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CLERK

Writer's Direct Dial: (561) 691-7101

July 28, 2005

#### VIA HAND DELIVERY

Ms. Blanca S. Bayó, Director Division of the Commission Clerk and Administrative Services Florida Public Service Commission Betty Easley Conference Center 2540 Shumard Oak Boulevard, Room 110 Tallahassee, FL 32399-0850

Re:

In re: Petition for rate increase by Florida Power & Light Company

In re: 2005 Comprehensive Depreciation Studies by Florida Power & Light

Enclosed for filing in the above-referenced docket are the original and twenty-five (25)

Company

Docket No. 050045-EI / Docket No. 050188-EI

Dear Ms. Bayó:

		copies of Rebuttal Testimonies and Exhibits of Florida Power & Light Company's Witnesses
		William E. Avera, C. Dennis Brandt, K. Michael Davis, Moray P. Dewhurst, Leonardo E. Green,
CMP		Steven P. Harris, John H. Landon, Ph.D., C. Martin Mennes, Rosemary Morley, Marlene M.
COM	5_	Santos, Kathleen Slattery, Soloman L. Stamm, William M. Stout, Nancy A. Swalwell, Geisha J.
CTR	574	Williams, and William L. Yeager.
<b>ECR</b>	7	Please indicate receipt of this document by stamping the enclosed extra copy of this
6CL	1	letter. Please contact me should you or your Staff have any questions regarding this filing.
<b>OPC</b>		Sincerely, / .
RCA		- Ornar Lita
<b>S</b> CR		
\$GA		R. Wade Litchfield
<b>S</b> EC	Т.	_RWL:ec
отн		Enclosures
		cc: Service List DOCUMENT NO

RECEIVED & FILED

EPSC-BUREAU OF RECORDS

DOCUMENT NO. 07243-05 7.28.05

#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that true and correct copies of the foregoing Rebuttal Testimonies, have been furnished by Hand Delivery or by U.S. Mail this 28<sup>th</sup> day of July, 2005, to the following:

Wm. Cochran Keating, IV, Esquire Katherine E. Fleming, Esquire Jeremy Susac, Esquire Florida Public Service Commission Division of Legal Services Gerald L. Gunter Building 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850 Harold A. McLean, Esquire Charles J. Beck, Esquire Office of Public Counsel c/o The Florida Legislature 111 W. Madison Street, Room 812 Tallahassee, FL 32399-1400

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3y: ( K. W.

Senior Attorney

\* Indicates interested party

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

## DOCKET NOS. 050045-EI AND 050188-EI FLORIDA POWER & LIGHT COMPANY

**JULY 28, 2005** 

IN RE: PETITION FOR RATE INCREASE BY FLORIDA POWER & LIGHT COMPANY AND

IN RE: 2005 COMPREHENSIVE DEPRECIATION STUDY BY FLORIDA POWER & LIGHT COMPANY

**REBUTTAL TESTIMONY & EXHIBIT OF:** 

**WILLIAM L. YEAGER** 

<del>DUCUM: 41 AL</del>MBER - DA

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		FLORIDA POWER & LIGHT COMPANY
3		REBUTTAL TESTIMONY OF WILLIAM L. YEAGER
4		DOCKET NOS. 050045-EI, 050188-EI
5		JULY 28, 2005
6		
7	Q.	Please state your name and business address.
8	A.	My name is William L. Yeager. My business address is 700 Universe Boulevard,
9		Juno Beach, Florida, 33408-0420.
10	Q.	Did you previously submit direct testimony in this proceeding?
11	A.	Yes.
12	Q.	Are you sponsoring any exhibits to your rebuttal testimony?
13	A.	Yes. I am sponsoring an exhibit consisting of two documents: WLY-9, Florida
14		Power & Light Company's (FPL's) Supplemental Answer to the Office of Public
15		Counsel's (OPC's) Eleventh Set of Interrogatories No. 335; and WLY-10,
16		Contract Change Order to General Electric (GE) contract, which is attached to my
17		rebuttal testimony.
18	Q.	What is the purpose of your rebuttal testimony?
19	A.	The purpose of my rebuttal testimony is to respond to OPC Witness Ms.
20		Dismukes' assertion that the test year rate base should be adjusted to remove costs
21		associated with a gas turbine, known as Unit 38, that was purchased under a
22		volume purchase agreement with GE, and to rebut assertions that the estimated
23		construction and operating costs of Turkey Point Unit 5 are too speculative for

ratemaking purposes. My testimony also addresses OPC Witness Larkin's assertion that FPL may experience a reduction in Operating and Maintenance (O&M) expenses and labor costs when Turkey Point Unit 5 is placed in service.

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#### GENERAL ELECTRIC TURBINE TRANSACTION

- 6 Q. Was FPL's turbine purchase inappropriate, as alleged by Ms. Dismukes? 7 A. No. As Mr. Davis discusses in his rebuttal testimony, FPL's purchase of the 8 turbine complied with the Commission's rule on affiliate transactions. As stated 9 in FPL's supplemental answer to OPC Interrogatory number 335, served July 18, 10 2005, and attached as Document No. WLY-9, "FPL purchased the combustion turbines directly from GE in 2002 and 2003" (emphasis added). FPL Group had a 11 12 volume purchase agreement with GE that gave FPL Group companies the ability 13 to contract for turbine purchases at a significantly advantageous price. As a result 14 of the volume purchase agreement, FPL also received subsequent discounts for 15 turbine wear part purchases. Once FPL decided to purchase the turbine from GE, 16 FPL reimbursed FPL Group Capital for costs that it had incurred for Unit 38 17 before the utility decided to purchase the unit.
- 18 Q. Has FPL produced documents that demonstrate the units were purchased by
  19 the utility directly from GE in the course of discovery in this Docket?
- 20 A. Yes. Documents were provided to OPC in their first and eleventh request for
  21 Production of Documents numbers 118 and 283, respectively. Exhibit WLY-10,
  22 also produced in discovery, shows the contract change order between GE and FPL
  23 for Unit 38.

### Q. Did customers benefit from the purchase of Unit 38?

Yes. Customers benefited from the purchase of Unit 38 because it has provided spare components to support the availability and reliability of the combustion turbine generation fleet. By having spare components available, FPL can minimize overall outage times when equipment failures occur.

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In the summer of 2003, one of the combustion turbines at the Martin plant site experienced a catastrophic failure resulting in the loss of this fuel efficient generation from the system. Unit 38 provided critical components in order to return the affected combustion turbine to service in less than two months, and to help prevent a similar failure in another combustion turbine at the Martin plant site. Had the spare components from Unit 38 not been available, outage durations would have at least doubled by having to wait on spare components to be manufactured by GE. Extended outages would have resulted in the customer paying substantially more for FPL to run less efficient fuel generating units or purchase replacement power, if available, on the market. Further, the customer would have had to pay expediting charges for non-stocked combustion turbine parts. Unit 38 parts that were not immediately used for the Martin site work have helped defer the purchase of other planned CT spare parts for FPL's combustion turbine fleet or are helping protect the fleet from other low probability, highimpact events.

22 Q. Did FPL investigate other sources for Martin unit replacement components?

1	A.	Yes. However, the Martin combustion turbine original equipment manufacturer is
2		GE, which was the only supplier that could provide components in a timely
3		manner. These components were crucial in returning the Martin site to service.
4		There was a savings to customers from purchasing the unassembled Unit 38 as
5		compared to what it would have cost to individually purchase the component
6		parts.
7	Q.	What is your conclusion with respect to Ms. Dismukes' proposed adjustment
8		to rate base?
9	A.	The Commission should reject Ms. Dismukes' proposed rate base adjustment.
10		Unit 38 is used and useful on FPL's system, and Unit 38 was purchased by FPL
11		from GE at a significantly advantageous price as compared to the market price.
12		
13		2007 TURKEY POINT 5 ADJUSTMENT
14	Q.	Are the estimated construction and operating costs of Turkey Point Unit 5
15		speculative?
16	A.	No. Regarding the 2007 adjustment, OPC Witness Mr. Larkin states "[i]t is very
17		unlikely that many of the Company's projections for that test year will be
18		accurate." FPL has contracts in place for major equipment and Engineering,
19		Procurement & Construction, and it is highly unlikely the costs associated with
20		these contracts will change. These contracts represent the vast majority of
21		construction costs associated with the new unit.
22	Q.	Please respond to Mr. Larkin's contention on page 14, lines 11 through 16,
23		that "[i]f one assumes that the generation available from Turkey Point Unit 5

1		were used to offset or eliminate generation from other units on the
2		Company's system, then one must question why the adjustments proposed by
3		Company witnesses Davis, Dewhurst, and Yeager did not reflect reductions
4		in O&M costs, labor cost, etc. from the removal of those units or reduction of
5		use of those units, which would be replaced by Turkey Point Unit 5."
6	A.	The level of O&M expenses and labor costs FPL will experience when Turkey
7		Point Unit 5 is placed in service is consistent with FPL's projections for 2006.
8		Turkey Point Unit 5 will be included as additional generation in satisfying the
9		firm capacity and energy needs of FPL's customers. Turkey Point Unit 5 will be
10		dispatched as a base-line generating unit, while less fuel-efficient generating units
11		will run less frequently. Less fuel-efficient units will cycle more frequently on an
12		as-needed basis. The cycling mode of operation produces relatively more wear on
13		the mechanical components and therefore will not afford a reduction in O&M
14		expenses as suggested by Mr. Larkin. Labor costs also will not decrease because
15		cycling units require the same level of personnel to operate and maintain power
16		generating systems and components.
17	Q.	Does this conclude your rebuttal testimony?
18	A.	Yes.

Docket No. 050045-EI
Docket No. 050188-EI
William L. Yeager Exhibit No. \_\_\_
Document No. WLY-9, Page 1 of 2
OPC 11th Set of Interrogatories 335 - Supplemental

#### 335. Affiliates.

- (a) Referring to the New or Amended Contracts with Affiliated Companies, pages 455 through 455 C of the Diversification Report to the FL PSC for the year ended December 31, 2002, and pages 455 through 455 B for the year ended December 31, 2003, please explain how ratepayers benefited from having FPL Energy purchase turbines from General Electric and resell them to FPL Group Capital Inc. for eventual resale to FPL.
- (b) Please explain why FPL did not purchase the turbines purchased in 2002 and 2003 directly from General Electric.
- (c) Identify all benefits that accrued to ratepayers from having FPL Capital Group a party to the acquisition of the turbines in 2002 and 2003.
- (d) Identify all benefits that accrued to ratepayers from having FPL Energy a party to the acquisition of the turbines in 2002 and 2003.
- (e) Identify all benefits that accrued to stockholders from having FPL Capital Group a party to the acquisition of the turbines in 2002 and 2003.
- (f) Identify all benefits that accrued to stockholders from having FPL Energy a party to the acquisition of the turbines in 2002 and 2003.
- (g) Identify the financial impact, rate base, expense, and revenue of the acquisition of these turbines in the instant rate proceeding. Please provide historical 2004 and projected 2006.
- (h) When were the turbines placed into service?
- (i) How old are the turbines?
- (j) How long were the turbines held by FPL Energy?
- (k) How long were the turbines held by FPL Group Capital?
- (1) What was the original intended use for the turbines and by what company were they intended to be used for?

Docket No. 050045-EI
Docket No. 050188-EI
William L. Yeager Exhibit No.
Document No. WLY-9, Page 2 of 2
OPC 11th Set of Interrogatories 335 - Supplemental

- (a) There was no resale of the referenced equipment. FPL Group had a bulk purchase agreement with GE that gave FPL Group companies the ability to individually contract for turbines at a significantly advantageous price. Because these units were originally ordered by FPL Energy, FPL reimbursed FPL Energy (via FPL Group Capital due to financing structure) for costs incurred. Equipment purchased by FPL was delivered, brand new, directly from the supplier immediately following its manufacture as per negotiated schedules. The equipment purchased by FPL from GE in 2002 is being installed as part of the expansions of FPL Manatee and Martin plants, which are being completed at costs well below those included in FPL's need determination applications. The single unit purchased in 2003 (known as "Unit 38") was delivered to FPL unassembled for use as spare parts needed by the utility.
- (b) FPL purchased the combustion turbines directly from GE in 2002 and 2003. (Note: Based on Documentation associated with the GE Turbine Contract, which was produced to OPC in FPL's responses to OPC POD Nos. 118, FPL is modifying this interrogatory answer to make clear that the combustion turbine purchased in 2003 was purchased directly from GE. FPL reimbursed its affiliated company for progress payments made on the unit.)
- (c) FPL Group's bulk purchase agreement with GE provided FPL Group companies, including FPL, the ability to individually contract for combustion turbines at a significantly advantageous price.
- (d) FPL Group's bulk purchase agreement with GE provided FPL Group companies, including FPL, the ability to individually contract for combustion turbines at a significantly advantageous price.
- (e) FPL Group's bulk purchase agreement with GE provided FPL Group companies the ability to individually contract for combustion turbines at a significantly advantageous price.
- (f) FPL Group's bulk purchase agreement with GE provided FPL Group companies the ability to individually contract for combustion turbines at a significantly advantageous price.
- (g) FPL has not performed the requested calculation nor does it perform such a calculation in the regular course of business. Notwithstanding, FPL responds that the price of the turbines purchased in 2002 is included in the "MAJOR PLANT EQUIPMENT" line item of the construction budgets for the Martin and Manatee plant expansions, as provided in OPC's 4th Request for Production of Documents No. 174. The cost reimbursement to FPL Group Capital in 2002 was \$119,872,348, which is included in the historical and projected test years, net of depreciation. The cost reimbursement to FPL Group Capital in 2003 was \$25,088,173, which is included in the historical and projected test years, net of depreciation.
- (h) June 2005 (Martin and Manatee planned commercial operation date); Unit 38 was used as spares beginning in 2003.
- (i) They were brand new when purchased and delivered.
- (j) The equipment was never held by FPL Energy.
- (k) The equipment was never held by FPL Group Capital.
- (1) The equipment was purchased as part of an FPL Group bulk purchase agreement with GE and was originally intended to be used by FPL Energy.



Docket No. 050045-EI Docket No. 050188-EI Florida Power & Light Company William L. Yeager Exhibit No. \_\_\_\_\_
CONTRACT CHANGE ORDER NO. \_\_\_\_\_ Document No. WLY-10, Page 1 of 2 William L. Yeager Exhibit No. CT38 Contract Change Order

Contractor:	GENERAL ELECTRIC CO.	Title: Unit 38 CT Supply Contract	Date:	August 15, 2003
CONTRACT CHANGE: (D	Petail)			Anjaun /
This Change Order No	o 1 effective August 15 2003 is in	ssued to amend the Site Contract for the Desi		(Citie Charles) (C
Fabrication and Delive   Company dated Febru	ery of Combustion Turbine General uary 28, 2003 (the "Agreement") as	tors Between FPL Group, Inc. and General Eless is specified below. The initial capitalized terms hall have the meanings ascribed to them in the	ectric used	
shipped as an una described in this C	assembled Unit in accordance with	ne Generator Set provided hereunder shall be the terms of the original Agreement except as d Unit"). The Unassembled Unit shall be shipp FPL.	: 1	
All other terms and con	ditions of the Agreement and previ	ous Change Order(s) remain the same.		
, 4, 60, 60, 16, 11, 2, 2, 2	green and pro-	oue change of our (e) remain the same.		
		·		
Contract Start Date: Contract Completion Date:	No change	Total Authorized Am (Deduct) This Change O	ount rder	

# FPL

### Florida Power & Light Company CONTRACT CHANGE ORDER NO. 1

Docket No. 050045-EI
Docket No. 050188-EI
William L. Yeager Exhibit No.
Document No. WLY-10, Page 2 of 2
CT38 Contract Change Order

ntractor:	GENERAL ELECTRIC CO.	Title: Unit 38 CT Supply Contract	Date: August 15, 200
chedule of Prices:	N/A		
ORKISERVICE START D	ATE: N/A	WORK/SERVICE END DATE: N/A	
diust the Contract Price.	if applicable to reflect the abo	nange Order, the Contractor shall implement the above-ref we-referenced changes(s). The above adjustment to the C rwise provided in the detailed description above.	erenced change(s). Owner sha contract Price will constitute a fi
		malla	presentative
	COST HISTORY	Primary Cause of Change (Check One)	SCHEDULE
otal Previous Changes Auth  X Firm Estim Including this change) Could this CCO Impact Other	ate	Variance from Quantity Estimate  Regulatory Requirements  Construction Changes  Engineering Changes  Other Department Requests  Vendor Caused (identify Back Charges)  Constructability	Change Does Not Affect Guaranteed Commercia Operation Date  Change Wil Affect Guaranteed Commercia Operation Date
Yes X No		Other (Specify)	
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GENER	Accepted by: EAL ELECTRIC COMPANY	Authorizat EPL GROUP	
Signature:	Domb Es Desympla	Bignature: Name (Print) Robert L. McGrath	
itle (Print)	ect Masager	Title (Print) Senior Vice Presider  Date: /-/5-04	nt
	<u> </u>		