motions than that. I mean, everything from a Motion to Require Sworn Testimony by Southern Bell on quality of 15 service. They're set out at Page 196 of the draft 16 17 prehearing. We've got a motion to have a ruling on the 18 public records status of the testimony of Mr. Poucher 19 and Dr. Cooper since Southern Bell refuses to go 20 21 forward and even make the specific request. I'm sorry. I thought we had said 22 MS. GREEN: that you can't rule on those because of the --23 COMMISSIONER CLARK: Let's take a break. You 24

FLORIDA PUBLIC SERVICE COMMISSION

all get together. I'll be back.

25

1 (Brief recess.) 2 3 COMMISSIONER CLARK: As I understand it, we 4 still have the redacted issue, the privileged information. What else do we have, Mr. Beck? 5 6 MR. BECK: If you could refer to the draft 7 Prehearing Order, Page 196, we have other privileged 8 matters with respect to Item No. 4, which is --9 COMMISSIONER CLARK: What was the page number 10 again? MR. BECK: Page 196 where they are listed. 11 You have the Motion to Compel BellSouth Vice 12 13 President Sanders and BellSouth General Manager of Human Resources Cuthbertson to answer deposition 14 questions. There is in excess of 60 questions they 15 refused to answer at a deposition we conducted in June. 16 We have our fourth Motion to Compel which, I think, is 17 substantially the same as the ones you've already 18 The Motion to Impose a Penalty; it would appear 19 heard. to me that would be a full Commission matter. 20 COMMISSIONER CLARK: Yeah, I thought that 21 should be an issue in the case. 22 MR. BECK: Yeah. Citizens' Eighth Motion to 23 24 Compel and Request for In Camera Inspection of 25 Documents. That has to deal with another set of

Sworn Testimony by Southern Bell sponsoring its quality 2 of service reports that's pending. I believe it would be appropriate for you to rule on that today. Our 3 4 motion about setting intervenor testimony filing dates, 5 that's still pending. And we have our -- we have our motion to ask you to rule on the public records status 6 7 of the testimony of two witnesses that we filed. 8 COMMISSIONER CLARK: Okay. 9 MR. BECK: That's pending. You've already 10 addressed the service hearings in Palm Beach. With respect to examine the Staff's rate case audit report 11 work papers, we had access to them on Tuesday. 12 picked up copies of them on Thursday. The matter of 13 their confidentiality, of course, still remains to be 14 ruled on, because you have the Staff offering into evidence an audit, but the audit and the work papers 16 17 are confidential. But we have access to it, and I have received copies of them. So, my petition at least is 18 moot. 19 Okay. Say that again. COMMISSIONER CLARK: 20 Petition to Inspect and Examine Rate Case Audit Work 21 22 Papers is moot. MR. BECK: It's moot. We have copies of it. 23

It is still confidential, however.

15

24

25

COMMISSIONER CLARK: Right. So, we need to

COMMISSIONER CLARK: Right. So, we need to rule on that at some point.

Okay. I have just talked to the Chairman about the scheduling of this hearing. And what I have discussed with him is the notion that I have granted discovery for which an appeal appears to be imminent.

I have discussed with him the fact that we have information that has not yet been provided to Public Counsel that I feel should be provided to Public Counsel, and what that does to your ability to get ready for the case, and our ability to be assured that we have full information on the issues in the case.

I have talked to him, and we have ascertained that we can use March 18th and March 19th, which were dates set aside for an agenda conference, and then we have the week of March 22nd through 26th that we had for water and sewer rules. He has okayed moving those to move this proceeding to those dates. I feel that we have to do it in order to assure that you can provide the further discovery that Public Counsel has requested, and he will have time to look at that.

To that end, I will not rule on the motion to with respect to privileged information and work product, but I will endeavor to have a motion -- we will meet again next Friday in further -- to the extent

we can resolve more motions at that point. With regard to the privileged information and work product, I'll 2 3 endeavor to have a ruling at that time. It may be 4 complicated somewhat by the fact that the full Commission will not have ruled on the Motion for 5 Reconsideration. 6 7 With respect to the redacted information, I 8 will require you to request from your other companies 9 that they reproduce that information unredacted. I'll give you the 20 days to provide that information. 10 11 MR. SHREVE: Commissioner, on that same thing, could you also request that the other states 12 13 provide documents, if any were removed, other than just redacted? That we're not providing --14 COMMISSIONER CLARK: I mean, I would assume 15 that they provided all the information relevant in a 16 redacted form. Okay. 17 MR. LACKEY: That would be my understanding. 18 COMMISSIONER CLARK: The Motion to Compel 19 BellSouth's Mr. Sanders and Mr. Cuthbertson, I will 20 21 answer that no later than -- I will rule on that no later than next Friday. 22 The issue of imposing a penalty, that will be 23

moved to the case. As I understand it No. 7 is also an issue of privilege. And I will leave pending the

24

25

| 1 | Motion to Require Sworn Testimony sponsoring the |
|----|---|
| 2 | quality of service reports. |
| 3 | We will get an order out Monday or Tuesday on |
| 4 | requiring the parent company to provide that |
| 5 | information, so you can appeal that decision if you |
| 6 | chose to. |
| 7 | MR. LACKEY: We may not. It may not be a big |
| 8 | deal. I just want to be sure I have the option. |
| 9 | MS. GREEN: Will that be under the 20-day |
| 10 | standard as well? |
| 11 | COMMISSIONER CLARK: Yes, it is. |
| 12 | MS. GREEN: Are you counting the 20 days |
| 13 | beginning today or from the date the order goes out? |
| 14 | COMMISSIONER CLARK: We'll count it from the |
| 15 | date the order goes out. |
| 16 | MR. ANTHONY: Commissioner, I may be asking |
| 17 | the same question, does that mean that the |
| 18 | January-February hearings are now rescheduled for March |
| 19 | in their entirety? |
| 20 | COMMISSIONER CLARK: That's right. |
| 21 | MR. LACKEY: Let me follow up with my |
| 22 | question. I understand I've got to produce the |
| 23 | redacted documents. Can I produce them in Atlanta |
| 24 | since we put the hearing off until March now? |
| 25 | COMMISSIONER CLARK: Yes. |

| 1 | MR. LACKEY: Thank you. |
|----------------------|--|
| 2 | COMMISSIONER CLARK: Anything else? |
| 3 | MR. HATCH: Not that I'm aware of. Just so |
| 4 | you understand on Sanderson and Cuthbertson, that is a |
| 5 | privilege issue as well, even those answers were not |
| 6 | given as the insertion. |
| 7 | COMMISSIONER CLARK: It is appropriate to |
| 8 | reserve those. Is there anything else we have to deal |
| 9 | with at this agenda I mean, at this proceeding? |
| 10 | MR. BECK: Well, Commissioner, there is still |
| 11 | the issue of the public records status of our |
| 12 | testimony. We filed testimony by two witnesses, |
| 13 | mid-November. |
| 14 | COMMISSIONER CLARK: Okay. |
| 15 | MR. BECK: We have a dispute with Bell. Bell |
| 16 | seems to think they don't have to make a request for |
| 17 | specific confidential treatment. We're asking you to |
| 18 | force it and rule on this. It's been confidential too |
| | force it and rule on this. It's been confidential too |
| 19 | long. |
| 19 20 | |
| | long. |
| 20 | long. We filed the testimony, and we filed it here |
| 20 21 | long. We filed the testimony, and we filed it here with the Commission. |
| 20 21 22 | long. We filed the testimony, and we filed it here with the Commission. COMMISSIONER CLARK: Mr. Beck, I want to do |
| 20 21 22 23 | long. We filed the testimony, and we filed it here with the Commission. COMMISSIONER CLARK: Mr. Beck, I want to do that no later than next Friday. |

| 1 | MR. NYCE: Ma'am? |
|----|---|
| 2 | COMMISSIONER CLARK: Yes. |
| 3 | MR. NYCE: We have depositions or depositions |
| 4 | in this case are set. Are they also delayed? |
| 5 | COMMISSIONER CLARK: No. It would be my view |
| 6 | that it is not in your best interest to delay those |
| 7 | depositions. I think you need to go ahead with |
| 8 | discovery. |
| 9 | MR. NYCE: Thank you, ma'am. |
| ιο | MS. GREEN: Perhaps one thing you would like |
| 11 | to do is go ahead and take one of the February hearing |
| L2 | dates and reserve it now for a prehearing conference |
| 13 | and put everyone on notice. |
| L4 | COMMISSIONER CLARK: I don't know what date |
| L5 | we would use for that, but we will have another |
| ۱6 | prehearing conference in that time frame. |
| L7 | MS. GREEN: We'll need at least one other. |
| 18 | MR. ANTHONY: Will we still have the |
| ۱9 | prehearing conference next Friday? |
| 20 | COMMISSIONER CLARK: Yes. Well, I think, |
| 21 | what I will do, by Monday or Tuesday I will put a |
| 22 | notice out of what will be discussed on Friday so that |
| 23 | those people that feel that they need to be here can be |
| 24 | here, and those that don't feel they need to be here |
| , | dan/t mond to be home. But there are covered metions |

| 1 | that we'll deal with at that time. |
|----|--|
| 2 | If there's nothing further, we're adjourned. |
| 3 | (Hearing concluded at 2:20 p.m.) |
| 4 | |
| 5 | |
| 6 | |
| 7 | |
| 8 | |
| 9 | |
| 10 | |
| 11 | |
| 12 | |
| 13 | |
| 14 | |
| 15 | |
| 16 | |
| 17 | |
| 18 | |
| 19 | |
| 20 | • |
| 21 | |
| 22 | |
| 23 | |
| 24 | |
| 25 | |

1 FLORIDA CERTIFICATE OF REPORTER COUNTY OF LEON) 2 3 I, JOY KELLY, CSR, RPR, Commission Reporter, 4 DO HEREBY CERTIFY that the hearing in this 5 cause, Docket No. 920260-TL, was heard by the Florida 6 Public Service Commission at the time and place herein 7 stated; it is further 8 CERTIFIED that I reported in shorthand the said proceedings; that the same has been transcribed 9 10 under my direct supervision, and that this transcript, 11 consisting of 156 pages, constitutes a true and accurate transcription of my notes of said proceedings; 12 it is further 13 CERTIFIED that I am neither of counsel nor 14 related to the parties in said cause and have no 15 interest, financial or otherwise, in the outcome of 16 17 this docket. IN WITNESS WHEREOF, I have hereunto set my 18 hand at Tallahassee, Leon County, Florida, this 13th 19 20 day of January, A. D., 1993. 21 22 23 JOY KELLY, CSR, RER Office Commission Reporter 24 FPSC Bureau of Reporting

FLORIDA PUBLIC SERVICE COMMISSION

(904) 488-5981

25