

**BEFORE THE FLORIDA  
PUBLIC SERVICE COMMISSION**

**DOCKET NO. 030623-EI  
FLORIDA POWER & LIGHT COMPANY**

**IN RE: COMPLAINTS BY SOUTHEASTERN UTILITY SERVICES, INC.  
(SUSI) ON BEHALF OF VARIOUS CUSTOMERS,  
AGAINST FLORIDA POWER AND LIGHT COMPANY  
CONCERNING THERMAL DEMAND METER ERROR**

**DIRECT TESTIMONY & EXHIBIT OF:  
DAVID BROMLEY**

DOCUMENT NUMBER-CATE

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5   **JULY 12, 2004**

6

7   **Q.     Please state your name and address.**

8   A.     My name is David Bromley and my business address is 9250 West Flagler Street,  
9           Miami, Florida 33174.

10

11 **Q.     By whom are you employed and what position do you hold?**

12 A.     I am employed by Florida Power and Light Company (FPL) as Manager, Power  
13           Systems Regulatory.

14

15 **Q.     Please describe your duties and responsibilities in that position.**

16 A.     I manage the Power Systems Regulatory Department which is responsible for  
17           coordinating Power Systems' (transmission and distribution) regulatory  
18           activities, primarily associated with the Florida Public Service Commission  
19           (FPSC), the Federal Communications Commission, the Florida Department of  
20           Transportation, as well as issues that arise at the local government level.

21

22

23

1 **Q. Please describe your education and professional experience.**

2 A. I graduated from Otterbein College in 1976 with a Bachelor of Arts degree in  
3 Business Administration with Concentration in Accounting. From 1976 until  
4 1978, I was a staff accountant for Borden, Inc. In 1978, I joined Aristar, Inc.,  
5 where I was employed as a staff accountant until 1980. In 1980, I was employed  
6 by the Deltona Corporation, where I was a Senior Accountant for two years and  
7 then became the Comptroller for their Utility Division until 1983.

8

9 In 1983, I joined FPL's Analytical Accounting Department and prepared  
10 accounting schedules for various FPSC and Federal Energy Regulatory  
11 Commission (FERC) dockets. Later in 1983, I joined FPL's Regulatory Affairs  
12 Department where I was responsible for coordinating financial and accounting  
13 matters before the FPSC and the FERC. From 1983 to 1997, I remained in  
14 Regulatory Affairs eventually becoming a Supervisor and finally Manager,  
15 primarily overseeing financial and accounting matters before the FPSC and  
16 FERC. In 1997, I attended an executive program for utility managers at the  
17 University of Michigan. In mid-1997, I then became the Manager of Cost of  
18 Service in FPL's Rate Department. In December 1997, I was appointed to my  
19 current position.

20

21 **Q. What is the purpose of your testimony?**

22 A. The purpose of my testimony is to provide an overview of the 1V thermal  
23 demand meter issues, describe the testing process and method for determining the

1 accuracy of the 1V thermal demand meters, describe a modification that was  
2 recently implemented for testing thermal demand meters, describe FPL's method  
3 of determining the meter error used for calculating refunds for those meters that  
4 tested outside of prescribed tolerance levels, and to provide the time period to  
5 which refunds should apply.

6  
7 **Q. Are you sponsoring an exhibit in this proceeding?**

8 **A.** Yes. I am sponsoring a Composite Exhibit consisting of 5 documents attached to  
9 my direct testimony. Those 5 documents are:

- 10           ▪ Document No. DB-1, 1V meter removal authorization letter from  
11                           the FPSC's General Counsel
- 12           ▪ Document No. DB-2, front view picture of a 1V meter
- 13           ▪ Document No. DB-3, FPL's approved test procedures (4 pages)
- 14           ▪ Document No. DB-4, meter test results (14 accounts)

15  
16 **I. Overview**

17  
18 **Q. What is a thermal demand meter?**

19 **A.** A thermal demand meter looks similar to many meters found on homes and  
20 commercial establishments. It has a device that measures watthour usage (in  
21 kWh) and another device that measures demand (in kWd). The watthour/kWh  
22 measuring device is similar to what is seen on many other meters – dials that  
23 measure and record the revolutions of a spinning disc. What distinguishes a

1 thermal demand meter from other types of demand meters is the way it measures  
2 demand/kWd. In a thermal demand meter, the demand/kWd measuring device  
3 uses the heat generated by the voltage and the current flowing through the meter  
4 in order to display the measured demand/kWd.

5

6 **Q. Please provide an overview of the 1V thermal demand meter issue.**

7 A. In early 2002, a customer and its consultant brought to FPL's attention a 1V  
8 thermal meter that allegedly was over-registering demand. Additionally, it was  
9 alleged that the sun was contributing to the over-registration. FPL personnel  
10 responsible for metering issues investigated this allegation and observed  
11 something that they had never seen before – the heating and cooling of the meter  
12 from being in and out of the sun appeared to be affecting the demand reading. The  
13 registration appeared to decrease in the direct sunlight and then increase when the  
14 meter was in the shade.

15

16 **Q. Was FPL concerned with this phenomenon?**

17 A. Yes, FPL metering representatives had not previously observed such a  
18 phenomenon and were concerned with the potential impact on customers' bills.

19

20 **Q. What did FPL do?**

21 A. FPL removed this customer's meter in order to perform testing at FPL's meter test  
22 facility. FPL decided to perform a test on this meter that would simulate the  
23 heating and cooling effects experienced in the field. In order to simulate the heat

1 generated from the sun, three 500-watt halogen lights were used to generate  
2 a temperature of 110 – 115 degrees around the meter. To simulate the cooling  
3 effect, FPL turned the lights off, and allowed the meter to return to room  
4 temperature. Three different tests were performed. The first test was performed at  
5 room temperature, the second test was performed after applying heat from the  
6 halogen lights for one hour, and the third test was performed after the meter had  
7 cooled off to room temperature.

8  
9 **Q. What were the results of these tests?**

10 A. The test results on the one meter described above essentially duplicated what FPL  
11 employees had observed in the field. When heat was applied to the meter, the  
12 demand registration decreased below the point where it was tested at room  
13 temperature. When the meter was allowed to cool to room temperature, the  
14 registration was greater than when it was originally tested at room temperature,  
15 i.e., after the meter cooled to room temperature it registered higher than it should.

16  
17 **Q. What did FPL then decide to do?**

18 A. After resolving this one customer's issue, FPL needed to determine whether this  
19 phenomenon was a widespread problem within its thermal demand meter  
20 population. FPL determined that two statistically valid random samples needed to  
21 be taken. The first sample would include 50 1V meters, the same type of thermal  
22 demand meter that showed sensitivity to the heating and cooling. The second  
23 sample would include 100 meters taken from FPL's eight other thermal demand

1 classification types. Once these samples were drawn, FPL would then test these  
2 meters in the same manner that it tested the original 1V meter that was affected by  
3 the heating and cooling tests.

4  
5 **Q. What were the results of the two samples?**

6 A. Similar to the first 1V meter tested, all but a few of the test results indicated the  
7 meters under-registered when heat was applied. However, not one single meter,  
8 of the 150 meters sampled, registered higher than it should when the meter was  
9 allowed to cool to room temperature. This provided FPL with some assurance that  
10 we did not have a widespread over-registration problem with the heating/cooling  
11 condition. However, the results of the first statistically valid sample, the 50 1V  
12 meter sample, indicated that the demand portion of this sample exceeded the  
13 allowed level of percent defective. This was the first time that anyone at FPL  
14 could recall a population of meters failing a sampling test. The second  
15 statistically valid sample, the 100 meter sample for the eight other thermal  
16 demand meter classification types, did not register higher due to the  
17 heating/cooling condition and registered within the allowed level of percent  
18 defective.

19  
20 **Q. What actions did FPL take as a result of the 1V meter sample failing?**

21 A. First, we notified the FPSC Staff of the results of our sample tests and informed  
22 them that we would be meeting with them in the near future once we had  
23 developed our plan to address this situation. We then began to formulate our plan.

1 **Q. Were you involved in the development of FPL's plan to remove, test and**  
2 **address potential refunds for the 1V meter customers?**

3 A. Yes. Meter product issues and meter testing fall under the responsibility of FPL's  
4 Power Systems Distribution business unit. Because of the unique nature and  
5 evolution of the 1V meter issue, I have been involved in this issue since its  
6 inception. I have participated in the development of FPL's plans to address this  
7 issue, including the removal and testing of meters, customer  
8 communications, as well as keeping the FPSC Staff informed of FPL's plans and  
9 actions.

10

11 **Q. Please describe the plan developed by FPL to address this situation?**

12 A. During the fall of 2002, FPL met with the FPSC Staff to discuss its plan. First,  
13 FPL proposed to remove and replace all of its approximately 3900 1V meters still  
14 in service. Next, FPL would test all of these meters, using FPL's approved meter  
15 test procedures, to determine each meter's accuracy and if refunds were due to  
16 customers as a result of meters over-registering above the four percent tolerance  
17 level outlined in Rule 25-6.052(2)(a). While Rule 25-6.103(2) allows for up to  
18 one year of back-billing for meters under-registering out of tolerance, FPL  
19 decided that any customer with a 1V meter that under-registered below the  
20 four percent tolerance level stated in Rule 25-6.052(2)(a) would not be back-  
21 billed. However, customers with multiple accounts that had meters that over-  
22 registered and under-registered out of tolerance would be "netted". For example,  
23 if a single customer had two accounts and one account over-registered requiring



1 a refund of \$1000 and the other account under-registered requiring back-billing  
2 for \$500, the customer would receive a “net” refund of \$500. Under no condition  
3 would a customer with multiple accounts be “net” back-billed. Our  
4 communication plan called for all customers with 1V meters to be notified that  
5 we were replacing these meters, that their 1V meter would be tested and that they  
6 would be informed of the test results.

7  
8 **Q. Did FPL execute this plan?**

9 **A.** Yes. By letter dated October 21, 2002, the Commission’s General Counsel  
10 approved FPL’s request to remove the approximate 3900 1V meters. A copy of  
11 that letter is attached to my testimony as Document No. DB-1. FPL provided  
12 written notice to all affected 1V meter customers, as I described above. FPL  
13 began removing its 1V thermal demand meters in November 2002 and completed  
14 removal of all 1V meters by January 2003. By the end of March 2003, all 1V  
15 meters had been tested. However, as FPL was finishing its testing of all 1V  
16 meters, an issue was raised regarding FPL testing some meters at 40% of full  
17 scale and others at 80% of full scale. As a result, FPL retested some of the meters  
18 that were originally tested at 40 % of full scale at 80% of full scale. This is  
19 discussed in more detail later in my testimony.

1 **Q. Can you summarize the results of all the 1V thermal meter tests once all the**  
2 **tests were completed?**

3 A. Out of the approximate 3900 1V thermal meters removed and tested,  
4 approximately 83% tested within tolerance, 11% under-registered out of tolerance  
5 and 6% over-registered out of tolerance.

6

7 **Q. Have all accounts with a 1V meter that over-registered out of tolerance and**  
8 **qualified for a refund received a refund?**

9 A. Yes, except for those accounts associated with this docket or that still have  
10 pending complaints, all qualifying customers have been provided a refund.

11

## 12 **II. Testing Process / Meter Accuracy**

13

14 **Q. Explain the method of testing used by FPL to test the 1V thermal demand**  
15 **meters including the meters at issue in this docket.**

16 A FPL utilized its test procedures filed with and approved by the FPSC as required  
17 by Rule 25-6.052 for testing the wathour and the demand portions of the 1V  
18 meters.

19

20 **Q. How was the wathour portion of the 1V meter tested?**

21 A. FPL's wathour test boards are located in its meter test facility. To test the 1V  
22 wathour meter, FPL ran three different tests – one at light load  
23 (approximately 10% rated test amperes), one at heavy load (approximately 100%

1 rated test amperes) with a 100% power factor, and a third at heavy load with a  
2 50% lagging power factor. A weighted average of the errors for the light load test  
3 (weight of 1), the heavy load at 100% power factor (weight of 4) and the heavy  
4 load test with a 50% lagging power factor (weight of 2) determines the average  
5 meter error.

6  
7 **Q. Does FPL's wathour testing methodology comply with applicable FPSC**  
8 **rules?**

9 A. Yes. FPL's wathour testing methodology is consistent with the requirements  
10 described in Rules 25-6.052 and 25-6.058.

11  
12 **Q. How was the demand portion of the 1V meter tested?**

13 A. Demand testing for the 1V meters was performed on FPL's two thermal demand  
14 test boards located in FPL's meter test facility. Each of these test boards can test  
15 up to 18 meters at one time. The 1V meters were originally tested at 40% or 80%  
16 of full scale value, depending on whether the 1V meter had a low scale or high  
17 scale.

18  
19 **Q. What do you mean by low scale and high scale?**

20 A. Every thermal meter has a reversible demand registration scale plate with two  
21 needles that move along this scale plate. One needle indicates the current demand  
22 reading and the other needle indicates the maximum demand reached by that  
23 customer. A 1V meter's demand registration scale has on one side of this scale

1 plate measurement markings that range from 0 - 3.5 (low scale) and on the  
2 other side, measurement markings that range from 0-7 (high scale). See my  
3 Document No. DB-2 to view a 1V high scale demand registration scale plate.  
4

5 **Q. Why does the 1V meter have two scales?**

6 A. Two scales are provided to allow for optimal operating as well as billing  
7 purposes. Which scale to is used depends on the customer's usage. FPL tries  
8 to ensure that a customer's actual demand readings fall into the 40% - 80% of full  
9 scale range. For a low scale (0-3.5) 1V meter, that means actual demand readings  
10 in the 1.4 – 2.8 range. For a high scale (0-7) 1V meter, the optimal range for  
11 demand readings is in the 2.8 – 5.6 range. Customers with relatively smaller  
12 demands are usually on the low scale and customers with relatively larger  
13 demands are usually on the high scale.  
14

15 **Q. What percentage of full scale was used to test the 1V meters in question?**

16 A. Originally, all low scale meters were tested at 80% of full scale and all high scale  
17 meters were tested at 40%.  
18

19 **Q. Why were the tests performed at two different levels of full scale?**

20 A. As mentioned earlier, FPL's two thermal meter test boards are equipped with the  
21 ability to test 18 meters at a time. It takes approximately two hours to test the  
22 demand component of a thermal meter. In order to be more efficient and  
23 productive when testing large quantities of thermal meters FPL tests its low and

1 high scale meters at the same time. This procedure was utilized in testing the  
2 approximate 3900 1V meters, as it has been utilized for years to conduct FPL's  
3 annual sampling plan.

4  
5 **Q. What is the effect on the percentage of full scale when you place a certain**  
6 **load on high scale and low scale meters at the same time?**

7 A. An example using the 1V meter's two scales is helpful in understanding the  
8 effect. As mentioned earlier, 1V meters have a low scale range of 0-3.5 and a high  
9 scale range of 0-7. Let's assume a load is placed on these meters such that the  
10 reading is 2.8. The reading of 2.8 is then divided by the full scale, either 3.5 or 7,  
11 to arrive at the percentage of full scale. In this example, the low scale meter  
12 would be at 80% of full scale ( $2.8 / 3.5$ ) and the high scale meter would be at 40%  
13 of full scale ( $2.8 / 7$ ).

14  
15 **Q. Did FPL re-test any 1V meters that were originally tested at 40% of full**  
16 **scale?**

17 A. Yes. FPL re-tested all high scale 1V meters that originally over-registered when  
18 tested at 40% of full scale. These meters were subsequently tested at 80%.

19  
20 **Q. Why were these meters re-tested?**

21 A. An issue was raised that FPL may be unfairly treating those customers whose  
22 meters were tested at 40% of full scale instead of at 80% of full scale. While FPL  
23 did not agree with this assertion, we wanted to erase any such doubt or perception

1 from our customers. Therefore, high scale 1V meters that were originally tested at  
2 40 % of full scale, and over-registered, were re-tested at 80% of full scale. This  
3 second test was performed even though the original test at 40% of full scale  
4 complied with Rule 25-6.052.

5  
6 **Q. Have the 1V meter demand tests performed by FPL been conducted in**  
7 **compliance with FPSC Rules?**

8 A. Yes. FPL's testing was performed consistent with Rule 25-6.052 as well as FPL's  
9 approved meter test procedures. This includes the requirement that testing of the  
10 demand be performed at any point between 25% - 100% of full scale. See my  
11 Document No. DB-3.

12  
13 **III. Testing Modification**

14  
15 **Q. Has FPL recently modified its process for testing customer requests for**  
16 **thermal demand meter tests?**

17 A. Yes. In late 2003, FPL decided to perform customer requested meter tests at or  
18 very near to the customer's actual historical percentage of full scale rather than  
19 the 40% or 80% used by FPL to perform its annual sampling tests as well the  
20 testing performed on all 1V meters.

1 **Q. What do you mean by the customer's actual historical percentage of full**  
2 **scale?**

3 A. FPL is now using the specific customer's percentage of full scale reading as  
4 determined by the average of the customer's actual previous 24 months  
5 percentage of full scale readings. If there are multiple meter tests requested or  
6 there is an opportunity to test more than one meter at a time, FPL will group those  
7 meters that have 24 month average percentage of full scale loads within 5% of  
8 each other. In every case where meters are grouped for testing, no meter would be  
9 tested below its 24 month average. Additionally, no meter test would be  
10 performed at less than 40% of full scale.

11

12 **Q. Can you provide an example of how this testing procedure would work?**

13 A. Yes. Assume a customer with 6 different thermal demand meter accounts  
14 requests that the demand on each account be tested. The 24 month average  
15 percentage of full scale for the 6 accounts are 29%, 39%, 44%, 52%, 56%, and  
16 72%. FPL would perform the meter tests using the following % of full scale:

17 1 test at 44% (3 meters – the 29%, 39% and 44% meters would be tested  
18 together)

19 1 test at 56% (2 meters – the 52% and 56% meters would be tested together)

20 1 test at 72%

21

22

23

1 **Q. Why did FPL institute this change?**

2 A. FPL believes that by placing a test load on the meter that more closely resembles  
3 the percentage of full scale actually experienced by that customer, the meter test  
4 results will more likely replicate and represent what the meter has actually  
5 experienced in the field. In the event that a meter tested out of tolerance, the  
6 registration error, whether it be under-registering or over-registering, would be  
7 more likely to represent the registration error actually experienced in the field and  
8 reflected in the customer's billings.

9

10 **Q. Is the change in FPL's testing methodology consistent with FPL's approved**  
11 **test procedures and Rule 25-6.052?**

12 A. Yes. Both, FPL's approved test procedures and Rule 25-6.052 state that testing  
13 demand at any point between 25% and 100% of full scale is appropriate.

14

15 **IV. Meter Error for Calculating Refunds**

16

17 **Q. How did FPL determine refunds for those customers whose meters tested**  
18 **outside of allowed tolerance levels?**

19 A. Consistent with Rule 26-6.103(1) and (3), refund amounts associated with meters  
20 over-registering out of tolerance are based on the meter error and the time period  
21 over which the meter error is applied. For the 14 accounts at issue in this docket,  
22 12 had refunds due as a result of over-registration outside of the allowed  
23 tolerance levels. One account has a refund due attributable to the watthour/kWh



1 portion of the meter and eleven accounts have refunds due associated with the  
2 demand/kWd portion of the meters. All refunds associated with accounts in this  
3 docket were based on a one year time period. Actual refund calculations and the  
4 refund amounts for each of the accounts in this docket are contained in Rosemary  
5 Morley's direct testimony. Two accounts in this docket did not register out of  
6 tolerance for either kWh or kWd.

7  
8 **Q. How did FPL determine the error percentage for the watthour portion of**  
9 **the 1V meters?**

10 A. For the watthour/kWh portion of each meter, FPL utilized the test results derived  
11 from the weighted average of the three meter tests described above, i.e., the one  
12 light load test (weight of 1) and the two heavy load tests (one with a weight of 4  
13 and the other with a weight of 2). The weighted average of these test results was  
14 then compared to the standard meter in order to obtain the error value. Meter test  
15 results with readings greater than 102% (meters over-registering by more than  
16 2%) were then eligible for refunds.

17  
18 **Q. Is the method used by FPL to calculate the error for the watthour/kWh**  
19 **portion of the meter consistent with FPSC rules?**

20 A. Yes. Rule 25-6.052 (1) states that a watthour meter is acceptable when the  
21 average percentage registration is not more than 102% or less than 98%, when  
22 calculated in accordance with Rule 25-6.058. Rule 25-6.058 provides the  
23 methodology for calculating the average meter error for watthour meters.

1 Specifically, Rule 25-6.058(3)(a) provides the manner for calculating the  
2 average watthour meter error for polyphase metering installations with a varying  
3 load. 1V meters fall into this type of metering installation.

4  
5 **Q. Is the error calculated by FPL for the watthour/kWh portions of the meter**  
6 **also the appropriate error to be utilized for refund calculation purposes?**

7 A. Yes. Rule 25-6.103(1) states that for fast meters (meters over-registering) the  
8 utility should refund the amount billed in error as determined by 25-6.058. For  
9 those meters that had watthour/kWh over-registering out of tolerance, FPL  
10 utilized the error percentage calculated consistent with Rule 25-6.058(3)(a).  
11 Additionally, Rule 25-6.103(3) states that the figure to be used for calculating  
12 the refund should be the error percentage as determined by the meter test.

13  
14 **Q. How did FPL determine the error percentage for the demand/kWd portion**  
15 **of the 1V meters?**

16 A. For the demand/kWD portion of each meter, FPL utilized the test results for each  
17 meter. As described earlier, all tests were performed at either 40% or 80% of full  
18 scale. The test reading for each meter was then compared to the standard meter in  
19 order to obtain a difference. This difference was then stated in terms of full scale.  
20 For example, a test reading of 5.8 is compared to the standard reading of 5.6.  
21 The difference of .2 is then divided by the full scale value of the meter that is the  
22 subject of the test, in this example, 7. This would result in an error registration of  
23 +2.86%, in other words, this meter is over-registering by 2.86%.

1 **Q. What about those instances where FPL performed two tests on the demand**  
2 **portion of the meter, i.e., meters that were originally tested at 40% of full**  
3 **scale that over-registered and were retested at 80% of full scale?**

4 A. While the test performed at 40% of full scale meets the requirements of 25-6.052  
5 (2)(a) as well as FPL's approved test plan, FPL utilized the test result that  
6 provided the customer with the greatest benefit. For some customers this meant  
7 they now qualified for a refund (as opposed to no refund) or a higher refund  
8 amount than they had before. By using the test result that provided for the best  
9 refund amount, FPL was attempting to resolve any possible customer  
10 concerns with this regard.

11  
12 **Q. Is the method used by FPL to calculate the error for the demand/kWh**  
13 **portion of the meter consistent with FPSC rules?**

14 A. Yes. Rule 25-6.052 (2)(a) states that a "lagged demand meter" (like a 1V meter) is  
15 acceptable when the error of registration does not exceed 4% in terms of full scale  
16 value. This methodology is also consistent with FPL's approved meter test  
17 procedures.

18  
19 **Q. Is the error calculated by FPL for the demand/kWh portions of the meter**  
20 **also the appropriate error to be utilized for refund calculation purposes?**

21 A. Yes. Since 25-6.103(1), which applies to fast (over-registering) meters, only  
22 addresses the watthour/kWh portion of the meter, we then look to Rule 25-  
23 6.103(3). This rule makes it clear that when a meter is found to be in error in

1 excess of described limits, the refund or the charge is to be based on the error as  
2 determined by the meter test. Therefore, the error of registration, calculated  
3 consistent with 25-6.052, is the appropriate error to use for both back-billing and  
4 refunds.

5  
6 **Q. Did FPL utilize a different error percentage than that obtained from the  
7 meter test in order to calculate refunds?**

8 A. In some cases, yes. Again, FPL was attempting to remove any perceptions from  
9 affected customers that they were not being treated fairly. Therefore, to calculate  
10 refunds, FPL utilized the higher of: (1) the meter test error as determined and  
11 described above or (2) the actual percentage difference of the monthly demand  
12 readings of the newly installed meter, i.e., the one replacing the 1V, compared to  
13 the same months of the previous year's 1V meter readings. For example, a  
14 customer with a 1V meter demand test error of +4.3% and a difference in demand  
15 readings of +4.7% (new electronic meter vs. 1V meter) would have a refund  
16 calculated with a 4.7% error.

17  
18 **Q. For the customers in this docket who have meters over-registering out of  
19 tolerance, are you using the higher of the meter test error or the actual  
20 percentage difference, old vs. new meter, in order to calculate their refunds?**

21 A. No. Since these customers have elected to utilize the Commission's process to  
22 resolve their complaints, FPL has utilized the meter test error as required by 25-  
23 6.058 and 26-6.103 to calculate their refunds.

1 **Q. Do you have a document that provides the meter test results for the 14**  
2 **meters in this proceeding?**

3 A. Yes, the results are reflected in Document No. DB-4.

4

5 **V. Refund Time Period**

6

7 **Q. What is the appropriate refund time period to be used for the 12 accounts**  
8 **over-registering out of tolerance in this proceeding?**

9 A. One year.

10

11 **Q. How did FPL determine that a one year refund period was appropriate for**  
12 **these meters?**

13 A. FPL reviewed each account's historical demand readings, comparing the month to  
14 month readings as well as the year to year readings. As a result of this review,  
15 FPL was not able to distinguish, for any of these accounts, a point in time, when  
16 an over-registering error might have occurred. A significant factor in this  
17 determination is that other factors such as weather, seasonal trends, and the  
18 customer's equipment tend to have a greater impact on demand than the 4-5%  
19 error determined by the meter test. Additionally, there was no information  
20 brought to us by any customers or their representatives in this docket that  
21 demonstrated to us when a meter error might have occurred.

22

23

1 **Q. Is the one year refund consistent with FPSC rules?**

2 A. Yes. Rule 25-6.103(1) states that the refund period should be for one half the  
3 period since the last test and that the refund period should not exceed 12 months –  
4 unless it can be shown that the error was due to some cause, the date of which  
5 can be fixed. As mentioned before, FPL could not determine a fixed date for the  
6 meters that over-registered out of tolerance in this docket.

7

8 **Q. Does this conclude your testimony?**

9 A. Yes.

STATE OF FLORIDA

COMMISSIONERS:  
LILA A. JABER, CHAIRMAN  
J. TERRY DEASON  
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## Public Service Commission

October 21, 2002

Bill Feaster  
Manager, Regulatory Affairs  
Florida Power & Light Company  
215 S. Monroe Street, Suite 810  
Tallahassee, FL 32301

Dear Mr. Feaster:

I am writing in response to your recent request for authority to remove 1V demand meters for testing pursuant to Commission Rule 25-6.060, Meter Test - Referee.

As a result of FPL's letter dated October 11, 2002, from Mr. Dave Bromley of FPL to Mr. Roland Floyd of the Commission Staff, we are aware of FPL's plan to replace approximately 3,900 1V thermal demand meters and, after testing, issue refunds to ratepayers as appropriate. Our Staff will monitor certain aspects of this process.

You have advised that FPL's desire is to replace the 1V meters expeditiously and we certainly agree with this goal. In order to improve the efficiency and expediency of the replacement process you have requested that the Commission grant FPL the authority in writing, to remove 1V meters, for which the Commission has received a meter referee test request pursuant to Rule 25-6.060(2), outside the presence of a Commission employee.

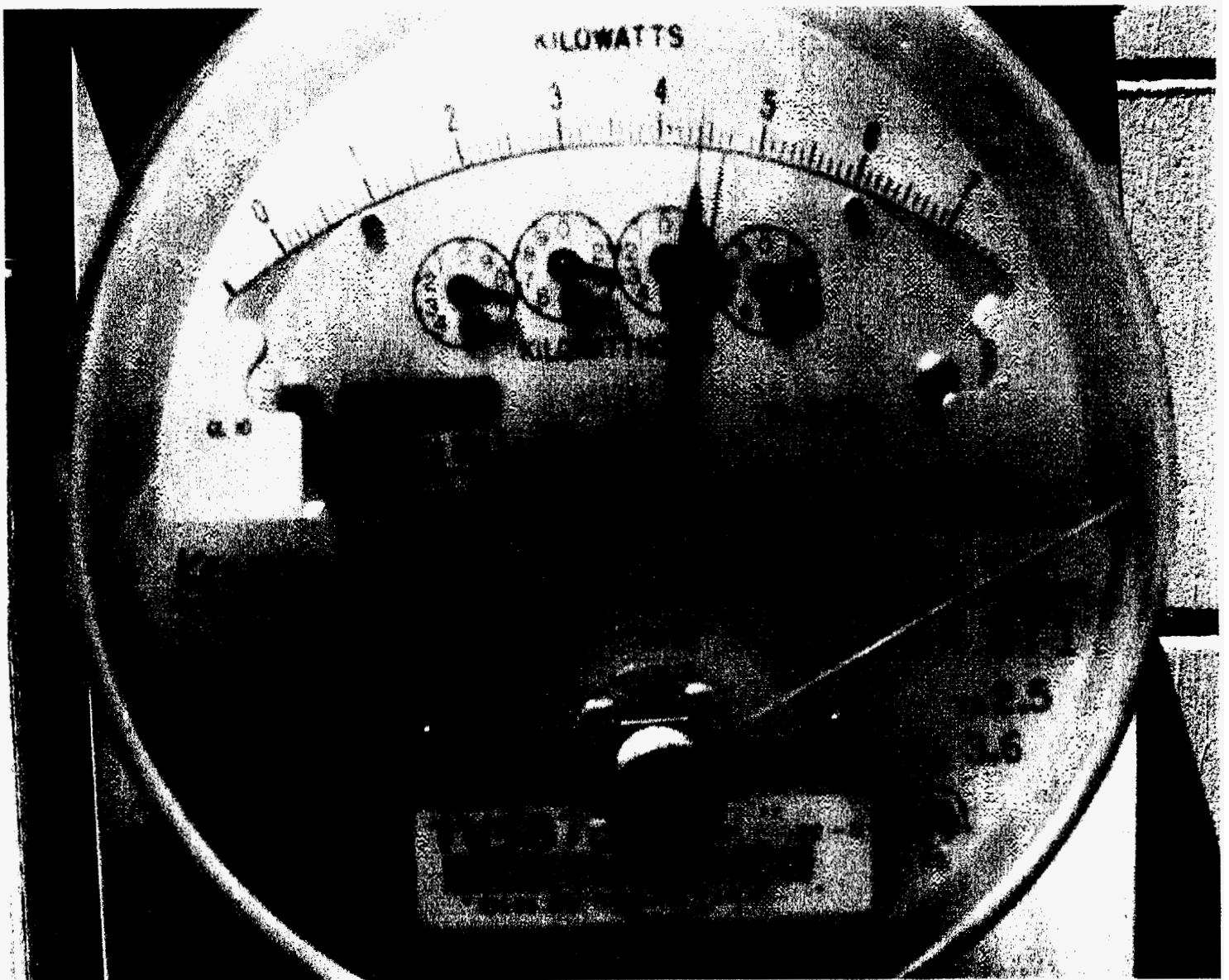
I find your request reasonable and consistent with the intent of Rule 25-6.060. Therefore, this letter will serve as staff's grant of administrative authority for FPL to remove 1V meters, for which a referee test has been requested, outside the presence of a Commission employee subject to the following two conditions. First, this authority applies only to referee test requests for 1V meters received by the Commission on or after October 22, 2002. Second, with regard to referee test meters, FPL is expected to maintain and document a continuous chain of custody for such meters which may be reviewed by the Commission.

Sincerely,

A handwritten signature in black ink, appearing to read "Harold A. McLean", written over a horizontal line.

Harold A. McLean  
General Counsel

HM





**Test Procedures**

**and Test Plans**

**For**

**Metering Devices**

**Florida Power & Light Co.**

**April 3, 1997**

## FPL Metering Device Test Procedures & Test Plans

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## FPL Metering Device Test Procedures & Test Plans

### III. Meter Testing - Shop

- A. General - FPL utilizes one or more computer controlled, automatic watt-hour meter test comparators (test boards) to test watt-hour meters in a meter shop production environment. These test boards are of capacity and voltage range adequate to test all watt-hour meters used by FPL for billing purposes.
- B. Test Board Accuracy - Watt-hour meter test boards will not be in error by more than  $\pm 0.5\%$  at 1.00 power factor or by more than  $\pm 1.0\%$  at 0.5 lagging power factor, after the application of standard correction factors.
- C. Comparison with Portable Standards - Each FPL watt-hour meter test board is compared with a portable standard at least once a month.
- D. Watt-hour Meter Tests - Watt-hour meters are tested as follows:
  1. Single Phase Electro-Mechanical Watt-hour Meters
    - a. Visual inspection.
    - b. Creep.
    - c. Full Load (FL) - Test Amps at 1.00 power factor.
    - d. Light Load (LL) - 10% of Test Amps at 1.00 power factor.
    - e. All tests are single revolution, series (single phase) tests, conducted on an automatic, computer controlled test board.
    - f. Test sequence is: Creep, FL, LL.
    - g. Adjustment limits - Meters are adjusted as close to zero error as practical whenever found to be in error by more than  $\pm 0.5\%$  FL or LL.
  2. Polyphase Electro-Mechanical Watt-hour Meters
    - a. Visual inspection.
    - b. Creep.
    - c. Series Full Load (FL) - Test Amps at 1.00 power factor.
    - d. Series Light Load (LL) - 10% of Test Amps at 1.00 power factor.
    - e. Series Power Factor (PF) - Test Amps at 0.50 lagging power factor.
    - f. Individual Element (A, B, C) - Test Amps at 1.00 power factor on each element, one at a time.
    - g. All tests are single revolution, series (single phase) tests, conducted on an automatic, computer controlled test board.
    - h. Test sequence is: Creep, FL, PF, LL, A, B, C for three element meters or Creep, FL, PF, LL, A, C for two element meters.
    - i. Adjustment limits - Meters are adjusted as close to zero error as practical whenever found to be in error by more than  $\pm 0.5\%$  FL, LL, A, B, or C or by more than  $\pm 1.0\%$  PF.
  3. Lagged Demand Registers Associated with Electro-Mechanical Watt-hour

## **FPL Metering Device Test Procedures & Test Plans**

### **Meters**

- a. Watthour tests above, appropriate for the type of meter.
  - b. No-Load demand test.
  - c. Demand is tested between 25 and 100% of full scale.
  - d. Adjustment limits - Demand is adjusted as close to zero error as practical whenever found to be in error by more than  $\pm 2.0\%$  in terms of full scale registration.
4. **Electronic Demand Registers Associated with Electro-Mechanical Watthour Meters**
- a. Watthour tests above, appropriate for the type of meter.
  - b. No-Load demand test.
  - c. Demand is tested between 10 and 100% of full scale.
  - d. Adjustment limits - Demand is adjusted as close to zero error as practical whenever found to be in error by more than  $\pm 1.0\%$  of reading.
5. **Totally Solid State Watthour Meters with or without Demand**
- a. Visual inspection.
  - b. Creep.
  - c. Series Full Load - Test Amps at 1.00 power factor.
  - d. All tests are single revolution equivalent, series (single phase) tests, conducted on an automatic, computer controlled test board.
  - e. Test sequence is: Creep, FL
  - f. Adjustment limits - Meters are adjusted as close to zero error as practical whenever found to be in error by more than  $\pm 0.5\%$  at any point tested.
  - g. Verification that the meter contains the correct program.
6. **Pulse Initiating Watthour Meters**
- a. Watthour tests above, appropriate for the type of meter.
  - b. Watthour meter running at Series Full Load current and 1.00 power factor.
  - c. KYZ pulse initiator output electrically connected to automatic, computer controlled test board.
  - d. Test duration to be a minimum of one full revolution (or equivalent).
  - e. Adjustment limits - Pulse output registration is adjusted as close to zero error as practical whenever found to be in error by more than  $\pm 0.5\%$
7. **Time Of Use (TOU) Watthour Meters**
- a. Watthour and demand tests above, appropriate for the type of meter.
  - b. Verification that the meter contains the correct TOU program.
- E. **Pulse Recorders are tested by connecting pulse recorders to external pulse**

Meter Test Results - Docket No. 030623-EI

<u>Customer</u>	<u>Account #</u>	<u>Location</u>	<u>Scale</u>	<u>% of Full Scale</u>	<u>Test Results kWh Meter Error</u>	<u>Test Results kWd Meter Error</u>	
[REDACTED]	[REDACTED]	[REDACTED]	7	40% 80%	0.26	5.78% 6.00%	
			3.5	80%	-0.32%	4.31%	
			7	40% 80%	0.23%	3.01% 4.12%	
			7	40% 80%	-0.08%	2.44% 4.84%	
			3.5	80%	2.08%	0.31%	
			3.5	80%	-0.06%	4.60%	
			7	40% 80%	0.17%	2.68% 4.36%	
			7	40% 80%	-0.05%	1.73% 4.12%	
			3.5	80%	0.77%	4.21%	
			7	40% 80%	0.11%	2.01% 4.84%	
			7	40% 80%	-0.38%	3.25% 4.36%	
			3.5	61%	-0.54%	3.14%, 3.20%, 3.32%, 3.37% 3.57%	
			7	40% 80%	0.05%	3.10% 4.36%	
					40%	-0.48%	-0.03%

Red denotes outside of allowed tolerance -  
 Allowed kWh tolerance +/- 2%  
 Allowed kWd tolerance +/- 4%

**Meter Test Results - Docket No. 030623-EI**

<u>Customer</u>	<u>Account #</u>	<u>Location</u>	<u>Scale</u>	<u>% of Full Scale</u>	<u>Test Results kWh Meter Error</u>	<u>Test Results kWd Meter Error</u>
Ocean Properties	70876-34924	Bradenton	7	40% 80%	0.26	5.78% 6.00%
J C Penney	07064-37886	Bradenton	3.5	80%	-0.32%	4.31%
	90964-37216	Naples	7	40% 80%	0.23%	3.01% 4.12%
Dillards	28011-72467	Coral Springs	7	40% 80%	-0.08%	2.44% 4.84%
	51180-46985	Port Charlotte	3.5	80%	2.08%	0.31%
Target	39242-15316	Boynton Beach	3.5	80%	-0.06%	4.60%
	36908-36659	Bradenton	7	40% 80%	0.17%	2.68% 4.36%
	13854-10566	Delray	7	40% 80%	-0.05%	1.73% 4.12%
	42298-19083	Fort Myers	3.5	80%	0.77%	4.21%
	07710-59334	Hollywood	7	40% 80%	0.11%	2.01% 4.84%
	10054-45984	Port Charlotte	7	40% 80%	-0.38%	3.25% 4.36%
	49909-58540	Sarasota	3.5	61%	-0.54%	3.14%, 3.20%, 3.32%, 3.37%, 3.57%
	59543-43371	Venice	7	40% 80%	0.05%	3.10% 4.36%
	44977-00023	Bonita Springs		40%	-0.48%	-0.03%

Red denotes outside of allowed tolerance -  
 Allowed kWh tolerance +/- 2%  
 Allowed kWd tolerance +/- 4%