

ORIGINAL



Susan S. Masterton  
Attorney

Law/External Affairs  
Post Office Box 2214  
1313 Blair Stone Road  
Tallahassee, FL 32316-2214  
Mailstop FLTLH00107  
Voice 850 599 1560  
Fax 850 878 0777  
susan.masterton@mail.sprint.com

Enclosure

September 26, 2003

Ms. Blanca S. Bayó, Director  
Division of the Commission Clerk  
& Administrative Services  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, FL 32399-0850

Re: Docket No. 981834-TP & 990321-TP

Dear Ms. Bayó:

Enclosed for filing on behalf of Sprint are the original and 15 copies of the following:

- 09288-03 1. Surrebuttal Testimony of Jimmy R. Davis and, Non-Proprietary Exhibits JRD-3 through JRD-10
- 09289-03 2. Non-Proprietary Surrebuttal Testimony of Randy G. Farrar, including Non-Proprietary Exhibits RGF-1 & RGF-2.
- 09290-03 3. Sprint's Requests for Confidential Classification.

In addition, pursuant to staff's direction, Sprint is filing the following:

- 09292-03 4. Two redacted hard copies of revised Exhibit JRD-2 and one CD-ROM containing the redacted Exhibit JRD-2.

Copies are being served on the parties in this docket via US mail.

Please acknowledge receipt of this filing by stamping and initialing a copy of this letter and returning same to the courier. If you have any questions, please do not hesitate to call me at 850/599-1560.

Sincerely,

Susan S. Masterton

RECEIVED 11:50  
SEP 26 PM 4:53  
COMMISSION  
CLERK

RECEIVED & FILED

FPSC-BUREAU OF RECORDS

AUS  
CAF  
DMF  
COM  
CTP  
EDR  
GOL  
OPC  
MMS  
SEC  
OTH

**CERTIFICATE OF SERVICE  
DOCKET NO. 981834-TP & 990321-TP**

I HEREBY CERTIFY that a true and correct copy of the foregoing was served by electronic mail & U.S. mail this 26th day of September, 2003 to the following:

Adam Teitzman, Esq.  
Jason Rojas, Esq.  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399-0870

AT&T Communications of the  
Southern States, Inc.  
Tracy W. Hatch  
101 North Monroe Street, Suite 700  
Tallahassee, Florida 32301-1549

Nancy B. White  
c/o Nancy H. Sims  
BellSouth Telecommunications, Inc.  
150 S. Monroe Street, Suite 400  
Tallahassee, Florida 32301-1556

AT&T and TCG South  
Ms. Lisa Riley  
1200 Peachtree St., N.E. Ste. 8066  
Tallahassee, Florida 32301-1549

Phillip Carver  
BellSouth Telecommunications, Inc.  
150 S. Monroe Street, Suite 400  
Tallahassee, Florida 32301-1556

Supra Telecommunications &  
Information Systems, Inc.  
Mark E. Buechele  
2620 S.W. 27<sup>th</sup> Avenue  
Miami, FL 33133

Florida Cable Telecommunications  
Association, Incorporated  
Michael A. Gross  
246 E. 6th Avenue, Suite 100  
Tallahassee, FL 32303

Verizon-Florida, Incorporated  
Richard Chapkis c/o David Christian  
106 East College Avenue, Suite 810  
Tallahassee, Florida 32301-7704

McWhirter Law Firm  
Vicki Kaufman/Joseph McGlothlin  
117 S. Gadsden Street  
Tallahassee, Florida 32301

Florida Digital Network, Inc.  
Matthew Feil, Esq.  
390 North Orange Ave., Suite 2000  
Orlando, FL 32801

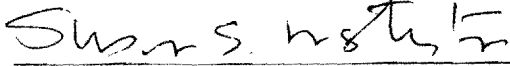
Messer Law Firm  
Floyd Self/Norman Horton  
Post Office Box 1876  
Tallahassee, Florida 32302

Covad Communications Company  
Mr. Charles E. Watkins  
1230 Peachtree Street, NE, 19<sup>th</sup> Floor  
Atlanta, GA 30309-3574

Shook, Hardy & Bacon, LLP  
Rodney L. Joyce  
600 14<sup>th</sup> Street, N.W., Suite 800  
Washington, DC 20005-2004

Wilmer Law Firm  
C. Ronis/D. McCuaig/J. Frankel  
2445 M Street, N.W  
Washington, DC 20037-1420

Beth Keating, Esq.  
Division of Legal Services  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399-0870

---

Susan S. Masterton

**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**  
**SURREBUTTAL TESTIMONY OF**  
**RANDY G. FARRAR**  
**SEPTEMBER 26, 2003**

DOCUMENT NUMBER DATE

L 9289 SEP 26 8

FPSC-COMMISSION CLERK

## TABLE OF CONTENTS

INTRODUCTION	1
THE USE OF A SINGLE COLLOCATION COST MODEL	3
A. Efficiencies of Using a Sprint-Specific Cost Model	3
B. Model Inputs vs. Model Methodology	6
C. Sprint Cannot Efficiently Adopt the BellSouth Cost Calculator	10
THE USE OF COMMISSION-APPROVED COST FACTORS	17
CONCLUSION	20

1 **INTRODUCTION**

2

3 **Q. Please state your name, occupation, and business address.**

4 A. My name is Randy G. Farrar. I am presently employed as Senior Manager -  
5 Network Costs for Sprint/United Management Company. My business address is  
6 6450 Sprint Parkway, Overland Park, Kansas, 66251.

7 **Q. What is your educational background?**

8 A. I received a Bachelor of Arts degree from The Ohio State University, Columbus,  
9 Ohio, with a major in history. Simultaneously, I completed a major program in  
10 economics. Subsequently, I received a Master of Business Administration degree,  
11 with an emphasis on market research, also from The Ohio State University.

12 **Q. What is your work experience?**

13 A. From 1978 to 1983 I was employed by the Public Utilities Commission of Ohio.  
14 My positions were Financial Analyst (1978 - 1980) and Senior Financial Analyst  
15 (1980-1983). My duties included the preparation of Staff Reports of Investigation  
16 concerning rate of return and cost of capital. I also designed rate structures,  
17 evaluated construction works in progress, measured productivity, evaluated  
18 treatment of canceled plant, and performed financial analyses, for electric, gas,  
19 telephone, and water utilities. I presented written and oral testimony on behalf of  
20 the Commission Staff in over twenty rate cases.

21

22 I have worked for Sprint Corporation or one of its predecessor companies since  
23 1983. From 1983 to 1986 I was Manager - Rate of Return. I presented written  
24 and/or oral testimony before state public utilities commissions in Iowa, Nebraska,  
25 South Carolina, and Oregon.

1 From 1986 to 1987 I was Manager - Local Exchange Pricing. I investigated  
2 alternate forms of pricing and rate design, including usage sensitive rates, extended  
3 area service alternatives, intraLATA toll pricing, and lifeline rates.

4  
5 Since 1987, I have held various positions dealing with telecommunications cost  
6 issues. From 1987 to 1992 I was Manager - Local Exchange Costing. In 1992, I  
7 was promoted to Manager - Network Costing and Pricing. I performed financial  
8 analyses for various business cases, which analyze the profitability of entering new  
9 markets and expanding existing markets, including Custom Calling, Centrex,  
10 CLASS and Advanced Intelligent Network features, CPE products, Public  
11 Telephone and COCOT, and intraLATA toll. I was a member of the United States  
12 Telephone Association's New Services and Technologies Issues Subcommittee  
13 from 1989 to 1992, and the Economic Analysis Training Work Group from 1994 to  
14 1995.

15  
16 In 1997 I was promoted to my present position. I am an instructor for numerous  
17 training sessions designed to support corporate policy on pricing and costing theory,  
18 and to educate and support the use of various costing models. I am responsible for  
19 the development and support of cost models concerning unbundled network  
20 elements and wholesale discounts. Since 1995, I have presented written and/or oral  
21 testimony before the Illinois Commerce Commission, the Pennsylvania Public  
22 Utility Commission, the New Jersey Board of Public Utilities, the Florida Public  
23 Service Commission, the North Carolina Utilities Commission, the Public Utilities  
24 Commission of Nevada, the Public Utility Commission of Texas, the Georgia  
25 Public Service Commission, the Arizona Corporation Commission, the New York

1 Public Service Commission, the Corporation Commission of Oklahoma, the  
2 Missouri Public Service Commission, and the Federal Communications  
3 Commission on the avoided costs of resold services, the cost of unbundled network  
4 elements, reciprocal compensation, access reform, and universal service issues.

5 **Q. What is the purpose of your Surrebuttal Testimony?**

6 A. I am testifying on behalf of Sprint-Florida, Incorporated, and Sprint  
7 Communications Company Limited Partnership (collectively "Sprint"). My  
8 testimony rebuts the April 18, 2003 Rebuttal Testimony of Steven E. Turner,  
9 testifying on behalf of AT&T Communications of Southern States, LLC.  
10 Specifically, I discuss two issues. First, I discuss the disadvantages of forcing  
11 Sprint to use a collocation cost model other than its own. Second, I discuss Sprint's  
12 use of Commission-approved cost factors from UNE Docket No. 990649B-TP in  
13 this collocation cost study. The factors include all annual charge factors, other  
14 direct expense factors, and the common cost factor.

15

16 The Surrebuttal Testimony of Sprint witness Mr. Jimmy R. Davis discusses all  
17 other collocation cost issues, and contains a copy of the Sprint collocation cost  
18 model as Revised Exhibit JRD-2.

19

20 **THE USE OF A SINGLE COLLOCATION COST MODEL**

21

22 **Efficiencies of Using a Sprint-Specific Cost Model**

23

24 **Q. Has Sprint developed an efficient process for developing collocation rates?**

25



1 A. Yes. Sprint has developed an efficient process, as illustrated by the following four  
2 characteristics:

- 3 1. Sprint has limited resources dedicated to collocation issues,
- 4 2. Sprint has developed a single collocation cost model for use in eighteen states,
- 5 3. Sprint has developed standardized collocation price lists and price structures,  
6 and
- 7 4. This standardization allows Sprint to respond to regulatory demands in a  
8 timely manner.

9 **Q. Concerning the first characteristic, please describe the resources Sprint**  
10 **dedicates to collocation cost studies.**

11 A. Sprint has limited resources. Sprint has a cost support staff of approximately  
12 twenty-eight people, with the equivalent of only two and one-half people dealing  
13 regularly with collocation issues in all eighteen states where Sprint operates as an  
14 ILEC. Sprint simply must use its limited human resources in the most efficient  
15 manner possible.

16  
17 Sprint has also developed a standard methodology for collecting the hundreds of  
18 inputs necessary to complete a collocation cost study.

19 **Q. Concerning the second characteristic, is the Sprint collocation cost model used**  
20 **in other jurisdictions?**

21 A. Yes. The Sprint collocation cost model is the single collocation model used by  
22 Sprint in all eighteen states where it operates as an ILEC. The Sprint-standard  
23 collocation price list used by all ALECs in all eighteen states is derived from this  
24 collocation cost model.

1 **Q. Has any state commission ordered Sprint to use another company's collocation**  
2 **cost model?**

3 A. No. Sprint has provided ALECs with collocation rates in each of the eighteen states  
4 where Sprint operates as an ILEC. Sprint provides collocation facilities in at least  
5 fifteen of these eighteen states. No ALEC has requested arbitration concerning  
6 Sprint's collocation rates in any of these states. Virtually all Sprint collocation rates  
7 have been developed using the Sprint collocation cost model.

8 **Q. Concerning the third characteristic, does the use of a single model allow Sprint**  
9 **to standardize its collocation procedures?**

10 A. Yes. The use of a single Sprint-standard collocation price list allows Sprint to  
11 standardize its collocation rate structures and OSS / billing systems.

12 **Q. On page 9, line 11, Mr. Turner states, "... moving to a single rate structure for**  
13 **collocation will simplify the interconnection process for ALECs within the**  
14 **state of Florida." Please comment.**

15 A. This statement ignores the fact that many ALECs do not operate solely in the state  
16 of Florida. Many ALECs, including Mr. Turner's client AT&T, operate in more  
17 than one state. If the Commission adopts Mr. Turner's suggestion to use a single  
18 collocation model in Florida, ALECs will still have to deal with multiple  
19 collocation models and rate structures. For example, ALECs will still have to deal  
20 with the Sprint collocation model in the other 17 states in which Sprint operates as  
21 an ILEC, as well as collocation cost models used by Verizon, SBC, Qwest, and  
22 other ILECs in all states other than Florida.

23

24 In fact, Mr. Turner's suggestion will cause more confusion for these ALECs. When  
25 dealing with Sprint in more than one state, the ALECs would have to deal with

1 multiple cost models and multiple price structures.

2 **Q. Concerning the fourth characteristic, does the use of a single Sprint-standard**  
3 **cost model allow Sprint to respond to regulatory demands in a more efficient**  
4 **manner?**

5 A. Yes. For example, in the FCC's Fourth Report And Order in Docket No. 98-147,  
6 dated August 8, 2001, the FCC required ILECs to provide cross-connects between  
7 collocators. The use of a single Sprint-specific model allowed Sprint to complete  
8 these cost studies in eighteen states in a timely manner.

9 **Q. On page 8, line 13, Mr. Turner states, "As such, no harm would come to any of**  
10 **the three companies involved in using a single cost model ... ." Is this correct?**

11 A. No. Forcing Sprint to arbitrarily utilize another company's cost model and rate  
12 structure in Florida will create costly inefficiencies for both Sprint and ALECs  
13 alike.

14  
15 Sprint's entire costing process is designed to efficiently produce a wide array of  
16 cost studies in eighteen states. It would be grossly inefficient, burdensome, and  
17 costly to force Sprint to use a separate, Florida-only collocation cost model.

18  
19 If Sprint was forced to adopt a Florida-only model, Sprint would incur Florida-  
20 specific incremental expenses which could be reasonably recovered only from  
21 higher collocation rates in Florida.

22  
23 **Model Inputs vs. Model Methodology**

24 **Q. Are the validity of a cost model and the validity of inputs separate and**  
25 **distinct?**

1 A. Yes. A perfectly good model will produce faulty results if the model inputs are not  
2 valid. However, these faulty inputs and results should not be used to condemn the  
3 model itself.

4  
5 Also, two sets of different but valid inputs will produce different, but valid results.  
6 The observation that different inputs produce different results also should not be  
7 used to condemn the model.

8  
9 It is therefore important to separate the two issues of model validity and input  
10 validity.

11 **Q. In a discussion beginning on page 5, line 4 of his Rebuttal Testimony, Mr.**  
12 **Turner cites two “significant problems” with using company-specific**  
13 **collocation cost models. The first is the level of investment. Specifically, he**  
14 **states:**

15 ***First, the focus needs to be placed on the efficient, forward-looking***  
16 ***investment that should be used to develop the cost for DC power. In this***  
17 ***regard, BellSouth and Sprint have largely similar investments with***  
18 ***Verizon as the obvious outlier. (Page 5, line 10.)***

19 **Is this first concern valid?**

20 A. No. This is an example of confusing the two separate issues of model methodology  
21 and model inputs. Placing two sets of different inputs into a single model will  
22 obviously produce two different sets of results. This does not in any way invalidate  
23 the model methodology. Mr. Turner’s observation that the investment inputs vary  
24 between ILECs simply does not invalidate the model methodologies.

25

1 The Surrebuttal Testimony of Mr. Jimmy R. Davis addresses the level of Sprint  
2 collocation investments.

3 **Q. Mr. Turner's second concern is cost factors. Specifically, he states:**

4 *Second, while BellSouth and Sprint have similar investments that differ*  
5 *by only 7.9%, the use of the two different cost models has resulted in*  
6 *rates for DC Power that differ by 48.5%. It is true that BellSouth and*  
7 *Sprint have different Commission-approved common cost factors and*  
8 *cost of capital inputs, but these differences simply do not account for the*  
9 *wide disparity in results produced by the two cost models. (Page 5, line*  
10 *20.)*

11 **Is this second concern valid?**

12 **A.** No. While he is correct that both BellSouth and Sprint have Commission-approved  
13 common cost factors and cost of capital inputs, Mr. Turner ignores the fact that both  
14 companies also have Commission-approved maintenance factors, and other direct  
15 (shared) cost factors. The difference in rates observed by Mr. Turner is due much  
16 more to differences in Commission-approved factor inputs than to model  
17 methodologies.

18  
19 To demonstrate, I have run the Sprint collocation cost model to determine the rate  
20 per load amp using the BellSouth investment input, cost of capital inputs,  
21 maintenance rate, economic depreciation life, salvage value, other direct (shared,  
22 and land & building) expense factor, and common cost factor. The results are  
23 illustrated in Exhibit RGF-1, which consists of four pages.

24 1. Page 1 is the Input worksheet to the Sprint collocation cost model, as  
25 contained in the Surrebuttal Testimony of Mr. Jimmy R. Davis.

- 1           2. Page 2 is the Input worksheet containing BellSouth's:
- 2                     • Common Cost and Gross Receipts Tax factors (Line 8), and
- 3                     • DC Power Maintenance factor (Line 9) as calculated by the Sprint
- 4                     Annual Charge Factor Model using BellSouth's cost of capital,
- 5                     maintenance factor, economic depreciation lives, salvage values,
- 6                     and shared expense factor.
- 7           3. Page 3 is the DC Power worksheet to the Sprint collocation cost model, as
- 8                     contained in the Surrebuttal Testimony of Mr. Jimmy R. Davis.
- 9           4. Page 4 is the DC Power worksheet resulting from using the BellSouth
- 10                    inputs.

11

12           The result is a rate of \$11.14, compared to the BellSouth rate of \$10.87. In other

13           words, the Sprint model, using BellSouth data, produces a rate which is only 2.5%

14            $[1 - (11.14 / 10.87)]$  different than the BellSouth rate for the same collocation rate

15           element. Thus the two models, with the same inputs and factors, produce rates that

16           differ by only 2.5%, not the 48.5% claimed by Mr. Turner.

17   **Q. Is it reasonable for Sprint and BellSouth to have different cost factors?**

18   A. Yes BellSouth is a much larger company than Sprint, with greater economies of

19           scale. BellSouth serves significantly different and more urban markets than does

20           Sprint. There is no reason to expect these two companies to have the same cost

21           factors.

22   **Q. On page 3, line 20, Mr. Turner states, "Quite simply, the use of three different**

23           **collocation cost models makes it almost impossible for the Commission to**

24           **easily compare inputs ... ." Further, on page 6, line 10, he states, "In short, the**

25           **use of a single model will allow the Commission and parties to focus on the**

1           **critical input issues ... .” Please comment.**

2    A.    This is not correct. While I agree that inputs are a critical issue, subject to review  
3           by all parties, the use of separate ILEC models does not prevent anyone from  
4           analyzing inputs.

5

6           For example, the existence of separate ILEC models did not prevent Mr. Turner  
7           from analyzing inputs. In fact, 42 of the 57 pages of Mr. Turner’s rebuttal  
8           testimony deal with the “Evaluation of Collocation Inputs.” Clearly, it is not  
9           “almost impossible to easily compare inputs.”

10

11           **Sprint Cannot Efficiently Adopt the BellSouth Cost Calculator**

12

13    **Q.    Can Sprint easily adopt the BellSouth Cost Calculator?**

14    A.    No. There are at least five reasons Sprint cannot easily adopt the BellSouth Cost  
15           Calculator. Specifically, the BellSouth Cost Calculator:

- 16           1. Is a proprietary model which is not readily available to use by Sprint or any  
17           other party,  
18           2. Cannot be easily modified to add new, Sprint-specific cost elements,  
19           3. Cannot be easily modified to use Sprint’s Commission-approved common  
20           cost factor,  
21           4. Is not compatible with Sprint’s accounting systems, and  
22           5. Produces results which cannot be easily audited or verified.

23    **Q.    Concerning your first reason, can Sprint simply adopt the BellSouth Cost**  
24           **Calculator for its own use?**

25    A.    No. The BellSouth Cost Calculator is a proprietary model developed and owned by

1 BellSouth. Sprint cannot simply use their model. BellSouth would rightfully  
2 expect compensation for both its time and use of its intellectual property.  
3 Specifically, in response to Sprint's First Interrogatories, Item No. 1, August 19,  
4 2003, BellSouth responded:

5 Even though reprogramming is not required, the model would need to be  
6 placed in "administrative Mode", **which would give users access to**  
7 **BellSouth's intellectual property, for which BellSouth should be**  
8 **compensated.** Once users gain access to administrative mode, they would  
9 need to be trained by BellSouth, for which a fee would be assessed. In  
10 addition, there may be consulting fees that may apply after a training program  
11 has been completed. Given that BellSouth does not offer this option today,  
12 definitive fees cannot be provided. (Emphasis added.)

13 Also, in response to Sprint's First Interrogatories, Item No. 5, August 19, 2003,  
14 BellSouth responded:

15 Because BellSouth has not made the BSCC available to any other party,  
16 BellSouth cannot provide definitive terms, conditions, and fees at this time.  
17 However, BellSouth would seek compensation on the use of its "Intellectual  
18 Property" as well as the time required to train others on the use of the BSCC.  
19 It would take significant training to bring other ILECs to an understanding of  
20 how the applications (BSCC, Shared & Common, and Capital Cost) work.  
21 Moreover, BellSouth would also seek compensation on subsequent consulting  
22 services provided by it. (Emphasis in original.)

23 **Q. Concerning your second reason, can Sprint-specific cost elements be easily**  
24 **added to the BellSouth Cost Calculator?**

25 **A.** No. On page 11 of his April 18, 2003 Rebuttal Testimony, Mr. Turner claims the



1 BellSouth Cost Calculator is flexible. Specifically, he states:

2 Finally, the BellSouth Cost Calculator is flexible allowing the user to easily  
3 add new cost elements if necessary . . . . (Page 11, line 3)

4 This assessment is incorrect. To Sprint's knowledge, Sprint cannot "easily add new  
5 cost elements," to the BellSouth Cost Calculator. In response to Staff's 6<sup>th</sup>  
6 Interrogatories, Item No. 112, June 2, 2003, BellSouth states,

7 The BellSouth Cost Calculator that was supplied to the Florida Commission  
8 was provided as a tool for modifying the parameters that produce the costs of  
9 the elements provided in the study, thus allowing the user to produce "what  
10 if" scenarios. **The user is not able to modify the structure of the study by**  
11 **adding or deleting elements.** (Emphasis added.)

12 In addition, in response to Sprint's 1<sup>st</sup> Interrogatories, Item No. 1, August 19, 2003,  
13 BellSouth stated,

14 The BellSouth Cost Calculator © (BSCC) provided in this docket was  
15 intended to give the Commission and other interested parties the ability to  
16 view and make modifications to the parameters that produce the costs of the  
17 elements within BellSouth's filing structure. **It was not intended to provide**  
18 **the ability to add or delete elements.** (Emphasis added.)

19 **Q. Concerning your third reason, can the BellSouth Cost Calculator be easily**  
20 **adjusted to adopt Sprint's Commission-approved common cost factor?**

21 A. No. On page 14, line 23 of his Rebuttal Testimony, Mr. Turner states,

22 The BellSouth Cost Calculator provides an input that allows the user to  
23 incorporate a company-specific common cost factor. BellSouth, Sprint, and  
24 Verizon-specific common cost factors have been used in developing my  
25 restated collocation rates for each company.

1 Further, in response to Sprint's 1st Request for Production of Documents, POD 1,  
2 April 30, 2003, AT&T responded,

3 As stated in testimony, the cost of money and the common cost factor are  
4 Sprint FL-specific.

5 For the requested electronic copy of the "Sprint Restatement" version of the  
6 BellSouth Cost Calculator 2.6, please see the two attachments: BellSouth  
7 Cost Calculator setup instructions and BSCC Investments Files.

8 However, when Sprint attempted to override the BellSouth Cost Calculator's  
9 common cost factor with a Sprint-specific factor following the procedure outlined  
10 in Steps 7 and 8 of Attachment A, Sprint was unable to replicate the results. As a  
11 result, in Sprint's 1<sup>st</sup> Interrogatories, Item No. 4, Sprint asked BellSouth if the  
12 common cost factor could be overridden using AT&T's proposed procedure.  
13 BellSouth's response was:

14 The common cost factor cannot be overridden in the BSCC as provided using  
15 the steps above. Also see BellSouth's response to Item No. 1b.

16 **Q. Concerning your fourth reason, is the BellSouth Cost Calculator compatible**  
17 **with Sprint's accounting systems?**

18 A. No. Sprint's accounting systems are not compatible with BellSouth's accounting  
19 systems. Although all ILECs are subject to the FCC's Part 32 USOA (Uniform  
20 System of Accounts) which provides consistent reporting at a high level (four-digit  
21 accounts), the detailed sub-accounts used by the various ILEC accounting systems  
22 vary. The support systems which provide data to the Part 32 accounting systems  
23 vary to an even greater extent. For example, these support systems provide labor  
24 codes, job functions, and asset management data necessary to account for the ILECs  
25 operations under USOA, but have little or no resemblance to other ILEC support

1 systems

2

3 Although modifications could, in theory, be made to Sprint's accounting systems to  
4 make them compatible with the BellSouth Cost Calculator, this would likely be an  
5 expensive and impractical exercise.

6

7 In response to Sprint's 1<sup>st</sup> Interrogatories, Item No. 3, August 19, 2003, BellSouth  
8 stated:

9 The BSCC is simply an application and was not designed to function solely on  
10 BellSouth's specific accounting system. However, the factors, labor rates, Job  
11 Function codes (JFC), and Field Reporting Codes (FRC) were developed  
12 based on BellSouth's accounting system. The Shared & Common Application  
13 and the Capital Cost Calculator © are applications that are integrated into the  
14 BSCC process and were also designed using BellSouth specifications. These  
15 inputs and applications could be modified to accommodate other ILEC's  
16 systems but without a detailed knowledge of their systems, BellSouth is  
17 unable to determine what modifications would be necessary.

18 **Q. Concerning your fifth reason, are the results of the BellSouth Cost Calculator**  
19 **easily audited and verified?**

20 **A. No.** On page 11 of his Rebuttal Testimony, Mr. Turner claims the BellSouth Cost  
21 Calculator is auditable. Specifically, he states:

22 Finally, the BellSouth Cost Calculator ... is auditable in that all of the  
23 internal calculations within the model can be exported to EXCEL  
24 spreadsheets to demonstrate how the calculations within the model are  
25 conducted. (Page 11, line 3)

1 This is not correct. The vast majority of the calculations are simply not easily  
2 auditable, nor can they be exported to Excel worksheets. Mr. Turner's statement is  
3 valid only concerning the final steps of the BellSouth Cost Calculator, where  
4 collocation investments are multiplied by the various charge factors. But the  
5 calculations of the charge factors themselves cannot be audited nor can they be  
6 exported to Excel worksheets.

7 **Q. Can you provide a simple example of the difficulty in analyzing the BellSouth**  
8 **Cost Calculator?**

9 A. Yes. When analyzing the calculations for "H.1.71 – Physical Collocation – Power  
10 per Used Amp," a common cost factor of [REDACTED] is used. The calculation of the  
11 common cost factor is shown on a page titled "Common Cost Factor" within the  
12 "Shared and Common Cost Application" module of the BellSouth Cost Calculator.  
13 (Note that while various numbers and calculation results are shown on this page, the  
14 actual calculations themselves are performed within Visual Basic code, not in an  
15 Excel worksheet.)

16 The first step in the calculation of the common cost factor is "Costs Common To  
17 Both Wholesale and Retail Operations" of [REDACTED]. This value simply  
18 appears. It is not the result of any visible Excel calculations, but is the result of  
19 hundreds, if not thousands, of Visual Basic calculations. None of these calculations  
20 can be "exported to Excel Spreadsheets" as claimed by Mr. Turner. The Sprint  
21 network costing work group has literally spent over a dozen man-hours and held  
22 several hours of conference calls with BellSouth subject matter experts, and Sprint  
23 still cannot independently replicate this single value.

24  
25 While I have no reason to doubt the accuracy of the BellSouth calculations, the

1 point is that it is extremely difficult to verify internal calculations within the  
2 BellSouth Cost Calculator.

3 **Q. How does the Sprint cost model differ from the BellSouth Cost Calculator?**

4 A. The most significant difference is that in the Sprint Cost model is completely  
5 “open.” This means that all calculations are performed within the actual Excel  
6 worksheets. No calculations are performed in Visual Basic macros or any other  
7 programming language.

8

9 Sprint has deliberately created its cost model in this manner to avoid any “black  
10 box” model criticism. Any cost analyst, with only the most basic Excel knowledge,  
11 can use Excel’s auditing feature to trace every calculation – beginning with the final  
12 result and tracing each and every calculation back to the initial inputs.

13

14 Another area where the Sprint collocation cost model is more open than the  
15 BellSouth Cost Calculator is investment development. As discussed in the  
16 Surrebuttal Testimony of Mr. Jimmy R. Davis, the Sprint collocation cost model  
17 includes a detailed development of DC Power investment. In the BellSouth Cost  
18 Calculator, the DC Power investment is an input, apparently developed outside the  
19 actual model

20 **Q. On page 10 of his Rebuttal Testimony, Mr. Turner claims that the BellSouth**  
21 **Cost Calculator is the easiest model to use. Specifically, he states:**

22 **As noted earlier, the BellSouth Cost Calculator his significant advantages**  
23 **over the Sprint and Verizon Cost models with regards to its**  
24 **comprehensive ability to internally calculate and flexibly apply cost**  
25 **factors. As I alluded to above and will discuss in more detail below, the**

1           **BellSouth Cost Calculator is the only model of the three that easily**  
2           **permits the Commission to change the cost of capital inputs and have**  
3           **these inputs flow through to resulting costs for the three companies.**

4           **Is this statement correct?**

5           A. No. The Sprint collocation cost model also allows the user to easily change cost of  
6           capital inputs and produce new results. I personally input BellSouth's cost of  
7           capital, cost of debt, debt percentage, income tax rate, ad valorem tax rate,  
8           switching depreciation life, switching salvage rate, and switching maintenance rate  
9           into the Sprint collocation cost model and produced new rates for all collocation  
10          elements reflecting these new inputs. The entire process took less than five  
11          minutes.

12  
13          Most of this five minutes involved manually transferring the output of the factor  
14          development modules (eight unique numbers) into the collocation cost model itself.  
15          If desired, anyone with the most elementary knowledge of Excel can link the  
16          modules, reducing the time required to change inputs and produce new rates from  
17          about five minutes to about thirty seconds. (Note that because Sprint utilized the  
18          Commission-approved cost factors from UNE Docket No. 990649B-TP, no effort  
19          was made to link the various modules, since they were never intended to change.)

20  
21          **THE USE OF COMMISSION-APPROVED UNE COST FACTORS**

22  
23          **Q. In the Sprint collocation cost model, did Sprint utilize the same cost factors**  
24          **approved by the Commission in UNE Docket No. 990649B-TP?**

25          A. Yes, with two exceptions, as discussed below

1 **Q. On pages 11 – 13 of his Rebuttal Testimony, Mr. Turner questions whether**  
2 **Sprint actually used the same cost factors in its collocation cost study as those**  
3 **approved by the Commission in UNE Docket 990649B-TP. Specifically, Mr.**  
4 **Turner states:**

5 **In general, BellSouth has utilized the same cost factors for collocation that**  
6 **this Commission already approved for unbundled elements generally. ...**  
7 **Sprint claims to have taken a similar approach. (Page 11, line 23.)**

8  
9 **While BellSouth and Sprint both acknowledge that the use of existing**  
10 **approved factors are the appropriate route to take for collocation costs**  
11 **(even though I believe Sprint may not have implemented this approach), ...**  
12 **(Page 13, line 14.)**

13 **Is this criticism valid?**

14 A. No. I have confirmed that with two exceptions, Sprint has used the same  
15 Commission-approved cost factors for both collocation and UNEs. The two  
16 exceptions are:

- 17 • Different economic depreciation lives and salvage values, as discussed in the  
18 Surrebuttal Testimony of Mr. Jimmy R. Davis.
- 19 • Lower Other Direct Expense factor, as discussed below.

20  
21 Exhibit RGF-2 summarizes some of the actual Commission-approved cost factors  
22 used in the collocation cost studies and in the UNE cost studies in Docket No.  
23 990649B-TP.

24 **Q What is the Other Direct Expense factor?**

25 A. This factor accounts for plant-specific expenses which cannot be directly attributed

1 to specific network elements. They are roughly equivalent to what the FCC Local  
2 Competition Order refers to as “shared expenses” The expenses included in this  
3 factor primarily include network support (Account 6110), provisioning (6512), and  
4 network operations (6530) expenses.

5 **Q. Why does the Sprint collocation cost model use a lower Other Direct expense**  
6 **factor than that used in UNE Docket No. 990649B-TP.**

7 A. The Other Direct Expense factor of 11.60% for UNE switching includes expenses  
8 associated with power (Account 6531) and testing (6533). In the Sprint collocation  
9 cost model, power expenses are directly attributed to the various rate elements.  
10 Therefore, power expenses are removed from the Other Direct Expense factor to  
11 avoid double recovery of these expenses Testing expenses are not applicable to  
12 collocation Therefore, these expenses are explicitly excluded from the Other  
13 Direct Expense factor used for collocation. These two changes reduce the Other  
14 Direct Expense factor from 11.60% to 9.15%

15 **Q. Does the Sprint collocation cost model use the same Common Cost factor as**  
16 **that reflected in the Commission-approved UNE rates resulting from Docket**  
17 **No. 990649B-TP?**

18 A. Yes. The Final Order adopted the position taken by the October 2, 2002 Staff  
19 Recommendation, including a reduction of Sprint’s cost of capital from 12.26% to  
20 9.86%. To assure that Sprint’s final UNE rates would match the Staff’s  
21 recommendations, Sprint requested that Staff provide a copy of the Sprint UNE  
22 Cost Model reflecting those recommendations. This Staff-revised model was dated  
23 October 29, 2002. The Staff-revised Sprint Model recognizes that changing the  
24 cost of capital while holding all other inputs constant, mathematically increases the  
25 Common Cost factor from 12.03% to 13.68%, while holding the actual common



1 expenses to be recovered unchanged. The mathematics of this change is discussed  
2 in Sprint's Response to Staff Interrogatory Number 11 (revised July 13, 2003).

3

4 **V. CONCLUSION**

5

6 **Q. Please summarize your Surrebuttal Testimony.**

7 **A.** It would be extremely difficult, and counter-productive, for the Commission to  
8 force Sprint to adopt the BellSouth Cost Calculator to determine Sprint collocation  
9 rates in Florida. Sprint has spent several years developing a collocation cost model  
10 which is accurate, easy to use, easy to analyze, and has been used to create  
11 collocation rates in Sprint's eighteen ILEC states. Sprint has reached a level of  
12 expertise which allows Sprint to create and maintain collocation price lists in each  
13 of these eighteen states in the most efficient manner possible.

14

15 It would be extremely difficult for Sprint to adopt the BellSouth Cost Calculator. It  
16 is a proprietary model which Sprint cannot use without compensation due to  
17 BellSouth. It is not physically compatible with Sprint accounting systems. Sprint  
18 would face unknown and extensive costs for right-to-use fees, training, and  
19 modifications to the BellSouth model and/or Sprint accounting systems.

20

21 Forcing Sprint to use a new, unfamiliar model in one state only will create costly  
22 inefficiencies. It will not create any efficiencies for the ALECs who must still deal  
23 with multiple companies and multiple ILECs in states other than Florida.

24

25 Finally, a single model is simply not necessary. The Sprint model and the

1           BellSouth model produce similar results when using the same inputs. The use of  
2           two models does not prevent a critical comparison of the ILECs' inputs.

3       **Q. Does this conclude your Surrebuttal Testimony?**

4       **A.** Yes, it does.

5

SPRINT INPUT WORKSHEET WITH SPRINT DATA

Collocation Study Inputs

<u>Line</u>	<u>Description</u>	<u>Input</u>	<u>Source</u>
1	Central Office Engineering	\$ 62.62	Work Activity Study
2	Central Office Labor	\$ 69.92	Work Activity Study
3	Sales Tax	6.75%	Department of Taxation
4	Building Annual Charge Factor	24.31%	Annual Charge Factor Model
5	Digital Circuit Annual Charge Factor	28.44%	Annual Charge Factor Model
6	Local Switching Factor	29.03%	Annual Charge Factor Model
7	Conduit Factor	15.83%	Annual Charge Factor Model
8	Common Factor	13.68%	Florida UNE Docket No. 990649B-TP
9	DC Power Annual Charge Factor	29.03%	Annual Charge Factor Model
10	DC Power Maintenance Factor	13.79%	Annual Charge Factor Model
11	Cost per KWH	\$ 0.0671	Annual Charge Factor Model
12	Conduit Cost	\$ 6.160	Florida UNE Docket No. 990649B-TP
13	Manhole Cost	\$ 8,407	Florida UNE Docket No. 990649B-TP
14	Assignable Transmission Space to Total	49.2%	Analysis of CO Drawings
15	Cable Rack Fill Factor	50%	SME Observation
16	Freight - Power Cable -as % of Material	5%	Freight Study
17	Freight - Transmission Equip - as % of Material	10%	Freight Study
18	OSP Engineering	\$ 49.11	Payroll Data
19	OSP Technician	\$ 58.21	Payroll Data
20	Legal Labor	\$ 88.79	Payroll Data
21	Application Engineering	\$ 62.82	Payroll Data
22	Network Sales Manager	\$ 70.52	Payroll Data
23	Field Service Manager	\$ 70.52	Payroll Data
24	Network Project Manager	\$ 50.55	Payroll Data
25	Power Engineer	\$ 56.08	Payroll Data
26	Land & Building Engineer	\$ 75.71	Payroll Data
27	CPR/CAD Technician - Drafting	\$ 33.07	Payroll Data
28	NASC Service Rep - Billing	\$ 36.74	Payroll Data
29	Contract Negotiator - National Acct. Manager	\$ 70.11	Payroll Data
30	Architect, Engineering & Construction Mgt. Fee	16.00%	RS Means Data
31	Distance in ft. from Manhole to Vault	95	SME Observation
32	Installed Cost of Ground Bar	\$ 3,000	Vendor Quote
33	Digital Circuit Recurring Expense Factor	8.20%	Annual Charge Factor Model

DOCUMENT NUMBER - DATE

09289 SEP 26 03

FPSC-COMMISSION CLERK

**SPRINT INPUT WORKSHEET WITH BELL SOUTH DATA**  
 (Changes are highlighted)

**Collocation Study Inputs**

<u>Line</u>	<u>Description</u>	<u>Input</u>	<u>Source</u>
1	Central Office Engineering	\$ 62.62	Work Activity Study
2	Central Office Labor	\$ 69.92	Work Activity Study
3	Sales Tax	6.75%	Department of Taxation
4	Building Annual Charge Factor	24.31%	Annual Charge Factor Model
5	Digital Circuit Annual Charge Factor	28.44%	Annual Charge Factor Model
6	Local Switching Factor	21.09%	Annual Charge Factor Model
7	Conduit Factor	15.83%	Annual Charge Factor Model
8	Common Factor	*** [REDACTED] ***	<b>Bell South Cost Calculator</b>
9	DC Power Annual Charge Factor	<b>21.09%</b>	Annual Charge Factor Model
10	DC Power Maintenance Factor	13.00%	Annual Charge Factor Model
11	Cost per KWH	\$ 0.0671	Annual Charge Factor Model
12	Conduit Cost	\$ 6.160	Florida UNE Docket No. 990649B-TP
13	Manhole Cost	\$ 8,407	Florida UNE Docket No. 990649B-TP
14	Assignable Transmission Space to Total	49.2%	Analysis of CO Drawings
15	Cable Rack Fill Factor	50%	SME Observation
16	Freight - Power Cable -as % of Material	5%	Freight Study
17	Freight - Transmission Equip - as % of Material	10%	Freight Study
18	OSP Engineering	\$ 49.11	Payroll Data
19	OSP Technician	\$ 58.21	Payroll Data
20	Legal Labor	\$ 88.79	Payroll Data
21	Application Engineering	\$ 62.82	Payroll Data
22	Network Sales Manager	\$ 70.52	Payroll Data
23	Field Service Manager	\$ 70.52	Payroll Data
24	Network Project Manager	\$ 50.55	Payroll Data
25	Power Engineer	\$ 56.08	Payroll Data
26	Land & Building Engineer	\$ 75.71	Payroll Data
27	CPR/CAD Technician - Drafting	\$ 33.07	Payroll Data
28	NASC Service Rep - Billing	\$ 36.74	Payroll Data
29	Contract Negotiator - National Acct. Manager	\$ 70.11	Payroll Data
30	Architect, Engineering & Construction Mgt. Fee	16.00%	RS Means Data
31	Distance in ft. from Manhole to Vault	95	SME Observation
32	Installed Cost of Ground Bar	\$ 3,000	Vendor Quote
33	Digital Circuit Recurring Expense Factor	8.20%	Annual Charge Factor Model

\*\*\* BellSouth Proprietary \*\*\*

**SPRINT DC POWER WORKSHEET WITH SPRINT INPUTS**

**Rate Element: DC Power Cost - Per Load Ampere Ordered**  
**Exhibit 5.0: Rate Calculation**

<u>Line</u>	<u>A. Investment</u>	<u>Source</u>	<u>Investment</u>
1	DC Power Investment	Wp 4.1, Ln CC2	\$ 463.00
<b>B. Annual Cost</b>			
2	Annual Charge Factor - DC Power	Input Sheet Ln 9	<u>29.03%</u>
3	Direct Cost - DC Power Plant	Ln 1 * Ln 2	\$ 134.41
4	Cost per Amp for Commercial AC Power Usage	Wp 5.8, Ln 3	\$ 3.00
5	Annual Cost for Commercial AC Power per Amp	Ln 4 * 12	<u>\$ 36.01</u>
6	Total Direct Cost + Commercial AC Power	Ln 3 + Ln 5	\$ 170.42
7	Common Cost Factor	Input Sheet Ln 8	<u>13.68%</u>
8	Common Cost	Ln 6 * Ln 7	\$ 23.31
9	Total Annual Cost	Ln 6 + Ln 8	\$ 193.74
<b>C. Pricing</b>			
10	Monthly Rate per Load Amp	Ln 9 / 12	<b>\$ 16.14</b>

**SPRINT DC POWER WORKSHEET WITH BELLSOUTH INPUTS**  
 (Changes are highlighted)

**Rate Element: DC Power Cost - Per Load Ampere Ordered**  
**Exhibit 5.0: Rate Calculation**

<u>Line</u>		<u>Source</u>	<u>Investment</u>
<b>A. Investment</b>			
1	DC Power Investment	Wp 4.1, Ln CC2	*** [REDACTED] ***
<b>B. Annual Cost</b>			
2	Annual Charge Factor - DC Power	Input Sheet Ln 9	21.09%
3	Direct Cost - DC Power Plant	Ln 1 * Ln 2	\$ 89.29
4	Cost per Amp for Commercial AC Power Usage	Wp 5.8, Ln 3	\$ 3.00
5	Annual Cost for Commercial AC Power per Amp	Ln 4 * 12	\$ 36.01
6	Total Direct Cost + Commercial AC Power	Ln 3 + Ln 5	\$ 125.30
7	Common Cost Factor	Input Sheet Ln 8	*** [REDACTED] ***
8	Common Cost	Ln 6 * Ln 7	\$ 8.40
9	Total Annual Cost	Ln 6 + Ln 8	\$ 133.70
<b>C. Pricing</b>			
10	Monthly Rate per Load Amp	Ln 9 / 12	\$ 11.14

\*\*\* BellSouth Proprietary \*\*\*

**Sprint's Commission-Approved Cost Factors**

Factor	Collocation	UNE Docket No. 990649B-TP
Cost of Money	9.86%	9.86%
Composite Income Tax Rate	38.58%	38.58%
Ad Valorem Tax Rate	0.72%	0.72%
Switching Maintenance Rate	2.75%	2.75%
Other Direct Factor - Switching		
Total	11.60%	11.60%
Excluding Power & Testing	9.15%	DNA
Common Cost Factor	13.68%	13.68%