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November 26, 2008

Ms. Ann Cole, Commission Clerk
Florida Public Service Commission
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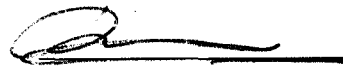
RE: Docket No. 080317-EI, In re: Petition for rate increase by Tampa Electric Company

Dear Ms. Cole:

Please find enclosed for filing, on behalf of the Citizens of the State of Florida, an original and 15 copies of the Testimonies of Dr. J. Randall Woolridge, Hugh Larkin, Jr. and Helmuth W. Schultz, III in Docket No. 080317-EI.

Please indicate the time and date of receipt on the enclosed duplicate of this letter and return it to our office.

Sincerely,


Patricia A. Christensen
Associate Public Counsel

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CERTIFICATE OF SERVICE
DOCKET NO. 080317-EI

I HEREBY CERTIFY that a true and correct copy of the foregoing Direct Testimony of Dr. J. Randall Woolridge, Hugh Larkin, Jr. and Helmuth W. Schultz, III has been furnished by hand delivery or U.S. Mail to the following parties on this 26th day of November, 2008.

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Patricia A. Christensen
Associate Public Counsel

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for rate increase
by Tampa Electric Company

DOCKET NO. 080317-EI

FILED: November 26, 2008

DIRECT TESTIMONY

OF

DR. J. RANDALL WOOLRIDGE

On Behalf of the Citizens of the State of Florida

J.R. Kelly
Public Counsel

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DOCUMENT NUMBER-DATE

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APPENDIX A - Qualifications of Dr. J. Randall Woolridge

LIST OF EXHIBITS

<u>Exhibit</u>	<u>Title</u>
JRW-1	Recommended Rate of Return
JRW-2	Interest Rates
JRW-3	Summary Financial and Risk Statistics for Proxy Group
JRW-4	Capital Structure Ratios and Debt Cost Rate
JRW-5	The Relative Risk of Stocks and Bonds
JRW-6	The Relationship Between Estimated ROE and Market-to-Book Ratios
JRW-7	Public Utility Capital Cost Indicators
JRW-8	Industry Average Betas
JRW-9	Three-Stage DCF Model
JRW-10	DCF Study
JRW-11	CAPM Study
JRW-12	Summary of Tampa's Equity Cost Rate Approaches and Results
JRW-13	Analysis of Analysts' EPS Growth Rate Forecasts
JRW-14	Analysis of <i>Value Line's</i> EPS Growth Rate Forecasts
JRW-15	Historic Equity Risk Premium Evaluation
JRW-16	CFO's Equity Risk Premium

1 DIRECT TESTIMONY

2 OF

3 **DR. J. RANDALL WOOLRIDGE**

4 On Behalf of the Office of Public Counsel

5 Before the

6 Florida Public Service Commission

7 Docket No. 080317-EI

8

9 **Q. PLEASE STATE YOUR FULL NAME, ADDRESS, AND OCCUPATION**

10 A. My name is J. Randall Woolridge, and my business address is 120 Haymaker
11 Circle, State College, PA 16801. I am a Professor of Finance and the Goldman,
12 Sachs & Co. and Frank P. Smeal Endowed University Fellow in Business
13 Administration at the University Park Campus of the Pennsylvania State
14 University. I am also the Director of the Smeal College Trading Room and
15 President of the Nittany Lion Fund, LLC. A summary of my educational
16 background, research, and related business experience is provided in Appendix A.

17

18 **I. SUBJECT OF TESTIMONY AND SUMMARY OF**
19 **RECOMMENDATIONS**

20

21 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
22 **PROCEEDING?**

23 A. I have been asked by the Florida Office of People's Counsel ("OPC") to provide an
24 opinion as to the overall fair rate of return or cost of capital for the Tampa Electric

1 Company ("Tampa" or "Company") and to evaluate Tampa's rate of return
2 testimony in this proceeding.

3

4 **Q. HOW IS YOUR TESTIMONY ORGANIZED?**

5 A. First I will review my cost of capital recommendation for Tampa, and review the
6 primary areas of contention between Tampa's rate of return position and OPC.
7 Second, I provide an assessment of capital costs in today's capital markets. Third, I
8 discuss my proxy group of electric utility companies for estimating the cost of
9 capital for Tampa. Fourth, I present my recommendations for the Company's capital
10 structure and debt cost rate. Fifth, I discuss the concept of the cost of equity capital,
11 and then estimate the equity cost rate for Tampa. Finally, I critique Tampa's rate of
12 return analysis and testimony. I have a table of contents just after the title page for a
13 more detailed outline.

14 **Q. PLEASE REVIEW YOUR RECOMMENDATIONS REGARDING THE**
15 **APPROPRIATE RATE OF RETURN FOR TAMPA.**

16 A. I am developed a capital structure and debt cost rate for Tampa that reflects its
17 past and present capitalization. I have applied the Discounted Cash Flow Model
18 ("DCF") and the Capital Asset Pricing Model ("CAPM") to a proxy group of
19 publicly-held electric utility companies ("Electric Proxy Group"). My analysis
20 indicates an equity cost rate in the range of 8.2%-9.8% for Tampa. I have used an
21 equity cost rate at the upper end of the range, 9.75%, in recognition of the current
22 volatile capital market conditions. However, I reserve the right to update my

1 equity cost rate recommendations prior to hearings. This is because, in my
2 opinion, the current market conditions are in disequilibrium as investors attempt
3 to sort out the economic consequences of the collapse of the financial sector and
4 the unprecedented bail out by the U. S. government. In addition, certain financial
5 data have not been updated to reflect the current economic situation. Using my
6 capital structure and debt and equity cost rates, I am recommending an overall
7 rate of return of 7.33% for Tampa. These findings are summarized in Exhibit
8 JRW-1.

9 **Q. PLEASE SUMMARIZE THE PRIMARY ISSUES REGARDING RATE OF**
10 **RETURN IN THIS PROCEEDING.**

11 A. Mr. Gordon L. Gillette provides the Company's proposed capital structure and
12 debt cost rates and Dr. Donald A. Murry provides Tampa's proposed common
13 equity cost rate. My analysis suggests that the Company's recommended capital
14 structure with a common equity ratio of 55.3% is equity-rich when compared to
15 the actual capitalization of the Company as well as the capitalization of electric
16 utility companies. I have identified improper adjustments made by the Company
17 that serve to inflate the projected equity in the capital structure. I have adjusted
18 the Company's proposed debt cost rate to reflect market interest rates.

19
20 As for the equity cost rate, Dr. Murry's estimate is 12.0%, whereas my analysis
21 indicates an equity cost rate of 9.75% is appropriate for Tampa. We have both
22 used DCF and CAPM approaches to estimating an equity cost rate for the

1 Company. Dr. Murry has applied these approaches to a proxy group of electric
2 utility companies as well as to TECO Energy.

3
4 In terms of the DCF approaches, the two major areas of disagreement are (1) the
5 relevance of DCF equity cost rate results and (2) the estimation of the expected
6 growth rate. With respect to (1), Dr Murry has ignored the vast majority of his
7 own DCF results for the proxy group and TECO Energy in estimating a DCF
8 equity cost rate range of 11.12% to 13.27%. In this regard, he argues that he uses
9 the high end of his DCF range to account for flotation costs and market pressure.
10 I demonstrate that this represents an erroneous adjustment since these costs are
11 undocumented and unnecessary. With respect to (2), Dr. Murry has relied
12 exclusively on the forecasted earnings per share growth rates of Wall Street
13 analysts and *Value Line* in estimating a DCF equity cost rate. I have used both
14 historic and projected growth rate measures, and have evaluated growth in
15 dividends, book value, and earnings per share. A very significant factor that I
16 consider and highlight is the upwardly-biased expected earnings growth rates of
17 Wall Street analysts and *Value Line*.

18
19 The CAPM approach requires an estimate of the risk-free interest rate, beta, and
20 the equity risk premium. Whereas there is general agreement on the beta and
21 risk-free interest rate, we have significantly different views on the alternative
22 approaches to measuring the equity risk premium as well as the magnitude of
23 equity risk premium. As I highlight in my testimony, there are three procedures

1 for estimating an equity risk premium – historic returns, surveys, and expected
2 return models. Dr. Murry relies solely on historic measures of the equity risk
3 premium and has used equity risk premiums of 7.10% and 8.50% in his two
4 versions of the CAPM. I provide evidence that risk premiums based on historic
5 returns series are subject to a myriad of empirical flaws and, as a result, are
6 upwardly biased measures of expected risk premiums. I have used an equity risk
7 premium of 4.56% which (1) uses all three approaches to estimating an equity
8 premium and (2) employs the results of many studies of the equity risk premium.
9 As I note, my equity risk premium is consistent with the equity risk premiums (1)
10 discovered in recent academic studies by leading finance scholars, (2) employed
11 by leading investment banks and management consulting firms, and (3) found in
12 surveys of financial forecasters and corporate CFOs.

13
14 Dr. Murry and I also disagree on the need for a size premium adjustment to the
15 CAPM. The size premium is based on historical stock returns and, as discussed in
16 my testimony, there are a number of errors in using historical market returns to
17 compute risk premiums. In addition, I argue that any equity cost rate adjustment
18 based on the relative size of a public utility is inappropriate. One study noted in
19 my testimony tested for a size premium in utilities and concluded that, unlike
20 industrial stocks, utility stocks do not exhibit a significant size premium. The
21 primary reason that a size premium is not required for utilities is that utilities are
22 regulated closely by state and federal agencies and commissions, and hence, their

1 financial performance is monitored on an on-going basis by agencies of both the
2 state and federal governments.

3
4 In the end, the most significant areas of disagreement between Dr. Murry and me
5 with respect to the cost of equity are (1) the relevance of the DCF model and its
6 results in determining an equity cost rate for the Company, and (2) the
7 measurement and magnitude of the equity risk premium.

8
9 **II. CAPITAL COSTS IN TODAY'S MARKETS**

10 **Q. PLEASE DISCUSS CAPITAL COSTS IN TODAY'S MARKETS.**

11 A. Long-term capital cost rates for U.S. corporations are currently at their lowest
12 levels in more than four decades. Corporate capital cost rates are determined by
13 the level of interest rates and the risk premium demanded by investors to buy the
14 debt and equity capital of corporate issuers. The base level of long-term interest
15 rates in the U.S. economy is indicated by the rates on ten-year U.S. Treasury
16 bonds. The rates are provided in Exhibit JRW-2 from 1953 to the present. As
17 indicated, prior to the decline in rates that began in the year 2000, the 10-year
18 Treasury yield had not consistently been in the 4-5 percent range over an
19 extended period of time since the 1960s.

20

1 The second base component of the corporate capital cost rates is the risk
2 premium. The risk premium is the return premium required by investors to
3 purchase riskier securities. The equity risk premium is the return premium
4 required to purchase stocks as opposed to bonds. Since the equity risk premium is
5 not readily observable in the markets (as are bond risk premiums), and there are
6 alternative approaches to estimating the equity premium, it is the subject of much
7 debate. One way to estimate the equity risk premium is to compare the mean
8 returns on bonds and stocks over long historical periods. Measured in this
9 manner, the equity risk premium has been in the 5-7 percent range. But recent
10 studies by leading academics indicate the forward-looking equity risk premium is
11 in the 3-4 percent range. These authors indicate that historical equity risk
12 premiums are upwardly biased measures of expected equity risk premiums.
13 Jeremy Siegel, a Wharton finance professor and author of the book *Stocks for the*
14 *Long Term*, published a study entitled "The Shrinking Equity Risk Premium."¹
15 He concludes:

16 The degree of the equity risk premium calculated
17 from data estimated from 1926 is unlikely to persist
18 in the future. The real return on fixed-income assets
19 is likely to be significantly higher than estimated on
20 earlier data. This is confirmed by the yields
21 available on Treasury index-linked securities, which
22 currently exceed 4%. Furthermore, despite the
23 acceleration in earnings growth, the return on
24 equities is likely to fall from its historical level due
25 to the very high level of equity prices relative to
26 fundamentals.

¹ Jeremy J. Siegel, "The Shrinking Equity Risk Premium," *The Journal of Portfolio Management* (Fall, 1999), p. 15.

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Alan Greenspan, the former Chairman of the Federal Reserve Board, indicated in an October 14, 1999, speech on financial risk that the fact that equity risk premiums declined during 1990s is “not in dispute.” His assessment focused on the relationship between information availability and equity risk premiums.

There can be little doubt that the dramatic improvements in information technology in recent years have altered our approach to risk. Some analysts perceive that information technology has permanently lowered equity premiums and, hence, permanently raised the prices of the collateral that underlies all financial assets.

The reason, of course, is that information is critical to the evaluation of risk. The less that is known about the current state of a market or a venture, the less the ability to project future outcomes and, hence, the more those potential outcomes will be discounted.

The rise in the availability of real-time information has reduced the uncertainties and thereby lowered the variances that we employ to guide portfolio decisions. At least part of the observed fall in equity premiums in our economy and others over the past five years does not appear to be the result of ephemeral changes in perceptions. It is presumably the result of a permanent technology-driven increase in information availability, which by definition reduces uncertainty and therefore risk premiums. This decline is most evident in equity risk premiums. It is less clear in the corporate bond market, where relative supplies of corporate and Treasury bonds and other factors we cannot easily identify have outweighed the effects of more readily available information about borrowers.²

² Alan Greenspan, “Measuring Financial Risk in the Twenty-First Century,” Office of the Comptroller of the Currency Conference, October 14, 1999.

1 In sum, the relatively low interest rates in today's markets as well as the lower
2 risk premiums required by investors indicate that capital costs for U.S. companies
3 are the lowest in decades.

4

5 **Q. FINALLY, PLEASE DISCUSS THE IMPACT OF RECENT CAPITAL**
6 **MARKET VOLATILITY CONDITIONS ON THE EQUITY RISK**
7 **PREMIUM AND THE EQUITY COST RATE.**

8 A. The mortgage, subprime, and credit crises on Wall Street have led to increased
9 market volatility and the unprecedented actions by the U.S. government to resolve
10 the financial crisis. To assess the impact of recent capital market volatility on the
11 equity risk premium and the equity cost rate, one must look at the volatility of
12 stocks relative to bonds. I have performed such an analysis below. To compare
13 the volatility of stocks and bonds, one must standardize the volatility measure.
14 This is normally done by dividing the volatility measure, the standard deviation,
15 by the mean. This standardized volatility measure is known as the Coefficient of
16 Variation ("CV").

17

18 **Q. GIVEN THESE OBSERVATIONS, PLEASE PROVIDE YOUR**
19 **ASSESSMENT OF THE IMPACT OF RECENT CAPITAL MARKET**
20 **CONDITIONS ON THE EQUITY COST RATE.**

21 A. I have performed an analysis of the volatility of stocks relative to bonds since
22 1997. I have used the S&P 500 and the Bear Sterns Bond Price Index ("BSBPI")
23 and computed the CV using a 200-day mean and standard deviation. In Exhibit

1 JRW-5, I have graphed the ratio of the CV(Stock CV)/CV(Bond CV). Hence, this
2 graph shows the standardized volatility of stocks relative to bonds. Higher levels
3 of this ratio represent time periods when stock volatility is high relative to bond
4 volatility, and low levels of this ratio occur during time periods when stock
5 volatility is low relative to bonds. During the last two quarters of 2007, the
6 volatility of bonds increased relative to stocks due to the subprime mortgage
7 crisis. Through October of this year, stocks have increased in volatility relative to
8 bonds. On the relative CV measure, stocks reached a five-year high in terms of
9 relative volatility. As such, current market conditions suggest that stock volatility
10 is high relative to bond volatility.

11
12 **III. PROXY GROUP SELECTION**

13
14 **Q. PLEASE DESCRIBE YOUR APPROACH TO DEVELOPING A FAIR**
15 **RATE OF RETURN RECOMMENDATION FOR TAMPA.**

16 A. To develop a fair rate of return recommendation for Tampa, I have evaluated the
17 return requirements of investors on the common stock of a proxy group of
18 publicly-held electric utility companies.

19 **Q. PLEASE DESCRIBE YOUR PROXY GROUP OF ELECTRIC UTILITY**
20 **COMPANIES.**

21 A. My Electric Proxy Group consists of thirteen electric utility companies. These
22 companies met the following selection criteria: (1) listed as a Electric Utility in *AUS*

1 *Utility Reports*; (2) listed as a Electric Utility in the Standard Edition of the *Value*
2 *Line Investment Survey*; (3) at least 75% regulated electric revenues; (4) operating
3 revenues of less than \$10B; and (5) an investment grade bond rating by Moody's
4 and Standard & Poor's. Summary financial statistics for the Electric Proxy Group
5 are listed in Exhibit JRW-3. The average operating revenues and net plant for the
6 group are \$2,908.2M and \$5,173.3M, respectively. On average, the group receives
7 91% of revenues from regulated electric operations, has a 'Baa1' Moody's bond
8 rating, a current common equity ratio of 45%, and an earned return on common
9 equity of 8.9%.

10
11 **IV. CAPITAL STRUCTURE RATIOS AND DEBT COST RATES**

12 **Q. WHAT IS THE RECOMMENDED CAPITAL STRUCTURE OF THE**
13 **COMPANY?**

14 A. The Company's recommended capital structure is shown in Panel A of page 1 of
15 Exhibit JRW-4. The Company is requesting a capital structure consisting of
16 0.24% short-term debt, 42.11% long-term debt, and a 55.32% common equity.
17 This is a 2009 test-year capital structure average and includes a number of
18 adjustments as well as several equity infusions from TECO Energy.

19 **Q. IS THE COMPANY'S RECOMMENDED CAPITAL STRUCTURE**
20 **APPROPRIATE FOR TAMPA?**

21 A. No. This capital structure is not appropriate for Tampa for several reasons. First,
22 the proposed capital structure ratios do not reflect the actual capitalization of

1 Tampa Electric. Panel B of Exhibit JRW-4 shows the average capital structure
2 ratios for the Company over the past three years. The average common equity
3 ratio over this time period is 49.02%. Second, the proposed capital structure
4 ratios do not reflect the capitalization of electric utility companies. Panel C of
5 Exhibit JRW-4 shows the average capital structure ratios for the Electric Proxy
6 Group in 2008. The average common equity for the first eleven months of 2008
7 for the group is 45.7%. Third, the proposed capital structure includes a number of
8 adjustments as well as proposed infusions which serve to increase the equity in
9 the capital structure. The Company's proposed adjustments are discussed in the
10 rebuttal section of my testimony.

11 **Q. WHAT CAPITAL STRUCTURE ARE YOU EMPLOYING FOR TAMPA?**
12

13 A. Page 4 of Exhibit JRW-4 provides the Company's capitalization for the years
14 2007, 2008, and 2009. As discussed, the 2009 pro forma capital structure
15 includes a number of adjustments as well as proposed equity infusions. Some of
16 these adjustments are improper, as will be discussed in my rebuttal testimony. The
17 2007 and 2008 capital structures are provided in Panel D of Exhibit JRW-4.
18 These capital structures reflect the actual capitalizations of the company as it has
19 been financed. As such, I am using the average of the 2007 and 2008 capital
20 structures as my proposed capital structure ratios for Tampa. These figures are
21 shown in Panel E of Exhibit JRW-4.

1 **Q. WHY DO YOU BELIEVE THAT YOUR RECOMMENDED CAPITAL**
2 **STRUCTURE IS MORE APPROPRIATE THAN THE CAPITAL**
3 **STRUCTURE PROPOSED BY THE COMPANY?**

4 A. My capital structure is more appropriate for four reasons. My capital structure,
5 with a common equity ratio of 48.89%: (1) much more accurately reflects how the
6 Company has been financed in the past. The Company's average common equity
7 ratio over the past three years has been 49.02%; (2) much more closely reflects
8 the capitalizations of electric utility companies. The average capital structure
9 ratio for the Electric Proxy Group in 2008 is 45.7%; (3) does not include a
10 number of questionable and uncertain adjustments and equity injections; and (4)
11 much more accurately reflects the Company's capital structure as viewed by
12 investors.

13
14 **Q. WHAT SHORT-TERM DEBT COST RATES ARE YOU USING IN THE**
15 **COST OF CAPITAL FOR TAMPA?**

16 A. The Company's short-term debt cost rate is based on a short-term debt rate
17 assumption of 4.5%. This rate, in turn, is based on the historic London Interbank
18 Offered Rate ("LIBOR") between 1991-2008 (see Tampa response to OPC 3-60,
19 part 1) of 4.37% plus a program financing fee. This has very little to do with
20 current LIBOR rates. Page 5 of Exhibit JRW-4 shows LIBOR rates over the past
21 five years. During 2008, LIBOR rates declined to the 2.75% range early in the
22 summer in response to Federal Reserve actions to lower interest rates. These rates
23 increased dramatically to the 4.75% range in September in response to the

1 spreading credit crisis. However, the intervention of the Federal Reserve, the
2 Treasury Department, and U.S. government has resulted in a significant decline in
3 the LIBOR rate. As of November 13, 2008, the three-month LIBOR rate was
4 2.15%. Including the financing program fee of 18 basis points, I will use a short-
5 term debt cost rate of 2.33% (2.15% + 0.18% = 2.33%).
6

7 **Q. WHAT LONG-TERM DEBT COST RATE ARE YOU USING IN THE**
8 **COST OF CAPITAL FOR TAMPA?**

9 A. The Company's long-term debt cost rate for rate year 2009 is 6.80%. Details of
10 the development of this debt cost rate were provided in Tampa's response to OPC
11 3-60, part 2. This is shown on page 6 of Exhibit JRW-4. This debt cost rate
12 includes a 2009 bond issue with a 6.90% coupon rate. I will adopt the Company's
13 long-term debt cost rate of 6.80%.
14

15 **V. THE COST OF COMMON EQUITY CAPITAL**

16 **A. Overview**

17 **Q. WHY MUST AN OVERALL COST OF CAPITAL OR FAIR RATE OF**
18 **RETURN BE ESTABLISHED FOR A PUBLIC UTILITY?**

19 A. In a competitive industry, the return on a firm's common equity capital is
20 determined through the competitive market for its goods and services. Due to the
21 capital requirements needed to provide utility services, however, and to the
22 economic benefit to society from avoiding duplication of these services, some
23 public utilities are monopolies. It is not appropriate to permit monopoly utilities to

1 set their own prices because of the lack of competition and the essential nature of
2 the services. Thus, regulation seeks to establish prices that are fair to consumers
3 and at the same time are sufficient to meet the operating and capital costs of the
4 utility (i.e., provide an adequate return on capital to attract investors).

5 **Q. PLEASE PROVIDE AN OVERVIEW OF THE COST OF CAPITAL IN**
6 **THE CONTEXT OF THE THEORY OF THE FIRM.**

7 A. The total cost of operating a business includes the cost of capital. The cost of
8 common equity capital is the expected return on a firm's common stock that the
9 marginal investor would deem sufficient to compensate for risk and the time value
10 of money. In equilibrium, the expected and required rates of return on a
11 company's common stock are equal.

12
13 Normative economic models of the firm, developed under very restrictive
14 assumptions, provide insight into the relationship between firm performance or
15 profitability, capital costs, and the value of the firm. Under the economist's ideal
16 model of perfect competition where entry and exit is costless, products are
17 undifferentiated, and there are increasing marginal costs of production, firms
18 produce up to the point where price equals marginal cost. Over time, a long-run
19 equilibrium is established where price equals average cost, including the firm's
20 capital costs. In equilibrium, total revenues equal total costs, and because capital
21 costs represent investors' required return on the firm's capital, actual returns equal

1 required returns and the market value and the book value of the firm's securities
2 must be equal.

3
4 In the real world, firms can achieve competitive advantage due to product market
5 imperfections. Most notably, companies can gain competitive advantage through
6 product differentiation (adding real or perceived value to products) and by
7 achieving economies of scale (decreasing marginal costs of production).
8 Competitive advantage allows firms to price products above average cost and
9 thereby earn accounting profits greater than those required to cover capital costs.
10 When these profits are in excess of that required by investors, or when a firm earns
11 a return on equity in excess of its cost of equity, investors respond by valuing the
12 firm's equity in excess of its book value.

13
14 James M. McTaggart, founder of the international management consulting firm
15 Marakon Associates, has described this essential relationship between the return on
16 equity, the cost of equity, and the market-to-book ratio in the following manner:³

17 Fundamentally, the value of a company is
18 determined by the cash flow it generates over time
19 for its owners, and the minimum acceptable rate of
20 return required by capital investors. This "cost of
21 equity capital" is used to discount the expected
22 equity cash flow, converting it to a present value.
23 The cash flow is, in turn, produced by the
24 interaction of a company's return on equity and the
25 annual rate of equity growth. High return on equity
26 (ROE) companies in low-growth markets, such as

³ James M. McTaggart, "The Ultimate Poison Pill: Closing the Value Gap," *Commentary* (Spring 1988), p. 2.

1 Kellogg, are prodigious generators of cash flow,
2 while low ROE companies in high-growth markets,
3 such as Texas Instruments, barely generate enough
4 cash flow to finance growth.

5 A company's ROE over time, relative to its cost of
6 equity, also determines whether it is worth more or
7 less than its book value. If its ROE is consistently
8 greater than the cost of equity capital (the investor's
9 minimum acceptable return), the business is
10 economically profitable and its market value will
11 exceed book value. If, however, the business earns
12 an ROE consistently less than its cost of equity, it is
13 economically unprofitable and its market value will
14 be less than book value.

15
16 As such, the relationship between a firm's return on equity, cost of equity, and
17 market-to-book ratio is relatively straightforward. A firm that earns a return on
18 equity above its cost of equity will see its common stock sell at a price above its
19 book value. Conversely, a firm that earns a return on equity below its cost of
20 equity will see its common stock sell at a price below its book value.

21 **Q. PLEASE PROVIDE ADDITIONAL INSIGHTS INTO THE**
22 **RELATIONSHIP BETWEEN RETURN ON EQUITY AND MARKET-TO-**
23 **BOOK RATIOS.**

24 A. This relationship is discussed in a classic Harvard Business School case study
25 entitled "A Note on Value Drivers." On page 2 of that case study, the author
26 describes the relationship very succinctly.⁴

27 For a given industry, more profitable firms – those able to
28 generate higher returns per dollar of equity – should have

⁴ Benjamin Esty, "A Note on Value Drivers," Harvard Business School, Case No. 9-297-082, April 7, 1997.

1 higher market-to-book ratios. Conversely, firms which are
2 unable to generate returns in excess of their cost of equity
3 should sell for less than book value.

<i>Profitability</i>	<i>Value</i>
<i>If ROE > K</i>	<i>then Market/Book > 1</i>
<i>If ROE = K</i>	<i>then Market/Book = 1</i>
<i>If ROE < K</i>	<i>then Market/Book < 1</i>

8 To assess the relationship by industry, as suggested above, I have performed a
9 regression study between estimated return on equity and market-to-book ratios
10 using natural gas distribution, electric utility and water utility companies. I used
11 all companies in these three industries which are covered by *Value Line* and who
12 have estimated return on equity and market-to-book ratio data. The results are
13 presented in Panels A-C of Exhibit JRW-6. The average R-squares for the
14 electric, gas, and water companies are 0.65, 0.60, and 0.92.⁵ This demonstrates the
15 strong positive relationship between ROEs and market-to-book ratios for public
16 utilities. This means that utilities with higher expected ROEs sell at higher
17 market-to-book ratios.

18 **Q. WHAT ECONOMIC FACTORS HAVE AFFECTED THE COST OF**
19 **EQUITY CAPITAL FOR PUBLIC UTILITIES?**

20 A. Exhibit JRW-7 provides indicators of public utility equity cost rates over the past
21 decade. Page 1 shows the yields on 10-year 'A' rated public utility bonds. These
22 yields peaked in the 1990s at 8.5%, then declined and again hit the 8.0 percent
23 range in the year 2000. They subsequently declined, hovering in the 4.5 to 5.0

⁵ R-square measures the percent of variation in one variable (e.g., market-to-book ratios) explained by another variable (e.g., expected return on equity). R-squares vary between zero and 1.0, with values closer to 1.0 indicating a higher relationship between two variables.

1 percent range between 2003 and 2005. They increased to 6.0% in June 2006,
2 declined and then once again increased to over 6.0% in the summer of 2007.
3 They retreated to the 5.50% range by the end of 2007. Page 2 provides the
4 dividend yields for the fifteen utilities in the Dow Jones Utilities Average over the
5 past decade. These yields peaked in 1994 at 7.2% and have gradually declined
6 over the past decade. As of 2007, these yields were 3.35%.

7
8 Average earned returns on common equity and market-to-book ratios are given on
9 page 3 of Exhibit JRW-7. Over the past decade, earned returns on common
10 equity have consistently been in the 11.0%-13.0% range. The average ROE
11 peaked at 13.45% in 2001 and subsequently declined through the year 2006
12 before recovering in 2007. Over the past decade, market-to-book ratios for this
13 group have increased gradually but with several ups and downs. The market-to-
14 book average was 1.83 as of 2001, declined to 1.50 in 2003 and increased to 2.2
15 as of 2007.

16
17 The indicators in Exhibit JRW-7, coupled with the overall decrease in interest
18 rates, suggest that capital costs for the Dow Jones Utilities have decreased over
19 the past decade.

20 **Q. WHAT FACTORS DETERMINE INVESTORS' EXPECTED OR**
21 **REQUIRED RATE OF RETURN ON EQUITY?**

1 A. The expected or required rate of return on common stock is a function of
2 market-wide, as well as company-specific, factors. The most important market
3 factor is the time value of money as indicated by the level of interest rates in the
4 economy. Common stock investor requirements generally increase and decrease
5 with like changes in interest rates. The perceived risk of a firm is the predominant
6 factor that influences investor return requirements on a company-specific basis.
7 A firm's investment risk is often separated into business and financial risk.
8 Business risk encompasses all factors that affect a firm's operating revenues and
9 expenses. Financial risk results from incurring fixed obligations in the form of
10 debt in financing its assets.

11 **Q. HOW DOES THE INVESTMENT RISK OF PUBLIC UTILITY**
12 **COMPANIES COMPARE WITH THAT OF OTHER INDUSTRIES?**

13 A. Due to the essential nature of their service as well as their regulated status, public
14 utilities are exposed to a lesser degree of business risk than other, non-regulated
15 businesses. The relatively low level of business risk allows public utilities to
16 meet much of their capital requirements through borrowing in the financial
17 markets, thereby incurring greater than average financial risk. Nonetheless, the
18 overall investment risk of public utilities is below most other industries.

19

20 Exhibit JRW-8 provides an assessment of investment risk for 100 industries as
21 measured by beta, which according to modern capital market theory is the only
22 relevant measure of investment risk. These betas come from the *Value Line*

1 *Investment Survey* and are compiled by Aswath Damodoran of New York
2 University.⁶ The study shows that the investment risk of public utilities is
3 relatively low. The average beta for electric utility industry is 0.88. This figure
4 put electric utility companies in the bottom twenty percent of all industries and
5 well below the *Value Line* average of 1.24. As such, the cost of equity for the
6 electric utility industry is relatively low compared to other industries in the U.S.

7 **Q. HOW CAN THE EXPECTED OR REQUIRED RATE OF RETURN ON**
8 **COMMON EQUITY CAPITAL BE DETERMINED?**

9 A. The costs of debt and preferred stock are normally based on historical or book
10 values and can be determined with a great degree of accuracy. The cost of
11 common equity capital, however, cannot be determined precisely and must
12 instead be estimated from market data and informed judgment. This return to the
13 stockholder should be commensurate with returns on investments in other
14 enterprises having comparable risks.

15
16 According to valuation principles, the present value of an asset equals the
17 discounted value of its expected future cash flows. Investors discount these
18 expected cash flows at their required rate of return that, as noted above, reflect the
19 time value of money and the perceived riskiness of the expected future cash
20 flows. As such, the cost of common equity is the rate at which investors discount
21 expected cash flows associated with common stock ownership.

⁶ They may be found on the Internet at [http:// www.stern.nyu.edu/~adamodar](http://www.stern.nyu.edu/~adamodar).

1

2

Models have been developed to ascertain the cost of common equity capital for a firm. Each model, however, has been developed using restrictive economic assumptions. Consequently, judgment is required in selecting appropriate financial valuation models to estimate a firm's cost of common equity capital, in determining the data inputs for these models, and in interpreting the models' results. All of these decisions must take into consideration the firm involved as well as current conditions in the economy and the financial markets.

3

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9

Q. HOW DO YOU PLAN TO ESTIMATE THE COST OF EQUITY CAPITAL FOR THE COMPANY?

10

11

A. I rely primarily on the DCF model to estimate the cost of equity capital. Given the investment valuation process and the relative stability of the utility business, I believe that the DCF model provides the best measure of equity cost rates for public utilities. It is my experience that this Commission has traditionally relied on the DCF method. I have also performed a CAPM study, but I give these results less weight because I believe that risk premium studies, of which the CAPM is one form, provide a less reliable indication of equity cost rates for public utilities.

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B. Discounted Cash Flow Analysis

21

Q. DESCRIBE THE THEORY BEHIND THE TRADITIONAL DCF MODEL.

1 A. According to the DCF model, the current stock price is equal to the discounted
2 value of all future dividends that investors expect to receive from investment in
3 the firm. As such, stockholders' returns ultimately result from current as well as
4 future dividends. As owners of a corporation, common stockholders are entitled
5 to a pro-rata share of the firm's earnings. The DCF model presumes that earnings
6 that are not paid out in the form of dividends are reinvested in the firm so as to
7 provide for future growth in earnings and dividends. The rate at which investors
8 discount future dividends, which reflects the timing and riskiness of the expected
9 cash flows, is interpreted as the market's expected or required return on the
10 common stock. Therefore, this discount rate represents the cost of common
11 equity. Algebraically, the DCF model can be expressed as:

$$12 \quad P = \frac{D_1}{(1+k)^1} + \frac{D_2}{(1+k)^2} + \dots + \frac{D_n}{(1+k)^n}$$

13
14
15
16 where P is the current stock price, D_n is the dividend in year n, and k is the cost of
17 common equity.

18 **Q. IS THE DCF MODEL CONSISTENT WITH VALUATION TECHNIQUES**
19 **EMPLOYED BY INVESTMENT FIRMS?**

20 A. Yes. Virtually all investment firms use some form of the DCF model as a
21 valuation technique. One common application for investment firms is called the
22 three-stage DCF or dividend discount model ("DDM"). The stages in a three-
23 stage DCF model are presented in Exhibit JRW-9. This model presumes that a
24 company's dividend payout progresses initially through a growth stage, then

1 proceeds through a transition stage, and finally assumes a steady-state stage. The
2 dividend-payment stage of a firm depends on the profitability of its internal
3 investments, which, in turn, is largely a function of the life cycle of the product or
4 service.

5
6 1. Growth stage: Characterized by rapidly expanding sales, high profit
7 margins, and abnormally high growth in earnings per share. Because of highly
8 profitable expected investment opportunities, the payout ratio is low. Competitors
9 are attracted by the unusually high earnings, leading to a decline in the growth
10 rate.

11
12 2. Transition stage: In later years, increased competition reduces profit
13 margins and earnings growth slows. With fewer new investment opportunities, the
14 company begins to pay out a larger percentage of earnings.

15
16 3. Maturity (steady-state) stage: Eventually the company reaches a position
17 where its new investment opportunities offer, on average, only slightly attractive
18 returns on equity. At that time its earnings growth rate, payout ratio, and return
19 on equity stabilize for the remainder of its life. The constant-growth DCF model is
20 appropriate when a firm is in the maturity stage of the life cycle.

21
22 In using this model to estimate a firm's cost of equity capital, dividends are
23 projected into the future using the different growth rates in the alternative stages,

1 and then the equity cost rate is the discount rate that equates the present value of
2 the future dividends to the current stock price.

3

4 **Q. HOW DO YOU ESTIMATE STOCKHOLDERS' EXPECTED OR**
5 **REQUIRED RATE OF RETURN USING THE DCF MODEL?**

6 A. Under certain assumptions, including a constant and infinite expected growth rate,
7 and constant dividend/earnings and price/earnings ratios, the DCF model can be
8 simplified to the following:

9

$$10 \quad P = \frac{D_1}{k - g}$$

11

12 where D_1 represents the expected dividend over the coming year and g is the
13 expected growth rate of dividends. This is known as the constant-growth version
14 of the DCF model. To use the constant-growth DCF model to estimate a firm's
15 cost of equity, one solves for k in the above expression to obtain the following:

16

$$17 \quad k = \frac{D_1}{P} + g$$

18

19

20

21 **Q. IN YOUR OPINION, IS THE CONSTANT-GROWTH DCF MODEL**
22 **APPROPRIATE FOR PUBLIC UTILITIES?**

23 A. Yes. The economics of the public utility business indicate that the industry is in
24 the steady-state or constant-growth stage of a three-stage DCF. The economics
25 include the relative stability of the utility business, the maturity of the demand for

1 public utility services, and the regulated status of public utilities (especially the
2 fact that their returns on investment are effectively set through the ratemaking
3 process). The DCF valuation procedure for companies in this stage is the
4 constant-growth DCF. In the constant-growth version of the DCF model, the
5 current dividend payment and stock price are directly observable. However, the
6 primary problem and controversy in applying the DCF model to estimate equity
7 cost rates entails estimating investors' expected dividend growth rate.

8 **Q. WHAT FACTORS SHOULD ONE CONSIDER WHEN APPLYING THE**
9 **DCF METHODOLOGY?**

10 A. One should be sensitive to several factors when using the DCF model to estimate
11 a firm's cost of equity capital. In general, one must recognize the assumptions
12 under which the DCF model was developed in estimating its components (the
13 dividend yield and expected growth rate). The dividend yield can be measured
14 precisely at any point in time, but tends to vary somewhat over time. Estimation
15 of expected growth is considerably more difficult. One must consider recent firm
16 performance, in conjunction with current economic developments and other
17 information available to investors, to accurately estimate investors' expectations.

18 **Q. PLEASE DISCUSS EXHIBIT JRW-10.**

19 A. My DCF analysis is provided in Exhibit JRW-10. The DCF summary is on page
20 1 of this Exhibit, and the supporting data and analysis for the dividend yield and
21 expected growth rate are provided on the following pages of the Exhibit.
22

1 **Q. WHAT DIVIDEND YIELDS ARE YOU EMPLOYING IN YOUR DCF**
2 **ANALYSIS FOR THE PROXY GROUP?**

3 A. The dividend yields on the common stock for the companies in the proxy group
4 are provided on page 2 of Exhibit JRW-10 for the six-month period ending
5 November 2008. For the DCF dividend yields for the group, I am using the
6 average of the six month and November 2008 dividend yields, which is 5.2%.

7

8 **Q. PLEASE DISCUSS THE APPROPRIATE ADJUSTMENT TO THE SPOT**
9 **DIVIDEND YIELD.**

10 A. According to the traditional DCF model, the dividend yield term relates to the
11 dividend yield over the coming period. As indicated by Professor Myron Gordon,
12 who is commonly associated with the development of the DCF model for popular
13 use, this is obtained by: (1) multiplying the expected dividend over the coming
14 quarter by 4 and (2) dividing this dividend by the current stock price to determine
15 the appropriate dividend yield for a firm, that pays dividends on a quarterly basis.⁷
16 In applying the DCF model, some analysts adjust the current dividend for growth
17 over the coming year as opposed to the coming quarter. This can be complicated
18 because firms tend to announce changes in dividends at different times during the
19 year. As such, the dividend yield computed based on presumed growth over the
20 coming quarter as opposed to the coming year can be quite different.

⁷ *Petition for Modification of Prescribed Rate of Return*, Federal Communications Commission, Docket No. 79-05, Direct Testimony of Myron J. Gordon and Lawrence I. Gould at 62 (April 1980).

1 Consequently, it is common for analysts to adjust the dividend yield by some
2 fraction of the long-term expected growth rate.

3

4 **Q. GIVEN THIS DISCUSSION, WHAT ADJUSTMENT FACTOR WILL**
5 **YOU USE FOR YOUR DIVIDEND YIELD?**

6 A. I will adjust the dividend yield by one-half (1/2) the expected growth so as to
7 reflect growth over the coming year.

8

9 **Q. PLEASE DISCUSS THE GROWTH RATE COMPONENT OF THE DCF**
10 **MODEL.**

11 A. There is much debate as to the proper methodology to employ in estimating the
12 growth component of the DCF model. By definition, this component is investors'
13 expectation of the long-term dividend growth rate. Presumably, investors use
14 some combination of historical and/or projected growth rates for earnings and
15 dividends per share and for internal or book value growth to assess long-term
16 potential.

17

18 **Q. WHAT GROWTH DATA HAVE YOU REVIEWED FOR THE PROXY**
19 **GROUP?**

20 A. I have analyzed a number of measures of growth for companies in the proxy
21 group. I have reviewed *Value Line's* historical and projected growth rate estimates
22 for earnings per share ("EPS"), dividends per share ("DPS"), and book value per

1 share (“BVPS”). In addition, I have utilized the average EPS growth rate
2 forecasts of Wall Street analysts as provided by Bloomberg, and Zacks. These
3 services solicit five-year earnings growth rate projections from securities analysts,
4 and compile and publish the means and medians of these forecasts. Finally, I
5 have also assessed prospective growth as measured by prospective earnings
6 retention rates and earned returns on common equity.
7

8 **Q. PLEASE DISCUSS HISTORICAL GROWTH IN EARNINGS AND**
9 **DIVIDENDS AS WELL AS INTERNAL GROWTH.**

10 A. Historical growth rates for EPS, DPS, and BVPS are readily available to virtually
11 all investors and presumably an important ingredient in forming expectations
12 concerning future growth. However, one must use historical growth numbers as
13 measures of investors’ expectations with caution. In some cases, past growth may
14 not reflect future growth potential. Also, employing a single growth rate number
15 (for example, for five or ten years), is unlikely to accurately measure investors’
16 expectations due to the sensitivity of a single growth rate figure to fluctuations in
17 individual firm performance as well as overall economic fluctuations (i.e.,
18 business cycles). However, one must appraise the context in which the growth
19 rate is being employed. According to the conventional DCF model, the expected
20 return on a security is equal to the sum of the dividend yield and the expected
21 long-term growth in dividends. Therefore, to best estimate the cost of common

1 equity capital using the conventional DCF model, one must look to long-term
2 growth rate expectations.

3
4 Internally generated growth is a function of the percentage of earnings retained
5 within the firm (the earnings retention rate) and the rate of return earned on those
6 earnings (the return on equity). The internal growth rate is computed as the
7 retention rate times the return on equity. Internal growth is significant in
8 determining long-run earnings and, therefore, dividends. Investors recognize the
9 importance of internally generated growth and pay premiums for stocks of
10 companies that retain earnings and earn high returns on internal investments.

11
12 **Q. WHY ARE YOU NOT RELYING EXCLUSIVELY ON THE EPS**
13 **FORECASTS OF WALL STREET ANALYSTS IN ARRIVING AT A DCF**
14 **GROWTH RATE FOR THE PROXY GROUP?**

15 A. There are several issues with using the EPS growth rate forecasts of Wall Street
16 analysts as DCF growth rates. First, the appropriate growth rate in the DCF
17 model is the dividend growth rate, not the earnings growth rate. Nonetheless,
18 over the very long-term, dividend and earnings will have to grow at a similar
19 growth rate. Therefore, in my opinion, consideration must be given to other
20 indicators of growth, including prospective dividend growth, internal growth, as
21 well as projected earnings growth. Second, and most significantly, it is well-
22 known that the EPS growth rate forecasts of Wall Street securities analysts are
23 overly optimistic and upwardly biased. Hence, using these growth rates as a DCF

1 growth rate will provide an overstated equity cost rate. This issue is discussed at
2 length in the rebuttal section of this testimony.

3

4 **Q. PLEASE DISCUSS THE HISTORICAL GROWTH OF THE COMPANIES**
5 **IN THE GROUP AS PROVIDED IN THE *VALUE LINE INVESTMENT***
6 ***SURVEY*.**

7 A. Historic growth rates for the companies in the group, as published in the *Value*
8 *Line Investment Survey*, are provided on page 3 of Exhibit JRW-10. Due to the
9 presence of outliers among the historic growth rate figures, both the mean and
10 medians are used in the analysis.⁸ The historical growth measures in EPS, DPS,
11 and BVPS for the Electric Proxy Group, as measured by the means and medians,
12 range from -2.3% to 3.0%, with an average of 1.0%.

13

14 **Q. PLEASE SUMMARIZE *VALUE LINE'S* PROJECTED GROWTH RATES**
15 **FOR THE COMPANIES IN THE PROXY GROUP.**

16 A. *Value Line's* projections of EPS, DPS, and BVPS growth for the companies in the
17 proxy group are shown on page 4 of Exhibit JRW-10. As stated above, due to the
18 presence of outliers, both the mean and medians are used in the analysis. For the
19 Electric Proxy Group, the central tendency measures range from 1.0% to 6.3%,
20 with an average of 3.8%.

21

⁸ Outliers are observations that are much larger or smaller than the majority of the observations that are being evaluated.

1 Also provided on page 4 of Exhibit JRW-10 is prospective internal growth for the
2 proxy group as measured by *Value Line*'s average projected retention rate and
3 return on shareholders' equity. As noted above, internal growth is significant in a
4 primary driver of long-run earnings growth. For the Electric Proxy Group, the
5 average prospective internal growth rate is 3.6%.

6
7 **Q. PLEASE ASSESS GROWTH FOR THE PROXY GROUP AS MEASURED**
8 **BY ANALYSTS' FORECASTS OF EXPECTED 5-YEAR EPS GROWTH.**

9 A. Zacks, and Bloomberg collect, summarize, and publish Wall Street analysts' five-
10 year EPS growth rate forecasts for the companies in the proxy group. These
11 forecasts are provided for the companies in the proxy group on page 5 of Exhibit
12 JRW-10. The median of analysts' projected EPS growth rates for the Electric
13 Proxy Group is 6.13%.⁹

14
15 **Q. PLEASE SUMMARIZE YOUR ANALYSIS OF THE HISTORICAL AND**
16 **PROSPECTIVE GROWTH OF THE PROXY GROUP.**

17 A. Page 6 of Exhibit JRW-10 shows the summary DCF growth rate indicators for the
18 proxy group. The average of the historic and projected growth rate indicators for
19 the Electric Proxy Group is 3.63%. The average of the projected growth rate

⁹ Since there is considerable overlap in analyst coverage between the three services, and not all of the companies have forecasts from the different services, I have averaged the expected five-year EPS growth rates from the three services for each company to arrive at an expected EPS growth rate by company.

1 indicators and internal growth, excluding historical growth, is 4.5%. I will use this
2 figure as the expected DCF growth rate for the Electric Proxy Group.

3

4 **Q. BASED ON THE ABOVE ANALYSIS, WHAT ARE YOUR INDICATED**
5 **COMMON EQUITY COST RATES FROM THE DCF MODEL FOR THE**
6 **GROUP?**

7 A. My DCF-derived equity cost rate for the group is summarized on page 1 of Exhibit
8 JRW-10.

9

10

11

12

$$\text{DCF Equity Cost Rate (k)} = \frac{D}{P} + g$$

13

$$\text{DCF Equity Cost Rate (k)} = 5.3\% + 4.5\% = 9.8\%$$

14

15 **C. Capital Asset Pricing Model Results**

16 **Q. PLEASE DISCUSS THE CAPITAL ASSET PRICING MODEL (“CAPM”).**

17 A. The CAPM is a risk premium approach to gauging a firm’s cost of equity capital.

18 According to the risk premium approach, the cost of equity is the sum of the

19 interest rate on a risk-free bond (R_f) and a risk premium (RP), as in the following:

20

21

22

$$k = R_f + RP$$

1 The yield on long-term Treasury securities is normally used as R_f . Risk premiums
2 are measured in different ways. The CAPM is a theory of the risk and expected
3 returns of common stocks. In the CAPM, two types of risk are associated with a
4 stock: firm-specific risk or unsystematic risk, and market or systematic risk,
5 which is measured by a firm's beta. The only risk that investors receive a return
6 for bearing is systematic risk.

7
8 According to the CAPM, the expected return on a company's stock, which is also
9 the equity cost rate (K), is equal to:

$$10 \quad K = (R_f) + \beta * [E(R_m) - (R_f)]$$

11 Where:

- 12 • K represents the estimated rate of return on the stock;
- 13 • $E(R_m)$ represents the expected return on the overall stock market.
14 Frequently, the 'market' refers to the S&P 500;
- 15 • (R_f) represents the risk-free rate of interest;
- 16 • $[E(R_m) - (R_f)]$ represents the expected equity or market risk
17 premium—the excess return that an investor expects to receive above the
18 risk-free rate for investing in risky stocks; and
- 19 • *Beta*—(β) is a measure of the systematic risk of an asset.
20

21 To estimate the required return or cost of equity using the CAPM requires three
22 inputs: the risk-free rate of interest (R_f), the beta (β), and the expected equity or
23 market risk premium $[E(R_m) - (R_f)]$. R_f is the easiest of the inputs to measure – it
24 is the yield on long-term Treasury bonds. β , the measure of systematic risk, is a
25 little more difficult to measure because there are different opinions about what
26 adjustments, if any, should be made to historical betas due to their tendency to

1 regress to 1.0 over time. And finally, an even more difficult input to measure is
2 the expected equity or market risk premium ($E(R_m) - (R_f)$). I will discuss each of
3 these inputs below.

4
5 **Q. PLEASE DISCUSS EXHIBIT JRW-11.**

6 A. Exhibit JRW-11 provides the summary results for my CAPM study. Page 1 shows
7 the results, and the following pages contain the supporting data.

8 **Q. PLEASE DISCUSS THE RISK-FREE INTEREST RATE.**

9 A. The yield on long-term U.S. Treasury bonds has usually been viewed as the risk-
10 free rate of interest in the CAPM. The yield on long-term U.S. Treasury bonds, in
11 turn, has been considered to be the yield on U.S. Treasury bonds with 30-year
12 maturities. However, when the Treasury's issuance of 30-year bonds was
13 interrupted for a period of time in recent years, the yield on 10-year U.S. Treasury
14 bonds replaced the yield on 30-year U.S. Treasury bonds as the benchmark long-
15 term Treasury rate. The 10-year U.S. Treasury yields over the past five years are
16 shown on page 2 of Exhibit JRW-11. These rates hit a 60-year low in the summer
17 of 2003 at 3.33%. They increased with the rebounding economy and fluctuated in
18 the 4.0-4.50 percent range in recent years until advancing to 5.0% in early 2006 in
19 response to a strong economy and increases in energy, commodity, and consumer
20 prices. In late 2006, long-term interest rates retreated to the 4.5 percent area as
21 commodity and energy prices declined and inflationary pressures subsided. These
22 rates rebounded to the 5.0% level in the first half of 2007. However, ten-year

1 Treasury yields have again fallen below 4.0 percent due to the housing and sub-
2 prime mortgage crises and its affect on the economy and financial markets.
3

4 **Q. WHAT RISK-FREE INTEREST RATE ARE YOU USING IN YOUR**
5 **CAPM?**

6 A. The U.S. Treasury began to issue the 30-year bond in the early 2000s as the U.S.
7 budget deficit increased. As such, the market has once again focused on its yield
8 as the benchmark for long-term capital costs in the U.S. As noted above, the yields
9 on the 10- and 30- year U.S. Treasuries decreased to below 5.0% in 2007 and have
10 remained at these lower levels. In 2008 Treasury yields have been pushed even lower
11 as a result of the mortgage and sub-prime market credit crisis, the turmoil in the
12 financial sector, the prospect of an economic recession, and the government bailout of
13 financial institutions. As of November 3, 2008, as shown on page 2 of Exhibit JRW-
14 11, the rates on 10- and 30- U.S. Treasury Bonds were 3.93% and 4.35%,
15 respectively. However, these yields have been highly volatile over the past two
16 months. Given this recent range and volatility, along with the prospect of higher
17 rates, I will use 4.5% as the risk-free rate, or R_f , in my CAPM.
18

19 **Q. WHAT BETAS ARE YOU EMPLOYING IN YOUR CAPM?**

20 A. Beta (β) is a measure of the systematic risk of a stock. The market, usually taken
21 to be the S&P 500, has a beta of 1.0. The beta of a stock with the same price

1 movement as the market also has a beta of 1.0. A stock whose price movement is
2 greater than that of the market, such as a technology stock, is riskier than the
3 market and has a beta greater than 1.0. A stock with below average price
4 movement, such as that of a regulated public utility, is less risky than the market
5 and has a beta less than 1.0. Estimating a stock's beta involves running a linear
6 regression of a stock's return on the market return.

7
8 As shown on page 3 of Exhibit JRW-11, the slope of the regression line is the
9 stock's β . A steeper line indicates the stock is more sensitive to the return on the
10 overall market. This means that the stock has a higher β and greater than average
11 market risk. A less steep line indicates a lower β and less market risk.

12
13 Numerous online investment information services, such as Yahoo! and Reuters,
14 provide estimates of stock betas. These services routinely report different betas
15 for the same stock. The differences are usually due to: (1) the time period over
16 which the β is measured and (2) any adjustments that are made to reflect the fact
17 that betas tend to regress to 1.0 over time. In estimating an equity cost rate for the
18 proxy group, I am using the betas for the companies as provided in the *Value Line*
19 *Investment Survey*. As shown on page 3 of Exhibit JRW-11, the average beta for
20 the companies in Electric Proxy Group is 0.82.

21

1 **Q. PLEASE DISCUSS THE OPPOSING VIEWS REGARDING THE EQUITY**
2 **RISK PREMIUM.**

3 A The equity or market risk premium - $(E(R_m) - R_f)$ - is equal to the expected return
4 on the stock market (e.g., the expected return on the S&P 500 $(E(R_m))$ minus the
5 risk-free rate of interest (R_f) . The equity premium is the difference in the expected
6 total return between investing in equities and investing in “safe” fixed-income
7 assets, such as long-term government bonds. However, while the equity risk
8 premium is easy to define conceptually, it is difficult to measure because it requires
9 an estimate of the expected return on the market.

10

11 **Q. PLEASE DISCUSS THE ALTERNATIVE APPROACHES TO**
12 **ESTIMATING THE EQUITY RISK PREMIUM.**

13 A. Page 4 of Exhibit JRW-11 highlights the primary approaches to, and issues in,
14 estimating the expected equity risk premium. The traditional way to measure the
15 equity risk premium was to use the difference between historical average stock
16 and bond returns. In this case, historical stock and bond returns, also called ex
17 post returns, were used as the measures of the market’s expected return (known as
18 the ex ante or forward-looking expected return). This type of historical evaluation
19 of stock and bond returns is often called the “Ibbotson approach” after Professor
20 Roger Ibbotson who popularized this method of using historical financial market
21 returns as measures of expected returns. Most historical assessments of the equity
22 risk premium suggest an equity risk premium of 5-7 percent above the rate on

1 long-term U.S. Treasury bonds. However, this can be a problem because: (1) ex
2 post returns are not the same as ex ante expectations, (2) market risk premiums
3 can change over time; increasing when investors become more risk-averse and
4 decreasing when investors become less risk-averse, and (3) market conditions can
5 change such that ex post historical returns are poor estimates of ex ante
6 expectations.

7
8 The use of historical returns as market expectations has been criticized in
9 numerous academic studies.¹⁰ The general theme of these studies is that the large
10 equity risk premium discovered in historical stock and bond returns cannot be
11 justified by the fundamental data. These studies, which fall under the category
12 “Ex Ante Models and Market Data,” compute ex ante expected returns using
13 market data to arrive at an expected equity risk premium. These studies have also
14 been called “Puzzle Research” after the famous study by Mehra and Prescott in
15 which the authors first questioned the magnitude of historical equity risk
16 premiums relative to fundamentals.¹¹

17 **Q. PLEASE SUMMARIZE SOME OF THE ACADEMIC STUDIES THAT**
18 **DEVELOP EX ANTE EQUITY RISK PREMIUMS.**

19 **A.** Two of the most prominent studies of ex ante expected equity risk premiums were
20 by Eugene Fama and Ken French (2002) and James Claus and Jacob Thomas

¹⁰ The problems with using ex post historical returns as measures of ex ante expectations will be discussed at length later in my testimony.

¹¹ R. Mehra and Edward Prescott, “The Equity Premium: A Puzzle,” *Journal of Monetary Economics* (1985).

1 (2001). The primary debate in these studies revolves around two related issues:
2 (1) the size of expected equity risk premium, which is the return equity investors
3 require above the yield on bonds and (2) the fact that estimates of the ex ante
4 expected equity risk premium using fundamental firm data (earnings and
5 dividends) are much lower than estimates using historical stock and bond return
6 data.

7
8 Fama and French (2002), two of the most preeminent scholars in finance, use
9 dividend and earnings growth models to estimate expected stock returns and ex
10 ante expected equity risk premiums.¹² They compare these results to actual stock
11 returns over the period 1951-2000. Fama and French estimate that the expected
12 equity risk premium from DCF models using dividend and earnings growth to be
13 between 2.55% and 4.32%. These figures are much lower than the ex post
14 historical equity risk premium produced from the average stock and bond return
15 over the same period, which is 7.40%. Fama and French conclude that the ex ante
16 equity risk premium estimates using DCF models and fundamental data are
17 superior to those using ex post historical stock returns for three reasons: (1) the
18 estimates are more precise (a lower standard error); (2) the Sharpe ratio, which is
19 measured as the $[(\text{expected stock return} - \text{risk-free rate})/\text{standard deviation}]$, is
20 constant over time for the DCF models but varies considerably over time and
21 more than doubles for the average stock-bond return model; and (3) valuation
22 theory specifies relationships between the market-to-book ratio, return on

¹² Eugene F. Fama and Kenneth R. French, "The Equity Premium," *The Journal of Finance*, (April 2002).

1 investment, and cost of equity capital that favor estimates from fundamentals.
2 They also conclude that the high average stock returns over the past 50 years were
3 the result of low expected returns and that the average equity risk premium has
4 been in the 3-4 percent range.

5
6 The study by Claus and Thomas of Columbia University provides direct support
7 for the findings of Fama and French.¹³ These authors compute ex ante expected
8 equity risk premiums over the 1985-1998 period by: (1) computing the discount
9 rate that equates market values with the present value of expected future cash
10 flows and (2) then subtracting the risk-free interest rate. The expected cash flows
11 are developed using analysts' earnings forecasts. The authors conclude that over
12 this period, the ex ante expected equity risk premium is in the range of 3.0%.
13 Claus and Thomas note that, over this period, ex post historical stock returns
14 overstate the ex ante expected equity risk premium because, as the expected
15 equity risk premium has declined, stock prices have risen. In other words, from a
16 valuation perspective, the present value of expected future returns increase when
17 the required rate of return decreases. The higher stock prices have produced stock
18 returns that have exceeded investors' expectations, and therefore, ex post
19 historical equity risk premium estimates are biased upwards as measures of ex
20 ante expected equity risk premiums.

21
¹³ James Claus and Jacob Thomas, "Equity Risk Premia as Low as Three Percent? Empirical Evidence from Analysts' Earnings Forecasts for Domestic and International Stock Market," *Journal of Finance*. (October 2001).

1 **Q. PLEASE PROVIDE A SUMMARY OF THE EQUITY RISK PREMIUM**
2 **STUDIES.**

3 A. Derrig and Orr (2003), Fernandez (2007), and Song (2007) have completed the
4 most comprehensive reviews to date of the research on the equity risk premium.¹⁴

5 Derrig and Orr’s study evaluated the various approaches to estimating equity risk
6 premiums as well as the issues with the alternative approaches and summarized
7 the findings of the published research on the equity risk premium. Fernandez
8 examined four alternative measures of the equity risk premium – historical,
9 expected, required, and implied. He also reviewed the major studies of the equity
10 risk premium and presented the summary equity risk premium results. Song
11 provides an annotated bibliography and highlights the alternative approaches to
12 estimating the equity risk summary.

13
14 Page 5 of Exhibit JRW-11 provides a summary of the results of the primary risk
15 premium studies reviewed by Derrig and Orr, Fernandez, and Song. In
16 developing page 5 of Exhibit JRW-11, I have categorized the studies as discussed
17 on page 4 of Exhibit JRW-11. I have also included the results of the “Building
18 Blocks” approach to estimating the equity risk premium, including a study I
19 performed, which is presented below. The Building Blocks approach is a hybrid
20 approach employing elements of both historic and ex ante models.

¹⁴ Richard Derrig and Elisha Orr, “Equity Risk Premium: Expectations Great and Small,” Working Paper (version 3.0), Automobile Insurers Bureau of Massachusetts, (August 28, 2003), Pablo Fernandez, “Equity Premium: Historical, Expected, Required, and Implied,” IESE Business School Working Paper, (2007), and Zhiyi Song, “The Equity Risk Premium: An Annotated Bibliography,” CFA Institute, (2007).

1

2 **Q. PLEASE DISCUSS YOUR DEVELOPMENT OF AN EQUITY RISK**
3 **PREMIUM COMPUTED USING THE BUILDING BLOCKS**
4 **METHODOLOGY.**

5 A. Ibbotson and Chen (2003) evaluate the ex post historical mean stock and bond
6 returns in what is called the Building Blocks approach.¹⁵ They use 75 years of
7 data and relate the compounded historical returns to the different fundamental
8 variables employed by different researchers in building ex ante expected equity
9 risk premiums. Among the variables included were inflation, real EPS and DPS
10 growth, ROE and book value growth, and price-earnings ("P/E") ratios. By
11 relating the fundamental factors to the ex post historical returns, the methodology
12 bridges the gap between the ex post and ex ante equity risk premiums. Ilmanen
13 (2003) illustrates this approach using the geometric returns and five fundamental
14 variables – inflation ("CPI"), dividend yield ("D/P"), real earnings growth
15 ("RG"), repricing gains ("PEGAIN") and return interaction/reinvestment
16 ("INT").¹⁶ This is shown on page 6 of Exhibit JRW-11. The first column breaks
17 the 1926-2000 geometric mean stock return of 10.7% into the different return
18 components demanded by investors: the historical U.S. Treasury bond return
19 (5.2%), the excess equity return (5.2%), and a small interaction term (0.3%). This
20 10.7% annual stock return over the 1926-2000 period can then be broken down

¹⁵ Roger Ibbotson and Peng Chen, "Long Run Returns: Participating in the Real Economy," *Financial Analysts Journal*, (January 2003).

¹⁶ Antti Ilmanen, "Expected Returns on Stocks and Bonds," *Journal of Portfolio Management*, (Winter 2003), p. 11.

1 into the following fundamental elements: inflation (3.1%), dividend yield (4.3%),
2 real earnings growth (1.8%), repricing gains (1.3%) associated with higher P/E
3 ratios, and a small interaction term (0.2%).
4

5 **Q. HOW ARE YOU USING THIS METHODOLOGY TO DERIVE AN EX**
6 **ANTE EXPECTED EQUITY RISK PREMIUM?**

7 A. The third column in the graph above shows current inputs to estimate an ex ante
8 expected market return. These inputs include the following:
9

10 CPI – To assess expected inflation, I have employed expectations of the short-
11 term and long-term inflation rate. Page 7 of Exhibit JRW-11 shows the expected
12 annual inflation rate according to consumers, as measured by the CPI, over the
13 coming year. This survey is published monthly by the University of Michigan
14 Survey Research Center. In the most recent report, the expected one-year
15 inflation rate was 3.9%.

16
17 Longer term inflation forecasts are available in the Federal Reserve Bank of
18 Philadelphia's publication entitled *Survey of Professional Forecasters*.¹⁷ This
19 survey of professional economists has been published for almost 50 years. While

¹⁷Federal Reserve Bank of Philadelphia, *Survey of Professional Forecasters*, (February 12, 2008). The *Survey of Professional Forecasters* was formerly conducted by the American Statistical Association ("ASA") and the National Bureau of Economic Research ("NBER") and was known as the ASA/NBER survey. The survey, which began in 1968, is conducted each quarter. The Federal Reserve Bank of Philadelphia, in cooperation with the NBER, assumed responsibility for the survey in June 1990.

1 this survey is published quarterly, only the first quarter survey includes long-term
2 forecasts of gross domestic product (“GDP”) growth, inflation, and market
3 returns. In the first quarter 2008 survey, published on February 12, 2008, the
4 median long-term (10-year) expected inflation rate as measured by the CPI was
5 2.5% (see page 8 of Exhibit JRW-11).

6
7 Given these results, I will use the average of the surveys of the University of
8 Michigan and Federal Reserve Bank of Philadelphia (3.9% and 2.5%), or 3.2%.

9
10 D/P – As shown on page 9 of Exhibit JRW-11, the dividend yield on the S&P 500
11 has decreased gradually over the past decade. Today, it is far below its average of
12 4.3% over the 1926-2000 time period. Whereas the S&P dividend yield bottomed
13 out at less than 1.4% in 2000, it is currently at 2.85% which I use in the ex ante
14 risk premium analysis.

15 RG – To measure expected real growth in earnings, I use: (1) the historical real
16 earnings growth rate for the S&P 500 and (2) expected real GDP growth. The
17 S&P 500 was created in 1960. It includes 500 companies which come from ten
18 different sectors of the economy. Over the 1960-2007 period, nominal growth in
19 EPS for the S&P 500 was 7.36%. On page 10 of Exhibit JRW-11, real EPS
20 growth is computed using the CPI as a measure of inflation. As indicated by
21 Ibbotson and Chen, real earnings growth over the 1926-2000 period was 1.8%.
22 The real growth figure over 1960-2007 period for the S&P 500 is 3.0 %.

1 The second input for expected real earnings growth is expected real GDP growth.
2 The rationale is that over the long-term, corporate profits have averaged a
3 relatively consistent 5.50% of U.S. GDP.¹⁸ Real GDP growth, according to
4 McKinsey, has averaged 3.5% over the past 80 years. Expected GDP growth,
5 according to the Federal Reserve Bank of Philadelphia's *Survey of Professional*
6 *Forecasters*, is 2.75% (see page 8 of Exhibit JRW-11).

7
8 Given these results, I will use the average of the historical S&P EPS real growth
9 and the projected real GDP growth (as reported by the Federal Reserve Bank of
10 Philadelphia Survey) -- 3.0% and 2.75% -- or 2.85%, for real earnings growth.

11
12 PEGAIN – PEGAIN is the repricing gain associated with an increase in the P/E
13 ratio. It accounted for 1.3% of the 10.7% annual stock return in the 1926-2000
14 period. In estimating an ex ante expected stock market return, one issue is whether
15 investors expect P/E ratios to increase from their current levels. The P/E ratios for
16 the S&P 500 over the past 25 years are shown on page 9 of Exhibit JRW-11. The
17 run-up and eventual peak in P/Es is most notable in the chart. The relatively low
18 P/E ratios (in the range of 10) over two decades ago are also quite notable. As of
19 October 31, 2008, the P/E for the S&P 500 was 18.86.¹⁹

20

¹⁸Marc. H. Goedhart, et al, "The Real Cost of Equity," *McKinsey on Finance* (Autumn 2002), p.14.

¹⁹ Source: www.standardandpoors.com.

1 Given the current economic and capital markets environment, I do not believe that
2 investors expect even higher P/E ratios. Therefore, a PEGAIN would not be
3 appropriate in estimating an ex ante expected stock market return. There are two
4 primary reasons for this. First, the average historical S&P 500 P/E ratio is 15.74 –
5 thus the current P/E exceeds this figure. Second, as previously noted, interest rates
6 are at a cyclical low not seen in almost 50 years. This is a primary reason for the
7 high current P/Es. Given the current market environment with relatively high P/E
8 ratios and low relative interest rates, investors are not likely to expect to get stock
9 market gains from lower interest rates and higher P/E ratios.

10

11 **Q. GIVEN THIS DISCUSSION, WHAT IS YOUR EX ANTE EXPECTED**
12 **MARKET RETURN AND EQUITY RISK PREMIUM USING THE**
13 **“BUILDING BLOCKS METHODOLOGY”?**

14 A. My expected market return is represented by the last column on the right in the
15 graph entitled “Decomposing Equity Market Returns: The Building Blocks
16 Methodology” set forth on page 6 of Exhibit JRW-11. As shown, my expected
17 market return of 8.90% is composed of 3.20% expected inflation, 2.85% dividend
18 yield, and 2.85% real earnings growth rate.

19 **Q. GIVEN THAT THE HISTORICAL COMPOUNDED ANNUAL MARKET**
20 **RETURN IS IN EXCESS OF 10%, WHY DO YOU BELIEVE THAT YOUR**
21 **EXPECTED MARKET RETURN OF 8.90% IS REASONABLE?**

1 A. As discussed above, in the development of the expected market return, stock prices
2 are relatively high at the present time in relation to earnings and dividends, and
3 interest rates are relatively low. Hence, it is unlikely that investors are going to
4 experience high stock market returns due to higher P/E ratios and/or lower interest
5 rates. In addition, as shown in the decomposition of equity market returns,
6 whereas the dividend portion of the return was historically 4.3%, the current
7 dividend yield is only 2.85%. Due to these reasons, lower market returns are
8 expected for the future.

9

10 **Q. IS YOUR EXPECTED MARKET RETURN OF 8.90% CONSISTENT**
11 **WITH THE FORECASTS OF MARKET PROFESSIONALS?**

12 A. Yes. In the first quarter 2008 *Survey of Financial Forecasters*, published on
13 February 12, 2008, by the Federal Reserve Bank of Philadelphia, the mean long-
14 term expected return on the S&P 500 was 6.8% (see page 4 of Exhibit JRW-7).

15

16 **Q. IS YOUR EXPECTED MARKET RETURN CONSISTENT WITH THE**
17 **EXPECTED MARKET RETURNS OF CORPORATE CHIEF FINANCIAL**
18 **OFFICERS (CFOs)?**

19 A. Yes. John Graham and Campbell Harvey of Duke University conduct a quarterly
20 survey of corporate CFOs. The survey is a joint project of Duke University and

1 *CFO Magazine*. In the third quarter 2008 survey, the mean expected return on the
2 S&P 500 over the next ten years was 7.79%.²⁰

3

4 **Q. GIVEN THIS EXPECTED MARKET RETURN, WHAT IS YOUR EX**
5 **ANTE EQUITY RISK PREMIUM USING THE BUILDING BLOCKS**
6 **METHODOLOGY?**

7

8 A. As shown on page 2 of Exhibit JRW-11, the current 30-year U.S. Treasury yield is
9 4.35%. My ex ante equity risk premium is simply the expected market return from
10 the Building Blocks methodology minus this risk-free rate:

11

12 Ex Ante Equity Risk Premium = 8.90% - 4.35% = 4.55%

13

14 **Q. GIVEN THIS DISCUSSION, HOW ARE YOU MEASURING AN**
15 **EXPECTED EQUITY RISK PREMIUM IN THIS PROCEEDING?**

16 A. As discussed above, page 5 of Exhibit JRW-11 provides a summary of the results
17 of the equity risk premium studies that I have reviewed. These include the results
18 of: (1) the various studies of the historical risk premium, (2) ex ante equity risk
19 premium studies, (3) equity risk premium surveys of CFOs, Financial Forecasters,
20 and academics, and (4) the Building Block approaches to the equity risk premium.

²⁰ The survey results are available at www.cfosurvey.org.

1 There are results reported for over thirty studies, and the average equity risk
2 premium is 4.56%, which I will use as the equity risk premium in my CAPM
3 study.

4
5 **Q. IS YOUR EX ANTE EQUITY RISK PREMIUM CONSISTENT WITH**
6 **THE EQUITY RISK PREMIUMS OF LEADING INVESTMENT FIRMS?**

7 A. Yes. One of the first studies in this area was by Stephen Einhorn, one of Wall
8 Street's leading investment strategists.²¹ His study showed that the market or
9 equity risk premium had declined to the 2.0 - 3.0 percent range by the early
10 1990s. Among the evidence he provided in support of a lower equity risk
11 premium is the inverse relationship between real interest rates (observed interest
12 rates minus inflation) and stock prices. He noted that the decline in the market
13 risk premium has led to a significant change in the relationship between interest
14 rates and stock prices. One implication of this development was that stock prices
15 had increased higher than would be suggested by the historical relationship
16 between valuation levels and interest rates.

17
18 The equity risk premiums of some of the other leading investment firms today
19 support the result of the academic studies. An article in *The Economist* indicated
20 that some other firms like J.P. Morgan are estimating an equity risk premium for

²¹ Steven G. Einhorn, "The Perplexing Issue of Valuation: Will the Real Value Please Stand Up?" *Financial Analysts Journal* (July-August 1990), pp. 11-16.

1 an average risk stock in the 2.0 - 3.0 percent range above the interest rate on U.S.
2 Treasury Bonds.²²

3

4 **Q. IS YOUR EX ANTE EQUITY RISK PREMIUM CONSISTENT WITH**
5 **THE EQUITY RISK PREMIUMS USED BY CFOS?**

6 A. Yes. In the previously referenced third quarter 2008 CFO survey conducted by
7 *CFO Magazine* and Duke University, the expected 10-year equity risk premium
8 was 3.99%.

9

10 **Q. IS YOUR EX ANTE EQUITY RISK PREMIUM CONSISTENT WITH**
11 **THE EX ANTE EQUITY RISK PREMIUMS OF PROFESSIONAL**
12 **FORECASTERS?**

13 A. Yes. The financial forecasters in the previously referenced Federal Reserve Bank
14 of Philadelphia survey project both stock and bond returns. As shown on page 8 of
15 Exhibit JRW-11, the mean long-term expected stock and bond returns were
16 6.80% and 4.84%, respectively. This provides an ex ante equity risk premium of
17 1.96%.

18

²² For example, see "Welcome to Bull Country," *The Economist* (July 18, 1998), pp. 21-3, and "Choosing the Right Mixture," *The Economist* (February 27, 1999), pp. 71-2.

1 Q. IS YOUR EX ANTE EQUITY RISK PREMIUM CONSISTENT WITH
2 THE EQUITY RISK PREMIUMS USED BY THE LEADING
3 CONSULTING FIRMS?

4 A. Yes. McKinsey & Co. is widely recognized as the leading management
5 consulting firm in the world. It published a study entitled "The Real Cost of
6 Equity" in which the McKinsey authors developed an ex ante equity risk premium
7 for the U.S. In reference to the decline in the equity risk premium, as well as
8 what is the appropriate equity risk premium to employ for corporate valuation
9 purposes, the McKinsey authors concluded the following:

10 We attribute this decline not to equities becoming less risky
11 (the inflation-adjusted cost of equity has not changed) but
12 to investors demanding higher returns in real terms on
13 government bonds after the inflation shocks of the late
14 1970s and early 1980s. We believe that using an equity
15 risk premium of 3.5 to 4 percent in the current environment
16 better reflects the true long-term opportunity cost of equity
17 capital and hence will yield more accurate valuations for
18 companies.²³

19

20 Q. WHAT EQUITY COST RATES ARE INDICATED BY YOUR CAPM
21 ANALYSIS?

22 A. The results of my CAPM study for the proxy group are provided below:

23
$$K = (R_f) + \beta * [E(R_m) - (R_f)]$$

24
$$K = 4.5\% + 0.82 * 4.56\%$$

25
$$K = 8.2\%$$

²³ Marc H. Goedhart, et al, "The Real Cost of Equity," *McKinsey on Finance* (Autumn 2002), p. 15.

1 **D. Equity Cost Rate Summary**

2 **Q. PLEASE SUMMARIZE YOUR EQUITY COST RATE STUDY.**

3 A. The results for my DCF and CAPM analyses for the Electric Proxy Group
4 indicates equity cost rates of 9.8% and 8.2%, respectively.

5

6 **Q. GIVEN THESE RESULTS, WHAT IS YOUR ESTIMATED EQUITY COST
7 RATE FOR THE GROUP?**

8 A. Given these results, I conclude that the appropriate equity cost rate for the Electric
9 Proxy Group is in the 8.2%-9.8% range. However, due to the current volatile
10 market conditions which were discussed above, I am using the upper end of the
11 range as the equity cost rate. Therefore, I am recommending an equity cost rate of
12 9.75% for Tampa. In addition, due to the uncertain market conditions, I reserve
13 the right to update my study prior to hearings.

14

15 **Q. ISN'T YOUR EQUITY COST RATE RECOMMENDATION LOW BY
16 HISTORICAL STANDARDS?**

17 A. Yes, it is and appropriately so. My rate of return is low by historical standards for
18 two reasons. First, as discussed above, current capital costs are low by historical
19 standards, with interest rates at a cyclical low not seen since the 1960s. And
20 second, as previously discussed, the equity or market risk premium has declined.

21

1 **Q. HOW DO YOU TEST THE REASONABLENESS OF YOUR COST OF**
2 **EQUITY AND OVERALL RATE OF RETURN RECOMMENDATION?**

3 A. To test the reasonableness of my equity cost rate recommendation, I examine the
4 relationship between the return on common equity and the market-to-book ratios
5 for the companies in the Electric Proxy Group.
6

7 **Q. WHAT DO THE RETURNS ON COMMON EQUITY AND MARKET-TO-**
8 **BOOK RATIOS FOR THE PROXY GROUP INDICATE ABOUT THE**
9 **REASONABLENESS OF YOUR RECOMMENDATION?**

10 A. Exhibit JRW-3 provides financial performance and market valuation statistics for
11 companies in the proxy group. The mean current return on equity and market-to-
12 book ratio for the group are 8.9% and 1.36, respectively. These results indicate
13 that, on average, these companies are earning returns on equity above their equity
14 cost rates. As such, this observation provides evidence that my recommended
15 equity cost rate is reasonable and fully consistent with the financial performance
16 and market valuation of the proxy group of electric utility companies.
17

18 **VI. CRITIQUE OF TAMPA'S RATE OF RETURN TESTIMONY**

19

20 **A. Testimonies of Mr. Gordon Gillette and Dr. Donald Murry**

21

22

23 **Q. WHAT ISSUES DO YOU HAVE WITH THE COMPANY'S COST OF**
24 **CAPITAL POSITION?**

1 A. I have issues with the Company's debt cost rate, capital structure, and equity cost
2 rate. The debt cost rate was previously discussed. I focus below on the capital
3 structure and equity cost rate.

4

5

6 **Q. PLEASE EVALUATE THE COMPANY'S RECOMMENDED CAPITAL**
7 **STRUCTURE.**

8 A. The Company's recommended capital structure is not appropriate for ratemaking
9 purposes in this proceeding for four reasons. The recommended capital structure:
10 (1) is not reflective of the recent capitalization of the company; (2) is equity rich and
11 has a much higher common equity ratio than that employed by other electric
12 companies; (3) includes a number of inappropriate adjustments that result in the
13 inflated common equity ratio; and (4) is not reflective of the capital structure used by
14 Tampa to attract capital from investors. Items (1), (2), and (4) were previously
15 discussed. I will now turn to issue (3).

16

17 **Q. WHAT ADJUSTMENTS ARE MADE TO THE COMPANY'S DEBT AND**
18 **EQUITY AMOUNTS IN ARRIVING AT THEIR RECOMMENDED**
19 **CAPITAL STRUCTURE?**

20 A. The Company's recommended capital structure includes a number of adjustments to
21 debt and equity amounts. These adjustments are detailed in MFR, Schedule D-1a
22 and D-1b. OPC Witness Mr. Hugh Larkin has evaluated most of the adjustments.

1 The adjustment that I am focusing on is the \$77M equity adjustment for the
2 Company's Purchased Power Agreements ("PPAs").

3

4 **Q. PLEASE EXPLAIN WHY AN ADJUSTMENT TO EQUITY TO ACCOUNT**
5 **FOR PPAs IS NOT APPROPRIATE.**

6 A. Mr. Gillette has adjusted Tampa's equity by \$77M to account for the Company's
7 PPAs. The \$77M is computed by multiplying a risk factor of 25% to the present
8 value of the Company's capacity contracts. In computing credit rating metrics, S&P
9 applies such a risk factor ranging from 0% to 100% which is intended to reflect the
10 risk of recovery of the PPA payments. However, S&P does not indicate how the
11 risk factor that ranges from 0% to 100% is determined. Given a recovery
12 mechanism for PPA payments, the financial condition of an electric utility company
13 is not impaired by entering into these contracts. Hence, providing incremental
14 revenues through a higher equity ratio and overall rate of return are unnecessary and
15 would result in an unwarranted revenue benefit to the utility. I have identified
16 several flaws in the adjustment.

17

18 **One: Risk Factor**

19 Given the methodology for imputing debt from PPAs, the risk factor is extremely
20 important. Mr. Gillette has presumed that a risk factor of 25% is appropriate for
21 Tampa. However, S&P does not indicate how the risk factor that ranges from 0% to
22 100% is determined. Hence, the S&P risk factor for imputing debt is not well
23 defined and cannot be assessed in this situation. Given the Commission's support

1 for the collection of long-term contractual payments, the risk of non-recovery
2 appears to be extremely low (perhaps even zero percent). Hence, a risk factor as
3 high as 25% seems out of line. But, given the lack of guidance from S&P, it is
4 impossible to properly assess the risk factor in this situation.

5
6 In addition, as opposed to S&P, Moody's appears to recognize some of the benefits
7 of PPAs and looks at them in a more positive manner. For example, Moody's
8 states:²⁴

9 "If a utility enters into a PPA for the purpose of providing an assured supply
10 and there is reasonable assurance that regulators will allow the costs to be
11 recovered in regulated rates, Moody's may view the PPA as being most akin
12 to an operating cost. In this circumstance, there most likely will be no
13 imputed adjustment to the obligations of the utility."
14

15 In other words, under this scenario Moody's would rate the risk factor at 0% and
16 there would be no imputed debt.

17
18 **Two: S&P Adjustments are Not GAAP Accounting**

19 Even if debt were imputed by S&P from a PPA (assuming a risk factor greater than
20 0%), no changes would be made to the company's GAAP financial statements.
21 Hence, investors would not see the impact of S&P's adjustment. In addition, the
22 Company does not incur a liability on its GAAP-based financial statements for the
23 PPAs. Furthermore, given a regulatory-mandated recovery method for the
24 payments, investors should be indifferent to a utility entering into a PPA.

²⁴ Moody's Rating Methodology: Global Regulated Electric Utilities, March 2005, page 10.

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Three: From a Regulatory Perspective, PPA Payments are Unlike Debt

In a regulatory setting, a utility is given the ‘opportunity to earn’ its cost of debt as well as its overall cost of capital through the ratemaking process. Given the many uncertainties associated with revenues and expenses between rate cases, there is no guarantee that the overall cost of debt can be earned. However, with long-term PPAs, the timely and certain recovery of fixed payments is assured. That is, PPA costs do not feature the uncertainty associated with the ‘opportunity to earn’ as do debt payments. In sum, given S&P’s lack of guidance on the risk factor, the Commission’s support for the collection of payments for PPAs, the notion that these are not GAAP adjustments that are not recorded as liabilities on the books of the company, and the fact that, from a regulatory perspective, PPA payments are unlike debt, the PPA adjustment to the Company’s capital structure is inappropriate.

Q. PLEASE REVIEW DR. MURRY’S EQUITY COST RATE APPROACHES.

A. Dr. Murry uses a proxy group of electric utility companies as well as TECO Energy and employs CAPM and DCF equity cost rate approaches.

Q. PLEASE SUMMARIZE DR. MURRY’S EQUITY COST RATE RESULTS.

A. Dr. Murry’s equity cost rate estimates for Tampa are summarized in Panel A of Exhibit JRW-12. Based on these figures, he concludes that the appropriate equity cost rate for the Company is 12.0%.

1 **Q. PLEASE DISCUSS YOUR ISSUES WITH DR. MURRY'S**
2 **RECOMMENDED EQUITY COST RATE.**

3 A. Dr. Murry's proposed return on common equity is too high primarily due to: (1) an
4 inappropriate group of comparable electric companies; (2) an excessive adjustment
5 to the dividend yield and an inflated growth rate in his DCF approach; (3) his use of
6 the higher end of his DCF results to compensate for flotation costs, market pressure,
7 and market value – book value adjustment; and (4) overstated equity risk premium
8 estimates, as well as the inclusion of a size premium, in his CAPM approaches.

9

10 **1. Comparable Electric Companies**

11

12 **Q. PLEASE DISCUSS THE PROBLEM WITH DR. MURRY'S ELECTRIC**
13 **UTILITY GROUP.**

14 A. Dr. Murry's utility proxy group includes a number of companies that are not
15 appropriate because their operating revenues are from sources other than regulated
16 electric utility services. These companies, and their percent of regulated electric
17 revenues, include: OGE Energy Corp. - 48%, PEPCO Holdings - 55%, SCANA
18 Corp. - 42%, and, and Wisconsin Energy - 62%.

19

20 **2. DCF Approach**

21

22 **Q. PLEASE SUMMARIZE DR. MURRY'S DCF ESTIMATES.**

1 A. On pages 33-52 of his testimony and in Documents DAM-13 – DAM-19, Dr. Murry
2 develops an equity cost rate by applying a DCF model to TECO Energy and his
3 group of comparable companies. In the traditional DCF approach, the equity cost
4 rate is the sum of the dividend yield and expected growth. For TECO Energy and
5 the comparable group, he performs two DCF analyses – a 52-week DCF using
6 stock prices over the past year, and a Current DCF using stock prices over the past
7 two weeks. For each of these DCFs, he computes equity cost rates using (1)
8 projected DPS growth rates, (2) *Value Line* projected EPS over the 2002-04 to the
9 2011-13 time period, and (3) projected EPS growth rates estimates from *Value*
10 *Line* (from 2006-07 to 2011-13) and from analysts as compiled by Yahoo! Dr.
11 Murry’s DCF results are provided in Panel B of Exhibit JRW-12. Based on these
12 figures, Dr. Murry claims that the relevant DCF results for Tampa are in the range
13 of 11.12% to 13.27%.

14
15 **Q. PLEASE EXPRESS YOUR CONCERNS WITH DR. MURRY'S DCF**
16 **STUDY.**

17 A. I have several major concerns with Dr. Murry's DCF analyses. These are: (1) he
18 has ignored results using projected DPS growth rates for both TECO Energy and
19 the comparable electric utility group; (2) he has totally ignored the DCF results
20 for TECO Energy and relied on highly selected results of his comparable group of
21 electric utility companies; (3) his selected DCF results rely on the upwardly
22 biased EPS growth rates estimates from *Value Line* and from Wall Street analysts

1 as compiled by Yahoo!; and (4) he has erroneously relied on the upper end of the
2 DCF results to account for undocumented flotation costs and market pressure.

3
4 **Q. PLEASE ADDRESS YOUR FIRST ISSUE.**

5 A. Dr. Murry has ignored the DCF results for both TECO Energy and the
6 comparable group using projected DCF growth rates. In the DCF model, the cash
7 flows that investors receive are in the form of dividends. The average projected
8 DPS growth for TECO Energy and the comparable electric utility group are in the
9 2.0% and 3.0% range, respectively. Ignoring the DCF results which use projected
10 DPS growth rates leads to an upwardly biased estimate of a DCF equity cost rate.

11
12 **Q. YOU CLAIM THAT DR. MURRY HAS ALSO IGNORED THE VAST
13 MAJORITY OF HIS DCF RESULTS. PLEASE EXPLAIN.**

14 A. Dr. Murry's summary results are provided in Schedule DAM-23. On page 64 of
15 his testimony, Dr. Murry claims that the relevant DCF results are from 11.12% to
16 13.27%. However, these are the high-end of the range of DCF figures for the
17 comparison group using: (1) 2000-02 to 2009-11 EPS growth rates; and (2)
18 analysts' projected EPS growth rates from *Value Line* and Wall Street analysts as
19 compiled by Yahoo! This relevant range simply represents the high end of the
20 range using these two growth rate measures. As such, he has totally ignored the
21 DCF results for TECO Energy as well as the majority of the DCF results for his
22 comparable group of electric utility companies. By ignoring these results, he is
23 recommending a DCF equity cost rate using the results for the company which is

1 200-300 basis points higher than that of his comparable electric utility company
2 group.

3
4 **Q. PLEASE REVIEW DR. MURRY'S EXCESSIVE RELIANCE UPON THE**
5 **PROJECTED EPS GROWTH RATE ESTIMATES OF WALL STREET**
6 **ANALYSTS' AND VALUE LINE.**

7 A. It seems highly unlikely that investors today would rely excessively on the forecasts
8 of securities analysts and ignore historical growth in arriving at expected growth. It
9 is well known in the academic world that the EPS forecasts of securities analysts are
10 overly optimistic and biased upwards. In addition, as I show below, *Value Line's*
11 EPS forecasts are excessive and unrealistic.

12
13 **Q. PLEASE REVIEW THE BIAS IN ANALYSTS' GROWTH RATE**
14 **FORECASTS.**

15 A. Analysts' growth rate forecasts are collected and published by Bloomberg, Zacks,
16 First Call, I/B/E/S, and Reuters. These services retrieve and compile EPS forecasts
17 from Wall Street analysts. These analysts come from both the sell side (Merrill
18 Lynch, Paine Webber) and the buy side (Prudential Insurance, Fidelity).

19
20 The problem with using these forecasts to estimate a DCF growth rate is that the
21 objectivity of Wall Street research has been challenged, and many have argued
22 that analysts' EPS forecasts are overly optimistic and biased upwards. To evaluate
23 the accuracy of analysts' EPS forecasts, I have compared actual 3-5 year EPS

1 growth rates with forecasted EPS growth rates on a quarterly basis over the past
2 20 years for all companies covered by the I/B/E/S data base. In Panel A of
3 Exhibit JTW-13, I show the average analysts' forecasted 3-5 year EPS growth
4 rate with the average actual 3-5 year EPS growth rate. Because of the necessary
5 3-5 year follow-up period to measure actual growth, the analysis in this graph
6 only: (1) covers forecasted and actual EPS growth rates through 1999 and (2)
7 includes only companies that have 3-5 years of actual EPS data following the
8 forecast period.

9
10 The following example shows how the results can be interpreted. For the 3-5year
11 period prior to the first quarter of 1999, analysts had projected an EPS growth rate
12 of 15.13%, but companies only generated an average annual EPS growth rate over
13 the 3-5 years of 9.37%. This projected EPS growth rate figure represented the
14 average projected growth rate for over 1,510 companies, with an average of 4.88
15 analysts' forecasts per company. For the entire twenty-year period of the study,
16 for each quarter there were on average 5.60 analysts' EPS projections for 1,281
17 companies. Overall, my findings indicate that forecast errors for long-term
18 estimates are predominantly positive, which indicates an upward bias in growth
19 rate estimates. The mean and median forecast errors over the observation period
20 are 143.06% and 75.08%, respectively. The forecast errors are negative for only
21 eleven of the eighty quarterly time periods: five consecutive quarters starting at the
22 end of 1995 and six consecutive quarters starting in 2006. As shown in the figure
23 below, the quarters with negative forecast errors were for the 3-5 year periods

1 following earnings declines associated with the 1991 and 2001 economic
2 recessions in the U.S. overall. Thus, there is evidence of a persistent upward bias
3 in long-term EPS growth forecasts.

4
5 The post-1999 period has seen the boom and then the bust in the stock market, an
6 economic recession, 9/11, and the Iraq war. Furthermore, and highly significant
7 in the context of this study, we have also had the New York state investigation of
8 Wall Street firms and the subsequent Global Securities Settlement in which nine
9 major brokerage firms paid a fine of \$1.5B for their biased investment research.

10
11 To evaluate the impact of these events on analysts' forecasts, the average 3-5year
12 EPS growth rate projections for all companies provided in the I/B/E/S database on
13 a quarterly basis from 1988 to 2006 are shown in Panel B of Exhibit JRW-13. In
14 this graph, no comparison to actual EPS growth rates is made, and hence, there is
15 no follow-up period. Therefore, 3-5 year growth rate forecasts are shown until
16 2006, and since companies are not lost due to a lack of follow-up EPS data, these
17 results are for a larger sample of firms. Analysts' forecasts for EPS growth were
18 higher for this larger sample of firms, with a more pronounced run-up and then
19 decline around the stock market peak in 2000. The average projected growth rate
20 hovered in the 14.5%-17.5% range until 1995 and then increased dramatically
21 over the next five years to 23.3% in the fourth quarter of the year 2000.
22 Forecasted EPS growth has since declined to the 15.0% range.

23

1 **Q. WHAT IMPACT HAVE RECENT REGULATORY DEVELOPMENTS HAD**
2 **ON ANALYSTS' EPS GROWTH RATE FORECASTS?**

3 A. Analysts' EPS growth rate forecasts have subsided somewhat since the stock
4 market peak of 2000. In addition, the apparent conflict of interest within
5 investment firms with investment banking and analysts' operations was addressed
6 in the Global Analysts Research Settlements ("GARS"). GARS, as agreed upon
7 on April 23, 2003, between the SEC, NASD, NYSE and ten of the largest U.S.
8 investment firms, includes a number of regulations that were introduced to
9 prevent investment bankers from pressuring analysts to provide favorable
10 projections. Nonetheless, despite the new regulations, analysts' EPS growth rate
11 forecasts have not significantly changed and continue to be overly-optimistic.
12 Analysts' long-term EPS growth rate forecasts before and after GARS, are about
13 two times the level of historic GDP growth. Furthermore, historic growth in
14 GDP and corporate earnings has been in the 7% range.

15
16 Finally, these observations are supported by a *Wall Street Journal* article entitled
17 "Analysts Still Coming Up Rosy – Over-Optimism on Growth Rates is Rampant –
18 and the Estimates Help to Buoy the Market's Valuation." The following quote
19 provides insight into the continuing bias in analysts' forecasts:

20 Hope springs eternal, says Mark Donovan, who manages
21 Boston Partners Large Cap Value Fund. "You would have
22 thought that, given what happened in the last three years,
23 people would have given up the ghost. But in large measure
24 they have not."

1 These overly optimistic growth estimates also show that,
2 even with all the regulatory focus on too-bullish analysts
3 allegedly influenced by their firms' investment-banking
4 relationships, a lot of things haven't changed: Research
5 remains rosy and many believe it always will.²⁵

6
7 **Q. IS THE BIAS IN ANALYSTS' GROWTH RATE FORECASTS**
8 **GENERALLY KNOWN IN THE MARKETS?**

9 A. Yes. Page 2 of Exhibit JRW-13 provides a recent article published in the *Wall Street*
10 *Journal* that discusses the upward bias in analysts' EPS growth rate forecasts.

11
12 **Q. ARE ANALYSTS' EPS GROWTH RATE FORECASTS LIKEWISE**
13 **UPWARDLY BIASED FOR ELECTRIC UTILITY COMPANIES?**

14 A. Yes. To evaluate whether analysts' EPS growth rate forecasts are upwardly biased
15 for electric utility companies, I conducted a study similar to the one described
16 above using a group of electric utility companies. The results are shown in Panel
17 C of Exhibit JRW-13. The projected EPS growth rates have declined from about
18 six percent in the 1990s to about five percent in the 2000s. As shown, the
19 achieved EPS growth rates have been volatile. Overall, the upward bias in EPS
20 growth rate projections is not as pronounced for electric utility companies as it is
21 for all companies. Over the entire period, the average quarterly 3-5 year projected
22 and actual EPS growth rates are 4.59% and 2.90%, respectively. These results are
23 consistent with the results for companies in general -- analysts' projected EPS
24 growth rate forecasts are upwardly-biased for utility companies.

²⁵ Ken Brown, "Analysts Still Coming Up Rosy – Over-Optimism on Growth Rates is Rampant – and the Estimates Help to Buoy the Market's Valuation." *Wall Street Journal*, (January 27, 2003), p. C1.

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Q. ARE VALUE LINE'S GROWTH RATE FORECASTS SIMILARLY UPWARDLY BIASED?

A. Yes. *Value Line* has a decidedly positive bias to its earnings growth rate forecasts as well. To assess *Value Line's* earnings growth rate forecasts, I used the *Value Line Investment Analyzer*. The results are summarized in Panel A of Exhibit JRW-14. I initially filtered the database and found that *Value Line* has 3-5 year EPS growth rate forecasts for 2,453 firms. The average projected EPS growth rate was 14.6%. This is high given that the average historical EPS growth rate in the U.S. is about 7%. A major factor seems to be that *Value Line* only predicts negative EPS growth for 47 companies. This is less than two percent of the companies covered by *Value Line*. Given the ups and downs of corporate earnings, this is unreasonable.

To put this figure in perspective, I screened the *Value Line* companies to see what percent of companies covered by *Value Line* had experienced negative EPS growth rates over the past five years. *Value Line* reported a five-year historic growth rate for 2,371 companies. The results are shown in Panel B of Exhibit JRW-14 and indicate that the average 5-year historic growth rate was 12.9%, and *Value Line* reported negative historic growth for 476 firms which represents 20.1% of these companies. It should be noted that the past five years have been a period of rapidly rising corporate earnings growth as the economy and businesses have rebounded from the recession of 2001.

1 These results indicate that *Value Line*'s EPS forecasts are excessive and unrealistic.
2 It appears that the analysts at *Value Line* are similar to their Wall Street brethren in
3 that they are reluctant to forecast negative earnings growth.
4

5 **Q. FINALLY, ON PAGES 39-43 OF HIS TESTIMONY, DR. MURRY HAS**
6 **ARGUED THAT HE HAS FOCUSED ON THE HIGHER DCF RESULTS**
7 **AS AN ALTERNATIVE TO MAKING AN ADJUSTMENT FOR**
8 **FLOTATION COSTS OR MARKET PRESSURE. PLEASE RESPOND.**

9 A. Dr. Murry's argument for using the higher end DCF results to account for
10 flotation costs or market pressure is in error. There is no need for such an
11 adjustment. Usually it is argued that a flotation cost adjustment is necessary to
12 prevent the dilution of the existing shareholders. Such an adjustment is commonly
13 justified by reference to bonds and the manner in which issuance costs are
14 recovered by including the amortization of bond flotation costs in annual
15 financing costs. However, this is incorrect for several reasons:

16
17 (1) If an equity flotation cost adjustment is similar to a debt flotation cost
18 adjustment, the fact that the market-to-book ratios for electric utility companies
19 are nearly 2.0 actually suggests that there should be a flotation cost reduction (and
20 not increase) to the equity cost rate. This is because when (a) a bond is issued at a
21 price in excess of face or book value, and (b) the difference between market price
22 and the book value is greater than the flotation or issuance costs, the cost of that
23 debt is lower than the coupon rate of the debt. The amount by which market

1 values of electric utility companies are in excess of book values is much greater
2 than flotation costs. Hence, if common stock flotation costs were exactly like
3 bond flotation costs, and one was making an explicit flotation cost adjustment to
4 the cost of common equity, the adjustment would be downward;

5
6 (2) It is commonly argued that a flotation cost adjustment is needed to prevent
7 dilution of existing stockholders' investment. However, the reduction of the book
8 value of stockholder investment associated with flotation costs can occur only
9 when a company's stock is selling at a market price at/or below its book value.
10 As noted above, electric utility companies are selling at market prices well in
11 excess of book value. Hence, when new shares are sold, existing shareholders
12 realize an increase in the book value per share of their investment, not a decrease;

13
14 (3) Flotation costs consist primarily of the underwriting spread or fee and not
15 out-of-pocket expenses. On a per share basis, the underwriting spread is the
16 difference between the price the investment banker receives from investors and
17 the price the investment banker pays to the company. Hence, these are not
18 expenses that must be recovered through the regulatory process. Furthermore, the
19 underwriting spread is known to the investors who are buying the new issue of
20 stock, who are well aware of the difference between the price they are paying to
21 buy the stock and the price that the Company is receiving. The offering price
22 which they pay is what matters when investors decide to buy a stock based on its
23 expected return and risk prospects. Therefore, the company is not entitled to an

1 adjustment to the allowed return to account for those costs; and

2
3 (4) Flotation costs, in the form of the underwriting spread, are a form of a
4 transaction cost in the market. They represent the difference between the price
5 paid by investors and the amount received by the issuing company. Whereas Dr.
6 Murry believes that the Company should be compensated for these transactions
7 costs by using the high-end DCF results neither he nor I have accounted for other
8 market transaction costs in determining a cost of equity for the Company. Most
9 notably, brokerage fees that investors pay when they buy shares in the open
10 market are another market transaction cost. Brokerage fees increase the effective
11 stock price paid by investors to buy shares. If Dr. Murry and I had included these
12 brokerage fees or transaction costs in our DCF analyses, the higher effective stock
13 prices paid for stocks would lead to lower dividend yields and equity cost rates.
14 To be fair then, if Dr. Murry is to make an upward adjustment for transaction
15 costs in the form of using the high-end DCF results, he also should have made a
16 downward adjustment for transaction costs in the form of brokerage fees.

17
18 **Q. PLEASE SUMMARIZE YOUR ASSESSMENT OF DR. MURRY'S DCF**
19 **GROWTH RATE.**

20 A. Dr. Murry's DCF equity cost rate is overstated because he has: (1) employed an
21 inappropriate group of comparable electric companies; (2) made an excessive
22 adjustment to the dividend yield and used the upwardly biased EPS growth rate
23 forecasts of Wall Street analysts and *Value Line* in his DCF approach; and (3)

1 selectively picked the high end of the range of his DCF equity cost rate estimates to
2 account for undocumented flotation costs and market pressure.

3
4 **3. CAPM Analysis**

5
6 **Q. PLEASE DISCUSS DR. MURRY'S CAPM.**

7 A. On pages 52-63, in Documents DAM-24 and DAM-25, Dr. Murry applies the
8 CAPM to TECO Energy and the comparison group of electric utility companies.
9 The first CAPM, which he calls the size-adjusted CAPM, is a traditional CAPM
10 with an incremental 0.92%-1.65% adjustment to account for the relative size of
11 TECO Energy and the comparable electric utility companies. The second CAPM,
12 which Dr. Murry calls a historical CAPM, is based strictly on historical stock and
13 bond returns. Dr. Murry's historical CAPM is very untraditional in three ways:
14 (1) the market total return is the average of the historical returns for large and
15 small stocks as reported by Ibbotson Associates, (2) the historic bond return of
16 6.20% is for long-term corporate bonds, and (3) the risk-free rate Dr. Murry uses
17 is the historic Aaa corporate bond return. The results of Dr. Murry's CAPM
18 analyses are summarized in Panel C of Exhibit JRW-12

19
20 **Q. PLEASE SUMMARIZE YOUR ASSESSMENT OF DR. MURRY'S CAPM**
21 **ANALYSES.**

22 A. There are two primary flaws with Dr. Murry's CAPM analyses: (1) his explicit
23 size adjustment of 0.92% for TECO Energy and the comparison electric utility

1 group in his size-adjusted CAPM and an implicit size premium in his historical
2 CAPM; and (2) most significantly, his equity risk premium of 7.10% in his size-
3 adjusted CAPM and his risk premium of 8.50% in his historical CAPM.

4
5 **Q. PLEASE DISCUSS DR. MURRY'S EXPLICIT AND IMPLICIT SIZE**
6 **ADJUSTMENTS.**

7 A. As noted above, Dr. Murry uses explicit size adjustment of 0.92% for TECO
8 Energy and the comparison group in his size-adjusted CAPM and uses an implicit
9 size premium in his historical CAPM. The implicit size premium in his historical
10 CAPM results from the fact that his market total return of 14.70% is the average
11 of the arithmetic mean stock returns for large stocks and for small stocks from
12 Ibbotson Associates. Dr. Murry supports the need for a size premium by citing
13 the work of Ibbotson Associates.

14
15 There are several flaws in this analysis. First, as discussed later in my testimony,
16 there are a number of errors in using historical market returns to compute risk
17 premiums. Second, the Ibbotson study used for the explicit size premium is based
18 on the stock returns for companies in the 9th decile. However, a review of the
19 Ibbotson document indicates that these companies have betas that are much larger
20 than the betas of electric utility companies. Hence, these size premiums are not
21 associated with the electric utility industry.

22 Finally, and most importantly, any equity cost rate adjustment based on the
23 relative size of a public utility is inappropriate. Professor Annie Wong has tested

1 for a size premium in utilities and concluded that, unlike industrial stocks, utility
2 stocks do not exhibit a significant size premium.²⁶ As explained by Professor
3 Wong, there are several reasons why such a size premium would not be
4 attributable to utilities. Utilities are regulated closely by state and federal agencies
5 and commissions and, hence, their financial performance is monitored on an on-
6 going basis by both the state and federal governments. In addition, public utilities
7 must gain approval from government entities for common financial transactions
8 such as the sale of securities. Furthermore, unlike their industrial counterparts,
9 accounting standards and reporting are fairly standardized for public utilities.
10 Finally, a utility's earnings are predetermined to a certain degree through the
11 ratemaking process in which performance is reviewed by state commissions and
12 other interested parties. Overall, in terms of regulation, government oversight,
13 performance review, accounting standards, and information disclosure, utilities
14 are much different than industrials which could account for the lack of a size
15 premium.

16
17 **Q. PLEASE REVIEW THE ERRORS IN DR. MURRY'S EQUITY OR RISK**
18 **PREMIUM IN HIS TWO CAPM APPROACHES.**

19 A. The primary problem with Dr. Murry's two CAPM analyses is the size of the
20 market or equity risk premium. Dr. Murry uses a risk premium of 7.10% in his
21 size-adjusted CAPM. This is the arithmetic average risk premium of the 1926-

²⁶ Annie Wong, "Utility Stocks and the Size Effect: An Empirical Analysis", *Journal of the Midwest Finance Association*, 1993, PP. 95-101.

1 2007 results from the Ibbotson study. He uses a risk premium of 8.50% in his
2 historical CAPM which is the difference between his historic market return of
3 14.70% (the average of the arithmetic mean stock returns for large stocks of
4 12.3% and for small stocks of 17.1%) and 6.20% which is the historic long-term
5 corporate bond return. Both of these risk premiums are based solely on the
6 difference in the arithmetic mean stock and bond returns over the 1926-2007
7 period.

8
9 **Q. PLEASE ADDRESS THE ISSUES INVOLVED IN USING HISTORICAL**
10 **STOCK AND BOND RETURNS TO COMPUTE A FORWARD-LOOKING**
11 **OR EX ANTE RISK PREMIUM.**

12 A. Using the historical relationship between stock and bond returns to measure an ex
13 ante equity risk premium is erroneous and overstates the true market equity risk
14 premium. The equity risk premium is based on expectations of the future and
15 when past market conditions vary significantly from the present, historic data
16 does not provide a realistic or accurate barometer of expectations of the future.
17 At the present time, using historical returns to measure the ex ante equity risk
18 premium ignores current market conditions and masks the dramatic change in the
19 risk and return relationship between stocks and bonds. This change suggests that
20 the equity risk premium has declined.

21
22 **Q. PLEASE DISCUSS THE ERRORS IN USING HISTORIC STOCK AND**
23 **BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM.**
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A. There are a number of flaws in using historic returns over long time periods to estimate expected equity risk premiums. These issues include:

- (A) Biased historical bond returns;
- (B) The arithmetic versus the geometric mean return;
- (C) The large error in measuring the equity risk premium using historical returns;
- (D) Biased historical stock returns and transactions costs;
- (E) Company survivorship bias;
- (F) The “Peso Problem” - U.S. stock market survivorship bias;
- (G) Market conditions today are significantly different than the past; and
- (H) Changes in risk and return in the markets.

These issues will be addressed in order.

Biased Historical Bond Returns

Q. HOW ARE HISTORICAL BOND RETURNS BIASED?

A. An essential assumption of these studies is that over long periods of time investors’ expectations are realized. However, the experienced returns of bondholders in the past violate this critical assumption. Historic bond returns are biased downward as a measure of expectancy because of capital losses suffered by bondholders in the past. As such, risk premiums derived from this data are biased upwards.

1 The Arithmetic versus the Geometric Mean Return

2

3 **Q. PLEASE DISCUSS THE ISSUE RELATING TO THE USE OF THE**
4 **ARITHMETIC VERSUS THE GEOMETRIC MEAN RETURNS IN THE**
5 **IBBOTSON METHODOLOGY.**

6 A. The measure of investment return has a significant effect on the interpretation of
7 the risk premium results. When analyzing a single security price series over time
8 (i.e., a time series), the best measure of investment performance is the geometric
9 mean return. Using the arithmetic mean overstates the return experienced by
10 investors. In a study entitled "Risk and Return on Equity: The Use and Misuse of
11 Historical Estimates," Carleton and Lakonishok make the following observation:
12 "The geometric mean measures the changes in wealth over more than one period
13 on a buy and hold (with dividends invested) strategy."²⁷ Since Dr. Murry's study
14 covers more than one period (and he assumes that dividends are reinvested), he
15 should be employing the geometric mean and not the arithmetic mean.

16

17 **Q. PLEASE PROVIDE AN EXAMPLE DEMONSTRATING THE PROBLEM**
18 **WITH USING THE ARITHMETIC MEAN RETURN.**

A19 To demonstrate the upward bias of the arithmetic mean, consider the following
20 example. Assume that you have a stock (that pays no dividend) that is selling for
21 \$100 today, increases to \$200 in one year, and then falls back to \$100 in two

²⁷ Willard T. Carleton and Josef Lakonishok, "Risk and Return on Equity: The Use and Misuse of Historical Estimates," *Financial Analysts Journal* (January-February, 1985), pp. 38-47.

1 years. The table below shows the prices and returns.

Time Period	Stock Price	Annual Return
0	\$100	
1	\$200	100%
2	\$100	-50%

2

3 The arithmetic mean return is simply $(100\% + (-50\%))/2 = 25\%$ per year. The
4 geometric mean return is $((2 * .50)^{(1/2)} - 1 = 0\%$ per year. Therefore, the
5 arithmetic mean return suggests that your stock has appreciated at an annual rate
6 of 25%, while the geometric mean return indicates an annual return of 0%. Since
7 after two years, your stock is still only worth \$100, the geometric mean return is
8 the appropriate return measure. For this reason, when stock returns and earnings
9 growth rates are reported in the financial press, they are generally reported using
10 the geometric mean. This is because of the upward bias of the arithmetic mean.
11 As further evidence of the appropriate mean return measure, the U.S. Securities
12 and Exchange Commission requires equity mutual funds to report historic return
13 performance using geometric mean and not arithmetic mean returns.²⁸ Therefore,
14 Dr. Murry's arithmetic mean return measures are upwardly biased and should be
15 disregarded.

16

17

18 The Large Error in Measuring Equity Risk Premiums with Historic Data

19

²⁸ U.S. Securities and Exchange Commission, Form N-1A.

1 **Q. PLEASE DISCUSS THE LARGE ERROR IN MEASURING THE EQUITY**
2 **RISK PREMIUM USING HISTORICAL STOCK AND BOND RETURNS.**

3 A. Measuring the equity risk premium using historical stock and bond return is subject
4 to a very large amount of forecasting error. For example, the long-term equity risk
5 premium of 6.5% has a standard deviation of 20.6%. This may be interpreted in the
6 following way with respect to the historical distribution of the long-term equity risk
7 premium using a standard normal distribution and a 95% +/- two standard deviation
8 confidence interval: We can say, with a 95% degree of confidence, that the true
9 equity risk premium is between -34.7% and +47.7%. As such, the historical equity
10 risk premium is measured with a large degree of error.

11
12 Biased Historic Stock Returns and Transactions Costs

13
14
15 **Q. YOU NOTE THAT HISTORIC STOCK RETURNS ARE BIASED USING**
16 **THE IBBOTSON METHODOLOGY. PLEASE ELABORATE.**

17 A. Returns developed using Ibbotson's methodology are computed on stock indexes
18 and, therefore (1) cannot be reflective of expectations because these returns are
19 unattainable to investors and (2) produce biased results. This methodology assumes:
20 (a) monthly portfolio rebalancing and (b) reinvestment of interest and dividends.
21 Monthly portfolio rebalancing presumes that investors rebalance their portfolios at
22 the end of each month in order to have an equal dollar amount invested in each
23 security at the beginning of each month. The assumption would obviously generate
24 extremely high transaction costs and thereby render these returns unattainable to

1 investors. In addition an academic study demonstrates that the monthly portfolio
2 rebalancing assumption produces biased estimates of stock returns.²⁹

3
4 Transaction costs themselves provide another bias in historic versus expected
5 returns. The observed stock returns of the past were not the realized returns of
6 investors due to the much higher transaction costs of previous decades. These
7 higher transaction costs are reflected through the higher commissions on stock
8 trades and the lack of low cost mutual funds like index funds. Jeremy Siegel
9 estimates that the transactions costs associated with replicating a market portfolio
10 with reinvested dividends would subtract 100-200 basis points from the stock
11 holder returns. In other words, the actual realized equity returns were probably
12 100-200 basis points below those calculated from historic data.³⁰

13

14 Company Survivorship Bias

15

16 **Q. HOW DOES COMPANY SURVIVORSHIP BIAS AFFECT DR. MURRY'S**
17 **HISTORIC EQUITY RISK PREMIUM?**

18

19 A. Using historic data to estimate an equity risk premium suffers from company
20 survivorship bias. Company survivorship bias results when using returns from

²⁹ See Richard Roll, "On Computing Mean Returns and the Small Firm Premium," *Journal of Financial Economics* (1983), pp. 371-86.

³⁰Jeremy J. Siegel, "Perspectives on the Equity Risk Premium," *Financial Analysts Journal* (November/December 2005), p. 65.

1 indexes like the S&P 500. The S&P 500 includes only companies that have
2 survived. The fact that returns of firms that did not perform so well were dropped
3 from these indexes is not reflected. Therefore, these stock returns are upwardly
4 biased because they only reflect the returns from more successful companies.

5
6 The “Peso Problem” - U.S. Stock Market Survivorship Bias

7
8 **Q. WHAT IS THE “PESO PROBLEM,” AND HOW DOES IT RELATE TO**
9 **SURVIVORSHIP BIAS IN U. S. STOCK MARKET RETURNS?**

10 A. Dr. Murry’s use of historic return data also suffers from the so-called “Peso
11 problem,” which is also known as U.S. stock market survivorship bias. The “Peso
12 problem” issue was first highlighted by the Nobel laureate, Milton Friedman, and
13 gets its name from conditions related to the Mexican peso market in the early
14 1970s. This issue involves the fact that past stock market returns were higher
15 than were expected at the time because despite war, depression, and other social,
16 political, and economic events, the U.S. economy survived and did not suffer
17 hyperinflation, invasion, and/or the calamities of other countries. As such, highly
18 improbable events, which may or may not occur in the future, are factored into
19 stock prices, leading to seemingly low valuations. Higher than expected stock
20 returns are then earned when these events do not subsequently occur. Therefore,
21 the “Peso problem” indicates that historic stock returns are overstated as measures
22 of expected returns because the U.S. markets have not experienced the disruptions
23 of other major markets around the world.

1

2 Market Conditions Today are Significantly Different than in the Past

3

4

5

**Q. FROM AN EQUITY RISK PREMIUM PERSPECTIVE, PLEASE
6 DISCUSS HOW MARKET CONDITIONS ARE DIFFERENT TODAY.**

6

7

A. The equity risk premium is based on expectations of the future. When past market
8 conditions vary significantly from the present, historic data does not provide a
9 realistic or accurate barometer of expectations of the future. As noted previously,
10 stock valuations (as measured by P/E) are relatively high and interest rates are
11 relatively low, on a historic basis. Therefore, given the high stock prices and low
12 interest rates, expected returns are likely to be lower on a going forward basis.

13

14

Changes in Risk and Return in the Markets

15

16

**Q. PLEASE DISCUSS THE NOTION THAT HISTORIC EQUITY RISK
17 PREMIUM STUDIES DO NOT REFLECT THE CHANGE IN RISK AND
18 RETURN IN TODAY'S FINANCIAL MARKETS.**

17

18

19

A. The historic equity risk premium methodology is unrealistic in that it makes the
20 explicit assumption that risk premiums do not change over time based on market
21 conditions such as inflation, interest rates, and expected economic growth.
22 Furthermore, using historic returns to measure the equity risk premium masks the
23 dramatic change in the risk and return relationship between stocks and bonds. The
24 nature of the change, as I will discuss below, is that bonds have increased in risk

24

1 relative to stocks. This change suggests that the equity risk premium has declined in
2 recent years.

3
4 Page 1 of Exhibit JRW-15 provides the yields on long-term U.S. Treasury bonds
5 from 1926 to 2007. One very obvious observation from this graph is that interest
6 rates increase dramatically from the mid-1960s until the early 1980s and have
7 since returned to their 1960 levels. The annual market risk premiums for the 1926
8 to 2007 period are provided on page 2 of Exhibit JRW-15. The annual market
9 risk premium is defined as the return on common stock minus the return on long-
10 term U.S. Treasury Bonds. There is considerable variability in this series and a
11 clear decline in recent decades. The high was 54% in 1933, and the low was -
12 38% in 1931. Evidence of a change in the relative riskiness of bonds and stocks
13 is provided on page 3 of Exhibit JRW-15, which plots the standard deviation of
14 monthly stock and bond returns since 1930. The plot shows that, whereas stock
15 returns were much more volatile than bond returns from the 1930s to the 1970s,
16 bond returns became more variable than stock returns during the 1980s. In recent
17 years, stocks and bonds have become much more similar in terms of volatility, but
18 stocks are still a little more volatile. The decrease in the volatility of stocks
19 relative to bonds over time has been attributed to several stock related factors: (1)
20 the impact of technology on productivity and the new economy; (2) the role of
21 information (see former Federal Reserve Chairman Greenspan's comments on
22 pages 8-9 in this testimony) on the economy and markets; (3) better cost and risk
23 management by businesses; (4) several bond related factors; (5) deregulation of

1 the financial system; (6) inflation fears and interest rates; and (7) the increase in
2 the use of debt financing. Further evidence of the greater relative riskiness of
3 bonds is shown on page 4 of Exhibit JRW-15, which plots real interest rates (the
4 nominal interest rate minus inflation) from 1926 to 2007. Real rates have been
5 well above historic norms during the past 10-15 years. These high real interest
6 rates reflect the fact that investors view bonds as riskier investments.

7
8 The net effect of the change in risk and return has been a significant decrease in the
9 return premium that stock investors require over bond yields. In short, the equity or
10 market risk premium has declined in recent years. This decline has been discovered
11 in studies by leading academic scholars and investment firms, and has been
12 acknowledged by government regulators. As such, using a historic equity risk
13 premium analysis is simply outdated and not reflective of current investor
14 expectations and investment fundamentals.

15
16 **Q. DO YOU HAVE ANY OTHER THOUGHTS ON THE USE OF**
17 **HISTORICAL RETURN DATA TO ESTIMATE AN EQUITY RISK**
18 **PREMIUM?**

19 A. Yes. Jay Ritter, a Professor of Finance at the University of Florida, identified the
20 use of historical stock and bond return data to estimate a forward-looking equity
21 risk premium as one of the “Biggest Mistakes” taught by the finance profession.³¹
22 His argument is based on the theory behind the equity risk premium, the excessive

³¹ Jay Ritter, “The Biggest Mistakes We Teach,” *Journal of Financial Research* (Summer 2002).

1 results produced by historical returns, and the previously-discussed errors such as
2 survivorship bias in historical data.

3
4 **Q. PLEASE PROVIDE A SUMMARY ASSESSMENT OF DR. MURRY'S**
5 **HISTORICAL EQUITY RISK PREMIUMS.**

6 A. Dr. Murry's equity risk premiums of 7.1% and 8.5% are derived from historical
7 stock and bond returns is not reflective of market expectations. As noted above,
8 equity risk premiums estimated from historical returns are subject to a myriad of
9 empirical problems that prevent them from being measures of market expectations.
10 Perhaps reflective of these empirical issues, Dr. Murry's equity risk premiums are
11 well in excess of the equity risk premium estimates discovered in recent studies by
12 leading finance scholars.

13
14 **Q. DO YOU BELIEVE THAT DR. MURRY'S EQUITY COST RATE OF**
15 **12.0% IS CONSISTENT WITH THE RETURN REQUIREMENTS OF**
16 **INVESTORS IN THE FINANCIAL MARKETS?**

17 A. No. Dr. Murry's analysis and results are especially out of touch with the real world
18 of finance. Investment banks, consulting firms, and CFOs use the equity risk
19 premium concept every day in making financing, investment, and valuation
20 decisions. On this issue, the opinions of CFOs are especially relevant. CFOs deal
21 with capital markets on an ongoing basis since they must continually assess and
22 evaluate capital costs for their companies. Furthermore, as is the case with any
23 student of finance, they are well aware of the historical equity risk premium results

1 as published by Morningstar/Ibbotson Associates. Exhibit JRW-16 shows the
2 equity risk premium results from the Duke University – *CFO Magazine* survey on
3 a quarterly basis from 2000 to 2008. The CFOs in the survey indicate that the
4 appropriate equity risk premium at the present time is in the 4.0% range and
5 certainly not in the 7.1%-8.5% range. As such, the appropriate equity cost rate for
6 a public utility should be in the 9.0% range and not in the 12.0% range.
7

8 **B. Testimony of Ms. Susan D. Abbott**

9 **Q. PLEASE SUMMARIZE MS. ABBOTT'S TESTIMONY.**

10 A. Ms. Abbott's testimony provides an overview of the ratings process of credit rating
11 agencies and also the ratings for Tampa. She discusses the role of rating agencies in
12 the markets, provides an overview of the debt rating process and the impact of
13 regulation of utilities, reviews the rating methodologies and categories of the major
14 rating agencies, as well as the financial metrics employed in the debt rating process.
15 Ms. Abbott also reviews Tampa's financial metrics and bond ratings, recent rating
16 actions by the three major credit rating agencies, and discusses Tampa construction
17 program and credit ratings.
18

19 **Q. INITIALLY, DOES MS. ABBOTT PERFORM ANY STUDIES TO**
20 **SUPPORT DR. MURRY'S RECOMMENDED RETURN ON EQUITY OF**
21 **12.0%?**

1 A. No. Ms. Abbott does not perform any studies to evaluate the adequacy of Dr.
2 Murry's 12.0% rate of return recommendation.

3
4 **Q. PLEASE DISCUSS MS. ABBOTT'S EVALUATION OF TAMPA'S**
5 **CREDIT RATINGS AND CONSTRUCTION PROGRAM.**

6 A. Whereas Ms. Abbott discusses utility construction programs in the context of the
7 debt rating process, her testimony is very general in nature and she performs no
8 studies comparing the magnitude of Tampa's construction program relative to
9 those of other electric utilities and/or the electric utilities in Dr. Murry's proxy
10 group. Therefore, she has made no assessment of the construction program and
11 investment risk of Tampa relative to other electric utility companies.

12
13 **Q. PLEASE ADDRESS MS. ABBOTT'S DISCUSSION OF THE FINANCIAL**
14 **METRICS ASSOCIATED WITH THE DEBT RATING PROCESS AND**
15 **THEIR APPLICATION TO TAMPA.**

16 A. Ms. Abbott reviews the three primary financial metrics used by the debt rating
17 agencies – Funds From Operations/Total Debt (“FFO/TD”), Funds From
18 Operations/Interest (“FFO/INT”), and Debt/Capital (“D/C”). She then computes
19 these metrics for Tampa for the years 2004-2007 and for the year 2009 under two
20 scenarios: (1) Tampa without rate relief; and (2) Tampa with the rate relief
21 requested by the Company. Obviously, the metrics are much more favorable to
22 Tampa under (2) than under (1). However, the metrics computed under (1) are

1 not realistic. They presume that Tampa gets no rate relief in the current rate case.
2 Nonetheless, even without rate relief, the cash flow metrics (FFO/TD and
3 FFO/INT) for Tampa for 2009 are at the very high end of the BBB rating
4 category. Furthermore, as Ms. Abbott notes on page 19 of her testimony, the debt
5 rating process is a very complex process that involves far more analysis than just
6 the calculation of a few ratios. As Ms. Abbott says, “It is always difficult to
7 predict what a rating agency will do.” In addition, as highlighted by S&P, “The
8 ratings matrix is a guideline, not written in stone. The ratings matrix is not meant
9 to be precise. There can always be small positives and negatives that would lead
10 to a notch higher or lower than the typical outcome. Moreover, there will always
11 be exceptions – cases that do not fit neatly into this analytical framework.”³²

12

13 **Q. ON PAGES 20 OF HER TESTIMONY, MS. ABBOTT CLAIMS THAT**
14 **TAMPA SHOULD BE TARGETING AN ‘A’ BOND RATING. HAS**
15 **EITHER SHE OR MR GILLETTE PERFORMED A COST – BENEFIT**
16 **STUDY TO ASSESS WHETHER THIS MAKES ECONOMIC SENSE?**

17 A. As indicated in Tampa’s response to OPC POD 3-82, no such study has been
18 performed.

19 **Q. PLEASE DISCUSS THE RECENT RATINGS DECISIONS ON TAMPA.**

20 A. The three major rating agencies have most recently affirmed or enhanced the
21 outlook for the ratings of Tampa Electric. An important factor in these decisions

³² Standard & Poor’s, *Corporate Ratings Criteria 2008*, page 21.

1 appears to be the deleveraging of the parent company, TECO Energy, in the wake
2 of the sale of TECO's transport subsidiary.

3

4 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

5 A.

6 Yes.

CERTIFICATE OF SERVICE
DOCKET NO. 080317-EI

I HEREBY CERTIFY that a true and correct copy of the foregoing Direct Testimony of Dr. J. Randall Woolridge has been furnished by hand delivery or U.S. Mail to the following parties on this 26th day of November, 2008.

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APPENDIX 1
QUALIFICATIONS OF DR. J. RANDALL WOOLRIDGE

Appendix A
Educational Background, Research, and Related Business Experience
J. Randall Woolridge

J. Randall Woolridge is a Professor of Finance and the Goldman, Sachs & Co. and Frank P. Smeal Endowed Faculty Fellow in Business Administration in the College of Business Administration of the Pennsylvania State University in University Park, PA. In addition, Professor Woolridge is Director of the Smeal College Trading Room and President and CEO of the Nittany Lion Fund, LLC.

Professor Woolridge received a Bachelor of Arts degree in Economics from the University of North Carolina, a Master of Business Administration degree from the Pennsylvania State University, and a Doctor of Philosophy degree in Business Administration (major area-finance, minor area-statistics) from the University of Iowa. At Iowa he received a Graduate Fellowship and was awarded membership in Beta Gamma Sigma, a national business honorary society. He has taught Finance courses at the University of Iowa, Cornell College, and the University of Pittsburgh, as well as the Pennsylvania State University. These courses include corporation finance, commercial and investment banking, and investments at the undergraduate, graduate, and executive MBA levels.

Professor Woolridge's research has centered on the theoretical and empirical foundations of corporation finance and financial markets and institutions. He has published over 35 articles in the best academic and professional journals in the field, including the *Journal of Finance*, the *Journal of Financial Economics*, and the *Harvard Business Review*. His research has been cited extensively in the business press. His work has been featured in the *New York Times*, *Forbes*, *Fortune*, *The Economist*, *Financial World*, *Barron's*, *Wall Street Journal*, *Business Week*, *Washington Post*, *Investors' Business Daily*, *Worth Magazine*, *USA Today*, and other publications. In addition, Dr. Woolridge has appeared as a guest to discuss the implications of his research on CNN's *Money Line*, CNBC's *Morning Call* and *Business Today*, and Bloomberg Television's *Morning Call*.

Professor Woolridge's popular stock valuation book, *The StreetSmart Guide to Valuing a Stock* (McGraw-Hill, 2003), was released in its second edition. He has also co-authored *Spinoffs and Equity Carve-Outs: Achieving Faster Growth and Better Performance* (Financial Executives Research Foundation, 1999) as well as a new textbook entitled *Applied Principles of Finance* (Kendall Hunt, 2006). Dr. Woolridge is a founder and a managing director of www.valuepro.net - a stock valuation website.

Professor Woolridge has also consulted with and prepared research reports for major corporations, financial institutions, and investment banking firms, and government agencies. In addition, he has directed and participated in over 500 university- and company- sponsored professional development programs for executives in 25 countries in North and South America, Europe, Asia, and Africa.

Dr. Woolridge has prepared testimony and/or provided consultation services in the following cases:

Pennsylvania: Dr. Woolridge has prepared testimony on behalf of the Pennsylvania Office of Consumer Advocate in the following cases before the Pennsylvania Public Utility Commission; Bell Telephone Company (R-811819), Peoples Natural Gas Company (R-832315), Pennsylvania Power Company (R-832409), Western Pennsylvania Water Company (R-832381), Pennsylvania Power Company (R-842740), Pennsylvania Gas and Water Company (R-850178), Metropolitan Edison Company (R-860384), Pennsylvania Electric Company (R-860413), North Penn Gas Company (R-860535), Philadelphia Electric Company (R-870629), Western Pennsylvania Water Company (R-870825), York Water Company (R-870749), Pennsylvania-American Water Company (R-880916), Equitable Gas Company (R-880971), the Bloomsburg Water Co. (R-891494), Columbia Gas of Pennsylvania, Inc. (R-891468), Pennsylvania-American Water Company (R-90562), Breezewood Telephone Company (R-901666), York Water Company (R-901813), Columbia Gas of Pennsylvania, Inc. (R-901873), National Fuel Gas Corporation (R-911912), Pennsylvania-American Water Company (R-911909), Borough of Media Water Fund (R-912150), UGI Utilities, Inc. - Electric Utility Division (R-922195), Dauphin Consolidated Water Supply Company - General Waterworks of Pennsylvania, Inc. (R-932604), National Fuel Gas Corporation (R-932548), Commonwealth Telephone Company (I-

Appendix A
Educational Background, Research, and Related Business Experience
J. Randall Woolridge

920020), Conestoga Telephone and Telegraph Company (I-920015), Peoples Natural Gas Company (R-932866), Blue Mountain Consolidated Water Company (R-932873), National Fuel Gas Corporation (R-942991), UGI - Gas Division (R-953297), UGI - Electric Division (R-953534), Pennsylvania-American Water Company (R-973944), Pennsylvania-American Water Company (R-994638), Philadelphia Suburban Water Company (R-994868;R-994877;R-994878; R-9948790), Philadelphia Suburban Water Company (R-994868), Wellsboro Electric Company (R-00016356), Philadelphia Suburban Water Company (R-00016750), National Fuel Gas Corporation (R-00038168), Pennsylvania-American Water Company (R-00038304), York Water Company (R-00049165), Valley Energy Company (R-00049345), Wellsboro Electric Company (R-00049313), National Fuel Gas Corporation (R-00049656), T.W. Phillips Gas and Oil Co. (R-00051178), PG Energy (R-00061365), City of Dubois Water Company (Docket No. R-00050671), R-00049165), York Water Company (R-00061322), Emporium Water Company (R-00061297), Pennsylvania-American Water Company (R-00072229),

New Jersey: Dr. Woolridge prepared testimony for the New Jersey Department of the Public Advocate, Division of Rate Counsel: New Jersey-American Water Company (R-91081399J), New Jersey-American Water Company (R-92090908J), and Environmental Disposal Corp. (R-94070319).

Alaska: Dr. Woolridge prepared testimony for Attorney General's Office of Alaska: Golden Heart Utilities, Inc. and College Utilities Corp. (Water Public Utility Service TA-29-118 and Sewer Public Utility Service TA-82-97), Anchorage Water and Wastewater Utility (TA-106-122).

Arizona: Dr. Woolridge prepared testimony for Utility Division staff of the Arizona Corporation Commission, Arizona Public Service Company (Docket No. E-01345A-06-0009).

Hawaii: Dr. Woolridge prepared testimony for the Hawaii Office of the Consumer Advocate: East Honolulu Community Services, Inc. (Docket No. 7718).

Delaware: Dr. Woolridge prepared testimony for the Delaware Division of Public Advocate: Artesian Water Company (R-00-649). Dr. Woolridge prepared testimony for the staff of the Public Service Commission: Artesian Water Company (R-06-158).

Ohio: Dr. Woolridge prepared testimony for the Ohio Office of Consumers' Council: SBC Ohio (Case No. 02-1280-TP-UNC R-00-649), and Cincinnati Gas & Electric Company (Case No. 05-0059-EL-AIR).

Texas: Dr. Woolridge prepared testimony for the Atmos Cities Steering Committee: Mid-Texas Division of Atmos Energy Corp. (Docket No. 9670).

New York: Dr. Woolridge prepared testimony for the County of Nassau in New York State: Long Island Lighting Company (PSC Case No. 942354).

Florida: Dr. Woolridge prepared testimony for the Office of Public Counsel in Florida: Florida Power & Light Co. (Docket No. 050045-EL), Florida Public Utilities Company (Docket No. 070304-EI).

Indiana: Dr. Woolridge prepared testimony for the Indiana Office of Utility Consumer Counsel (OUCC) in the following cases: Southern Indiana Gas and Electric Company (IURC Cause No. 43111 and IURC Cause No. 43112).

Oklahoma: Dr. Woolridge prepared testimony for the Oklahoma Industrial Energy Companies (OIEC) in the following cases: Public Service Company of Oklahoma (Cause No. PUD 200600285), Oklahoma Gas & Electric Company (Cause No. PUD 200700012)

Appendix A
Educational Background, Research, and Related Business Experience
J. Randall Woolridge

Connecticut: Dr. Woolridge prepared testimony for the Office of Consumer Counsel in Connecticut: United Illuminating (Docket No. 96-03-29), Yankee Gas Company (Docket No. 04-06-01), Southern Connecticut Gas Company (Docket No. 03-03-17), the United Illuminating Company (Docket No. 05-06-04), Connecticut Light and Power Company (Docket No. 05-07-18), Birmingham Utilities, Inc. (Docket No. 06-05-10), Connecticut Water Company (Docket No. 06-07-08), Connecticut Natural Gas Corp. (Docket No. 06-03-04), Aquarion Water Company (Docket No. 07-05-09), Yankee Gas Company (Docket No. 06-12-02), and Connecticut Light and Power Company (Docket No. 07-07-01).

California: Dr. Woolridge prepared testimony for the Office of Ratepayer Advocate in California: San Gabriel Valley Water Company (Docket No. 05-08-021), Pacific Gas & Electric (Docket No. 07-05-008), San Diego Gas & Electric (Docket No. 07-05-007), and Southern California Edison (Docket No. 07-05-003).

South Carolina: Dr. Woolridge prepared testimony for the Office of Regulatory Staff in South Carolina: South Carolina Electric and Gas Company (Docket No. 2005-113-G), Carolina Water Service Co. (Docket No. 2006-87-WS), Tega Cay Water Company (Docket No. 2006-97-WS), United Utilities Companies, Inc. (Docket No. 2006-107-WS).

Missouri: Dr. Woolridge prepared testimony for the Department of Energy in Missouri: Kansas City Power & Light Company (CASE NO. ER-2006-0314). Dr. Woolridge prepared testimony for the Office of Attorney General of Missouri: Union Electric Company (CASE NO. ER-2007-0002).

Kentucky: Dr. Woolridge prepared testimony for the Office of Attorney General in Kentucky: Kentucky-American Water Company (Case No. 2004-00103), Union Heat, Light, and Power Company (Case No. 2004-00042), Kentucky Power Company (Case No. 2005-00341), Union Heat, Light, and Power Company (Case No. 2006-00172), Atmos Energy Corp. (Case No. 2006-00464), Columbia Gas Company (Case No. 2007-00008), Delta Natural Gas Company (Case No. 2007-00089), Kentucky-American Water Company (Case No. 2007-00143).

Washington, D.C.: Dr. Woolridge prepared testimony for the Office of the People's Counsel in the District of Columbia: Potomac Electric Power Company (Formal Case No. 939).

Washington: Dr. Woolridge consulted with trial staff of the Washington Utilities and Transportation Commission on the following cases: Puget Energy Corp. (Docket Nos. UE-011570 and UG-011571); and Avista Corporation (Docket No. UE-011514).

Kansas: Dr. Woolridge prepared testimony on behalf of the Kansas Citizens' Utility Ratepayer Board in the following cases: Western Resources Inc. (Docket No. 01-WSRE-949-GIE), UtiliCorp (Docket No. 02-UTCG701-CIG), and Westar Energy, Inc. (Docket No. 05-WSEE-981-RTS).

FERC: Dr. Woolridge has prepared testimony on behalf of the Pennsylvania Office of Consumer Advocate in the following cases before the Federal Energy Regulatory Commission: National Fuel Gas Supply Corporation (RP-92-73-000) and Columbia Gulf Transmission Company (RP97-52-000).

Vermont: Dr. Woolridge prepared testimony for the Department of Public Service in the Central Vermont Public Service (Docket No. 6988) and Vermont Gas Systems, Inc. (Docket No. 7160).

Exhibit JRW-1

**Tampa Electric Company
Cost of Capital**

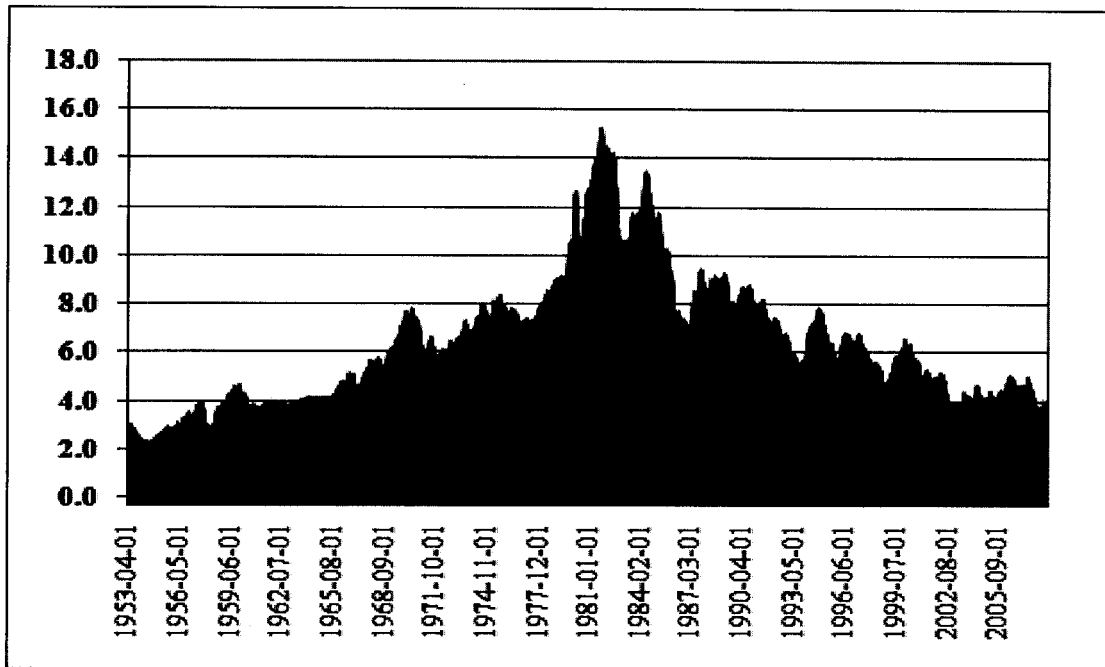
Weighted Average Cost of Capital - Regulatory Capital Structure

Capital Source	Capitalization Ratio	Cost Rate	Weighted Cost Rate
Long Term Debt	43.80%	6.80%	2.98%
Short Term Debt	0.60%	2.33%	0.01%
Customer Deposits	2.82%	6.07%	0.17%
Common Equity	42.48%	9.75%	4.14%
Tax Credits - Weighted Cost	0.33%	8.21%	0.03%
Deferred Income Taxes	9.97%	0.00%	0.00%
Total	100.00%		7.33%

Weighted Average Cost of Capital - Conventional Capital Structure

Capital Source	Capitalization Ratio	Cost Rate	Weighted Cost Rate
Long Term Debt	50.42%	6.80%	3.43%
Short Term Debt	0.69%	2.33%	0.02%
Common Equity	48.89%	9.75%	4.77%
Total	100.00%		8.21%

Exhibit JRW-2
Ten-Year Treasury Yields
1953-Present



Source: <http://research.stlouisfed.org/fred2/data/GS10.txt>

Exhibit JRW-3
Tampa Electric Company
Summary Financial Statistics for Electric Proxy Group

Electric Proxy Group										
Company	Operating Revenue (\$mil)	Percent Elec Revenue	Net Plant (\$mil)	Moody's Bond Rating	S&P Bond Rating	Long-Term Interest Coverage	Primary Service Area	Common Equity Ratio	Return on Equity	Market to Book Ratio
ALLETE, Inc. (NYSE-ALE)	816.3	88	1,224.3	NR	A-	6.0	MN, WS	57	11.7	1.41
Ameren Corporation (NYSE-AEE)	7,671.0	82	15,566.0	Baa2	BBB	4.2	IL, MO	46	10.4	0.93
Central Vermont Public Serv. Corp. (NYSE-CV)	340.7	100	327.6	NR	BBB+	4.1	VT	50	8.8	1.13
Cleco Corporation (NYSE-CNL)	1,042.7	95	1,877.6	Baa1	BBB	2.5	LA	49	12.5	1.24
DPL Inc.(NYSE-DPL)	1,587.8	100	2,821.8	A2	A-	6.2	OH	39	NM	2.77
Empire District Electric Co. (NYSE-EDE)	504.9	87	1,261.5	Baa1	BBB+	2.1	MO,KS,OK,AR	44	6.7	1.07
Hawaiian Electric Industries, Inc. (NYSE-HE)	2,885.3	83	2,480.0	Baa2	BBB	2.7	HI	38	8.2	1.57
IDACORP, Inc. (NYSE-IDA)	902.6	100	2,687.8	A3	A-	2.4	ID,OR	46	6.6	0.94
Northeast Utilities (NYSE-NU)	5,571.2	84	7,721.7	Baa1	BBB+	2.8	CT,NH,MA	40	8.3	1.09
NSTAR (NYSE-NST)	3,191.6	78	4,243.1	A1	AA-	3.3	MA	40	5.6	1.79
Pinnacle West Capital Corp. (NYSE-PNW)	3,628.0	86	8,570.9	Baa2	BBB-	3.2	AZ	52	8.8	0.82
Progress Energy Inc. (NYSE-PGN)	8,723.0	100	17,501.0	A2	A-	2.9	NC,SC,FL	43	8.2	1.10
UIL Holdings Corporation (NYSE-UIL)	941.5	100	969.6	Baa2	NR	4.2	CT	44	10.5	1.80
Mean	2,908.2	91	5,173.3	Baa1		3.6		45	8.9	1.36

Data Source: AUS Utility Reports , November, 2008; Service Area and Long-Term Interest Coverage are from Value Line Investment Survey , 2008.

Exhibit JRW-4
Tampa Electric Company
Capital Structure Ratios

Panel A - Tampa's Recommended Capitalization Ratios - Investor Provided Capital

Capital	Capitalization Ratios	Capitalization Ratios
Short-Term Debt	1,397,566	42.11%
Long-Term Debt	8,001.99	0.24%
Common Equity*	1,835,985	55.32%
Total Capital*	3,318,553	100.00%

* Includes \$77,000 adjustment for PPAs
 Source: Testimony of Dr. Murry

Panel B - Tampa's Average Capitalization Ratios - 2005-2007

	2005	2006	2007	Average
Short-Term Debt	47.36%	48.27%	52.16%	49.26%
Long-Term Debt	1.79%	2.76%	0.60%	1.72%
Common Equity*	50.85%	48.97%	47.24%	49.02%
Total*	100.00%	100.00%	100.00%	100.00%

* Excludes adjustments for PPAs
 Source: Page 2 of Exhibit JRW-4

Panel C - Average Common Equity Ratio of Electric Proxy Group - 2008

2008	
Average Common Equity Ratio	45.7

Source: Page 3 of Exhibit JRW-4

Panel D - Tampa Electric Capital Structure

Source	2007		2008	
	Amount	Ratio	Amount	Ratio
Long Term Debt	\$1,638,241	45.57%	\$1,603,286	42.03%
Short Term Debt	17,324	0.48%	27,462	0.72%
Customer Deposits	99,885	2.78%	109,307	2.87%
Common Equity	1,460,034	40.62%	1,691,387	44.34%
Tax Credits - Weighted Cost	13,228	0.37%	11,293	0.30%
Deferred Income Taxes	366,044	10.18%	372,209	9.76%
Total	\$3,594,756	100.00%	\$3,814,944	100.00%

Capital Structure Investor Sources Only:

Long Term Debt	\$1,638,241	52.58%	\$1,603,286	48.26%
Short Term Debt	17,324	0.56%	27,462	0.83%
Common Equity	1,460,034	46.86%	1,691,387	50.91%
Total	3,115,599	100.00%	3,322,135	100.00%

Source: MFR D-1a

Panel E - OPC Recommended Capital Structure Ratios

Source	
Long Term Debt	43.80%
Short Term Debt	0.60%
Customer Deposits	2.82%
Common Equity	42.48%
Tax Credits - Weighted Cost	0.33%
Deferred Income Taxes	9.97%
Total	100.00%

Capital Structure Investor Sources Only:

Long Term Debt	50.42%
Short Term Debt	0.69%
Common Equity	48.89%
Total	100.00%

Tampa Electric Company
Thirteen Month Jurisdictional Capital Structure

	2005				2005				Average
	Mar	June	Sept	Dec	Mar	June	Sept	Dec	
Long-term Debt	\$ 1,195,913,100	\$ 1,196,774,848	\$ 1,190,478,376	\$ 1,189,711,165	47.47%	47.46%	47.40%	47.11%	47.36%
Short-term Debt	39,852,417	39,823,462	41,625,969	59,614,202	1.58%	1.58%	1.66%	2.36%	1.79%
Common Equity	1,283,446,175	1,285,126,390	1,279,654,494	1,276,298,423	50.95%	50.96%	50.95%	50.53%	50.85%
Total	2,519,211,692	2,521,724,700	2,511,758,839	2,525,623,790	100.00%	100.00%	100.00%	100.00%	100.00%
	2006				2006				Average
	Mar	June	Sept	Dec	Mar	June	Sept	Dec	
Long-term Debt	\$ 1,189,101,961	\$ 1,206,085,095	\$ 1,242,404,168	\$ 1,276,549,822	46.89%	47.62%	48.79%	49.77%	48.27%
Short-term Debt	78,774,665	75,761,170	66,398,305	60,352,489	3.11%	2.99%	2.61%	2.35%	2.76%
Common Equity	1,267,827,147	1,250,899,637	1,237,395,037	1,227,968,563	50.00%	49.39%	48.60%	47.88%	48.97%
Total	2,535,703,773	2,532,745,902	2,546,197,510	2,564,870,874	100.00%	100.00%	100.00%	100.00%	100.00%
	2007				2007				Average
	Mar	June	Sept	Dec	Mar	June	Sept	Dec	
Long-term Debt	\$ 1,314,986,187	\$ 1,367,068,720	\$ 1,382,565,969	\$ 1,404,913,615	51.12%	52.42%	52.55%	52.54%	52.16%
Short-term Debt	25,699,498	7,821,490	14,726,750	14,856,944	1.00%	0.30%	0.56%	0.56%	0.60%
Common Equity	1,231,805,024	1,233,100,824	1,233,737,707	1,254,250,601	47.88%	47.28%	46.89%	46.91%	47.24%
Total	2,572,490,709	2,607,991,034	2,631,030,426	2,674,021,160	100.00%	100.00%	100.00%	100.00%	100.00%

Source: Tampa response to OPC POD 3-90.

Tampa Electric Company
2007 - 2009 Capital Structure Comparison

2007 Actual	Total Company Per Books Per MFR D-1a	Specific Adjustments					Other	Pro rata Adjustments	Jurisdictional Capital Structure	Jurisdictional Adjusted Separation Factor	(Mid-pt.) Capital Structure	Weighted Cost Rate
		Common Dividends	Deferred Tax / Pro rata	Deferred Tax / STD	PPA Equity Adjustment							
Weighted Cost of Capital:												
Long Term Debt	\$1,638,241	\$0	\$0	\$0	\$0	(\$24)	(\$191,866)	\$1,446,351	0.973348	\$1,407,803	6.43%	
Short Term Debt	17,324		0	0		0	-2,029	15,295	0.973325	14,887	3.68%	
Customer Deposits	99,885		0	0		0	-11,698	88,187	0.973352	85,837	6.04%	
Common Equity	1,460,034	2,540	0	0	0	-39	-171,290	1,291,245	0.973347	1,256,830	11.75%	
Tax Credits - Weighted Cost	13,228		0	0		-2	-1,549	11,677	0.973366	11,366	8.94%	
Deferred Income Taxes	366,044		0	0		11,733	-44,245	333,532	0.973349	324,643	0.00%	
Total	\$3,594,756	\$2,540	\$0	\$0	\$0	\$11,668	(\$422,677)	\$3,186,287		\$3,101,366		
Capital Structure Investor Sources Only:												
Long Term Debt	\$1,638,241	52.6%						\$1,446,351	52.5%	\$1,407,803	52.5%	
Short Term Debt	17,324	0.6%						15,295	0.6%	14,887	0.6%	
Common Equity	1,460,034	46.9%						1,291,245	46.9%	1,256,830	46.9%	
Total	3,115,599	100.0%						2,752,891	100.0%	2,679,520	100.0%	
2008												
Weighted Cost of Capital:												
Long Term Debt	\$1,603,286	\$0	\$0	\$0	\$0	(\$26)	(\$183,276)	\$1,419,984	0.975386	\$1,385,032	6.86%	
Short Term Debt	27,462		0	0		0	-3,139	24,323	0.975373	23,724	5.73%	
Customer Deposits	109,307		0	0		0	-12,495	96,812	0.975385	94,429	6.27%	
Common Equity	1,691,387	11,713	0	0	0	-27	-194,686	1,508,387	0.975386	1,471,259	11.75%	
Tax Credits - Weighted Cost	11,293		0	0		-2	-1,291	10,000	0.975400	9,754	9.38%	
Deferred Income Taxes	372,209		0	0		432	-42,598	330,043	0.975385	321,919	0.00%	
Total	\$3,814,944	\$11,713	\$0	\$0	\$0	\$377	(\$437,485)	\$3,389,549		\$3,306,117		
Capital Structure Investor Sources Only:												
Long Term Debt	\$1,603,286	48.3%						\$1,419,984	48.1%	\$1,385,032	48.09%	
Short Term Debt	27,462	0.8%						24,323	0.8%	23,724	0.82%	
Common Equity	1,691,387	50.9%						1,508,387	51.1%	1,471,259	51.09%	
Total	3,322,135	100.0%						2,952,694	100.0%	2,880,015	100.00%	
2009 Test Year												
Weighted Cost of Capital:												
Long Term Debt	\$1,641,637	\$0	Note 1 \$76,352	Note 2 \$0	Note 3 \$0	\$0	Note 4 (\$262,725)	\$1,455,264	0.960352	\$1,397,566	6.80%	
Short Term Debt	49,170		165	-39,498		0	-1,504	8,332	0.960352	8,002	4.63%	
Customer Deposits	121,838		5,667	0		0	-19,499	108,006	0.960352	103,724	6.07%	
Common Equity	2,075,341	7,677	96,908	0	77,000	0	-345,142	1,911,784	0.960352	1,835,985	12.00%	
Tax Credits - Weighted Cost	10,795		0	0		-2	-1,650	9,142	0.960352	8,780	9.75%	
Deferred Income Taxes	396,055		454	-24,805		452	-56,912	315,243	0.960352	302,744	0.00%	
Total	\$4,294,835	\$7,677	\$179,546	(\$64,304)	\$77,000	\$450	(\$687,432)	\$3,807,772		\$3,656,800		
Capital Structure Investor Sources Only:												
Long Term Debt	\$1,641,637	43.6%						\$1,455,264	43.1%	\$1,397,566	43.1%	
Short Term Debt	49,170	1.3%						8,332	0.2%	8,002	0.2%	
Common Equity	2,075,341	55.1%						1,911,784	56.6%	1,835,985	56.6%	
Total	3,766,147	100.0%						3,375,381	100.0%	3,241,552	100.0%	

Source: Tampa Response to OPC POD 3-58.

Note 1: Includes the following proforma adjustments that impact only 2009. Deferred tax impact separately identified and remaining adjustment prorated over other sources of capital: Annualization of CTs and rail project, Amortization of Rate Case Expense, Amortization of Dredging O&M, Storm Reserve, IRS Adjustment to Deferred Taxes.

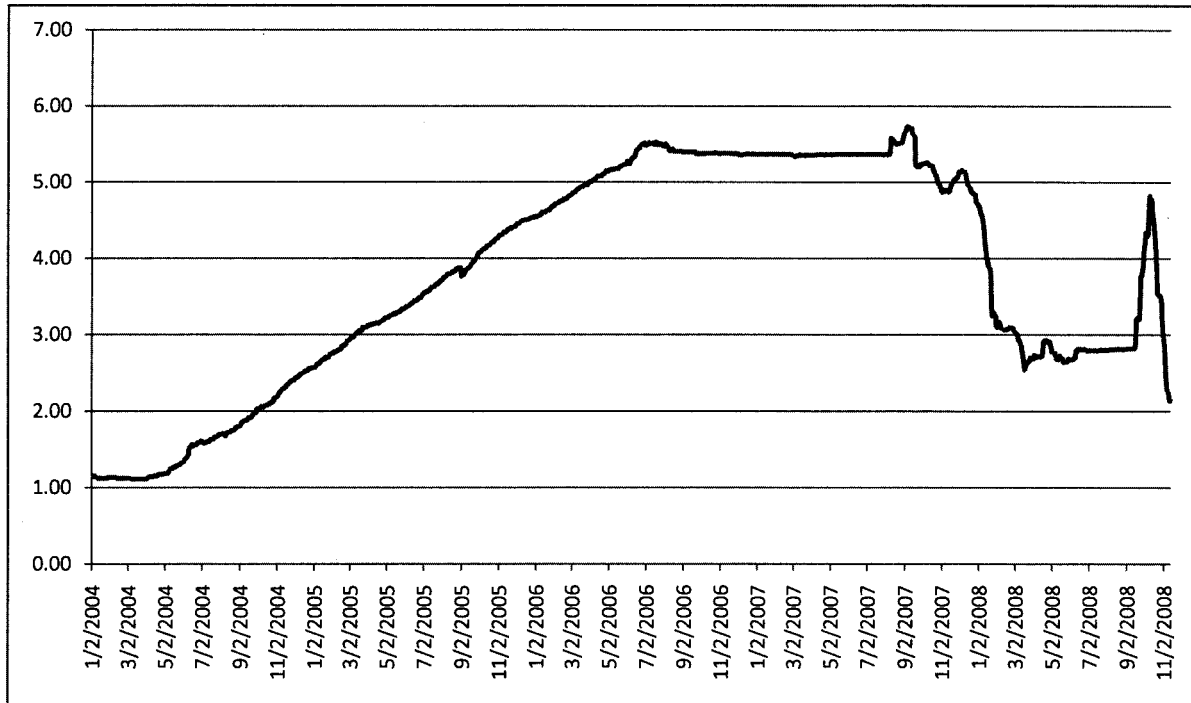
Note 2: Adjustment for Under recovery of Fuel, which reflects appropriate treatment for establishing permanent base rates. 2007 and 2008 fuel underrecoveries are included in pro rata adjustments.

Note 3: Adjustment to equity to offset off balance sheet obligations for purchased power. This adjustment is not included in 2007 and 2008.

Note 4: Pro rata adjustment detail for all three years is included in MFR D-1b.

Tampa Electric Company
 Short-Term Debt Cost Rate

Three-Month LIBOR Rates



Current Three-Month LIBOR Rate

Key Rates	
	CURRENT
FEDERAL RESERVE TARGET RATE	1.00
PRIME RATE	4.00
1-MONTH LIBOR	1.42
3-MONTH LIBOR	2.15
5-YEAR AAA BANKING & FINANCE	6.18
10-YEAR AAA BANKING & FINANCE	7.69

Source: Bloomberg

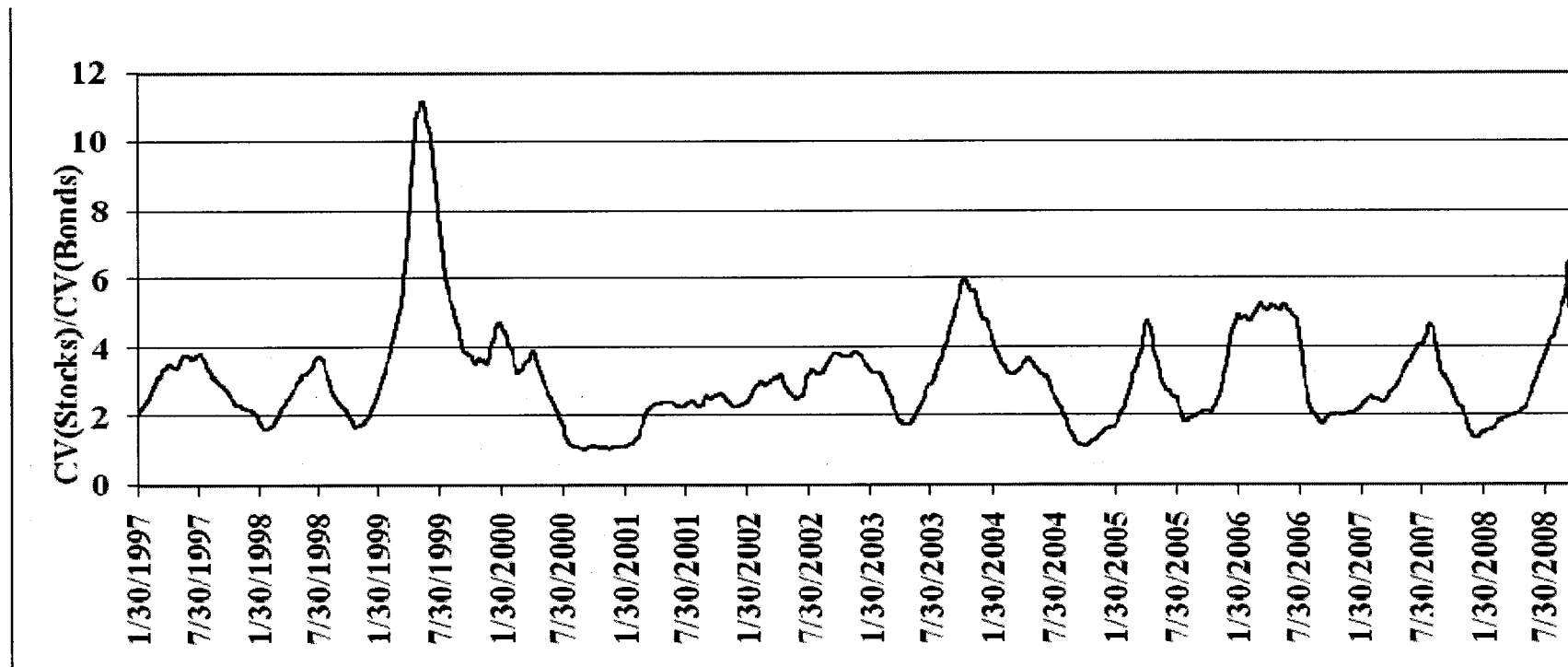
Tampa Electric Company
 Long-Term Debt Cost Rate

(1) Description, Coupon Rate	(2) Issue Date	(3) Maturity Date	(4) Principal Amount Sold (Face Value)	(5) 13-Month Average Principal Amt. Outstanding	(6) Discount (Premium) on Principal Amount Sold	(7) Issuing Expense On Principal Amount Sold	(8) Life (Years)	(9) Annual Amortization (6+7)/(8)	(10) Interest Expense (Coupon Rate) (1) x (5)	(11) Total Annual Cost (9)+(10)	(12) Unamortized Discount (Premium) Associated With (5)	(13) Unamort. Issuing Expense & Loss on Reacquired Debt Associated With (5)
6.875% Due 2012	6/25/2001	6/15/2012	\$ 210,000	\$ 210,000	\$ 886	\$ 1,506	10.98	\$ 218	\$ 14,438	\$ 14,656	\$ 240	\$ 408
5.10% Due 2013	6/11/2002	10/1/2013	80,885	80,885	(1,066)	600	11.32	(41)	3,095	3,054	(401)	226
5.50% Due 2023	6/11/2002	10/1/2023	86,400	86,400	1,076	854	21.32	91	4,752	4,843	719	571
6.375% Due 2012 (a)	8/26/2002	8/15/2012	330,000	330,000	2,650	13,496	9.98	1,618	21,038	22,656	830	4,227
6.25% Due 2016	4/11/2003	4/11/2016	250,000	250,000	-	1,945	13.01	149	15,625	15,774	-	1,014
6.550% Due 2036	5/12/2006	5/15/2036	250,000	250,000	1,563	4,142	30.03	190	16,375	16,565	1,399	3,710
6.150% Due 2037 (b)	5/25/2007	5/15/2037	190,000	190,000	1,077	1,099	30.00	73	11,685	11,758	1,002	1,024
5.00% Due 2034	1/19/2008	12/1/2034	85,950	85,950	-	3,264	28.89	215	4,298	4,513	-	2,778
5.65% Due 2018	7/25/2007	5/15/2018	54,200	54,200	-	1,401	10.82	130	3,062	3,192	-	1,150
5.15% Due 2025	7/25/2007	9/1/2025	51,600	51,600	-	1,293	18.12	115	2,657	2,772	-	1,112
6.10% Due 2018 (c)	5/13/2008	5/15/2018	100,000	100,000	-	8,571	10.00	857	6,100	6,957	-	7,607
6.90% Due 2019 (d)	11/1/2009	11/1/2019	125,000	19,231	-	1,250	10.00	21	1,438	1,459	-	190
Unamortized loss on reacquired debt								2,830	669	3,499	-	18,623
Total				\$ 1,688,066	\$ 6,185	\$ 39,421		\$ 6,466	\$ 105,232	\$ 111,698	\$ 3,790	\$ 42,639
											Total Long-Term Debt Average	1,641,637
											Total Interest Average	111,698
											Long-Term Debt Cost Rate	6.80%

Source: Tampa Response to OPC 3-60, part 2.

Exhibit JRW-5

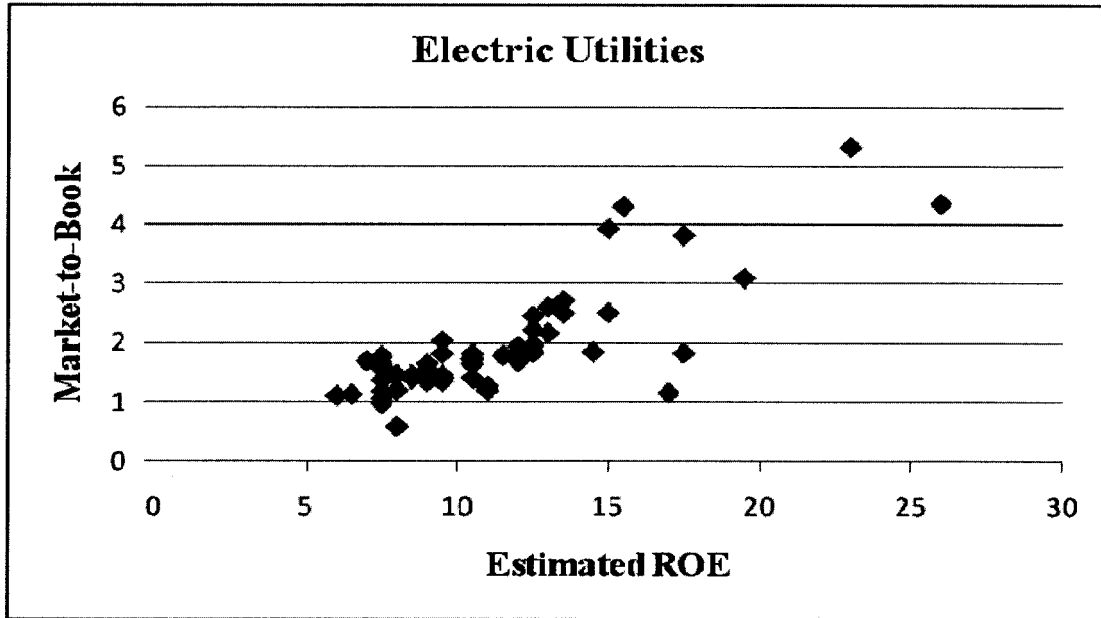
Coefficient of Variation
S&P 500 Price CV/Bear Sterns Bond Price Index CV



Data Source: Bloomberg

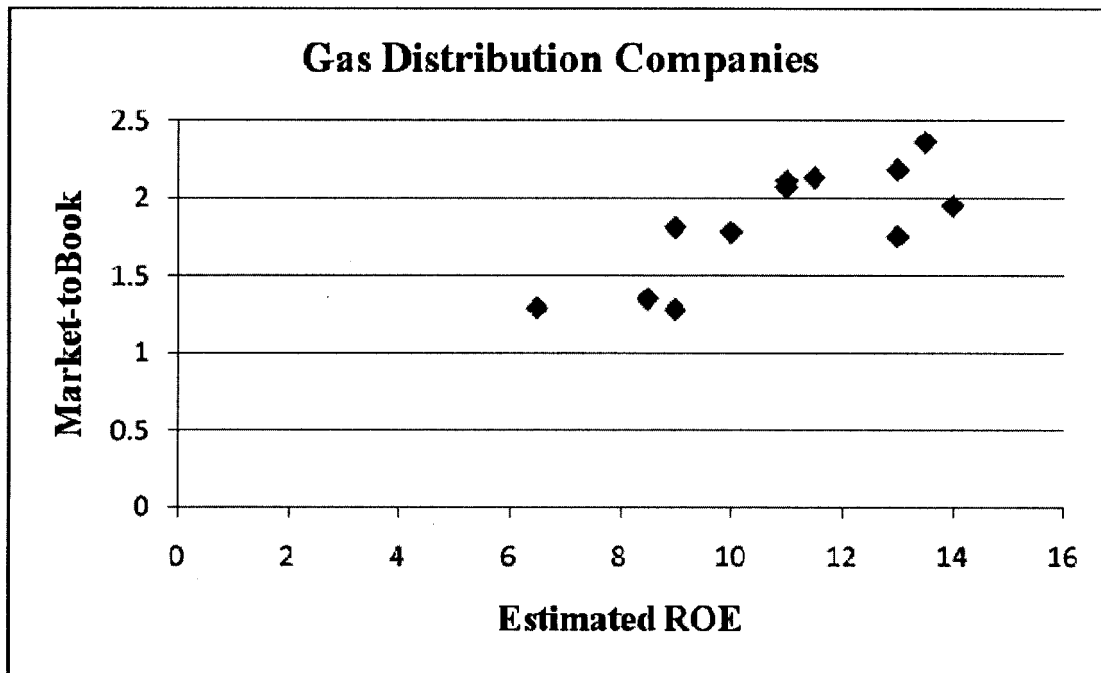
Exhibit JRW-6

Panel A



R-Square = .65, N=56.

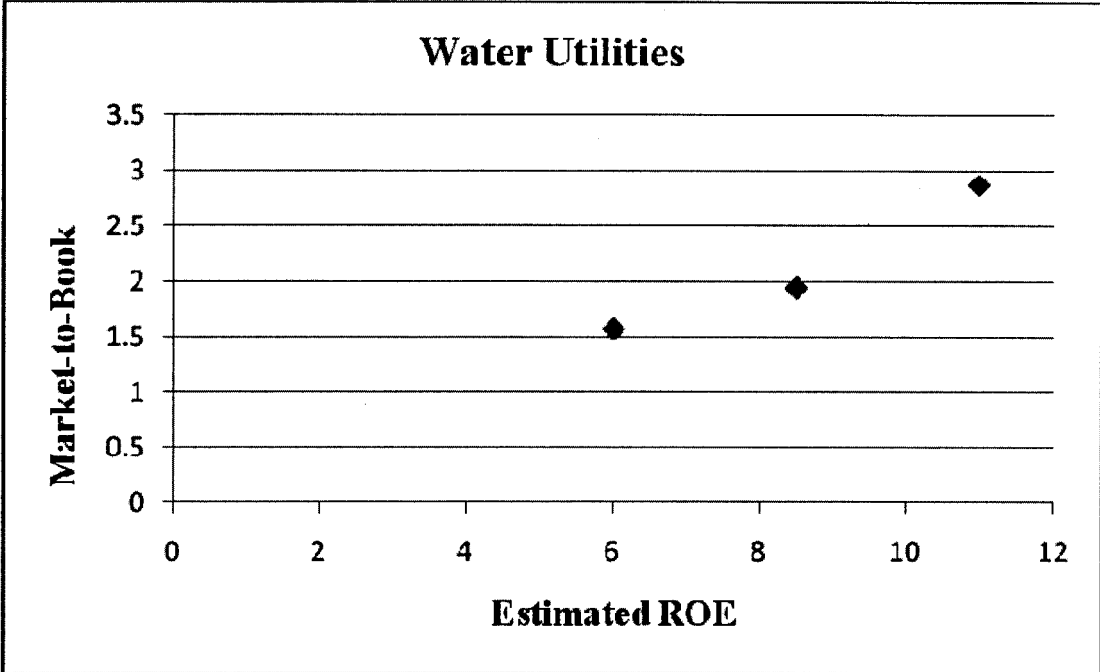
Panel B



R-Square = .60, N=12.

Exhibit JRW-6

Panel C



R-Square = .92, N=4.

Exhibit JRW-7
Long-Term 'A' Rated Public Utility Bonds

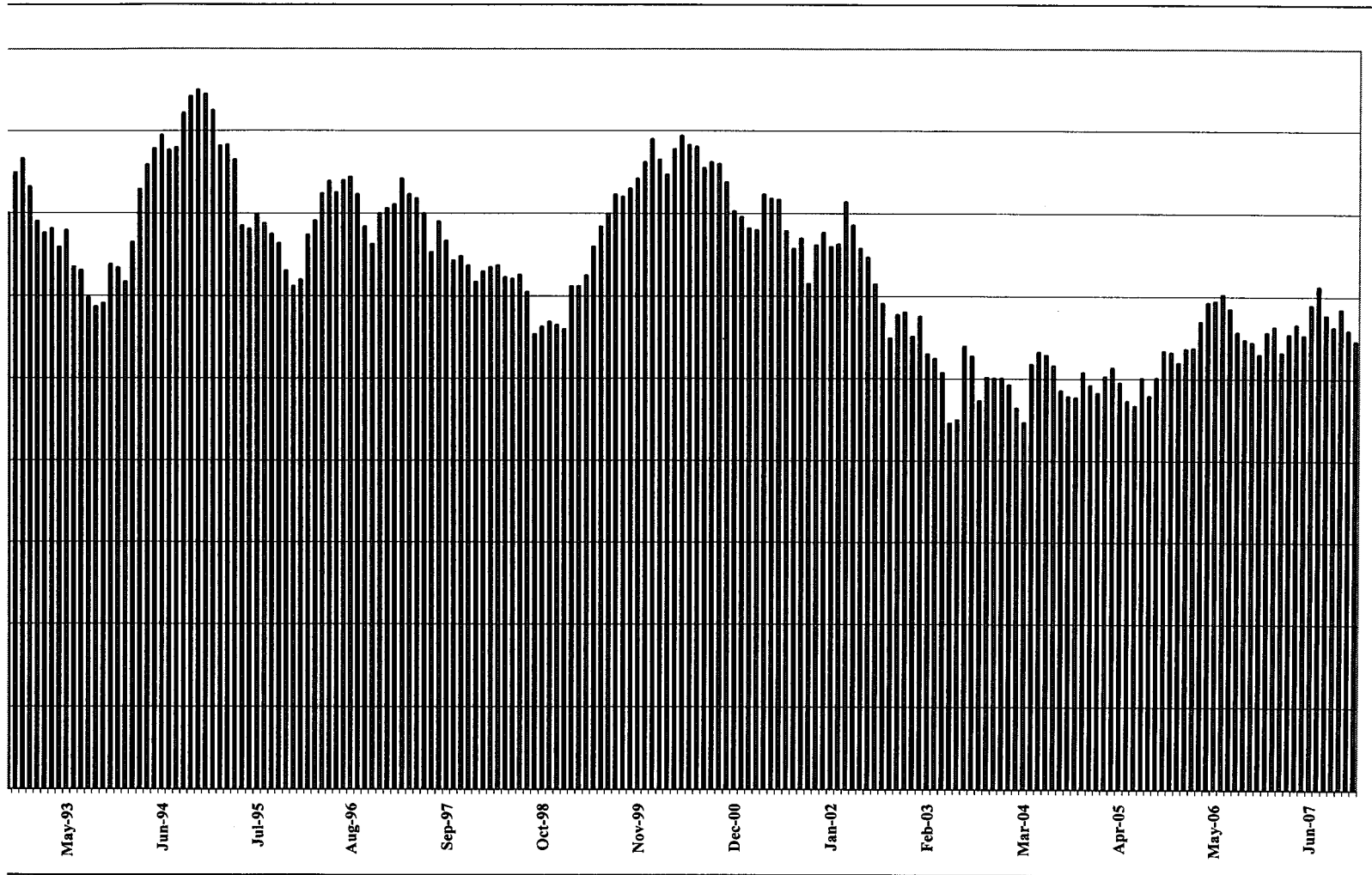
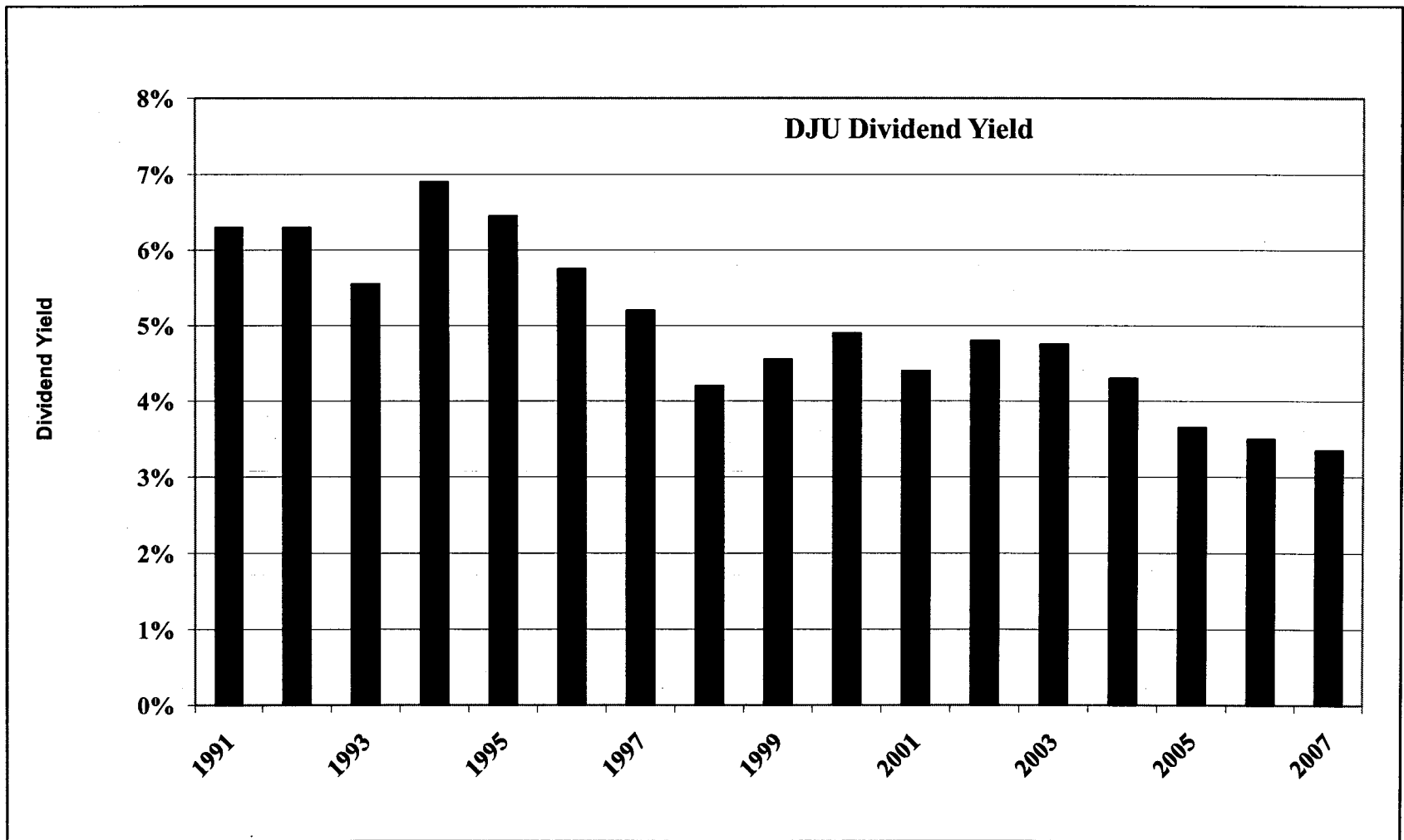
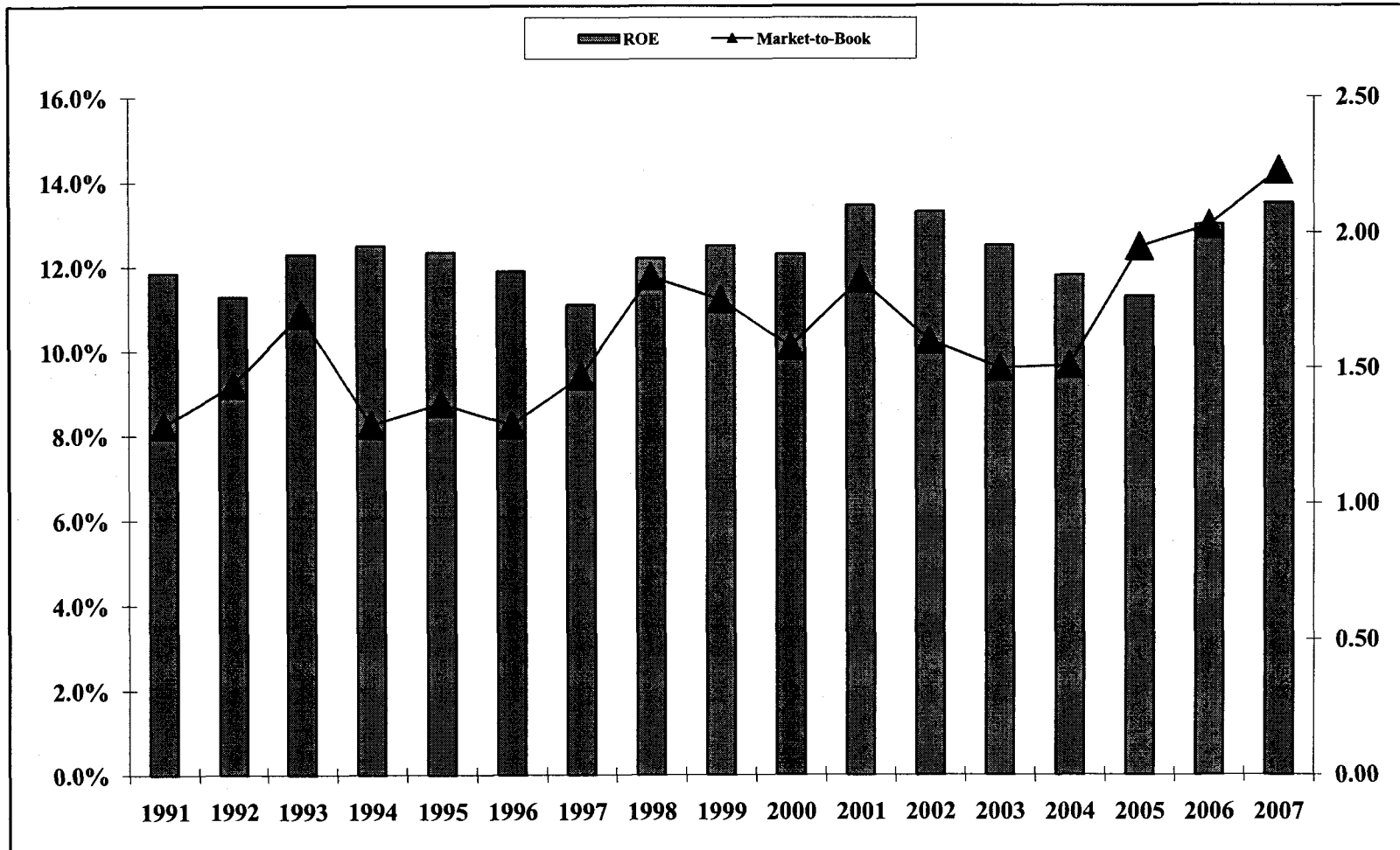


Exhibit JRW-4
Dow Jones Utilities Dividend Yield



Data Source: Value Line Investment Survey

Exhibit JRW-7
Dow Jones Utilities - Market to Book and ROE



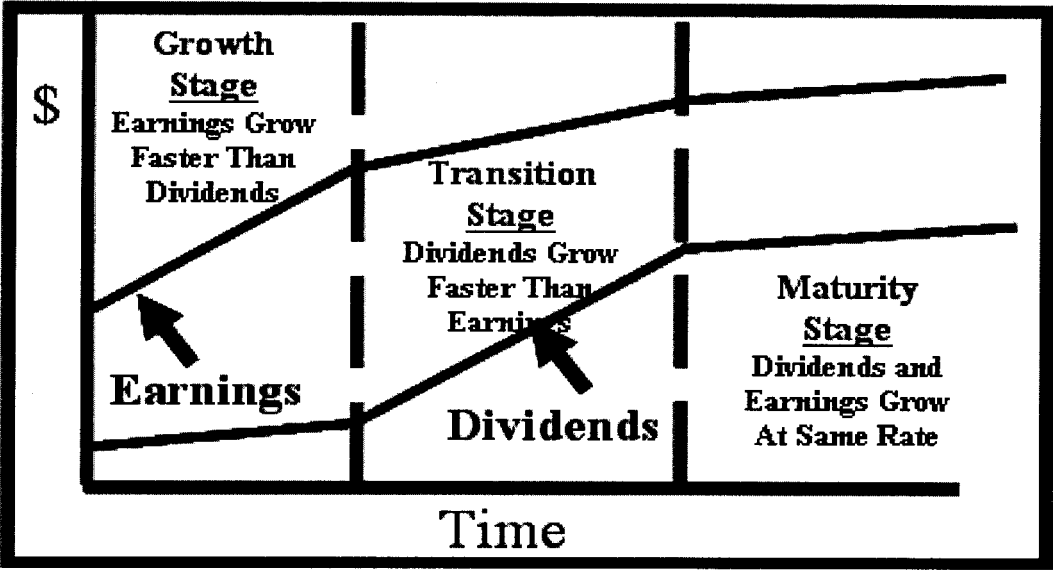
Data Source: Value Line Investment Survey

Exhibit JRW-8

Industry Average Betas

Industry Name	Number of Firms	Beta	Industry Name	Number of Firms	Beta	Industry Name	Number of Firms	Beta
Semiconductor	138	2.59	Telecom. Services	152	1.34	Utility (Foreign)	6	1.01
Semiconductor Equip	16	2.51	Electronics	179	1.32	Petroleum (Producing)	186	1.00
Wireless Networking	74	2.20	Investment Co.(Foreign)	15	1.31	Environmental	89	1.00
E-Commerce	56	2.08	Educational Services	39	1.27	Grocery	15	0.99
Entertainment Tech	38	2.06	Retail (Special Lines)	164	1.26	Home Appliance	11	0.95
Telecom. Equipment	124	1.98	Hotel/Gaming	75	1.25	Insurance (Life)	40	0.94
Steel (Integrated)	14	1.97	Heavy Construction	12	1.25	Electric Util. (Central)	25	0.93
Internet	266	1.97	Retail Building Supply	9	1.23	Paper/Forest Products	39	0.93
Manuf. Housing/RV	18	1.92	Railroad	16	1.23	Restaurant	75	0.93
Power	58	1.87	Industrial Services	196	1.22	Natural Gas (Div.)	31	0.93
Computers/Peripherals	144	1.86	Newspaper	18	1.21	Healthcare Information	38	0.91
Drug	368	1.78	Aerospace/Defense	69	1.19	Property Management	12	0.91
Coal	18	1.71	Metal Fabricating	37	1.19	R.E.I.T.	147	0.90
Steel (General)	26	1.71	Machinery	126	1.19	Household Products	28	0.89
Securities Brokerage	31	1.66	Chemical (Diversified)	37	1.16	Insurance (Prop/Cas.)	87	0.89
Precision Instrument	103	1.66	Financial Svcs. (Div.)	294	1.14	Beverage	44	0.89
Homebuilding	36	1.64	Office Equip/Supplies	25	1.13	Electric Utility (West)	17	0.88
Advertising	40	1.60	Packaging & Container	35	1.12	Maritime	52	0.87
Retail Automotive	16	1.58	Precious Metals	84	1.11	Apparel	57	0.87
Cable TV	23	1.56	Retail Store	42	1.11	Bank (Midwest)	38	0.85
Computer Software/Svcs	376	1.56	Furn/Home Furnishings	39	1.10	Toiletries/Cosmetics	21	0.85
Auto & Truck	28	1.54	Oilfield Svcs/Equip.	113	1.10	Electric Utility (East)	27	0.84
Recreation	73	1.54	Medical Services	178	1.10	Canadian Energy	13	0.80
Entertainment	93	1.53	Foreign Electronics	10	1.08	Food Wholesalers	19	0.79
Chemical (Basic)	19	1.52	Building Materials	49	1.07	Water Utility	16	0.78
Biotechnology	103	1.51	Pharmacy Services	19	1.07	Natural Gas Utility	26	0.78
Shoe	20	1.47	Chemical (Specialty)	90	1.06	Food Processing	123	0.77
Auto Parts	56	1.45	Metals & Mining (Div.)	78	1.05	Oil/Gas Distribution	15	0.72
Medical Supplies	274	1.43	Information Services	38	1.05	Investment Co.	18	0.71
Air Transport	49	1.40	Trucking	32	1.04	Tobacco	11	0.70
Human Resources	35	1.38	Diversified Co.	107	1.03	Bank (Canadian)	8	0.67
Publishing	40	1.35	Petroleum (Integrated)	26	1.02	Bank	504	0.63
Electrical Equipment	86	1.35	Reinsurance	11	1.01	Thrift	234	0.59
Data Source: http://pages.stern.nyu.edu/~adamodar/						Total/Average	7364	1.24

Exhibit JRW-9
Three-Stage DCF Model



Source: William F. Sharpe, Gordon J. Alexander, and Jeffrey V. Bailey, Investments (Prentice-Hall, 1995), pp. 590-91.

Exhibit JRW-10

**Tampa Electric Company
Discounted Cash Flow Analysis**

Electric Proxy Group

Dividend Yield*	5.2%
Adjustment Factor	<u>1.0225</u>
Adjusted Dividend Yield	5.3%
Growth Rate**	<u>4.5%</u>
Equity Cost Rate	9.8%

* Page 2 of Exhibit JRW-6

** Based on data provided on pages 3, 4, and
5 of Exhibit JRW-6

Exhibit JRW-10

Tampa Electric Company
 Monthly Dividend Yields
 April-November 2008

Electric Proxy Group

Company	June	July	Aug	Sep	Oct	Nov	Mean
ALLETE, Inc. (NYSE-ALE)	4.0%	3.8%	4.2%	4.0%	3.8%	4.6%	4.1%
Ameren Corporation (NYSE-AEE)	5.5%	5.9%	6.3%	6.0%	6.1%	8.4%	6.4%
Central Vermont Public Serv. Corp. (NYSE-CV)	4.1%	4.7%	4.4%	3.7%	3.7%	4.4%	4.2%
Cleco Corporation (NYSE-CNL)	3.6%	3.7%	3.8%	3.5%	3.4%	4.2%	3.7%
DPL Inc.(NYSE-DPL)	3.9%	3.9%	4.1%	4.5%	4.2%	4.9%	4.3%
Empire District Electric Co. (NYSE-EDE)	6.1%	6.4%	6.7%	5.9%	5.6%	7.0%	6.3%
Hawaiian Electric Industries, Inc. (NYSE-HE)	4.7%	4.7%	5.2%	4.9%	4.4%	5.1%	4.8%
IDACORP, Inc. (NYSE-IDA)	3.8%	3.8%	4.1%	3.9%	3.8%	4.7%	4.0%
Northeast Utilities (NYSE-NU)	3.0%	3.2%	3.5%	3.1%	3.2%	4.1%	3.4%
NSTAR (NYSE-NST)	4.2%	4.1%	4.4%	4.2%	3.9%	4.8%	4.3%
Pinnacle West Capital Corp. (NYSE-PNW)	6.2%	6.5%	6.7%	6.0%	6.0%	6.9%	6.4%
Progress Energy Inc. (NYSE-PGN)	5.8%	5.8%	6.0%	5.6%	5.5%	6.8%	5.9%
UIL Holdings Corporation (NYSE-UIL)	5.5%	5.4%	5.9%	5.1%	4.9%	5.3%	5.4%
Mean	4.6%	4.8%	5.0%	4.6%	4.5%	5.5%	4.8%

Source: *AUS Utility Reports*, monthly issues.

Exhibit JRW-10

Tampa Electric Company
DCF Equity Cost Growth Rate Measures
Value Line Historic Growth Rates

Electric Proxy Group

Company	<i>Value Line</i> Historic Growth					
	Past 10 Years			Past 5 Years		
	Earnings	Dividends	Book Value	Earnings	Dividends	Book Value
ALLETE, Inc. (NYSE-ALE)	NA	NA	NA	NA	NA	NA
Ameren Corporation (NYSE-AEE)	1.0%	0.0%	3.5%	-0.5%	0.0%	5.5%
Central Vermont Public Serv. Corp. (NYSE-CV)	-2.5%	1.0%	1.0%	-2.5%	1.0%	2.0%
Cleco Corporation (NYSE-CNL)	2.5%	1.5%	6.5%	-2.0%	0.5%	7.0%
DPL Inc.(NYSE-DPL)	1.0%	1.5%	-0.5%	-1.0%	1.0%	2.5%
Empire District Electric Co. (NYSE-EDE)	-1.0%	0.0%	2.0%	2.0%	0.0%	2.0%
Hawaiian Electric Industries, Inc. (NYSE-HE)	-0.5%	0.5%	1.5%	-3.0%	0.0%	2.0%
IDACORP, Inc. (NYSE-IDA)	-1.0%	-4.5%	3.5%	-7.0%	-8.5%	2.5%
Northeast Utilities (NYSE-NU)	11.0%	-4.5%	0.5%	8.5%	10.0%	2.5%
NSTAR (NYSE-NST)	4.5%	3.0%	3.5%	3.5%	3.5%	4.0%
Pinnacle West Capital Corp. (NYSE-PNW)	1.0%	7.0%	4.5%	-2.5%	5.5%	3.5%
Progress Energy Inc. (NYSE-PGN)	0.0%	3.0%	6.0%	-4.5%	2.5%	3.0%
UIL Holdings Corporation (NYSE-UIL)	-2.0%	0.0%	0.5%	-6.0%	0.0%	-1.0%
Mean	1.2%	0.7%	2.7%	-1.3%	1.3%	3.0%
Median	0.5%	0.8%	2.8%	-2.3%	0.8%	2.5%
Data Source: <i>Value Line Investment Survey, 2008.</i>				Average of Mean and Median F 1.0%		

Exhibit JRW-10

Tampa Electric Company
DCF Equity Cost Growth Rate Measures
Value Line Projected Growth Rates

Electric Proxy Group

Company	Value Line			Value Line		
	Projected Growth			Internal Growth		
	Est'd. '05-'07 to '11-'13			Return on	Retention	Internal
	Earnings	Dividends	Book Value	Equity	Rate	Growth
ALLETE, Inc. (NYSE-ALE)	2.5%	5.5%	6.5%	9.5%	36.0%	3.4%
Ameren Corporation (NYSE-AEE)	3.5%	0.0%	3.0%	9.5%	28.0%	2.7%
Central Vermont Public Serv. Corp. (NYSE-CV)	7.5%	0.0%	3.5%	7.5%	43.0%	3.2%
Cleco Corporation (NYSE-CNL)	10.5%	9.5%	6.0%	11.0%	37.0%	4.1%
DPL Inc.(NYSE-DPL)	11.0%	5.0%	9.0%	19.0%	43.0%	8.2%
Empire District Electric Co. (NYSE-EDE)	10.0%	1.5%	3.5%	10.5%	29.0%	3.0%
Hawaiian Electric Industries, Inc. (NYSE-HE)	5.0%	1.0%	2.5%	11.0%	31.0%	3.4%
IDACORP, Inc. (NYSE-IDA)	2.0%	0.0%	2.0%	7.5%	47.0%	3.5%
Northeast Utilities (NYSE-NU)	11.5%	6.0%	5.5%	8.5%	52.0%	4.4%
NSTAR (NYSE-NST)	7.5%	7.0%	5.5%	14.5%	38.0%	5.5%
Pinnacle West Capital Corp. (NYSE-PNW)	2.0%	1.0%	2.0%	8.0%	29.0%	2.3%
Progress Energy Inc. (NYSE-PGN)	5.0%	1.0%	1.5%	9.5%	25.0%	2.4%
UIL Holdings Corporation (NYSE-UIL)	4.5%	0.0%	1.0%	10.5%	20.0%	2.1%
Mean	6.3%	2.9%	4.0%	10.5%	35.2%	3.7%
Median	5.0%	1.0%	3.5%	9.5%	36.0%	3.4%
Average of Mean and Median Figures =	3.8%				Average =	3.6%

Data Source: Value Line Investment Survey, 2008.

Exhibit JRW-10

DCF Equity Cost Growth Rate Measures
 Analysts Projected EPS Growth Rate Estimates

Company	Electric Proxy Group					Average
	Zacks		Bloomberg			
	# Estimates	Mean	# Estimates	Mean	St. Dev	
ALLETE, Inc. (NYSE-ALE)	1	5.00%	2	7.50%	3.54%	6.25%
Ameren Corporation (NYSE-AEE)	5	5.00%	2	6.50%	2.12%	5.75%
Central Vermont Public Serv. Corp. (NYSE-CV)	0	-	0	-	-	
Cleco Corporation (NYSE-CNL)	1	14.00%	2	14.14%	4.05%	14.07%
DPL Inc.(NYSE-DPL)	3	10.67%	2	13.90%	5.52%	12.29%
Empire District Electric Co. (NYSE-EDE)	0	-	1	34.00%	-	34.00%
Hawaiian Electric Industries, Inc. (NYSE-HE)	3	4.17%	2	2.75%	0.35%	3.46%
IDACORP, Inc. (NYSE-IDA)	2	6.00%	2	6.00%	1.41%	6.00%
Northeast Utilities (NYSE-NU)	3	10.00%	5	7.02%	2.80%	8.51%
NSTAR (NYSE-NST)	4	6.75%	2	6.50%	2.12%	6.63%
Pinnacle West Capital Corp. (NYSE-PNW)	3	3.67%	3	4.67%	1.53%	4.17%
Progress Energy Inc. (NYSE-PGN)	6	5.00%	5	4.82%	1.12%	4.91%
UIL Holdings Corporation (NYSE-UIL)	1	6.00%	1	6.00%	-	6.00%
Median						6.13%

Data Sources: Bloomberg , <http://quote.yahoo.com>, 2008

Exhibit JRW-10

Tampa Electric Company
DCF Growth Rate Indicators

Electric Proxy Group

Growth Rate Indicator	
Historic Value Line Growth in EPS, DPS, and BVPS	1.00%
Projected <i>Value Line</i> Growth in EPS, DPS, and BVPS	3.80%
Internal Growth ROE * Retention Rate	3.60%
Projected EPS Growth from Bloomberg and Zacks	6.13%

Exhibit JRW-11

Capital Asset Pricing Model

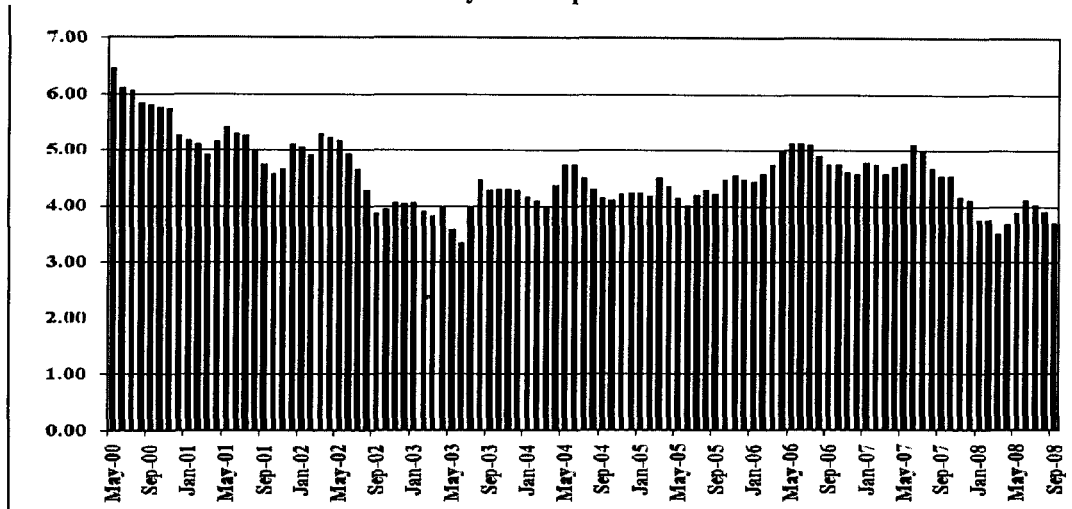
Electric Proxy Group

Risk-Free Interest Rate	4.50%
Beta*	0.82
<u>Ex Ante Equity Risk Premium**</u>	<u>4.56%</u>
CAPM Cost of Equity	8.2%

* See page 2 of Exhibit JRW-7

** See page 3 of Exhibit JRW-7

**Exhibit JRW-11
Ten-Year U.S. Treasury Yields
January 2000-September 2008**



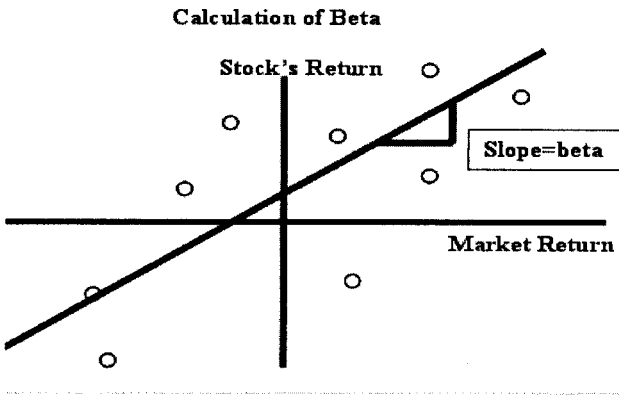
<http://research.stlouisfed.org/fred2/series/GS10?cid=115>

**U.S. Treasury Yields
3-Nov-08**

U.S. Treasuries			
	COUPON	MATURITY DATE	PRICE/YIELD
3-MONTH	0.000	01/29/2009	0.44 / .45
6-MONTH	0.000	04/30/2009	0.91 / .93
12-MONTH	0.000	10/22/2009	1.26 / 1.29
2-YEAR	1.500	10/31/2010	100-00% / 1.49
3-YEAR	4.625	10/31/2011	108-15+ / 1.70
5-YEAR	2.750	10/31/2013	100-00+ / 2.74
10-YEAR	4.000	08/15/2018	100-19 / 3.93
30-YEAR	4.800	05/15/2038	102-15 / 4.35

Source: www.bloomberg.com

Exhibit JRW-11



Electric Proxy Group

Company	Beta
ALLETE, Inc. (NYSE-ALE)	0.85
Ameren Corporation (NYSE-AEE)	0.80
Central Vermont Public Serv. Corp. (NYSE-CV)	1.05
Cleco Corporation (NYSE-CNL)	0.90
DPL Inc.(NYSE-DPL)	0.75
Empire District Electric Co. (NYSE-EDE)	0.80
Hawaiian Electric Industries, Inc. (NYSE-HE)	0.75
IDACORP, Inc. (NYSE-IDA)	0.85
Northeast Utilities (NYSE-NU)	0.75
NSTAR (NYSE-NST)	0.80
Pinnacle West Capital Corp. (NYSE-PNW)	0.75
Progress Energy Inc. (NYSE-PGN)	0.75
UIL Holdings Corporation (NYSE-UIL)	0.80
Mean	0.82

Data Source: *Value Line Investment Survey, 2008.*

Exhibit JRW-11

Tampa Electric Company
 Risk Premium Approaches

	Historical Ex Post Excess Returns	Surveys	Ex Ante Models and Market Data
Means of Assessing the Equity-Bond Risk Premium	Historical average is a popular proxy for the ex ante premium – but likely to be misleading	Investor and expert surveys can provide direct estimates of prevailing expected returns/premiums	Current financial market prices (simple valuation ratios or DCF-based measures) can give most objective estimates of feasible ex ante equity-bond risk premium
Problems/Debated Issues	Time variation in required returns and systematic selection and other biases have boosted valuations over time, and have exaggerated realized excess equity returns compared with ex ante expected premiums	Limited survey histories and questions of survey representativeness. Surveys may tell more about hoped-for expected returns than about objective required premiums due to irrational biases such as extrapolation.	Assumptions needed for DCF inputs, notably the trend earnings growth rate, make even these models' outputs subjective. The range of views on the growth rate, as well as the debate on the relevant stock and bond yields, leads to a range of premium estimates.

Source: Antti Ilmanen, "Expected Returns on Stocks and Bonds," *Journal of Portfolio Management*, (Winter 2003).

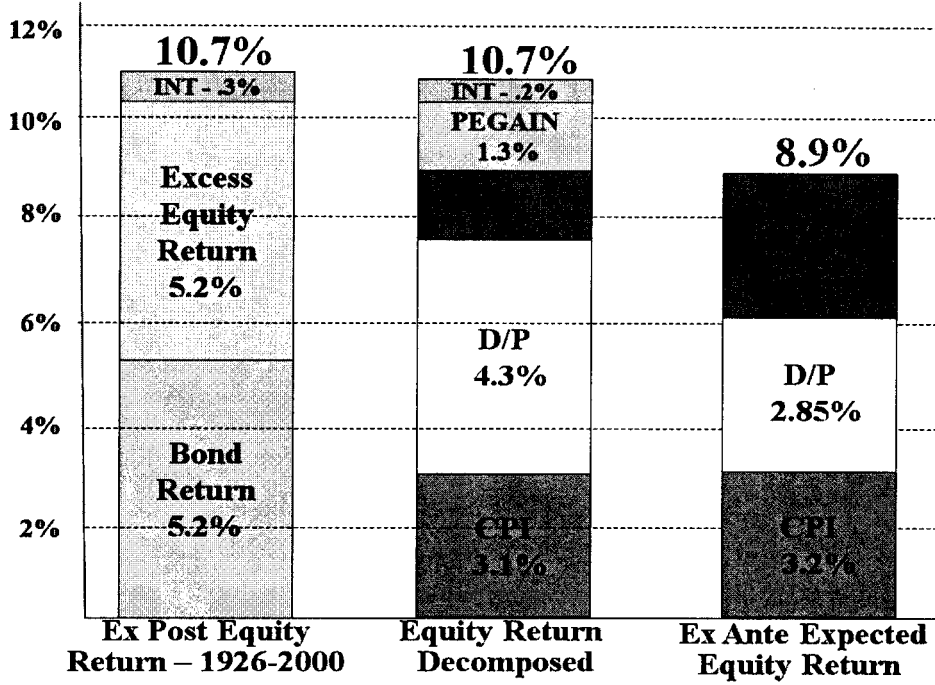
Exhibit JRW-11

Tampa Electric Company
 Capital Asset Pricing Model
 Equity Risk Premium

Category	Study Authors	Publication Date	Time Period Of Study	Methodology	Return Measure	Range		Midpoint of Range	Mean	Average	
						Low	High				
Historical Risk Premium											
	Ibbotson	2008	1926-2007	Historical Stock Returns - Bond Returns	Arithmetic				6.50%		
					Geometric				4.90%		
	Bate	2008	1900-2007	Historical Stock Returns - Bond Returns	Geometric				4.50%		
	Shiller	2006	1926-2005	Historical Stock Returns - Bond Returns	Arithmetic				7.00%		
					Geometric				5.50%		
	Damodoran	2006	1926-2005	Historical Stock Returns - Bond Returns	Arithmetic				6.70%		
					Geometric				5.10%		
	Siegel	2005	1926-2005	Historical Stock Returns - Bond Returns	Arithmetic				6.10%		
					Geometric				4.60%		
	Dimson, Marsh, and Staunton	2006	1900-2005	Historical Stock Returns - Bond Returns	Arithmetic				5.50%		
	Goyal & Welch	2006	1872-2004	Historical Stock Returns - Bond Returns					4.77%		
	AVERAGE									5.56%	
Ex Ante Models (Puzzle Research)											
	Claus Thomas	2001	1985-1998	Abnormal Earnings Model					3.00%		
	Arnott and Bernstein	2002	1810-2001	Fundamentals - Div Yld + Growth					2.40%		
	Constantinides	2002	1872-2000	Historical Returns & Fundamentals - P/D & P/E					6.90%		
	Cornell	1999	1926-1997	Historical Returns & Fundamental GDP/Earnings		3.50%	5.50%	4.50%	4.50%		
	Easton, Taylor, et al	2002	1981-1998	Residual Income Model					5.30%		
	Fama French	2002	1951-2000	Fundamental DCF with EPS and DPS Growth		2.55%	4.32%		3.44%		
	Harris & Marston	2001	1982-1998	Fundamental DCF with Analysts' EPS Growth					7.14%		
	Best & Byrne	2001									
	McKinsey	2002	1962-2002	Fundamental (P/E, D/P, & Earnings Growth)		3.50%	4.00%		3.75%		
	Siegel	2005	1802-2001	Historical Earnings Yield	Geometric				2.50%		
	Grabowski	2006	1926-2005	Historical and Projected		3.50%	6.00%	4.75%	4.75%		
	Maheu & McCurdy	2006	1885-2003	Historical Excess Returns, Structural Breaks,		4.02%	5.10%	4.56%	4.56%		
	Bostock	2004	1960-2002	Bond Yields, Credit Risk, and Income Volatility		3.90%	1.30%	2.60%	2.60%		
	Bakshi & Chen	2005	1982-1998	Fundamentals - Interest Rates					7.31%		
	Donaldson, Kamstra, & Kramer	2006	1952-2004	Fundamental, Dividend yld., Returns,, & Volatility		3.00%	4.00%	3.50%	3.50%		
	Campbell	2008	1982-2007	Historical & Projections (D/P & Earnings Growth)		4.10%	5.40%		4.75%		
	Best & Byrne	2001	Projection	Fundamentals - Div Yld + Growth					2.00%		
	Fernandez	2007	Projection	Required Equity Risk Premium					4.00%		
	DeLong & Magin	2008	Projection	Earnings Yield - TIPS					3.22%		
	Damodoran	2008	Projection	Fundamentals - Implied from FCF to Equity Model					4.37%		
	Social Security										
	Office of Chief Actuary		1900-1995								
	John Campbell	2001	1860-2000	Historical & Projections (D/P & Earnings Growth)	Arithmetic	3.00%	4.00%	3.50%	3.50%		
			Projected for 75 Years		Geometric	1.50%	2.50%	2.00%	2.00%		
	Peter Diamond	2001	Projected for 75 Years	Fundamentals (D/P, GDP Growth)		3.00%	4.80%	3.90%	3.90%		
	John Shoven	2001	Projected for 75 Years	Fundamentals (D/P, P/E, GDP Growth)		3.00%	3.50%	3.25%	3.25%		
	AVERAGE									4.03%	
Surveys											
	Survey of Financial Forecasters	2008	10-Year Projection	About 50 Financial Forecasters					1.96%		
	Duke - CFO Magazine Survey	2008	10-Year Projection	Approximately 500 CFOs					3.99%		
	Welch - Academics	2008	30-Year Projection	Random Academics		5.00%	5.74%		5.37%		
	AVERAGE									3.77%	
Building Block											
	Ibbotson and Chen	2008	1926-2007	Historical Supply Model (D/P & Earnings Growth)	Arithmetic			6.23%	5.24%		
					Geometric			4.24%			
	Woolridge		2008	Current Supply Model (D/P & Earnings Growth)					4.55%		
	AVERAGE									4.89%	
OVERALL AVERAGE										4.56%	

Exhibit JRW-11

Tampa Electric Company
 Decomposing Equity Market Returns

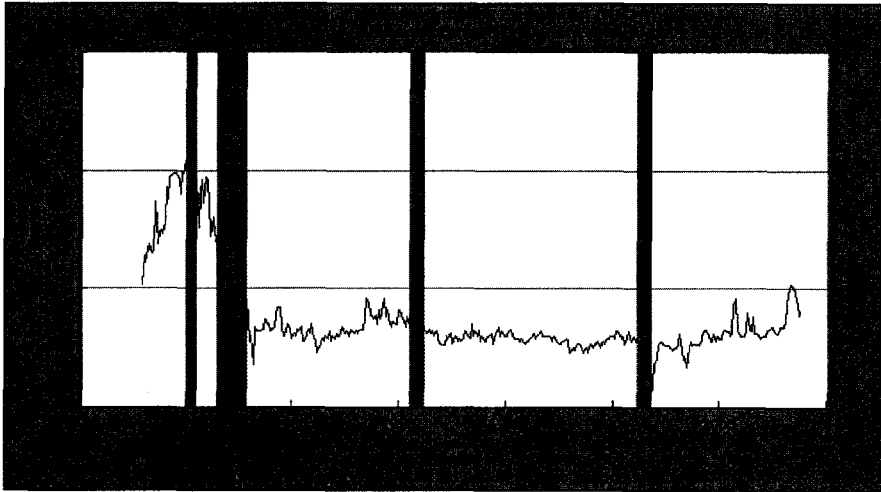


Source: Antti Ilmanen, "Expected Returns on Stocks and Bonds," *Journal of Portfolio Management*, (Winter 2003).

Exhibit JRW-11

**Tampa Electric Company
Decomposing Equity Market Returns
The Building Blocks Methodology**

**Expected Inflation Rate
University of Michigan Consumer Research**



(Data Source: <http://research.stlouisfed.org/fred2/series/MICH/98>)

Exhibit JRW-11

Tampa Electric Company

Survey of Professional Forecasters
 Philadelphia Federal Reserve Bank
 Long-Term Forecasts

Table Seven
 LONG-TERM (10 YEAR) FORECASTS

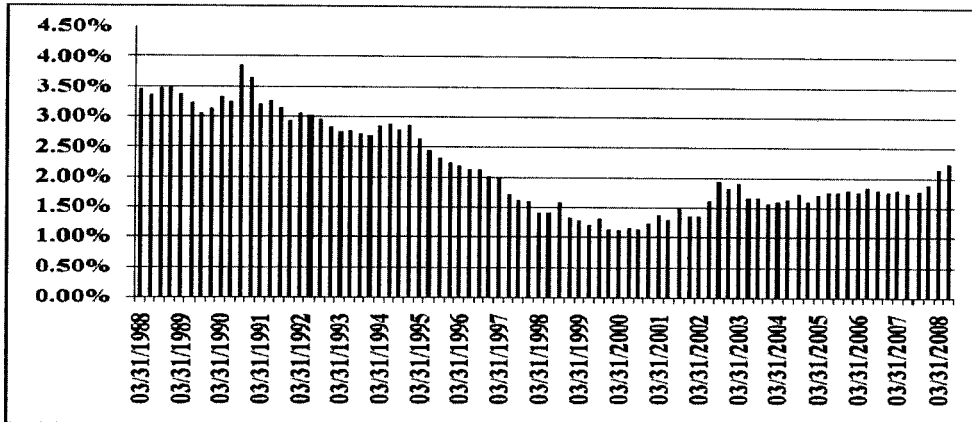
<u>SERIES: CPI INFLATION RATE</u>		<u>SERIES: REAL GDP GROWTH RATE</u>	
STATISTIC		STATISTIC	
MINIMUM	1.600	MINIMUM	2.200
LOWER QUARTILE	2.200	LOWER QUARTILE	2.500
MEDIAN	2.500	MEDIAN	2.750
UPPER QUARTILE	2.750	UPPER QUARTILE	2.800
MAXIMUM	4.200	MAXIMUM	3.100
MEAN	2.520	MEAN	2.700
STD. DEV.	0.520	STD. DEV.	0.230
N	45	N	43
MISSING	5	MISSING	7
<u>SERIES: PRODUCTIVITY GROWTH</u>		<u>SERIES: STOCK RETURNS (S&P 500)</u>	
STATISTIC		STATISTIC	
MINIMUM	0.900	MINIMUM	2.700
LOWER QUARTILE	1.800	LOWER QUARTILE	6.000
MEDIAN	2.000	MEDIAN	6.500
UPPER QUARTILE	2.200	UPPER QUARTILE	8.000
MAXIMUM	3.000	MAXIMUM	9.000
MEAN	2.000	MEAN	6.800
STD. DEV.	0.390	STD. DEV.	1.300
N	39	N	31
MISSING	11	MISSING	19
<u>SERIES: BOND RETURNS (10-YEAR)</u>		<u>SERIES: BILL RETURNS (3-MONTH)</u>	
STATISTIC		STATISTIC	
MINIMUM	3.200	MINIMUM	2.400
LOWER QUARTILE	4.500	LOWER QUARTILE	3.000
MEDIAN	5.000	MEDIAN	4.000
UPPER QUARTILE	5.200	UPPER QUARTILE	4.250
MAXIMUM	5.800	MAXIMUM	5.300
MEAN	4.840	MEAN	3.840
STD. DEV.	0.590	STD. DEV.	0.680
N	38	N	38
MISSING	12	MISSING	12

Source: Philadelphia Federal Reserve Bank, Survey of Professional Forecasters, February 12, 2008.
<http://www.phil.frb.org/files/spf/spfq107.pdf>

Exhibit JRW-11

Tampa Electric Company
Decomposing Equity Market Returns
The Building Blocks Methodology

S&P 500 Dividend Yield



S&P 500 PE Ratios

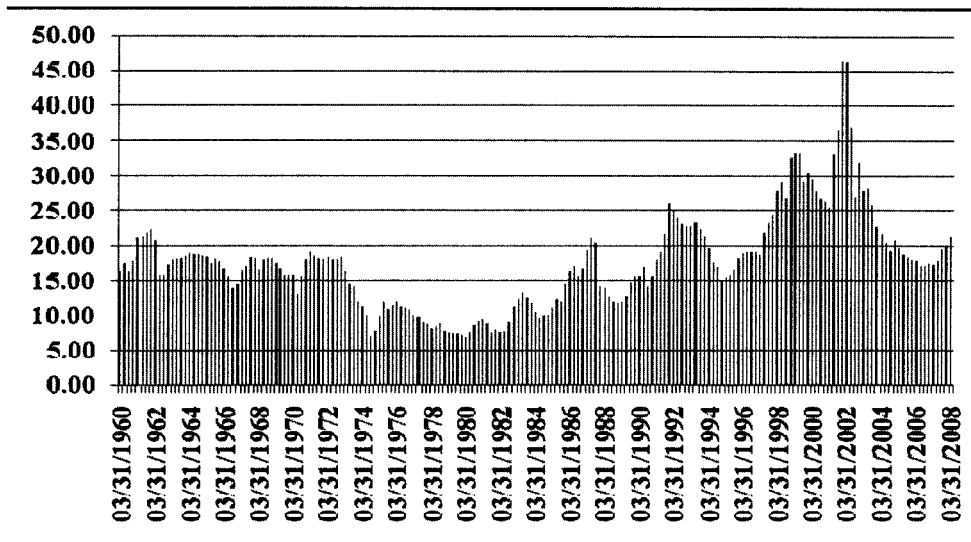


Exhibit JRW-11

Tampa Electric Company

CAPM

Real S&P 500 EPS Growth Rate

Year	S&P 500 Annual Inflation		Inflation	Real	
	EPS	CPI	Adjustment	S&P 500	
			Factor	EPS	
1960	3.10	1.48		3.10	
1961	3.37	0.07	1.01	3.35	
1962	3.67	1.22	1.02	3.59	
1963	4.13	1.65	1.04	3.99	
1964	4.76	1.19	1.05	4.55	
1965	5.30	1.92	1.07	4.97	
1966	5.41	3.35	1.10	4.90	
1967	5.46	3.04	1.14	4.80	
1968	5.72	4.72	1.19	4.81	
1969	6.10	6.11	1.26	4.83	10-Year
1970	5.51	5.49	1.34	4.13	2.89%
1971	5.57	3.36	1.38	4.04	
1972	6.17	3.41	1.43	4.33	
1973	7.96	8.80	1.55	5.13	
1974	9.35	12.20	1.74	5.37	
1975	7.71	7.01	1.86	4.14	
1976	9.75	4.81	1.95	4.99	
1977	10.87	6.77	2.08	5.22	
1978	11.64	9.03	2.27	5.13	
1979	14.55	13.31	2.57	5.66	10-Year
1980	14.99	12.40	2.89	5.18	2.30%
1981	15.18	8.94	3.15	4.82	
1982	13.82	3.87	3.27	4.23	
1983	13.29	3.80	3.40	3.91	
1984	16.84	3.95	3.53	4.77	
1985	15.68	3.77	3.66	4.28	
1986	14.43	1.13	3.70	3.90	
1987	16.04	4.41	3.87	4.15	
1988	22.77	4.42	4.04	5.64	
1989	24.03	4.65	4.22	5.69	10-Year
1990	21.73	6.11	4.48	4.85	-0.65%
1991	19.10	3.06	4.62	4.14	
1992	18.13	2.90	4.75	3.81	
1993	19.82	2.75	4.88	4.06	
1994	27.05	2.67	5.01	5.40	
1995	35.35	2.54	5.14	6.88	
1996	35.78	3.32	5.31	6.74	
1997	39.56	1.70	5.40	7.33	
1998	38.23	1.61	5.48	6.97	
1999	45.17	2.68	5.63	8.02	10-Year
2000	52.00	3.39	5.82	8.93	6.29%
2001	44.23	1.55	5.92	7.48	
2002	47.24	2.38	6.06	7.80	
2003	54.15	1.88	6.17	8.77	
2004	67.01	3.26	6.37	10.51	5-Year
2005	68.32	3.42	6.60	10.35	3.00%
2006	81.96	2.54	6.77	12.11	
2007	87.51	4.08	7.04	12.43	
Data Source: http://pages.stern.nyu.edu/~adamodar/				Real EPS Growth	3.0%

Summary of Tampa's Equity Cost Rate Approaches and Results

Panel A

Summary of Dr. Murry's Equity Cost Rate Approaches and Results

Approach	TECO Energy, Inc.		Comparable Electric Companies	
	Low	High	Low	High
CAPM	12.27%	13.65%	11.24%	12.42%
Earnings Growth DCF	10.08%	11.90%	10.05%	11.12%
Projected Growth DCF	8.21%	11.40%	10.38%	13.27%

Panel B

Summary of Dr. Murry's DCF Results

Approach	TECO Energy, Inc.		Comparable Electric Companies	
	Low	High	Low	High
52 Week DCF				
Using DPS Growth	2.19%	4.00%	9.14%	10.21%
Using VL EPS Growth	10.08%	11.90%	10.05%	11.12%
Using VL-Yahoo Growth	8.21%	11.40%	10.38%	13.27%
Current DCF				
Using DPS Growth	2.32%	2.44%	9.67%	9.73%
Using VL EPS Growth	10.22%	10.34%	10.58%	10.64%
Using VL- Yahoo Growth	8.34%	9.84%	10.90%	12.80%

Panel C

Summary of Dr. Murry's CAPM Results

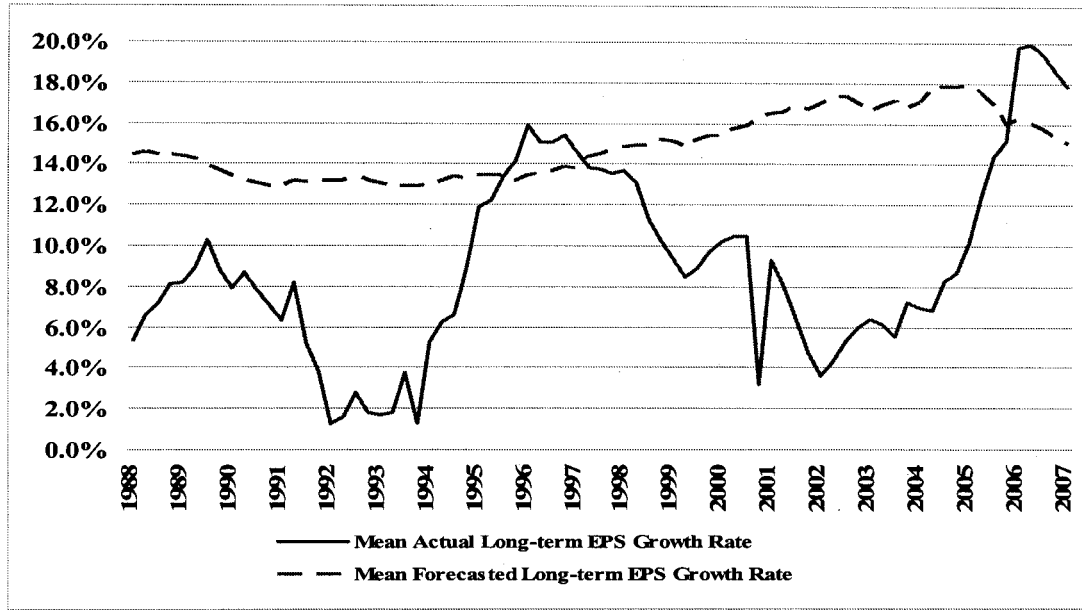
Size Adjusted CAPM

	TECO Energy	Comparable Electric Companies
Risk-Free Rate	4.60%	4.60%
Beta	0.95	0.81
Equity Risk Premium	7.10%	7.10%
CAPM Equity Cost Rate	11.35%	10.32%
Size Adjustment Premium	0.92%	0.92%
CAPM Equity Cost Rate	12.27%	11.24%

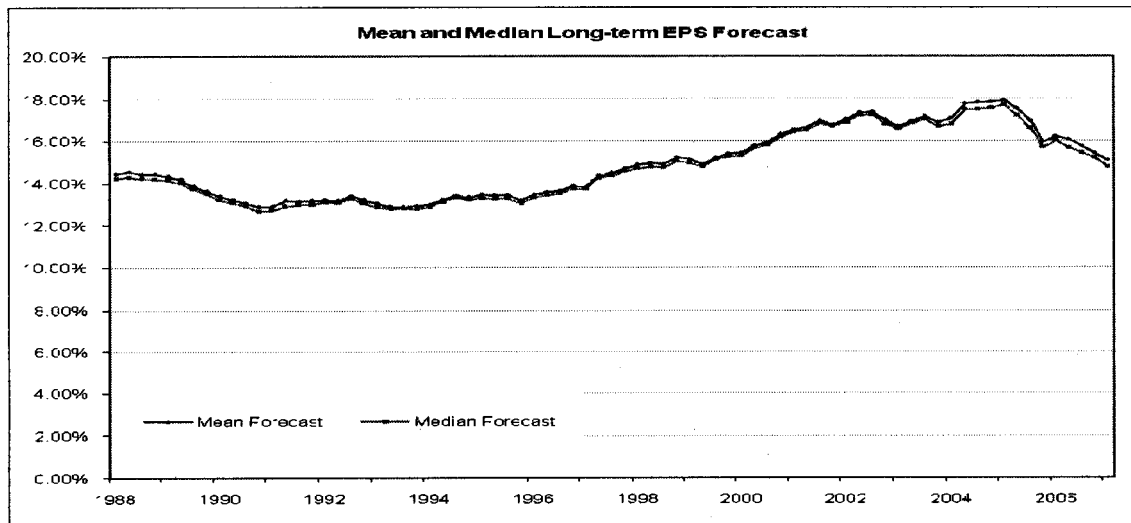
Historical CAPM

	TECO Energy	Comparable Electric Companies
Market Return	14.70%	14.70%
L-T Bond Return	6.20%	6.20%
Risk Premium	8.50%	8.50%
Weighting	0.95	0.81
Adjusted Risk Premium	8.08%	6.85%
Aaa Corporate Bond Return	5.57%	5.57%
CAPM Equity Cost Rate	13.65%	12.42%

Panel A
Long-Term Forecasted Versus Actual EPS Growth Rates
1988-2007



Panel B
Long-Term Forecasted EPS Growth Rates
1988-2007



Source: Patrick J. Cusatis and J. Randall Woolridge, "The Accuracy of Analysts' Long-Term Earnings Per Share Growth Rate Forecasts," (July, 2008).

THE WALL STREET JOURNAL.

Study Suggests Bias in Analysts' Rosy Forecasts

By ANDREW EDWARDS

March 21, 2008; Page C6

Despite an economy teetering on the brink of a recession -- if not already in one -- analysts are still painting a rosy picture of earnings growth, according to a study done by Penn State's Smeal College of Business.

The report questions analysts' impartiality five years after then-New York Attorney General Eliot Spitzer forced analysts to pay \$1.5 billion in damages after finding evidence of bias.

"Wall Street analysts basically do two things: recommend stocks to buy and forecast earnings," said J. Randall Woolridge, professor of finance. "Previous studies suggest their stock recommendations do not perform well, and now we show that their long-term earnings-per-share growth-rate forecasts are excessive and upwardly biased."

The report, which examined analysts' long-term (three to five years) and one-year per-share earnings expectations from 1984 through 2006 found that companies' long-term earnings growth surpassed analysts' expectations in only two instances, and those came right after recessions.

Over the entire time period, analysts' long-term forecast earnings-per-share growth averaged 14.7%, compared with actual growth of 9.1%. One-year per-share earnings expectations were slightly more accurate: The average forecast was for 13.8% growth and the average actual growth rate was 9.8%.

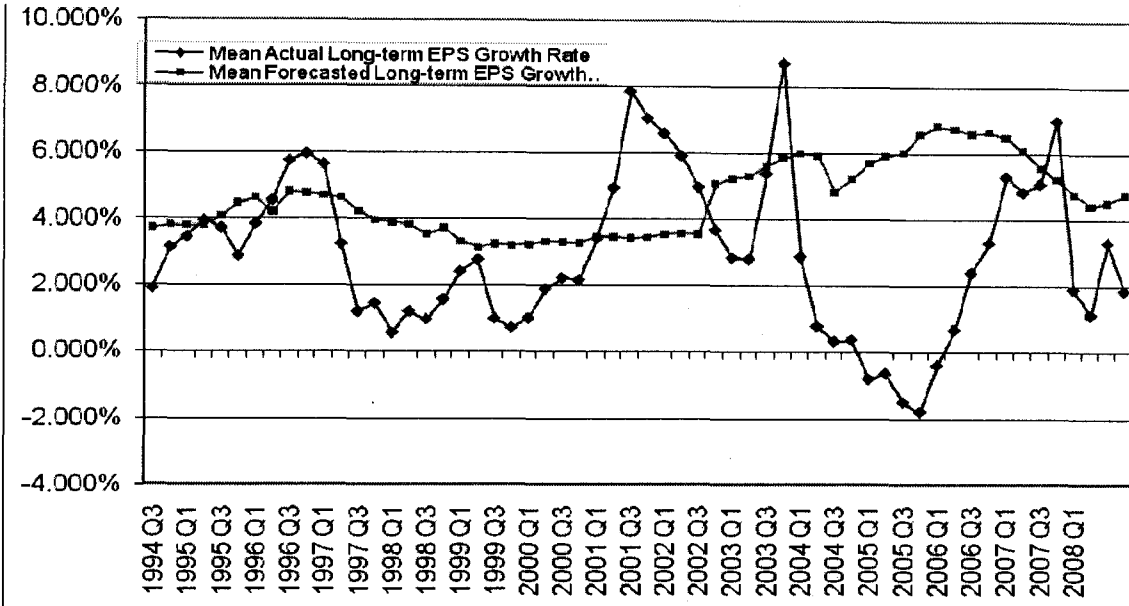
"A significant factor in the upward bias in long-term earnings-rate forecasts is the reluctance of analysts to forecast" profit declines, Mr. Woolridge said. The study found that nearly one-third of all companies experienced profit drops over successive three-to-five-year periods, but analysts projected drops less than 1% of the time.

The study's authors said, "Analysts are rewarded for biased forecasts by their employers, who want them to hype stocks so that the brokerage house can garner trading commissions and win underwriting deals."

They also concluded that analysts are under pressure to hype stocks to generate trading commissions, and they often don't follow stocks they don't like.

Write to Andrew Edwards at andrew.edwards@dowjones.com

Panel C
Long-Term Forecasted Versus Actual EPS Growth Rates
Electric Utility Companies
1988-2007



Analysis of Value Line's EPS Growth Rate Forecasts

Panel A

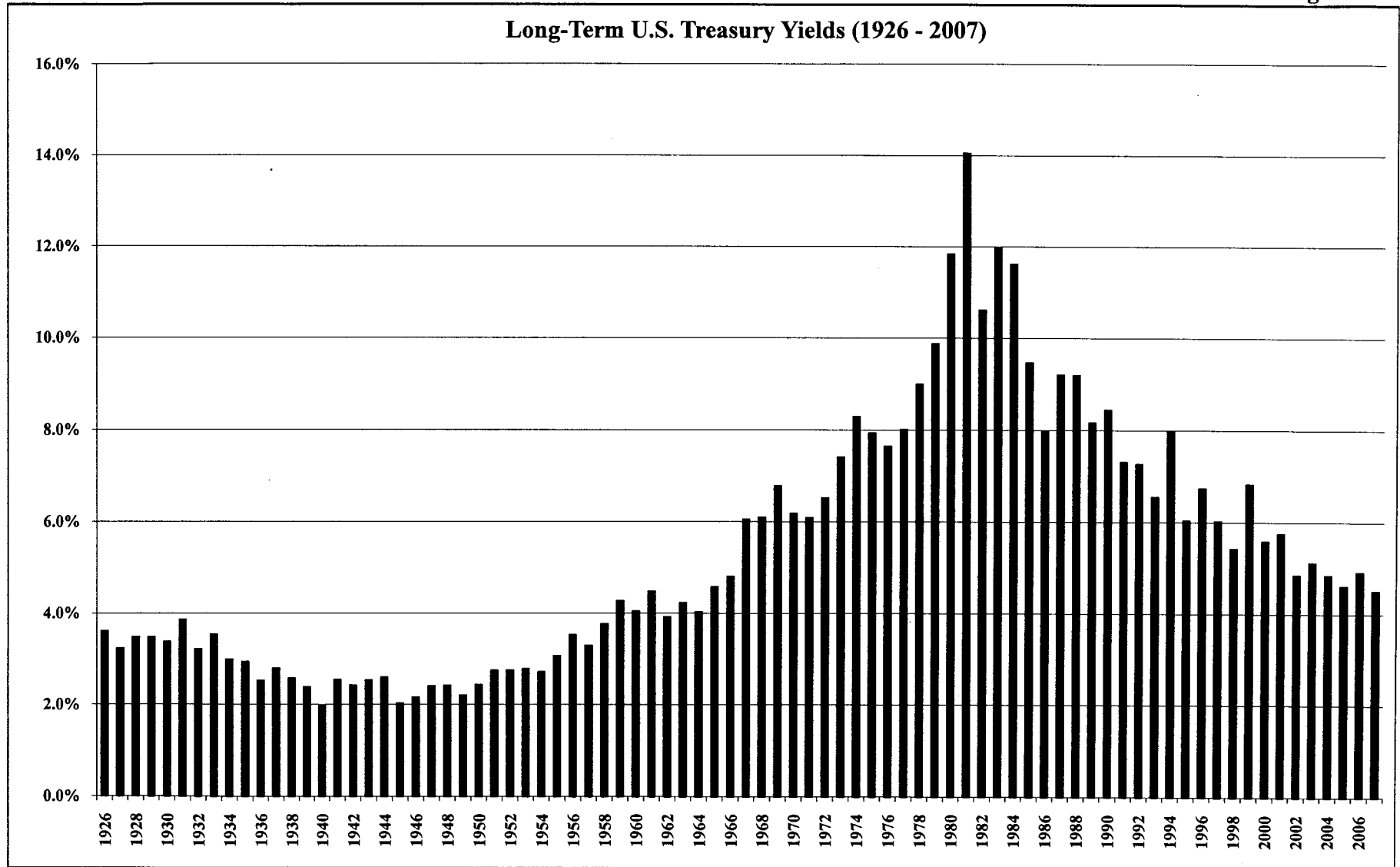
Value Line 3-5 year EPS Growth Rate Forecasts

	Average Projected EPS Growth rate	Number of Negative EPS Growth Projections	Percent of Negative EPS Growth Projections
2,453 Companies	14.60%	47	1.90%

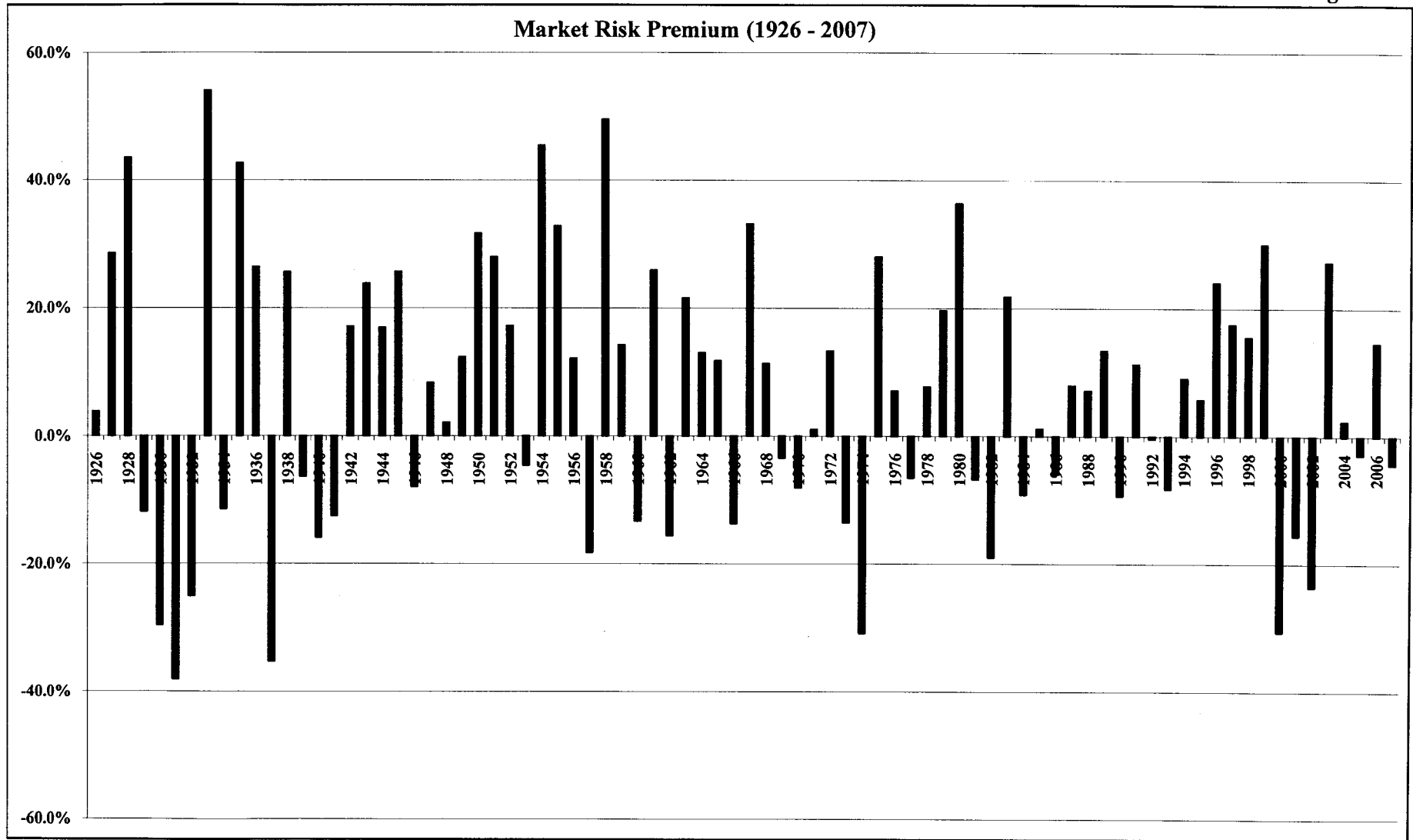
Panel B

Historical Five-Year EPS Growth Rates for Value Line Companies

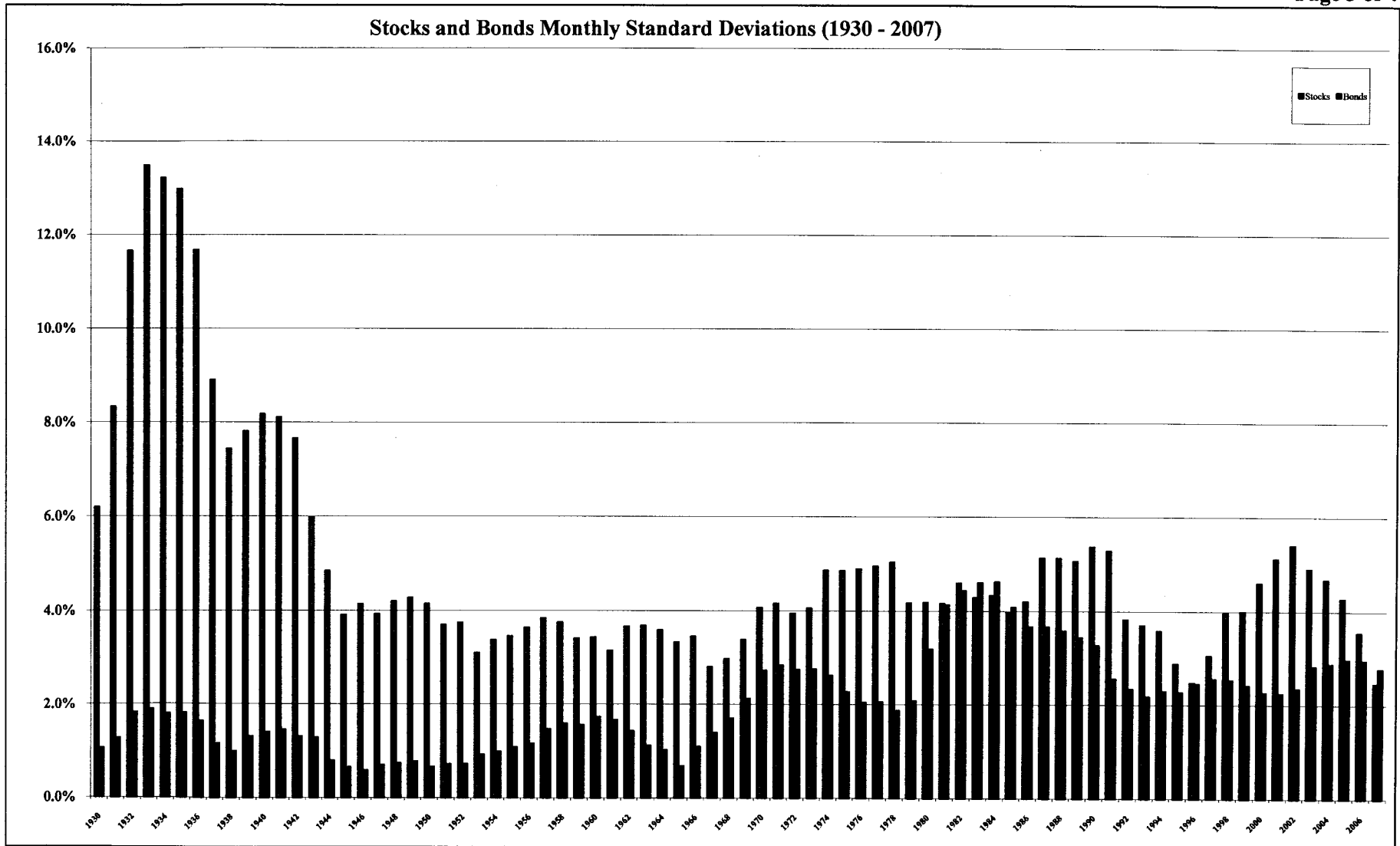
	Average Historical EPS Growth rate	Number with Negative Historical EPS Growth	Percent with Negative Historical EPS Growth
2,371 Companies	12.90%	476	20.10%



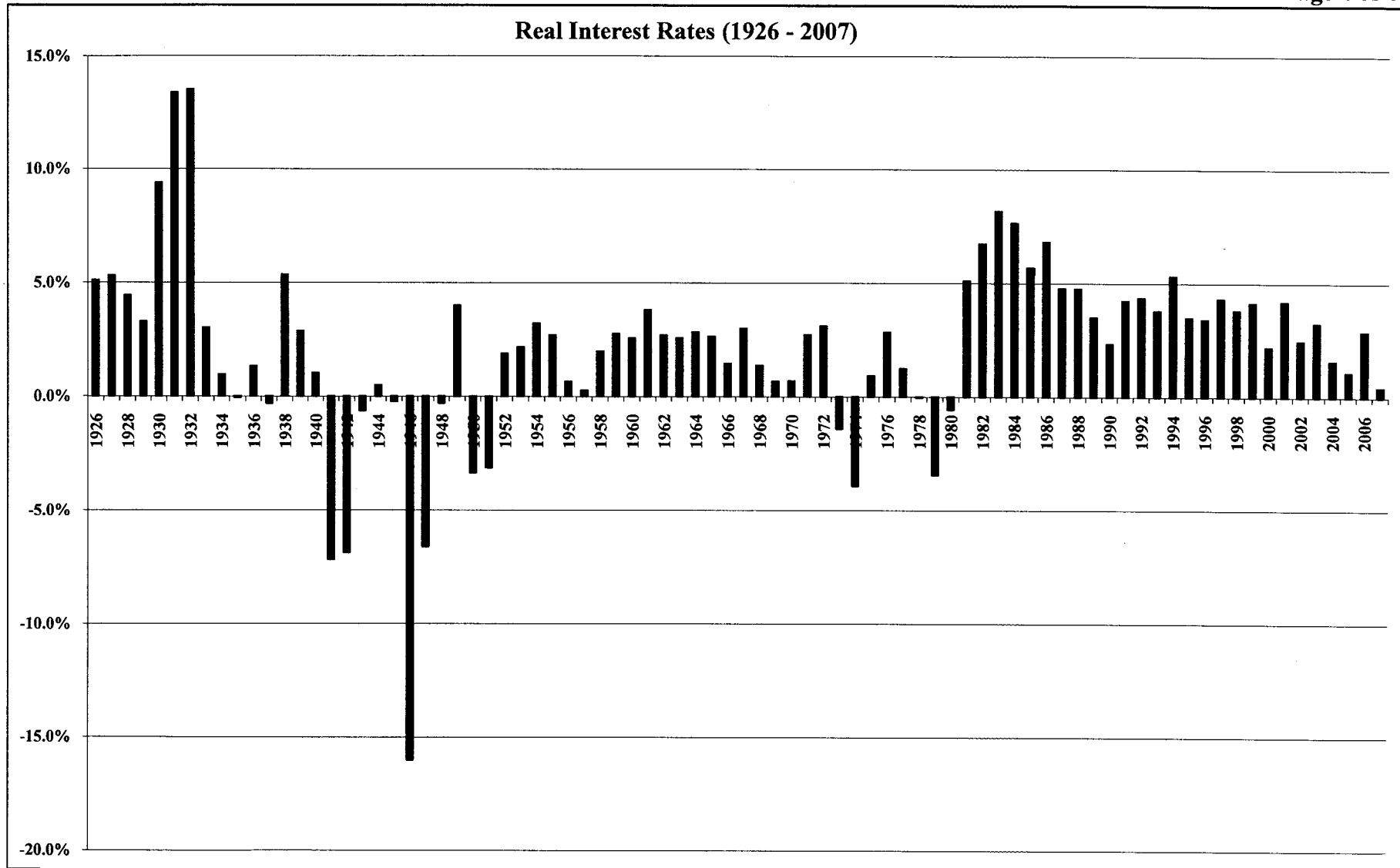
Data Source: Morningstar, *SBBI Yearbook*, 2008.



Data Source: Morningstar, *SBBI Yearbook*, 2008.

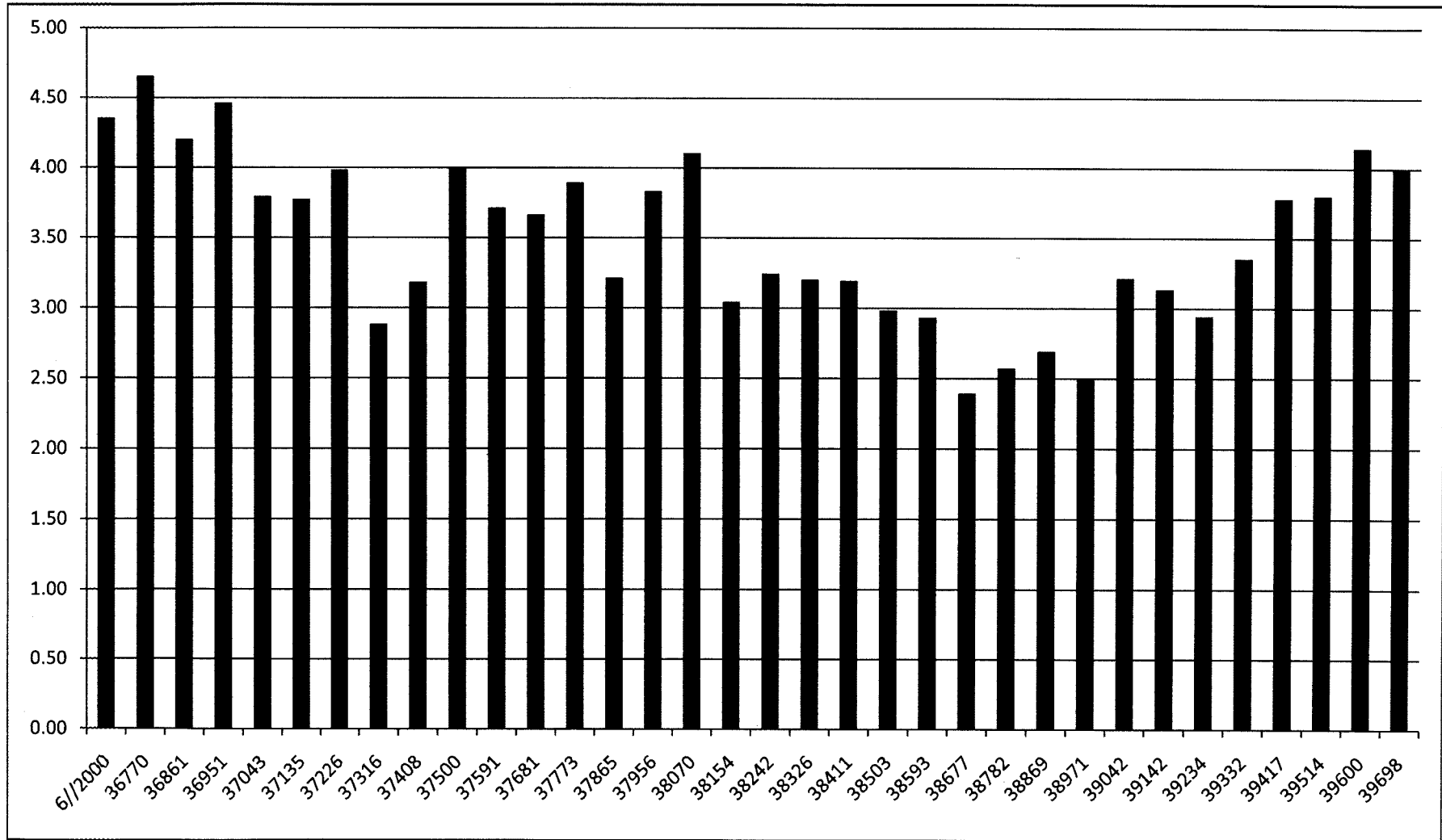


Data Source: Morningstar, *SBBI Yearbook*, 2008.



Data Source: Morningstar, *SBI Yearbook*, 2008.

CFO's Equity Risk Premium
2000-2008



Data Source: John Graham and Campbell Harvey, "The Equity Risk Premium in 2008: Evidence from the Global CFO Outlook Survey."