

NANCY B. WHITE  
General Attorney

BellSouth Telecommunications, Inc.  
150 South Monroe Street  
Suite 400  
Tallahassee, Florida 32301  
(404) 335-0710

ORIGINAL  
FILE COPY

November 27, 1995

Mrs. Blanca S. Bayo  
Director, Division of Records and Reporting  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399

RE: Docket No. 950985A-TP

Dear Mrs. Bayo:

Enclosed please find in response to Continental Cablevision's Petition an original and fifteen copies of BellSouth Telecommunications, Inc.'s Rebuttal Testimony of Dr. Aniruddha (Andy) Banerjee and Robert C. Scheye in the captioned docket.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served on the parties shown on the attached Certificate of Service.

Sincerely,

*Nancy B. White*

Nancy B. White

- ACK
- AFA
- APP
- CAF
- CMU  *Chase*
- CTR  Enclosures
- EAG  cc: All Parties of Record
- LEG  1 A. M. Lombardo
- LIN  *orig x 5* R. G. Beatty
- OPC
- RCH
- SEC  1
- WAS
- OTH

RECEIVED & FILED

*20*  
EPSC-BUREAU OF RECORDS

*Scheye*  
DOCUMENT NUMBER-DATE

11862 NOV 28 95

FPSC-RECORDS/REPORTING

*Banerjee*  
DOCUMENT NUMBER-DATE

11861 NOV 28 95

FPSC-RECORDS/REPORTING

**CERTIFICATE OF SERVICE**

**Docket No. 950985A-TP**

**Docket No. 950985B-TP**

**Docket No. 950985C-TP**

I HEREBY CERTIFY that a copy of the foregoing has been  
furnished by Federal Express this 27th day of November, 1995 to:

RICHARD H. BRASHEAR  
ALLTELL FLORIDA, INC.  
206 WHITE STREET  
LIVE OAK, FL 32060  
904-364-2517

F. B. POAG  
CENTRAL TELEPHONE COMPANY  
OF FLORIDA  
555 LAKE BORDER DRIVE  
APOPKA, FL 32703  
407-889-6405

LAURIE A. MAFFETT  
FRONTIER COMMUNICATIONS OF  
THE SOUTH, INC.  
180 SOUTH CLINTON AVENUE  
ROCHESTER, NY 14646  
716-777-5125

BEVERLY Y. MENARD  
GTE FLORIDA, INC.  
106 EAST COLLEGE AVENUE  
SUITE 1440  
TALLAHASSEE, FL 32301  
813-224-4825

A. D. LANIER  
GULF TELEPHONE COMPANY  
115 W. DREW STREET  
PERRY, FL 32347  
904-584-0900

ROBERT M. POST, JR.  
INDIANTOWN TELEPHONE  
SYSTEM, INC.  
16001 S.W. MARKET STREET  
INDIANTOWN, FL 34956  
407-597-3113

JOHN T. MCGLEW  
N.E. FLORIDA TELEPHONE  
COMPANY, INC.  
130 N. 4TH STREET  
MACCLENNY, FL 32063  
904-259-2261

DANIEL V. GREGORY  
QUINCY TELEPHONE COMPANY  
107 W. FRANKLIN STREET  
QUINCY, GL 32351  
904-875-5214

JOHN H. VAUGHAN  
ST. JOSEPH TELEPHONE AND  
TELEGRAPH COMPANY  
502 5TH STREET  
PORT ST. JOE, FL 32456  
904-229-7221

FERRIN SEAY  
FLORALA TELEPHONE  
COMPANY, INC.  
522 N. 5TH STREET  
FLORALA, AL 36442  
334-858-3211

LYNN B. HALL  
VISTA-UNITED  
TELECOMMUNICATIONS  
P.O. BOX 10180  
LAKE BUENA VISTA, FL 32830  
407-827-2210

JODIE DONOVAN  
TCG SOUTH FLORIDA  
1133 21ST STREET, NW  
SUITE 400  
WASHINGTON, DC 20036  
202-739-0010

MICHAEL W. TYE  
AT&T  
101 NORTH MONROE STREET  
SUITE 700  
TALLAHASSEE, FL 32301  
904-425-6360

ROBIN D. DUNSON, ESQ.  
1200 PEACHTREE STREET, NE  
PROMENADE I, ROOM 4038  
ATLANTA, GEORGIA 30309  
810-8689

RICHARD D. MELSON  
HOPPING GREEN SAM & SMITH  
123 S. CALHOUN STREET  
TALLAHASSEE, FL 32301  
904-222-7500

PATRICK K. WIGGINS  
INTERMEDIA COMMUNICATIONS OF  
FLORIDA, INC.  
WIGGINS & VILLACORTA  
501 EAST TENNESSEE STREET, #B  
TALLAHASSEE, FL 32308  
904-222-1534

FLOYD SELF  
MCCAW COMMUNICATIONS  
MESSER, VICKERS, CAPARELLO,  
MADSEN, LEWIS, GOLDMAN & METZ  
215 S. CALHOUN STREET, #701  
TALLAHASSEE, FL 32301  
904-222-0720

BOB ELIAS  
FLORIDA PUBLIC SERVICE  
COMMISSION  
2540 SHUMARD OAK BOULEVARD  
TALLAHASSEE, FL 32399  
904-613-6189

RICHARD M. RINDLER  
JAMES C. FALVEY  
SWIDLER & BERLIN, CHARTERED  
3000 K STREET, NW  
SUITE 300  
WASHINGTON, DC 20007  
202-424-7500

KENNETH A. HOFFMAN, ESQ.  
RUTLEDGE, ECENIA, UNDERWOOD,  
PURNELL & HOFFMAN  
215 SOUTH MONROE STREET  
SUITE 420  
TALLAHASSEE, FL 32301-1841  
904-681-6788

PAUL KOUROUPAS  
DIRECTOR, REGULATORY AFFAIRS  
TELEPORT COMM. GROUP INC.  
TWO TELEPORT DRIVE  
SUITE 300  
STATEN ISLAND, NY 10311  
718-355-2634  
MICHAEL J. HENRY  
MCI TELECOMMUNICATIONS CORP.  
780 JOHNSON FERRY ROAD  
SUITE 700  
ATLANTA, GEORGIA 30342  
843-6373

PETER M. DUNBAR, ESQ.  
CHARLES W. MURPHY, ESQ.  
PENNINGTON & HABEN, P.A.  
215 SOUTH MONROE STREET  
2ND FLOOR  
TALLAHASSEE, FL 32301  
904-222-3533

JILL BUTLER  
FLORIDA REGULATORY DIRECTOR  
TIME WARNER COMMUNICATIONS  
2773 RED MAPLE RIDGE  
TALLAHASSEE, FL 32301  
904-942-1181

LAURA L. WILSON, ESQ.  
CHARLES F. DUDLEY, ESQ.  
FLORIDA CABLE  
TELECOMMUNICATIONS ASSN.  
310 N. MONROE STREET  
TALLAHASSEE, FL 32301  
904-681-1990

WILLIAM H. HIGGINS  
AT&T WIRELESS SERVICES  
SUITE 900  
250 S. AUSTRALIAN AVENUE  
WEST PALM BEACH, FL 33401  
407-655-7447

ANTHONY P. GILLMAN  
KIMBERLY CASWELL  
GTE FLORIDA, INC.  
c/o RICHARD M. FLETCHER  
106 EAST COLLEGE AVENUE  
SUITE 1440  
TALLAHASSEE, FL 32301  
813-228-3087

TIMOTHY DEVINE  
MFS COMMUNICATIONS  
250 WILLIAMS STREET  
SUITE 2200  
ATLANTA, GA 30303  
404-224-6115

DONALD L. CROSBY  
CONTINENTAL CABLEVISION  
7800 BELFORT PARKWAY  
SUITE 270  
JACKSONVILLE, FL 32256  
904-731-8810

A. R. SCHLEIDEN  
CONTINENTAL FIBER  
TECHNOLOGIES D/B/A ALTERNET  
4455 BAYMEADOWS ROAD  
JACKSONVILLE, FL 32217  
904-448-3390

BILL WIGINTON  
HYPERION TELECOMM.  
BOYCE PLAZA III  
2570 BOYCE PLAZA ROAD  
PITTSBURGH, PA 15241  
412-221-1888

SUE E. WEISKE  
TIME WARNER COMM.  
160 INVERNESS DRIVE WEST  
ENGLEWOOD, CO 80112

---

ORIGINAL  
FILE COPY

1                   TESTIMONY OF ANIRUDDHA (ANDY) BANERJEE  
2           ON BEHALF OF BELLSOUTH TELECOMMUNICATIONS, INC.  
3           BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION  
4                   DOCKET NO. 950985-TP  
5 REBUTTAL TESTIMONY DOCKET NO. 950985A-TP (CONTINENTAL)  
6           DIRECT TESTIMONY DOCKET NOS. 950985B-TP (MFS-FL),  
7                   AND 950985C-TP (MCIMETRO)  
8                   NOVEMBER 27, 1995

9  
10

11 Q.    Please state your name, address, and place of  
12        employment.

13

14 A.    My name is Aniruddha (Andy) Banerjee. I am a  
15        Senior Consultant with National Economic Research  
16        Associates, Inc., located at One Main Street,  
17        Cambridge, MA 02142.

18

19 Q.    Please give a brief description of your background  
20        and experience.

21

22 A.    I earned a Bachelor of Arts (with Honors) and a  
23        Master of Arts degree in Economics from the  
24        University of Delhi, India, in 1975 and 1977  
25        respectively. I received a Ph.D. in Agricultural

1 Economics from the Pennsylvania State University  
2 in 1985. I have over eight years of experience  
3 teaching undergraduate and graduate courses in  
4 various fields of Economics, and have conducted  
5 academic research that has led to publications and  
6 conference presentations.

7  
8 Since 1988, I have held various positions in the  
9 telecommunications industry. Prior to my present  
10 position, I have been an economist in the Market  
11 Analysis & Forecasting Division at AT&T  
12 Communications in Bedminster, NJ, a Member of  
13 Technical Staff at Bell Communications Research in  
14 Livingston, NJ, and a Research Economist at  
15 BellSouth Telecommunications in Birmingham, AL.  
16 In these positions, I was responsible for  
17 conducting economic and market analysis, building  
18 quantitative demand models for telecommunication  
19 services, developing economic positions and  
20 strategies, and providing expert testimony support  
21 on regulatory economic matters. In my present  
22 capacity, I provide quantitative and policy  
23 analysis for telecommunications industry clients  
24 principally on matters of concern to local  
25 exchange carriers. My curriculum vitae is

1 attached to this testimony as Exhibit AXB-1.

2

3 Q. Have you previously filed testimony before this  
4 Commission?

5

6 A. Yes. I filed direct and rebuttal testimony on  
7 behalf of BellSouth Telecommunications, Inc., in  
8 Docket 950985-TP (in response to Petition by the  
9 Teleport Communications Group) on September 15 and  
10 September 29, respectively.

11

12 Q. What is the purpose of your testimony in this  
13 Docket?

14

15 A. Following the filing of the Amended Petition by  
16 Continental Cablevision, Inc., direct testimony  
17 has been filed in this Docket by several parties  
18 on various issues relating to the financial terms  
19 and conditions of interconnection between  
20 BellSouth, the incumbent local exchange carrier  
21 (LEC), and alternative local exchange carriers  
22 (ALECs) in Florida.

23

24 These parties include Mr. A. R. (Dick) Schleiden  
25 for Continental Cablevision, Inc. (Continental),

1 Dr. Nina W. Cornell for MCI Metro Access  
2 Transmission Services, Inc. (MCImetro), Ms. Joan  
3 McGrath for Time Warner AxS of Florida, L.P., and  
4 Digital Media Partners (Time Warner), Mr. Timothy  
5 T. Devine for Metropolitan Fiber Systems of  
6 Florida, Inc. (MFS-FL), Mr. Mike Guedel for AT&T  
7 Communications of the Southern States, Inc.  
8 (AT&T), and Mr. Joseph P. Cresse for the Florida  
9 Cable Telecommunications Association (FCTA).  
10  
11 In addition, following the filing of a similar  
12 petition by MCImetro, direct testimony has been  
13 filed in support by MCImetro witnesses, Dr.  
14 Cornell and Mr. Don Price (Docket No. 950985C-TP).  
15  
16 Similarly, a petition by MFS-FL has been  
17 accompanied by direct testimony by Mr. Devine on  
18 behalf of MFS-FL (Docket No. 950985B-TP).  
19  
20 My testimony presents a consolidated response to  
21 the testimony of the above-named parties. It is  
22 rebuttal testimony to Continental's petition in  
23 Docket No. 950985A-TP and direct testimony to the  
24 petitions by MCImetro (Docket No. 950985B-TP) and  
25 MFS-FL (Docket No. 950985C-TP) respectively.



1           Whenever I cite a position taken by a witness, I  
2           shall refer also to the page number of the  
3           relevant testimony in which the position appears  
4           and identify, in parentheses, whether the  
5           testimony was in response to Continental's,  
6           MCImetro's, or MFS-FL's petition.

7  
8           The purpose of my testimony is to respond to and,  
9           where necessary, show why the positions taken by  
10          these parties are inconsistent with sound economic  
11          principles.

12

13 Q.       Please list the principal economic issues raised  
14       by these parties to which your testimony responds.

15

16 A.       The following issues were raised by various  
17       parties in connection with the financial terms and  
18       conditions of interconnection: (1) entry  
19       barriers, (2) compensation principles, (3) bill  
20       and keep compensation, (4) bill and keep practice,  
21       (5) BellSouth's proposed arrangement and  
22       imputation, and (6) contribution.

23

24 Q.       How do you propose to respond to these issues or  
25       themes in the intervenor testimonies?

1

2 A. I will first present the arguments made by various  
3 parties under these themes. Then, as appropriate,  
4 I will demonstrate where and how those arguments  
5 are inconsistent with economic principles. The  
6 positions of many of the witnesses coincide with  
7 those of Dr. Cornell (MCImetro). Accordingly, my  
8 rebuttal of and responses to Dr. Cornell's  
9 arguments should be taken as also applying, where  
10 appropriate, to the arguments of the other  
11 witnesses.

12

13

#### ENTRY BARRIERS

14

15 Q. Dr. Cornell [at 5-6 (Continental and MCImetro)],  
16 Mr. Schleiden [at 5-6 (Continental)], and Ms.  
17 McGrath [at 4-5 (Continental)] allege the  
18 existence of so-called "natural" barriers to entry  
19 in local exchange markets. To support their  
20 allegation, they argue that:

21

22 (1) entry requires very large sunk and potentially  
23 unrecoverable costs,

24

25 (2) it takes a lot of time for an entrant to grow

1           beyond a small area,

2

3           (3) consumers, unfamiliar with entrants, may need  
4           to be targeted in a manner that necessitates  
5           substantial unrecoverable marketing costs, and

6

7           (4) an entrant can be successful only to the  
8           degree that it can secure the cooperation of other  
9           interconnecting carriers.

10

11 Q.       How significant are these factors likely to be in  
12           determining the prospects for entry in Florida's  
13           local exchange market?

14

15 A.       Dr. Cornell paints an overly pessimistic view of  
16           what is likely to happen in Florida's local  
17           exchange markets. First, as is evident from the  
18           identities of the intervenors in this Docket, the  
19           likely entrants are all firms with an already  
20           substantial or growing presence in the  
21           telecommunications industry. Some potential  
22           entrants like AT&T and MCI have world-wide name  
23           recognition, reputations, and resources that match  
24           or exceed BellSouth's. Firms, like MFS-FL  
25           (represented in this Docket by Mr. Devine) and

1 Teleport, have aggressively expanded into major  
2 metropolitan markets throughout the U.S. and  
3 currently have numerous customers who generate  
4 both high traffic volumes and revenues. These  
5 firms are technologically advanced, highly  
6 experienced, and well-versed in the art of  
7 competing. The inter-exchange carriers like AT&T  
8 and MCI (represented in this Docket by Mr. Guedel  
9 and Dr. Cornell, respectively) will be formidable  
10 competitors by being able to offer local, long  
11 distance, and wireless calling on a  
12 "one-stop-shopping" basis. The likely entrants in  
13 Florida's local exchange market are hardly  
14 neophytes in the business, and can be expected to  
15 expand quickly in Florida. After all, many of  
16 their potential customers for local services are  
17 already buying their long distance offerings.

18

19 Q. Dr. Cornell claims [at 9 (Continental and  
20 MCImetro)] that without reciprocity, i.e., equal  
21 charges for interconnection between BellSouth and  
22 an ALEC, there will be a serious barrier to entry  
23 by an ALEC (even one that is just as efficient as  
24 BellSouth). Is this a real or imagined threat to  
25 entry?

1

2 A. Lack of reciprocity in this sense is not a barrier  
3 to entry. BellSouth will charge more for  
4 interconnection than it gets charged by the ALEC  
5 for the simple reason that BellSouth's rate  
6 includes contribution toward its special  
7 obligations like universal service, but the rate  
8 charged by the ALEC without corresponding  
9 obligations, rightfully, does not. This  
10 contribution is lost whenever an ALEC, rather than  
11 BellSouth, provides a service to the end user.

12

13 Asymmetry in interconnection rates would be an  
14 entry deterrent (raising the entrant's costs but  
15 not the incumbent's) only if BellSouth were not  
16 required to recover at least as much contribution  
17 from its own retail services as it does from the  
18 interconnection service. However, with  
19 appropriate imputation of the contribution, there  
20 can be no price squeeze (as parties have alleged)  
21 and, therefore, no barrier to entry. I will  
22 return to the imputation issue later in my  
23 testimony.

24

25 Moreover, if BellSouth's proposed "Alternative 1"

1 for Florida's universal service support mechanism  
2 -- calling for the assessment of a "universal  
3 service preservation charge" to inter-exchange  
4 carriers (IXCs) and ALECs on the basis of their  
5 state-wide revenues -- is accepted, then there  
6 will no longer be a contribution element for  
7 universal service support in BellSouth's switched  
8 access charge.

9

10 Q. Are you suggesting that BellSouth, but not the  
11 ALEC, should be allowed to include that  
12 contribution element in its interconnection rates?

13

14 A. No. Such contribution should only be included in  
15 the interconnection rates of LECs or ALECs that  
16 have special obligations like universal service or  
17 carrier of last resort and are obliged to provide  
18 certain types of local service at prices below  
19 cost. This form of contribution will, of course,  
20 be required so long as the present form of support  
21 mechanism for universal service, or anything  
22 resembling it, is in effect. As I stated before,  
23 BellSouth's proposed Alternative 1 would make such  
24 a contribution unnecessary.

25

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

COMPENSATION PRINCIPLES

Q. What principles have parties proposed for determining the form of compensation for interconnection?

A. Parties have proposed that the form of compensation should be based on three basic principles:

- (1) ALECs should be treated as co-carriers, not customers,
  - (2) efficient firms should not be prevented from entering the market, and
  - (3) entrant ALECs should not be compelled by the form of compensation to choose a particular technology or architecture (e.g., that of the incumbent LEC) that those firms do not want.
- [Cornell at 7-8 (Continental and MCImetro)]

Q. Do you agree with these three basic principles?

A. Not entirely. Of course, any successful interconnection arrangement is predicated on there being cooperation and agreement among interconnected carriers. Also, I can find nothing exceptionable about the idea that interconnection

1 arrangements should not deter entry by equally or  
2 more efficient firms.  
3  
4 I cannot imagine, however, that an entrant's  
5 choice of technology and architecture will depend  
6 on the form of compensation chosen for  
7 interconnection. In particular, I find Dr.  
8 Cornell's assertion [at 23-24 (Continental) and 24  
9 (MCImetro)] -- that if switched access charges  
10 were chosen as the form of compensation, the  
11 entrant would be forced to mirror the incumbent's  
12 architecture -- to be highly contrived. In my  
13 direct testimony filed in Docket 950985-TP (in  
14 response to Teleport's Petition), I had critiqued  
15 Teleport's proposal that the interconnection  
16 charge should be based only on the carrier's  
17 peak-period capacity. Instead, I had proposed  
18 moving toward an optimal two-part rate structure  
19 in which the fixed part recovers the fixed costs  
20 associated with providing interconnection and the  
21 variable part recovers the traffic-sensitive usage  
22 costs. There is nothing preventing an entrant  
23 that wishes to combine fixed plant (e.g., loops)  
24 with usage-sensitive components like switching and  
25 transport in different proportions than BellSouth



1 from devising the two-part rate structure that  
2 best recovers its costs. In that direct  
3 testimony, I had also noted that BellSouth itself  
4 is moving in the direction of the two-part rate  
5 structure which would give it additional  
6 flexibility in setting interconnection rates.

7

8 **BILL AND KEEP COMPENSATION**

9 Q. What have the parties proposed as their preferred  
10 form of compensation for interconnection?

11

12 A. All parties who filed direct testimony in this  
13 Docket proposed that the form of compensation be  
14 "bill and keep" or, as Dr. Cornell puts it,  
15 "mutual traffic exchange." [Cornell at 10-11  
16 (Continental) and 11-12 (MCImetro), McGrath at 8  
17 (Continental), Schleiden at 10-11 (Continental),  
18 Devine at 7 (Continental) and 33-35 (MFS-FL),  
19 Guedel at 13 (Continental), Cresse at 4  
20 (Continental)] Under this arrangement, there is  
21 no actual transfer of money among interconnecting  
22 carriers; each carrier merely imposes a charge on  
23 its own customers that make calls to (hence,  
24 interconnect with) customers on the networks of  
25 other carriers. For this form of compensation to

1 work properly, parties agree that traffic between  
2 interconnecting carriers must be roughly in  
3 balance [Cornell at 14 (Continental and MCImetro),  
4 McGrath at 10 (Continental)] or even if it is out  
5 of balance [Devine at 38 (MFS-FL)].

6

7 Q. Dr. Cornell claims [at 11 (Continental) and 12  
8 (MCImetro)] that bill and keep or "[m]utual  
9 traffic exchange is the most efficient means of  
10 compensating for the termination of local exchange  
11 traffic ..." because each carrier then has the  
12 incentive to minimize its termination costs and no  
13 unjustified costs are imposed on the system. Do  
14 you agree?

15

16 A. No. Bill and keep or mutual traffic exchange is  
17 definitely not the most efficient means of  
18 compensating for termination of calls originating  
19 on other networks. Dr. Cornell overlooks a number  
20 of critical real-world economic factors that could  
21 prevent bill and keep from being the most  
22 efficient means of compensation. These factors  
23 concern differences among (1) customer  
24 characteristics, (2) incentives of carriers to  
25 minimize costs, (3) carriers' cost

1 characteristics, and (4) carrier requirements for  
2 recovering contribution toward the cost of special  
3 obligations.

4

5 Q. When Dr. Cornell states that bill and keep will  
6 avoid imposing unjustified costs on the system,  
7 what is she referring to?

8

9 A. According to Dr. Cornell [at 13 (Continental) and  
10 14 (MCImetro)],

11

12 "[o]nce all the conditions for effective  
13 competition have been established, it is virtually  
14 certain that the amount of compensation that would  
15 be due to one network would be exactly offset by  
16 the amount due to the other. Unless there are  
17 significant distortions between networks, the  
18 traffic between networks tends to be in balance  
19 over time."

20

21 Predicated on such a traffic balance, Dr. Cornell  
22 believes -- a belief echoed by Ms. McGrath [at  
23 10-11 (Continental)], Mr. Schleiden [at 13  
24 (Continental)], and Mr. Devine [at 35 (MFS-FL)] --  
25 that there is little to be gained by instituting a

1       costly measurement and billing system simply for  
2       the purpose of assessing a termination-based  
3       compensation charge to interconnecting networks.  
4       Once the traffic is in balance, payments would  
5       offset and no further measurement or billing would  
6       be required. Dr. Cornell's conclusion rests  
7       primarily on her apparent conviction that:

8  
9       (1) traffic between carriers will inevitably be in  
10      balance, regardless of both the types of customers  
11      involved and the relative sizes of the carriers'  
12      networks

13      (2) compensation need not be linked to the actual  
14      costs that a carrier will incur when it terminates  
15      a call from another carrier, at any level of  
16      traffic volume between the two carriers.

17  
18      Neither of these premises is correct, nor is her  
19      conclusion.

20  
21 Q.   Please explain why.

22  
23 A.   There are at least four reasons why Dr. Cornell's  
24      reasoning is faulty. The so-called mutual traffic  
25      exchange or bill and keep proposals do not

1 represent efficient prices, and they will  
2 certainly not lead to an efficient economic  
3 outcome. First, the bill and keep proposal  
4 ignores the significance of differences among  
5 customer types. Second, it ignores how it  
6 distorts the carriers' respective incentives to  
7 minimize costs. Third, it assumes implicitly that  
8 all carriers have identical cost characteristics.  
9 Fourth, it fails to account for BellSouth's need  
10 to recover the contribution lost when it provides  
11 interconnection to an ALEC.

12

13 Q. Please explain what you mean by the bill and keep  
14 proposal ignoring differences among customer  
15 types.

16

17 A. Whether terminating traffic between entrants and  
18 BellSouth will be in balance -- a key assumption  
19 for successful bill and keep -- will depend on the  
20 types of customers that entrants will acquire. It  
21 is important to note that the mix of customers  
22 (and their associated origination-termination  
23 ratios) selected to serve will not be independent  
24 of the interconnection rates themselves. If the  
25 terminating switched access charge is outrageously

1 high, the entrant would seek customers with high  
2 origination-termination ratios. Conversely, if  
3 terminating switched access is free (or priced  
4 below the entrant's incremental cost of  
5 originating traffic), the entrant would seek  
6 customers with low origination-termination ratios.  
7 Therefore, the extent to which any traffic balance  
8 between carriers could be achieved -- if at all --  
9 will depend strongly on the mix of customers of  
10 the interconnecting carriers. Specifically, the  
11 usage characteristics of both a carrier's  
12 customers and those on other networks that call  
13 its customers will matter greatly. This means  
14 that, contrary to Dr. Cornell's suggestion,  
15 traffic balance is neither an independent nor an  
16 inevitable outcome.

17

18 Q. Please explain how bill and keep ignores the  
19 distortion in the carriers' incentives to minimize  
20 the cost of interconnection.

21

22 A. By artificially setting the termination rate to  
23 zero, bill and keep will bring about inefficient  
24 behavior. Under bill and keep, no payment is  
25 actually made by one carrier to another. Since no

1 payment is made, neither carrier has an incentive  
2 (or the means by which) to recognize the level of  
3 terminating costs incurred by the other. Thus,  
4 each carrier would focus only on minimizing its  
5 own cost of delivering traffic to the other  
6 carrier, rather than acting to minimize the total  
7 of both -- their own traffic delivery costs and  
8 the other carrier's terminating costs.

9  
10 As an example, consider the two points of  
11 interconnection proposed by BellSouth: the local  
12 switch and the tandem switch. Tandem  
13 interconnection, for example, requires that  
14 traffic be (1) switched at the tandem, (2)  
15 transported to a local switch, (3) switched again,  
16 and finally (4) delivered to the called party.  
17 Thus, tandem interconnection imposes additional  
18 switching costs and additional transport costs,  
19 which could be avoided if interconnection was to  
20 occur at the local switch. Usually, when  
21 interconnection is made at the local switch, it is  
22 switched once and then delivered to the called  
23 party. Entrants, on the other hand, would likely  
24 find it more cost-effective to deliver their  
25 traffic to BellSouth's tandem switches because

1 that would minimize their costs of carrying  
2 traffic to multiple points of interconnection.  
3 Thus, under bill and keep, entrants would not face  
4 a price which reflects BellSouth's underlying  
5 costs of interconnection. Entrants would minimize  
6 only their own cost of delivering traffic to  
7 BellSouth, but would not take into account the  
8 additional interconnection costs imposed on  
9 BellSouth because of their decisions. This is not  
10 efficient economic behavior. Simply put, under  
11 bill and keep, no single party has any incentive  
12 to unilaterally act in ways that would minimize  
13 the total end-to-end cost of a call between  
14 interconnecting networks. As the example of  
15 terminating traffic at tandems rather than at  
16 central offices shows, incentives to produce the  
17 socially most efficient outcome are diminished  
18 under bill and keep. The price of interconnection  
19 is an important signal that provides all carriers  
20 information concerning the costs imposed by their  
21 actions. Only when such information is available  
22 and carriers face the cost consequences of their  
23 actions will efficient economic decisions be made.

24

25 Q. Please explain how bill and keep is affected by



1 differences in carriers' costs?

2

3 A. Bill and keep assumes that all carriers will have  
4 identical cost characteristics. It does not  
5 recognize that networks developed by entrants in  
6 the future are likely to have different  
7 engineering and cost characteristics than the  
8 BellSouth network already in place. Indeed,  
9 contrary to Dr. Cornell's assertions, the  
10 competitive ALECs seeking mutual interconnection  
11 will differ by basic technology: we may expect to  
12 see broadband optical fiber wireline networks and  
13 cellular and PCS radio-based networks. It would  
14 be very unlikely for ALECs based on this range of  
15 technologies to have termination costs that are  
16 similar to BellSouth's. As discussed in the  
17 previous paragraph, ignoring cost differences will  
18 foster inefficient behavior.

19

20 Dr. Cornell suggests [at 11 and 16 (Continental)  
21 and at 12 and 16 (MCImetro)] that only bill and  
22 keep will allow carriers to choose their  
23 technology in a neutral fashion, i.e., without  
24 being influenced by the incumbent LEC's technology  
25 and architecture or by the form of compensation

1       elected for interconnection. Neither she nor any  
2       of the parties provide any systematic analysis or  
3       discussion of why this would be necessarily true.  
4       Significantly, they also make no attempt to  
5       analyze how bill and keep may break down when  
6       there are differences or asymmetries in cost among  
7       the interconnecting carriers.

8

9 Q.    Please explain the effect of the failure of bill  
10       and keep to account for BellSouth's need to  
11       recover its lost contribution.

12

13 A.    Bill and keep does not accommodate the requirement  
14       that BellSouth be compensated for the lost  
15       contribution associated with the provision of  
16       interconnection or wholesale network functions.  
17       Some of BellSouth's retail local exchange services  
18       have always been priced above the relevant  
19       incremental costs to contribute towards recovery  
20       of:

21       (1) the fixed common costs of the ubiquitous  
22       network,

23       (2) subsidies to services priced inefficiently  
24       (e.g. basic local services and service to rural  
25       customers) to achieve certain regulatory

1 objectives, and  
2 (3) historical costs not yet accounted for because  
3 of uneconomic regulatory depreciation rates.

4  
5 Bill and keep would permit entrants' customers to  
6 avoid paying this contribution despite the fact  
7 that:

- 8
- 9 (1) by law, BellSouth must apparently continue to
  - 10 fulfill its carrier of last resort
  - 11 responsibilities,
  - 12 (2) BellSouth's network (or network elements) will
  - 13 continue to be used to provision services offered
  - 14 by entrants, and
  - 15 (3) BellSouth's retail customers (or its
  - 16 stockholders) must still provide this
  - 17 contribution.

18  
19 Q. Please summarize the principal weaknesses in the  
20 bill and keep proposal.

21  
22 A. The bill and keep proposal submitted by various  
23 parties in this Docket is based on an  
24 over-simplified view of both incentives and demand  
25 and cost circumstances that are likely to prevail

1 in Florida's competitive local exchange market.  
2 Indeed, Mr. Guedel [at 13 (Continental)] speaks  
3 admiringly of the bill and keep arrangement: "The  
4 beauty of this arrangement is its simplicity." In  
5 my opinion, such an arrangement is more simplistic  
6 than simple. Endorsing the bill and keep  
7 arrangement purely because of its apparent  
8 simplicity reveals an unwillingness to confront  
9 the tricky details of a compensation system that  
10 can -- and should -- reflect accurately and  
11 fairly the variations in demand, cost, and other  
12 market conditions. It is doubly ironic,  
13 therefore, that Mr. Guedel (alone among all  
14 parties) recommends bill and keep for the initial  
15 phase of interconnection (when the traffic between  
16 carriers will almost certainly be out of balance)  
17 but a migration to a measured system of  
18 termination charges eventually.

19  
20 There is also no economic basis for the claim made  
21 by Mr. Schleiden [at 12 (Continental)] that bill  
22 and keep is "... necessary in order to achieve  
23 traffic flow balance." This is an unsupported  
24 conjecture which, in my opinion, puts the cart  
25 before the horse. The more relevant question is

1           whether or not traffic balance must first occur  
2           before bill and keep can be successful.  Another  
3           example of a witness missing the critical  
4           importance of the traffic balance precondition for  
5           effective bill and keep is found in Mr. Devine's  
6           testimony [at 63 (MFS-FL)].  Mr. Devine misquotes  
7           the Stipulation between Teleport and BellSouth as  
8           follows:  "[Teleport and BellSouth should bill and  
9           keep whenever] it is mutually agreed that the  
10          administrative costs associated with local  
11          interconnection are no (sic) greater than the net  
12          moneys exchanged."  This readiness to move to bill  
13          and keep on the part of the two service providers  
14          is understandable:  whenever traffic is in balance  
15          so that the net compensation between the parties  
16          is zero or "small" relative to administrative  
17          costs, bill and keep is a feasible "compensation"  
18          method.  Mr. Devine appears not to recognize the  
19          significance of the balanced traffic feature.

20

21 Q.       You said earlier that, contrary to Dr. Cornell's  
22            assertions, traffic balance between  
23            interconnecting carriers is not an inevitable  
24            outcome.  Doesn't Dr. Cornell, in fact,  
25            acknowledge this possibility when she says that:

1 "[u]nless very strong incentives exist to try to  
2 select customers on the basis of their incoming or  
3 outgoing traffic patterns, the way entrants will  
4 build their networks should produce the same  
5 outcome." [at 17 (Continental) and 18 (MCImetro),  
6 emphasis in original]

7  
8 A. Yes, but Dr. Cornell makes it seem like traffic  
9 imbalance can persist only in extreme situations,  
10 i.e., traffic balance is almost inevitable. It  
11 is, of course, difficult to be clairvoyant about  
12 likely traffic patterns under interconnection in a  
13 competitive local exchange market, particularly  
14 when the interconnection arrangements themselves  
15 may create uneconomic incentives to pursue  
16 niche-marketing or opportunities for rate  
17 arbitrage. It is certainly possible for traffic  
18 to move toward balance over time. There is  
19 anecdotal evidence that similarly situated  
20 customers tend to call each other just as often (a  
21 form of "social reciprocity compact"). However,  
22 there is no reason to believe the same is  
23 necessarily true for traffic between customers who  
24 are not similarly situated: for example, between  
25 a business and its customers, or between more

1       affluent and less affluent individuals. This  
2       would be true not only for the frequency of  
3       calling, but for duration as well. There is no a  
4       priori reason to expect that traffic between, say,  
5       a major airline or bank and its regular customers  
6       or even casual information-seekers will be in  
7       balance, even in the long run. The imbalance of  
8       origination-termination ratios among certain  
9       classes of customers is a fact of life, not an  
10      unusual or extreme situation.

11

12      It is also likely for entrants to pursue a  
13      strategy of seeking out niche customers that  
14      represent the highest potential for revenues and  
15      profit to them. The targeted success of  
16      alternative access vendors (AAVs) in  
17      densely-populated metropolitan business centers is  
18      a case in point. By delivering high-quality  
19      service based on the latest "hi-cap" technology at  
20      prices that could not be matched by incumbent  
21      carriers subject to rate averaging, these AAVs  
22      made the most of their niche-entry strategy.  
23      Therefore, it is perfectly reasonable to expect  
24      entrants in Florida's local exchange market to  
25      forsake entry "on all fronts" in favor of profit

1 potential-laden sectors of the market. An entrant  
2 may never seek to equalize market share with the  
3 incumbent; there is no necessary straight-line  
4 relationship between market share and  
5 profitability. In fact, it is conceivable that  
6 even a "small" share of customers could, if the  
7 customers are selected with care, be associated  
8 with a disproportionately "large" share of  
9 revenues from interconnected traffic. That is why  
10 I find Dr. Cornell's example [at 19 (Continental)  
11 and 20 (MCImetro)] about balance despite unequal  
12 network sizes to be contrived and unpersuasive.  
13 It is offered in support of her point, but it  
14 definitely does not exhaust all possibilities  
15 including, for example, that an entrant with 10  
16 percent of all customers may have enough incoming  
17 traffic relative to outgoing traffic to generate  
18 over 50 per cent of local interconnection  
19 revenues.

20

21 Mr. Schleiden's belief [at 13 (Continental)] that  
22 without significant distortions "... the traffic  
23 exchanged by participants tends to be in  
24 approximate balance over time" is also an unproven  
25 conjecture. There has simply not been enough



1 experience yet with traffic exchange under  
2 competition to back up that belief.

3

4 In sum, the possibility that traffic will ever be  
5 in balance cannot be taken for granted. Given  
6 competitive entry, the more material question is  
7 how market strategies are likely to be devised  
8 that can turn information about customer demand  
9 and network cost characteristics to a carrier's  
10 advantage. As I remarked earlier, I do not expect  
11 entrants to be neophytes. Contrary to Dr.  
12 Cornell's somewhat surprising apprehension that  
13 entrants "...may not have the ability to make a  
14 distinction among customers based on whether they  
15 have mostly incoming or outgoing traffic" [at 18  
16 (Continental) and 19 (MCImetro)], I am willing to  
17 give those entrants more credit for their  
18 marketing savvy.

19

20 Q. Please summarize your position on bill and keep.

21

22 A. Bill and keep is an inferior alternative to  
23 BellSouth's proposed terminating switched access  
24 charge. Bill and keep relies on a very simplistic  
25 and unrealistic view of real world markets. It

1 does not generate price signals that lead to  
2 efficient economic behavior. It fails to account  
3 for fundamental differences in demand and cost  
4 characteristics and, in particular, differences in  
5 the structures, objectives, and obligations  
6 between the incumbent carrier and entrants.  
7 BellSouth's proposed interconnection rate  
8 structure is not yet textbook perfect, but it  
9 properly accounts for all costs of providing  
10 interconnection and, taken along with other rate  
11 structures BellSouth has adopted recently in  
12 Florida (e.g., its universal service funding  
13 proposal -- particularly Alternative 1 -- and its  
14 local transport restructure tariff), is headed in  
15 the right direction.

16

17 **BILL AND KEEP PRACTICE**

18 Q. What have the parties claimed about the practice  
19 of bill and keep in the United States?

20

21 A. Parties have claimed that bill and keep is a  
22 popular arrangement for interconnection between  
23 non-competing LECs in geographically contiguous  
24 territories and for exchanging extended area  
25 service calls. [Cornell at 12 (Continental) and

1 12-13 (MCImetro), McGrath at 8 (Continental), and  
2 Devine at 37 (MFS-FL)] They have also listed some  
3 states that have supposedly adopted bill and keep  
4 for local interconnection. [Schleiden at 13  
5 (Continental), McGrath at 12-13 (Continental), and  
6 Devine at 36-37 (MFS-FL)]

7

8 Q. Does this provide legitimacy to the bill and keep  
9 proposal for interconnection?

10

11 A. No. It is true that there are many instances of  
12 bill and keep among non-competing, contiguous  
13 LECs. However, at stake in this Docket is the  
14 appropriate form of compensation for  
15 interconnection among LECs that (1) compete for  
16 the same set of customers, and (2) operate within  
17 the same geographical territory. Bill and keep is  
18 definitely not the proper model for  
19 interconnection in a market with those vastly  
20 different circumstances.

21

22 Competition for customers introduces a strategic  
23 variable into the interconnection decisions of  
24 carriers. Being in the same territory, the growth  
25 of an entrant will depend on (1) the proportion of

1 customers it can entice away from the incumbent  
2 and (2) the proportion of "new" customers it can  
3 sign up. Therefore, just about every decision it  
4 makes about niche-market or growth strategy,  
5 service offerings, prices, choice of technology,  
6 etc., will be driven by the fact of competition.  
7 The incumbent will likely face a similar set of  
8 imperatives. If bill and keep does not permit a  
9 carrier (most likely the incumbent because it has  
10 the ubiquitous network) to recover the true cost  
11 of providing interconnection (including any lost  
12 contribution), then it will be handicapped  
13 unfairly in the competition for customers. These  
14 issues largely do not matter when contiguous LECs  
15 merely "hand off" traffic between themselves, but  
16 each has a secure customer base.

17

18 Q. Parties have also cited a number of states that  
19 have adopted bill and keep as the compensation  
20 arrangement for interconnection under local  
21 exchange competition. Why shouldn't Florida adopt  
22 bill and keep?

23

24 A. The whole matter of what other states have done  
25 is, in my opinion, in the eyes of the beholder.

1       Between them, parties have credited California,  
2       Connecticut, Iowa, and Michigan with having  
3       instituted bill and keep for interconnection. Mr.  
4       Devine states [at 36 (MFS-FL)]: "... the Iowa  
5       Utilities Board ordered use of the bill and keep  
6       method of compensation on an interim basis,  
7       pending the filing of cost studies." [emphasis  
8       added] In Re McLeod Telemanagement Inc., 161  
9       PUR4th 605 (Iowa U.B., Docket No. TCU-94-4, 1995),  
10       however, the Iowa Utilities Board held that it was  
11       not an appropriate permanent compensation measure.  
12       The Board reasoned that:  
13  
14       "Bill and keep may have been acceptable in a  
15       situation where extended area service traffic was  
16       exchanged between monopoly local service  
17       providers. It is an unacceptable pricing mechanism  
18       for local service traffic exchange between  
19       competing local exchange utilities. Cost-based  
20       pricing of the services provided is essential in  
21       the competitive market. Permanent bill and keep  
22       methodology would be looking backward to the  
23       monopoly regulation of the past, rather than  
24       forward to the regulation of competitive utilities  
25       in the future."

1  
2 Similarly, in Re MFS Intelenet of Maryland, Inc.,  
3 152 PUR4th 102 (MD PSC, Case No. 8584, Order No.  
4 7155, 1994), the Maryland Public Service  
5 Commission rejected MFS's request for bill and  
6 keep arrangements for termination of traffic  
7 between it and Bell Atlantic and agreed with Bell  
8 Atlantic's proposition that it and MFS should be  
9 able to charge for access to their networks. [Id.  
10 at 120] Recognizing the need for incumbent  
11 carriers to recover their fixed network costs, the  
12 Maryland Commission held that "a competitive  
13 carrier should be required to make a contribution  
14 to that portion of the joint and common costs of  
15 the ubiquitous network that was heretofore  
16 provided by the local business service which the  
17 incumbent carrier will lose to competition." [Id.  
18 at 123]

19  
20 The California Public Utility Commission (in Re  
21 Competition for Local Exchange Service, (CA PUC  
22 R.95-04-043 I.95-04-044, Decision 95-07-054,  
23 1995), in authorizing bill and keep on an interim  
24 basis only, stated that it would, at the end of  
25 one year, re-assess the effectiveness and fairness

1 of bill and keep and decide whether or not to  
2 adopt an alternative call termination approach.  
3 The California Commission further noted its policy  
4 preference for approving tariffed service prices  
5 that reflect costs and for applying the same  
6 principle to call termination services.  
7 Therefore, its interim bill and keep policy should  
8 in no way be regarded as its final policy choice.  
9 Indeed, the California Commission invited  
10 competing local carriers to come up with  
11 alternatives to bill and keep, provided they were  
12 not unduly discriminatory or anti-competitive.

13

14 In Re Illinois Bell Telephone Company, PUR4th (IL  
15 Commerce Commission, 94-0096, 94-0117, 94-0146,  
16 1995), regulators in Illinois adopted a reciprocal  
17 compensation scheme that sets an interconnection  
18 rate which

19 (1) reflects the long run service incremental cost  
20 of terminating calls,

21 (2) provides a reasonable level of contribution to  
22 Illinois Bell's overhead costs, and

23 (3) allows Illinois Bell to pass an imputation  
24 test for local traffic.

25

1 The Illinois Commission specifically rejected  
2 proposals submitted by MFS and MCI.

3

4 Finally, in Re City Signal Inc., 159 PUR4th 532,  
5 547-48 (MI PSC, Case No. U-10647, 1995), the  
6 Michigan Public Service Commission adopted bill  
7 and keep as long as traffic between  
8 interconnecting carriers is within 5 percent of  
9 balance.

10

11 Ms. McGrath [at 13 (Continental)] has cited  
12 Washington and Texas as states that have recently  
13 addressed the interconnection compensation issue.  
14 From Ms. McGrath's own summary of the decisions in  
15 these states, it does not appear that either state  
16 has adopted bill and keep as anything more than a  
17 stopgap measure.

18

19 As these instances show, there has been no great  
20 rush to transfer the bill and keep in its purest  
21 form from the interconnection-among-  
22 contiguous-LECs world to the interconnection-  
23 among-competing-LECs world. Commissions that have  
24 considered the bill and keep arrangement for  
25 interconnection in local exchange competition have



1       either adopted it on an interim basis, with  
2       reservations, or rejected it outright. This  
3       record provides no compelling reason for Florida  
4       to consider adopting bill and keep.

5

6       **BELLSOUTH'S PROPOSED ARRANGEMENT AND IMPUTATION**

7 Q.     How have parties received BellSouth's proposal for  
8       a terminating switched access charge as the form  
9       of interconnection compensation?

10

11 A.    Parties have not found BellSouth's proposed  
12       terminating switched access arrangement acceptable  
13       because allegedly

14       (1) it can cause prices of competitive retail  
15       services to be higher, despite competition, than  
16       they need be [Cornell at 30 (Continental) and  
17       30-31 (MCImetro)], and

18       (2) without imputation of the switched access rate  
19       into BellSouth's retail local exchange service  
20       prices, there is a strong possibility of price  
21       squeeze by BellSouth against the ALECs [Cornell at  
22       22-23 (Continental) and 23 (MCImetro), and Devine  
23       at 39-41 (MFS-FL)].

24

25       Moreover, parties claim that BellSouth's proposed

1 arrangement would force interconnecting ALECs to  
2 mirror BellSouth's technology [Cornell at 21  
3 (Continental) and 22 (MCImetro)] and prevent those  
4 ALECs from offering innovative new calling plans  
5 [McGrath at 15 (Continental) and Devine at 43  
6 (MFS-FL)].

7

8 Q. Dr. Cornell asserts [at 21 (Continental and  
9 MCImetro)] that "use of switched access charges  
10 for compensation for terminating local exchange  
11 traffic under Southern Bell's current regulatory  
12 restrictions would deny the public all of the  
13 benefits that could come from local exchange  
14 competition." What do you understand Dr.  
15 Cornell's concerns as being?

16

17 A. Dr. Cornell's prime concern is that BellSouth's  
18 terminating switched access charge differs from  
19 the total service long run incremental cost  
20 (TSLRIC) of switched access by a contribution  
21 element. For example, she points [at 21  
22 (Continental) and 22 (MCImetro)] to BellSouth's  
23 alleged inclusion of a "universal service  
24 preservation charge" in its interconnection price  
25 which, however, entrants are barred from doing

1 (lack of reciprocity). Also [at 28 (Continental)  
2 and 29 (MCImetro)], she concludes that any markup  
3 of the interconnection rate above its "direct  
4 cost" (TSLRIC?) -- as would be the case with a  
5 switched access rate that includes contribution --  
6 would prevent competition for retail services from  
7 achieving the lowest possible retail prices.  
8 Thus, Dr. Cornell believes, the switched access  
9 charge for interconnection would both disadvantage  
10 competitors and hurt end-user customers who buy  
11 retail services.

12

13 Q. Do you share Dr. Cornell's concerns, or consider  
14 them valid?

15

16 A. No. First, Dr. Cornell is mistaken in her belief  
17 that BellSouth's proposed universal service  
18 preservation charge (USPC) is destined solely to  
19 be a contribution element in the interconnection  
20 rate, specifically its switched access rate. As  
21 BellSouth has made clear, in Alternative 1 of its  
22 universal service funding proposal -- the  
23 alternative that BellSouth would most prefer be  
24 adopted -- the USPC is a separately tariffed  
25 element that would be assessed directly on the

1 revenues of other telecommunications carriers in  
2 Florida. The purpose of the USPC will be to raise  
3 funds for supporting universal service but to do  
4 so in a manner that differs fundamentally from the  
5 service price-based contribution elements in  
6 effect today. Under Alternative 1, the USPC would  
7 make it possible for access charges to be reduced  
8 by the amount of the universal service support.  
9 Also, the USPC would eliminate the need for any  
10 separate Carrier Common Line or Residual  
11 Interconnection charges for local interconnection.  
12 This should adequately address Mr. Devine's  
13 concern [at 43 (MFS-FL)] that "[u]nless  
14 usage-based terminating access rates are set at  
15 considerably lower levels, ALECs [will be] forced  
16 to charge usage-based rates to end-user customers  
17 to recover their costs."

18  
19 Second, the lack of reciprocity that Dr. Cornell  
20 alludes to is only a problem if a price squeeze on  
21 the competing ALECs results. A price squeeze can  
22 be eliminated by adopting principles of  
23 competitive parity. Also, Dr. Cornell's lament  
24 that retail prices, even under competition, will  
25 not be the lowest possible ignores the fact that

1 pricing of services in the regulated  
2 telecommunications industry has never followed the  
3 so-called "first best" principles. Given  
4 BellSouth's regulatory history and special  
5 obligations (the costs of which it is entitled to  
6 an opportunity to recover), efficient service  
7 prices must be determined according to "second  
8 best" principles.

9

10 Q. Please explain the principle of competitive parity  
11 and how it would solve the potential price squeeze  
12 problem.

13

14 A. In theory, competitive parity in a market has two  
15 requirements. First, there must be no price or  
16 quality discrimination, overt or implicit, between  
17 competitors. Second, the margin between the  
18 incumbent LEC's interconnection charge (which  
19 entrant ALECs must pay) and its retail price  
20 (against which the entrants must compete) must  
21 reflect the LEC's economic costs of performing the  
22 retail function for which it will be competing  
23 with entrants. One key aspect of this is the  
24 price at which interconnection service is provided  
25 to competitors.

1  
2 Competitive parity results in two theoretical  
3 pricing principles:  
4 (1) where a LEC is the sole source of the service  
5 required by an ALEC, the LEC's own retail services  
6 must be subject to the same interconnection  
7 charges as it imposes on its competitors, except  
8 to the extent that the (marginal) costs of  
9 providing interconnection to itself and to its  
10 competitors differ, and  
11 (2) the LEC's retail prices must recover both the  
12 contribution included in the interconnection  
13 charge and the incremental costs of its own retail  
14 operations.

15  
16 In economic theory, these principles are both  
17 necessary and sufficient to ensure that  
18 competitors (incumbent LECs) be neither advantaged  
19 nor disadvantaged in their retail markets because  
20 (1) they supply an input (interconnection) that  
21 other competitors (entrant ALECs) must purchase,  
22 and (2) they charge an input price  
23 (interconnection rate) that exceeds the  
24 incremental cost of that input.

25

1       These pricing principles eliminate the possibility  
2       of price squeeze because the incumbent LEC is  
3       obliged to recover at least as much contribution  
4       from its retail service as it does from its  
5       interconnection service (implying, thereby, that  
6       the "real" competition is between the incumbent's  
7       and the entrant's incremental costs). If the  
8       incumbent's costs of providing interconnection to  
9       the entrant and to itself are the same, this rule  
10       amounts to imputation of the interconnection  
11       charge in the incumbent's retail service price.  
12       If the two costs are different, then this amounts  
13       to imputation of the interconnection charge  
14       adjusted for the cost differential. Either way,  
15       the contribution in the retail price is at least  
16       as large as that in the price of interconnection  
17       and a price squeeze cannot occur.

18  
19       All of this would, of course, be moot if the USPC  
20       were to eliminate the need for including a  
21       contribution element in the price of a service.

22  
23 Q.   Please explain what "second best" pricing  
24       principles are and why they, and not Dr. Cornell's  
25       or Mr. Guedel's [at 15 (Continental)] prescription

1 of pricing interconnection at TSLRIC, should  
2 apply.  
3  
4 A. First best pricing principles apply to competitive  
5 markets where there are no "market distortions."  
6 The regulatory process is a prime source of such  
7 distortions. For example, regulation often (1)  
8 constrains the regulated firm's price-setting  
9 freedoms, (2) imposes special obligations (e.g.,  
10 below-cost pricing of basic residential service  
11 financed by artificial contributions from prices  
12 of other services), and (3) requires the regulated  
13 firm to depreciate its assets at less than the  
14 economic rate of depreciation. Other distortions  
15 arise from the special nature of certain firms,  
16 e.g., those with economies of scale which cannot  
17 recover all of their fixed costs by setting prices  
18 at no higher than marginal costs. When such  
19 distortions are present, economists recommend the  
20 use of "second best" pricing principles which set  
21 the lowest possible prices, recover all costs, and  
22 minimize the efficiency losses caused by the  
23 distortions. Second best prices, as Dr. Cornell  
24 correctly points out, are not as low as first best  
25 prices -- even with competition -- but they are



1 the lowest they can be when market distortions are  
2 present. Hence, what Dr. Cornell is lamenting is  
3 nothing less than the influence of regulation on  
4 the prices of regulated firms with special  
5 obligations.

6  
7 Finally, Dr. Cornell's suggestion that  
8 interconnection be priced exactly at TSLRIC is a  
9 departure from second best pricing. By not  
10 requiring interconnection to raise its share of  
11 the total contribution needed, it would be  
12 virtually impossible for BellSouth to cover all of  
13 its costs, including those due to its special  
14 obligations and regulatory legacy. This, in  
15 effect, would mean requiring BellSouth's other  
16 services to compensate by raising inefficiently  
17 high levels of contribution in their prices and  
18 exposing them, thereby, to greater competitive  
19 risks. Again, if the funds required for  
20 supporting the special obligations were to be  
21 raised by methods like the USPC, the  
22 interconnection rate could be brought down toward  
23 cost.

24  
25 Q. So what ensures that second best prices will

1 result if BellSouth's proposed terminating  
2 switched access rate is adopted as the  
3 interconnection rate?  
4

5 A. There are various ways to set second best prices,  
6 the best known being Ramsey pricing (that marks up  
7 the price of each service -- wholesale or retail  
8 -- in inverse proportion to its price elasticity  
9 of demand) and non-linear pricing schemes (of  
10 which the two-part rate structure that I mentioned  
11 earlier is a special case). The end result is  
12 that as long as BellSouth must (1) provide  
13 universal service and price certain basic services  
14 below cost, and (2) follow slower than economic  
15 depreciation schedules, it has a legitimate  
16 additional cost recovery problem that  
17 unencumbered-by-regulation firms in competitive  
18 markets do not.  
19

20 Q. What ensures that BellSouth cannot raise any more  
21 contribution in its service prices than is  
22 warranted by second best efficient pricing?  
23

24 A. There are several factors. First, imputation  
25 ensures that BellSouth will recover at least as

1 much contribution in its retail prices as it does  
2 in its interconnection rate. Facing potentially  
3 strong retail competition, it is unlikely that  
4 BellSouth will mark up its retail prices by any  
5 more than it absolutely has to. Thus, BellSouth  
6 will not have an incentive to recover unduly high  
7 contributions in its prices.

8  
9 Second, under Florida law and in compliance with  
10 the Commission's Order No. 91-0172, BellSouth's  
11 rates will remain capped, and in some instances,  
12 indexed to the rate of inflation for a number of  
13 years. Therefore, the opportunities to unduly  
14 raise contributions will be minimal as well.

15  
16 Finally, there will be increasing pressure from  
17 alternative technologies to keep the prices of  
18 wholesale services like interconnection down in  
19 general. Local interconnection charges are  
20 subject to the same competitive forces that led to  
21 the construction of bypass facilities when  
22 switched access rates were very high relative to  
23 costs. Higher than warranted markups will be  
24 quite unlikely in that environment.

25



1 In addition, parties ask for contribution toward  
2 BellSouth's special obligations (universal  
3 service) to be de-linked from interconnection rate  
4 matters. [Schleiden at 9 (Continental), McGrath  
5 at 7 (Continental)]

6  
7 Q. You have already addressed a number of these  
8 concerns with the contribution element in the  
9 switched access charge. Do you have any other  
10 comments with respect to those concerns?

11  
12 A. Yes. The first general concern is that  
13 contributions will cause local exchange service  
14 rates to be higher than they need be [Cornell at  
15 25 (Continental) and 26 (MCImetro)]. While I have  
16 argued above that they need not be any higher than  
17 warranted in a second best world, it is worthwhile  
18 to remember that under Florida law, and in  
19 compliance with the Commission's Order No.  
20 91-0172, BellSouth's basic local exchange service  
21 rates will stay capped until January 1, 2001  
22 (tantamount to a decline in rates in real terms).  
23 Moreover, these rates are already below cost and  
24 below where they would have been in a first best,  
25 unencumbered, competitive market. Therefore, the

1 prospect of these rates rising toward cost -- even  
2 if the rate cap were not in effect -- is hardly  
3 cause for concern on economic efficiency grounds.

4  
5 The second general concern is that if the  
6 contribution-laden switched access rate is adopted  
7 for interconnection, BellSouth will lose the  
8 incentive to reduce costs and act efficiently  
9 [Cornell at 21 (Continental and MCImetro)]. Here,  
10 too, there may be less than meets the eye. The  
11 contribution included in BellSouth's switched  
12 access price today is equal to the average retail  
13 contribution from all of BellSouth's customers.  
14 Actual contribution, however, varies widely over  
15 the customer base: it varies directly with a  
16 number of customer characteristics, namely, size,  
17 usage volume, and the cost to serve. Since new  
18 entrants will more than likely concentrate their  
19 efforts on the more profitable customers -- those  
20 that generate above-average amounts of  
21 contribution -- the amount of contribution  
22 collected by BellSouth in its interconnection  
23 price will be, on average, less than the amount of  
24 contribution actually forgone when the more  
25 profitable customers are served by an alternative

1 carrier. Hence, BellSouth will not be truly  
2 compensated for the lost contribution unless  
3 entrants also serve a customer mix that  
4 corresponds to the average BellSouth customer  
5 today.

6  
7 Finally, it bears repeating that the USPC or a  
8 similar means for raising support toward  
9 BellSouth's special obligations will greatly  
10 attenuate the need for contribution-laden pricing  
11 of BellSouth's services. If such a mechanism is  
12 adopted, issues like imputation and other  
13 competitive safeguards against price squeeze would  
14 become even less important. As it stands, I  
15 believe, there are sufficient safeguards available  
16 even if contribution toward special obligations  
17 was to remain a fixed part of BellSouth's service  
18 prices.

19  
20 Q. Some parties (in particular, Devine at 12-13  
21 (MFS-FL)) have argued for de-linking the  
22 interconnection rate from universal service  
23 considerations and, therefore, to the contribution  
24 element. Others have argued that the contribution  
25 should be included in the prices only of retail

1 services, not wholesale services like  
2 interconnection. Do you agree?

3

4 A. No. Universal service considerations cannot be  
5 ignored because, as long as USPC or similar  
6 mechanisms are not adopted, interconnection  
7 service, like all other BellSouth non-subsidized  
8 services, must continue to contribute toward  
9 universal service.

10

11 Furthermore, it is perfectly appropriate to  
12 require wholesale services to contribute as well.  
13 Wholesale services like interconnection are, in  
14 general, far less price-elastic than retail  
15 services. Efficiency losses from contributions  
16 (analogous to per-unit taxes) are minimized when  
17 the greatest (least) amount of contributions are  
18 assessed to the least (most) price-elastic  
19 services. Recovering contribution from  
20 interconnection can lead to inefficient behavior  
21 only to the extent that firms can actually avoid  
22 interconnection. As long as contribution is  
23 confined mainly to unavoidable services (like  
24 interconnection or essential network facilities),  
25 the distortions imposed on carriers would be



1 minimal, and the associated welfare losses from  
2 recovering contribution from these services should  
3 be small. In contrast, recovering contribution  
4 only, or mainly, from more price-elastic retail  
5 services (which, in many cases, are already priced  
6 well above costs) will be correspondingly  
7 inefficient and welfare-reducing.

8

9

#### SUMMARY

10 Q. Please summarize your testimony.

11

12 A. Parties have filed direct testimony in this  
13 Docket, generally in support of the petitions by  
14 Continental, MCImetro, and MFS-FL, and against  
15 some of BellSouth's proposed arrangements for  
16 interconnection. In my testimony, I responded to  
17 these parties, primarily by way of rebutting Dr.  
18 Cornell's testimony.

19

20 This rebuttal testimony was directed at six broad  
21 categories of issues raised by the intervenors.  
22 These included (1) entry barriers, (2)  
23 compensation principles, (3) bill and keep  
24 compensation, (4) bill and keep practice, (5)  
25 BellSouth's proposed arrangements and imputation,

1 and (6) contribution.

2

3 The thrust of my arguments was that the alleged  
4 entry barriers are more imagined than real, given  
5 the likely nature of entrants and the regulatory  
6 strictures that will continue to apply to  
7 BellSouth (particularly under its price regulation  
8 plan). I argued that the bill and keep  
9 arrangement proposed by the intervenors would be  
10 inefficient, self-serving, and likely to be  
11 inferior to the BellSouth proposed switched access  
12 charge arrangement. I pointed out the numerous  
13 errors of omission and commission in the economic  
14 analysis of bill and keep compensation, notably,  
15 the failure to take account of real-world  
16 differences in customer demand and network cost  
17 characteristics. I showed that by applying  
18 principles of competitive parity, imputation, and  
19 second best pricing, the BellSouth interconnection  
20 compensation alternative would promote efficient  
21 competition and provide incentives for minimizing  
22 costs, without penalizing BellSouth for its  
23 historical regulatory commitments and special  
24 obligations. However, even the need for  
25 imputation or other safeguards against price

1 squeeze would disappear if universal service  
2 support were to be raised through separate  
3 elements like the universal service preservation  
4 charge, rather than through contributions included  
5 in service prices. Contrary to the fears  
6 expressed by Dr. Cornell and others, BellSouth's  
7 proposed arrangement would be a further step in  
8 the direction of the optimal interconnection rate  
9 structure and maximize the benefits to the public  
10 of local exchange competition.

11

12 Q. Does this conclude your testimony?

13

14 A. Yes.

15

16

17

18

19

20

21

22

23

24

25

## **ANIRUDDHA (ANDY) BANERJEE**

### **BUSINESS ADDRESS**

National Economic Research Associates, Inc.  
One Main Street  
Cambridge, Massachusetts 02142  
(617) 621-2604

Dr. Aniruddha (Andy) Banerjee is a Senior Consultant at NERA. He is responsible for providing analysis of and testimony on regulatory and economic issues of concern to telecommunications companies, preparing and responding to interrogatories in regulatory proceedings, and conducting econometric/statistical analysis to support marketing and market research activities of telecommunications companies. His market research activities are carried out, as needed, in collaboration with leading providers of telecommunications data or directly with telecommunications companies.

Before coming to NERA, Dr. Banerjee was a Research Economist at BellSouth Telecommunications where he was responsible for providing economic policy guidelines to key decision-makers and the Officer Body, preparing testimony and cross-examination questions, responding to interrogatories, and building econometric models to answer business questions. He provided quantification support on BellSouth's design of a price cap regulatory framework, and contributed to BellSouth's policies on local and toll imputation, universal service, interconnection pricing, rate rebalancing, and per use pricing of vertical services. He also represented BellSouth's participation in the National Telecommunications Demand Study, an ongoing study of demand trends in the telecommunications industry.

Prior to BellSouth, Dr. Banerjee was a Member of the Technical Staff at Bell Communications Research and a Staff Supervisor at AT&T. Dr. Banerjee has several years of experience teaching graduate and undergraduate courses in economic theory, statistics, econometrics, industrial organization, and public finance. He has conducted research on the dynamics of futures markets and various aspects of time series econometrics. He has presented a number of papers on telecommunications economics issues at national business and academic conferences.

### **EDUCATION**

**THE PENNSYLVANIA STATE UNIVERSITY**

Ph. D., Agricultural Economics, 1985

UNIVERSITY OF DELHI, INDIA  
M.A., Economics, 1977

UNIVERSITY OF DELHI, INDIA  
B.A., Economics (Honors), 1975

## **EMPLOYMENT**

### **NATIONAL ECONOMIC RESEARCH ASSOCIATES, INC.**

1995- Senior Consultant, Communications Practice. Responsible for applying economic theory, regulatory economics, and econometric analysis to a variety of tasks: supporting telecommunications firms in litigation and regulatory matters, market research, and strategic planning.

### **BELLSOUTH TELECOMMUNICATIONS**

1992-1995 Research Economist, Statistics and Econometrics Group. Developed, led, and disseminated economic and econometric research on issues of concern to BellSouth Telecommunications in particular and the telecommunications industry in general. Contributed to each of the following areas: regulatory economics, demand analysis (growth and elasticities), market potential, diffusion, pricing, cost, new product planning, forecasting, market research, competitive analysis, and the development of strategy/policy positions for BellSouth. Supervised and collaborated with other BellSouth economists and strategic planners and outside consultants.

### **BELL COMMUNICATIONS RESEARCH**

1989-1992 Member of Technical Staff, Regulatory Economics and Pricing Theory, Demand Response Analysis Group. Developed various statistical and econometric methods and models that are applicable to the study of demand for various types of telephone service. The focus was on analysis, forecasting, and rate design support to client companies including BellSouth, U S West, NYNEX, and Bell Atlantic. Developed software for demand and market potential analysis using advanced mathematical/statistical languages. Transformed original techniques research into business tools for analysts within client companies.

## AT&T COMMUNICATIONS

1988-1989 Staff Supervisor, Market Analysis and Forecasting, Consumer Markets and Services. Assisted and contributed to demand analysis and forecasting efforts of the group. The focus was on demand issues related to AT&T's business and residential long distance telephone services.

## THE PENNSYLVANIA STATE UNIVERSITY

1985-1988 Assistant Professor, Department of Economics. Developed and taught undergraduate and graduate courses in economics and econometrics. Conducted personal research in economics and econometrics. Supervised graduate student research leading to M.S. and Ph.D. degrees in economics. Developed the econometrics component of a new graduate program in policy analysis at Penn State. And, advised undergraduate economics students on their curriculum and course selection. Taught courses on introductory macro-economic theory, introductory and intermediate micro-economic theory, industrial organization, public sector economics, statistics, and introductory econometrics. Developed and taught advanced graduate econometrics and time series courses (frequency-domain econometrics and spectral analysis, dynamic simultaneous equations systems and state space models, causality, model testing and validation, nonlinear time series, and asymptotic theory.

1982-1985 Instructor, Department of Economics. Taught a number of undergraduate economics courses including macro-economic theory, micro-economic theory, public sector economics, and statistical foundations of econometrics.

1979-1982 Research Assistant, Department of Agricultural Economics & Rural Sociology. Assisted in research activities of Professor Robert D. Weaver of the Department of Agricultural Economics. Research areas included: stabilization of prices of internationally traded agricultural commodities; choice under risk-aversion by a firm faced with multiple sources of uncertainty; impacts of public policy on risk-averse firms; market efficiency, role of information, distribution of asset returns, and market equilibrium; and productivity and cost relations in the wheat, corn, and soybean producing areas of the U.S. using crop survey data from the U.S. Department of Agriculture. Most of the work consisted of literature research, writing computer programming, and econometric data analysis.

## **UNIVERSITY OF DELHI, INDIA**

1977-1979 Lecturer, Department of Economics, Shri Ram College of Commerce. Taught undergraduate economics courses including micro-economic theory, public finance, and economic planning and policy.

## **HONORS AND AWARDS**

Phi Kappa Phi, inducted 1982

Gamma Sigma Delta Honor Society of Agriculture, inducted 1983

Marquis' Who's Who in the South and Southwest, 1995-96

Department Head Award, BellSouth Telecommunications, 1993

Department Head Commendation, Bell Communications Research, 1992

Vice President's Award, Bell Communications Research, 1990

## **AFFILIATIONS**

American Marketing Association

National Association of Business Economists

## **PAPERS AND PUBLICATIONS**

### **CONTRIBUTIONS TO NERA REPORTS**

"Economies of Scope in Telecommunications," for Bell Canada, 1995.

"Economic Welfare Benefits from Rate Rebalancing," for Stentor Resource Centre Inc., 1995.

"Telephone Company Provision of Broadband Services: Economies of Scope, Competition, and Public Policy," for BellSouth Interactive Media Services

### **TESTIMONY**

Direct Testimony addressing interconnection rate structure design, on behalf of BellSouth Telecommunications, to Florida Public Service Commission, Docket 950985-TP, September 1995.

Rebuttal Testimony critiquing bill and keep compensation for interconnection, on behalf of BellSouth Telecommunications, to Florida Public Service Commission, Docket 950985-TP, September 1995.

Wrote significant sections of testimony presented to regulatory commissions on price cap and local competition (Vermont, Louisiana) and universal service issues (Louisiana, Tennessee)

### **TELECOMMUNICATIONS-RELATED PAPERS**

"The Case Against Imputation of Access Charges in IntraLATA Toll Prices: Economic Efficiency and Fairness Reconsidered," BellSouth Telecommunications, 1994.

"Pricing of Local Exchange Interconnection Service From the Perspective of Economic Theory," BellSouth Telecommunications, 1993.

"Economies of Scale and Scope, Subadditivity of Costs, and Natural Monopoly Tests for Regulated Utilities," BellSouth Telecommunications, 1993.

"Fairness and Economic Efficiency in Regulation: Imputation v. Equal Contributions in IntraLATA Toll Pricing," Report to the Task Force on Imputation of Access Charges in IntraLATA Toll Price, BellSouth Telecommunications, 1993.

"Economic Analysis of Efficient versus Imputation-Based Pricing by a Regulated Public Utility," Report to the Task Force on Imputation of Access Charges in IntraLATA Toll Price, BellSouth Telecommunications, 1993.

"E: A Maximum Likelihood Estimation Program, A User's Guide to Some Applications," Bell Communications Research, 1992.

"Error Components Panel Data Modeling of Share Equation Systems: An Application to Telecommunications Access Demand," Bell Communications Research, 1989.

"Analysis of Demand Migration and Take Rates for Special Access High Capacity Services," Bell Communications Research, 1990.

"Business Outbound Service System: An Empirical Modeling Framework," AT&T, 1989.

### **MISCELLANEOUS PAPERS**

"Does Futures Trading Destabilize Cash Prices? Evidence for U.S. Live Beef Cattle," (with R.D. Weaver), Journal of Futures Markets, Vol 10(1), 1990, (pp. 41-60).

"Market Structure and the Dynamics of Retail Food Prices," (with R.D. Weaver and P. Chattin), Northeastern Journal of Agricultural and Resource Economics, Vol 18(2), 1989, (pp. 160-170).

"Cash Price Variation in the Live Beef Cattle Market: The Causal Role of Futures Trade," (with R.D. Weaver), Journal of Futures Markets, Vol 2(4), 1982, (pp. 367-389).



"Unemployment Rate Dynamics and Persistent Unemployment Under Rational Expectations: A Comment," (with V. Moorthy), Working Paper No. 8-87-1, Department of Economics, The Pennsylvania State University, 1987.

"The Standard Errors of Characteristic Roots of a Dynamic Econometric Model: A Computational Simplification," Working Paper No. 5-87-3, Department of Economics, The Pennsylvania State University, 1987.

"Market Structure, Market Power, and Dynamic Price Determination in the Retail Food Industry," (with R.D. Weaver), Working Paper No. 5-87-2, Department of Economics, The Pennsylvania State University, 1987.

"Does Futures Trading Destabilize Cash Prices? Evidence for Live Beef Cattle," (with R.D. Weaver), Working Paper No. 5-87-1, Department of Economics, The Pennsylvania State University, 1987.

"Existence of Portfolios with Simultaneous Trading in Unrelated Speculative Assets," Working Paper No. 8-86-2, Department of Economics, The Pennsylvania State University, 1986.

"Models of Cash-Futures Market Complexes for Commodities Characterized by Production Lags," Working Paper No. 7-86-2, Department of Economics, The Pennsylvania State University, 1986.

"Cash Price Stability in the Presence of Futures Markets: A Multivariate Causality Test for Live Beef Cattle," (with R.D. Weaver), Staff Paper No. 45, Department of Agricultural Economics and Rural Sociology, The Pennsylvania State University, 1981.

"Optimal Interpolation and Distribution of Time Series by Related Series Using a Spectral Estimator for the Residual Variance," Bell Communications Research, 1990.

"Size and Power Characteristics of Three Tests of Nonlinearity in Time Series," AT&T, 1989.

"Model Testing and Selection in Applied Econometrics," AT&T, 1989.

## **RECENT CONFERENCE PRESENTATIONS**

"On Modelling the Dynamics of Demand for Optional and New Services," International Communications Forecasting Conference, Toronto, Canada, June 13-16, 1995.

"The Case Against Imputation of Access Charges in IntraLATA Toll Prices: Economic Efficiency and Fairness Reconsidered," Rutgers University Advanced Workshop in Regulation and Public Utility Economics, Seventh Annual Western Conference, San Diego, CA, July 6-8, 1994.

"Future Directions in Modeling the Demand for Vertical Services," National Telecommunications Demand Study Conference, La Jolla, CA, March 24-25, 1994.

"E: A Maximum Likelihood Estimation Program," National Telecommunications Forecasting Conference, Crystal City, VA, June 1-4, 1993.

Discussant of "The National Telecommunications Demand Study," National Regulatory Research Conference on Telecommunications Demand, Denver, CO, August 3-5, 1992.

"Using Demographics to Predict New Service Take Rates: Discrete Choice Analysis vs. Categorical Data Analysis," National Telecommunications Forecasting Conference, Atlanta, GA, May 5-8, 1992.

"Price Cap Regulations for the LECs: Implications for Demand and Revenue Forecasting," National Telecommunications Forecasting Conference, Boston, MA, May 30, 1991.

"Demand Migration for Special Access High Capacity Services," Rutgers University Advanced Workshop in Regulation and Public Utility Economics, Third Annual Western Conference, San Diego, CA, July 11-13, 1990.

"Error Components Panel Data Modeling of Telecommunications Access Demand," Bellcore-Bell Canada Telecommunications Demand Analysis Conference, Hilton Head, SC, April 22-25, 1990, and Bell Atlantic Business Research Conference, Baltimore, MD, October 24-27, 1989.

"Analysis of Integrated Demand Systems," Rutgers University Advanced Workshop in Regulation and Public Utility Economics, Second Annual Western Conference, Monterey, CA, July 5-7, 1989.

Panel Discussion on "The Regulatory and Operational Impacts of Price Caps," National Telecommunications Forecasting Conference, San Francisco, CA, May, 1989.