Nancy B. White General Counsel - Florida

BellSouth Telecommunications, Inc. 150 South Monroe Street Room 400 Tallahassee, Florida 32301 (305) 347-5558

April 8, 2005

Mrs. Blanca S. Bayó
Director, Division of the Commission Clerk
and Administrative Services
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

050247-TZ

Re: Petition for Expedited Review of Growth Code Denials by the Number Pooling Administrator for the Jacksonville exchange (Clay Street-2)

Dear Ms. Bayó:

Enclosed is an original and fifteen copies of BellSouth Telecommunications, Inc.'s Petition for Expedited Review of NXX-X Code Denial, which we ask that you file in the captioned *new* docket.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served to the parties shown on the attached Certificate of Service.

Sincerely, Nancy B. White 346

Nancy B. White

cc: All Parties of Record Marshall M. Criser III R. Douglas Lackey

FPSC-COMMISSION CLERK

## **CERTIFICATE OF SERVICE**

# Petition for Expedited Review of Growth Code Denials by the Number Pooling Administrator for the Jacksonville exchange (Clay Street-2)

I HEREBY CERTIFY that a true and correct copy of the foregoing was served via

First Class U.S. Mail this 8th day of April, 2005 to the following:

Staff Counsel
Florida Public Service
Commission
Division of Legal Services
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

NANPA
Thomas Foley
NPA Relief Planner
820 Riverbend Blvd.
Longwood, Florida 32779-2327

Tel. No.: (407) 389-8929 Fax. No.: (407) 682-1108 thomas.foley@neustar.com

Nancy B. White

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for Expedited Review of Growth Docket No.

Code Denials by the Number Pooling Administrator Filed: April 8, 2005

## PETITION FOR EXPEDITED REVIEW OF NXX-X CODE DENIAL

BellSouth Telecommunications, Inc. ("BellSouth"), pursuant to 47 C.F.R. § 52.15(g)(iv), Federal Communications Commission ("FCC") Order FCC 00-104, and Florida Public Service Commission ("Commission") Order No. PSC-01-1873-PCO-TL, petitions the Commission to review the Pooling Administrator's ("NeuStar") denial of BellSouth's request for additional numbering resources in the Jacksonville exchange. In support of this petition, BellSouth states:

## **PARTIES**

- 1. BellSouth is a corporation organized and formed under the laws of the State of Georgia and an incumbent local exchange company ("ILEC") regulated by the Commission and authorized to provide local exchange telecommunications and intraLATA toll telecommunications in the State of Florida.
- 2. NeuStar is an independent non-governmental entity, which is responsible for administering and managing the numbering resources in pooling areas. See 47 C.F.R. § 52.20(d).

## **JURISDICTION**

3. The Commission has jurisdiction of this matter pursuant to Industry Numbering Committees (INC) Number Pooling Guidelines Sections 3.7 and 12(c). This

provision provides that a carrier may challenge NeuStar's decision to deny numbering resources to the appropriate regulatory authority.

## BACKGROUND AND REQUEST FOR RELIEF

- 4. On March 31, 2000, the FCC issued Order No. 00-104 ("FCC 00-104" or the "Order") in the Numbering Resource Optimization docket (Docket No. 99-200). The goal of FCC 00-104 was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of telephone numbers and to avoid further exhaustion of telephone numbers under the NANP.
- 5. Among other things, FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring rate center based utilization rates to be reported to North American Numbering Plan Administrator ("NANPA"). FCC Order The FCC further required that, to qualify for access to new numbering resources, applicants must establish that existing numbering inventory within the applicant's rate center will be exhausted within six months of the application. Prior to the ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within a specific months-to-exhaust ("MTE") of the code application in order for a code to be assigned or for the carrier to prove that it was anable to meet a specific customer's request with its current inventory of numbers. The FCC stated that the shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order at ¶ 105.

- 6. On December 29, 2000, the FCC also released FCC 00-429, which reaffirmed FCC 00-104 and also required carriers to also meet a 60 percent initial utilization threshold. FCC 00-429 at ¶ 26. Based on these two FCC orders, carriers are required to meet a six MTE criteria as well as a utilization threshold on a rate center/exchange basis in order to be granted additional numbering resources. <u>Id.</u> at ¶ 29.
- 7. In FCC 00-104, the FCC directed the industry and the Pooling Administrator to comply with the INC Pooling Guidelines. FCC 11-104 ¶183. Pursuant to the INC Guidelines, in order to obtain thousand-block allocations, the carrier must demonstrate that its existing numbering resources for the rate center will exhaust within six (6) months and also have a utilization of 75 percent for the specific rate center. See INC Guidelines Section 4.3(d) and Appendix 3. These requirements are known as the six (6) months-to-exhaust ("MTE") and utilization threshold.
- 8. Since the beginning of this year, BellSouth has submitted several requests for additional numbering resources to North American Numbering Plan Administrator ("NANPA") and NeuStar for assignment of additional numbering resources to meet the demands of its customers in several Florida exchanges, including Cocoa Beach, Daytona Beach, DeLand, Ft. Lauderdale, Gainesville, Hollywood, Jacksonville, Keys, Miami, North Dade, Orlando, Palm Coast, Port St. Lucie, Sebastian, St. Johns, Weekiwachee Springs, and West Palm Beach.
- 9. BellSouth has completed these applications in accordance with INC guidelines and filled out the necessary Months-to-Exhaust and Utilization Certification Worksheets as required.

- 10. BellSouth has utilized mechanisms such as number pooling to manage its numbering resources in the most efficient manner. However, as the Commission is well aware, in some circumstances, BellSouth has been required to petition the Commission for relief.
- 11. On May 25, 2001, BellSouth petitioned the Commission to develop an expedited process to review NANPA's denial of a request for additional numbering resources to minimize the delay carrier's experience in attempting to challenge a denial by NANPA. As a result of the BellSouth's Petition and the Commission's efforts to make numbering resources available to carriers, the Commission issued Order No. PSC-01-1873-PCO-TL setting forth an expedited code denial process for non-pooling areas. On March 15, 2002, the Commission issued Order No. PSC-02-0352-PAA-TL adopting the same expedited code denial process for pooling areas.
- 12.. The Jacksonville exchange consists of eighteen (18) central offices and eighteen (18) switching entities that utilize numbering resources: Arlington (JCVLFLARDS0), Atlantic (JCBHFLABRS0), (MNDRFLAVDS0), Avenues Beachwood (JCVLFLBWDS0), Clay Street (JCVLFLCLDS0), Ft. Caroline (JCVLFLFCDS0), Ft. George (FTGRFLMARS0), International Airport (JCVLFLIARS0), Lake Forest (JCVLFLLF76E), Loretto (MNDRFLLODS0), Normandy (JCVLFLNODS0), Oceanway (JCVLFLOWDS0), Riverside (JCVLFLRV38E), San Jose (JCVLFLSJ73E), San Marco (JCVLFLSMDS0), San Pablo (JCBHFLSPRS0), Southpoint (JCVLFLJTRS0), and Wesconnett (JCVLFLWCDS0).

- 13. On April 4, 2005, BellSouth requested additional numbering resources from NeuStar for the Clay Street (JCVLFLCLDS0). <u>See</u> Attachment 1. Specifically, BellSouth requested an NXX to meet a customer's request.
- 14. At the time of the code request, the Jacksonville exchange had a MTE of 27.86 and a utilization of 76.90%, while the MTE for the Clay Street (JCVLFLCLDS0) switch was 17.23.
- BellSouth's request for additional numbering resources because BellSouth had not met the rate center based MTE criteria, notwithstanding the fact that BellSouth is unable to provide the numbering resources requested by the specific customer. See Attachment 1. Pursuant to Commission Order No. PSC-01-1973-PCO-TL, attached to this Petition is the MTE and utilization rate for each switch in the Jacksonville exchange and the customer contact information for the customer. See Attachment 2.
- 16. As discussed above, both the FCC Order and the INC guidelines provide that state regulatory authorities have the power and authority to review NeuStar's decision to deny a request for numbering resources. See INC Number Pooling Guidelines Sections 3.7 and 12(c).
- 17. Under earlier MTE procedures used by NANPA, waivers or exceptions were granted when customer hardships could be demonstrated or when the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NeuStar nor NANPA looks at the number of MTE and utilization for the entire rate center without exception. The current process is arbitrary and results in (1) decisions contrary to the public interest and

welfare of consumers in the State of Florida; and (2) decisions that do not necessarily promote the efficient use of telephone numbers.

- 18. BellSouth requests that the Commission's reverse NeuStar's decision to withhold numbering resources from BellSouth on the following grounds:
- (a) NeuStar's denial of numbering resources to BellSouth interferes with BellSouth's ability to serve its customers within the State of Florida.
- (b) The MTE at the rate center level requirement is discriminatory against the incumbent LEC, since the ILEC is typically the only local service provider with multiple switches in a rate center. The ILEC deploys multiple switches in a rate center in order to meet customer demand for telephone service. The new FCC rules for obtaining numbering resources both penalizes and discriminates against the ILECs for deploying multiple switches. BellSouth believes that it is patently unfair to require that the ILEC only get six (6) MTE in all the switches it has deployed in a rate center, when the ALECs, which have recently entered the local service market, have to meet the MTE requirement in only the single switch that they have deployed to serve their customers in a single rate center or even multiple rate centers.
- (c) As a result of NeuStar's denial of BellSouth's request for additional numbering resources, BellSouth will be unable to provide telecommunications services to its customers as required under Florida law.

## WHEREFORE, BellSouth requests:

1. The Commission review the decision of NeuStar to deny BellSouth's request for additional numbering resources for the Jacksonville exchange; and

2. The Commission direct NeuStar to provide the requested numbering resources for the Jacksonville exchange as discussed above.

Respectfully submitted this 8th day of April, 2005.

BELLSOUTH TELECOMMUNICATIONS, INC.

Nancy B. White

c/o Nancy H. Sims

150 South Monroe Street

Suite 400

Tallahassee, Florida 32301

(305) 347-5558

R. Douglas Lackey

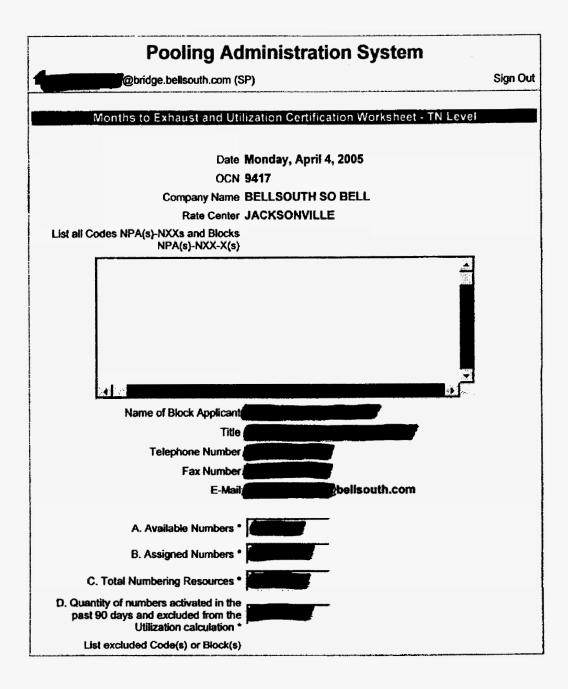
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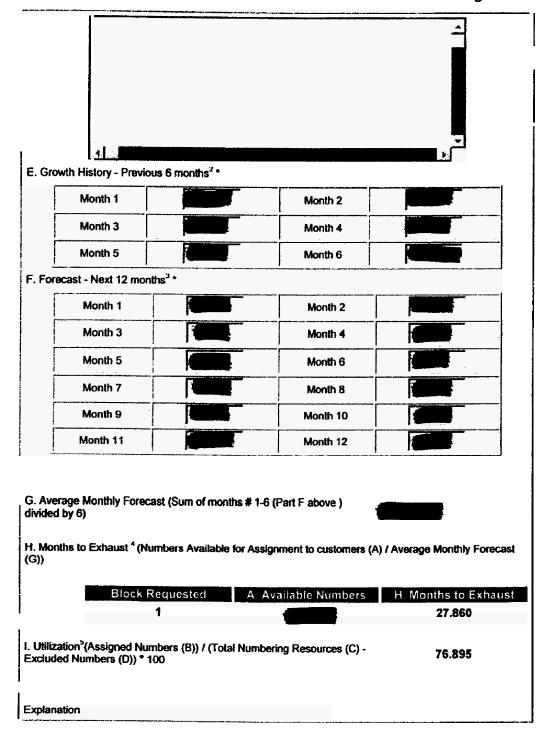
Atlanta, Georgia (404) 335-0747

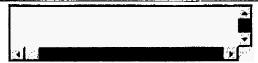
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n.com (SP) Sign Ou
Request Resources
FLORIDA
904
JACKSONVL -
9417-BELLSOUTH SO BELL 🔻
Application for a full NXX for a Dedicated Customer
Continue
Center that is moving to a new NPA due to a split, PAS will quest to the new NPA once the mandatory dialing date

	Pooling Administration Syst	tem
4	gbridge.bellsouth.com (SP)	Sign Out
	Request Full NXX (Dedicated Customer)	
	Do you already have a block/code in this rate center? Yes No	
	Will all blocks be activated on the same switch? Yes No	
	Continue	







- A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.
- 2. Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.
- Forecast of TNs needed in each following month, starting with the most recent month as Month #1.
- To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, § 52.15 (g)(3)(iii)).
- Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))

Continue

## **Pooling Administration System**

©bridge.bellsouth.com (SP)

Sign Out

## Months to Exhaust and Utilization Certification Worksheet - TN Level (Continued)

Based on the information provided, you will not exhaust all blocks in the requested NXX in 6 months.

#### Select One Option and Submit

- Return to the Months To Exhaust Form
- C Discard all the information provided for the request and start with a fresh Part 1A
- C State Waiver Option



## Central Office Code (NXX) Assignment Request – Part 1 Footnotes

	Type of Application: New Change <sup>1</sup> Delete
1.0	GENERAL INFORMATION
8.1	Contact Information:
	Code Applicant
	Company/Entity Name: BellSouth
	leadquarters Address: 675 W. Peachtree Street NE
	City, State, Zip. Atlanta, Georgia 30375
	Contact Name
4	Contact Address: 675 W Peachtree Street NE 22P69 City, State, Zip: Atlanta, GA 30375
ì	Phone: FAX: E-Mail: E-Mail: @bellsouth.com
	Code Administrator: FAX: E-Mail: E-Mail: @bellsouth.com
ì	Name: Milton Cruz
,	Address: 46000 Center Oak Plaza
-	City, State, Zip: Sterling, VA 20166
1	Phone: <u>571 434-5348</u> FAX: <u>571 434-5502</u>
1.2	NPA: 904 NXX:3 LATA: 45204 OCN:4 9417 Parent Company's OCN 9400
;	Switching Identification (Switching Entity/POI) JCVLFLJTRSA
9	ocality/City/Mire Center: JACKSONVILLE_Rate Center: JACKSONVILLE
	Homing Tandem Operating Co. 7: BST Tandem Homing CLLI™:8
•	Tardent Tolking Oct Do 1
	an asap
1.3	Dates: Date of Application: 04/04/05 Requested Effective Date: 9 10 asap
1.4	Type of company/entity requesting the code:
	a). WIRELINE (LEC, IC, CMRS, Other) b). b) Type of service DID (e.g., Cellular - Type 2)
1	(e.g., Cellular - Type 2)
	c). Code Assignment Preference (Optional)_ 1). Codes that are undesirable, if any 666, 800,900
	e). Type of change:
,	sy. Type of change.
1.5	Type of Request (Initial, growth, etc.): GROWTH REQUESTED FOR DEDICATED CUSTOMER. THIS IS A
DEC	ICATED CODE AND SHOULD NOT BE MARKED AS POOLED.
	f an initial code, attach (1) evidence of certification and (2) proof of ability to place code in service within 60
•	lays. If a growth code, attach months to exhaust worksheet.
	a ta tilliana at amosti
1	Pool IndicatorN(YES) <sup>11</sup>
18	NPA Jeopardy Criteria Apply: Yes No
1.0	The A decipality Official Apply. Tes
1.7	Code request for new service (Explain): CODE REQUEST FOR DEDICATED CODETHIS IS A
	ICATED CODE AND SHOULD NOT BE MARKED AS POOLED.
1.8	Part 2 is attached Part 2 is not attached for BIRRDS <sup>2,13</sup>
he	eby certify that the above information requesting an NXX code is tue and accurate to the best of my
Knov	whedge and that this application has been prepared in accordance with the Central Office Code (NXX)
ASSI	gnment Guidelines posted to the ATIS Web Site (http://www.atis.org/atis/clc/inc/incdocs.htm) as of the date of
UIIS I	эррисанов
	CODE ADMINISTRATOR 04/04/05
Sign	ature of Code Applicant <sup>15</sup> Title Date

## Central Office Code (NXX) Assignment Request -- Part 1 Footnotes

- 1. Identify type and reason for change(s) in Section 1.4(e).
- A list of the current Code Administrator(s) who can provide assistance in completing this form is available upon request from NANPA.
- 3. The NXX field is required for any code request in which there is a change or the NXX is being returned.
- 4. Operating Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments may contact NECA (973-884-8355) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignment should direct questions regarding appropriate OCN usage to the Telcordia™ Routing Administration (TRA) on 732-699-6700.
- 5. This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the eleven-character Telcordia™ COMMON LANGUAGE® CLLI™ Location Identification of the applicant's switch or POI. (Telcordia and CLLI are trademarks and COMMON LANGUAGE is a registered trademarks of Telcordia Technologies, Inc.)
- Rate Center name must be a tariffed Rate Center associated with toll billing.
- Applies to any code applicant connecting to the Public Switched Telephone Network via a tandem owned by a different carrier.
- This is an eleven-character descriptor provided by the owning entity for the purpose of routing calls. This must be the CLLI™ Location Identification Code of the switching entity/POI, and is the same on Part 2, Form 1, Page 2 of 2.
- Code applicants should request an effective date that is at least 66 calendar days from the submission of this form. It should be noted that interconnection arrangements and facilities need to be in place prior to activation of a code. Such arrangements are outside the scope of these guidelines.
- 10. Requests for code assignment should not be made more than six months prior to the requested effective date.
- 11 The Pool Administrator will indicate if the NXX being requested will be used for thousandsblock number pooling.
- 12. Applicant is not required to submit Part 2 of the code request form if it is doing its own Telcordia™ Business Integrate Routing and Rating Database System (BIRRDS) entries, or if the applicant has arranged for a third party to input the Part 2 forms data on its behalf.
- 13. WARNING! It is the code applicant's responsibility to arrange input of Part 2 information into BIRRDS. The 45 calendar day nationwide minimum interval cutover for BIRRDS will not begin until input into BIRRDS has been completed.
- 14. An incomplete form may result in delays in processing this request.
- 15. To establish a signature on file see Section 6.1.1.

## Jacksonville Utilization Summary Report

Exchange	Central Office	Wire Center CLLI	Blocks	Average Growth	Available TNs	MTE	Util
Jacksonville	Arlington	JCVLFLARDS0	104				
Jacksonville	Atlantic	JCBHFLABRS0	20				
Jacksonville	Avenues	MNDRFLAVDS0	50				
Jacksonville	Beachwood	JCVLFLBWDS0	144				
Jacksonville	Clay Street	JCVLFLCLDS0	288				
Jacksonville	Ft. Caroline	JCVLFLFCDS0	37				
Jacksonville	Ft. George	FTGRFLMARS0	5				
Jacksonville	Int. Airport	JCVLFLIARS0	11				
Jacksonville	Lake Forest	JCVLFLLF76E	58				
Jacksonville	Loretto	MNDRFLLODS0	81				
Jacksonville	Normandy	JCVLFLNODS0	65				
Jacksonville	Oceanway	JCVLFLOWDS0	38				
Jacksonville	Riverside	JCVLFLRV38E	61				
Jacksonville	San Jose	JCVLFLSJ73E	135				
Jacksonville	San Marco	JCVLFLSMDS0	117				
Jacksonville	San Pablo	JCBHFLSPRS0	38				
Jacksonville	Southpoint	JCVLFLJTRS0	61				
Jacksonville	Wesconnett	JCVLFLWCDS0	97				

## **Customer Contact Information**

