

COUNTY ATTORNEY

COUNTY OF CHARLOTTE

OFFICE OF THE COUNTY ATTORNEY

18500 Murdock Circle Port Charlotte, Florida 33948-1094 Phone: (941) 743-1330 FAX: (941) 743-1550

April 23, 1999

VIA COURIER HAND DELIVERY

Ms. Blanca S. Bayo, Director Division of Records & Reporting Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0850

Re: Docket No. 990223-TL

Request for Review of Proposed Numbering Plan Relief for the 941 Area Code

Dear Ms. Bayo:

Enclosed are the original and seven (7) copies of Charlotte County's Brief in the above-referenced consolidated docket.

Please acknowledge receipt of the foregoing by stamping the enclosed extra copy of this letter and returning same to me at your convenience. Thank you for your assistance in this matter.

Sincerely,

Martha Young Burton
Assistant County Attorney

AFA
APP
CAE
CMU
CMU
CTR
Enclosures
EAG
LEG
MAS
OPC
RRR
SEC
WAW
OTH

DECEMBER

APP
CAE
MYB/am
Enclosures
Enclos

RECEIVED & FILED

DOCUMENT NUMBER-DATE

APR 23 8

FPSC-RECORDS/REPORTING

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Request for Review of

Proposed Numbering Plan Relief for the 941 Area Code

FILED: April 23, 1999

DOCKET NO. 990223-TL

CHARLOTTE COUNTY'S POSTHEARING STATEMENT

Charlotte County ("Charlotte") hereby files its posthearing statement in the above-referenced

consolidated docket, which includes three related 941 area code cases (Fort Meade area, Englewood

area, and 941 area code).

I. Statement of Basic Position

Charlotte County strongly opposes the proposed geographic split plan for the 941 area code relief

and believes that special circumstances exist that warrant dividing the 941 NPA into three NPAs.

Further, the proposed geographic split plan for the 941 area code relief divides Englewood,

located in both Charlotte and Sarasota Counties, and would unfairly burden the local community.

The Florida Public Service Commission ("Commission") should consider southwest Florida's

unique characteristics, demographics, and needs, as suggested by NPA Guidelines (Exh. 3, p.11),

and keep Charlotte, Sarasota, and Manatee Counties in the same area code, without the use of

an overlay.

II. <u>Issues</u>

Should the Commission approve the proposed geographic split plan for the 941 Issue 1:

area code relief, and if not, what relief plan should the Commission approve?

1

Position:

No. The proposed split will be extremely detrimental to the citizens, businesses, and government of Charlotte County, especially the Englewood community. The Commission should split the 941 NPA into three balanced NPAs, allowing longer exhaust periods. Charlotte, Sarasota, and Manatee Counties should remain together, without the use of an overlay.

<u>Issue 2</u>: What implementation issues, if any, should be addressed by the Commission?

Position:

The Commission should consider current and planned population centers, demographics, and calling patterns of 941 NPA communities. The Commission should also continue its number conservation efforts to lengthen exhaust periods, including its "establishment of a statewide emergency area code relief plan" requiring the sequential distribution of telephone numbers by code holders.

III. Argument

A. Introduction

The proposed geographic split relief plan for the 941 NPA would unnecessarily split the Englewood community, located in both Charlotte and Sarasota Counties, and would also divide Charlotte from its shared interests in Sarasota and Manatee Counties. Although the proposed geographic split plan for the 941 area code relief represents an industry concensus achieved through the process administered by Lockheed Martin acting as the North American Numbering Plan Administrator ("NANPA") (Tr. 116) and conveniently

follows the LATA boundaries between Sprint and GTE, there are special circumstances in this case that warrant the assigning of a third area code, resulting in a three-way geographic split of the present 941 NPA. In addition, the sizable population of elderly residents in the 941 NPA would find an overlay system difficult and confusing.

B. Discussion of Issue 1

Charlotte's main goal in the Englewood area docket was to protect the Englewood community, which straddles both Charlotte and Sarasota Counties, from being split in half. The overwhelming majority of witnesses who addressed Englewood's concerns were undisputed in their descriptions of shared governmental programs, emergency and law enforcement services, educational facilities, and infrastructure. (Tr. 30, 76, 82, 89, 293, 311, 327, 430) In Englewood, citizens of both Charlotte and Sarasota Counties share public schools, hurricane and medical emergency services, water and fire districts, evacuation routes, and even a Chamber of Commerce. (Tr. 25, 45, 77, 293, 311) With the consolidation of the Englewood area docket with the 941 area code relief docket, Charlotte's concern grew to encompass preventing the County itself from being split in two.

Charlotte's present population and future growth areas are located toward the Gulf in Englewood and Cape Haze, around the Myakka River, and around Charlotte Harbor and the Peace River. (Tr. 429) The Englewood community extends northward across the line into Sarasota County, and the Murdock area of Port Charlotte serves as a shopping and business center for North Port, across the line in Sarasota County. (Tr. 430) Charlotte County has only one incorporated municipality, Punta Gorda, where the County Courthouse is located.

(Tr. 429) But the County Administration Center is located in the Murdock area, at the northern edge of the County. So splitting the 941 area code along either the Sprint - GTE LATA boundary, the Myakka River, or the Peace River would also split Charlotte County's most populated area, the center of its community, in half. (Tr. 283 [Horton]) This description of Charlotte County is important, since NANPA usually tries to research an area's population growth and trends. (Tr. 120 [Kenworthy])

The importance of keeping Charlotte, Sarasota, and Manatee Counties together was supported by many witnesses. (Tr. 31, 39, 61, 66, 84, 94, 174, 290, 293, 315). All three counties are gulfside and coastal, depending in large part on tourism for local revenues. (Tr. 31, 286) Charlotte and Sarasota Counties share an international marketing campaign (Tr. 168), and Sarasota and Manatee Counties share mutual transportation and planning organizations. (Tr. 72) Several witnesses said there is more interaction between the three coastal counties of Charlotte, Sarasota, and Manatee than with Polk County. (Tr. 42, 56, 59, 92, 175, 384) Charlotte requests that these three counties keep the 941 area code, recognizing that NANPA considers the issue of fairness as well as customer density in making such a determination. (Tr. 143) Charlotte suggests combining DeSoto and/or Hardee Counties if necessary to even out the respective exhaust times. (Tr. 286 [Horton])

Charlotte believes that special circumstances exist in the 941 NPA which support a geographic split into three NPAs, rather than two. Only three years ago, in 1996, Charlotte's area code changed from 813 to 941. (Tr. 319) Assigning a second new area code to the 941

NPA would result in longer projected life times and would extend exhaust times farther out into the future, closer to the eight-to-ten year time frame in the NPA Guidelines. (Exh. 3, p. 4) Many witnesses voiced their preference for whatever method provided a longer exhaust time. (Tr. 37, 67, 76, 78, 281, 302, 315, 333, 347) This is especially important considering that NANPA expects the code conservation measures which should be in place by the end of next year (2000) to result in a 50% reduction in projected exhausts. (Tr. 156) Another fact supporting special consideration for the 941 NPA is that less than ten percent (10%) of the relief plans in the eastern region have similar early exhaust problems. (Tr. 131 [Kenworthy])

Sprint's only concern with a three-way split is whether the plan is operationally feasible. (Tr. 50) In addition, Sprint will support a three-code 941 relief plan if the Commission determines it to be in the best interest of the people. (Tr. 228) GTE prefers an overlay but would agree to a three-way geographic split if it maximizes relief periods for the areas involved. (Tr. 261)

Many witnesses (including the chairmen of all three Charlotte, Sarasota, and Manatee County Commissions) spoke against the use of an overlay system, that would require tendigit dialing. (Tr. 55 [Stephens], 277 [Horton], 315 [Staub], 59, 69, 73, 80, 178, 294, 303, 338) Charlotte has the third oldest population in the State, with 33% of its citizens in the "elderly" category. (Tr. 431) Ten-digit dialing would be difficult and confusing for these citizens, who would have a hard time figuring out which calls are long distance. An overlay

would also be costly and time consuming in emergency situations, and would hamper Charlotte's ongoing efforts to create a sense of community. (Tr. 292 [Sallade], 325 [Feagans]) Several speakers also voiced concerns about children trying to remember all ten numbers. (Tr. 74, 80)

C. Discussion of Issue 2

The main implementation issue that the Commission should address is the use of conservation methods to lengthen exhaust times. This includes issuing NXX numbers in blocks of 1,000 rather than 10,000, rate center consolidation, and number pooling. (Tr. 158) For areas that undergo number changes, a longer permissive dialing period would help residents, businesses, government, and especially the tourism industry that is so important to southwest Florida. (Tr. 176) Another aid for customers is to avoid new NPA numbers that are too similar to 941, for example, 241. (Tr. 426)

Although Charlotte desires to stay in the same area code with Sarasota and Manatee Counties, any split that follows county lines could be adjusted so that the local exchanges of Punta Gorda, North Fort Myers, and Boca Grande can stay together. Sprint already indicated no objection to this revised version of Alternative 3 from Exhibit 2. (Tr. 211)

D. Conclusion

The issues in this case are of great magnitude and have significance beyond the 941 NPA.

The Commission's decision will have far-reaching effects on Charlotte County, and also all of southwest Florida.

Charlotte supports the Commission's number conservation efforts and agrees with several

of the witnesses that a system-wide change is necessary in the way that area codes and

numbers are assigned. It is possible that, as several witnesses stated, eventually all NPAs

will go to ten-digit dialing (or more) (Tr. 198, 233), but Charlotte does not believe that

southwest Florida, with its large geographic size and high percentage of elderly citizens, is

the type of area best suited for the use of an overlay plan, nor does southwest Florida have

the large, dense, cosmopolitan type of area where overlays may work the best.

The NANPA witness said there is always an invitation for additional alternatives, which is

why the Commission has the ultimate decision. (Tr. 126) A three-way geographic split with

balanced lives and the immediate implementation of number conservation methods will afford

the citizens of southwest Florida more reasonable NPA exhaust periods, thus reflecting the

intent of the Industry Numbering Committee in drafting the NPA Guidelines. And the

NANPA witness has indicated that a three-way split is certainly possible in the 941 area code

relief case. (Tr. 140)

Respectfully submitted this 23rd day of April, 1999.

Martha Young Burton, Assistant County Attorney

Charlotte County Attorney's Office

18500 Murdock Circle

Port Charlotte, FL 33948-1094

(941)743-1330

p:\wpdata\public\am\pleading.941\posthear.ing April 23, 1999

7

CERTIFICATE OF SERVICE DOCKET NO. 990223-TL

I HEREBY CERTIFY that a true and correct copy of the foregoing was served by U.S. Mail this 23nd day of April, 1999, to the following:

Ms. Blanca S. Bayo, Director Division of Records and Reporting Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

June McKinney, Esq.
Division of Legal Services
Public Service Commission
2540 Shumard Oak Blvd.
Tallahassee, FL 32399-0850

Charles J. Rehwinkel, Esq. Mr. F. B. (Ben) Poag Sprint-Florida, Inc. P. O. Box 2214 Tallahassee, FL 32316-2214

Kimberly Caswell, Esq. GTE-Florida, Inc. P. O. Box 110, FLTC0007 One Tampa Center Tampa, FL 33601

Ms. Beverly Y. Menard c/o Ms. Margo B. Hammar GTE Florida Inc. 106 East College Ave., Ste. 810 Tallahassee, FL 32301-7704

Mr. Francis J. Heaton Director of Planning & External Affairs CellularOne 2100 Electronics Lane Fort Myers, FL 33912 Angela Green, Esq., General Counsel Fla. Public Telecommunications Assoc. 125 S. Gadsden Street, #200 Tallahassee, FL 32301-1525

Charles J. Beck, Esq.
Office of the Public Counsel
111 W. Madison St., Room 812
Tallahassee, FL 32399-1400

Kathleen F. Schneider, Esq. Sarasota County Attorney's Office 1660 Ringling Blvd., 2nd Floor Sarasota, FL 34236

Mark A. Carpanini, Esq., County Attorney Polk County Board of County Commissioners 330 W. Church Street Drawer BC01 - P. O. Box 9005 Bartow, FL 33831-9005

Mr. Fritz Behring, City Manager City of Ft. Meade 8 West Broadway P. O. Box 856 Ft. Meade, FL 33841-0856

Dr. Willard Coy, Vice-Chair Area Planning Board 244 Mark Twain Lane Rotunda West, FL 33947

Englewood Water District P. O. Box 1399 Englewood, FL 34295-1399

Kimberly D. Wheeler, Esq. Morrison & Foerster LLP 2000 Pennsylvania Avenue NW Washington, D.C. 20006-1888 D. Bruce May, Jr. Esq. Attorney for BellSouth Mobility Holland & Knight LLP Post Office Drawer 810 Tallahassee, FL 32302-0810

C. Claiborne Barksdale, Esq. Associate General Counsel BellSouth Cellular Corp. 1100 Peachtree Street, N.E., Ste. 910 Atlanta, Georgia 30309-4599

Ms. Linda Rust Pierce, Executive Director Englewood Area Chamber of Commerce 601 South Indiana Avenue Englewood, FL 34223-3788

James A. Minix, Esq.
Manatee County Board of Commissioners
P. O. Box 1000
Bradenton, FL 34206-1000

Martha Young Burton
Assistant County Attorney