BEFORE THE PUBLIC SERVICE COMMISSION

In re: Petition for approval of depreciation rate | DOCKET NO. 041143-EI changes for Big Bend Combustion Turbine Nos. 2 and 3, and Polk Units 2 and 3, by ISSUED: February 22, 2005 Tampa Electric Company.

ORDER NO. PSC-05-0210-PAA-EI

The following Commissioners participated in the disposition of this matter:

BRAULIO L. BAEZ, Chairman J. TERRY DEASON RUDOLPH "RUDY" BRADLEY CHARLES M. DAVIDSON LISA POLAK EDGAR

NOTICE OF PROPOSED AGENCY ACTION ORDER APPROVING DEPRECIATION RATE CHANGES

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, Florida Administrative Code.

BACKGROUND

Rule 25-6.0436, Florida Administrative Code, requires investor-owned utilities to file comprehensive depreciation studies at least once every four years. On September 24, 2004, Tampa Electric Company (TECO) filed a petition for the approval of depreciation rate changes for Big Bend Combustion Turbine Units 2 and 3, and Polk Units 2 and 3. By Order No. PSC-04-1224-PCO-EI, issued December 10, 2004 we permitted TECO to implement its depreciation rate changes, recovery schedules, and fossil dismantlement accruals on a preliminary basis, as of January 1, 2004. On November 22, 2004, TECO revised its fossil dismantlement proposal. This Order addresses the revised filing and the reallocation of depreciation reserves. We have iurisdiction over these matters through several provisions of Chapter 366, Florida Statutes, including sections 366.04, 366.05, and 366.06.

> DOCUMENT NUMBER - DATE 01822 FEB 22 18

DECISION

We approve TECO's revised lives, net salvage, reserves, resulting depreciation rates, and provision for dismantlement as shown on Attachments A, B, and C, which are incorporated into this Order. The primary difference between the preliminary depreciation rate and fossil dismantlement accrual changes that we approved in Order No. PSC-04-1224-PCO-EI and the revision we approve here is the reallocation of depreciation reserves for Polk Units 2 and 3. The difference is due to account sub-categorization and recalculation of the depreciation rates. Also, for the calculation of fossil dismantlement accrual we used the Global Insight indices updated from 2004 Winter to 2004 Summer, the most current indices available. This decision decreases total depreciation expenses shown on Attachment B by \$745,298, beginning January 1, 2004.

Rule 25-6.0436 requires that data submitted in a depreciation study, including plant and reserve balances or company estimates, must match the effective date of the proposed rates. In this regard, Tampa Electric has provided supporting data and calculations for revised depreciation rates, recovery schedules, and dismantlement provisions to match a January 1, 2004, implementation date, which we approve as the effective date for the new rates.

Some corrections, shown in the table below, must be made to TECO's reserve position for Polk Units 2 and 3. The corrections address the imbalances that affect the company's investments and reserves between accounts of a given unit or function or between accounts and units of the same site. They will bring the affected accounts' reserve more in line with its calculated theoretical level, and they will eliminate the accrual of depreciation expense that may continue beyond the account's current investment. TECO has indicated that it agrees with these corrections.

| APPROVED RESERVE TRANSFERS | | | | | | | | | |
|-------------------------------|----------------------|-----------|----------|----------|---------|---------------------|--|--|--|
| Site and Account Number | Est. Book Reserve | | | | | Restated Reserve | | | |
| Polk Unit 2 Account 341820 | 192,147 | 192,109 | 38 | -38 | 0 | 192,109 | | | |
| Polk Unit 2 Account 342820 | 101,507 | 129,259 | -27,752 | 27,752 | 0 | 129,259 | | | |
| Polk Unit 2 Account 343820 | 5,172,806 | 5,657,656 | -484,850 | 484,850 | 0 | 5,657,656 | | | |
| Polk Unit 2 Account 345820 | 1,643,947 | 1,521,253 | 122,694 | -122,694 | 0 | 1,521,253 | | | |
| Polk Unit 2 Account 346820 | 16,605 | 16,628 | -23 | 23 | 0 | 16,628 | | | |
| Polk Unit 3 Account 341830 | 461,678 | 227,416 | 234,262 | -156,069 | 78,178 | 305,594 | | | |
| Polk Unit 3 Account 342830 | 60,003 | 84,884 | -24,881 | 24,881 | 0 | 84,884 | | | |
| Polk Unit 3 Account 343830 | 2,702,987 | 2,134,291 | 568,696 | -389,893 | 178,803 | 2,313,094 | | | |
| Polk Unit 3 Account 345830 | 487,717 | 634,529 | -146,812 | 146,812 | 0 | 634,529 | | | |

| Polk Unit 3 | 20,804 | 5,195 | 15,609 | -15,609 | 0 | 5,195 |
|----------------|--------------|--------------|-----------|---------|-----------|--------------|
| Account 346830 | | | | | - | |
| Total | \$10,860,201 | \$10,603,220 | \$256,981 | 0 · | \$256,981 | \$10,860,201 |
| | | | | | | |

We have reviewed the company's proposed life, salvage and reserve factors, as well as the establishment of a fixed levelized annual accrual for dismantlement of fossil plants in accordance with Order No. 24741, issued July 1, 1991, in Docket No. 890186-EI, In re: Investigation of the rate making and accounting treatment for the dismantlement of fossil-fueled generating stations. The analysis of the company's data and resulting expenses reflects the impact of its current planning to ensure that assets are fully amortized at the time of retirement, as reflected on Attachments A and B. Attachment A shows the comparison of rate components (lives, salvages, and reserves) and Attachment B shows the comparison of expenses approved pursuant to Order No. PSC-04-1224-PCO-EI to the expenses recommended for preliminary implementation. The reallocation of the depreciation reserves for Polk Units 2 and 3 created a recalculation of the depreciation rates for some accounts, which caused a decrease in depreciation expenses from \$746,186 to \$745,298, as shown in the table below. The table provides a summary of the changes to the annual accrual based on a January 1, 2004, estimate of investments resulting from the recommended rates, general plant amortizations, recovery schedules, and provision for fossil dismantlement that are shown in detail in attachments B and C.

| | Functional Change in Annua | l Depreciation |
|---|----------------------------|------------------------------|
| | Preliminary Approval | Final Approval |
| Production Plant | (746,186) | (745,298) (See Attachment B) |
| Fossil Dismantlement | (1,637) | 2,331 (See Attachment C) |
| Total Depreciation and Dismantling Cost | (\$747,823) | (742,957) |

We approve the annual provision for fossil dismantlement accruals of \$2,331 for Big Bend Combustion Turbines Units 2 and 3, beginning January 1, 2004. Our established methodology for accruing the costs of fossil dismantlement depends on three factors: estimated base costs of dismantling the fossil-fueled plants, projected inflation, and a contingency factor. The fixed annual amount is based on a four year average of the accruals related to the years between depreciation study reviews. In this case the purpose of the review is to reflect changes in estimates, inflation, regulatory, or environmental requirements caused by the refurbishment of the Big Bend Combustion Turbines Units 2 and 3, which itself was caused by the lack of response to TECO's Request for Proposals for purchased power.

For its study, Tampa Electric used the escalation factors from the Winter 2004 issue of "The U.S. Economy: The 25 Year Focus," which is published by Global Insight. The escalation

factors are for compensation per hour, metal and metal products, intermediate materials, and the GDP deflator. The factors are projections of annual rates of change and are used to calculate the inflation compound multiplier.

Attachment C shows a comparison of the preliminarily approved dismantlement accruals to Tampa Electric's revised proposal for Big Bend CTs Units 2 and 3. The company provided updated fossil dismantlement data to support the changes to its dismantlement proposal. By Order No. PSC-04-0815-PAA-EI, in Docket No. 030409-EI, issued August 20, 2004, Big Bend CTs Units 2 and 3 dismantlement accrual was \$10,123 to be effective January 1, 2004. At the time of the preliminary implementation, TECO's dismantlement accrual was \$8,486 based upon the 2004 Winter Indices. With the application of the updated escalation factors from the Summer 2004 Global Insight indices, however, the dismantlement accrual changed from \$8,486 to \$12,454. When the new amount is applied to the dismantlement accrual of \$10,123 from the previous depreciation study, the dismantlement accrual increases \$2,331. This resulted in an overall dismantlement accrual change, from January 1, 2004, in the amount of \$3,874,572 to \$3,876,903.

We find that the current amortization of investment tax credits (ITC) and the flowback of excess deferred income taxes (EDIT) should be revised to match the actual recovery periods for the related property. The company shall file detailed calculations of the revised ITC amortization and flowback of EDIT at the same time it files its surveillance report covering the period ending December 31, 2004. Revising a utility's book depreciation lives generally results in a change in its rate of ITC amortization and flowback of EDIT to comply with the normalization requirements of the Internal Revenue Code (IRC) and implementing regulations.

It is therefore,

ORDERED by the Florida Public Service Commission that the Petition for approval of depreciation rate changes for Big Bend Combustion Turbine Nos. 2 and 3, and Polk Units 2 and 3, by Tampa Electric Company is approved as described in the body of this Order. It is further

ORDERED that the depreciation rate changes shall be effective as of January 1, 2004. It is further

ORDERED that Attachments A, B, and C are incorporated by reference herein. It is further

ORDERED that this Order shall become final upon issuance of a Consummating Order unless an appropriate petition, in the form provided by Rule 28-106.201, Florida Administrative Code, is received by the Director, Division of the Commission Clerk and administrative services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on the date set forth in the "Notice of Further Proceedings" attached hereto. It is further

ORDERED that in the event his Order becomes final, this docket shall be closed upon issuance of a Consummating Order.

By ORDER of the Florida Public Service Commission this 22nd day of February, 2005.

BLANCA S. BAYÓ, Director Division of the Commission Clerk and Administrative Services

By:

Bureau of Records

(SEAL)

MCB

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing that is available under Section 120.57, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, Florida Administrative Code. This petition must be received by the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on March 15, 2005.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this/these docket(s) before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

TAMPA ELECTRIC COMPANY BIG BEND CTs 2 & 3 AND POLK UNITS 2 & 3 REVISIONS COMPARISON OF RATES AND COMPONENTS

ATTACHMENT A

| | CURRENT | | | PRELI | MINARY | APROVED | 1/1/04 | 1 | COMMISSION APPROV | | | /ED | |
|--------------------------|-----------|---------|----------|----------|-----------|---------|----------|-----------|-------------------|-----------|---------|----------|-----------|
| | AVERAGE | | R | EMAINING | AVERAGE | | 01/01/04 | REMAINING | AVERAGE | AVERAGE | | | REMAINING |
| | REMAINING | NET | 01/01/04 | LIFE | REMAINING | NET | RESERVE | LIFE | SERVICE | REMAINING | NET | 01/01/04 | LIFE |
| ACCOUNT | LIFE | SALVAGE | RESERVE | RATE | LIFE | SALVAGE | | RATE | LIFE | LIFE | SALVAGE | RESERVE | RATE |
| OTHER PRODUCTION | (YRS) | (%) | | (%) | (YRS) | (%) | (%) | (%) | (YRS) | (YRS.) | (%) | (%) | (%) |
| Big Bend Station | | | | | | | | | | | | | |
| Combustion Turbine 2 & | 3 17.0 | 0.0 | | 2 yr | 9.3 | 0,0 | 98.8 | | 37.0 | |] -] | | 0.1 |
| Combustion Turbine 2 & 3 | 3 32.0 | -18.0 | | 2 yr | 8.7 | (1) | 59.7 | 3.6 | 26.0 | 1 1 | -1.0 | | 3.6 |
| Combustion Turbine 2 & 3 | 3 29.0 | -15.0 | • | 2 yr | 8.8 | -3.0 | 75.2 | | 21.0 | 8.8 | 1 | 1. | 3.2 |
| Combustion Turbine 2 & 3 | 3 23.0 | -0.3 | | 2 yr | 8.1 | -3.0 | 97.2 | 0.7 | 28.0 | 8.1 | -3.0 | 97.2 | 0.7 |
| Combustion Turbine 2 & 3 | 3 20.0 | -0.4 | | 2 yr | 10.2 | 0.0 | 100.0 | 0.0 | 37.0 | 10.2 | -1.0 | 100.0 | 0.0 |
| Polk Pewer Station | | | | | | | | | | | | | |
| Unit No. 2 | 21.0 | 0.0 | | 4.1 | 34.0 | -1.0 | 9.2 | 2.7 | 38.0 | 34.0 | -1.0 | 9.2 | 2.7 |
| Unit No. 2 | 9.4 | 0.0 | | 4.1 | 31.0 | 3.0 | 10.3 | 3.0 | 35.0 | 31.0 | -3.0 | 13.1 | 2.9 |
| Unit No. 2 | 8.7 | 0.0 | | 4.1 | 17.4 | -10.0 | 17.9 | 5.3 | 21.0 | 17.4 | -10.0 | 19.5 | 5.2 |
| Unit No. 2 | 4.6 | 0.0 | | 4.1 | 32.0 | -2.0 | 9.9 | 2.9 | 35.0 | 32.0 | -2.0 | 9.2 | 2.9 |
| Unit No. 2 | 4.0 | 10.0 | | 4.1 | 33,0 | -2.0 | 9.6 | 2.8 | 37.0 | 33.0 | -2.0 | 9.6 | 2.8 |
| Unit No. 3 | 2.6 | 0.0 | | 4.1 | 38.0 | -1.0 | 4.5 | 2.5 | 39.0 | 38.0 | -1.0 | 3.0 | 2.6 |
| Unit No. 3 | 4.5 | 0.0 | | 4.1 | 33.0 | -3.0 | 5.2 | 3.0 | 35.0 | 33.0 | -3.0 | 7.3 | 2.9 |
| Unit No. 3 | 6.3 | 0.0 | | 4.1 | 19.8 | -10.0 | 8,9 | 5.1 | 21.0 | 19.8 | -10.0 | 7,6 | 5.2 |
| Unit No. 3 | 0.0 | 0.0 | | 4.1 | 32.0 | -3.0 | 5,4 | 3.1 | 34.0 | 32.0 | -3.0 | 7.0 | 3.0 |
| Unit No. 3 | 8.2 | 3.1 | | 4.1 | 36,0 | -2.0 | 4.8 | 2.7 | 37.0 | 36.0 | -2.0 | 1.2 | 2.8 |

^{*}Denotes restated reserve rate.

^{**} Denotes change in depreciation rates.

TAMPA ELECTRIC COMPANY 2004 BIG BEND CTS 2 &3 AND POLK UNITS 2 AND 3 REVISIONS COMPARISON OF EXPENSES

ATTACHMENT B

| | | | 2004 Depre | ciation Study | | iminary App | | | MISSION APPRO | |
|--------------------------|-------------|------------------|--------------|---------------|---------------|----------------|----------------|--------------|------------------|----------------|
| | | | | | Big Bend Cts | | | Big Bend Cts | 2 & 3 and Polk I | |
| ACCOUNT | | | i | | | 1/1/04 | CHANGE | | 1/1/04 | CHANGE |
| OTHER PRODUCTION | 1/1/04 | 1/1/04 | | | | EVECUÓTA | IN EXPENSES | DATE | EXPENSES | IN EXPENSES |
| | INVESTMENT | RESERVE | RATE | EXPENSES | RATE | EXPENSES | EXPENSES | (%) | (\$) | (\$) |
| BIG BEND STATION | (\$) | (\$) | (%) | (\$) | (%) | (\$) | 17 642 | 0.1 | 1,612 | -17,642 |
| Combustion Turbine 2 & 3 | 1,611,601 | 1,592,347 | NA | 19,254 | 0.1 | 1,612 | -17,642 | 1 | 65,322 | -485,238 |
| Combustion Turbine 2 & 3 | 1,814,488 | 1,263,928 | NA | 550,560 | 3.6 | 65,322 | -485,238 | 3.6 | | -325,412 |
| Combustion Turbine 2 & 3 | 20,499,383 | 15,417,991 | NA | 981,392 | 3.2 | 655,980 | -325,412 | 3.2 | 655,980 | |
| Combustion Turbine 2 & 3 | 2,584,914 | 2,513,610 | NA | 71,303 | 0.7 | 18,094 | -53,209 | 0.7 | 18,094 0 | -53,209 |
| Combustion Turbine 2 & 3 | 27,718 | 27,718 | NA | 0_ | 0 | 0 | 004 504 | 0 | | 994 504 |
| TOTAL Big Bend CT 2 & 3 | 26,538,104 | 20,815,594 | | 1,622,510 | | 741,008 | -881,501 | | 741,008 | -881,501 |
| POLK POWER STATION | | | | | | | | | | |
| Unit No. 2 | 2.088,136 | 192,109 * | 4.1 | 85,614 | 2.7 | 56,380 | -29,234 | 2.7 | 56,380 | -29,234 |
| Unit No. 2 | 986,713 | 129,259 * | 4.1 | 40,455 | 3 | 29,601 | 10,854 | 2.9 ** | 28,615 | -11,840 |
| Unit No. 2 | 28,983,894 | 5,657,656 * | 4.1 | 1,188,340 | 5.3 | 1,536,146 | 347,806 | 5.2 ** | 1,507,162 | 318,822 |
| Unit No. 2 | 16.535,362 | 1,521,253 | 4.1 | 677,950 | 2.9 | 479,525 | -198,425 | 2.9 | 479,525 | -198,425 |
| Unit No. 2 | 173,210 | 16.628 * | 4.1 | 7,102 | 2.8 | 4,850 | -2,252 | 2.8 | 4,850 | -2,252 |
| Total Unit No. 2 | 48,767,315 | 7,516,905 * | 1 | 1,999,461 | | 2,106,502 | 107,041 | | 2,076,532 | 77,071 |
| 10tai 01iit 140. 2 | 40,707,010 | 1,010,000 | | 1,000,401 | | 2,, | 107,077 | | | |
| Unit No. 3 | 10,337,092 | 305,594 • | 4.1 | 423,821 | 2.5 | 258,427 | 165,394 | 2.6 ** | 268,764 | -155,057 |
| Unit No. 3 | 1,162,800 | 84,884 * | 4.1 | 47,675 | 3 | 34,884 | 12,791 | 2.9 ** | 33,721 | -13,954 |
| Unit No. 3 | 30,316,638 | 2,313,094 * | 4.1 | 1,242,982 | 5.1 | 1,546,149 | 303,167 | 5.2 *** | 1,576,465 | 333,483 |
| Unit No. 3 | 9,064,703 | 634,529 * | 4.1 | 371,653 | 3.1 | 281,006 | 90,647 | 3 ** | 271,941 | -99,712 |
| Unit No. 3 | 432,910 | 5,195 * | 4.1 | 17,749 | 2.7 | 11,689 | 6,060 | 2.8 ** | 12,121 | -5,628 |
| Total Unit No. 3 | 51,314,143 | 3,343,296 | | 2,103,880 | | 2,132,155 | 28,275 | ļ | 2,163,012 | 59,132 |
| Total Polk Unit 2 and 3 | 100,081,458 | 10,860,201 | · | 4,103,341 | | 4,238,657 | 135,316 | | 4,239,544 | 136,203 |
| TOTAL Big Bend Cts 2 & 3 | | | | | | | | | | |
| and Polk Units 2 & 3 | 126,619,562 | 31,675,795 | | 5,725,851 | | 4,979,665 | -746,186 | | 4,980,552 | -745,298 |
| | | * Denotes restat | ed reserves. | **Denotes | change in dep | eciation rates | • | | | |

Tampa Electric Company Dismantling Accruals

Attachment C

| | Commission Approved | Commission Approved | Change In | Commission | Change In |
|--------------------------|--------------------------|------------------------------|-----------|-------------------|-----------|
| | 01/01/04 | 01/01/04 | Accrual | Approved Accruals | Accrual |
| | 2004 Depreciation Study* | Preliminary Implementation** | 01/01/04 | 01/01/04*** | 01/01/04 |
| Big Bend Common | 396,163 | 396,163 | 0 | 396,163 | 0 |
| Big Bend Unit 1 | 247,815 | 247,815 | 01/01/04 | 247,815 | 0 |
| Big Bend Unit 2 | 391,667 | 391,667 | 0 | 391 ,667 | 0 |
| Big Bend Unit 3 | 444,968 | 444,968 | 0 | 444,968 | 0 |
| Big Bend Unit 4 | 299,958 | 299,958 | 0 | 299,958 | 0 |
| Big Bend FGD Systems | 387,538 | 387,538 | 0 | 387,538 | 0 |
| · · | | | | | 0 |
| Surviving Turbine Assets | | | | | 0 |
| Gannon Common | 71,854 | 71,854 | 0 | 71,854 | 0 |
| Gannon Unit 3 | 25,844 | 25,844 | 0 | 25,844 | 0 |
| Gannon Unit 4 | 40,723 | 40,723 | 0 | 40,723 | 0 |
| Gannon Unit 5 | 172,992 | 172,992 | 0 | 172,992 | 0 |
| Gannon Unit 6 | 97,196 | 97,196 | 0 | 97,196 | 0 |
| | | | | | 0 |
| Bayside Common | 103,920 | 103,920 | 0 | 103,920 | 0 |
| Bayside Unit 1 | 199,295 | 199,295 | 0 | 199,295 | 0 |
| Bayside Unit 2 | 273,648 | 273,648 | 0 | 273,648 | 0 |
| | | | | | 0 |
| Big Bend CT 1,2&3 | 10,123 | 8,486 | (1,637) | 12,454 | 2,331 |
| Phillips Station | 74,865 | 74,865 | 0 | 74,865 | 0 |
| | | | | | 0 |
| Polk Common & Gasifier | • | 532,151 | 0 | 532,151 | 0 . |
| Polk Unit 1 | 62,584 | 62,584 | 0 | 62,584 | 0 |
| Polk Unit 2 | 9,881 | 9,881 | 0 | 9,881 | 0 |
| Polk Unit 3 | 10,721 | 10,721 | 0 | 10,721 | 0 |
| | | | | | 0 |
| City of Tampa | 20,666 | 20,666 | 0 | 20,666 | 0 |
| Total | 3,874,572 | 3,872,935 | (1,637) | 3,876,903 | 2,331 |

^{*} Order No.PSC-04-0815-PAA-EI -2004 Depreciation Study
** Order No.PSC-04-1224-PCO-EI- Preliminary Implementation

^{***} Commission Approved Dismantment Provision for Docket No. 041143-El reflecting change in accruals for Big Bend CT 1, 2, and 3.