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October 3, 2003

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> Mrs. Blanca S. Bayó Director, Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

### Re: Docket Nos. 981834-TP and 990321-TP (Generic Collocation)

Dear Ms. Bayó:

Enclosed are an original and fifteen copies of Verizon Florida Inc.'s Prehearing Statement on Issues 9-10, which we ask that you file in the captioned docket. Also included is a diskette containing Verizon Florida Inc.'s Prehearing Statement on Issues 9-10 in Word format.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served to the parties shown on the attached Certificate of Service.

Sincerely,

MIL Daniel McCuaig



cc: All Parties of Record Charles Schubart



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FPSC-COMMISSION CLERK

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition of Competitive Carriers for Commission action to support local Competition in BellSouth Telecommunications Inc.'s service territory	) ) . ) Docket No. 981834-TP )
In re: Petition of ACI Corp. d/b/a Accelerated Connections, Inc. for generic investigation to ensure that BellSouth Telecommunications, Inc., Sprint-Florida, Incorporated, and GTE Florida Incorporated comply with obligation to provide alternative local exchange carriers with flexible, timely, and cost-efficient physical collocation.	) ) ) ) Docket No. 990321-TP ) )
	) Filed: October 6, 2003

# VERIZON FLORIDA INC.'S PREHEARING STATEMENT ON ISSUES 9-10

Verizon Florida Inc. ("Verizon") files this prehearing statement in accordance with

Order Nos. PSC-02-1513-PCO-TP and PSC-03-0702-FOF-TP in this docket and Florida

Public Service Commission ("Commission") Rule 25-22.038.

# A. Witnesses

Verizon's witnesses for this proceeding and the issues to which they will testify are as follows:

- 1. Charles Bailey and Barbara K. Ellis: Issues 9-10.
- 2. James H. Vander Weide: Issue 9B.
- 3. Allen E. Sovereign: Issue 9B.

# **B. Exhibits**

Verizon will introduce the following exhibits:

- 1. Direct Testimony of Barbara K. Ellis on behalf of Verizon Florida Inc., filed February 4, 2003, and attached Exhibit Nos. BKE-1, BKE-2, BKE-3, BKE-4, BKE-5, BKE-6, and BKE-7.
- 2. Surrebuttal Testimony of Charles Bailey and Barbara K. Ellis on behalf of Verizon Florida Inc., filed September 25, 2003, and attached Exhibit Nos. BKE-1, BKE-8, BKE-9, BKE-10, and BKE-11.
- 3. Verizon's currently effective intrastate collocation tariff for Florida.
- 4. Direct Testimony of James H. Vander Weide on behalf of Verizon Florida Inc., filed February 4, 2003, and attached Exhibit Nos. JVW-1 and JVW-2.
- 5. Surrebuttal Testimony of James H. Vander Weide on behalf of Verizon Florida Inc., filed September 26, 2003, and attached Exhibit Nos. JVW-1, JVW-2, JVW-3, JVW-4, JVW-5, and JWV-6.
- 6. Direct Testimony of Allen E. Sovereign on behalf of Verizon Florida Inc., filed February 4, 2003, and attached Exhibit Nos. AES-1 and AES-2.
- 7. Surrebuttal Testimony of Allen E. Sovereign on behalf of Verizon Florida Inc., filed September 25, 2003.

Verizon reserves the right to introduce additional exhibits at the hearing or other appropriate points.

# C. Verizon's Basic Position

The purpose of this portion of this proceeding is to determine the appropriate rates, terms, and conditions to govern the provision of collocation in Florida. It is well established that the rates charged by incumbents for facilities and services should be based on the costs that *the respective incumbent* can expect to incur to provide those facilities and services.<sup>1/</sup> AT&T's proposal to force BellSouth's cost inputs on Verizon,

<sup>&</sup>lt;sup>1/</sup> The Federal Communications Commission ("FCC") has never wavered from its original mandate that UNE cost proceedings produce "costs that incumbents actually expect to incur in making network elements available to new entrants." First Report and Order, *In the Matter of Implementation of the Local Competition Provisions in the Telecommunications Act of 1996*, 11 FCC Rcd 15499 ¶ 685 (1996). *See* Reply Brief for

and thus to assign rates to Verizon based on *BellSouth's* costs rather than its own, is therefore legally meritless. In addition, because Verizon's accounting and billing systems are incompatible with BellSouth's Verizon *could not* use BellSouth's rate structure. Finally, AT&T's proposal that the Commission by regulatory fiat transform Verizon's Florida operations into a miniature version of BellSouth should be rejected for the following policy reasons: (1) it would *de*-standardize Florida from the rest of Verizon's footprint, which is contrary to what the ALECs have been arguing for in numerous other forums; (2) it would impose on Verizon the unreasonable burden of developing and supporting a Florida-only cost model; and (3) it would deny Verizon the flexibility required to take advantage of advances in cost modeling and to respond to regulatory and technical change.

Because many of Verizon's proposed rate elements remain unchallenged, and because the criticisms of those proposed rate elements that have been challenged are demonstrably meritless, the Commission should adopt the terms and conditions of Verizon's currently effective intrastate collocation tariff and the rates proposed in Exhibit BKE-1 to Charles Bailey and Barbara K. Ellis's Surrebuttal Testimony.

### D. - F. Verizon's Specific Positions

The issues identified for resolution in this case are mixed questions of fact, law, and policy.

Petitioner Federal Communications Commission and the United States, *Verizon Communications, Inc. v. FCC*, at 6 (2002) ("The costs measured by TELRIC are nonetheless those of the incumbent itself.") (emphasis added).

### Issue 9A: For which collocation elements should rates be set for each ILEC?

**Verizon's Position:** Rates should be set for Verizon for the collocation elements proposed in Exhibit BKE-1 to Charles Bailey and Barbara K. Ellis's Surrebuttal Testimony. Verizon takes no position on which collocation elements should be assigned rates for BellSouth or Sprint.

# <u>Issues 9B</u>: For those collocation elements for which rates should be set, what is the proper rate and the appropriate application of those rates?

**Verizon's Position:** Rates should be set for Verizon's collocation elements as set forth in Exhibit BKE-1 to Charles Bailey and Barbara K. Ellis's Surrebuttal Testimony. Verizon takes no position on the appropriate rates for BellSouth's or Sprint's collocation elements.

# <u>Issue 10</u>: What are the appropriate definitions, and associated terms and conditions for the collocation elements to be determined by the Commission?

**Verizon Position:** The appropriate definitions, terms, and conditions for Verizon's collocation elements are set forth in Verizon's currently effective intrastate collocation tariff. Verizon takes no position on the appropriate definitions, terms, or conditions for BellSouth's or Sprint's collocation elements.

### G. Stipulated Issues

None at this time.

### H. Pending Motions and Other Matters

Verizon does not currently have any pending motions.

# I. Pending Requests for Confidentiality

Verizon believes that the following requests for confidential classifications remain

pending at this time:

- 1. Verizon's Request for Confidential Classification for DN 08279-03 & DN 08280-03, submitted September 8, 2003.
- 2. Verizon's Request for Confidential Classification for DN 08550-03, submitted September 10, 2003.

# J. Requirements Set Forth in the Commission's Order in this Docket that Cannot Be Complied with at this Time

Verizon is unaware of any requirements set forth in the Commission's Order in

this proceeding that cannot be complied with at this time.

# K. Decisions or Pending Decisions by the FCC or any Court that May Preempt or Impact the Commission's Ability To Resolve the Issues Presented or Relief Requested in this Matter

The following FCC and court decisions may impact the Commission's resolution

of Issues 9-10 in this docket:

- 1. Notice of Proposed Rulemaking, *Review of the Commission's Rules Regarding the Pricing of Unbundled Network Elements and the Resale of Service by Incumbent Local Exchange Carriers*, WC Docket No. 03-173, FCC 03-224 (rel. Sept. 15, 2003) (*"TELRIC NPRM"*).
- 2. Report and Order and Order on Remand and Further notice of Proposed Rulemaking, In the Matter of Review of the Section 251 Unbundling Obligations of Incumbent Local Exchange Carriers; Implementation of the Local Competition Provisions of the Telecommunications Act of 1996; Deployment of Wireline Services Offering Advanced Telecommunications Capability, CC Docket Nos. 01-338, 96-98, 98-147, FCC 03-36 (rel. Aug. 21, 2003) ("Triennial Review Order").
- 3. First Report and Order, Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, 11 FCC Rcd 15499 (1996) ("Local Competition Order").

- 4. Verizon Communications, Inc. v. FCC, 535 U.S. 467 (2002).
- 5. AT&T Corp. v. Iowa Utils. Bd., 525 U.S. 366 (1999).
- 6. *Michigan Bell Tel. Co. v. Engler*, 257 F.3d 587, 593 (6th Cir. 2001).
- 7. *Guaranty Nat'l Ins. Co. v. Gates*, 916 F.2d 508 (9th Cir. 1990).
- 8. *Calfarm Ins. Co. v. Deukmejian*, 771 P.2d 1247, 1254 (Cal. 1989).

### L. Objections to Witness Qualifications as an Expert

Verizon has no objections to any witness's qualifications as an expert at this time.

Respectfully submitted on October 3, 2003.

By:

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Attorneys for Verizon Florida Inc

#### CERTIFICATE OF SERVICE Docket No. 981834-TP and 990321-TP

I HEREBY CERTIFY that a true and correct copy of the foregoing was served via FedEx and regular U.S. Mail this 3rd day of October, 2003 to the following.

Beth Keating, Staff Counsel C. Lee Fordham, Staff Counsel Adam Teitzman. Staff Counsel Andrew Maurev: Betty Gardner **Cheryl Bulecza-Banks** David Dowds **Jackie Schindler** Jason-Earl Brown Laura King; Bob Casey Pat Lee; Stephanie Cater Paul Vickery Pete Lester; Zorvana Ring Sally Simmons Shevie Brown Todd Brown Victor Mckav Florida Public Service Commission **Division of Legal Services** 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 Tel. No. (850) 413-6212 Fax. No. (850) 413-6250 bkeating@psc.state.fl.us cfordham@psc.state.fl.us ateitzma@psc.state.fl.us amaurey@psc.state.fl.us bgardner@psc.state.fl.us cbulecza@psc.state.fl.us david.dowds@psc.state.fl.us ischindl @psc.state.fl.us jebrown@psc.state.fl.us lking@psc.state.fl.us; bcasey@psc,state.fl.us plee@psc.state.fl.us; scater@psc.state.fl.us pvickery@psc.state.fl.us plester@psc.state.fl.us; zring@psc.state.fl.us sasimmon@psc.state.fl.us sbbrown@psc.state.fl.us tbrown@psc.state.fl.us vmckay@psc.state.fl.us

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