RIGINAL

WILMER, CUTLER & PICKERING

2445 M STREET, N.W.

WASHINGTON, DC 20037-1420

TELEPHONE +1 (202) 663 6000 FACSIMILE +1 (202) 663 6363 WWW.WILMER.COM

October 3, 2003

WASHINGTON NEW YORK BALTIMORE NORTHERN VIRGINIA LONDON BRUSSELS BERLIN

DANIEL MCCUAIG (202) 663 6024 DANIEL.MCCUAIG@WILMER.COM

> Mrs. Blanca S. Bayó Director, Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re: Docket Nos. 981834-TP and 990321-TP (Generic Collocation)

Dear Ms. Bayó:

Enclosed are an original and fifteen copies of Verizon Florida Inc.'s Prehearing Statement on Issues 9-10, which we ask that you file in the captioned docket. Also included is a diskette containing Verizon Florida Inc.'s Prehearing Statement on Issues 9-10 in Word format.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served to the parties shown on the attached Certificate of Service.

Sincerely,

MIL Daniel McCuaig



cc: All Parties of Record Charles Schubart



09646 OCT-68

FPSC-COMMISSION CLERK

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition of Competitive Carriers for Commission action to support local Competition in BellSouth Telecommunications Inc.'s service territory)) .) Docket No. 981834-TP)
In re: Petition of ACI Corp. d/b/a Accelerated Connections, Inc. for generic investigation to ensure that BellSouth Telecommunications, Inc., Sprint-Florida, Incorporated, and GTE Florida Incorporated comply with obligation to provide alternative local exchange carriers with flexible, timely, and cost-efficient physical collocation.)))) Docket No. 990321-TP))
) Filed: October 6, 2003

VERIZON FLORIDA INC.'S PREHEARING STATEMENT ON ISSUES 9-10

Verizon Florida Inc. ("Verizon") files this prehearing statement in accordance with

Order Nos. PSC-02-1513-PCO-TP and PSC-03-0702-FOF-TP in this docket and Florida

Public Service Commission ("Commission") Rule 25-22.038.

A. Witnesses

Verizon's witnesses for this proceeding and the issues to which they will testify are as follows:

- 1. Charles Bailey and Barbara K. Ellis: Issues 9-10.
- 2. James H. Vander Weide: Issue 9B.
- 3. Allen E. Sovereign: Issue 9B.

B. Exhibits

Verizon will introduce the following exhibits:

- 1. Direct Testimony of Barbara K. Ellis on behalf of Verizon Florida Inc., filed February 4, 2003, and attached Exhibit Nos. BKE-1, BKE-2, BKE-3, BKE-4, BKE-5, BKE-6, and BKE-7.
- 2. Surrebuttal Testimony of Charles Bailey and Barbara K. Ellis on behalf of Verizon Florida Inc., filed September 25, 2003, and attached Exhibit Nos. BKE-1, BKE-8, BKE-9, BKE-10, and BKE-11.
- 3. Verizon's currently effective intrastate collocation tariff for Florida.
- 4. Direct Testimony of James H. Vander Weide on behalf of Verizon Florida Inc., filed February 4, 2003, and attached Exhibit Nos. JVW-1 and JVW-2.
- 5. Surrebuttal Testimony of James H. Vander Weide on behalf of Verizon Florida Inc., filed September 26, 2003, and attached Exhibit Nos. JVW-1, JVW-2, JVW-3, JVW-4, JVW-5, and JWV-6.
- 6. Direct Testimony of Allen E. Sovereign on behalf of Verizon Florida Inc., filed February 4, 2003, and attached Exhibit Nos. AES-1 and AES-2.
- 7. Surrebuttal Testimony of Allen E. Sovereign on behalf of Verizon Florida Inc., filed September 25, 2003.

Verizon reserves the right to introduce additional exhibits at the hearing or other appropriate points.

C. Verizon's Basic Position

The purpose of this portion of this proceeding is to determine the appropriate rates, terms, and conditions to govern the provision of collocation in Florida. It is well established that the rates charged by incumbents for facilities and services should be based on the costs that *the respective incumbent* can expect to incur to provide those facilities and services.^{1/} AT&T's proposal to force BellSouth's cost inputs on Verizon,

^{1/} The Federal Communications Commission ("FCC") has never wavered from its original mandate that UNE cost proceedings produce "costs that incumbents actually expect to incur in making network elements available to new entrants." First Report and Order, *In the Matter of Implementation of the Local Competition Provisions in the Telecommunications Act of 1996*, 11 FCC Rcd 15499 ¶ 685 (1996). *See* Reply Brief for

and thus to assign rates to Verizon based on *BellSouth's* costs rather than its own, is therefore legally meritless. In addition, because Verizon's accounting and billing systems are incompatible with BellSouth's Verizon *could not* use BellSouth's rate structure. Finally, AT&T's proposal that the Commission by regulatory fiat transform Verizon's Florida operations into a miniature version of BellSouth should be rejected for the following policy reasons: (1) it would *de*-standardize Florida from the rest of Verizon's footprint, which is contrary to what the ALECs have been arguing for in numerous other forums; (2) it would impose on Verizon the unreasonable burden of developing and supporting a Florida-only cost model; and (3) it would deny Verizon the flexibility required to take advantage of advances in cost modeling and to respond to regulatory and technical change.

Because many of Verizon's proposed rate elements remain unchallenged, and because the criticisms of those proposed rate elements that have been challenged are demonstrably meritless, the Commission should adopt the terms and conditions of Verizon's currently effective intrastate collocation tariff and the rates proposed in Exhibit BKE-1 to Charles Bailey and Barbara K. Ellis's Surrebuttal Testimony.

D. - F. Verizon's Specific Positions

The issues identified for resolution in this case are mixed questions of fact, law, and policy.

Petitioner Federal Communications Commission and the United States, *Verizon Communications, Inc. v. FCC*, at 6 (2002) ("The costs measured by TELRIC are nonetheless those of the incumbent itself.") (emphasis added).

Issue 9A: For which collocation elements should rates be set for each ILEC?

Verizon's Position: Rates should be set for Verizon for the collocation elements proposed in Exhibit BKE-1 to Charles Bailey and Barbara K. Ellis's Surrebuttal Testimony. Verizon takes no position on which collocation elements should be assigned rates for BellSouth or Sprint.

<u>Issues 9B</u>: For those collocation elements for which rates should be set, what is the proper rate and the appropriate application of those rates?

Verizon's Position: Rates should be set for Verizon's collocation elements as set forth in Exhibit BKE-1 to Charles Bailey and Barbara K. Ellis's Surrebuttal Testimony. Verizon takes no position on the appropriate rates for BellSouth's or Sprint's collocation elements.

<u>Issue 10</u>: What are the appropriate definitions, and associated terms and conditions for the collocation elements to be determined by the Commission?

Verizon Position: The appropriate definitions, terms, and conditions for Verizon's collocation elements are set forth in Verizon's currently effective intrastate collocation tariff. Verizon takes no position on the appropriate definitions, terms, or conditions for BellSouth's or Sprint's collocation elements.

G. Stipulated Issues

None at this time.

H. Pending Motions and Other Matters

Verizon does not currently have any pending motions.

I. Pending Requests for Confidentiality

Verizon believes that the following requests for confidential classifications remain

pending at this time:

- 1. Verizon's Request for Confidential Classification for DN 08279-03 & DN 08280-03, submitted September 8, 2003.
- 2. Verizon's Request for Confidential Classification for DN 08550-03, submitted September 10, 2003.

J. Requirements Set Forth in the Commission's Order in this Docket that Cannot Be Complied with at this Time

Verizon is unaware of any requirements set forth in the Commission's Order in

this proceeding that cannot be complied with at this time.

K. Decisions or Pending Decisions by the FCC or any Court that May Preempt or Impact the Commission's Ability To Resolve the Issues Presented or Relief Requested in this Matter

The following FCC and court decisions may impact the Commission's resolution

of Issues 9-10 in this docket:

- 1. Notice of Proposed Rulemaking, *Review of the Commission's Rules Regarding the Pricing of Unbundled Network Elements and the Resale of Service by Incumbent Local Exchange Carriers*, WC Docket No. 03-173, FCC 03-224 (rel. Sept. 15, 2003) (*"TELRIC NPRM"*).
- 2. Report and Order and Order on Remand and Further notice of Proposed Rulemaking, In the Matter of Review of the Section 251 Unbundling Obligations of Incumbent Local Exchange Carriers; Implementation of the Local Competition Provisions of the Telecommunications Act of 1996; Deployment of Wireline Services Offering Advanced Telecommunications Capability, CC Docket Nos. 01-338, 96-98, 98-147, FCC 03-36 (rel. Aug. 21, 2003) ("Triennial Review Order").
- 3. First Report and Order, Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, 11 FCC Rcd 15499 (1996) ("Local Competition Order").

- 4. Verizon Communications, Inc. v. FCC, 535 U.S. 467 (2002).
- 5. AT&T Corp. v. Iowa Utils. Bd., 525 U.S. 366 (1999).
- 6. *Michigan Bell Tel. Co. v. Engler*, 257 F.3d 587, 593 (6th Cir. 2001).
- 7. *Guaranty Nat'l Ins. Co. v. Gates*, 916 F.2d 508 (9th Cir. 1990).
- 8. *Calfarm Ins. Co. v. Deukmejian*, 771 P.2d 1247, 1254 (Cal. 1989).

L. Objections to Witness Qualifications as an Expert

Verizon has no objections to any witness's qualifications as an expert at this time.

Respectfully submitted on October 3, 2003.

By:

an Miling

Catherine Kane Ronis Daniel McCuaig Wilmer, Cutler & Pickering 2445 M Street, NW Washington, DC 20037-1420 Telephone: 202-663-6000 Fax: 202-663-6363

Richard A. Chapkis Verizon Florida Inc. One Tampa City Center 201 North Franklin Street Post Office Box 110, MC FLTC0007 Tampa, FL 33601-0110 Telephone: 813-483-2606 Fax: 813-204-8870

Attorneys for Verizon Florida Inc

CERTIFICATE OF SERVICE Docket No. 981834-TP and 990321-TP

I HEREBY CERTIFY that a true and correct copy of the foregoing was served via FedEx and regular U.S. Mail this 3rd day of October, 2003 to the following.

Beth Keating, Staff Counsel C. Lee Fordham, Staff Counsel Adam Teitzman. Staff Counsel Andrew Maurev: Betty Gardner **Cheryl Bulecza-Banks** David Dowds **Jackie Schindler** Jason-Earl Brown Laura King; Bob Casey Pat Lee; Stephanie Cater Paul Vickery Pete Lester; Zorvana Ring Sally Simmons Shevie Brown Todd Brown Victor Mckav Florida Public Service Commission **Division of Legal Services** 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 Tel. No. (850) 413-6212 Fax. No. (850) 413-6250 bkeating@psc.state.fl.us cfordham@psc.state.fl.us ateitzma@psc.state.fl.us amaurey@psc.state.fl.us bgardner@psc.state.fl.us cbulecza@psc.state.fl.us david.dowds@psc.state.fl.us ischindl @psc.state.fl.us jebrown@psc.state.fl.us lking@psc.state.fl.us; bcasey@psc,state.fl.us plee@psc.state.fl.us; scater@psc.state.fl.us pvickery@psc.state.fl.us plester@psc.state.fl.us; zring@psc.state.fl.us sasimmon@psc.state.fl.us sbbrown@psc.state.fl.us tbrown@psc.state.fl.us vmckay@psc.state.fl.us

Terry Monroe Vice President, State Affairs Competitive Telecomm. Assoc. 1900 M Street, N.W. Suite 800 Washington, D.C. 20036 Tel. No. (202) 296-6650 Fax. No. (202) 296-7585 tmonroe@comptel.org

Marilyn H. Ash MGC Communications, Inc. 3301 North Buffalo Drive Las Vegas, Nevada 89129 Tel. No. (702) 310-8461 Fax. No. (702) 310-5689 mash@mgccom.com

J. Phillip Carver Senior Attorney Nancy Sims Nancy White Stan Greer BellSouth Telecommunications, Inc. 150 South Monroe Street Room 400 Tallahassee, Florida 32301 Tel. No. (404) 335-0710 J.Carver@bellsouth.com nancy.sims@bellsouth.com nancy.white@bellsouth.com stan.greer@bellsouth.com Peter M. Dunbar, Esq. Pennington, Moore, Wilkinson & Dunbar, P.A. Post Office Box 10095 Tallahassee, Florida 32302 Tel. No. (850) 222-3533 Fax. No. (850) 222-2126 pete@penningtonlawfirm.com

Jonathan Audu Paul Turner Supra Telecommunications & Information Systems, Inc. 2620 S.W. 27th Avenue Miami, FL 33133 Tel. No. (305) 531-5286 Fax. No. (305) 476-4282 jonathan.audu@stis.com pturner@stis.com

Florida Digital Network, Inc. Matthew Feil, Esq Scott Kassman. 390 North Orange Avenue Suite 2000 Orlando, FL 32801 Tel. No. (407) 835-0460 Fax. No. (407) 835-0309 mfeil@floridadigital.net

Rodney L. Joyce Shook, Hardy & Bacon, L.L.P. 600 14th Street, N.W. Suite 800 Washington, DC 20005-2004 Tel. No. (202) 639-5602 Fax. No. (202) 783-4211 Counsel for Network Access Solutions rjoyce@shb.com Michael A. Gross VP Reg. Affairs & Reg. Counsel Florida Cable Telecomm. Assoc. 246 East 6th Avenue, Suite 100 Tallahassee, FL 32303 Tel. No. (850) 681-1990 Fax. No. (850) 681-9676 mgross@fcta.com

TCG South Florida c/o Rutledge Law Firm Kenneth Hoffman P.O. Box 551 Tallahassee, FL 32302-0551 Tel. No. (850) 681-6788 Fax. No. (850) 681-6515 ken@reuphlaw.com

Laura L. Gallagher Laura L. Gallagher, P.A. 101 E. College Avenue Suite 302 Tallahassee, FL 32301 Tel. No. (850) 224-2211 Fax. No. (850) 561-3611 Represents MediaOne gallagherl@gtlaw.com

Susan S. Masterton Charles J. Rehwinkel Sprint Comm. Co. LLP P.O. Box 2214 MC: FLTLHOO107 Tallahassee, FL 32316-2214 Tel. No. (850) 847-0244 Fax. No. (850) 878-0777 susan.masterton@mail.sprint.com Sprint-Florida, Incorporated Mr. F. B. (Ben) Poag P.O. Box 2214 (MC FLTLHOO107) Tallahassee, FL 32316-2214 Tel: 850-599-1027 Fax: 407-814-5700 Ben.Poag@mail.sprint.com

William H. Weber, Senior Counsel Gene Watkins Covad Communications 1230 Peachtree Street, N.E. 19th Floor Atlanta, Georgia 30309 Tel. No. (404) 942-3494 Fax. No. (404) 942-3495 wweber@covad.com gwatkins@covad.com

J. Jeffry Wahlen Ausley & McMullen P.O. Box 391 Tallahassee, FL 32302 jwahlen@ausley.com Network Access Solutions Corp. Mr. Don Sussman Three Dulles Tech Center 13650 Dulles Technology Drive Herndon, VA 20171-4602 Tel. No.: (703) 793-5102 Fax. No. (208) 445-7278 dsussman@nas-corp.com

Ms. Lisa A. Riley Michael Henry Roger Fredrickson 1200 Peachtree Street, N.E. Suite 8066 Atlanta, GA 30309-3523 Tel. No. (404) 810-7812 Fax. No. (404) 877-7646 lisariley@att.com michaeljhenry@att.com

Tracy Hatch AT&T 101 North Monroe Street, Suite 700 Tallahassee, FL 32301-1549 Tel. No. (850) 425-6360 thatch@att.com FPTA, Inc. Mr. David Tobin Tobin & Reyes 7251 West Palmetto Park Road #205 Boca Raton, FL 33433-3487 Tel. No. (561) 620-0656 Fax. No. (561) 620-0657 dst@tobinreyes.com

John McLaughlin KMC Telecom. Inc. Mr. John D. McLaughlin, Jr. 1755 North Brown Road Lawrenceville, GA 30043 Tel. No. (678) 985-6261 Fax. No. (678) 985-6213 jmclau@kmctelecom.com

Joseph A. McGlothlin Vicki Gordon Kaufman **Tim Perry** McWhirter, Reeves, McGlothlin, Davidson, Decker, Kaufman, Arnold, & Steen, P.A. 117 South Gadsden Street Tallahassee, FL 32301 Tel. No. (850) 222-2525 Fax. No. (850) 222-5606 Attys. for FCCA Atty, for Network Telephone Corp. Atty. for BlueStar jmcglothlin@mac-law.com vkaufman@mac-law.com tperry@mac-law.com

Andrew Isar Telecomm. Resellers Assoc. 7901 Skansie Avenue Suite 240 Gig Harbor, WA 98335 Tel. No. (253) 851-6700 Fax. No. (253) 851-6474 aisar@millerisar.com

Floyd R. Self, Esq. Messer, Caparello & Self, P.A. Post Office Box 1876 Tallahassee, FL 32302-1876 Tel. No. (850) 222-0720 Fax. No. (850) 224-4359 Represents AT&T fself@lawfla.com

Richard D. Melson Hopping Green Sams & Smith, P.A. Post Office 6526 123 South Calhoun Street Tallahassee, FL 32314 Tel. No. (850) 222-7500 Fax. No. (850) 224-8551 Atty. For ACI rmelson@hgslaw.com

16

Daniel McCuaig