

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

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In the Matter of :
Request for Submission of :
Proposals for Provision of :
Relay Service, Beginning in :
June, 1997. :

DOCKET NO. 960598-TP



PROCEEDINGS: TELECOMMUNICATIONS WORKSHOP

DATE: Tuesday, June 4, 1996

TIME: Commenced at 10:00 a.m.
Concluded at 4:25 p.m.

PLACE: Betty Easley Conference Center
Room 152
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: JOY KELLY, CSR, RPR
Chief, Bureau of Reporting
Florida Public Service Commission

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1 **IN ATTENDANCE:**

2 **JAMES FORSTALL**, Executive Director, FTRI.

3 **CHARLES ESTES**, MCI.

4 **ROBERT GIUNTOLI**, MCI.

5 **ALEXANDER FLEISCHMAN**, Florida Association of
6 the Deaf, Inc.

7 **HARRY ANDERSON**, Coalition for Persons with
8 Dual Sensory Disabilities.

9 **JULIA MAYES**, FAD.

10 **JIM HENTZ**, Florida Telecommunication Relay,
11 Inc.

12 **NORMAN H. HORTON**, Florida Telephone
13 Association.

14 **ELISE McCABE**, BellSouth.

15 **BRANDI RARUS** and, **BEN FINCHER**, Sprint
16 Communications.

17 **MIKE SCOBIE**, GTEFL.

18 **RUSSELL FLEMING**, AT&T.

19 **FOR THE FPSC:**

20 **RICHARD TUDOR**, **ALAN TAYLOR**, **LAURA KING** and
21 **DON McDONALD**, FPSC Division of Communications.

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INTERPRETERS:

TONY C. BRAY

BRENDA DENCER

P R O C E E D I N G S

(Meeting convened at 10:00 a.m.)

MR. TUDOR: All right. We'll go ahead and get started.

As you can see, we'll be a small group today, and that's great. That will allow us to be very informal, and I hope everyone that wants to participate will feel very free to do that at anytime in our discussions today.

We're meeting today in a Staff workshop in our Docket 960598. And that docket will be the one that we will use to take us through the RFP process. And will probably remain open throughout the contract negotiation period and then even on into the life of the contract. That's the process we used in our last RFP and I suspect we'll do the same thing this time.

One of the -- I'll just give you some preliminary things here. One of the things I wanted to make sure everyone was aware of was that there was a proposed Florida law this past session that would have allowed for us to recruit multiple providers for relay service. That law made its way fairly well through the process until the end of the session and then it just did not succeed in passing, just did not ever get calendared. So we'll be pursuing this RFP

1 under a single provider concept.

2 Our purpose here today is to take advantage
3 of the experience that various providers have to help
4 us in the development of the RFP. There's certainly
5 been technology changes since the last RFP was issued
6 several years ago. It seems like just yesterday, but
7 it has been several years now. So we would like to
8 take advantage of that experience that telephone
9 companies have and other possible providers have in
10 developing our new RFP. Of course, after we issue our
11 RFP we'll go through a process of making sure that all
12 of the potential bidders understand the RFP as issued.

13 But at this point in time and in our meeting
14 today we will be attempting to receive input that will
15 help us to develop that next RFP. So we thank you for
16 being here today.

17 We'll be taking a couple of breaks along the
18 way for the benefit of our court reporter and
19 interpreters. There are restrooms at the back of this
20 hearing room. If you go out in the hallway, it's
21 behind this room, our restrooms. If you go out the
22 back doors of this hearing room, straight ahead is a
23 wide hallway, and while you can't really see it when
24 you walk out there, there's a wall straight ahead and
25 behind that wall or partition there's some snack

1 machines, so you can take advantage of those during
2 the breaks.

3 We developed a handout and I hope everyone
4 has gotten a copy of that by now. It was labeled,
5 "Florida RFP Draft." And that's what we'll be working
6 from today.

7 Before we begin, let me see if there are any
8 initial questions anyone might have before we start
9 working our way through this.

10 We have a sign-in sheet that is located on
11 the front table. If anyone has not signed in on that,
12 we'd appreciate you doing so. We will also be able to
13 use that to help guide us in determining who to send
14 out copies of the RFP to. So that will be helpful in
15 helping us develop part of that mailing list. So it
16 will be to your advantage to sign in on that if you
17 have not.

18 If not, we'll proceed with the RFP draft
19 language that we have before us. Let me tell you what
20 this document is. It certainly is, as you know when
21 you look at it, just a very rough draft of some
22 language. Some of the language at the beginning is
23 some new definitions that we want to try to work
24 through and I know some of this will be very tedious,
25 but we will appreciate your input, so that we can

1 develop some definitions that will help us to all
2 understand what we're saying when we use a certain
3 term.

4 After the definition section, there's some
5 reporting requirements, and then after that, are some
6 provisions taken from the last RFP that we did. And
7 in some cases there I went through and struck through
8 some language or underlined some language that we have
9 added. Part of that new language relates to a
10 discussion with the Advisory Committee at its last
11 meeting a few weeks ago. So we have attempted to get
12 input from the Advisory Committee particularly in
13 those areas where we think that it's an issue that is
14 particularly related to the user's interface with the
15 system and with the CA and things that are
16 substantially a matter of consumer preference. And
17 there particularly we wanted to get input from them.

18 So with that, let's just start working our
19 way through this. On Page 1 the first item there is a
20 definition of answer time. And let me give you just a
21 moment -- you may have already read this, but, if not,
22 take just a moment to read through that and then let's
23 talk about some of the issues that revolve around a
24 proper definition of answer time.

25 **MR. ESTES:** Richard, may I comment, that

1 applies throughout the whole draft. We've discussed
2 this before over the past three years that the terms
3 "hearing impaired" and "speech impaired" are not
4 practically correct.

5 The proper terms to use are "deaf and hard
6 of hearing." Where you have "hearing impaired,"
7 should be changed to "deaf and hard of hearing."
8 Where there is "speech impaired," it should be changed
9 to "speech disabled."

10 MR. TUDOR: Do you believe that's a general
11 consensus within the community?

12 MR. ESTES: Yes. Yes, definitely.

13 MR. TUDOR: So rather than "hearing
14 impaired," you are saying "deaf and hard of hearing"?

15 MR. ESTES: Richard, in the deaf and hard of
16 hearing community, the use of the term "impaired" is
17 -- excuse me -- is compared to the unfortunate terms
18 that people use to refer to the black population.
19 People have very strong feelings about the word
20 "impaired."

21 MR. TUDOR: I appreciate that, Charles, and
22 we do want to be sensitive to that. And I'd
23 appreciate anybody's input along those lines.

24 Charles, you're suggesting instead of
25 "hearing impaired" was "deaf and hard of hearing," is

1 that correct?

2 **MR. ESTES:** Why.

3 **MR. TUDOR:** And instead of "speech
4 impaired," what term?

5 **MR. ESTES:** It should be changed, "speech
6 impaired" to "speech disabled."

7 **MR. TUDOR:** Speech disabled.

8 Charles, I'll look at that. There are some
9 terms that are defined in the Florida Statute, and I
10 want to make sure there's not confusion with the
11 Florida law, also, so I'll look at those two in
12 conjunction. We don't want to leave any doubt as to
13 what the terms mean, if we use them one way in the RFP
14 and a different way in the law. But perhaps we can
15 deal with that by defining them in the law in a way
16 that references the Florida law -- excuse me -- define
17 them in the RFP in a way that references the Florida
18 law, so that it's clear how they interrelate. That's
19 a good suggestion. I thank you.

20 **MR. GIUNTOLI:** Richard, if you want to look
21 further, you might change TDD to TTY, because TDD
22 means telecommunications device for the deaf and this
23 device is not only for deaf people; hard of hearing
24 people use it, speech disabled people use that device,
25 also. It's a machine that we prefer to be call TTY.

1 It's for teletext telephone.

2 MR. TUDOR: I know we had this discussion
3 one time before where the TTY, I believe, originally
4 stood for teletypewriter, and so there was also a
5 discussion of just using the two letters, TT.
6 However, there's some implications for that also. So
7 I think the general consensus has been to just use
8 TTY.

9 MR. ESTES: Yes.

10 MR. TUDOR: Does everyone seem to agree that
11 that's the best term to use?

12 MR. ESTES: Yes.

13 MS. RARUS: (Nods head.)

14 MR. TUDOR: Okay. Looking now at the
15 definition for answer time. This definition, of
16 course, will be important because it deals directly
17 with one of the primary standards by which we measure
18 the quality of service being provided by a provider.

19 So let's look first at the definition part,
20 and then right below that is a service standard
21 provision.

22 First the definition part. We would begin
23 the definition of answer time as starting when the CA
24 is ready to serve. Is that a workable starting time
25 for measuring answer time?

1 **MR. ESTES:** I don't know if I should comment
2 on this or not. We have had this award more than
3 three years now, as you know.

4 I understand the intention of the
5 Commission, but I also understand the limitations of
6 this definition and what it means. Why not just use
7 the ADA definition on answer time? It's much more
8 simple.

9 We have shown more than once through the
10 direct call profile to show that it's physically
11 impossible for some of the test findings to be from
12 the time that we receive the call to the MCI
13 equipment. We can't point fingers, of course, but I
14 think it would be good to adopt the ADA time standard.

15 **MR. TUDOR:** We're not looking so much at a
16 standard right this second as a definition. What is
17 the -- how does the ADA definition start? How does it
18 say when answer time occurs?

19 **MR. ESTES:** 85% within ten seconds.

20 **MR. TUDOR:** There's a very big problem with
21 -- that's not actually in the ADA that's in the FCC
22 rules. There's a very big problem with that in that
23 it doesn't say ten seconds from when. And that's what
24 we're trying to pin down is when does the ten seconds
25 start.

1 The FCC rules are deficient. So I would not
2 want to use those rules. We need to say when the
3 start time actually is.

4 **MS. RARUS:** When I'm looking at the
5 standard, and the FRS cannot be responsible for the
6 time that the consumer dialed the last night to the
7 time the call arrives to the location. We cannot be
8 responsible for that. We're only responsible for the
9 time that the call comes to our switch. When it
10 arrives at our switch.

11 **MR. TUDOR:** I appreciate what you're saying.
12 I would disagree to some extent with you. I would
13 agree that there perhaps is an important measure of
14 answer time that occurs within the premises of the
15 relay center itself. But I would not agree that the
16 provider has no responsibility for making sure the
17 call gets to the relay center and the time involved in
18 that.

19 I understand that not only the provider's
20 telecommunications services may be involved, but also
21 those of a local exchange company or maybe two local
22 exchange companies, and you certainly are not -- do
23 not have the primary responsibility there, but you do
24 have the responsibility of making sure the system
25 works. That might involve working with a secondary

1 provider that you use to get the call to the relay
2 center. But you certainly do have a responsibility to
3 do that.

4 **MR. ESTES:** I have a question, Richard. How
5 will this definition be used? If this will be used to
6 determine if the provider is or is not meeting
7 performance standards, then we have a problem with
8 that.

9 But if you're using this from a user's
10 perspective, if the Commission could agree to take the
11 provider's records and determine if the provider is
12 doing his part when the CA is not -- LEC is not.

13 **MR. TUDOR:** Do you believe that we would be
14 able to determine when it's the LEC's problem versus
15 the provider's problem?

16 **MR. ESTES:** MCI system measures the lead
17 call profile, or how long it is, MCI system today, has
18 no visibility beyond the MCI tandem, from the
19 tandem -- from MCI equipment on we have visibility.

20 **MR. TUDOR:** How do other states measure the
21 provider's actual results on answer time? How is it
22 that they measure, from what point in time?

23 **MR. ESTES:** From the responses of our
24 competitors that I have seen, they use the delay call
25 profile as their measure.

1 I don't know if any IXC has the ability to
2 measure from the time a call was dialed.

3 MR. TAYLOR: Charles, you're saying,
4 essentially, that no other state measures answer time
5 from the end user's perspective? Florida is taking a
6 leadership role in doing this?

7 MR. ESTES: I understand that Florida is one
8 of the few states that has Staff in the Commission to
9 perform this task.

10 MR. TAYLOR: Let me also ask you, Charles,
11 that the majority of the time MCI has met this very
12 standard, have they not, based on our reports?

13 MR. ESTES: Yes.

14 MR. TAYLOR: And it would be evidence of
15 good service on your part if you met this standard
16 each month.

17 MR. ESTES: Yes. But, Alan, when you come
18 up with a test call that drastically differs from what
19 our switch measures, we have a hard time accepting it.

20 MR. TAYLOR: But, Charles, if we have
21 complaints from consumers that talk about having to
22 hold on before they are answered, then MCI says, you
23 know, "Well, as soon as we got the call we answered
24 it." We do need to know what the problems are and MCI
25 does know. Isn't it a benefit to help address problem

1 areas and help you provide better customer service to
2 know when we place a call from a particular location
3 that maybe there's some added delay? Doesn't that
4 allow you to work with all of the parties to that call
5 to help improve response time?

6 **MR. ESTES:** No one can disagree with that,
7 Alan, but back to my question. Is this definition
8 going to be used to determine performance standards,
9 contract applied -- when this record differs
10 substantially?

11 **MR. TAYLOR:** We would use it the same way we
12 currently use it, to inquire as to what the problems
13 are when we do find substandard answer times and have
14 you respond. It could be used if you never met the
15 standard or repeatedly failed the standard to invoke
16 whatever penalties are appropriate, yes.

17 **MR. TUDOR:** Brandi, let me ask in your
18 experience where Sprint operates, how do the states
19 determine compliance with the answer time standard?

20 **MS. RARUS:** They primarily measure the time.
21 From the time the call hits the Sprint switch to the
22 time that the CA comes on line. We're taking an
23 educational step for the consumer to educate consumers
24 often. We have to make sure that the phone call goes
25 to the local exchange company, then to the Sprint

1 network, then to the relay center. So it follows that
2 path. Sometimes it is delayed from the time the
3 consumer actually dials from home to the local
4 exchange company, then to the network. But we've
5 always measured from the time the call hits the Sprint
6 switch to the time the CA picks up the call. That's
7 how we inform or what we bill the state monthly with
8 that information.

9 **MR. TUDOR:** When you say the Sprint switch,
10 where is that switch that you're talking about
11 physically located?

12 **MS. RARUS:** Most of the time would be in the
13 relay itself.

14 **MR. TAYLOR:** Does anyone disagree that ten
15 seconds on average is usually sufficient time for
16 originating call or calls to the relay center to be
17 switched by the local exchange company and to reach
18 the relay center?

19 **MR. ESTES:** There should be. There should
20 be enough, Alan, but I think you know from what you
21 have been shown that this doesn't always happen.

22 **MR. TAYLOR:** Well, Charles, as you know, our
23 concern is we travel around the state and we make
24 those test calls from different areas of the state,
25 and we would like to see access to the relay service

1 be provided uniformly from anywhere in the state. And
2 if we don't measure this from the end user's
3 perspective and just use MCI's data, we may never know
4 that from Davisville, Florida, calls take twice as
5 long as from Orlando, Florida. And that's one reason
6 we want to measure this from the end user's
7 perspective, just as -- for comparison and to look
8 like the consumer looks to the relay service, so we
9 can experience what they experience.

10 **MR. TUDOR:** Let me ask, as another part of
11 this standard -- we're using a standard of 97% being
12 answered within -- whatever standard we use, 97%. Is
13 that a -- I don't believe that number is in the FCC
14 rule, but I really don't remember. Is that the
15 standard that's used in the FCC rule, 97?

16 **MR. TAYLOR:** No, that's the 80 in ten
17 seconds, remember?

18 **MR. TUDOR:** What is the FCC rule?

19 **MR. TAYLOR:** 85% in ten seconds.

20 **MS. RARUS:** Agree.

21 **MR. TUDOR:** That's right.

22 What -- around the country and other states,
23 what's the range of the percentage standard that
24 exists if we assume that most, if not all, of the
25 states use the ten second standard? What's the

1 percentage that other states use? Is it the 85% like
2 it is in the FCC rule or is it a higher standard?

3 **MR. ESTES:** All of the RFPs that have come
4 across my desk in the past year, they all seem to use
5 the FCC regulations, 85/10.

6 **MS. RARUS:** The state of Texas has not
7 adopted the 85% to 10. They require 3.3 ASA average
8 speed of an answer.

9 **MR. TUDOR:** Brandi, when they talk about an
10 average speed of answer. Is that on an hourly, a
11 daily basis or monthly basis?

12 **MS. RARUS:** Monthly.

13 **MR. TUDOR:** Okay. I don't know if we can
14 reach any further decision on this today, but we will
15 take that into account.

16 **MR. TAYLOR:** One key question: If the RFP
17 is issued with this standard, will MCI not bid?

18 **MR. ESTES:** MCI will bid.

19 **MR. TUDOR:** Okay. Let's move on to the
20 definition of abandoned calls. This is a definition
21 that we were wanting to look at in terms of
22 particularly the traffic report.

23 Alan, why don't you express what we're
24 trying to accomplish with this?

25 **MR. TAYLOR:** Let me just ask, has everyone

1 had an opportunity to look at the definition as
2 described for abandoned call, Item 2?

3 **MR. ESTES:** Yes.

4 **MR. TAYLOR:** We are, of course, conscious
5 and aware that sometimes people change their minds
6 about calling and hang up, but we're also aware that
7 perhaps people may hang up when the phone rings for a
8 long time without being answered.

9 What this standard suggests is that the
10 relay provider who is aware the phone is ringing,
11 because we're talking about after a call reaches a
12 switch, that those calls be answered -- or be counted
13 as not meeting the answer time standard because they
14 weren't answered, they were ringing, rather than being
15 discarded.

16 **MR. ESTES:** May I say something? Alan, we
17 have shown you the delayed call, that there are a
18 large number of abandoned calls that happen in the
19 first few seconds.

20 Are you asking that even those calls, zero
21 to five, still be considered not meeting the standard?

22 **MR. TAYLOR:** Yes.

23 **MR. ESTES:** There wouldn't be that many. We
24 can't agree with that definition then.

25 **MR. TUDOR:** What we're trying to accomplish

1 is, just to make sure that we're all using the same
2 terminology, and so that it's clear what the numerator
3 and denominator are when we establish any standard, we
4 have to agree on the terms first before we can agree
5 whether a standard has been met or not. And we felt
6 like we probably needed to define the term "abandon"
7 in some way, and then work it into the definition of
8 the standard.

9 **MR. TAYLOR:** Charles, do you disagree with
10 the definition then?

11 **MR. ESTES:** Yes.

12 **MR. TAYLOR:** Abandoned calls are terminated
13 by the caller before a communication assistant answers
14 you.

15 **MR. ESTES:** No. No, not that part.

16 **MR. TUDOR:** If we're trying to measure that
17 a certain number of calls have been answered in some
18 period of time, we have to decide how many were
19 offered and that I suppose would serve as a
20 denominator and then we'd have to use as a numerator
21 some number. And as that number we would, I assume,
22 use the calls that were actually answered by a CA. So
23 the question would be, I think, in the denominator are
24 we including all calls offered or are we including
25 only calls offered of which the user does not hang up?

1 And that's why I think we need a definition.

2 **MR. ESTES:** In MCI's system the abandoned
3 calls are calculated in ASA. So that makes this part
4 a little bit redundant because you're already getting
5 the performance information, combined performance
6 information you want.

7 **MR. TAYLOR:** Charles, if a call rings for
8 181 seconds but is not answered, you're saying that
9 that call is included in the ASA?

10 **MR. ESTES:** Yes. Yes.

11 **MR. TAYLOR:** If it is not answered, is it
12 included as a failure to answer in 25 seconds or 10
13 seconds?

14 **MR. ESTES:** No. It's abandoned. So, no,
15 it is not reported as such.

16 **MR. TUDOR:** You do have a way to identify a
17 call that has been offered to the system but where the
18 customer hangs up before the CA answers?

19 **MR. ESTES:** Yes.

20 **MR. TUDOR:** Brandi, you agree you can
21 measure that?

22 **MS. RARUS:** Yes, I do.

23 **MR. TUDOR:** And it really doesn't matter
24 exactly how we treat abandoned calls as long as we all
25 agree how to treat them and how to define them.

1 **MR. ESTES:** Yes.

2 **MS. RARUS:** Yes.

3 **MR. TUDOR:** Isn't the definition of blocked
4 calls -- this definition is one that I think is
5 difficult to perhaps put into understandable English.
6 We have to decide first where the blocking occurs. We
7 talked earlier about there could be a problem with the
8 local exchange company so that the customer's call
9 really never gets out of his own city.

10 Alan, what do you have in mind in terms of
11 how to measure a blocked call?

12 **MR. TAYLOR:** Basically, again, we're looking
13 at this from the end user's perspective. We believe
14 MCI, Sprint, AT&T or any carrier is made aware through
15 reports through the local telephone company of the
16 percentage of calls that are blocked in its network.
17 And when those percentages are too high, we have an
18 opportunity certainly to make an adjustment. But,
19 again, we would be making these calls independent of
20 what MCI would be measuring, but we believe it's a
21 reasonable standard. We think from a end user's
22 perspective a blocked call is any call they have
23 dialed the relay number and it never rings or it never
24 answers.

25 **MR. TUDOR:** Would that be --

1 **MR. ESTES:** Never rings and never answers?

2 **MR. TAYLOR:** Never rings.

3 **MR. ESTES:** Alan, that is clearly a LEC
4 issue if you never get a ring.

5 **MR. TAYLOR:** No, I don't believe so. I
6 would have difficulty going to Sprint-Centel, "I
7 dialed a relay service and nothing happened." They
8 would tell me, "well, they put it on MCI's trunks and
9 the blocking could have occurred anywhere in that
10 connection." But it's MCI that is providing the
11 service and you certainly want to make sure that that
12 doesn't happen very much and you would be perhaps more
13 eager to work on it if I called you than if I called
14 Sprint-Centel. And the end user would know they were
15 trying to reach you not where it was blocked in the
16 progress of the call.

17 **MR. ESTES:** I understand what you're saying,
18 but let me put out that this RFP has requirements that
19 are beyond anything that has crossed my desk in the
20 past year.

21 Other states do not count it from the end
22 user's perspective. They count it from the provider's
23 perspective. They accept reports from other
24 provider's perspective.

25 Here is a standard that was established for

1 voice users 99% of the time to get a circuit. But in
2 the relay we have the LEC and IXC or another provider,
3 two separate systems working together.

4 **MR. TAYLOR:** Charles, are you -- Charles,
5 would you be more comfortable, then, with the 2%
6 standard or are you suggesting that relay providers
7 cannot meet the 1% standard?

8 **MR. ESTES:** Relay providers should meet the
9 1% standard. That's a DA requirement or regulation
10 requirement, yes.

11 **MR. TAYLOR:** You just don't want us to
12 require it even though you can meet it?

13 **MR. ESTES:** (Laughter) No. I want to be
14 responsible for my system, and I want the other guy to
15 be responsible for his system. I don't want to be
16 held responsible for mine and his. Is that not
17 reasonable?

18 **MR. TAYLOR:** Historically, Charles, if it's
19 any comfort to you we've always done that, held
20 whoever is responsible -- whoever is getting paid for
21 the call is responsible for making sure it's complete.

22 **MR. TUDOR:** Brandi.

23 **MS. RARUS:** I do have a question. When you
24 question how do you measure from the end user's
25 perspective? How do you evaluate that?

1 **MR. TAYLOR:** Brandi, the way we evaluate it
2 is we have engineers that actually go out and in the
3 process of evaluating telephone service around the
4 state we make test calls through the relay center. We
5 have our own TTY equipment and we initiate test calls
6 for -- to measure answer time and the blockage.

7 **MS. RARUS:** So you have an evaluation time
8 for the PSC?

9 **MR. TAYLOR:** Yes.

10 **MS. RARUS:** Okay. Thank you.

11 **MR. TUDOR:** If we were looking at this from
12 the viewpoint of calls received at the center, then
13 how would you define blocked call?

14 **MR. ESTES:** The way that you have it, 1%.
15 That's the way that we would view it.

16 **MR. TUDOR:** If you were just looking within
17 the relay center itself, would you look at blockage as
18 meaning the call was offered to the switch at the
19 center but it was never answered because the CAs were
20 all busy?

21 **MR. ESTES:** Yes.

22 **MR. TUDOR:** I have an understanding here
23 that blockage and answer time both relate to the state
24 of business of the CA, and if a caller is willing to
25 wait and let the phone ring for a long period of time,

1 then when it is finally answered it would go into the
2 answer time statistics. But if he waited ten minutes
3 and there was still no answer, he would hang up.
4 That, then, would be considered a blocked call; is
5 that right?

6 **MR. ESTES:** Abandoned. And it is calculated
7 in the ASA.

8 If you sacrifice one and access another or
9 charge another you don't meet performance standards.
10 The trick is to meet the blockage and meet the answer
11 time.

12 **MR. TUDOR:** I guess I'm trying to get a
13 handle on what a blockage actually is. If the
14 customer hangs up the call it's after waiting a long
15 time -- it is not a blocked call; it's an abandoned
16 call. If he holds for a hour or two hours, eventually
17 a CA will become available and answer the call and
18 there will be a long answer time for that call. What
19 then is a blocked call? If it's not abandoned or
20 answered, what is blocked?

21 **MR. ESTES:** A blocked call is when the
22 system will not permit the call into the center. When
23 a call comes in, it is queued. You have to manage the
24 queue to meet the ASA. If you set the queue so high
25 that a caller can ring for several minutes, then you

1 will be sure to miss the answer time step and you
2 can't do that. You must establish a limit when a
3 caller is rejected or blocked so that you can maintain
4 answer time performance balanced by one and the other.

5 **MR. TAYLOR:** So you want blockage to mean
6 only those calls that MCI or the relay provider
7 decides not to answer?

8 **MR. ESTES:** I'm not sure of the way that you
9 worded it is what you mean, Alan.

10 **MR. TAYLOR:** Well, you said that when you
11 recognized that you can't answer it within a specified
12 time frame it becomes a blocked call. So these are
13 blocked calls, and from your perspective are only
14 those calls that reach the center that you decide you
15 can't answer.

16 **MR. ESTES:** Kind of.

17 **MR. TUDOR:** Is another way of saying that is
18 that if, for example, there was some kind of situation
19 that caused a lot of people to be calling at one time,
20 that rather than them being treated by the relay
21 switch as calls that are in queue waiting -- queue
22 waiting to be answered because it would be so long
23 before they are answered -- they basically are
24 abandoned by the relay provider as opposed to the
25 caller?

1 **MR. ESTES:** The relay never abandons a call.
2 It is either blocked or it is taken, one or the other.

3 **MR. TUDOR:** Okay. What do you mean by
4 blocked? Is it in queue to be answered?

5 **MR. ESTES:** Okay. As I said, the queue can
6 be managed, set up at 1 or 1,000. You can have 1,000
7 callers all waiting in line and be in limbo until a CA
8 takes a call. Then your ASA would end up going
9 through the roof. You can't have an unlimited call in
10 queue. You have to set some kind of limit somewhere.
11 You must manage that queue so that you will meet the
12 ASA requirements. Wherever we have set the queue at
13 and other calls come in, that's the point it becomes
14 blocked.

15 **MR. TUDOR:** Does it mean that that last call
16 is refused?

17 **MR. ESTES:** If the queue is full, then the
18 next call or callers that may come in would get a busy
19 signal until the limits are reduced to the point of
20 being able to receive more calls.

21 **MR. TUDOR:** And when they receive a busy
22 signal, the caller would then hang up, correct?

23 **MR. ESTES:** When they hear what?

24 **MR. TUDOR:** A busy signal.

25 **MR. ESTES:** The caller has no choice then

1 than to hang up, yes.

2 **MR. TUDOR:** So in effect what we have is the
3 relay center abandoning that call. That's what I
4 meant earlier when I said the center can also abandon
5 a call.

6 **MR. ESTES:** We're getting into a semantics
7 argument now.

8 If the caller gives a busy signal
9 technically that is a blocked call.

10 **MR. TUDOR:** Okay. What I'm trying to do is
11 to understand this relationship between answer time
12 and a blocked call.

13 If I were to define the terms and set the
14 standards in a certain way and set up my queue
15 procedures in a certain way, I could make sure that I
16 never missed my answer time. I could tell my Centel
17 system if a call could not be answered within one
18 second, then give the caller a busy signal. I will
19 never miss my answer time.

20 **MR. ESTES:** Correct.

21 **MR. TUDOR:** And so the question comes down
22 to one of service to the customer. At what point
23 should the relay center be able to give the customer a
24 busy signal? Should a standard be established that
25 says at what point the busy signal should be provided

1 to the customer instead of putting that customer in
2 queue?

3 **MR. ESTES:** You already have that in answer
4 time.

5 **MR. TUDOR:** If a call cannot be completed
6 because it appears the answer time will be so long
7 and, therefore, the center sends back to the customer
8 a busy signal, does the center have a way to measure
9 how many calls attempted to come in and received a
10 busy signal?

11 **MR. ESTES:** Yes.

12 **MR. TUDOR:** If the problem were at the relay
13 provider's point of presence, the switch there perhaps
14 in the city where the relay center exists, the relay
15 center would never know that that call was offered,
16 would it?

17 **MS. RARUS:** We know. We know. The number
18 of calls, or the number of blocked calls because we
19 count every call that hits the switch whether it is
20 answered or not. So if the call comes through to the
21 center and hits the switch, we can't answer it, it
22 becomes blocked, we still count that call. That's
23 provided in the monthly report. But that's separate
24 from the number of abandoned calls. There are two
25 different types of reports.

1 **MR. TUDOR:** So do I understand correctly,
2 then, that if there is both an answer time standard
3 and a blocked call standard, that the relay center
4 most likely would try to meet the answer time standard
5 in preference to meeting the blocking standard if it
6 had to sacrifice one or the other. Is that probably
7 what would happen?

8 **MR. ESTES:** If you miss one or the other
9 you're not staffing enough. We try to meet both. We
10 do not want to sacrifice one for the other.

11 **MR. TUDOR:** But you're saying you do set a
12 criteria in the system so that you attempt to meet the
13 answer time standard and won't accept any further
14 calls, but instead send out a busy signal. To me,
15 that sounds like what you attempt to do is to meet the
16 answer time standard as much as possible and less
17 often meet the blockage standard, if you have to
18 choose between one or the other.

19 **MR. ESTES:** Richard, it may sound that way
20 to you, but that is truly not the case.

21 We manage the queue, as I said earlier,
22 moving it up and down so that we can meet most
23 standards.

24 If our answer time is fine and blockage is
25 too high, or if our answer time is very, very low and

1 our blockage is very high, then we haven't set it up
2 appropriately. We would then adjust to -- so that we
3 could meet both performance specs. You can set the
4 queue so low that you always answer in time, but then
5 you have high blockage and you would not meet those
6 specs.

7 **MR. McDONALD:** Why don't you compute your
8 answer time based on all calls you received at the
9 center, which would include your blockage, whatever
10 the blockage would be, plus those calls that were
11 answered? Maybe we wouldn't care what percentage
12 blockage you had if all of them are in the answer
13 time.

14 **MR. ESTES:** No. The blocked calls are not
15 counted in the ASA. The abandoned calls --

16 **MR. McDONALD:** What I'm saying is what if we
17 propose a new answer time that says any call offered
18 to your center should be considered in your answer
19 time results and then divide it into the number you
20 actually answered. That way if you want to set the
21 threshold at an hour or two we don't care as long as
22 you meet that answer time and all calls are considered
23 in that answer time.

24 **MS. RARUS:** I'd like to make a suggestion,
25 because personally I'm not very familiar with this.

1 I notice that the memo that was sent out for
2 another meeting -- was supposed to be July the 6th --
3 June 26th -- if it's all right with you, I'd like to
4 make a notation on this and then bring it back for a
5 better answer for the next meeting. We could talk
6 with our engineers. And bring you back a better
7 answer.

8 I'm not sure if you want to finish this
9 today or not. But I'd like to give you an answer.
10 I'm not comfortable with what we have right now. I'd
11 like to provide you a better explanation. It could be
12 written or it could be brought to the next meeting,
13 either.

14 **MR. TUDOR:** We'd appreciate you looking at
15 that and giving us any input you have or suggestions
16 about how to define any of these terms and how to
17 relate them to each other.

18 Let's go on to the definition of call
19 completion. That was what you described there.

20 **MR. TAYLOR:** Basically, does anyone have a
21 problem with the definition, call completions refer to
22 calls answered by the relay provider? Even FCC agrees
23 with that. All right.

24 **MR. ESTES:** (Laughter)

25 **MR. TAYLOR:** Okay. Is MCI meeting a 98% per

1 day standard?

2 **MR. ESTES:** Nods affirmatively.

3 **MR. TAYLOR:** So is that -- okay.

4 **MR. TUDOR:** Alan, in that definition, how do
5 you handle abandoned calls? I'm trying to think how
6 we would calculate that.

7 **MR. TAYLOR:** In our test calls we would not
8 call that a complete call. If we got a -- well, we
9 want MCI, we want the relay provider to distinguish in
10 its busy tones between blocked calls by having a fast
11 busy. I guess we don't really want you to use slow
12 busy and I was going to ask you this outside of this
13 meeting -- but you're not returning just a 60 IPM
14 regular busy. You're not using 60 IPM tone. You are
15 talking about a network blockage tone of 120 IPM tone.
16 Is that what you're talking about, Charles?

17 **MR. ESTES:** No. If we don't have -- if we
18 do not have enough trunks to bring the call from the
19 tandem to the center, then we have a network problem,
20 and a 120 pulse busy tone arrives at the center and we
21 can't accept the call. It's just like any other
22 business telephone. It gets a busy.

23 **MR. TAYLOR:** I'll have to look at that with
24 respect to the term, or the last RFP. But typically I
25 would not want to complete as a call completion

1 something the -- call the relay center blocked. But I
2 would need to be able to distinguish between it being
3 a network blockage. And, I guess, I need to talk to
4 you about that later. But in any case, can you meet
5 the 98% from a end user's perspective as far as
6 completing calls to the relay center and that would
7 be, in effect, answering those calls, too.

8 **MR. ESTES:** I think so.

9 **MR. TUDOR:** Let's go ahead and look at this
10 feedback definition.

11 **MR. TAYLOR:** Okay. Does everyone understand
12 the feedback definition? Is there any disagreement
13 with that?

14 **MS. RARUS:** No.

15 **MR. TUDOR:** If a caller is in queue, waiting
16 for an answer, do the centers normally provide some
17 information to the caller as this feedback would call
18 for or normally do they just simply get a ringing
19 tone?

20 **MR. TAYLOR:** Richard, this talks about the
21 second leg of the call. Feedback only applies after
22 the relay center has answered and is dialing the
23 additional call.

24 **MR. TAYLOR:** Okay. Got you. Okay. We'll
25 go ahead with the transmission.

1 **MR. TAYLOR:** With respect to the
2 transmission levels, I understand the industry
3 compatibility forum has developed standards, and we
4 would simply incorporate those into the RFP. And we
5 would ask to the extent any of those standards were
6 amended during the term of the contract, that the
7 relay provider would take note of those changes and
8 continue to comply with the revised standards. Any
9 problem with that?

10 **MS. RARUS:** No.

11 **MR. ESTES:** No.

12 **MR. TUDOR:** Okay. Do you want to take a
13 five-minute break?

14 Let's just take five minutes so the
15 reporters and interpreters have just a break for a
16 minute. Five minutes. 11:20 be back.

17 (Brief recess.)

18 - - - - -

19 **MR. TUDOR:** Let's get started back. The
20 last item we looked at was transmission levels, and I
21 believe we had some concurrence there that we could
22 rely on some industry standards that have been
23 established and cross-reference those as opposed to
24 trying to actually incorporate those in the RFP.

25 Turn over to the second page. This is some

1 language that was in the last RFP, and I've just
2 mentioned a couple of things that I would want to look
3 at in terms of changes or if you have any suggestions
4 on changes, I want to hear those, also.

5 One thing that I would like us to think
6 about -- and this fits into the answer time and
7 blockage standards, but in terms of reporting it also
8 applies, and that is to look at whether we should be
9 measuring these standards on a basis of a day, a month
10 or an hour. In other words, if we want the answer
11 time standard to be met, if the measurement method is
12 over a month's time, it probably is not nearly as
13 difficult to meet it because you have so many peaks
14 and valleys that you can average together. And
15 certainly a stricter standard would be on an hourly
16 basis that that standard be met or that it be made on
17 a 24-hour basis.

18 The FCC's rules, I don't recall if they
19 specify on what basis the standard has to be met. But
20 I don't believe the language defines that one way or
21 the other. What I would like to get from Sprint and
22 MCI today is perhaps how that is done in other states.
23 Is it measured on a daily, hourly or a monthly basis?

24 Brandi, how is that done in your states?

25 **MS. RARUS:** Both ways. Daily and monthly.

1 It depends on the state regs, the state contract.

2 **MR. TUDOR:** Do you think that's more
3 commonly done on a daily or a monthly basis?

4 **MS. RARUS:** I'm not sure. I'm really not
5 sure what trend has become -- I think mostly it's
6 monthly.

7 **MR. TUDOR:** Is there any situation where it
8 is measured on a hourly basis?

9 **MS. RARUS:** No. None.

10 **MR. TUDOR:** How about in terms of the MCI
11 states, are there places where it is measured either
12 hourly, monthly or daily?

13 **MR. ESTES:** Generally, the blockage rate and
14 answer time are reported credits. The blockage rate
15 means daily, generally.

16 **MR. TUDOR:** Okay. Well, that's certainly
17 one of the things we want to tie down in the next RFP
18 so that that's clear. I think another thing that we
19 will probably try to incorporate into the report is
20 some information about minutes of use. Most of the
21 current -- well, virtually all of the current traffic
22 reporting that's required by the current RFP deals
23 with calls as opposed to minutes of use. So we will
24 probably add something that deals with minutes,
25 measurements of minutes of use in the next RFP.

1 The current RFP also calls for a report that
2 deals with number of personnel on duty. And for a
3 couple of reasons I believe that -- just to reduce the
4 effort involved in producing those reports, we will
5 probably drop that requirement in the traffic report.

6 One of the reasons is that if a company is
7 meeting the standards for answer time or blockage,
8 that's what's important and it doesn't matter whether
9 they do that with 50 CAs or hundred. The real issue
10 is whether the standards are met. So we would
11 probably not need to know how many operators are on
12 line at a certain time. We might ask a provider to
13 give us that on a per-occasion basis from time to
14 time, particularly if we saw problems with answer time
15 or blockage.

16 Also with companies routing calls to other
17 centers, it is also not as important what a single
18 center has in terms of staffing, because there may
19 also be staffing that the company can rely on in other
20 center locations.

21 Those are a couple of things I think we'll
22 be doing to the traffic reporting requirements. I
23 wonder if either MCI or Sprint has any suggested
24 changes yourselves to those to either add or take away
25 from what is written here?

1 **MR. ESTES:** How would the Commission feel
2 about changing Lotus 1-2-3 to other spread sheets such
3 as Excel?

4 **MR. TUDOR:** Actually one of the things,
5 Charles, I'm going to look at also is whether we may
6 even need that. We may simply do something that would
7 require that upon request you provide the reports in a
8 software format as opposed to doing that on a monthly
9 basis.

10 We would -- in answer to your question,
11 though, even if we did it just on a upon request
12 basis, as long as it would be a software that is
13 compatible with our system, readable by our system, I
14 don't think that would be a problem. Several of the
15 spread sheet programs can read data that's in another
16 piece of software or was originated there. So I think
17 as long as it was a compatible format, I think that
18 would be fine. And, again, I think we'll look at
19 whether we want to get that on a monthly basis that
20 way or just upon request. So that will be another
21 change we'll be looking at, too.

22 Okay. If we'd turn to Page 3, we have --
23 beyond traffic report, we have some other reporting
24 requirements there. The first one deals with
25 complaints received, and I think we may look at that

1 particularly in terms of the word "complaint" because
2 that may call for some kind of interpretation. We
3 have elsewhere in the RFP a requirement that the
4 provider have a customer service number. And I
5 believe what we would do is ask the provider to
6 categorize that in terms of what kinds of calls are
7 received as opposed to complaints, and establish some
8 categories there.

9 Many of the calls that may come into that
10 customer service number may not be properly
11 categorized as complaints, so we may try to establish
12 some kind of different title to give to those calls.
13 So that's one thing we'll be looking at.

14 Item C there on that list talks about
15 subcontractors. And we may want to look at that in
16 terms of what we ask for there. Defining the term
17 "subcontractor" may be what we need to do because in
18 theory you could have a subcontractor doing a very
19 trivial item for the relay service, and we probably
20 don't need or want to know about that. But we might
21 be interested if it's a substantial contractor doing a
22 very large part of the work. I don't know exactly how
23 we should try to define that in terms of size, I'm not
24 sure if it should be a dollar amount or number of
25 people involved or -- I'm not sure exactly how we

1 should word it or if we should word it in terms of the
2 type of work that the subcontractor might be doing.
3 For example, if a subcontractor was doing all of the
4 hiring or if a subcontractor was doing all of the
5 training or a subcontractor was doing all of the
6 network services or a large portion of them, those
7 would be the kinds of things we would be interested
8 in.

9 So if you have any suggestions along the
10 line of how we might define that, so that it doesn't
11 talk about every subcontractor. That's what we want
12 to get away from, I think.

13 Charles.

14 **MR. ESTES:** You might want to consider
15 putting in subcontractors involved in the call
16 processing aspects of the relay.

17 **MR. TUDOR:** Would you say that one more
18 time?

19 **MR. ESTES:** You might want to word it as
20 "subcontractors involved in the call processing aspect
21 of relay."

22 **MR. TUDOR:** Okay. That's a good suggestion.
23 That would just help us limit the number of
24 subcontractors you would be asked to report on,
25 particularly since we wouldn't really be concerned

1 about the ones that are doing a very small part of the
2 job in some way.

3 Okay. Let's turn over to Page 4. This
4 first item -- and these are references, by the way,
5 that are taken straight out of the last RFP, so that's
6 why they may not appear to make logical sense in terms
7 of numerical sequence. This is Item C-4 in the old
8 RFP.

9 The issue that we want to address here --
10 actually, there are several issues within this
11 particular paragraph. One is simply that service be
12 available 24 hours a day, and also to require that all
13 types of calls be relayed, whether they're local or
14 international or any somewhere in between.

15 The item that I want us to particularly talk
16 about is the number of telephone numbers for the relay
17 center.

18 This is an issue that is tied particularly
19 to some growth in the number of ASCII users. And,
20 James, this may be an item that we want to get your
21 input from on, also.

22 First, let me find out a little bit about
23 ASCII use around the country and something about how
24 many users currently are using ASCII.

25 Brandi, what is your experience in terms of

1 relay centers around the country that you provide
2 service on in terms of the amount of ASCII usage? Is
3 that 1%, 10%?

4 **MS. RARUS:** It's an average of about 3% per
5 state.

6 **MR. TUDOR:** Have you seen a significant
7 growth in that over the last two or three years?

8 **MS. RARUS:** Yes. Definitely.

9 **MR. TUDOR:** Charles, what has MCI's
10 experience been? Is it in that same range or is it,
11 perhaps, a little smaller?

12 **MR. ESTES:** It's about at same.

13 **MR. TUDOR:** To the extent you have knowledge
14 of how the ASCII calling is occurring, is that coming
15 in through what we would call a home computer type
16 arrangement, or is that more likely coming in from TDD
17 equipment which has ASCII capability?

18 **MR. ESTES:** The ASCII calls tend to
19 originate with computer devices. The TDD
20 manufacturers have us where they want us. You have to
21 force the TDD into ASCII before it will speak in
22 ASCII. In the data you see nationwide, you see more
23 computer equipment.

24 **MR. TUDOR:** When you talk about the TDD
25 having to be forced into ASCII mode, could you

1 describe how that happens, how the user causes that to
2 happen?

3 **MR. ESTES:** When you turn on your PC, you go
4 into your communications software. It defaults to
5 ASCII, that's its language. The TDD has two or more
6 languages. It defaults to modem every time you turn
7 it on.

8 **MR. TUDOR:** And what do you do to make it
9 operate in ASCII?

10 **MR. ESTES:** You force it into ASCII from the
11 keyboard. It changes it from Baudot to ASCII.

12 **MR. TUDOR:** And is that simply a matter of
13 pressing one button?

14 **MR. ESTES:** Press two buttons.

15 **MR. TUDOR:** Two. Two at the same time?

16 **MR. ESTES:** Yes.

17 **MR. TUDOR:** Brandi, is that in agreement
18 with your understanding of how customers use ASCII?

19 **MS. RARUS:** Yes. I agree. I think a lot of
20 TTY users don't realize that the TTYs have ASCII
21 capabilities.

22 **MR. ESTES:** Richard, now we have AT&T here.
23 Russell Fleming.

24 **MR. TUDOR:** Welcome, Russell, we're glad to
25 have you. You can even sit at the front table if you

1 want.

2 MR. FLEMING: Okay. Thank you.

3 MR. TUDOR: Russell, what you just heard
4 about ASCII usage, is that pretty much in line with
5 what AT&T has experienced?

6 MR. FLEMING: I can't say how much
7 percentage, but it's very low.

8 MR. TUDOR: Do you know if you have seen
9 growth in ASCII usage at your centers?

10 MR. FLEMING: Yes. More and more people are
11 getting PCs, and they are using the TTYs within their
12 PC system, so more and more as time progresses. It's
13 a very slow process. It's not something that is going
14 to happen very quickly.

15 MR. TUDOR: James, let me ask you a
16 question. Is the TDD equipment that we distribute in
17 Florida, does it all have ASCII capability?

18 MR. FORSTALL: The current ones, yes, the
19 4425s. However, we do have a significant number of
20 200 models out there which do not have ASCII
21 available. I cannot give you an estimate of what that
22 number is, but currently the equipment we give out has
23 that capability.

24 MR. TUDOR: How long have we been
25 distributing the 4425?

1 **MR. FORSTALL:** For the last eight months.
2 However, the 400 model before the 4425 also had the
3 ASCII available, and they have been on the market for
4 the last three years.

5 **MR. TUDOR:** Are most of the TTYS that we
6 have distributed either the 200, 400 or the 4425?

7 **MR. FORSTALL:** Correct.

8 **MR. TUDOR:** So perhaps we have an Outreach
9 issue here if customers saw a value in using ASCII in
10 terms of answer time, they would still have to go
11 through the inconvenience of hitting the ASCII
12 conversion key, but after doing that they may
13 experience a faster answer time?

14 **MR. ESTES:** Answer time -- you get a faster
15 read in speed.

16 **MR. TUDOR:** Okay. Thank you. Let's do talk
17 about that just a second.

18 Where does the customer see the advantage
19 from ASCII? When he types using ASCII, is the CA
20 receiving that any faster?

21 **MS. RARUS:** Yes.

22 **MR. GIUNTOLI:** Conversation is relayed
23 faster, yes, with less lag time and easier for other
24 hearing customers to communicate with me, because with
25 Baudot there is sometimes a slower response and

1 frustrations and hangups. But with ASCII there's more
2 cooperation and willing to speak more in depth because
3 of the faster time.

4 **MR. TUDOR:** Okay. So, of course, that works
5 both directions. Both the CA and the end user are
6 using ASCII, so whenever either one types, the
7 information is flowing faster. Is that right?

8 **MS. RARUS:** Yes.

9 **MR. GIUNTOLI:** Yes. People speak
10 approximately 200 words per minute. Baudot, it's
11 about 45 words per minute, so there's a lot of lag
12 time there.

13 **MR. TUDOR:** And what is the speed with
14 ASCII?

15 **MR. GIUNTOLI:** Go as fast as you can type.
16 With a skilled experienced TDD user, approximately 80
17 words per minute.

18 **MR. ESTES:** Richard, I've seen some RFPs in
19 the past year that ask for speeds up to 9600 Baud.
20 Makes absolutely no sense to put that -- in fact, it
21 would be hard-put to even make 200 Baud typing.

22 **MR. TUDOR:** In terms of those advantages,
23 then, of faster transmission -- let me back up and try
24 to understand where that extra speed comes from.

25 Is it -- is it related to the internal

1 capability of the TTY to convert from a keypress to
2 determining what letter or character is to be sent,
3 and then getting it to the phone line? Is that where
4 the speed up occurs?

5 **MR. ESTES:** The Baudot code used in America
6 is four to five Baud, translates into a typing speed
7 of around 60 words per minute. Some people type
8 faster than that. On a TDD, if you're exceeding 60
9 words per minute, your TDD will buffer anything you
10 say. It will go to the CA only at 60 words per
11 minute, no matter how fast you are typing. And when
12 the CA comes back if the CA is typing at 90 words per
13 minute, your TDD will be received at 60 and you will
14 read accordingly. ASCII devices transmit and receive
15 as fast as either party types.

16 **MR. TUDOR:** Okay. So with Baudot, I
17 believe, Robert, you said a minute ago something about
18 25 words a minute.

19 **MR. ESTES:** 60.

20 **MR. GIUNTOLI:** I thought it was 45, but
21 actually it is 60.

22 **MR. TUDOR:** 45 Baud or about 60 words a
23 minute. Okay.

24 **MR. GIUNTOLI:** That's correct. But we can
25 type more than or faster than 60 words a minute.

1 **MR. TUDOR:** You're talking about your CAs?

2 **MR. GIUNTOLI:** Certainly the experienced CAs
3 can. But speaking about deaf consumers, some can type
4 faster than 60 words per minute.

5 **MR. TUDOR:** Okay. So with ASCII they would
6 almost always benefit on the receiving side of a --
7 where the CA is typing in ASCII and then they would
8 also benefit if, as an end user, they are also able to
9 type faster than say 60 words a minute?

10 **MR. GIUNTOLI:** Benefits both side, yes.

11 **MR. TUDOR:** Okay. And, of course, we
12 already have a requirement in the RFP that does
13 require ASCII calls to be handled. The issue that
14 we're trying to deal with here now is whether to
15 change from our current RFP, which calls for two
16 telephone numbers, one for voice and one for Baudot
17 and ASCII, and whether to require a third number.

18 Mr. Taylor recently sent out a data request
19 about that. Charles.

20 **MR. ESTES:** I would like to ask that the
21 Commission consider taking this even further. And not
22 restricting the number of access numbers that any
23 provider may use.

24 For example, what if MCI wanted to establish
25 a separate number, a separate 800 number for Spanish

1 callers so that a Spanish caller doesn't have to be
2 transferred from console to console. There are
3 obvious advantages there.

4 In other state contracts, we may have a
5 requirement to relay in French. It may not be
6 economically feasible to have French in every relay
7 center. But a 1-800 number for French calls could be
8 pointed at a given center and would be answered more
9 efficiently than answered in French from out of state.
10 I don't think there should be a limit to the number of
11 800 numbers in the contract.

12 **MR. TUDOR:** Do you have any problem, though,
13 with there being a minimum number?

14 **MR. ESTES:** I've never thought in terms of
15 minimum numbers. I think that the market should drive
16 the number of numbers. Whatever the demand is among
17 the customers, the providers should provide.

18 **MR. TUDOR:** The Advisory Committee had some
19 concerns about whether there might be any customer
20 confusion. If there were more telephone numbers,
21 there would be some need to advertise those numbers
22 and promote them. And so the question becomes one of
23 if a provider had, for example, six telephone numbers,
24 first of all, would that be difficult for a customer
25 to keep track of? And then also what would be

1 involved in making sure everyone knew about all six of
2 those numbers?

3 Brandi, I think you had a comment.

4 **MS. RARUS:** Yes. I know that Sprint prefers
5 to be informed by the Commission the amount of numbers
6 for access for the relay service. If you want three,
7 we'll provide three; if you want two, we'll provide
8 you two.

9 In terms of ASCII calls, as for Outreach,
10 yes, it would become an Outreach issue to try to
11 educate consumers to the use of separate numbers for
12 800 for ASCII and so on. And if they still choose to
13 dial the 800 number for Baud calls, they would still
14 be able to access ASCII CAs but not as quickly.

15 For the purpose of ASCII calls in most
16 states that I have seen, they do have separate numbers
17 and it is for people who share households. For
18 example, we have a hearing person and deaf person
19 living together, or a hearing person who is using
20 ASCII and a deaf person who is using TTYs, the call at
21 the relay center and our system will brand or identify
22 that call according to the last kind of call that came
23 through.

24 For example, if I'm a TTY user and I call
25 the relay center, the database in the center will

1 brand my home phone number as a TTY user. Then my
2 husband may call to use ASCII, the database will
3 remember the previous number that was dialed in and
4 the call will go through the TTY first, when that
5 doesn't match then it goes to ASCII.

6 So for the purpose of people who have dual
7 TTY and ASCII use in the same home, or people who work
8 in the same office who share the public access, it's
9 best to have separate numbers for those individuals.

10 But, again, Sprint prefers the Commission to
11 inform or make that decision.

12 **MR. FLEMING:** I'd like to add, also, that
13 wherever you're advertising numbers you'll have issues
14 or parameters. You can say one with voice, one with
15 TTY, one in Spanish, you know, and one in ASCII. Our
16 customers know which numbers to use, and they have
17 that identifier to identify which one they prefer to
18 use to identify the separate numbers.

19 **MR. TUDOR:** I can see how there would need
20 to be some different approaches in terms of Outreach
21 in advertising, but Russell, I would think probably
22 that probably even if there are six numbers available,
23 any individual user is only going to use one of those
24 normally. And so once he learns the number that works
25 best for him, whether it is Spanish, or ASCII or

1 whatever, that's the number that's important to him.
2 And he would probably experience only very minor
3 amounts of confusion until he learned the one that was
4 best for him. Would you agree with that?

5 **MR. FLEMING:** Well, actually we have two
6 different systems. We have the PC and myself for
7 ASCII and I also have a regular TTY that is Baud
8 functioning. So in my home I use Baud. It's a
9 regular relay number. At work I use the 800 ASCII
10 number, and it's much faster for me, so, yeah.

11 **MR. TUDOR:** Do you have a speed dial
12 capability programmed into your computer at work?

13 **MR. FLEMING:** I have it but I don't use it.
14 Yes, I have it.

15 **MR. TUDOR:** I was just thinking that once a
16 customer programs in a number in his speed dial
17 system, he probably does not even know what the number
18 is anyway.

19 **MR. FLEMING:** Some people are sometime
20 old-fashioned like me. I still dial the number, but I
21 can use the program to program the number in. And
22 when I program the number in, it doesn't dial the
23 number faster it just saves my time dialing it. When
24 you dial the number, whether you dial it or you
25 program the computer, it dials the same speed.

1 **MR. TUDOR:** Okay.

2 **MS. RARUS:** And I think that he's correct.
3 Like Russell, I have two separate numbers that I use,
4 one for work to dial a number and then one from home
5 that uses -- but people like us are very few. I think
6 you're right. Most people do memorize the one number
7 and use the one number after they memorize it to get
8 access to the center.

9 **MR. GIUNTOLI:** I use 4425 both at home and
10 work and I use ASCII all the time. And then I speed
11 dial. I have a number in there. But most people that
12 I work with are still using -- they use speed dial
13 realizing it's much faster.

14 I teach my friends how to use the 4425 with
15 ASCII. And when they learn it they realize they like
16 it. And it's a matter of education, showing people
17 how to do it. But once they learn then they use it.

18 **MR. FLEMING:** One more thing, probably the
19 number that the people use -- what people use most is
20 ASCII and the greater number of oral -- the greater
21 number of people who use ASCII are probably speech
22 impaired people use the computer more. Many deaf
23 people still use the traditional TTY, the Baudot. But
24 ASCII is very nice for speech impaired people because
25 they can use the computer.

1 **MR. TUDOR:** James, do you know within our
2 training program, when we distribute TDDs, whether
3 people are taught about the ASCII feature?

4 **MR. FORSTALL:** During the normal training
5 process that's one of the features that should be
6 touched upon. Whether -- how much in-depth training
7 on that particular feature, I'm not aware of that
8 right now. But it is available. However, I would
9 like to bring it to the Commission's attention, that
10 for the people who have the 200 models, once they
11 learn that there is an ASCII number, they are more
12 likely -- might want to upgrade their TTY to the model
13 that has the ASCII key. That's something that needs
14 to be considered.

15 **MR. TUDOR:** Well, whether we have a third
16 number for ASCII or not, ASCII is already available.
17 And so to the extent they might want to use that, they
18 could do that today, I think. But with promotion of a
19 third number they may become more aware of that.

20 **MR. FORSTALL:** At that point they would
21 request an upgrading of the equipment. For the people
22 that have the 200 model that do not have that feature.

23 **MR. TUDOR:** Right.

24 **MR. FORSTALL:** So that's just something that
25 they need to be made aware of.

1 **MR. TUDOR:** Of the TTYs that are all out
2 there, do you have any idea what percentage are the
3 200 models?

4 **MR. FORSTALL:** 200 model -- they have been
5 distributing those for about three years and currently
6 when a client has a 200 model, if that particular
7 model breaks down and needs to be replaced or
8 refurbished, it is replaced with the same model, a
9 like model. So there are some people out there that
10 have the 200 models.

11 **MR. TUDOR:** Are you still distributing 200s,
12 then?

13 **MR. FORSTALL:** No. They stopped producing
14 those, so right now the only new model that is
15 distributed are the 4425s.

16 **MR. TUDOR:** So the only time you give
17 someone a 200 model is if that's what they already
18 have and you're replacing it.

19 **MR. FORSTALL:** With a current like model.

20 **MR. TUDOR:** Okay. Is that because you have
21 an inventory of 200s?

22 **MR. FORSTALL:** Correct.

23 **MR. TUDOR:** Okay. Thank you.

24 **MR. GIUNTOLI:** As a consumer, I think the
25 state should agree to replace the 200s and upgrade

1 with the 4425 if the consumer requests. Why should we
2 put deaf consumers technologically behind. We should
3 be able to let them take advantage of the new
4 technology, if they want, to be more functionally
5 equivalent in communication, the state should allow
6 that.

7 **MR. TUDOR:** Beyond how many of the -- I
8 don't know how many of the people with the 200 models
9 would desire to upgrade. James, do you have a policy
10 on that if someone has a 200 model and they want an
11 ASCII instead?

12 **MR. FORSTALL:** At this point there is no
13 policy in place for that.

14 **MR. TUDOR:** Okay. That's certainly
15 something to think about.

16 **MR. FORSTALL:** Yes.

17 **MR. TUDOR:** Okay. Do you know of anyone
18 that has made that request?

19 **MR. FORSTALL:** Not that I'm aware of, no.

20 **MR. TUDOR:** Okay. Do any of the providers
21 know of any trend in going to separate numbers for
22 ASCII? I know there are only a very small number of
23 states that do that. And I don't know if the reason
24 is that they didn't think about it or because they
25 think there is some problem with it or because they

1 think it would cost more. I don't know. Do you know
2 why there are so few states with separate numbers for
3 ASCII?

4 **MR. ESTES:** Recently our Wisconsin affiliate
5 added a 800 number for ASCII. And the response was
6 that Wisconsin does not have one number. It has two,
7 and one of them is for ASCII.

8 **MS. RARUS:** We think that, again, the number
9 of callers is going to grow in ASCII. We think that
10 might be starting to happen more and more now.
11 Because when the relay was set up it was five years
12 ago, and the number of ASCII callers was so few that
13 we needed -- there wasn't really a need for a separate
14 number.

15 **MR. TUDOR:** Russell, do you have any idea
16 why there are so few states that have a third number
17 for ASCII or a separate number?

18 **MR. FLEMING:** The states don't -- if the
19 states require it they will have it. Some states up
20 north, there might be more sophisticated users and
21 there might be a lot more education for the deaf
22 people up there. And they might require it because
23 they feel there's a need there. But there's no
24 documentation of what percentage of people use ASCII.

25 **MR. TUDOR:** AT&T uses a third -- or a

1 separate number for ASCII for its national relay
2 center. Do you know why AT&T chose to have a separate
3 number there?

4 **MR. FLEMING:** Consumer satisfaction.
5 Customer satisfaction. Satisfy the customers' wants.
6 Having it available. We also have some braille 800
7 number for deaf/blind users, and the CA will recognize
8 that that person is deaf and blind.

9 **MR. GIUNTOLI:** The CA will know because the
10 person is typing slow because the blind person has to
11 type slower, at a slower speed.

12 **MR. TUDOR:** Is there a different cost in
13 providing service if you have a separate number for
14 ASCII, either a higher cost or a lower cost?

15 **MR. ESTES:** No.

16 **MR. TUDOR:** I think the cost of providing
17 service is about the same whether you have a separate
18 ASCII number or not?

19 **MR. ESTES:** Yes.

20 **MS. RARUS:** Probably cheaper for the state
21 in terms of CA time being reduced. That would save
22 you money because you're not spending as much per
23 minute.

24 **MR. TUDOR:** But, likewise, as a provider,
25 you're spending less time handling a call so you save

1 money also?

2 **MS. RARUS:** I think more of cost saving for
3 you than a cost saving for us.

4 **MR. GIUNTOLI:** There's consumer
5 satisfaction, too, from our perspective. Consumer
6 satisfaction is more important.

7 **MR. TUDOR:** Okay. The next couple of items
8 I'm going to ask Alan and Don. The language that we
9 talked about earlier, does that totally encompass
10 anything we would talk about here in the blockage and
11 answer time sections in the old RFP?

12 **MR. TAYLOR:** Yes. I think we would work to
13 improve what was in the old RFP and use what we've
14 learned today to add new language to the next RFP.

15 **MR. TUDOR:** Would that also be true for Item
16 8 on the equipment facilities and circuit loss?

17 **MR. TAYLOR:** Yes.

18 **MR. TUDOR:** Okay. There's one item in
19 Section 8 dealing with Turbo Code, and what I'd like
20 to do is talk about that when we come back from lunch.

21 **MR. ESTES:** Excuse me. Where are you?
22 Which page are you on? Are you on Page 8?

23 **MR. TUDOR:** Page 5, Item No. 8.

24 **MR. ESTES:** Okay.

25 **MR. TUDOR:** So when we come back from lunch,

1 let's talk there about the first paragraph where there
2 is a change.

3 For those of you who have not been here
4 before at this building, if you come out of our
5 parking lot and turn right, it's about three miles, I
6 believe, to Apalachee Parkway and you can turn left
7 there at the traffic light and there are several
8 eating places down that direction.

9 Why don't we meet back at 1:30. Robert.

10 **MR. GIUNTOLI:** I need clarification. Where
11 do you stand on 8-C? Will the provider be allowed to
12 add new 800 numbers, for like Spanish, 800 number for
13 other languages? Is that permitted?

14 **MR. TUDOR:** Where I am leaning right now
15 would be to go with the idea of making a requirement
16 of some minimum number of 800 numbers. But perhaps
17 leaving open the option -- and I think probably still
18 coming to the Advisory Committee to get their
19 consideration and still taking it to the Commission as
20 a change, but certainly allowing for that to happen.
21 We don't want the RFP to appear to be an absolute
22 maximum, I don't think. But I think we would still
23 want to have some input before that kind of a decision
24 is made. Okay?

25 Is 1:30 okay with everyone for returning to

1 lunch. Okay. We'll see you at 1:30.

2 (Lunch recess)

3 - - - - -

4 **MR. ESTES:** I suggest we take a note from
5 Arkansas. In Arkansas any time you have to group
6 together, educator -- they always hit FTRI for the
7 cost -- charge FTRI for the cost of the catered lunch.

8 **MR. FORSTALL:** With the PSC's permission.

9 **MR. TUDOR:** Our position would be that the
10 Executive Director of FTRI should personally cover
11 that. (Laughter)

12 Let's start back on Page 5 of the draft
13 language. James, maybe you could help us out here
14 with this.

15 I know Turbo Code is a patent name or a
16 copyright name. Is there a generic name for Turbo
17 Code?

18 **MR. FORSTALL:** I think that's it, Turbo
19 Code. We were just discussing that at lunch a few
20 minutes ago. Turbo Code is, I think -- I believe
21 patented by Altertech.

22 **MR. TUDOR:** Could you describe for me what
23 Turbo Code does? We were talking earlier about Baudot
24 versus ASCII. What does Turbo Code do?

25 **MR. FORSTALL:** It just allows it to speed up

1 almost in the same manner as an ASCII can be done,
2 except both equipment has to be Turbo Code compatible.
3 I'm not exactly sure of the word per minute speed of
4 these.

5 **MR. TUDOR:** If you have a TDD that's capable
6 of Turbo Code, do you have to tap a special command to
7 make it go into Turbo Code mode?

8 **MR. FORSTALL:** That is correct.

9 **MR. TUDOR:** So just like --

10 **MS. RARUS:** No, no.

11 **MR. FORSTALL:** Are you sure?

12 **MR. FLEMING:** No. It's already included in
13 there.

14 **MR. FORSTALL:** You have to turn it on.

15 **MS. RARUS:** No.

16 **MR. FLEMING:** I think it depends on the
17 model. It's automatic. It depends on the model.

18 **MR. ESTES:** You don't have to force it in to
19 Turbo Code. Turbo Code detects another Turbo Code, it
20 automatically connects.

21 **MS. RARUS:** I want to also add that the
22 other differences between Turbo Code and ASCII users
23 are with Turbo Code we have the ability to interrupt
24 each other, while ASCII doesn't have that capability
25 yet.

1 **MR. FLEMING:** So if one person with one TDD
2 with no Turbo Code and another person has a TDD with
3 Turbo Code, it does not work. Both TDDs must have
4 Turbo Code.

5 **MR. ESTES:** Wait a minute. Wait a minute.
6 A TDD with Turbo Code will talk to a TDD without Turbo
7 Code at the regular Baudot rate.

8 **MR. FLEMING:** That's correct. They can
9 communicate with each other, but Turbo Code does not
10 work -- they can't communicate -- the thing doesn't
11 work if both don't have Turbo Code.

12 **MR. TAYLOR:** I have questions. Do these
13 Turbo Code features work? They would not work
14 associated with a relay call, right? Because the
15 relay calls are not TDD to TDD.

16 **MR. ESTES:** They will work.

17 **MR. FLEMING:** What was the question?

18 **MR. TAYLOR:** I mean as far as the interrupt
19 capability and that sort of thing.

20 **MR. FLEMING:** Would you repeat the question?

21 **MR. TAYLOR:** Okay. One of the things I'm
22 hearing is that the Turbo Code allows two Turbo Code
23 users to interrupt one another during a conversation.
24 So is that same thing true of -- can that feature be
25 utilized during a relay call?

1 **MR. ESTES:** The relay must be Turbo Code
2 equipped to be able to --

3 **MR. FLEMING:** The relay center must have the
4 Turbo Code itself, if not the interrupt function with
5 the Turbo Code does not work with it.

6 **MR. TAYLOR:** I guess I'm just wondering what
7 that does to verbatim if you interrupt what is being
8 told to you from the relay. But --

9 **MR. TUDOR:** Let me ask, are the
10 relay centers -- let me just ask each of the
11 providers, are your relay centers, CA stations
12 equipped to respond in Turbo Code to a caller that
13 calls in Turbo Code?

14 **MR. ESTES:** Today, no. We are installing --
15 now with the system this summer, summer or fall, we
16 will be Turbo Code equipped.

17 **MS. RARUS:** No. We're not equipped with
18 that at this time. We don't have Turbo Code yet,
19 capabilities. We will be installing depending on the
20 state regulations and contracts.

21 **MR. FLEMING:** Same with AT&T.

22 **MS. RARUS:** It's also a very loaded
23 question, you know, because of the fact that I'm not
24 sure if you're aware or not, Ultratech came up with
25 Turbo Code and has patented it. We also have another

1 TDD manufacturer that's called Ameriphone who also
2 came out with their own version of Turbo Code. It's
3 the type of code that would not be compatible with
4 Turbo Code. So the TTY manufacturers of the industry
5 has not yet developed a standard amongst themselves
6 that allows for that capability. I think Sprint right
7 now has taken the position to encourage TTY
8 manufacturers to develop that type of capability and
9 compatibility before we can incorporate that equipment
10 use, because other states may be forced to pay
11 different types of rates for capability which will
12 really rise up the cost of --

13 **MR. ESTES:** MCI would like to ask that Turbo
14 Code not be specified by name in the RFP. It's a
15 trade name to start with, and I don't think maybe it's
16 permitted under the law, especially when they are
17 competing manufacturers.

18 If I had the choice, I would encourage all
19 states to hold off on this, although I love Turbo
20 Code. I use it all the time. It is a monopoly right
21 now. And the manufacturer knows that. They are
22 taking advantage of the situation. They want MCI to
23 pay a royalty on every minute of use we process. And
24 that hurts. It will cost the state of Florida several
25 cents more to include Turbo Code, and it will be a

1 monopoly. And down the road, when competing kinds of
2 codes come on the market with no standards, you will
3 have some people happy with it and some people unhappy
4 with it if their TDD is not compatible.

5 **MR. TUDOR:** Thank you. Brandi.

6 **MS. RARUS:** I just wanted to agree with what
7 MCI just stated. We would like to encourage the RFP
8 to be generic in terms and to allow for each vendor to
9 be creative and allow their creativity to respond to
10 this type of issue.

11 **MR. TUDOR:** I would agree that we don't want
12 to use the copyright name of Turbo Code. I'm trying
13 to understand exactly what that Ultratech service is
14 generically.

15 My understanding is that it's a faster form
16 of Baudot. Would that be a fair explanation of what
17 Turbo Code is?

18 **MR. ESTES:** No. It's more than Baudot.

19 **MS. RARUS:** With interruption capabilities.
20 Baudot with interruption capabilities.

21 **MR. TUDOR:** In terms of speed we were
22 talking earlier about the Baudot being at 45 Baud. At
23 what speed would you describe Turbo Code as
24 transmitting?

25 **MR. GIUNTOLI:** As fast as you can type.

1 Basically that's it.

2 MR. TUDOR: Is it as fast as ASCII?

3 MR. ESTES: No. One response is faster.

4 We're trying to narrow that question down
5 with the manufacturer. I didn't get a response.

6 MR. TUDOR: Brandi.

7 MS. RARUS: Ultratech is very actively
8 pursuing different state contract administrators with
9 this contract, and they have a lot of materials, video
10 tapes, available for your inspection that they may be
11 able to give you that type of information.

12 That's up to Ultratech.

13 MR. TUDOR: James, the equipment we're
14 distributing in Florida, that 4425 model, does it have
15 Turbo Code in it?

16 MR. FORSTALL: Yes, it does.

17 MR. TUDOR: Okay. So it's both Baudot
18 capable, Turbo Code capable and ASCII capable?

19 MR. FORSTALL: Yes, it is.

20 MR. TUDOR: Okay. I don't know exactly what
21 to call Turbo Code other than faster than Baudot with
22 interruption.

23 MR. FLEMING: Perhaps it may help to think
24 of it as realtime.

25 The communication is as simultaneous as

1 spoken communication. With Baudot there's always lag
2 time, always. With Turbo Code there's no time lag.
3 It's realtime you might want to call it generically.

4 **MR. TUDOR:** What is the name that Ameriphone
5 uses for their version of Turbo Code?

6 **MS. RARUS:** I'm not sure.

7 **MR. FORSTALL:** I have no idea. I can find
8 out for you.

9 **MR. TUDOR:** Thank you. I appreciate that.
10 I wanted us to have some time to discuss that because
11 I didn't know to what extent it was being used around
12 the country, and really even exactly what it was, so I
13 thank you for giving me some information about that.

14 Let's move on then, on Page 6, the item that
15 deals with uninterruptible power and emergency
16 operations.

17 As I think you'll all remember, we had quite
18 an adventure just after our relay started up called
19 Hurricane Andrew, and that really raised to the
20 forefront the need for emergency backup facilities.

21 Relay has come a long way in terms of
22 emergency call routing and those sorts of things since
23 Hurricane Andrew was here. But it still leaves a
24 question about what do we do, or what should we expect
25 of a relay service in terms of a total shutdown of a

1 center? If a large state like California or Texas or
2 Florida totally goes down, then certainly the relay
3 provider will begin to use other centers that they may
4 operate. But even those centers may not be able to
5 handle 100% of the traffic from a big state.

6 And so we need to give some thought to what
7 we want to include in the RFP in terms of an
8 expectation of what a relay provider should do if the
9 entire operation is closed down. So that all of the
10 traffic has to get diverted to some backup location.

11 What I put in this language that is
12 underlined on Page 6 was that the service would remain
13 within full compliance of the standards of the
14 contract. In other words, the same answer time, the
15 same blockage rate. That's certainly the ideal.

16 I don't know if that is expecting too much
17 in a case of a disaster that totally shuts down a
18 relay center or not, and I would like to get some
19 feedback from the providers as to what we should
20 expect a provider to be able to do.

21 **MR. ESTES:** If a large state like Florida or
22 Texas crashes, it will strain the other resources.
23 The relay industry has not reached a point where other
24 parts of the telephone industry have.

25 We may arrive at a point where we are more

1 or less forced to live with each other. We may have
2 to enter some kind of agreement among the relay
3 providers for backup purposes. This is not a topic to
4 date under discussion, but your concerns about a large
5 state completely going down are very big concerns. I
6 would suggest that you delete three words in the
7 underlined portion that says "facilities of the
8 provider," and just rewrite it to "alternative
9 facilities with 15 minutes."

10 **MR. TUDOR:** I understand what you're saying
11 there, that it may not be your own facilities that
12 would be providing the backup in every case. What
13 about the concept, though, of remaining in compliance
14 with the answer time and blockage rates when you're
15 diverting that emergency traffic to another location?

16 **MR. ESTES:** Are you planning to leave the --
17 I don't know how to pronounce this word, force
18 majeure -- speech lesson for the day. Are you
19 planning to leave that clause in there?

20 **MR. TUDOR:** Yes. That's really specific --
21 well, let me back up.

22 That's really part of what we're trying to
23 address here. It really doesn't matter whether the
24 center goes down because of a hurricane or if it goes
25 down because of just some mechanical problem in the

1 center. Maybe we should differentiate that way. But
2 what my concern was is that if we accept the force
3 majeure concept of allowing the center to escape from
4 any service standards, until such time as it is back
5 up and running, that doesn't put any kind of
6 obligation other than simply a good-faith effort on
7 the relay provider to make sure that the service is
8 back and operating.

9 The concern is just simply one of it's
10 either a matter of meeting all the standards, or if
11 there is a situation like a hurricane, there's
12 absolutely no requirement for any service standards to
13 be met. And, really, an argument could be made that
14 you could stay shut down for a year and that would --
15 yeah, obviously be just an extreme example. But I
16 felt like there needed to be something that could be
17 said about getting back into service and meeting the
18 standards again within some kind of time period.

19 **MR. FLEMING:** I think if -- let's say a
20 hurricane happens to hit Florida. If the telephone
21 lines are working for hearing people, then the relay
22 service should be available -- rerouted to another
23 center. As long as the telephone lines are working
24 for hearing people, the relay center should be there
25 for deaf people, also.

1 And here it says in 15 minutes. I think
2 that's good. That's a good time line.

3 **MR. TUDOR:** I think the issue that arises is
4 that even if the phone lines are working but the
5 center itself is down, there may not be enough
6 capacity where the traffic is rerouted to handle a
7 large state like Florida or Texas. And so it may be
8 that those other centers simply could not meet the
9 service standards, even once it is rerouted.

10 **MR. ESTES:** Realistically, a provider could
11 not satisfy the specs that you are proposing if a
12 state, for example, like California went down during
13 an earthquake. No provider within the country could
14 take up that kind of load.

15 Richard, are you proposing to require a
16 standard on TRS that applies to no other service? We
17 see the force majeure clause everywhere. Why not TRS?

18 **MR. TUDOR:** I understand your point. We do
19 want to treat relay as an equivalent service. I don't
20 know exactly what we would want to require even of a
21 regular telephone company in terms of getting back
22 into service after an emergency. But we feel like we
23 need to have something to address that or to deal with
24 that issue in terms of getting service back up.
25 Hopefully, we'll never have another situation like

1 Hurricane Andrew, but you never know.

2 **MR. ESTES:** The language that you are
3 proposing here, I think that a provider could live
4 with it as long as you make provisions for something
5 like Andrew, where the telephone lines remained
6 intact. But people couldn't get into the facility.
7 There was no water pressure. No one was allowed
8 around the city for a given time period.

9 **MR. TUDOR:** Right. Would this standard
10 work, though, even if it were not a disaster, a
11 natural disaster, but instead was simply a matter of
12 equipment going down, say your main computer and
13 backup computer both went down at the same time? You
14 really still have the same problem of can all of the
15 rest of your centers totally handle Florida's traffic?
16 Is that outside of a natural disaster, it's still the
17 same issue of can you handle all of the traffic?

18 Brandi.

19 **MS. RARUS:** The only situation I'm familiar
20 with was when we had a serious problem with rerouting
21 traffic through fiber cut. Other situations like
22 power failure, mechanical failure, reroute the traffic
23 to another center.

24 What Charles was saying was that we can
25 reroute traffic for any kind of situation, act of God,

1 power failure, anything like that. We would
2 definitely ask the state to have some kind of
3 flexibility built into the standards for those days.

4 When we could meet the ASA or we'd have
5 calls blocked for day. Like in a big state like
6 Florida, we would have to reroute the traffic out of
7 Florida to a different center.

8 **MR. TUDOR:** Do any of you know of any
9 provisions in any of the other RFPs or contracts that
10 deal with speed of getting service back in place after
11 a disaster, or a major shutdown?

12 **MR. FLEMING:** Most of ours are within 30
13 minutes. Instead of saying 15 minutes, we put down 30
14 minutes. But we're always sensitive to rerouting the
15 traffic, we get that done within 10 to 15 minutes.

16 **MR. ESTES:** What again was your question?
17 Do you mean a power failure or an act of God? Which
18 was your question?

19 **MR. TUDOR:** I was asking really generically
20 for either of those in terms of what other states may
21 do in terms of a specific requirement.

22 **MR. ESTES:** I do not recall a service
23 restoration requirement within the RFP that I've seen
24 in a long time.

25 **MR. TUDOR:** Let's move over to Page 7. The

1 item about the middle of the page, in terms of minimum
2 operator qualifications, I don't know if there is a
3 test or a way to test for clarity of speech, but there
4 is certainly an issue there about the qualifications
5 of a particular CA, if they are understandable, if a
6 person slurs their words or perhaps has a strong
7 German accent or whatever the situation might be, that
8 for most people, or a lot of users, would be difficult
9 to understand.

10 I would like to add something like what I've
11 put there into the RFP about something for testing for
12 clarity of speech. And I wonder if you feel like that
13 is something that you're capable of testing for in
14 some way?

15 **MR. ESTES:** This opens a human resources
16 issue. We would have concerns. We cannot
17 discriminate.

18 **MR. TUDOR:** Well, I guess I would disagree.
19 I think there are reasons for discrimination and if
20 someone were not understandable, I think that would be
21 an acceptable reason for not selecting a particular
22 person as a CA.

23 **MS. RARUS:** Right.

24 **MR. TUDOR:** I think the concept is
25 acceptable, and the issue would be how you would go

1 about testing for that or ensuring that someone met a
2 standard or did not. It may have to be something that
3 is subjective. That is something that I think should
4 be a criteria under which a CA is selected.

5 **MS. RARUS:** Sprint has no problem with that.
6 In fact, we do evaluate the voice, the tone and the
7 inflection and the clarity when we interview and that
8 has become a standard that's part of our interview
9 process.

10 **MR. TUDOR:** Does that just have to be
11 something that is subjective? In other words, there's
12 really no test for that, it's in the ear of the
13 tester.

14 **MS. RARUS:** Yes. That's the responsibility
15 and it falls on the supervisor who is interviewing the
16 CA candidate. That's something that we do. We
17 consider that part of our evaluation in the interview
18 process.

19 **MR. TUDOR:** Does AT&T, do you know if you do
20 anything along those lines in testing CA applicants?

21 **MS. RARUS:** I'm sure it's part of the
22 interview process with our human resources department.
23 I can check and see what we do about that issue.

24 **MR. TUDOR:** Okay. Thank you.

25 **MS. RARUS:** May I say something? Could I

1 comment on B, please.

2 **MR. TUDOR:** Yes.

3 **MS. RARUS:** You're asking for a minimum
4 typing speed of 55 words per minute, which is fine.
5 But Sprint would like to recommend that you ask for a
6 price breakdown for 45, 55, 65 words per minute
7 categories. Meaning that we will give you a different
8 price for each of those three categories in typing
9 speed.

10 **MR. TUDOR:** That level was selected at the
11 time we met with the Advisory Committee when we did
12 the first RFP -- I believe there's a requirement,
13 maybe in the FCC rules, of 35.

14 **MR. ESTES:** 35.

15 **MR. TUDOR:** Words a minute, yes. The
16 Advisory Committee felt like they would prefer to put
17 a requirement that was higher than that into the RFP.
18 Because they really weren't interested in a much
19 slower typing speed.

20 What is the normal typing speed that you
21 would find in RFPs around the country? Do they tend
22 to stick with the 35 that is in the FCC rules or do
23 they tend to have higher standards?

24 **MS. RARUS:** Between 45 and 55.

25 **MR. TUDOR:** Is there difficulty in

1 recruiting CAs with typing speeds of greater than 35?

2 **MS. RARUS:** 35, no. But when you start
3 getting up to 55 it becomes more difficult. Normally
4 you find that once you get the CA there and they are
5 there for a while their typing speed increases, it
6 develops, it becomes greater.

7 **MR. TUDOR:** Okay. On Page 7, also, operator
8 training, that section we had not proposed to make any
9 change in that.

10 **MR. ESTES:** I would like to say that the
11 Kentucky RFP is on the street now. It has 45 words
12 per minute.

13 **MR. TUDOR:** Thank you. The section of
14 operators' training, we had not proposed any change to
15 that from our last RFP.

16 **MR. ESTES:** "The impaired," word; changed to
17 "disabled."

18 **MR. TUDOR:** Thank you.

19 **MR. FLEMING:** And should be communication
20 assistant.

21 **MR. TUDOR:** Yes. Yes, thank you. We will
22 go through and replace "operator" with "CA" throughout
23 RFP. Thanks for reminding me about that.

24 Item 12 deals with operator counseling or CA
25 counseling. We had not anticipated any change there

1 unless someone has a suggestion.

2 On Page 8 we get into the section I talked
3 about earlier today that we have reviewed with the
4 Advisory Committee and would like to go through that
5 with some amount of detail with you also and look at
6 those items one at a time, and see if you have any
7 concerns about any of those. This basically deals
8 with the interrelationship between the CA and the
9 caller.

10 Charles, you have a comment?

11 **MR. ESTES:** On Paragraph d, the second
12 paragraph, remember when we talked about this with the
13 Advisory Committee a couple of weeks ago, remember we
14 talked about how this was removed from the contract a
15 long time ago. Asking the caller if they wanted to
16 have the relay explained is the single most
17 problematic issue we had in the beginning. It was
18 supposed to have been taken out of here a long time.

19 **MR. TUDOR:** The language that is struck
20 through is the language that was taken out. That's
21 the language that required the CA to type everything
22 she said to the other party while she was explaining
23 relay. The only thing that will be required in the
24 new RFP is that she would simply type the two words
25 "explaining relay," so that the original caller knew

1 what was happening.

2 **MR. ESTES:** Read it again, Richard. Read
3 that first sentence.

4 **MR. FLEMING:** The first sentence may be
5 confusing. It says that the system will -- or must --
6 I'm sorry -- "the coordinator must."

7 The first sentence is confusing. "The
8 system shall ask the caller if he wants the system to
9 explain. Who is he? Okay? That's confusing, I
10 think. Meaning the operator themselves to explain or
11 meaning if the person that can make the call wants to
12 explain relay to the hearing person.

13 **MR. TUDOR:** Yes. It's intended to be that
14 the CA will ask the caller if the caller wants the CA
15 to explain relay.

16 Now, Charles' concern, I think, is that the
17 question should not even ever be asked.

18 **MR. ESTES:** Precisely.

19 **MR. GIUNTOLI:** You might be able to say
20 "shall inform," and then the CA can explain the relay
21 service, perhaps.

22 **MR. TUDOR:** If I understand your point,
23 Charles, it is that the CA should not even ask at all
24 about explaining relay.

25 **MR. ESTES:** Correct.

1 **MR. TUDOR:** Should simply ask the caller --

2 **MR. ESTES:** Number, please.

3 **MR. TUDOR:** Number, please, or something
4 like that. And then only if the caller recognizes
5 that the person on the other end may need an
6 explanation.

7 **MR. FLEMING:** If they recognize it.

8 **MR. TUDOR:** No, if the caller knows that
9 they're calling someone that has never used relay, the
10 caller could tell the CA please explain relay when
11 they answer. But the CA would not ask the question of
12 the caller, it would be up to the caller to request
13 the service.

14 **MR. ESTES:** Yes, to a point, Richard, but it
15 should not be limited to the caller or the CA; it
16 should be left open. If the caller feels an
17 explanation is necessary, the caller always has that
18 option to ask the CA to do it. But the CA is often in
19 a better position to sense that those two people are
20 not communicating, they are ready to lose each other
21 or get and/or perplexed, and the CA sometimes needs to
22 explain the service; needs to inform the caller with
23 the words you have in the clause explaining further.

24 **MS. RARUS:** I'm not really sure if I agree
25 with that approach. I believe that I think it needs

1 to be mandated that every time a CA gets a hearing
2 person ask them, you know, "Have you used the relay
3 service before," and if is a no, to go ahead and offer
4 an explanation. And the same with the deaf consumer,
5 he can explain it, too. It perceives to somehow set
6 up an understanding prior to the conversation
7 beginning, not in the middle of the conversation, when
8 the communication could possibly breakdown. So I
9 think that it should happen on every call. But, again,
10 the TTY user always has the option themselves to tell
11 the CA, "I do not want you to explain," or "I will
12 explain myself." If the TTY user does not request,
13 does not say anything, then it becomes the
14 responsibility to have the CA ask the individual every
15 time when the call begins.

16 **MR. TUDOR:** Okay. Let me see if I can pull
17 all of this together.

18 One would be that the -- when the CA first
19 talks to the calling party, the CA would not ask a
20 question about, "Do you want me to explain relay?"
21 The CA would simply say, "What number, please?"

22 **MR. FLEMING:** Correct.

23 **MR. TUDOR:** Okay. The CA, however, should
24 be able to ask the called party if she senses that he
25 may need an explanation or understanding of relay,

1 that the CA should be free to do that if she thinks
2 it's necessary.

3 **MS. RARUS:** I think it becomes dangerous at
4 that point if you make the CA assume or sense those
5 types of things. How do you define that, then?
6 That's why I say to just go ahead and have them do it
7 every time to ask the called, "Have you used the relay
8 service before? "No." Go ahead and explain and then
9 begin your call.

10 **MR. TUDOR:** I know a lot of the services do
11 ask that question. When I get a call that's the first
12 thing they ask me is, "Have you used relay before?"

13 **MR. ESTES:** On the other hand, we get
14 complaints from people who dislike that practice.
15 People want the service to be as transparent as
16 possible. Sometimes the explanation puts the caller
17 at a disadvantage.

18 If you are calling for employment purposes
19 or let's say an application purposes or whatever,
20 right off you are identifying yourself as deaf or hard
21 of hearing and that puts you at a disadvantage.

22 I don't completely disagree with what Brandi
23 is saying, but --

24 **MS. RARUS:** Excuse me. I'd like to keep on
25 this subject. I agree with what Charles has just

1 said, but I also think that the explanation phrase
2 itself should not mention anything about deaf or hard
3 of hearing in it. I also believe that if you do not
4 explain the nature of the call process itself, it will
5 make the hearing person very confused and see that as
6 a disadvantage, so some explanation must be given.

7 **MR. FLEMING:** Another suggestion is let the
8 CA announce, "This is a Florida relay service. I have
9 a call for you." And by the response from the hearing
10 person, whether they've had a relay call before or
11 not, whether they should explain or not. So you can
12 announce it. Maybe announce that it is a relay call,
13 not ask them if you have a relay call but announce it.
14 And with the "Oh, yes," proceed. They say, "Oh, never
15 heard of it before," explain. So there are different
16 ways to look at it.

17 **MR. TUDOR:** Well, this is one of those
18 issues where we just -- today we have the same
19 situation we have often with the Advisory Committee,
20 there's just about one opinion for each person
21 present.

22 I guess what I will do is take what we've
23 heard today and then try to -- when we take the RFP to
24 the Advisory Committee for a final approval just try
25 to raise that particular issue once again and see what

1 their preference is at that time.

2 I'll try to capture some of what we have
3 said today.

4 Yes, Charles.

5 **MR. ESTES:** As I did before, again, Richard,
6 I'd like to ask one guiding principle of management.
7 The last regulation or requirement written into the
8 proposal is the better one. The more flexibility you
9 allow the provider, the better.

10 **MR. TUDOR:** We will certainly try to do that
11 whenever we can, keeping in mind that the consumer may
12 have some preferences that we want to ensure occur.
13 But, yes, I understand that flexibility is very
14 important here.

15 Okay. We started there with d). Let's go
16 to a). Is there any concern with that about keeping
17 the user informed on the status of the call?

18 **MS. RARUS:** Nod of affirmation.

19 **MR. TUDOR:** Then b) is simply the user
20 having the option to tell the CA execute what they
21 want done on the call, which points they would handle,
22 like voice carryover.

23 **MS. RARUS:** Fine.

24 **MR. TUDOR:** Item c), this deals with the
25 issue of verbatim, and is one that we want to try to

1 pin down from your perspective. We discussed this
2 with the Advisory Committee, and I believe this pretty
3 well captures what they were suggesting. This to some
4 extent, I think, tracks the FCC rules. It says that
5 "It needs to be verbatim unless the user requests
6 summarization." By saying it that way you would never
7 have the CA asking the user if they wanted
8 summarization. It would have to be the relay user
9 making the request. And then the second requirement
10 is that the parties on both ends are aware that the
11 call is being summarized. Do you believe that's a
12 workable arrangement, and also that it complies with
13 the FCC requirements?

14 **MR. FLEMING:** That's fine.

15 **MR. ESTES:** We don't have a whole lot of
16 choice because verbatim is in the language of the ADA
17 regs. I would love to see the whole paragraph taken
18 out, but you would not be certified by the FCC if you
19 did. It's no win. I will leave it as it is.

20 **MR. TUDOR:** Okay. The FCC is planning to do
21 some kind of notice of inquiry this summer sometime
22 and maybe these are some of the issues we may be able
23 to address then.

24 Let's move to Item e). This has to do with
25 background noises and those sorts of things. It's an

1 effort to try to make the TDD call as much like a
2 voice call as possible. Trying to help the caller
3 understand what is happening on the other end of the
4 line besides just the conversation.

5 **MR. GIUNTOLI:** I have a question. Instead
6 of "sex," maybe say the word "gender."

7 **MR. TUDOR:** Okay. Item f) is an item that
8 was there before. I don't believe there's any problem
9 with that.

10 **MS. RARUS:** That's fine.

11 **MR. TUDOR:** Item g) is an item that we're
12 dropping. As a matter of fact, when I was going
13 through the RFP I was surprised that we had put that
14 there in the first place. But if a caller wants the
15 CA to continue redialing, he would certainly be able
16 to do that as a voice user, and so we believe that the
17 relay service should provide the same service. This
18 is probably an example where a human would like to
19 treat the caller differently than a mechanical system,
20 but our purpose is to try to make them as much the
21 same as possible. So we're going to remove that
22 provision there.

23 Item h) deals with the comments that occur
24 between a CA and a relay user. And all we're saying
25 there is that if it deals with billing information

1 like "Will you accept a collect call?" or "What is
2 your credit card number?" or something like that that
3 that information does not need to be relayed to the
4 other user. I think that a voice call sometimes,
5 depending on the system, sometimes that may be heard
6 and sometimes it may not. This is simply an effort
7 just to reduce some of the typing that has to be done
8 by the CA.

9 **MS. RARUS:** I agree totally. I would maybe
10 modify it to say something along the lines that before
11 the call begins, because billing information may come
12 up in the middle of a call and it becomes the CA's
13 responsibility to then relay that information, I
14 believe.

15 **MR. TUDOR:** I don't know if I would agree
16 that it would have to be relayed, even if it were
17 during the -- in the middle of a conversation, if it's
18 strictly a comment between the CA and the relay user.
19 But I'm not really sure when that would come up other
20 than at the beginning of a call, anyway. Once a call
21 begins I would assume all billing information has
22 already been collected.

23 **MS. RARUS:** I agree with you, yes. But I
24 still, for clarifying purposes, maybe to include in
25 there during call setup, prior to call beginning,

1 because as a TTY consumer myself if a voice person and
2 the CA are having a conversation in the middle of my
3 call, and the CA not informing that information to me,
4 I would be offended by that.

5 **MR. GIUNTOLI:** Maybe for example, another
6 person would say who is this stupid person or some
7 rude remark of some sort. I would want to know that,
8 so that I could deal with this individual on a -- to
9 explain something more clearly or to deal with that
10 situation. But billing I believe is a separate issue.

11 **MS. RARUS:** I think that's correct. But my
12 concern is that if a hearing person begins to discuss
13 billing information in the middle of my call with a CA
14 I want to know that. If it happens at the beginning
15 of the call I could care less but in the middle of my
16 conversation and this is going on, putting me on hold,
17 I want to know what is going on. I want to know what
18 is happening. I think that what is happening here is
19 it happens very rarely. I mean, most of the time it
20 happens at the beginning of the call, but it if were
21 to happen I would like to have that clarified.

22 **MR. TUDOR:** Well, it's like you say, I don't
23 think that's going to happen very often, if ever. So
24 I don't know if it will change the effect much, but I
25 don't have any problem with having it.

1 Let's see, Item i). I will like to get your
2 input on that. There was some discussion about that
3 in the Advisory Committee meeting. Brandi.

4 **MS. RARUS:** Yes. I agree. I support it
5 full heartedly. But I would like to recommend very
6 strongly the Commission consider a requirement of
7 errors, of error corrections which is automatic. It's
8 the kind of a program that would automatically correct
9 spelling errors or typing errors, prior or after the
10 TTY user would read it, prior to that person reading
11 it.

12 **MR. FLEMING:** I agree. I would recommend
13 the same, similar recommendation, also.

14 **MR. TUDOR:** How would you describe that or
15 quantify how that would be done?

16 **MR. ESTES:** The error correction is limited
17 to the words in the system dictionary.

18 So, the application here is limited.
19 Likewise, on a personal basis I backspace. I would
20 prefer that the CA backspace to me. That's personal,
21 however, and that may differ from another person.

22 On my TTY paper, later if I'm reading
23 through the tape, I hate to have to look over a word
24 here and there with the X in them which could have
25 been backspaced and typed correctly to begin with.

1 There was a good reason for this in the beginning when
2 mechanical TTYS were out. Those days are gone. The
3 mechanical TTYS could not backspace. All TDDs can.

4 **MR. TUDOR:** Is there a standard type of
5 error correction software available on the market that
6 people can use, or is it something that has to be
7 developed?

8 **MS. RARUS:** Sprint has our own error
9 correction software program within our data base.
10 AT&T does, also. We have it available. I'm not sure
11 about AT&T or the others.

12 **MR. FLEMING:** Yes. We're in the process.
13 And we'll implement it very soon in all of our
14 centers.

15 **MR. TUDOR:** So does that software take a
16 word and if it can't find it in its dictionary, does
17 it ask the CA to correct that word? Or does it
18 automatically change the word?

19 **MS. RARUS:** It would automatically change
20 the word itself. If it's not within the dictionary,
21 then it would not show up as a spelled correctly word.
22 Then the CA would become responsible to fix it
23 recognizes a misspelled word.

24 **MR. TUDOR:** For example, if the CA typed
25 D-G-O for dog, what would it do, look for --

1 **MR. ESTES:** It would change it to "dog" if
2 "dog" is in your dictionary.

3 **MR. TUDOR:** How would the error correction
4 software know that you were not trying to type God?

5 **MR. ESTES:** Richard, if you have Microsoft
6 Word -- do you use Microsoft Word? I'd like to see
7 you sometime type "CAS," meaning more than one CA,
8 C-A-S. Microsoft Word will change the word "A" to a
9 lower case every time; does it automatically.

10 **MR. TUDOR:** I'm just wondering if you get
11 better quality transmission by having error correction
12 or if it would be better to go misspelled than to be
13 changed to the wrong word.

14 **MS. RARUS:** I know that our program that was
15 developed by the CAs themselves, so the words that are
16 in the program are common misspelled words that happen
17 on the keyboard while they are typing, and they really
18 fit the purpose of the relay. It's not just for any
19 kind of misspelled word, but it applies directly to
20 this particular function, to the TRS.

21 **MR. TUDOR:** So, for example, you might have
22 in the dictionary T-E-H because that might be a common
23 typo?

24 **MS. RARUS:** Yes. Typed wrong.

25 **MR. TUDOR:** But if I misspelled "Lincoln,"

1 it probably would not catch that one because that's
2 not a common typo mistake?

3 **MS. RARUS:** Yeah, probably right, yes.

4 **MR. TUDOR:** I see. Okay.

5 This next Item j) is another one that is
6 again a difficult one to deal with.

7 I added the word "unfamiliar" in a attempt
8 to try to help with that one. The way the language
9 was in there before, if you were to read it literally,
10 it would actually require that you verify every single
11 time when someone used a proper noun or number, every
12 number, every address.

13 So I tried to change the tone of it some so
14 that it would not require verification of certainly
15 everything. But in those cases where the CA was
16 unfamiliar with the information, then the CA would be
17 expected to ask.

18 I still have some concern that it may still
19 be too restrictive because I would assume that perhaps
20 if a CA is given a phone number, they're not likely to
21 ask to verify it, but simply repeat it. So I am a
22 little concerned that it may still be a little bit
23 restrictive. Do you all have any suggestions from
24 other RFPs?

25 **MR. FLEMING:** Related to j, right? Is that

1 what you're saying? Maybe if you were a little bit
2 more -- give the provider a little bit more
3 flexibility here with this one. That's something that
4 is not really necessary in the RFP but it might be
5 that you would switch out the word, say "shall" --
6 instead of saying "shall," say "can." Omit the word
7 "shall," add "can." If the CA doesn't understand the
8 word, they have the right to ask. It doesn't mean
9 that they are required to ask.

10 **MR. ESTES:** You can say something like "when
11 in doubt check it out."

12 **MR. TUDOR:** Okay. Item k) is no change,
13 Unless somebody has a suggestion.

14 Item l) is no change. We don't intend to
15 make any change there.

16 Okay. Item m) deals with answering
17 machines, and that's where you're leaving a message on
18 an answering machine. What the requirement there, is
19 that if it takes two calls to leave a message, that
20 the customer will only be charged for the first call
21 if it's a long distance call where there's a charge.
22 And then if it's a local call, then as many calls as
23 it takes to complete the message.

24 **MR. ESTES:** It still has the wording in
25 there. One -- when additional calls at no cost,

1 check out the -- take out the word "one."

2 **MR. FLEMING:** Again, you might want to
3 change "shall." To me shall means should. Change to
4 can. If they need to make another call to complete
5 that request.

6 **MR. TUDOR:** What we're trying to do here is
7 to put a restriction on how the relay service operates
8 in terms of whether there is a charge for that second
9 call if it's a long distance call. And I believe what
10 we have was a requirement that the first call could be
11 charged for a long distance call, but that if one
12 additional call was required, it would be made at no
13 additional charge.

14 **MR. ESTES:** There may be calls that are very
15 complicated, possibly automated answering and so
16 forth, that may require more than one return call to
17 operate. And the provision should not be there.

18 **MR. TUDOR:** This provision has to do with
19 leaving a message at somebody else's answering
20 machine, as opposed to getting a message.

21 **MR. FLEMING:** Or checking out the message.

22 **MR. GIUNTOLI:** Do you mean if you need to
23 make like a third call, is that what you're saying?
24 I'm not sure I'm understanding. You need to rewrite
25 this, I believe.

1 **MR. ESTES:** It is a common requirement in
2 RFPs that the call be charged only once. I understand
3 your purpose. But here you're limited to only one
4 additional call.

5 **MR. TUDOR:** If the customer wanted to leave
6 ten calls you would say just charge him for one?

7 **MR. ESTES:** No. No. Ten calls, no. I'm
8 talking about the one telephone call and one answering
9 machine. If it takes more than two to complete -- to
10 leave a message. First the CA must get the answering
11 machine message. And by the time the deaf person gets
12 it, the answer machine -- or in the middle of getting
13 it, the machine may automatically hang up. After a
14 few seconds of nothing happening, the machines do hang
15 up. The CA can only give a TDD user only so much
16 information in 50 words per minute. The answering
17 machine may be fast. So there will be times when one
18 additional call to get and inform the user, then take
19 the message and leave it, may take more than one
20 additional call. And that is my point.

21 **MR. FLEMING:** For example, at a bank, it
22 might take longer because of long messages. I want to
23 know the complete message because the bank, for
24 example, may have a long message. I want to know how
25 to respond. So I guess it would depend on the

1 answering machine sometimes. It might take two or
2 three calls to transact one complete call. It might
3 take two calls to get the message and then the third
4 call to leave the message.

5 **MS. RARUS:** Yes. I think the goal here is
6 that we provide functionally equivalent services to
7 hearing people. If hearing people can call and leave
8 a complete message at one time, then we should charge
9 a deaf person for one time. But let's say that if the
10 person has to call and leaves pages and pages of
11 messages, we should charge them twice if they are
12 going to just make a neverending call. We need to be
13 functionally equivalent to what hearing people do and
14 how much time hearing people would be charged for.
15 Often it's just like Charles says, we don't get the
16 full message the first time we call. We have to call
17 twice. Sometimes we have to call three times to get
18 the full message from the answering machine. So two
19 calls, I believe, should be free.

20 **MR. ESTES:** To accomplish what you want to
21 do, Richard, would be just taking out the word "one,"
22 and the leaving the rest of it as it is.

23 **MR. TUDOR:** Yes. What that would accomplish
24 is it would just allow charging for one call. What
25 Brandi raised as an issue may occur occasionally, but

1 it may not be a common situation, where a customer may
2 want to leave a message that is 30 minutes long and
3 you've only charged him for a two-minute call. It
4 could be that that's not a common enough problem to
5 even worry about.

6 **MS. RARUS:** I think the CA, we should trust
7 them to use their judgment. You know, sometimes
8 people will call and type to leave a message for a
9 machine. It might be a full screen that they've typed
10 out and then the machine is going to cut it off.
11 Sometimes the machines don't give you enough lead time
12 to put your message in, so the CA might have to call
13 back twice to put the rest of that message on the
14 machine. But I think the chances of that happening
15 are very rare.

16 **MR. TUDOR:** Okay. So you think if we just
17 go with one call is charged for and whatever
18 additional calls the user wants to make to complete
19 the message should be at no charge. That may be two
20 calls or three calls or four calls.

21 **MR. FLEMING:** Not four, maybe two or three.

22 **MS. RARUS:** It gets confusing.

23 **MR. GIUNTOLI:** Let's keep it simple.

24 **MR. TUDOR:** All right. Let's look at

25 Item n). I wanted to explain this one to make sure that you unde

1 The first part that's not underlined is
2 language that is in the current RFP, and it deals with
3 retrieving a message from a voice processing system,
4 and this would be, for example, if a deaf person were
5 trying to retrieve messages off their answering
6 machine at home, that they could have the CA call and
7 enter a pass code, and so forth, and then the
8 answering machine would start talking and the CA would
9 type that back to the deaf user. And I believe that's
10 pretty straightforward.

11 The addition there is one that was made in
12 our system here in Florida a year or so ago and that
13 was what we had just not thought about before. But
14 one of our Advisory Committee members had expressed a
15 need for when he walks home into his home at the end
16 of the day, and his voice answering machine is there
17 and the light is blinking, and he wants to know what
18 the machine says. So what he asked for was a
19 capability for the CA to listen to the answering
20 machine that's sitting right beside him at his desk
21 and then relay that back to him so that he could see
22 it visually on his TDD.

23 **MR. FLEMING:** May I comment?

24 **MR. TUDOR:** Yes.

25 **MR. FLEMING:** In Florida you do that now?

1 Is that a common practice now?

2 **MR. TUDOR:** I don't know how often it's
3 used. It's probably limited -- Robert, do you have
4 any idea how often this service is called for? Or is
5 Mr. Brown the only one that has ever used it?

6 **MR. GIUNTOLI:** During my presentation I've
7 seen people ask about that. They want it. But do you
8 have it now?

9 **MR. FLEMING:** But do you have that now in
10 Florida. Do consumers get that now?

11 **MR. ESTES:** At this point, no.

12 **MR. FLEMING:** Then that would be a new --
13 totally new service.

14 **MR. TUDOR:** Charles and Robert, you all need
15 to check on that because that was a contract amendment
16 made, I believe, at the last renewal. Where if a
17 customer called and said, "I want to have the CA
18 listen to my answering machine play back a message,"
19 and then you type -- the CA would type back to the TDD
20 user what it said.

21 **MR. ESTES:** Let me clarify that. Mr. Brown
22 is one of the very few people that makes this kind of
23 request. It is in demand, yes. To capture long
24 answering machine messages you have to have a means of
25 capturing it or retaining the message until you have

1 completed the answer back process.

2 Many questions have been raised recently in
3 regards to capturing messages, in what format, and is
4 that a violation of a no recorded message provision.
5 I don't think that the jury is back on that one yet.
6 We do see this kind of provision in many other state's
7 RFPs, and it appears to me that the country is just
8 going ahead with it.

9 MR. TUDOR: Is the CA unable to retain in
10 her mind everything that is on that machine for long
11 enough to type it back and that's why there is a
12 problem with having to either record it --

13 MR. ESTES: Yes, there are some really long
14 messages, and you must have some proficiency for
15 playing it back accurately.

16 MR. TUDOR: You would either have to do that
17 or just have to keep asking the user to replay the
18 tape over and over. But, anyway, that's a provision
19 that we just added last year, I believe it was. So
20 that will be a change from the current RFP.

21 Item o) just deals with the user giving
22 their name. And the requirement that they not be --
23 well, that they not be required to give their name.

24 Item p), we're dropping an item that the
25 Advisory Committee suggested which is that the CA ask

1 the caller if they would like to make another call.
2 They would simply like for the CA not to use that time
3 to make that call, make that request, that the user
4 has the freedom to do that if they want to, but they
5 don't need to be asked.

6 Item q) just requires that an user be able
7 to use an operator of a specific gender if they need
8 to.

9 MR. FLEMING: What number?

10 MR. TUDOR: Q.

11 MR. FLEMING: Can I go back to n) for a
12 minute?

13 MR. TUDOR: Yes.

14 MR. FLEMING: You want it in the RFP to
15 allow the CA to call my voice answering machine at my
16 house. Not call it because it's the same phone
17 number, but they are not going to call it but I'm
18 going to turn it on and let the CA listen. That's not
19 a phone call. So how can the provider get revenue for
20 providing that service?

21 MR. TUDOR: The CA is going to be
22 essentially providing a service, but there's not going
23 to be a second phone call. There will be the first
24 phone call. It is true that she will not have to dial
25 a phone number, but she will be in contact with that

1 user. It will be like a local telephone call where
2 she would not have to make a second call to get to the
3 other party because the other party is basically
4 sitting in the room with the original caller. In
5 other words, the answering machine is sitting right
6 there.

7 **MR. FLEMING:** But do you realize the time
8 that it takes the CA to do that when they could be
9 having a phone call?

10 **MR. TUDOR:** It is a phone call. And it is
11 chargeable to the state, the time that she is handling
12 that call.

13 **MR. FLEMING:** Okay. I wanted that
14 clarified.

15 **MR. TUDOR:** It's a good question.

16 Okay. Item r) we're just making a change to
17 that, to recognize that a CA may not always be able to
18 stay on a call the entire time. If it's a four-hour
19 telephone call and the CA needs to leave for the day
20 or go on break or whatever, but the desire is that a
21 CA do stay on a call the whole time whenever it is
22 possible for her to do so.

23 Item 14 deals with having at least one deaf
24 person in the center to assist operators, CAs, in
25 interpreting calls.

1 Robert.

2 MR. GIUNTOLI: Using a deaf person, I should
3 like to see a qualified individual instead. Not all
4 deaf people are qualified to do this type of job. We
5 can talk about using an interpreter, coders, people
6 qualified to do that, give them an opportunity to
7 apply for that position or job. Human resources, you
8 know, whatever type of situation.

9 MR. TUDOR: How would you suggest we word
10 that?

11 MS. RARUS: I have a suggestion. I
12 recommend that you use the word TTY user. Because you
13 can safely assume that interpreters code is people who
14 use TTYS. They know the language. They will be
15 familiar with deaf culture, be familiar with the
16 language that may be used in deafness itself and they
17 would be familiar with using a relay service.

18 MR. TUDOR: You're saying a TTY user? I
19 hate to tell you, but I'm a TTY user and you don't
20 want me to do this job. (Laughter)

21 MR. GIUNTOLI: How about a qualified person
22 when using curriculum such as TTY user familiar with
23 ASL, familiar with these types of categories? This
24 would then justify a qualified person.

25 MR. ESTES: How about an ASL competent

1 person?

2 **MR. TUDOR:** What was the word you used after
3 "ASL"?

4 **MR. ESTES:** At least one ASL competent
5 person.

6 **MR. FLEMING:** That's better.

7 **MR. TUDOR:** Okay. Let's go to Page 11.
8 That page there deals with confidentiality of calls,
9 and that provision we're not proposing any change to
10 and I believe it's okay. I haven't heard any
11 discussion on it. Is there any comments on the
12 confidentiality policy? That's, of course, very
13 important to the users, but I believe the language we
14 have works okay.

15 Item 16 deals with obscenity directed at the
16 CA.

17 Item 17. Item 17 we're striking. It dealt
18 with a requirement that the bidder provide a policy
19 and procedures manual and organization chart and
20 position descriptions. And I would say that the
21 reason we're not recommending that we continue
22 including that is that there's really no advantage in
23 us knowing that type of information. What is
24 important is that the service is being relayed
25 accurately, that it's meeting the answer time and

1 block analog rates, and that's what is important.
2 This is certainly a tool that you will use internally
3 to accomplish good quality relay service, but we do
4 not necessarily need to have a lot of detailed
5 information like that. So we're going to remove that
6 and it will make the proposal a little easier to file.

7 Item 18 is --

8 **MR. ESTES:** Which one?

9 **MR. TUDOR:** Item 18 calls for a requirement
10 of training that's both initial and ongoing. We're
11 not proposing any change there.

12 Item 19 deals with emergency calls, and I
13 would like to get maybe an update on what is happening
14 in the emergency call arena in relay these days.
15 Certainly the requirement in Florida is that a deaf
16 person can call 911 directly using a TDD, and the 911
17 center is supposed to have a TDD operational and they
18 are supposed to be ready to answer it when it is
19 called. But regardless of that requirement, we know
20 that sometimes people are going to call the relay
21 number seeking emergency help. When that occurs, does
22 the -- is the CA likely to have any information that
23 will help him get emergency service to that customer,
24 or, actually, is it better for them to simply tell the
25 CA to hang up and dial 911?

1 **MR. ESTES:** No.

2 **MS. RARUS:** No. That's a waste of time that
3 way. It may be a very vital situation. I think the
4 CA should go ahead and process the calls as fast as
5 possible. You're right, most 911s should have that
6 emergency capability, should have some training on
7 that and they should have that training often. The
8 trainers are so few and far between in 911 situations,
9 especially customers are frustrated by using that, so
10 they try to get through to the 911 center, they can't
11 get through, so they call the relay service.

12 **MR. TUDOR:** When they call the relay
13 service.

14 **MR. ESTES:** I think it should be left out of
15 it, left as it is.

16 **MR. TUDOR:** The relay service and has an
17 emergency call, but doesn't know the police number,
18 what does the CA do with that call if the caller just
19 says "I need the police."

20 **MR. ESTES:** We have an emergency number
21 database.

22 **MR. TUDOR:** So you know from the ANI of the
23 caller what the police number is and so you just make
24 a call to the police? Okay.

25 We need to also talk about Item 20 there

1 about 900 services.

2 **MR. FLEMING:** This is new?

3 **MR. TUDOR:** No. This was in the old RFP.

4 As you can see it was an optional item, and I don't
5 know if anyone yet is attempting to or has figured out
6 how to deal with relay users that would like to place
7 a 900 or 976 kind of call.

8 What do you tell customers around the
9 country when they ask for you to dial a 900 number for
10 them?

11 **MR. ESTES:** The youngest RFP on the street
12 is from Kentucky and it says they are not required to
13 make 900 and 976 calls.

14 **MR. TUDOR:** Brandi.

15 **MS. RARUS:** If the Commission decide to
16 require a 900 or 976, the provider will be able to
17 meet that requirement. But that is up to the state.
18 As of now, no state has that type of provision. Texas
19 will start this September possibly.

20 **MR. TUDOR:** In Texas, how do they get the
21 billing done properly?

22 **MS. RARUS:** I'm not an engineer, so I can't
23 properly answer that. But I'm sure it can be figured
24 out, starting in September, so we'll see. But it was
25 a requirement in the RFP.

1 **MR. FLEMING:** We don't provide that service
2 currently. No one has requested it before. But if
3 you want that, I'm sure we can.

4 **MR. TUDOR:** The concern is just how the
5 billing could be done accurately.

6 **MS. RARUS:** I know that we will be passing
7 off the billing to the end user, so it will be
8 accurate. For me to explain how it is done, I truly
9 cannot do that.

10 **MR. TUDOR:** But you, as the relay center,
11 would get the billing originally and then would you
12 have to turn around and then rebill it to the end
13 user?

14 **MS. RARUS:** I'm not sure. Again I'm not
15 sure, but I can tell you that that process of a 900
16 call that we will be setting up will be a separate 900
17 relay service number. I say a 900 number for a
18 consumer to call. That will hit the relay center and
19 then it would process that call that way.

20 **MR. TUDOR:** So a customer would dial the 900
21 number instead of the relay center's 800 number?

22 **MS. RARUS:** Correct.

23 **MR. TUDOR:** So when they dialed the 900
24 number, it might be a number for the Houston Astros
25 information line? Or are you saying that 900 number

1 would be a Sprint 900 number?

2 **MS. RARUS:** Yes. Exactly. It would be a
3 TTY 900 number to get a Sprint CA, which we would then
4 dial to whatever 900 number that is given to us, to
5 the CA. I can check further on that and bring you
6 that information to the meeting on the 26th if you
7 would like, if that meeting still occurs. But, yes,
8 that information can be provided.

9 **MR. FLEMING:** Did you get a lot of requests
10 for this particular item, the 900, 976 in Florida?

11 **MR. TUDOR:** It's simply a matter of trying
12 to make the relay service be equivalent to voice
13 service. It's an issue which has continued to arise
14 in terms of equivalency. I do not believe we have
15 gotten many requests because it's not currently
16 provided. I don't recall -- maybe one or two, but
17 certainly not many.

18 But in terms of trying to make relay service
19 equivalent to voice service you would want it if you
20 could figure out a way to do it in an economical
21 manner.

22 **MR. ESTES:** You might want to consider
23 putting in language like, "At such time as the FCC may
24 require the relay of 900, 976 calls, the Florida Relay
25 Service will process such calls," something like that.

1 **MR. TUDOR:** On Page 14 we've added
2 VCO-to-VCO and HCO-to-HCO, which I think has become
3 kind of standard around the country, anyway, but it
4 wasn't in our original RFP.

5 But right above that, in Item 25, we're also
6 talking about requiring two-line VCO capability, and I
7 wonder if that causes any concerns or if that is also
8 becoming something that is becoming more popular.

9 **MS. RARUS:** Yes.

10 **MR. FLEMING:** Yes.

11 **MS. RARUS:** It's coming up all over the
12 country.

13 **MR. TUDOR:** Item 26 deals with custom
14 calling services.

15 **MR. GIUNTOLI:** Excuse me. Could you go back
16 to 25, please? Under HCO-to-HCO, that's not
17 practical. That would be -- do you know when that
18 would be used?

19 **MR. ESTES:** This is instead of two terminal
20 users preferring hearing carryover who is listening to
21 the CA. That doesn't make sense. But if HCO-to-HCO
22 means two speech disabled persons who want to use a
23 trained CA to listen to them and relay the message,
24 then that part, of course, is good. It might need a
25 little bit of clarifying. HCO-to-HCO for speech

1 disabled persons.

2 **MR. TUDOR:** Yes. What it says there is for
3 two persons who are speech impaired to hear for
4 themselves by means of hearing carryover. Is that
5 okay?

6 **MR. ESTES:** Yeah.

7 **MR. TUDOR:** Okay. That next section is on
8 custom calling services and says that the bidder
9 should describe if any of those three services are
10 something they could offer in some way or another.
11 Because you have the intervention of the relay center
12 in a call, those service obviously can't be provided
13 in the same way as they are for voice users. But if
14 you have some way where you could offer something that
15 is like one of those services, then we'd just like to
16 hear from you in the proposal process on that.

17 **MR. FLEMING:** Excuse me. You want this to
18 be required.

19 **MR. TUDOR:** This would not be required. We
20 would ask the bidders to make a proposal on those, but
21 would not require it.

22 **MR. FLEMING:** You have to remember that when
23 you get involved in something like this you have to
24 get involved with the language.

25 **MR. TUDOR:** Involved with what?

1 **MR. FLEMING:** The local exchange carriers.

2 **MR. TUDOR:** Yes.

3 **MR. FLEMING:** For billing issues and so
4 forth.

5 **MR. TUDOR:** Unless it's something that you
6 provide yourself that may not be identical to the
7 service you would get from a local company but may
8 functionally be similar, it could be done strictly in
9 some cases by the relay provider. It's an optional
10 item and is one that we would just ask for your
11 suggestions on.

12 **MR. ESTES:** What do you mean by call trace?

13 **MR. TUDOR:** Where the customer could have
14 the relay center in some way identify --

15 **MR. ESTES:** You mean caller ID?

16 **MS. RARUS:** Like the last call that came
17 through, like when you hit your button, Star 69.

18 **MR. TUDOR:** Yes. Not like caller ID, but
19 where the call has been disconnected, and then the
20 telephone user and the TDD user wants to know who made
21 that last call to him. It may be something that could
22 be retained in the system somehow.

23 **MR. FLEMING:** So, therefore -- I'm trying to
24 understand this, because hearing people have that
25 option to know who the last person was that called

1 their house.

2 **MR. TUDOR:** Yes.

3 **MR. FLEMING:** And then if I use the relay,
4 and we somehow get disconnected, if I don't know who
5 it was I could ask the CA who that person was or the
6 number of the person.

7 **MR. TUDOR:** That would be a similar type
8 service if the CA had retained in some way the ANI of
9 that caller. It would be a manual substitute for
10 that.

11 **MR. FLEMING:** Okay. But then you would have
12 the issue that a relay call is to relay what is being
13 said on a call between the two parties. If I do not
14 give my phone number to the person I'm talking with
15 and we somehow get disconnected, I may not want that
16 person to call me back. So they call be back and I'm
17 asking, "How did you get my number."

18 **MR. TUDOR:** It's the same thing you have
19 with call trace now or even with caller ID. The
20 customer may not want to be called back, but once they
21 invade your home with a telephone call, they have the
22 ability, through the system, to know who you are and
23 can call you back, whether you want them to or not.
24 It would be an equivalency issue to a voice user.

25 But what we are asking for in the RFP is

1 simply for bidders to tell us if they have similar
2 capabilities or could or would offer a capability like
3 that that would be equivalent to a voice service.

4 Elise.

5 **MS. McCABE:** If a caller wanted to protect
6 their number, they wanted to do the Star 67 that would
7 prevent their number from being recognized by the
8 called party, how would this work? In other words, if
9 a person calls the relay center and doesn't want the
10 other end of the call to know who they are, is there
11 any provision for that?

12 **MR. TUDOR:** When you dial -- is it Star 67?
13 If you dial that now before an 800 call, does the ANI
14 still carry forward with that 800 call?

15 **MR. ESTES:** It still shows up. Yes, you get
16 the ANI regardless. Signalling System 7 and ANI are
17 two completely different things.

18 **MR. TUDOR:** So if you dial Star 67 before an
19 800 call today, the ANI still goes, do you know?

20 **MS. McCABE:** So there's no protection for a
21 caller to the relay service. Is that correct?

22 **MR. TUDOR:** I don't know the answer to the
23 question I just asked, so I don't know. Charles seems
24 to think that it would still pass.

25 **MS. RARUS:** The number will still show up

1 because it doesn't seem like the state is asking for
2 caller ID. If you don't ask for caller ID, then
3 there's no way for the deaf user to know the number
4 that is being called from because the CA is not put in
5 the position of giving out that information. If you
6 ask for caller ID, then that becomes a complicated
7 issue and needs further discussion. If you don't ask
8 for caller ID, then that won't be an issue.

9 **MR. TUDOR:** Do any states include caller ID
10 as a part of their relay package?

11 **MS. RARUS:** Nods head. Yes.

12 **MR. ESTES:** Yes.

13 **MR. FLEMING:** No.

14 **MR. TUDOR:** Are there many states that do
15 that?

16 **MS. RARUS:** We offer it.

17 **MR. ESTES:** This a new emerging expectation
18 in relay.

19 **MS. RARUS:** I would recommend that the
20 committee go ahead and ask for caller ID and then let
21 each provider resolve that -- to resolve that issue,
22 then we can decide whether or not that's part of what
23 we want to include in the contract.

24 **MR. TUDOR:** Okay. All right.

25 We'll go over to Page 15 on billing

1 arrangements. I don't know if the technology and the
2 billing arrangements have changed since the last RFP
3 was issued, but I would like to get some idea of what
4 kinds of billing we should be able to expect relay
5 systems to be able to provide. They certainly can
6 provide direct billing back to the caller's home or
7 business. There are probably some issues with calling
8 cards that we may want to know about. And then there
9 are the credit cards like Visa or MasterCard.

10 And I don't know how many types of billing
11 can be done -- I'll just leave it this way, if you
12 have any suggestions how we ought to modernize, update
13 or change that particular provision perhaps you could
14 just give those to us.

15 Item 31, we're just removing from the
16 proposal requirement that a bidder file it's
17 intrastate --

18 **MR. ESTES:** Go back to No. 30. You are
19 asking us to send in comments later, is that what you
20 said.

21 **MR. TUDOR:** Send in what?

22 **MR. ESTES:** On No. 30. Billing
23 arrangements.

24 **MR. TUDOR:** Yes, if you have some
25 suggestions about how to change that.

1 **MR. ESTES:** Okay.

2 **MR. TAYLOR:** Charles, on 30, the new FLorida
3 law allows for residential shared tenant services. In
4 other words, a business may provide residential
5 telephone service to subscribers in a building that
6 might not have direct telephone service from the local
7 telephone company. Has there been any impact or do
8 you expect any impact on the way you would bill a
9 caller for a call if, instead of their particular ANI,
10 you got perhaps the shared tenant provider's number
11 With the call?

12 **MR. ESTES:** I haven't heard anything about
13 that. It's new stuff to me. But it sounds very
14 similar to hotel billing.

15 **MR. TAYLOR:** Except it won't be classed
16 marked.

17 **MR. ESTES:** With hotels, they have their own
18 long distance provider that also manages their billing
19 system. And the information that comes with the call
20 would indicate that as a hotel or a motel call. But
21 that's about it. Where as far as a carrier goes, we
22 don't have visibility to the room numbers or the guess
23 names. I imagine the same thing would apply to the
24 arrangement you're discussion.

25 **MR. TAYLOR:** Let me ask Mike. I knew there

1 was a reason you came to this meeting. Does GTE class
2 mark an FTS provider in any way differently such that
3 an interexchange carrier or other provider would have
4 a way of knowing to obtain different billing for those
5 calls?

6 **UNIDENTIFIED SPEAKER:** Not that I'm aware
7 of. It's just an outgoing trunk, you know, a voice
8 trunk that they are getting to go out on. I'm not
9 even sure -- like the gentlemen said, you can't reach
10 back to the individual station or room or whatever to
11 get beyond the trunk number. I don't know the answer,
12 Alan. I'm not aware that we do, market it any
13 differently.

14 **MR. TAYLOR:** Elise, do you have any?

15 **MS. McCABE:** I don't.

16 **MR. FLEMING:** May I ask you what was that
17 call that you mentioned?

18 **MR. TAYLOR:** I'm sorry, I had my microphone
19 off, didn't I? Okay.

20 I was talking about residential shared
21 tenant service arrangements, where the subscriber or
22 the caller to the -- the user of the relay service is
23 located behind the shared tenant service provider's
24 PBX or centralized switch. And so in such cases you
25 may not be able to bill solely on the ANI for those

1 calls. I was just wondering what arrangements might
2 be made.

3 **MR. ESTES:** To accommodate a tenant or hotel
4 arrangement then that kind of information would have
5 to be included in the call along with other
6 information that's designated with the call. That
7 would be an industry-wide development.

8 **MR. TAYLOR:** Okay. Thank you.

9 **MR. TUDOR:** On Item 31 we removed the
10 requirement for you to file with the proposal your
11 tariff rates for service. We have those on file, so
12 it's not necessary for those to be filed with the
13 proposal.

14 So we can use our time that we have left
15 carefully, what I want to do is go over to Page 17 and
16 let us talk about carrier selection briefly. I don't
17 know how this is being done around the country, but we
18 have attempted or what to make it as possible as we
19 can that a customer be able to select a billing of a
20 provider other than the single relay provider that's
21 providing service. So, for example, if Sprint were
22 the relay provider and the customer wanted to use
23 AT&T, he's only going to be able to use AT&T for part
24 of the call because the 800 number has gotten him over
25 the Sprint system to the relay center. But if he

1 prefers to be billed under his AT&T true value plan or
2 something like that, then what we have included before
3 is a requirement that the relay provider will route
4 that call to the carrier of choice and that has
5 sounded fine. It sounds good but it has to involve
6 other parties.

7 We can require the relay provider to provide
8 or to pass that call, but we haven't gotten any
9 specifics in terms of exactly what information would
10 have to be passed with that call or when. And,
11 likewise, we haven't talked about how the other
12 carriers would be required or not required to accept
13 that traffic. And then also we have the issue of the
14 local phone company may or may not be involved in that
15 call being transferred.

16 So what I'd like to do is get some idea of
17 how other states are dealing with this. I guess first
18 I'd like to know if there are other states that do
19 this, allow a customer to use a carrier other than the
20 relay provider for the call and how common is it.

21 **MR. ESTES:** All states are required to
22 provide a carrier of choice option. All states.

23 **MR. TAYLOR:** Unless they get a waiver from
24 the FCC. Do many of them have waivers?

25 **MR. ESTES:** When do you mean the state

1 itself gets a waiver?

2 **MR. TAYLOR:** Yes.

3 **MR. ESTES:** The carrier, the mom and pop
4 carrier may ask the state Commission for a waiver.
5 But the entire state being waived from the carrier of
6 choice, you're saying that happens?

7 **MR. TAYLOR:** That's my understanding from
8 talking with the FCC yesterday.

9 **MR. ESTES:** You know something that I don't.

10 **MR. TUDOR:** Brandi.

11 **MS. RARUS:** Sprint's response to your
12 question. Who is this question from?

13 **MR. TAYLOR:** From me.

14 **MS. RARUS:** I think we have information on
15 how carrier of choice occurs at the end of our packet,
16 if you'd like to review that. I gave it to you
17 yesterday -- today. So we have all of that
18 information available to you.

19 **MR. TUDOR:** To what extent does the local
20 exchange company have to be involved in the process
21 you describe here?

22 **MS. RARUS:** This is mainly for the IXC. So
23 the local exchange company involvement isn't very
24 much. Like, for example, AT&T has brought one of
25 their networks in, and we would relay a portion of

1 that call and carry it to the AT&T network and AT&T
2 would then carry that call. AT&T then would bill that
3 particular consumer. And Sprint has brought our
4 networking to both MCI and to AT&T, so they will have
5 a network within the Sprint system. It's a very
6 unusual situation. It's the first time in history for
7 something like this, for AT&T, Sprint and MCI working
8 together to be able to share a network. We have been
9 working on this for almost two years prior to planning
10 which finally has come to completion.

11 **MR. TUDOR:** Is there a cost to the local
12 exchange company to do this?

13 **MS. RARUS:** No. Aren't I correct? No,
14 Charles?

15 **MR. ESTES:** It requires Federal Group D, so
16 there's a cost to the provider.

17 **MR. TUDOR:** Is the way it works here is that
18 the provider covers the expense of getting the other
19 IXC's facilities to the relay center?

20 **MS. RARUS:** Yes. AT&T and MCI have taken
21 that responsibility to bring to us their networking,
22 yes.

23 **MR. TUDOR:** Okay. So, in other words,
24 there's basically a point of presence of AT&T and MCI
25 in your Sprint relay center.

1 **MR. ESTES:** Within your local exchange there
2 are, which is Southern Bell.

3 **MR. TAYLOR:** What Sprint provided looks
4 largely like the same arrangement that MCI has in
5 Miami, and I gather that's what the industry
6 compatibility forum adopted?

7 **MS. RARUS:** Yes.

8 **MR. TUDOR:** Okay.

9 **MS. RARUS:** I mean, for example, I use the
10 Florida Relay Service last night. And, of course, I
11 wanted to bill my calls to Sprint, you know, so I gave
12 the operator my Sprint phone card number and they
13 billed it to my phone card, so --

14 **MR. FLEMING:** Same thing with AT&T. Works
15 the same way. You must identify your carrier of
16 choice. You must identify your carrier of choice.

17 **MR. TUDOR:** And how many other IXCs normally
18 participate in that traffic? Is it just the big three
19 or four companies?

20 **MS. RARUS:** I can only speak for Texas. I'm
21 very familiar with that particular account we have
22 there. We have the big three, plus we have Texarkana,
23 which is the contract telephone company for the state
24 of Texas. We have Edcel, we have several other
25 carriers also in Texas.

1 **MR. ESTES:** It will cost a small company
2 more to set up the service than it they would ever
3 earn, so the carrier of choice should not be forced
4 with an iron glove, I don't think.

5 **MR. TUDOR:** It's really just a matter,
6 again, of equivalency. Everybody else in Florida can
7 get to 300 long distance companies. This provision
8 allows for a customer to get to more than one, but
9 still only four or five. So it's an equivalency
10 issue. But I would agree with you, the cost may well
11 exceed the number of calls.

12 Is it pretty common for a customer to ask
13 for a carrier other than the relay provider?

14 **MR. ESTES:** MCI provides a 50% discount
15 within the state, so it doesn't make sense for people
16 to ask for AT&T or Sprint in many cases. There are
17 people who do ask for a carrier of choice.

18 **MR. TUDOR:** Our rules require that the other
19 companies, like AT&T and Sprint, also provide the 50%
20 discount on relay calls. So the customer would be
21 getting that discount also.

22 **MR. ESTES:** Richard, are you telling me that
23 the MCI contract in Florida also requires Sprint and
24 AT&T to discount 50%?

25 **MR. TUDOR:** The. PSC rules require that.

1 **MR. ESTES:** Will that be an issue between
2 the Commission and other carriers?

3 **MR. TUDOR:** Yes. You don't have to make
4 sure they do it.

5 The issue of -- and I'm trying to find where
6 it is, but the issue of what calls -- well, it's this
7 same section. Dealing with the issue of calls that
8 historically may have been going to the local exchange
9 company, and whether those calls should be handled in
10 the future by the local exchange company or by the
11 long distance company. The issue that arises is when
12 a call is not clearly a local call, it's not clearly a
13 long distance call, but it's a call that's in a
14 calling area where there might be, from the local
15 exchange company, some kind of alternative billing
16 plan like extended area service or extended calling
17 service, which is a per message rate, instead of a per
18 minute toll rate, if every call goes through the relay
19 provider, how can the relay provider be certain that
20 they know what type of billing plan is offered by the
21 local telephone company?

22 **MR. ESTES:** The Commission needs to make
23 BellSouth and GTE open up their database to us.
24 (Laughter)

25 **MR. TUDOR:** Yes, this is an issue that, I

1 guess, first arose with a case in Arkansas where the
2 FCC made it clear that if the customer is going to be
3 billed by the relay provider, probably a long distance
4 company, they have to be billed at the same rates as
5 they would have paid as though they were on that local
6 exchange company system.

7 Now, one thing that has changed in the past
8 few months on this issue deals with the existence now
9 of competitive or alternative local telephone
10 companies. We're now going to be in a situation where
11 there could be a couple of different kinds of rate
12 plans available. But I think what you would have to
13 do is look back to what company is serving that
14 customer. If at the time of the call he is a local
15 exchange company customer, then you need to look to
16 the rating plans that that company has. And if you
17 are a customer of say Time Warner Cable
18 Television/Telephone Company, and they have a
19 different kind of rate plan, then that would mean the
20 provider would have to bill at their rates, whatever
21 they are.

22 So if the caller is a BellSouth customer, a
23 call from Point A to Point B might be a toll call but
24 if that customer is a Time Warner telephone customer,
25 that might be a free call. And so the issue arises of

1 how is the provider going to know how to bill for that
2 call? How is he going to keep track of all of that?
3 And I wish the answer was don't worry about it, but
4 the FCC's decision in that Arkansas case implies that
5 there should be -- that the relay provider should bill
6 the same rate as though it were the local phone
7 company in that case. So can any of you all give me
8 any suggestions on how we need to deal with this and
9 address it in the RFP? Brandi.

10 **MS. RARUS:** Yes. I think that the
11 Commission should really get a -- take a firm stand on
12 the requirement that the LEC -- the local exchange
13 company share information with the provider. There's
14 no way for the provider to know the consumer's calling
15 plans without the information coming from the LEC.
16 And I can tell you from my experience that if it is
17 demanded by the Commission, then Sprint or whatever
18 will have a hard time getting a timely report from the
19 LEC. Will have a hard time getting it in a timely
20 manner.

21 **MR. ESTES:** Russell, would you like to
22 comment on that?

23 **MR. FLEMING:** No.

24 **MR. ESTES:** I'd also like to say that the
25 present industry practice, I think, is adequate. I

1 think that it is a general practice to pass on billing
2 information to the LEC within a given distance, 40
3 mile radius for example. And I think that the LEC
4 information, this part I'm going to go back and talk
5 with the engineer to make sure that what I'm thinking
6 of is right.

7 But I think that when the call detail comes
8 with the call, the LEC will be identified in the BDR,
9 and that the billing information will then be passed
10 on to the correct LEC.

11 It is for the Commission to require the LEC
12 to bill according to what is provided them.

13 **MR. TUDOR:** Currently a call that's
14 intraLATA, the billing information is passed on to the
15 local exchange company and then the local exchange
16 company does the billing. And, therefore, they know,
17 because they are doing the billing, they know what is
18 the correct charge for that call. And that's correct
19 in describing how it is working today; is that right,
20 Charles.

21 **MR. ESTES:** Yes.

22 **MR. TUDOR:** So one of the things we need to
23 decide in developing this current RFP is if we make
24 any kind of change there in terms of whether the
25 intraLATA traffic continues to go or the billing

1 information on that traffic continues to go to the
2 local exchange company, or whether it, under the new
3 RFP, is simply billed directly by the relay provider,
4 and that's one of the issues. If it is billed
5 directly by the relay provider, then the question
6 arises of whether the relay provider is going to have
7 the necessary information to properly bill that call.

8 So I guess the first question is whether we
9 should make a change in the current procedure which
10 says that intraLATA billing information goes to the
11 local exchange company for billing, and whether we
12 should change that to where it says the relay provider
13 bills all the calls it handles; whether they are
14 intraLATA or interLATA. Do you all have suggestions
15 on which approach we should take there?

16 **MR. ESTES:** Of course, MCI would propose to
17 keep it under the current system. We do not know, and
18 from a protocol standpoint we may not want all the
19 day-to-day changes that take place within calling
20 plans and tariffs, and so forth. And I'm not sure
21 that it would be worth the time and the expense to the
22 relay provider. I think the current arrangement is
23 good.

24 **MR. TUDOR:** Brandi, do you have any thoughts
25 on that as to whether you would want to be

1 responsible?

2 **MS. RARUS:** Yes. I'm not sure exactly what
3 MCI does today. Mileage bands -- I'm not sure what
4 you call it, I call it mileage band. We call it that,
5 also. We prefer mileage bands in not having to worry
6 so much about getting the information from the LEC.

7 **MR. TUDOR:** But under the FCC's decision in
8 the Arkansas case, wouldn't that say that you cannot
9 use the toll rates under the mileage bands, but
10 instead you have to bill at the rates that would have
11 applied if that call had been billed by the local
12 exchange company?

13 **MS. RARUS:** I'm pretty sure that we're safe.
14 We spent a lot of time on this issue. I was not
15 personally involved, but after what happened with
16 Arkansas, Sprint did a lot of research and we know
17 that the current method we use, mileage band, is
18 acceptable by the FCC.

19 **MR. ESTES:** In the Arkansas case, Richard,
20 it was the Arkansas Commission that reached the
21 decision that optional calling plans are enhanced
22 services and do not apply to the TRS, but the FCC felt
23 otherwise. Then the solution that was finally
24 accepted by the FCC is the present practice.

25 That being of passing on data to the LEC.

1 **MR. TUDOR:** Okay.

2 **MR. TAYLOR:** Did somebody say the mileage
3 band is 40 miles within which you pass on the data to
4 the LEC?

5 **MS. RARUS:** It depends on the community. It
6 depends on the city. And it depends -- oh, yeah, for
7 us it depends on the city. It depends on what the LEC
8 currently defines as a call, where we take the
9 information from and modify it to fit the -- normally
10 it's 40 miles. But in the larger cities, like some of
11 them in Texas, like Houston, it might be 60 miles.

12 **MR. TAYLOR:** So there's an industry
13 document, I believe it's called the LERG, or
14 something, local exchange routing guide, and you get
15 this information in this way to know whether to route
16 it to the -- for billing through the LEC or not?

17 **MR. FLEMING:** What's it called?

18 **MR. TAYLOR:** Well, I gather you handle the
19 call, but you process the billing differently,
20 depending on whether it terminated within that billing
21 range or not, within the local calling scope or not.

22 **MR. FLEMING:** I can't comment on that right
23 now. I have to have more information before I
24 comment.

25 **MR. TAYLOR:** Okay.

1 **MR. TUDOR:** Let me ask Mike or Elise if you
2 have any thoughts on how that current system is
3 working where the billing information is passed to you
4 on intraLATA calls. Are you all then going ahead and
5 billing those or -- is that working satisfactorily,
6 you think?

7 **MR. SCOBIE:** I'm not sure. I think on
8 the intraLATA toll calls, I think it's working fine.
9 I'm not sure on the 25-cent plan calls or local EAS
10 calls. I haven't heard anything to the contrary. I
11 believe it's working on the intraLATA toll calls. We
12 appear to be getting the appropriate record.

13 **MR. TUDOR:** Okay. There was some work done
14 initially with that in terms of discussing how that
15 information would be passed and the format and that
16 sort of thing. Is there anything that we should
17 include in the RFP that would help tie that down or --
18 yes, is there anything that you would like to be
19 specified in the RFP from a LEC viewpoint in terms of
20 how that information is passed?

21 **MS. McCABE:** The billing format that we have
22 with MCI is working quite well. One thing you might
23 want to think about is the ALECs and whether or not
24 they can accept a similar billing format, or whether
25 different conditions will be needed for them, ALECs,

1 alternative local exchange company. But the format is
2 working well with us, and to the extent we could
3 define it in the RFP, we could confirm it.

4 **MR. TUDOR:** It's something that is going to
5 change over time? The billing format?

6 **MS. McCABE:** Potentially, I think we would
7 just want some assurance that whoever the provider is
8 will work with us to develop a format that we can
9 read.

10 **MR. TUDOR:** I mean, we can leave that up to
11 something that we handle at the Commission level if it
12 can't be negotiated between the two, the LEC and the
13 provider.

14 Charles.

15 **MR. ESTES:** I would suggest that you
16 incorporate something that says or requires the
17 billing format or the data format be of Bellcore
18 extended -- help me with the name, the billing format,
19 EM --

20 **MR. SCOBIE:** EMI.

21 **MR. ESTES:** EMI.

22 **UNIDENTIFIED SPEAKER:** EMR.

23 Is that okay with you?

24 **UNIDENTIFIED SPEAKER:** As far as I know,
25 yes, that's what we're looking for.

1 **MR. TUDOR:** Okay. If you all have any other
2 thoughts on that section, I'd appreciate your input on
3 that.

4 Let's go to Page 18. And there's one last
5 item I just want to touch on briefly. This issue of
6 special needs. When we did the last RFP it was just a
7 term that was in the statute and nobody knew exactly
8 what it was. And over the last four years we have
9 developed somewhat of a definition for it, and what
10 we've got in this draft RFP is that it's not a
11 required service, but that some evaluation points will
12 be given for a special needs service that is provided
13 by the provider, by the relay provider.

14 It will not be a mandatory requirement, but
15 to the extent anything is proposed in the area of
16 special needs, we would like for you to make sure that
17 you tell us how other people will be involved in this.
18 We just want to be sure that what you're proposing is
19 something that is feasible, can be accomplished. So
20 keep that in mind when you respond to that particular
21 provision.

22 **MR. FLEMING:** It's not required, but if
23 you'd like to see what we can do, we'd like to provide
24 that.

25 **MR. TUDOR:** We'll have a proposal of

1 evaluation system that will grant points on each of
2 these items adding up to a total score of some amount,
3 and some number of points will be awarded on these
4 special needs issue. So in that particular area, and
5 it won't be certainly -- won't be any -- a large item
6 in terms of points, but to the extent you would
7 propose nothing, you would get zero points and if it
8 was a wonderful proposal you may get five, and that
9 may be five out of hundred or five out of a thousand,
10 we haven't developed our evaluation system yet. But
11 it will be a fairly, relatively narrow area since it
12 meets the needs of a fairly small population, but we
13 will recognize it because the state law calls for us
14 to recognize it in our evaluation process.

15 **MR. FLEMING:** Thank you for the
16 clarification.

17 Do you know the population of this group
18 that considers special needs?

19 **MR. TUDOR:** No. There was a report done by
20 the Deaf Service Center Association.

21 **MR. FLEMING:** Do you know the percentage of
22 the population of the people that are considered,
23 quote, unquote, "special needs"?

24 **MR. ESTES:** I think it was a six-month
25 project. I think it lasted six months. Where we had

1 different service centers around the state
2 participating and providing data on calls. The
3 individuals, the kind -- all kind of data. That's
4 available to you if you want. The percentage of calls
5 was very, very small.

6 **MR. FLEMING:** Thank you.

7 **MR. TUDOR:** Okay. Well, I believe we've
8 really pretty well accomplished what I wanted to in
9 this workshop. I know some of you have planes to
10 catch.

11 I think what we'll do, as I told you, we
12 have a June 26th date reserved for a workshop, and I
13 don't believe we would probably gain a whole lot by
14 proceeding with that.

15 What I'd like to ask you to do is we'll just
16 use as a date of June 26th. If you have any
17 suggestions for additions, changes, so forth, to the
18 draft RFP that we've gone over today, just any
19 suggestions at all in terms of the process, please
20 feel free to send those to us.

21 What we will do, after that, is we will try
22 to pull together our draft RFP. We have a meeting
23 scheduled on July 15th with our Advisory Committee.
24 The Advisory Committee will review the RFP in its
25 entirety, and then from that, any changes that are

1 proposed we'll consider those. And then the Staff
2 will take to the Public Service Commission its
3 August -- what date? We have an agenda scheduled for
4 the Commissioners to review the RFP. Let's see if we
5 can find the date on that for us. I want to say
6 August 11th, but I'm not sure. Anyway, the
7 Commissioners will review the RFP in August. And then
8 shortly after that we will issue the RFP. And it will
9 have time frames in it which we've not established
10 yet. But, basically, the intent will be to select a
11 provider by somewhere around the very end of the year.
12 So let me see if there are any further questions.

13 **MS. RARUS:** Yes, I have one. Is the July
14 15th meeting that you spoke of open to the public or
15 is that a closed meeting?

16 **MR. TUDOR:** Every meeting we have is open to
17 the public.

18 **MS. RARUS:** Okay.

19 **MR. TUDOR:** It will be an Advisory Committee
20 meeting.

21 **MS. RARUS:** Great. And that will be where?

22 **MR. TUDOR:** It will probably be in this
23 room. I believe it is scheduled for this room.

24 **MS. RARUS:** And the time on that please?

25 **MR. TUDOR:** 10:00. As I said, it will be an

1 Advisory Committee meeting, but it will be open, and
2 we will be able to accept comments from anybody that's
3 interested at that time, but we'll particularly be
4 trying to present the RFP to the Advisory Committee to
5 see if they have any suggestions. But you're welcome
6 to attend, you're welcome to participate in that
7 meeting.

8 Did you fine the date for the agenda?

9 **MS. KING:** No.

10 **MR. TUDOR:** I believe that's on August 13th
11 that the Commissioners will vote on the RFP.

12 **MR. FLEMING:** Vote to approve the RFP?

13 **MR. TUDOR:** We hope so. And as soon as they
14 approve it, then we will issue it. Okay. Charles.

15 **MR. ESTES:** Do you have a feel for when the
16 first draft will be ready for review before July the
17 15th?

18 **MR. TUDOR:** I suspect we'll distribute that
19 about a week ahead of that. So if we can use this
20 time between now and June 26th to take into account
21 any suggestions we receive today, plus anything that
22 you all submit to us, then we'll incorporate all of
23 that into the RFP draft, and we'll send it out to the
24 Advisory Committee, and we'll also send copies of it
25 went out to each of the three companies that are here

1 today.

2 **MS. RARUS:** I have two copies of two
3 different RFPs for your review for Maryland and
4 Missouri, if you'd like. It may just may help you to
5 look through, maybe come up with some other ideas,
6 maybe not. I think Florida is really trying to be a
7 step ahead of several states so --

8 **MR. ESTES:** Brandi wants you to stop by.

9 **MS. RARUS:** I didn't say that.

10 **MR. TUDOR:** Yeah, we'd appreciate those.
11 Anything else? Okay.

12 **MR. TAYLOR:** Well, it's very hard, but we're
13 trying to make sure Charles is leading, leading the
14 pack. (Laughter)

15 **MR. TUDOR:** We're finished for this
16 workshop. And we will not meet on June 26th, but if
17 you will send us comments, we will see you either at
18 the July 15th meeting or perhaps at the August 13th
19 agenda. Thank you all for your help today.
20 Appreciate it.

21 (Thereupon, the TASA workshop was concluded
22 at 4:25 p.m.)

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1 STATE OF FLORIDA)
2 COUNTY OF LEON)

CERTIFICATE OF REPORTER

3 I, JOY KELLY, CSR, RPR, Chief, Bureau of
4 Reporting, Official Commission Reporters,

5 DO HEREBY CERTIFY that the Advisory Council
6 Meeting in Docket No. 910496-TL, was heard by the
7 Staff of the Florida Public Service Commission at the
8 time and place herein stated; it is further

9 CERTIFIED that I stenographically reported
10 the said proceedings; that the same has been
11 transcribed under our direct supervision; and that
12 this transcript, consisting of 143 pages, constitutes
13 a true transcription of my notes of said proceedings.

14 DATED this 25th day of June, 1996.

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