| 1 | | BELLSOUTH TELECOMMUNICATIONS, INC. |
|----|----|--|
| 2 | | REBUTTAL TESTIMONY OF JOHN A. RUSCILLI |
| 3 | | BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION |
| 4 | | DOCKET NO. 030137-TP |
| 5 | | JUNE 25, 2003 |
| 6 | | |
| 7 | Q. | PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH |
| 8 | | TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR |
| 9 | | BUSINESS ADDRESS. |
| 10 | | |
| 11 | A. | My name is John A. Ruscilli. I am employed by BellSouth as Senior Director |
| 12 | | - Policy Implementation and Regulatory Compliance for the nine-state |
| 13 | | BellSouth region. My business address is 675 West Peachtree Street, Atlanta, |
| 14 | | Georgia 30375. |
| 15 | | |
| 16 | Q. | HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS PROCEEDING? |
| 17 | | |
| 18 | A. | Yes, I filed direct testimony in this proceeding on May 19, 2003. |
| 19 | | |
| 20 | Q. | WHAT IS THE PURPOSE OF YOUR TESTIMONY? |
| 21 | | |
| 22 | A. | The purpose of my testimony is to rebut portions of the direct testimony of |
| 23 | | ITC^DeltaCom ("DeltaCom") witnesses Mary Conquest, Steve Brownworth, |
| 24 | | Jerry Watts and Don Wood filed in this proceeding on May 19, 2003. Due to |
| 25 | | continued negotiations between the parties, DeltaCom and BellSouth have |

•

.

DORUMENT MINISCONT U 5680 UUI 25 5 FPSC-COMMUNICATION CLERK reached agreement on several additional issues. Issues resolved since my
 direct testimony was filed on May 19, 2003 are Issue Nos. 24, 27, 39-42, 51,
 53(b), 54-55 and 65(b). Should these issues not be resolved, BellSouth
 reserves its right to file supplemental testimony.

- 6 Issue 1: Term of the Agreement (GTC Section 2.1; 2.3-2.6)
- 7 (a) Should the new interconnection agreement provide that the parties 8 continue to operate under that Agreement or under BellSouth's Standard 9 Interconnection Agreement pending the determination of the 10 Commission's ruling in any future arbitration?
- (b) What should be the length of the term of the agreement resulting from
 this arbitration?
- 13

5

- 14 Q. DOES THE FACT THAT THE NEW AGREEMENT BECOMES
 15 EFFECTIVE ON THE DATE THAT IT IS SIGNED BY THE PARTIES
 16 ALLEVIATE MR. WATTS' CLAIMS (PAGES 9-11) THAT A THREE17 YEAR CONTRACT IS INEFFICIENT?
- 18

19 Α. Yes. Mr. Watts' concern that "the timing of regulatory orders and on going 20 disputes between the parties" (page 10) would cause the term of the agreement to be shorted is without merit. As discussed above, under BellSouth's 21 22 proposed language, the three-year term would not begin until after the new agreement is executed by the parties, which would be after the issuance of the 23 Commission's ruling in this proceeding. Any delays in the issuance of the 24 25 final ruling would not impact the term of the agreement.

- Issue 25: Provision of ADSL where DeltaCom is the UNE-P Local Provider
 (Attachment 2 Section 8.4): Should BellSouth continue providing the enduser ADSL service where DeltaCom provides UNE-P local service to that
 same end-user on the same line?
- 6

1

7 Q. DELTACOM'S WITNESS MARY CONQUEST ALLEGES THAT
8 BELLSOUTH'S DSL POLICY CONSTITUTES AN ANTI-COMPETITIVE
9 TYING ARRANGEMENT (PAGES 6-8). PLEASE RESPOND.

10

11 First, as I explained in my direct testimony, the FCC has rejected arguments А. 12 that BellSouth's DSL policy is anticompetitive, including the argument that 13 BellSouth's DSL policy constitutes an unlawful tying arrangement. Beyond 14 that, DeltaCom's claim that BellSouth's policy of discontinuing its ADSL 15 service to customers who migrate to CLECs for voice service constitutes a 16 tying arrangement makes no sense. As I understand it, tying is a form of 17 monopoly leveraging in which market power in one market (A) is leveraged to 18 give competitive advantage in a more competitive market (B). Generally, a 19 tying arrangement is an agreement by a party to sell one product but only on 20 the condition that the buyer also purchases a different (or tied) product, or at 21 least agrees that he will not purchase that product from any other supplier. The 22 mechanics are simple: a monopoly supplier of a less competitive service, 23 service A, refuses to supply that service by itself and requires customers to also 24 purchase service B, for which it faces more competition.

25

What DeltaCom is arguing is just the opposite: it is arguing that BellSouth is requiring customers of its <u>more</u> competitive service (DSL) to also purchase its <u>less</u> competitive service (basic exchange voice service). This is the opposite of an anti-competitive tying arrangement. Given the definition of tying and the realities of the broadband market (that customers have multiple choices for broadband service providers), a tying argument makes no sense in this instance.

8

9 Q. YOU MENTIONED THAT CUSTOMERS HAVE MULTIPLE CHOICES 10 FOR BROADBAND SERVICE PROVIDERS. CAN YOU PROVIDE ANY 11 SUPPORT FOR THAT STATEMENT?

12

19

A. Yes. In addition to BellSouth, customers have a choice among DSL providers.
For example, MCI recently began offering DSL service to its UNE-P
customers. As reflected on its website (mci.com), MCI offers customers
"Neighborhood HiSpeed," which utilizes DSL technology and is designed for
customers "who want unlimited local, long distance calling and high speed
Internet access, plus 5 features – for one low monthly price on one bill."

Furthermore, DSL technology is *not* the only technology that supports the provision of broadband data services to consumers. Instead, it is merely one such technology. Other technologies that support the provision of broadband

data services to end users include wireless, cable modem, and satellite.¹ 1 2 Moreover, DSL is not even the leading technology that supports the provision 3 of broadband data services to consumers. As the FCC has noted, cable modem technology -- not DSL -- is leading the way in the provision of broadband 4 5 service to consumers. In February 2002, for instance, the FCC stated that "[i]n the broadband arena, the competition between cable and telephone companies 6 7 is particularly pronounced, with cable modem platforms enjoying an early lead in deployment."² An end user who wants broadband services, therefore, can 8 9 choose among many different technologies and many different service 10 providers.

11

12 Q. MS. CONQUEST ALLEGES ON PAGE 6 THAT BELLSOUTH'S DSL
13 POLICY FORCES A COMPETITOR TO ENTER TWO MARKETS. IS
14 THAT A VALID COMPLAINT?

15

A. No. BellSouth is not forcing DeltaCom to provide its own service for DSL and
 voice service. If DeltaCom wants to serve voice customers who desire DSL
 service, it can resell BellSouth's voice service with BellSouth FastAccess
 service, it can purchase DSL from another data provider, or it can provide DSL

¹ See In the Matter of Inquiry concerning High-Speed access to the Internet over Cable and Other Facilities, FCC Order No. 0-355 at ¶43 (September 28, 2000) ("High-speed services are provided using a variety of public and private networks that rely on different network architectures and transmission paths including wireline, wireless, satellite, broadcast, and unlicensed spectrum technologies.").

² Third Report, In the Matter of Inquiry Concerning the Deployment of Advanced Telecommunications Capability to All Americans in a Reasonable and Timely Fashion, and Possible Steps to Accelerate Such Deployment Pursuant to Section 706 of the Telecommunications Act of 1996, FCC Order No. 02-33 at ¶37 (February 6, 2002)(emphasis added).

- service itself. Thus, DeltaCom has several options available from which to
 choose.
- 3

Q. MS. CONQUEST STATES AT P. 7 THAT "TYING ARRANGEMENTS ALLOW A MONOPOLY TO "CHERRY PICK" THE MOST ATTRACTIVE CUSTOMERS FROM THE MASS MARKET." IS THAT TRUE?

7

8 A. No. First, as explained above, BellSouth's DSL policy is not an anti-9 competitive tying arrangement. Second, as of April 2003, BellSouth makes its 10 DSL service available in 191 central offices out of a total of 197 central offices 11 in Florida, or available in 97 percent of BellSouth's Florida central offices. 12 However, to date, approximately 6 percent of BellSouth Florida residential and 13 business customers subscribe to BellSouth FastAccess service. If anyone is to be accused of "cherry picking", it should be DeltaCom. There are 94 percent 14 15 of BellSouth's Florida customers who do not currently subscribe to 16 BellSouth's FastAccess service; however, DeltaCom insists that it is 17 disadvantaged if it cannot target the small percent of BellSouth's customers 18 who are current DSL subscribers.

19

20 Q. ON PAGE 7, MS. CONQUEST STATES THAT BELLSOUTH'S DSL
21 POLICY "PREVENTS CONSUMERS FROM OBTAINING THE VOICE
22 PROVIDER OF THEIR OWN CHOOSING." DO YOU AGREE?

23

A. Certainly not. There are nearly 150 CLECs providing service to approximately
1,433,000 lines, or 20 percent of the total lines in Florida (nearly 13 percent

1 residential and 33 percent business). As this Commission and the FCC found 2 in BellSouth's 271 proceedings, there is undisputed evidence of local service 3 competition in Florida. Further, if DeltaCom chooses not to provide DSL 4 service itself, by reselling BellSouth's DSL service, or by purchasing DSL 5 service from a data provider, the customer can purchase DSL service from a 6 number of cable providers. To state that BellSouth's policy prevents a 7 customer's choice of local service provider is definitely not true. 8 9 Q. ON PAGE 8, MS. CONQUEST CITES TWO COMMISSIONS (LOUISIANA 10 AND KENTUCKY) THAT HAVE RULED AGAINST BELLSOUTH ON 11 THIS ISSUE. PLEASE RESPOND. 12 13 A. In Docket No. R-26173, the Louisiana Public Service Commission ("LPSC") 14 issued its order on April 4, 2003, clarifying its January 24, 2003 Order. The 15 LPSC orders require BellSouth to continue to provide wholesale and retail 16 DSL service to customers who migrate to a CLEC for voice service over UNE-17 P. Where a customer of a CLEC subsequently chooses to receive BellSouth's 18 wholesale or retail DSL service, BellSouth must provide the service. 19 However, pursuant to the order, BellSouth filed a proposal on May 1, 2003 to 20 offer BellSouth's DSL service in such an instance over a separate line. On 21 May 16, 2003, BellSouth filed an appeal of the LPSC's order in the U.S. 22 District Court. 23

The Kentucky Public Service Commission ("KPSC") issued orders in the Cinergy Arbitration Case No. 2001-432 as follows: July 12, 2002 (Arbitration

Decision) and April 28, 2003 (Order Approving Agreement Language). BellSouth is required to provide wholesale DSL transport service (not retail *FastAccess*) to a Network Service Provider ("NSP") who serves, or desires to serve, an end-user that receives UNE-P based voice services from Cinergy. This requirement is not limited to migrating customers. On May 9, 2003, BellSouth filed an appeal of the KPSC's Cinergy orders in the U.S. District Court.

8

9 Further, this Commission has issued two orders, both different from the 10 Kentucky and Louisiana orders discussed above. In the Florida FDN 11 Arbitration (Docket No. 010098-TP) the FPSC required BellSouth to continue 12 providing its retail BellSouth FastAccess® Service ("Fast Access") for 13 customers who migrate to CLECs for voice service over UNE loops. BellSouth's Agreement Language, accepted by FDN, allows BellSouth to 14 15 provide FastAccess over a separate stand-alone loop, installed on the 16 customer's premises. In the Supra Arbitration (Docket No. 001305-TP), the 17 FPSC ordered BellSouth to continue to provide its FastAccess service to a 18 customer migrating to Supra's voice service over UNE-P. BellSouth has 19 appealed that order to the United States District Court. In addition, Supra has 20 filed a Complaint with the FPSC regarding BellSouth's compliance with the 21 FPSC orders using a separate stand-alone loop (as in FDN); that complaint is 22 pending before the FPSC.

23

Q. HAVE ANY COMMISSIONS IN BELLSOUTH'S REGION FOUND IN
FAVOR OF BELLSOUTH ON THIS ISSUE?

| 1 | | |
|--|----|--|
| 2 | A. | Yes. There are two states that have addressed this issue and have ruled that |
| 3 | | BellSouth is not required to provide DSL service to an end user receiving voice |
| 4 | | service from a CLEC: (1) The North Carolina Utilities Commission |
| 5 | | ("NCUC") considered this issue in BellSouth's 271 case. In the NCUC's |
| 6 | | Consultative Opinion to the FCC in BellSouth's 271 Application for Alabama, |
| 7 | | Kentucky, Mississippi, North Carolina and South Carolina, WC Docket No. |
| 8 | | 01-150, filed July 9, 2002, at p. 204, it found: "[T]he incumbent LEC has no |
| 9 | | obligation to provide DSL service over the competitive LEC's leased |
| 10 | | facilities." (2) The South Carolina Public Service Commission ("SCPSC") |
| 11 | | issued an Order in Docket No. 2001-19-C on April 3, 2001 in the IDS |
| 12 | | Arbitration case, which stated (at page 29): |
| 13 14 15 16 17 18 19 20 21 | | Clearly, the FCC has not required an incumbent LEC to provide xDSL service to a particular end user when the incumbent LEC is no longer providing voice service to that end user. IDS's contention that this practice is anticompetitive is therefore not persuasive when BellSouth is acting in accordance with the express language of the FCC's most recent Order on the subject. |
| 22 | Q. | ON PAGE 9, MS. CONQUEST STATES THAT BELLSOUTH'S POLICY |
| 23 | | HAS IMPACTED DELTACOM'S CUSTOMERS. PLEASE RESPOND. |
| 24 | | |
| 25 | A. | First, the evidence that Ms. Conquest provides is a letter sent from BellSouth |
| 26 | | to DeltaCom in June 2001, regarding the accidental provisioning of DSL on |
| 27 | | DeltaCom's UNE-P lines. It is interesting to note that there were only 14 |
| 28 | | DeltaCom customers throughout BellSouth's region in 2001 who were |

•

impacted by BellSouth's notice to disconnect DSL service, and none of those
 DeltaCom customers were in Florida.

Secondly, it is not solely BellSouth's policy that results in customer impact.
Indeed, it is DeltaCom's policy of not providing DSL service (either its own or
from another DSL provider), in spite of the variety of choices available that
results in this type of customer impact.

8

3

9 BellSouth's approach is simply to offer a customer an overlay DSL service to 10 meet that customer's voice and broadband needs. Customers choose products 11 and providers based on the best fit for their needs. It seems that Ms. Conquest 12 feels that any competitor that offers a better product is trying to keep the 13 market for itself. A more appropriate view is that providers of products in a 14 free marketplace should be able to differentiate their offerings to encourage 15 customers to buy them.

16

17 As an example, Cadillac is known for its luxury. Mercedes-Benz is known for its reliability and durability. Volkswagen is known for its lower price and fuel 18 19 efficiency. Customers would probably prefer to have a car built with the 20 durability of a Benz, the luxurious appointments of a Cadillac, at a 21 Volkswagen price and fuel economy. However, to my knowledge, such a 22 vehicle does not exist; so customers must make choices that best fit their 23 The same is true in the telecommunications market in Florida. needs. 24 DeltaCom offers its own variety of local, long distance, and enhanced services. 25 DeltaCom's service area includes service in at least three states beyond

BellSouth's territory. BellSouth and DeltaCom both differentiate their service
 offerings to appeal to the customer markets in their targeted territories.
 BellSouth currently offers its customers the opportunity to purchase
 FastAccess as an overlay to voice service (regardless of whether the voice
 provider is BellSouth or a CLEC reselling BellSouth's local exchange service).

7 Consumers can choose which arrangement best suits their needs. For some 8 consumers, it appears that DeltaCom's packages of services are more 9 attractive. For other customers, BellSouth's FastAccess may be more 10 important. This is consistent with free market choice, and there is nothing evil 11 in allowing customers to have different choices. In DeltaCom's world of 12 competition, if BellSouth develops a better product or service for consumers, 13 BellSouth must make that choice available for all consumers, including those 14 served by BellSouth's competitors. In a sense, DeltaCom is recommending 15 that all telecommunications services are commodity products provided by and 16 subsidized by BellSouth that should be available to all players, except that 17 DeltaCom gets to provide the product only to the customers it chooses to serve 18 at the most profitable levels.

19

6

20Issue 47: Should BellSouth be required to Compensate ITC^DeltaCom when21BellSouth collocates in ITC^DeltaCom collocation space? If so, should the22same rates, terms and conditions apply to BellSouth that BellSouth applies to23DeltaCom?

24

25 Q. ON PAGES 40-41 OF DELTACOM WITNESS BROWNWORTH'S

1 PREFILED TESTIMONY, MR. BROWNWORTH STATES THAT THIS 2 WAS AN ISSUE IN DELTACOM'S LAST ARBITRATION WITH 3 BELLSOUTH AND THAT "BELLSOUTH AGREED TO OPERATE 4 UNDER THE SAME RATES, TERMS AND CONDITIONS WHEN 5 BELLSOUTH USED ITC^DELTACOM SPACE." IS THIS STATEMENT 6 CORRECT?

7

8 A. Yes. In Florida Docket No. 990750-TP, which was the last arbitration between 9 BellSouth and DeltaCom, BellSouth did sign a collocation agreement with 10 DeltaCom to settle this issue. BellSouth did so because it believed there to be 11 no harm in signing an agreement, since BellSouth had no intention of electing 12 to collocate its equipment, as this term is defined by the Act, in a DeltaCom 13 central office for the purposes of interconnection or access to UNEs.³ 14 Therefore, BellSouth believed that it would suffer no harm in its signing of this 15 agreement.

16

BellSouth has not collocated its equipment at a DeltaCom Point of Presence ("POP") location or any other location for the sole purpose of interconnecting with DeltaCom's network or accessing Unbundled Network Elements ("UNEs") in the provision of a telecommunications service to the end users located in DeltaCom's franchised serving area; nor does BellSouth intend to do

³ The Telecommunications Act of 1996 defines the term "collocation" in Section 251, Interconnection, Section (c) (6) as: "The duty to provide, on rates, terms, and conditions that are just, reasonable, and nondiscriminatory, for physical collocation of equipment necessary for interconnection or access to unbundled network elements at the premises of the local exchange carrier, except that the carrier may provide for virtual collocation if the local exchange carrier demonstrates to the State Commission that physical collocation is not practical for technical reasons or because of space limitations."

so.

2

1

3 What BellSouth has actually installed at various POPs in Florida is equipment 4 that is being used to provision Special and Switched Access Services ordered 5 by DeltaCom and/or DeltaCom's end user customers at various POP locations. 6 This equipment provides DeltaCom with dedicated LightGate® services and 7 base-line services at these POP locations, which are then used by DeltaCom to 8 provide its end users with particular services. This equipment is not being 9 used for collocation purposes. In addition to this equipment, BellSouth has 10 installed additional equipment in certain locations which utilize excess 11 capacity on existing BellSouth terminals to exchange local traffic with 12 DeltaCom.

13

14 Q. WHAT IS BELLSOUTH'S PROPOSAL TO DELTACOM ON THIS ISSUE?

15

16 For any POPs or other DeltaCom locations that are established after the A. 17 effective date of the new interconnection agreement ("future sites"), BellSouth 18 will agree to pay mutually negotiated collocation charges for BellSouth 19 equipment located and used solely for the purposes of delivery of BellSouth's 20 originated local interconnection traffic if BellSouth voluntarily requests to 21 place a POI for BellSouth's originated local interconnection traffic (reciprocal 22 traffic) in a particular POP or other DeltaCom location. However, currently 23 existing POPs and any other locations in which BellSouth has placed 24 equipment, including any augments to the equipment already placed at these 25 sites, would continue to be grandfathered and exempt from any present and

1

future collocation charges and other requirements.

2

If DeltaCom requests that the DeltaCom POP or another location be designated 3 as the POI for DeltaCom's originating traffic and where BellSouth must place 4 5 equipment in order to receive this traffic, the POP or other location will NOT 6 be deemed to be a location at which BellSouth has voluntarily chosen to place 7 a POI for BellSouth's originated local interconnection traffic and BellSouth 8 will not agree to compensate DeltaCom for such collocation. Further, if 9 DeltaCom chooses the POI for both Parties' originated traffic and DeltaCom 10 chooses to have the POI for BellSouth's originated traffic at a DeltaCom POP 11 or other location, then such POP or other location will NOT be deemed as a 12 location at which BellSouth has voluntarily chosen to place a POI for BellSouth's originated local interconnection traffic and BellSouth will not 13 14 agree to compensate DeltaCom for such collocation.

15

16 Issue 60: Deposits (Attachment 7 - Section 1.11):

17 (a) Should the deposit language be reciprocal?

18 (b) Must a party return a deposit after generating a good payment history?

19

Q. MR. WATTS, ON PAGES 32-36, ARGUES THAT BELLSOUTH IS
UNJUSTIFIED IN MAINTAINING DELTACOM'S DEPOSIT IN THE
EVENT OF GOOD PAYMENT HISTORY BECAUSE "BELLSOUTH
FACES VERY LOW AGGREGATE FINANCIAL RISK FROM ITS
OBLIGATION TO PROVIDE WHOLESALE SERVICES – ESPECIALLY
WHEN COMPARED WITH TELECOMMUNICATIONS SERVICE

PROVIDERS WITH LESS MARKET POWER." WHAT IS YOUR
 RESPONSE?

3

4 A. Over the last 2 years BellSouth has had a number of very large customers that 5 were paying current up until the day they filed bankruptcy. Payment history is 6 an indication of how a customer performed in the past and not how it will 7 perform in the future. A compilation of data including how the debtor pays 8 other suppliers, management history, company history, financial information, 9 bond rating, (indicates the companies ability to obtain financing), all help paint 10 a picture of how a company will perform in the future. In the event a CLEC 11 fails to pay (after maintaining a good payment history or otherwise) BellSouth 12 is faced with a lengthy process prior to disconnection of the service. In 13 addition to the month for which the CLEC did not pay, BellSouth may be 14 required to provide an additional month (or more) of service while notices are 15 being given and the disconnection process is taking place, resulting in more 16 than two months of outstanding debt, even if the CLEC has paid timely prior to 17 that point.

18

19 Q. ON PAGE 33, MR. WATTS DESCRIBES BELLSOUTH'S
20 UNCOLLECTIBLE PERCENTS FOR 2000 AND 2001 AS "EXTREMELY
21 LOW." PLEASE COMMENT.

22

A. Mr. Watts uses the year 2000 and 2001 ARMIS data from BellSouth
Telecommunications' (BST's) 43-04 Report to argue that BellSouth has
"exaggerated its exposure from its obligation to wholesale services as a

common carrier." However, the 2000 and 2001 data do not display the full
 extent of the economic downturn. When the 2002 ARMIS data is added to the
 comparison, it shows a dramatic increase over the 2001 uncollectibles levels,
 as shown in the table below:

BST Interstate Special Access Uncollectibles Ratios ARMIS Report 43-04

| (\$000) | 2002 | 2001 | 2000 |
|--|-------------|-------------|-------------|
| Interstate Special Access Revenue | \$2,005,943 | \$1,831,143 | \$1,217,326 |
| Interstate Special Access Uncollectibles | \$52,025 | \$11,416 | \$1,578 |
| Uncollectible Ratio | 2.59% | 0.62% | 0.13% |

BST Total Interstate Access Uncollectibles Ratios ARMIS Report 43-04

| (\$000) | 2002 | 2001 | 2000 |
|-----------------------------------|-------------|-------------|-------------|
| Interstate Network Access Revenue | \$4,537,767 | \$4,491,131 | \$4,086,188 |
| Interstate Access Uncollectibles | \$ 107,623 | \$67,982 | \$31,189 |
| Uncollectible Ratio | 2.37% | 1.51% | 0.76% |

BST Total Regulated Uncollectibles Ratios ARMIS Report 43-03

| (\$000) | 2002 | 2001 | 2000 |
|--------------------------------|--------------|--------------|--------------|
| Total Regulated Revenue | \$16,888,867 | \$17,616,004 | \$16,965,995 |
| Total Regulated Uncollectibles | \$377,812 | \$322,578 | \$159,381 |
| Uncollectible Ratio | 2.24`% | 1.83% | 0.94% |

Furthermore, even looking at an additional year of uncollectibles does not show the whole picture. In addition to uncollectibles reported in ARMIS for 2002, BellSouth recognized as revenue reductions \$231.8 million related to certain customer specific receivables for which collectibility was not reasonably assured.

6

Q. FURTHER, ON PAGE 36, MR. WATTS STATES, "IT IS COMPELLING
THAT THE FCC CONSIDERED AND REJECTED SIMILAR REQUESTS
FROM BELLSOUTH ONLY FIVE MONTHS AGO." PLEASE COMMENT.

10

A. Mr. Watts cites the FCC's Policy Statement In the Matter of Verizon Petition for Emergency Declaratory and Other Relief, WC Docket No. 02-202, Policy
Statement, Rel. December 23, 2002. Verizon filed specific revisions to its interstate access tariffs seeking to broaden its discretion to require security deposits and advance payments, and to shorten the notice period required before it may take action against customers who are not paying their interstate access bills on time. The FCC concluded (p. 14),

19We do not believe that broadly crafted measures applicable20to all customers, such as additional deposits, are necessary21to strike the balance between the interests of incumbent22LECs and their customers. ... We believe that narrower23protections such as accelerated and advanced billing24would be more likely to satisfy statutory standards.

25

18

Therefore, although the FCC did not agree to the "broadly crafted" tariff changes requested by Verizon and other ILECs, it recognized that narrower

| 1 | | protections, including shortened intervals for discontinuance of service may be |
|----|-------|---|
| 2 | | appropriate. The problem is that, from experience negotiating with CLECs, |
| 3 | | they want more time, not less time; so, that would not help protect the ILECs, |
| 4 | | even though the FCC may approve such a provision in an FCC tariff. |
| 5 | | |
| 6 | Issue | 62: Limitation on Back Billing (Attachment 7 – Section 3.5): Should there be |
| 7 | | a limit on the parties' ability to back-bill for undercharges? If so, what |
| 8 | | should be the time limit? |
| 9 | | |
| 10 | Q. | PLEASE COMMENT ON DELTACOM'S PROPOSAL ON PAGE 39 OF |
| 11 | | MR. WATTS' TESTIMONY THAT BACK BILLING BE LIMITED TO 90 |
| 12 | | DAYS. |
| 13 | | |
| 14 | A. | DeltaCom's proposal is nonsensical and impractical. Due to the complexity of |
| 15 | | BellSouth's billing systems, 90 days is not a sufficient amount of time for the |
| 16 | | retrieval of billing data and records and any system programming to |
| 17 | | substantiate and support the back billing of under billed charges. While |
| 18 | | BellSouth strives to bill incurred charges in a timely manner, it should not be |
| 19 | | forced to limit back billing to 90 days. |
| 20 | | |
| 21 | Q. | MR. WATTS, AT PAGES 39-40, CLAIMS THAT BELLSOUTH'S |
| 22 | | BACKBILLING OF DUF RECORDS UP TO THREE YEARS HAS |
| 23 | | JEOPARDIZED DELTACOM'S ABILITY TO COMPETE. WHAT IS |
| 24 | | YOUR RESPONSE? |
| 25 | | |

.

•

| 1 | A. | In the case of DUF records, BellSouth has been providing DeltaCom with |
|--|----------|--|
| 2 | | ADUF records for the last three years, but did not bill the per ADUF record |
| 3 | | charge as set forth in their Interconnection Agreement for the period February |
| 4 | | 2000 to November 2001. DeltaCom, therefore, has had the records necessary |
| 5 | | to bill other carriers for the originating and terminating messages reported by |
| 6 | | ADUF. If DeltaCom has not billed the other carriers, that is not BellSouth's |
| 7 | | fault. As a matter of fact, DeltaCom has either billed, or has had the |
| 8 | | opportunity to bill, the other carriers for three years without having to pay |
| 9 | | BellSouth for providing the ADUF records. |
| 10 | | |
| 11 | Issue | 64: ADUF: What terms and conditions should apply to the provision of |
| 12 | | ADUF records? |
| | | |
| 13 | | |
| 13 14 | Q. | WHAT IS ADUF? |
| | Q. | WHAT IS ADUF? |
| 14 | Q. A. | WHAT IS ADUF? ADUF stands for Access Daily Usage File. |
| 14 15 | | |
| 14 15 16 | | |
| 14 15 16 17 | A. | ADUF stands for Access Daily Usage File. |
| 14 15 16 17 18 | A. | ADUF stands for Access Daily Usage File. |
| 14 15 16 17 18 19 | A. Q. | ADUF stands for Access Daily Usage File. HOW DOES A CLEC USE AN ADUF? |
| 14 15 16 17 18 19 20 | A. Q. | ADUF stands for Access Daily Usage File. HOW DOES A CLEC USE AN ADUF? ADUF provides the CLEC with records for billing interstate and intrastate |
| 14 15 16 17 18 19 20 21 | A. Q. | ADUF stands for Access Daily Usage File. HOW DOES A CLEC USE AN ADUF? ADUF provides the CLEC with records for billing interstate and intrastate access charges. ADUF records enable DeltaCom to bill other carriers for |

.

.

Q. ON PAGE 9, MS. CONQUEST CONTENDS THAT DELTACOM SHOULD
 NOT BE BILLED FOR ADUF RECORDS ASSOCIATED WITH LOCAL
 CALLS. PLEASE DESCRIBE UNDER WHAT CIRCUMSTANCES
 LOCAL CALLS WOULD BE INCLUDED IN ADUF RECORDS.

5

6 ADUF records will be generated in those circumstances when a DeltaCom end A. user served by an unbundled port places a call using an access code (i.e., 7 8 1010XXX) to an end user within the designated local calling area. In this 9 situation, the call is recorded as an access call - the location of the terminating end user has no bearing on the generation of the record. Another example of 10 11 an ADUF record being generated is when a facility-based CLEC (or ICO or wireless carrier) end user calls a DeltaCom end user served by an unbundled 12 port within the designated local calling area. Again, in this situation, the call is 13 recorded as an access call - the location of the terminating end user has no 14 15 bearing on the generation of the record. DeltaCom is asking BellSouth to generate a custom report for it, excluding local calls and/or duplicate calls. 16 BellSouth does not agree to provide custom reports for each CLEC. The 17 reports are generated on the same basis for all CLECs, and are consistent with 18 19 such reports provided by other ILECs.

20

21 Q. DOES DELTACOM CLAIM THAT BELLSOUTH'S ADUF CONTAINS22 RECORDS THAT ARE NOT BILLABLE?

23

A. Yes. BellSouth's understanding is that DeltaCom contends the ADUF records
that BellSouth is sending DeltaCom are not "billable". The ADUF records that

| 1 | | BellSouth provides are capable of being billed, provided DeltaCom has | |
|---|---------------|---|--|
| 2 | | established billing arrangements with these other carriers. | |
| 3 | | | |
| 4 | Q. | DOES THIS CONCLUDE YOUR TESTIMONY? | |
| 5 | | | |
| 6 | A. | Yes. | |
| 7 | | | |
| 8 | DOCs # 490015 | | |
| | | | |