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October 15, 1996

Mrs. Blanca S. Bayo
Director, Division of Records and Reporting
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399

RE: Docket No. 961150-TP

Dear Mrs. Bayo:

Enclosed are an original and fifteen copies of BellSouth Telecommunications, Inc.'s Direct Testimony of Vic Atherton, Daonne Caldwell, Gloria Calhoun, Keith Milner, Tony Pecoraro, Walter Reid, Robert Scheye, and Al Varner. Please file these documents in the captioned docket.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served on the parties shown on the attached Certificate of Service.

Sincerely,

Nancy B. White
Nancy B. White (AW)

Enclosures

cc: All Parties of Record
A. M. Lombardo
R. G. Beatty
W. J. Ellenberg

Atherton	11030-96	✓
Caldwell	11031-94	✓
Calhoun	11034-96	✓
Milner	11035-96	✓
Pecoraro	11036-96	✓
Reid	11037-94	✓
Scheye	11038-96	✓
Varner	11039-96	✓

- ACK _____
- AFA _____
- APP _____
- CAF _____
- CMU _____
- CTR _____
- EAG _____
- LEG 2
- LIN 5
- OPC _____
- RCH _____
- SEC 1
- WAS _____
- OTH _____

CERTIFICATE OF SERVICE
Docket No. 961150-TP

I HEREBY CERTIFY that a copy of the foregoing has been furnished by Federal Express this 15th day of October, 1996 to:

Benjamin W. Fincher
Sprint
3100 Cumberland Circle
#802
Atlanta, GA 30339

Monica Barone
Florida Public Service
Commission
2540 Shumard Oak Boulevard
Tallahassee, FL 32399

Nancy B. White (M)

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BELLSOUTH TELECOMMUNICATIONS, INC.
TESTIMONY OF WALTER S. REID
BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
DOCKET NO. 961150-TP
OCTOBER 15, 1996

Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND
POSITION WITH BELLSOUTH TELECOMMUNICATIONS, INC.

A. My name is Walter S. Reid and my business address is
675 West Peachtree Street, Atlanta, Georgia. My
position is Senior Director for the Finance
Department of BellSouth Telecommunications, Inc.
(hereinafter referred to as "BellSouth" or "the
Company").

Q. BRIEFLY OUTLINE YOUR EDUCATIONAL BACKGROUND AND
BUSINESS EXPERIENCE IN THE TELECOMMUNICATIONS
INDUSTRY.

A. I received bachelor and master of science degrees in
industrial engineering in 1969 and 1971,
respectively, from the Georgia Institute of
Technology. I was employed by BellSouth in November,
1971, as a management trainee in the Comptrollers

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1 Department in Jacksonville, Florida. Since that
2 time, I have held various positions of increasing
3 responsibility in the areas of budget and forecast
4 preparation, cost accounting, separations, and
5 regulatory matters. I was transferred to my current
6 position at Company Headquarters in October, 1987.
7 Overall, I have over 24 years experience dealing with
8 the financial issues of the Company.

9

10 Q. WHAT ARE YOUR CURRENT RESPONSIBILITIES?

11

12 A. I am responsible for the preparation and analysis of
13 the Company's financial results, the provision of
14 accounting and cost information requested in
15 proceedings before state regulatory commissions and
16 the coordination of other regulatory activities.

17

18 Q. HAVE YOU TESTIFIED PREVIOUSLY REGARDING FINANCIAL
19 ISSUES IN STATE REGULATORY PROCEEDINGS?

20

21 A. Yes. I have testified in numerous regulatory
22 proceedings before this Commission, as well as the
23 Commissions in Georgia, North Carolina, South
24 Carolina and Tennessee.

25

1 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
2 PROCEEDING?

3

4 A. The purpose of my testimony in this proceeding is to
5 address the appropriate methodology for use in
6 determining BellSouth's retail costs that will be
7 avoided when sales are made to resellers rather than
8 to end user customers, and to present the study that
9 calculates the appropriate wholesale discounts for
10 the Company's Florida operations based on the
11 determination of the costs that will be avoided. The
12 study results for Florida are wholesale discounts of
13 19.0% for residential services and 12.2% for business
14 services. A summary of BellSouth's study is included
15 as Exhibit WSR-1 of my testimony. Exhibit WSR-2,
16 page 1 depicts the basic equation used in the
17 Company's study, and page 2 of this exhibit depicts
18 the analysis of work operations performed in the
19 study.

20

21 In addition, my testimony will provide information
22 relative to the impact on this proceeding of the
23 resale provisions of the Federal Communications
24 Commission's (hereinafter referred to as the "FCC" or
25 "FCC's") First Report and Order ("Order") in CC

1 Docket No. 96-98, In the Matter of Implementation of
2 the Local Competition Provisions in the
3 Telecommunications Act of 1996 (hereinafter referred
4 to as "the Act"), including Appendix B- Final Rules
5 ("Rules"), which was released on August 8, 1996.
6 Specifically, I will provide the calculation of a
7 wholesale discount for retail services in Florida
8 based on the FCC's criteria (the Order, paragraphs
9 911 through 920, also the Rules, Section 51.609) for
10 avoided cost studies, and the Company's analysis of
11 the accounts for which the FCC allows for rebuttable
12 presumptions. The Company does not agree with the
13 FCC's criteria regarding the determination of
14 avoided/avoidable costs, and it believes that
15 BellSouth's study complies with the Act. However, in
16 order to provide the Commission with information
17 relative to the impact of the FCC's Order, I have
18 prepared Exhibit WSR-3 to demonstrate this
19 methodology and to provide the calculations for the
20 resulting Florida wholesale discount. Based on this
21 methodology, the wholesale discount applicable to all
22 retail services (business and residence) would be
23 19.7%.

24
25

1 Finally, my testimony will respond to the direct
2 testimony of Sprint witness Mr. David E. Stahly
3 regarding the appropriate wholesale pricing
4 methodology for resale.

5

6 Q. HOW IS YOUR TESTIMONY ORGANIZED?

7

8 A. My testimony begins with an identification of the
9 federal requirements included in the Act related to
10 wholesale pricing. The subject of the testimony next
11 focuses on the Company's methodology to fulfill the
12 federal requirements and the computation of wholesale
13 discounts specific to BellSouth's Florida operations.
14 I then address the impact of the FCC's Order and
15 Rules on the methodology for determining the
16 wholesale discount. Finally, I will respond to the
17 positions taken by Sprint witness Mr. David E. Stahly
18 in his direct testimony related to wholesale pricing
19 for resale.

20

21 FEDERAL REQUIREMENTS RELATED TO WHOLESALE PRICING

22

23 Q. WHAT DOES THE ACT REQUIRE AS IT RELATES TO THE
24 DETERMINATION OF WHOLESALE RATES TO BE CHARGED BY
25 BELL SOUTH?

1

2 A. Section 252(d)(3) of the Act under the caption,
3 "WHOLESALE PRICES FOR TELECOMMUNICATIONS SERVICES",
4 states:

5

6 "For the purposes of section 251(c)(4), a State
7 commission shall determine wholesale rates on the
8 basis of retail rates charged to subscribers for the
9 telecommunications service requested, excluding the
10 portion thereof attributable to any marketing,
11 billing, collection, and other costs that will be
12 avoided by the local exchange carrier."

13

14 BELLSOUTH'S METHODOLOGY FOR DETERMINING WHOLESALE

15 DISCOUNTS

16

17 Q. WHAT IS THE APPROPRIATE METHODOLOGY TO USE IN
18 CALCULATING A WHOLESALE DISCOUNT?

19

20 A. The basic equation for calculating the discount is
21 displayed on Exhibit WSR-2, page 1 of 2. The
22 discount is based on the relationship between avoided
23 costs and revenues and is calculated by dividing the
24 1995 costs that will be avoided by the amount of 1995
25 revenue subject to being discounted. Separate

1 calculations are performed for residential service
2 and business service. The result of applying this
3 equation is that on average, for each residential
4 customer that buys telecommunication service from a
5 reseller, the costs that will be avoided as a percent
6 of revenue equals a wholesale discount of 19.0%.
7 Similarly, for business customers buying service from
8 a reseller, the costs that will be avoided as a
9 percent of revenue result in a wholesale discount of
10 12.2%. Using residential service as an example, if
11 the customer consumes \$20.00 (based on retail tariff
12 rates) of local and toll services per month, then
13 BellSouth will avoid \$3.80 of costs on a monthly
14 basis when the customer is served by a reseller. The
15 Company would charge the reseller \$16.20 (\$20.00
16 less a discount of \$3.80) for the same level of
17 consumption of service for this customer.

18
19 Q. WHY DOES BELLSOUTH RECOMMEND SEPARATE DISCOUNTS FOR
20 RESIDENCE AND BUSINESS RETAIL SERVICES IN DETERMINING
21 WHOLESALE PRICES?

22
23 A. Because characteristics and levels of revenues and
24 costs vary between residential and business
25 customers, the Company is recommending two separate

1 discounts. Inherent in the Company's methodology and
2 application of the wholesale discounts is the
3 assumption that residence or business customers that
4 choose to go with a reseller will be average revenue
5 customers for that class of service. To the extent
6 that a reseller targets higher than average revenue
7 customers, the monetary discount that the reseller
8 will receive will logically exceed the costs that
9 will be avoided by BellSouth.

10

11 An example of the calculations will demonstrate the
12 impact that the loss of customers with differing
13 average levels of monthly revenue will have on the
14 Company. Assume a situation in which the Company
15 would avoid approximately \$3.45 in average retail
16 costs for residential customers and the average
17 monthly bill for residential customers is \$18 per
18 customer. Based on this information, the
19 residential wholesale discount would be 19% (i.e.,
20 \$3.45/\$18). Also, assume that the Company will avoid
21 approximately \$5.20 in average retail costs for
22 business customers and the average monthly bill for
23 business customers is \$42.75. Based on this
24 information, the business wholesale discount would be
25 approximately 12.2% (i.e., \$5.20/\$42.75). If

1 residential customers provided 49% of total retail
2 revenues and business customers provided 51%, the
3 composite discount for total customers would be 15.5%
4 (i.e., 49% x 19% plus 51% x 12.2%). However, the use
5 of the composite discount would give inappropriate
6 results, because in the case of a business customer,
7 the Company would give the reseller a discount of
8 \$6.63 (i.e., the average monthly bill of \$42.75 times
9 the wholesale discount of 15.5%), but the Company
10 would only avoid \$5.20 of costs. Thus, in this
11 example the Company would lose \$1.43 on a net basis
12 from the resale transaction.

13
14 This effect is also present for customers within the
15 residence and business categories who have different
16 average monthly bills, but the Company has only
17 addressed the disparity at the total residence and
18 total business level. If resellers target high
19 revenue customers within the residence and business
20 categories, a likely scenario, then the Company's
21 calculated wholesale discounts will generate more
22 monetary discount for the reseller than the costs
23 that will be avoided by the Company.

24
25

1 Q. HOW DID THE COMPANY DETERMINE WHICH RETAIL COSTS WILL
2 BE AVOIDED WHEN THE COMPANY PROVIDES SERVICES ON A
3 WHOLESALE BASIS?

4
5 A. To determine the costs that will be avoided, the
6 Company analyzed the work functions that are
7 currently being performed to provide retail services
8 to the Company's customers. The Company has an
9 internal accounting system that identifies the major
10 work functions of the business and tracks the costs
11 associated with various work functions being
12 performed. The information from this system is used
13 both for management of the business, as well as for
14 input to the system that assigns costs between
15 regulated and non-regulated operations. The Company
16 analyzed each of its work functions for the
17 categories of expense that would be impacted by a
18 wholesale situation and identified, using 1995
19 Florida operating data, the level of expense for each
20 work function that will be avoided with resale. A
21 graphic representation of the approach is given on
22 Exhibit WSR-2, page 2 of 2.

23
24 Q. PLEASE DESCRIBE THE NATURE OF THE COSTS THAT WILL BE
25 AVOIDED.

1
2 A. The costs that will be avoided are included in the
3 expense categories for customer services, billing,
4 sales, uncollectibles, and advertising. These costs
5 are volume sensitive amounts that are associated
6 with the provision of regulated residential or
7 business retail services. Further, the avoided costs
8 are associated with work functions that directly
9 relate to interaction between the Company and the
10 customer, an interaction which will normally not
11 occur under resale. For example, it is assumed that
12 the Company will not mail a bill to customers of
13 local service resellers and therefore, the costs of
14 postage, paper, printing, labor, etc., associated
15 with the customer billing work functions are
16 identified as avoided costs for that customer.

17
18 If, however, the customer subscribes to any service
19 from BellSouth, such as intraLATA toll, in addition
20 to subscribing to service from a reseller, the
21 avoided costs identified for billing are overstated
22 because the interaction with the customer represented
23 by the bill would not be avoided. In addition, to
24 the extent billing costs are incurred to prepare the
25

1 bill for the reseller, the amount of avoided billing
2 costs and the wholesale discount are both overstated.

3

4 Q. HOW DID THE COMPANY DETERMINE THE AMOUNT OF CUSTOMER
5 SERVICES COSTS THAT WILL BE AVOIDED?

6

7 A. The costs associated with customer services are
8 recorded in Account 6623 under the FCC's Uniform
9 System of Accounts ("USOA"). The Company's internal
10 accounting system identifies and tracks the costs for
11 numerous work functions which underlie the total
12 charges to this account. The study examined the
13 nature of each of these work functions in order to
14 determine whether or not that function would continue
15 to be performed for the customer under resale. The
16 functions that will not be performed for the resold
17 accounts include remittance operations, service
18 representative training, service order entry,
19 collections, account inquiry, demand sales, address
20 information, and customer payment operations. Many
21 functions in Account 6623 will continue to be
22 performed for the resold accounts. Therefore, the
23 costs associated with those functions will not be
24 avoided. These functions include, for example, local
25 and toll message processing, accounts operations,

1 message investigation, support and indirect
2 supervision.

3

4 Q. WHAT ARE THE BILLING COSTS THAT WILL BE AVOIDED?

5

6 A. The costs for billing are also recorded in Account
7 6623. The only billing costs that will be avoided
8 due to resale are the costs associated with printing
9 and mailing a bill to the customer. These costs are
10 captured in a unique job function code underlying the
11 charges to Account 6623. The Company will still be
12 maintaining a customer record for each customer
13 served by a reseller. BellSouth will record and
14 maintain usage and service characteristics of each
15 customer so that it can render a bill to the
16 reseller. While the Company will incur an additional
17 cost in sorting, printing and mailing the customer
18 bill information to the reseller, the Company did not
19 include costs for this additional work in its study.

20

21 Q. WHAT ARE THE SALES EXPENSES THAT WILL BE AVOIDED?

22

23 A. The Company's sales expenses are recorded in Account
24 6612. The Company's study assumes sales expenses for
25 customers that choose to buy service from a reseller

1 will not be incurred. In this regard, the Company
2 identified all direct regulated residential and
3 business sales expenses in Account 6612 as avoided
4 costs.

5

6 Q. DID THE COMPANY IDENTIFY ANY PRODUCT MANAGEMENT OR
7 ADVERTISING COSTS AS AVOIDED COSTS?

8

9 A. The Company identified some advertising costs
10 associated with bill inserts as an avoided cost.
11 Because the Company will not be sending the customer
12 of the reseller a bill, it follows that this type of
13 advertising will also be avoided. Product management
14 and advertising costs, other than through bill
15 inserts, will not be avoided however, because these
16 costs are not volume sensitive. The level of these
17 costs is not dependent on whether an individual
18 customer obtains service from a reseller or from
19 BellSouth.

20

21 The activities associated with product management
22 span functions that include research and development,
23 product introduction, tariff application, methods and
24 procedures, and product delivery. The level of costs
25 associated with these functions is not sensitive to

1 whether or not the services will be resold. In
2 addition, product advertising costs, which are
3 associated with individual products or families of
4 products, are not sensitive to the volume of
5 customers and will not decrease with customer
6 migration to resellers. Therefore, these costs do
7 not represent avoided costs, and it would be
8 inappropriate to include them in the calculation of
9 the wholesale discount.

10

11 Q. HOW DID THE COMPANY TREAT UNCOLLECTIBLES IN ITS
12 STUDY?

13

14 A. For purposes of this study, the Company assumed that
15 uncollectibles from customers who buy from resellers
16 will be avoided by BellSouth. The reseller is
17 responsible for absorbing any bad debt on the part of
18 its customers. If BellSouth experiences reseller
19 related uncollectibles, then it may be appropriate to
20 reduce the level of avoided costs by the amount of
21 reseller uncollectibles and decrease the wholesale
22 discount.

23

24 IMPACT OF THE FCC'S ORDER ON THE WHOLESALE DISCOUNT

25

1 Q. DOES THE COMPANY'S STUDY YOU HAVE JUST DESCRIBED
2 FOLLOW THE CRITERIA SET OUT BY THE FCC IN ITS ORDER
3 REGARDING RESALE ISSUES?

4
5 A. No. The Company's study does not comply with the
6 FCC's Order. However, BellSouth believes that its
7 study does comply with the Act.

8
9 Q. WHAT ARE THE DIFFERENCES BETWEEN THE COMPANY'S STUDY
10 AND THE CRITERIA FOR AN AVOIDED COST STUDY AS SET
11 FORTH IN THE FCC'S ORDER?

12
13 A. There are three major points where the criteria used
14 in the Company's study differ from those contained in
15 the FCC's Order. First, the Company's study
16 identifies those retail costs that will be avoided
17 (the terminology used in the Act) when services are
18 sold at wholesale to a reseller. The Company assumes
19 for this purpose that it will provide both retail and
20 wholesale services. In contrast, the FCC's Order
21 uses the terminology "reasonably avoidable" when
22 referring to costs to be considered avoided. The
23 FCC's criteria treats avoided costs as those that an
24 incumbent LEC would no longer incur if it were to
25 cease retail operations and instead provide all of

1 its services through resellers. The Company
2 disagrees with the FCC's "reasonably avoidable"
3 criteria because this approach overstates avoided
4 costs. Avoided costs are overstated by the FCC's
5 approach because certain costs that are not volume
6 sensitive or that are joint and shared in nature are
7 treated as avoided when in fact the Company will
8 continue to incur the costs. For example, the
9 Company believes that it will continue to incur
10 product advertising expenses, but the FCC's approach
11 presumptively assumes that 100% of product
12 advertising expenses will be avoided.

13
14 The second major difference between the Company's
15 study and the FCC's criteria is the requirement in
16 the FCC's Rules (Section 51.609(c)(2)) that a portion
17 of indirect costs in certain general support and
18 corporate operations expense accounts be included as
19 avoided retail costs. The Company does not believe
20 that these indirect costs will be avoided with resale
21 transactions. Therefore, the Company's study does
22 not allocate indirect costs to the avoided retail
23 costs total in its study. The inclusion of indirect
24 costs is another area where the FCC's criteria
25 overstates the amount of avoided cost.

1
2 The final major difference between the Company's
3 study and the FCC's criteria is the treatment of
4 operator services expenses. The FCC's criteria
5 treats operator services expenses for call completion
6 and number services as presumptively avoidable
7 expenses because resellers have stated they will
8 either provide these services themselves or contract
9 for them separately from the local exchange carrier
10 or from third parties. The Company believes that
11 access to its operator services is part of its retail
12 offerings and should not be unbundled for purposes of
13 determining wholesale discounts. Therefore, the
14 Company's study does not treat operator services
15 expenses as avoided retail costs because they will
16 not be avoided as a result of resale transactions.
17 For purposes of its criteria for an avoided cost
18 study, the FCC has allowed the Company the option to
19 rebut the presumption that these expenses are
20 avoidable. This third difference can, therefore, be
21 cured if the Company can prove to the state
22 commission that specific costs in these accounts will
23 be incurred with respect to services sold at
24 wholesale, or that costs in these accounts are not
25 included in the retail prices of the resold services

1 (the Order at paragraph 917). The Company believes
2 that these required conditions exist for its operator
3 services expenses, and for this reason these expenses
4 should not be treated as avoidable.

5

6 Q. DOES YOUR EXHIBIT WSR-3 PROVIDE AN AVOIDED COST STUDY
7 WHICH COMPLIES WITH THE CRITERIA ESTABLISHED IN THE
8 FCC'S ORDER and Rules?

9

10 A. Yes. Exhibit WSR-3 shows the calculation of a
11 wholesale discount rate that is based on the criteria
12 set forth in the FCC's Order and Rules.

13

14 Q. IS THE COMPANY SUBSTITUTING THIS CALCULATION OF THE
15 WHOLESALE DISCOUNT FOR THE STUDY IT HAS FILED IN THIS
16 PROCEEDING?

17

18 A. No. Exhibit WSR-3 does not replace the Company's
19 study. The Company still supports its study as the
20 most appropriate calculation of wholesale discount
21 factors. However, Exhibit WSR-3 provides additional
22 information to the Commission regarding the impact of
23 the FCC's Order and Rules.

24

25 Q. PLEASE DESCRIBE EXHIBIT WSR-3.

1
2 A. The format for Exhibit WSR-3 shows in the first
3 column of page 1, the accounts within the FCC's
4 Uniform System Of Accounts (USOA), which the FCC has
5 treated either as presumptively avoided direct
6 expense accounts or as indirectly avoided overhead
7 and general support expense accounts. The second
8 column reports the amount of regulated expense for
9 each account shown in column 1 as reported by
10 BellSouth to the FCC on the ARMIS Report 43-03 for
11 1995 Florida operations. The third column reports
12 for the direct avoided accounts, the Company's
13 analysis regarding the amount of expense in these
14 accounts which the Company believes may qualify as
15 avoidable under the FCC's stated criteria in the
16 Order. For the indirect accounts, the third column
17 reflects an allocation to avoided expense based on
18 the ratio of total avoided direct expenses to total
19 expenses. The indirect expense allocation ratio is
20 calculated in Column 2, below the total for overhead
21 and general support expenses.
22
23 I have computed the wholesale discount at the bottom
24 of Exhibit WSR-3. The first step in this calculation
25 was to add the indirect avoided expenses to the

1 direct avoided expenses to compute total avoided
2 expenses. The next step was to determine the
3 revenues subject to discount. This amount was
4 determined by adding the residence and business
5 revenues subject to discount from the Company's study
6 and adding to this total non-recurring revenues,
7 contract service arrangement (CSA) revenues, and
8 grandfathered service revenues. The total of these
9 revenue amounts equals the revenues subject to
10 discount. Finally, the wholesale discount is
11 calculated by dividing the avoided costs by the
12 revenues subject to discount. The calculation yields
13 a wholesale discount of 19.7% (\$351,571,000 of
14 avoided costs divided by \$1,788,314,000 of revenues
15 subject to discount).

16
17 Q. WHAT IS THE BASIS FOR THE COMPANY'S ANALYSIS
18 REGARDING THE AMOUNTS SHOWN ON EXHIBIT WSR-3 FOR THE
19 DIRECT AVOIDED EXPENSE ACCOUNTS IN COLUMN 3?

20
21 A. The FCC's Order and Rules treat accounts 6611-6613
22 and 6621-6623 as presumptively avoided, but allows
23 the incumbent local exchange carrier ("LEC") to rebut
24 this presumption to the state commission (the Order
25 at paragraph 917). The amounts in Column 3 for the

1 direct avoided expense accounts represents the
2 Company's analysis, utilizing the FCC's
3 avoided/avoidable criteria, of the work operations
4 performed applicable to these accounts.

5
6 For account 6611 (product management), the Company
7 analyzed each job function and its associated costs.
8 The majority of these functions are non-avoidable.
9 They include such functions as: developing rates and
10 tariffs for new services, developing product plans,
11 enhancements of existing services, forecasting demand
12 for products and services, and support for these
13 functions. These functions comprise the majority of
14 costs in account 6611. Therefore, most of the cost
15 in this account is non-avoidable.

16
17 In this analysis for accounts 6612 (sales), and 6613
18 (advertising), the Company treated as non-avoidable
19 those 1995 expenses recorded in the accounts which
20 were related to carrier services, public services,
21 and operator services. A significant portion of the
22 expense in these accounts is treated as avoidable.

23
24 For accounts 6621 (call completion) and 6622 (number
25 services), the Company treats these expenses in the

1 analysis as non-avoidable for resale purposes. To
2 the extent an alternative local exchange carrier
3 ("ALEC") takes over the operator services functions
4 from BellSouth by direct routing of local telephone
5 calls to its operators, it is taking over a line of
6 business with its own revenue stream. Call completion
7 and number service expenses are appropriately not
8 treated as avoided because they are not associated
9 with the retail lines of business that the Company
10 would retain under this scenario. If on the other
11 hand the ALEC continues to secure operator services
12 from BellSouth, these expenses are non-avoidable
13 because the functions will continue to be performed
14 as currently.

15
16 Finally, for account 6623 (customer services), the
17 Company utilized the data from its avoided cost study
18 for this account but added as avoidable certain
19 indirect and other expenses. The amount treated as
20 non-avoidable includes customer service expenses
21 associated with carriers, public services, and
22 operator services. In addition the Company included
23 additional amounts as non-avoidable for customer
24 services functions that would be required for
25 alternative local exchange companies.

1

2 Q. HOW DID YOU DETERMINE THE SPECIFIC OVERHEAD AND
3 GENERAL SUPPORT ACCOUNTS TO INCLUDE ON EXHIBIT WSR-3?

4

5 A. In paragraph 918 of the Order, the FCC stated:
6 "General support expenses (accounts 6121-6124),
7 corporate operations expenses (accounts 6711, 6612
8 (sic.), 6721-6728), and telecommunications
9 uncollectibles (account 5301) are presumed to be
10 avoided in proportion to the avoided direct expenses
11 identified in the previous paragraph." I have used
12 these accounts on Exhibit WSR-3, with the exception
13 of account 6612 which is a typographical error and
14 has now been corrected by the FCC to read account
15 6712 (planning).

16

17 Q. WHAT IS THE BASIS FOR THE CALCULATION OF THE
18 INDIRECTLY AVOIDED ALLOCATION FACTOR?

19

20 A. The indirectly avoided allocation factor is computed
21 as the ratio of direct avoided expenses to total
22 expenses. The basis for this factor comes from the
23 section of the FCC's Order at paragraph 918, which I
24 previously mentioned. In addition, in paragraph 929
25 of the Order, the text concerning the calculation of

1 the default range for wholesale discounts states: "We
2 have, therefore, substituted a more straightforward
3 approach in which we apply to each indirect expense
4 category the ratio of avoided direct expense to total
5 expenses."

6

7 Q. DOES THE AVOIDED COST STUDY YOU HAVE SHOWN ON EXHIBIT
8 WSR-3 OVERSTATE THE CALCULATED WHOLESALE DISCOUNT?

9

10 A. Yes. Because the criteria used for this study was
11 the FCC's "reasonably avoidable" criteria, and
12 because the study includes an allocated portion of
13 indirect costs, the resulting wholesale discount rate
14 is overstated.

15

16 RESPONSE TO SPRINT WITNESS MR. DAVID E. STAHLY

17

18 Q. DOES MR. STAHLY RECOMMEND DISCOUNT RATES TO BE USED
19 IN PRICING WHOLESALE SERVICES?

20

21 A. No. Mr. Stahly discusses Sprint's support of the
22 FCC's avoided cost study methodology described in the
23 Order, with an additional recommendation that
24 separate discounts should be calculated for at least
25 five different categories of service.

1

2 Q. DO YOU AGREE WITH MR. STAHLY THAT WHOLESALE DISCOUNTS
3 SHOULD BE SPECIFIED FOR AT LEAST FIVE CATEGORIES OF
4 SERVICE?

5

6 A. No. While the characteristics and the levels of
7 revenues and costs may vary from service to service,
8 it is not practical to calculate separate discounts
9 for the five service categories recommended by
10 Sprint. The Company believes that the costs it will
11 avoid due to resale are most reasonably identified by
12 associating the cost with the type of customer served
13 (e.g., residence customers, business customers,
14 carriers, etc.). In this regard, BellSouth is
15 recommending two separate discounts; one for
16 residential services and one for business services.
17 This delineation is based on work function data
18 available in the Company's accounting system.

19

20 The Company's approach is more practical and
21 reasonable than the recommendation for five separate
22 service categories as presented by Sprint. For
23 example, the costs for billing a residential customer
24 are avoided when the customer no longer receives
25 local services directly from BellSouth, but receives

1 these services through a reseller. BellSouth's
2 approach appropriately identifies the avoidance of
3 the billing costs with the loss of the residential
4 customer to the reseller. In contrast, Sprint's
5 service category approach would require that the
6 billing costs for the residential customer be
7 allocated to various services. This increases the
8 complexity and difficulty of the calculations and
9 would most likely result in further contentious
10 issues among the parties concerning the methodologies
11 used to allocate costs. In this proceeding, Sprint
12 has not filed a proposed methodology to accomplish
13 these allocations. For these reasons, BellSouth
14 believes that Sprint's recommendation for wholesale
15 discounts for five service categories should be
16 rejected.

17

18 Q. PLEASE SUMMARIZE YOUR TESTIMONY.

19

20 A. BellSouth's methodology for calculating wholesale
21 discounts for residence and business services is a
22 reasonable approach which meets the federal
23 requirements of the Act. The study is generous to
24 resellers in at least three areas: 1) the study does
25 not include increases in cost that the Company may

1 incur to serve resellers; 2) the study does not
2 include any uncollectibles related to resellers; 3)
3 the study assumes that resellers will serve average
4 revenue customers even though it is likely that high
5 revenue customers will be targeted. The separate
6 wholesale discount rates of 19.0% for residence and
7 12.2% for business should be approved. Even if the
8 Commission finds that it should comply with the FCC's
9 criteria for an avoided cost study, the wholesale
10 discount should be set at 19.7% as reflected on
11 Exhibit WSR-3.

12

13 Q. DOES THIS COMPLETE YOUR TESTIMONY?

14

15 A. Yes.

16

17

18

19

20

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25

BellSouth Telecommunications, Inc.
FPSC Docket No. 961150-TP
Exhibit No. WSR-1_____
Page 1 of 6

Florida Resale Study

August 12, 1996

DESCRIPTION OF STUDY PROCEDURES

FLORIDA RESALE STUDY

This section describes the process used in developing the discount percentages to be applied to BellSouth's retail services which are subject to resale.

The study determined the costs that the Company will avoid when a customer decides to purchase telecommunications services from a reseller instead of BellSouth. Under the Federal legislation, the price the Company charges to the reseller is the retail price minus the retail costs that will be avoided. The costs that will be avoided include customer services, billing costs, sales expenses, uncollectibles, and bill inserts.

The expenses associated with customer services are in Account 6623. The study examined all of the job functions assigned to Account 6623. For each job function, a determination was made as to whether or not that function would be avoided due to resale. The functions that will not be performed for resold accounts included remittance operations, service representative training, service order entry, collections, account inquiry, demand sales, address information, and customer payment operations. Many functions in Account 6623 will continue to be performed for resold accounts; therefore, the expense associated with those functions will not be avoided. These functions include, for example, local and toll message processing, accounts operations, and message investigation.

The only billing costs that will be avoided due to resale are the costs associated with printing and mailing a bill to the end user. BellSouth will still be maintaining a customer record for each end user. The Company will record and maintain usage and service characteristics of each customer so that it can render a bill to the reseller.

Account 6612, the sales expense account, contains the marketing expenses that the Company may avoid as a result of resale. Accounts 6611 and 6613, product management and product advertising expenses (with the exception of bill inserts), however, should not be included in any avoided cost study because these costs are not volume sensitive.

For purposes of this study, it has been assumed that uncollectible expenses will be avoided. The reseller will be responsible for absorbing any bad debt on the part of its end users.

Once the avoided costs were determined, they were divided by the total local and toll revenue to calculate the percentage discount for business and residence services.

1	Florida 1995 - Residential Summary		
2	Analysis of the impact of resale on Residential Service		
3			
4	Revenues - Residential	Source/Calculation	
5			
6	Local Service Revenue	Extracted from billing system data	\$ 699,779,298
7	Long Distance Revenue	Extracted from billing system data	\$ 124,576,643
8			
9	Total Residential Revenue	L6 + L7	\$ 824,355,941
10			
11			
12	Avoided Expenses		
13			
14	Customer Services	Expense Worksheet A, Line 20, Col C	\$ 108,456,475
15	Billing	Expense Worksheet A, Line 22, Col C	\$ 17,651,626
16	Sales	Extracted from financial systems data	\$ 1,867,966
17	Uncollectibles	Extracted from billing system data	\$ 27,421,185
18	Advertising - Bill Inserts	Extracted from financial systems data	\$ 1,137,486
19			
20	TOTAL Avoided Expenses	L14 + L15 + L16 + L17 + L18	\$ 156,534,738
21			
22			
23			
24	Discount as a Percent of Revenue	$(L20 / L9) * 100$	18.99%
25			
26			

1	Florida 1995 - Business Summary		
2	Analysis of the impact of resale on Business Service		
3			
4	Revenues - Business	Source/Calculation	
5			
6	Local Service Revenue	Extracted from billing system data	\$ 704,504,942
7	Long Distance Revenue	Extracted from billing system data	\$ 147,621,115
8			
9	Total Business Revenue	L6 + L7	\$ 852,126,057
10			
11			
12	Avoided Expenses		
13			
14	Customer Services	Expense Worksheet B, Line 20, Col D	\$ 43,356,437
15	Billing	Expense Worksheet B, Line 22, Col D	\$ 5,012,505
16	Sales	Extracted from financial systems data	\$ 46,475,545
17	Uncollectibles	Extracted from billing system data	\$ 8,564,908
18	Advertising - Bill Inserts	Extracted from financial systems data	\$ 314,930
19			
20	TOTAL Avoided Expenses	L14 + L15 + L16 + L17 + L18	\$ 103,724,326
21			
22			
23			
24	Discount as a Percent of Revenue	(L20 / L9) * 100	12.17%
25			
26			
27			

1	Florida 1995 - Expenses Worksheet A		
2	Analysis of Account 6623 - Customer Services for Residence		
3			
4	A	B	C
5			
6	Description of Job Function	JFC	Dollars Avoided
7			
8	Remittance Center	1250	\$ 3,657,441
9	Training	17xx	\$ 1,015,033
10	Service Order Entry Business-	2810*	\$ 66,955
11	Account Inquiry	2850*	\$ 154,217
12	Demand Sales/Order Negotiation	2870*,2E70*	\$ 34,565,660
13	Service Order Entry Residence	2E10*	\$ 137,427
14	Address Information Services	2E30*	\$ 452,714
15	Collections - Residence	2E40*	\$ 31,043,715
16	Billing Inquiry	2E50*	\$ 33,816,454
17	Customer Payments Operations	2E60*	\$ 668,242
18	Authorized Payment Agency	2E80*	\$ 2,878,617
19			
20	Total Avoided Customer Services Expenses		\$ 108,456,475
21			
22	Billing Expenses	1270	\$ 17,651,626
23			
24	Advertising - Bill Inserts	Misc.	\$ 1,137,486
25			
26	* Adjusted for Supervision and Support		
27	Source: Extracted from financial systems data		

1	Florida 1995 - Expenses Worksheet B		
2	Analysis of Account 6623 - Customer Services for Business		
3			
4	A	B	C
5			
6	Description of Job Function	JFC	Dollars Avoided
7			
8	Remittance Center	1250	\$ 876,812
9	Training	17xx	\$ 502,018
10	Service Order Entry Business	2810*	\$ 1,039,664
11	Collections Business	2840*	\$ 6,163,381
12	Account Inquiry	2850*	\$ 12,883,696
13	Demand Sales/Order Negotiation	2870*,2E70*	\$ 16,007,526
14	Vendor Service Center	2880*	\$ 4,348,224
15	Address Information Services	2E30*	\$ 1,206,572
16	Customer Payments Operations	2E60*	\$ 30,286
17	Authorized Payment Agency	2E80*	\$ 298,258
18			
19			
20	Total Avoided Customer Services Expenses		\$ 43,356,437
21			
22	Billing Expenses	1270	\$ 5,012,505
23			
24	Advertising - Bill Inserts	Misc.	314,930
25			
26	* Adjusted for Supervision and Support		
27	Source: Extracted from financial systems data		

AVOIDED COST DISCOUNT MODEL FOR RESALE

BASIC EQUATION

$$\% \text{ DISCOUNT} = \frac{\text{COST AVOIDED AS A RESULT OF RESALE}}{\text{REVENUE SUBJECT TO RESALE}} \times 100$$

EQUATION APPLIED

$$\% \text{ DISCOUNT} = \frac{\text{CUST. SERVICE} + \text{BILLING} + \text{SALES} + \text{BILL INSERTS} + \text{UNCOLL.}}{\text{LOCAL NETWORK SERVICE} + \text{INTRALATA LONG DISTANCE}} \times 100$$

RESULTS

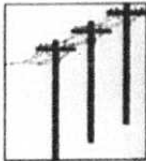
RESIDENCE DISCOUNT 19%

BUSINESS DISCOUNT 12.2 %

BELLSOUTH OPERATIONS

COSTS NOT SUBJECT TO IMPACT FROM RESALE

NETWORK RELATED COSTS



**MAINTENANCE
DEPRECIATION AMORTIZATION
NETWORK OPERATIONS
PROVISIONING**



SERVICE RELATED COSTS

**PRODUCT MANAGEMENT AND ADVERTISING
CALL COMPLETION AND NUMBER SERVICES**



GENERAL SUPPORT RELATED COSTS

**LAND, BUILDINGS
FURNITURE AND OFFICE EQUIPMENT
COMPUTERS**



OVERHEAD COSTS

GENERAL AND ADMINISTRATIVE



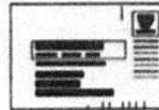
TAXES

COSTS SUBJECT TO IMPACT FROM RESALE

CUSTOMER RELATED COSTS



**MARKETING SALES
CUSTOMER SERVICES
BILL INSERTS**



POSTAGE AND BILLING



UNCOLLECTIBLE REVENUES

**FLORIDA
 CALCULATION BASED ON CRITERIA IN FCC'S
 REPORT & ORDER RELEASED ON AUGUST 8, 1996**

<u>Col. 1</u> (000)	<u>Col. 2</u>	<u>Col. 3</u>
<u>Accounts Direct Avoided</u>	<u>1995 REG</u>	<u>AVOIDED AMOUNT</u>
A/C 6611 Product Mgt.	29,517	5,883
A/C 6612 Sales	72,454	62,355
A/C 6613 Product Adv.	32,172	30,766
A/C 6621 Call Completion	17,871	--
A/C 6622 Number Services	58,783	--
A/C 6623 Customer Serv.	278,324	182,467
TOTAL DIRECT AVOIDED	489,121	281,471
<u>ACCOUNTS INDIRECTLY AVOIDED</u>		<u>ALLOC. AMOUNT:</u>
<u>OVERHEAD ACCOUNTS</u>		
A/C 6711 Executive	10,091	1,101
A/C 6712 Planning	3,904	426
A/C 6721 Accounting & Finance	28,412	3,101
A/C 6722 External Relations	25,108	2,741
A/C 6723 Human Resources	39,435	4,304
A/C 6724 Information Mgt.	148,221	16,179
A/C 6725 Legal	13,571	1,481
A/C 6726 Procurement	8,453	923
A/C 6727 Research & Dev.	7,997	873
A/C 6728 Other Gen. & Adm.	141,658	15,462
A/C 5301 Uncollectibles	47,835	5,221
TOTAL OVERHEAD ACCOUNTS	474,685	51,813
<u>GENERAL SUPPORT ACCOUNTS</u>		
A/C 6121 Land & Building	71,665	7,822
A/C 6122 Furn. & Artworks	5,471	597
A/C 6123 Office Eqpt.	6,433	702
A/C 6124 Gen. Purpose Comp.	83,973	9,166
TOTAL GENERAL SUPPORT	167,542	18,288
TOTAL O'HEAD & GEN. SUPP.	642,227	70,100
TOTAL DIRECT AVOIDED	281,471	
TOTAL EXPENSES	2,578,713	
ALLOCATION FACTOR	0.109151736	
TOTAL AVOIDED COSTS		351,571
REVENUES SUBJECT TO DISCOUNT		1,788,341
WHOLESALE DISCOUNT		19.7%