ORIGINAL

STATE OF FLORIDA

COMMISSIONERS:
BRAULIO L. BAEZ, CHAIRMAN
J. TERRY DEASON
RUDOLPH "RUDY" BRADLEY
LISA POLAK EDGAR
ISILIO ARRIAGA



DIVISION OF THE COMMISSION CTERRAL 10: 33
ADMINISTRATIVE SERVICES
BLANCA S. BAYÓ
DIRECTOR
(850) 413-6770 (CLERK)
(850) 413-6330 (ADMIN)
CLERK

Hublic Service Commission

November 16, 2005

Mr. Norm Crew
Office of the Comptroller
Bureau of Accounting
101 East Gaines Street
Tallahassee, FL 32399-0350

Dear Mr. Crew:

The Public Service Commission has exercised reasonable efforts to collect fines from the utility referenced below. No response has been received, therefore further collection efforts would not be cost effective.

DOCKET NUMBER	UTILITY NAME	TOTAL AMOUNT
050181-TX	Tiburon Telecom, Inc.	\$67.50

The Delinquent Accounts Receivable Transmittal form, a memorandum from the Commission's Office of the General Counsel, and other supporting documentation are enclosed. At your discretion, please attempt collection or grant this agency permission to write off the debt.

Sincerely,

CMP _		
COM	_ Age 3. Bu	ئېر
CIR _	Blanca S. Bayó	()
ECR	BB:sf	
GCL	Enclosures	
opc	c: Office of the General Counsel (Teitzman)	
RCA	Division of Competitive Markets and Enforcement (Isler) Commission Clerk and Administrative Services Division (Brown, Flynn)	
SCR		
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State of Florida



Hublic Service Commission

Capital Circle Office Center • 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

-M-E-M-O-R-A-N-D-U-M-

DATE:

November 9, 2005

TO:

Blanca Bayó, Director, Division of Commission Clerk and Administrative Services

FROM:

Adam Teitzman, Office of the General Counsel

RE:

Request for Permission from Department of Financial Services to Write-Off the

RAFs for the year 2004 for Tiburon Telecom, Inc. (TX689).

On March 11, 2005, Docket No. 050181-TX was established to address Tiburon Telecom, Inc.'s failure to remit RAFs for the year 2004 and failure to respond to a customer complaint. By PAA Order No. PSC-05-0548-PAA-TX, issued on May 20, 2005, the Commission approved the cancellation of CLEC Certificate No. TX689. The Commission further ordered that the outstanding Regulatory Assessment Fees not be sent to the Department of Financial Services for collection, but instead, that the Division of the Commission Clerk and Administrative Services should request permission to write-off the uncollectible amount.

Therefore, staff requests that Bureau of Administrative Services/Fiscal Services Section take the appropriate steps to seek permission from the Department of Financial Services to write-off the uncollectible RAFs for the year 2004 for TX689.

AJT

cc: Melinda Watts

STATE OF FLORIDA DEPARTMENT OF FINANCIAL SERVICES

BUREAU OF ACCOUNTING

DELINQUENT ACCOUNTS RECEIVABLE TRANSMITTAL (PLEASE PRINT OR TYPE)

AGENCY <u>FLORIDA PUBLIC SERVICE COMMISSION</u> DATE <u>NOVEMBER 3, 2005</u> PAGE <u>1</u> OF <u>1</u> CONTACT <u>KAREN BELCHER, DIRECTOR, FISCAL SERVICES</u>
PHONE NUMBER <u>850-413-6273</u>

FLAIR ACCOUNT CODE SAMAS ACCOUNT CODES: 61 50 2 573003 610100 00 000300

61 74 1 000331 610100 00 001200

1.	DOCKET 050181-TX TIBU	JRON TELECOM	, IN C. (TX 689).		
	Agency Reference # Last Name	First M S	ocial Security #	DFS use only	
	1630 -C OLD BAINBRIDGE ROA	D, TALLAHASS	EE, FL 32303-5335		
		Last Known Address	<u> </u>		
	UNKNOWN 850-222-4638	\$50.00	\$12.50/\$5.00	\$67.50	
	Home Telephone Work Phone	Principal Amount	Penalty/Interest Amount	Total	
RULE	E 25-4.0161(2) F.A.C. AND SECTION			2005 8	
	Penalty/Interest Authority	Date Debt Incurred		Debt Type	
REGU	JLATORY ASSESSMENT FEES A	ND PENALTY FO	OR FAILURE TO PAY RE	GULATORY FEES	
	Debt Desc	cription, e.g., Drivers I	License, Property Damage		
	Additional Inform	nation, e.g., Date of B	irth, Drivers License Number, etc		
2.					
	Agency Reference # Last Name	First M S	ocial Security #	DFS use only	
		Last Known Address	s (Include Zip)		
			· · · · · · · · · · · · · · · · · · ·		
	Home Telephone Work Phone	Principal Amount	Penalty/Interest Amount	Total	
	D. J. G. A.	Date Debt Incurred		Dobt Tomo	
	Penalty/Interest Authority	Date Debt incurred		Debt Type	
	D.I. D.	intima Diama	P		
	Debt Desc	ription, e.g., Drivers i	License, Property Damage		
	4.21%				
2	Additional Inform	nation, e.g., Date of Bi	irth, Drivers License Number, etc		
3.	Agency Reference # Last Name	First M S	ocial Security #	DFS use only	
	Agency Reference # Last Name	That M 3	ocial Security #	Dr3 use omy	
		Last Known Address	(Include Zin)		
		Last Idio wii / Iddi cos	(Melade Zip)		
	Home Telephone Work Phone	Principal Amount	Penalty/Interest Amount	Total	
	Tiome Telephone Wom Twone			20112	
	Penalty/Interest Authority	Date Debt Incurred		Debt Type	
	,				
	Deht Desc	ription, e.g., Drivers 3	Jicense, Property Damage		
	Door Desc	p,,			
	Additional Inform	nation e.o. Date of Ri	orth, Drivers License Number, etc		
	Additional mon.	muon, o.g., Duto OI Di	in the property of the propert		

DEBIT TYPE CODE

1. RETURNED CHECK. 2. NONPAYMENT FOR STATE GOODS/SERVICES. 3. DAMAGE TO STATE PROPERTY 7. COURT ORDER. 8. FINES. 9. OVERPAYMENT OF STATE FUNDS.

In re: Compliance investigation of Tiburon DOCKET NO. 050181-TX Telecom, Inc. for apparent violations of Rules 25-22.032, F.A.C., Customer Complaints, and ISSUED: May 20, 2005 25-4.0161, F.A.C., Regulatory Assessment Fees: Telecommunications Companies.

ORDER NO. PSC-05-0548-PAA-TX

The following Commissioners participated in the disposition of this matter:

BRAULIO L. BAEZ, Chairman J. TERRY DEASON RUDOLPH "RUDY" BRADLEY CHARLES M. DAVIDSON LISA POLAK EDGAR

NOTICE OF PROPOSED AGENCY ACTION ORDER IMPOSING PENALTIES

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, Florida Administrative Code.

Tiburon Telecom, Inc. is a certificated competitive local exchange telecommunications company (CLEC) and a registered intrastate interexchange telecommunications company (IXC) located in Tallahassee, Florida. On January 17, 2003, we granted the company CLEC Certificate No. 8234.

Apparent violation of Rule 25-22.032, Florida Administrative Code

On November 22, 2004, we received a consumer complaint concerning local telephone service against Tiburon Telecom, Inc. Our staff forwarded the complaint to the company with a response due by December 15, 2004. The company did not respond to the consumer complaint, so our staff sent an overdue notice to the company on January 11, 2005. We were subsequently notified by Sprint-Florida, Incorporated (Sprint) that it had disconnected all of the company's lines in Sprint's territory for nonpayment on January 12, 2005. The company has not responded to date.

Rule 25-22.032(6)(b), Florida Administrative Code, states in pertinent part that the company shall respond to Commission staff in writing within 15 days after the Commission staff sends the complaint to the company.

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FPSC-CAMMISSIND OF FOR

We find that Tiburon Telecom, Inc.'s failure to respond to the consumer complaint is a "willful violation" of Section 364.336, Florida Statutes.

Pursuant to Section 364.285(1), Florida Statutes, we are authorized to impose upon any entity subject to our jurisdiction a penalty of not more than \$25,000 for each day a violation continues, if such entity is found to have refused to comply with or to have willfully violated any lawful rule or order of this Commission, or any provision of Chapter 364, Florida Statutes, or revoke any certificate for any such violation.

Section 364.285(1), Florida Statutes, however, does not define what it is to "willfully violate" a rule or order. Nevertheless, it appears plain that the intent of the statutory language is to penalize those who affirmatively act in opposition to this Commission's orders or rules. See, Florida State Racing Commission v. Ponce de Leon Trotting Association, 151 So.2d 633, 634 & n.4 (Fla. 1963); c.f., McKenzie Tank Lines, Inc. v. McCauley, 418 So.2d 1177, 1181 (Fla. 1st DCA 1982) (there must be an intentional commission of an act violative of a statute with knowledge that such an act is likely to result in serious injury) [citing Smith v. Geyer Detective Agency, Inc., 130 So.2d 882, 884 (Fla. 1961)]. Thus, a "willful violation of law" at least covers an act of purposefulness.

However, "willful violation" need not be limited to acts of commission. The phrase "willful violation" can mean either an intentional act of commission or one of omission, that is failing to act. See, Nuger v. State Insurance Commissioner, 238 Md. 55, 67, 207 A.2d 619, 625 (1965)[emphasis added]. As the First District Court of Appeal stated, "willfully" can be defined as:

An act or omission is 'willfully' done, if done voluntarily and intentionally and with the specific intent to do something the law forbids, or with the specific intent to fail to do something the law requires to be done; that is to say, with bad purpose either to disobey or to disregard the law.

Metropolitan Dade County v. State Department of Environmental Protection, 714 So.2d 512, 517 (Fla. 1st DCA 1998)[emphasis added]. In other words, a willful violation of a statute, rule or order is also one done with an intentional disregard of, or a plain indifference to, the applicable statute or regulation. See, L. R. Willson & Sons, Inc. v. Donovan, 685 F.2d 664, 667 n.1 (D.C. Cir. 1982).

Thus, the failure of Tiburon Telecom, Inc. to respond to a consumer complaint within 15 days meets the standard for a "refusal to comply" and a "willful violation" as contemplated by the Legislature when enacting section 364.285, Florida Statutes.

"It is a common maxim, familiar to all minds, that 'ignorance of the law' will not excuse any person, either civilly or criminally." <u>Barlow v. United States</u>, 32 U.S. 404, 411 (1833); <u>See, Perez v. Marti</u>, 770 So.2d 284, 289 (Fla. 3rd DCA 2000) (ignorance of the law is never a defense). Moreover, in the context of this docket, all competitive local exchange telecommunications companies, like Tiburon Telecom, Inc., are subject to the rules published in

the Florida Administrative Code. See, Commercial Ventures, Inc. v. Beard, 595 So.2d 47, 48 (Fla. 1992).

Apparent first violation of Rule 25-4.0161, Florida Administrative Code

Rule 25-24.835, Florida Administrative Code, Rules Incorporated, incorporates by reference, Rule 25-4.0161, Florida Administrative Code, Regulatory Assessment Fees, which applies to CLECs such as Tiburon Telecom, Inc.

Pursuant to Section 364.336, Florida Statutes, certificate holders must pay a minimum annual Regulatory Assessment Fee (RAF) of \$50 if the certificate was active during any portion of the calendar year. Pursuant to Rule 25-4.0161(2), Florida Administrative Code, the form and applicable fees are due to the Florida Public Service Commission by January 30 of the subsequent year. Pursuant to Section 364.285, Florida Statutes, the Commission may impose a penalty or cancel a certificate if a company refuses to comply with Commission rules.

On December 15, 2004, the Division of the Commission Clerk & Administrative Services mailed the 2004 RAF return notice to Tiburon Telecom, Inc. On February 18, 2005, the Office of General Counsel mailed a delinquent notice via certified mail to the company for nonpayment of its 2004 RAF. Tiburon Telecom, Inc. has not paid the RAF required by Rule 25-4.0161, Florida Administrative Code, for 2004. Also, accrued statutory late payment charges required by Section 350.113(4), Florida Statutes, have not been paid.

Decision

We are vested with jurisdiction over this matter pursuant to Sections 350.113, 364.0252, 364.336, 364.337 and 364.285, Florida Statutes. Further the amount of the proposed penalties is consistent with penalties we have previously imposed upon other competitive local exchange telecommunications companies for similar violations. Therefore, we hereby impose a penalty of \$10,000, on Tiburon Telecom, Inc. for its apparent violation of Rule 25-22.032, Florida Administrative Code, and a penalty and cost of collection, together totaling \$500, on Tiburon Telecom, Inc. for apparent violation of Section 364.336, Florida Statutes.

This Order shall become final and effective upon issuance of a Consummating Order, unless a person whose substantial interests are affected by this files a protest that identifies with specificity the issues in dispute, in the form provided by Rule 28-106.201, Florida Administrative Code, within 21 days of the issuance of the Proposed Agency Action Order for this docket. As provided by Section 120.80(13)(b), Florida Statutes, any issues not in dispute shall be deemed stipulated. If Tiburon Telecom, Inc. fails to timely file a protest and to request a Section 120.57, Florida Statutes, hearing, the facts shall be deemed admitted and the right to a hearing waived. If the company fails to pay the imposed penalties within fourteen (14) calendar days after the issuance of the Consummating Order, CLEC Certificate No. 8234 shall be canceled administratively and the collection of the past due Regulatory Assessment Fees, including statutory late payment charges, shall be referred to the Florida Department of Financial Services for further collection efforts.

For any payment received applicable to the penalty, including cost of collection, for the apparent violation of Section 364.336, Florida Statutes, the cost of collection shall be subtracted from the amount received and shall be deposited in the Florida Public Service Regulatory Trust Fund, pursuant to Section 350.113, Florida Statutes. Any monetary amount exceeding the cost of collection shall be remitted to the Florida Department of Financial Services for deposit in the State of Florida General Revenue Fund, pursuant to Section 364.285(1), Florida Statutes. If the company's CLEC certificate is canceled in accordance with this Order, the company shall be required to immediately cease and desist providing competitive local exchange services in Florida. This docket shall be closed administratively either upon receipt of the payment of the penalties and cost of collection, and Regulatory Assessment Fees, including statutory late payment charges, or upon cancellation of the company's certificate.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that Tiburon Telecom, Inc. shall pay a penalty and a cost of collection, together totaling \$500 for apparent violation of Section 364.336, Florida Statutes. It is further

ORDERED that Tiburon Telecom, Inc. shall pay a penalty of \$10,000 for apparent violation of Rule 25-22.032, Florida Administrative Code.

ORDERED that the provisions of this Order, issued as proposed agency action, shall become final and effective upon the issuance of a Consummating Order unless an appropriate petition, in the form provided by Rule 28-106.201, Florida Administrative Code, is received by the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on the date set forth in the "Notice of Further Proceedings" attached hereto. It is further

ORDERED that should Tiburon Telecom, Inc. fail to timely protest this Order, the facts shall be deemed admitted, the right to a hearing waived, and the penalties shall be deemed assessed. It is further

ORDERED that any protest must identify with specificity the issues in dispute. In accordance with Section 120.80(13)(b), Florida Statutes, issues not in dispute will be deemed stipulated. It is further

ORDERED that should Tiburon Telecom, Inc. fail to timely protest this Order, payment of the penalties must be received within fourteen calendar days after the issuance of the Consummating Order. It is further

ORDERED that any payment received applicable to the penalty, including cost of collection, for the apparent violation of Section 364.336, Florida Statutes, the cost of collection shall be subtracted from the amount received and shall be deposited in the Florida Public Service Regulatory Trust Fund, pursuant to Section 350.113, Florida Statutes. Any monetary amount exceeding the cost of collection shall be remitted to the Florida Department of Financial Services for deposit in the State of Florida General Revenue Fund, pursuant to Section 364.285(1), Florida Statutes. It is further

ORDERED that if this Order is not protested and the penalties are not received within fourteen calendar days of the issuance of the Consummating Order, the penalty shall be referred to the Department of Financial Services for further collection efforts and the company shall be required to cease and desist providing intrastate interexchange telecommunications services in Florida. It is further

ORDERED that this docket shall be closed administratively either upon receipt of the payment of the penalties and cost of collection, and Regulatory Assessment Fees, including statutory late payment charges, or upon cancellation of the company's certificate.

By ORDER of the Florida Public Service Commission this 20th day of May, 2005.

BLANCA S. BAYÓ, Director Division of the Commission Clerk and Administrative Services

By:

Bureau of Records

(SEAL)

AJT

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing that is available under Section 120.57, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, Florida Administrative Code. This petition must be received by the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on June 10, 2005.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this/these docket(s) before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

In re: Compliance investigation of Tiburon DOCKET NO. 050181-TX Telecom, Inc. for apparent violations of Rules 25-22.032, F.A.C., Customer Complaints, and 25-4.0161, F.A.C., Regulatory Assessment Fees: Telecommunications Companies.

ORDER NO. PSC-05-0548A-PAA-TX ISSUED: July 13, 2005

AMENDATORY ORDER

On June 13, 2005, we issued Order No. PSC-05-0636-CO-TX, which consummated PAA Order No. PSC-05-0548-FOF-TP, issued June 20, 2005, which assessed Tiburon Telecom, Inc. for apparent violations of Section 364.336, Florida Statutes and Rule 25-22.032, Florida Administrative Code. However, due to a scrivener's error, the PAA Order incorrectly stated that the penalty shall be referred to the Department of Financial Services for further collection efforts. The PAA Order should state that collection of the past due Regulatory Assessment Fees. including statutory late payment charges, shall be referred to the Florida Department of Financial Services for further collection efforts Therefore, PAA Order No. PSC-05-0548-FOF-TP is amended to reflect that collection of the past due Regulatory Assessment Fees, including statutory late payment charges, shall be referred to the Florida Department of Financial Services for further collection efforts.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that PAA Order No. PSC-05-0548-FOF-TP is hereby amended as stated above. It is further

ORDERED that Order Nos. PSC-05-0548-FOF-TP and PSC-05-0636-CO-TX are reaffirmed in all other respects.

By ORDER of the Florida Public Service Commission this 13th day of July, 2005.

BLANCA S. BAYÓ, Director Division of the Commission Clerk

and Administrative Services

(SEAL)

AJT

DOCUMENT NUMBER - CATE 06593 JUL 13 8

In re: Compliance investigation of Tiburon Telecom, Inc. for apparent violations of Rules | ORDER NO. PSC-05-0548B-PAA-TX 25-22.032, F.A.C., Customer Complaints, and ISSUED: July 27, 2005 25-4.0161, F.A.C., Regulatory Assessment Fees; Telecommunications Companies.

DOCKET NO. 050181-TX

AMENDATORY ORDER

On July 13, 2005, we issued Order No. PSC-05-0548A-PAA-TX, which amended PAA Order No. PSC-05-0548-PAA-TX, issued June 20, 2005, which assessed Tiburon Telecom, Inc. for apparent violations of Section 364.336, Florida Statutes and Rule 25-22.032, Florida Administrative Code. However, due to a scrivener's error, the Order No. was incorrectly identified as PAA Order No. PSC-05-0548-FOF-TP. The Amendatory Order should identify PAA Order No. PSC-05-0548-PAA-TX as being amended. Therefore, Order No. PSC-05-0548A-PAA-TX is amended to reflect that it amends PAA Order No. PSC-05-0548-PAA-TX.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that Order No. PSC-05-0548A-PAA-TX is hereby amended as stated above. It is further

ORDERED that Order Nos. PSC-05-0548-PAA-TX, PSC-05-0636-CO-TX and PSC-05-0548A-PAA-TX are reaffirmed in all other respects.

By ORDER of the Florida Public Service Commission this 27th day of July, 2005.

BLANCA S. BAYÓ, Director Division of the Commission Clerk and Administrative Services

Case Management Review Section

(SEAL)

AJT

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In re: Compliance investigation of Tiburon Telecom, Inc. for apparent violations of Rules 25-22.032, F.A.C., Customer Complaints, and 25-4.0161, F.A.C., Regulatory Assessment Fees; Telecommunications Companies.

DOCKET NO. 050181-TX ORDER NO. PSC-05-0636-CO-TX ISSUED: June 13, 2005

CONSUMMATING ORDER

BY THE COMMISSION:

By Order No. PSC-05-0548-PAA-TX, issued May 20, 2005, this Commission proposed to take certain action, subject to a Petition for Formal Proceeding as provided in Rule 25-22.029. Florida Administrative Code. No response has been filed to the order, in regard to the above mentioned docket. It is, therefore,

ORDERED by the Florida Public Service Commission that Order No. PSC-05-0548-PAA-TX has become effective and final. It is further

ORDERED that this docket shall remain open.

By ORDER of the Florida Public Service Commission this 13th day of June, 2005.

BLANCA S. BAYÓ, Director Division of the Commission Clerk and Administrative Services

By:

Kay Flyfin, Chief

Bureau of Records

(SEAL)

AJT

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ORDER NO. PSC-05-0636-CO-TX DOCKET NO. 050181-TX PAGE 2

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any judicial review of Commission orders that is available pursuant to Section 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for judicial review will be granted or result in the relief sought.

Any party adversely affected by the Commission's final action in this matter may request judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or the First District Court of Appeal in the case of a water and/or wastewater utility by filing a notice of appeal with the Director, Division of the Commission Clerk and Administrative Services and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days after the issuance of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.