DIRECT TESTIMONY

OF

PAUL L. WIECZOREK, AICP

TO

THE STATE OF FLORIDA

PUBLIC SERVICE COMMISSION

RE: APPLICATION OF SKYLAND UTILITIES, LLC FOR ORIGINAL WATER AND WASTEWATER CERTIFICATES IN HERNANDO AND PASCO COUNTIES, FLORIDA

DOCKET NUMBER 090478-WS

APRIL 30, 2010

COM 2

APA

ECR

CCL 2

RAD 1

SSC —

ADM —

OPC

OPC

03634 MAY -3 = FPSC-COMMISSION CLERK

10 May -3 PM 3: 13

		DIRECT TESTIMONY OF PAUL L. WIECZOREK, AICP
1	Q.	Please state your name.
2	A.	Paul L. Wieczorek
3	Q.	Where are you currently employed?
4	A.	Hernando County Planning Department
5	Q.	What is your employment address?
6	A.	Hernando County Government Center, 20 N. Main Street, 2 nd Floor, Brooksville, FL
7		34601.
8	Q.	What is your position?
9	A.	I am a Senior Planner with the Hernando County Planning Department
10	Q.	Briefly summarize your present duties.
11	A.	I am responsible for administering the Concurrency Management System; overseeing
12		administrative aspects of the Hernando County Comprehensive Plan based on the
13		requirements contained in Chapter 163 Florida Statutes and Rule 9J-5 Florida
14		Administrative Code; and preparing special studies and reports as required.
15	Q.	Briefly summarize your professional background as a planner.
16	A.	I have a Bachelors Degree in Sociology and a Masters Degree in Urban and Regional
17		Planning with an emphasis on Land Use from the University of Wisconsin - Madison. I
18		have over 33 years of professional planning experience at both the local government
19		level and for a private consultant. I am a member of the American Institute of Certified
20		Planners.
21	Q.	I will hand you what is marked as Exhibit PLW-11, do you recognize this document?
22	A.	Yes, it is a copy of my resume as last updated.
23	Q.	Are you familiar with the Application filed by Skyland Utilities, LLC?
24	A.	Yes.
25	Q.	How are you familiar with it? DOCUMENT NO. DATE

03634-10 65 63 / 10 FPSC - COMMISSION CLERK

DIRECT TESTIMONY OF PAUL L. WIECZOREK, AICP

1 Α. I have reviewed the Application filed by Skyland Utilities, LLC as filed with the Public 2 Service Commission. 3 Q. I will hand you a document marked as Exhibit PLW-2 entitled "Direct Testimony of 4 Ronald F. Pianta, AICP to the State of Florida Public Service Commission Re: 5 Application of Skyland Utilities, LLC for Original Water and Wastewater Certificates in 6 Hernando and Pasco Counties, Florida, Docket Number 090478-WS" and dated April 30, 7 2010. Do you recognize this document? 8 A. Yes. 9 How do you recognize it. Q. 10 I have read the Direct Testimony of Ronald F. Pianta which is labeled Exhibit PLW-2. A. 11 Q. Do you have any opinion regarding this document. 12 Yes. A. 13 Q. What is your opinion. In my professional planning opinion, I concur with everything that is stated by Mr. Pianta 14 A. 15 in his direct testimony. 16 Q. What is your opinion based on? It is based on the 33 years I have been a professional planner, using the planning 17 Α. principles that I have been taught, reviewing Skyland's Application, and a applying the 18 goals, objectives and policies contained within Hernando County's adopted 19 Comprehensive Plan and land development regulations. 20 21 Is there anything you disagree with. Q. 22 A. No. Finally, Mr. Pianta was asked "In closing, do you have a professional opinion on 23 Q. Skyland's proposed operation of a water/wastewater utility on the Evans property as 24 proposed and, if so, what is that opinion?" and he answered "In summary, in my 25

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27

DIRECT TESTIMONY OF PAUL L. WIECZOREK, AICP

professional opinion is that the request to operate a utility at that location is inconsistent with the adopted comprehensive plan for Hernando County related to the provision of services, the protection of the character of rural areas, the discouragement of urban sprawl and would not be in the public interest." Do you agree or disagree with his conclusion?

- A. I agree.
- Q. Is there anything else you want to add about this matter.
- A. In my professional planning opinion, this project is not consistent with the Hernando

 County Comprehensive Plan and Land Development Regulations, and is otherwise not in
 the public interest.

End of Testimony

Dated this 30th day of April, 2010

s/Paul L. Wieczorek, AICP

PAUL L. WIECZOREK

STATE OF FLORIDA

COUNTY OF HERNANDO

The foregoing instrument was sworn to and acknowledged before me this 30th day of April, 2010, by Paul L. Wieczorek, who is personally known, and who took an oath...

PAMELA R. HEJDUK
MY COMMISSION # DD 911670
EXPIRES: October 14, 2013
Bonded Thru Notary Public Underwriters.

gnature of person taking acknowledgment)

(Name typed, printed or stamped)

(Title or rank)

(Serial number, if any)

Docket No. 090478-WS Application of Skyland Utilities, LLC Exhibit PLW-1, page 1 of 2

RESUME

Paul L. Wieczorek, A.I.C.P. 12351 Trout Circle Spring Hill, Florida 34609 Phone: (352) 686-4491

EDUCATION

Masters of Science, (Urban and Regional Planning), University of Wisconsin-Madison, May 1977.

Bachelor of Arts, (Sociology), University of Wisconsin-Madison, August 1974. Graduation with Distinction.

Building Construction Technology Program, College of Lake County, Illinois. Courses on Construction Methods, August 1982 to May 1983.

WORK EXPERIENCE

March 1991 -Present Concurrency Coordinator / Senior Planner Hernando County, Florida Department of Planning

<u>Duties</u>: Develop concurrency management system including enabling ordinance, procedures manual, record keeping system, and application forms; administer concurrency management system; administer County's comprehensive plan; helped prepare the evaluation and appraisal report of the comprehensive plan; prepared revisions to impact fee ordinances; work with MPO on preparation of Long Range Transportation Plan; Chairman of the MPO Technical Advisory Committee.

<u>Skills Acquired</u>: Ability to understand the function of concurrency management in the growth management system; work with state, regional, and local governments on all comprehensive plan issues and processes; understand and work with the requirements of the federal transportation legislation and related rules; use WordPerfect 12, Excel, PCFile, ARCVIEW, and GIS computer programs.

Aug 1990 -

Planning Division Director

Feb. 1991

Coastal Engineering Associates, Inc., Brooksville, Florida

<u>Duties</u>: Supervise and evaluate division staff; project and budget management; maintain client contacts, advise management on planning issues; prepare contract proposals.

<u>Skills Acquired</u>: Ability to understand the management function of a consulting firm; meet client needs within budget and on schedule; manage multiple projects simultaneously.

March 1987 -

Senior Planner

August 1990

Coastal Engineering Associates, Inc., Brooksville, Florida

<u>Duties</u>: Project Manager for Hernando County Comprehensive Plan update; revise land development regulations; prepare site assessment reports; coordinate development design; prepare and submit development applications; representation of clients at public meetings; secure permits from state and local governmental agencies; prepare DRI annual reports; prepare and negotiate sewer and water agreements; supervise personnel.

<u>Skills Acquired</u>: Ability to understand and prepare work consistent with Rule 9J-5 F.A.C. and Chapters 163 and 380 Florida Statutes; work with agency personnel including County, State, Federal and Water Management District; work within budgets and time constraints.

Docket No. 090478-WS Application of Skyland Utilities, LLC Exhibit PLW-1, page 2 of 2

Dec. 1984 - City Planner

March 1987 City of Wheaton, Illinois

<u>Duties</u>: Prepare comprehensive plan updates; assist in preparation of a redevelopment plan; member of community committee on central business district improvements; coordinate review of major mixed-use development; prepare staff reports; process development proposals; administer zoning ordinance; supervise personnel; administer department.

<u>Skills Acquired</u>: Ability to understand dynamics of real estate development and redevelopment; work with staff limitations; take initiative to improve department; work directly with community leaders.

May 1982 - Directo

Director of Building and Planning

Dec. 1984

Village of Libertyville, Illinois

<u>Duties</u>: Supervise and evaluate employees responsible for inspection services; technical review of building plans; issue building permits; revise building codes; prepare annual report; initiate legal action against violators of municipal building laws, codes and ordinances; communicate with general public; administer department operations, including all planning and zoning functions.

<u>Skills Acquired</u>: Ability to manage a municipal department; supervise and direct personnel; coordinate with other departments; respond to questions and complaints; work under time and resource limitations; make sound judgements.

Oct. 1977 -

Planner

May 1982

Village of Libertyville, Illinois

<u>Duties</u>: Coordinate update of comprehensive plan; manage downtown revitalization program; develop needs assessments for fire service; conduct planning studies and write reports; prepare grant applications and administer grants; administer zoning ordinance; process development proposals; interact with elected and appointed officials; administer planning functions.

<u>Skills Acquired</u>: Ability to coordinate major project; identify resources; operate within time and resource constraints; communicate ideas; work with minimal supervision; understand state and federal program guidelines; understand functions and operations of municipal government; understand and interpret local land use controls; coordinate volunteer groups.

PROFESSIONAL AND SERVICE ASSOCIATIONS

American Planning Association and FAPA Suncoast Chapter

American Institute of Certified Planners

Florida Planning and Zoning Association, Springs Chapter Vice-President, 1991-92, Springs Chapter President, 1992-93, State Board of Directors, 1993-06, State Vice-President 1996-98, State President-Elect, 1998-99, State President, 1999-00

Kiwanis Club of Brooksville, Board of Directors, 1995-97, 2001-03

REFERENCES

Personal and professional references available upon request.

DIRECT TESTIMONY

OF

RONALD F. PIANTA, AICP

TO

THE STATE OF FLORIDA PUBLIC SERVICE COMMISSION

RE: APPLICATION OF SKYLAND UTILITIES, LLC
FOR ORIGINAL WATER AND WASTEWATER CERTIFICATES
IN HERNANDO AND PASCO COUNTIES, FLORIDA

DOCKET NUMBER 090478-WS

APRIL 30, 2010

1	Q.	Please state your name.
2	A.	Ronald F. Pianta.
3	Q.	Where are you currently employed?
4	A.	Hernando County, a political subdivision of the State of Florida.
5	Q.	What is your employment address?
6	A.	Hernando County Government Center, 20 N. Main Street, Brooksville, FL 34601.
7	Q.	What is your position?
8	A.	I am the Planning Director for Hernando County.
9	Q.	Briefly summarize your present duties.
10	A.	As the Planning Director for Hernando County I am responsible for the oversight of the
11		following activities: environmental planning and sensitive lands acquisition program,
12		comprehensive planning in accordance with the requirements of the State of Florida
13		Growth Management Act, subdivision review, the drafting and implementation of land
14		development regulations, the review of zoning and special use applications,
15		development of regional impact review, and transportation planning under the
16		Metropolitan Planning Organization.
17	Q	Briefly summarize your professional background as a planner.
18	A.	I have a Bachelor's Degree in Sociology for the University of Florida and a Masters
19		Degree in Urban and Regional Planning from the University of Memphis, and have been
20		continuously employed as a professional planner for 29 years. In addition I posses a
21		professional certification from the American Institute of Certified Planners.
22	Q.	I will hand you what is marked as Exhibit RFP-1, do you recognize this document?
23	A.	Yes, it is a copy of my resume as last updated.
24	Q.	Are you familiar with the Application filed by Skyland Utilities, LLC?
25	A.	Yes.

I	Q.	How are you familiar with it?
2	A.	I have reviewed material related to the Application filed by Skyland Utilities, LLC.
3	Q.	Based upon your review of Skyland Application, can you describe its proposed location
4		relative to Hernando County?
5	A.	The application is to create a potable water and sanitary sewer service area in eastern
6		Hernando and Pasco Counties. Approximately 791 acres is located in Hernando
7		County, an area around Haymen Road that is rural in nature.
8	Q.	Do you know who owns the property where Skyland proposes to locate?
9	A.	Yes, it is owned by the Evans Properties, Inc. which I will refer to as Evans.
10	Q.	How do you know that?
11	A.	I reviewed Skyland's Application, specifically Exhibit E to the Application, and also
12		verified ownership on the Property Appraiser's website.
13	Q.	When a property owner wishes to have a particular use on his or her property, what does
14		the Planning Department look for in advising whether the requested use is allowed on
15		that property?
16	A.	Generally, the requested use is reviewed for compliance with the County land
17	i	development regulations and consistency with the County comprehensive plan.
18	Q.	Would a water/wastewater utility at the location proposed be consistent with the adopted
19		comprehensive plan for Hernando County.
20	A.	Based upon my review of the goals, objectives and policies of the County's adopted
21		Comprehensive Plan, a water/wastewater utility would not be consistent with the
22		Hernando County Comprehensive Plan at this location.
23	Q.	What provisions of the County's Comprehensive Plan are you relying upon?
24	A.	The proposed utility service area is located in an area that is designated as Rural by the
25		Comprehensive Plan. The purpose of the Rural designation is to allow the continuation
i		

1		of agricultural pursuits and retain the rural nature of those portions of the County so
2	ļ ļ	designated by the Comprehensive Plan. Infrastructure in the Rural area is to be consistent
3		with the level of development allowed, and the County will not provide infrastructure
4		that will support urban development (Future Land Use Policy 1.01B6). Services and
5		infrastructure are to be provided adjacent to areas of concentrated growth to limit the
6		potential for urban sprawl (Future Land Use Policy 1.01T1 and 2), and development
7		patterns indicative of urban sprawl are discouraged (Future Land Use Policy 1.01T4).
8		Planning for water and sewer facilities must be consistent with the areas designated by
9		the Comprehensive Plan for urban development (Future Land Use Policy 1.01T8) and the
10		location of major public facilities such as well fields and sanitary sewer facilities must
11		consider the impact on natural resources and land use (Future Land Use Policy 1.01U2).
12	Q.	In your professional opinion, would the siting of the proposed water/wastewater utility on
13		the Evans property as proposed conform to or violate the County's Comprehensive Plan?
14	Α.	In my professional opinion, the proposed utility would not be consistent with the adopted
15		goals, objectives and policies of the Comprehensive Plan and would violate the intent of
16	•	the Plan to direct future development to urban areas, discourage urban sprawl as an
17		unwanted and inefficient land use, and protect the character of rural areas from
18		incompatible development trends.
19	Q.	Is there any regional or state agency that oversees a county's comprehensive planning?
20	A.	Yes.
21	Q.	What agency is that?
22	A.	The Florida Department of Community Affairs.
23	Q.	What role does the Florida Department of Community Affairs play in county government
24		comprehensive planning?

25

A.

The Florida Department of Community Affairs is charged with oversight of the State of

ı		Florida Growth Management Act and the compliance of local jurisdictions with the
2		provisions of the Act.
3	Q.	Do you know if the Department of Community Affairs has reviewed the instant request
4		by Skyland Utilities?
5	A.	Yes, they have.
6	Q.	How do you know that?
7	A.	I understand that the Public Service Commission requests the Department of Community
8		Affairs review proposed water and wastewater applications for consistency with the
9		respective local government's comprehensive plans.
10	Q.	Do you know if the Department of Community Affairs has reached any opinion in
11		connection with the instant application of Skyland Unities?
12	Α.	Yes.
13	Q.	What was that opinion.
14	A.	The Florida Department of Community Affairs issued an opinion letter in December of
15		2009 stating that the siting of the Skyland Utilities at the location proposed would lead to
16		the conversion of rural land to urban uses and promote sprawl. This type of land use
17		pattern would not be consistent with the requirements of the State Growth Management
18		Act and provisions contained in the Hernando County Comprehensive Plan.
19	Q.	Have you seen this letter?
20	A.	Yes.
21	Q.	I will hand what is marked as Exhibit RFP-2. Have you seen this document?
22	A.	Yes. This is a letter signed by Mike McDaniel, Bureau Chief, Department of Community
23	•	Affairs wherein he states that the Skyland Utility where proposed would not be in
24		compliance with the County's adopted Comprehensive Plan and Florida Statutes as it
25		relates to the discouragement of urban sprawl.

•	٧.	be you have any professional opinion regarding the letter identified as Exhibit RFP-2.
2	A.	Yes.
3	Q.	What is that opinion.
4	A.	In my professional opinion, I concur with the concerns expressed and the conclusions
5		reached by the Florida Department of Community Affairs in their letter dated December,
6		2009.
7	Q.	Generally, can the County allow development that is inconsistent with the County's
8		adopted Comprehensive Plan?
9	A.	No.
0	Q.	Why?
1	A.	State law, as well as the adopted comprehensive plan and land development regulations
2		of the County require that all future development be consistent with and promote the
3		provisions of the Comprehensive Plan.
4	Q.	If a development is allowed to go forward which is inconsistent the County's
5		Comprehensive Plan, do you have any professional opinion on how that may affect
6		public policy?
7	Α.	Yes.
8	Q.	What is that opinion?
9	Α.	It would undermine the stated goals objectives and policies of the County as they relate
20		to future development patterns and undermine public confidence in their elected and
21		appointed officials who are charged with protection of the public interest.
22	Q.	Earlier in your testimony, one of the policies you referenced mentioned Urban Sprawl.
23		Can you describe Urban Sprawl?
24	A.	Yes.
25	Q.	Briefly describe Urban Sprawl.

1	A.	Urban sprawl generally leads to an inefficient and unwanted development pattern. Urban
2		sprawl is characterized by leap frog development not contiguous to existing urban
3		development, linear development that expands along a major roadway beyond the
4		existing limits of developed and planned infrastructure, tends to be single dimensional in
5		nature, is premature and lacking the necessary facilities and services, and tends to inhibit
6		infill development and the redevelopment of existing developed areas.
7	Q.	In your professional opinion, if Skyland Utility begins a water/wastewater utility
8		operation at the location proposed on the Evans property, would this constitute or
9		promote urban sprawl.
10	A.	Yes.
11	Q.	How?
12	Α.	The provision of water and wastewater facilities and services in a rural area will
13		encourage development that is not compatible with existing land uses in terms of density,
14		intensity and land use type.
15	Q.	If a development promotes Urban Sprawl, what types of effects can be expected?
16	A.	The premature conversion of agricultural and rural land to suburban and urban uses, thus
17		negatively impacting the character of the area and lifestyle of existing residents.
18	Q,	Are there any public policy implications if property develops in a manner that constitutes
19		Urban Sprawl and, if so, can you briefly describe them.
20	A.	Yes, scattered development patterns are expensive to serve with the necessary public
21		services and facilities. The demand for services to support these populations tend to be
22		costly to the public and inefficient from a service delivery standpoint.
23	Q.	In closing, do you have a professional opinion on Skyland's proposed operation of a
24		water/wastewater utility on the Evans property as proposed and, if so, what is that

opinion?

25

A. In summary, in my professional opinion is that the request to operate a utility at that location is inconsistent with the adopted comprehensive plan for Hernando County related to the provision of services, the protection of the character of rural areas, the discouragement of urban sprawl and would not be in the public interest.

End of Testimony

Dated this 30th day of April, 2010

s/Ronald F. Pianta, AICP

RONALD F. PIANTA, AICP

STATE OF FLORIDA

2

3

4

5

6

9

10

11

12

13

14

15

16

17

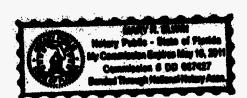
18 19

2021

22

COUNTY OF HERNANDO

The foregoing instrument was sworn to and acknowledged before me this 30th day of April, 2010, by Ronald F. Pianta, who is personally known, and who took an oath..



(Signature of person taking acknowledgment)

(Name typed, printed or stamped)

(Title or rank)

(Serial number, if any)

RONALD F. PIANTA, AICP

7940 Roundelay Drive New Port Richey, Florida 34654 Home phone: (727) 858-5145 Work phone: (727) 724-1555

EMPLOYMENT:

7/2006-Present

Planning Director

Hernando County Planning Department

Hernando County, Florida

Responsible for the operations of the Planning Department and the growth management activities related to Comprehensive Planning under the County's Comprehensive Plan and land use regulations. Responsible for the preparation of land use reports and the presentation of the recommendations made therein to the Planning & Zoning Commission and the Board of County Commissioners. Responsible for land use, environmental and transportation planning policies and programs under the Board. Responsible for amendments to the land development regulations. Recommends policy actions to the Board of County Commissioners.

1991 to 7/2006

Assistant City Manager/Community Development Director Primarily responsible for Planning, Building, Development Review, Code Enforcement

City of Safety Harbor Planning and Zoning Department Safety Harbor, Florida

Responsible for all activities related to long range planning, zoning, occupational licensing and building permitting, development review, code enforcement, community development block grant program, and downtown redevelopment. Responsible for public presentations to elected officials and two (2) appointed boards. Oversee requests for proposals (RFP's) and management of consultant contracts for planning, design and engineering projects. Oversee bidding and contract administration of major construction projects.

1987 to 1991

Director of Planning and Zoning

City of Tarpon Springs Planning and Zoning Department Tarpon Springs, Florida

Responsible for the adoption, administration and interpretation of all zoning/development codes; and for effective enforcement. Responsible for the adoption and implementation of the City's Comprehensive Plan. Responsible for public presentations to elected officials and appointed boards. Oversee the preparation of request for proposals (RFP's) and management of consultant contracts.

1985 to 1987

Chief Planning Engineer

Manatee County Department of Public Works, Transit Division Bradenton, Florida

Responsible for UMTA Section 15 Statistical Date Report and Section 9
Operating Assistance Grant. Investigate feasibility of and prepare reports for route modification and new routes. Prepare reports and agenda memos,

Docket No. 090478-WS Docket No. 090478-WS Docket No. 090478-WS lication of Skyland Utilities, LLC Application of Skyland Utilities, LLC PLW-2, page 10 of 12 Exhibit RFP-1, page 2 of 2

make public presentations to Board of County Commissioners.

1981 to 1985

Senior Planner, Planner II, Planner I

Manatee County Planning and Development Department

Bradenton, Florida

Responsible for coordinating the production of written agendas for the Planning Commission, Board of Adjustment, and Board of Commissioners. Supervise the duties of Planner II and three Assistant Planners. Provide responsible advice on a daily basis. Review development proposals, formulate recommendations including stipulations of approval, and present

development applications at public hearings.

1978 to 1980

Graduate Assistant

University of Memphis Regional Economic Development Center

Memphis, Tennessee

EDUCATION:

Executive Fellows Leadership Development Program

University of South Florida Institute of Government, 1995

Degree: Master of City and Regional Planning University of Memphis, Memphis, Tennessee

Overall GPA: 3.7 on 4.0 scale

Degree: B.A. in Sociology

University of Florida, Gainesville, Florida

AWARDS:

- Merit Award, Baranoff Park, Florida Redevelopment Association (October 2005)

- Best Beautification Project, Safety Harbor Brick Street Rehabilitation Program, Florida Redevelopment Association (October 2003)

- Best Beautification Project, Safety Harbor Streetscape, Florida Redevelopment Association (October 1997)

- Best Comprehensive Plan for a Small Municipality in Florida (City of

Tarpon Springs, April 1990)

- Tampa Bay Regional Planning Council Future of the Region Awards, Affordable Housing Program (Honorable Mention, 1993)

MEMBER:

American Institute of Certified Planners (AICP)

Beta Gamma Sigma Academic Fraternity for Business and Management

Pinellas County Local Mitigation Strategy Workgroup



DEPARTMENT OF COMMUNITY AFFAIRS

"Dedicated to making Florida a better place to call home"

CHARLIE CRIST

THOMAS G. PELHAM

December 7, 2009

Ms. Ann Cole, Commission Clerk Office of Administrative Services Florida Public Service Commission 2540 Shamed Oak Boulevard Tallahassee, Florida 32399

RE: Skyland Utilities Application for Original Certificates for Proposed Water and Wastewater Utility Systems; Case No.: 090748-WS

Dear Ms. Cole

The Department of Community Affairs has reviewed the proposal of Skyland Utilities to create a notable water and sanitary sewer service area in eastern Pasco and Hernando Counties. The application is to provide water and sewer services for an area of approximately 4,089 acres, of which 791 acres are located in Hernando County (approximate 19 percent), and the remainder in Pasco County.

The proposed service area is located within areas primarily designated in the Hernando County Comprehensive Plan as Rural land use (1 unit/10 acres); and in the Pasco County Comprehensive Plan as Agricultural (1 unit/10 acres) and Agricultural/Rural (1 unit/5 acres). The service area is divided into 12 sections with the provision of utility services planned in 5 phases. Phase I is scheduled to start between 2010 and 2015. The application is not clear on the dates of the remaining phases. The service area is not wholly contiguous, but is grouped in several clusters within a broad area. For Phase I, the Utility will rely on the use of package treatment plants to provide wastewater services. Additional details concerning provision of services for future phases of service are deferred to resolution in the future.

The Department is concerned about the provision of utility services to these rural and DOCUMENT NUMBER - DA agricultural areas because it will lead to premature conversion of rural agricultural land to urban uses and promote urban sprawl. Chapter 163.3177(6)(a), Florida Statutes specifically requires that the future land use plan be based on, among other things, the discouragement of urban sprawl and the promotion of energy efficient land use patterns and the reduction of greenhouse gas emissions. The proposed utility serve area will promote a land use pattern that is inconsistent with the above cited provisions of Florida Growth Management Laws.

2555 SHUMARD OAK BOULEVARD TALLAHASSEE, FL 32399-2400 850-488-8466 (p) + 850-921-0781 (f) + Website: www.dcs.state.fl.us

+ COMMUNITY PLANNING 850-466-2305 (p) 953-466-3306 (5) • FLORIDA COMMUNITIES TRUST 850-522-2207 (p) 850-521-1747 (f) • HOUSING AND COMMUNITY DEVELOPMENT 950-465-7665 (c) 850-522-8223 (f) •

Ms. Ann Cole December 7, 2009 Page 2

In addition, the proposal for utility services in this area is inconsistent with various provisions of the Hernando and Pasco County Comprehensive Plans. For example Hernando County Comprehensive Plan Future Land Use Policy 1.01B(6) states that "The County will not provide water, sewer, transportation, or other infrastructure to support urban development in the Rural Land Use Category so that urban development can be directed into those areas which are planned to receive such services." Also the application is inconsistent with Pasco County Infrastructure Element Policies WAT 2.14 and SEW Policy 2.26 which states that within the Northeast Pasco County rural Area the County will Continue to rely primarily upon individual water well and septic tank systems for potable water and disposal of wastewater within the Rural Area, and that new development will not be designed or constructed with central sewer and water systems.

Pasco County and Hernando Counties have filed objections with the Public Service Commission to the application on various grounds including inconsistency with the comprehensive plans of both counties. The Department agrees that the proposed application is inconsistent with comprehensive plan policies of both counties which discourage the proliferation of urban sprawl and limit the extension of public utilities into agricultural and rural lands.

Furthermore, both Pasco and Hernando Counties have indicated that there is no consumer need for potable water or wastewater services within the areas Skyland Utilities propose for service. In light of these concerns the Department believes the provision of utilities to these areas is not necessary at this time and does not support it.

If you have any questions about this matter, please contact Dan Evans, Principal Planner at (850) 922-1805.

Sincerely,

Mike McDaniel, Chief

Office of Comprehensive Planning

MM/de

cc. Geoffrey Kirk, Assistant County Attorney, Hernando County Joseph Richards, Senior Assistant County Attorney, Pasco County