ORIGINAL 2 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 3 4 In re: Petition of Florida Public Utilities Company for an increase in its rates Docket No. 030438-EI Filed: December 29, 2003 and charges in their Consolidated Electric Division. 8 9 10 DIRECT TESTIMONY OF DONNA DERONNE 11 12 13 Respectfully submitted, 14 Harold McLean Public Counsel 15 Office of Public Counsel 16 c/o The Florida Legislature 111 West Madison Street 17 Room 812 Tallahassee, FL 32399-1400 18 (850) 488-9330 19 Attorney for the Citizens 20 Of the State of Florida 21 22 _23 24 25 DOCUMENT NUMBER-DATE

FPSC-COMMISSION CLERK

AUS

CAF

COM CTR ECR

GCL

OPC MMS

SEC

1		TABLE OF CONTENTS
2	I.	INTRODUCTION
3	П.	OVERALL FINANCIAL SUMMARY
4	Ш.	CONSTRUCTION WORK IN PROGRESS (CWIP)
5 6 7 8 9 10 11	IV.	NET OPERATING INCOME7Reversal of Discontinued Operations Allocation Adjustment9Garbage and Sewer Allocation Adjustment12Employee Benefits - Retiree Medical13Stock Issuance Expense16Payroll Outsourcing Costs16Costs Associated with New Tree Trimming Crews17Tax Consulting Expense18Staff Audit Exceptions19Revisions to Projection Factors22Reduction to Storm Reserve Accrual26Rate Case Expense Amortization27Economic Development Expense28Interest Synchronization Adjustment29Income Taxes29
13	V.	<u>CAPITAL STRUCTURE - ACCUMULATED DEFERRED INCOME TAXES</u> . 30
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		

1	DIRECT TESTIMONY OF DONNA DERONNE					
2	ON B	ON BEHALF OF THE CITIZENS OF FLORIDA				
3	BEFC	ORE THE FLORIDA PUBLIC SERVICE COMMISSION				
4	FLOR	LIDA PUBLIC UTILITIES COMPANY				
5	DOCE	KET NO. 030438-EI				
6						
7	I.	INTRODUCTION				
8	Q.	WHAT IS YOUR NAME, OCCUPATION AND BUSINESS ADDRESS?				
9	A.	My name is Donna DeRonne. I am a Certified Public Accountant licensed in the State				
10		of Michigan and a senior regulatory consultant at the firm of Larkin & Associates				
11		PLLC, Certified Public Accountants, with offices at 15728 Farmington Road, Livonia				
12		Michigan 48154.				
13						
14	Q.	PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES, PLLC.				
15	A.	Larkin & Associates, PLLC, is a Certified Public Accounting and Regulatory Consulting				
16		Firm. The firm performs independent regulatory consulting primarily for public				
17		service/utility commission staffs and consumer interest groups (public counsels, public				
18		advocates, consumer counsels, attorneys general, etc.). Larkin & Associates, PLLC, has				
19		extensive experience in the utility regulatory field as expert witnesses in over 400				
20		regulatory proceedings, including numerous electric, gas, water and wastewater and				
21		telephone utility cases.				
22						
23	Q.	HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE FLORIDA PUBLIC				
1		SERVICE COMMISSION?				

1	A.	Yes. I have testified before the Florida Public Service Commission on several prior
2		occasions. I have also testified before several other state regulatory commissions.
3		
4	Q.	HAVE YOU PREPARED AN APPENDIX DESCRIBING YOUR QUALIFICATIONS
5		AND EXPERIENCE?
6	A.	Yes. I have attached Appendix I, which is a summary of my regulatory experience and
7		qualifications.
8		
9	Q.	ON WHOSE BEHALF ARE YOU APPEARING?
10	A.	Larkin & Associates, PLLC, was retained by the Florida Office of Public Counsel (OPC)
11		to review the rate case filing submitted by Florida Public Utilities (FPU or Company)
12		for its consolidated electric division. Accordingly, I am appearing on behalf of the
13		Citizens of Florida (Citizens).
14		
15	Q.	ARE ANY ADDITIONAL WITNESSES APPEARING ON BEHALF OF THE
16		CITIZENS OF FLORIDA?
17	A.	Yes. Hugh Larkin, Jr. and Mark Cicchetti are also presenting testimony in this case.
18		
19	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
20	A.	I am providing the OPC's overall recommended revenue requirement in this case. I am
21		also recommending several adjustments to the Company's projected 2004 operating
22		income, along with an adjustment to deferred taxes included in the Company's capital
23		structure.
24		

1	П.	OVERALL FINANCIAL SUMMARY
2	Q.	HAVE YOU PREPARED ANY EXHIBITS IN SUPPORT OF YOUR
3		RECOMMENDATIONS?
4	A.	Yes, I have prepared Exhibit_(DD-1), which consists of Schedules A-1, B-1, C-1
5		through C-9, and D-1 through D-5. These schedules provide supporting calculations and
6		additional information for some of the adjustments I am recommending in this
7		testimony.
8		
9	Q.	WHAT DOES SCHEDULE A-1, ENTITLED "REVENUE REQUIREMENT" SHOW?
10	A.	Schedule A-1 presents the revenue requirement calculation at this time, giving effect to
11		all the adjustments I am recommending in this testimony, along with the impacts of the
12		recommendations made by Citizens' witnesses Hugh Larkin, Jr. and Mark Cicchetti.
13		The adjustments presented on Schedule A-1 which impact rate base can be found
14		summarized on Schedule B-1. The OPC adjustments to net operating income are listed
15		on Schedule C-1. Schedules C-2 through C-9 provide supporting calculations for my
16		recommended adjustments to net operating income presented on Schedule C-1
17		Schedule D-1 presents the overall cost of capital. The overall cost of capital is
18		sponsored by Citizens' witness Mark Cicchetti, with the exception of an adjustment to
19		deferred taxes, which I am supporting.
20		
21	Q.	WHAT IS THE REVENUE REQUIREMENT FOR FPU'S CONSOLIDATED
22		ELECTRIC DIVISIONS

-)
- ELECTRIC DIVISION? 22
- As shown on Schedule A-1, the OPC's recommended adjustments in this case result in 23 A.
- a revenue increase for FPU's Electric Operating Division of \$961,809. As noted below, 24

1		this does not reflect the impact of all of the Commission Staff's recommendations that
2		may be appropriate.
3		
4	Q.	HAVE YOU REFLECTED THE IMPACT OF ANY OF THE ADJUSTMENTS
5		RECOMMENDED BY THE COMMISSION'S AUDIT STAFF IN ITS AUDIT
6		REPORT?
7	A.	Yes, I have. A copy of Staff's audit report, with Audit Control No. 03-274-4-1, was
8		received on December 18, 2003. The associated workpapers were received on
9		December 19, 2003. There are many adjustments to the Company's rate case filing that
10		are identified in the report which the OPC agrees are appropriate. Many of the Audit
11		Staff's adjustments are reflected in the OPC's recommended revenue requirement. In
12		cases in which we agree with and are reflecting an Audit Staff adjustment, the specific
13		adjustment is discussed either in this testimony or in the direct testimony of Citizens'
14		witness Hugh Larkin, Jr. Absence of addressing an issue does not necessarily mean we
15		are in disagreement. Larkin & Associates, PLLC, is still in the process of reviewing the
16		workpapers supporting Audit Staff's recommended adjustments.
17		
18	Ш.	CONSTRUCTION WORK IN PROGRESS (CWIP)
19	Q.	SHOULD THE COMMISSION ALLOW ANY CONSTRUCTION WORK IN
20		PROGRESS IN RATE BASE?
21	A.	No, it should not. Construction Work In Progress (CWIP), as the title designates, is not
22		plant that is completed and providing service to ratepayers. It is not used nor useful in
23		delivering electric service to the Company's customers. The ratemaking process is

predicated on an examination of the operations of a utility to insure that the assets upon

which ratepayers are required to provide the utility with a rate of return are, in fact, reasonably priced and are both used and useful in providing services on a current basis. Facilities in the process of being built are not used or useful. Their total cost and the basis on which they were constructed cannot be examined in the context of providing service to ratepayers. The ratemaking process therefore excludes, in most jurisdictions, CWIP from being included in rate base until such time that projects are completed and providing service to ratepayers. As a general ratemaking principle, CWIP should be excluded from rate base and excluded from the ratemaking process until such time that it is actually providing service to ratepayers.

Furthermore, some of the plant being added that is included in CWIP in the filing, such as a mapping/outage/workorder system and SCADA system, could result in operational efficiencies, thereby reducing costs, which would not be reflected in the test period.

Q.

WHAT HAS THE COMPANY INCLUDED IN THIS CASE FOR CWIP?

A. The Company has requested \$620,769 in rate base for CWIP. A listing of the six (6) projects for which the Company has included CWIP recovery were provided on Schedule C-59(B-13), page 2. Each of the projects are projected to be in service prior to the end of the test year; thus, they were included in the 2004 plant additions contained in the Company's filing. On Schedule C-59(B-13), the Company is effectively adding the 13-month average CWIP balance for each of the projects. This is in addition to the impact the projects will already have on the projected 13-month average plant in service balances. The projected completion date for the projects included in CWIP ranges from March 2004 to June 2004.

1	Q.	DO ANY OF THE SIX PROJECTS FOR WHICH CWIP RECOVERY IS INCLUDED
2		IN THE FILING ALSO HAVE PLANT RETIREMENTS ASSOCIATED WITH
3		THEM?
4	A.	Yes. The project having the largest dollar impact on the CWIP balance, specifically the
5		"Rebuild Jessy Terry Substation" project resulting in \$435,154 being added for CWIP,
6		will have an associated retirement. The project is projected to be complete in June 2004.
7		According to MFR Schedule C-59(B-10), there is a projected retirement of \$175,000
8		associated with this project. Thus, the Company's filing includes the project in plant in
9		service beginning in June 2004, the 13-month average CWIP balance for the project for
10		the months prior to June, and the associated plant that will be retired would also be
11		included in plant in service for the period through June 2004.
12		
13	Q.	IN FPU'S LAST FULL RATE CASE PROCEEDING, DOCKET NO. 930400-EI, WAS
14		CWIP INCLUDED IN THE RATE BASE CALCULATION?
15	A.	Based on a review of the decision in that case involving the Marianna electric
16		operations, Order No. PSC-94-0170-FOF-EI, CWIP of \$289,255 was included in rate
17		base. In the last rate case involving the Fernandina Beach Division, Docket No. 881056-
18		EI, the parties stipulated to a CWIP balance of \$660,241. While the prior full rate case
19		decisions for the electric operations apparently included CWIP, I nonetheless
20		recommend that it be excluded in this case. The regulatory principles for exclusion of
21		CWIP remain the same, even if it was granted in a prior case.
22		
23	Q.	DO OTHER JURISDICTIONS WITH WHICH YOU ARE FAMILIAR, ALLOW

INCLUSION OF CONSTRUCTION WORK IN PROGRESS IN RATE BASE?

1	A.	No. In the other jurisdictions in which I have testified and participated in the analysis
2		of rate case filings, CWIP is excluded from rate base when calculating a utility's revenue
3		requirement.
4		
5	IV.	NET OPERATING INCOME
6		Revenues from New Large Industrial Customer
7	Q.	ARE THERE ANY NEW LARGE CUSTOMERS PROJECTED TO COME ON-LINE
8		THAT WERE NOT CONSIDERED IN THE COMPANY'S RATE CASE FILING?
9	A.	Yes. It has recently been announced that Family Dollar will be constructing a
10		distribution center in the Company's Marianna service territory. The center will be
11		907,000 square-foot facility. The projected revenues to be received from this new
12		customer were not considered at the time the Company's filing was prepared.
13		According to Company witness Mark Cutshaw, the new customer will fall under rate
14		schedule General Service Large Demand (GSLD). Additionally, according to a
15		December 12, 2003 article in the Tallahassee Democrat newspaper, the new facility will
16		employ up to 450 people, bringing new jobs to the area. This would result in an increase
17		in the number of residential customers served by the Company in the Marianna service
18		territory.
19		
20	Q.	WHEN IS IT ANTICIPATED THAT THE NEW FACILITY WILL BE RECEIVING
21		SERVICE?
22	A.	During his deposition on December 16, 2003, Mark Cutshaw indicated that the customer
23		will begin receiving temporary service on January 15, 2004, using temporary facilities

for construction operations. The Company anticipates having permanent service to the

1	facility by June 1,	2004, with the new cu	ustomer co	mpletely on-	line at full	capacity in
2	December 2004.	It is anticipated that	the new d	istribution fa	acility will	be up and
3	running prior to th	e end of the projected	test year.			

- 5 Q. SHOULD AN ADJUSTMENT BE MADE TO THE FILING TO REFLECT THIS
 6 NEW CUSTOMER BEING ADDED?
- Yes. If the projected revenues from this new large customer are not added, then the
 Company will receive a windfall in subsequent years until the time of its next rate case.

 As the Company will begin providing some level of service in January 2004, and
 anticipates operations at full facility capacity by December 2004, the projected
 annualized revenues associated with the new customer should be added.

WHAT ADJUSTMENT IS NECESSARY TO REFLECT THE ANNUALIZED LEVEL

12

13

Q.

OF REVENUES TO BE RECEIVED FROM THIS NEW LARGE CUSTOMER? 14 15 A. During the December 16, 2003 deposition of Mark Cutshaw, Mr. Cutshaw agreed to provide the projected level of sales for the new Family Dollar facility as Exhibit No. 1 16 17 to his deposition. The Company has projections of the amount of energy the facility will 18 be using, the load and the demand. According to Mr. Cutshaw's deposition, the 19 projections were based on usage at a similar Family Dollar distribution facility located 20 in Kentucky. I recommend that base revenues, excluding fuel, contained in the filing 21 be increased to reflect the annualized impact of the Family Dollar facility being added 22 onto the Company's system. As of the date this testimony was finalized, Exhibit 1 to Mr. Cutshaw's deposition still had not been received. At this point I have reflected a line 23

24

for the necessary adjustment on Schedule C-1 with the amounts excluded.

- 1 Q. ARE YOU ALSO RECOMMENDING AN ADJUSTMENT TO REFLECT THE
- 2 REVENUES TO BE RECEIVED FROM THE NEW RESIDENTIAL CUSTOMERS
- 3 THAT WILL RESULT FROM THE NEW FAMILY DOLLAR FACILITY?
- 4 A. Yes. On Schedule C-2, I calculate the impact of adding 450 additional residential
- 5 customers in the Marianna service territory to the Company's projected revenues. As
- shown on the schedule, base revenues should be increased by \$122,937.

8

- Reversal of Discontinued Operations Allocation Adjustment
- 9 Q. THE COMPANY'S FILING INCLUDES A SIGNIFICANT ADJUSTMENT TO 2002
- 10 TEST YEAR EXPENSES ASSOCIATED WITH DISCONTINUED OPERATIONS.
- 11 WILL YOU PLEASE DISCUSS THIS ADJUSTMENT?

factors to the increased allocation amounts.

12 A. According to the prefiled testimony of Company witness Khojasteh, 2002 operating 13 expenses have been adjusted to reflect the effects of the loss of the Company's water 14 division, which was sold in March 2003. In the adjustment, the Company significantly 15 increases the amount of division and corporate level expenses allocated to the electric 16 division. The reason provided in the testimony, at page 7, was that "These adjustments 17 reflect the loss of some synergy in overheads at the division and corporate level from the 18 sale of our water division." In calculating the adjustment, the Company left all else 19 equal and only removed the water operations in determining the change in the allocation 20 factors. It then applied these revised allocation factors to the actual recorded 2002 costs 21 that are allocated, with no revisions to the costs. This assumes that there will be no 22 corporate cost savings as a result of the sale of the water operations. Depending on the

24

23

specific account impacted, the Company then applied various inflation and projection

1	Q.	IS	THE	COMPANY'S	ADJUSTMENT	APPROPRIATE	OR	LIKELY	TO BE

2 REFLECTIVE OF THE LEVEL OF COSTS TO BE ALLOCATED TO THE

ELECTRIC OPERATIONS IN 2004?

No. I recommend that the Company's adjustment for discontinued operations, which is reflected on MFR Schedule C-59(C-4), page 2, column 2, be removed. This results in a \$365,770 reduction to operating expenses, a \$66,593 reduction to maintenance expense, a \$4,180 reduction to depreciation expense and a \$42,180 reduction to taxes other than income. Each of these amounts are on a 2002 basis, which is prior to the Company's application of various projection factors. On Schedule C-3, I provide the breakdown of the Company's adjustment, by sub account, along with the respective projection factors applied by the Company in order to determine the necessary adjustment to the projected 2004 test year. As shown on Schedule C-3, projected 2004 test year operation and maintenance expenses should be reduced by \$429,133, depreciation expense should be reduced \$4,180 and property taxes should be reduced \$43,825.

16

19

20

21

22

23

24

A.

1

3

4

5

6

7

8

9

10

11

12

13

14

15

A.

17 Q. WHY DO YOU RECOMMEND THE COMPANY'S ADJUSTMENT FOR 18 DISCONTINUED OPERATIONS BE REVERSED?

There are several reasons. First and foremost, the Company did not take into consideration the fact that there should be savings in common costs as a result of selling the water operations. It is not realistic to assume that the complete sale of one of the Company's operations, i.e., all water operations, will not result in any divisional or common cost savings or reductions. In response to Citizens' Interrogatory No. 18, the Company provided a breakdown, by account, of the adjustment. Numerous subaccounts

are listed, including, but not limited to, accounts such as customer records and collections, miscellaneous customer accounts, office postage and mailing, supervision and engineering, administrative and general salaries, meter reading expense, and uncollectible accounts. It is inappropriate to assume that the overall operations of the corporation, along with common and divisional operations, will not change after the sale of a whole operation.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1

2

3

4

5

6

The second reason the Company's adjustment is not appropriate is that it does not take into consideration other changes in the relationship of the electric operations to the FPU operations as a whole. The information provided with the responses to Citizens' Interrogatory No. 18 and POD No. 31 appears to show that the revised allocation to electric was based on amounts for the twelve months ended June 30, 2001 with the water operations removed. Many other changes beyond the sale of the water operations have occurred in the overall FPU operations since June 30, 2001. For example, according to the Company's 2002 Annual Report, in November 2002 the Company acquired Nature Coast Gas, Inc. as part of its expansion of the West Central Florida propane service area. This acquisition added approximately 1,200 new customers. The Annual Report, at page 8, indicates that the Nature Coast acquisition is a "...new acquisition model for us - a model which can serve as a template for similar opportunities in the future." The annual report also indicates that the natural gas operations added 2,117 additional customers and almost 50 miles of gas mains during 2002. In determining the increases in the allocation factors to the electric operations, the Company did not take the Nature Coast acquisition into consideration, nor did it consider other changes in the overall FPU operations that would occur.

During depositions on December 15, 2003, Company witness Bachman agreed that the purchase of Nature Coast would result in a reduction in the percentage allocations to electric operations. The Company's adjustment for discontinued operations is inappropriate and one-sided and should be removed.

5

6

1

2

3

4

Garbage and Sewer Allocation Adjustment

- 7 Q. DID THE COMPANY MAKE ANY ADDITIONAL ADJUSTMENTS IN ITS FILING
- FOR DISCONTINUED OPERATIONS?
- 9 A. Yes. During the historic 2002 test year, the Company provided billing services for 10 garbage and sewer for the City of Fernandina Beach from its Fernandina Beach division. 11 According to the response to Citizens Interrogatory No. 20, these billing operations 12 conducted for another entity shared overheads including office, employees and other 13 items with the electric operations. Similar to the Company's adjustment for the sale of 14 the water operations, this Company adjustment increases the amount of costs allocated 15 to the electric operations due to the discontinuance of the service. As an attachment to 16 the response, the Company identified the specific accounts impacted. The majority of 17 the adjustment, which increases 2002 electric operation expenses by \$28,148, impacted 18 Account 901 - Supervision and Account 903 - Customer Records and Collection.

19

20 Q. DO YOU AGREE WITH THIS COMPANY PROPOSED ADJUSTMENT?

21 A. No, I do not. Similar to the Company's proposed adjustment for the sale of the water
22 operations, this adjustment also does not take into consideration savings in common
23 costs that would result from the discontinuance of providing this service. It is unrealistic
24 to presume that the complete discontinuance of an operation will not result in common

cost savings. The Company's proposed adjustment, which increases historic test year costs by \$28,149 should be removed. As shown on Schedule C-4, the necessary adjustment to projected 2004 expenses is \$29,862 after the Company's projection factors are considered.

5

6

1

2

3

4

Employee Benefits - Retiree Medical

- 7 Q. DO YOU HAVE ANY CONCERNS WITH THE AMOUNT INCLUDED IN THE
- 8 PROJECTED 2004 TEST YEAR FOR RETIREE MEDICAL BENEFITS?
- 9 A. Yes. The methodologies used by the Company in projecting the 2004 test year medical 10 expense recorded in Account 926.2 and post retirement benefits other than pensions 11 recorded in expense Account 926.3 results in a double-counting of retiree medical costs being included in the Company's filing. Retiree medical costs are included in Account 12 13 926.3 in the filing under the full accrual basis of accounting required by Statement of 14 Financial Accounting Standard No. 106. However, in calculating the amount of medical 15 expense in Account 926.2, retiree medical costs were essentially included a second time 16 under the pay-as-you-go basis. In other words, the retiree medical costs are included 17 based on the accrual methodology and are included a second time on a pay as you go 18 basis, resulting in a double recovery of retiree medical costs being included in the filing.

19

20 Q. WHAT ADJUSTMENT IS NECESSARY?

21 A. The amount of retiree medical costs included in the Company's projected test year 22 employee medical expense in Account 926.2 should be removed. The appropriate 23 adjustment is presented on Schedule C-5 and is calculated based on the Company's 24 response to Citizens' POD 36, Attachment 36.1, pages 7 and 8. This adjustment reduces

1	projected 2004 test year expenses in Account 926.2 by \$20,386.

additional 25% to determine the 2004 balance.

Q. DO YOU HAVE ANY ADDITIONAL CONCERNS WITH THE AMOUNT OF
 EXPENSE INCLUDED IN THE PROJECTED 2004 TEST YEAR IN ACCOUNT
 926.2?

Yes. The Company has projected a significant increase in expenses in Account 926.2, which is the account in which active employee medical expenses are recorded. FPU projects the amount will increase from \$256,801 in the historic test year, as recorded, to \$431,346 in the projected 2004 test year on an electric operations basis, an increase of 68%. The projected amount is based on the Company's estimated 2003 employee benefit costs, which includes substantial projected increases, factored up by an

The Company has agreed to provide an updated exhibit breaking down the 2003 employee medical costs in a format similar to the Attachment 36.1, page 8 of the response to Citizens POD 36 as Exhibit 4 to the Deposition of Company witness George Bachman. The exhibit will be based on eleven months of actual costs for 2003 and one month of estimated costs. During the December 15, 2003 joint deposition of Company witnesses Martin, Khojasteh and Mesite, the Company also agreed to provide exhibits addressing specific components of the employee benefit expense calculation, specifically Exhibits 6 and 7. These exhibits (i.e., Exhibit 4 to the Deposition of George Bachman and Exhibits 6 & 7 to the Joint Deposition) were not received prior to finalizing this testimony. It is my intention to compare the exhibits with the response to Citizens POD 36, which contains the amount included in the filing, to determine if an additional

adjustment to employee medical expense is needed.

Absent the additional information provided in the exhibits being analyzed, I have reflected the adjustment to medical expense recommended by the Commission's Audit Staff in its Audit Exception 17 on my Schedule C-6. Staff's adjustment is based on more recent medical insurance invoices than available at the time of the Company's filing and reduces projected 2004 medical insurance expense recorded in Account 926.2 by \$122,164. While I agree with this Staff adjustment, additional adjustments to the Company's proposed medical benefit expense may be appropriate.

Stock Issuance Expense

- 12 Q. WERE THERE ANY NON-RECURRING EXPENSES RECORDED BY FPU IN THE
 13 2002 HISTORIC TEST YEAR THAT HAVE BEEN CARRIED FORWARD TO THE
 14 2004 PROJECTED TEST YEAR THAT NEED TO BE REMOVED?
 - A. Yes. According to the response to Citizens Interrogatory No. 25, test year expenses recorded in Account 930 Miscellaneous General Expenses, include \$48,657 for a stock equity issuance. This is on an electric operations basis. Company MFR Schedule C-21, page 3, indicates that the stock issuance was planned, but not consummated. Stock issuances are not an annual, recurring event. Additionally, ratepayers should not be responsible for paying costs associated with a potential stock issuance that was not consummated. After application of the Company's projection factor for Account 930.2, 2004 test year expenses should be reduced by \$52,160 (\$48,657 x 107.2%) to remove the costs associated with the failed 2002 stock issuance.

1		Payroll Outsourcing Costs
2	Q.	WHAT IS THE PURPOSE OF YOUR ADJUSTMENT ON SCHEDULE C-1 TITLED
3		"PAYROLL OUTSOURCING COSTS"?
4	A.	FPU's projected 2004 expenses in Account 923.3 - Outside Audit & Accounting total
5		\$111,759 on an electric operations basis. Included in the projection is \$14,000 for the
6		portion allocated to electric operations for the outsourcing of Company payroll to ADP.
7		The Company also included costs associated with outsourcing to ADP in its 2003
8		projections. To date, the Company has not entered into a contract with ADP for the
9		outsourcing of payroll services, and the Company does not know when an agreement
10		will be entered into. The Company is still doing its payroll processing internally. As
11		the Company still has not entered into an agreement for the payroll processing services
12		and is still doing the processing internally using existing Company personnel, I
13		recommend the \$14,000 included in the projected test year for this new service be
14		excluded.
15		
16		Costs Associated with New Tree Trimming Crews
17	Q.	THE COMPANY'S PROJECTED 2004 TEST YEAR INCLUDES SEVERAL
18		ADJUSTMENTS TO INCREASE EXPENSE FOR RELIABILITY INITIATIVES.
19		ARE YOU RECOMMENDING ANY ADJUSTMENTS TO THE PROJECTED COST
20		INCREASES?
21	A.	Yes. The projected reliability costs include an increase of \$160,000 to Account 593.2
22		associated with adding 1.5 tree trimming crews for Northwest Florida. This would
23		equate to an average cost per crew of \$106,667 being added (\$160,000 / 1.5). According

to a response to Staff Audit Request No. 43(1), less crews will now be used in

Northwest Florida than what was originally projected in the \$160,000. Additionally, during the December 16, 2003 deposition of Mark Cutshaw, he indicated that in order to get the tree trimming maintenance routine to a normal level, the Company needs to add one additional crew. Consequently, I recommend the projected cost increase of \$160,000 included in the filing be reduced by \$53,333 to reflect only the costs associated with one additional tree-trimming crew (\$160,000 - \$106,667). This reduction to projected 2004 expenses in Account 593.2 is reflected on Schedule C-1.

8

9

12

1

2

3

4

5

6

7

Tax Consulting Expense

- ARE YOU RECOMMENDING ANY ADDITIONAL ADJUSTMENTS TO THE 10 Q. COMPANY'S PROJECTED 2004 OUTSIDE AUDIT AND ACCOUNTING 11 EXPENSE?
- 13 A. Yes. I recommend that projected test year outside audit and accounting expense be 14 reduced an additional \$9,389 on an electric operation basis for tax accounting costs. 15 During the historic 2002 test year, the Company incurred \$2,500 in expenses for tax 16 accounting services on a total Company basis. In its filing, the Company projects the 17 cost will increase to \$77,000 in 2003 and \$84,000 in 2004. When asked during depositions what caused the significant increase in the projected costs, the Company 18 19 indicated that it plans to outsource more tax work. The Company also indicated that the 20 amounts were based only partially on quotes, and that there is no contract in place for 21 2004 for the external tax services.

22

HOW HAS THE ACTUAL COSTS INCURRED IN 2003 TO DATE COMPARED TO 23 Q. 24 THE PROJECTED 2003 AMOUNT INCLUDED IN THE COMPANY'S FILING OF

\$77,000?

2 A. The actual costs recorded on the Company's books for 2003 through November were 3 requested as Exhibit 2 to the December 15, 2003 Deposition of George Bachman. As 4 of the date this testimony was finalized, the Exhibit 2 to the Deposition of George 5 Bachman had not been provided.

A.

7 Q. HAVE YOU RECEIVED ANY ADDITIONAL INFORMATION ON THIS ISSUE?

Yes. In its Audit Report, Commission Audit Staffrecommended that the projected 2004 tax accounting costs be reduced by \$26,825. This would be a \$9,389 reduction on an electric operations basis. According to the Staff Audit Report, the reduction is made up of three components. The first component is the removal of \$14,000 of projected costs that the Company was unable to provide support for. The second item was the removal of \$20,000 associated with a property tax audit. According to the audit report, the agreement for the property tax audit is that the fees would be half of the property tax savings resulting from the audit. The Company's filing includes a projected fee of \$20,000, but none of the tax savings that would result. The third component is an increase of \$7,175 associated with actual costs for tax research and annual income tax work being higher than what the Company projected in 2003. The Audit Report assumes that a similar level would be incurred in 2004. The Audit adjustment is appropriate and reasonable; therefore, I have reflected the \$9,389 reduction to expense on Schedule C-1.

Staff Audit Exceptions

24 Q. WHAT ADDITIONAL STAFF AUDIT EXCEPTIONS DO YOU AGREE WITH AND

1		ARE REFLECTING IN YOUR SUMMARY SCHEDULES ON EXHIBIT_(DD-1)?
2	A.	As previously mentioned, the OPC agrees that many of Staff's audit exceptions are
3		appropriate and should be reflected in the revenue requirement calculations. Citizens'
4		witness Hugh Larkin, Jr. addresses several of the audit exceptions dealing with rate base
5		items in his prefiled testimony. In addition to the adjustment to tax accounting/tax
6		consulting expenses discussed above, I agree that the following Staff Audit adjustments
7		to operation and maintenance expenses should also be reflected:

- Audit Exception 10 Regulus Billing Service. FPU has switched vendors for the provision of printing and mailing the Company's bills. The actual costs since the new vendor was hired have declined significantly since the historic test year. This Staff adjustment reduces projected 2004 expenses in Account 903 by \$39,080 and should be reflected.
- Audit Exception 11 Leasehold Improvements Fernandina. Included in historic and projected expenses in Account 903 are costs associated with the amortization of leasehold improvements related to the Fernandina Beach Home and Hearth store. According to the Audit Report, this office is currently used for propane, merchandising & jobbing and conservation related programs. These costs should not be charged to the electric operation customers; thus, projected 2004 expense should be reduced by \$8,703.
- Audit Exception 14 Franchise Fees. The purpose of this staff adjustment is to remove non-recurring costs associated with franchise fee amounts not collected from customers during the historic test year due to billing errors. Ratepayers should not be responsible for these costs; thus, projected 2004 expense in account 921.5 should be reduced by \$13,880.

_	Audit Exception 15 - Miscellaneous Adjustments to Expenses. In this audit
	exception, the Audit Staff removed several miscellaneous costs that were either
	not related to electric operations, out of period or non-recurring in nature. I
	agree that these costs should be excluded, reducing projected 2004 expenses by
	\$6.146.

Audit Exception 17 - Insurance Projections. The Company's filing included estimated 2004 amounts for medical insurance, property insurance, general auto and liability insurance, directors and officers liability insurance, fiduciary insurance, commercial crime insurance and workmen's compensation. The Company has now received the actual bills for the insurance coverage from the insurance companies. Staff's adjustment replaces the estimated insurance costs included in the filing with the projected amounts. As several of the policies end September 1, 2004, Staff has also made an allowance to increase the costs subsequent to September 1, 2004 based on the percentage increase in the policies that actually occurred between 2003 and 2004. I agree that Staff's adjustment, along with the methodology, is appropriate and reasonable. This adjustment reduces projected test year expense by \$203,978. As previously mentioned, an additional adjustment to medical insurance costs may be appropriate, pending further information being reviewed.

On Schedule C-6, I provide a summary of each of the above adjustments, by account. The overall adjustment on this schedule is flowed-through to the summary of adjustments to net operating income on Schedule C-1, page 2.

D	evicione	to Pr	niectio	n Factors
- 1	evisions	шт	отсстю	II FACIOIS

- 2 Q. WHAT PROJECTION FACTORS DID THE COMPANY USE IN TRENDING THE
- 3 HISTORIC TEST YEAR OPERATION AND MAINTENANCE EXPENSES?
- 4 A. Various factors were used. Some accounts used a payroll projection factor of 3% per
- 5 year, or 6.1% to go from 2002 to 2004 projected. For ten expense accounts, the
- 6 Company used an inflation factor based on CPI, which resulted in a factor of 3.9% to
- go from 2002 to 2004 projected. For twenty-four (24) expense accounts, the Company
- 8 applied a factor consisting of inflation times customer growth, resulting in a projection
- 9 rate of 7.2% to go from 2002 to projected 2004. For seventeen accounts, FPU applied
- a factor of 9.5% to go from 2002 to projected 2004 consisting of payroll times customer
- growth.

- 13 Q. FOR EXPENSE ACCOUNTS IN WHICH BOTH PAYROLL AND NON-PAYROLL
- 14 COSTS WOULD BE RECORDED, DID THE COMPANY SEPARATE OUT THE
- 15 PAYROLL AND NON-PAYROLL COSTS PRIOR TO TRENDING?
- 16 A. No, it did not. In some other recent Florida regulatory proceedings in which I've
- participated, the utility separated the accounts between payroll and non-payroll and
- would apply separate factors. For example, a payroll trend factor would be applied to
- the payroll related costs in the account while a non-payroll related trend factor would be
- applied to the non-payroll costs. FPU's application of a payroll factor or combination
- payroll and customer growth factor to the full balances in certain accounts would result
- in a higher trending to that account as the payroll factor is considerably higher than the
- inflation factors used in this case. For example, the Company applied the payroll trend
- factor to the entire balance of Account 903 Customer Records and Collection Expense.

1	While this account may include some payroll costs, it is also likely that it contains non-
2	payroll related costs.

- 4 Q. DID YOU REVISE THE COMPANY'S ESCALATION ADJUSTMENTS TO
 5 SEPARATE THE PAYROLL FROM NON-PAYROLL COSTS IN THE VARIOUS
 6 EXPENSE ACCOUNTS.
- 7 A. No, I did not. I did not have the information necessary to separate the various expense
 8 accounts between payroll and non-payroll costs in order to apply separate trend factors.
 9 Thus, for the accounts in which the Company applied a payroll trend factor or payroll
 10 times customer growth factor to the entire account balance, the projected 2004 amount
 11 would be overstated.

A.

13 Q. IS THE COMPANY'S USE OF COMBINED TREND RATES APPROPRIATE?

No, not in this case. The use of the combined payroll and customer growth trend rate for projecting 2004 costs is not appropriate. The Company applied this combined factor to seventeen (17) separate expense accounts and its FICA expense account (Account 4080.7). The rationale for using a combined rate is that as the number of customers increase, a need for additional employees arises. However, increased productivity and cost savings measures, including the implementation of new technologies and better computer systems, would alleviate the need for additional employees. In addition, the Company is making several specific adjustments in addition to its trending adjustments for new employees it is projecting to add between 2002 and the projected 2004 test year. It is not appropriate to apply a trending rate to factor in employee increases associated with customer growth and also make specific adjustments to add projected additional

employees. To do so would result in a double-counting of costs associated with hiring new employees. For the accounts in which the combined payroll and customer growth factor was applied, I recommend that the payroll only factor of 6.1% be used. The adjustment needed to reflect the lowering of the 9.5% factor used by the Company to the 6.1% payroll only factor is calculated on Schedule C-7, page 2 of 3.

As previously mentioned, the application of the payroll factor to the full 2002 amounts in these accounts likely also results in an overstatement of projected 2004 costs as several of these accounts would include both payroll and non-payroll costs. Consequently, an even larger adjustment to the trending in these accounts may be appropriate.

A.

Q. IS THE USE OF THE COMBINED INFLATION AND CUSTOMER GROWTH TREND RATE APPROPRIATE?

I also disagree with the Company's use of the combined inflation and customer growth trend rates. As mentioned above, the Company applied this combined rate of 7.2% to go from 2002 to 2004 projected amounts to twenty-four (24) separate expense accounts. In its filing, the Company did not provide sufficient evidence to justify the application of the combined rate. Customer growth would have little to no impact on many of the accounts to which the Company applied the combined factor to. For example, the combined factor was applied to all of the advertising expense accounts, institutional and goodwill advertising, industry association dues and economic development costs. The Company also applied this combined factor to Account 593.2 - Maintenance of Overhead in addition to making a specific adjustment for the amount of line crews

projected to be added. This would result in a double-counting of cost increases associated partially with customer growth. The Company has not demonstrated that productivity increases and cost savings resulting from improved technologies would not offset the increase associated with customer growth. In fact, in many cases in which I have participated over the last few years, the number of utility employees has been declining, with the ratio of utility employees to customers declining. In other words, the utilities have been reducing the number of employees despite customer growth.

For the accounts in which the combined inflation and customer growth factor was applied, I recommend that the inflation only factor of 3.9% to go from 2002 to projected 2004 be applied. The adjustment needed to reflect the lowering of the 7.2% factor used by the Company to the 3.9% inflation only factor is calculated on Schedule C-7, page 1 of 3.

15 Q. IS THERE ANY ADDITIONAL INFORMATION THE COMMISSION SHOULD
16 CONSIDER WHEN EVALUATING THE COMPANY'S PROPOSED
17 ESCALATION/TREND FACTORS?

A. Yes. Page 3 of Schedule C-7 provides a comparison, by account, of the Company's projected 2003 operation and maintenance expenses contained in the filing to the annualized 2003 actual costs recorded to date. In response to a Citizens' request for Production of Documents, the Company provided its trial balance for 2003 through September. On page 3 of Schedule C-7, I annualized the through September amounts. As shown on the schedule, the 2003 annualized actual expense amounts are considerably less than the projected 2003 amounts contained in the filing. On pages 1 and 2 of

1		Schedule C-7, for each account in which I revised the Company's proposed
2		projection/trend factor, I provide the amount by which the 2003 projected amount
3		exceeded the annualized 2003 actual costs.
4		
5	Q.	WHAT IS THE OVERALL IMPACT OF YOUR REVISIONS TO THE COMBINED
6		TREND RATES TO REFLECT PAYROLL ONLY OR INFLATION ONLY RATES?
7	A.	As shown on page 1 of Schedule C-7, projected 2004 operation and maintenance
8		expense should be reduced by \$76,438 and taxes other than income should be reduced
9		by \$5,007.
10		
11		Reduction to Storm Reserve Accrual
12	Q.	THE COMPANY HAS REQUESTED A SIGNIFICANT INCREASE IN PROPERTY
13		INSURANCE EXPENSE RECORDED IN ACCOUNT 924 FOR AN INCREASE IN
14		THE ANNUAL LEVEL OF STORM DAMAGE ACCRUAL. HAVE YOU MADE
15		ANY REVISIONS TO THE COMPANY'S ADJUSTMENT?
16	A.	Yes. In the historic test year, the Company expensed \$121,620 for the annual accrual
17		to the storm damage reserve, consistent with past Commission orders. The Company
18		is requesting that the annual accrual be increased to \$225,000. In his prefiled testimony,
19		Citizens witness Hugh Larkin, Jr. recommends that the Company's requested increase
20		in the annual accrual to the storm damage reserve be denied. Consistent with Mr.
21		Larkin's recommendation, I am removing the impact on projected 2004 test year
22		expenses associated with the Company's requested increase. As shown on Schedule C-
23		1, test year expenses recorded in Account 924 should be reduced by \$103,375.

ł		Rate Case Expense Amortization
2	Q.	WHAT AMORTIZATION PERIOD HAS THE COMPANY PROPOSED FOR RATE
3		CASE EXPENSE?
4	A.	In the current case, the Company has proposed that its projected rate case expense of
5		\$490,862 be amortized into rates over a four-year period, resulting in an annual expense
6		level of \$122,716.
7		
8	Q.	IS FOUR-YEARS A REASONABLE AMORTIZATION PERIOD FOR FPU'S
9		ELECTRIC OPERATIONS?
10	A.	No, it is not. The final decision in the last full rate case proceeding for FPU's Marianna
11		electric operations was issued February 10, 1994, almost ten years ago. The final
12		decision in the last full rate case proceeding for FPU's Fernandina Beach Division was
13		issued November 27, 1989, which was over fourteen (14) years ago. Based on the
14		significant amount of time between rate case proceedings for FPU's electric operations,
15		I recommend that the amortization period be extended from the four-years requested by
16		FPU to five-years.
17		
18	Q.	WHAT ADJUSTMENT IS NEEDED TO REFLECT A FIVE-YEAR
19		AMORTIZATION PERIOD FOR THE COMPANY'S PROJECTED RATE CASE
20		EXPENSE?
21	A.	Based on the projected rate case costs included in the Company's filing at MFR
22		Schedule C-23 of \$490,862, the annual amortization of rate case expense should be
23		reduced from \$122,716 to \$98,172. This is a reduction of \$24,544, which I have
24		reflected on Schedule C-1.

1		Economic Development Expense
2	Q.	WHAT AMOUNT HAS THE COMPANY INCLUDED IN THE PROJECTED 2004
3		TEST YEAR FOR ECONOMIC DEVELOPMENT EXPENSE, AND HOW DOES
4		THIS AMOUNT COMPARE WITH PRIOR PERIODS?
5	A.	The Company's filing includes \$22,641 for projected 2004 economic development
6		donations recorded in Account 930.23. This is a 126% increase above the amount
7		recorded on the books during 2002. During the historic test year ended December 31,
8		2002, the actual expense recorded on the Company's books for economic development
9		donations was \$10,000. According to the response to Citizens Interrogatory No. 32
10		expenses recorded in 2002 consisted of \$5,000 donated to Opportunity Florida and
11		\$5,000 to Enterprise Jackson County, with apparently the full amounts allocated to the
12		electric operations on the books.
13		
14	Q.	WHAT FACTORS CAUSED THE SIGNIFICANT INCREASE IN ECONOMIC
15		DEVELOPMENT DONATIONS PROJECTED BY THE COMPANY?
16	A.	According to the response to Citizens Interrogatory No. 32, in addition to the \$5,000
17		donations to Opportunity Florida and Enterprise Jackson County, the Company intends
18		to donate \$15,000 to Florida's Great Northwest.
19		
20	Q.	SHOULD RATEPAYERS BE FORCED TO FUND DONATIONS THROUGH
21		RATES?
22	A.	No. I recommend that the entire amount included in the projected 2004 test year for
23		Economic Development donations of \$22,641 be removed. Ratepayers should not be
24		forced to fund such causes through rates being paid for the provision of electric service
25		27

1		These costs do not pertain to the provision of electric service and should be recorded
2		below-the-line.
3		
4		Interest Synchronization Adjustment
5	Q.	HAVE YOU CALCULATED AN INTEREST SYNCHRONIZATION
6		ADJUSTMENT?
7	A.	Yes, I have. The OPC's recommended adjustments to rate base and the capital structure
8		impact the amount of interest deduction for tax purposes. The amount of the adjustment
9		to income taxes for interest synchronization is shown on Schedule C-8.
10		
11		Income Taxes
12	Q.	HAVE YOU REFLECTED THE IMPACT OF THE OPC'S RECOMMENDED
13		ADJUSTMENTS TO OPERATING INCOME ON INCOME TAX EXPENSE?
14	A.	Yes. The impact of the OPC's recommended adjustments to operating income on
15		income tax expense is presented on Schedule C-9. The calculation uses the composite
16		state and federal income tax rate 37.63%.
17		
18	V.	CAPITAL STRUCTURE - ACCUMULATED DEFERRED INCOME TAXES
19	Q.	SHOULD ANY REVISIONS BE MADE TO THE COMPANY'S PROJECTED
20		ACCUMULATED DEFERRED INCOME TAXES INCLUDED IN ITS CAPITAL
21		STRUCTURE AT ZERO COST?
22	A.	Yes. On March 9, 2002, the Job Creation and Work Assistance Act of 2002 was signed
23		into law. The new law provides for an additional first-year depreciation deduction equal
24		to 30% of the adjusted basis of qualified property placed into service after September
25		28

10, 2001 and before September 11, 2004. This deduction is allowed for both regular tax and alternative minimum tax purposes in the year the property is first placed into service. In addition to the 30% bonus depreciation allowed in the first year, the otherwise allowable tax depreciation rate is then also applied in the first year on the remaining balance (i.e., original amount less the 30% deduction taken). Thus, in the first year, the Company would be allowed the 30% bonus deduction and an additional deduction based on the application of the regular deprecation schedules to the remaining balance.

In 2003, the Jobs and Growth Tax Relief Reconciliation Act of 2003 was signed into law. This new law increased the bonus depreciation allowed in the 2002 Act from 30% to 50% and extended the dates in which the bonus depreciation may be applied. The new law provides for an additional first-year depreciation deduction equal to 50% of the adjusted basis of qualified property placed into service after May 5, 2003 and before January 1, 2005. In the first year, the Company would be allowed the 50% bonus deduction and an additional deduction based on the application of the regular deprecation schedules to the remaining balance.

- 19 Q. WHAT PROPERTY QUALIFIES FOR THE BONUS DEPRECIATION 20 DEDUCTION?
- Under the 2002 and 2003 Acts, qualified property includes: 1) properties with a tax recovery period of 20 years or less; 2) computer software; 3)water utility property; or 4) qualified leasehold improvement property. To qualify for the bonus depreciation, the property must be acquired after September 10, 2001 and before January 1, 2005, but

1		only if no written contract for the acquisition was in effect prior to September 11, 2001.
2		Under the provisions, for self-constructed property the requirements are met if the
3		taxpayer begins constructing or producing the property after September 10, 2001 and
4		before January 1, 2005.
5		
6		The 30% bonus depreciation rate is increased to 50% for property in which the original
7		use commences after May 5, 2003 and if the property is acquired by the taxpayer after
8		May 5, 2003 and before January 1, 2005 if no written binding contract for the
9		acquisition was in effect prior to May 6, 2003. For passenger automobiles that are
10		qualified property, the limitation for the first year tax deduction is increased to \$4,600
11		in the case of 30% bonus depreciation property and \$7,650 for 50% bonus depreciation
12		property.
13		
14	Q.	DID THE COMPANY REFLECT THE IMPACT ON ITS PROJECTED
15		ACCUMULATED DEFERRED INCOME TAX BALANCE FROM THESE NEW
16		LAWS?
17	A.	No, it did not. Based on the Company's response to Citizens' Interrogatory No. 16 and
18		information provided by the Company during depositions taken on December 15, 2003,
19		the Company did not factor in the impact of the 30% and 50% bonus depreciation on the
20		accumulated deferred income taxes included in the filing. In fact, the 2002 historic test

incorporating the impacts of the Act, but rather estimated amounts.

year contained in the filing also does not contain the impacts of the 2002 Act as the

information included in the filing was not based on the corporate tax return

1	Q.	HAVE YOU ESTIMATED THE AMOUNT OF ADJUSTMENT TO
2		ACCUMULATED DEFERRED INCOME TAXES NECESSARY TO REFLECT THE
3		IMPACT OF THE NEW LAWS?
4	A.	Yes. On Schedules D-3 and D-4, I calculate the estimated additional accumulated
5		deferred income taxes that will result from the plant additions for 2002, 2003 and 2004.
6		Schedule D-3 reflects the impact associated with additions specific to the electric
7		operations, while Schedule D-4 reflects the impact associated with the allocated
8		common plant additions included in the filing. In the calculations, I also estimated the
9		reduction in the normal annual tax depreciation resulting from the bonus depreciation
10		allowance. As shown on Schedule D-3 and D-4, the accumulated deferred income taxes
11		included in the capital structure calculations should be increased by \$1,671,792 and
12		\$51,611, respectively, to reflect the impact of these new laws.
13		
14	Q.	WILL ALL OF THE COMPANY'S PROJECTED ADDITIONS QUALIFY FOR THE
15		30% OR 50% BONUS TAX DEPRECIATION?
16	A.	I believe the majority of them will. However, the Company's tax department or tax
17		consultant(s) would be more qualified to make an exact determination dependant on the
18		project specifics. The Company was asked in Citizens' Interrogatory No. 16(a) to
19		provide the impact on the deferred income taxes resulting from the 2002 and 2003 Acts.
20		The information was not provided. Additionally, Company accounting witnesses
21		Murray, Khojasteh and Mesite were asked during the December 15, 2003 deposition
22		whether they were aware of any of the specific projected additions to plant in service
23		included in the filing that would not qualify. The Company was not specifically aware

of any. Consequently, absent better information being provided by the Company, I

1		estimated the impact on Schedules D-3 and D-4. These new laws will have a substantial
2		impact on the Company's 2002, 2003 and 2004 taxable income for income tax purposes,
3		resulting in substantial impact on the accumulated deferred income tax balance that is
4		included in the capital structure at zero cost. The results of the additional tax
5		depreciation should not be ignored in the regulatory process in determining the
6		Company's revenue requirement for the projected 2004 test year.
7		
8	Q.	ARE YOU AWARE OF ANY ADDITIONAL PROBLEMS WITH THE DEFERRED
9		INCOME TAX LINE ITEM INCLUDED IN THE COMPANY'S PROPOSED
10		CAPITAL STRUCTURE?
11	A.	Yes. The Company's rate case filing includes the allocation to the electric operations
12		of common plant balances, as well as the allocation of accumulated depreciation and
13		depreciation expense associated with common plant. However, the filing failed to
14		include the allocated portion of accumulated deferred income taxes in the capital
15		structure associated with common plant.
16		
17	Q.	HAVE YOU ESTIMATED THE IMPACT ON THE ACCUMULATED DEFERRED
18		INCOME TAXES INCLUDED IN THE CAPITAL STRUCTURE FOR THE
19		ALLOCATION TO ELECTRIC OPERATIONS OF THE COMMON BALANCES?
20	A.	Yes. On Schedule D-5, I estimated the allocation to electric operations for common
21		accumulated deferred income taxes. In order to estimate the appropriate amount, I first
22		determined the ratio of deferred income taxes included in the 2004 capital structure by
23		FPU in its filing to the Company's projected 13-month average 2004 depreciable plant
24		in service balance. I then applied the resulting factor of 5.26% to FPU's projected

1		average 2004 depreciable common plant in service balance allocated to the electric
2		operations. This resulted in \$90,477 of additional accumulated deferred income taxes
3		for common allocated.
4		
5	Q.	HAVE YOU PREPARED A SCHEDULE SUMMARIZING ALL OF YOUR
6	•	RECOMMENDED ADJUSTMENTS TO FPU'S PROPOSED DEFERRED TAX
7		BALANCE IN THE CAPITAL STRUCTURE?
8	A.	Yes. As shown on Schedule D-2, the accumulated deferred income taxes included by
9		FPU in its capital structure at zero cost should be increased from \$3,449,838 to
10		\$5,263,718. This is an increase of \$1,813,880.
11		
12	Q.	DOES THIS COMPLETE YOUR TESTIMONY?
13	A.	Yes, it does. As previously mentioned, I had not received the exhibits to the December
14		15 and 16, 2003 depositions of Company witnesses prior to finalizing this testimony.
15		Consequently, additional adjustments to the Company's filing may be necessary upon
16		review of the exhibits.
17		
18		
19		
20		
21		
22		
23		
24		

Exhibit_(DD-1)

FLORIDA PUBLIC UTILITIES Docket No. 030438-EI

Exhibits of Donna DeRonne

TABLE OF CONTENTS

Schedule	
No.	Schedule Title
A-1	Revenue Requirement
B-1	Adjusted Rate Base
C-1	Adjusted Net Operating Income
C-2	Additional Residential Revenues - Marianna
C-3	Reversal of Company Adjustment for Discontinued Water Operations
C-4	Reversal of Company Adjustment for Discontinued Garbage & Sewer Operations
C-5	Retiree Medical Expense
C-6	Staff Audit Adjustments
C-7	Revision to Company Projection Factors
C-8	Interest Synchronization Adjustment
C-9	Income Tax Expense
D-1	Overall Cost of Capital, per OPC
D-2	Summary of Adjustments to Accumulated Deferred Income Taxes included in Capital Structure
D-3	Additional Accumulated Deferred Income Taxes - Bonus Depreciation - Electric Operations
D-4	Additional Accumulated Deferred Income Taxes - Bonus Depreciation - Allocated Common Operations
D-5	Additional Accumulated Deferred Income Taxes - Allocated Common

Exhibit_(DD-1)

FLORIDA PUBLIC UTILITIES Docket No. 030438-EI

Exhibits of Donna DeRonne

TABLE OF CONTENTS

Schedule	
No	Schedule Title
A-1	Revenue Requirement
B-1	Adjusted Rate Base
C-1	Adjusted Net Operating Income
C-2	Additional Residential Revenues - Marianna
C-3	Reversal of Company Adjustment for Discontinued Water Operations
C-4	Reversal of Company Adjustment for Discontinued Garbage & Sewer Operations
C-5	Retiree Medical Expense
C-6	Staff Audit Adjustments
C-7	Revision to Company Projection Factors
C-8	Interest Synchronization Adjustment
C-9	Income Tax Expense
D-1	Overall Cost of Capital, per OPC
D-2	Summary of Adjustments to Accumulated Deferred Income Taxes included in Capital Structure
D-3	Additional Accumulated Deferred Income Taxes - Bonus Depreciation - Electric Operations
D-4	Additional Accumulated Deferred Income Taxes - Bonus Depreciation - Allocated Common Operations
D-5	Additional Accumulated Deferred Income Taxes - Allocated Common

FLORIDA PUBLIC UTILITIES Projected Test Year Ended December 31, 2004

Docket No. 030438-EI Exhibit__(DD-1) Schedule A-1

Revenue Requirement

		Per	Per	
Line		Company	OPC	Col. (B)
No.	Description	Amount	Amount	Reference:
		(A)	(B)	
1	Adjusted Rate Base	39,840,869	34,741,040	Schedule B-1
2	Required Rate of Return	9.00%	7.14%	Schedule D
3	Income Required	3,585,678	2,480,510	Line 1 x Line 2
4	Adjusted Net Operating Income	1,088,574	1,897,157	Schedule C-1
5	Income Deficiency (Sufficiency)	2,497,104	583,353	Line 3 - Line 4
6	Earned Rate of Return	2.732%	5.461%	Line 4 / Line 1
7	Gross Revenue Conversion Factor	1.64876	1.64876	MFR Sch. C-59(C-2)
8	Revenue Deficiency (Sufficiency)	4,117,125	961,809	Line 5 x Line 7

Projected Test Year Ended December 31, 2004

Adjusted Rate Base

Docket No. 030438-EI Exhibit__(DD-1) Schedule B-1 Page 1 of 2

Line <u>No</u> .	Rate Base Components	Adjusted Total Amount per Company (A)	OPC Adjustments (B)	Adjusted Total Amount per OPC (C)
	Utility Plant	, ,	. ,	` '
1	Plant Closed & In Service	65,687,844		65,687,844
2	Common Plant Allocated	1,721,031	(84,300)	1,636,731
3	1140 Acquisition Adjustment	3,691		3,691
4	1070 Construction WIP	620,769	(620,769)	
5	Total	68,033,335		67,328,266
	Deductions			
6	Accumulated Depreciation Utility Plant	(27,672,116)		(27,672,116)
7	Accumulated Depreciation Common Plant	(455,192)	(14,699)	(469,891)
8	1150 Accum. Amort. Acquisition Adjustment	(3,691)		(3,691)
9	2520 Cust. Advances for Construction	(621,462)		(621,462)
10	Total	(28,752,461)		(28,767,160)
11	Utility Plant - Net	39,280,874		38,561,106
	Allowance for Working Capital			
12	Working Capital - Balance Sheet Method	559,995	(4,380,060)	(3,820,066)
13	Total Rate Base	39,840,869		34,741,040

Source/Notes:

Col. (A): MFR Sch. C-59(B-3)

Col. (B): See page 2

Projected Test Year Ended December 31, 2004

Adjusted Rate Base - Summary of Adjustments

Docket No. 030438-EI Exhibit__(DD-1) Schedule B-1 Page 2 of 2

Line No.	Adjustment Title	Reference	Amount
	Common Plant Allocated Adjustments:		(04.200)
1	Reflects Staff audit adjustments to Common Plant Allocated	Larkin Schedule 2	(84,300)
2	Total Common Plant Allocated		(84,300)
	Construction Work in Progress:		
3	Remove Construction Work in Progress from Rate Base	Testimony	(620,769)
	Accumulated Depreciation Adjustments Common Plant:		
4	Reflects Staff audit adjustments to Common Plant Allocated	Larkin Schedule 2	(14,699)
5	Total Accumulated Depreciation Common Plant		(14,699)
	Working Capital Adjustments:		
6	Reduction to Working Capital	Larkin Schedule 1	(4,380,060)

Projected Test Year Ended December 31, 2004

Adjusted Net Operating Income

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-1 Page 1 of 2

. .		Adjusted	OPC	Adjusted Total
Line No.	Description	Total per Company	Adjustments	per OPC
<u>113</u> .		(A)	(B)	(C)
	Operating Revenues:			
1	Base Revenue (incl. Buried GR)	11,361,793	122,937	11,484,730
2	Gross Receipts Revenue	1,217,311		1,217,311
3	Franchise Fees	1,354,781		1,354,781
4	Other Operating Revenues	558,039	103,852	661,891
5	Total Operating Revenues	14,491,924		14,718,713
	Operating Expenses:			
6	Operation & Maintenance	7,684,194	(1,107,500)	6,576,694
7	Depreciation & Amortization	2,708,403	(1,584)	2,706,819
8	Taxes Other Than Income	675,961	(48,833)	627,128
9	Gross Receipt & Franchise Taxes	2,572,092		2,572,092
10	Current Income Taxes	(106,570)	576,122	469,552
11	Deferred Income Taxes	(83,668)		(83,668)
12	Investment Tax Credits	(47,062)		(47,062)
13	Total Operating Expenses	13,403,350		12,821,556
14	Net Operating Income	1,088,574		1,897,157

Source/Notes:

Col. (A): MFR Sch. C-59(C-2)

Col. (B): See Page 2

Projected Test Year Ended December 31, 2004

Net Operating Income - Summary of Adjustments

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-1 Page 2 of 2

Line No.	Adjustment Title	Reference	Amount
	Operating Revenue Adjustments:		
1	Forfeited Discounts	Testimony of Hugh Larkin	103,852
2	Addition of New Large Customer	Testimony	Note (A)
3	Additional Residential Customers in Marianna	Schedule C-2	122,937
4	Total Operating Revenue		226,789
	Operating Expense Adjustments:		
	Operation & Maintenance:		
5	Reverse Discontinued Operations Adjustment	Schedule C-3	(429,133)
6	Reverse Garbage & Sewer Adjustment	Schedule C-4	(29,862)
7	Retiree Medical Expense - Remove Double Count	Schedule C-5	(20,836)
8	Remove Stock Issuance Costs	Testimony	(52,160)
9	Payroll Outsourcing Costs	Testimony	(14,000)
10	Reduction to Projected New Tree Trimming Crew(s) Costs	Testimony	(53,333)
11	Reduction to Tax Consulting Expense	Testimony	(9,389)
12	Staff Audit Exceptions 10, 11, 14, 15, 17	Schedule C-6	(271,789)
13	Revisions to Company Projection Factors	Schedule C-7	(76,438)
14	Reduction to Storm Reserve Accrual	Testimony	(103,375)
15	Rate Case Expense - 5 Year Amortization	Testimony	(24,544)
16	Remove Economic Development Expense	Testimony	(22,641)
17	Total Operation and Maintenance	·	(1,107,500)
	Depreciation and Amortization:		
18	Reflects Staff audit adjustments to Common Plant Allocated	Larkin Schedule 2	2,596
19	Reverse Discontinued Operations Adjustment	Schedule C-3	(4,180)
20	Total Depreciation and Amortization		(1,584)
			(1,501)
	Taxes Other Than Income:		
21	Reverse Discontinued Operations Adjustment	Schedule C-3	(43,825)
22	Revisions to Company Projection Factors - FICA	Schedule C-7	(5,007)
23	Total Taxes Other Than Income		(48,833)
24	Interest Synchronization Adjustment	Schedule C-8	55,058
	Income Taxes:		
25	Impact of Other Adjustments	Schedule C-9	521,064
26	Total Income Tax		521,064

Note (A): The projected annual base revenues (excluding fuel) to be received from the Family Dollar facility was not received as of the date this schedule was finalized. See the testimony of Donna DeRonne for further details.

Projected Test Year Ended December 31, 2004

Additional Residential Revenues - Marianna

- Additional Customers Resulting from Family Dollar Facility

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-2

Witness: Donna DeRonne

	Description	ption Amount	
1 2 3	Additional New Residential Customers Monthly Base Customer Charge - Marianna Additional Base Customer Charge	\$ 8.30 44,820	MFR Sch. E-16c L.1 x L.2 x 12
4	Average kWh per Marianna Residential Customer	14,311	Line A.3
5	Additional kWh	6,439,950	L.1 x L.4
6	Base Rate per kWh	\$ 0.01213	MFR Sch. E-16c
7	Additional Revenues for Usage	78,117	
8	Increase in Residential Revenues	122,937	L.3 + L.7
	Calculation of Average kWh per Marianna Residential Customer		
A.1	2004 kWh for Marianna Residential Customers in Filing	141,466,583	MFR Sch. E-16c
A.2	2004 Residential Customers for Marianna in Filing	9,885	MFR Sch. E-16c
A.3	Average 2004 kWh per Marianna Residential Customer	14,311	Line A.1 / Line A.2

FLORIDA PUBLIC UTILITIES Projected Test Year Ended December 31, 2004

Reversal of Company Adjustment for Discontinued Water Operations

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-3 Witness: Donna DeRonne

				Company	
Line			Company	Projection	2004
No	Account	Description	Adj. (2002)	Factor	Amount
			447		
1	562	Station Expenses	367	103.9%	381
2 3	566 580	Misc. Transmisson Expenses	210 26,008	107.2%	225
4	580 581	Operation Supervision Load Dispatching	20,008	106.1% 107.2%	27,594
5	582	Station Expenses	3,827		4.060
6	5831	Operation of Overhead Lines	5,069	106.1% 109.5%	4,060
7	5832	Removing & Resetting	3,899	109.5%	5,551 4,269
8	5841	Underground Line Expenses	2,225	106.1%	2,361
9	5842	Underground Line Expenses	2,033	106.1%	2,157
10	585	Street Light & Signal System Expenses	2,967	109.5%	3,249
11	586	Meter Expenses	23,093	109.5%	25,287
12	5871	Area Light Expenses	4,090	109.5%	4,479
13	5872	Other Customer Installation	6,243	109.5%	6,836
14	5881	Distribution Maps &	4,398	109.5%	4,816
15	5882	Other Distribution Office Supplies	10,065	109.5%	11,021
16	5883	Misc. Distribution office labor	3,374	109.5%	3,695
17	589	Rents	2,616	103.9%	2,718
18	901	Supervision	11,521	106.1%	12,224
19	902	Meter Reading Expenses	25,204	109.5%	27,598
20	903	Customer Records/Collection Expenses	87,569	106.1%	92,911
21	904	Uncollectible Accounts	2,523	103.9%	2,621
22	905	Misc. Customer Accounts Expenses	11,575	107.2%	12,408
23	908	Customer Assistance	764	Direct	764
24	909	Informational & Instructional Ad Expenses	480	Direct	480
25	910	Misc. Customer Service & Info Expenses	227	Direct	227
26	9134	Other Info/Instr/Con	144	107.2%	154
27	920	Administrative & General - Salaries	79,613	106.1%	84,469
28	9211	Office Supplies and Expense	2,121	103.9%	2,204
29	9212	Office Supplies & Mai	156	103.9%	162
30	9213	Office Computer Supplies & Expense	2,530	103.9%	2,629
31	9214	Office Utility Expense	1,120	103.9%	1,164
32	9215	Misc. Office Expense	3,838	103.9%	3,988
33	9216	Company Training Expense	103	103.9%	107
34	9231	Outside Services - Operation	981	FPUC	-
35	9232	Legal Fees & Expense	304	103.9%	316
36	9233	Outside Audit & Accounting Expense	4,520	FPUC	-
37	924	Property Insurance	3,320	FPUC	-
38	9251	Injuries and Damages Expense	12,574	FPUC	-
39 40	9261	Employee Pensions	(1,375)	FPUC	•
41	9262 9263	Employee Benefits Retiree Benefits - Pos	10,160	FPUC	-
42	9302	Misc. General Expense	1,297	FPUC	4 200
42	9302	MAINTENANCE EXPENSES	4,010	107.2%	4,299
43	570	Maintenance of Station Equipment	302	107 2%	324
44	571	Maintenance of Overhead Lines	136	107.2%	324 146
45	590	Maintenance Supervision & Engineering	3,318	106.1%	3,520
46	591	Maintenance of Structures	591	107.2%	634
47	592	Maintenance of Station Equipment	5,002	107.2%	5,362
48	5931	Maintenance of Poles/Towers	1,465	107.2%	1,570
49	5932	Maintenance of Overhead Co	28,476	107.2%	30,526
50	5933	Maintenance of Services	7,190	107.2%	7,708
51	5941	Maintenance of Underground Lines	456	109.5%	499
52	5942	Maintenance of Underground Lines	6,896	109.5%	7,551
53	5951	Maintenance of Line Transformers	2,383	109.5%	2,609
54	5952	Maintenance of Line Transformers	163	109.5%	178
55	5953	Maintenance of Line Transformers	2,009	109.5%	2,200
56	596	Maintenance of Street Lighting/Signal Sys.	1,074	109.5%	1,176
57	597	Maintenance of Meters	2,318	109.5%	2,538
58	598	Maintenance of Misc. Distribution Plant	2,746	107.2%	2,944
59	935	Maintenance of General Plant	2,068	107.2%	2,217
60		o 2004 O&M Expense	432,362		(429,133)
61		o 2004 Depreciation Expense	4,180		(4,180)
62	Adjustment t	o 2004 Property Taxes	42,180	103.9%	(43,825)

Source:

Response to Citizens Interrogatory No. 18 for the Company breakdown of the adjustment by account. The projection factors are from MFR Sch. C-59(C-19).

Projected Test Year Ended December 31, 2004

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-4

Reversal of Company Adjustment for Discontinued Garbage & Sewer Operations

Witness:	Donna	DeRonne
W 1111C33.	Donna	DeKonne

				Company	
Line			Company	Projection	2004
No.	Account	Description	Adj. (2002)	Factor	Amount
1	580	Operation Supervision	93	106.1%	99
2	901	Supervision	2,084	106.1%	2,211
3	903	Customer Records/Collection Expenses	25,941	106.1%	27,523
4	905	Misc. Customer Accounts Expenses	27	107.2%	29
5	925.1	Injuries & Damages	4	FPUC	
6		Total	28,149		29,862
7		Reduction to 2004 Expense			(29,862)

Source:

Response to Citizens Interrogatory No. 20 for the Company breakdown of the adjustment by account. The projection factors are from MFR Sch. C-59(C-19).

Projected Test Year Ending December 31, 2004

Retiree Medical Expense

Source:

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-5

Witness: Donna DeRonne

	Description	Amount
1 2 3	Company Estimated 2003 Retiree Medical Cost Percentage Capitalized (Line A.3) Estimated 2003 Retiree Medical - Amount Expensed	76,043 12.32% 66,675
4 5	25% Increase Used by Company to Determine 2004 Expense Percentage Allocated to Electric Operations	83,343 25%
6	Reduction to Expense - Account 923.2	(20,836)
A.1 A.2 A.3	Calculation of Effective Capitalization Rate: Projected 2003 Medical Insurance Costs Prior to Capitalization 2003 Capitalized Amount - Projected Percentage Capitalized (Line A.2 / Line A.1)	1,584,445 195,180 12.32%

Response to Citizens POD 36, Attachment 36.1, pages 7 and 8 $\,$

Projected Test Year Ending December 31, 2004

Staff Audit Adjustments

Docket No. 030438-EI

Exhibit_(DD-1)

Schedule C-6

Witness: Donna DeRonne

Line			2002	2004
No	Description	Account	Amount	Amount
1	Regulus Billing Service - Audit Exception 10	903	(37,905)	(39,080)
2	Leasehold Improvements Fernandina - Audit Exception 11	903	(8,202)	(8,703)
3	Franchise Fees - Audit Exception 14	921.5	(13,359)	(13,880)
4	Miscellaneous Adjustments to Expense - Audit Except. 15	921.3	(1,814)	(1,885)
5	Miscellaneous Adjustments to Expense - Audit Except. 15	921.5	(1,162)	(1,207)
6	Miscellaneous Adjustments to Expense - Audit Except. 15	921.6	(1,088)	(1,130)
7	Miscellaneous Adjustments to Expense - Audit Except. 15	923.2	(540)	(561)
8	Miscellaneous Adjustments to Expense - Audit Except. 15	930.2	(1,313)	(1,364)
9	Insurance Projections - Audit Exception 17	924		(3,726)
10	Insurance Projections - Audit Exception 17	925.1		(78,089)
11	Insurance Projections - Audit Exception 17	926.2		(122,164)
			_	
	D. 4			
12	Reduction to Projected 2004 O&M Expense		=	(271,789)

Source/Notes:

Amounts from Staff Audit Report, Audit Control No. 03-274-4-1

FLORIDA PUBLIC UTILITIES Projected Test Year Ending December 31, 2004

Revision to Company Projection Factors

Docket No. 030438-EI Exhibit_(DD-1) Schedule C-7 Witness: Donna DeRonne Page 1 of 3

			OPC				Comparison of FPU '03 Proj.
		Company Adj.	Adjustments to	Adjusted	Reduction to	Adjustment to	w/Actual Thru
Descri	otion	2002 Amount	2002 Amount	Amount	Proj. Factor	2004 Expense	Sept. Annualized
		(A)	(B)	(C)	(D)	(E)	(F)
Accoun	nts Projected Using Inflation X Customer Grov	v th					
566	Miscellaneous Transmission Expense	7,751	(210)	7,541	-3.30%	(249)	5,941
581	Load Dispatching	303	(6)	297	-3.30%	(10)	69,917
905	Miscellaneous Customer Accounting	88,475	(11,602)	76,873	-3.30%	(2,537)	7,558
9131	Promotional Advertising Expenses	179		179	-3.30%	(6)	186
9132	Conservation Advertising Expenses	240		240	-3.30%	(8)	97
9133	Safety Advertising Expenses	774		774	-3.30%	(26)	806
9134	Other Info/Instr/Con	1,879	(144)	1,735	-3.30%	(57)	868
9135	Community Affairs Advertising Expenses	55		55	-3.30%	(2)	57
9136	Other Advertising	213		213	-3.30%	(7)	222
916	Misc. Sales Expense	189		189	-3.30%	(6)	(2,194)
9301	Institutional Goodwill	713		713	-3.30%	(24)	508
9302	Misc. General Expense	119,184	(57,483)	61,701	-3.30%	(2,036)	57,004
93022	Industry Association	4,498	. ,	4,498	-3.30%	(148)	(1,514)
93023	Economic Development	8,990		8,990	-3.30%	(297)	22,364
570	Maintenance of Station Equipment	20,800	(302)	20,498	-3.30%	(676)	7,674
571	Maintenance of Overhead Lines	23,720	(136)	23,584	-3.30%	(778)	22,995
591	Maintenance of Structures	8,964	(591)	8,373	-3.30%	(276)	7,025
592	Maintenance of Station Equipment	81,123	(5,002)	76,121	-3.30%	(2,512)	. 41,771
5931	Maintenance of Poles/Towers	26,877	(1,465)	25,412	-3.30%	(839)	23,991
5932	Maintenance of Overhead Co	668,221	(28,476)	639,745	-3.30%	(21,112)	16,533
5933	Maintenance of Services	149,138	(7,190)	141,948	-3.30%	(4,684)	(2,108)
598	Maintenance of Misc. Distribution	55,172	(2,746)	52,426	-3.30%	(1,730)	967
935	Maintenance of General Plant	40,088	(2,068)	38,020	-3.30%	(1,255)	(17,477)
Subtota	1	1,307,546	(117,421)	1,190,125		(39,274)	263,191
Reducti	on To Replace Inflation x Customer Growth v	vith Inflation Only	(Page 1)			(39,274)	
Reduction To Replace Payroll x Customer Growth with Payroll Only (Page 2)					(37,163)		
	nent to Expense for Projection Factors		• ,			(76,438)	
Adjustr	nent to FICA to Replace Payroll x Customer C	rowth with Payrol	l Only	147,279	-3.40%	(5,007)	

Notes/Source:
Column (A): MFR Sch. C-59(C-19)
Column (B): See other Citizens Schedules.

Column (D): Company requested projection factor of 107.2% less inflation only factor of 103.9%.

Column (F): This column is provided for informational purposes. It shows a comparison of the Company's projected 2003 amounts, which used projection factors, with the September 2003 actual amounts (as recorded) annualized. As is evident from above, the projected amounts included in the MFRs, for the most part, exceed the actual year to date annualized amounts for each of these accounts. See Page 3 for calculations.

FLORIDA PUBLIC UTILITIES Projected Test Year Ending December 31, 2004

Revision to Company Projection Factors

Docket No. 030438-EI Exhibit_(DD-1) Schedule C-7 Witness: Donna DeRonne Page 2 of 3

		C 4 4i	OPC	A 45	Dadwai'an sa	A 45	Comparison of FPU '03 Proj.
Descri	ntion	Company Adj. 2002 Amount	Adjs. to 2002 Amount	Adjusted Amount	Reduction to Proj. Factor	Adjustment to 2004 Expense	w/Actual Thru Sept. Annualized
Descri	ption	(A)	(B)	(C)	(D)	(E)	(F)
Accou	nts Projected Using Payroll X Customer Grow		(-)	(0)	(-)	(-)	(-)
5831	Operation of Overhead	56,109	(5,069)	51,040	-3.40%	(1,735)	26,117
5832	Removing & Resetting	42,321	(3,899)	38,422	-3.40%	(1,306)	13,694
585	Street Light & Signal System Expenses	31,874	(2,967)	28,907	-3.40%	(983)	16,329
586	Meter Expenses	232,834	(23,093)	209,741	-3.40%	(7,131)	19,268
5871	Area Light Expenses	45,869	(4,090)	41,779	-3.40%	(1,420)	4,550
5872	Other Customer Installation	64,235	(6,243)	57,992	-3.40%	(1,972)	9,419
5881	Distribution Maps &	50,950	(4,398)	46,552	-3.40%	(1,583)	(17,051)
5882	Other Distribution Office Supplies	91,056	(10,065)	80,991	-3.40%	(2,754)	11,529
5883	Misc. Distribution of	40,113	(3,374)	36,739	-3.40%	(1,249)	21,005
902	Meter Reading Expense	245,865	(25,204)	220,661	-3.40%	(7,502)	31,178
5941	Maintenance of Underground Lines	11,074	(456)	10,618	-3.40%	(361)	5,144
5942	Maintenance of Underground Lines	132,914	(6,896)	126,018	-3.40%	(4,285)	64,937
5951	Maintenance of Line Transformers	57,867	(2,383)	55,484	-3.40%	(1,886)	11,226
5952	Maintenance of Line Transformers	3,958	(163)	3,795	-3.40%	(129)	1,002
5953	Maintenance of Line Transformers	29,542	(2,009)	27,533	-3.40%	(936)	(22,877)
596	Maintenance of Street Lighting/Signal Sys.	19,481	(1,074)	18,407	-3.40%	(626)	(3,738)
597	Maintenance of Meters	40,681	(2,318)	38,363	-3.40%	(1,304)	11,392
		1,196,743	(103,701)	1,093,042		(37,163)	203,124

Notes/Source:
Column (A): MFR Sch. C-59(C-19)

Column (B): See other Citizens Schedules.

Column (D): Company requested projection factor of 109.5% less payroll only factor of 106.1%.

Column (F): This column is provided for informational purposes. It shows a comparison of the Company's projected 2003 amounts, which used projection factors, with the September 2003 actual amounts (as recorded) annualized. As is evident from above, the projected amounts included in the MFRs, for the most part, exceed the actual year to date annualized amounts for each of these accounts. See Page 3 for calculations.

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-7 Pages 3 of 3

Revision to Company Projection Factors
- Comparison of 2003 Actuals to Filing

	.omparison	of 2003 Actuals to Filing	Marianna	Fernadina		2003	Projected	
Line			2003 Actual	2003 Actual	T-4-1	Annualized	2003 in MFR's	Difference
No.	Account	Description OPERATION EXPENSES	Thru Sept (A)	Thru Sept. (B)	Total (C)	Total (D)	(E)	Difference (F)
1	562	Station Expenses	(11)	11,374	11,374	15,165	13,259	(1,906)
2	566	Misc. Transmisson Expenses		1,600	1,600	2,133	8,074	5,941
3	580	Operation Supervision	111,622	76,945	188,567	251,423	321,340	69,917
4	581	Load Dispatching	·			·	316	316
5	582	Station Expenses	7,971	23,379	31,350	41,800	39,767	(2,033)
6 7	5831 5832	Operation of Overhead	24,371 21,151	3,088 1,801	27,459 22,952	36,612 30,603	62,729 44,297	26,117 13,694
8	5834 5841	Removing & Resetting Underground Line Expenses	1,349	21,750	23,099	30,799	24,178	(6.621)
9	5842	Underground Line Expenses	1,547	4,863	4,863	6,484	18,912	12,428
10	585	Street Light & Signal System Expenses	6,438	6,337	12,775	17,033	33,362	16,329
11	586	Meter Expenses	109,147	59,182	168,329	224,439	243,707	19,268
12	5871	Area Light Expenses	26,968	5,628	32,596	43,461	48,011	4,550
13	5872	Other Customer Installation	12.284	31,078	43,362	57,816	67,235	9,419
14 15	5881 5882	Distribution Maps &	34,578 11,424	18,207 51,410	52,785 62,834	70,380 83,779	53,329 95,308	(17,051) 11,529
16	5883	Other Distribution Office Supplies Misc. Distribution of	11,424	4,548	15,736	20,981	41,986	21,005
17	589	Rents	695	10,000	10,695	14,260	16,100	1,840
18	901	Supervision	40,183	48,751	88,934	118,579	113,321	(5,258)
19	902	Meter Reading Expenses	108,513	61,113	169,626	226,168	257,346	31,178
20	903	Customer Records/Collection Expenses	240,306	304,921	545,227	726,969	842,952	115,983
21	904	Uncollectible Accounts	34,714	16,584	51,298	68,397	81,204	12,807
22	905	Misc. Customer Accounts Expenses	21,230	42,219	63,449	84,599	92,157	7,558
23 24	907 908	Supervision	32,102 75,196	23,365	55,467	73,956 171,663	86,338 229,628	12,382 57,965
25	908	Customer Assistance Informational & Instructional Ad Expenses		53,551 40,826	128,747 78,244	171,863	125,330	21,005
26	910	Misc. Customer Service & Info Expenses	5,551	3,279	8,830	11,773	13,324	1,551
27	912	Demonstrating & Selling Expenses		151	151	201	-	(201)
28	9131	Promotional Advertising Expenses	-	-			186	186
29	9132	Conservation Advertising Expenses		115	115	153	250	97
30	9133	Safety Advertising Expenses		•		-	806	806
31	9134	Other Info/Instr/Con	817	-	817	1,089	1,957	868
32 33	9135	Community Affairs Advertising Expenses	-	•	-	-	57 222	57 222
34	9136 916	Other Advertising Misc. Sales Expense	7	1,786	1,793	2,391	197	(2,194)
35	920	Administrative & General - Salaries	262,890	342,946	605,836	807,781	972,144	164,363
36	9211	Office Supplies and Expense	3,933	7,761	11,694	15,592	20,937	5,345
37	9212	Office Supplies & Mai	2,426	2,644	5,070	6,760	4,472	(2,288)
38	9213	Office Computer Supplies & Expense	30,855	29,828	60,683	80,911	75,560	(5,351)
39	9214	Office Utility Expense	6,021	6,345	12,366	16,488	31,928	15,440
40	9215	Misc. Office Expense	26,498	26,156	52,654-	70,205	109,816	39,611
41 42	9216 9231	Company Training Expense	992 386	3,363 386	4,355 772	5,807	5,703 35,000	(104)
43	9231	Outside Services - Operation Legal Fees & Expense	7,494	(4,548)	2,946	1,029 3,928	6,425	33,971 2,497
44	9233	Outside Audit & Accounting Expense	51,399	53,230	104,629	139,505	116,869	(22,636)
45	924	Property Insurance	88,070	33,570	121,640	162,187	163,739	1,552
46	9251	Injuries and Damages Expense	124,666	313,157	437,823	583,764	677,024	93,260
47	9261	Employee Pensions	45,126	34,187	79,313	105,751	191,500	85,749
48	9262	Employee Benefits	102,099	80,151	182,250	243,000	345,077	102,077
49	9263	Retiree Benefits - Pos	20,605	20,145	40,750	54,333	58,000	3,667
50 51	928 9301	Regulatory Commission Expense	2.913	3,205 176	6,118 176	8,157 235	5,578 743	(2,579) 508
52	9301	Institutional Goodwill Misc. General Expense	24,336	26,019	50,355	67,140	124,144	57,004
53	93022	Industry Association	1,711	2,938	4,649	6,199	4,685	(1,514)
54	93023	Economic Development				· -	22,364	22,364
55	931	Rents	1,824	1,733_	3,557	4.743	4,141	(602)
56		Total Operating Expenses less Fuel	1,779,467	1,911.243	3,690,710	4,920,947	5,953,034	1,032,087
57		MAINTENANCE EXPENSES					_	_
58	554	Maintenance of Misc. Power	•	10.404	10.494		7	7
59 60	570 571	Maintenance of Station Equipment Maintenance of Overhead Lines	-	10,494 1,284	1,284	13,992 1,712	21,666 24,707	7,674 22,995
61	590	Maintenance Supervision & Engineering	19,117	39,386	58,503	78,004	66,302	(11,702)
62	591	Maintenance of Structures	-	1,734	1,734	2,312	9,337	7,025
63	592	Maintenance of Station Equipment	4,186	27,860	32,046	42,728	84,499	41,771
64	5931	Maintenance of Poles/Towers	(1,952)	4,955	3,003	4,004	27,995	23,991
65	5932	Maintenance of Overhead Co	401,898	107,724	509,622	679,496	696,029	16,533
66	5933	Maintenance of Services	70,397	47,692	118,089	157,452	155,344	(2,108)
67	5941	Maintenance of Underground Lines	4,278	557	4,835	6,447	11,591	5,144
68	5942	Maintenance of Underground Lines	953 16.705	54,685	55,638 37,007	74.184	139,121	64,937
69 70	5951 5952	Maintenance of Line Transformers Maintenance of Line Transformers	36,705 2,356	302	37,007 2,356	49,343 3,141	60,569 4,143	11,226 1,002
71	5953	Maintenance of Line Transformers	2,330	40,349	40,349	53,799	30,922	(22,877)
72	596	Maintenance of Street Lighting/Signal Sys	6,612	11,485	18,097	24,129	20,391	(3,738)
73	597	Maintenance of Meters	9,482	13,910	23,392	31,189	42,581	11,392
74	598	Maintenance of Misc. Distribution Plant	23,474	18,902	42,376	56,501	57,468	967
75	935	Maintenance of General Plant	26.861	20,264	47,125	62,833	45,356	(17,477)
76		Total Maintenance Expenses	604,367	401,583	1.005.950	1,341,267	1,498,028	156,761
77		Total Operating & Maintenance Exp.	2,383,834	2.312,826	4.696.660	6,262,213	7.451,062	1.188.849

Source: Col. (A) and Col. (B) from Company trial balance through Septebmer 2003. Col. (E) from MFR. Sch. C-59(C-19) Col. (D) calculated as $Col.(C) / 9 \times 12$.

Projected Test Year Ended December 31, 2004

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-8

Interest Synchronization Adjustment

Line			
No.	Description	Amount	
		0.4.77.4.0.4.0	G 1 1 1 D 1
1 '	Rate Base, per OPC	34,741,040	Schedule B-1
2	Weighted Cost of Debt (debt plus customer deposits)	3.484%	Schedule D-1
3	Interest Deduction	1,210,432	
4	Interest Deduction in filing	1,356,745	MFR Sch. G-2, p. 30
5	Difference	(146,313)	
6	Consolidated Tax Rate	37.630%	
7	Increase (Decrease) to Income Tax Expense	55,058	

Projected Test Year Ended December 31, 2004

Docket No. 030438-EI Exhibit__(DD-1) Schedule C-9

Income Tax Expense

Line		
No.	Description	Amount
1	Adjustments to Operating Income (1)	1,384,705
2	Composite Income Tax Rate (2)	37.630%
3	Adjustment to Income Tax Expense	521,064

Source:

⁽¹⁾ Schedule C-1, p. 2

⁽²⁾ Composite of State Tax Rate of 5.50% and Federal Tax Rate of 34%.

Projected Test Year Ended December 31, 2004

Docket No. 030438-EI Exhibit__(DD-1) Schedule D-1

Overall Cost of Capital, per OPC

Line	Description	Capital Structure	Ratio	Cost Rate	Weighted Cost
<u>No.</u>	Description	Capital Structure	Ratio	Rate	Cost
1	Common Equity	13,852,357	39.87%	9.00%	3.59%
2	Preferred Stock	169,539	0.49%	4.75%	0.02%
3	Long Term Debt	14,197,577	40.87%	7.87%	3.22%
4	Short Term Debt	643,706	1.85%	3.21%	0.06%
5	Customer Deposits	1,207,004	3.47%	6.00%	0.21%
6	Tax Credits - Zero Cost	2,013	0.01%	0.00%	0.00%
7	Tax Credits - Overall Cost	180,701	0.52%	8.41%	0.04%
8	Deferred Taxes	4,488,144	12.92%	0.00%	0.00%
9	Total Capital Structure	34,741,041	100.00%		7.14%

Source/Reference:

The above amounts are sponsored by Citizens' witness Mark Cicchetti and are provided here for ease of reference.

FLORIDA PUBLIC UTILITIES Projected Test Year Ending December 31, 2004

Summary of Adjustments to Accumulated Deferred Income Taxes included in Capital Structure

Docket No. 030438-EI Exhibit__(DD-1) Schedule D-2

Witness: Donna DeRonne

Line No.	Description	Amount	
1	Accumulated Deferred Income Taxes in Filing - 13-Month Average Basis	3,333,003	MFR Sch. C-59(D-1a), p.2
2	Additional ADIT for Bonus Depreciation - Electric Operations	1,671,792	Schedule D-3
3	Additional ADIT for Bonus Depreciation - Allocated Common Operations	51,611	Schedule D-4
4	Estimate of Additional Deferred Income Taxes for Common Allocated	90,477	Schedule D-5
5	Adjusted Deferred Taxes for Capital Structure	5,146,883	

Projected Test Year Ending December 31, 2004

Docket No. 030438-EI Exhibit_(DD-1) Schedule D-3

Additional Accumulated Deferred Income Taxes - Bonus Depreciation

- Electric Operations

Witness: Donna DeRonne

Line			
No.	Description	Amount	
1	Company Additions to Depreciable Plant in Service - 2002	4,858,074	MFR Sch. B-8a, p.2
2	Company Additions to Depreciable Plant in Service - 2002 Company Additions to Depreciable Plant in Service - January - April 2003	1,638,835	(a)
3	Estimate of 2002 and 2003 Plant Additions to which 30% Bonus Rate Applies	6,496,909	(a)
3	Estimate of 2002 and 2003 Frant Additions to which 50% Bolius Rate Applies	0,490,909	
4	Bonus Tax Depreciation @ 30%	1,949,073	
5	Company Additions to Plant in Service - May - December 2003	3,277,671	(a)
6	Company Additions to Plant in Service - '50% of 2004	2,480,700	(b)
7	Estimate of 2003 and 2004 Plant Additions to which 50% Bonus Rate Applies	5,758,371	(6)
8	Bonus Tax Depreciation @ 50%	2,879,186	Line 7 x 50%
	•		
9	Less Estimated Impact on Normal Tax Depreciation in 2002	(56,910)	Line 1 x 30% x Line A.5
	Less Estimated Impact on Normal Tax Depreciation in 2003	(140,102)	(L. 4 +(L.5 x 50%)) x Line A.5
10	Less Estimated Impact on Normal Tax Depreciation in 2004	(188,536)	(Line 4 + Line 8) x Line A.5
11	Estimated Additional Tax Depreciation	4,442,710	
12	Federal and State Combined Income Tax Rate	37.63%	
13	Estimated Additional Deferred Income Tax - Electric Operations	1,671,792	
	Estimate of Average Tax Depreciation Rate:		
A.1	2002 Depreciation Expense, per Company	2,187,524	MFR Sch. C-2
A.2	2002 Excess Tax Depreciation, per Company	261,144	MFR Sch. C-39, p. 38
A.3	Subtotal	2,448,668	
A.4	Projected 2002 Average Depreciable PIS, per Company	56,020,798	MFR Sch. B-8a, p. 14
A.5	Average Tax Depreciation Rate - 2002	3.90%	

Notes/Source:

⁽a) Amount calculated from total projected 2003 plant additions on MFR Schedule C-59(B-8a - 2003), p.2.

Total amount of \$4,916,506 x 4/12ths for January - April and remaining balance applied to May - December. (b) A factor of 50% was applied to the projected 2004 plant additions on MFR Sch. C-59(B-8a - 2004), p.2, of \$4,961,400 to determine the impact on average test year accumulated deferred income taxes.

Projected Test Year Ending December 31, 2004

Docket No. 030438-EI Exhibit__(DD-1) Schedule D-4

Additional Accumulated Deferred Income Taxes - Bonus Depreciation

- Allocated Common Operations

Witness: Donna DeRonne

Line No.	Description	Amount	
1	Allocated Company Additions to Depreciable Plant in Service - 2002	12,858	MFR Sch. B-8a, p.3
2	Allocated Common Adds to Depreciable PIS - January - April 2003	86,353	(a)
3	Estimate of 2002 and 2003 Plant Additions to which 30% Bonus Rate Applies		(a)
4	Bonus Tax Depreciation @ 30%	29,763	
5	Company Additions to Plant in Service - May - December 2003	172,705	(a)
6	Company Additions to Plant in Service - '50% of 2004	62,946	(b)
7	Estimate of 2003 and 2004 Plant Additions to which 50% Bonus Rate Applies		(0)
8	Bonus Tax Depreciation @ 50%	117,826	Line 7 x 50%
9	Less Estimated Impact on Normal Tax Depreciation in 2002	(150)	Line 1 x 30% x Line A.1
	Less Estimated Impact on Normal Tax Depreciation in 2003	(4,529)	$(L. 4 + (L.5 \times 50\%)) \times Line A.1$
10	Less Estimated Impact on Normal Tax Depreciation in 2004	(5,756)	(Line 4 + Line 8) x Line A.1
11	Estimated Additional Tax Depreciation	137,154	
12	Federal and State Combined Income Tax Rate	•	
12	- Tederal and State Combined Income Tax Nate	37.63%	
13	Estimated Additional Deferred Income Tax - Allocated Common Plant	51,611	
A.l	Average Tax Depreciation Rate - 2002	3.90%	Sch. D-3, Line A.5

Source/Notes:

⁽a) Amount calculated from total projected 2003 plant additions on MFR Schedule C-59(B-8a - 2003), p.2. Total amount of \$259,058 x 4/12ths for January - April and remaining balance applied to May - December.

⁽b) A factor of 50% was applied to the projected 2004 plant additions on MFR Sch. C-59(B-8a - 2004), p.2, of \$125,902 to determine the impact on average test year accumulated deferred income taxes.

Projected Test Year Ending December 31, 2004

Additional Accumulated Deferred Income Taxes - Allocated Common

Docket No. 030438-EI Exhibit__(DD-1) Schedule D-5

Witness: Donna DeRonne

Line No.	Description	Amount	
1	Accumulated Deferred Income Taxes in Capital Structure, per FPU	3,449,838	MFR Sch. C-59 (D-1a), p.2
2	Average 2004 Depreciable Plant in Service - Electric Operations, per FPU	65,621,769	MFR Sch. C-59(B-8a - 2004), p.2
3	Ratio of ADIT to Average Depreciable Plant	5.26%	Line 1 / Line 2
4	Average 2004 Depreciable Plant in Service - Allocated Common	1,721,031	MFR Sch. C-59 (D-1a), p.3
5	Estimate of Additional Deferred Income Taxes for Common Allocated	90,477	

CERTIFICATE OF SERVICE DOCKET NO. 030438-EI

I HEREBY CERTIFY that a true and exact copy of the above and foregoing Direct Testimony of Donna DeRonne has been furnished by hand delivery* or U.S. Mail to the following parties of record this 29th day of December, 2003.

Jennifer Brubaker, Esquire*
Florida Public Service Commission
Division of Legal Services
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399-0850

Messer Law Firm Post Office Box 1876 Tallahassee, Florida 32302-1876

Norman H. Horton, Jr., Esquire*

Florida Public Utilities Post Office Box 3395 West Palm Beach, Florida 33402-3395

> Stephen C. Burgess Deputy Public Counsel