

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Review of Florida Power Corporation's earnings, including effects of proposed acquisition of Florida Power Corporation by Carolina Power & Light.

DOCKET NO. 000824-EI

In re: Review of Florida Power & Light Company's proposed merger with Entergy Corporation, the formation of a Florida transmission company ("Florida transco"), and their effect on FPL's retail rates.

DOCKET NO. 001148-EI

In re: Review of Tampa Electric Company and impact of its participation in GridFlorida, a Florida Transmission Company, on TECO's retail ratepayers.

DOCKET NO. 010577-EI  
ORDER NO. PSC-01-1549-PCO-EI  
ISSUED: July 26, 2001

ORDER ESTABLISHING PROCEDURE (PHASE 1) AND GRANTING  
JOINT MOTION TO PARTIALLY ALTER DATES FOR FILING TESTIMONY

On May 11, 2001, Florida Power Corporation ("FPC"), Florida Power & Light Company ("FPL"), and Tampa Electric Company ("TECO") filed a joint motion to establish a generic docket to determine, on an expedited basis, the prudence of the formation of and their participation in GridFlorida LLC ("GridFlorida"). By Order No. PSC-01-1372-PCO-EI, issued June 27, 2000, the joint motion was granted in part (with respect to expediting a decision concerning GridFlorida) and denied in part (with respect to establishing a generic docket). The Order directed that FPC, FPL, and TECO, each file by June 28, 2001, a separate petition in the respective earnings/rate review docket currently open for each utility, "specifically requesting such affirmative relief with respect to its participation in GridFlorida as it believes appropriate." The Order further directed each utility to file direct testimony and exhibits in support of its petition no later than July 30, 2001. The Order provided that the Commission would make a decision on

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each petition within 90 days of the filing of direct testimony and exhibits. The Order referred to the proceedings to be held on each petition as "Phase 1" in these earnings/rate review dockets. **This Order establishes procedures only for the Phase 1 proceedings to be conducted in these dockets.**

On June 12, 2001, FPC, FPL, and TECO filed separate petitions in these dockets asking the Commission to determine the prudence of the formation of and their participation in GridFlorida, thus initiating the Phase 1 proceedings. By Order No. PSC-01-1485-PCO-EI, issued July 16, 2001, the issues to be addressed in Phase 1 of each docket were established.

On July 23, 2001, FPC, FPL, and TECO filed a joint motion seeking approval to file a portion of their Phase 1 testimony and exhibits on July 30, 2001, and the remainder by August 15, 2001. This Order addresses the joint motion below.

This Order is issued pursuant to the authority granted by Rule 28-106.211, Florida Administrative Code, which provides that the presiding officer before whom a case is pending may issue any orders necessary to effectuate discovery, prevent delay, and promote the just, speedy, and inexpensive determination of all aspects of the case.

The scope of these proceedings shall be based upon the issues established in Order No. PSC-01-1485-PCO-EI, unless modified by the Commission. The hearing will be conducted according to the provisions of Chapter 120, Florida Statutes, and all administrative rules applicable to this Commission.

#### Discovery

Given the expedited nature yet broad scope of these proceedings, expedited discovery procedures are appropriate. All parties shall serve discovery requests by hand delivery, facsimile transmission, or express courier service. All parties shall serve discovery responses by hand delivery, facsimile transmission, or express courier service by the 20<sup>th</sup> day following service of the associated discovery requests. When discovery requests are served and the respondent intends to object to or ask for clarification of the discovery request, the objection or request for clarification

shall be made within seven days of service of the discovery request. This procedure is intended to reduce delay in resolving discovery disputes.

The hearing in this docket is set for October 3 through 5, 2001. Unless authorized by the Prehearing Officer for good cause shown, all discovery shall be completed by September 28, 2001. All interrogatories, requests for admissions, and requests for production of documents shall be numbered sequentially in order to facilitate their identification. The discovery requests will be numbered sequentially within a set and any subsequent discovery requests will continue the sequential numbering system. Pursuant to Rule 28-106.206, Florida Administrative Code, unless subsequently modified by the Prehearing Officer, the following shall apply: interrogatories, including all subparts, shall be limited to 200; requests for production of documents, including all subparts, shall be limited to 200; and requests for admissions, including all subparts, shall be limited to 100.

Any information provided pursuant to a discovery request for which proprietary confidential business information status is requested shall be treated by the Commission and the parties as confidential. The information shall be exempt from Section 119.07(1), Florida Statutes, pending a formal ruling on such request by the Commission, or upon the return of the information to the person providing the information. If no determination of confidentiality has been made and the information has not been made a part of the evidentiary record in the proceeding, it shall be returned expeditiously to the person providing the information. If a determination of confidentiality has been made and the information was not entered into the record of the proceeding, it shall be returned to the person providing the information within the time period set forth in Section 366.093, Florida Statutes.

#### Diskette Filings

See Rule 25-22.028(1), Florida Administrative Code, for the requirements of filing on diskette for certain utilities.

Prefiled Testimony and Exhibits

Each party shall prefile, in writing, all testimony that it intends to sponsor. Such testimony shall be typed on 8 ½ inch x 11 inch transcript-quality paper, double spaced, with 25 numbered lines, on consecutively numbered pages, with left margins sufficient to allow for binding (1.25 inches).

Each exhibit intended to support a witness' prefiled testimony shall be attached to that witness' testimony when filed, identified by his or her initials, and consecutively numbered beginning with 1. All other known exhibits shall be marked for identification at the prehearing conference. After an opportunity for opposing parties to object to introduction of the exhibits and to cross-examine the witness sponsoring them, exhibits may be offered into evidence at the hearing. Exhibits accepted into evidence at the hearing shall be numbered sequentially. The pages of each exhibit shall also be numbered sequentially prior to filing with the Commission.

An original and 15 copies of all testimony and exhibits shall be prefiled with the Director, Division of the Commission Clerk and Administrative Services, by the close of business, which is 5:00 p.m., on the date due. A copy of all prefiled testimony and exhibits shall be served by mail or hand delivery to all other parties and staff no later than the date filed with the Commission. Failure of a party to timely prefile exhibits and testimony from any witness in accordance with the foregoing requirements may bar admission of such exhibits and testimony.

Prehearing Statement

All parties in this docket shall file a prehearing statement. Commission staff will also file a prehearing statement. The original and 15 copies of each prehearing statement shall be prefiled with the Director of the Division of the Commission Clerk and Administrative Services by the close of business, which is 5:00 p.m., on the date due. A copy of the prehearing statement shall be served on all other parties and staff no later than the date it is filed with the Commission. Failure of a party to timely file a prehearing statement shall be a waiver of any issue not raised by other parties or by the Commission. In addition, such failure

shall preclude the party from presenting testimony in support of its position. Such prehearing statements shall set forth the following information in the sequence listed below.

- (a) The name of all known witnesses that may be called by the party, and the subject matter of their testimony;
- (b) a description of all known exhibits that may be used by the party, whether they may be identified on a composite basis, and the witness sponsoring each;
- (c) a statement of basic position in the proceeding;
- (d) a statement of each question of fact the party considers at issue, the party's position on each such issue, and which of the party's witnesses will address the issue;
- (e) a statement of each question of law the party considers at issue and the party's position on each such issue;
- (f) a statement of each policy question the party considers at issue, the party's position on each such issue, and which of the party's witnesses will address the issue;
- (g) a statement of issues that have been stipulated to by the parties;
- (h) a statement of all pending motions or other matters the party seeks action upon;
- (i) a statement identifying the parties' pending requests or claims for confidentiality; and
- (j) a statement as to any requirement set forth in this order that cannot be complied with, and the reasons therefore.

Prehearing Conference

Pursuant to Rule 28-106.209, Florida Administrative Code, a prehearing conference will be held Monday, September 17, 2001, at the Betty Easley Conference Center, 4075 Esplanade Way, Tallahassee, Florida. Any party who fails to attend the prehearing conference, unless excused by the Prehearing Officer, will have waived all issues and positions raised in that party's prehearing statement.

Prehearing Procedure: Waiver of Issues

Any issue not raised by a party prior to the issuance of the prehearing order shall be waived by that party, except for good cause shown. A party seeking to raise a new issue after the issuance of the prehearing order shall demonstrate that: it was unable to identify the issue because of the complexity of the matter; discovery or other prehearing procedures were not adequate to fully develop the issue; due diligence was exercised to obtain facts touching on the issue; information obtained subsequent to the issuance of the prehearing order was not previously available to enable the party to identify the issue; and introduction of the issue could not be to the prejudice or surprise of any party. Specific reference shall be made to the information received, and how it enabled the party to identify the issue.

Unless a matter is not at issue for that party, each party shall diligently endeavor in good faith to take a position on each issue prior to issuance of the prehearing order. When a party is unable to take a position on an issue, it shall bring that fact to the attention of the Prehearing Officer. If the Prehearing Officer finds that the party has acted diligently and in good faith to take a position, and further finds that the party's failure to take a position will not prejudice other parties or confuse the proceeding, the party may maintain "no position at this time" prior to hearing and thereafter identify its position in a post-hearing statement of issues. In the absence of such a finding by the Prehearing Officer, the party shall have waived the entire issue. When an issue and position have been properly identified, any party may adopt that issue and position in its post-hearing statement.

Document Identification

To facilitate the management of documents in this docket, exhibits will be numbered at the Prehearing Conference. Each exhibit submitted shall have the following in the upper right-hand corner: the docket number, the witness's name, the word "Exhibit" followed by a blank line for the exhibit number and the title of the exhibit.

An example of the typical exhibit identification format is as follows:

Docket No. 12345-TL  
J. Doe Exhibit No. \_\_\_\_\_  
Cost Studies for Minutes of Use by Time of Day

Controlling Dates / Joint Motion

As stated above, on July 23, 2001, FPC, FPL, and TECO filed a joint motion seeking approval to file a portion of their Phase 1 testimony and exhibits on July 30, 2001, and the remainder by August 15, 2001. The joint motion indicates that as a result of the Federal Energy Regulatory Commission's ("FERC") recent order initiating an intensive 45-day mediation process directed toward forming a single Regional Transmission Organization for the Southeast region of the United States, those people who are currently participating in these proceedings before the Florida Public Service Commission, including preparing testimony, must also now participate in the FERC mediation process. The joint motion indicates that these individuals cannot do both effectively without the requested change to the filing schedule. Specifically, the joint motion asks that FPC, FPL, and TECO be permitted to file "cost information, background and other factual data associated with GridFlorida LLC (in the form of prepared testimony and exhibits) on July 30, 2001, as currently scheduled" and file all other testimony by August 15, 2001. The joint motion indicates that counsel for the parties and pending intervenors have been contacted: five stated no objection; one took no position; and the remaining seven had not stated a position at the time the motion was filed.

Rule 28-106.204(1), Florida Administrative Code, provides that "[w]hen time allows, the other parties may, within 7 days of service of a written motion, file a response in opposition." (Emphasis supplied). Because the current filing deadline for FPC, FPL, and TECO's full testimony and exhibits in these proceedings is only seven days from the date the joint motion was filed, a ruling on the motion is necessary to guide the parties without the benefit of a full seven day response period.

Upon consideration, the rationale provided for the joint motion appears reasonable and, therefore, the joint motion is granted. Accordingly, the following dates have been established to govern the key activities for these proceedings:

1)	Utility's direct testimony and exhibits (cost, background, and other factual information concerning GridFlorida)	July 30, 2001
2)	Utility's direct testimony and exhibits (all other information)	August 15, 2001
2)	Intervenors' direct testimony and exhibits	September 4, 2001
3)	Staff's direct testimony and exhibits, if any	September 4, 2001
4)	Rebuttal testimony and exhibits	September 10, 2001
5)	Prehearing Statements	September 10, 2001
6)	Prehearing Conference	September 17, 2001
7)	Hearing	October 3-5, 2001
8)	Briefs	October 11, 2001

Use of Confidential Information At Hearing

It is the policy of this Commission that all Commission hearings be open to the public at all times. The Commission also recognizes its obligation pursuant to Section 366.093, Florida Statutes, to protect proprietary confidential business information



from disclosure outside the proceeding. Any party wishing to use any proprietary confidential business information, as that term is defined in Section 366.093, Florida Statutes, shall notify the Prehearing Officer and all parties of record by the time of the Prehearing Conference, or if not known at that time, no later than seven (7) days prior to the beginning of the hearing. The notice shall include a procedure to assure that the confidential nature of the information is preserved as required by statute. Failure of any party to comply with the seven-day requirement described above shall be grounds to deny the party the opportunity to present evidence which is proprietary confidential business information.

When confidential information is used in the hearing, parties must have copies for the Commissioners, necessary staff, and the Court Reporter, in envelopes clearly marked with the nature of the contents. Any party wishing to examine the confidential material that is not subject to an order granting confidentiality shall be provided a copy in the same fashion as provided to the Commissioners, subject to execution of any appropriate protective agreement with the owner of the material. Counsel and witnesses are cautioned to avoid verbalizing confidential information in such a way that would compromise the confidential information. Therefore, confidential information should be presented by written exhibit when reasonably possible to do so. At the conclusion of that portion of the hearing that involves confidential information, all copies of confidential exhibits shall be returned to the proffering party. If a confidential exhibit has been admitted into evidence, the copy provided to the Court Reporter shall be retained in the Division of Records and Reporting's confidential files.

#### Post-Hearing Procedure

Each party shall file a post-hearing statement of issues and positions. A summary of each position of no more than 50 words, set off with asterisks, shall be included in that statement. If a party's position has not changed since the issuance of the prehearing order, the post-hearing statement may simply restate the prehearing position; however, if the prehearing position is longer than 50 words, it must be reduced to no more than 50 words. If a party fails to file a post-hearing statement in conformance with the rule, that party shall have waived all issues and may be dismissed from the proceeding.

Pursuant to Rule 28-106.215, Florida Administrative Code, a party's proposed findings of fact and conclusions of law, if any, statement of issues and positions, and brief, shall together total no more than 75 pages and shall be filed at the same time.

Based upon the foregoing, it is

ORDERED by Commissioner Braulio L. Baez, as Prehearing Officer, that the provisions of this Order shall govern this proceeding unless modified by the Commission.

By ORDER of Commissioner Braulio L. Baez, as Prehearing Officer, this 26th day of July, 2001.



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BRAULIO L. BAEZ  
Commissioner and Prehearing Officer

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NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

Any party adversely affected by this order, which is preliminary, procedural, or intermediate in nature, may request: (1) reconsideration within 10 days pursuant to Rule 25-22.0376, Florida Administrative Code, if issued by a Prehearing Officer; (2) reconsideration within 15 days pursuant to Rule 25-22.060, Florida Administrative Code, if issued by the Commission; or (3) judicial review by the Florida Supreme Court, in the case of an electric, gas or telephone utility, or the First District Court of Appeal, in the case of a water or wastewater utility. A motion for reconsideration shall be filed with the Director, Division of the Commission Clerk and Administrative Services, in the form prescribed by Rule 25-22.060, Florida Administrative Code. Judicial review of a preliminary, procedural or intermediate ruling or order is available if review of the final action will not provide an adequate remedy. Such review may be requested from the appropriate court, as described above, pursuant to Rule 9.100, Florida Rules of Appellate Procedure.