1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 2 3 In the Matter of 4 PETITION FOR EXPEDITED REVIEW DOCKET NO. 020119-TP AND CANCELLATION OF BELLSOUTH 5 TELECOMMUNICATIONS, INC.'S 6 KEY CUSTOMER PROMOTIONAL TARIFFS AND FOR INVESTIGATION 7 OF BELLSOUTH'S PROMOTIONAL PRICING AND MARKETING PRACTICES, BY FLORIDA DIGITAL NETWORK, INC. 8 PETITION FOR EXPEDITED REVIEW AND DOCKET NO. 020578-TP CANCELLATION OF BELLSOUTH 9 TELECOMMUNICATIONS, INC.'S KEY 10 CUSTOMER PROMOTIONAL TARIFFS BY FLORIDA COMPETITIVE CARRIERS 11 ASSOCIATION 2 1 12 TITION FOR EXPEDITED REVIEW AND DOCKET NO. 021252-TP 13 CANCELLATION OR SUSPENSION OF BELLSOUTH TELECOMMUNICATIONS. INC.'S KEY CUSTOMER TARIFF FILED 14 12/16/02 BY FLORIDA DIGITAL NETWORK, INC. 15 16 17 ELECTRONIC VERSIONS OF THIS TRANSCRIPT ARE 18 A CONVENIENCE COPY ONLY AND ARE NOT 19 THE OFFICIAL TRANSCRIPT OF THE HEARING THE .PDF VERSION INCLUDES PREFILED TESTIMONY. 20 21 22 VOLUME 4 23 PAGES 311 THROUGH 398 24 25

FLORIDA PUBLIC SERVICE COMMISSION

1	PROCEEDINGS:	HEARING		
2	BEFORE:	CHAIRMAN LILA A. JABER COMMISSIONER J. TERRY DEASON		
3	BEFURE:			
4		COMMISSIONER BRAULIO L. BAEZ COMMISSIONER CHARLES M. DAVIDSON COMMISSIONER RUDOLPH "RUDY" BRADLEY		
5	DATE:	Wednesday, February 19, 2003		
6	TIME:	Commenced at 9:30 a.m.		
7				
8	PLACE:	Betty Easley Conference Center Room 148		
9		4075 Esplanade Way Tallahassee, Florida		
10	REPORTED BY:			
11		JANE FAUROT, RPR Chief, Office of Hearing Reporter Services FPSC Division of Commission Clerk and		
12		Administrative Services (850) 413-6732		
13		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
14	APPEARANCES:	(As heretofore noted.)		
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16				
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FLORIDA PUBLIC SERVICE COMMISSION

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1	PROCEEDINGS
2	(Transcript follows in sequence from Volume 3.)
3	CHAIRMAN JABER: Let's go back on the record.
4	MS. MAYS: Madam Chair, we did consult with counsel
5	for FDN and they do not object to us adding the page that has
6	been distributed as CG-6, Page 1 of 28.
7	CHAIRMAN JABER: Thank you.
8	MS. MAYS: We also have one additional exhibit that
9	Mr. Garcia needs to withdraw, and I believe it is CG-8 to his
10	rebuttal.
11	CHAIRMAN JABER: Thank you.
12	MS. MAYS: Is that correct, Mr. Garcia?
13	THE WITNESS: Yes.
14	CHAIRMAN JABER: All right. So with respect to the
15	direct testimony, Mr. Garcia, you had no changes?
16	THE WITNESS: Correct.
17	CHAIRMAN JABER: The prefiled direct testimony of
18	Carlos Garcia shall be inserted into the record as though read.
19	CARLOS GARCIA
20	resumed the stand as a witness on behalf of BellSouth
21	Telecommunications, Inc. and, having been previously sworn,
22	testified as follows:
23	CONTINUED DIRECT EXAMINATION
24	BY MS. MAYS:
25	Q And with the withdrawals you have made, Mr. Garcia,
	1

if I were to ask you the same questions that appear in your 1 2 rebuttal, would your answers here be the same? 3 Yes, they will. Α 4 MS. MAYS: If we could, Madam Chair, with the changes 5 have the rebuttal testimony admitted. 6 CHAIRMAN JABER: The prefiled rebuttal testimony of 7 Carlos Garcia with the changes outlined today shall be inserted 8 into the record as though read. 9 MS. MAYS: And then if we could, Madam Chair, 10 identify the exhibits to Mr. Garcia's direct and rebuttal with 11 the withdrawals again as the next exhibit. 12 CHAIRMAN JABER: CG-1 through CG-4 will be identified 13 as Composite Exhibit 20. CG-5 through CG-7 will be identified 14 as Composite Exhibit 21. 15 MS. MAYS: Thank you, Madam Chair. 16 (Composite Exhibits 20 and 21 marked for 17 identification.) 18 19 20 21 22 23 24 25

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		DIRECT TESTIMONY OF CARLOS GARCIA
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 020119-TP & 020578-TP
5		OCTOBER 23, 2002
6		
7	Q.	PLEASE STATE YOUR NAME, YOUR BUSINESS ADDRESS, AND YOUR
8		POSITION WITH BELLSOUTH TELECOMMUNICATIONS, INC.
9		("BELLSOUTH").
10		
11	A.	My name is Carlos Garcia. My business address is 600 N.W. 79th Avenue, Room
12		668, Miami, Florida. I am the Market Manager for Inbound Sales/Small Business
13		Services in Florida. My responsibilities include analyzing the
14		telecommunications market in Florida for current industry trends and competitor
15		marketing efforts. I also am involved in customer care, and I offer support to
16		BellSouth's business sales efforts.
17		
18	Q.	PLEASE SUMMARIZE YOUR BACKGROUND AND EXPERIENCE.
19		
20	A.	I earned a degree in marketing from Florida International University in 1982, and
21		I earned an M.B.A. from Florida International University in 1996. My career with
22		BellSouth began in 1980 in the Consumer Division, where I marketed residential
23		telecommunications products and services. I moved to the Small Business
24		organization in 1983, and I assumed my current position in 2000.
25		

1	Q.	HAVE YOU TESTIFIED PREVIOUSLY BEFORE ANY STATE PUBLIC
2		SERVICE COMMISSION?
3		
4	A.	NO.
5		
6	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY TODAY?
7		
8	A.	The purpose of my testimony is to: (1) identify the January Key Customer
9		offering; (2) identify the June Key Customer offering; and (3) describe the fierce
10		competition that BellSouth faces in the state of Florida, particularly in the wire
11		centers in which the January and June Key Customer Offerings are available. My
12		testimony is based on my experience over the last two years in my current
13		position, my experiences during visits and calls with customers, information
14		gathered during interaction with BellSouth's sales force, and information gathered
15		from periodicals, newspapers, websites and industry seminars.
16		
17	Q.	DO YOU HAVE ANY PRELIMINARY COMMENTS YOU WOULD LIKE TO
18		MAKE?
19		
20	A.	Yes. I do not understand why the issues identified in this docket are being
21		directed towards BellSouth's promotional offerings. BellSouth has been offering
22		promotional offerings (including promotional offerings similar to the January and
23		June Key Customer offerings) in Florida for several years. During that time,
24		ALECS have been consistently undercutting BellSouth's prices and winning a
25		substantial share of the small business customers that are served out of the wire

1		centers in which the January and June Key Customer offerings are available. As
2		the testimony of BellSouth witness John Ruscilli demonstrates, BellSouth has lost
3		a significant share of the small business customer market in these wire centers to
4		ALECs, even during the periods when BellSouth was offering these promotions.
5		Obviously, competition is alive and well in these wire centers, and any additional
6		restrictions on BellSouth's ability to compete will only harm the consumers by
7		depriving them of competitive offerings by BellSouth.
8		
9	Q.	WHAT IS THE JANUARY KEY CUSTOMER OFFERING?
10 11	A.	The January Key Customer offering is a promotional offering that BellSouth filed
12		as Tariff No. T-020035. A copy of the tariff filing package, as approved by the
13		Commission, is attached to my testimony as Exhibit CG-1.
14	Q.	WHAT IS THE JUNE KEY CUSTOMER OFFERING?
15 16	A.	The June Key Customer offering is a promotional offering that BellSouth filed as
17		Tariff No. T-020595. A copy of the tariff filing package, as approved by the
18		Commission, is attached to my testimony as Exhibit CG-2.
19	Q	PLEASE EXPLAIN WHY YOU SAY THAT COMPETITION IS ALIVE AND
20		WELL IN THE WIRE CENTERS IN WHICH THE JANUARY AND JUNE
21		KEY CUSTOMER OFFERINGS ARE AVAILABLE?
22		
23	A.	First, the fact that ALECs are fiercely competing for small business customers in
24		Florida is obvious from stories in newspapers, advertisements, television stations,
25		as well as advertising. A representative sample of advertisements, websites,

1		promotional materials, and news articles is attached to my testimony as Exhibit
2		CG-3.
3		
4		Second, many ALECs offer or have offered promotions in Florida. To the extent
5		that ALECs have filed such promotions in their Florida tariffs, those promotions
6		are addressed in the direct testimony of BellSouth witness John Ruscilli.
7		
8		Third, in the course of performing my job duties, I often encounter the sales and
9		marketing activities in which the ALECs are engaged in Florida. Frequently,
10		BellSouth sales personnel and I will review an offer that an ALEC is making (or
11		has made) to an existing (or former) BellSouth customer. These offers typically
12		undercut BellSouth's standard tariff prices by at least 20% to 30%, and they
13		typically involve customers that are served out of the "hot" wire centers. I also
14		routinely talk to customers who have stated that they are regularly contacted by
15		ALECs that tout the savings they can offer as compared to BellSouth's rates.
16		
17		Finally, on occasion customers actually present us with copies of competitive
18		proposals that an ALECs has not designated as proprietary or with a copy of a
19		telecommunications bill they have received from an ALEC. I have attached some
20		of these offers and bills (which have been redacted in order to protect the privacy
21		of the customer) to my testimony as Exhibit CG-4.
22		
23	Q.	COULD YOU DESCRIBE SOME OF THE ADVERTISING AND MEDIA
24		MATERIALS THAT ARE INCLUDED IN EXHIBIT CG-3.
25		

1	A.	Yes. One of the documents in Exhibit CG-3 is an October 2, 2002 article in
2		which the Orlando Business Journal reports that "Florida Digital Network [is]
3		recognized for fast revenue growth." Another is a September 9, 2002 article in
4		which the Miami Herald reports that "Florida Digital Network succeeds with local
5		focus."
6		
7		Another document is a flyer in which Mpower Communications, Corp.
8		("Mpower") touts "Up to 40% Savings over BellSouth for Local, Long Distance,
9		and High-Speed Internet Services." Among other things, this flyer references
10		"FREE" Hunting/Rollover service.
11		
12		Another document, entitled "Reference Quotes," appears on Mpower letterhead,
13		and apparently it is a document Mpower sends to prospective customers. Among
14		other things, this document quotes existing Mpower customers as saying:
15		
16		No more HIGH COST for BellSouth service. We have 4 locations in
17		South Florida and the FREE SOUTH FLORIDA CALLING ZONE is
18		great. I am not a big fan of BellSouth for their pricing has always been
19		ways (sic) out of line. I thank you Mpower Communications for allowing
20		business professionals like myself to SAVE. Our telecom expense has
21		been reduced over 50%, which equates to over \$1,500 in monthly savings.
22		
23		An Mpower e-mail announces "a rate change to our South Florida Business
24		Customers, effective 4/8/02." According to this e-mail, these customers can get
25		POTS lines from Mpower for \$33.00 month-to-month, for \$29.00 per month

under a 1-year term contract, for \$25.00 per month under a 2-year term contract; and for \$24.00 per month under a 3-year term contract. These prices represent a 10-35% discount from BellSouth's monthly charges for a POTS line. These customers also can get Mpower Centrex service for \$41.00 month-to-month; for \$37.00 per month under a 1-year term contract; for \$34.00 per month under a 2-year term contract; and for \$32.00 per month under a 3-year term contract. The e-mail states:

Need more than just great rates to help close a sale with a Term Agreement? YOU GOT IT! Mpower will now be offering Price Protection Guarantees, as well as Service Guarantees with ALL signed Term Agreements!

The second page of the e-mail provides that the Price Protection Guarantee does not apply to promotions," which suggests that Mpower does, in fact, run promotions in Florida. The second page of the e-mail also provides that the Service Guarantee "does not apply to term agreements with non-standard pricing or non-standard products, or non-standard terms and conditions (ICBs), or non-standard installations." (Emphasis added). This suggests that Mpower offers non-standard pricing and/or non-standard terms and conditions in Florida.

Another document is an advertising flyer for Energy Savers Telecom. It states that for "\$26 monthly per line FLAT RATE," a customer gets "FREE unlimited

1	local calls (Zones 1, 2, & 3)" and "FREE unlimited local toll calls (LATA)."
2	With all the talk of "free" service, it is not surprising that the website referenced
3	on the flyer is "www.local4free.com." The second page of the flyer represents
4	that a customer would pay Energy Savers Telecom \$32.12 for the same services
5	for which it would pay BellSouth \$72.30. This represents a discount of
6	approximately 56% off BellSouth's prices for those services.
7	
8	Exhibit CG-4 also includes copies of various pages that appeared on Supra
9	Telecommunications and Information Systems, Inc.'s ("Supra") website as
10	recently as October 20, 2002. On these WebPages:
11	
12	* Supra compares the \$34.95 it charges for its Executive Basic Line
13	(which includes "unlimited local long distance and free voice mail)
14	with the \$45.17 BellSouth rate for a business line. This represents
15	a discount of approximately 23% off the referenced BellSouth
16	price.
17	
18	* Supra compares the \$42.95 it charges for Total Solutions Plus
19	offering (which includes "unlimited local long distances" and "30
20	convenient calling features and free voice mail") to BellSouth's
21	\$64 Complete Choice price. This represents a discount of
22	approximately 33% off the referenced BellSouth price.
23	
24	* Supra compares the \$69.95 it charges for its Total Solution Plus -
25	2 Lines offering (which "offers your business all the convenient

1			features and services of the single-line plan on two telephone lines
2			for one low price") to BellSouth's \$103.00 Complete Choice - 2
3			Line price. This represents a discount of approximately 32% off
4			the referenced BellSouth price.
5			
6		*	Supra compares the \$99.95 it charges for its Total Solution Plus -
7			3 Lines offering (which "offers your business all the convenient
8			features and services of the single-line plan on two (sic) telephone
9			lines for one low price") to BellSouth's \$151.00 Complete Choice
10			- 3 Line price. This represents a discount of approximately 34%
11			off the referenced BellSouth price.
12			
13		*	Supra compares the \$129.95 it charges for its Total Solution Plus -
14			4 Lines offering (which touts "complete local service and
15			unlimited local long distance calling in your Expanded Calling
16			Area, as well as Free Voice Mail and up to 30 convenient calling
17			features, including Hunting/Rollover") to BellSouth's \$177.00
18			Complete Choice - 4 Line price. This represents a discount of
19			approximately 27% off the referenced BellSouth price.
20			
21		*	Supra compares its "free" local long distance service BellSouth's
22			\$30.00 Area Plus rate.
23			
24	Q.	PLEASE DE	SCRIBE SOME OF THE COMPETITIVE PROPOSALS THAT
25		ARE INCLU	DED IN EXHIBIT CG-4.

A. One of the proposals addresses the Mpower Office velocity offering, which boasts "integration of broadband Internet connectivity and business class voice service" that provides a "comprehensive and flexible all-in-one solution." Among the "features included with every Mpower Office Package" are hunting, Caller ID, call number delivery blocking, "Intra LATA wide calling," Call Blocking, and Toll Restrictions. The proposal suggests that a customer must sign a 1-year or 2-year term contract.

Another IDS proposal compares IDS prices to BellSouth's prices for various services at three of a customer's locations. Even without taking into account any of IDS' prices for toll services:

The IDS prices set forth in the "Product for Product" comparison represents a discount of: approximately 41% off PellSouth's prices for the same services at the customer's Miami location; approximately 25% off BellSouth's prices for the same services at the customer's Ft. Lauderdale location; and approximately 25% off BellSouth's prices for the same services at the customer's West Palm Beach location.

The IDS prices set forth in the "Integrated T-1 Comparison" represents a discount of: approximately 16% off BellSouth's prices for the same services at the customer's Miami location; approximately 25% off BellSouth's prices for the same services at the customer's Ft. Lauderdale

l		location; and approximately 25% off BellSouth's prices for the same
2		services at the customer's West Palm Beach location.
3		
4		The IDS prices set forth in the "Voice & Data-T Comparison" comparison
5		represents a discount of: approximately 58% off BellSouth's prices for the
6		same services at the customer's Miami location; approximately 25% off
7		BellSouth's prices for the same services at the customer's Ft. Lauderdale
8		location; and approximately 25% off BellSouth's prices for the same
9		services at the customer's West Palm Beach location.
10		
11		Another IDS proposal is a fax that offers a Plantation, Florida customer "30%
12		OFF Bell South's line charges and features," "3.9 Cents Per Minute Long
13		Distance," and "FREE" Tri-County Calling. The proposal touts "one extremely
14		low phone bill for all your services," and it unabashedly states that "[y]our calls
15		will be carried on the same reliable network as Bell South with the same
16		technicians to handle your service request. The only change you will notice is a
17		lower phone bill each and every month!"
18		
19	Q.	DO ANY OF THE ALEC BILLS THAT BELLSOUTH HAS RECEIVED FROM
2ŭ		CUSTOMERS SHOW THAT ALECS ARE UNDERCUTTING BELLSOUTH'S
21		PRICES FOR SIMILAR SERVICES?
22		
23	A.	Yes. For example, Intermedia Communications charged one customer in
24		Jacksonville \$20.40 for a POTS line. This represents a discount of approximately

1		45% off BellSouth's standard tariffed rate for the similar service in that area,
2		which is \$36.99
3		
4		Similarly, Adelphia Business Solutions charged a Miami customer \$471.92 for
5		multiple lines with features. This represents a discount of approximately 23% off
6		BellSouth's standard tariffed rates for the same services in the same area, which is
7		\$617.17.
8		
9		Likewise, Access Integrated Networks charged a Jacksonville customer \$46.48
10		for one POTS line with features. This represents a discount or approximately
11		32% off BellSouth's standard tariffed rates for the same services in the same area,
12		which is \$68.17.
13		
14	Q.	WHERE IS COMPETITION THE STRONGEST?
15		
16	A.	Competition is everywhere in Florida, but it is most fierce in the "hot wire
17		centers" in which the January and June Key Customer offerings are available.
18		
19	Q.	IN HIS PRE-FILED DIRECT TESTIMONY, BELLSOUTH WITNESS JOHN
20		RUSCILLI ADDRESSES THE CLUB BILLING, SLA, AND MOVE
21		PROVISIONS IN THE JUNE KEY CUSTOMER OFFERING. IN GENERAL,
22		WHAT LED TO THESE PROVISIONS APPEARING IN THAT OFFERING?
23		
24	A.	These provisions were included in the June Key Customer offering as a result of
25		requests from and discussions with BellSouth customers. Some customers raised

questions related to the application of Key Customers benefits to CLUB billing and SLA arrangements, and some customers that either had or were planning to move locations wanted to be sure that they could continue to keep their service with BellSouth and receive these benefits they had bargained for. As a result of this interaction with customers, BellSouth included the provisions Mr. Ruscilli addresses in the June Key Customer offering.

8 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

10 A. Yes.

12 467562

1		BELLSOUTH TELECOMMUNCATIONS, INC.
2		REBUTTAL TESTIMONY OF CARLOS GARCIA
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET No. 020119-TP & 020578-TP
5		NOVEMBER 25, 2002
6		
7	Q.	PLEASE STATE YOUR NAME, YOUR BUSINESS ADDRESS, AND
8		YOUR POSITION WITH BELLSOUTH TELECOMMUNICATIONS, INC.
9		("BELLSOUTH").
10		
11		
12	A.	My name is Carlos Garcia. My business address is 600 N.W. 79 th
13		Avenue, Room 668, Miami, Florida. I am employed by BellSouth as the
14		Market Manager for Inbound Sales/Small Business Services in Florida.
15		
16	Q.	ARE YOU THE SAME CARLOS GARCIA WHO FILED DIRECT
17	σ.	TESTIMONY IN THIS PROCEEDING?
18		TESTIMONT IN THIS PROCEEDING!
19		V
20	A.	Yes.
21		
22	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
23		
24	A.	My rebuttal testimony responds to the direct testimony of Mr. Joseph
25		Gillan and Ms. Danyelle Kennedy, filed on behalf of the Florida

1		Competitive Carriers Association ("FCCA"), as well as to the direct
2		testimony of Michael P. Gallagher, filed on behalf of Florida Digital
3		Network, Inc. ("FDN"). My rebuttal testimony focuses on the competitive
4		Florida market for small business customers; including the types of
5		competitive offers available in the marketplace and how BellSouth has
6		responded to these offers.
7		
8	Q.	MR. GILLAN CONTENDS THAT ANY PROMOTION THAT IS
9		AVAILABLE ONLY TO FORMER BELLSOUTH CUSTOMERS - OR
10		EXISTING ALEC CUSTOMERS – IS DISCRIMINATORY. (p. 8, Ins. 21-
11		22 ; p. 9, Ins. 5-7). LIKEWISE, MR. GALLAGHER CONTENDS THAT
12		BELLSOUTH SHOULD BE COMPELLED TO OFFER LOWER RATES
13		TO ALL ELIGIBLE CUSTOMERS. (p. 14, Ins. 16-18) AND FURTHER
14 15		COMPLAINS THAT BELLSOUTH SHOULD ALERT ELIGIBLE
16		CUSTOMERS OF ITS OFFERS (p. 13, Ins. 17-18). PLEASE
17		COMMENT.
18		
19	A.	Mr. Gillan and Mr. Gallagher are confused. Marketing that is targeted
20		to former BellSouth customers is entirely reasonable and is consistent
21		with the realities of the small business competitive market. For
22		BellSouth to convince a former customer to leave an ALEC and return to
23		BellSouth requires an extra effort. Typically, former customers leave
24		and actablish consider with an ALEC due to either a considered burdle of

and establish service with an ALEC due to either a specialized bundle of

services offered by the ALEC or the ALEC's pricing. To compete in the marketplace, BellSouth must respond to their offerings by, among other things, offering lower prices for its services. The ALECs should not be heard to complain when BellSouth responds to the pressures that were created by the ALECs themselves.

Florida.

Moreover, from a "cost of doing business" perspective, it is reasonable to differentiate between former BellSouth customers and brand new customers. Former customers have credit histories and established network facilities (loops) to provide telephone service. Brand new customers have no such credit histories, and in order to provide service BellSouth may have to place new network facilities. From a competitive perspective, therefore, marketing that reasonably recognizes different types of customers makes sense and is necessary to compete in

Finally, the January and June Key Customer offers are available to all types of customers – whether the customers are new or returning customers, or existing customers – and BellSouth takes reasonable steps to inform all types of customers of these offerings. BellSouth proactively sent direct mail to thousands of potentially eligible customers – both former and existing BellSouth customers -- to notify them of these offerings. (See attached as Exhibit CG-5 BellSouth's Response to FCCA and Mpower's First Set of Interrogatories, August 13, 2002, Item

1		No. 8a.). Thus, contrary to Mr. Gallagher's assertions, BellSouth in fact
2		"alerted" customers of these offerings and did not restrict the offerings
3		to former BellSouth customers only, although it would certainly be
4		reasonable for BellSouth to target future marketing efforts to former
5		customers.
6		
7	Q.	IS MR. GILLAN'S RECOMMENDATION THAT THE COMMISSION.
8		PROHIBIT CONTACT WITH FORMER CUSTOMERS UNTIL 30 DAYS
9		AFTER SERVICE HAS BEEN TRANSFERRED TO ANOTHER.
10		PROVIDER REASONABLE? (p. 10, Ins. 14-15).
11	A.	No. Among other things, Mr. Gillan's recommendation includes a
12		restriction on "customer service representatives." What Mr. Gillan may
13		not realize is it is not unusual for ALECs to encourage customers to
14		return service to BellSouth on a temporary basis when transferring.
15		service from another ALEC. For example, if a customer were leaving
16		ALEC-A for ALEC B, it is not unusual for ALEC-B to encourage the
17		customer to first return service to BellSouth and ultimately transfer from
18		BellSouth to ALEC B. Thus, ALECs direct customers to interact with
19		BellSouth, and BellSouth incurs costs to provision this temporary service,
20		which ultimately benefits only the ALECs as the ALECs keep the
21		customer going forward and retain the associated revenue stream.
22		Mr. Ruscilli will also address the policy impacts of Mr. Gillan's faulty
23		recommendation in further detail:
24		
25	0	MR. CALLACHER DISCUSSES THE IMPACT OF LOSING "A 100-LINE

1		CUSTOMER." (P. 6, Ins. 17-21). IS THIS DISCUSSION
2		APPROPRIATE IN THIS PROCEEDING?
3		
4	A.	No. Mr. Gallagher's discussion has no bearing to the consideration of
5		BellSouth's small business offerings, which is the focus of this
6		proceeding. Customers with 100 lines typically have monthly revenue
7		that exceeds \$3,000 and therefore such customers would not meet the
8		eligibility requirements for the Key Customer offering.
9		In fact, there are significant differences between large and small
10		business customers. Small business customers typically purchase from
11		1 to 8 business lines versus large business customers that may
12		purchase hundreds of lines. Large business customers also purchase
13		more complex services, which could include PBX (private branch
14		exchange) service at a given location, private line service, as well as
15		DSL service. Small business customers typically do not order these
16		complex services, especially not in the quantities that large business
17		customers do. Moreover, because large business customers generally
18		order higher volumes of complex services, they often require a single
19		point of contact with BellSouth. In contrast, a small business customer
20		typically does not require a single point of contact.
21		
22		FCCA witness Gillan seems to acknowledge a distinction as well
23		because he suggests that contracts for DS1 or higher level of services
24		should be available for longer time periods than contracts for multi-line
25		POTs services. (Gillan, p. 9, Ins. 12-16). While BellSouth disagrees

1		with Mr. Gillan's suggestion that promotions for multi-line business POTS
2		service should be limited to 12 months, which I will discuss later in this
3		testimony; BellSouth agrees that different market offerings geared to
4		small and large business customers is necessary in today's competitive
5		market.
6		
7	Q.	MR. GALLAGHER CLAIMS THAT ALECS "CANNOT BEAT
8		DISCOUNTS" LIKE THE KEY CUSTOMER OFFERINGS WITHOUT
9		"PLACING THEIR FUTURES IN PERIL." (p. 10, Ins. 1-2). LIKEWISE,
10		MS. KENNEDY CLAIMS ALECS "WOULD NEVER BE ABLE TO
11		MATCH THE PROMOTIONAL PRICING BEING OFFERED BY
12		BELLSOUTH." (p. 4, Ins. 11-12). CAN YOU RESPOND?
13		
14	A.	Neither claim has any basis in reality. Attached as Exhibit CG-6 is a
15		sampling of ALEC offers, advertisements, and bills. ALECS in Florida
16		are aggressively marketing services and pricing their offerings well
17		below BellSouth's retail prices.
18		
19		For example, Mpower's advertising reflects a \$24.00 rate for a business
20		line, which Mpower compares to a BellSouth rate of \$37.88. The
21		\$24.00 rate equates to an approximate 36% discount from the listed
22		BellSouth rate. Mpower also notes that its pricing reflects "3-year
23		contractual figures," demonstrating that ALECs also enter into long-term
24		contracts. Mpower's advertisement further states that the savings
25		reflected, "does not include the savings achieved from calls made in

[certain] area codes, that are FREE with Mpower." Finally, Mpower's advertisement shows that it is not charging for hunting, which Mpower compares to a BellSouth hunting charge of \$10 per line.

In another Mpower ad it quotes a \$26.00 rate per business line, which Mpower compares to a BellSouth's retail price of \$36.95, which reflects a roughly 29% discount. This ad also demonstrates that Mpower offers pricing that presumably varies based on geographic location. This ad also shows free hunting compared to BellSouth's \$10 per line rate and indicates that Mpower does not charge for additional features such as call forwarding/busy line and call forwarding/don't answer as compared to BellSouth's charge of \$4.75 per feature.

Exhibit CG-6 includes samples of actual customer bills. A bill from Epicus shows a multi-line price of \$29.95, which includes free hunting. This bill also reflects a multi-line business discount in the amount of \$4.49 per line. Thus, Epicus' actual multi-line business price appears to be \$25.46, which is 31% less than BellSouth's tariff price of \$36.95 for a multi-line business rate in rate group 12. A bill from Intermedia reflects a per line price of \$20.40, which is 44% less than BellSouth's \$36.95 multi-line business rate in rate group 12. A Business Solutions bill shows business line rates of \$28.00 and \$22.50, which are 24% and 39% less than BellSouth's \$36.95 multi-line business rate in rate group 12. A bill from FDN shows no monthly recurring cost for hunting; NewSouth's bill reflects a per line charge of \$22.82 (\$159.74 divided by 7) with hunting

1 charges of \$9.00 (\$36.00 divided by 4), which is 38% less than 2 BellSouth's tariffed per line charge and 10% less than BellSouth's 3 hunting rate (as compared to BellSouth's \$36.95 multi-line business rate 4 and \$10.00 hunting rate in rate group 12). Finally, an IDS "cost 5 analysis" compares its monthly rate of \$25.17 per line and \$8.00 for hunting to BellSouth's \$36.95 monthly rate and \$10.00 hunting rate, 6 7 which 31% less than BellSouth's per line rate and 20% less than 8 BellSouth's hunting rate. 9 10 IDS advertises monthly savings of \$270.50 for a 6-line package, touting that its rates are "30% off BellSouth's." An Allegiance "Proposal for 11 12 Service" offers a monthly business line charge of \$25.17 (31% less than 13 BellSouth's tariffed multi-line rate in rate group 12) with no additional 14 charge for hunting. Allegiance represents that over a three-year period, it offers 39% savings over BellSouth's rates. Allegiance also note that 15 16 its pricing is based on "a two-year contract term." 17 Finally, ALECs Time Warner and AT&T Broadband waive installation 19 charges; AT&T Broadband offers hunting at no charge, and AT&T Broadband bundles its offerings with different monthly rates depending 20 21 on whether the customer purchases the "Broadband Business Basic" the 22 "Broadband Business Bundle" or the "Broadband Business Bonus 23 Bundle," according to its Florida tariff. In sum, the notion that ALECs 24 are unable to compete with BellSouth's Key offerings simply cannot

25

stand.

1		
2	Q.	MR. GALLAGHER ALSO CLAIMS "ALECS COULD NOT SURVIVE
3		WERE THEY TO ADJUST PRICES TO LEVELS LOWER THAN
4		BELLSOUTH'S KEY CUSTOMER RATES." (p. 6, Ins. 4-6). HOW DO
5		YOU RESPOND?
6		
7	A.	This claim is unfounded. ALECS are thriving in Florida; in fact, Mr.
8		Gallagher's company, FDN, recently announced it had reached 100,000
9		lines over its three-year history. (See attached as CG-7 FDN press
10		release). During most of that three-year history, BellSouth offerings
11		similar to the January and June Key customer offerings were available.
12		ALECs aggressively market and price their services below BellSouth's -
13		touting discounts up to 40% and have been doing so before BellSouth
14		introduced its Key Customer offers. (See Exhibit CG-3 to my Direct
15		Testimony for Mpower flyer claiming 40% savings).
16		
17	Q.	HOW DO YOU RESPOND TO MR. GALLAGHER'S CONTENTION
18		THAT "BELLSOUTH CAN USE ITS MONOPOLY STATUS TO PEG
19		ALEC MARKET SHARE IN THE GEOGRAPHY IT DESIRES." (p.
20		8, Ins. 4-6).
21		
22	A.	Mr. Gallagher has missed the mark. BellSouth serves all customers in
23		its territory – both business and residential. FDN, and other ALECs in
24		stark contrast, can select specific geographic serving areas and
25		frequently choose not to serve residential customers. It defies logic to

1		contend that BellSouth can control ALEC market share in certain
2		geographic areas, when in fact ALECs themselves self-select the most
3		profitable locations in which to serve primarily business customers.
4		
5	Q.	MR. GALLAGHER ALSO CLAIMS THAT BELLSOUTH'S OFFERINGS
6		ARE DISCRIMINATORY BECAUSE A CUSTOMER IN A HOT WIRE
7		CENTER PAYS LESS FOR SERVICE THAN A CUSTOMER SERVED
8		OUT OF A WIRE CENTER THAT IS NOT DESIGNATED AS "HOT".
9		HOW DO YOU RESPOND?
10		
11	A.	Mr. Gallagher's claim is without basis. These customers are not
12		similarly situated, so charging them different prices is not discriminatory.
13		It is common to charge different prices in different geographic areas.
14		BellSouth's approved tariff rates in Florida already vary based upon rate
15		group. Consider the following: a multi-line business customer served out
16		of rate group 1 would pay a tariff rate of \$25.95 per line. The same
17		multi-line business customer in rate group 12 would pay a tariff rate of
18		\$36.95. If the business customer in rate group 12 receives a 20%
19		discount off the tariff rate, the result is a monthly rate of \$29.56, which
20		still exceeds the monthly rate in rate group 1. The simple reality is that
21		this Commission has approved different rates depending upon where a
22		customer lives.
23		
24	Q.	MR. GALLAGHER SUGGESTS THAT BELLSOUTH'S COMPETITIVE
25		OFFERS SHOULD BE LIMITED TO NO MORE THAN 120 DAYS. (p.

1		18, In. 5). PLEASE COMMENT.
2		
3	A.	Mr. Gillan, who suggests that competitive offers can extend for 12
4		months to 36 months, contradicts Mr. Gallagher's suggestion. (Gillan, p
5		9, Ins. 12-16). In addition, Mr. Gallagher conveniently ignores the fact
6		that ALECs offer long-term pricing of up to 36 months. (See CG-6,
7		Mpower "3 year contractual figures"). Limiting the length of time that
8		BellSouth makes competitive offers available would frustrate, rather than
9		encourage, competition.
10		
11	Q.	HOW DO YOU RESPOND TO MS. KENNEDY CLAIMS (p. 9, Ins. 5 9)
12		REGARDING CERTAIN BELLSOUTH'S ADVERTISEMENTS'?
13		
14	A.	Ms. Kennedy erroneously claims that the size of the ads, the size of the
15		type, and the number of pages of material sent to existing customers-
16		varies significantly from the ads sent to former customer. The ad that
17		Ms. Kennedy attached as DK-4 is not attached in the size and format in
18		which it was sent to customers. Both DK-3 and DK-4 are trifold
19		pamphlets, which are the same approximate size. The ad-sent t o
20		existing customers actually contains 5 page of substantive information,
21		including the terms and conditions of the offering. Attached as CG-8 are
22		p age-by-page copies of the pamphlets in actual size. Contrary to Ms .
23		K ennedy's claims, the ads are clearly comparable .
24		
25	Q.	IS MS. KENNEDY'S SUGGESTION THAT BELLSOUTH LIMITED THE

Y		TIME AN EXISTING CUSTOMER COULD TAKE ADVANTAGE OF KEY
2		CUSTOMER VALID?
3		
4	Α.	No. BellSouth offered Key Customer to existing customers consistent
5		with the terms and conditions of its tariff filing with this Commission,
6		which was available through June 30, 2002. Moreover, the ad sent to
7		existing customers noted specifically that a customer's election of Key
8		Customer "is subject to and controlled by the provisions of BellSouth's
9		lawfully filed tariffs, including any changes therein as may be made from
10		time to time."
11		
12	Q.	DID BELLSOUTH SEND ANY SUBSEQUENT KEY CUSTOMER
13		ADVERTISEMENTS TO EXISTING CUSTOMERS?
14		
15	A.	Yes. Attached as CG-9 are copies of advertisements sent to existing
16		customers relating to BellSouth's June Key Customer offering. Both ads
17		note "Key Customer Program Term Election Agreement offer expires
18		December 31, 2002."
19		
20	Q.	MS. KENNEDY CLAIMS THAT NTC "HAS LOST 20% OF ITS FLORIDA
21	•	SALES EACH MONTH DUE TO THE KEY CUSTOMER PROMOTION."
22		PLEASE COMMENT.
23		
24	A.	Ms. Kennedy's explanation for this "loss" is that customers that "would
25		otherwise have changed service to Network Telephone's facilities-based

1		service offerings remained with BellSouth " It is a mystery to me
2		how there can be a customer "loss" when a customer has not actually-
3		changed service from BellSouth to Network Telephone or vice versa.
4		Further, it is also not clear to me that Ms. Kennedy can legitimately link
5		an alleged loss in sales volume to BellSouth's Key customer offering.
6		
7	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
8		
9	A.	Yes.
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∥BY MS. MAYS:

Q Mr. Garcia, could you please provide a summary of your testimony at this time?

A Yes. Good afternoon, Madam Chair and Commissioners. My name is Carlos Garcia, and I am the market manager in Florida for the in-bound small business services organization. In this capacity I am the person that interacts with BellSouth employees in Florida about operational questions relating to the Key Customer promotion at issue here. My position also requires that I analyze competitive market trends. I provide customer care, and I support BellSouth sales employees in the call centers.

My testimony addresses two major points from first-hand experience. The first is the nature of the strong competitive landscape BellSouth faces in Florida for the small business customers. The second is to address how BellSouth Key Customer contracts have not changed the level of competition that BellSouth has experienced and continues to experience daily. We have gone over the details of the Key Customer contracts, but I will be glad to answer any questions.

Now, let me briefly illustrate the nature of the competition in Florida. In my position, not a day goes by without a customer contacting one of our call centers asking about either a competitor's price or a marketing technique. As exhibits, I have attached a representative sample of

competitive ads. In one of these ads, Mpower advertises a business line for \$24 a month with free hunting. Our equivalent tariff rates for the same line would have been 36.95 plus \$10 for the hunting service. If a customer signed up for the current Key Customer offer for a two-year term, the rate after the discount would be 33.26 a month for the line plus \$5 per month for hunting. If the customer signed up for the current Key Customer for a three-year term, the rate after the discount would have been 29.56 per month for the line without any additional charge for the hunting service. This shows that competitors offers are not only lower than BellSouth's tariff rate, but also are lower than the BellSouth -- excuse me, than the BellSouth rate under the current Key Customer offer.

In another sample, Intermedia lists a \$20.40 rate for a business line. This rate is also lower than both the tariff and the rate that would have been in place under the BellSouth Key Customer offer.

I will also briefly discuss how competition has steadily continued throughout the time that BellSouth has offered the Key Customer promotion. For example, as we discussed earlier, FDN announced in October 2002 that it had achieved 100,000 lines in just 3.5 years of being in business, which includes a time period during which the Key Customer contracts were available. Also, the number of calls that BellSouth receives in the call centers asking about competitive

offers has not declined at all during this time that the Key Customer has been available.

In closing, BellSouth's Key Customer offers are a direct result of the competition that has been and continues to take place in Florida in the small business market. And even with the Key Customer in place, other carriers have offered and continue to offer customers lower rates and have experienced line growth.

Thank you. That concludes my summary.

MS. MAYS: The witness is available for cross.

COMMISSIONER DEASON: Mr. Feil.

CROSS EXAMINATION

BY MR. FEIL:

Q You mentioned in your summary, Mr. Garcia, that Mpower was making an offer. Do you know whether or not they are still making that offer that you referred to in your summary?

- A They were when I was collecting the data.
- Q But are they still doing it now?
- A I don't know. They can change from any day to any day.
- Q Okay. If I look at your exhibits, and specifically I am looking in CG-1, we have a list of eligible hot wire centers. If I pick one of those hot wire centers, say, for example, Brooksville. Could you tell me which competitive

offerings contained in CG-3 are being offered in that hot wire center in Brooksville?

A Okay. The offers that I have compiled from all the different competitors are not really broken down by wire center specific. What I have done is I have gathered competitive ads throughout the whole state, so you are going to see some that are from the north, the south, the Orlando area, Palm Beach areas, et cetera, but they are not really broken down specifically by wire center.

Q Well, if that is the case, Mr. Garcia, how can you tell me whether or not you are meeting or beating competitor prices?

A I didn't say that we were beating the competitive prices. The competitors are actually lower.

Q How do you know? You don't know what prices are being offered in which wire centers.

A Well, based on the ads that I have attached, you will see that some of them are actually \$23, \$20.40, where our prices are 36.95 --

Q But you are missing -- Mr. Garcia, you don't know which wire centers those offers pertain to, isn't that correct?

A Specifically by wire center, no, just by the region.

Q So you can't say for sure, you can't tell the Commission that BellSouth is only meeting competitor prices, not beating them?

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Q So you can't tell me, Mr. Garcia, that in no instance has BellSouth Key Customer rate been below -- excuse me, let me rephrase that question.

You can't promise me that there have been no instances where the Key Customer rate is below a competitive offering for each one of these hot wire centers?

A I cannot promise you that, no. I don't think anyone can.

Q Now, you have mentioned in your testimony, I believe it is in your rebuttal, that BellSouth sends out -- has sent out mailings promoting its Key Customer promotion, is that correct?

A Yes. it is.

Q And some of those mailings were made to existing customers and some of those mailings were made to ALEC customers?

A Correct.

Q And can you tell me, Mr. Garcia, what criteria was used to identify the existing BellSouth customers that were given these mailings?

A I do believe that the criteria that was used was whether or not they qualified for the Key Customer contracts, whether they were within the range.

Q Was one of these mailings made to every single

eligible customer who was an existing BellSouth customer?

A That I would not be able to answer, I don't know.

Q So you don't know the answer. Okay. Isn't it correct, Mr. Garcia, that BellSouth does not offer the Key Customer discount to every in-bound call into its retail center?

A Correct. In other words, what we do is based on the nature of the call, in other words, the customer calls into the in-bound center, based on whatever the specific question that they have that is what we will address. Now, we do encourage all our employees to take advantage of that opportunity to go ahead and offer the Key Customer contract to every single call, but I cannot tell you that we will have offered that on every single call that comes in.

Q So is it fair to say that the retail calling agents have a don't ask, don't tell policy?

A No, that is not the case. It is based on how the call goes. Meaning if a customer calls in -- let me give you an example. If a customer calls in and says I have a question on my long distance charge, can you identify this call. And we identified the call for them, and then the customer says, well, thank you, that is all I needed. Well, we may not pursue any other, you know, action. Now, if a customer, you know, starts talking to us and we offer additional services, then we can also include the Key Customer, as well. As a matter of fact,

1	we do enc	ourage all of our employees to offer the Key Customer
2	contracts	•
3	Q	But it is not offered on every in-bound call,
4	correct?	
5	A	It depends on the nature of the call.
6	Q	But it is not offered on every in-bound call,
7	correct?	
8	Α	Correct.
9		MR. FEIL: I am eliminating questions here,
10	Commissio	ner. I'm trying to speed it up.
11	BY MR. FE	IL:
12	Q	Isn't it correct that one of the justifications that
13	BellSouth	offered in its 271 proceeding was that it should have
14	long dist	ance approval so customers could have the advantage of
15	one-stop	shopping for telecommunications services?
16	Α	I believe so.
17	Q	Isn't it true that it is a recognized marketing and
18	sales pri	nciple that customers have a strong tendency to
19	purchase	from one provider if the products and services are
20	actually	available from one provider?
21	Α	Some of them may, some of them may not.
22	Q	That is not my question. My question is whether or
23	not it is	a recognized marketing and sales concept that the
24	customers	are going to tend to shop at one location from one
25	provider	if they have the opportunity to do so?

A From a marketing point of view, yes.

Q Okay. On your rebuttal at Page 5, Line 4, you refer to something Mr. Gallagher testified to regarding 100

customers. Or, excuse me, 100 line customers.

A Correct.

Q Couldn't Mr. Gallagher just as easily be referring to 10. 10-line customers?

A He may. I don't know what Mr. Gallagher's intention was. But a customer with 100 lines will not typically be a small business customer. That customer would probably be assigned to a larger account where he would be able to qualify for some other type of service like a CENTREX or a switchboard,

et cetera.

Q But as long as in the aggregate it was -- well, withdraw that.

In the CLUB billing range, does each location get evaluated for the criteria of the maximum criteria for eligibility, or is it on a -- in other words, for the eligibility criteria for a Key Customer, is it on a per customer basis or is it on a per location basis?

A To be honest with you, the CLUB billing I'm not familiar with it. The reason for that is because that is not a product that we will offer on the in-bound channel. If a customer called in and he is interested in CLUB billing, we will transfer that call to another department to handle that,

1	so I'm not familiar with all the details for CLUB billing.
2	MR. FEIL: Nothing further.
3	MS. BANKS: Staff has no questions.
4	CHAIRMAN JABER: Commissioners, do you have any
5	questions of this witness? Redirect?
6	MS. MAYS: No, Madam Chair. Thank you.
7	CHAIRMAN JABER: Thank you. Mr. Garcia, thank you.
8	THE WITNESS: Thank you.
9	CHAIRMAN JABER: Exhibits. BellSouth, you have got
10	Exhibits 20 and 21.
11	MS. MAYS: Yes, Madam Chair, if we could have those
12	admitted.
13	CHAIRMAN JABER: Without objection, Exhibits 20
14	through 21 are admitted into the record.
15	(Exhibits 20 and 21 admitted into the record.)
16	MS. MAYS: Madam Chair, if it please the Commission,
17	there is one matter I wanted to take up before we called our
18	next witness. It had to do with a proprietary document
19	production that FDN made to BellSouth. We have consulted with
20	counsel for FDN, and would ask that the confidential document,
21	one confidential document request be admitted. If we could
22	have that identified and admitted into the record.
23	CHAIRMAN JABER: Pursuant to stipulation is what you
24	are saying?
25	MS. MAYS: Yes, Madam Chair.

1	CHAIRMAN JABER: Okay. And can you give me a short
2	title for that exhibit.
3	MS. MAYS: Yes, Madam Chair. It is the February
4	11th, 2003 FDN response to BellSouth 33.
5	CHAIRMAN JABER: 33?
6	MS. MAYS: 33, Yes, Madam Chair.
7	CHAIRMAN JABER: Hearing Exhibit 22 will be the
8	stipulated exhibit of the February 11th, 2003 FDN response to
9	BellSouth Interrogatory 33, and that will be admitted into the
10	record.
11	MS. MAYS: Thank you, Madam Chair.
12	(Exhibit 22 marked for identification and admitted
13	into the record.)
14	MS. MAYS: BellSouth's next witness will be Professor
15	Robert Pitofsky.
16	MS. WHITE: Madam Chair, while Professor Pitofsky is
17	coming to the stand, I have spoken with staff and gotten a
18	specific question they wanted answered on the CLUB billing as a
19	late-filed, along with a title, so I guess we should mark that
20	as an exhibit, a late-filed exhibit.
21	CHAIRMAN JABER: Thank you, Ms. White. Late-filed
22	Exhibit 23.
23	MS. WHITE: And the short title will be CLUB billing
24	information.
25	CHAIRMAN JABER: Okay. How much time do you think

1 vou need? 2 MS. WHITE: How about a week, next Wednesday. CHAIRMAN JABER: Late-filed Exhibit 23 will come in a 3 4 week from today. 5 MS. WHITE: And I can read the actual guestion if 6 that would -- because I'm not sure. I haven't had a chance to 7 tell Mr. Feil the specific question. CHAIRMAN JABER: Go ahead and read it into the 8 9 record. 10 MS. WHITE: It's if a BellSouth CLUB billed Key Customer adds or deletes services midstream in a contract, can 11 12 BellSouth accurately adjust the billing for the added or deleted services on a location-specific basis? If so, how, and 13 are there any charges associated with that. 14 CHAIRMAN JABER: And that response is due February 15 25th. 26th. Today is the 19th. right? February 26th. 16 17 (Late-filed Exhibit 23 marked for identification.) CHAIRMAN JABER: Now, were we skipping the stipulated 18 witnesses? Why don't we go ahead and address those, too. 19 20 MS. MAYS: Thank you, Madam Chair. 21 MR. FEIL: Actually, Madam Chair, I was going to ask, I think we are going out of order here. I don't know that 22 23 there was a stipulation of Mr. Shell. He was next in the order 24 that I have in the prehearing order, and then Doctor Taylor in

terms of unstipulated witnesses.

25

1	CHAIRMAN JABER: Yes, that caught my attention, too.
2	I just assumed you all had you agreed on a different order.
3	MR. FEIL: I wasn't consulted, no, ma'am.
4	MS. MAYS: I'm sorry, let me just check my copy of
5	the order.
6	CHAIRMAN JABER: Okay. It doesn't matter. Do you
7	have Mr. Shell here? I am looking at Page 6 of the order, too.
8	MS. WHITE: We can put Mr. Shell up. I think we were
9	just we both got ourselves a little confused about the order
10	of the witnesses. So, we would be happy to put Mr. Shell up
11	now.
12	CHAIRMAN JABER: I'm sorry, Professor.
13	W. BERNARD SHELL
14	was called as a witness on behalf of BellSouth
15	Telecommunications, Inc, and, having been duly sworn, testified
16	as follows:
17	DIRECT EXAMINATION
18	BY MS. WHITE:
19	Q Mr. Shell, could you please state your name and
20	address for the record?
21	A Yes. My name is Bernard Shell. My address is 675
22	West Peachtree Street, Atlanta, Georgia.
23	Q And by whom are you employed and in what capacity?
24	A I am employed by BellSouth Telecommunications as a
25	manager in the finance department.

1	Q And have you caused to be prefiled in this case
2	direct testimony consisting of ten pages?
3	A That is correct.
4	Q Do you have any changes to that direct testimony?
5	A No, I do not.
6	Q If I were to ask you the questions contained in your
7	direct testimony today, would your answers be the same?
8	A Yes, they would.
9	MS. WHITE: I would ask that Mr. Shell's direct
10	testimony be entered into the record as though read from the
11	stand.
12	CHAIRMAN JABER: The prefiled direct testimony of W.
13	Bernard Shell shall be inserted into the record as though read.
14	BY MS. WHITE:
15	Q And, Mr. Shell, did you have two exhibits attached to
16	your direct testimony labeled WBS-1 and WBS-2?
17	A Yes, I did.
18	MS. WHITE: And, Madam Chair, on WBS-1 there was a
19	typographical error. I have provided the revised corrected
20	copy to Mr. Feil and to staff, and I can hand that out now.
21	BY MS. WHITE:
22	Q And I would ask that with that one change, Mr. Shell,
23	did you have any other changes to your direct Exhibits WBS-1
24	and 2?
25	A No, I did do not.

MS. WHITE: And WBS-1 is a proprietary exhibit, so I 1 2 am handing it out in red folders. I would ask that Mr. Shell's 3 direct exhibits be marked for identification. 4 CHAIRMAN JABER: WBS-1. since that is a confidential 5 exhibit. let's identify that separately as Exhibit 24. And 6 Composite Exhibit 25 will be used for WBS-2 and WBS-3. Mr. Shell, you have a correction? 7 8 THE WITNESS: WBS-2 is also proprietary. I just 9 wanted to make that mention. I didn't know if you had --MS. WHITE: I apologize. 10 11 THE WITNESS: And 3. WBS-2 and 3 are both -- excuse 12 me. 13 MS. WHITE: 3 is gone, remember. 14 THE WITNESS: Well, she mentioned it. I just wanted 15 to mention that. 16 MS. WHITE: WBS-1 and BS-2. I mean. BS-2 has not 17 changed, and that was filed with the testimony as a proprietary exhibit. But the revised -- you may want to leave it as a 18 19 separate, since WBS-1 is revised. CHAIRMAN JABER: Thank you, Ms. White. Let's reflect 20 21 that WBS-1 is a confidential exhibit and it has been revised. 22 and that is identified as Hearing Exhibit 24. WBS-2 is also a 23 confidential exhibit, and that is identified as Hearing Exhibit 25. 24

FLORIDA PUBLIC SERVICE COMMISSION

MS. WHITE: Thank you, Madam Chair.

25

1	(Exhibit 24 and 25 marked for identification.)
2	BY MS. WHITE:
3	Q Now, Mr. Shell, you also had rebuttal testimony filed
4	in this case consisting of four pages, and also had an exhibit
5	attached to that. Is it correct that we are withdrawing that
6	testimony and that exhibit on the basis of the fact that Ms.
7	Kennedy and Mr. Gillan are no longer testifying in this case?
8	A That is correct.
9	MS. WHITE: So we will only have Mr. Shell's direct
10	testimony.
11	CHAIRMAN JABER: Thank you.
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ı	BELLSOUTH TELECOMMUNICATIONS, INC.
2	DIRECT TESTIMONY OF W. BERNARD SHELL
3	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4	DOCKET NOS. 020119-TP and 020578-TP
5	OCTOBER 23, 2002
6	
7	Q. PLEASE STATE YOUR NAME, ADDRESS AND OCCUPATION.
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9	A. My name is W. Bernard Shell. My business address is 675 W. Peachtree St., N.E.,
10	Atlanta, Georgia. I am a Manager in the Finance Department of BellSouth
11	Telecommunications, Inc. ("BellSouth"). My area of responsibility is the development of
12	economic costs.
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14	Q. PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR EDUCATIONAL
15	BACKGROUND AND WORK EXPERIENCE.
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17	A. I attended Clemson University, graduating with a Bachelor of Science Degree in
18	Electrical Engineering in 1981. I received a Masters Degree in Business Administration
19	from Georgia State University in 1997.
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21	My career with BellSouth spans over twenty years. My initial employment was with
22	Southern Bell in 1981, in Columbia, South Carolina in the Network Department as an
23	Equipment Engineer. In that capacity, I was responsible for the ordering and installation
24	of central office equipment. In 1984, I transferred to the Rates and Tariffs group in
25	Atlanta, Georgia where I was either directly or indirectly responsible for the rates, costs,

ı	tarins, and implementation of services. During my time in that organization, I worked
2	with many services/offerings, such as Local Exchange Service, Service Order Charges,
3	Operator Services, Mobile Interconnection and Inside Wire. I moved to the
4	Interconnection Marketing Unit in 1995, where I had various responsibilities, including
5	negotiating with Alternative Local Exchange Companies ("ALECs"), developing pricing
6	strategies, and product managing Collocation. In December 2000, I moved to a position
7	in the cost organization, a part of the Finance Department. My current responsibilities
8	include cost methodology development and implementation.
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10	Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?
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12	A. My testimony responds to issues 2(iv) and 2(v) regarding the January and June Key
13	Customer offerings in Florida:
14	Issue 2(iv) Is the BellSouth Key Customer tariff filing (Tariff
15	Number T-020035)1 unfair, anticompetitive, or
16	discriminatory under the criteria, if any, established
17	pursuant to Issues 2(i), 2(ii), and 2(iii)?
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19	Issue 2(v) Is the BellSouth Key Customer tariff filing
20	(Tariff Number T-020595 ² or a subsequent tariff filing
21	that extends the expiration date thereof) unfair,
22	anticompetitive, or discriminatory under the criteria, if
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24	¹ Throughout my testimony, I will refer to this offering as the "January Key Customer
25	Offering."
	² Throughout my testimony, I will refer to this offering as the "June Key Customer Offering."

1		any, established pursuant to Issues 2(i), 2(ii), and
2		2(iii)?
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4		The purpose of my testimony is to explain the analysis BellSouth performed to support
5		the prices offered in the Key Customer offerings, including the methodology used to
6		produce the cost component of the analysis. This analysis proves that the January and
7		June Key Customer offerings result in BellSouth providing services at rates that are at or
8		above Total Service Long Run Incremental Cost ("TSLRIC").
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10	Q.	WHAT TYPE OF ANALYSIS DID BELLSOUTH PERFORM TO PROVE
11		THAT THE JANUARY AND JUNE KEY CUSTOMER OFFERINGS
12		RESULT IN BELLSOUTH PROVIDING SERVICES AT RATES THAT ARE
13		AT OR ABOVE TSLRIC?
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15	A.	The following analysis was performed for the January Key Customer offering which
16		provided a maximum discount of 25% off the standard tariffed rates for Key-eligible
17		services. BellSouth first evaluated the 1FB business service line ("1FB") to ensure that in
18		would be above cost in all rate groups when discounted at the maximum level. No
19		features or other services were included in this test. The subscriber line charge ("SLC")
20		was added to the discounted tariff rate. The SLC recovers the interstate portion of the
21		loop costs from an end user. The costs used for this test were the statewide average
22		Unbundled Network Element ("UNE") rates for the loop-port combination plus usage
23		ordered by the Florida Public Service Commission (Order No. PSC-01-2051-FOF-
24		TP, dated October 18, 2001) in Docket No. 990649-TP. These rates were based on
25		Total Element Long Run Incremental Cost ("TELRIC") methodology and used as a

1 surrogate for the 1FB cost. While the appropriate cost standard is TSLRIC, the 2 statewide average UNE rates were used as a conservative approach. Given that 3 TELRIC typically results in higher costs than TSLRIC for business service lines, this test 4 proved that the discounted 1FB is above TSLRIC in all rate groups. A description of 5 how TELRIC differs from TSLRIC is provided later in this testimony. 6 7 Next, BellSouth identified the rate elements or USOCs producing 99.9% of the revenue 8 from retail customers matching the guidelines described in the testimony of BellSouth 9 witness Steven Bigelow. The maximum discount for the January Key Customer offering 10 of (25%) was applied to the prices of these individual rate elements. These discounted 11 prices were then compared to the costs of the rate elements. TSLRIC was used for all 12 rate elements except for the ones associated with business service lines where TELRIC 13 was used. Based on this comparison, one of the following three scenarios could occur: 14 15 If the cost does not exceed the discounted price, there is no need 16 for further tests. 17 If the cost exceeded the discounted price and if the rate element 18 was a stand-alone service, customers with that service were not 19 eligible for the January Key Customer offering, and while 20 customers with that service could participate in the June Key 21 Customer offering, the revenue from that service was not used to 22 determine the customer's qualification for the June Key Customer 23 offering and the customer did not receive June Key Customer 24 discounts for that service. 25 If the cost exceeded the discounted price and if the rate element

1 was not a stand-alone service, a typical configuration for the 2 target market or a minimal configuration was developed to 3 determine if the discounted price of the service in a typical or 4 minimal configuration was above cost. If the price/cost test of 5 this configuration showed the costs were greater than the 6 discounted prices, customers with that service were not eligible 7 for the January Key Customer offering, and while customers with 8 that service could participate in the June Key Customer offering, 9 the revenue from that service was not used to determine the 10 customer's qualification for the June Key Customer offering and 11 the customer did not receive June Key Customer discounts for 12 that service. 13 14 The above analysis proves that the January Key Customer offering results in BellSouth 15 providing services at rates that are at or above TSLRIC. Moreover, if the January Key 16 Customer offering, which has a maximum discount of 25%, results in discounted rates 17 that are at or above TSLRIC, then clearly the June Key Customer offering, which has a 18 lower maximum discount of 20%, also results in rates that are at or above TSLRIC. 19 20 Q. YOU MENTIONED THAT COSTS WERE PART OF THE ANALYSIS. HOW 21 WERE THESE COSTS DERIVED? 22 23 A. BellSouth used existing cost studies originally conducted to support tariff filings in its 24 analysis. The methodology that provides the foundation for these costs is TSLRIC 25 methodology, except that, as explained above, UNE rates were used as a surrogate for

1 the business service lines. 2 3 Q. PLEASE EXPLAIN TSLRIC METHODOLOGY IN MORE DETAIL. 4 5 A. TSLRIC uses incremental costing techniques to appropriately identify the costs 6 associated with providing services. Incremental cost methodology is based on cost 7 causation and thus, only considers costs directly caused by expanding production of a 8 service, or alternatively, costs saved by reducing production levels of a service. For 9 TSLRIC, incremental cost is calculated for the entire volume of a service. Specifically, 10 TSLRIC methodology considers all volume sensitive and volume insensitive costs 11 directly caused by and associated with that service. Additionally, long run incremental 12 cost studies (such as for TSLRIC) ensure that the time period studied is sufficient to 13 capture all forward-looking costs affected by the business decision being studied. In 14 other words, costs developed based on the TSLRIC methodology identify the 15 economically proper lower bound for pricing a service (and the lower bound for the 16 revenue produced by a service, when volume insensitive costs are included). Thus, rates 17 set at or above TSLRIC prevent cross-subsidization. 18 19 Q. HOW DOES THE TELRIC METHODOLOGY DIFFER FROM THE TSLRIC 20 METHODOLOGY REFERENCED IN THE FLORIDA STATUTES? 21 22 A. TELRIC methodology was defined by the Federal Communications Commission 23 ("FCC") in its Local Competition First Report and Order (FCC Order 96-352; CC 24 Docket No. 96-98). From a cost methodology perspective, TELRIC methodology is 25 similar to TSLRIC methodology; however, the cost object being studied is different.

1	TSLRIC is used for services while TELRIC is used for network components or
2	elements. Under TELRIC, costs that are shared by a service may be direct to a network
3	element. Additionally, TELRIC methodology allows a reasonable allocation of shared
4	and common costs; costs that are excluded from a TSLRIC study. Thus, TELRIC
5	typically results in higher costs than TSLRIC for business service lines. Therefore, if the
6	Key Customer Promotion results in a positive margin using TELRIC for business service
7	lines, it would result in a positive margin using TSLRIC.
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9	Q. PLEASE DESCRIBE THE 1FB ANALYSIS MENTIONED ABOVE IN MORE
0	DETAIL.
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2	A. The 1FB analysis is attached to my testimony as Exhibit WBS-1. It shows the following:
3	• tariff rates by rate group
4	• tariff rates plus the subscriber line charge/end user common line charge
5	• the discounted revenue (discounting only the tariff rate)
6	• the TELRIC-based UNE rates as ordered by the Florida Commission on October
7	18, 2001
8	• the absolute margin and the percent margin after the maximum January Key
9	Customer discount of 25% is applied [as explained earlier, the June Key Customer
20	offering provided a lower maximum discount of 20%]
21	This test proves that the discounted 1FB rate is above cost in all rate groups.
22	Additionally, since service order charges will be waived during the promotion, this exhibit
23	also shows a per-month service order cost that would need to be considered in the
4	analysis. Given that the margins are significantly more than this per-month cost, it is
5	obvious that the discounted LER remains above gost

2 **CONTAINED IN EXHIBIT WBS-2.** 3 A. For the individual rate element test, BellSouth applied the maximum January Key 5 Customer discount of 25% to the prices of the individual rate elements that were 6 identified in the process discussed in the testimony of BellSouth witness Steven Bigelow. 7 These discounted prices were then compared to the costs of the rate elements. This can 8 be seen on the first seven pages of Exhibit WBS-2, which are labeled SBS-FL. This 9 spreadsheet shows the following: 10 Column 1: the individual rate elements tested 11 12 Column 2: a description of the rate elements 13 Column 3: the quantity of rate elements in service 14 Column 4: the monthly revenue associated with the rate elements 15 Column 5: the type of rate used (tariff or calculated using revenue divided by 16 quantity) 17 Column 6: the recurring rate for the rate element 18 Column 7: the nonrecurring cost for the rate element, if applicable 19 Column 8: the recurring cost for the rate element 20 Column 9: the percent margin for the rate element 21 22 Based on this comparison, if the discounted rate element price exceeded the rate element 23 cost, no further testing was done for that rate element. It should be noted that this is a 24 very conservative test in that it includes the service provisioning nonrecurring costs, 25 where applicable, but it shows no nonrecurring charges. In reality, however, the service

Q. PLEASE DESCRIBE THE INDIVIDUAL RATE ELEMENT TEST

2 revenue than shown in this analysis. If the service provisioning nonrecurring charges 3 were included in the analysis, the positive margin would be even greater. 4 5 If the comparison showed that the cost exceeded the discounted price and the rate 6 element was a stand-alone service, customers with that service were not eligible for the 7 January Key Customer offering, and while customers with that service could participate 8 in the June Key Customer offering, the revenue from that service was not used to 9 determine the customer's qualification for the June Key Customer offering and the 10 customer did not receive June Key Customer discounts for that service. 11 12 If the comparison showed that the cost exceeded the discounted price and the rate 13 element was not a stand-alone service, a typical configuration for the target market or a 14 minimal configuration was developed to determine if the discounted price of the service 15 in a typical or minimal configuration was above cost. 16 17 Q. PLEASE DESCRIBE THE CONFIGURATION TESTS CONTAINED IN 18 EXHIBIT WBS-2. 19 20 A. The configuration tests are shown on pages eight through seventeen of Exhibit WBS-2 21 and are further described in the testimony of Mr. Steven Bigelow. This price/cost test 22 was done when the discounted price of a rate element is below cost. 23 24 The price/cost test determines if the configuration utilizing these rate elements produces 25 revenues greater than costs when using the Key Customer discount. As can be seen,

provisioning nonrecurring charges were not waived, and BellSouth collected more

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1		each of the configurations tested yields a positive margin.
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3	Q.	WHAT CONCLUSION SHOULD BE MADE AFTER REVIEWING THE
4		ANALYSIS?
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6	A.	The January and June Key Customer offering result in BellSouth providing services at
7		rates that are at or above TSLRIC.
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9	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
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11	A.	Yes.
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BY MS. WHITE:

- Q Mr. Shell, do you have a summary to give?
- 3 A Yes, I do.

agreement signed.

Q Thank you. Would you proceed?

A Okay. Good afternoon, Madam Chair, Commissioners. The purpose of my testimony is to explain the analysis BellSouth performed to support the prices offered in the Key Customer offering, including the methodology used to produce the cost components of the analysis. This analysis proves that the January and June Key Customer offerings result in BellSouth providing services at rates that are at or above total service long-run incremental cost, TSLRIC. BellSouth performed an analysis for the January Key Customer offering which provided discounts of 10 percent and 25 percent off the standard tariff rate for key eligible services depending upon the term of the

First, BellSouth evaluated the 1-FB business service to ensure that it would be above cost in all rate groups when discounted at the 25 percent level. The 1-FB includes the loop to the customer's location, local switching, and interoffice usage. The costs used for this test were the statewide average unbundled network elements rates for loop/port combination plus usage ordered by this Commission in Order Number PSC-01-2051-FOF-TP, dated October 18th, 2001, in Docket Number 990649-TP. These rates were based on total element long-run

incremental cost, TELRIC methodology, and used as a surrogate for the 1-FB cost. While the appropriate cost standard is TSLRIC, the statewide average UNE rates were used as a conservative approach. Given that TELRIC typically results in a higher cost than TSLRIC for business services, and the analysis used in TELRIC results in a positive margin, it would also result in a positive margin using TSLRIC.

Next, BellSouth identified the rate elements, or USOCs producing 99.9 percent of the revenue from retail customers matching the Key Customer guidelines. The discount of 25 percent was applied to the prices of the individual rate elements. These discounted prices were then compared to the cost of the rate elements. TSLRIC was used for all rate elements except the ones associated with business service lines where TELRIC was used. The TSLRIC studies used were the ones conducted to support the tariff filings for these rate elements.

Based on this comparison, if the discounted rate element price exceeded the cost, no further testing was done. If the comparison showed that the cost exceeded the discounted price, and the rate element was a stand-alone service, that rate element was excluded from Key Customer offerings. If the comparison showed that the cost exceeded the discounted price, and the rate element was not a stand-alone service, a typical or minimal configuration was developed to determine if the

discounted price of the service in a typical or minimal 1 2 configuration was above cost. 3 The analysis proves that the January Key Customer 4 offering results in BellSouth providing services at rates at or 5 above TSLRIC. Therefore, if the January Key Customer offerings used in the discount of 25 percent resulted in discounts at or 6 above TSLRIC, then clearly the June Key Customer offerings 7 using discounts of 20 percent also resulted in rates that are 8 at or above TSLRIC. The June Key Customer offerings provided 9 10 discounts at 10 percent and 20 percent off the standard tariff 11 rate for key eligible services, again depending upon the term of the agreement 12 13 Thank you. That concludes my summary. 14 MS. WHITE: Mr. Shell is available for cross 15 examination. 16 CHAIRMAN JABER: Mr. Feil. 17 CROSS EXAMINATION BY MR. FEIL: 18 19 Mr. Shell, in your WBS-2, that represents incremental 0 20 costs. correct? 21 That is correct. Α 22 That is not actual historical costs, right? 0 23 Α That is correct.

It doesn't reflect any shared or common costs, is

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that correct?

A Let me answer it as yes and no. Again, I mentioned we have TSLRIC and TELRIC, and as you may or may not know, TELRIC does include an allocation of shared and common costs.

Q Well, I was just referring to WBS-2.

A Okay. Excuse me, within WBS-2 there are some business service lines, as well. In fact, the 1-FB is included. The first analysis was 1-FB alone, which was just to verify as the rates vary by rate group, we wanted to make sure that all of those covered costs. And then we did a rate element by rate element analysis which included the 1-FB and all business lines, so there would be some business lines in there, as well.

Q So you are saying that for those business lines, there are some allocated costs in WBS-2, is that what you are saying?

A That is correct. I'm saying that the number we used again was the rate ordered by this Commission in this order in October 18th, 2001, and that is why we are saying the TELRIC number used was a conservative number because obviously it is greater than the TSLRIC. So if it passed with TELRIC it would pass with TSLRIC.

Q Well, included in WBS-2 are there actual direct costs or is this just incremental costs as you have said?

A Now, I guess I may be -- I'm sorry, can I ask directly, I guess I would say direct cost is there. My

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definition of incremental cost is that for services that it is the direct cost associated with the service. It is on an incremental basis, but it is the direct cost directly attributed to the production of the service.

Q So you said direct incremental cost is included in here, did I understand correctly?

A Yes. And I say that in terms of the cost directly attributed to this service being offered is included.

Q But there are direct costs and allocated costs not included in here associated with BellSouth providing a service because this is only incremental cost, is that a correct statement?

A If you are asking me -- I'm just clarifying. Are you asking me if there are embedded costs here?

Q Are there embedded direct and allocated costs included in this, yes?

A We have no embedded costs, to answer that question, in this cost. And it is not appropriate to be there because embedded costs are not used in pricing tariffed services to UNEs or any service.

Q What is your definition of embedded costs?

A Embedded costs are costs that the company has on its books from keeping accounting records of what the costs have occurred the previous year. Costs that have already occurred, not the costs that will be produced or that you will incur as a

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result of offering a new service, which is incremental cost, which is all we -- every time we do a cost study it is based on either, based on incremental costs, not embedded costs.

Q Okay. In WBS-1 where you calculated the 1-FB rate, isn't it correct that you used an average statewide TELRIC rate?

A That is correct.

Q So you did not differentiate by zone, Zone 1 through Zone 3 and run your analysis that way, isn't that correct?

A That is correct, because we don't believe it is appropriate to do it on a zone. Statewide average better represents the cost that is typically a tariff-related cost as opposed to zones.

Q Aren't there cost differences associated with the UNEs purchased in different zones?

A Yes. Yes, they are. And, again, we used the TELRIC as a surrogate for the 1-FB. If we had used the TSLRIC for the 1-FB, that would be a statewide cost. So we felt like using the TELRIC statewide average number would be comparable to using the TSLRIC average number. All the other costs in this analysis are statewide average numbers, which is typically what is used for a tariffed item, which is what we are dealing with.

Q Did you analyze the distribution of the rate grapes (sic) -- (Laughter.)

A No. I didn't look at the grapes.

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How about the peaches or the oranges? Excuse me. Q Did you analyze the distribution of the rate groups, retail rate groups across BellSouth's UNE zones?

No. No. It would be very difficult the way the structure is now. The zones are by wire center cost, it would be very difficult to do it on a rate group basis.

0 Mr. Casey in his testimony refers to a \$100 charge that represents an incremental cost associated with administering the Key Customer tariff at least for the January Am I correct in that that incremental cost is not program. included in here?

You are correct, that cost is not in there. But we did look at that analysis, and I believe it was \$100. And if you were to take any of our typical configurations and look at the margin in that study, and if you take the \$100 and divide it by 36 as we have stated to be recovered over the life of the agreement, that additional cost would be more than recovered in any typical scenario that we looked at.

0 Why are you including it, why would you include it under WBS-1 rather than -- excuse me, under WBS-2 rather than WBS-1?

You could do it either way. Again, WBS-1 was just a preliminary analysis to see before it was even offered. have 1-FBs that vary by rate group. That is the minimum. Will it pass there. And then the analysis which is really the key

one is the WBS-2. That really made the final decisions.

Q Did you include in any of your analysis here in WBS-1 or WBS-2 any projected revenue that may vary with the take rate of the Key Customer program?

A No, we didn't. Right now thinking about it, I don't see how a take rate would impact. The cost is the cost. It is based on the projected demand of the tariffed offering when it is put in place. There wouldn't vary. The only thing that might vary is the number of units you have out there and that would affect the total revenue and total cost, but the unit rate and the unit cost would not vary based on the demand.

Q Have you incorporated in here any BellSouth promotional programs that may be offered in conjunction with and at the same time as the Key Customer programs?

A In this current analysis we only looked at Key Customer, we did not do a multiple promotion analysis here. It is just for Key Customer.

Q Did anybody suggest to you that there were multiple promotions that could be tacked onto a Key Customer promotion?

A It is my understanding that there are other promotions that could apply. And before the other promotions are offered, an analysis is done to ensure that by offering this other promotion we would still be above cost and not providing the service below TSLRIC.

Q Is it your testimony that you have done such an

analysis or you are saying that BellSouth does?

A It is my testimony that BellSouth does, and I did a preliminary look at the ones I was familiar with, and they all were all above in that one. But I would not be the one that would be the focal -- you know, the one that would primarily do that. The other groups before they offered it would look at that analysis. And, again, I looked at a few of them that I was aware of and they were above.

0 Which ones were those?

A I think CENTREX may have been one. Since we had the typical analysis, I probably looked at the CENTREX offering to determine if, for example, nonrecurring was waived would it still be above cost. And as you know, in our typical as well as the analysis on WBS-2, we included nonrecurring costs in there. And even without the nonrecurring rate and the discounted recurring rate, we still were above cost. So most of the additional promotions I saw was discounting, or deleting, or eliminating the nonrecurring charges. And what I'm saying is that we have already done that within our conservative view. So if all of those we were looking at then we more than cover our costs just by looking at that one.

Q In looking at -- actually let me ask this question.

Did you personally look at and run through your model the

Select Points program?

A No, I did not look at Select. I'm not familiar with

1 that one. 2 MR. FEIL: I have nothing further. 3 CHAIRMAN JABER: Staff. 4 CROSS EXAMINATION 5 BY MS. BANKS: 6 0 Good afternoon, Mr. Shell. 7 Α Good afternoon. 8 0 I am Felicia Banks, and I have a few guestions to ask 9 on behalf of staff. 10 I want to first verify that you have your prefiled 11 direct? 12 Α I do. 13 As you know, the two exhibits that were attached to 14 your direct testimony were filed as proprietary and they have been marked for identification. I want to let you and your 15 16 counsel know that I will be referring to one of those confidential documents. In particular, I will be asking you 17 18 about a portion of the exhibit attached to your direct 19 testimony labeled as WBS-2, which has been marked as Exhibit 25. 20 21 Α Okay. 22 In asking you these questions, I will be careful not 0 to divulge any confidential information. I ask that you be 23 24 mindful as well when you were answering my questions. Your

attorney has been handed a copy of what has been marked as

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Exhibit 25, which is also Exhibit WBS-2 attached to your direct testimony. And this direct testimony was filed on October 23, 2002, is that correct?

- A I believe so. Yes, that is correct.
- Q Okay. I would like to first, I guess, make reference to the first seven pages of that exhibit. Would you agree that the first seven pages of what is in front of you are labeled SBS-FL?
 - A That is correct.
- Q Without divulging any confidential information that is in the exhibit, would you agree with me that Page 8 of your direct testimony describe what this exhibit represents?
- A I'm sorry, I couldn't catch all the words that you said.
- Q Without divulging any of the information in the confidential information exhibit, would you agree with me that Page 8 represents or describes what the exhibit is?
 - A Yes, it does.
- Q Okay. In just a moment I will ask you to look at a similar document. If you would just lay that particular exhibit away for a moment and we will come back to it. This next exhibit, what I am handing out -- what staff has handed out is a part of Staff's Composite Exhibit Number 4, which is also a confidential exhibit. And it is BellSouth's response to Staff's First Request for Production Document Number 4 that was

filed here with the Commission in March of last year. I would like to ask you about the first five pages of that exhibit.

A I don't have a copy right now.

Q I'm sorry.

A Okay.

Q Okay. Would you agree with me that the first five pages are labeled as SBS-FL?

A Yes.

Q And without divulging any of the confidential information, can you describe what this exhibit represents?

A Yes. What this exhibit represents is, like I had mentioned earlier, as a result of the 1-FB analysis passing an extract of rate elements or USOCs was extracted from our system, and they culled that down to approximately 208 that were producing 99.9 percent of the revenue of these Key eligible customers. And what this represents is it shows the USOCs that represented that amount of money and it showed -- and it gives a description of the services, the quantity existing at the time, the revenue, the rate costs, and so forth. So it produces a margin analysis of those elements that were identified by looking at the Key eligible customers and culling it down to those that produce 99 percent of the revenue.

Q Okay. So would you say that the Composite Exhibit Number 4, which was filed in March of last year, and Exhibit

Number 25, which is WBS-2, and that was filed in October of last year, would you say that these exhibits are identical?

A They are intended to show the same thing. What the difference is is the one that I filed that there was some items and I guess I would call it Exhibit 4. I guess staff -- I'm not sure what staff called it, but the one that you just handed out. The earlier version, there were some things in it that we felt needed to be corrected. The end result did not change, the services still were above TSLRIC.

There were certain changes such as the tariffed rate used in this one. For example, for the 1-FB or the MFB was based on an earlier version tariff. We corrected that in the one we filed so that it was the most current tariffed rate. Some other changes were the UNE-P statewide average was based on a number that was not current. We updated that. We added the nonrecurring, service specific nonrecurring cost to our version which made some changes to it which made it really more conservative by adding costs without the associated rate. And we did some other changes to it. The result was the same, but we did update it to make it more current.

Q So as a result of that, those updates, did the costs change at all?

A The only cost that changed was, again, it didn't change, but we added nonrecurring costs. Now, we had a couple of elements like a rate element called TTT, I believe that is

the one, it is toll terminal. The concept for the statewide UNE-P is that you have a loop/port and usage. And at the time -- let me get this straight. I think it showed total loop/port usage, but since TTT has the line rate and bills total usage, the only elements required from the UNE-P was a loop and a port, not the usage.

So in the earlier version it used the complete loop/port usage. In my version that we filed in my testimony, it only included loop/port, so that was one minor change. But the actual TSLRIC cost did not change. We added service specific nonrecurring costs. And for a couple of rate elements, as I described here, we tweaked the statewide average UNE-P to more appropriately match what the service was offering. That was the only change.

MS. BANKS: Could you give me one moment, Mr. Shell? THE WITNESS: Yes.

BY MS. BANKS:

Q Mr. Shell, just following up with my reference earlier about a change in the costs. Are you absolutely certain that there are no costs -- there was no cost change between the updates of the initial exhibit versus the one, they are both labeled SBS-FL referenced?

A Well, let me think about it for just a minute. There was a correction in the typical. The costs didn't change, but it was shown inaccurately. I'm just trying to remember which

1 one. I think it was the CENTREX. 2 If I could interject, let me just, I guess, go to a 3 particular example that I think we need clarification on. 4 Α Okay. And this is actually -- looking at Staff's Composite 5 0 6 Exhibit Number 4, which is the second one that you were handed? 7 Α Okay. 8 Are you there? Q 9 Yes. I have that one, yes. Α 10 Q Okay. And this document was filed in March of last 11 year. If you would find the row which has the USOC TM-5? 12 TM-5? Α 13 Yes. Q 14 Α Okay. 15 Which should be, I think, about the 10th row down Q 16 from the top of that page. And I'm not looking for you to give 17 me a numerical values, I just want you to look at a figure 18 there. And I would just caution you not to divulge what that figure is. 19 20 Α Okav. And if you make reference to the column labeled as 21 Q 22 recurring costs for that respective row line of TM-5? 23 Α Yes. I see it.

And if you would just make a mental note of that.

24

25

Q

Α

Okay.

Q Now, if we can go to the other exhibit which has been labeled as Exhibit 25, which has portions of the exhibit attached to your direct testimony. WBS-2?

A I have it.

- Q And if you would find that same USOC code of TM-5?
- A I have it. I'm there.
- Q And if you look at the column referenced recurring costs?
 - A Yes.
 - Q Are they the same?

A They are not. This is an example of where we -- this is a business line, PBX service combination, message rate trunk. And for this one we used the statewide average UNE-P. However, because it is a message rate trunk, we used the loop/port elements in both cases. The first case is the loop/port of the proposed -- BellSouth proposed UNEs rates in the Docket 990649. In the version, more current version we used the loop/port in the statewide ordered statewide average UNE-P. So this would be an example of where the UNE-P rate changed. We didn't use TSLRIC.

Q Okay. It has been identified, and I guess if you want this would be subject to check, staff has identified this and 30 other individual items with different values. Would the explanation you just offered apply to the other 30 items, as well?

A There are several elements on here that are business
line related. I don't know the exact quantity, but there are
several. Back up line, you have several PBX lines, business
measured rate, TTTs. I don't know the exact number, but there
are a significant number. You could easily determine by seeing
if the one in the current version either has the rate of 16.39
or 18.11, which would tell you it is a statewide UNE-P rate as
opposed to a TSLRIC. That would be sort of the way to
ascertain that.
MS. BANKS: Give me one moment, Mr. Shell.
CHAIRMAN JABER: Ms. White, is there something we
need to do?
MS. WHITE: Well, my own witness, I think, just may
have released two proprietary numbers. You didn't?
THE WITNESS: No, the TELRIC numbers are not
proprietary.
MS. WHITE: Okay. Thank you very much.
CHAIRMAN JABER: Thank you, Mr. Shell.
BY MS. BANKS:
Q Mr. Shell, I think I have just one last question.
With the reference we made to the exhibits with one being filed
in March and one being filed in October, is there one that we
should rely on as being more up-to-date?
A Yes. The one I filed with my testimony is more
up-to-date. Again, the results are still produced the same

1	showing that it is above the cost, but the one that we filed
2	with my testimony does have the most current tariffed rates,
3	the most current surrogate 1-FB business plan, which is the
4	statewide average UNE-P based on the most recent Commission
5	order. And it has made some other corrections in there, as
6	well, but it is the most current. And, again, the results are
7	the same, it is just that we felt like if we are going to file,
8	especially with the Commission, we wanted to make sure it is
9	current and as accurate as possible.
10	MS. BANKS: Thank you, Mr. Shell.
11	CHAIRMAN JABER: Commissioners. Okay. Redirect.
12	MS. WHITE: No, ma'am, no redirect. And I would move
13	Exhibits 24 and 25.
14	CHAIRMAN JABER: Without objection, Exhibits 24 and
15	25 are admitted into the record.
16	(Exhibit 24 and 25 admitted into the record.)
17	CHAIRMAN JABER: Parties, make sure you collect the
18	red folders before you leave tonight, please. And, Ms. White,
19	if we could thank you, Mr. Shell, you are excused if we
20	could address the stipulated testimony of Mr. Bigelow.
21	MS. WHITE: Yes, ma'am. BellSouth would ask that the
22	direct testimony of Mr. Steven Bigelow consisting of 7 pages be
23	entered into the record as if read.
24	CHAIRMAN JABER: The prefiled direct testimony of E.

Steven Bigelow shall be inserted into the record as though

25

1 || read.

MS. WHITE: And Mr. Bigelow had no exhibits to his testimony. And then we would also move into evidence the rebuttal testimony of Mr. Samuel Massey, which consists of 13 pages, ask that it be moved into the record as though read from the stand.

CHAIRMAN JABER: The prefiled rebuttal testimony of Samuel G. Massey shall be inserted into the record as though read.

MS. WHITE: And then Mr. Massey had one rebuttal exhibit labeled SGM-1, and I would ask that that be identified for the record, and actually moved to the record, as well. I'm sorry, he had two exhibits, SGM-1 and 2, and I would ask that those be identified and moved into the record.

CHAIRMAN JABER: SGM-1 and SGM-2 are identified as Composite Exhibit 26, and without objection will be admitted into the record.

(Composite Exhibit 26 marked for identification and admitted into the record.)

1	BELLSOUTH TELECOMMUNICATIONS, INC.
2	DIRECT TESTIMONY OF E. STEVEN BIGELOW
3	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4	DOCKET NOS. 020119-TP and 020578-TP
5	OCTOBER 23, 2002
6	
7	Q. PLEASE STATE YOUR NAME, ADDRESS AND OCCUPATION.
8	
9	A. My name is E. Steven Bigelow. My business address is 3535 Colonnade Parkway,
10	Birmingham, Alabama. I am a Director in the Pricing Strategy Department of BellSouth
11	Telecommunications, Inc. ("BellSouth"). My area of responsibility is the provision of
12	demand and revenue analysis in support of regulatory filings.
13	
14	Q. PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR EDUCATIONAL
15	BACKGROUND AND WORK EXPERIENCE.
16	
17	A. I attended the University of Alabama, graduating with a Bachelor of Science Degree in
18	1975. I received a Masters of Business Administration from the University of Alabama
19	in 1976.
20	
21	My career with BellSouth spans twenty-six years. My initial employment was with
22	South Central Bell in 1976, where I held positions in Market Research, Economic
23	Analysis and Rates and Tariffs. In 1981 I accepted a transfer to AT&T where I served
24	as the coordinator for a tariff standardization project. After divestiture, I transferred to
25	BellCore where I worked on local exchange planning and new service concepts. In

1	1984 I returned to BellSouth to work in the pricing organization. I have been in my
2	current assignment since 1989.
3	
4	Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?
5	
6	A. My testimony responds to issue 2(iv) and 2(v) regarding the January and June Key
7	Customer offerings in Florida:
8	
9	Issue 2(iv) Is the BellSouth Key Customer tariff filing (Tariff Number T
10	0200351) unfair, anticompetitive, or discriminatory under the criteria
11	if any, established pursuant to Issues 2(i), 2(ii), and 2(iii)?
2	•
13	Issue 2(v) Is the BellSouth Key Customer tariff filing (Tariff Number T-020595
4	or a subsequent tariff filing that extends the expiration date thereof
15	unfair, anticompetitive, or discriminatory under the criteria, if any
6	established pursuant to Issues 2(i), 2(ii), and 2(iii)?
7	
8	I will explain how BellSouth identified the rate elements available under the January Ke
9	Customer Offering that were used in the analysis that BellSouth witness Bernard Shel
20	describes in his pre-filed direct testimony. I will also explain how BellSouth determine
21	the service configurations that were used in the analysis that BellSouth witness Bernar
22	
23	¹ Throughout my testimony, I will refer to this offering as the "January Key Custome Offering"
24	Offering."
25	² Throughout my testimony, I will refer to this offering as the "June Key Customer Offering."

1	Š	Shell describes in his pre-filed direct testimony.
2		
3	Q.	HOW DID BELLSOUTH DETERMINE THE RATE ELEMENTS TO
4		INCLUDE IN THE ANALYSIS MR. SHELL DESCRIBES IN HIS PRE-
5		FILES DIRECT TESTIMONY?
6		
7	A.	The analysis for the rate elements to be included in the January Key Customer
8		Offering was based on a similar analysis that had been performed to support the Key
9		Customer Offering that went into effect on June 26, 2001. The first step in the study
10		process was to identify the rate elements potentially covered by the promotion. This
11		was achieved by extracting from company records the rate element quantity and
12		revenue details for all of the retail customers matching the promotion guidelines.
13		These guidelines specified the wire centers covered by the promotion and the
14		customer billed revenue limits (a minimum of \$100 and a maximum of \$3000). This
15		data was summarized by rate element.
16		
17		The next step was to develop the actual list of rate elements to analyze. This was
18		achieved by ranking, on a revenue basis, each rate element extracted in the first step
19		and selecting enough elements to account for 99.9% of the total revenue. This
20		ensured that BellSouth would identify virtually all of the services sold from a revenue
21		perspective; yet keep the study at a manageable level.
22		
23		As discussed in BellSouth witness Bernard Shell's pre-filed direct testimony, the
24		per-unit revenue for each rate element was then compared to its cost. Elements
25		passing the test were marked as appropriate for inclusion, because if all of the piece

1 parts of a service pass the test, then regardless of the ultimate configuration, the total 2 service will also pass the test. Any element failing the test was marked for further 3 study in a system configuration to determine if the service as a whole would pass the test. Any service failing the configuration test was excluded from the promotion in the manner described by Mr. Shell in his testimony. Analog private line services, for 6 example, were excluded from the promotion. 7 8 If target market customer demand was not available, as was the case with the usage 9 data, state level averages were used instead. 10 COULD YOU EXPLAIN WHY BELLSOUTH CHOSE TO USE THE JUNE 11 Q. 2001 STUDY TO SUPPORT THE JANUARY KEY CUSTOMER FILING? 12 13 14 Yes. Because the differences between the Key Customer offering that had gone into 15 effect in June of 2001 and the January Key Customer offering were minor, BellSouth 16 believes that the differences would not materially affect the results of the first study. 17 18 The January Key Customer offering, for example, included five more wire centers 19 than were included in the Key Customer Promotion that had gone into effect in June 20 of 2001. This change increased the total number of small business lines located in a 21 hot wire center by less than 1%. 22 23 Additionally, the minimum monthly revenue amount decreased from \$100 in the Key 24 Customer Promotion that had gone into effect in June of 2001 to \$75 in the January 25 Key Customer offering. While this change extended the benefits of the promotion to

1		slightly smaller customers, BellSouth did not believe that it would introduce any new
2		rate elements to the analysis, and a subsequent sampling of relevant data confirmed
3		this belief.
4		
5		Finally, the Key Customer offering that had gone into effect in June of 2001 was
6		supported by data collected during the second quarter of 2001. At the time support
7		was being developed for the January Key Customer Offering, this data was still
8		current, and it was reasonable to use this data to support the January Key Customer
9		offering.
0		
11	Q.	COULD YOU EXPLAIN WHY BELLSOUTH CHOSE TO USE ONLY
2		THOSE RATE ELEMENTS PRODUCING 99.9% OF THE TOTAL
13		REVENUE INSTEAD OF ALL RATE ELEMENTS?
14		
15	A.	Yes. In Florida, a total of over 800 rate elements were identified in step one of the
16		process. Using only the rate elements that produced 99.9% of the total revenue
17		reduced the number of rate elements to be used in the analysis from over 800 to
18		208. To include the additional 600 or so rate elements would have significantly
19		increased the resources needed to study the proposal, without adding a
20		commensurate value in evaluating the impact.
21		
22	Q.	COULD YOU EXPLAIN HOW BELLSOUTH DETERMINED THE
23		CONFIGURATIONS THAT WERE USED IN THE ANALYSIS THAT
24		WITNESS BERNARD SHELL DISCUSSES IN HIS PRE-FILED DIRECT
)5		TESTIMONV?

1 A. Yes. If an individual rate element failed the margin test, the first step was to identify 2 whether the element was a stand-alone service or whether it was a component of a 3 larger service. If it was a component of a larger service, the data for the failed 4 element and all related rate elements were sent to a tariff subject matter expert for 5 evaluation. Based on the data provided, plus their knowledge of the service, the 6 tariff expert developed a system configuration representative of the target market. 7 This system configuration was then evaluated to determine if it passed the margin 8 test. 9 10 If a system configuration could not be developed from the available data, a minimum 11 service arrangement was evaluated to determine if it passed the test. These were the 12 configurations used in the analysis described in Mr. Shell's pre-filed direct testimony. 13 14 To further illustrate the process, the rate elements for the first one half mile of a 15 MegaLink local channel and for the fixed monthly rate for the interoffice channel 16 failed to cover the 25% margin. However, in the target market the average loop 17 length was 2 miles for a local channel and 15 miles for an interoffice channel. When 18 the revenues and cost from these additional elements were included, the overall 19 service covered the proposed discount. 20 21 As another illustration, the evaluation of additional outward message rate PBX trunks 22 indicated that the recurring rate element failed to cover the margin test. However, 23 message rate trunks are not sold on a stand-alone basis. The addition of the multi-24 line subscriber line charge and statewide average message rate revenue produced a 25 minimum service arrangement that did cover the proposed discount.

1	The details of each typical system configuration have been provided in witness
2	Shell's exhibit WBS-2.
3	
4	Q. DOES THIS CONCLUDE YOUR TESTIMONY?
5	
6	A. Yes.
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1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		REBUTTAL TESTIMONY SAMUEL G. MASSEY
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NOS. 020119-TP and 020578-TP
5		NOVEMBER 25, 2002
6		
7	Q.	PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
8		TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR
9		BUSINESS ADDRESS.
10		
11	A.	My name is Sam Massey. I am a Marketing Manager with BellSouth.
12		My address is 1057 Lenox Park Boulevard, Room 3D20, Atlanta
13		Georgia 30319.
14		
15	Q.	PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR BACKGROUND
16		AND EXPERIENCE.
17		
18	A.	I graduated from the Georgia Institute of Technology in Atlanta, Georgia
19		in 1987 with a Bachelor of Science degree in Industrial Management.
20		completed my Masters Degree in Business Administration in 1989 at the
21		State University of West Georgia. I worked in BellSouth's Finance and
22		Forecasting organizations from May 1998 through February 2002. In
23		February 2002, I joined the BellSouth Strategic Analysis group of
24		BellSouth's Small Business Service unit as Manager of Competitive and
25		Strategic Analysis.

2 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

A. I will rebut various aspects of the direct testimony of Joseph Gillan, Danyelle Kennedy, and Michael Gallagher, including their suggestions that: local exchange competition in Florida is "in its infancy" and BellSouth is in a position to "frustrate the emergence of competition" (Gillan at p.2, II. 3-4); BellSouth "still effectively enjoys monopoly status in its incumbent territory" (Gallagher at p. 4, II. 10-12); BellSouth is somehow using the January and June Key customer offerings to "eliminate competition from the market" (Kennedy at p. 11, II. 12-14); and the termination charges in the January and June Key Customer offerings "lock-up' customers in the coffers of the dominant provider and deter customers from freely migrating even if they find a better provider." (Gallagher at p. 16, II. 5-7).

In particular, I present BellSouth's estimate of the percentage of the total number of small business access lines in BellSouth's operating territory in Florida that are being served by BellSouth. I also explain how BellSouth prepared this estimate, and I address the number of access lines that are receiving benefits under the January and June Key Customer offerings.

Competitors in Florida are winning all types of small business customers in rapidly increasing numbers contrary to Messrs. Gillan and Gallagher's

1		suggestions otherwise. In fact, the percentage of the total number of
2		small business access lines in BellSouth's operating territory in Florida
3		that are being served by BellSouth has steadily decreased from
4		approximately 90% at the end of 1999 to approximately 71.5% in
5		September 2002. This hardly represents competition in its infancy or
6		monopoly status.
7		
8	Q.	WHAT IS BELLSOUTH'S ASSESSMENT OF THE OVERALL
9		COMPETITIVENESS OF THE SMALL BUSINESS MARKET IN
10		FLORIDA?
11		
12	A.	The market is highly competitive. Our competitors operate in a very
13		focused and targeted manner. They typically concentrate on small to
14		mid-sized businesses, and they typically offer their services in focused,
15		targeted geographic areas. In the areas in which they choose to
16		compete, our competitors are gaining significant numbers of small
17		business access lines, far from being "eliminated."
18		
19	Q.	WHAT IS THE BASIS FOR THAT STATEMENT?
20		
21	A.	Each month BellSouth uses retail information to develop an estimate of
22		the percentage of small business access lines in its operating territory in
23		Florida that BellSouth actually serves. The chart below shows this
24		percentage for the months of January 2000 through September 2002.
25		As evidenced by this chart, the percentage of these small business lines

that are served by BellSouth has fallen from an overstated estimate of 90.0% at the end of 1999 to an overstated estimate of 71.5% in September 2002. SBS is currently losing between 0.3% and 0.4% additional share points every month, which equates to roughly 3.6% to 4.8% annually. Clearly customers are able to migrate freely. I will explain why these percentages are overstated later in my testimony.

1	CHAIRMAN JABER: Is that it?
2	MS. WHITE: That's it.
3	CHAIRMAN JABER: Now, let me confirm my list of
4	witnesses with the parties. I've got next William E. Taylor,
5	and Doctor Professor Pitofsky. After that I have those two
6	witnesses left.
7	MS. WHITE: Yes, ma'am.
8	CHAIRMAN JABER: Commissioners, I am inclined to give
9	us all a break and stop right here and take these two witnesses
10	first thing tomorrow morning.
11	Commissioners, can we start at 9:00 tomorrow morning?
12	Parties?
13	MS. WHITE: That would be great.
14	CHAIRMAN JABER: Let me stop and thank you all for
15	how careful you have been with the confidential exhibits, and
16	how you all have brought copies with you, and the
17	professionalism in which you conducted today's cross
18	examination. I appreciate it and we will look forward to
19	tomorrow. Thanks a lot.
20	MS. WHITE: Thank you.
21	(The hearing adjourned at 4:30 p.m.)
22	(Transcript continues in sequence with Volume 5.)
23	
24	
25	