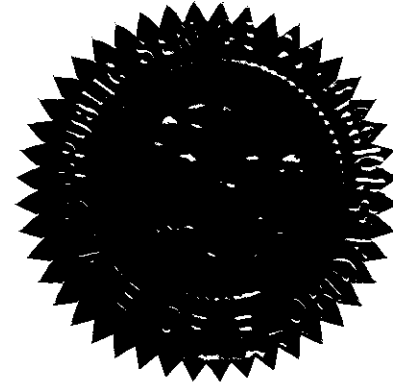


BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 080001-EI

In the Matter of
FUEL AND PURCHASED POWER
COST RECOVERY CLAUSE WITH
GENERATING PERFORMANCE INCENTIVE
FACTOR.



VOLUME 3

Pages 280 through 437

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PROCEEDINGS: HEARING

BEFORE: CHAIRMAN MATTHEW M. CARTER, II
COMMISSIONER LISA POLAK EDGAR
COMMISSIONER KATRINA J. McMURRIAN
COMMISSIONER NANCY ARGENZIANO
COMMISSIONER NATHAN A. SKOP

DATE: Tuesday, November 4, 2008

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: LINDA BOLES, CRR, RPR
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APPEARANCES: (As heretofore noted.)

DOCUMENT NUMBER-DATE

FLORIDA PUBLIC SERVICE COMMISSION

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FPSC-COMMISSION CLERK

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P R O C E E D I N G S

* * * * *

(Transcript continues in sequence from Volume 2.)

CHAIRMAN CARTER: All right. With that, we are now on TECO. Thank you, sir. Good afternoon.

MR. BEASLEY: Good afternoon. How are you, sir?

Mr. Chairman, Tampa Electric has two witnesses, Ms. Wehle and Mr. Smith, who address issues that were on the list of stipulated issues that you approved earlier today. And unless there are any questions that you may have of them, I would suggest that their testimony be inserted into the record and their exhibits be admitted.

CHAIRMAN CARTER: Does staff have any questions of those witnesses?

MS. BENNETT: No questions of these witnesses.

CHAIRMAN CARTER: Commissioners? Okay. Then the prefiled testimony of the witnesses will be entered into the record as though read. Now the exhibits.

MR. BEASLEY: Yes, sir. They are.

CHAIRMAN CARTER: It would be 44 -- wait a minute. You tell me what the numbers are.

MR. BEASLEY: They are 49 and 50.

CHAIRMAN CARTER: 49 and 50?

MR. BEASLEY: Yes, sir.

CHAIRMAN CARTER: Any objections? Without objection,

1 show it done.

2 (Exhibits 49 and 50 admitted into the record.)

3 Oh, Mr. McWhirter.

4 MR. McWHIRTER: Mr. Chairman, Mr. -- I have questions
5 for Mr. Aldazabal.

6 CHAIRMAN CARTER: Okay.

7 MR. McWHIRTER: And one of the questions may, he may
8 want to refer to Mr. Smith.

9 CHAIRMAN CARTER: Hang on a second. Hang on a
10 second.

11 MR. McWHIRTER: And so if you don't excuse Mr. Smith,
12 that would be okay, but I may not have to ask him any
13 questions.

14 CHAIRMAN CARTER: Let's just deal with Ms. Wehle,
15 Wehle.

16 MR. BEASLEY: Wehle.

17 CHAIRMAN CARTER: Wehle. See, I was in the same
18 neighborhood. Was it the same country? Let's deal with
19 Ms. Wehle first then. And that would be on Exhibits 49 and 50.
20 Any questions, any concerns from any of the parties on
21 Ms. Wehle?

22 MR. BURGESS: No.

23 CHAIRMAN CARTER: Without objection, show it done.
24 Also this witness may be excused. Any objections of any of the
25 parties? Okay. Thank you.

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **JOANN T. WEHLE**

5

6 **Q.** Please state your name, address, occupation and
7 employer.

8

9 **A.** My name is Joann T. Wehle. My business address is 702
10 N. Franklin Street, Tampa, Florida 33602. I am employed
11 by Tampa Electric Company ("Tampa Electric" or
12 "company") as Director of the Wholesale Marketing and
13 Fuels Department.

14

15 **Q.** Please provide a brief outline of your educational
16 background and business experience.

17

18 **A.** I received a Bachelor's of Business Administration
19 Degree in Accounting in 1985 from St. Mary's College,
20 South Bend, Indiana. I am a CPA in the State of Florida
21 and worked in several accounting positions prior to
22 joining Tampa Electric. I began my career with Tampa
23 Electric in 1990 as an auditor in the Audit Services
24 Department. I became Senior Contracts Administrator,
25 Fuels in 1995. In 1999, I was promoted to Director,

1 Audit Services and subsequently rejoined the Fuels
2 Department as Director in April 2001. I became
3 Director, Wholesale Marketing and Fuels in August 2002.
4 I am responsible for managing Tampa Electric's wholesale
5 energy marketing and fuel-related activities.

6

7 **Q.** Please state the purpose of your testimony.

8

9 **A.** The purpose of my testimony is to present, for the
10 Florida Public Service Commission's ("FPSC" or
11 "Commission") review, information regarding the 2007
12 results of Tampa Electric's risk management activities,
13 as required by the terms of the stipulation entered into
14 by the parties to Docket No. 011605-EI and approved by
15 the Commission in Order No. PSC-02-1484-FOF-EI.

16

17 **Q.** What is the source of the data you present in your
18 testimony in this proceeding?

19

20 **A.** Unless otherwise indicated, the source of the data is
21 the books and records of Tampa Electric. The books and
22 records are kept in the regular course of business in
23 accordance with generally accepted accounting principles
24 and practices, and provisions of the Uniform System of
25 Accounts as prescribed by this Commission.

1 Q. What were the results of Tampa Electric's risk
2 management activities in 2007?

3
4 A. As outlined in Tampa Electric's annual Risk Management
5 Plan, most recently filed on September 4, 2007 in Docket
6 No. 070001-EI, the company follows a non-speculative
7 risk management strategy to reduce fuel price volatility
8 while maintaining a reliable supply of fuel. In an
9 effort to limit exposure to market price fluctuations of
10 natural gas, Tampa Electric established a hedging
11 program. Over time, the program has been enhanced as
12 Tampa Electric's gas needs have evolved and grown. All
13 enhancements have been reviewed and approved by the
14 company's Risk Authorization Committee.

15
16 On April 3, 2008, Tampa Electric filed its annual risk
17 management report, which describes the outcomes of its
18 2007 risk management activities. The report indicates
19 that Tampa Electric's 2007 hedging activities resulted
20 in a net loss of \$60 million. Tampa Electric followed
21 the plan objective of reducing price volatility while
22 maintaining a reliable fuel supply. For 2007, natural
23 gas monthly market prices settled below the forward
24 prices that existed at the time of the hedge
25 transaction. The decrease in value of the hedge was a

1 reflection of the balance of supply and demand as a
2 result of uninterrupted gas production during the
3 summers of 2006 and 2007 as well as the mild winter of
4 2006/2007.

5
6 **Q.** Did Tampa Electric enhance its physical hedging
7 activities for natural gas?

8
9 **A.** Yes, Tampa Electric continues to enhance its physical
10 gas supply reliability. During 2007, Tampa Electric
11 contracted for access to natural gas supplies via the
12 Southeast Supply Header and Gulf South. This will move
13 about 65,000 MMBtu per day of gas supply inland, away
14 from the Gulf Coast providing increased supply
15 reliability during Gulf storms. While contracted in
16 2007, the access becomes effective in the summer of
17 2008.

18
19 **Q.** Does Tampa Electric use a hedging information system?

20
21 **A.** Yes, Tampa Electric continues to use Sungard's Nucleus
22 Risk Management System ("Nucleus"). Nucleus supports
23 sound hedging practices with its contract management,
24 separation of duties, credit tracking, transaction
25 limits, deal confirmation, and business report

REDACTED

1 generation functions. The Nucleus system records all
2 financial natural gas hedging transactions, and the
3 system calculates risk management reports. Nucleus is
4 also used for contract, credit management and risk
5 exposure analysis.

6

7 Q. What were the results of the company's incremental
8 hedging activities in 2007?

9

10 A. Tampa Electric's incremental natural gas hedging
11 activities protected customers from price volatility for
12 [REDACTED] of the natural gas used in the company's
13 generating stations. The net result of natural gas
14 hedging activity in 2007 was a loss of \$60 million, when
15 the instrument prices were compared to market prices on
16 settled positions.

17

18 Q. Did the company use financial hedges for other
19 commodities in 2007?

20

21 A. No, Tampa Electric did not use financial hedges for
22 other commodities primarily because of its fuel mix.

23

24 Tampa Electric's generation is comprised mostly of coal
25 and natural gas. Though the price of coal has

1 increased, it is relatively stable compared to the
2 prices of oil and natural gas. In addition, financial
3 hedging instruments for the primary coal Tampa Electric
4 burns, high sulfur Illinois Basin coal, do not exist.

5

6 Tampa Electric consumes a small amount of oil. However,
7 its low and erratic usage pattern makes price hedging of
8 oil consumption impractical; therefore, the company did
9 not use financial hedges for oil.

10

11 The company did not use financial hedges for wholesale
12 energy transactions because a liquid, published market
13 does not exist in Florida.

14

15 **Q.** Did Tampa Electric use physical hedges for other
16 commodities?

17

18 **A.** Yes, Tampa Electric used physical hedges in managing its
19 coal supply reliability. The company enters into a
20 portfolio of differing term contracts with various
21 suppliers to obtain the types of coal used on its
22 system. In previous years, Tampa Electric has been able
23 to take advantage of contractual volume flexibility to
24 seek out favorable spot market pricing. Those
25 agreements have expired, and volume flexibility was not

1 available for the replacement contracts.

2

3 Tampa Electric fills its oil tanks prior to entering
4 hurricane season to reduce exposure to supply or price
5 issues that may arise during hurricane season.

6

7 **Q.** What is the basis for your request to recover the
8 commodity and transaction costs described above?

9

10 **A.** Commission Order No. PSC-02-1484-FOF-EI, in Docket No.
11 011605-EI states:

12 "Each investor-owned electric utility shall be
13 authorized to charge/credit to the fuel and
14 purchased power cost recovery clause its non-
15 speculative, prudently-incurred commodity costs and
16 gains and losses associated with financial and/or
17 physical hedging transactions for natural gas,
18 residual oil, and purchased power contracts tied to
19 the price of natural gas."

20

21 Therefore, Tampa Electric's request for recovery is in
22 accordance with the aforementioned order.

23

24 **Q.** Does this conclude your testimony?

25

1 A. Yes, it does.

2

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **JOANN T. WEHLE**5
6 **Q.** Please state your name, address, occupation and employer.7
8 **A.** My name is Joann T. Wehle. My business address is 702 N.
9 Franklin Street, Tampa, Florida 33602. I am employed by
10 Tampa Electric Company ("Tampa Electric" or "company") as
11 Director, Wholesale Marketing & Fuels.12
13 **Q.** Please provide a brief outline of your educational background
14 and business experience.15
16 **A.** I received a Bachelor of Business Administration Degree in
17 Accounting in 1985 from St. Mary's College in Notre Dame,
18 Indiana. I am a CPA in the State of Florida and worked in
19 several accounting positions prior to joining Tampa Electric.
20 I began my career with Tampa Electric in 1990 as an auditor
21 in the Audit Services Department. I became Senior Contracts
22 Administrator, Fuels in 1995. In 1999, I was promoted to
23 Director, Audit Services and subsequently rejoined the Fuels
24 Department as Director in April 2001. I became Director,
25 Wholesale Marketing and Fuels in August 2002. I am

1 responsible for managing Tampa Electric's wholesale energy
2 marketing and fuel-related activities.

3
4 **Q.** Please state the purpose of your testimony.

5
6 **A.** The purpose of my testimony is to discuss Tampa Electric's
7 fuel mix, fuel price forecasts, potential impacts to fuel
8 prices, and the company's fuel procurement strategies. I
9 will address steps Tampa Electric takes to manage fuel supply
10 reliability and price volatility and describe projected
11 hedging activities. I sponsor Tampa Electric's 2008 risk
12 management plan submitted concurrently in this docket. I
13 also present the calculation of waterborne transportation
14 costs submitted for recovery. Finally, I describe the solid
15 fuel transportation plan that will replace the contract that
16 expires at the end of this year.

17
18 **Q.** Have you previously testified before this Commission?

19
20 **A.** Yes. I have testified or filed testimony before this
21 Commission in several dockets, including Docket No. 011605-EI
22 and 031033-EI as well as the annual fuel and purchased cost
23 recovery dockets from 2001 through 2007. I recently filed
24 testimony in Docket No. 080317-EI regarding Tampa Electric's
25 request for an increase in base rates and service charges. My

1 testimony in these dockets described the appropriateness and
2 prudence of Tampa Electric's fuel procurement activities,
3 fuel supply risk management, fuel price volatility hedging
4 activities, and fuel transportation costs.

5
6 Q. Have you prepared an exhibit in support of your testimony?

7
8 A. Yes. Exhibit No. ____ (JTW-2) describes the calculation of
9 the 2007 waterborne transportation costs disallowance.

10
11 **2009 Fuel Mix and Procurement Strategies**

12 Q. What fuels will Tampa Electric's generating stations use in
13 2009?

14
15 A. In 2009, Tampa Electric expects its fuel mix to be comparable
16 to 2008. In 2009, natural gas-fired and coal-fired
17 generation is expected to be 43 percent and 57 percent of
18 total generation, respectively. Generation from No. 2 oil
19 and No. 6 oil is less than one percent of the total expected
20 generation.

21
22 Q. How does Tampa Electric's natural gas procurement and
23 transportation strategy achieve competitive natural gas
24 purchase prices for long- and short-term deliveries?

1 A. Tampa Electric uses a portfolio approach to natural gas
2 procurement. The company's portfolio consists of a blend of
3 pre-arranged base load, intermediate and swing supply
4 complemented with daily spot purchases. The contracts have
5 various time lengths to help secure needed supply at
6 competitive prices and maintain the ability to take advantage
7 of favorable natural gas price movements. Tampa Electric
8 purchases its physical natural gas supply from many approved
9 counterparties, enhancing liquidity and diversification of
10 its natural gas supply portfolio. The natural gas prices are
11 based on monthly and daily price indices, further increasing
12 portfolio pricing diversification.

13
14 Tampa Electric has improved the reliability of the physical
15 delivery of natural gas to its power plants by diversifying
16 its pipeline transportation assets, including receipt points,
17 and utilizing pipeline and storage tools to enhance access to
18 natural gas supply during hurricanes or other events that
19 constrain supply. On a daily basis, Tampa Electric strives
20 to obtain reliable supplies of natural gas at favorable
21 prices in order to minimize costs to its customers.
22 Additionally, Tampa Electric's risk management activities
23 improve the company's natural gas procurement activities by
24 reducing natural gas price volatility.

25

1 Q. Please describe Tampa Electric's diversified natural gas
2 transportation arrangements.

3
4 A. Tampa Electric historically has received its natural gas at
5 its plants via the Florida Gas Transmission ("FGT") pipeline.
6 The company enhanced its natural gas transportation
7 reliability through the acquisition of pipeline capacity on
8 Gulfstream Natural Gas System, LLC ("Gulfstream") and the
9 Bayside Lateral. The Bayside Lateral is a 28-mile pipeline
10 that directly connects Bayside Station to Gulfstream in
11 Manatee County. Tampa Electric began receiving natural gas
12 on the Bayside Lateral in June 2008. The ability to deliver
13 natural gas directly from two pipelines enhances the fuel
14 delivery reliability of the largest natural gas unit on Tampa
15 Electric's system.

16
17 Q. What actions does Tampa Electric take to enhance the
18 reliability of its natural gas supply?

19
20 A. Tampa Electric has maintained natural gas storage capacity
21 with Bay Gas Storage near Mobile, Alabama since 2005.
22 Currently the company reserves 850,000 mmBtu of storage
23 capacity, which enhances access to natural gas in the case of
24 severe weather or other events that disrupt supply. Tampa
25 Electric's storage capacity at Bay Gas Storage increases to

1 1,250,000 mmBtu when the fourth cavern is completed in 2010.

2

3 In addition to storage, Tampa Electric maintains diversified

4 natural gas supply receipt points in FGT Zones 1, 2 and 3.

5 Diverse receipt points reduce the company's vulnerability to

6 hurricane impacts in FGT Zone 3 and provide access to lower

7 priced gas supply. Recently, Tampa Electric participated in

8 the Southeast Supply Header ("SESH") project. SESH connects

9 the receipt points of FGT and other Mobile Bay area pipelines

10 with natural gas supply in the mid-continent. Mid-continent

11 natural gas production has grown and continues to increase

12 through non-conventional shale gas and the Rockies Express.

13 Thus, SESH gives Tampa Electric access to secure on-shore gas

14 supply for a small portion of its portfolio. This is

15 beneficial because mid-continent gas supply is typically

16 priced lower than gas supply around Mobile Bay.

17

18 **Q.** What is Tampa Electric's coal procurement strategy?

19

20 **A.** Tampa Electric's two coal-fired plants are Big Bend Station

21 and Polk Station. Big Bend Station is a fully scrubbed plant

22 whose design fuel is high-sulfur Illinois Basin coal. Polk

23 Station is an integrated gasification combined cycle plant

24 currently burning a mix of petroleum coke and low sulfur

25 coal. The plants have varying operational and environmental

1 restrictions and require fuel with custom quality
2 characteristics such as ash, fusion temperature and sulfur,
3 heat and chlorine content. Since coal is not a homogenous
4 product, fuel selection is based on these unique
5 characteristics, along with price, availability, and
6 creditworthiness of the supplier.

7
8 Tampa Electric maintains a portfolio of bilateral, long-,
9 intermediate-, and short-term contracts for coal supply.
10 Tampa Electric monitors the market to obtain the most
11 favorable prices from sources that meet the needs of the
12 generating stations. The use of daily and weekly
13 publications, independent research analyses from industry
14 experts, discussions with suppliers, and coal solicitations
15 aid the company in monitoring the coal market and shaping the
16 company's coal procurement strategy to reflect current market
17 conditions. This allows for stable supply sources while
18 providing flexibility to take advantage of favorable spot
19 market opportunities. The company's efforts to obtain the
20 most favorable coal prices directly benefit its customers.

21
22 Q. Has Tampa Electric entered into coal and natural gas supply
23 transactions for 2009 delivery?

24
25 A. Yes, Tampa Electric has contracted for a significant portion

1 of its expected coal needs through bilateral agreements with
2 coal suppliers to mitigate price volatility and ensure
3 reliability of supply. Over three quarters of the company's
4 expected 2009 coal requirements are already under contract.
5 Tampa Electric is also in the process of soliciting suppliers
6 for about one-half of the company's expected natural gas
7 needs for the winter of 2008 and through 2009.

8
9 **Q.** Has Tampa Electric reasonably managed its fuel procurement
10 practices for the benefit of its retail customers?

11
12 **A.** Yes. Tampa Electric diligently manages its mix of long-,
13 intermediate-, and short-term purchases of fuel in a manner
14 designed to reduce overall fuel costs while maintaining
15 electric service reliability. The company's fuel activities
16 and transactions are reviewed and audited on a recurring
17 basis by the Commission. In addition, the company monitors
18 its rights under contracts with fuel suppliers to detect and
19 prevent any breach of those rights. Tampa Electric
20 continually strives to improve its knowledge of fuel markets
21 and to take advantage of opportunities to minimize the costs
22 of fuel.

23
24 **Projected 2009 Fuel Prices**

25 **Q.** How does Tampa Electric project fuel prices?

1 **A.** Tampa Electric reviews fuel price forecasts from sources
2 widely used in the industry, including PIRA Energy Group
3 ("PIRA"), Wood Mackenzie (formerly Hill & Associates), the
4 Energy Information Administration, the New York Mercantile
5 Exchange ("NYMEX") and other energy market information
6 sources. Futures prices for energy commodities as traded on
7 the NYMEX, blended with current PIRA price forecasts, form
8 the basis of the natural gas, No. 6 oil and No. 2 oil market
9 commodity price forecasts. The commodity price projections
10 are then adjusted to incorporate expected transportation
11 costs and location differences.

12
13 Coal prices and coal transportation prices are projected
14 using contracted pricing and information from industry-
15 recognized consultants and are specific to the particular
16 quality and mined location of coal utilized by Tampa
17 Electric's Big Bend Station and Polk Unit 1. Final as-burned
18 prices are derived using expected commodity prices and
19 associated transportation costs.

20
21 **Q.** How do the 2009 projected fuel prices compare to the fuel
22 prices projected for 2008?

23
24 **A.** The entire industry, including Tampa Electric, has
25 experienced dramatic increases in fuel prices in 2008, and

1 projected fuel prices for 2009 are expected to remain near
2 these escalated levels. The global economy and the increasing
3 industrialization of countries like China have affected the
4 global balance of energy resources such as natural gas, oil,
5 and coal. In particular, crude oil prices have soared to
6 levels over \$145 per barrel, due to factors such as the
7 weakened U.S. dollar, the turmoil in the Middle East, and
8 fears of declining production and growth in demand for
9 refined products. Currently, the projected price of crude oil
10 on NYMEX is around \$115 per barrel for all of 2009.
11 Additionally, transportation costs for the delivery of
12 commodities have increased as the fuel used in transportation
13 increased in price.

14
15 Q. What are the market drivers of the expected 2009 price of
16 natural gas?

17
18 A. In addition to price pressures from crude oil, the market
19 drivers for natural gas include increased demand from
20 natural-gas fired generation, declining natural gas
21 production in Canada and off-shore Gulf of Mexico, global
22 competition for liquefied natural gas, and concerns about
23 production losses due to tropical storm activity.
24 Fortunately, higher than expected production of non-
25 conventional gas supply from shale in and around Ft. Worth,

1 Texas has mitigated some of the price pressure.

2

3 Q. What are the market drivers of the increase in the price of
4 coal?

5

6 A. During early 2008, published price curves for 2009 delivery
7 of Illinois Basin coal increased over 50 percent. There are
8 several factors driving this dramatic increase. First, many
9 northeast utilities are replacing lower sulfur Northern or
10 Central Appalachian coal that has been diverted into the
11 export market with Illinois Basin coal. Demand for Illinois
12 Basin coal has also increased as many utilities that
13 historically burned lower sulfur coals are installing
14 environmental equipment which allows them to burn Illinois
15 Basin coal. Additionally, several producers in the Illinois
16 Basin continue to experience significant geologic issues
17 reducing available production.

18

19 Coal prices correlate with the prices of other fuels since
20 coal mining utilizes petroleum products, steel, and lumber in
21 its production processes; therefore, coal prices have
22 increased in conjunction with increases in the prices of
23 these commodities and other fuels. The industry as a whole
24 has experienced a severe labor shortage. Coal companies have
25 had to increase compensation packages to attract or keep

1 their work forces, adding to the escalating mining costs.
2 Thus, Tampa Electric expects higher coal prices to continue
3 through 2009.

4
5 Q. Did Tampa Electric consider the impact of higher than
6 expected or lower than expected fuel prices?

7
8 A. Yes. Tampa Electric prepared a scenario in which the
9 forecasted fuel prices were 26 percent and 31 percent higher
10 for natural gas and No. 2 oil, respectively. Similarly,
11 Tampa Electric prepared a scenario in which the forecasted
12 fuel prices were 23 percent and 41 percent lower for natural
13 gas and No. 2 oil, respectively. These percentages were
14 derived from the actual price variation of these fuels during
15 the past five years. The causes of potential price
16 uncertainty include weather, political turmoil, global
17 economics, commodity demand and production, and
18 transportation issues.

19

20 **Risk Management Activities**

21 Q. Please describe Tampa Electric's risk management activities.

22

23 A. Tampa Electric complies with its risk management plan as
24 approved by the company's Risk Authorizing Committee. Tampa
25 Electric's plan is described in detail in the Risk Management

1 plan filed simultaneously in this docket.

2

3 Q. Does Tampa Electric's risk management strategy help to
4 mitigate natural gas price risk?

5

6 A. Yes. To help protect customers from price volatility, Tampa
7 Electric's plan allows for purchases of over-the-counter
8 natural gas swaps, options and collars. A swap is a
9 financial derivative that provides a "fixed for floating"
10 position. Tampa Electric, the buyer, pays a fixed price for
11 the natural gas contract, compared to a floating value that
12 settles in a future month when the gas supply is needed.
13 Swaps allow Tampa Electric to lock in known natural gas
14 prices and reduce price volatility and uncertainty. The
15 transaction costs of swaps are embedded in the price of the
16 commodity.

17

18 Options give Tampa Electric the right, but not the
19 obligation, to buy (call) or sell (put) natural gas at a
20 predetermined price for a given future month. Tampa Electric
21 pays a premium at the time of the option purchase for this
22 right.

23

24 Collars are combinations of call options (caps) and put
25 options (floors) that limit prices within a certain range.

1 With a collar, the company knows that its future price will
2 remain within predetermined boundaries.

3

4 **Q.** Has Tampa Electric used financial hedging in an effort to
5 help mitigate the price volatility of its 2008 and 2009
6 natural gas requirements?

7

8 **A.** Yes. Tampa Electric has hedged a significant portion of its
9 2008 natural gas supply needs and a portion of its expected
10 2009 natural gas supply needs. Tampa Electric will continue
11 to take advantage of available natural gas hedging
12 opportunities in an effort to benefit its customers, while
13 complying with the company's approved Risk Management Plan.
14 The current market position for natural gas hedges is
15 provided in the Risk Management Plan.

16

17 **Q.** Are the company's strategies adequate for mitigating price
18 risk for Tampa Electric's 2008 and 2009 natural gas
19 purchases?

20

21 **A.** Yes, the company's strategies are adequate for mitigating
22 price risk for Tampa Electric's natural gas purchases. Tampa
23 Electric's strategies balance the desire for reduced price
24 volatility and reasonable cost with the uncertainty of
25 natural gas volumes. These strategies are described in

1 detail in Tampa Electric's Risk Management Plan filed
2 concurrently in this docket.

3
4 **Q.** How does Tampa Electric determine the volume of natural gas
5 it plans to hedge?

6
7 **A.** First, Tampa Electric projects the quantity or volume of
8 natural gas expected to be consumed in its power plants. The
9 volume hedged is driven primarily by the projected total gas
10 levels by month and the time until that natural gas is
11 needed. Based on those two parameters, the amount hedged is
12 maintained within a range authorized by the company's Risk
13 Authorizing Committee. The market price of natural gas does
14 not affect the percentage of natural gas requirements that
15 the company hedges since the objective is price volatility
16 reduction, not price speculation.

17
18 Next, Tampa Electric considers the quantity of natural gas
19 that it is responsible to supply under a purchased power
20 agreement ("PPA"). Tampa Electric has two agreements where
21 the company is responsible for the fuel supply. Since these
22 PPA's are recent additions to its portfolio, Tampa Electric
23 is not currently including these volumes in its hedging
24 portfolio. Once Tampa Electric has more experience with the
25 PPA's, it will reassess whether to add the natural gas

1 volumes to the consumed natural gas volumes.

2
3 **Q.** Were Tampa Electric's efforts through July 31, 2008 to
4 mitigate price volatility through its non-speculative hedging
5 program prudent?

6
7 **A.** Yes. Tampa Electric has executed hedges according to the
8 risk management plan filed with this Commission, which was
9 approved by the company's Risk Authorizing Committee. On
10 April 1, 2008, the company filed its 2007 hedging results as
11 part of the final true-up process. Additionally, Order No.
12 PSC-08-0316-PAA-EI, issued May 14, 2008, requires the
13 utilities to file a Hedging Information Report showing the
14 results of hedging activities from January through July of
15 the current year. The Hedging Information Report facilitates
16 prudence reviews through July 31 of the current year and
17 allows for the Commission's prudence determination at the
18 annual fuel hearing. Tampa Electric filed its Hedging
19 Information Report showing the results of its prudent hedging
20 activities from January through July 2008 in this docket on
21 August 15, 2008.

22
23 **Coal Transportation Costs**

24 **Q.** Did Tampa Electric calculate the waterborne transportation
25 costs submitted for cost recovery in accordance with the

1 Commission's Order No. PSC-04-0999-FOF-EI ("Order No. 04-
2 0999"), issued in Docket No. 031033-EI on October 12, 2004?

3
4 **A.** Yes. The waterborne transportation costs that Tampa Electric
5 is seeking to recover are the adjusted river rates per ton
6 for each upriver terminal as well as the adjusted ocean barge
7 transportation rate per ton. The company calculates the
8 adjusted rates as described in Order No. 04-0999. The river
9 rate is adjusted using the following formula:

$$10 \quad \frac{\text{(Weighted average rate per ton for all upriver terminals - \$1/ton)}}{\text{Weighted average rate per ton for all upriver terminals}} \times \text{Contract rate for specific upriver terminal}$$

11
12
13
14 The ocean rate is reduced by \$2.41 per ton for shipments from
15 the Davant, Louisiana terminal and \$4.08 per ton for
16 petroleum coke shipments from Texas, as prescribed by the
17 Commission order.

18
19 For 2007, Tampa Electric's adjustment to its total waterborne
20 transportation costs totaled \$15,142,720. The total 2007
21 adjustment recorded in Tampa Electric's final true-up filing,
22 submitted in this docket on March 1, 2008, was calculated
23 using the actual tons of coal and petroleum coke shipped in
24 2007 and the methodology required by Order No. 04-9999.
25 These calculations are shown in Exhibit No. ____ (JTW-2).

1 Therefore, Tampa Electric's 2007 adjusted coal transportation
2 costs are appropriate for recovery through the Fuel and
3 Purchased Power Cost Recovery Clause.

4
5 Likewise, the expected 2008 waterborne transportation costs
6 have been adjusted using this same methodology according to
7 Order No. 04-0999 and will be revised to reflect the actual
8 tons shipped and associated calculated disallowances as part
9 of the normal true-up process. Accordingly, it is also
10 appropriate for Tampa Electric to recover its allowable 2008
11 projected transportation expenses included in the fuel clause
12 for coal transportation.

13
14 The transportation contract and the recovery adjustment
15 period will expire on December 31, 2008. Tampa Electric has
16 complied with Order No. 04-0999 by adjusting the amount of
17 the waterborne coal transportation contract costs recovered
18 through the fuel clause for the entire period that the
19 contract is in effect, from January 1, 2004 through December
20 31, 2008. The company has consistently followed the
21 prescribed methodology in Order No. 04-0999 in calculating
22 the disallowance amount for both the river and ocean
23 transportation contract rates. A final adjustment will be
24 made to true up the actual tons shipped in 2008 and
25 associated calculated disallowances as part of the final 2008

REDACTED

1 true-up.

2

3 Q. Did Tampa Electric enter into a new contract for coal
4 transportation for 2009 and beyond?

5

6 A. Yes, Tampa Electric has selected three contracts to replace
7 the expiring solid fuel transportation contract. Tampa
8 Electric signed a six-year contract with United Marine Group
9 ("UMG") for waterborne transportation and delivery of up to
10 [REDACTED] tons of coal per year to Big Bend Station. The
11 contract also provides the flexibility to increase UMG's
12 waterborne transportation deliveries by [REDACTED] tons per
13 year. UMG will begin delivery under the new contract on
14 January 1, 2009. Tampa Electric is in the process of
15 negotiating a second contract with CSX railroad. CSX will
16 deliver approximately [REDACTED] tons of coal per year to
17 Big Bend Station once construction of rail unloading
18 facilities at Big Bend Station is completed in early 2010.
19 The company is also negotiating with AEP Memco, LLC for river
20 barging services beginning in 2009. This contract will be
21 for transportation of up to [REDACTED] tons from locations on
22 the Mississippi River to New Orleans.

23

24 Q. Please describe the RFP process that resulted in the
25 selection of the transportation providers.

1 A. The RFP process was comprehensive, open and fair. Throughout
2 the process, Tampa Electric's objective was to develop a
3 comprehensive strategy to provide cost-effective solid fuel
4 and transportation services for the benefit of its customers.
5 Prior to and concurrent with the bid, site visits and
6 meetings were held with various potential respondents. The
7 RFP was published in several solid fuel industry publications
8 and was sent to 41 potential bidders. The RFP was downloaded
9 by 23 different transportation providers. The company hosted
10 a post-release bid meeting on October 24, 2007 in Tampa to
11 invite participation in the RFP and share information about
12 Tampa Electric's need for solid fuel transportation services.
13 The company developed a website for distribution of
14 information to bidders, including the RFP process timeline,
15 answers to frequently asked questions, and the bid documents.

16
17 Tampa Electric utilized an independent consultant, Energy
18 Ventures Analysis, Inc. ("EVA"), to monitor the RFP process
19 for effectiveness and review the selection results. Dr.
20 Robert Sansom and Mr. Seth Schwartz of EVA collectively have
21 over 40 years of experience in the coal and transportation
22 consulting business. They are leaders in their field, and
23 their firm has a variety of clients including utilities, coal
24 companies, transportation providers, banks, and governmental
25 and regulatory agencies. Dr. Sansom and Mr. Schwartz

1 provided the company with key data regarding the coal and
2 transportation markets and assisted the company with
3 strategic analysis of comprehensive solid fuel delivery
4 packages for the next five years.

5
6 Concurrent with the RFP for transportation, Tampa Electric
7 issued an RFP for coal supply. The company evaluated the
8 delivered costs of the combined transportation and coal
9 offers. Each transportation segment included coal commodity
10 costs, oil forecast and other price factors to evaluate
11 prices over the term of the contracts. Collectively, these
12 steps assured an open, fair and comprehensive solid fuel
13 transportation selection process.

14
15 Q. Did Tampa Electric make any other efforts to ensure the RFP
16 process was open and fair?

17
18 A. Yes, Tampa Electric provided a steady flow of information to
19 the FPSC staff and docket parties throughout the process.
20 The company met with Staff and parties to determine a proxy
21 methodology early in the process in spring 2007. During fall
22 2007, Tampa Electric provided draft RFP documents for review
23 and informed all parties of plans for external bidder
24 meetings, updates to the website and other communications.
25 The company provided updates regarding preliminary RFP

1 results in April and June 2008, and the final decisions will
2 be discussed with Staff and all parties at a meeting
3 scheduled for September 3, 2008.
4

5 **Q.** How did the winning bids compare to other proposals?
6

7 **A.** The winning bids are the most cost-effective packages offered
8 by the bidders that provide low cost, reliable solid fuel
9 transportation. The selected bids also provide the ability
10 to access a diverse supply of solid fuels in new supply
11 basins. The winning packages of transportation provide
12 strategic value for the company and its customers.
13

14 **Q.** How do the 2009 transportation costs compare to costs under
15 the previous contract in 2008?
16

17 **A.** The solid fuel transportation rates under the three new
18 contracts are expected to be higher than the rates under the
19 expiring solid fuel transportation contract. On a total
20 basis, 2009 transportation costs are expected to be
21 approximately \$14 million greater than costs in 2008. The
22 increase is driven by increases in fuel costs, particularly
23 diesel, and also by the high level of demand for shipping in
24 general. However, Tampa Electric believes dual
25 transportation modes for solid fuel to Big Bend Station will

1 provide ongoing supply reliability enhancements, competitive
2 transportation supply and cost savings opportunities that
3 benefit customers.
4

5 Q. What is your recommendation regarding the RFP process,
6 analysis and selection of the winning providers?
7

8 A. The process was comprehensive, fair and reasonable. Tampa
9 Electric analyzed the bids and selected the most cost-
10 effective options. Under the new contracts, Tampa Electric
11 will accept solid fuel shipments at Big Bend Station by rail
12 and water routes. The company's ability to ship fuel
13 directly to the station by two different modes beginning in
14 2010 will enhance supply reliability and provide long-term
15 cost advantages. Tampa Electric requests that the Commission
16 recognize the overall value of the winning contracts and
17 authorize the company to recover those costs.
18

19 Q. Does this conclude your testimony?
20

21 A. Yes, it does.
22
23
24
25

1 CHAIRMAN CARTER: Okay. Now let's back up and take
2 it from the top. You're recognized.

3 MR. BEASLEY: Mr. Buckley has already been
4 stipulated, so his exhibit and Mr. Knapp's Exhibit 47 which he
5 sponsors, those, I would ask that they be made part of the
6 record.

7 CHAIRMAN CARTER: Are there any questions from staff
8 of Witnesses Knapp and Buckley?

9 MS. BENNETT: There are none. This is the GPIF
10 witness, so both their exhibits and their testimony could be
11 entered into the record because they were excused.

12 CHAIRMAN CARTER: Parties? The prefiled testimony of
13 Witnesses -- wait a minute. One second. Commissioners? The
14 prefiled testimony of Witnesses Knapp and Buckley will be
15 entered into the record as though read. Exhibits?

16 MS. BENNETT: Those would be Exhibits 47 and 48.

17 CHAIRMAN CARTER: Any objection? Without objection,
18 show it done.

19 (Exhibits 47 and 48 admitted into the record.)

20 Also consistent with the stipulation these witnesses
21 are excused. And does that conclude all matters with Witnesses
22 Knapp and Buckley?

23 MS. BENNETT: Yes, Mr. Chairman.

24 CHAIRMAN CARTER: Thank you. Okay. So we've entered
25 into exhibits, entered into the record Exhibits 47 and 48 and

1 completed matters as it relates to Witnesses Knapp, Buckley,
2 Wehle -- did I get it right that time?

3 MR. BEASLEY: Yes, sir. That's correct. Very good.

4 CHAIRMAN CARTER: There's hope for tomorrow. Thank
5 you.

6

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1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 PREPARED DIRECT TESTIMONY

3 OF

4 DAVID R. KNAPP

5
6 **Q.** Please state your name, business address, occupation and
7 employer.

8
9 **A.** My name is David R. Knapp. My business address is 702 N.
10 Franklin Street, Tampa, Florida 33602. I am employed by
11 Tampa Electric Company ("Tampa Electric" or "company") as a
12 Supervisor in the Operations Planning area of the Resource
13 Planning Department.

14
15 **Q.** Please provide a brief outline of your educational
16 background and business experience.

17
18 **A.** I received a Bachelor of Marine Engineering degree in 1986
19 from the Maine Maritime Academy and a Master of Business
20 Administration from the University of Tampa in 2002. Prior
21 to joining Tampa Electric, I worked in the areas of
22 operations engineering and management. In January 1996, I
23 joined Tampa Electric and worked in field operations and
24 power plant engineering. In April 2000, I transferred to
25 the Resource Planning department, where I led a team that

1 provides engineering and technical support in the
2 development of Tampa Electric's integrated resource
3 planning process and business planning activities. In
4 December 2006, I transferred to the Operations Planning
5 area of the Resource Planning, and in September 2007, I was
6 promoted to Supervisor. I provide engineering and
7 technical support for the daily operations of Tampa
8 Electric's generating facilities.

9
10 **Q.** What is the purpose of your testimony?

11
12 **A.** The purpose of my testimony is to present Tampa Electric's
13 actual performance results from unit equivalent availability
14 and station heat rate used to determine the GPIF for the
15 period January 2007 through December 2007. I will also
16 compare these results to the targets established prior to
17 the beginning of the period.

18
19 **Q.** Have you prepared an exhibit to support your testimony?

20
21 **A.** Yes, I prepared Exhibit No. _____ (DRK-1), consisting of two
22 documents. Document No. 1, entitled "Tampa Electric Company,
23 Generating Performance Incentive Factor, January 2007 -
24 December 2007 True-up" is consistent with the GPIF
25 Implementation Manual previously approved by the Commission.

1 In addition, Document No. 2 provides the company's Actual
2 Unit Performance Data for the 2007 period.

3

4 **Q.** Which generating units on Tampa Electric's system are
5 included in the determination of the GPIF?

6

7 **A.** Four of the company's coal-fired units, one integrated
8 gasification combined cycle unit and one natural gas
9 combined cycle unit are included. These are Big Bend Units
10 1 through 4, Polk Unit 1 and Bayside Unit 1.

11

12 **Q.** Have you calculated the results of Tampa Electric's
13 performance under the GPIF during the January 2007 through
14 December 2007 period?

15

16 **A.** Yes, I have. This is shown on Document No. 1, page 4 of 30.
17 Based upon -1.482 GPIF points, the result is a penalty
18 amount of \$849,634 for the period.

19

20 **Q.** Please proceed with your review of the actual results for
21 the January 2007 through December 2007 period.

22

23 **A.** On Document No. 1, page 3 of 30, the actual average common
24 equity for the period is shown on line 14 as \$1,459,328,846.
25 This produces the maximum penalty or reward amount of

1 \$5,731,699 as shown on line 21.

2
3 **Q.** Will you please explain how you arrived at the actual
4 equivalent availability results for the six units included
5 within the GPIF?

6
7 **A.** Yes. Operating data for each of the units is filed monthly
8 with the Commission on the Actual Unit Performance Data
9 form. Additionally, outage information is reported to the
10 Commission on a monthly basis. A summary of this data for
11 the 12 months provides the basis for the GPIF.

12
13 **Q.** Are the equivalent availability results shown on Document
14 No. 1, page 6 of 30, column 2, directly applicable to the
15 GPIF table?

16
17 **A.** No. Adjustments to equivalent availability may be required
18 as noted in section 4.3.3 of the GPIF Manual. The actual
19 equivalent availability including the required adjustment is
20 shown on Document No. 1, page 6 of 30. The necessary
21 adjustments as prescribed in the GPIF Manual are further
22 defined by a letter dated October 23, 1981, from Mr. J. H.
23 Hoffsis of the Commission's Staff. The adjustments for each
24 unit are as follows:

Big Bend Unit No. 1

On this unit, 336.0 planned outage hours were originally scheduled for 2007. Actual outage activities required 0.0 planned outage hours. Consequently, the actual equivalent availability of 76.3 percent is adjusted to 73.4 percent as shown on Document No. 1, page 7 of 30.

Big Bend Unit No. 2

On this unit, 504.0 planned outage hours were originally scheduled for 2007. Actual outage activities required 218.8 planned outage hours. Consequently, the actual equivalent availability of 79.5 percent is adjusted to 76.8 percent as shown on Document No. 1, page 8 of 30.

Big Bend Unit No. 3

On this unit, 744.0 planned outage hours were originally scheduled for 2007. Actual outage activities required 1,033.8 planned outage hours. Consequently, the actual equivalent availability of 46.5 percent is adjusted to 48.2 percent as shown on Document No. 1, page 9 of 30.

Big Bend Unit No. 4

On this unit, 2,136.0 planned outage hours were originally scheduled for 2007. Actual outage activities required 2,368.0 planned outage hours. Consequently, the actual

1 equivalent availability of 53.2 percent is adjusted to 55.1
2 percent as shown on Document No. 1, page 10 of 30.

3
4 **Polk Unit No. 1**

5 On this unit, 288.0 planned outage hours were originally
6 scheduled for 2007. Actual outage activities required 356.3
7 planned outage hours. Consequently, the actual equivalent
8 availability of 85.0 percent is adjusted to 85.6 percent, as
9 shown on Document No. 1, page 11 of 30.

10
11 **Bayside Unit No. 1**

12 On this unit, 840.0 planned outage hours were originally
13 scheduled for 2007. Actual outage activities required
14 1,007.3 planned outage hours. Consequently, the actual
15 equivalent availability of 85.2 percent is adjusted to 87.0
16 percent, as shown on Document No. 1, page 12 of 30.

17
18 **Q.** How did you arrive at the applicable equivalent availability
19 points for each unit?

20
21 **A.** The final adjusted equivalent availabilities for each unit
22 are shown on Document No. 1, page 6 of 30, column 4. This
23 number is entered into the respective Generating Performance
24 Incentive Point ("GPIP") table for each particular unit on
25 pages 13 of 30 through 18 of 30. Page 4 of 30 summarizes

1 the equivalent availability points to be awarded or
2 penalized.

3
4 **Q.** Will you please explain the heat rate results relative to
5 the GPIF?

6
7 **A.** The actual heat rate and adjusted actual heat rate for Tampa
8 Electric's six GPIF units are shown on Document No. 1, page
9 6 of 30. The adjustment was developed based on the
10 guidelines of section 4.3.16 of the GPIF Manual. This
11 procedure is further defined by a letter dated October 23,
12 1981, from Mr. J. H. Hoffsis of the FPSC Staff. The final
13 adjusted actual heat rates are also shown on page 5 of 30.
14 The heat rate value is entered into the respective GPIF
15 table for the particular unit, shown on pages 13 of 30
16 through 18 of 30. Page 4 of 30 summarizes the weighted heat
17 rate and equivalent availability points to be awarded.

18
19 **Q.** What is the overall GPIF for Tampa Electric for the January
20 2007 through December 2007 period?

21
22 **A.** This is shown on Document No. 1, page 2 of 30. Essentially,
23 the weighting factors shown on page 4 of 30, column 3, plus
24 the equivalent availability points and the heat rate points
25 shown on page 4 of 30, column 4, are substituted within the

1 equation. The resulting value, -1.482, is then entered into
2 the GPIF table on page 2 of 30. Using linear interpolation,
3 the penalty amount is \$849,634.
4

5 **Q.** Does this conclude your testimony?
6

7 **A.** Yes, it does.
8
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25

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **BRIAN S. BUCKLEY**

5
6 **Q.** Please state your name, business address, occupation and
7 employer.

8
9 **A.** My name is Brian S. Buckley. My business address is 702
10 North Franklin Street, Tampa, Florida 33602. I am
11 employed by Tampa Electric Company ("Tampa Electric" or
12 "company") in the position of Supervisor, Performance
13 Planning & Analysis in the Resource Planning Department.

14
15 **Q.** Please provide a brief outline of your educational
16 background and business experience.

17
18 **A.** I received a Bachelor of Science degree in Mechanical
19 Engineering in 1997 from the Georgia Institute of
20 Technology and a Master of Business Administration from
21 the University of South Florida in 2003. I began my
22 career with Tampa Electric in 1999 as an Engineer in
23 Plant Technical Services. I have held a number of
24 different engineering positions at Tampa Electric's
25 power generating stations including Operations Engineer

1 at Gannon Station, Instrumentation and Controls Engineer
2 at Big Bend Station, and Senior Engineer in Asset
3 Management. In August 2007, I was promoted to
4 Supervisor, Performance Planning and Analysis in the
5 Resource Planning department, where I am currently
6 responsible for unit performance analysis and reporting
7 of generation statistics.

8
9 Q. What is the purpose of your testimony?

10
11 A. My testimony describes Tampa Electric's maintenance
12 planning processes and presents Tampa Electric's
13 methodology for determining the various factors required
14 to compute the Generating Performance Incentive Factor
15 ("GPIF") as ordered by the Commission.

16
17 Q. Have you prepared any exhibits to support your
18 testimony?

19
20 A. Yes, Exhibit No. ____ (BSB-1), consisting of two
21 documents, was prepared under my direction and
22 supervision. Document No. 1 contains the GPIF
23 schedules. Document No. 2 is a summary of the GPIF
24 targets for the 2009 period.

25

1 Q. Which generating units on Tampa Electric's system are
2 included in the determination of the GPIF?

3
4 A. Four of the company's coal-fired units, one integrated
5 gasification combined cycle unit and two natural gas
6 combined cycle units are included. These are Big Bend
7 Units 1 through 4, Polk Unit 1 and Bayside Units 1 and
8 2.

9
10 Q. Do the exhibits you prepared comply with Commission-
11 approved GPIF methodology?

12
13 A. Yes, the documents are consistent with the GPIF
14 Implementation Manual previously approved by the
15 Commission. To account for the concerns presented in
16 the testimony of Commission Staff witness Sidney W.
17 Matlock during the 2005 fuel hearing, Tampa Electric
18 removes outliers from the calculation of the GPIF
19 targets. Section 3.3 of the GPIF Implementation Manual
20 allows for removal of outliers, and the methodology was
21 approved by the Commission in Order No. PSC-06-1057-FOF-
22 EI issued in Docket No. 060001-EI on December 22, 2006.

23
24 Q. Did Tampa Electric identify any outages as outliers?

25

1 A. Yes. One outage from Big Bend Unit 2, one outage from
2 Big Bend Unit 3, and one outage from Big Bend Unit 4
3 were identified as outlying outages; therefore, the
4 associated forced outage hours were removed from the
5 study.

6
7 Q. Please describe how Tampa Electric developed the various
8 factors associated with the GPIF.

9
10 A. Targets were established for equivalent availability and
11 heat rate for each unit considered for the 2009 period.
12 A range of potential improvements and degradations were
13 determined for each of these metrics.

14
15 Q. How were the target values for unit availability
16 determined?

17
18 A. The Planned Outage Factor or POF and the Equivalent
19 Unplanned Outage Factor or EUOF were subtracted from 100
20 percent to determine the target Equivalent Availability
21 Factor or EAF. The factors for each of the seven units
22 included within the GPIF are shown on page 5 of Document
23 No. 1.

24
25 To give an example for the 2009 period, the projected

1 Equivalent Unplanned Outage Factor for Big Bend Unit 1
 2 is 18.2 percent, and the Planned Outage Factor is 9.3
 3 percent. Therefore, the target equivalent availability
 4 factor for Big Bend Unit 1 equals 72.5 percent or:

$$5 \quad 100\% - (18.2\% + 9.3\%) = 72.5\%$$

7
 8 This is shown on page 4, column 3 of Document No. 1.

9
 10 Q. How was the potential for unit availability improvement
 11 determined?

12
 13 A. Maximum equivalent availability is derived by using the
 14 following formula:

$$15 \quad \text{EAF}_{\text{MAX}} = 1 - [0.8 (\text{EUOF}_T) + 0.95 (\text{POF}_T)]$$

17
 18 The factors included in the above equations are the same
 19 factors that determine the target equivalent
 20 availability. To determine the maximum incentive
 21 points, a 20 percent reduction in Equivalent Forced
 22 Outage Factor or EUOF and Equivalent Maintenance Outage
 23 Factor or EMOF, plus a five percent reduction in the
 24 Planned Outage Factor are necessary. Continuing with
 25 the Big Bend Unit 1 example:

1 $EAF_{MAX} = 1 - [0.8 (18.2\%) + 0.95 (9.3\%)] = 76.6\%$

2

3 This is shown on page 4, column 4 of Document No. 1.

4

5 Q. How was the potential for unit availability degradation
6 determined?

7

8 A. The potential for unit availability degradation is
9 significantly greater than the potential for unit
10 availability improvement. This concept was discussed
11 extensively during the development of the incentive. To
12 incorporate this biased effect into the unit
13 availability tables, Tampa Electric uses a potential
14 degradation range equal to twice the potential
15 improvement. Consequently, minimum equivalent
16 availability is calculated using the following formula:

17

18 $EAF_{MIN} = 1 - [1.40 (EUOF_T) + 1.10 (POF_T)]$

19

20 Again, continuing with the Big Bend Unit 1 example,

21

22 $EAF_{MIN} = 1 - [1.40 (18.2\%) + 1.10 (9.3\%)] = 64.3\%$

23

24 The equivalent availability maximum and minimum for the
25 other six units are computed in a similar manner.

1 Q. How did Tampa Electric determine the Planned Outage,
2 Maintenance Outage, and Forced Outage Factors?

3
4 A. The company's planned outages for January through
5 December 2009 are shown on page 21 of Document No. 1.
6 Four GPIF units have a major outage of 28 days or
7 greater in 2009; therefore, four Critical Path Method
8 diagrams are provided. Planned Outage Factors are
9 calculated for each unit. For example, Big Bend Unit 1
10 is scheduled for a planned outage from November 28, 2009
11 to December 31, 2009. There are 816 planned outage
12 hours scheduled for the 2009 period, and a total of
13 8,760 hours during this 12-month period. Consequently,
14 the Planned Outage Factor for Big Bend Unit 1 is 9.3
15 percent or:

16
17
$$\frac{816}{8,760} \times 100\% = 9.3\%$$

18

19
20 The factor for each unit is shown on pages 5 and 14
21 through 20 of Document No. 1. Big Bend Unit 1 has a
22 Planned Outage Factor of 9.3 percent. Big Bend Unit 2
23 has a Planned Outage Factor of 32.6 percent. Big Bend
24 Unit 3 has a Planned Outage Factor of 3.8 percent. Big
25 Bend Unit 4 has a Planned Outage Factor of 15.3 percent.

1 Polk Unit 1 has a Planned Outage Factor of 9.8 percent.
 2 Bayside Unit 1 has a Planned Outage Factor of 3.8
 3 percent, and Bayside Unit 2 has a Planned Outage Factor
 4 of 3.8 percent.

5
 6 Q. How did you determine the Forced Outage and Maintenance
 7 Outage Factors for each unit?

8
 9 A. For each unit the most current 12-month ending value,
 10 June 2008, was used as a basis for the projection. All
 11 projected factors are based upon historical unit
 12 performance unless adjusted for outlying forced outages.
 13 These target factors are additive and result in an
 14 Equivalent Unplanned Outage Factor of 18.2 percent for
 15 Big Bend Unit 1. The Equivalent Unplanned Outage Factor
 16 for Big Bend Unit 1 is verified by the data shown on
 17 page 14, lines 3, 5, 10 and 11 of Document No. 1 and
 18 calculated using the following formula:

$$19 \quad \text{EUOF} = \frac{\text{EFOH} + \text{EMOH}}{\text{PH}} \times 100\%$$

20
 21 PH

22 Or

$$23 \quad \text{EUOF} = \frac{(1,368 + 224)}{8,760} \times 100\% = 18.2\%$$

24
 25 8,760

1 Relative to Big Bend Unit 1, the EUOF of 18.2 percent
2 forms the basis of the equivalent availability target
3 development as shown on pages 4 and 5 of Document No. 1.
4

5 **Big Bend Unit 1**

6 The projected Equivalent Unplanned Outage Factor for
7 this unit is 18.2 percent. The unit will have a planned
8 outage in 2009, and the Planned Outage Factor is 9.3
9 percent. Therefore, the target equivalent availability
10 for this unit is 72.5 percent.
11

12 **Big Bend Unit 2**

13 The projected Equivalent Unplanned Outage Factor for
14 this unit is 11.3 percent. The unit will have a planned
15 outage in 2009, and the Planned Outage Factor is 32.6
16 percent. Therefore, the target equivalent availability
17 for this unit is 56.1 percent.
18

19 **Big Bend Unit 3**

20 The projected Equivalent Unplanned Outage Factor for
21 this unit is 41.8 percent. The unit will have a planned
22 outage in 2009, and the Planned Outage Factor is 3.8
23 percent. Therefore, the target equivalent availability
24 for this unit is 54.3 percent.
25

1 **Big Bend Unit 4**

2 The projected Equivalent Unplanned Outage Factor for
3 this unit is 17.2 percent. The unit will have a planned
4 outage in 2009, and the Planned Outage Factor is 15.3
5 percent. Therefore, the target equivalent availability
6 for this unit is 67.5 percent.

7
8 **Polk Unit 1**

9 The projected Equivalent Unplanned Outage Factor for
10 this unit is 10.6 percent. The unit will have a planned
11 outage in 2009, and the Planned Outage Factor is 9.8
12 percent. Therefore, the target equivalent availability
13 for this unit is 79.7 percent.

14
15 **Bayside Unit 1**

16 The projected Equivalent Unplanned Outage Factor for
17 this unit is 2.8 percent. The unit will have a planned
18 outage in 2009, and the Planned Outage Factor is 3.8
19 percent. Therefore, the target equivalent availability
20 for this unit is 93.4 percent.

21
22 **Bayside Unit 2**

23 The projected Equivalent Unplanned Outage Factor for
24 this unit is 2.0 percent. The unit will have a planned
25 outage in 2009, and the Planned Outage Factor is 3.8

1 percent. Therefore, the target equivalent availability
2 for this unit is 94.1 percent.

3
4 Q. Please summarize your testimony regarding Equivalent
5 Availability Factor.

6
7 A. The GPIF system weighted Equivalent Availability Factor
8 of 62.7 percent is shown on Page 5 of Document No. 1.
9 This target is comparable to the 2007 January through
10 December actual performance.

11
12 Q. Why are Forced and Maintenance Outage Factors adjusted
13 for planned outage hours?

14
15 A. The adjustment makes the factors more accurate and
16 comparable. A unit in a planned outage stage or reserve
17 shutdown stage will not incur a forced or maintenance
18 outage. To demonstrate the effects of a planned outage,
19 note the Equivalent Unplanned Outage Rate and Equivalent
20 Unplanned Outage Factor for Big Bend Unit 1 on page 14
21 of Document No. 1. During the months of January through
22 October and December, the Equivalent Unplanned Outage
23 Rate and the Equivalent Unplanned Outage Factor are
24 equal. This is because no planned outages are scheduled
25 during these months. During the month of November, the

1 Q. How were these targets determined?

2

3 A. Net heat rate data for the three most recent July
4 through June annual periods formed the basis of the
5 target development. The historical data and the target
6 values are analyzed to assure applicability to current
7 conditions of operation. This provides assurance that
8 any periods of abnormal operations or equipment
9 modifications having material effect on heat rate can be
10 taken into consideration.

11

12 Q. How were the ranges of heat rate improvement and heat
13 rate degradation determined?

14

15 A. The ranges were determined through analysis of
16 historical net heat rate and net output factor data.
17 This is the same data from which the net heat rate
18 versus net output factor curves have been developed for
19 each unit. This information is shown on pages 33
20 through 39 of Document No. 1.

21

22 Q. Please elaborate on the analysis used in the
23 determination of the ranges.

24

25 A. The net heat rate versus net output factor curves are

1 the result of a first order curve fit to historical
2 data. The standard error of the estimate of this data
3 was determined, and a factor was applied to produce a
4 band of potential improvement and degradation. Both the
5 curve fit and the standard error of the estimate were
6 performed by computer program for each unit. These
7 curves are also used in post-period adjustments to
8 actual heat rates to account for unanticipated changes
9 in unit dispatch.

10
11 Q. Please summarize your heat rate projection (Btu/Net kWh)
12 and the range about each target to allow for potential
13 improvement or degradation for the 2009 period.

14
15 A. The heat rate target for Big Bend Unit 1 is 10,774
16 Btu/Net kWh. The range about this value, to allow for
17 potential improvement or degradation, is ± 302 Btu/Net
18 kWh. The heat rate target for Big Bend Unit 2 is 10,396
19 Btu/Net kWh with a range of ± 291 Btu/Net kWh. The heat
20 rate target for Big Bend Unit 3 is 10,751 Btu/Net kWh,
21 with a range of ± 293 Btu/Net kWh. The heat rate target
22 for Big Bend Unit 4 is 10,598 Btu/Net kWh with a range
23 of ± 454 Btu/Net kWh. The heat rate target for Polk Unit
24 1 is 10,707 Btu/Net kWh with a range of ± 753 Btu/Net
25 kWh. The heat rate target for Bayside Unit 1 is 7,264

1 Btu/Net kWh with a range of ± 102 Btu/Net kWh. The heat
2 rate target for Bayside Unit 2 is 7,378 Btu/Net kWh with
3 a range of ± 101 Btu/Net kWh. A zone of tolerance of ± 75
4 Btu/Net kWh is included within the range for each
5 target. This is shown on page 4, and pages 7 through 13
6 of Document No. 1.

7
8 Q. Do the heat rate targets and ranges in Tampa Electric's
9 projection meet the criteria of the GPIF and the
10 philosophy of the Commission?

11
12 A. Yes.

13
14 Q. After determining the target values and ranges for
15 average net operating heat rate and equivalent
16 availability, what is the next step in the GPIF?

17
18 A. The next step is to calculate the savings and weighting
19 factor to be used for both average net operating heat
20 rate and equivalent availability. This is shown on
21 pages 7 through 13. The baseline production costing
22 analysis was performed to calculate the total system
23 fuel cost if all units operated at target heat rate and
24 target availability for the period. This total system
25 fuel cost of \$1,492,425.10 is shown on page 6, column 2.

1 Multiple production cost simulations were performed to
2 calculate total system fuel cost with each unit
3 individually operating at maximum improvement in
4 equivalent availability and each station operating at
5 maximum improvement in average net operating heat rate.
6 The respective savings are shown on page 6, column 4 of
7 Document No. 1.

8
9 After all of the individual savings are calculated,
10 column 4 totals \$60,487,101 which reflects the savings
11 if all of the units operated at maximum improvement. A
12 weighting factor for each metric is then calculated by
13 dividing individual savings by the total. For Big Bend
14 Unit 1, the weighting factor for equivalent availability
15 is 8.9 percent as shown in the right-hand column on page
16 6. Pages 7 through 13 of Document No. 1 show the point
17 table, the Fuel Savings/(Loss) and the equivalent
18 availability or heat rate value. The individual
19 weighting factor is also shown. For example, on Big
20 Bend Unit 1, page 7, if the unit operates at 76.6
21 percent equivalent availability, fuel savings would
22 equal \$5,381,600, and 10 equivalent availability points
23 would be awarded.

24
25 The GPIF Reward/Penalty table on page 2 is a summary of

1 the tables on pages 7 through 13. The left-hand column
2 of this document shows the incentive points for Tampa
3 Electric. The center column shows the total fuel
4 savings and is the same amount as shown on page 6,
5 column 4, or \$60,487,101. The right hand column of page
6 2 is the estimated reward or penalty based upon
7 performance.

8
9 Q. How was the maximum allowed incentive determined?

10
11 A. Referring to page 3, line 14, the estimated average
12 common equity for the period January through December
13 2009 is \$2,071,043,308. This produces the maximum
14 allowed jurisdictional incentive of \$8,123,043 shown on
15 line 21.

16
17 Q. Are there any other constraints set forth by the
18 Commission regarding the magnitude of incentive dollars?

19
20 A. Yes. Incentive dollars are not to exceed 50 percent of
21 fuel savings. Page 2 of Document No. 1 demonstrates
22 that this constraint is met.

23
24 Q. Please summarize your testimony.
25

1 A. Tampa Electric has complied with the Commission's
 2 directions, philosophy, and methodology in its
 3 determination of the GPIF. The GPIF is determined by
 4 the following formula for calculating Generating
 5 Performance Incentive Points (GPIP):

$$\begin{aligned}
 \text{GPIP} = & (0.0890 \text{ EAP}_{\text{BB1}} + 0.0704 \text{ EAP}_{\text{BB2}} \\
 & + 0.2222 \text{ EAP}_{\text{BB3}} + 0.1042 \text{ EAP}_{\text{BB4}} \\
 & + 0.0309 \text{ EAP}_{\text{PK1}} + 0.0067 \text{ EAP}_{\text{BAY1}} \\
 & + 0.0070 \text{ EAP}_{\text{BAY2}} + 0.0451 \text{ HRP}_{\text{BB1}} \\
 & + 0.0329 \text{ HRP}_{\text{BB2}} + 0.0342 \text{ HRP}_{\text{BB3}} \\
 & + 0.0711 \text{ HRP}_{\text{BB4}} + 0.1081 \text{ HRP}_{\text{PK1}} \\
 & + 0.0906 \text{ HRP}_{\text{BAY1}} + 0.0876 \text{ HRP}_{\text{BAY2}})
 \end{aligned}$$

14
 15 Where:

16 GPIF = Generating Performance Incentive Points.

17 EAP = Equivalent Availability Points awarded/
 18 deducted for Big Bend Units 1, 2, 3, and 4,
 19 Polk Unit 1 and Bayside Units 1 and 2.

20 HRP = Average Net Heat Rate Points awarded/deducted
 21 for Big Bend Units 1, 2, 3, and 4, Polk Unit 1
 22 and Bayside Units 1 and 2.

23
 24 Q. Have you prepared a document summarizing the GPIF
 25 targets for the January through December 2009 period?

1 A. Yes. Document No. 2 entitled "Summary of GPIF Targets"
2 provides the availability and heat rate targets for each
3 unit.

4
5 Q. Does this conclude your testimony?

6
7 A. Yes.

8

9

10

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12

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25

1 CHAIRMAN CARTER: You're recognized.

2 MR. BEASLEY: Yes, sir. I would call Mr. Aldazabal
3 to the stand.

4 CHAIRMAN CARTER: I'm glad you said it. Have you
5 been sworn?

6 THE WITNESS: No.

7 CHAIRMAN CARTER: Okay. Let's do this then. Will
8 all the witnesses, TECO witnesses that are going to testify
9 today -- it's just, I guess it's just Mr. -- help me with the
10 name again.

11 MR. BEASLEY: I believe it will be Mr. Aldazabal
12 unless --

13 CHAIRMAN CARTER: Aldazabal?

14 MR. BEASLEY: Yes, sir.

15 CHAIRMAN CARTER: Was I close?

16 THE WITNESS: That's close.

17 CHAIRMAN CARTER: Thank you, sir.

18 MS. BENNETT: And also Mr. Smith.

19 CHAIRMAN CARTER: And Mr. Smith. Would you please
20 stand and raise your right hand.

21 (Witnesses collectively sworn.)

22 Thank you. Please be seated.

23 You're recognized, sir.

24 MR. BEASLEY: Thank you.

25 CARLOS ALDAZABAL

1 was called as a witness on behalf of Tampa Electric Company
2 and, having been duly sworn, testified as follows:

3 DIRECT EXAMINATION

4 BY MR. BEASLEY:

5 Q Mr. Aldazabal, will you please state your name, your
6 business address and your position with Tampa Electric Company?

7 A Yes. My name is Carlos Aldazabal. My business
8 address is 702 North Franklin Street, Tampa, Florida 33602, and
9 my title is Manager of Regulatory Affairs.

10 Q Mr. Aldazabal, did you file in this proceeding on
11 March 3 final 2007 true-up testimony, and on August 4 actual
12 estimated true-up testimony for 2008, and on September 2nd
13 projected 2009 testimony, and finally on October 3rd revisions
14 to your true-up and projected testimonies?

15 A The revisions were on October 13th, yes.

16 Q October 13. Yeah. If I were to ask you the
17 questions in that testimony, would your answers be the same?

18 A Yes, they would.

19 MR. BEASLEY: I'd ask that all of the testimonies
20 that I just identified be inserted into the record as though
21 read.

22 CHAIRMAN CARTER: The prefiled testimony of the
23 witness will be entered into the record as though read.

24 MR. BEASLEY: Thank you.

25 BY MR. BEASLEY:

1 Q Mr. Aldazabal, did you also prepare and submit
2 exhibits identified in the Prehearing Order as CA-1, 2 and 3 as
3 well as revised pages filed October 13?

4 A Yes, I did.

5 MR. BEASLEY: Thank you. And those have been marked
6 for identification.

7 Mr. Aldazabal addresses the fuel adjustment true-up
8 projections and cost recovery factor calculations that flow
9 from the company-specific issues that have already been --

10 CHAIRMAN CARTER: Excuse me. Hang on one second.
11 Let me interrupt you.

12 Mr. McWhirter, on the witnesses that we just took
13 care of, did you have any concerns or questions on those?
14 Because we've already entered them into the record as it
15 relates to Knapp, Buckley and Wehle.

16 MR. McWHIRTER: No, ma'am. No, sir.

17 CHAIRMAN CARTER: Okay. That's good enough.

18 MR. McWHIRTER: I apologize for that.

19 CHAIRMAN CARTER: No is fine. I try not to wear
20 spike heels during the day.

21 MR. McWHIRTER: I'm used to answering my wife.

22 CHAIRMAN CARTER: That's probably why you've lived so
23 long.

24 (Laughter.)

25 It's a great day in America, isn't it?

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **CARLOS ALDAZABAL**

5
6 **Q.** Please state your name, address, occupation and
7 employer.

8
9 **A.** My name is Carlos Aldazabal. My business address is 702
10 North Franklin Street, Tampa, Florida 33602. I am
11 employed by Tampa Electric Company ("Tampa Electric" or
12 "company") in the position of Manager, Regulatory
13 Affairs in the Regulatory Affairs Department.

14
15 **Q.** Please provide a brief outline of your educational
16 background and business experience.

17
18 **A.** I received a Bachelor of Science Degree in Accounting in
19 1991, and received a Masters of Accountancy from the
20 University of South Florida in Tampa in 1995. I am a
21 CPA in the State of Florida and have accumulated 13
22 years of electric utility experience working in the
23 areas of fuel and interchange accounting, surveillance
24 reporting, and budgeting and analysis. In April 1999, I
25 joined Tampa Electric as Supervisor, Regulatory

1 Accounting. In January 2004, I was promoted to Manager,
2 Regulatory Affairs. My present responsibilities include
3 managing cost recovery for fuel and purchased power,
4 interchange sales, and capacity payments.

5
6 **Q.** What is the purpose of your testimony?

7
8 **A.** The purpose of my testimony is to present, for the
9 Commission's review and approval, the final true-up
10 amounts for the period January 2007 through December
11 2007 for both the Fuel and Purchased Power Cost Recovery
12 Clause ("fuel clause") and the Capacity Cost Recovery
13 Clause ("capacity clause"). I also present the
14 wholesale incentive benchmark for January 2008 through
15 December 2008 as well as the actual incremental
16 operation and maintenance ("O&M") security alert and
17 North American Electric Reliability Council ("NERC")
18 cyber security expenses for the period January 2007
19 through December 2007.

20
21 **Q.** What is the source of the data which you will present by
22 way of testimony or exhibit in this process?

23
24 **A.** Unless otherwise indicated, the actual data is taken
25 from the books and records of Tampa Electric. The books

1 and records are kept in the regular course of business
2 in accordance with generally accepted accounting
3 principles and practices and provisions of the Uniform
4 System of Accounts as prescribed by the Florida Public
5 Service Commission ("Commission").
6

7 **Q.** Have you prepared an exhibit in this proceeding?
8

9 **A.** Yes. Exhibit No. ___ (CA-1), consisting of four
10 documents which are described in my testimony, was
11 prepared under my direction and supervision.
12

13 **Capacity Cost Recovery Clause**

14 **Q.** What is the final true-up amount for the Capacity Cost
15 Recovery Clause for the period January 2007 through
16 December 2007?
17

18 **A.** The final true-up amount for the capacity clause for the
19 period January 2007 through December 2007 is an under-
20 recovery of \$3,726,521.
21

22 **Q.** Please describe Document No. 1 of your exhibit.
23

24 **A.** Document No. 1, page 1 of 5, entitled "Tampa Electric
25 Company Capacity Cost Recovery Clause Calculation of

1 Final True-up Variances for the Period January 2007
2 Through December 2007", provides the calculation for the
3 final under-recovery of \$3,726,521. The actual capacity
4 cost under-recovery, including interest was \$27,523,105
5 for the period January 2007 through December 2007 as
6 identified in Document No. 1, pages 1 and 2 of 5. This
7 amount, less the \$23,796,584 actual/estimated under-
8 recovery approved in Order No. PSC-08-0030-FOF-EI issued
9 January 08, 2008 in Docket No. 070001-EI, results in a
10 final under-recovery for the period of \$3,726,521 as
11 identified in Document No. 1, page 4 of 5. This under-
12 recovery amount will be applied in the calculation of
13 the capacity cost recovery factors for the period
14 January 2009 through December 2009.

15
16 **Q.** What is the estimated effect of this \$3,726,521 under-
17 recovery for the January 2007 through December 2007
18 period on residential bills during January 2009 through
19 December 2009?

20
21 **A.** The \$3,726,521 under-recovery will increase a 1,000 kWh
22 residential bill by approximately \$0.18.

23
24 **Incremental Security Alert Expenses**

25 **Q.** What were Tampa Electric's actual 2007 incremental O&M

1 security alert and NERC cyber security expenses as a
2 result of the events of September 11, 2001?

3
4 **A.** As shown in Document No. 1, Page 2 of 5, line 4, Tampa
5 Electric incurred \$906,044 for incremental O&M security
6 and NERC cyber security expenses for measures taken by
7 the company to protect its generating facilities for the
8 period January 2007 through December 2007.

9
10 **Q.** How did the actual incremental O&M security and NERC
11 cyber security costs compare to the costs included in the
12 2007 Actual/Estimated capacity filing?

13
14 **A.** Actual incremental O&M security and NERC cyber security
15 costs were \$99,849 lower than projected in the 2007
16 Actual/Estimated capacity filing. The variance is the
17 result of the deferral of a multi-governmental agency
18 project.

19
20 **Q.** Is Tampa Electric's methodology used to calculate
21 incremental security costs consistent with the one
22 described in Order No. PSC-03-1461-FOF-EI, issued
23 December 22, 2003?

24
25 **A.** Yes. To calculate incremental security costs, Tampa

1 Electric compared its actual total O&M security guard
2 expenses to baseline expenses or pre-9/11 annual
3 security expenses. Incremental expenses to comply with
4 new NERC cyber security requirements due to the events
5 of September 11, 2001 were also identified. All
6 incremental security costs were separately identified,
7 and any savings gained through the implementation of any
8 security related projects were credited pursuant to the
9 method described in Order No. PSC-03-1461-FOF-EI, issued
10 December 22, 2003.

11
12 **Fuel and Purchased Power Cost Recovery Clause**

13 **Q.** What is the final true-up amount for the Fuel and
14 Purchased Power Cost Recovery Clause for the period
15 January 2007 through December 2007?

16
17 **A.** The final fuel clause true-up for the period January
18 2007 through December 2007 is an under-recovery of
19 \$21,121,127. The actual fuel cost under-recovery,
20 including interest, was \$5,728,415 for the period
21 January 2007 through December 2007. This \$5,728,415
22 amount, less the \$15,392,712 actual/estimated over-
23 recovery amount approved in Order No. PSC-08-0030-FOF-
24 EI, issued January 08, 2008 in Docket No. 070001-EI
25 results in a net under-recovery amount for the period of

1 \$21,121,127.

2

3 **Q.** What is the estimated effect of the \$21,121,127 under-
4 recovery for the January 2007 through December 2007
5 period on residential bills during January 2009 through
6 December 2009?

7

8 **A.** The \$21,121,127 under-recovery would increase a 1,000
9 kWh residential bill by approximately \$1.04.

10

11 **Q.** Please describe Document No. 2 of your exhibit.

12

13 **A.** Document No. 2 is entitled "Tampa Electric Company Final
14 Fuel and Purchased Power Over/(Under) Recovery for the
15 Period January 2007 Through December 2007". It shows
16 the calculation of the final fuel under-recovery of
17 \$21,121,127.

18

19 Line 1 shows the total company fuel costs of
20 \$1,034,958,950 for the period January 2007 through
21 December 2007. The jurisdictional amount of total fuel
22 costs, which includes the Commission ordered waterborne
23 coal transportation expense disallowance, is
24 \$998,392,983, as shown on line 2. This amount is
25 compared to the jurisdictional fuel revenues applicable

1 to the period on line 3 to obtain the actual under-
2 recovered fuel costs for the period, shown on line 4.
3 The resulting \$1,350,107 over-recovered fuel costs for
4 the period, combined with the interest, true-up
5 collected and the prior period true-up shown on lines 5,
6 6 and 7, respectively, constitute the actual under-
7 recovery of \$5,728,415 shown on line 8. The \$5,728,415
8 actual under-recovery amount less the \$15,392,712
9 actual/estimated over-recovery amount shown on line 9,
10 results in a final \$21,121,127 under-recovery amount for
11 the period January 2007 through December 2007 as shown
12 on line 10.

13
14 **Q.** Please describe Document No. 3 of your exhibit.

15
16 **A.** Document No. 3 entitled "Tampa Electric Company
17 Calculation of True-up Amount Actual vs. Original
18 Estimates for the Period January 2007 Through December
19 2007", shows the calculation of the actual under-
20 recovery as compared to the estimate for the same
21 period.

22
23 **Q.** What was the total fuel and net power transaction cost
24 variance for the period January 2007 through December
25 2007?

1 **A.** As shown on line A7 of Document No. 3, the fuel and net
2 power transaction cost variance is \$29,161,096 less than
3 what was originally estimated.

4
5 **Q.** What was the variance in jurisdictional fuel revenues
6 for the period January 2007 through December 2007?

7
8 **A.** As shown on line C3 of Document No. 3, the company
9 collected \$34,632,851 or 3.3 percent less jurisdictional
10 fuel revenues than originally estimated.

11
12 **Q.** Please describe Document No. 4 of your exhibit.

13
14 **A.** Document No. 4 contains Commission Schedules A1 through
15 A9 for the months of January 2007 through December 2007.
16 Also included is a twelve-month summary detailing the
17 transactions for each of Commission Schedules A6, A7,
18 A8, A9 and A12 for the period January 2007 through
19 December 2007.

20
21 **Wholesale Incentive Benchmark**

22 **Q.** What is Tampa Electric's wholesale incentive benchmark
23 for 2008, as derived in accordance with Order No. PSC-
24 01-2371-FOF-EI, Docket No. 010283-EI?

25

1 **A.** The company's 2008 benchmark is \$811,478, which is the
2 three-year average of \$878,238, \$757,156, and
3 \$799,040 actual gains on non-separated wholesale
4 sales, excluding emergency sales, for 2005, 2006 and
5 2007, respectively.

6

7 **Q.** Does this conclude your testimony?

8

9 **A.** Yes.

10

11

12

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25

TAMPA ELECTRIC COMPANY
DOCKET NO. 080001-EI
FILED: 8/4/08

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **CARLOS ALDAZABAL**

5
6 **Q.** Please state your name, address, occupation and employer.

7
8 **A.** My name is Carlos Aldazabal. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am
10 employed by Tampa Electric Company ("Tampa Electric" or
11 "company") in the position of Manager, Regulatory Affairs
12 in the Regulatory Affairs Department.

13
14 **Q.** Please provide a brief outline of your educational
15 background and business experience.

16
17 **A.** I received a Bachelor of Science Degree in Accounting in
18 1991, and a Masters of Accountancy in 1995 from the
19 University of South Florida in Tampa. I am a CPA in the
20 State of Florida and have accumulated 13 years of
21 electric utility experience working in the areas of fuel
22 and interchange accounting, surveillance reporting,
23 budgeting and analysis, and cost recovery clause
24 management. In April 1999, I joined Tampa Electric as
25 Supervisor, Regulatory Accounting. In January 2004, I

1 was promoted to Manager, Regulatory Affairs. My present
2 responsibilities include managing cost recovery for fuel
3 and purchased power, interchange sales, and capacity
4 payments.

5
6 **Q.** What is the purpose of your testimony?
7

8 **A.** The purpose of my testimony is to present, for Commission
9 review and approval, the calculation of the January 2008
10 through December 2008 fuel and purchased power and
11 capacity true-up amounts to be recovered in the January
12 2009 through December 2009 projection period. My testimony
13 addresses the recovery of fuel and purchased power costs,
14 capacity costs and incremental O&M security costs for the
15 year 2008, based on six months of actual data and six
16 months of estimated data. In addition, my testimony
17 addresses the adjustment to fuel and purchased power
18 costs as required in Order No. PSC-04-0999-FOF-EI (the
19 "Order"). This information will be used in the
20 determination of the 2009 fuel and purchased power costs
21 and capacity cost recovery factors.
22

23 **Q.** Have you prepared any exhibits to support your testimony?
24

25 **A.** Yes. I have prepared Exhibit No. ____ (CA-2), which

REVISED 10/13/2008

1 contains two documents. Document No. 1 is comprised of
2 Schedules E1-B, E-2, E-3, E-5, E-6, E-7, E-8, and E-9,
3 which provide the actual/estimated fuel and purchased
4 power cost recovery true-up amount for the period January
5 2008 through December 2008. Document No. 2 provides the
6 actual/estimated capacity cost recovery true-up amount
7 for the period of January 2008 through December 2008.
8 These documents are furnished as support for the
9 projected true-up amount for this period.

10
11 **Fuel and Purchased Power Cost Recovery Factors**

12 **Q.** What has Tampa Electric calculated as the estimated net
13 true-up amount for the current period to be applied in
14 the January 2009 through December 2009 fuel and purchased
15 power cost recovery factors?

16
17 **A.** The estimated net true-up amount applicable for the
18 period January 2009 through December 2009 is an under-
19 recovery of \$132,882,938.

20
21 **Q.** How did Tampa Electric calculate the estimated net true-
22 up amount to be applied in the January 2009 through
23 December 2009 fuel and purchased power cost recovery
24 factors?

25
3 DOCUMENT NUMBER-DATE

09664 OCT 13 8

FPSC-COMMISSION CLERK

1 A. The net true-up amount to be recovered in 2009 is the sum
2 of the final true-up amount for the period January 2007
3 through December 2007 and the actual/estimated true-up
4 amount for the period January 2008 through December 2008.

5

6 Q. What did Tampa Electric calculate as the final fuel and
7 purchased power cost recovery true-up amount for 2007?

8

9 A. The true-up was an under-recovery of \$21,121,127. The
10 actual fuel cost under-recovery, including interest and
11 the waterborne transportation cost adjustment, was
12 \$5,728,415 for the period January 2007 through December
13 2007. The \$5,728,415 amount, less the actual/estimated
14 over-recovery amount of \$15,392,712 approved in Order No.
15 PSC-08-0030-FOF-EI, issued January 08, 2008 in Docket No.
16 070001-EI results in a net under-recovery amount for the
17 period of \$21,121,127.

18

19 Q. What did Tampa Electric calculate as the actual/estimated
20 fuel and purchased power cost recovery true-up amount for
21 the period January 2008 through December 2008?

22

23 A. The actual/estimated fuel and purchased power cost
24 recovery true-up is an under-recovery amount of
25 \$111,761,811 for the January 2008 through December 2008

1 period. The detailed calculation supporting the
2 actual/estimated current period true-up is shown in
3 Exhibit No. ____ (CA-2), Document No. 1 on Schedule E1-B.
4

5 **Q.** Has Tampa Electric's fuel cost recovery been
6 appropriately adjusted as required by Order No. PSC-04-
7 0999-FOF-EI issued October 12, 2004 in Docket No. 031033-
8 EI?

9
10 **A.** Yes, Tampa Electric adjusted its fuel expense for the
11 disallowance of costs required by The Order, which
12 specifies that a portion of the costs incurred by Tampa
13 Electric under the current contract with United Maritime
14 Group, formerly TECO Transport, is not reasonable for
15 cost recovery. The Order contemplates levelized annually
16 recurring disallowances and Tampa Electric has complied
17 with the Order by adjusting the amount of the waterborne
18 coal transportation contract costs recovered through the
19 fuel factor for 2008, just as it did for 2004 through
20 2007. The company has consistently calculated the
21 disallowances in accordance with The Order, whereby
22 specific reductions are applied to the rate for shipments
23 from each upriver terminal and also reduced for cross
24 gulf shipments to Big Bend Station. Specific monthly
25 tonnage and river dock information was provided by the

1 Wholesale Marketing and Fuels group to Regulatory
2 Accounting in order to properly capture and exclude the
3 disallowance amounts from the fuel cost recovery clause.
4 The transportation contract will expire on December 31,
5 2008 at which time the annual recovery adjustment will
6 end. The 2008 adjustment will be trued up to reflect the
7 actual tons shipped and associated calculated
8 disallowances as part of the final 2008 true-up.

9
10 **Capacity Cost Recovery Clause**

11 **Q.** What has Tampa Electric calculated as the estimated net
12 true-up amount for the current period to be applied in
13 the January 2009 through December 2009 capacity cost
14 recovery factors?

15
16 **A.** The estimated net true-up amount applicable for January
17 2009 through December 2009 is an under-recovery of
18 \$19,828,942 as shown in Exhibit No. ____ (CA-2), Document
19 No. 2, page 2 of 6.

20
21 **Q.** How did Tampa Electric calculate the estimated net true-
22 up amount to be applied in the January 2009 through
23 December 2009 capacity cost recovery factors?

24
25 **A.** Tampa Electric calculated the net true-up amount to be

1 recovered in 2009 in the same manner as previously
2 described for the fuel and purchased power cost recovery
3 net true-up amount. The net true-up amount to be
4 recovered in the 2009 capacity cost recovery factors is
5 the sum of the final true-up amount for 2007 and the
6 actual/estimated true-up amount for January 2008 through
7 December 2008.

8
9 **Q.** What did Tampa Electric calculate as the final capacity
10 cost recovery true-up amount for 2007?

11
12 **A.** The true-up was an under-recovery of \$3,726,521. The
13 actual capacity cost under-recovery including interest
14 was \$27,523,105 for the period January 2007 through
15 December 2007. The \$27,523,105 amount, less the
16 actual/estimated under-recovery amount of \$23,796,584
17 approved in Order No. PSC-08-0030-FOF-EI issued January
18 08, 2008 in Docket No. 070001-EI results in a net under-
19 recovery amount for the period of \$3,726,521 as
20 identified in Exhibit No. ____ (CA-2), Document No. 2,
21 page 1 of 6.

22
23 **Q.** What did Tampa Electric calculate as the actual/estimated
24 capacity cost recovery true-up amount for the period
25 January 2008 through December 2008?

1 **A.** The actual/estimated true-up amount is an under-recovery
2 of \$16,102,421 as shown on Exhibit No. ____ (CA-2),
3 Document No. 2, page 1 of 6.

4
5 **Q.** Are incremental security O&M costs included for cost
6 recovery through the capacity clause?

7
8 **A.** Yes. Given the Commission's previous authorization to
9 recover incremental security O&M costs arising as a
10 result of the extraordinary circumstances of the
11 terrorist attacks of September 11, 2001, Tampa Electric's
12 incremental security O&M costs are included for recovery
13 through the capacity clause. Therefore, as shown on
14 Exhibit No. ____ (CA-2), Document No. 2, Page 4 of 6 the
15 company requests recovery of \$2,203,783, after
16 jurisdictional separation, for 2008 actual/estimated
17 incremental security O&M expenses.

18
19 **Q.** How does this amount vary from the original projection?

20
21 **A.** The actual/estimated incremental security O&M expenses
22 are \$205,797 greater than the original projected costs.
23 The variance is primarily due to additional actions
24 required to meet NERC standards, compared to expected
25 security changes and associated costs at the time of the

1 original 2008 cost estimate. For example, during the
2 course of implementing the NERC cyber security
3 requirements, the company determined that it was
4 necessary to secure additional critical cyber assets by
5 relocation to a physically secured perimeter, additional
6 guard monitoring, and additional secured checkpoints for
7 access and control of generating assets at the plants.

8
9 **Q.** Did Tampa Electric evaluate and calculate its incremental
10 "post-9/11" security project costs according to the
11 detailed guidelines provided in Order No. PSC-03-1461-
12 FOF-EI filed in Docket No. 030001-EI on December 22,
13 2003?

14
15 **A.** Yes. The first test is to determine if the company has
16 any O&M expenses for incremental security projects
17 included in the Minimum Filing Requirements ("MFR") that
18 established its current base rates and to remove any such
19 expenses from the calculation of incremental expenses.
20 None of Tampa Electric's post-9/11 increased security
21 costs were included in MFRs that established its base
22 rates as the company's last base rate proceeding was
23 approved in 1993, before the terrorist attacks occurred.
24 The second test is to identify any project costs that are
25 reflected elsewhere in the company's base rates and

1 remove them. Tampa Electric identified such project
2 costs for security and credited the savings to the total
3 incremental security expense. Finally, the third test is
4 to determine if the project will result in any offsetting
5 O&M savings and credit any savings to the project to
6 reduce its total cost. Tampa Electric has evaluated its
7 incremental security O&M expenses for related O&M savings
8 and credited the savings against total incremental
9 security O&M expenses. The calculation of incremental
10 security O&M costs is shown on Exhibit No. ____ (CA-2),
11 Document No. 2, page 4 of 6.

12
13 **Q.** Were Tampa Electric's base year "post-9/11" security
14 costs adjusted for retail energy sales growth as required
15 by Order No. PSC-03-1461-FOF-EI?

16
17 **A.** Yes. After adjusting the base year total by energy sales
18 growth, the baseline that should be used to calculate
19 2008 incremental security costs is \$2,293,026. The
20 calculation of the baseline security O&M expense amount
21 is shown on Exhibit No. ____ (CA-2), Document No. 2, page
22 4 of 6.

23
24 **Q.** Does this conclude your testimony?

25

1 A. Yes, it does.

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **CARLOS ALDAZABAL**5
6 **Q.** Please state your name, address, occupation and employer.7
8 **A.** My name is Carlos Aldazabal. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am
10 employed by Tampa Electric Company ("Tampa Electric" or
11 "company") in the position of Manager, Regulatory
12 Affairs in the Regulatory Affairs Department.13
14 **Q.** Please provide a brief outline of your educational
15 background and business experience.16
17 **A.** I received a Bachelor of Science Degree in Accounting in
18 1991, and received a Masters of Accountancy in 1995 from
19 the University of South Florida in Tampa. I am a CPA in
20 the State of Florida and have accumulated 13 years of
21 electric utility experience working in the areas of fuel
22 and interchange accounting, surveillance reporting,
23 budgeting and analysis, and cost recovery clause
24 management. In April 1999, I joined Tampa Electric as
25 Supervisor, Regulatory Accounting. In January 2004, I

1 was promoted to Manager, Regulatory Affairs. My present
2 responsibilities include managing cost recovery for fuel
3 and purchased power, interchange sales, and capacity
4 payments.

5
6 **Q.** What is the purpose of your testimony?

7
8 **A.** The purpose of my testimony is to present, for Commission
9 review and approval, the proposed annual capacity cost
10 recovery factors, the proposed annual levelized fuel and
11 purchased power cost recovery factors including an
12 inverted or two-tiered residential fuel charge to
13 encourage energy efficiency and conservation and the
14 projected wholesale incentive benchmark for January 2009
15 through December 2009. I will also describe significant
16 events that affect the factors and provide an overview of
17 the composite effect from the various cost recovery
18 factors for 2009. Finally, my testimony addresses the
19 projected capacity cost recovery factors that would
20 become effective in May 2009 based on the company's rate
21 design modification proposed in Docket No. 080317-EI.

22
23 **Q.** Have you prepared an exhibit to support your testimony?

24
25 **A.** Yes. Exhibit No. _____ (CA-3), consisting of three

1 documents, was prepared under my direction and
2 supervision. Document No. 1 is furnished as support for
3 the projected capacity cost recovery factors utilizing
4 existing retail class allocated cost of service and
5 return studies as well as a proposed allocation
6 methodology based on 12 Coincident Peak ("CP") and 25
7 percent Average Demand ("AD"). The proposed methodology
8 is described in the direct testimony of William R.
9 Ashburn submitted in Docket No. 080317-EI. Document No.
10 2, which is furnished as support for the proposed
11 levelized fuel and purchased power cost recovery factors,
12 is comprised of Schedules E1 through E10 for January 2009
13 through December 2009 as well as Schedule H1 for January
14 through December, 2006 through 2009. Document No. 3
15 provides a comparison of retail residential fuel revenues
16 under the proposed inverted or tiered fuel rate and the
17 traditional levelized fuel rate, which demonstrates that
18 the tiered rate is revenue neutral.

19
20 **Capacity Cost Recovery**

21 **Q.** Are you requesting Commission approval of the projected
22 capacity cost recovery factors for the company's various
23 rate schedules?

24
25 **A.** Yes. The capacity cost recovery factors, prepared under

1 my direction and supervision, are provided in Exhibit No.
2 ____ (CA-3), Document No. 1, pages 2 through 4. The
3 capacity factors are annualized factors that are expected
4 to apply for the period January through April 2009.
5 Revised factors that illustrate the company's proposed
6 rate design modifications are reflected on pages 5
7 through 7 of Document No. 1. Tampa Electric has
8 requested an effective date of May 2009 for the change in
9 capacity cost factors, coincident with the effective date
10 of base rate modifications proposed in Docket No. 080317-
11 EI.

12
13 **Q.** How will the proposed capacity cost recovery factors be
14 impacted if the implementation date of the base rate
15 adjustment is different than May 1, 2009?

16
17 **A.** The proposed capacity cost recovery factors starting
18 January 1, 2009 are annualized factors. Therefore, those
19 factors would remain in effect until the Commission
20 approves the proposed changes submitted as part of Docket
21 No. 080317-EI.

22
23 **Q.** What payments are included in Tampa Electric's capacity
24 cost recovery factors?

25

1 **A.** Tampa Electric is requesting recovery of capacity
 2 payments for power purchased for retail customers
 3 excluding optional provision purchases for interruptible
 4 customers through the capacity cost recovery factors.

5
 6 **Q.** Is Tampa Electric requesting recovery through the
 7 capacity clause for "post-9/11" incremental security
 8 costs?

9
 10 **A.** No, the company is not requesting recovery of 2009
 11 incremental security expenses as a result of the events
 12 of September 11, 2001 through the capacity cost recovery
 13 clause. As part of its request for a rate increase
 14 submitted in Docket No. 080317-EI, Tampa Electric
 15 proposes to move the incremental security expenses from
 16 the capacity cost recovery clause to base rates for
 17 recovery effective with May 2009 bills.

18
 19 **Q.** Please summarize the proposed capacity cost recovery
 20 factors by metering voltage level for January 2009
 21 through April 2009.

22
 23 **A.**

<u>Rate Schedule and</u>	<u>Capacity Cost Recovery</u>
<u>Metering Voltage</u>	<u>Factor (cents per kWh)</u>
24 RS Secondary	0.580

25

1	GS and TS Secondary	0.547
2	GSD	
3	Secondary	0.429
4	Primary	0.425
5	Transmission	0.420
6	GSLD and SBF	
7	Secondary	0.377
8	Primary	0.373
9	Transmission	0.369
10	IS-1, IS-3, SBI-1, SBI-3	
11	Secondary	0.035
12	Primary	0.035
13	Transmission	0.034
14	SL-2, OL-1 and OL-3	
15	Secondary	0.089

16

17 These factors are shown in Exhibit No. ____ (CA-3),

18 Document No. 1, page 4 of 8.

19

20 **Q.** How does Tampa Electric's proposed average capacity cost

21 recovery factor of 0.467 cents per kWh compare to the

22 factor for January 2008 through December 2008?

23

24 **A.** The proposed capacity cost recovery factor is 0.039 cents

25 per kWh (or \$0.39 per 1,000 kWh) higher than the average

1 capacity cost recovery factor of 0.428 cents per kWh for
2 the January 2008 through December 2008 period.

3
4 **Q.** Please describe the changes to the 2009 capacity cost
5 recovery factors related to Tampa Electric's proposed
6 rate design submitted in Docket No. 080317-EI.

7
8 **A.** As described in the direct testimony of William R.
9 Ashburn filed in Docket No. 080317-EI on August 11, 2008,
10 Tampa Electric proposes to combine all present demand
11 rate schedules, which consist of General Service - Demand
12 ("GSD"), General Service - Large Demand ("GSLD"), and
13 Interruptible Service ("IS") into one new proposed GSD
14 rate schedule. Additionally, the allocation of
15 production demand costs according to the 12 CP and 1/13th
16 AD methodology, where 1/13th or approximately eight
17 percent of the demand costs is allocated on an energy
18 basis, would be modified to 12 CP and 25 percent AD to
19 better reflect cost causation, as shown in the company's
20 2009 Cost of Service Study. The new methodology helps
21 ensure that the prices customers pay for electric service
22 bear a reasonable relationship to the costs of providing
23 that service.

24
25 **Q.** Are there any other proposed modifications that impact

1 the capacity cost recovery factors?

2

3 **A.** Yes. It is more appropriate to recover capacity costs
4 through a factor applied to billed kW demand for demand-
5 measured customers because this recovery method will be
6 consistent with the recovery of the production plant that
7 otherwise would have been built. Therefore, Tampa
8 Electric proposes to recover capacity costs from demand-
9 measured customer classes on a dollar per kW basis rather
10 than an energy basis.

11

12 **Q.** Has the Commission previously approved the recovery of
13 capacity costs on a demand basis from demand-measured
14 customers?

15

16 **A.** Yes. The Commission recognized the appropriateness of
17 recovering capacity costs on a demand basis from demand
18 measured customers in Order No. 25773 in Docket No.
19 910794-EQ. As a result of that order, Florida Power &
20 Light began recovering capacity costs on a demand basis
21 from demand-measured customers. Tampa Electric's
22 proposed rate classes, including the new demand-based
23 charges for GSD and Stand-by Firm ("SBF") customers, are
24 reflected in the company's capacity cost recovery
25 schedules effective from May 2009 through December 2009,

1 as shown in Exhibit No. ____ (CA-3), Document No. 1,
2 pages 5 through 7.

3

4 **Q.** Please summarize the proposed capacity cost recovery
5 factors by metering voltage level for May 2009 through
6 December 2009.

7

8	A. Rate Class and	Capacity Cost Recovery Factor	
9	<u>Metering Voltage</u>	<u>Cents per kWh</u>	<u>Cents per kW</u>
10	RS Secondary	0.534	
11	GS and TS Secondary	0.514	
12	GSD, SBF Standard		
13	Secondary		1.73
14	Primary		1.71
15	Transmission		1.70
16	GSD Optional		
17	Secondary	0.410	
18	Primary	0.406	
19	Transmission	0.402	
20	LS1 Secondary	0.166	

21

22 These factors are shown in Exhibit No. ____ (CA-3),
23 Document No. 1, page 7 of 8.

24

25 **Fuel and Purchased Power Cost Recovery Factor**

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1 Q. What is the appropriate amount of the levelized fuel and
2 purchased power cost recovery factor for the year 2009?

3

4 A. The appropriate amount for the 2009 period is 6.766 cents
5 per kWh before any application of time of use multipliers
6 for on-peak or off-peak usage. Schedule E1-E of Exhibit
7 No. ____ (CA-3), Document No. 2, shows the appropriate
8 value for the total fuel and purchased power cost
9 recovery factor for each metering voltage level as
10 projected for the period January 2009 through December
11 2009.

12

13 Q. Please describe the information provided on Schedule E1-
14 C.

15

16 A. The Generating Performance Incentive Factor ("GPIF") and
17 true-up factors are provided on Schedule E1-C. Tampa
18 Electric has calculated a GPIF penalty of \$849,634, which
19 is included in the calculation of the total fuel and
20 purchased power cost recovery factors. Additionally, E1-
21 C indicates the net true-up amount for the January 2008
22 through December 2008 period. The net true-up amount for
23 this period is an under-recovery of \$132,882,938.

24

25 Q. Please describe the information provided on Schedule E1-

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D.

A. Schedule E1-D presents Tampa Electric's on-peak and off-peak fuel adjustment factors for January 2009 through December 2009. The schedule also presents Tampa Electric's levelized fuel cost factors at each metering voltage level.

Q. Please describe the information provided on Schedule E1-E.

A. Schedule E1-E presents the standard, on-peak and off-peak fuel adjustment factors at each metering voltage to be applied to customer bills.

Q. Is Tampa Electric proposing a tiered rate structure for the fuel and purchased power cost recovery factor applicable to residential customers?

A. Yes. Due to the recent increases in fuel commodity prices, Tampa Electric is proposing a tiered rate structure in order to encourage energy efficiency and conservation. As shown on Schedule E1-E, the rate structure will result in a two-tiered fuel charge where usage in excess of 1,000 kWh is priced one cent per kWh

1 more than the charge for a customer's usage up to 1,000
 2 kWh. The company believes that a higher fuel factor for
 3 usage above 1,000 kWh will result in a shift in usage
 4 patterns by reducing usage in higher priced periods and
 5 will also encourage increased energy efficiency and
 6 conservation.

7
 8 Q. Will the tiered fuel rate structure affect rate classes
 9 other than the residential rate class?

10
 11 A. No. The tiered rate structure is only applicable to the
 12 residential class. Additionally, as shown in Exhibit No.
 13 _____ (CA-3), Document No. 3, the tiered rate structure is
 14 designed to be revenue neutral so that the company will
 15 recover the same fuel costs as it would under the
 16 traditional levelized fuel approach.

17
 18 Q. Please summarize the proposed fuel and purchased power
 19 cost recovery factors by metering voltage level for
 20 January 2009 through December 2009.

21
 22 A.

	Fuel Charge
<u>Metering Voltage Level</u>	<u>Factor (cents per kWh)</u>
23 Secondary	6.766
24 Tier I (Up to 1,000 kWh)	6.416

25

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1	Tier II (Over 1,000 kWh)	7.416	
2	Distribution Primary	6.698	
3	Transmission	6.631	
4	Lighting Service	6.485	
5			
6	Distribution Secondary	8.290	(on-peak)
7		6.116	(off-peak)
8	Distribution Primary	8.207	(on-peak)
9		6.055	(off-peak)
10	Transmission	8.124	(on-peak)
11		5.994	(off-peak)
12			

13 Q. How does Tampa Electric's proposed levelized fuel
 14 adjustment factor of 6.766 cents per kWh compare to the
 15 levelized fuel adjustment factor for the January 2008
 16 through December 2008 period?

17
 18 A. The proposed fuel charge factor is 1.547 cents per kWh
 19 (or \$15.47 per 1,000 kWh) higher than the average fuel
 20 charge factor of 5.219 cents per kWh for the January 2008
 21 through December 2008 period.

22
 23 Q. Has Tampa Electric considered the impact of the higher
 24 fuel costs on customer bills?

25

1 **A.** Yes. On June 18, 2008, Tampa Electric notified its
2 customers of the higher fuel costs the company was
3 incurring and the impacts to rates as a result of the
4 escalating costs. The company hopes that the six-month
5 advance notice will allow customers to better plan and
6 budget for the higher fuel costs in 2009. In addition,
7 the company informed customers of the 12 new energy
8 efficiency and conservation programs available to help
9 customers minimize the impact of the price increase.

10

11 **Events Affecting the Projection Filing**

12 **Q.** Are there any significant events reflected in the
13 calculation of the 2009 fuel and purchased power and
14 capacity cost recovery projections?

15

16 **A.** Yes. There are two significant events. These are 1) the
17 company's wholesale purchases; and 2) Tampa Electric's
18 new coal transportation agreements.

19

20 **Q.** Please describe the first event that affects the
21 company's projection filing.

22

23 **A.** Tampa Electric entered into or continued several cost-
24 effective purchase agreements with Hardee Power Partners,
25 Progress Energy Florida, Reliant Energy, Pasco Cogen,

1 Calpine Energy Services, L.P., and qualifying facilities.
2 The purchases improve supply reliability for retail
3 ratepayers in 2008 and 2009 at reasonable and prudent
4 costs. The direct testimony of Tampa Electric witness
5 Benjamin F. Smith, II describes the purchases and
6 demonstrates that the costs associated with the purchased
7 power agreements are prudent and appropriate for recovery
8 through the fuel and purchased power and capacity cost
9 recovery clauses.

10
11 Tampa Electric also intends to enter into purchase
12 agreements to replace lost generation capacity during
13 the planned 2009 Big Bend scrubber outage.

14
15 **Q.** Please describe the second event.

16
17 **A.** In June and August of 2008, Tampa Electric signed new
18 fuel transportation agreements that take effect
19 beginning January 1, 2009. Under the new contracts, the
20 company will have the ability to ship solid fuels
21 directly to Big Bend Station via rail or water routes.
22 The testimony of Tampa Electric witness Joann T. Wehle
23 describes the transportation contracts that are
24 effective beginning January 1, 2009. As stated in
25 witness Wehle's testimony, the expected impact of the

1 new agreements is an approximate average increase of \$14
2 million in solid fuel transportation costs over the
3 existing transportation agreement.
4

5 **Coal Transportation Agreement**

6 **Q.** In procuring transportation contracts, has Tampa Electric
7 complied with the requirements of Order No. PSC-04-0999-
8 FOF-EI, issued October 12, 2004, in Docket No. 031033-EI?
9

10 **A.** Yes. Tampa Electric adopted the requirements of the
11 aforementioned Order to ensure an open and competitive
12 RFP process. The company established and followed a
13 schedule for procuring transportation services that
14 provided the required time for each stage in the process.
15 Tampa Electric provided an advance copy of the RFP to
16 Staff and parties to the fuel docket and met with them to
17 discuss the RFP. Additionally, meetings were held to
18 update the parties and bidders and address any questions
19 or concerns related to the process.
20

21 **Wholesale Incentive Benchmark Mechanism**

22 **Q.** What is Tampa Electric's projected wholesale incentive
23 benchmark for 2009?
24

25 **A.** The company's projected 2009 benchmark is \$816,969, which

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1 is the three-year average of \$757,156, \$799,040 and
2 \$894,710 in gains on the company's non-separated
3 wholesale sales, excluding emergency sales, for 2006,
4 2007 and 2008 (estimated/actual), respectively.

5
6 Q. Does Tampa Electric expect gains in 2009 from non-
7 separated wholesale sales to exceed its 2009 wholesale
8 incentive benchmark?

9
10 A. No. Tampa Electric anticipates that sales will not
11 exceed the projected benchmark for 2009. Therefore, all
12 sales margins below the \$816,969 threshold will flow back
13 to customers.

14
15 **Cost Recovery Factors**

16 Q. What is the composite effect of Tampa Electric's proposed
17 changes in its capacity, fuel and purchased power,
18 environmental and energy conservation cost recovery
19 factors on a 1,000 kWh residential customer's bill?

20
21 A. The composite effect on a residential bill for 1,000 kWh
22 is an increase of \$14.06 beginning January 2009. These
23 charges are shown in Exhibit No. ____ (CA-3), Document
24 No. 2, on Schedule E10. Additionally, the composite
25 effect on a residential bill for 1,000 kWh would increase

1 \$10.24 beginning May 2009 if the proposed changes related
2 to the company's request for an increase in base rates in
3 Docket No. 080317-EI are approved.

4
5 **Q.** When should the new rates go into effect?

6
7 **A.** The new rates should go into effect concurrent with the
8 first billing cycle for January 2009. Effective with the
9 first billing cycle for May 2009, Tampa Electric proposes
10 modified rates that reflect the company's new base rate
11 charges and rate structure changes for Tampa Electric's
12 commercial and industrial customers.

13
14 **Q.** Does this conclude your testimony?

15
16 **A.** Yes, it does.

17

18

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1 CHAIRMAN CARTER: You may proceed.

2 MR. BEASLEY: Yes, sir. We tender Mr. Aldazabal for
3 any questions you may have.

4 CHAIRMAN CARTER: Okay. Mr. McWhirter, you're
5 recognized, sir. Oh, Mr. -- I'm sorry. Mr. McWhirter.

6 CROSS EXAMINATION

7 BY MR. McWHIRTER:

8 Q Mr. A, if you'd look at your originally filed
9 Schedule E1 and your revised Schedule E1, do you have those
10 handy?

11 A Yes, I do.

12 Q And you originally anticipated that your annual fuel
13 costs would be \$1,560,920,087 and then later on in October you
14 reduced that to \$1,350,000,000, and I anticipate that between
15 September 2nd when you filed your original testimony and
16 October 13th when you filed your revised testimony something
17 happened that caused you to reduce your fuel, projected fuel
18 cost by \$210 million; is that correct?

19 A That's correct.

20 Q And can you give us a brief outline of what it is
21 that happened in that period of time?

22 A Sure. Our original filing was based on a fuel
23 forecast as of July 3rd or approximately the first week of
24 July. When we filed our revised testimony, we updated that
25 fuel forecast as of October 3rd. So it's a significant time

1 differential between the, when we did the original filing.
2 Even though we filed it on September 2nd, the forecast was
3 quite a bit dated between that time and the October 3rd filing,
4 revised filing.

5 Q Do you have any specific periods when you do
6 reprojections of your fuel cost? Do you do it every month,
7 every six months or what?

8 A We do a reprojection of our fuel cost every year.

9 Q Once a year?

10 A Yes, sir.

11 Q So if fuel costs go down between now and next August,
12 there's nothing you will file to make a correction in your
13 potential fuel factor?

14 A No, that's not the case. We monitor our costs on a
15 monthly basis and we actually report on our A schedules where
16 we are at any given point in time. In addition to that, we
17 monitor where we are from a midcourse standpoint, whether we're
18 plus or minus 10 percent over or underrecovered, and we would
19 notify the Commission if that was the case.

20 Q And your monthly reports, as I understand it, you
21 report the actual cost year to date compared to the projection
22 that you made the previous October 3 in this instance; is that
23 what you do on your monthly reports?

24 A That is what we file on a monthly basis, yes.

25 Q So if you're calculating a 10 percent adjustment, it

1 would only be if your actual costs are 10 percent less than you
2 projected, is that it?

3 A No, that's not the case. We actually do, do
4 essentially a relook of what the costs are going to be at the
5 end of the period in December. We have essentially an estimate
6 of what we're going to end up at year end. So that, those
7 costs would be incorporated into that plus or minus 10 percent
8 number.

9 Q Do you, what do you file each month with the
10 Commission with respect to the new projections?

11 A We file the actual results for that given month plus
12 a year to date number comparing that number to what we
13 originally had filed in the previous year's projection filing.

14 Q But in my previous question to you I asked you if you
15 made periodic projections and your answer was yes. And this
16 question is with respect to those periodic projections for the
17 rest of the year, what do you file with the Commission
18 concerning those numbers?

19 A We do not file any periodic projections with the
20 Commission.

21 Q And so the next time we would see your projected
22 revenue numbers is next August; is that correct?

23 A Assuming we did not go in for a midcourse adjustment,
24 that would be the case.

25 Q And what would happen if your fuel costs turn out to

1 be, annual fuel cost projections turn out to be 10 percent
2 different? Do you feel any compulsion or is there any
3 Commission order that requires you to file new projections?

4 A Yes. There is a Commission order that would require
5 us to notify the Commission if that was the case.

6 Q And is that information available to the public
7 before you file it with the Commission?

8 A I don't understand the question. What information?

9 Q Well, you make new projections each month.

10 A Uh-huh.

11 Q And if it's 10 percent more or less, you would notify
12 the Commission. But if it -- you don't -- nothing is available
13 to the general public until and unless you notify the
14 Commission; is that correct?

15 A The general public would know what our actual results
16 are at any given point in time but they wouldn't know what our
17 projections are. That's correct.

18 Q Now on your E1 form that you filed in early
19 September, it showed that your, at Line 34 it shows your
20 rounded fuel factor per kilowatt hour, and that's, it's 7.808
21 and that's 7.8 cents per kilowatt hour. If I wanted to find
22 out what that was per megawatt hour, would it be proper just to
23 move the decimal over from 7.8 and make it \$78.08 a megawatt
24 hour? Is that the way you do it?

25 A That's correct.

1 Q Okay. So in September your fuel cost was anticipated
2 to be \$78.08 a megawatt hour and now a month later it turned
3 out to be \$67.54 a megawatt hour?

4 A No, that's not correct. The total fuel cost would be
5 much further up. That would be actually Line 5, which is our
6 cost of generated power. That bottom number encompasses
7 purchased power as well as prior period true-ups.

8 Q So I see. What -- \$54.56 is what it costs you to
9 generate power; is that right?

10 A That's correct.

11 Q And then there are adders that bring it up to \$67.54?

12 A Purchased power cost plus prior period true-ups.
13 Yes.

14 Q Okay. I'd like to ask you, I noticed on Line 10 for
15 your purchased power in September you estimated that the
16 purchased power would cost you \$81.38 and on October 13 it's
17 still going to cost you \$81.38, actually 39 cents. Do your
18 purchased power contracts compel you to continue to pay that
19 high price and the price doesn't go down with the fuel price?

20 A No, that's not the case. In our original filing the
21 only difference between the original filing and the revised
22 filing is that we updated the natural gas pricing on our cost
23 of generation. We did not update the purchased power cost
24 simply because of a time constraint. It's a very comprehensive
25 process, and in order to adjust a purchased power cost we would

1 have to redispatch the entire system and it wouldn't have
2 allowed us plenty of time to do that.

3 Q I see. So do those contracts have a fuel component
4 and a capacity component in them?

5 A The cost reflected on this would only be the fuel
6 component.

7 Q I see. And if fuel cost goes down -- I represent
8 some people with qualifying facilities. Even though fuel
9 prices have gone down, you're still going to pay them \$65.19?

10 A Well, keep in mind that qualifying facilities are
11 based on as-available energy. So even if we were to adjust
12 the natural gas pricing on those, it's based off of our Big
13 Bend 4 coal units which are based off of a coal, not a natural
14 gas price. So I don't think we're seeing the same kind of
15 price variations on, on those contracts as we are in the
16 natural gas contracts.

17 Q Well, I'd like to ask you about that. I noticed in
18 one of your schedules you project that your coal cost this year
19 is going to go up 36 percent. Can you give us some insight
20 into why the coal cost is going to go up 36 percent?

21 A I wouldn't be the appropriate witness to answer that.

22 Q I see.

23 A I wouldn't know.

24 Q And you don't have any indication of why it is?

25 A No, sir.

1 Q Would that be Ms. Wehle?

2 A Yes, sir.

3 Q Okay. Go to your Schedule 7 that relates to these
4 purchased power contracts. I'm not sure I totally understand
5 what you're saying. You're going to pay \$224 million this year
6 to economy purchases and straight purchased power contracts and
7 then qualifying facilities, and you say that those prices will
8 change but you haven't changed them yet. Are they going to go
9 up or go down?

10 A What I was trying to say is that we didn't adjust
11 those prices when we did our revised filing because natural gas
12 prices represent about, on those purchased power agreements
13 they represent about \$156 million of cost that could
14 potentially be impacted if we were to adjust natural gas
15 prices. But of that \$156 million of impact, only 10 percent is
16 what we adjusted natural gas prices by. So we're talking
17 \$15 million on the economy purchases, not the ones for cogen
18 contracts. And then we would have to redispatch the whole
19 system, so we just did not have the ability to do that in the,
20 in the time period provided.

21 Q Well, let's go to this Schedule 7, if you don't mind.
22 And am I correct that this year you're going to, you have a new
23 purchased power contract that's been determined to be
24 cost-effective and under that contract you're going to pay
25 Pasco Cogen \$110 a megawatt hour?

1 A I wouldn't be the witness to address purchased power
2 agreements. That would be Witness Smith.

3 Q And Mr. Smith would be the one to do that?

4 A Yes, sir.

5 Q And in your filing you indicate that the fuel cost is
6 \$110 and the total cost is \$110. Would it be fair to presume
7 from that that in these contracts that are listed on Line 6 of
8 your Schedule E1 that there are no capacity payments made to
9 those contract customers, just a fuel payment?

10 A That's not necessarily the case. Line 6 could
11 include some capacity payments for some of those agreements.
12 Line 7 would not include any capacity payments.

13 Q So when you say in this Schedule 7 it has fuel cost
14 and total cost, what you're telling me now is that total cost
15 is not, that column is not accurate, that there is a capacity
16 charge on top of what we have for the total cost?

17 A No. That column is accurate. That's a total for
18 fuel adjustment. That is the fuel component of those
19 agreements. The capacity component would be reflected on our
20 capacity schedules.

21 Q And that capacity component is in your capacity
22 charge?

23 A Yes, sir.

24 Q Do you know the philosophy that suggested that the
25 fuel when it is only costing you \$54.56 to generate

1 electricity, why it's cost-effective to pay these people on
2 average \$117.83 a megawatt hour for fuel?

3 A Again, Witness Smith could better answer that
4 question.

5 Q All right. Now in your original filing for natural
6 gas, natural gas constitutes about what percentage of your
7 total fuel cost?

8 A In my original filing?

9 Q Yeah. Well, the percentages will remain about the
10 same, won't they?

11 A No, not necessarily because we only adjusted the
12 natural gas pricing. Natural gas represented about 63 percent
13 in the original filing.

14 Q I beg your pardon?

15 A 63 percent of our total fuel expense.

16 Q Is natural gas?

17 A Natural gas originally.

18 Q And you projected originally on your Schedule E5 that
19 that would be \$12.25 an MCF?

20 A I have \$12.30 an MCF originally delivered.

21 Q And what do you project it on your new filing?

22 A I have \$9.97 per MCF delivered.

23 Q Now does that cost have any charges in it other than
24 the raw commodity cost for natural gas?

25 A Yes, it does. It includes the transportation to get

1 the cost to our plants and it also includes the impacts of our
2 hedges.

3 Q When the fuel charge -- when the price of natural gas
4 goes up or goes down, does the transportation charge change
5 correspondingly?

6 A The transportation charge would be a rate. So if the
7 volume of the gas goes up or down, that transportation amount
8 would change.

9 Q I see. So you don't have take-or-pay transportation
10 agreements so that if you, if you sell less energy, if you sell
11 less electricity, you can transport less coal or transport less
12 gas and your transportation costs will go down along with the,
13 the reduced sales; is that a correct statement?

14 A I'm not sure I understand the question. Can you
15 repeat the question?

16 Q Well, the \$9.97, I understand you said that that has
17 two components. One is the raw gas cost and the second
18 component is the transportation charge. So if the raw gas
19 price were \$7, we'd anticipate that, you anticipate the
20 transportation, transportation cost is going to be \$2, is that
21 --

22 A No. There's a third component and it's the hedges.
23 We've locked in some hedges and those costs are factored into
24 that price as well.

25 Q I see. You, from time to time you lock in prices and

1 that's what Ms. Wehle is going to talk about or has talked
2 about and we've agreed that that's what you do and so forth.

3 A Yes, sir.

4 Q Okay. And in your most recent filing look at the
5 schedule that shows the change in price of fuel from year to
6 year. What is that, H10 or something like that? It would be
7 Schedule H1, Page 31 of 31.

8 A Yes, I'm there.

9 Q Okay. And on Line 11 -- well, that's your
10 generation. On Line 24 you anticipate that the price of
11 natural gas is going to go up 8.8 percent over last year.

12 A Line 24?

13 Q That's what I'm looking at. But, you know, I make a
14 lot of mistakes. You straighten me out.

15 A That's Btus burned. If we're looking at the price of
16 natural gas, you want to go to Line 38.

17 Q I see. And you anticipate that there will be no
18 increase, no 5.3 percent increase in 2009 over 2008?

19 A Well, what we're showing here is the actual estimated
20 for 2008. And I'm actually showing a decrease --

21 Q Uh-huh.

22 A -- for 2009 versus actual estimated.

23 Q You think it'll decrease in 2009?

24 A Versus our actual estimated filing for 2008 that's
25 what we're projecting, a decrease in natural gas.

1 MR. McWHIRTER: Thank you. That's all the questions
2 I have and I tender the witness.

3 CHAIRMAN CARTER: Mr. Twomey.

4 MR. TWOMEY: Yes, sir, Mr. Chairman. Thank you.

5 CROSS EXAMINATION

6 BY MR. TWOMEY:

7 Q And good afternoon.

8 A Good afternoon.

9 Q I want to follow up just briefly, if I may, on some
10 of the questions that Mr. McWhirter asked you to make sure I
11 got the numbers correct.

12 My understanding is, is that you've testified that
13 the company's original filing in this docket was based upon a
14 July 3rd forecast; is that correct?

15 A Yes. That's correct.

16 Q Okay. And then --

17 A A forward, forward price forecast. Yes.

18 Q You call it what?

19 A A forward price forecast.

20 Q A forward price forecast?

21 A Yes, sir.

22 Q Okay. Is that, is that always for 12 months or is it
23 for the remainder of the calendar year? How does that work?

24 A Well, July 3rd it would have been for a forward price
25 forecast for the remaining portion of 2008 and all of 2009.

1 Q Okay. Now the, as I understand what you told
2 Mr. McWhirter, since you have, and tell me if I'm correct in
3 understanding this, since you have an obligation pursuant to
4 Commission policy to advise the Commission of any change or
5 over, underrecovery of 10 percent, at any given point in the
6 year you track, you make a forecast every month whether you
7 report it to anybody.

8 A We don't do a full-blown forecast, like I said
9 before. It's a very comprehensive process. But we do track
10 where we are on an actual basis and we have a general estimate
11 of what we're going to end up at the end of the year.

12 Q So you do enough to make, apparently do enough to
13 make yourself comfortable that you can advise the Commission at
14 any given point on whether you're over or under 10 percent.

15 A Yes. And, in fact, we did that this year. We
16 notified the Commission back in July that we anticipated being
17 over 10 percent underrecovered at the end of 2008.

18 Q Okay. Now the -- thank you. Now the, from July 3rd
19 to October 3rd is three months, it's a quarter; right?

20 A Approximately three months. Yes, sir.

21 Q The, so is that one you do -- do you do comprehensive
22 or more comprehensive forecasts, forward forecasts on a
23 quarterly basis?

24 A No. No. The only reason we did a very comprehensive
25 forecast initially is we were anticipating the fuel filing

1 coming up so we did a comprehensive forecast early on. What we
2 did in our revised filing is we went in and adjusted our
3 natural gas prices based on a more recent forward curve, but we
4 didn't redispach the entire system to adjust purchased power
5 or the other components of the PROMOD process, which includes
6 maintenance schedules and unit performance and all that.

7 Q Okay. And you told, as you discussed with
8 Mr. McWhirter, if I heard you correctly, the, the difference in
9 the forecast price for natural gas resulted in a, a drop in the
10 total requested for 2009 of some \$211 million.

11 A That -- both the combination of 2008 and 2009.

12 Q Reduced gas prices for the remainder of this year
13 plus what you forecast it to be for all of 2009.

14 A Yes, sir.

15 Q \$211 million.

16 A Yes, sir.

17 Q Which is about 13.5 percent.

18 A Of what?

19 Q Of the base price you had of \$1.561 billion
20 originally.

21 A Subject to check, yes.

22 Q Okay. Now so -- and you said to Mr. McWhirter
23 that -- did you tell Mr. McWhirter your natural gas percentage
24 of the cost was 53 percent or 63 percent?

25 A 60 -- I have to recalculate it. It was 60 something

1 percent.

2 Q Okay. But it was 60, not 50?

3 A Yeah. It was 60 something percent.

4 Q I'm almost as hard of hearing as he is.

5 The -- well, what I wanted to ask you is the, you
6 made your supplemental filing October 13 because over the
7 course of, of just three months you forecast changes in the
8 price of natural gas sufficient to bring your total fuel bill
9 for the remainder of 2008 and 2009 down almost 14 percent for a
10 total of some \$210, \$211 million; correct?

11 A That's correct. We were also able to adjust our
12 actual -- we had three additional months of actual results. So
13 incorporating that into the reduction as well.

14 Q Okay. Now do you have any confidence that gas won't
15 reduce more or even substantially more in the remainder of this
16 year? We have another, another quarter to go; right?

17 A Yes.

18 Q Another two months, but another quarter from your
19 last forecast.

20 A We actually looked at our forecast and our commodity
21 price is in line with what we have in our October 13th filing,
22 the pure commodity price. There's not a significant difference
23 there. And in fact the cooler months are upcoming, so our
24 expectation is that natural gas prices, if anything, could
25 possibly go up with the cooler months coming, so.

1 Q So you think, you think the decreases that we are
2 going to see from the middle of this year until the next part,
3 the end of next year, we've experienced them in your best
4 judgment?

5 A That's a much better question for Witness Wehle.
6 It's a forecast question.

7 Q Okay.

8 A But what I'm trying to say is that our commodity
9 price that we have embedded in our revised filing is in line
10 with what exists today as far as on a forward price basis.

11 MR. TWOMEY: Okay. Very good. Thank you. That's
12 all.

13 CHAIRMAN CARTER: Thank you. Commissioners, I'm
14 going to go to the staff before coming back to the bench.

15 Staff, you're recognized.

16 MR. YOUNG: No questions.

17 CHAIRMAN CARTER: Commissioner Skop, you're
18 recognized.

19 COMMISSIONER SKOP: Thank you, Mr. Chairman. Just a
20 quick question. I thought, in the lengthy discussion I thought
21 I heard the witness state that transport costs may fluctuate
22 with gas hedges if volumes change. And did I hear that
23 correctly?

24 THE WITNESS: I guess what I was trying to say is
25 that there's a fixed rate component on our natural gas

1 transportation agreements. Even though the fixed rate doesn't
2 change, depending on the volume, the dollar amount, the fuel
3 expense could change, so.

4 COMMISSIONER SKOP: Thank you for that clarification.

5 THE WITNESS: Sure.

6 CHAIRMAN CARTER: Thank you. Commissioners, anything
7 further from the bench? Okay then.

8 MR. BEASLEY: I have no redirect, and I would like to
9 move the admission of Exhibits 44, 45 and 46 for Mr. Aldazabal.

10 CHAIRMAN CARTER: Hang on one second. Any objection
11 to the exhibits? Commissioners, that would be Exhibits
12 44 through 46. Without objection, show it done.

13 (Exhibits 44 through 46 admitted into the record.)

14 Anything further from this witness from any of the
15 parties?

16 MR. McWHIRTER: I'd like to ask a couple of questions
17 of Mr. Smith on the cost-effectiveness of these contracts.

18 CHAIRMAN CARTER: Mr. Smith is, he's coming up next.

19 MR. McWHIRTER: Okay.

20 CHAIRMAN CARTER: We're just -- I got you though.
21 We'll bring Mr. Smith on in a minute. Let's deal with Mr. --
22 I'm going to give a shot at this, Aldazabal.

23 THE WITNESS: That's correct.

24 CHAIRMAN CARTER: Let's don't do nothing else today.
25 (Laughter.) You're only entitled to one of those a day.

1 So you may be excused, sir.

2 MR. BEASLEY: Call Mr. Smith.

3 CHAIRMAN CARTER: Mr. Smith. And while Mr. Smith is
4 coming here, staff, I'm looking at my -- and, Commissioners, as
5 you look at your witness list, I don't see -- I guess we'll
6 have to modify, put Mr. Smith's name on there. I don't see
7 anything down for him other than on our pretrial -- no
8 exhibits? Okay. Good. All righty. You're recognized.

9 MR. BEASLEY: Mr. Chairman, his last name is Smith.

10 (Laughter.)

11 BENJAMIN SMITH

12 was called as a witness on behalf of Tampa Electric Company
13 and, having been duly sworn, testified as follows:

14 DIRECT EXAMINATION

15 BY MR. BEASLEY:

16 Q Mr. Smith, would you please state your name, your
17 business address and position with Tampa Electric Company?

18 A Yes. My name is Benjamin Smith. My business address
19 is 702 North Franklin Street, Tampa, Florida 33602, and I am
20 Manager of Strategic Fuels and Power Services for Tampa
21 Electric Company.

22 Q Mr. Smith, did you prepare and submit in this
23 proceeding a document entitled Prepared Direct Testimony of
24 Benjamin F. Smith, which is a projection testimony for January
25 through December 2009 filed on September 2nd, 2008?

1 A Yes, I did.

2 Q If I were to ask you the questions contained in that
3 testimony, would your answers be the same?

4 A Yes, they would.

5 MR. BEASLEY: And I would ask that Mr. Smith's
6 testimony be inserted into the record as though read.

7 CHAIRMAN CARTER: The prefiled testimony of Mr. Smith
8 will be entered into the record as though read.

9 MR. BEASLEY: Thank you.

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1 wholesale power marketing. I am currently the Manager
2 of Strategic Fuels and Power Services in the Fuel
3 Services and Systems group. My responsibilities are to
4 evaluate short-term and long-term purchase and sale
5 opportunities within the wholesale power market, assist
6 in wholesale contract structure and help evaluate the
7 processes used to value wholesale power opportunities.
8 In this capacity, I interact with wholesale power market
9 participants such as utilities, municipalities, electric
10 cooperatives, power marketers and other wholesale
11 generators.

12
13 **Q.** Have you previously testified before this Commission?

14
15 **A.** Yes. I have submitted written testimony in the annual
16 fuel docket since 2003, and I testified before this
17 Florida Public Service Commission ("Commission") in
18 Docket Nos. 030001-EI and 040001-EI regarding the
19 appropriateness and prudence of Tampa Electric's
20 wholesale purchases and sales.

21
22 **Q.** What is the purpose of your direct testimony in this
23 proceeding?

24
25 **A.** The purpose of my testimony is to provide a description

1 of Tampa Electric's purchased power agreements that the
2 company has entered into and for which it is seeking
3 cost recovery through the Fuel and Purchased Power Cost
4 Recovery Clause ("fuel clause") and the Capacity Cost
5 Recovery Clause. I also describe Tampa Electric's
6 purchased power strategy for mitigating price and
7 supply-side risk, while providing customers with a
8 reliable supply of economically priced purchased power.

9
10 **Q.** Please describe the efforts Tampa Electric makes to
11 ensure that its wholesale purchases and sales activities
12 are conducted in a reasonable and prudent manner.

13
14 **A.** Tampa Electric evaluates potential purchased power needs
15 and sale opportunities by analyzing the expected
16 available amounts of generation and the power required
17 to meet the projected demand and energy of its
18 customers. Purchases are made to achieve reserve margin
19 requirements, to meet customers' demand and energy
20 needs, to supplement generation during unit outages and
21 for economical purposes. When there is a purchased
22 power need, the company aggressively polls the
23 marketplace for wholesale capacity or energy, searching
24 for reliable supplies at the best possible price from
25 creditworthy counterparties.

1 Conversely, when there is a sales opportunity, the
2 company offers profitable wholesale capacity or energy
3 products to creditworthy counterparties. The company
4 has wholesale power purchase and sale transaction
5 enabling agreements with numerous counterparties. This
6 process helps to ensure that the company's wholesale
7 purchase and sale activities are conducted in a
8 reasonable and prudent manner.

9
10 **Q.** Has Tampa Electric reasonably managed its wholesale
11 power purchases and sales for the benefit of its retail
12 customers?

13
14 **A.** Yes, it has. Tampa Electric has fully complied with,
15 and continues to fully comply with, the Commission's
16 March 11, 1997 Order, No. PSC-97-0262-FOF-EI, issued in
17 Docket No. 970001-EI, which governs the treatment of
18 separated and non-separated wholesale sales. The
19 company's wholesale purchase and sale activities and
20 transactions are also reviewed and audited on a
21 recurring basis by the Commission.

22
23 In addition, Tampa Electric actively manages its
24 wholesale purchases and sales with the goal of
25 capitalizing on opportunities to reduce customer costs.

1 The company monitors its contractual rights with
2 purchased power suppliers as well as with entities to
3 which wholesale power is sold to detect and prevent any
4 breach of the company's contractual rights. Also, Tampa
5 Electric continually strives to improve its knowledge of
6 wholesale power markets and the available opportunities
7 within the marketplace. The company uses this knowledge
8 to minimize the costs of purchased power and to maximize
9 the savings the company provides retail customers by
10 making wholesale sales when excess power is available on
11 Tampa Electric's system and market conditions allow.

12
13 **Q.** Please describe Tampa Electric's 2008 wholesale energy
14 purchases.

15
16 **A.** Tampa Electric assessed the wholesale power market and
17 entered into short-term and long-term purchases based on
18 price and availability of supply. Approximately 18
19 percent of the expected energy needs for 2008 will be
20 met using purchased power. This purchased power energy
21 includes economy purchases and existing firm purchased
22 power agreements with Hardee Power Partners, Calpine and
23 qualifying facilities. The company's purchases also
24 include a 25 to 125 MW firm system average purchase from
25 Progress Energy Florida and a 158 MW firm peaking

1 purchase from Reliant.

2

3 The Calpine purchase is a 170 MW peaking purchase that
4 began in May 2006 and continues through April 2011. As
5 described in my September 2005 testimony and approved by
6 the Commission in Docket No. 050001-EI, this purchase is
7 from Calpine's natural gas-fired facilities in
8 Auburndale, Florida and was entered into to meet Tampa
9 Electric's peaking system needs.

10

11 As described in my September 2007 testimony and approved
12 by the Commission in Docket No. 070001-EI, the purchase
13 from Progress Energy Florida was 50 MW from January 2006
14 through March 2007 that increased to 75 MW for the
15 period of April through November 2007. In a September
16 2007 amendment that followed my testimony filing, this
17 purchase was increased again and extended to a total of
18 100 MW for the period December 2007 through March 2008.
19 This purchase amendment provides an estimated \$1.6
20 million in savings to customers. In November 2007, the
21 purchase was amended once again to include an additional
22 25 MW for the period December 2007 through December
23 2008. The second purchase amendment provides an
24 estimated \$1.3 million in savings to customers. Lastly,
25 in March 2008, the purchase was amended once more to

1 include an additional 100 MW for the period April
2 through May 2008. This third purchase amendment
3 provides an estimated \$3.8 million in savings to
4 customers, resulting in a cumulative \$6.7 million in
5 estimated savings to customers for the three Progress
6 Energy Florida purchase amendments.

7
8 While negotiating an agreement with the winning bidder,
9 Reliant Energy, to fulfill Tampa Electric's 2009 peaking
10 power Request for Proposals ("RFP"), the company became
11 aware of a 2008 reserve margin need and negotiated an
12 additional peaking purchase contract with Reliant under
13 the same terms.

14
15 All of these purchases help reduce price volatility.
16 They were also reliable sources of power during the Big
17 Bend Unit 3 SCR installation outage, which began
18 November 2007, and the 2008 spring planned maintenance
19 outages of Bayside Unit 1 and Polk Unit 1.
20 Additionally, the Reliant purchase continues to reduce
21 supply and price volatility risk through the summer peak
22 loads and into the fall planned maintenance season,
23 which includes the start of the Big Bend Unit 2 SCR
24 installation outage.

25

1 With the exception of the April through May 2008
2 Progress Energy Florida purchase, which was not signed
3 in time to be included, Tampa Electric identifies all of
4 these purchases in Chapter 4, "Forecast of Facilities
5 Requirements", of its 2008 Ten Year Site Plan, filed
6 April 1, 2008.

7
8 **Q.** Has Tampa Electric entered into any other wholesale
9 energy purchases?

10
11 **A.** Yes. As described in my September 2007 testimony and
12 approved by the Commission in Docket No. 070001-EI,
13 Tampa Electric finalized the purchase of 121 MW of firm
14 intermediate, natural-gas fired capacity with Pasco
15 Cogen for the period January 2009 through December 2018.
16 This purchase was finalized in August 2007 with an
17 estimated savings to customers of \$13 million over the
18 life of the contract. However, since my 2007 testimony,
19 the savings to customers have been further maximized
20 through the company's purchase of the Union Hall
21 Substation that services Pasco Cogen. This purchase
22 allows for a direct connection to Tampa Electric, which
23 eliminates the need to pay for an estimated \$17 million
24 in transmission wheeling services through Progress
25 Energy Florida. The elimination of this wheeling cost

1 results in a direct benefit to customers, increasing
2 their estimated savings from \$13 million to \$30 million
3 over the life of the contract.

4
5 As a result of Tampa Electric's Request for Proposals
6 ("RFP") for peaking power beginning in 2009, a 158 MW
7 Reliant Energy purchase was secured to meet the
8 company's 20 percent firm reserve margin requirement.
9 This firm purchase was finalized in December 2007 and
10 begins January 1, 2009 and continues through May 31,
11 2012. The Reliant purchase was the most cost-effective
12 option resulting from the RFP.

13
14 Tampa Electric also identified the Pasco Cogen and
15 Reliant purchases in its Ten Year Site Plan filed April
16 1, 2008.

17
18 For 2009, the company expects to meet approximately 13
19 percent of its customers' energy needs through purchased
20 power, which includes economy purchases and the existing
21 firm purchased power agreements with Hardee Power
22 Partners, Calpine, Reliant, Pasco Cogen and qualifying
23 facilities. All of these purchases provide supply
24 reliability and help reduce price volatility.

25

1 Lastly, Tampa Electric will continue to evaluate
2 economic combinations of forward and spot market energy
3 purchases during its spring and fall generation
4 maintenance periods and peak periods. This purchasing
5 strategy provides a reasonable and diversified approach
6 to serving customers.

7
8 **Q.** Does Tampa Electric plan to enter into any other new
9 purchased power agreements during its upcoming Big Bend
10 Station SCR installation outages?

11
12 **A.** With the exception of its previously mentioned
13 purchases, Tampa Electric has not made purchases for the
14 upcoming SCR installation outages on Big Bend Units 1
15 and 2 at this time. However, the company continually
16 monitors and engages the marketplace for power purchase
17 opportunities and will evaluate the economics of
18 potential forward purchases during the outages to reduce
19 the overall cost to customers. The SCR installation
20 outages for Big Bend Units 2 and 1 are scheduled to
21 begin December 2008 and November 2009, respectively.
22 The outages are projected to last approximately four
23 months each.

24
25 **Q.** Does Tampa Electric engage in physical or financial

1 hedging of its wholesale energy transactions to mitigate
2 wholesale energy price volatility?
3

4 **A.** Physical and financial hedges can provide measurable
5 market price volatility protection. Tampa Electric
6 purchases physical wholesale products. The company has
7 not engaged in financial hedging for wholesale
8 transactions because the availability of financial
9 instruments within the Florida market is limited. The
10 Florida wholesale power market currently operates
11 through bilateral contracts between various
12 counterparties, and there is not a Florida trading hub
13 where standard financial transactions can occur with
14 enough volume to create a liquid market. Due to this
15 lack of liquidity, the appropriate financial instruments
16 to meet the company's needs do not currently exist.
17 Tampa Electric has not purchased any wholesale energy
18 derivatives, but the company does employ a diversified
19 power supply strategy, which includes self-generation
20 and short-term and long-term capacity and energy
21 purchases. This strategy provides the company the
22 opportunity to take advantage of favorable spot market
23 pricing while maintaining reliable service to its
24 customers.
25

1 Q. Does Tampa Electric's risk management strategy for power
2 transactions adequately mitigate price risk for
3 purchased power for 2008?
4

5 A. Yes, Tampa Electric expects its physical wholesale
6 purchases to continue to reduce its customers' purchased
7 power price risk. For example, the 170 MW Calpine
8 purchase and the 158 MW purchase from Reliant in 2008
9 are reliable, cost-based call options on peaking power.
10 Likewise, the Progress Energy Florida purchase is a
11 cost-based call option on system average energy. All of
12 these purchases serve as both a physical hedge and
13 reliable source of economical power in 2008. The
14 availability of these purchases is high, and their price
15 structures provide some protection from rising market
16 prices, which are largely influenced by supply and the
17 volatility of natural gas prices.
18

19 Mitigating price risk is a dynamic process, and Tampa
20 Electric continually evaluates its options in light of
21 changing circumstances and new opportunities. Tampa
22 Electric also strives to maintain an optimum level and
23 mix of short- and long-term capacity and energy
24 purchases to augment the company's own generation for
25 the year 2008 and beyond.

1 Q. How does Tampa Electric mitigate the risk of disruptions
2 to its purchased power supplies during major weather
3 related events such a hurricane?
4

5 A. During hurricane season, Tampa Electric continues to
6 utilize a purchased power risk management strategy to
7 minimize potential power supply disruptions during major
8 weather related events. The strategy includes
9 monitoring storm activity; evaluating the impact of the
10 storm on the wholesale power market; purchasing power on
11 the forward market for reliability and economics;
12 evaluating transmission availability and the geographic
13 location of electric resources; reviewing the seller's
14 fuel sources and dual fuel capabilities; and focusing on
15 fuel-diversified purchases. Notably, the recently
16 acquired purchases from Reliant and Pasco Cogen are dual
17 fuel resources, having both natural gas and oil
18 capability, which enhances supply reliability during a
19 potential hurricane-related disruption in natural gas
20 supply. Absent the threat of a hurricane, and for all
21 other months of the year, the company continues its
22 strategy of evaluating economic combinations of short-
23 and long-term purchase opportunities identified in the
24 marketplace.
25

1 Q. Please describe Tampa Electric's wholesale energy sales
2 for 2008 and 2009.

3
4 A. Tampa Electric entered into various non-firm, non-
5 separated wholesale sales in 2008. The gains from the
6 non-separated sales are returned to customers through
7 the fuel clause, up to the three-year rolling average
8 threshold of \$811,478. In 2008, the company is expected
9 to exceed this threshold by \$111,106, of which customers
10 receive 80 percent, or \$88,885, of this amount. The
11 remaining 20 percent is company revenue in accordance
12 with Order No. PSC-01-2371-FOF-EI, issued on December 7,
13 2001 in Docket No. 010283-EI.

14
15 In 2009, other than its pre-existing separated sales,
16 Tampa Electric has made no separated sales for 2009.
17 However, the company anticipates its gains from non-
18 separated wholesale sales in 2009 to be \$718,000, of
19 which 100 percent would flow back to customers since it
20 is less than the projected threshold of \$816,969.

21
22 Q. Please summarize your testimony.

23
24 A. Tampa Electric monitors and assesses the wholesale power
25 market to identify and take advantage of opportunities

1 in the marketplace, and those efforts benefit the
2 company's customers. Tampa Electric's energy supply
3 strategy includes self-generation and short-term and
4 long-term power purchases. The company purchases in
5 both the physical forward and spot wholesale power
6 markets to provide customers with a reliable supply at
7 the lowest possible cost. It also enters into wholesale
8 sales that benefit customers. Tampa Electric does not
9 purchase wholesale energy derivatives in the developing
10 Florida wholesale power market due to a lack of
11 financial instruments appropriate for the company's
12 operations. It does, however, employ a diversified
13 power supply strategy to mitigate price and supply
14 risks.

15
16 **Q.** Does this conclude your testimony?

17
18 **A.** Yes.
19
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25

1 MR. BEASLEY: Mr. Smith is available for the
2 questions that you may have and Mr. McWhirter.

3 CHAIRMAN CARTER: Thank you. Mr. Wright?

4 MR. WRIGHT: No questions, Mr. Chairman. Thank you.

5 CHAIRMAN CARTER: Mr. McWhirter, you're recognized,
6 sir.

7 CROSS EXAMINATION

8 BY MR. McWHIRTER:

9 Q Mr. Smith, you were in the room and heard the
10 questions that I asked Mr. A about the, the purchased power
11 contracts. And he stated that, if I'm stating it correctly,
12 and if I'm not, correct me, he said that when you made the
13 adjusted schedule, you reduced the cost of generation but you
14 didn't reduce the fuel cost that's attributable to purchased
15 power, and I guess that's because you haven't gotten around to
16 it. Do you know what that reduction in cost might be of that
17 200 and something million dollars that's designated for
18 purchased power, \$224 million?

19 A And that was on a -- which schedule was that on?

20 Q On Schedule E1, Line 10, purchased power cost is
21 \$224 million.

22 A I'm getting to the schedule.

23 Q It's Schedule E1 to Mr. A's testimony.

24 A Do you have a Bate stamp page on that?

25 Q It's Page 29.

1 CHAIRMAN CARTER: Staff, can we help out here? It
2 may have changed with our numbering sequence here. Let's --
3 have we got a copy of that that we can get to him?

4 Thank you, Mr. Twomey.

5 THE WITNESS: Line 10, \$224 million, that number?

6 BY MR. McWHIRTER:

7 Q Yes. And he said that the other fuel costs are going
8 down but you hadn't gotten around to reexamining those costs.
9 Can you tell us what the status of the reexamination is on your
10 purchased power contract?

11 A I can't tell you exactly what the adjustment would
12 be, but relative to specific deals -- for example, you
13 mentioned a Pasco deal --

14 Q Yes, sir.

15 A -- that was shown at about \$110 per megawatt hour.

16 Q Yes, sir.

17 A That deal is a cost-based deal, which means it's at a
18 fixed heat rate times the price of natural gas. So to the
19 extent that the price of natural gas itself, that commodity was
20 reduced, then the cost of that purchased power agreement would
21 also be reduced.

22 Q Well, your cost of generated power has gone down
23 something like, what, 13 to 15 percent? Can we fairly assume
24 that the \$224 million will go down some 13 to 15 percent also?

25 A I can't make that, that assumption.

1 Q But you do know that it's going to go down for 2009.

2 A For the contracts that we have that are natural gas
3 based --

4 Q Yes, sir.

5 A -- yes, if the commodity price were to go down, the
6 fuel costs associated with those contracts would go down as
7 well.

8 Q Okay. But you don't know how much but we do know
9 they're going to go down. And in your testimony you haven't
10 designated that amount. When, when will we get that
11 information?

12 A For my testimony I do identify a percentage of energy
13 that we expect to come from purchased power and the deals that
14 we've entered into and the savings associated with those deals,
15 but I do not determine the specific fuel costs associated with
16 a particular deal.

17 Q All right. Let's go to Schedule E7 attached to
18 Mr. Aldazabal's testimony.

19 MR. BEASLEY: Do you have a Bate stamp page number?

20 BY MR. McWHIRTER:

21 Q It's on Page 26 of 31.

22 A I believe I have it.

23 Q Page 27 of 31. 27 is more appropriate. And if you
24 go to the bottom, you show your purchased power contracts that
25 will constitute \$77 million or close to \$78 million. And it

1 has a fuel, average fuel cost of \$131.71 per megawatt hour and
2 a total cost. And he said that that really wasn't the total
3 cost, that there was another capacity charge on top of that.
4 Is that correct?

5 A These contracts do have a capacity charge component.
6 Yes.

7 Q And you're the person that presented testimony on why
8 this contract is cost-effective. Can you give us the criteria
9 you used in making that determination?

10 A Sure. When we evaluate whether or not a contract
11 like this is cost-effective, we basically do an analysis in our
12 system dispatch models where we see what our system costs are
13 going to be before we make this purchase and then we actually
14 add the purchase in and we simulate what our system costs will
15 be with the purchase. That gives us a difference in cost. And
16 to the extent that that difference in cost which we call
17 savings is greater than the actual cost of doing the deal, then
18 the deal shows savings to us and it's a good deal.

19 Q Are you obligated to buy a certain amount of energy
20 from the new contract, the Pasco Cogen contract?

21 A The Pasco Cogen contract is a call option, which
22 means that we utilize that energy when it's economic to do so.
23 It's not a must take contract where we're obligated to take a
24 certain amount of energy. But when it's economic to do so, we
25 dispatch that resource into our system.

1 Q Can you give me -- and that contract has a capacity
2 component. Do you pay the capacity component even if you buy
3 no electricity from that provider?

4 A Yes. It's a firm contract and the seller reserves
5 that capacity solely for us. So the capacity charge is to make
6 sure that stays reserved for only Tampa Electric Company.

7 Q Okay. And what, what's the amount of that capacity?

8 A That's confidential. The capacity payment or the
9 capacity itself?

10 Q The capacity that you purchased.

11 A It's about 130 megawatts.

12 Q So it's a pretty big supply. And do you know what
13 the amount of the payment is?

14 A Off the top of my head I don't know the exact payment
15 value for capacity.

16 Q But that would be in addition to the \$77 million you
17 paid for the fuel.

18 A The capacity doesn't show up in the fuel component
19 here.

20 Q And you reached the conclusion that that contract was
21 cost-effective because you put it into a computer model and it
22 popped out that that was better than what you would do
23 otherwise?

24 A It showed savings both covering the cost of fuel as
25 well as the capacity payment. Yes.

1 Q And what was the alternative that you measured it
2 against? If you weren't buying from this provider, you'd be
3 buying from, what, the open market?

4 A Well, there, there's the alternative of buying from
5 the open market, yes. But there's also the alternative of
6 running our more expensive resources.

7 Q But you've got a lot of leeway there when your most
8 expensive resource is \$57 a megawatt hour and this is \$110 a
9 megawatt hour.

10 A Once again, Mr. McWhirter and Commissioners, this is
11 a cost-based contract and it's calculated based on a fixed heat
12 rate times the price of natural gas.

13 Witness Aldazabal mentioned that when they
14 reprojected, they did not go back and reproject the cost of
15 this purchased power. So to the extent that the price of
16 natural gas is decreased from what these were based on, instead
17 of seeing a \$110 per megawatt hour price, for example, you
18 would see something less. So to compare this number to his
19 reprojection are comparing two different things based on two
20 different gas prices.

21 Q Well, you're not paying these people \$10, you're
22 paying them \$110 a megawatt hour.

23 A Correct. The \$110 per megawatt hour is based on the
24 price of natural gas in the original projection as well as
25 being based on the seasons of times that we utilize this

1 purchase. Once again, this is a call option that's
2 dispatchable when it's economic to do so. Since it is a call
3 option of natural gas prices, it's typically going to be
4 utilized most during the summer when the prices are projected
5 to be higher for natural gas, when the loads are projected to
6 be higher on our system. So the cost is going to be
7 substantially greater on this when natural gas prices are
8 higher.

9 Q Can you give us some insight into what you're paying
10 for natural gas during the summer of 2008?

11 A This summer of 2008, I do not know what the gas
12 prices are for summer of 2008.

13 Q When, when you file schedules that show your
14 month-to-month price and those schedules show something like
15 \$10 a megawatt hour for gas that you're purchasing, it seems
16 kind of unusual that your computer would kick out a price of
17 \$110 as being more economical than the average price.

18 A I can give you an example for --

19 Q Okay.

20 A -- what you're, what you're asking. Remember, these
21 are for the year 2009. And in looking at what the gas prices
22 were in the original projection, those gas prices were
23 double-digit gas prices. We're talking, say, \$12 per megawatt
24 hour, \$12 per MMBtu or \$14 per MMBtu.

25 Now without actually giving away the terms of our

1 deal, let's just assume that the heat rate is a 10,000 heat
2 rate for a nice round number. A 10,000 heat rate resource
3 times a \$14 per MMBtu gas price is a \$140 resource, and that's
4 what generates the type of numbers that you see here. So to
5 the extent that the price of natural gas is in those double
6 digits, then you will end up with a price in the \$100 range.
7 To the extent that the price of natural gas is \$7, then you end
8 up with a \$70 resource. Once again, this is a cost-based
9 contract based on a fixed heat rate times the price of natural
10 gas at the time it's dispatched.

11 Q I see. So heat rate comes into play. Can you
12 divulge what the heat rate is on this contract?

13 A That's confidential.

14 Q And can you tell us what the heat rate is in your
15 GPIF files for your gas turbines and your combined cycle
16 plants?

17 A I can tell you for our Bayside resource, for example,
18 which is our large combined cycle, the heat rate is in the
19 7,000 range.

20 Q I see. So that heat rate is 30 percent better than
21 you contracted for; is that right?

22 A It's an intermediate gasification, intermediate
23 combined cycle. It's a different resource and it is more
24 efficient than a peaking resource.

25 Q How long did you lock in this new contract that

1 you're seeking approval for in this proceeding?

2 A The Pasco Cogen contract begins January, January 2009
3 and it continues through 2017. So it's a ten-year contract.

4 Q And so if the Commission approves this contract at
5 this time, it's locked in for the next ten years and it can't
6 do anything about it?

7 A Well, the Pasco Cogen, as I mentioned in my
8 testimony, the Pasco Cogen contract has significant savings to
9 customers. It has \$30 million of projected savings. So having
10 a contract such as this seems to me is a beneficial contract to
11 have.

12 Q I would tend to agree if you had \$30 million in
13 savings, but I haven't seen any testimony that indicates what
14 those savings are because you show that the heat rate is
15 substantially greater than the heat rate for a combined cycle
16 and there must be something else at play that would give us
17 some insight into it. What is that?

18 A I'm looking in my testimony. On Page 8 and 9 in my
19 testimony is where I identify the \$30 million of savings for
20 Pasco Cogen. And those savings for Pasco Cogen are \$13 million
21 of savings utilizing an analysis as I described before both
22 with it in our system and without, with an additional
23 \$17 million of savings from avoided transmission costs since
24 we've since purchased a substation that allows us to serve,
25 get, get that power directly instead of paying transmission

1 wheeling costs.

2 Q Now that substation, you purchased it. Did that go
3 into your base rates or are you asking to put that substation
4 in your fuel charge?

5 A I don't know where that cost would go. I'm not the
6 right witness for that.

7 Q Would it be part of the capacity component of this
8 charge?

9 A I don't know where the company would put the purchase
10 of the substation.

11 Q Does -- when you make an investment in a substation,
12 do you get a return on that investment?

13 A I'm not, I'm not familiar with what the company would
14 do in that case.

15 MR. McWHIRTER: I have no further questions of this
16 witness.

17 CHAIRMAN CARTER: Thank you. Mr. Twomey.

18 MR. TWOMEY: Thank you, Mr. Chairman.

19 CROSS EXAMINATION

20 BY MR. TWOMEY:

21 Q And good afternoon, Mr. Smith. Who would be the
22 right witness to answer Mr. McWhirter's questions, do you know?

23 A I do not know.

24 Q Okay. Fine. Now the -- I just have a number of
25 questions to ask that are related to what Mr. McWhirter asked

1 you and they're related to the, the projections for, primarily
2 for 2009. I think it has to be 2009 for this Pasco Cogen
3 contract. And I don't want to ask you any questions at all
4 like Mr. McWhirter did in part on the prudence of the
5 underlying contract. Okay?

6 It struck me from your early conversation with him
7 that there is an issue about the correctness of the projections
8 that, of the, the costs that are included with the Pasco Cogen
9 contract independent of the, the prudence of the underlying
10 contract, and that those, those questions relate to the fact
11 that, if I heard you correctly, that purchased power agreement
12 is based in part on the, the heat rate of the unit times the
13 price of natural gas; right?

14 A Correct.

15 Q Now as I understand it further, the company, when it
16 realized that the price of natural gas from whatever the
17 October 3rd forecast, that the price of natural gas was going
18 to go down some, by my calculation, 13.5 percent or in that
19 neighborhood, the company recognized the importance apparently
20 of keeping the customer rates down and went ahead and modified
21 or revised its filings by some \$210 million, \$211 million;
22 right? But that, that revision was based solely on the, I
23 guess the, what I would call the gross purchase of natural gas
24 for your own units.

25 What I think Mr. McWhirter was asking about and

1 remains unresolved yet is that there are other purchases of
2 natural gas for -- there's pricing, other pricing for natural
3 gas in 2009 as relates to this Pasco Cogen contract which you
4 haven't yet taken time to modify for what you know to be a
5 reduction in the price of gas; is that correct?

6 A To my knowledge, we have not reprojected the price of
7 gas for these purchased power agreements.

8 Q Okay. My question is this. The -- you have, you
9 have witnesses that have provided sworn testimony that they
10 believe within the confines of whatever your projection
11 methodology ranges are that the price of natural gas for your
12 own use is going to go down the last quarter of this year and
13 it's going to be down substantially for all of 2009. That's
14 your company's projections.

15 What, what would be wrong since that appears to be
16 the best information you have of using those same gas prices to
17 modify and thereby reduce the amount of money you want to get
18 from your customers in 2009 related to the Pasco Cogen
19 contract?

20 A Once again, with a decrease in the price of natural
21 gas, the affected fuel prices for these purchased power
22 agreements would go down. As far as why the company did not go
23 through and adjust the prices for purchased power, I am not the
24 correct witness to answer that. I would say that the price of
25 natural gas would affect the price of these purchased power

1 agreements. If that price of natural gas were lower, then the
2 price of these resources would be lower. If it were higher,
3 then the price of these resources would be higher.

4 Q Yes, sir, Mr. Smith. And I'm just, I won't belabor
5 this. I'll say this and I'll stop. I'm trying to, I'm trying
6 to understand why we went ahead -- maybe it's because of time
7 constraints, I would accept that -- we went ahead, the company
8 recognized a substantial decrease in the price of natural gas
9 for your own consumption and reduced the fuel adjustment charge
10 requested going forward. That makes sense.

11 For whatever reason, the press of time or whatever,
12 there is this Pasco Cogen contract and maybe others that also
13 you're asking for recovery through your customers for the year
14 2009; right?

15 A Correct.

16 Q And a key part of the pricing of that and the amounts
17 you have in your request for 2009 is based upon the price of
18 natural gas, but you're apparently using the old price, not the
19 new price. So what I'm trying to ask of you or whatever
20 witness in the company is if there's a potential additional
21 savings to the customer and a reduction in your fuel adjustment
22 charge by applying the new projected cost of natural gas to the
23 Pasco Cogen contract, shouldn't we be doing that as well?

24 A Once again, if the price of natural gas were less,
25 then the price of these purchased power agreements would be

1 less. I do not know why the company didn't reproject purchased
2 power when it did its reprojection filing.

3 MR. TWOMEY: Okay. Thank you. I appreciate your
4 help.

5 CHAIRMAN CARTER: Thank you. Commissioners, I'm
6 going to go to staff before coming to the bench.

7 Staff, you're recognized.

8 MR. YOUNG: No questions.

9 CHAIRMAN CARTER: Commissioners, anything further?
10 Okay then.

11 MR. BEASLEY: We have no redirect, sir. And the,
12 Mr. Smith did not sponsor an exhibit, so there are no exhibits
13 to move.

14 CHAIRMAN CARTER: Okay. Anything -- nothing further
15 for this witness? Thank you, Mr. Smith. Have a great day.

16 Staff, there were no exhibits for Mr. Smith, so.

17 MS. BENNETT: No. We've got the testimony entered
18 and there were no exhibits, so I think we're finished with
19 TECO.

20 CHAIRMAN CARTER: Did we cover all of the stipulated
21 witnesses, et cetera, for TECO, all matters?

22 MR. BEASLEY: Yes, sir, we did, and we appreciate
23 your indulgence.

24 CHAIRMAN CARTER: Thank you. Commissioners, my plan
25 was -- you know, I'm reluctant to go forward with my plan and

1 here's why, is that Mr. Burgess has a preliminary matter when
2 we get into the FPL case and I really would want to give him
3 the complete time that he needs to make that, as well as give
4 the company an opportunity to be heard on that. But it
5 wouldn't do Mr. Burgess justice for us to start and then have
6 to stop because I did promise staff I'd give them an
7 opportunity to go and exercise their franchise on a day like
8 today. So, Mr. Burgess, if that would help you -- what's your
9 take on that?

10 MR. BURGESS: I appreciate that, Commissioner. I
11 think that would work better to go ahead and start anew.

12 CHAIRMAN CARTER: Okay. Let's do that,
13 Commissioners. We've, we've completed our task. And, staff,
14 one final -- yes, ma'am, Commissioner Argenziano.

15 COMMISSIONER ARGENZIANO: Is that legal talk for
16 staff going to vote?

17 (Laughter.)

18 CHAIRMAN CARTER: Yes. Yes, ma'am, it is.

19 But, staff, we have completed information from
20 Progress, from FPUC, from Gulf and TECO, and what we'll do
21 tomorrow morning, we'll start with -- Mr. Burgess has a
22 preliminary matter in the FPL case and we'll start there. And,
23 Commissioners, also there is, before we complete this task
24 tomorrow, Commissioner Argenziano, the issue that was raised,
25 we'll deal with that at that point in time before we have a

1 final disposition. And with that, everybody, we are on recess
2 until tomorrow at 9:30.

3 (Hearing recessed at 4:31 p.m., and will resume at
4 9:30 a.m. on November 5, 2008.)

5 (Transcript continues in sequence with Volume 4.)
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1 STATE OF FLORIDA)
 :
 2 COUNTY OF LEON)

CERTIFICATE OF REPORTER

3

4 I, LINDA BOLES, RPR, CRR, Official Commission
 Reporter, do hereby certify that the foregoing proceeding was
 5 heard at the time and place herein stated.

6 IT IS FURTHER CERTIFIED that I stenographically
 reported the said proceedings; that the same has been
 7 transcribed under my direct supervision; and that this
 transcript constitutes a true transcription of my notes of said
 8 proceedings.

9 I FURTHER CERTIFY that I am not a relative, employee,
 attorney or counsel of any of the parties, nor am I a relative
 10 or employee of any of the parties' attorneys or counsel
 connected with the action, nor am I financially interested in
 11 the action.

12 DATED THIS 7th day of November,
 13 2008.

14

15

Linda Boles
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