TOM LEE President



Harold McLean Public Counsel

STATE OF FLORIDA OFFICE OF PUBLIC COUNSEL

C/O THE FLORIDA LEGISLATURE
111 WEST MADISON ST.
ROOM 812
TALLAHASSEE, FLORIDA 32399-1400
850-488-9330

EMAIL: OPC_WEBSITE@LEG.STATE.FL.US WWW.FLORIDAOPC.GOV ALLEN BENSE

ORIGINA

Speaker

PRIPARS

ORIGINA

Charles J. Beck Deputy Public Counsel

December 17, 2004

Blanca S. Bayo, Director Division of Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

Re: Docket No. 040604-TL

Dear Ms. Bayo:

Enclosed for filing in the above-referenced docket are the original and 15 copies of Citizens' Prehearing Statement. A diskette in Word format is also submitted.

Please indicate the time and date of receipt on the enclosed duplicate of this letter and return it to our office.

Sincerely,

CMP Charle & Beck сом 5 CTR ____ Charles J. Beck **Deputy Public Counsel** ECR GCL CJB:bsr OPC ____ MMS RECEIVED & FILED RCA SCR **DOCUMENT NUMBER-DATE** C-BUREAU OF RECORDS SEC 13263 DEC 17 \$ HTC FPSC-COMMISSION CLERK

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Adoption of the National School Lunch
Program and an income-based criterion at or
below 135% of the Federal Poverty Guidelines
as eligibility criteria for the Lifeline and LinkUp programs
)

Docket no. 040604-TL

Filed December 17, 2004

CITIZENS' PREHEARING STATEMENT

Pursuant to the Order Establishing Procedure, order no. PSC-04-1066-PCO-TL issued November 1, 2004, as amended by the Order Modifying Procedure, order no. PSC-04-1096-PCO-TL issued November 5, 2004, the Citizens of Florida file this Prehearing Statement.

Witnesses and Exhibits: Citizens have not sponsored a witness. At this time Citizens can identify two documents we plan to use during the cross-examination of Verizon Florida's witness Dr. Carl Danner: a memorandum dated July 22, 2004, from Carl Danner & Mitch Wilk entitled "Strategic Considerations for Florida Lifeline Workshop," and a consultant agreement between Verizon Services Group and Wilk & Associates/LECG, LLC, effective as of October 1, 2003. Verizon claims both of these document are confidential; Citizens oppose Verizon's claim of confidentiality.

<u>Basic Position:</u> Adoption of income eligibility based on 135% of the federal poverty guidelines, adoption of eligibility based on participation in the National School Lunch program, and adoption of the self-certification process proposed by BellSouth

DOCUMENT NUMBER-DATE
13263 DEC 17 #

FPSC-COMMISSION CLERK

will have a positive effect on the Lifeline and Link-Up programs and should be adopted by the Commission.

ISSUE 1: Is the Commission authorized under state or federal law to order the actions set forth in Order No. PSC-04-0781-PAA-TL?

Citizens' Position: Yes.

ISSUE 2: Are the actions taken by the Commission in Order No. PSC-04-0781-PAA-TL reasonable and non-discriminatory?

<u>Citizens' Position:</u> Except for the portion of the order providing a lesser benefit for those persons using self certification, the actions taken by the Commission in the PAA order are reasonable.

ISSUE 3: Should the Commission address the Lifeline and Link-Up issues in rulemaking pursuant to Section 120.54, Florida Statutes?

<u>Citizens' Position:</u> No position.

ISSUE 4: What are the economic and regulatory impacts of implementing the actions taken by the Commission in Order No. PSC-04-0781-PAA-TL?

<u>Citizens' Position:</u> Adoption of income eligibility based on 135% of the federal poverty guidelines, adoption of eligibility based on participation in the National School Lunch program, and adoption of the self-certification process proposed by BellSouth would have a positive effect on the Lifeline and Link-Up programs.

ISSUE 5A: Should consumers be allowed to self certify for program-based Lifeline and Link-Up eligibility?

<u>Citizens' Position:</u> Yes, the Commission should adopt the self-certification program proposed by BellSouth.

ISSUE 5B: If so, how much assistance should be provided for customers using selfcertification?

<u>Citizens' Position:</u> Customers using self-certification should receive the same amount of assistance that is provided to customers using other methods to certify eligibility.

ISSUE 6: Is the Commission authorized under state or federal law to establish a state lifeline funding mechanism? If so;

Citizens' Position: No.

ISSUE 6A: What is the appropriate state lifeline funding mechanism and how should it be implemented and administered?

<u>Citizens' Position:</u> The Commission is not authorized to set up a state lifeline funding mechanism.

Matters Upon Which Action is Sought / Confidentiality. Citizens intend to use a memorandum dated July 22, 2004, from Carl Danner & Mitch Wilk entitled "Strategic Considerations for Florida Lifeline Workshop," and a consultant agreement between Verizon Services Group and Wilk & Associates/LECG, LLC, effective as of October 1, 2003. Both of these documents are subject to a motion for protective order filed by Verizon Florida, Inc., on December 14, 2004. Pursuant to Commission rule 25-22.006(6)(c), Verizon must now file a specific request for a protective order covering

these two documents. Citizens oppose the requests for confidential treatment of these documents since nothing in the documents qualifies as "proprietary confidential business information" under section 364.183(3), Florida Statutes. Citizens therefore urge the Prehearing to deny Verizon's request for confidentiality concerning these two documents.

Other Matters: Citizens have no pending motions, no pending requests or claims for confidentiality, have no requirement of the Order Establishing Procedure with which we cannot comply, have no FCC or court decisions to cite at this time other than those identified in the prefiled testimony, and do not object to any witness's qualification as an expert.

Respectfully submitted,

Charles J. Beck Deputy Public Counsel

Office of Public Counsel c/o The Florida Legislature 111 W. Madison Street Room 812 Tallahassee, FL 32399-1400

Cuarly 13. ch

(850) 488-9330

Attorney for Florida's Citizens

DOCKET NO. 040604-TL

CERTIFCATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing has been furnished by U.S.

Mail or hand-delivery to the following parties on this 17st day of December, 2004.

Charles J. Beck

Samantha Cibula Division of Legal Services Fla. Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

Charles Rehwinkel Sprint-Florida Incorporated 1313 Blairstone Road FLTH00107 Tallahassee, FL 32301

Michael Gross
Vice President, Regulatory Affairs
& Regulatory Counsel
Florida Cable Telecomm. Assoc.
246 East 6th Avenue
Tallahassee, FL 32303

Michael B. Twomey Post Office Box 5256 Tallahassee, FL 32314-5256

Kenneth A. Hoffman, Esquire Martin P. McDonnell, Esquire Rutledge, Ecenia, Purnell & Hoffman 215 South Monroe Street, Suite 420 Tallahassee, Florida 32301 Nancy B. White c/o Nancy H. Sims BellSouth Telecommunications, Inc. 150 South Monroe Street, Suite 400 Tallahassee, FL 32301

Richard Chapkis
Vice President & General Counsel
Verizon Florida, Inc.
201 North Franklin Street
FLTH0717
Tampa, FL 33601

Thomas M. McCabe, Manager TDS Telecom P.O. Box 189 Quincy, FL 32353-0189

Coralette Hannon, Esquire Senior Legislative Representative AARP Department of State Affairs 6705 Reedy Creek Road Charlotte, North Carolina 28215-7035

Mark Ellmer GTC, Inc. d/b/a GT COM P.O. Box 220 Port St. Joe, FL 32457 Betty Willis ALLTEL ALLTEL Communications One Allied Drive, B4F4ND Little Rock, AR 72203-2177

Benjamin H. Dickens, Esquire Mary J. Sisak, Esquire Blooston, Mordkofsky, Jackson & Dickens 2120 L Street, NW, Suite 300 Washington, DC 20037 Susan S. Masterton 1313 Blair Stone Road P.O. Box 2214 Tallahassee, FL 32316-2214