## State of Florida



# Hublic Service Commission -M-E-M-O-R-A-N-D-U-M-

**DATE:** December 12, 2001

TO: Division of Commission Clerk and Administrative Services

FROM: Lorena Espinoza, Staff Attorney

RE: Docket No. 010503-WU - Application for increase in water rates for Seven Springs

System in Pasco County by Aloha Utilities, Inc.

Please be advised that the testimony of Commission staff witness Frances J. Lingo, along with the attached Exhibits FJL-1 through FJL-11, are being adopted by Commission staff witness Paul W. Stallcup. This has required deletion of Page 1 through line 15 of page 4 of Ms. Lingo's testimony, and replacement with pages 1 through 3 of Paul W. Stallcup's testimony. Based on this change, Line 10 of page 3, through Line 15 of page 4 will now be blank or stricken. Also, lines 5 through 14 of page 22 shall be stricken. The attached pages replace the original pages of the testimony that was filed in the docket on November 21, 2001.

### LAE/lw

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cc: Division of Regulatory Oversight (McPherson, Vandiver)

Division of Economic Regulation (Fletcher, Jones, Lingo, Merchant,

Stallcup, Wetherington, Willis)
Division of Legal Services (Jaeger)

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 $\it DOCKET~NO.:~010503-WU$  - Application for increase in water rates in Pasco County by Aloha Utilities, Inc.

WITNESS: DIRECT TESTIMONY OF PAUL W. STALLCUP, APPEARING ON BEHALF OF THE STAFF OF THE FLORIDA PUBLIC SERVICE COMMISSION

DATE FILED: December 12, 2001

## DIRECT TESTIMONY OF PAUL W. STALLCUP

- 2 | Q: Would you please state your name and business address?
- A: My name is Paul W. Stallcup. My business address is 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399.
- 5 Q: By whom and in what capacity are you employed?

- A: I am employed by the Florida Public Service Commission as the Supervisor of the Economics and Forecasting Section in the Division of Economic Regulation.
  - Q: Would you please summarize your educational and professional experience?

    A: I graduated from the Florida State University in 1977 with a Bachelor of Science degree in Economics with minors in Mathematics and Statistics. I received my Masters of Science Degree in Economics from the Florida State University in 1979 and, as a PH.D. candidate, completed the course work and doctoral examinations required for that degree in 1980.

In 1981, I was employed by Florida Power and Light Company as a Load Forecast Analyst. In this capacity, I prepared short and long term forecasts of company sales, peak demand, and customer growth. In 1983, I was employed by the Florida Public Service Commission (the Commission) as an Economic Analyst and in 1991 was promoted to my current position as Supervisor of the Economics and Forecasting Section. In this capacity, I have analyzed and made recommendations on a variety of issues in all of the industries regulated by the Florida Public Service Commission. In addition, since the Commission's last reorganization in May of 2000, I have acted as supervisor to staff members who have analyzed and made recommendations on water and wastewater forecasting, repression, and rate design issues in various dockets.

Q: Have you previously testified before the Florida Public Service Commission?

A: Yes. In 1983 I testified on behalf of the Commission staff in the Florida Power and Light rate case (Docket No. 830465-EI). IN 1997 I testified on behalf of the staff in the Florida Power Corporation's proposed buy-out of Orlando Cogen Limited's energy contract (Docket No. 961184-EQ), and in 2000 I provided testimony in the Aloha Utilities rate case (Docket No. 991643-SU). Finally, in 2000, I provided testimony in BellSouth's Permanent Performance Measures Case (Docket No. 00012-TP).

In addition, I have been a faculty member of the NARUC Annual Regulatory 2 Studies Program at Michigan State University since 1998, and a faculty member 3 of the Eastern Utility Rate School-since 1997, lecturing on water pricing 4 concepts. Q. Have you previously testified before this Commission on behalf of 5 Commission Staff? 6 7 A. Yes. In January 1993, I testified in the show cause portion of Docket 8 No. 900025 WS regarding the application for a staff-assisted rate case by 9 Shady Oaks Mobile-Modular Estates, Inc. (Shady Oaks). In August 1994, I testified in-Docket No. 930944-WS regarding the revocation of the water and 10 wastewater certificates of Shady Oaks. In October 1996, I testified in Docket 11 No. 950615-SU-regarding the application for approval of a reuse-project plan 12 and an increase in wastewater rates by Aloha Utilities, Inc. And in May 2001, 13 14 I filed testimony in Docket No. 991437 WU regarding the application for an increase in water rates by Wedgefield-Utilities, Inc. 15 What is the purpose of your testimony in this case? 16 0. The purpose of my testimony is to: 17 18

(a) evaluate the projected customer growth contained in the utility's Minimum Filing Requirements (MFRs) and addressed in the prefiled testimony of utility witness Robert Nixon;

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- (b) evaluate the projected growth in consumption contained in the utility's MFRs as addressed in the prefiled testimony of utility witness David Porter, and to address the consumption growth projection filed by OPC witnesses Ted Biddy and Stephen Stewart;
- (c) respond to the calculation of inclining-block rates as contained

- Witness Parker goes on to testify that, "Aloha needs to implement a water 2 conserving rate structure, and water conservation programs to comply with SWFWMD rules and its WUP....to date Aloha has not taken adequate measures to 3 4 conserve water."
- 5 Q. Do you agree with witness Sorensen's suggestion regarding how to pay for 6 conservation program-expenses for Aloha?

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- A. Since it is my understanding that the Commission does not approve revenue requirements in excess of what was requested on MFR Schedule B 1. I believe the only method of funding Aloha's conservation programs in this case is through reductions in operating expenses, thereby freeing up monies to apply-toward the conservation programs. Finally, to the extent conservation programs are funded, I believe the Commission staff should work with the SWFWMD to insure that the conservation program monies are being spent appropriately. 14
  - Thank you. Earlier in your testimony, you stated that, through a series 0. of illustrative rate designs, you would explain how Aloha's proposed rate design should be modified. Would you please begin?
- 18 Α. Certainly. There are several steps involved in evaluating and calculating an inclining-block rate structure including (but not limited to) 19 determining: 1) the appropriate "conservation adjustment," if any; 2) the 20 appropriate usage block rate factors; and 3) the appropriate usage blocks. 21 22 So that my comparisons to Aloha's proposed rate design are as comparable as 23 possible, I have based Exhibit FJL-11 on Aloha's requested revenues from monthly service rates of \$3,702,822, as well as used Aloha's projected bills, 24
- ERCs and gallons. In Exhibit FJL-11, the analysis is first categorized by the

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for increase in water rates for Seven Springs System in Pasco County by Aloha Utilities, Inc.

DOCKET NO. 010503-WU FILED: DECEMBER 12, 2001

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the Direct Testimony of Paul W. Stallcup and the Revised Direct Testimony of Frances J. Lingo has been furnished by regular U.S. mail to Ms. Margaret Lytle, 2379 Broad Street, Brooksville, Florida 34604-6899; Mr. Edward Wood, 1043 Daleside Lane, New Port Richey, Florida 34655-4293; F. Marshall Deterding, Esquire, Rose, Sundstrom & Bentley, LLP, 2548 Blairstone Pines Drive, Tallahassee, Florida 32301; and to Steve Burgess, Esquire, Office of Public Counsel, c/o The Florida Legislature, 111 W. Madison Street #812, Tallahassee, Florida 32399-1400 on this 12th day of December, 2001.

Lorena A. Espinoza, Staff Attorney FLORIDA PUBLIC SERVICE COMMISSION

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