DOCKET NO.: 020071-WS - Application for rate increase in Marion, Orange, Pasco, Pinellas, and Seminole Counties by Utilities, Inc. of Florida.

WITNESS: **Direct Testimony of Paul J. Morrison**, Appearing on Behalf of the Staff of the Florida Public Service Commission.

DATE FILED: June 16, 2003

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DIRECT TESTIMONY OF PAUL J. MORRISON

2 Please state your name and business address.

A. Paul J. Morrison, Florida Department of Environmental Protection, 3319
4 Maguire Blvd., Suite 232, Orlando, Florida 32803.

5 Q. Please state a brief description of your educational background and 6 experience.

I received a B.S. in Biology from Florida State University in 1972. 7 Α. From 1972 to 1984, I worked for the Orange County Health Department in the 8 Environmental Health Section. I was involved with the regulation of drinking 9 water systems, restaurants, grocery stores, food processors, public swimming 10 pools and bathing beaches, health facilities, septic tanks, mobile home parks, 11 rabies control, and environmental nuisance complaints. From 1984 to present, 12 I have been working for the Florida Department of Environmental Protection 13 with the regulation of solid and industrial waste facility enforcement (1986 14 and 1987) and with the regulation of public drinking water systems in the 15 compliance and enforcement section (1984, 1985 and 1988 to present). 16

17 Q. By whom are you presently employed?

18 A. Florida Department of Environmental Protection (FDEP)

19 Q. How long have you been employed with the FDEP and in what capacity?

A. I have been employed with the FDEP since 1984 (18 years). I am an
Environmental Manager, involved with public drinking water systems monitoring
compliance and enforcement.

Q. What are your general responsibilities at the Florida Department ofEnvironmental Protection?

25 A. As an Environmental Manager, I supervise the public drinking water

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monitoring compliance and enforcement section. This involves notifying 1 2 systems of monitoring requirements, reviewing monitoring results submitted by water systems to determine if the results are in compliance with established 3 4 rule standards, notifying systems when corrective action is necessary because of unsatisfactory results, entering monitoring results into the computer 5 database, issuing and rescinding Boil Water Notices when appropriate, 6 reviewing water system malfunction reports, taking appropriate enforcement 7 action against systems not in compliance with the monitoring rules, and 8 taking and referring drinking water complaints to the appropriate County 9 Health Department for investigation under the DOH- FDEP Interagency Agreement. 10 Are you familiar with Utilities, Inc. of Florida's (utility) water 11 Q. systems in Seminole and Orange Counties, particularly the water treatment 12 systems in Seminole County, including Bear Lake, Jansen, Park Ridge, Phillips, 13 Crystal Lake, Ravenna Park, Weathersfield, Oakland Shores and Little Wekiva 14 and the water distribution systems in Orange County, including Crescent 15 Heights and Davis Shores? 16

A. Yes, for monitoring I am responsible for the Seminole County water systems. I have also reviewed the permit and enforcement files for all the systems in Seminole and Orange Counties. In addition, I have reviewed the files for the Crescent Heights and Davis Shores distribution systems in Orange County.

Q. Does the utility have any current construction permits from the FDEP forthe Seminole or Orange County systems?

A. No, except for Weathersfield. For Weathersfield there is one active DEP construction permit # WD59-0080885-003 which was issued on 3/22/00 for a main

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relocation on State Road 436. DEP issued a partial clearance for this permit
 on 7/17/00. The permit expires on 3/22/03.

Are the utility's distribution systems for the Orange County systems of 3 0. Crescent Heights and Davis Shores sufficient to serve its present customers? 4 The Orange County systems of Crescent Heights and Davis Shores 5 Α. Yes. 6 have no treatment facilities. The Crescent Heights distribution system is a consecutive system that purchases its water from the Orlando Utilities 7 8 Commission water system. The Davis Shores distribution system is a consecutive system that purchases its water from the Orange County Utilities 9 Department/Western Regional water system. 10

11 Q. Does the utility maintain the required 20 psi minimum pressure 12 throughout the distribution system for Crescent Heights and Davis Shores in 13 Orange County?

A. Yes. A review of Department files does not reveal any consumer complaints regarding low pressure. Lack of consumer complaints was used as a gauge since the Department does not have data regarding continuous monitoring of pressure in the distribution system. The consecutive system's pressure is largely dependent on the pressure provided by the system it buys its water from.

Q. Has the utility established a cross-connection control program for the
Orange County systems in accordance with Section 62-555.360, Florida
Administrative Code?

23 A. Yes.

Q. Does the finished water produced by the utility meet the State andFederal maximum contaminant levels for primary and secondary water quality

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1 | standards?

2 Yes. All of the utility's Seminole and Orange County systems meet the Α. primary and secondary quality standards. It should be noted that for the 3 Crystal Lake system, the secondary contaminant iron result for the sample 4 collected on April 11, 2000, was 0.35 milligrams per liter (mg/L). The maximum 5 contaminant level (MCL) for iron is 0.3 mg/L. This system uses Aquadene 6 polyphosphate sequestrant treatment for iron. In accordance with Rule 7 62-550.325(1), F.A.C., a community water system may, in lieu of meeting the 8 MCL for iron or manganese, sequester iron or manganese using polyphosphates 9 when the maximum concentration of iron plus manganese does not exceed 1.0 10 The level of manganese for the Crystal Lake system of 0.019 mg/L on 11 mg/L. 12 April 11, 2000, plus 0.35 mg/l of iron equals 0.369 mg/L, which does not exceed 1.0 mg/L. Therefore, Crystal Lake is in compliance with the rules for 13 iron. For the Phillips water system, the secondary contaminant iron result 14 for the sample collected on April 11, 2000, was 0.62 mg/L. This system also 15 uses Aquadene polyphosphate sequestrant treatment for iron. The level for 16 manganese for the Phillips system of 0.012 mg/L on April 11, 2000, plus 0.62 17 mg/l of iron equals 0.632 mg/L, which does not exceed 1.0 mg/L. Therefore, 18 the Phillips system is in compliance with the rules for iron. As mentioned 19 previously, Crescent Heights and Davis Shores are consecutive systems. These 20 systems receive their water from other providers. The Crescent Heights system 21 is required to test for bacteriologicals, asbestos, and lead and copper only. 22 The Davis Shores system is required to test for bacteriologicals and lead and 23 copper only. The Crescent Heights and Davis Shores systems meet the maximum 24 contaminant levels for those contaminants. 25 I

1 | Q. Does this include the lead and copper rule?

2 A. Yes, for all systems.

3 Q. Has the Utility's compliance with the lead and copper rule resulted in4 a lessening of the monitoring requirements?

5 Yes, for the Seminole County systems of Bear Lake, Jansen, Park Ridge, Α. Phillips, Crystal Lake, Oakland Shores, Ravenna Park, and Weathersfield and 6 7 the Orange County systems of Crescent Heights and Davis Shores. These systems are on reduced monitoring. Monitoring must be done every 3 years during the 8 months of June, July, August or September. Although the Lead and copper 9 sample results for the Little Wekiva system collected on 6/13/02 were below 10 the action level for both lead and copper, of the five required samples 11 collected, only three met the first draw tap sampling requirement of water 12 standing motionless in the plumbing system for at least six hours. As a 13 result of eliminating two sites which had samples collected in less than six 14 hours, a monitoring violation was created since an insufficient number of 15 samples were collected and submitted during the June-September 2002 monitoring 16 period. However, the number submitted shows that an effort was made to comply 17 with the lead and copper rule. As a result of this monitoring violation for 18 Little Wekiva, five additional lead and copper samples must be collected in 19 June 2003. 20

Q. Does the utility monitor for the volatile organic contaminants (VOCs)listed in Section 62-550.515, Florida Administrative Code?

A. Yes, for all of the Seminole County systems. The Utility's Orange
County consecutive water systems, Crescent Heights and Davis Shores, are not
required to test for the VOCs.

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Q. Does the utility monitor for the synthetic organic contaminants (SOCs)
 2 listed in Section 62-550.516, Florida Administrative Code?

A. Yes, for all the Seminole County systems, except for dioxin which has
a statewide waiver for monitoring unless the water system is a surface water
system or is a system that has been determined to be under the direct
influence of surface water. The Seminole County systems are neither of those.
The utility's Orange County systems, Crescent Heights and Davis Shores are
consecutive water systems, which are not required to test for the SOCs.

9 Q. Do recent chemical analyses of raw and finished water, when compared to 10 DEP regulations, suggest the need for additional treatment for any of the 11 systems?

12 A. No.

Q. For the Orange County distribution systems of Crescent Heights and Davis
Shores, does the utility maintain the required chlorine residual or its
equivalent throughout the distribution system?

16 A. Yes. The chlorine residual is dependent on the chlorine provided by the17 system it buys its water from.

Q. Are the Orange County distribution systems of Crescent Heights and Davis
Shores in compliance with all the other provisions of Title 62, Florida
Administrative Code, not previously mentioned?

21 A. Yes.

Q. Have the utility's Seminole or Orange County systems been the subjectof any FDEP enforcement action within the past two years?

24 A. No.

25 Q. Do you have anything further to add?

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for rate increase in Marion, Orange, Pasco, Pinellas, and Seminole Counties by Utilities, Inc. of Florida. DOCKET NO. 020071-WS FILED: June 16, 2003

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing Direct Testimony of Paul J. Morrison has been furnished to Martin S. Friedman, Esquire, Rose, Sundstrom & Bentley, LLP, 600 S. North Lake Blvd., Ste. 160, Altamonte Springs, Florida 32701, and Stephen Burgess, Esquire, Office of Public Counsel, c/o The Florida Legislature, 111 W. Madison St., Room 812, Tallahassee, Florida 32399-1400, by U.S. Mail, this 16th day of June.

ROSANNE GERVASI, SENIOR ATTORNEY

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