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Kimberly Caswell Vice President and General Counsel, Southeast Legal Department



FLTC0007 201 North Franklin Street (33602) Post Office Box 110 Tampa, Florida 33601-0110

Phone 813 483-2606 Fax 813 204-8870 kimberly.caswell@verizon.com

January 15, 2001

Ms. Blanca S. Bayo, Director Division of Records & Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

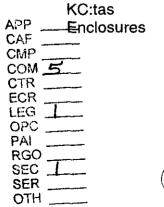
Re: Docket No. 990649-TP Investigation into Pricing of Unbundled Network Elements

Dear Ms. Bayo:

Please find enclosed an original and fifteen copies of Verizon Florida Inc.'s Response to Sprint-Florida's Petition to Amend Order Granting Motions to Bifurcate and Suspend Proceedings for filing in the above matter. Service has been made as indicated on the Certificate of Service. If there are any questions regarding this filing, please contact me at (813) 483-2617.

Sincerely,

Rue Kimberly Caswell



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## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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In re: Investigation into pricing of unbundled network elements ) Docket No. 990649-TP Filed: January 15, 2001

## **VERIZON FLORIDA INC.'S RESPONSE TO** SPRINT-FLORIDA'S PETITION TO AMEND ORDER GRANTING MOTIONS TO BIFURCATE AND SUSPEND PROCEEDINGS

Verizon Florida Inc. (Verizon) supports Sprint-Florida's Petition to Amend Order Granting Motions to Bifurcate and Suspend Proceedings (Petition), filed on January 5, 2001, but would extend that request for amendment of the Order to Verizon, as well. The Order that is the subject of Sprint-Florida's Petition pertains to both Sprint-Florida and Verizon. It requires both companies to submit new cost studies on April 2, 2001, and includes both companies in the hearing scheduled for June 27-29, 2001.

Verizon agrees with Sprint-Florida's conclusion that amendment of the Order is warranted because of events that have occurred since it was issued on August 18, 2000. As Sprint-Florida points out, the impetus for bifurcation and suspension of the proceedings as to Sprint-Florida and Verizon was the Eighth Circuit Court of Appeals' Order vacating the FCC's unbundled network element (UNE) rules, including rule 51.505(b)(1), which requires use of a hypothetical network for pricing UNEs. Although Verizon had always opposed the FCC's hypothetical network construct, it was obliged to follow the FCC's rules in performing the cost studies it submitted here and elsewhere. The Court's ruling overturning the FCC's rules thus made it necessary for Verizon and Sprint to re-evaluate their existing studies.

However, as Sprint points out, after this Commission issued its Order, the Eighth Circuit granted a stay of its decision, pending review by the United States Supreme

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00579 JAN 165 FPAC RECORDS/REPORTING Court. A number of petitions for review are pending before the Supreme Court, but the Court has not yet agreed to review the Eighth Circuit's ruling. As such, Verizon concurs in Sprint's observation that it will be impossible to predict what the state of the federal law governing the cost studies will be by the time those studies are due on April 2, 2001.

Over the past months, the Commission has been frustrated by conducting hearing proceedings only to have particular rulings effectively overturned by subsequent FCC or Court decisions. This is an unfortunate situation, but the new regulatory scheme Congress established in the Telecommunications Act of 1996 (Act) has made it necessary for state commissions to remain continually aware of the potential effect of federal rulings on state proceedings. They must assess whether moving forward in a particular case is worth the potential waste and inefficiency associated with doing so.

In this case, Verizon submits that this balancing process must come down on the side of allowing Verizon and Sprint-Florida additional time to submit their cost studies. There is no doubt that the companies' studies and proposed prices must comply with the federal costing and pricing standards. These standards are, at present, still unsettled. But, under the Commission's Order, the companies must undertake the studies now, if they are to meet the April filing deadline. As Sprint correctly points out, until the United State Supreme Court rules definitively on the FCC's pricing rules, "any cost study, whether compliant with those rules or not, runs the risk of being wrong." (Sprint Petition at 3.) And if the study does not comply with the federal rules, then it must be revised. If the study must be revised, then the Commission will need to hold yet another hearing on the study and proposed prices.

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Considering the complexity of a UNE price-setting case, and the volume of work both Staff and the parties must do to conduct and conclude such a case, Verizon submits that an additional delay of some months is better than facing the very real possibility of having to repeat this proceeding. The only way to ensure that the Commission will not have to conduct duplicative proceedings is to permit Verizon to submit cost studies after the issue of the appropriate pricing methodology is resolved at the federal level. That is Verizon's primary recommendation. If the Commission declines to accept that recommendation, then Verizon asks that the deadline for submission of its UNE cost studies be extended from April 2, 2001, to *at least* July 2, 2001, as Sprint has requested for itself.

Granting an extension for Sprint-Florida, but not for Verizon, would be inefficient and would serve no purpose. If the companies are placed on separate tracks, the Commission would have to find time for two hearings, rather than one, and Staff would have to largely duplicate its efforts.

Verizon submits that an extension for filing its cost studies will not materially prejudice any party. Until the UNE proceeding concludes, Verizon would agree to leave in place its existing interim deaveraged loop rates, to maintain other UNE rates under existing interconnection contracts, and to negotiate prices for the few remaining UNEs on a bona fide request basis. This is the same approach the Commission accepted when it granted its August Order bifurcating the proceeding. Verizon believes this approach has not caused problems for any party.

For all these reasons, Verizon supports Sprint-Florida's request to delay cost study submissions, but asks the Commission to recognize and grant Verizon's own

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request to delay its cost study filing. The best approach would be to delay cost study submissions until after the federal pricing methodology has been finally determined. In the alternative, Verizon seeks an extension for its cost study filing until at least July 2, 2001.

Respectfully submitted on January 15, 2001.

Bv:

Kimberly Caswell P. O. Box 110, FLTC0007 Tampa, FL 33601 (813) 483-2617

Attorney for Verizon Florida Inc.

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that copies of Verizon Florida Inc.'s Response to Sprint-Florida's Petition to Amend Order Granting Motions to Bifurcate and Suspend Proceedings in Docket No. 990649-TP were sent via U.S. mail on January 15, 2001 to the parties on the attached list.

Autray Phile By Kimberly Caswell

Staff Counsel Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

BellSouth Telecommunications Nancy B. White c/o Nancy H. Sims 150 South Monroe St., Suite 400 Tallahassee, FL 32301-1556

MCI WorldCom Inc. Donna Canzano McNulty 325 John Knox Road, Suite 105 Tallahassee, FL 32303-4131

Time Warner Telecom Carolyn Marek 233 Bramerton Court Franklin, TN 37069

Intermedia Comm. Inc. Scott Sapperstein One Intermedia Way M.C. FLT-HQ3 Tampa, FL 33647-1752

Bruce May Holland Law Firm 315 S. Calhoun Street Suite 600 Tallahassee, FL 32301

Charles Rehwinkel Sprint-Florida 1313 Blairstone Road MC FLTLHO0107 Tallahassee, FL 32301 Pennington Law Firm Peter Dunbar Karen M. Camechis 215 S. Monroe St., 2<sup>nd</sup> Floor Tallahassee, FL 32301

Florida Cable Telecomm. Assoc Michael A. Gross 246 East 6<sup>th</sup> Avenue, Suite 100 Tallahassee, FL 32303

John Spilman Broadslate Networks Inc. 675 Peter Jefferson Parkway Suite 310 Charlottesville, VA 22911

Joseph McGlothlin McWhirter Reeves Law Firm 117 S. Gadsden Street Tallahassee, FL 32301

Richard D. Melson Gabriel E. Nieto Hopping Law Firm 123 S. Calhoun Street Tallahassee, FL 32314

Mark Buechele Supra Telecommunications Koger Center-Ellis Building 1311 Executive Center Drive Suite 200 Tallahassee, FL 32301-5027

Marc B. Rothschild Robert Ridings Swidler Berlin Law Firm 3000 K Street NW, Suite 300 Washington, DC 20007-5116 AT&T Jim Lamoureux/Marsha Rule 101 N. Monroe Street Suite 700 Tallahassee, FL 32301-1549

Florida Public Tele. Assoc. Angela Green 125 S. Gadsden St., #200 Tallahassee, FL 32301-1525

Brent E. McMahan VP-Reg./Govt. Affairs Network Telephone Corp. 815 South Palafox Street Pensacola, FL 32501

Charles J. Beck Office of Public Counsel 111 W. Madison Street Room 812 Tallahassee, FL 32399-1400

Elise Kiely Jeffrey Blumenfeld Blumenfeld & Cohen 1625 Mass. Avenue, N.W. Suite 300 Washington, DC 20036

Hope G. Colantonio Cleartel Communications Inc. 1255 22<sup>nd</sup> Street NW, 6<sup>th</sup> Flr. Washington, DC 20037

Catherine F. Boone Covad Comm. Co. 10 Glenlake Parkway Suite 650 Atlanta, GA 30328-3495 Bettye Willis Alltel Comm. Services Inc. One Allied Drive Little Rock, AR 72203-2177

Vicki Gordon Kaufman McWhirter Reeves Law Firm 117 South Gadsden Street Tallahassee, FL 32301

George S. Ford Chief Economist Z-Tel Communications Inc. 601 S. Harbour Island Blvd. Tampa, FL 33602

Floyd R. Self Messer Law Firm 215 S. Monroe Street Suite 701 Tallahassee, FL 32302 J. Jeffry Wahlen Ausley & McMullen 227 S. Calhoun Street Tallahassee, FL 32302

BlueStar Networks, Inc. Norton Cutler 801 Crescent Centre Drive Suite 600

Franklin, TN 37067

.

Jonathan E. Canis Michael B. Hazzard Kelley Drye & Warren 1200 19<sup>th</sup> St. NW, 5<sup>th</sup> Floor Washington, DC 20036 ACI Corp. 7337 S. Revere Parkway Englewood, CO 80112

Gregory J. Darnell MCI WorldCom Inc. Six Concourse Parkway Suite 3200 Atlanta, GA 30328

Rodney L. Joyce Shook Hardy & Bacon LLP 600 14<sup>th</sup> St. N.W., Suite 800 Washington, DC 20005-2004