Section 1 - Bureau of Records Complete

Docket No. 050694-SU Date Docketed: 09/29/2005 Title: Petition for declaratory statement regarding service

availability charges by K W Resort Utilities Corp.

Company: K W Resort Utilities Corp.

Official Filing Date: __ Expiration: Last Day to Suspend: _ Referred to: CCA CMP ECR (GCL) SGA ("()" indicates OPR) Х Section 2 - OPR Completes and returns to CCA in 10 workdays. Time Schedule WARNING: THIS SCHEDULE IS AN INTERNAL PLANNING DOCUMENT Program Module A12(a) IT IS TENTATIVE AND SUBJECT TO REVISION. FOR UPDATES CONTACT THE RECORDS SECTION: (850) 413-6770 **Staff Assignments** Due Dates 0 Current CASR revision level OPR Staff Previous Current 1. 2. 3. 4. 5. 6. 7. Staff Counsel 8. 9. 10. **OCRs** 11. 12. 13. 14. 15. 16. 17. 18. 19. 20. 21. 22. 23. 24. 25. 26. 27. 28. 29. Recommended assignments for hearing 30. and/or deciding this case: 31. 32. Full Commission ____ Commission Panel ___ 33. Staff 34. 35. Date filed with CCA: ___ 36. 37. Initials OPR 38. Staff Counsel __ 39. Section 3 - Chairman Completes Assignments are as follows: Hearing Officer(s) Prehearing Officer Commissioners Hrg Staff Commissioners ADM Fxam ALL ΒZ DS BD ED ΒZ DS BD

Where panels are assigned the senior Commissioner is Panel Chairman: the identical panel decides the case.

Where one Commissioner, a Hearing Examiner or a Staff Member is assigned the full Commission decides the case.

Approved: Date:

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Section 1 - Bureau of Records Completes

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Where one Commissioner, a Hearing Examiner or a Staff Member is assigned the full Commission decides the case.

* COMPLETED EVENTS

Approved:

Date:

COMMISSIONERS: BRAULIO L. BAEZ, CHAIRMAN J. TERRY DEASON RUDOLPH "RUDY" BRADLEY LISA POLAK EDGAR

STATE OF FLORIDA



DIVISION OF THE COMMISSION CLERK & ADMINISTRATIVE SERVICES
BLANCA S. BAYÓ
DIRECTOR
(850) 413-6770 (CLERK)
(850) 413-6330 (ADMIN)

Hublic Service Commission

September 30, 2005

Wayne L. Schiefelbein, Esquire Rose, Sundstrom & Bentley, LLP 2548 Blairstone Pines Drive Tallahassee, Florida 32301

Re: Docket No. 050694-SU

Dear Mr. Schiefelbein:

This will acknowledge receipt of a petition for declaratory statement regarding service availability charges by K W Resort Utilities Corp., which was filed in this office on September 29, 2005, and assigned the above-referenced docket number. Appropriate staff members will be advised.

Mediation may be available to resolve any dispute in this docket. If mediation is conducted, it does not affect a substantially interested person's right to an administrative hearing. For more information, contact the Office of General Counsel at (850) 413-6248 or FAX (850) 413-7180.

Bureau of Records

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STATE OF FLORIDA

COMMISSIONERS: LISA POLAK EDGAR, CHAIRMAN J. TERRY DEASON ISILIO ARRIAGA MATTHEW M. CARTER II KATRINA J. TEW



DIVISION OF THE COMMISSION CLERK & ADMINISTRATIVE SERVICES BLANCA S. BAYÓ DIRECTOR (850) 413-6770 (CLERK) (850) 413-6330 (ADMIN)

Hublic Service Commizzion

January 18, 2006

Jon Wheeler, Clerk First District Court of Appeals of Florida 301 South Martin Luther King Boulevard Tallahassee, Florida 32399

Petition for declaratory statement regarding service availability charges by Re: KW Resort Utilities Corp., (Docket No. 050694-SU)

Dear Mr. Wheeler:

Enclosed is a certified copy of a Notice of Appeal of Order No. PSC-05-1217-DS-SU, filed in this office on behalf of Roy's Trailer Park, Inc., filed January 12, 2006.

It is our understanding that the index of record is due to be served on the parties to this proceeding on or before March 3, 2006.

Sincerely,

Kay Flynn, Chief Bureau of Records

Kay High

KF/mhl Enclosure

cc:

Richard P. Lee, Esquire Susan E. Rice, Esquire David D. Eastman, Esquire Wayne L. Schiefelbein, Esquire David E. Smith, Esquire

ORIGINAL

BEFORE THE PUBLIC SERVICE COMMISSION

RECEIVED-FPSC

05 JAN 12 AMII: 08

Docket No. 050694-SU

CLERK

In Re: Petition for Declaratory Statement Regarding Service Availability Charges by KW Resort Utilities Corp.

NOTICE OF APPEAL

NOTICE IS GIVEN that, ROY'S TRAILER PARK, INC., Appellant, appeals to the District Court of Appeal for the First District, the order of the Public Service Commission dated December 14, 2005.

The nature of the order appealed is a final administrative order granting the Appellee's, KW Resort Utilities Corp.'s, petition for declaratory statement. A copy of the order is attached hereto as Exhibit "A".

Dated this 12th day of January, 2006.

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GCL	
OPC	
RCA	

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RICHARD P. I(EE FL Bar No.: 0308056 SUSAN E. RICE FL Bar No.: 550851 DAVID D. EASTMAN FL Bar No.: 454559

Lutz, Bobo, Telfair, Eastman, & Lee 2155 North Delta Boulevard, Suite 210-B

Tallahassee, Florida 32303 Telephone: 850-521-0890 Facsimile: 850-521-0891

RECEIVED & FILED

EPSC-BUREAU OF RECORDS

DOCUMENT NUMBER-DATE

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CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of this notice of appeal has been furnished via U.S. Mail to the counsel of record listed below this 12th day of January, 2006.

Richard P. Lee

Wayne L. Schiefelbein, Esq. Rose, Sundstrom & Bentley, LLP 2548 Blairstone Pines Drive Tallahassee, FL 32301 Attorney for Appellee, KW Resort Utilities Corp.

BEFORE THE PUBLIC SERVICE COMMISSION

In re: Petition for declaratory statement | DOCKET NO. 050694-SU regarding service availability charges by K W Resort Utilities Corp.

ORDER NO. PSC-05-1217-DS-SU ISSUED: December 14, 2005

The following Commissioners participated in the disposition of this matter:

BRAULIO L. BAEZ, Chairman J. TERRY DEASON RUDOLPH "RUDY" BRADLEY LISA POLAK EDGAR ISILIO ARRIAGA

ORDER GRANTING PETITION FOR DECLARATORY STATEMENT

BY THE COMMISSION:

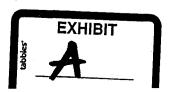
Background

On September 29, 2005, KW Resort Utilities Corp. (Utility or Petitioner) filed a Petition for Declaratory Statement. The Petition asked us to declare that the Utility's service availability charges for connection of its central wastewater service to Roy's Trailer Park (Development), a 103 unit mobile home park, had to be paid by the Development "up-front", rather than amortized over a period of at least 8 years. The Utility asserted in support of the Petition that its Commission-approved tariff did not provide for amortization of the payments and that statutes relied upon by the Development were inapplicable. The Development, on October 7, 2005, and Petitioner, on October 10, 2005, filed legal memoranda in support of their respective contentions.

Discussion

In the Memorandum of Law filed by the Development, various sections of Chapter 723, Florida Statutes, are set out to illustrate the legislative mechanism by which mobile home owners are protected from the imposition of certain unanticipated government-initiated charges which are also charges that can be passed through to mobile home owners. See, Section 723.003(10). The main statutory provision presented in the Development's argument to delineate that protective mechanism is Section 723.046, which states as follows:

723.046 Capital costs of utility improvements - In the event that the costs for capital improvements for a water or sewer system are to be charged to or to be passed through to the mobile home owners or if such expenses shall be required of mobile home owners in a mobile home park owned all or in part by the residents, any such charge exceeding \$200 per mobile home owner may, at the option of the mobile home owner, be paid in full within 60 days from the notification of the assessment, or amortized with interest over the same duration



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and at the same rate as allowed for a single-family home under the local government ordinance. If no amortization is provided for a single house, then the period of amortization by the municipality, county, or special district shall be not less than 8 years. The amortization requirement established herein shall be binding upon any municipality, county, or special district serving the mobile home park. [e.s.]

In view of the above, the further conclusions of the Development on page 7 of its Memorandum are reasonable and supported. As there stated,

Section 723.046 limits the timing of the obligations of both home owners and park owners to pay the costs of utility improvements required by governmental action. The "amortization requirement" of section 723.046 which is binding upon local governments and special districts serving the mobile home park, requires local governments to allow payment to be made over a period of not less than eight years. The obvious intent of this provision is that home owners should be allowed to pay their share of capital costs for utility improvements over the same amount of time the park owner is allowed to make payment. The statute provides that the amortization requirement set forth therein is binding upon any local government serving the mobile home park. [e.s.]

The argument presented by the Development, however, begs the question as to whether the Legislature extended this protective mechanism to mobile home owners served by private utilities regulated by us. As noted by the Utility on p. 2 of its Memorandum,

Petitioner is an investor-owned wastewater utility, subject to the regulatory jurisdiction of the Commission. It is not a municipality, county or special district, and is therefore, not subject to Section 723.046(1), Florida Statutes.

The Development's failure to present any convincing authority demonstrating that the Legislature extended the protective scheme in Section 723.046(1) to mobile home owners served by private utilities appears to be dispositive in favor of the Utility's position in this case. The Development's attempt to rely on Section 723.004(2), preempting <u>local government</u> activity in this area to the state, does not demonstrate any effect on our exclusive authority as a state agency to regulate private water and wastewater utilities pursuant to Chapter 367 generally and Section 367.011 specifically.

It is unconvincing as well for the Development to argue, as it does at page 1 of its Memorandum, that

the instant matter has nothing to do with whether Petitioner will receive payment of such [Commission-approved, tariffed service availability] charges or of the

While the need for the Development to connect to KW Resort's central wastewater utility may be "government-initiated", the service availability charge at issue is not. It is a privately initiated charge consistent with the Utility's Commission-approved tariff.

amount of such charges This case addresses only the issue of the time period over which such charges may be collected from a mobile home park owner by the utility. [e.s.]

Section 367.011(2) grants us

exclusive jurisdiction over each utility with respect to its authority, service and rates.

The Development's attempt to distinguish jurisdiction over the amount of the service availability charge from the time period in which the charge must be paid has no support in the statute and misreads our jurisdictional grant from the Legislature. Where, as here, we have approved a certain charge as necessary for the Utility to provide service, a unilateral decision by the purchaser of the service to invoke the Utility's obligation to provide the service and, notwithstanding that, to keep the Utility waiting eight years to receive the approved charge for connecting the service, would nullify the exercise of our jurisdiction over the Utility's authority, service and rates. Clearly, that exercise of jurisdiction in approving the tariff at issue authorized the Utility to provide the service and collect the charge. Since Section 723.046(1) has not been extended to service other than that provided by local governments, the Development can no more delay payment of the authorized connection charge over time than the utility can delay the provision of adequate service over time. See, Section 367.111(2).

The Development's references to No. PSC-94-0171-WS and <u>United Telephone Company v. Public Service Commission</u>, 496 So. 2d 116 (Fla. 1986), do not alter the analysis. As to Order No. PSC-94-0171-WS, the fact that the Circuit court could adjudicate a contract dispute involving a utility owner's representations to home owners in its development prospectus does not change the fact, referred to in that Order, of our "exclusive jurisdiction over utilities with regard to their service, authority, and rates pursuant to Section 367.011, Florida Statutes." In this case, the Utility is not claimed to have represented to the Development or pass-through purchasers that they could amortize the service availability charge. Indeed, it is undisputed that the tariff at issue does not provide for amortization. There is, thus, no "contract dispute" at issue, only a lack of any demonstration that Section 723.046(1) extends to private utilities.

As to the <u>United Telephone</u> case, we were found therein to lack the authority to modify a contractual business arrangement entered into by telephone companies between themselves. There is not, in this case, any contractual business arrangement between utilities we have sought to modify. <u>United Telephone</u> is, therefore, inapposite to the facts of this case.

The limitation on our jurisdiction which is relevant is the lack of jurisdiction and lack of any attempt to exercise jurisdiction by us over the interaction between the Development and its homeowners. That is the subject matter of Chapter 723 and further evidence that Section

² In effect, though the Development or its pass-through purchasers may have invoked the Utility's obligation to provide service in order to comply with government requirements, they are not being provided that service by municipal, county or special district utilities so as to qualify for Section 723.046(1) amortization.

723.046(1) is not correctly read to require the Utility to amortize its service availability charges to its customer, the Development.

To summarize, the Petition should be granted because the Utility's customer, Roy's Trailer Park, Inc., has cited no authority allowing it to demand a differently provisioned charge, an amortized charge, than the unamortized charge approved in the tariff by us. In contrast, neither the granting of the Petition nor the analysis herein in any way forecloses the Roy's Trailer Park Development from amortizing the charge when it passes the charge through to its home owners. That is a matter for decision between the Development and its homeowners which is neither required nor foreclosed by any of the cited authority, or by the exercise of our jurisdiction.

In view of the above it is

ORDERED by the Florida Public Service Commission that the Petition for Declaratory Statement of KW Resort Utilities Corp. is granted. It is further

ORDERED that this docket is closed.

By ORDER of the Florida Public Service Commission this 14th day of December, 2005.

BLANCA S. BAYÓ, Director Division of the Commission Clerk and Administrative Services

(SEAL)

RCB

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Any party adversely affected by the Commission's final action in this matter may request:

1) reconsideration of the decision by filing a motion for reconsideration with the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, within fifteen (15) days of the issuance of this order in the form prescribed by Rule 25-22.060, Florida Administrative Code; or 2) judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or the First District Court of Appeal in the case of a water and/or wastewater utility by filing a notice of appeal with the Director, Division of the Commission Clerk and Administrative Services and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days after the issuance of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.

State of Florida



Aublic Service Commission

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD
TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-UCMRK

DATE:

January 19, 2006

TO:

Kay B. Flynn, Chief of Records, Division of the Commission Clerk &

Administrative Services

Hong Wang, Management Review Specialist, Division of the Commission Clerk &

Administrative Services

Cecelia R. Diskerud, Deputy Clerk, Office of the General Counsel

FROM:

Wanda L. Terrell, Administrative Assistant, Office of the General Counsel

David E. Smith, Attorney Supervisor, Office of the General Counsel

RE:

Roy's Trailer Park, Inc. v. Florida Public Service Commission, Docket No. 050694-

SU, First District Court of Appeal

Please note that Richard Bellak is handling the above appeal. The Notice of Administrative Appeal was filed on January 12, 2006. The schedule is as follows:

_		

Date

Item

From day of filing:

02/17/06

Draft of Index of Record from CCA to

Appeals Attorney.

03/03/06

Index of Record served on Parties.

03/13/06

Copy of Record to Appeals.

03/23/06

Appellant's Initial Brief Due.

04/07/06

Draft Commission Answer Brief Due.

04/12/06

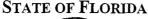
Commission's Answer Brief Due.

05/02/06

Appellant's Reply Brief Due.

DES:wlt

COMMISSIONERS: LISA POLAK EDGAR, CHAIRMAN J. TERRY DEASON ISILIO ARRIAGA MATTHEW M. CARTER II KATRINA J. TEW





DIVISION OF THE COMMISSION CLERK & ADMINISTRATIVE SERVICES
BLANCA S. BAYÓ
DIRECTOR
(850) 413-6770 (CLERK)
(850) 413-6330 (ADMIN)

Hublic Service Commission

February 22, 2006

Richard P. Lee, Esquire Susan E. Rice, Esquire David D. Eastman, Esquire Lutz, Bobo, Telfair, Eastman, & Lee 2155 Delta Boulevard, Suite 210-B Tallahassee, Florida 32303

Re: Roy's Trailer Park, Inc. vs. KW Resort Utilities Corp.

1st District Court Case No. 1D06-178 (Docket No. 050694-SU)

Dear Mr. Lee:

Enclosed is the index to the above-referenced docket on appeal. Please look the index over and let me know if you have any questions concerning the contents of the record.

The record will be filed with the Court on or before May 2, 2006.

Sincerely,

Kay Flynn, Chief Bureau of Records

KF:mhl

cc: Wayne L. Schiefelbein, Esquire David E. Smith, Esquire Richard Bellak, Esquire

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Roy's Trailer Park, Inc.

vs.

KW Resort Utilities Corp. FPSC Docket No. 050694-SU 1st District Court Case No. 1D06-178

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Order PSC-05-1217-DS-SU granting petition for declaratory statement, issued December 14, 2005
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COMMISSIONERS: LISA POLAK EDGAR, CHAIRMAN J. TERRY DEASON ISILIO ARRIAGA MATTHEW M. CARTER II KATRINA J. TEW

STATE OF FLORIDA



DIVISION OF THE COMMISSION CLERK & ADMINISTRATIVE SERVICES
BLANCA S. BAYÓ
DIRECTOR
(850) 413-6770 (CLERK)
(850) 413-6330 (ADMIN)

Hublic Service Commission

April 28, 2006

Jon Wheeler, Clerk First District Court of Appeals of Florida 301 South Martin Luther King Boulevard Tallahassee, Florida 32399

Re: Roy's Trailer Park, Inc. vs. KW Resort Utilities Corp., Case No. 1D06-178 (Docket No. 050694-SU)

Dear Mr. Wheeler:

The record in the above-referenced case, consisting of one binder, is forwarded for filing in the Court. A copy of the index is enclosed for your use. Please initial and date the copy of this letter to indicate receipt.

Do not hesitate to call me at 850-413-6744 if you have any questions about the contents of this record.

Sincerely,

Kay Flynn, Chief Bureau of Records

KF/mhl Enclosure

cc: parties of record

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Roy's Trailer Park, Inc.

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Commissioners: Lisa Polak Edgar, Chairman J. Terry Deason Isilio Arriaga Matthew M. Carter II Katrina J. Tew

STATE OF FLORIDA



DIVISION OF THE COMMISSION CLERK & ADMINISTRATIVE SERVICES
BLANCA S. BAYÓ
DIRECTOR
(850) 413-6770 (CLERK)
(850) 413-6330 (ADMIN)

Hublic Service Commission

April 28, 2006

Richard P. Lee, Esquire
Susan E. Rice, Esquire
David Eastman, Esquire
Lutz, Bobo, Telfair, Eastman, & Lee
2155 North Delta Boulevard, Suite 210-B
Tallahassee, Florida 32303

Re: 1st District Court Case No. 1D06-178 – Roy's Trailer Park, Inc. vs. KW ResortUtilities Corp. (Docket No. 050694-SU)

Dear Mr. Lee:

I have enclosed an invoice reflecting charges for preparation of the above-referenced record. Please forward a check in the amount indicated, made payable to the Florida Public Service Commission, at your earliest convenience.

Do not hesitate to call if you have any questions concerning this matter.

Sincerely,

Kay Flynn, Chief

Bureau of Records

KF:mhl Enclosure

FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0850

Date Paid .

Date: April 28, 2006

To: Richard P. Lee, Esquire

10255

This number must appear on

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1	Certificate of Director		-	\$4.00
SC/CCA 008-C Rev. 10/0	1		TOTAL	A7 55

COMMISSIONERS: LISA POLAK EDGAR, CHAIRMAN J. TERRY DEASON ISILIO ARRIAGA MATTHEW M. CARTER II KATRINA J. TEW

STATE OF FLORIDA



DIVISION OF THE COMMISSION CLERK & ADMINISTRATIVE SERVICES
BLANCA S. BAYÓ
DIRECTOR
(850) 413-6770 (CLERK)
(850) 413-6330 (ADMIN)

Hublic Service Commission

April 28, 2006

RECEIVED

Jon Wheeler, Clerk First District Court of Appeals of Florida 301 South Martin Luther King Boulevard Tallahassee, Florida 32399 APR 28 2005

JON S. WHEELER
Clerk District Court Of Appeal
1st District

Re: Roy's Trailer Park, Inc. vs. KW Resort Utilities Corp., Case No. 1D06-178 (Docket No. 050694-SU)

Dear Mr. Wheeler:

The record in the above-referenced case, consisting of one binder, is forwarded for filing in the Court. A copy of the index is enclosed for your use. Please initial and date the copy of this letter to indicate receipt.

Do not hesitate to call me at 850-413-6744 if you have any questions about the contents of this record.

Sincerely,

Kay Flynn, Chief Bureau of Records

KF/mhl Enclosure

cc: parties of record

RECEIVED //CGMG Cy DATE 4/28/06