. MEMORANDUM

DECEMBER 22, 1998

TO : DIVISION OF RECORDS AND REPORTING

FROM : DIVISION OF WATER AND WASTEWATER (CHASENCE) RE : DOCKET NO. 981340-WS - FOUR LAKES GOLF CLUB, LTD.

Attached please find a letter dated December 21, 1998 from Rhema Business Services, Inc. to Charles H. Hill, Director, Division of Water and Wastewater regarding remittance of regulatory assessment fees for Four Lakes Golf Club, Ltd. This letter should be placed in the above docket file.

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Attachment
cc: Division of Water and Wastewater (Messer)
 Division of Legal Services (Jaber)

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Rhema Business Services, Inc. 1344 Vickers Drive Tallahassee, FL 32303-3041

(850) 562-9886 (850) 562-9887 FAX

December 21, 1998

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Mr. Charles H. Hill, Director Division of Water and Wastewater Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re: Four Lakes Golf Club, Ltd. – Request for Change of Starting Date for Remittance of Regulatory Assessment Fees

Dear Mr. Hill:

I am filing this response to your letter of October 21, 1998 on behalf of Four Lakes Golf Club, Ltd. (Four Lakes Golf Club or FLGC). Four Lakes Golf Club requests the commission not require the remittance of regulatory assessment fees for the years 1996 and 1997, because of the unique circumstances leading to the delayed recognition of Four Lakes Golf Club as a utility subject to Florida Public Service Commission jurisdiction.

Four Lakes Golf Club is also filing a petition for waiver of Rule 25-30.110(3) for the years 1996 and 1997 with the Division of Records and Reporting, along with its Request for Representation by Qualified Representative.

Background

On May 14, 1996, the Board of Commissioners of Polk County adopted a resolution declaring water and wastewater utilities in Polk County subject to Public Service Commission regulation. Four Lakes Golf Club is a small utility providing water and wastewater service to 378 customers in Polk County, Florida.

Four Lakes Golf Club charges a base charge of \$25.00 per month, which includes the first 5,000 gallons, plus \$1.00 per thousand gallons for consumption in excess of 5,000 gallons for water and wastewater service <u>combined</u>. With the pass-through of regulatory assessment fees, Four Lakes Golf Club will charge a base charge of \$26.18 per month, which includes the first 5,000 gallons, plus \$1.05 per thousand gallons for consumption in excess of 5,000 gallons for water and wastewater service <u>combined</u>.

Mr. Charles H. Hill December 21, 1998 Page 2

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Four Lakes Golf Club is one of five utilities in Polk County managed by the same group that manages CHC VII, Ltd. On September 12, 1996, CHC VII, Ltd. filed its "Application for Declaratory Statement Relating to Exemption from Regulation or Nonjurisdictional Finding on behalf of CHC, VII, Ltd." This application set forth the same basis for exemption from regulation on which the Board of Commissioners of Polk County had ruled the utility exempt from its jurisdiction. This one application reflected the circumstances of all six Polk County utilities managed by this group.

On August 10, 1998, nearly two years later, the commission staff responded to this application with a letter requiring the filing of an application for certificates by October 16, 1998. The letter explained that the staff's response had been delayed due to the application for declaratory statement having been misplaced. Four Lakes Golf Club filed its application for certificates on October 14, 1998, two days early.

By letter dated October 21, 1998, the staff required Four Lakes Golf Club to file annual reports and to remit regulatory assessment fees for the years 1996 and 1997 within sixty days.

Basis of Request

Four Lakes Golf Club requests the Commission set the starting date for remittance of regulatory assessment fees for the first billing cycle after the effective date of the pass-through rate adjustment. This starting date will enable Four Lakes Golf Club to recoup the cost of regulatory assessment fees owed to the Commission.

This request is based on the unique circumstances previously cited. Four Lakes Golf Club responded appropriately to the initiation of Public Service Commission jurisdiction in Polk County by the filing of the application of CHC VII, Ltd. for declaratory statement. The recognition of Four Lakes Golf Club as a regulated utility was delayed for two years due to the application having been misplaced by staff. Four Lakes Golf Club has fully cooperated by responding in a timely manner to the requirement to make application for certificates.

Due to the delayed recognition as a regulated utility, Four Lakes Golf Club has no way to recoup the cost of regulatory assessment fees for 1996 or 1997. On October 16, 1998, Four Lakes Golf Club filed its notice of intention to implement the regulatory assessment fee pass-through rate adjustment. This rate adjustment will allow Four Lakes Golf Club to recover the cost of regulatory assessment fees prospectively, but can not provide the funds to pay regulatory assessment fees two years in arrears. To require Four Lakes Golf Club to pay regulatory assessment fees two years in arrears will place on it an undue financial hardship. Mr. Charles H. Hill December 21, 1998 Page 3

In Docket No. 980307-WS involving Zellwood Station Cooperative, the Commission noted that it has the discretion to set the starting date for remittance of regulatory assessment fees on a case by case basis. Although Four Lakes Golf Club is not a nonprofit cooperative, it does share many of the factors discussed in arriving at the Commission's decision in the agenda conference for the Zellwood case.

Like Zellwood, the Four Lakes Golf Club case, along with that of the five other utilities, is a unique case. I don't know of any other certificate case which has been delayed two years due to a misplaced application for declaratory statement. Like Zellwood, the management of Four Lakes Golf Club came forward on their own initiative by the filing of the application for declaratory statement. Like Zellwood, imposing regulatory assessment fees for two years in arrears would cause an undue hardship on the utility. Unlike Zellwood, the staff has had to devote little work or interaction in assisting Four Lakes Golf Club.

Four Lakes Golf Club, Ltd. respectfully requests the Commission set the starting date for regulatory assessment fees for the first billing cycle after the effective date of the pass-through rate adjustment. Please direct any questions to me at 562-9886.

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Sincerely,

Norman Fineau

Norman F. Mears Senior Utility Consultant

Hand Deliver cc: Ray Moats