

BEFORE THE

FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 050001-EI

IN RE: FUEL & PURCHASED POWER COST RECOVERY

AND

CAPACITY COST RECOVERY

PROJECTIONS

JANUARY 2006 THROUGH DECEMBER 2006

TESTIMONY

OF

BENJAMIN F. SMITH

DOOLMENT NEMPER-EATE

08597 SEP-98

FPSC-COMMISSION CLERK

TAMPA ELECTRIC COMPANY DOCKET NO. 050001-EI FILED: 9/9/05

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1		BEFORE THE PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		BENJAMIN F. SMITH
5		
6	Q.	Please state your name, address, occupation and
7		employer.
8		
9	Α.	My name is Benjamin F. Smith. My business address is
10		702 North Franklin Street, Tampa, Florida 33602. I am
11		employed by Tampa Electric Company ("Tampa Electric" or
12		"company") in the Wholesale Marketing and Fuels group
13		within the Fuels Management Department.
14		
15	Q.	Please provide a brief outline of your educational
16		background and business experience.
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18	A.	I received a Bachelor of Science degree in Electric
19		Engineering in 1991 from the University of South Florida
20		in Tampa, Florida. I joined Tampa Electric in 1990 as a
21		cooperative education student. During my years with the
22		company, I have worked in the areas of transmission
23		engineering, distribution engineering, resource
24		planning, retail marketing, and wholesale marketing. I
25		am currently the Manager of Wholesale Power in the

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Μv Fuels group. Wholesale Marketing and 1 responsibilities are to evaluate, pursue, and negotiate 2 purchase and sale short-term and other hourly 3 opportunities within the wholesale power market. In 4 this capacity, I interact with wholesale power market 5 participants such as utilities, municipalities, electric 6 cooperatives, power marketers, and other wholesale 7 generators. 8 9 Have you previously testified before this Commission? 10 Q. 11 I testified before this Commission in Docket Nos. Α. Yes. 12 My testimony described the 030001-EI and 040001-EI. 13 Tampa Electric's appropriateness prudence of 14 and wholesale purchases and sales. 15 16 What is the purpose of your direct testimony in this 17 Q. proceeding? 18 19 The purpose of my testimony is to provide a description 20 Α. of Tampa Electric's purchased power agreements that the 21 company has entered into and for which it is seeking 22 cost recovery through the Fuel and Purchased Power Cost 23 Recovery Clause ("fuel clause") and the Capacity Cost 24 also describe Tampa Electric's Recovery Clause. Ι 25

for mitigating price strategy purchased power and 1 supply-side risk while providing customers with а 2 reliable supply of economically priced purchased power. 3 4 Please describe the efforts Tampa Electric makes to 5 Q. ensure that its wholesale purchases and sales activities 6 are conducted in a reasonable and prudent manner. 7 8 Tampa Electric evaluates its potential purchased power 9 Ά. needs by analyzing the expected available amounts of 10 generation and the power needed to provide for the 11 12 projected energy and demand to be used by its customers. When there is a need, the company aggressively shops for 13 wholesale capacity or energy, searching for reliable 14 supplies at the best possible price from creditworthy 15 These purchases are evaluated based on counterparties. 16 forward and spot markets. The company engages in 17 with wholesale power purchases and sales numerous 18 creditworthiness of each counterparties. The 19 counterparty is carefully checked before engaging in 20 Purchases are made to achieve energy transactions. 21 reserve margin requirements, to meet customers' needs, 22 supplement generation during both planned and 23 to unplanned generating unit outages, and for economical 24 This process is followed to help minimize the purposes. 25

cost of purchased power and maximize the savings to 1 2 customers. 3 Electric reasonably managed its wholesale Has Tampa Q. 4 power purchases and sales for the benefit of its retail 5 customers? 6 7 Tampa Electric has fully complied with, Α. Yes, it has. 8 and continues to fully comply with, the Commission's 9 March 11, 1997 order, No. PSC-97-0262-FOF-EI, issued in 10 Docket No. 970001-EI, which governs the treatment of 11 non-separated wholesale sales. Τn separated and 12 the company actively manages its wholesale addition, 13 sales and purchases with the goal of capitalizing on all 14 opportunities to reduce costs to its customers. 15 16 The company's wholesale purchases and sales activities 17 and transactions are reviewed and have been audited on a 18 recurring basis by the Commission. In addition, Tampa 19 Electric monitors its contractual rights with purchased 20 power suppliers as well as with entities to which 21 wholesale power is sold to detect and prevent any breach 22 of the company's contractual rights. Tampa Electric 23 continually strives to improve its knowledge of the 24 markets and the available opportunities to minimize the 25

costs of purchased power and to maximize the savings the company provides retail customers by making nonseparated wholesale sales when excess power is available on Tampa Electric's system.

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Q. What actions did Tampa Electric take to minimize incremental purchased power costs during the 2004 hurricane season?

There were an unprecedented four consecutive hurricanes 10 Α. in 2004 that affected the state of Florida-Hurricanes 11 Charley, Frances, Ivan, and Jeanne. Tampa Electric made 12 every effort to minimize incremental purchased power 13 storms while providing reliable costs due to the 14 supplies of energy to meet load. Tampa Electric made 15 economic purchases whenever possible; however, the onset 16 these storms significantly impaired the company's 17 of ability to purchase power on a forward basis because of 18 the uncertainty of load level, available transmission, 19 and fuel supplies within the marketplace. In addition, 20 to maintain system reliability during the storm season, 21 Tampa Electric also made reliability purchases. For 22 example, due to concerns that Hurricane Frances would 23 affect Tampa Electric's generating resources at Bayside 24 Big Bend stations, the company called its on and 25

existing 150 MW purchase from Progress Energy Florida. Following the 2004 storm season, as fuel supplies became more certain, the company continued to purchase power on the spot market so long as the economics of the purchase were favorable.

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7 Q. Did the 2004 hurricane season affect Tampa Electric's
8 purchased power procurement strategies?

At the beginning of 2004, Tampa Electric's risk 10 Α. management strategy did not consider the possibility of 11 12 four hurricanes within two months. Although there are definitive industry reports on the probability of 13 no another such storm season, the company has reviewed its 14purchase power strategy in light of the 2004 storm 15 During future hurricane seasons, the company's 16 season. basic strategy is to "get in front of the storm". This 17 means that Tampa Electric, using available storm 18 tracking resources, will evaluate the impact of the 19 storm on the wholesale market as soon as possible. 20 Then, if needed, the company will purchase power on the 21 forward market, first for reliability reasons, and then 22 Absent the threat of a hurricane and for for economics. 23 all other months of the year, the company's purchased 24 power strategy of evaluating economic combinations of 25

long- and short-term purchase options remains unchanged. 1 2 Please describe Tampa Electric's 2005 wholesale energy 3 Q. purchases. 4 5 Tampa Electric assessed the wholesale energy market and 6 Α. entered into long- and short-term purchases based on 7 The company expects price and availability of supply. 8 to meet approximately 17 percent of its customers' 2005 9 energy needs through purchased power, which includes the 10 existing long-term, firm purchased power agreements with 11 Hardee Power Partners and qualifying facilities and the 12 150 MW non-firm purchase from Progress Energy Florida. 13 Tampa Electric purchases power to assist with price 14 For 2005, stability and reliability of supply. Tampa 15 Electric expects that 51 percent of its purchased power 16 will be from long-term contracts, and the remaining 49 17 percent will be purchased in the short-term market. 18 19 Please describe Tampa Electric's 2006 wholesale energy Q. 20 purchases. 21 22 Tampa Electric expects that 46 percent 2006, of 23 Α. In purchased power will be from long-term contracts, and 24 the remaining 54 percent will be purchased in the short-25 7

1		term market. In addition to the existing purchased
2		power agreements with Hardee Power Partners and
3		qualifying facilities, Tampa Electric negotiated a long-
4		term, firm agreement to purchase 170 MW of peaking power
5		from Calpine that begins May 1, 2006. Finally, Tampa
6		Electric will continue to evaluate economic combinations
7		of forward and spot market energy purchases during its
8		spring and fall generation maintenance periods and peak
9		periods to reduce the overall cost to customers. This
10		purchasing strategy provides a reasonable and
11		diversified approach to serving customers.
12		
13	Q.	Please describe Tampa Electric's purchase agreement with
14		Calpine.
15		
16	A.	Tampa Electric projects a need for firm capacity to meet
17		reserve margin requirements beginning in the summer 2006
18		and for each year through 2011. Tampa Electric entered
19		into a contract to purchase 170 MW of firm peaking power
20		from Calpine's natural gas fired facilities in
21		Auburndale, Florida. The purchase will take effect
22		May 1, 2006 and expire at the end of April 2011. The
23		purchase substitutes for an additional combustion
24		turbine on Tampa Electric's system.
25		

1	Q.	How did Tampa Electric determine that the Calpine
2		purchased power agreement provided the greatest benefits
3		to its customers, when compared to other options?
4		
5	A.	The Calpine purchase was achieved through a competitive
6		bidding process supported by economic analysis from
7		Tampa Electric's Resource Planning group. After viable
8		bids were identified, Tampa Electric modeled the Calpine
9		purchase and other options. Based on a comprehensive
10		analysis, the Calpine purchase was the most appropriate
11		option from a reliability and cost-effectiveness
12		standpoint, and it provides a projected \$17.9 million of
13		savings to customers over the life of the contract.
14		Tampa Electric then negotiated with Calpine to finalize
15		the details of the agreement.
16		
17	Q.	Does Tampa Electric plan to enter into any other new
18		purchased power agreements?
19		
20	A.	At this time, with the exception of seasonal purchases
21		for 2005 and the long-term 170 MW peaking purchase from
22		Calpine beginning May 2006, the company has not reached
23		any agreements with other entities for forward
24		purchases. As previously stated, Tampa Electric
25		continues to evaluate economic combinations of forward
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1		purchases to reduce the overall cost to customers.
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3	Q.	Please describe Tampa Electric's wholesale energy sales
4		for 2005.
5		
6	A.	Tampa Electric has entered into various non-firm, non-
7		separated wholesale sales in 2005. These transactions
8		have provided benefits to customers because year to
9		date, 100 percent of the revenues from the sales were
10		returned to customers through the fuel clause.
11		
12	Q.	Does Tampa Electric engage in physical or financial
13		hedging of its wholesale energy transactions to mitigate
14		wholesale energy price volatility?
15		
16	A.	Physical and financial hedges can provide measurable
17		market price volatility protection. Thus far, Tampa
18		Electric has engaged only in physical hedging for
19		wholesale transactions because the availability of
20		financial instruments within Florida is limited. The
21		Florida market currently operates through bilateral
22		contracts between various counterparties, and there is
23		not a Florida trading hub where standard financial
24		transactions could occur with enough volume for a liquid
25		market. Due to this lack of liquidity, the appropriate

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financial instruments to meet the company's needs do not 1 Thus, Tampa Electric has not purchased currently exist. 2 wholesale energy derivatives. Instead. anv Tampa 3 4 Electric employs a diversified power supply strategy, which includes self-generation and long- and short-term 5 capacity and energy purchases. This strategy provides 6 the company the opportunity to take advantage of 7 favorable spot market pricing while maintaining reliable 8 service to its customers. 9 10 Does Tampa Electric's risk management strategy for power 11 Q. transactions adequately mitigate for 12 price risk 13 purchased power for 2004 through 2006? 14

15 Α. Yes. Tampa Electric's physical hedges have been 16 successful, and the company expects them to continue to provide customers with adequate protection from 17 purchased power price risk. For example, in 2004, Tampa 18 Electric purchased 150 MW from Progress Energy Florida. 19 This purchase has served as both a physical hedge and a 20 reliable source of economical power in 2004 and 2005. 21 22 The availability of this purchase has been high, and its price is based on the seller's system average fuel cost, 23 providing some protection from increases in natural gas 24 prices that affect the price of purchased power. 25

During the summer of 2005, Tampa Electric executed agreements with Okeelanta and Reliant Energy. The Okeelanta purchase is a fixed price agreement, and the purchase from Reliant Energy is a cost-based call option on peaking power. Both of these agreements reduce the purchased power price risk for Tampa Electric customers.

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As I stated above, in May 2006, Tampa Electric will 8 begin purchasing up to 170 MW of peaking power from 9 This purchase is at a fixed heat rate, which, Calpine. 10 fixed price, provides protection although not at a 11 against an increase in purchase power prices because 12 13 this purchase remains cost-based. This is the same type of price protection provided by the company's existing 14 long-term, firm purchased power agreement with Hardee 15 Finally, as 2006 approaches, the 16 Power Partners. company continues to evaluate forward purchase options 17 that further reduce the price risk of purchased power. 18

Mitigating price risk is a dynamic process, and Tampa 20 Electric continually re-evaluates its options in light 21 22 of changing circumstances and new opportunities. As far concerned, Tampa Electric purchased power is 23 as continually strives to maintain an optimum level and mix 24 of long- and short-term capacity and energy purchases to 25

1 augment the company's own generation. 2 3 Q. Please summarize your testimony. 4 wholesale 5 Α. Tampa Electric monitors and assesses the identify and take advantage of 6 energy market to opportunities in the wholesale electric power market, 7 efforts have benefited the company's 8 and those Tampa Electric's energy supply strategy 9 customers. includes self-generation and long- and short-term power 10 The company purchases in both the physical 11 purchases. forward and spot wholesale power markets to provide 12 customers with a reliable supply at the lowest possible 13 cost, and Tampa Electric enters into non-firm, 14nonseparated wholesale sales that benefit customers. Tampa 15 Electric does not purchase wholesale energy derivatives 16 in the developing Florida wholesale electric market due 17 to a lack of financial instruments that are appropriate 18 for the company's operations. It does, however, employ 19 a diversified power supply strategy to mitigate price 20 and supply risks. 21 22 23 Q. Does this conclude your testimony? 24 Α. Yes. 25