Manuel A. Gurdian Attorney

BellSouth Telecommunications, Inc. 150 South Monroe Street Room 400 Tallahassee, Florida 32301 (305) 347-5561

April 6, 2006

Mrs. Blanca S. Bayó
Director, Division of the Commission Clerk
and Administrative Services
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

060326-TL

Re: Petition for the Expedited Review of Growth Code
Denials by the Number Pooling Administrator for the

West Palm Beach exchange (Haverhill)

Dear Ms. Bayó:

Enclosed is an original and 15 copies of BellSouth Telecommunications, Inc.'s Petition for Expedited Review of NXX-X Code Denial, which we ask that you file in the captioned *new* docket.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served to the parties shown on the attached Certificate of Service.

Sincerely,

Manuel A. Gurdian

cc: All Parties of Record Jerry D. Hendrix E. Earl Edenfield, Jr. James Meza III

## CERTIFICATE OF SERVICE

### Petition for the Expedited Review of Growth Code Denials by the Number Pooling Administrator for the West Palm Beach exchange (Haverhill)

I HEREBY CERTIFY that a true and correct copy of the foregoing was served via

First Class U.S. Mail this 6<sup>th</sup> day of April, 2006 to the following:

Staff Counsel
Florida Public Service
Commission
Division of Legal Services
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

NANPA
Thomas Foley
NPA Relief Planner
820 Riverbend Blvd.
Longwood, Florida 32779-2327

Tel. No.: (407) 389-8929

Fax. No.: (407) 682-1108 thomas.foley@neustar.com

Manuel A. Gurdian

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for Expedited Review of Growth Docket No.

Code Denials by the Number Pooling Administrator Filed: April 6, 2006

### PETITION FOR EXPEDITED REVIEW OF NXX-X CODE DENIAL

BellSouth Telecommunications, Inc. ("BellSouth"), pursuant to 47 C.F.R. § 52.15(g)(iv), Federal Communications Commission ("FCC") Order FCC 00-104, and Florida Public Service Commission ("Commission") Order No. PSC-01-1873-PCO-TL, petitions the Commission to review the Pooling Administrator's ("NeuStar") denial of BellSouth's requests for additional numbering resources in the West Palm Beach exchange. In support of this petition, BellSouth states:

### **PARTIES**

- 1. BellSouth is a corporation organized and formed under the laws of the State of Georgia and an incumbent local exchange company ("ILEC") regulated by the Commission and authorized to provide local exchange telecommunications and intraLATA toll telecommunications in the State of Florida.
- 2. NeuStar is an independent non-governmental entity, which is responsible for administering and managing the numbering resources in pooling areas. See 47 C.F.R. § 52.20(d).

### **JURISDICTION**

3. The Commission has jurisdiction of this matter pursuant to Industry Numbering Committees (INC) Number Pooling Guidelines Sections 3.7 and 12(c). This

provision provides that a carrier may challenge NeuStar's decision to deny numbering resources to the appropriate regulatory authority.

### BACKGROUND AND REQUEST FOR RELIEF

- 4. On March 31, 2000, the FCC issued Order No. 00-104 ("FCC 00-104" or the "Order") in the Numbering Resource Optimization docket (Docket No. 99-200). The goal of FCC 00-104 was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of telephone numbers and to avoid further exhaustion of telephone numbers under the NANP.
- 5. Among other things, FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring rate center based utilization rates to be reported to North American Numbering Plan Administrator ("NANPA"). FCC Order at § 105. The FCC further required that, to qualify for access to new numbering resources, applicants must establish that existing numbering inventory within the applicant's rate center will be exhausted within six months of the application. Prior to the ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within a specific months-to-exhaust ("MTE") of the code application in order for a code to be assigned or for the carrier to prove that it was unable to meet a specific customer's request with its current inventory of numbers. The FCC stated that the shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order at ¶ 105.

- 6. On December 29, 2000, the FCC also released FCC 00-429, which reaffirmed FCC 00-104 and also required carriers to also meet a 60 percent initial utilization threshold. FCC 00-429 at ¶ 26. Based on these two FCC orders, carriers are required to meet a six MTE criteria as well as a utilization threshold on a rate center/exchange basis in order to be granted additional numbering resources. Id. at ¶ 29.
- 7. In FCC 00-104, the FCC directed the industry and the Pooling Administrator to comply with the INC Pooling Guidelines. FCC 11-104 ¶183. Pursuant to the INC Guidelines, in order to obtain thousand-block allocations, the carrier must demonstrate that its existing numbering resources for the rate center will exhaust within six (6) months and also have a utilization of 75 percent for the specific rate center. See INC Guidelines Section 4.3(d) and Appendix 3. These requirements are known as the six (6) months-to-exhaust ("MTE") and utilization threshold.
- 8. BellSouth has submitted several requests for additional numbering resources to North American Numbering Plan Administrator ("NANPA") and NeuStar for assignment of additional numbering resources to meet the demands of its customers in several Florida exchanges, including Cocoa Beach, Daytona Beach, DeLand, Ft. Lauderdale, Gainesville, Hollywood, Jacksonville, Jensen Beach, Keys, Miami, North Dade, Orlando, Palm Coast, Port St. Lucie, Sanford, Sebastian, St. Johns, Weekiwachee Springs, and West Palm Beach.
- BellSouth has completed these applications in accordance with INC guidelines and filled out the necessary Months-to-Exhaust and Utilization Certification Worksheets as required.

- 10. BellSouth has utilized mechanisms such as number pooling to manage its numbering resources in the most efficient manner. However, as the Commission is well aware, in some circumstances, BellSouth has been required to petition the Commission for relief.
- 11. On May 25, 2001, BellSouth petitioned the Commission to develop an expedited process to review NANPA's denial of a request for additional numbering resources to minimize the delay carrier's experience in attempting to challenge a denial by NANPA. As a result of the BellSouth's Petition and the Commission's efforts to make numbering resources available to carriers, the Commission issued Order No. PSC-01-1873-PCO-TL setting forth an expedited code denial process for non-pooling areas. On March 15, 2002, the Commission issued Order No. PSC-02-0352-PAA-TL adopting the same expedited code denial process for pooling areas.
- 12. The West Palm Beach exchange consists of five (5) central offices and six (6) switching entities that utilize numbering resources: Gardens (WPBHFLGRDS0), Greenacres (WPBHFLGADS0), Haverhill (WPBHFLHHDS0 and WPBHFLHHRS0), Lake Worth (WPBHFLLEDS0), Main Annex (WPBHFLANDS0), Riviera Beach (WPBHFLRB84E), and Royal Palm Beach (WPBHFLRPDS0).
- 13. On March 27, 2006, BellSouth requested additional numbering resources from NeuStar for the Haverhill (WPBHFLHHDS0) switch. <u>See</u> Attachment 1. Specifically, BellSouth requested one block in the format of NPA NX8 to meet the request of a specific customer for 500 consecutive telephone numbers.

- 14. At the time of the code request, the West Palm Beach exchange had a MTE of 15.83 and a utilization of 76.60%, while the MTE for the Haverhill (WPBHFLHHDS0) switch was 16.45.
- 15. On March 27, 2006, NeuStar's automated number request system denied BellSouth's request for additional numbering resources because BellSouth had not met the MTE based criteria, notwithstanding the fact that BellSouth is unable to provide the numbering resources requested by the specific customer. See Attachment 1. Pursuant to Commission Order No. PSC-01-1973-PCO-TL, attached to this Petition is the MTE and utilization rate for each switch in the West Palm Beach exchange and the customer contact information. See Attachment 2.
- 16. As discussed above, both the FCC Order and the INC guidelines provide that state regulatory authorities have the power and authority to review NeuStar's decision to deny a request for numbering resources. See INC Number Pooling Guidelines Sections 3.7 and 12(c).
- 17. Under earlier MTE procedures used by NANPA, waivers or exceptions were granted when customer hardships could be demonstrated or when the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NeuStar nor NANPA looks at the number of MTE and utilization for the entire rate center without exception. The current process is arbitrary and results in (1) decisions contrary to the public interest and welfare of consumers in the State of Florida; and (2) decisions that do not necessarily promote the efficient use of telephone numbers.

- 18. BellSouth requests that the Commission's reverse NeuStar's decision to withhold numbering resources from BellSouth on the following grounds:
- (a) NeuStar's denial of numbering resources to BellSouth interferes with BellSouth's ability to serve its customers within the State of Florida.
- (b) The MTE at the rate center level requirement is discriminatory against the incumbent LEC, since the ILEC is typically the only local service provider with multiple switches in a rate center. The ILEC deploys multiple switches in a rate center in order to meet customer demand for telephone service. The new FCC rules for obtaining numbering resources both penalizes and discriminates against the ILECs for deploying multiple switches. BellSouth believes that it is patently unfair to require that the ILEC only get six (6) MTE in all the switches it has deployed in a rate center, when the CLECs, which have recently entered the local service market, have to meet the MTE requirement in only the single switch that they have deployed to serve their customers in a single rate center or even multiple rate centers.
- (c) As a result of NeuStar's denial of BellSouth's request for additional numbering resources, BellSouth will be unable to provide telecommunications services to its customers as required under Florida law.

### WHEREFORE, BellSouth requests:

- The Commission review the decision of NeuStar to deny BellSouth's request for additional numbering resources for the West Palm Beach exchange; and
- The Commission direct NeuStar to provide the requested numbering resources for the West Palm Beach exchange as discussed above.

Respectfully submitted this 6th day of April, 2006.

BELLSOUTH TELECOMMUNICATIONS, INC.

James Meza V

Manuel A. Gurdian

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(305) 347-5558

E. Earl Edenfield, Jr.

675 West Peachtree Street, Suite #300

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	Part 1A	
Type of Application :	New	
1.1 Contact Information :		
	Note: If any of the conta	ect info is incorrect, edit your user profile.
Block Applicant :		
	BELLSOUTH SO BELL	
Headquarters Address:	3535 COLONADE PKWY	
City:	BIRMINGHAM	
State:	AL	
Zip:	35243	
Contact Name		
Contact Address		
City		State
Zipi		
Telephone		Fax
E-mail	Dellsouth.com	
Pooling Administrator :	•	
Contact Name	Mr Gary Zahn	
Contact Address	1800 Sutter St. Ste. 780	
City	Concord	State CA
Zip	94520	·
Telephone	(925) 363-8753	<sub>Fax</sub> (925) 363- 7688
E-mail	gary.zahn@neustar.biz	
1.2 General information		W 1000
LRN Needed * No		
NPA 561		LATA - 460
OCN ** 941	7-BELLSOUTH SO BELL	

Poo	ling Administration System		
@bridge.bellso	uth.com (SP)	Sign Out	
	Request Resources		
State	FLORIDA 🕹		
NPA	561		
Rate Center	WPALMBEACH		
OCN	9417-BELLSOUTH SO BELL		
Type of Application	Application for Individual Blocks		
Quantity of Blocks Requested	1 ;		
	Continue		
NOTE: If you are selecting a Raautomatically migrate thoccurs.	ate Center that is moving to a new NPA due to a sp e request to the new NPA once the mandatory diali	lit, PAS will ing date	

Parent Company OCN * 9417	
Number of Thousands- Blocks Requested	
Switch Identification (Switching Identity/POI) w pbhfhhds0	City or Wire WPALMBEACH
Rate Center WEST PALM BEACH	Rate Center Sub Zone
1.3 Dates	
Date of Application Monday, March 27, 2006	
Requested Block 27 Apr 2006	u d
Request Expedited & Control Treatment Yes No	
1.4 Type of Service Provider Requesting the Thousan	ds-Block
a) Type of Service   Incumbent Local Exchange Carrier (IL	EC)
b) Primary type of service Blocks to be used for *	
c) Thousands-Block(s) (NPA-NXX-X); assignment preference: Click here to see the available blocks in: the pool.  NOTE: The blocks available list	
shows blocks that are available at the time a request is submitted. These same blocks may not be available at the time the request is processed. Therefore, it is recommended that you provide additional block preferences in the event those blocks are not available.	
d) Thousands-Block(s) (NPA-NXX-X) that are undesirable for this assignment, if any	
e) If requesting a code for LRN purposes, indicate which block(s keeping (the remainder of the blocks will be given to the pool)	) you will be N/A



A CO Code application will also need to be submitted to the PA Detraing Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO
the Pool Administrator is available to assist in completing these forms.
Foot Notes:
The thousands-block applicant certifies veracity of this form by signing their name, and providing their title and date.
Section 1.5 Service Providers indicate the type of request. Initial requests are for first applications for thousands-blocks in a rate center, growth for additional thousands are provided in the fact.
Section 1.4 Service Providers should indicate their type, e.g., local exchange carrier, competitive local exchange carrier, interexchange carrier, CMRS. The also may indicate the primary type of business in which the numbering resource is to be used. Service Providers also may indicate their preference for a particular thousands-block, e.g., 321-9XXX.
Section 1.3 The date the Service Provider completes the application should be entered in this section, as well as the Effective Date of the requested thousands-block.
Section 1.2 Service Providers who need a thousands-block sesignment or for an Location Routing Number (LRN)are required to fill in this section. If needed for an LRN, a CO Code Application needs to also be submitted to the PA. The Service Provider should supply the Numbering Plan Area (NPA); the Lecal Access Transport Area (LATA), which is a three-digit number that can be found in the Telcordia. The Deventing Company. An OCN is a froe-digit number (OCN) assigned by Telcordia. Routing parent company. An OCN is a four-character aphranument assigned by Telcordia. Routing Administration (TRA). In addition, the number of thousands-blocks requested should be supplied. The Switch Identification as well as the city or wire center name, rate center, rate center sub zone, homing tandem and CLLI. The interest and the found in the footnotes.
Section 1.1 Contact information requires that Service Providers supply under "Block Applicant" the company name, company headquarters address, a contact within the company, an address. The Pooling Administrator section also requires the Service Provider to fill in the Pooling Administrator's name, address, phone, fax and e-mail.
Instructions for filling out each Section of the Part 1A form:
(Allanto)
I hereby certify that the above information requesting an NXX-X block is true and accurate to the best of my knowledge and that this application has been prepared in accordance with the Thousands-Block (NXX-X) Pooling Administration Guidelines (ATIS-0300066)
Disconnect block NVA
Change block NVA
Growth block for rate center 6 Yes
Initial block for rate center Pes
1.5 Type of Request

Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments should contact NECA (800 524-1020) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignments should direct questions regarding appropriate OCN usage to (TRA)

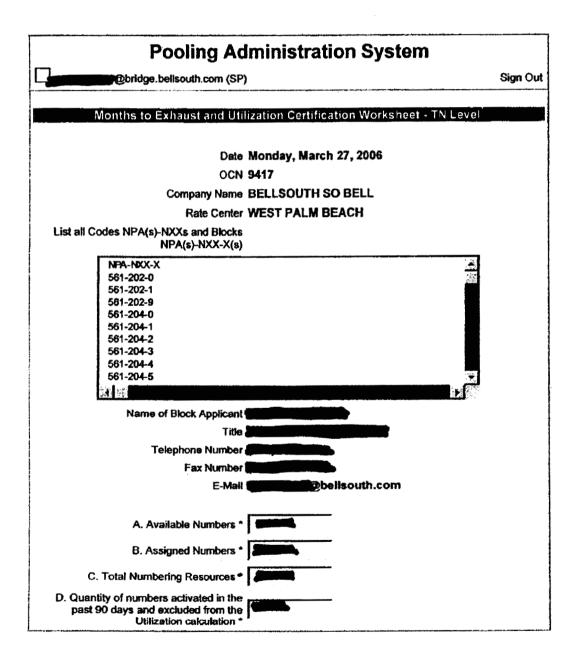
(732-699-6700).

This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the 11 character CLLI<sup>TM</sup> code of the switch /POI.

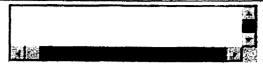
Rate Center name must be a tariffed Rate Center.

Acknowledgment and indication of disposition of this application will be provided to applicant within seven calendar days from the date of receipt of this application. An incomplete form may result in delays in processing this request.

Telcordia, LERG Routing Guide, and CLLI are trademarks of Telcordia Technologies, Inc.



List excluded C	ode(s) or Block(s)		Secret
<b>41</b>			
owth History - Previo	us 6 months <sup>2</sup> *		<b>一种</b>
Month 1		Month 2	
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Month 11		Month 12	
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ition			



<sup>1</sup>A copy of this worksheet is required to be submitted to the Pooling Administrator when

requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.

Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month. <sup>3</sup>Forecast of TNs needed in each following month, starting with the most recent month

as Month #1.

To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, ý 52.15 (g)(3)(iii)). 
<sup>5</sup>Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))





# Pooling Administration System Sign Out Months to Exhaust and Utilization Certification Worksheet - TN Level (Continued) You have requested more blocks than you will exhaust in six months. Select One Option and Submit Return to the Months To Exhaust Form Discard all the information provided for the request and start with a fresh Part 1A State Waiver Option

# West Palm Beach Utilization Summary Report

Exchange	Central Office	Wire Center CLLI	Number Blocks	Avg Growth Per Month	Available TNs	MTE	Utilzation
West Palm Beach	Gardens	WPBHFLGRDS0	137				
West Palm Beach	Greenacres	WPBHFLGADS0	177				
West Palm Beach	Haverhill	WPBHFLHHDS0	155				
West Palm Beach	Haverhill	WPBHFLHHRS0	10				
West Palm Beach	Lake Worth	WPBHFLLEDS0	85				
West Palm Beach	Main Annex	WPBHFLANDS0	189				
West Palm Beach	Rivieria Beach	WPBHFLRB84E	100				
West Palm Beach	Royal Palm Beach	WPBHFLRPDS0	118				

**Customer Contact Information**