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**RECOMMENDATIONS FOR FLORIDA'S
LIFELINE PROGRAM**

To: Florida Public Service Commission

From: Benjamin Ochshorn, FLORIDA LEGAL SERVICES *B. O.*

Date: January 8, 2001

Re: Docket No. 001589: Proposed Rule 25-4.4047, F.A.C., Eligible Telecommunications Carrier (ETC) Information Requirements for Lifeline and Link Up Service.

FLORIDA LEGAL SERVICES represents low income Floridians. We are interested in assisting with the development of an effective Lifeline program for low income persons in Florida. Over the past several years, we understand, participation in the state's Lifeline program has actually decreased. The Commission, through dockets and on its own initiative, has implemented a number of measures designed to increase participation in the program, and currently is working on several more, including the rule proposed in this docket, and an agreement with other state agencies providing for automated enrollment of phone customers who are eligible for Lifeline.

FLORIDA LEGAL SERVICES believes that while existing measures to increase Lifeline program participation should be retained, in order to be successful they, and any new measures adopted, need to be incorporated into a more coordinated and comprehensive strategy. Such programs exist in other states and should be replicated in Florida. We believe that rule making, in combination with tariffs and Commission oversight, may be useful to the creation of such a program in Florida, but we leave to the Commission's sound judgment the role of rule making in this process.

Below is information that we have obtained on successful Lifeline programs in other states. We evaluated the programs for effectiveness based upon a measure using the most recent data available to us at the time of the analysis. The most successful programs were examined further for program characteristics, based upon publically available orders, rules and other authoritative information.

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TO PROMOTE THE PROVISION OF CIVIL LEGAL ASSISTANCE TO INDIGENT PERSONS
AN EQUAL OPPORTUNITY EMPLOYER

FPSC-RECORDS/REPORTING

State Lifeline programs are measured for effectiveness on the basis of dollars of 1999 federal Lifeline claims per poor person in the state. Data on federal Lifeline reimbursement claims, rather than on participants, is used because participant data for 1999 was not yet available from the FCC at the time of the analysis. Participant data is available for 1988 to 1998, and is attached, and the 1998 claims data approximate the state Lifeline participants data, as reported to the FCC, multiplied by the federal Lifeline support for the state. Lifeline claims per poor person in the state, rather than claims per poor household, is used because 1999 poverty data is available on a state basis only for persons. The household poverty data will be made available as part of the 2000 Census of the Population.

The most effective Lifeline programs according to this measure were examined for program features. Information on these programs is presented below in two sections. The first section discusses Lifeline programs that directly use income as a basis for Lifeline participation. The second section discusses programs that are based upon participation in income-based public benefits programs. Direct contact with those involved in these programs was not made, and would be the next step in obtaining information about the programs.

FLORIDA LEGAL SERVICES found that the common features of successful Lifeline programs are:

1. For Lifeline programs based upon receipt of public assistance, cooperative and extensive working relationships between local phone service companies, social service providers, and the Public Service Commission in implementing the different aspects of the Lifeline program;
2. Broad and effective outreach, including customer notification of Lifeline programs upon application for public assistance and phone service;
3. Stream-lined application and certification, often with limited phone company involvement; and
4. Connect\disconnect\ reconnect policies that are favorable towards low income persons.

We found that computers and automated enrollment can significantly increase the efficiency of some of these features, but are not a substitute for them. Direct written contact with individual eligible subscribers or with public assistance recipients has been shown to increase enrollments in a number of states.

The Lifeline program in Maine appears to be the best state program on which to model a public assistance-based Lifeline program for Florida. FLORIDA LEGAL SERVICES therefore encourages the Commission to use the Maine program as a model for Florida's current program. The Maine program has had the highest enrollment percentage of eligible participants for a

number of years, currently over 90 percent; the program has all the features of the successful assistance-based Lifeline programs; it has the experience of being in operation since the mid-1980's; the program routinely looks for new ways to be effective; and the program operates with the support and involvement of local phone companies, including most notably the former Bell Atlantic, which now, as Verizon, also operates in Florida. The program now operates by a rule enacted in 1999 due to new statutory requirements in Maine, but also operated very effectively prior to the rule.

Finally, we believe it is critical that the Commission reevaluate the effectiveness of using participation in income-based public assistance programs as the basis for eligibility for the Lifeline program. The federal Department of Health and Human Services reported in mid-December of last year that the number of welfare (TANF) recipients in Florida plunged from 533,801 in August, 1996 to 135,903 in June, 2000, due to welfare reform and an improving economy. Over that time period, though, the number of persons in poverty in Florida has remained at approximately two million persons, according to U.S. Census data. As has recently been well publicized, households that have left welfare in Florida often have not, for a variety of reasons, applied for other public assistance programs for which they were eligible. Participation in LIHEAP should be relatively unaffected by welfare reform, but that program uses a completely different participant database than do those programs directly administered by state agencies. Florida's use of participation in income-based public assistance programs as a proxy for income status may no longer be reasonable, or may need to be adjusted to include other programs.

If the Commission determines that participation in income-based public assistance programs no longer serves as a reasonable proxy for income status in Florida, FLORIDA LEGAL SERVICES urges that Florida's Lifeline program be amended to include household income, with self-certification, as a basis for eligibility; or, as does California's program, use household income as its sole basis for eligibility. We believe that federal regulations for the Lifeline program authorize the Commission to make such an adjustment in Florida's program. Florida Statutes s. 364.105 provides for a discounted rate for basic service for former lifeline subscribers, but neither in this section nor in any other provision of law does the Legislature address or limit the criteria that may be used for Lifeline program eligibility.

We look forward to assisting the Commission in its effort to increase enrollment in Florida's Lifeline program.

Leading Lifeline programs by \$ per poor person in 1999 that include household income as a basis of eligibility -

	Annual \$ Per Capita	Annual \$ Per Poor Person
California	8.5	58
Vermont	3.9	40
Wisconsin	0.8	9
Minnesota	0.7	8

Notes:

California

Eligibility beyond public assistance programs - customers with current income below level set by the Commission. For 1999-2000, the income levels were \$17,750 for a household of 1 or 2 persons; \$20,910 for a household of 3; and \$4,180 more for each additional household member.

Outreach - Annual notice accompanied by self-certification form.. In Decision 96-10-066 (1996), the Commission created the Universal Lifeline Telephone Service Marketing Group (ULTSMWG) to serve as the sole entity responsible for marketing the state's Lifeline program.. The Board was given responsibility to develop a budget for marketing the program; to devise competitively neutral marketing strategies; and to oversee the implementation of marketing campaigns.

Intake - Customers informed about Lifeline when they subscribe. Interested applicant provided self-certification form to complete. Phone company cannot link Lifeline to subscription to non-Lifeline services. (Public counsel noted privacy concerns about customer providing this information directly to LEC staff.) (Public counsel also investigated PacBell for, *inter alia*, improper screening for and use of Lifeline program..)

Connect policies for Lifeline subscribers - No deposit required if no outstanding bill with California LEC. Connection charges may be billed in three monthly installments.

Re-certification - annually, LEC mails re-certification forms to Lifeline subscribers. They have 30 days to respond.

Other - Commission Decision 00-10-028 (October 5, 2000) approved a revision of General Order 153 (1984) authorizing and describing the state Lifeline program. The new order leaves the existing program basically intact and expands it in a number of meaningful ways. It incorporate all changes to the program that have occurred since 1984; conforms with FCC requirements; extends program benefits to more low-income households; and makes revisions to administrative procedures.

Vermont

Eligibility beyond public assistance programs - subscribers with income within 150% of federal poverty level (within 175% for those over 65) eligible. Enrollment is through tax department at its offices on standard form.

Outreach - Customers informed about Lifeline when they apply for public assistance. Estimated 21% of eligible recipients are enrolled.

Leading Lifeline programs by \$ per poor person in 1999 that base eligibility on participation in income-based public assistance programs -

	Annual \$ Per Capita	Annual \$ Per Poor Person
Maine	4.9	47
Rhode Island	3.9	36
Massachusetts	2.1	21
New York	3	19
Connecticut	1.3	16
North Dakota	1.5	11
Michigan	1.05	10
Washington	0.9	10
South Dakota	0.97	10
District of Columbia	1.6	9
New Mexico	1.6	8
Texas	1.1	7
Idaho	0.96	7
Florida	0.7	5

Notes:

Maine

Outreach - LECs responsible according to statute; may contract with social service agencies to provide outreach.

Intake - Application may be orally with LEC staff (Welfare ID or SSN must be provided); in writing to the LEC; or through a social service agency soliciting applications for a LEC.

Customers informed about Lifeline when they subscribe. Application concurrent with qualifying program application, and automatic enrollment with opt out, are being explored cooperatively by LECs and social service agencies. Customers informed about Lifeline through letters to non-subscribed program participants. Annual notice to customers.

Connect policies - Deposit required only in circumstances specified by rule; in the amount of two bills; and third parties can make guarantees instead. Disconnection not permitted for bills under \$50; where the customer can make reasonable partial payments; or in medical emergencies. Deficiencies may be paid under installment plan specified in rule.

Connect policies for Lifeline subscribers - Connection charges may be billed in monthly installments.

Re-certification - [presumably at initial sign-up, and] annually, LECs submit welfare ID/SSA lists to social service agencies for verification. Customer can appeal determination.

Other - Commission requests LECs to develop programs in cooperation with social service agencies.

Rhode Island

Outreach - State targets community centers, etc. for presentations and distribution of information, and advertises in community papers.

Intake - State departments of human services and administration (planning division) certify subscriber eligibility.

Connect policies - No deposit required for new service unless there is an undisputed outstanding bill with Rhode Island LEC. Connection charges may be billed in monthly installments. Disconnection not permitted for bills under \$50 or in cases of emergencies or departures from household of primary wage-earning spouse, and is limited in other circumstances. Six and twelve month payment plans of deficiencies must be offered.

Massachusetts

Intake - Lifeline program sign-up incentive for LEC staff. For Bell Atlantic: LEC advises applicants for service of lowest-priced available service.

Connect policies - For Bell Atlantic: No deposit required for new service unless there is an undisputed outstanding local phone bill. Deposit amount limited to two monthly bills. Connection charges may be billed in four monthly installments. Disconnection not permitted if deposit covers unpaid bill, or in cases of emergencies or serious illness where phone usage is necessary.

Other - State support is \$6.00, \$3.00 above usual, making the subsidy \$13.00 per month.

New York

Outreach - computer program compares public assistance participants with telephone subscribers, and sends eligible but non-participating subscribers a letter notifying them of enrollment in Lifeline program unless they object. Eligible non-subscribers are sent a LinkUp application and a return envelope. HHS approval was secured for the use of program data.

Connect policies for Lifeline subscribers - connection fee limited to \$10 and may be spread out over 12 months.

Other - Monthly local rate for most Lifeline subscribers is \$1.

Connecticut

Outreach - LEC and social service agency cooperatively perform outreach under an independent Lifeline program administrator. In 1999 letter was sent to public assistance recipients inviting them to apply to the Lifeline program. In 1995, the Commission rejected a proposal for automatic enrollment in Lifeline.

cc: Bev DeMello, Director
Division of Consumer Affairs
Florida Public Service Commission

**TABLE 2.5
LIFELINE ASSISTANCE - SUBSCRIBERS BY STATE OR JURISDICTION**

STATE OR JURISDICTION	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997*	1998**
ALABAMA	0	0	0	0	0	0	0	2,648	11,052	14,346	17,145
ALASKA	0	0	0	0	0	0	887	1,445	1,684	1,761	2,514
AMERICAN SAMOA	0	0	0	0	0	0	0	0	0	0	156
ARIZONA	5,431	5,959	6,723	6,214	5,748	7,587	9,146	9,820	10,679	9,438	13,808
ARKANSAS	5,618	6,262	6,703	7,295	7,479	7,370	6,859	7,988	9,730	8,926	8,867
CALIFORNIA	1,310,277	1,467,859	1,578,458	1,792,884	2,000,234	2,327,740	2,534,160	2,817,982	3,032,960	3,000,571	3,105,870
COLORADO	17,281	0	9,897	17,871	20,110	18,814	18,136	16,992	22,195	22,452	21,940
CONNECTICUT	0	0	0	0	0	15,294	50,510	62,982	62,610	61,683	59,547
DELAWARE	0	0	0	0	0	0	0	0	0	0	368
DISTRICT OF COLUMBIA	2,952	2,964	2,894	2,866	5,422	12,344	11,572	10,252	9,888	7,580	N/A
FLORIDA	0	0	0	0	0	0	61,442	108,431	134,258	129,723	128,688
GEORGIA	0	0	0	31,681	58,497	67,112	72,548	79,545	79,606	75,341	73,656
GUAM	0	0	0	0	0	0	0	0	0	0	290
HAWAII	6,025	6,378	6,081	5,950	5,862	6,005	6,200	6,444	6,731	6,465	9,008
IDAHO	7,962	7,861	8,186	8,411	8,149	8,212	7,090	7,347	7,526	7,408	6,907
ILLINOIS	0	0	0	0	0	26	0	0	0	0	29,008
INDIANA	0	0	0	0	0	0	0	0	0	0	12,427
IOWA	0	0	0	0	0	0	0	0	0	0	2,464
KANSAS	0	0	0	0	0	0	0	0	0	0	4,258
KENTUCKY	0	26	0	0	0	0	0	0	0	0	5,029
LOUISIANA	0	0	0	0	0	0	0	0	0	0	5,834
MAINE	31,752	33,308	44,392	53,020	63,411	70,029	68,482	62,949	61,177	63,553	63,401
MARYLAND	2,948	2,930	5,465	5,203	5,395	5,228	5,226	4,663	4,028	3,964	3,784
MASSACHUSETTS	0	0	87,285	131,635	143,216	160,221	165,723	167,182	162,384	156,294	161,657
MICHIGAN	0	41,121	66,053	96,044	116,398	130,586	138,870	135,599	131,786	129,337	129,266
MINNESOTA	22,386	45,625	57,529	57,075	51,151	55,380	59,431	51,089	48,494	47,575	48,870
MISSISSIPPI	0	0	0	2,153	2,405	4,493	8,438	9,717	9,282	8,321	10,472
MISSOURI	16,064	15,187	14,639	16,980	17,295	17,356	15,807	13,897	11,272	10,368	7,885
MONTANA	4,589	5,023	5,507	5,405	5,698	6,617	6,744	6,813	8,031	7,613	7,961
NEBRASKA	0	0	0	0	0	0	0	0	0	0	9,318
NEVADA	1,665	4,497	5,702	5,748	6,339	7,528	8,927	9,408	8,472	9,284	3,434
NEW HAMPSHIRE	0	0	0	0	0	0	0	0	0	0	2,581
NEW JERSEY	0	0	0	0	0	0	0	0	0	0	6,037
NEW MEXICO	10,692	11,722	12,770	15,190	18,660	28,742	32,244	28,380	30,075	30,314	30,837
NEW YORK	197,339	271,386	327,808	393,684	456,174	522,684	592,705	705,871	756,657	698,267	702,980
NORTH CAROLINA	16,438	15,852	14,996	15,812	21,208	23,496	23,446	22,791	23,086	22,595	29,617
NORTH DAKOTA	2	0	10,037	10,610	10,664	10,029	9,411	8,657	7,146	7,369	10,863
NORTHERN MARIANA ISLANDS	0	0	0	0	0	0	0	0	0	0	192
OHIO	7,504	15,420	14,885	15,712	33,450	44,801	47,126	54,706	58,392	60,366	69,238
OKLAHOMA	0	0	0	0	0	0	0	0	532	532	1,521
OREGON	49,632	22,330	21,551	23,064	25,229	28,305	30,475	35,820	34,804	31,213	27,969
PENNSYLVANIA	0	0	0	0	0	0	0	0	4,797	7,114	22,550
PUERTO RICO	0	0	0	0	0	0	0	0	0	0	9,471
RHODE ISLAND	12,854	14,017	15,757	23,765	26,906	38,672	39,992	40,835	42,524	43,881	45,066
SOUTH CAROLINA	0	0	0	0	0	0	0	10,624	16,498	18,386	22,214
SOUTH DAKOTA	4,019	4,657	4,764	4,924	5,018	5,076	3,561	3,690	3,718	3,708	10,519
TENNESSEE	0	0	0	0	18,749	20,419	20,721	19,934	19,926	18,819	22,902
TEXAS	11,878	21,055	33,698	48,453	96,405	103,232	136,352	165,609	190,095	193,444	210,686
UTAH	16,262	14,746	16,006	21,565	27,717	28,379	28,157	26,930	24,088	22,625	20,095
VERMONT	15,599	17,013	18,044	20,661	21,895	22,973	24,322	25,624	24,791	25,358	26,474
VIRGIN ISLANDS	0	0	0	0	0	316	594	253	298	471	567
VIRGINIA	12,129	14,895	16,201	17,365	19,143	21,293	22,100	20,744	22,180	23,187	22,032
WASHINGTON	33,372	34,685	49,985	68,235	74,879	85,571	90,148	87,276	84,149	63,965	61,784
WEST VIRGINIA	6,180	4,930	4,490	4,262	4,115	4,160	4,704	4,230	4,338	5,164	5,319
WISCONSIN	12	31	7	54,137	55,829	54,576	59,744	58,071	50,714	50,894	42,490
WYOMING	0	0	0	416	1,366	1,271	1,119	818	776	864	1,124
NATIONAL TOTALS	1,828,862	2,107,739	2,466,513	2,984,290	3,440,216	3,971,937	4,423,119	4,914,056	5,233,425	5,110,537	5,358,960

SOURCE: Universal Service Administrative Company.

* SUBSCRIBER DATA WAS NOT ACTUALLY COLLECTED IN 1997. USAC USED ESTIMATED NUMBER OF SUBSCRIBERS FOR ALL STATES.

** AVERAGE NUMBER OF SUBSCRIBERS REPORTED FOR JANUARY THROUGH DECEMBER 1998 FOR COMPANIES REQUESTING REIMBURSEMENT (INCLUDING TRUE-UPS THROUGH APRIL 1999). ONLY 95% OF ALL ELIGIBLE COMPANIES HAVE REPORTED TO USAC FOR REIMBURSEMENT AT THIS TIME.

**TABLE 2.2
LOW INCOME PROGRAM DOLLARS**

State or Jurisdiction	Full Year 1998					January - August 1999					1999 *
	Lifeline	Linkup	TLS	PICC	Total	Lifeline	Linkup	TLS	PICC	Total	Total
Alabama	\$1,427,833	\$37,868	\$2,119	\$16,305	\$1,484,125	\$1,038,725	\$19,022	\$1,427	\$13,495	\$1,072,669	\$1,609,004
Alaska	191,009	18,665	14,584	60	224,318	201,177	19,402	21,033	189	241,801	362,702
American Samoa	8,167	3,660	0	0	11,827	16,172	11,250	0	0	27,422	41,133
Arizona	1,591,648	12,473	13,621	1,018	1,618,760	1,086,288	86,749	51,149	15,340	1,239,526	1,859,289
Arkansas	579,956	142,382	2,837	3,140	728,315	389,867	74,400	1,539	2,018	467,824	701,736
California	245,308,717	28,645,433	2,077,337	762,996	276,794,483	166,641,426	16,265,915	1,559,345	-292,705	184,173,981	276,260,972
Colorado	1,830,491	44,545	18,578	8,345	1,901,959	1,285,721	18,231	26,103	11,677	1,341,732	2,012,598
Connecticut	3,611,946	201,089	27,447	21,318	3,861,800	2,744,623	98,685	13,600	13,731	2,870,639	4,305,959
Delaware	23,198	2,376	0	0	25,574	34,221	1,026	0	0	35,247	52,871
Distrcit of Columbia	0	0	0	0	0	586,441	354	0	0	586,795	880,193
Florida	10,035,423	196,450	10,707	70,479	10,313,059	7,272,438	131,073	10,588	59,064	7,473,161	11,209,742
Georgia	6,129,384	204,709	8,052	49,896	6,392,041	4,148,536	117,374	6,470	49,007	4,321,387	6,482,081
Guam	18,303	3,539	0	0	21,842	29,537	9,819	0	0	39,356	59,034
Hawaii	551,000	145,251	0	150	696,401	476,720	129,333	3,520	1,487	611,060	916,590
Idaho	571,682	11,553	3,877	997	588,109	821,702	12,483	16,998	9,179	860,362	1,290,543
Illinois	1,834,078	317,932	995	17,291	2,170,296	2,024,333	224,049	1,381	27,981	2,277,744	3,416,616
Indiana	783,774	103,940	1,533	9,888	899,135	779,553	83,813	1,856	14,148	879,370	1,319,055
Iowa	148,248	29,437	11,232	1,816	190,733	237,583	13,600	9,947	4,574	265,704	398,556
Kansas	337,250	26,737	993	1,984	366,964	289,350	19,669	1,464	2,817	313,300	469,950
Kentucky	305,764	143,905	4,200	5,307	459,176	1,113,003	122,250	4,310	11,154	1,250,717	1,876,076
Louisiana	366,712	74,087	1,433	10,857	453,089	417,997	18,478	1,294	12,250	450,019	675,029
Maine	5,299,276	477,470	19,660	19,402	5,815,808	3,707,923	353,070	4,850	32,122	4,097,965	6,146,948
Maryland	317,814	0	0	0	317,814	215,997	13,192	0	0	229,189	343,784
Massachusetts	13,572,243	108,720	0	55,882	13,736,845	9,322,467	124,959	0	69,292	9,516,718	14,275,077
Michigan	9,678,049	384,073	8,773	73,502	10,144,397	6,447,990	247,895	6,175	70,231	6,772,291	10,158,437
Minnesota	3,526,916	15,793	3,233	932	3,546,874	2,282,004	3,702	6,613	2,828	2,295,147	3,442,721
Mississippi	876,569	38,302	1,362	10,264	926,497	640,484	15,401	1,072	9,575	668,532	999,798
Missouri	545,925	83,766	2,683	2,494	634,868	449,189	4,187	1,617	2,663	457,614	686,421
Montana	665,529	22,356	10,524	1,945	700,354	513,413	14,948	12,097	2,808	543,266	814,899
Nebraska	599,080	8,541	12,640	3,411	623,672	484,628	5,733	9,659	4,823	504,843	757,265
Nevada	214,128	1,902	410	13	216,453	477,838	35,654	844	1,287	515,603	773,405
New Hampshire	161,489	26,155	0	873	188,517	207,123	18,381	0	2,376	227,880	341,820
New Jersey	317,378	22,502	330	0	340,210	264,458	7,776	321	0	272,555	408,833
New Mexico	2,511,329	116,307	70,603	31,716	2,729,955	1,796,553	76,657	55,174	35,966	1,964,350	2,946,525
New York	53,790,679	5,479,659	74	989,427	60,239,839	33,931,388	1,958,444	1,780	739,013	36,630,625	54,945,938
North Carolina	2,427,820	38,589	2,416	13,365	2,482,190	2,433,888	36,772	3,332	15,973	2,489,965	3,734,948
North Dakota	863,031	23,148	10,603	4,525	901,305	651,286	11,926	10,378	5,324	678,914	1,018,371
Northern Mariana Isl.	10,659	5,887	0	0	16,546	12,977	5,406	0	0	18,383	27,575
Ohio	5,251,690	321,546	21,328	99,255	5,693,819	4,273,362	222,113	17,863	102,579	4,615,917	6,923,876
Oklahoma	104,566	47,878	883	1,077	154,404	104,480	21,541	730	1,312	128,063	192,095
Oregon	2,351,144	46,207	19,739	10,280	2,427,370	1,618,150	23,994	14,025	13,754	1,667,923	2,501,885
Pennsylvania	1,741,705	1,469,381	90	800	3,211,976	1,899,524	709,117	18	660	2,608,319	3,913,979
Puerto Rico	587,167	68,116	0	0	655,283	700,972	21,548	0	0	722,518	1,083,777
Rhode Island	3,753,152	29,878	0	23,846	3,806,876	2,559,403	16,478	0	27,723	2,603,604	3,905,406
South Carolina	1,798,292	42,514	6,278	21,106	1,868,190	1,144,747	26,323	6,782	15,945	1,193,797	1,790,696
South Dakota	656,428	29,490	14,889	3,267	704,074	477,644	13,041	6,014	4,660	501,359	752,039
Tennessee	1,882,743	78,217	1,364	10,248	1,952,572	1,599,818	73,124	3,421	15,166	1,691,529	2,537,294
Texas	17,080,005	2,248,046	173,804	368,228	19,870,083	12,587,334	1,468,668	127,919	674,895	14,858,816	22,288,224
Utah	1,665,232	36,078	24,856	9,186	1,735,352	1,075,291	20,208	21,613	9,752	1,126,864	1,690,296
Vermont	2,211,458	24,174	487	2,958	2,239,077	1,596,656	16,365	1,379	4,663	1,619,263	2,428,905
Virgin Islands	49,229	2,005	0	0	51,234	38,944	880	0	0	39,824	59,736
Virginia	1,772,837	182,449	478	627	1,956,391	1,216,912	87,848	463	615	1,305,838	1,958,757
Washington	4,059,632	418,244	89,905	33,236	4,601,017	3,135,340	278,654	68,420	38,919	3,519,333	5,279,000
West Virginia	367,899	8,968	0	23	376,888	256,215	8,364	300	53	264,932	397,398
Wisconsin	2,716,362	378,836	3,037	48,748	3,146,983	2,498,951	294,341	3,242	48,996	2,841,530	4,262,295
Wyoming	92,881	474	456	127	93,938	69,711	448	0	160	70,719	106,079
Totals	\$419,154,919	\$42,651,688	\$2,700,450	\$2,802,610	\$467,309,677	\$292,324,671	\$23,712,131	\$2,118,525	\$1,907,519	\$320,062,804	\$480,094,217

NOTE: These dollars represent submitted claims to USAC for the time period January through December 1998 and January through August 1999.

* Projection for 1999 as reported in the *State-By-State Telephone Revenue and Universal Service Data*.

**TABLE 2.6
LIFELINE ASSISTANCE ANNUAL PAYMENTS BY STATE OR JURISDICTION**

STATE OR JURISDICTION	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	CUMULATIVE TOTAL
ALABAMA	0	0	0	0	0	0	0	56,744	372,371	602,521	1,435,349	2,466,985
ALASKA	0	0	0	0	0	0	24,330	55,101	69,116	73,941	203,222	425,710
AMERICAN SAMOA	0	0	0	0	0	0	0	0	0	0	0	8,167
ARIZONA	140,515	117,744	136,518	127,419	144,290	188,216	307,699	346,595	383,752	396,391	1,114,945	3,404,084
ARKANSAS	168,737	251,116	276,742	301,087	316,837	310,979	295,293	301,808	362,497	374,881	587,468	3,547,445
CALIFORNIA	20,016,990	29,082,569	32,228,252	36,072,671	40,381,514	47,512,283	52,461,134	57,460,181	62,231,440	63,011,988	246,622,822	687,081,844
COLORADO	559,027	406,491	173,248	751,056	843,519	802,077	775,750	727,801	829,354	942,972	1,857,060	8,667,355
CONNECTICUT	0	0	0	0	0	57,033	1,493,569	2,586,972	2,660,608	2,590,702	3,660,711	13,049,595
DELAWARE	0	0	0	0	0	0	0	0	0	0	23,198	23,198
DISTRICT OF COLUMBIA	92,964	112,180	89,880	90,500	128,348	312,684	429,396	313,998	293,322	318,368	0	2,191,740
FLORIDA	0	0	0	0	0	0	1,290,282	4,396,137	5,191,213	5,448,368	10,115,554	26,441,554
GEORGIA	0	0	0	794,088	2,247,925	2,764,461	3,003,777	3,315,787	3,383,638	3,164,320	6,187,239	24,861,235
GUAM	0	0	0	0	0	0	0	0	0	0	0	18,061
HAWAII	106,534	203,052	198,943	186,490	182,555	190,166	196,554	202,107	273,471	271,524	551,150	2,562,546
IDAHO	237,219	328,732	347,270	358,515	355,127	349,344	328,583	321,830	320,845	311,156	0	3,830,994
ILLINOIS	0	0	18	414,457	0	0	0	0	0	0	0	1,850,468
INDIANA	0	0	0	0	0	0	0	0	0	0	0	794,363
IOWA	0	0	0	0	0	0	0	0	0	0	0	159,769
KANSAS	0	0	0	0	0	0	0	0	0	38	339,422	339,460
KENTUCKY	0	0	0	0	0	0	0	0	0	0	0	313,847
LOUISIANA	0	0	0	0	0	0	0	0	0	0	0	378,982
MAINE	955,728	1,324,559	1,720,591	2,165,485	2,605,855	2,902,206	2,959,351	2,652,482	2,737,366	2,669,234	5,323,976	28,016,833
MARYLAND	93,757	120,042	220,346	216,947	213,303	221,574	218,052	211,819	180,079	166,473	10,659	1,873,051
MASSACHUSETTS	0	0	2,552,254	5,126,805	5,996,798	6,598,801	7,064,939	7,146,757	6,952,050	6,564,336	319,809	48,322,639
MICHIGAN	0	433,487	1,348,992	2,163,526	2,742,396	3,081,708	3,351,293	3,288,234	3,203,533	3,104,079	13,628,125	36,345,373
MINNESOTA	452,885	1,858,815	2,258,587	2,416,108	2,258,780	2,295,299	2,332,178	2,170,211	2,080,597	1,998,168	3,509,979	23,429,587
MISSISSIPPI	0	0	0	18,982	28,506	109,841	339,633	399,633	401,106	349,468	887,098	2,533,247
MISSOURI	488,662	833,736	620,605	648,102	711,138	699,011	653,538	590,212	486,547	435,466	550,667	6,517,685
MONTANA	144,515	192,095	234,696	228,885	234,046	286,870	281,441	290,312	328,627	319,745	677,660	3,198,892
NEBRASKA	0	0	0	0	0	0	0	0	0	0	0	601,526
NEVADA	20,499	113,400	122,289	134,038	147,595	172,658	194,440	206,654	196,662	215,016	214,432	1,737,683
NEW HAMPSHIRE	0	0	0	0	0	0	0	0	0	0	0	162,331
NEW JERSEY	0	0	0	0	0	0	0	0	0	0	0	317,527
NEW MEXICO	318,373	465,455	528,392	615,450	744,810	1,167,110	1,357,828	1,216,787	1,264,979	1,273,169	2,596,409	11,548,762
NEW YORK	4,104,279	8,917,964	11,253,994	15,649,754	18,295,637	20,870,135	23,844,744	27,188,016	30,924,772	29,327,216	54,748,143	245,224,654
NORTH CAROLINA	521,322	681,469	637,444	847,593	875,130	962,905	1,003,082	922,046	948,969	909,496	868,857	10,599,996
NORTH DAKOTA	25	159	299,829	438,302	447,187	421,896	412,255	378,733	333,434	309,496	868,857	3,810,173
NORTHERN MARIANA ISLANDS	0	0	0	0	0	0	0	0	0	0	0	9,758,994
OHIO	240,387	643,659	643,996	650,084	1,304,827	1,963,353	2,293,070	2,409,791	2,366,359	2,535,383	5,350,743	20,401,652
OKLAHOMA	0	0	0	0	0	0	0	0	0	0	0	107,362
OREGON	516,432	891,600	894,729	944,221	1,044,746	1,175,398	1,262,606	1,499,920	1,479,004	1,310,954	2,358,864	13,378,474
PENNSYLVANIA	0	0	0	0	0	0	0	0	0	0	0	2,078,412
PUERTO RICO	0	0	0	0	0	0	0	0	0	0	0	587,156
RHODE ISLAND	404,621	571,348	643,660	960,213	1,111,414	1,487,776	1,693,628	1,713,982	1,772,885	1,843,008	3,776,998	15,979,634
SOUTH CAROLINA	0	0	0	0	0	0	0	0	0	0	0	3,506,165
SOUTH DAKOTA	65,802	190,399	201,953	207,281	211,499	214,402	160,110	156,115	152,834	155,737	865,563	2,381,695
TENNESSEE	0	0	0	0	0	0	0	0	0	0	0	1,874,117
TEXAS	126,953	800,535	1,120,002	1,736,759	3,576,183	4,181,609	5,335,092	6,723,118	7,776,103	8,124,667	17,411,709	56,912,740
UTAH	468,875	381,945	609,049	874,025	1,161,870	1,203,870	1,208,738	1,179,200	1,057,483	950,263	1,699,272	10,794,599
VERMONT	488,211	891,848	755,848	858,766	924,333	979,697	1,041,838	1,094,178	1,039,649	1,064,932	2,211,272	11,148,370
VIRGIN ISLANDS	0	0	0	0	0	0	0	0	0	0	0	140,588
VIRGINIA	328,559	599,744	669,972	704,087	782,585	907,400	920,012	912,437	911,374	973,851	1,773,356	9,483,377
WASHINGTON	722,863	858,824	1,474,869	2,199,086	2,524,658	2,997,455	2,966,094	2,813,846	2,743,597	2,686,537	4,152,921	26,140,740
WEST VIRGINIA	169,363	206,163	182,927	181,082	175,309	188,356	208,594	190,638	176,422	216,891	367,804	2,271,549
WISCONSIN	124	117	234	217,958	482,544	521,821	617,261	678,880	653,204	610,732	2,766,987	6,547,862
WYOMING	0	0	0	5,833	67,852	54,640	49,077	36,101	33,007	36,306	93,220	365,836
INDUSTRY TOTAL	31,952,241¹	50,878,248¹	62,464,007²	79,103,725²	93,768,122²	109,082,886²	123,283,835²	137,277,472²	148,186,383²	147,579,351²	422,155,967²	1,405,730,236

SOURCE: Universal Service Administrative Company.

¹ AMOUNTS ARE BASED ON LOCAL CARRIER'S ACTUALS.

² PAYMENTS ARE FINAL AND NOT SUBJECT TO FURTHER ADJUSTMENT.

³ DOLLARS REPORTED ARE FOR JANUARY THROUGH DECEMBER 1998 FOR COMPANIES REQUESTING REIMBURSEMENT (APPROXIMATELY 95% HAVE REPORTED AT THIS TIME.) DATA INCLUDES TRUE-UPS SUBMITTED THROUGH 4/99.

⁴ LIFELINE DOLLARS FOR 1998 INCLUDE TOLL LIMITATION SERVICES (TLS) AND PRESUBSCRIBED INTEREXCHANGE CARRIER CHARGES (PICC) - NEW PROGRAMS STARTING JANUARY 1998

TABLE 2.1
LIFELINE MONTHLY SUPPORT BY STATE OR JURISDICTION
(As of December 1999)

STATE OR JURISDICTION	BASIC FEDERAL SUPPORT	ADDITIONAL STATE SUPPORT	FEDERAL MATCH	TOTAL FEDERAL SUPPORT	TOTAL FEDERAL AND STATE SUPPORT
ALABAMA	\$5.25	\$3.50	\$1.75	\$7.00	\$10.50
ALASKA	5.25	3.50	1.75	7.00	10.50
AMERICAN SAMOA	5.25	0.00	0.00	5.25	5.25
ARIZONA	5.25	2.28	1.14	6.39	8.67
ARKANSAS	5.25	0.00	0.00	5.25	5.25
CALIFORNIA	5.25	3.50	1.75	7.00	10.50
COLORADO	5.25	3.50	1.75	7.00	10.50
CONNECTICUT	5.25	1.17	0.58	5.83	7.00
DELAWARE	5.25	0.00	0.00	5.25	5.25
DISTRICT OF COLUMBIA	5.25	3.50	1.75	7.00	10.50
FLORIDA	5.25	3.50	1.75	7.00	10.50
GEORGIA	5.25	3.50	1.75	7.00	10.50
GUAM	5.25	3.50	1.75	7.00	5.25
HAWAII	5.25	0.00	0.00	5.25	5.25
IDAHO	5.25	3.50	1.75	7.00	10.50
ILLINOIS	5.25	1.50	0.75	6.00	7.50
INDIANA	5.25	0.00	0.00	5.25	5.25
IOWA	5.25	0.00	0.00	5.25	5.25
KANSAS	5.25	3.50	1.75	7.00	10.50
KENTUCKY	5.25	3.50	1.75	7.00	10.50
LOUISIANA	5.25	0.00	0.00	5.25	5.25
MAINE	5.25	3.50	1.75	7.00	10.50
MARYLAND	5.25	3.50	1.75	7.00	10.50
MASSACHUSETTS	5.25	6.00	1.75	7.00	13.00
MICHIGAN	5.25	2.00	1.00	6.25	8.25
MINNESOTA	5.25	0.00	0.00	5.25	5.25
MISSISSIPPI	5.25	3.50	1.75	7.00	10.50
MISSOURI	5.25	0.00	0.00	5.25	5.25
MONTANA	5.25	3.50	1.75	7.00	10.50
NEBRASKA	5.25	3.50	1.75	7.00	5.25
NEVADA	5.25	3.50	1.75	7.00	10.50
NEW HAMPSHIRE	5.25	0.00	0.00	5.25	5.25
NEW JERSEY	5.25	0.00	0.00	5.25	5.25
NEW MEXICO	5.25	3.50	1.75	7.00	10.50
NEW YORK	5.25	3.50	1.75	7.00	10.50
NORTH CAROLINA	5.25	3.50	1.75	7.00	10.50
NORTH DAKOTA	5.25	3.50	1.75	7.00	10.50
NORTHERN MARIANA ISLANDS	5.25	0.00	0.00	5.25	5.25
OHIO	5.25	0.00	0.00	5.25	5.25
OKLAHOMA	5.25	1.17	0.58	5.83	7.00
OREGON	5.25	3.50	1.75	7.00	10.50
PENNSYLVANIA	5.25	2.50	1.25	6.50	9.00
PUERTO RICO	5.25	0.00	0.00	5.25	5.25
RHODE ISLAND	5.25	3.50	1.75	7.00	10.50
SOUTH CAROLINA	5.25	3.50	1.75	7.00	10.50
SOUTH DAKOTA	5.25	0.00	0.00	5.25	5.25
TENNESSEE	5.25	3.50	1.75	7.00	10.50
TEXAS	5.25	3.50	1.75	7.00	10.50
UTAH	5.25	3.50	1.75	7.00	10.50
VERMONT	5.25	3.50	1.75	7.00	10.50
VIRGINIA	5.25	3.50	1.75	7.00	10.50
VIRGIN ISLANDS	5.25	7.05	1.75	7.00	14.05
WASHINGTON	5.25	3.50	1.75	7.00	10.50
WEST VIRGINIA	5.25	2.00	1.00	6.25	8.25
WISCONSIN	5.25	2.00	1.75	7.00	10.50
WYOMING	5.25	3.50	1.75	7.00	10.50

SOURCE: Universal Service Administrative Company.

TABLE 2.1
LIFELINE MONTHLY SUPPORT BY STATE OR JURISDICTION
As of November 1998

STATE OR JURISDICTION	BASIC FEDERAL SUPPORT	ADDITIONAL STATE SUPPORT	FEDERAL MATCH	TOTAL FEDERAL SUPPORT	NOTES
ALABAMA	\$5.25	\$3.50	\$1.75	\$7.00	
ALASKA	\$5.25	ATU, \$3.50	ATU, \$1.75	\$7.00	
AMERICAN SAMOA	\$5.25	No		\$5.25	5
ARIZONA	\$5.25	US WEST, \$2.28	US WEST, \$1.14	\$6.39	4
ARKANSAS	\$5.25	No		\$5.25	4
CALIFORNIA	\$5.25	Varies by Co., by exchange	Will Vary	Will Vary	
COLORADO	\$5.25	Varies by Co.	Will Vary	Will Vary	
CONNECTICUT	\$5.25	\$1.17	\$0.58	\$5.83	4
DELAWARE	\$5.25	No		\$5.25	5
DISTRICT OF COLUMBIA	\$5.25	No		\$5.25	4,6
FLORIDA	\$5.25	\$3.50	\$1.75	\$7.00	
GEORGIA	\$5.25	No		\$5.25	4
GUAM	\$5.25	No		\$5.25	5
HAWAII	\$5.25	No		\$5.25	4,6
IDAHO	\$5.25	\$3.50	\$1.75	\$7.00	
ILLINOIS	\$5.25	No		\$5.25	4
INDIANA	\$5.25	No		\$5.25	5
IOWA	\$5.25	No		\$5.25	5
KANSAS	\$5.25	\$3.00	\$1.50	\$6.75	1,4
KENTUCKY	\$5.25	No		\$5.25	5
LOUISIANA	\$5.25	No		\$5.25	5
MAINE	\$5.25	\$3.50	\$1.75	\$7.00	
MARYLAND	\$5.25	\$3.50	\$1.75	\$7.00	
MASSACHUSETTS	\$5.25	\$6.00	\$1.75	\$7.00	
MICHIGAN	\$5.25	\$2.00	\$1.00	\$6.25	4
MINNESOTA	\$5.25	No		\$5.25	4
MISSISSIPPI	\$5.25	No		\$5.25	4
MISSOURI	\$5.25	No		\$5.25	4
MONTANA	\$5.25	\$3.50	\$1.75	\$7.00	
NEBRASKA	\$5.25	No		\$5.25	5
NEVADA	\$5.25	Varies by Co.	Will Vary	Will Vary	6
NEW HAMPSHIRE	\$5.25	No		\$5.25	5
NEW JERSEY	\$5.25	No		\$5.25	5
NEW MEXICO	\$5.25	\$3.50	\$1.75	\$7.00	
NEW YORK	\$5.25	Varies by Co.	Will Vary	Will Vary	
NORTH CAROLINA	\$5.25	\$3.50	\$1.75	\$7.00	
NORTH DAKOTA	\$5.25	Varies by Co.	Will Vary	Will Vary	
NORTHERN MARIANA ISLANDS	\$5.25	No		\$5.25	5
OHIO	\$5.25	Varies by Co.	Will Vary	Will Vary	
OKLAHOMA	\$5.25	\$1.17	\$0.58	\$5.83	4
OREGON	\$5.25	\$3.50	\$1.75	\$7.00	
PENNSYLVANIA	\$5.25	No		\$5.25	4

TABLE 2.1
LIFELINE MONTHLY SUPPORT BY STATE OR JURISDICTION
As of November 1998

STATE OR JURISDICTION	BASIC FEDERAL SUPPORT	ADDITIONAL STATE SUPPORT	FEDERAL MATCH	TOTAL FEDERAL SUPPORT	NOTES
PUERTO RICO	\$5.25	No		\$5.25	5
RHODE ISLAND	\$5.25	Varies by Service Type	Will Vary	Will Vary	4
SOUTH CAROLINA	\$5.25	Bellsouth, \$3.50	Bellsouth, \$1.75	\$7.00	
SOUTH DAKOTA	\$5.25	No		\$5.25	4
TENNESSEE	\$5.25	\$3.50	\$1.75	\$7.00	
TEXAS	\$5.25	\$3.50	\$1.75	\$7.00	
UTAH	\$5.25	\$3.50	\$1.75	\$7.00	
VERMONT	\$5.25	\$3.50	\$1.75	\$7.00	
VIRGINIA	\$5.25	\$1.75 or \$3.50	\$.88 or \$1.75	Will Vary	2
VIRGIN ISLANDS	\$5.25	No		\$5.25	4
WASHINGTON	\$5.25	Varies by Co.	Will Vary	Will Vary	
WEST VIRGINIA	\$5.25	No		\$5.25	4
WISCONSIN	\$5.25	Varies by Co.	Will Vary	Will Vary	3
WYOMING	\$5.25	\$3.50	\$1.75	\$7.00	

NOTES:

- 1 Kansas - Until 3/1/98, Southwestern Bell waived \$2.00; Sprint and the remainder of the companies waived \$1.43. After 3/1/98, all companies waived \$3.00. By 1/1/99, all companies will waive \$3.50.
- 2 Virginia will vary by companies participation in one of two Lifeline programs.
- 3 Low Income customers in Wisconsin cannot be charged over \$15.00.
- 4 These states reduced state support provided to each Lifeline customer below the 1997 level.
- 5 These states or jurisdictions did not participate in Lifeline programs in 1997.
- 6 These jurisdictions have ILECs which have not yet received eligible telecommunication carrier status.

Source: USAC data, by letter November 2, 1998.

Projections of the Total Population of States: 1995 to 2025

(Numbers in thousands. Resident population. For more detailed information, see Population Paper Listing #47, "Population Projections for States, by Age, Sex, Race, and Hispanic Origin: 1995 to 2025.")

SERIES A	July 1, 1995	July 1, 2000	July 1, 2005	July 1, 2015	July 1, 2025
Alabama.....	4,253	4,451	4,631	4,956	5,224
Alaska.....	604	653	700	791	885
Arizona.....	4,218	4,798	5,230	5,808	6,412
Arkansas.....	2,484	2,631	2,750	2,922	3,055
California.....	31,589	32,521	34,441	41,373	49,285
Colorado.....	3,747	4,168	4,468	4,833	5,188
Connecticut.....	3,275	3,284	3,317	3,506	3,739
Delaware.....	717	768	800	832	861
District of Columbia	554	523	529	594	655
Florida.....	14,166	15,233	16,279	18,497	20,710
Georgia.....	7,201	7,875	8,413	9,200	9,869
Hawaii.....	1,187	1,257	1,342	1,553	1,812
Idaho.....	1,163	1,347	1,480	1,622	1,739
Illinois.....	11,830	12,051	12,266	12,808	13,440
Indiana.....	5,803	6,045	6,215	6,404	6,546
Iowa.....	2,842	2,900	2,941	2,994	3,040
Kansas.....	2,565	2,668	2,761	2,939	3,108
Kentucky.....	3,860	3,995	4,098	4,231	4,314
Louisiana.....	4,342	4,425	4,535	4,840	5,133
Maine.....	1,241	1,259	1,285	1,362	1,423
Maryland.....	5,042	5,275	5,467	5,862	6,274
Massachusetts.....	6,074	6,199	6,310	6,574	6,902
Michigan.....	9,549	9,679	9,763	9,917	10,078
Minnesota.....	4,610	4,830	5,005	5,283	5,510
Mississippi.....	2,697	2,816	2,908	3,035	3,142
Missouri.....	5,324	5,540	5,718	6,005	6,250
Montana.....	870	950	1,006	1,069	1,121
Nebraska.....	1,637	1,705	1,761	1,850	1,930
Nevada.....	1,530	1,871	2,070	2,179	2,312
New Hampshire.....	1,148	1,224	1,281	1,372	1,439
New Jersey.....	7,945	8,178	8,392	8,924	9,558
New Mexico.....	1,685	1,860	2,016	2,300	2,612
New York.....	18,136	18,146	18,250	18,916	19,830
North Carolina.....	7,195	7,777	8,227	8,840	9,349
North Dakota.....	641	662	677	704	729
Ohio.....	11,151	11,319	11,428	11,588	11,744
Oklahoma.....	3,278	3,373	3,491	3,789	4,057
Oregon.....	3,141	3,397	3,613	3,992	4,349
Pennsylvania.....	12,072	12,202	12,281	12,449	12,683
Rhode Island.....	990	998	1,012	1,070	1,141
South Carolina.....	3,673	3,858	4,033	4,369	4,645
South Dakota.....	729	777	810	840	866
Tennessee.....	5,256	5,657	5,966	6,365	6,665
Texas.....	18,724	20,119	21,487	24,280	27,183
Utah.....	1,951	2,207	2,411	2,670	2,883
Vermont.....	585	617	638	662	678
Virginia.....	6,618	6,997	7,324	7,921	8,466
Washington.....	5,431	5,858	6,258	7,058	7,808
West Virginia.....	1,828	1,841	1,849	1,851	1,845
Wisconsin.....	5,123	5,326	5,479	5,693	5,867
Wyoming.....	480	525	568	641	694

Projections of the Total Population of States: 1995 to 2025

(Numbers in thousands. Resident population. For more detailed

U.S. Census Bureau

Poverty 1999

Percent of People in Poverty by State: 1997, 1998, and 1999								
State	3-year Average 1997-1999		Average 1998-1999		Average 1997-1998		Difference in 2-year moving averages	
	Percent	Standard error	Percent	Standard error	Percent	Standard error	Poverty rate	Standard error
U.S.	12.6	0.15	12.3	0.17	13.0	0.18	*-0.7	0.14
Alabama	15.1	1.29	14.8	1.49	15.1	1.52	-0.3	1.26
Alaska	8.6	1.01	8.5	1.17	9.1	1.21	-0.6	0.96
Arizona	15.2	1.20	14.3	1.35	16.9	1.47	*-2.6	1.15
Arkansas	16.4	1.31	14.7	1.48	17.2	1.56	*-2.5	1.29
California	15.3	0.53	14.6	0.60	16.0	0.63	*-1.4	0.51
Colorado	8.6	1.00	8.7	1.17	8.7	1.18	0.1	0.95
Connecticut	8.4	1.14	8.3	1.31	9.0	1.37	-0.8	1.06
Delaware	10.1	1.20	10.3	1.41	10.0	1.39	0.4	1.17
D.C.	19.7	1.65	18.6	1.87	22.0	2.01	*-3.5	1.55
Florida	13.3	0.65	12.8	0.74	13.7	0.77	-1.0	0.63
Georgia	13.7	1.09	13.2	1.25	14.0	1.29	-0.8	1.06
Hawaii	11.9	1.30	10.9	1.46	12.4	1.55	-1.5	1.28
Idaho	13.9	1.19	13.5	1.37	13.8	1.38	-0.4	1.17
Illinois	10.4	0.65	10.0	0.75	10.6	0.77	-0.6	0.64
Indiana	8.3	1.00	8.0	1.14	9.1	1.21	-1.0	0.93
Iowa	8.7	1.05	8.3	1.20	9.3	1.26	-1.1	1.01
Kansas	10.5	1.13	10.9	1.34	9.6	1.28	1.2	1.12
Kentucky	13.8	1.25	12.8	1.41	14.7	1.49	-1.9	1.21
Louisiana	18.2	1.35	19.1	1.60	17.7	1.56	1.4	1.30
Maine	10.4	1.23	10.5	1.44	10.2	1.44	0.2	1.20
Maryland	7.6	1.03	7.2	1.18	7.8	1.21	-0.5	1.01
Massachusetts	10.9	0.83	10.2	0.95	10.4	0.97	-0.3	0.85
Michigan	10.3	0.69	10.3	0.80	10.6	0.82	-0.3	0.66
Minnesota	9.1	1.03	8.8	1.18	10.0	1.25	-1.2	0.96
Mississippi	16.8	1.34	16.9	1.56	17.1	1.58	-0.3	1.29
Missouri	11.1	1.17	10.7	1.35	10.8	1.36	-0.1	1.17
Montana	15.9	1.28	16.1	1.49	16.1	1.50	-	1.24
Nebraska	11.0	1.17	11.6	1.39	11.1	1.36	0.5	1.11
Nevada	11.0	1.14	10.9	1.31	10.8	1.34	0.1	1.12
New Hampshire	8.9	1.19	8.8	1.36	9.4	1.42	-0.7	1.11
New Jersey	8.5	0.66	8.2	0.76	8.9	0.79	-0.7	0.64
New Mexico	20.8	1.42	20.5	1.65	20.8	1.65	-0.3	1.38
New York	15.7	0.60	15.4	0.69	16.6	0.71	*-1.2	0.57
North Carolina	13.0	0.89	13.8	1.06	12.7	1.03	1.0	0.85

North Dakota	13.9	1.30	14.1	1.52	14.4	1.52	-0.3	1.24
Ohio	11.4	0.71	11.6	0.84	11.1	0.82	0.5	0.69
Oklahoma	13.5	1.20	13.4	1.40	13.9	1.42	-0.5	1.15
Oregon	13.1	1.28	13.8	1.51	13.3	1.50	0.5	1.19
Pennsylvania	10.6	0.65	10.3	0.75	11.2	0.78	-0.9	0.62
Rhode Island	11.4	1.32	10.7	1.49	12.2	1.59	-1.4	1.28
South Carolina	12.8	1.28	12.7	1.48	13.4	1.52	-0.7	1.22
South Dakota	11.7	1.16	9.3	1.23	13.7	1.45	*-4.4	1.14
Tennessee	13.2	1.24	12.7	1.42	13.9	1.47	-1.2	1.20
Texas	15.6	0.67	15.0	0.76	15.9	0.78	-0.9	0.65
Utah	7.9	0.91	7.3	1.01	8.9	1.12	*-1.6	0.84
Vermont	9.6	1.21	9.8	1.41	9.6	1.41	0.2	1.16
Virginia	9.8	1.03	8.4	1.13	10.8	1.26	*-2.4	1.02
Washington	9.2	1.09	9.2	1.27	9.1	1.26	0.1	1.06
West Virginia	16.7	1.31	16.8	1.53	17.1	1.54	-0.3	1.25
Wisconsin	8.5	1.01	8.7	1.18	8.5	1.19	0.2	0.97
Wyoming	11.9	1.19	11.1	1.36	12.1	1.40	-1.0	1.19

-Represents zero.

*Statistically significant at the 90-percent confidence level.

Source: U. S. Bureau of the Census, Current Population Survey, March 1998, 1999, and 2000.

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