1		BEFORE THE JBLIC SERVICE COMMISSION
2	FLORIDA PO	JELIC SERVICE COMMISSION
3	In the Matter of:	DOCKET NO. 100001-EI
4		
5	FUEL AND PURCHASEI COST RECOVERY CLAU	JSE WITH
6	GENERATING PERFORM INCENTIVE FACTOR.	AANCE
7		
8		VOLUME 2
9	Ра	ges 145 through 375
10		ERSIONS OF THIS TRANSCRIPT ARE
11	THE OFFICIA	ENCE COPY ONLY AND ARE NOT L TRANSCRIPT OF THE HEARING,
12	THE .PDF VERSI	ON INCLUDES PREFILED TESTIMONY.
13	PROCEEDINGS:	HEARING
14	COMMISSIONERS	
15	PARTICIPATING:	COMMISSIONER LISA POLAK EDGAR
16		COMMISSIONER NATHAN A. SKOP COMMISSIONER RONALD A. BRISÉ
17	DATE:	Monday, November 1, 2010
18	TIME:	Commenced at 1:02 p.m.
19		Concluded at 2:47 p.m. Betty Easley Conference Center
20	PLACE:	Room 148
21		Tallahassee, Florida
22	REPORTED BY:	LINDA BOLES, RPR, CRR Official FPSC Reporter
23		Official FPSC Reporter
24	APPEARANCES:	(850) 413-6732 (As heretofore noted.)
25		
	FLORIDA	PUBLIC SERVICE COMMISSION

FPSC-CON TISSION CLEFT

1	INDEX	
2	WITNESSES	
3	NAME :	PAGE NO.
4		
5	H. R. BALL	
6	Direct Examination by Mr. Badders Prefiled Direct Testimony Inserted	148 151
7	Cross Examination by Mr. Moyle Cross Examination by Ms. Bennett	192 209
8	R. W. DODD	
9	Prefiled Testimony Inserted	219
10	M. A. YOUNG	
11	Prefiled Testimony Inserted	238
12	CARLOS ALDAZABAL	
13	Prefiled Testimony Inserted	244
14	BRIAN S. BUCKLEY	
15	Prefiled Testimony Inserted	273
16	BENJAMIN F. SMITH	
17	Prefiled Testimony Inserted	300
18	JOANN T. WEHLE	
19	Direct Examination by Mr. Beasley	311 314
20	Prefiled Testimony Inserted Cross Examination by Mr. Moyle	314 338 354
21	Cross Examination by Ms. Bennett	554
22 23		
23		
24		
23		
	FLORIDA PUBLIC SERVICE COMMISSION	
	II	

1	EXHIBITS		
2	NUMBER:	ID.	ADMTD.
3	15		217
4	16		217
5	17		217
6	18		217
7	19		218
8	20		218
9	21		218
10	22		237
11	23		237
12	24		243
13	25		243
14	26		243
15	27		272
16	28		272
17	29		373
18	67		373
19	68 Composite of Exhibit of Excerpted Gulf Hedging Information	198	217
20	69 (Confidential) Excerpt of TECO Annual	190	21,
21	Risk Management Report	346	
22			
23			
24			
25			
	FLORIDA PUBLIC SERVICE COMMISSIC)N	

PROCEEDINGS 1 2 (Transcript follows in sequence from Volume 1.) 3 CHAIRMAN GRAHAM: If we can take our seats, 4 we're about ready. I think we left off getting ready to 5 get started with Gulf. So, Mr. Badders. 6 MR. BADDERS: Yes. Good afternoon, 7 Mr. Chairman. Our first witness is Mr. Ball. And I will 8 note for the record that he was present this morning and 9 he was sworn in. 10 CHAIRMAN GRAHAM: Welcome, Mr. Ball. 11 MR. BADDERS: We're ready to proceed. 12 H. R. BALL 13 was called as a witness on behalf of Gulf Power Company 14 and, having been duly sworn, testified as follows: 15 DIRECT EXAMINATION 16 BY MR. BADDERS: 17 Mr. Ball, could you please state your full name Q and your business address for the record. 18 19 Herbert Russell Ball, One Energy Place, Α 20 Pensacola, Florida. 21 0 And what is your current job? 22 I'm the Field Manager for Gulf Power Company. Α 23 Q Are you the same H. R. Ball who prefiled 24 true-up testimony, estimated actual true-up testimony and 25 projection testimony in this docket? FLORIDA PUBLIC SERVICE COMMISSION

Yes. 1 Α Do you have any changes or corrections to any 2 Q 3 of that testimony? No. 4 Α If I were to ask you the same questions today, 5 Q 6 would your answers be the same? 7 Α Yes. MR. BADDERS: We'd ask that the prefiled direct 8 testimony of Mr. Ball be entered, inserted into the 9 10 record as though read. CHAIRMAN GRAHAM: For the record, we'll make 11 sure that Mr. Ball's prefiled testimony will been entered 12 13 into the record as though read. 14 BY MR. BADDERS: 15 Mr. Ball, do you also have four exhibits to 0 16 your testimony? 17 Yes, I do. Α MR. BADDERS: I will note for the record that 18 19 those have been identified as hearing Exhibits 15, 16, 17 20 and 18. 21 CHAIRMAN GRAHAM: I'm sorry. One more time. 22 MR. BADDERS: Those would be Exhibits 15, 16, 23 17 and 18. 24 CHAIRMAN GRAHAM: Okay. 25 MR. BADDERS: I'd also note that Exhibit 18 is FLORIDA PUBLIC SERVICE COMMISSION

1	a confidential exhibit, which we do have copies of for
2	the Commissioners.
3	BY MR. BADDERS:
4	Q Do you have any changes to any of those
5	exhibits?
6	A No, I don't.
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
	FLORIDA PUBLIC SERVICE COMMISSION

1		GULF POWER COMPANY
2		Before the Florida Public Service Commission
3		Prepared Direct Testimony and Exhibits of
4		H. R. Ball
5		Docket No. 100001-EI
6		Date of Filing: March 12, 2010
7		
8	Q.	Please state your name, business address, and occupation.
9	A.	My name is Herbert Russell Ball. My business address is One Energy
10		Place, Pensacola, Florida 32520-0780. I am the Fuel Manager for Gulf
11		Power Company.
12		
13	Q.	Please briefly describe your educational background and business
14		experience.
15	A.	I graduated from the University of Southern Mississippi in 1978 with a
16		Bachelor of Science Degree (Chemistry major) and again in 1988 with a
17		Masters of Business Administration. My employment with the Southern
18		Company began in 1978 at Mississippi Power Company (MPC) at Plant
19		Daniel as a Plant Chemist. In 1982, I transferred to MPC's Corporate
20		Office and worked in the Fuel Department as a Fuel Business Analyst. In
21		1987 I was promoted and returned to Plant Daniel as the Supervisor of
22		Chemistry and Regulatory Compliance. In 1998 I transferred to Southern
23		Company Services, Inc. in Birmingham, Alabama and took the position of
24		Supervisor of Coal Logistics. My responsibilities included administering
25		coal supply and transportation agreements and managing the coal

-

.

1		inventory program for the Southern Electric System. I transferred to my
2		current position as Fuel Manager for Gulf Power Company in 2003.
3		
4	Q.	What are your duties as Fuel Manager for Gulf Power Company?
5	Α.	My responsibilities include the management of the Company's fuel
6		procurement, inventory, transportation, budgeting, contract administration,
7		and quality assurance programs to ensure that the generating plants
8		operated by Gulf Power are supplied with an adequate quantity of fuel in a
9		timely manner and at the lowest practical cost. I also have responsibility
10		for the administration of Gulf's participation in the Intercompany
11		Interchange Contract (IIC) between Gulf and the other operating
12		companies in the Southern Electric System (SES).
13		
14	Q.	What is the purpose of your testimony in this docket?
15	Α.	The purpose of my testimony is to summarize Gulf Power Company's fuel
16		expenses, net power transaction expense, and purchased power capacity
17		costs, and to certify that these expenses were properly incurred during the
18		period January 1, 2009 through December 31, 2009. Also, it is my intent
19		to be available to answer questions that may arise among the parties to
20		this docket concerning Gulf Power Company's fuel expenses.
21		
22	Q.	Have you prepared an exhibit that contains information to which you will
23		refer in your testimony?

2

24 A. Yes, I have.

--

Docket No. 100001-El

1		Counsel: We ask that Mr. Ball's exhibit consisting of five schedules be
2		marked as Exhibit No(HRB-1).
3		
4	Q.	During the period January 2009 through December 2009, how did Gulf
5		Power Company's recoverable total fuel and net power transaction
6		expenses compare with the projected expenses?
7	Α.	Gulf's recoverable total fuel cost and net power transaction expense was
8		\$545,969,072, which is \$11,733,028 or 2.10% below the projected amount
9		of \$557,702,100. The lower total fuel and net power transaction expense
10		is attributed to a lower fuel cost of net generation than projected due to
11		lower costs for natural gas for the period. The actual total cost of
12		generated power was below projections by \$176,826,569, or 24.62%. The
13		total net cost of purchased power and power sales was above projections
14		due to a \$19,507,382, or 42.33% increase in purchased power costs and
15		a \$145,586,159, or 70.48% decrease in power sales revenues. Actual net
16		power transaction energy was 11,957,354,968 KWH compared to the
17		projected net energy of 12,610,912,100 KWH or 5.18% below projections.
18		The resulting actual average cost of 4.5660 cents per KWH was 3.25%
19		above the projected cost of 4.4224 cents per KWH. This information is
20		from Schedule A-1, period-to-date, for the month of December 2009
21		included in Appendix 1 of Witness Dodd's exhibit.
22		
23	Q.	During the period January 2009 through December 2009, how did Gulf

Power Company's recoverable fuel cost of net generation compare with
the projected expenses?

3

Docket No. 100001-El

Gulf's recoverable fuel cost of net generation was \$489,783,268 or 1 Α. 29.89% below the projected amount of \$698,565,100. Actual generation 2 was 12.668.558,000 KWH compared to the projected generation of 3 16.093,846,100 KWH, or 21.28% below projections. The resulting actual 4 average fuel cost of 3.8661 cents per KWH was 10.93% below the 5 projected fuel cost of 4.3406 cents per KWH. The lower total fuel expense 6 is attributed to a lower quantity of fuel burned than projected for the 7 period. The actual quantity of fuel consumed was 121,100,845 MMBTU 8 which was 22.99% below the projected quantity of 157,251,870 MMBTU. 9 The percentage of energy generated from lower-cost natural gas fired 10 resources was 31.12%, which was 78.24% higher than the projected 11 percentage of 17.46%. The weighted average fuel cost for gas was \$4.86 12 per MMBTU, which is 44.20% below the projected cost of \$8.71 per 13 MMBTU. The weighted average fuel cost for coal, plus lighter fuel, was 14 \$3.79 per MMBTU, which is 0.52% lower than projected cost of \$3.81 per 15 MMBTU. The fuel cost of generation (cents/KWH) was 10.83% lower than 16 17 projected for the period due to the higher percentage of generation from natural gas fired resources combined with the lower weighted average 18 cost for gas. This information is found on Schedule A-3, period-to-date, 19 for the month of December 2009 included in Appendix 1 of Witness 20 Dodd's exhibit. 21

22

Q. How did the total projected cost of coal purchased compare with the actual
 cost?

4

Docket No. 100001-EI

The total actual cost of coal purchased (excluding Plant Scherer) was 1 Α. \$342,993,953 (line 17 of Schedule A-5, period-to-date, for December 2 2009) compared to the projected cost of \$456,344,614 or 24.84% below 3 4 the projected amount. The lower coal cost was due to a lower weighted average coal price and a lower total quantity of coal purchased for the 5 period. The actual weighted average price of coal purchased was \$94.81 6 per ton which is 2.19% below the projected amount of \$96.93 per ton. 7 The lower weighted average price of coal for the period was due to a 8 change in the mix of coal purchases during the period. The total cost of 9 10 coal purchased at Plant Scherer was \$31,187,093 (line 30 of Schedule A-5, period-to-date, for December 2009). This is 2.47% lower than the 11 projection of \$31,978,510. The lower coal cost was due to lower quantity 12 of coal purchased for the period. The actual weighted average price of 13 coal purchased was \$2.12 per MMBTU which is equal to the projected 14 amount of \$2.12 per MMBTU. 15

16

17 Q How did the total projected cost of coal burned compare to the actual
 18 cost?

A. The total cost of coal burned (excluding Plant Scherer) was \$319,741,817
(line 21 of Schedule A-5, period-to-date, for December 2009). This is
34.46% lower than the projection of \$487,881,480. The lower total coal
cost was due to a smaller quantity of coal burned (34.83% below
projections). This was offset by a slightly higher weighted average coal
burn cost (0.57% above projections) for the period. The total cost of coal
burned at Plant Scherer was \$34,390,920 (line 34 of Schedule A-5,

5

Docket No. 100001-EI

1		period-to-date, for December 2009). This is 4.87% lower than our
2		projection of \$36,152,436. The lower coal burn cost at Scherer was due
3		to a smaller quantity of coal burned (4.40% below projections) and a
4		slightly lower price per MMBTU of coal burn (0.47% below projections).
5		
6	Q.	How did the total projected cost of natural gas burned compare to the
7		actual cost?
8	Α.	The total actual cost of natural gas burned for generation was
9		\$131,827,795 (line 47 of Schedule A-5, period-to-date, for December
10		2009). This is 21.29% below the projection of \$167,492,450. The
11		decrease can be attributed to lower than forecasted market prices for
12		natural gas on a weighted average basis. The actual weighted average
13		gas burn cost was \$4.85 per MMBTU, which is 44.32% lower than the
14		projected burn cost of \$8.71 per MMBTU.
15		
16	Q.	Did fuel procurement activity during the period in question follow Gulf
17		Power's Risk Management Plan for Fuel Procurement?
18	Α.	Yes. Gulf Power's fuel strategy in 2009 complied with the Risk
19		Management Plan filed on September 2, 2008.
20		
21	Q.	Did implementation of the Risk Management Plan for Fuel Procurement
22		result in a reliable supply of coal being delivered to Gulf's coal-fired
23		generating units during the period?
24	Α.	Yes. The supply of coal and associated transportation to Gulf's generating
25		plants was secured through a combination of long-term contracts and spot

6

agreements as specified in the plan. These supply and transportation 1 agreements included a number of purchase commitments initiated prior to 2 the beginning of the period. These early purchase commitments and the 3 planned diversity of fuel suppliers are designed to provide a more reliable 4 source of coal to the generating plants. The result was that Gulf's coal-5 fired generating units had an adequate supply of fuel available at all times 6 at a reasonable cost to meet the electric generation demands of its 7 customers. 8

9

Q. For coal shipments during the period, what percentage was purchased on
 the spot market and what percentage was purchased using longer-term
 contracts?

13 Α. Excluding Plant Scherer Unit 3, total coal shipments for the period amounted to 3,910,036 tons. Gulf purchased 105,493 tons or 3% of this 14 coal on the spot market. Spot purchases are classified as coal purchase 15 16 agreements with terms of one year or less. Spot coal purchases are necessary to allow a portion of the purchase quantity commitments to be 17 adjusted in response to changes in coal burn that may occur during the 18 year. The very small amount of spot coal purchases for the period was 19 20 the result of coal burn (tons) being 35% lower than projected during 2009. Natural gas prices were lower than projected and the low cost of gas fired 21 generation allowed Gulf to shift generation from coal fired units to natural 22 gas fired units. Gas fired generation was 40.33% above projections and 23 coal fired generation, excluding Scherer, was 38.96% below projections 24 for the period. Gulf shipped 3,804,543 tons or 97% of this coal under 25

Docket No. 100001-EI

Witness: H. R. Ball

longer-term contracts. Longer-term contracts provide a reliable base
 quantity of coal to Gulf's generating units with firm pricing terms. This
 limits price volatility and increases coal supply consistency over the term
 of the agreements. Schedule 1 of my exhibit consists of a list of contract
 and spot coal purchases for the period.

6

Q. Did implementation of the Risk Management Plan for Fuel Procurement
 result in stable coal prices for the period?

Α. Yes. Coal cost volatility was mitigated through compliance with the Risk 9 Management Plan. Gulf uses physical hedges to reduce price volatility in 10 the coal procurement program. Gulf purchases coal and associated 11 transportation at market price through the process of either issuing formal 12 13 requests for proposals to market participants or occasionally for small quantity spot purchases through informal proposals. Once these 14 confidential bids are received, they are evaluated against other similar 15 proposals using standard contract terms and conditions. The least cost 16 acceptable alternatives are selected and firm purchase agreements are 17 negotiated with the successful bidders. Gulf purchased coal and coal 18 transportation using a combination of firm price contracts and purchase 19 orders that either fix the price for the period or escalate the price using a 20 combination of government published economic indices. Schedule 2 of 21 my exhibit provides a list of the contract and spot coal purchases for the 22 period and the weighted average price of shipments under each purchase 23 24 agreement in \$/MMBTU. Because of the fixed price nature of longer term contract coal purchase agreements and the substantial amount of coal 25

Docket No. 100001-EI

Witness: H. R. Ball

under firm commitments prior to the beginning of the period, there was
 only a small variance between the estimated purchase price of contract
 coal and the actual price for the period.

4

Q. Did implementation of the Risk Management Plan for Fuel Procurement
 result in a reliable supply of natural gas being delivered to Gulf's gas-fired
 generating units at a reasonable price during the period?

Α. Yes. The supply of natural gas and associated transportation to Gulf's 8 generating plants was secured through a combination of long-term 9 purchase contracts and daily gas purchases as specified in the plan. 10 These supply and transportation agreements included a number of 11 purchase commitments initiated prior to the beginning of the period. 12 These natural gas purchase agreements price the supply of gas at market 13 price as defined by published market indices. Schedule 3 of my exhibit 14 compares the actual monthly weighted average purchase price of natural 15 gas delivered to Gulf's generating units to a market price based on the 16 daily Florida Gas Transmission Zone 3 published market price plus an 17 estimated gas storage and transportation rate based on the actual cost of 18 gas storage and transportation Gulf paid during the period. The purpose 19 of early natural gas procurement commitments, the planned diversity of 20 natural gas suppliers, and providing gas suppliers with market pricing is to 21 provide a more reliable source of gas to Gulf's generating units. The 22 result was that Gulf's gas-fired generating units had an adequate supply of 23 24 fuel available at all times at a reasonable price to meet the electric generation demands of its customers. 25

Docket No. 100001-EI

Witness: H. R. Ball

- Q. Did implementation of the Risk Management Plan for Fuel Procurement
 result in lower volatility of natural gas prices for the period?
 A. Yes. Gulf purchases physical natural gas requirements at market prices
- and swaps these market prices for firm prices using financial hedges. The 4 objective of the financial hedging program is to reduce upside price risk to 5 Gulf's customers in a volatile price market for natural gas. In 2009, Gulf's 6 weighted average cost of natural gas purchases for generation was \$4.83 7 per MMBTU. This was 44.55% lower than the projection of \$8.71 per 8 MMBTU (line 42 of Schedule A-5, period-to-date, for December 2009). 9 Gulf was able to hold per unit fuel costs to very reasonable levels for its 10 customers by following its Fuel Risk Management Plan. The volatility of 11 12 Gulf's natural gas cost has been reduced by utilizing financial hedging as described in the Fuel Risk Management Plan. As shown on Schedule 4 of 13 my exhibit, the volatility of Gulf's delivered cost of natural gas over the 14 past four-year period as measured by standard deviation was 2.46. The 15 volatility of Gulf's hedged delivered cost of natural gas over the same four-16 17 year period as measured by standard deviation was 1.90. Therefore, the 18 financial hedging program is achieving the goal of reducing the volatility of natural gas cost to the customer. 19
- 20

Q. For the period in question, what volume of natural gas was actually
 hedged using a fixed price contract or instrument?

A. Gulf Power hedged 10,030,000 MMBTU of natural gas in 2009 using
 fixed-price financial hedges. This represents 52% of Gulf's 19,211,173
 MMBTU of projected natural gas burn for generation during the period and

Docket No. 100001-EI

Witness: H. R. Ball

- 38% of Gulf's 26,579,547 MMBTU of actual gas burn for generation during
 the period.
- 3

Q. What types of hedging instruments were used by Gulf Power Company, 4 and what type and volume of fuel was hedged by each type of instrument? 5 Α. Natural gas was hedged primarily using financial swaps that fixed the 6 7 price of gas to a certain price. The total volume of gas hedged using financial swaps was 10,030,000 MMBTU. These swaps settled against 8 9 either a NYMEX Last Day price or Gas Daily price. Schedule 5 of my exhibit shows all natural gas hedge transactions incurred since the mid-10 vear hedging report was filed with the Commission on August 14, 2009. 11 The type of hedging instrument used for each transaction is shown on this 12 exhibit. 13

14

15 Q. What was the actual total cost (e.g., fees, commissions, option premiums, futures gains and losses, swap settlements) associated with each type of 16 17 hedging instrument for the period January 2009 through December 2009? Α. No fees, commissions, or premiums were paid by Gulf on the financial 18 swap hedge transactions during this period. Schedule 5 of my exhibit 19 20 also shows the associated costs that were incurred for each hedge transaction since the mid-year hedging report was filed with the 21 Commission on August 14, 2009. Gulf's 2009 hedging program resulted 22 in a net financial loss of \$51,232,251 as shown on line 2 of Schedule A-1, 23 period-to-date, for the month of December 2009 included in Appendix 1 of 24 25 Witness Dodd's exhibit.

11

Docket No. 100001-EI

1	Q.	Were there any other significant developments in Gulf's fuel procurement
2		program during the period?
3	Α.	No.
4		
5	Q.	During the period January 2009 through December 2009 how did Gulf
6		Power Company's recoverable fuel cost of power sold compare with the
7		projection?
8	Α.	Gulf's recoverable fuel cost of power sold for the period is (\$60,981,841)
9		or 70.48% below the projected amount of (\$206,568,000). Total kilowatt
10		hours of power sales were (3,365,922,680) KWH compared to estimated
11		sales of (4,343,477,000) KWH, or 22.51% below projections. The
12		resulting average fuel cost of power sold was 1.8117 cents per KWH or
13		61.91% below the projected amount of 4.7558 cents per KWH. This
14		information is from Schedule A-1, period-to-date, for the month of
15		December 2009 included in Appendix 1 of Witness Dodd's exhibit.
16		
17	Q.	What are the reasons for the difference between Gulf's actual fuel cost of
18		power sold and the projection?
19	Α.	The lower total credit to fuel expense from power sales is attributed to a
20		lower amount of KWH sold and lower replacement fuel costs than originally
21		projected. Below budget prices for natural gas reduced the fuel
22		reimbursement rate (cents per KWH) paid to Gulf for power sales.
23		
24	Q.	During the period January 2009 through December 2009, how did Gulf
25		Power Company's recoverable fuel cost of purchased power compare with

12

•

1		the projection?
2	Α.	Gulf's recoverable fuel cost of purchased power for the period was
3		\$65,588,382 or 42.33% above the estimated amount of \$46,081,000.
4		Total kilowatt hours of purchased power were 2,654,719,648 KWH
5		compared to the estimate of 860,543,000 KWH or 208.49% above
6		projections. The resulting average fuel cost of purchased power was
7		2.4706 cents per KWH or 53.86% below the estimated amount of 5.3549
8		cents per KWH. This information is from Schedule A-1, period-to-date, for
9		the month of December 2009 included in Appendix 1 of Witness Dodd's
10		exhibit.
11		
12	Q.	What are the reasons for the difference between Gulf's actual fuel cost of
13		purchased power and the projection?
14	Α.	The higher total fuel cost of purchased power is attributed to Gulf
15		purchasing a greater amount of KWH at attractive prices to supplement its
16		own generation to meet load demands. The average fuel cost of energy
17		purchases per KWH was lower than projected as a result of lower-cost
18		energy being made available to Gulf for purchase during the period. In
19		general the actual price of marginal fuel, primarily natural gas, used to
20		generate market energy was lower than projected for the period.
21		
22	Q.	Should Gulf's recoverable fuel and purchased power cost for the period be
23		accepted as reasonable and prudent?
24	Α.	Yes. Gulf's coal supply program is based on a mixture of long-term
25		contracts and spot purchases at market prices. Coal suppliers are

Docket No. 100001-EI

Witness: H. R. Ball

selected using procedures that assure reliable coal supply, consistent 1 quality, and competitive delivered pricing. The terms and conditions of 2 coal supply agreements have been administered appropriately. Natural 3 gas is purchased using agreements that tie price to published market 4 index schedules and is transported using a combination of firm and 5 interruptible gas transportation agreements. Natural gas storage is 6 utilized to assure that supply is available during times when gas supply is 7 otherwise curtailed or unavailable. Gulf's lighter oil purchases were made 8 from qualified vendors using an open bid process to assure competitive 9 pricing and reliable supply. Gulf adhered to its Risk Management Plan for 10 Fuel Procurement and accomplished the objectives established by the 11 plan. Through its participation in the integrated Southern Electric System, 12 Gulf is able to purchase affordable energy from pool participants and other 13 14 sellers of energy when needed to meet load and during times when the 15 cost of purchased power is lower than energy that could be generated internally. Gulf is also able to sell energy to the pool when excess 16 generation is available and return the benefits of these sales to the 17 customer. These energy purchases and sales are governed by the IIC 18 which is approved by the Federal Energy Regulatory Commission (FERC). 19

20

Q. During the period January 2009 through December 2009, how did Gulf's
 actual net purchased power capacity cost compare with the net projected
 cost?

A. The actual net capacity cost for the January 2009 through December 2009
 recovery period, as shown on line 4 of Schedule CCA-2 of Witness Dodd's

Docket No. 100001-EI

Witness: H. R. Ball

exhibit, was \$31,599,634. Gulf's total projected net purchased power 1 capacity cost for the same period was \$34,921,268, as indicated on line 3 2 of Schedule CCE-1 of Witness Dodd's exhibit filed September 2, 2008. 3 The difference between the actual net capacity cost and the projected net 4 capacity cost for the recovery period is \$3,321,634 or 9.51% lower than 5 originally projected. This lower actual cost is due to Gulf's lower IIC 6 reserve sharing costs. Gulf's actual reserves were higher than originally 7 projected due to lower actual customer loads and less generating unit load 8 outages on Gulf's system. Therefore, Gulf's reserve purchases were 9 lower and its associated reserve sharing costs were lower than projected 10 for the 2009 recovery period. 11 12 Was Gulf's actual 2009 IIC capacity cost prudently incurred and properly Q. 13 allocated to Gulf? 14 Yes. Gulf's capacity costs were incurred in accordance with the reserve Α. 15

sharing provisions of the IIC in which Gulf has been a participant for many 16 years. Gulf's participation in the integrated SES that is governed by the 17 IIC has produced and continues to produce substantial benefits for Gulf's 18 customers and has been recognized as being prudent by the Florida 19 Public Service Commission in previous proceedings and reviews. 20 Per contractual agreement in the IIC, Gulf and the other SES operating 21 companies are obligated to provide for the continued operation of their 22 electric facilities in the most economical manner that achieves the highest 23 possible service reliability. The coordinated planning of future SES 24 generation resource additions that produce adequate reserve margins for 25

Docket No. 100001-EI

Witness: H. R. Ball

1		the benefit of all SES operating companies' customers facilitates this
2		"continued operation" in the most economical manner. The IIC provides
3		for mechanisms to facilitate the equitable sharing of the costs associated
4		with the operation of facilities that exist for the mutual benefit of all the
5		operating companies. In 2009, Gulf's reserve sharing cost represents the
6		equitable sharing of the costs that the SES operating companies incurred
7		to ensure that adequate generation reserve levels are available to provide
8		reliable electric service to customers. This cost has been properly
9		allocated to Gulf pursuant to the terms of the IIC.
10		
11	Q.	Mr. Ball, does this complete your testimony?
12	Α.	Yes.
13		
14		
15		
16		
17		

	01
	GULF POWER COMPANY
	Before the Florida Public Service Commission
	Prepared Direct Testimony of
	H. R. Ball
	Docket No. 100001-EI
	Date of Filing: August 2, 2010
Q.	Please state your name and business address.
Α.	My name is H. R. Ball. My business address is One Energy Place,
	Pensacola, Florida 32520-0335. I am the Fuel Manager for Gulf Power
	Company.
Q.	Please briefly describe your educational background and business
	experience.
Α.	I graduated from the University of Southern Mississippi in Hattiesburg,
	Mississippi in 1978 with a Bachelor of Science Degree in Chemistry and
	graduated from the University of Southern Mississippi in Long Beach,
	Mississippi in 1988 with a Masters of Business Administration. My
	employment with the Southern Company began in 1978 at Mississippi
	Power's (MPC) Plant Daniel as a Plant Chemist. In 1982, I transferred to
	MPC's Fuel Department as a Fuel Business Analyst. I was promoted in
	1987 to Supervisor of Chemistry and Regulatory Compliance at Plant
	Daniel. I was promoted to Supervisor of Coal Logistics with Southern
	Company Fuel Services in Birmingham, Alabama in 1998. My
	responsibilities included administering coal supply and transportation
	A. Q.

agreements and managing the coal inventory program for the Southern
 Electric System. I transferred to my current position as Fuel Manager for
 Gulf Power Company in 2003.

4

Q. 5 What are your duties as Fuel Manager for Gulf Power Company? Α. I manage the Company's fuel procurement, inventory, transportation, 6 7 budgeting, contract administration, and quality assurance programs to ensure that the generating plants operated by Gulf Power are supplied 8 with an adequate guantity of fuel in a timely manner and at the lowest 9 practical cost. I also have responsibility for the administration of Gulf's 10 11 Intercompany Interchange Contract (IIC).

12

13 Q. What is the purpose of your testimony in this docket?

14 Α. The purpose of my testimony is to compare Gulf Power Company's 15 original projected fuel and net power transaction expense and purchased power capacity costs with current estimated/actual costs for the period 16 January 2010 through December 2010 and to summarize any noteworthy 17 developments at Gulf in these areas. The current estimated/actual costs 18 consist of actual expenses for the period January 2010 through June 2010 19 and projected fuel and net power transaction costs for July 2010 through 20 December 2010. Projected capacity costs for July 2010 through 21 December 2010 were reduced slightly to account for changes in capacity 22 23 payments under Gulf's purchase power agreements. It is also my intent to be available to answer questions that may arise among the parties to this 24

- docket concerning Gulf Power Company's fuel and net power transaction
 expenses, and purchased power capacity costs.
- Q. During the period January 2010 through December 2010 how will Gulf
 Power Company's recoverable total fuel and net power transactions cost
 compare with the original cost projection?
 - 7 Α. Gulf's currently projected recoverable total fuel and net power transactions cost for the period is \$627,549,920 which is \$19,705,831 or 3.24% above 8 the original projected amount of \$607,884,089. The resulting average fuel 9 10 cost is projected to be 5.0998 cents per KWH or 3.78% above the original 11 projection of 4.9141 cents per KWH. The higher total fuel expense and 12 average per unit fuel cost is attributed to a combination of higher than projected fuel costs for the period which are reflected in both the fuel cost of 13 generated power and the fuel cost of purchased power and a lower amount 14 of net energy (KWH) transactions. This current projection of fuel and net 15 16 purchased power transaction cost is captured in the exhibit to Witness 17 Dodd's testimony, Schedule E-1 B-1, Line 22.
- 18

- Q. During the period January 2010 through December 2010 how will Gulf
 Power Company's recoverable fuel cost of generated power compare with
 the original projection of fuel cost?
- A. Gulf's currently projected recoverable fuel cost of generated power for the period is \$643,208,425 which is \$4,129,337 or 0.64% below the original projected amount of \$647,337,762. Total generation is expected to be 12,568,920,000 KWH compared to the original projected generation of

1 12,964,668,000 KWH or 3.05% below original projections. The resulting average fuel cost is expected to be 5.1175 cents per KWH or 2.49% above 2 the original projected amount of 4.9931 cents per KWH. This current 3 projection of fuel cost of system net generation is captured in the exhibit to 4 Witness Dodd's testimony, Schedule E-1 B-1, Line 6. 5 6 7 Q. What are the reasons for the difference between Gulf's original projection of the fuel cost of generated power and the current projection? 8 Α. 9 The lower total fuel expense is due to lower than originally projected 10 quantity of generated power (KWH) offset somewhat by higher average per unit fuel costs (cents/KWH). Delivered coal prices per MMBTU are 11 projected to be above original projections for the period and natural gas 12 prices per MMBTU are projected to be below original projections for the 13 period due to changes in market fuel prices. The quantity of contract coal 14 shipments for the period is expected to be below original projections due to 15 a reduction in the quantity of coal burned. Coal burn is lower due to 16 reduced economic dispatch of coal fired units. Market prices for natural gas 17 18 and oil for the period are expected to be lower than original projections. Supply and demand imbalances in the oil and gas markets have driven the 19 price for these fossil fuel sources lower and prices are expected to remain 20 21 lower for the rest of the period. The quantity of natural gas burn is expected to be above original projections in response to the lower market prices for 22 natural gas increasing economic dispatch of gas fired generation. The 23 24 ability to change the mix of generating units operating to meet customer

Page 4

1 demand to a more heavily weighted natural gas mix has allowed Gulf to 2 take advantage of lower natural gas prices. 3 Q How did the total projected fuel cost of system net generation compare to 4 5 the actual cost for the first six months of 2010? Α. 6 The total fuel cost of system net generation for the first six months of 2010 7 was \$275,186,542 which is \$24,092,239 or 8.05% lower than the projection of \$299,278,781. On a fuel cost per KWH basis, the actual cost was 5.05 8 9 cents per KWH, which is 4.34% higher than the projected cost of 4.84 cents 10 per KWH. This higher cost of system generation on a cents per KWH basis 11 is due to a combination of fuel cost in \$/MMBTU being 6.32% higher than 12 projected and heat rate (BTU/KWH) of the generating units operating being 1.68% lower than projected. This information is found on Schedule A-3 13 Period to Date of the June 2010 Monthly Fuel Filing. 14 15 Q. 16 How did the total projected cost of coal burned compare to the actual cost 17 for the first six months of 2010? Α. 18 The total cost of coal burned (including boiler lighter) for the first six months 19 of 2010 was \$232,171,210 which is \$21,172,762 or 8.36% lower than the 20 projection of \$253,343,972. On a fuel cost per KWH basis, the actual cost was 5.28 cents per KWH which is 10.69% higher than the projected cost of 21 22 4.77 cents per KWH. The lower than projected total cost of coal burned 23 (including boiler lighter) is due to total MMBTU of coal burn being 16.05% 24 below the estimated burn for the period. The higher per KWH cost of coal 25 fired generation is due to actual coal prices (including boiler lighter) being

1 9.07% higher than projected on a \$/MMBTU basis and the weighted average heat rate (BTU/KWH) of the coal fired generating units operating 2 being 1.42% higher than projected. This information is found on Schedule 3 A-3 Period to Date of the June 2010 Monthly Fuel Filing. Gulf has fixed price 4 coal contracts in place for the period to limit price volatility and ensure 5 reliability of supply. Actual average prices for coal purchased during the 6 7 period are higher due to a change in the timing of contract shipments to 8 Gulf's coal fired generating plants. A significant amount of these contract 9 coal shipments have been deferred to later periods in response to lower 10 coal burn. Another factor contributing to the higher cost of coal fired 11 generation (cents/KWH) is that weighted average coal unit heat rates are higher than projected for the period. Generating unit heat rates have been 12 impacted by the percentage of time these units operated at lower than 13 14 projected loads. When generating units operate at lower loads, unit efficiency is reduced. 15

- 16
- Q. How did the total projected cost of natural gas burned compare to the actual
 cost during the first six months of 2010?
- A. The total cost of natural gas burned for generation for the first six months of 20 2010 was \$42,924,406 which is \$3,010,403 or 6.55% lower than Gulf's 21 projection of \$45,934,809. The total cost of natural gas burned for 22 generation is lower than projected due to the market price of natural gas 23 being lower than projected. Market prices for natural gas are lower due to 24 increased supply of natural gas in the market. On a cost per unit basis, the 25 actual cost of gas fired generation was 4.10 cents per KWH which is

Docket No. 100001-EI

Page 6

1		22.20% lower than the projected cost of 5.27 cents per KWH. Actual
2		natural gas prices were \$5.61 per MMBTU or 17.50% lower than the
3		projected cost of \$6.80 per MMBTU. This information is found on Schedule
4		A-3 Period to Date of the June 2010 Monthly Fuel Filing.
5		
6	Q.	For the period in question, what volume of natural gas was actually hedged
7		using a fixed price contract or instrument?
8	Α.	Gulf Power financially hedged 3,340,000 MMBTU of natural gas for the
9		period January 2010 through June 2010 using fixed price financial swaps.
10		This equates to 45.4% of the actual natural gas burn for the period.
11		
12	Q.	What types of hedging instruments were used by Gulf Power Company
13		and what type and volume of fuel was hedged by each type of instrument?
14	Α.	Natural gas was hedged using financial swaps that fixed the price of gas
15		to a certain price. These swaps settled against either a NYMEX Last Day
16		price or Gas Daily price. The entire amount (3,340,000 MMBTU) of gas
17		hedged was hedged using these financial instruments.
18		
19	Q.	What was the actual total cost (e.g., fees, commission, option premiums,
20		futures gains and losses, swap settlements) associated with each type of
21		hedging instrument?
22	Α.	No fees, commission, or option premiums were paid. Gulf's gas hedging
23		program has resulted in a net financial loss of \$9,840,293 for the period
24		January through June 2010. This information is found on Schedule A-1,
25		Period to Date, line 2 of the June 2010 Monthly Fuel Filing.

Docket No. 100001-EI Page 7 Witness: H. R. Ball

1	Q.	During the period January 2010 through December 2010 how will Gulf
2		Power Company's recoverable fuel cost of power sold compare with the
3		original cost projection?

Α. 4 Gulf's currently projected recoverable fuel cost and gains on power sales for the period are \$105,639,729 or 74.77% above the original projected amount 5 of \$60,466,000. Total megawatt hours of power sales is expected to be 6 3,199,437,542 KWH compared to the original projection of 1,480,362,000 7 KWH or 116.13% above projections. The resulting average fuel cost and 8 9 gains on power sales is expected to be 3.3018 cents per KWH or 19.14% 10 below the original projected amount of 4.0823 cents per KWH. This current projection of fuel cost of power sold is captured in the exhibit to Witness 11 12 Dodd's testimony, Schedule E-1 B-1, Line 20.

13

Q. 14 What are the reasons for the difference between Gulf's original projection of 15 the fuel cost and gains on power sales and the current projection? 16 Α. The higher total credit to fuel expense from power sales is attributed to a higher quantity of power sales made than originally projected. Lower 17 18 marginal market prices for coal and natural gas during the period have 19 decreased the fuel reimbursement rate (cents/KWH) for power sales. Lower prices for energy sales have resulted in an increased demand for this lower 20 21 cost energy generated primarily from gas fired combined cycle units. 22

23

Q. How did the total projected fuel cost of power sold compare to the actual cost for the first six months of 2010? 24

A. The total fuel cost of power sold for the first six months of 2010 was
\$47,508,728 which is \$12,797,728 or 36.87% higher than our projection of
\$34,711,000. On a fuel cost per KWH basis, the actual cost was 2.5174
cents per KWH which is 35.64% below the projected cost of 3.9112 cents
per KWH. This information is found on Schedule A-1, Period to Date, line
19 of the June 2010 Monthly Fuel Filing.

7

Q. During the period January 2010 through December 2010 how will Gulf
 Power Company's recoverable fuel cost of purchased power compare with
 the original cost projection?

Gulf's currently projected recoverable fuel cost of purchased power for the Α. 11 12 period is \$89,981,224 or 329.46% above the original projected amount of \$20,952,327. The total amount of purchased power is expected to be 13 2,935,936,503 KWH compared to the original projection of 884,977,000 14 KWH or 231.75% above projections. The resulting average fuel cost of 15 16 purchased power is expected to be 3.0648 cents per KWH or 29.45% above the original projected amount of 2.3676 cents per KWH. This current 17 projection of fuel cost of purchased power is captured in the exhibit to 18 19 Witness Dodd's testimony, Schedule E-1 B-1, Line 14.

20

Q. What are the reasons for the difference between Gulf's original projection of
 the fuel cost of purchased power and the current projection?

A. The higher total fuel cost of purchased power is attributed to a

24 combination of Gulf purchasing a greater amount of energy to supplement

25 its own generation to meet load demands and a higher price per KWH for

Docket No. 100001-EI

purchased power are higher as a result of Gulf's need to purchase power 2 3 during high peak demand periods when prices for energy are more 4 expensive. 5 Q. 6 How did the total projected fuel cost of purchased power compare to the 7 actual cost for the first six months of 2010? Α. 8 The total fuel cost of purchased power for the first six months of 2010 was 9 \$75,474,223 which is \$58,206,707 or 337.09% higher than our projection of 10 \$17,267,516. The higher than anticipated purchased power expense is due 11 to the actual quantity of purchases being 293.90% higher than projected. 12 Purchase power quantity is higher due to the lower price of available power 13 relative to Gulf's fuel cost of generated power making it the economic choice for providing energy to the customer during certain periods of time. On a 14 15 fuel cost per KWH basis, the actual cost was 3.0683 cents per KWH which 16 is 10.97% higher than the projected cost of 2.7651 cents per KWH. This 17 information is found on Schedule A-1, Period to Date, line 12 of the June 18 2010 Monthly Fuel Filing. 19 20 Q. Were there any other significant developments in Gulf's fuel procurement program during the period? 21

purchased power than originally projected. Replacement fuel costs for

- 22 A. No.
- 23

1	Q.	Were Gulf Power's actions through June 30, 2010 to mitigate fuel and
2		purchased power price volatility through implementation of its financial
3		and/or physical hedging programs prudent?
4	Α.	Yes. Gulf's physical and financial fuel hedging programs have resulted in
5		more stable fuel prices. Over the long term, Gulf anticipates less volatile
6		future fuel costs than would have otherwise occurred if these programs
7		had not been utilized.
8		
9	Q.	Should Gulf's fuel and net power transactions cost for the period be
10		accepted as reasonable and prudent?
11	Α.	Yes. Gulf has followed its Risk Management Plan for Fuel Procurement in
12		securing the fuel supply for its electric generating plants. Gulf's coal
13		supply program is based on a mixture of long-term contracts and spot
14		purchases at market prices. Coal suppliers are selected using procedures
15		that assure reliable coal supply, consistent quality, and competitive
16		delivered pricing. The terms and conditions of coal supply agreements
17		have been administered appropriately. Natural gas is purchased using
18		agreements that tie price to published market index schedules and is
19		transported using a combination of firm and interruptible gas
20		transportation agreements. Natural gas storage is utilized to assure that
21		natural gas is available during times when gas supply is curtailed or
22		unavailable. Gulf's fuel oil purchases were made from qualified vendors
23		using an open bid process to assure competitive pricing and reliable
24		supply. Gulf makes sales of power when available and gets reimbursed at
25		the marginal cost of replacement fuel. This fuel reimbursement is credited

Docket No. 100001-EI

Page 11

back to the fuel cost recovery clause so that lower cost fuel purchases
made on behalf of Gulf's customers remain to the benefit of those
customers. Gulf purchases power when necessary to meet customer load
requirements and when the cost of purchased power is expected to be
less than the cost of system generation. The fuel cost of purchased power
is the lowest cost available in the market at the time of purchase to meet
Gulf's load requirements.

8

9 Q. During the period January 2010 through December 2010, what is Gulf's
10 projection of actual / estimated net purchased power capacity transactions
11 and how does it compare with the company's original projection of net
12 capacity transactions?

As shown on Line 4 of Schedule CCE-1b in the exhibit to Witness Dodd's 13 Α. testimony, Gulf's total current net capacity payment projection for the 14 January 2010 through December 2010 recovery period is \$47,966,055. 15 Gulf's original projection for the period was \$48,729,557 and is shown on 16 Line 4 of Schedule CCE-1 filed October 30, 2009. The difference between 17 these projections is \$763,502 or 1.57% less than the original projection of 18 net capacity payments. Actual capacity payments during the first six 19 months of 2010 were \$1,633,065 or 10.45% lower than projected for the 20 period due to timing differences between actual payments and projected 21 payments for the period. 22

23

24 Q. Mr. Ball, does this complete your testimony?

25 A. Yes.

Docket No. 100001-El

1		GULF POWER COMPANY
2		Before the Florida Public Service Commission
3		Prepared Direct Testimony and Exhibit of
4		H. R. Ball
5		Docket No. 100001-EI
6		Date of Filing: September 1, 2010
7	Q.	Please state your name and business address.
8	Α.	My name is H. R. Ball. My business address is One Energy Place,
9		Pensacola, Florida 32520-0335. I am the Fuel Manager for Gulf Power
10		Company.
11		
12	Q.	Please briefly describe your educational background and business
13		experience.
14	Α.	I graduated from the University of Southern Mississippi in Hattiesburg,
15		Mississippi in 1978 with a Bachelor of Science Degree in Chemistry and
16		graduated from the University of Southern Mississippi in Long Beach,
17		Mississippi in 1988 with a Masters of Business Administration. My
18		employment with the Southern Company began in 1978 at Mississippi
19		Power's (MPC) Plant Daniel as a Plant Chemist. In 1982, I transferred to
20		MPC's Fuel Department as a Fuel Business Analyst. I was promoted in
21		1987 to Supervisor of Chemistry and Regulatory Compliance at Plant
22		Daniel. In 1988, I assumed the role of Supervisor of Coal Logistics with
23		Southern Company Fuel Services in Birmingham, Alabama. My
24		responsibilities included administering coal supply and transportation
25		agreements and managing the coal inventory program for the Southern

electric system. I transferred to my current position as Fuel Manager for Gulf Power Company in 2003. 2

Q. 4 What are your duties as Fuel Manager for Gulf Power Company? Α. 5 My responsibilities include the management of the Company's fuel procurement, inventory, transportation, budgeting, contract administration, 6 7 and quality assurance programs to ensure that the generating plants operated by Gulf Power are supplied with an adequate guantity of fuel in a 8 9 timely manner and at the lowest practical cost. I also have responsibility 10 for the administration of Gulf's Intercompany Interchange Contract (IIC).

11

1

3

Q. 12 What is the purpose of your testimony in this docket?

13 Α. The purpose of my testimony is to support Gulf Power Company's

14 projection of fuel expenses, net power transaction expense, and

purchased power capacity costs for the period January 1, 2011 through 15

December 31, 2011. It is also my intent to be available to answer 16

17 questions that may arise among the parties to this docket concerning Gulf

18 Power Company's fuel and net power transaction expenses and

purchased power capacity costs. 19

20

Q. 21 Have you prepared any exhibits that contain information to which you will refer in your testimony? 22

23 Α. Yes, I have three separate exhibits I am sponsoring as part of this 24 testimony. My first exhibit (HRB–2) consists of a schedule filed as an 25 attachment to my pre-filed testimony that compares actual and projected

Docket No. 100001-EI

Page 2

fuel cost of net generation for the past ten years. The purpose of this ł exhibit is to indicate the accuracy of Gulf's short-term fuel expense 2 projections. The second exhibit (HRB-3) I am sponsoring as part of this 3 testimony is Gulf Power Company's Hedging Information Report filed with 4 the Commission Clerk on August 16, 2010 and assigned Document 5 6 Number DN 06783-10 (redacted) and 06782-10 (confidential information). The purpose of this second exhibit is to comply with Order No. PSC-08-7 0316-PAA-EI and details Gulf Power's natural gas hedging transactions 8 for January through July 2010. The third exhibit (HRB-4) I am sponsoring 9 is Gulf Power Company's "Risk Management Plan for Fuel Procurement" 10 filed with the Commission Clerk pursuant to a separate request for 11 confidential classification on August 2, 2010 and assigned Document 12 Number DN 06262-10 (redacted) and 06265-10 (confidential information). 13 The risk management plan sets forth Gulf Power's fuel procurement 14 strategy and related hedging plan for the upcoming calendar year. 15 Through its petition in this docket, Gulf Power is seeking the 16 Commission's approval of the Company's "Risk Management Plan for 17 Fuel Procurement" as part of this proceeding. 18 19 Counsel: We ask that Mr. Ball's three exhibits as just described be marked for identification as Exhibit Nos. _____ (HRB-2), 20 _____ (HRB-3), and_____ (HRB-4) respectively. 21 22 23 24 25

Witness: H. R. Ball

1	Q.	Has Gulf Power Company made any significant changes to its methods for
2		projecting fuel expenses, net power transaction expense, and purchased
3		power capacity costs for this period?
4	Α.	No. Gulf has been consistent in how it projects annual fuel expenses, net
5		power transactions, and capacity costs.
6		
7	Q.	What is Gulf's projected recoverable total fuel and net power transactions
8		cost for the January 2011 through December 2011 recovery period?
9	Α.	Gulf's projected total fuel and net power transaction cost for the period is
10		\$574,403,797. This projected amount is captured in the exhibit to Witness
11		Dodd's testimony, Schedule E-1, line 19.
12		
13	Q.	How does the total projected fuel and net power transactions cost for the
14		2011 period compare to the updated projection of fuel cost for the same
15		period in 2010?
16	Α.	The total updated cost of fuel and net power transactions for 2010,
17		reflected on Schedule E-1B-1 line 22 of Witness Dodd's testimony filed in
18		this docket on August 2, 2010, is projected to be \$627,549,920. The
19		projected total cost of fuel and net power transactions for the 2011 period
20		reflects a decrease of \$53,146,123 or 8.47% over the same period in
21		2010. On a fuel cost per KWH basis, the 2010 projected cost is 5.0998
22		cents per KWH and the 2011 projected fuel cost is 4.6847 cents per KWH,
23		a decrease of 0.4151 cents per KWH or 8.14%.
24		
25		

Page 4

What is Gulf's projected recoverable fuel cost of net generation for the Q. 1 period? 2 Α. The projected total cost of fuel to meet system net generation needs in 3 2011 is \$621,972,069. The projection of fuel cost of system net 4 generation for 2011 is captured in the exhibit to Witness Dodd's testimony, 5 Schedule E-1, line 1. 6 7 How does the total projected fuel cost of net generation for the 2011 Q. 8 period compare to the updated projection of fuel cost for the same period 9 in 2010? 10 The total updated cost of fuel to meet 2010 system net generation needs, Α. 11 reflected on Schedule E-1B-1, line 1 of Witness Dodd's testimony filed in 12 13 this docket on August 2, 2010, is projected to be \$623,052,860. The projected total cost of fuel to meet system net generation needs for the 14 2011 period reflects a decrease of \$1,080,791 or 0.17% over the same 15 period in 2010. Total system net generation in 2011 is projected to be 16 13,244,806,000 KWH, which is 729,207,000 KWH or 5.83% higher than is 17 currently projected for 2010. On a fuel cost per KWH basis, the 2010 18 projected cost is 4.9782 cents per KWH and the 2011 projected fuel cost 19 is 4,6960 cents per KWH, a decrease of 0.2822 cents per KWH or 5.67%. 20 This lower projected total fuel expense and average per unit fuel cost is 21 the result of a lower cost of coal for the period. Weighted average coal 22 price including boiler lighter fuel for 2010 as reflected on Schedule E-3, 23 line 32 of Witness Dodd's testimony filed in this docket on August 2, 2010, 24 is projected to be 4.91 \$/MMBTU. Weighted average coal price including 25

Page 5

boiler lighter fuel for 2011, as reflected on Schedule E-3, line 32 of the 1 exhibit to Witness Dodd's testimony, is projected to be 4.58 \$/MMBTU. 2 3 This reflects a cost decrease of 0.33 \$/MMBTU or 6.72%. Several of Gulf's coal supply agreements will expire at the end of 2010 and these are 4 being replaced with lower priced coal supply agreements that have two 5 year terms expiring at the end of 2012. Gulf's coal supply agreements 6 have firm price and quantity commitments with the contract coal suppliers 7 and these agreements will cover the majority of Gulf's 2011 projected coal 8 9 burn needs. Weighted average natural gas price for 2010, as reflected on 10 Schedule E-3, line 33 of the exhibit to Witness Dodd's testimony filed in 11 this docket on August 2, 2010, is projected to be 5.08 \$/MMBTU. 12 Weighted average natural gas price for 2011, as reflected on Schedule E-3, line 33 of the exhibit to Witness Dodd's testimony, is projected to be 13 6.02 \$/MMBTU. This is an increase in price of 0.94 \$/MMBTU or 18.50% 14 15 and reflects forecasted higher market prices for natural gas in 2011. The 16 projected cost of landfill gas to supply the Perdido Landfill Gas to Energy Facility reflects a full year of plant operation for the first time in the 2011 17 18 projection period. The generating plant is scheduled to begin operation in September 2010. The total projected cost for landfill gas in 2011 is 19 \$638,895 and the total facility generation is projected to be 25,363,000 20 21 KWH. The average rate, as reflected on Schedule E-3, line 42 of the 22 exhibit to Witness Dodd's testimony, is projected to be 2.52 cents per KWH. 23

24

25

Witness: H. R. Ball

1	Q.	Does the 2011 projection of fuel cost of net generation reflect any major
2		changes in Gulf's fuel procurement program for this period?
3	Α.	No. As in the past, Gulf's coal requirements are purchased in the market
4		through the Request for Proposal (RFP) process that has been used for
5		many years by Southern Company Services - Fuel Services as agent for
6		Gulf. Coal will be delivered under both existing and new negotiated coal
7		transportation contracts. Natural gas requirements will be purchased from
8		various suppliers using firm quantity agreements with market pricing for
9		base needs and on the daily spot market when necessary. Natural gas
10		transportation will be secured using a combination of firm and spot
11		transportation agreements. Details of Gulf's fuel procurement strategy are
12		included in the "Risk Management Plan for Fuel Procurement" filed as
13		exhibit (HRB-4) to this testimony.
14		
15	Q.	What actions does Gulf take to procure natural gas and natural gas
16		transportation for its units at competitive prices for both long-term and
17		short-term deliveries?
18	Α.	Gulf procures natural gas using both long and short-term agreements for
19		gas supply at market-based prices. Gulf secures gas transportation for
20		non-peaking units using long-term agreements for firm transportation
21		capacity and for peaking units using interruptible transportation, released
22		seasonal firm transportation, or delivered natural gas agreements.
23		
24		
25		

.

`

Q. What fuel price hedging programs will be utilized by Gulf to protect the
 customer from fuel price volatility?

3 Α. As detailed in Gulf's "Risk Management Plan for Fuel Procurement", natural gas prices will be hedged financially using instruments that 4 conform to Gulf's established guidelines for hedging activity. Coal supply 5 and transportation prices will be hedged physically using term agreements 6 with either fixed pricing or term pricing with escalation terms tied to various 7 published market price indexes. Gulf's "Risk Management Plan for Fuel 8 9 Procurement" is a reasonable and appropriate strategy for protecting the 10 customer from fuel price volatility while maintaining a reliable supply of 11 fuel for the operation of its electric generating resources.

12

Q. What are the results of Gulf's fuel price hedging program for the period
 January 2010 through July 2010?

Α. 15 Gulf's coal price hedging program has successfully managed the price it pays for coal under its coal supply agreements for this period. Gulf has 16 also had financial hedges in place during the period to hedge the price of 17 natural gas. These financial hedges have been effective in fixing the price 18 19 of a percentage of Gulf's gas burn during the period. Pursuant to Order No. PSC-08-0316-PAA-EI, Gulf filed a "Hedging Information Report" with 20 21 the Commission on August 16, 2010 detailing its natural gas hedging transactions for January 2010 through July 2010. As noted earlier, I am 22 sponsoring this report as exhibit _____ (HRB-3) to my testimony in this 23 docket. 24

25

Page 8

Witness: H. R. Ball

Q. Has Gulf adequately mitigated the price risk of natural gas and purchased
 power for 2010 through 2011?

A. Gulf has adequate natural gas financial hedges in place for 2010 to
 mitigate price risk. Gulf currently has natural gas hedges in place for 2011
 and continues to look for opportunities to enter into financial hedges that
 we believe will provide price stability to the customer and protect against
 unanticipated dramatic price increases in the natural gas market.

8

Should recent changes in the market price for natural gas impact the Q. 9 percentage of Gulf's natural gas requirements that Gulf plans to hedge? 10 Α. Gulf has a disciplined process in place to evaluate the benefits of gas 11 hedging transactions prior to entering into financial hedges that consider 12 both market price and anticipated burn. The focus of this process is to 13 mitigate the price volatility and risk of natural gas purchases for the 14 customer and not to attempt to speculate in the natural gas market. Gulf's 15 current strategy is to have gas hedges in place that do not exceed the 16 anticipated gas burn at its Smith Unit 3 combined cycle plant. Gas burn 17 requirements change as the market price of natural gas changes due to 18 the economic dispatch process utilized by the Southern System 19 generation pool in accordance with the IIC. Typically, as gas prices 20 increase, anticipated gas burn decreases and the percentage of gas 21 requirements that are currently hedged financially increases. Gulf will 22 continue to evaluate the performance of this hedging strategy and will 23 make adjustments within the guidelines of the currently approved hedging 24 25 program when needed.

Witness: H. R. Ball

What is Gulf's projected recoverable fuel cost of power sold for the Q. 1 period? 2 Gulf's projected recoverable fuel cost of power sold is \$84,732,000. This 3 Α. projected amount is captured in the exhibit to Witness Dodd's testimony, 4 Schedule E-1, line 17. 5 6 Q. How does the total projected recoverable fuel cost of power sold for the 7 2011 period compare to the projected recoverable fuel cost of power sold 8 for the same period in 2010? 9 The total projected recoverable fuel cost of power sold in 2010, reflected 10 Α. on Schedule E-1B-1, line 20 of Witness Dodd's testimony filed in this 11 docket on August 2, 2010, is projected to be \$105,639,729. The projected 12 recoverable fuel cost of power sold in 2011 represents a decreased credit 13 of \$20,907,729 or 19.79%. Total quantity of power sales in 2011 is 14 projected to be 1,963,232,000 KWH, which is 1,236,205,542 KWH or 15 38.64% less than currently projected for 2010. On a fuel cost per KWH 16 basis, the 2010 projected cost is 3.3018 cents per KWH and the 2011 17 projected fuel cost is 4.3159 cents per KWH, which is an increase of 18 1.0141 cents per KWH or 30.71%. This higher total credit to fuel expense 19 from power sales is attributed to a higher fuel reimbursement rate (cents 20 per KWH) for power sales as a result of higher projected market prices for 21 natural gas. Higher fuel costs to operate Gulf's generating fleet are 22 passed on to the purchasers of power and are reflected in the higher fuel 23 cost and gains on power sales. 24

1	Q.	What is Gulf's projected total cost of purchased power for the period?
2	A.	Gulf's projected recoverable cost for energy purchases is \$34,635,000.
3		This projected amount is captured in the exhibit to Witness Dodd's
4		testimony, Schedule E-1, line 12.
5		
6	Q.	How does the total projected purchased power cost for the 2011 period
7		compare to the projected purchased power cost for the same period in
8		2010?
9	Α.	The total updated cost of purchased power to meet 2010 system needs,
10		reflected on Schedule E-1B-1, line 14 of Witness Dodd's testimony filed in
11		this docket on August 2, 2010, is projected to be \$89,981,224. The
12		projected cost of purchased power to meet system needs in 2011 is
13		\$55,346,224 or 61.51% less than is currently projected for 2010. The total
14		quantity of purchased power in 2011 is projected to be 929,227,000 KWH,
15		which is 2,006,709,503 KWH or 68.35% lower than is currently projected
16		for 2010. On a fuel cost per KWH basis, the 2010 projected cost is 3.0648
17		cents per KWH and the 2011 projected fuel cost is 3.7273 cents per KWH,
18		which represents an increase of 0.6625 cents per KWH or 21.62%.
19		
20	Q.	What is Gulf's projected recoverable capacity payments for the period?
21	Α.	The total recoverable capacity payments for the period are \$45,129,549.
22		This amount is captured in the exhibit to Witness Dodd's testimony,
23		Schedule CCE-1, line 10. Schedule CCE-4 of Mr. Dodd's testimony lists
24		the long-term power contracts that are included for capacity cost recovery,
25		their associated capacity amounts in megawatts, and the resulting

ÛÚÚ190

-		conscient dellar amounts. Also included in Quillia 0011 projection of
1		capacity dollar amounts. Also included in Gulf's 2011 projection of
2		capacity cost is revenue produced by a market-based service agreement
3		between the Southern electric system operating companies and South
4		Carolina PSA. This total revenue of \$41,568 is shown on page 2 of
5		Schedule CCE-4, line 33 in the exhibit to Witness Dodd's testimony. The
6		total capacity cost included on Schedule CCE-4 is presented on lines 1
7		and 2 of Schedule CCE-1.
8		
9	Q.	Have there been any new purchased power agreements entered into by
10		Gulf that impact the total recoverable capacity payments?
11	Α.	No.
12		
13	Q.	What are the other projected revenues that Gulf has included in its
14		capacity cost recovery clause for the period?
15	Α.	Gulf has included an estimate of transmission revenues in the amount of
16		\$253,000 in its capacity cost recovery projection. This amount is captured
17		in the exhibit to Witness Dodd's testimony, Schedule CCE-1, line 3.
18		
19	Q.	How does the total projected net capacity cost for the 2011 period
20		compare to the current estimated net capacity cost for the same period in
21		2010?
22	Α.	Gulf's 2011 Projected Jurisdictional Capacity Payments, found in the
23		exhibit to Witness Dodd's testimony, Schedule CCE-1, line 6, is projected
24		to be \$48,260,759. This amount is \$2,011,121 or 4.35% greater than the
25		current estimate of \$46,249,638 (Schedule CCE-1B, line 6) for 2010 that

Docket No. 100001-El

Page 12

Witness: H. R. Ball

1		was filed in Mr. Dodd's estimated/actual true-up testimony in this docket
2		on August 2, 2010. This increase is primarily the result of the increase in
3		monthly capacity rates as specified in Gulf's purchase power agreement
4		with Shell Energy North America, L.P.
5		
6	Q.	Mr. Ball, does this complete your testimony?
7	Α.	Yes, it does.
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

MR. BADDERS: At this time we'll tender this 1 witness for cross. He's waiving his right for a summary. 2 3 CHAIRMAN GRAHAM: Okay. Thank you. Mr. Moyle, I think you're up first. 4 CROSS EXAMINATION 5 MR. MOYLE: Thank you, Mr. Chairman. 6 BY MR. MOYLE: 7 Mr. Ball, good afternoon. 8 0 9 Good afternoon. Α Jon Moyle. I represent a group of large 10 0 11 industrial users of electricity. And you were here earlier in the morning, were you not? 12 13 Α Yes, I was. Okay. And FIPUG has raised an issue related to 14 Q hedging, so I want to spend most of my time asking you 15 some questions about hedging. That's an area that you 16 17 have responsibility for; correct? Correct. 18 Α Okay. And in terms of your responsibility for 19 Q 20 it, are you the one that runs the hedging program for, for Gulf? 21 22 I don't actually enter into the hedge Α positions. I oversee or direct the activities of the 23 24 individuals that do for Gulf. 25 Okay. And so who is your, your kind of report Q FLORIDA PUBLIC SERVICE COMMISSION

up the ladder, if you will, with respect to the hedging 1 2 program? Well, with respect to the hedging program, I 3 Α report to the Chief Financial Officer of Gulf Power 4 5 Company. Okay. And does Gulf Power have in effect 6 0 7 control of its hedging operations or is there a Risk 8 Management Committee within the Southern Group that has the ultimate control or is it some variation? 9 10 Ά Gulf Power controls its hedging program. 11 Okay. Now can you describe for me the Q 12 generation mix of Gulf Power in terms of its assets and 13 what fuels those, those assets use? 14 Gulf Power Company is primarily a coal-fired Α 15 utility. So the vast majority of our assets are in 16 coal-fired generating plants. We do also have a, one 17 combined cycle gas-fired plant in Panama City. We have 18 several purchased power agreements which are all also 19 gas-fired for the most part. And then we have a small 20 landfill gas facility that just went into operation about 21 a month ago. 22 Okay. So if we were to put percentages, I Q mean, not -- just give a ball park with respect to coal. 23 24 Is it 70, 80, 60 percent in terms of your generation mix?

25

Α

FLORIDA PUBLIC SERVICE COMMISSION

As far as the generation mix, typically coal

21

22

23

24

25

makes up 75 to 80 percent.

2 And you all don't hedge coal, do you? Q 3 Α Not financially, no. And why, why is that? 4 Q 5 Α It's just not a commodity that's easily hedged financially because there's not a liquid commodity market 6 7 Due to the various characteristics of coal for coal. 8 that are used at different generating plants, it's just not a homogeneous product similar to natural gas or oil. 9 10 Are there, are there no financial hedge 0 11 projects -- excuse me -- no financial hedge products 12 available in any way, shape or form for coal? 13 Α Not at, not at Gulf Power Company. No. 14 So you only have one, one natural gas plant. 0 It's a combined cycle plant; correct? 15 16 That's correct. А 17 Q Okay. 18 Α Now I, just to clarify, we have one natural 19 gas-fired combined cycle plant that's owned and operated 20 by Gulf Power Company.

Q Yes, sir. I had some questions of the earlier witness about, about, about hedging. In effect, if you had a different fuel mix, that maybe that would reduce the need to hedge. And I'd ask that same question of you. I mean, given the fact that coal is 80 percent,

1	natural gas is, what, 10 percent maybe of your fuel mix?
2	A In the order of 20 percent.
3	${f Q}$ 20 percent. Okay. And you include that
4	landfill gas as part of the natural gas?
5	A Yes. The landfill gas is very, very small.
6	${f Q}$ Okay. But, but given that, doesn't that
7	provide some protection against, against price spikes for
8	consumers, the fact that you have 80 percent coal,
9	20 percent natural gas, as compared to maybe a utility
10	like Tallahassee? Are you familiar with Tallahassee and
11	what their, what their generation mix is?
12	A No, I'm not.
13	Q Okay. Well, I'd represent to you that just for
13	Q Okay. Well, I'd represent to you that just for
13	the purposes of the question it's mainly natural
14	the purposes of the question it's mainly natural
14 15	the purposes of the question it's mainly natural gas-fired units. But given the fact that you're
14 15 16	the purposes of the question it's mainly natural gas-fired units. But given the fact that you're 80 percent coal, doesn't that provide some mitigation
14 15 16 17	the purposes of the question it's mainly natural gas-fired units. But given the fact that you're 80 percent coal, doesn't that provide some mitigation against increases in natural gas?
14 15 16 17 18	<pre>the purposes of the question it's mainly natural gas-fired units. But given the fact that you're 80 percent coal, doesn't that provide some mitigation against increases in natural gas? A To the point that coal-fired generation is less</pre>
14 15 16 17 18 19	<pre>the purposes of the question it's mainly natural gas-fired units. But given the fact that you're 80 percent coal, doesn't that provide some mitigation against increases in natural gas? A To the point that coal-fired generation is less expensive than natural gas-fired generation at certain</pre>
14 15 16 17 18 19 20	<pre>the purposes of the question it's mainly natural gas-fired units. But given the fact that you're 80 percent coal, doesn't that provide some mitigation against increases in natural gas? A To the point that coal-fired generation is less expensive than natural gas-fired generation at certain times, there is the ability to shift generation more</pre>
14 15 16 17 18 19 20 21	<pre>the purposes of the question it's mainly natural gas-fired units. But given the fact that you're 80 percent coal, doesn't that provide some mitigation against increases in natural gas? A To the point that coal-fired generation is less expensive than natural gas-fired generation at certain times, there is the ability to shift generation more heavily towards the coal side of our fleet. And the</pre>
14 15 16 17 18 19 20 21 21 22	<pre>the purposes of the question it's mainly natural gas-fired units. But given the fact that you're 80 percent coal, doesn't that provide some mitigation against increases in natural gas? A To the point that coal-fired generation is less expensive than natural gas-fired generation at certain times, there is the ability to shift generation more heavily towards the coal side of our fleet. And the outfit (phonetic) could potentially take place where coal</pre>

FLORIDA PUBLIC SERVICE COMMISSION

1 To the point that you, I mean, there's some 2 physical limitations in that as well such as loads at a certain time and how much each one of those assets are 3 4 being used. But, yeah, I think generally you could, you 5 could say that you could move generation around between 6 coal and gas depending on relative price to each other. 7 Q And with respect to what is it, what is it that 8 Gulf Power hedges against with respect to its hedging of 9 natural gas? What's the object of the hedge, if you 10 will? 11 It's to limit the price volatility of natural Α 12 gas pricing. 13 0 And are you doing that? 14 Yes. Α 15 And how do you know you're doing that? 0 16 Α We actually measure the volatility of the price 17 hedged and unhedged, and we've made some standard 18 deviation calculations and come to the conclusion that, 19 yes, indeed, a fixed price is less volatile than a 20 floating price. 21 0 And that's true just because of the fact that 22 you're hedged, right, rather than buying, you know, I'm all in on the spot market and say, well, I'm 50 percent 23 in on the spot market and the other portion is hedged. 24 25 Just the very fact that you're hedged means you won't

FLORIDA PUBLIC SERVICE COMMISSION

2

3

4

5

6

7

have as much volatility; correct?

A That's right. If your financial hedge is essentially locking into a fixed price, obviously a fixed price is going to be not volatile.

Q How, how did the hedging program work in 2009 in terms of win/loss for the, for the customers, for the consumers?

8 **A** Well, if we're talking about volatility of 9 pricing, I would argue that, or I would state that, yes, 10 prices were less volatile as a result of our hedging 11 program in 2009.

12 In regards to the accumulated losses against 13 associated positions, I think it was around \$51 million of 14 loss in 2009.

Q Okay. The same question with respect to 2010.
M Well, 2010 is not complete yet. But I think
through -- the latest number I saw, I think what we filed
was around 9.8 million that, our loss position through
July I, believe it was.

20 **Q** Okay. I think that was through August. Have 21 you updated that number?

22AHave we updated the number?23QYes, sir.24AI do have some updated information, yes.25QCould you provide that to the Commission with

1 respect to your 2010 hedging loss or gain? 2 Let's see. It looks like we're right around Α 3 15 million through the end of September losses. 4 Q All right. And then with respect to 2011, are 5 you, you know, with respect to a mark to market position, do you have information as to how you are positioned 6 7 relative to 2011 as we sit here today based on hedges 8 that you already have in place? 9 Α Based on the hedges that we already have in 10 place, and the last I looked was as of the 29th market 11 pricing, the, our mark to market was around \$11.5 million 12 of loss or projected loss. 13 MR. MOYLE: Mr. Chairman, I have an exhibit I'd like to use with this witness, if I could approach and 14 15 pass it out. 16 CHAIRMAN GRAHAM: Yes, sir. I think Staff will 17 help you pass that out. 18 For identification purposes we'll mark this as 19 Exhibit 68. 20 (Exhibit 68 marked for identification.) 21 Do you have a short title for this? 22 MR. MOYLE: The title is Composite of Exhibit 23 of Excerpted Gulf Hedging Information. I think it's 24 already been entered on the cover sheet there. 25 CHAIRMAN GRAHAM: We're going to have to send

FLORIDA PUBLIC SERVICE COMMISSION

you to the same school as Mr. Bennett on short titles. 1 MR. MOYLE: I'm going to interpose the same 2 lawyer defense. 3 BYMR. MOYLE: 4 Sir, I've handed you what's been marked as 5 0 Exhibit 68. Could you identify the three documents 6 attached to the exhibit, please? 7 The first two pages are schedules out of my 8 Α true-up testimony, and the third page is out of Gulf's 9 risk management plan for fuel procurement, which, which 10 we, I believe we have filed it for 2011. It looks, it 11 12 appears that it's the 2011 plan. Yes, sir, it is. And for your counsel, there 13 Q was some confidential information that was found below on 14 that pricing strategy, and I just blanked that out so 15 that we could talk publicly about this exhibit, so. 16 17 MR. BADDERS: I can confirm that. There's no 18 confidential information on either of these pages. 19 MR. MOYLE: Thank you. 20 BY MR. MOYLE: 21 All right. So the first Schedule 4, what is Q 22 the purpose of this document? The purpose of this document was to demonstrate 23 Α 24 the, the volatility of pricing relative to market price relative to hedge price for the period January '06 25 FLORIDA PUBLIC SERVICE COMMISSION

2

3

4

5

6

7

8

9

10

19

20

24

25

through December '09.

Q All right. And if you look at the second column, gas cost for generation actual cost, and then you look at the fourth line, gas cost for generation hedge cost.

A Yes.

Q Am I reading that so that the, that the one with the hedge cost is what you, what you actually paid for it per the hedge, and the second line is what the cost was with respect to the market; is that right?

11 A The gas cost for generation hedged cost is 12 essentially the sum of the market price of gas that we 13 paid for that particular month with a hedge settlement 14 amount added to it.

15 Q All right. And so the last two lines, the gas 16 cost of generation actual cost and the gas cost of 17 generation hedged cost, what do those two columns 18 indicate?

A That's essentially the total cost divided by the MMBtus burned for that particular month.

Q So in January 2006, what, what was the, what was the cost of your, of your hedge generation? It was 11.53 per million Btu; is that right?

A That's correct.

Q Okay. And on the, on the second page, I

carried over the columns with the, with the handwritten 1 2 Those are mine. But there are a couple of notes. 3 numbers at the top with brackets around them. What do 4 those represent? 5 Those represent gains. Α 6 Q Those represent financial gains; is that right? 7 Α Financial gains in those months. That's 8 correct. 9 Okay. So those months would be good months for 0 10 the consumer in that they would have a financial gain; 11 correct? 12 Α Well, that's not the purpose of the program, to 13 generate gains or losses. Our purpose of the program and 14 the purpose of this schedule is to demonstrate that, yes, 15 indeed, hedging does reduce volatility. 16 Okay. But at the end of the day, and I, I Q 17 understand the reducing volatility, but with respect to 18 what you're here asking this Commission for today, it's 19 to set a fuel factor that would take into account losses 20 in the hedging program; correct? 21 That's correct. Α 22 0 Okay. So when I use the comment about, well, 23 that was a situation in which the consumers benefited 24 financially, that's what I'm referring to. Because 25 ultimately that is a measurement with respect to the

FLORIDA PUBLIC SERVICE COMMISSION

consumers and how much it impacts their bills; correct?

1

2

3

4

5

6

7

8

9

10

11

A In the case of the hedged settlement amount it definitely does impact the consumer's bill. I agree with that. It doesn't reflect necessarily the cost of fuel to the consumer during that month.

Q So this chart, I counted 48 months that are reflected on this chart starting January 2006 running down to December 2009. And out of, out of those 48 months, you would agree that there were five months in which the settlement total cost benefited the consumer financially; correct?

12AThere was a gain in those five months. That's13correct.

Q So we've heard some testimony earlier and there's some information in the hedging report about, well, if the gas prices are, are coming down, maybe there will be some, some losses because you were hedged at a higher amount. Isn't that generally right?

19AYes. If you enter into a hedge position at a20higher cost than eventually what the market determines21the price of gas is going to be, yes, you will incur a22loss.

23 Q And, conversely, if the prices are going up and 24 you're, you're hedged, then you should see a gain; 25 correct?

	. – –
1	A That's correct.
2	Q Okay. So the last chart here is, is
3	describe that, if you would, the chart that's on the
4	third page of the exhibit.
5	A Okay.
6	${f Q}$ Just tell us what that is.
7	A That's just a historical natural gas price by
8	month. So this is actual market prices for gas by month.
9	${f Q}$ Okay. And it includes the time frame, this
10	chart includes the time frame that's represented on the
11	first two pages of your exhibit; correct?
12	A Yes, it does.
13	${f Q}$ Okay. Now looking at the chart, you know, it
14	appears that there are periods where the gas price is, is
15	going up that's not necessarily reflected with additional
16	savings, financial savings for, for the consumers;
17	correct?
18	A Well, the I'm not sure that you can draw a
19	relationship between the fact that the price is going up
20	and hedging gains or losses. It just depends on at what
21	point in time you actually entered into a hedge
22	transaction and what that reflected as far as a
23	settlement, what the price in the market was at the time
24	of the settlement of the, of the hedge position.
25	Q As part of your hedging program do you all try

FLORIDA PUBLIC SERVICE COMMISSION

1 to figure out which way the market is going and time 2 your, your hedges depending on, on which way you think 3 the market is going to move? 4 Α We don't try to guess where the market is No. 5 Essentially what we do in the majority of cases qoing. 6 is we know if the market is trending downward or trending upward. And our general policy is that when we enter 7 8 into hedges, we're entering into the hedges as the market 9 is declining in price. 10 0 The, the people that hedge financially that are 11 up on, up on the commodities markets, they in effect are 12 taking a bet on which way the market is going often 13 times; correct? 14 I would not agree with that statement. Α No. 15 I'm not saying you, but I'm saying the, you 0 16 know, the gas brokers and things like that, they're not 17 _ _ 18 Α No. People that are speculating on the 19 marketplace? Yeah. Speculators do make a bet. But 20 that's not the purpose of this program; it's not to 21 speculate. 22 Q Right. Right. I guess, I guess the concern

that some of the consumers have is if I looked at the 48 months and you're in the money five months, I mean, that's not a great percentage in terms of being in the

FLORIDA PUBLIC SERVICE COMMISSION

1 money; correct? What is it, 12 percent, give or take? 2 Well, I just reiterate our position on hedges Α 3 and losses is that we are -- this hedge program is not 4 designed to generate gains and it's certainly not designed to generate losses. 5 6 Essentially all we're trying to do is limit the 7 volatility of the natural gas price, and that's the 8 purpose of this program. 9 There are going to be times when there are 10 gains, there are going to be times when there are losses. 11 I think if you'll look at the entire period, not just from 12 2006, but if you'll look at the inception of the program 13 where we've been hedging since 2002, I think the first 14 four years indicated for those, the cumulative amount for 15 those years, we were all -- there were a lot of gains in 16 those first four years and then there started to be 17 losses. And it's directly related to when you enter into

a hedge position relative to where the market is going in the future. If there are big market declines, you can expect to have hedge losses.

18

19

20

21 **Q** Yeah. And I, I would have expected, given this 22 chart that you have here, if you look between 2006 and 23 2007, you see that there is a spot where it was down to 24 \$4, and then it jumped up to, it looks like, you know, 25 \$9 give or take. Do you see that?

FLORIDA PUBLIC SERVICE COMMISSION

3

4

5

6

7

8

9

10

11

12

13

I see that.

Α

Q And I would have expected that, given that increase in, in price, that you would have had a corresponding entry in your Schedule 4 that would have reflected that the hedge positions worked out for consumers. But that, that's not the case; correct?

A Well, certainly if we were, had a crystal ball and we knew that at some point in time there was going to be a, you could hedge all your gas at \$4 and you had the foresight of knowing what the future was and you -- we would have certainly hedged it all as much as we could at \$4. But we don't have the benefit of that foreknowledge of where the market is going.

14 So the conclusion that just because there is a 15 \$4 price on here that you can expect to have the gains for 16 the future period, that just doesn't hold true in the case 17 of our hedging program because we don't hedge all of our 18 gas at one point in time. It's a process over -- I mean, 19 we're essentially hedging gas every month. There's a 20 strategy that comes out monthly, and if it looks 21 appropriate to enter into hedges, we'll do that. We're 22 just not doing it all at one time.

23 **Q** Okay. You're familiar with the PSC's order 24 that there is Mr. -- Commissioner Skop had asked some 25 questions about it earlier. There was a recent order

FLORIDA PUBLIC SERVICE COMMISSION

1	PSC-080667. Are you familiar with that order?
2	A To some degree, yes.
3	${f Q}$ Okay. And you try to build your hedging plan
4	consistent with that order; correct?
5	A That's correct.
6	Q Okay. There's a statement in that order, I'll
7	just read it to you. It says, "Each utility must
8	continue to gauge its customers' tolerance of the cost
9	associated with hedging versus the benefits of reduced
10	fuel cost volatility and any resulting rate increases."
11	Do you agree with that statement?
12	A I if it's in the order, yes, I agree with
13	it.
14	(Laughter.)
14 15	(Laughter.) CHAIRMAN GRAHAM: Smart man.
15	CHAIRMAN GRAHAM: Smart man.
15 16	CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE:
15 16 17	CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE: Q Yeah. It talked about the PSC audit results
15 16 17 18	CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE: Q Yeah. It talked about the PSC audit results regarding hedging. But if you did not have a hedging
15 16 17 18 19	CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE: Q Yeah. It talked about the PSC audit results regarding hedging. But if you did not have a hedging program and if you weren't here today asking the, the
15 16 17 18 19 20	CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE: Q Yeah. It talked about the PSC audit results regarding hedging. But if you did not have a hedging program and if you weren't here today asking the, the Commission to approve 50 million in losses for 2009, do
15 16 17 18 19 20 21	CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE: Q Yeah. It talked about the PSC audit results regarding hedging. But if you did not have a hedging program and if you weren't here today asking the, the Commission to approve 50 million in losses for 2009, do you know how much that would translate into on a, on a
15 16 17 18 19 20 21 22	CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE: Q Yeah. It talked about the PSC audit results regarding hedging. But if you did not have a hedging program and if you weren't here today asking the, the Commission to approve 50 million in losses for 2009, do you know how much that would translate into on a, on a customer's bill, a thousand megawatt typical customer,
15 16 17 18 19 20 21 22 23	CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE: Q Yeah. It talked about the PSC audit results regarding hedging. But if you did not have a hedging program and if you weren't here today asking the, the Commission to approve 50 million in losses for 2009, do you know how much that would translate into on a, on a customer's bill, a thousand megawatt typical customer, residential customer that you have?
15 16 17 18 19 20 21 22 23 24	<pre>CHAIRMAN GRAHAM: Smart man. BY MR. MOYLE: Q Yeah. It talked about the PSC audit results regarding hedging. But if you did not have a hedging program and if you weren't here today asking the, the Commission to approve 50 million in losses for 2009, do you know how much that would translate into on a, on a customer's bill, a thousand megawatt typical customer, residential customer that you have? A No, I don't.</pre>

was reported that the OPC's comments were that, and I'm 1 quoting, with respect to reducing fuel price volatility 2 felt by retail customers, which is the single purpose of 3 4 hedging identified by the utilities, the hedging activities are of limited value to customers, while the 5 cost of those activities have never been quantified 6 satisfactorily? And that, that's a quote from OPC. 7 So 8 I'll ask you the same question with respect to whether you agree with that, with that preface. But do you agree 9 10 that, that, that the hedging activities are of limited value to customers? 11 12 No, I don't agree with that. Α 13 And that's because of the fact that it, in your 0 opinion, reduces volatility, fuel price volatility? 14 Well, due to the fact that the Commission has, 15Α has, has issued an order that said it is to the benefit 16 17 of the customers. 18 Q Okay. So, again, I'm going -- I'll agree with the 19 Α 20 Commission on this one. 21 Q I got you. Now, but just beyond the order, if -- do you have any other basis to say that other than 22 23 the fact that that's what the Commission said in its 24 order? 25 Well, the, the hedging program complies with Α FLORIDA PUBLIC SERVICE COMMISSION

the order and it is accomplishing the goal or the 1 objective that the Commission set forth in the order, and 2 that's to limit price volatility of natural gas. 3 4 You all didn't participate in hedging Q 5 activities prior to the 1992 order; correct? 6 Α We didn't, we didn't have any natural gas-fired 7 generation until, I think, 2002 or 2003. 8 MR. MOYLE: Okay. One, one second, please. 9 CHAIRMAN GRAHAM: Take your time. 10 MR. MOYLE: Those are all the questions I have. 11 Thank you. 12 CHAIRMAN GRAHAM: Thank you, sir. 13 Mr. Beck, any? Staff? 14 MS. BENNETT: I have a couple. 15 CROSS EXAMINATION 16 BY MS. BENNETT: 17 Mr. Ball, you were in the room earlier when Q Mr. McCallister from Progress was testifying; is that 18 19 correct? 20 Α That's correct. 21 And we discussed with Mr. McCallister the 2008 Q staff management hedging report. Were you there for that 22 23 discussion? 24 Α Yes, I was. 25 Were you in the position of having Q FLORIDA PUBLIC SERVICE COMMISSION

responsibility for hedging for Gulf during the 2008 1 2 period time frame? 3 Α Yes. And were you involved with the Staff's data 4 0 request and the auditors when they sought information 5 from Gulf on the hedging results? 6 7 Α Yes, I was. Can you tell the Commission the process that 8 Q Gulf was involved in in providing the information to the 9 Staff for the hedging report? 10 Well, just generally I can say that we provided 11 Α quite a bit of data. We sat down and had interviews 12 regarding the hedging program not only with myself, other 13 14 staff members, the individuals that actually performed 15 the hedging, entered into the transaction. So there was quite a bit of interaction between the staff that 16 17 prepared this audit and ourselves. And did that culminate in the issuance of Order 18 0 Number PSC-080667-PAA? 19 20 Α Yes. 21 MS. BENNETT: I have no further questions of 22 this witness. 23 CHAIRMAN GRAHAM: Thank you. To the Commission 24 board. 25 Commissioner Skop.

FLORIDA PUBLIC SERVICE COMMISSION

1 COMMISSIONER SKOP: Thank you. 2 Good afternoon, Mr. Ball. 3 THE WITNESS: Good afternoon. 4 COMMISSIONER SKOP: Just a quick question. On 5 page 8 of your direct testimony dated March 12th, 2010, 6 beginning at line nine, you indicated that Gulf uses 7 physical hedges to reduce its price volatility in the 8 coal procurement program; is that correct? 9 That's correct. THE WITNESS: 10 COMMISSIONER SKOP: And the majority of Gulf 11 Power's generation is coal-fired generation; is that 12 correct? 13 THE WITNESS: Yes, the majority is. COMMISSIONER SKOP: Okay. And then in relation 14 15 to what's been marked for identification as Exhibit 68, 16 on the last page of that exhibit, which is identified as 17 Page 39 of 102 where it shows the historical NYMEX 18 natural gas prices, could I ask you to take a look at 19 that chart real quick. 20 THE WITNESS: Okay. 21 COMMISSIONER SKOP: Okay. And on the curve 22 shown for price and dollars per MMBtu, starting at mid 23 2005 to the beginning of 2006, do you see that sharp 24 escalation in natural gas prices? 25 THE WITNESS: Yes.

COMMISSIONER SKOP: Okay. And then also on 1 that same graph beginning at the midpoint of 2007 2 continuing on to what appears to be the midpoint of 2008, 3 do you see also that sharp increase in natural gas 4 5 prices? Yes, I see that. 6 THE WITNESS: 7 COMMISSIONER SKOP: Okay. What would be the --8 are you familiar with the Commission's rule for midcourse 9 fuel corrections? 10 THE WITNESS: Yes, I am. COMMISSIONER SKOP: Okay. And that requires if 11 12 there's a 10 percent under recovery, that the 13 investor-owned utility would have to come into the 14 Commission and request either recovery of those amounts 15 or show, you know, if it's under recovery, overrecovery. What would happen in those instances if natural 16 17 gas prices had not been hedged? Would that result, in 18 your opinion, of the utility would have had to come in 19 for those midcourse corrections? 20 THE WITNESS: Well, in the case of Gulf, since 21 natural gas is a relatively small percentage of our total 22 fuel cost, I'm not really certain that our hedge position 23 would have prevented us from having to come in for a 24 midcourse correction in these periods. 25 Now obviously the more natural gas you have as

a fuel source for your generating plants, then, yes, that 1 2 would be a true statement that it could potentially prevent you from coming in for a midcourse correction. 3 COMMISSIONER SKOP: Okay. So in Gulf's 4 specific case, because the percentage of gas-fired 5 6 generation is small in comparison to its total generation 7 portfolio or generation mix, even if natural gas prices 8 were to increase precipitously upward by over 100 percent what they were at any given point in time, that probably 9 would not trigger because the, trigger the midcourse 10 correction because it's based on the entire fuel 11 12 portfolio; is that correct?

13 **THE WITNESS:** That's correct. I mean, other 14 than, you know, I haven't really studied this in great 15 detail, so I wouldn't say that it's not possible that a 16 very large increase in natural gas prices, if we were not 17 hedged, could, could potentially result in having to make 18 a midcourse correction.

19 **COMMISSIONER SKOP:** Okay. And any time that 20 you enter into a, a hedge, whether it be a financial 21 hedge or a physical transaction or subsequently unwind 22 that hedge, there is a transaction cost associated with 23 doing so; is that correct?

24 THE WITNESS: Only to the, only to the point 25 that there is a gain or a loss. I mean, we don't

FLORIDA PUBLIC SERVICE COMMISSION

actually pay any, any fees associated with those transactions.

1

2

3

4

5

6

7

8

9

10

11

12

17

COMMISSIONER SKOP: Okay. All right. And finally, on that same exhibit, which is, I think, the third page in, which is identified as Schedule 4, page 2 of 2, where it actually shows -- I think that you mentioned that the settlement total being the numbers in parentheses are actually savings to Gulf ratepayers as a result of the hedge transaction in those months; is that correct?

THE WITNESS: That's correct. Those are gains. Yes.

13 **COMMISSIONER SKOP:** Okay. And correlating 14 those to the natural gas curve, those gains occurred in 15 months in which the price of natural gas on the forward 16 curves were rising significantly; is that correct?

THE WITNESS: That's correct.

18 **COMMISSIONER SKOP:** Okay. And with respect to 19 placing hedges, would you agree that the timing of those 20 hedges is important as to ascertaining at any given time 21 whether that hedge will result in a savings or a cost to 22 ratepayers?

THE WITNESS: Yes. The, the time when you
actually enter into a transaction or enter into a hedge
position, that does determine at the time that you settle

1 it relative to the market price whether there will be a 2 gain or a loss.

3 **COMMISSIONER SKOP:** Okay. So based on hedging 4 practices, and I think that if I heard you correctly, the 5 hedging is done by Southern Company, not Gulf 6 specifically; is that correct?

THE WITNESS: These, this program is -- the hedge transactions are entered into by an employee with Southern Company Services in Birmingham. Correct.

7

8

9

22

10 COMMISSIONER SKOP: Okay. So noting that the, 11 where we looked at where there were -- I'm trying to 12 think of the right word -- where there were savings to 13 the ratepayers in that specific month, I mean months in 14 which gas was rising, the hedges were in place, it 15 ultimately saved customers money.

On those other instances of the curve where gas had increased sharply but there were no savings, could that be due to the fact that the hedges were not in place, in place yet to explain that discrepancy that Mr. Moyle was getting to where he asked -- he asked a question about the savings and then noted --

THE WITNESS: Correct.

23 **COMMISSIONER SKOP:** -- on subsequent portions 24 of that graph where the data had not shown related 25 savings, if you will, for the, for the same type of

event. But I know that the data on the exhibit only goes back to 2006 and doesn't look at, you know, other points in time.

1

2

3

4 But I think that he, he mentioned, Mr. Moyle, 5 correct me if I'm wrong, looking at specifically one 6 point in time where there was no savings, although gas 7 peaked up. And I think that was in mid 2006 to 2007, I 8 think, was the question that I heard asked. So I was 9 trying to better understand why that could be and whether 10 that might have something to do with the timing of the 11 hedges that were in place at that point in time, if you 12 might be able to elaborate.

13 THE WITNESS: Well, without actually looking at 14 each individual hedge transaction, just generally what I 15 would say is that many times we enter into hedge 16 positions years in advance of the actual settlement time 17 period. So if indeed we had entered all these hedge transactions, say, in, two thousand -- early 2005 and 18 19 settled them all in, at the peak, 2006, yes, you would 20 expect to have a fairly large gain. But I just don't 21 know the relationship of when we entered these hedges 22 relative to when they were actually settled.

23 COMMISSIONER SKOP: Okay. Thank you.
24 CHAIRMAN GRAHAM: Thank you, Commissioner Skop.
25 Anybody else? Any redirect?

FLORIDA PUBLIC SERVICE COMMISSION

MR. BADDERS: No redirect. I would like to 1 2 move his exhibits into the record. That would be Exhibit 3 15, 16, 17 and 18. 4 CHAIRMAN GRAHAM: We want to move Exhibit 15, 16, 17 and 18. Are there any objections to any of those 5 6 four? Seeing none, so moved. 7 (Exhibits 15, 16, 17 and 18 admitted into the 8 record.) 9 MS. BENNETT: I believe, Mr. Chairman, that Mr. Moyle also had an exhibit for this witness to move 10 11 into the record. 12 MR. MOYLE: Yeah. It's 68, I think it was marked, which is the composite exhibit that there's been 13 some discussion on. So I'd go ahead and move that in to 14 15 make sure the record is clear and captures that. 16 CHAIRMAN GRAHAM: We also want to move Exhibit 68. Do we have any objection to that? 17 18 MR. BADDERS: No objection. 19 CHAIRMAN GRAHAM: So moved then. 20 (Exhibit 68 admitted into the record.) 21 Are we done with this witness? 22 MR. BADDERS: I believe we are. We would ask 23 that Witness Ball be excused. 24 CHAIRMAN GRAHAM: Do we have any other questions or foreseeable questions for this witness? 25

FLORIDA PUBLIC SERVICE COMMISSION

1	MS. BENNETT: Staff does not.
2	CHAIRMAN GRAHAM: Mr. Ball, you are now
3	excused. Thank you for coming down.
4	Mr. Badders.
5	MR. BADDERS: Yes, Mr. Chairman. The next two
6	witnesses should go fairly quickly. They're both
7	stipulated witnesses for Gulf.
8	The first one is R. W. Dodd. We would ask that
9	his prefiled direct testimony be entered into the record
10	as though read.
11	CHAIRMAN GRAHAM: Let's enter Mr. Dodd's
12	prefiled testimony into the record as though it was read.
13	MR. BADDERS: I also note that he has, I
14	believe it is three exhibits which have been identified
15	as Exhibit 19, 20 and 21. I would move those into the
16	record.
17	CHAIRMAN GRAHAM: Do we have any objections
18	about Exhibits 19, 20 and 21? Seeing none, let's move
19	those into the record.
20	(Exhibits 19, 20 and 21 admitted into the
21	record.)
22	
23	
24	
25	
	FLORIDA PUBLIC SERVICE COMMISSION

1		GULF POWER COMPANY
2		Before the Florida Public Service Commission Prepared Direct Testimony and Exhibit of
3		Richard W. Dodd
4		Docket No. 100001-El Date of Filing: March 12, 2010
5		
6	Q.	Please state your name, business address and occupation.
7	Α.	My name is Richard Dodd. My business address is One Energy Place,
8		Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
9		Regulatory Matters at Gulf Power Company.
10		
11	Q.	Please briefly describe your educational background and business
12		experience.
13	Α.	I graduated from the University of West Florida in Pensacola, Florida in
14		1991 with a Bachelor of Arts Degree in Accounting. I also received a
15		Bachelor of Science Degree in Finance in 1998 from the University of West
16		Florida. I joined Gulf Power in 1987 as a Co-op Accountant and worked in
17		various areas until I joined the Rates and Regulatory Matters area in 1990.
18		After spending one year in the Financial Planning area, I transferred to
19		Georgia Power Company in 1994 where I worked in the Regulatory
20		Accounting department and in 1997 I transferred to Mississippi Power
21		Company where I worked in the Rate and Regulation Planning department
22		for six years followed by one year in Financial Planning. In 2004 I returned
23		to Gulf Power Company working in the General Accounting area as Internal
24		Controls Coordinator.

1		In 2007 I was promoted to Internal Controls Supervisor and in July 2008, I
2		assumed my current position in the Rates and Regulatory Matters area.
3		My responsibilities include supervision of: tariff administration, cost of
4		service activities, calculation of cost recovery factors, and the regulatory
5		filing function of the Rates and Regulatory Matters Department.
6		
7	Q.	What is the purpose of your testimony?
8	Α.	The purpose of my testimony is to present the final true-up amounts for the
9		period January 2009 through December 2009 for both the Fuel and
10		Purchased Power Cost Recovery Clause and the Capacity Cost Recovery
11		Clause. I will also present the actual benchmark level for the calendar year
12		2010 gains on non-separated wholesale energy sales eligible for a
13		shareholder incentive and the amount of gains or losses from hedging
14		settlements for the period January 2009 through December 2009.
15		
16	Q.	Have you prepared an exhibit that contains information to which you will
17		refer in your testimony?
18	Α.	Yes. My exhibit consists of 1 schedule that relates to the fuel and
19		purchased power cost recovery final true-up, 4 schedules that relate to the
20		capacity cost recovery final true-up, and 1 appendix that includes
21		Schedules A-1 through A-9 and A-12 for the period January 2009 through
22		December 2009, previously filed monthly with this Commission. Each of
23		these documents was prepared under my direction, supervision, or review.
24		Counsel: We ask that Mr. Dodd's exhibit
25		consisting of 5 schedules and 1 appendix be
	Docke	et No. 100001-El Page 2 Richard W. Dodd

1		marked as Exhibit No (RWD-1).
2		
3	Q.	Have you verified that to the best of your knowledge and belief, the
4		information contained in these documents is correct?
5	Α.	Yes.
6		
7	Q.	Which schedules of your exhibit relate to the calculation of the fuel and
8		purchased power cost recovery true-up amount?
9	Α.	Schedule 1 of my exhibit relates to the fuel and purchased power cost
10		recovery true-up calculation for the period January 2009 through December
11		2009. In addition, Fuel Cost Recovery Schedules A-1 through A-9 for
12		January 2009 through December 2009 are incorporated herein in Appendix
13		1.
14		
15	Q.	What is the final fuel and purchased power cost true-up amount related to
16		the period of January 2009 through December 2009 to be refunded or
17		collected through the fuel cost recovery factors in the period January 2011
18		through December 2011?
19	Α.	A net amount to be refunded of \$9,959,388 was calculated as shown on
20		Schedule 1 of my exhibit.
21		
22	Q.	How was this amount calculated?
23	Α.	The \$9,959,388 was calculated by taking the difference in the estimated
24		and actual over-recovery amounts for the period January 2009 through
25		December 2009. The estimated over-recovery was \$36,414,908 as shown
	Docke	et No. 100001-El Page 3 Richard W. Dodd

1		on Schedule E-1A, Line 1 filed Au	gust 4, 2009 and approved	in FPSC
2		Order No. PSC-10-0002-FOF-El is	ssued on January 4, 2010.	The actual
3		over-recovery was \$46,374,296 w	hich is the sum of the Perio	od-to-Date
4		amounts on lines 7, 8, and 12 sho	wn on the December 2009	Schedule A-2,
5		page 2 of 3, included in Appendix	1. Additional details suppo	orting the
6		approved estimated true-up amou	nt are included on Schedu	les E1-A and
7		E1-B filed November 2, 2009.		
8				
9	Q.	Mr. Dodd, has the benchmark leve	el for gains on non-separat	ed wholesale
10		energy sales eligible for a shareho	older incentive been update	ed for actual
11		2009 gains?		
12	Α.	Yes, the three-year rolling average	e gain on economy sales, t	based entirely
13		on actual data for calendar years a	2007 through 2009 is calcu	lated as
14		follows:		
15		Year	Actual Gain	
16		2007	2,599,491	
17		2008	1,228,671	
18		2009	982,077	
19		Three-Year Average	<u>\$1,603,413</u>	
20				
21	Q.	What is the actual threshold for 20)10?	
22	Α.	The actual threshold for 2010 is \$	1,603,413.	
23				
24				
25				
	Deek	at No. 100001-EL		Richard W. Dodd

1	Q.	Is Gulf seeking to recover any gains or losses from hedging settlements for
2		the period of January 2009 through December 2009?
3	Α.	Yes. On line 2 of Schedule A-1, Period-to-Date, for December 2009
4		included in Appendix 1, Gulf has recorded a net loss of \$51,232,251 related
5		to hedging activities in 2009. Mr. Ball addresses the details of those
6		hedging activities in his testimony.
7		
8	Q.	Mr. Dodd, you stated earlier that you are responsible for the purchased
9		power capacity cost recovery true-up calculation. Which schedules of your
10		exhibit relate to the calculation of this amount?
11	Α.	Schedules CCA-1, CCA-2, CCA-3 and CCA-4 of my exhibit relate to the
12		purchased power capacity cost recovery true-up calculation for the period
13		January 2009 through December 2009. In addition, Capacity Cost
14		Recovery Schedule A-12 for the months of January 2009 through
15		December 2009 is included in Appendix 1.
16		
17	Q.	What is the final purchased power capacity cost true-up amount related to
18		the period of January 2009 through December 2009 to be refunded or
19		collected in the period January 2011 through December 2011?
20	Α.	An amount to be refunded of \$2,618,214 was calculated as shown on
21		Schedule CCA-1 of my exhibit.
22		
23	Q.	How was this amount calculated?
24	Α.	The \$2,618,214 was calculated by taking the difference in the estimated
25		January 2009 through December 2009 under-recovery of \$1,787,568 and

Docket No. 100001-El

Richard W. Dodd

1		the actual over-recovery of \$830,646, which is the sum of lines 10 and 11
2		under the total column of Schedule CCA-2. The estimated true-up amount
3		for this period was approved in FPSC Order No. PSC-09-0795-FOF-EI
4		dated December 2, 2009. Additional details supporting the approved
5		estimated true-up amount are included on Schedules CCE-1A and CCE-1B
6		filed November 2, 2009.
7		
8	Q.	Please describe Schedules CCA-2 and CCA-3 of your exhibit.
9	A.	Schedule CCA-2 shows the calculation of the actual over-recovery of
10		purchased power capacity costs for the period January 2009 through
11		December 2009. Schedule CCA-3 of my exhibit is the calculation of the
12		interest provision on the over-recovery for the period January
13		2009 through December 2009. This is the same method of calculating
14		interest that is used in the Fuel and Purchased Power (Energy) Cost
15		Recovery Clause and the Environmental Cost Recovery Clause.
16		
17	Q.	Please describe Schedule CCA-4 of your exhibit.
18	Α.	Schedule CCA-4 provides additional details related to Lines 1 and 2 of
19		Schedule CCA-2.
20		
21	Q.	Mr. Dodd, does this conclude your testimony?
22	Α.	Yes.
23		

Richard W. Dodd

 $\xi \in \{1, \dots, n\}$

1		GULF POWER COMPANY
2		Before the Florida Public Service Commission
3		Prepared Direct Testimony and Exhibit of Richard W. Dodd
4		Docket No. 100001-EI Date of Filing: August 2, 2010
5	Q.	Please state your name, business address and occupation.
6	Α.	My name is Richard Dodd. My business address is One Energy Place,
7		Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
8		Regulatory Matters at Gulf Power Company.
9		
10	Q.	Please briefly describe your educational background and business
11		experience.
12	Α.	I graduated from the University of West Florida in Pensacola, Florida in
13		1991 with a Bachelor of Arts Degree in Accounting. I also received a
14		Bachelor of Science Degree in Finance in 1998 from the University of
15		West Florida. I joined Gulf Power in 1987 as a Co-op Accountant and
16		worked in various areas until I joined the Rates and Regulatory Matters
17		area in 1990. After spending one year in the Financial Planning area, I
18		transferred to Georgia Power Company in 1994 where I worked in the
19		Regulatory Accounting department and in 1997 I transferred to Mississippi
20		Power Company where I worked in the Rate and Regulation Planning
21		department for six years followed by one year in Financial Planning. In
22		2004 I returned to Gulf Power Company working in the General
23		Accounting area as Internal Controls Coordinator. In 2007 I was promoted
24		to Internal Controls Supervisor and in July 2008, I assumed my current
25		position in the Rates and Regulatory Matters area.

1		My responsibilities include supervision of: tariff administration, cost of
2		service activities, calculation of cost recovery factors, and the regulatory
3		filing function of the Rates and Regulatory Matters Department.
4		
5	Q.	Have you prepared an exhibit that contains information to which you will
6		refer in your testimony?
7	Α.	Yes, I have.
8		Counsel: We ask that Mr. Dodd's Exhibit consisting of
9		fourteen schedules be marked as Exhibit No (RWD-2).
10		
11	Q.	Are you familiar with the Fuel and Purchased Power (Energy) estimated
12		true-up calculations for the period of January 2010 through December
13		2010 and the Purchased Power Capacity Cost estimated true-up
14		calculations for the period of January 2010 through December 2010 set
15		forth in your exhibit?
16	Α.	Yes, these documents were prepared under my supervision.
17		
18	Q.	Have you verified that to the best of your knowledge and belief, the
19		information contained in these documents is correct?
20	Α.	Yes, I have.
21		
22	Q.	How were the estimated true-ups for the current period calculated for both
23		fuel and purchased power capacity?
24	Α.	In each case, the estimated true-up calculations include six months of
25		actual data and six months of estimated data.

1	Q.	Mr. Dodd, what has Gulf calculated as the fuel cost recovery true-up to be
2		applied in the period January 2011 through December 2011?
3	Α.	The fuel cost recovery true-up for this period is an increase of
4		0.1236¢/kwh. As shown on Schedule E-1A, this includes an estimated
5		under-recovery for the January through December 2010 period of
6		\$23,786,207. It also includes a final over-recovery for the January through
7		December 2009 period of \$9,959,388 (see Schedule 1 of Exhibit RWD-1
8		in this docket filed on March 12, 2010). The resulting total under-recovery
9		of \$13,826,819 will be included for recovery during 2011.
10		
11	Q.	Mr. Dodd, you stated earlier that you are responsible for the Purchased
12		Power Capacity Cost true-up calculation. Which schedules of your exhibit
13		relate to the calculation of these factors?
14	Α.	Schedules CCE-1A, CCE-1B and CCE-4 of my exhibit relate to the
15		Purchased Power Capacity Cost true-up calculation to be applied in the
16		January 2011 through December 2011 period.
17		
18	Q.	What has Gulf calculated as the purchased power capacity factor true-up
19		to be applied in the period January 2011 through December 2011?
20	Α.	The true-up for this period is a decrease of 0.0283 ¢/kwh as shown on
21		Schedule CCE-1A. This includes an estimated over-recovery of \$545,466
22		for January 2010 through December 2010. It also includes a final over-
23		recovery of \$2,618,214 for the period of January 2009 through December
24		2009 (see Schedule CCA-1 of Exhibit RWD-1 in this docket filed March

- 1 12, 2010). The resulting total over-recovery of \$3,163,680 will be included
- 2 for refund during 2011.
- 3
- 4 Q. Mr. Dodd, does this conclude your testimony?
- 5 A. Yes.

1		GULF POWER COMPANY
2 3 4 5 6		Before the Florida Public Service Commission Prepared Direct Testimony and Exhibit of Richard W. Dodd Docket No. 100001-El Date of Filing: September 1, 2010
7	_	
8	Q.	Please state your name, business address and occupation.
9	Α.	My name is Richard Dodd. My business address is One Energy Place,
10		Pensacola, Florida 32520-0780. I am the Supervisor of Rates and Regulatory
11		Matters at Gulf Power Company.
12		
13	Q.	Please briefly describe your educational background and business experience.
14	Α.	I graduated from the University of West Florida in Pensacola, Florida in 1991 with
15		a Bachelor of Arts Degree in Accounting. I also received a Bachelor of Science
16		Degree in Finance in 1998 from the University of West Florida. I joined Gulf
17		Power in 1987 as a Co-op Accountant and worked in various areas until I joined
18		the Rates and Regulatory Matters area in 1990. After spending one year in the
19		Financial Planning area, I transferred to Georgia Power Company in 1994 where I
20		worked in the Regulatory Accounting department and in 1997 I transferred to
21		Mississippi Power Company where I worked in the Rate and Regulation Planning
22		department for six years followed by one year in Financial Planning. In 2004 I
23		returned to Gulf Power Company working in the General Accounting area as
24		Internal Controls Coordinator.

1		In 2007 I was promoted to Internal Controls Supervisor and in July 2008, I
2		assumed my current position in the Rates and Regulatory Matters area.
3		My responsibilities include supervision of tariff administration, cost of service
4		activities, calculation of cost recovery factors, and the regulatory filing function
5		of the Rates and Regulatory Matters Department.
6		
7	Q.	Have you previously filed testimony before this Commission in this on-going
8		docket?
9	A.	Yes.
10		
11	Q.	What is the purpose of your testimony?
12	A.	The purpose of my testimony is to discuss the calculation of Gulf Power's fuel
13		cost recovery factors for the period January 2011 through December 2011.
14		will also discuss the calculation of the purchased power capacity cost recovery
15		factors for the period January 2011 through December 2011.
16		
17	Q.	Have you prepared an exhibit that contains information to which you will refer
18		in your testimony?
19	Α.	Yes. My exhibit consists of 15 schedules, each of which was prepared under
20		my direction, supervision, or review.
21		Counsel: We ask that Mr. Dodd's exhibit
22		consisting of 15 schedules,
23		be marked as Exhibit No(RWD-3).
24		
25		

- 1 Q. Mr. Dodd, what is the levelized projected fuel factor for the period January
- 2 2011 through December 2011?
- A. Gulf has proposed a levelized fuel factor of 5.104¢/kwh. This factor is based
 on projected fuel and purchased power energy expenses for January 2011
 through December 2011 and projected kwh sales for the same period, and
 includes the true-up and GPIF amounts.
- 7
- Q. How does the levelized fuel factor for the projection period compare with the
 levelized fuel factor for the current period?
- A. The projected levelized fuel factor for 2011 is .239¢/kwh less or 4.47 percent
 lower than the levelized fuel factor in place January 2010 through December
 2010.
- 13
- Q. Please explain the calculation of the fuel and purchased power expense true up amount included in the levelized fuel factor for the period January 2011
 through December 2011.
- 17A.As shown on Schedule E-1A of my exhibit, the true-up amount of \$13,826,81918to be collected during 2011 includes an estimated under-recovery for the
- 19 January through December 2010 period of \$23,786,207, plus a final over-
- recovery for the period January through December 2009 of \$9,959,388. The
- estimated under-recovery for the January through December 2010 period
- includes 6 months of actual data and 6 months of estimated data as reflected
- on Schedule E-1B.
- 24
- 25

Revised September 27, 2010

		· · · · · ·
1	Q.	What has been included in this filing to reflect the GPIF reward/penalty for the
2		period of January 2009 through December 2009?
3	Α.	The GPIF result is shown on Line 31 of Schedule E-1 as an increase of
4		.0007¢/kwh to the levelized fuel factor, thereby rewarding Gulf \$82,250.
5		
6	Q.	What is the appropriate revenue tax factor to be applied in calculating the
7		levelized fuel factor?
8	A.	A revenue tax factor of 1.00072 has been applied to all jurisdictional fuel costs
9		as shown on Line 29 of Schedule E-1.
10		
11	Q.	Mr. Dodd, how were the line loss multipliers used on Schedule E-1E
12		calculated?
13	A.	The line loss multipliers were calculated in accordance with procedures
14		approved in prior filings and were based on Gulf's latest mwh Load Flow
15		Allocators.
16		
17	Q.	Mr. Dodd, what fuel factor does Gulf propose for its largest group of customers
18		(Group A), those on Rate Schedules RS, GS, GSD, and OSIII?
19	A.	Gulf proposes a standard fuel factor, adjusted for line losses, of 5.131¢/kwh
20		for Group A. Fuel factors for Groups A, B, C, and D are shown on Schedule
21		E-1E. These factors have all been adjusted for line losses.
22		
23	Q.	Mr. Dodd, how were the time-of-use fuel factors calculated?
24	Α.	The time-of-use fuel factors were calculated based on projected loads and
25	Docke	system lambdas for the period January 2011 through December 2011. These t No. 100001-EI Page 4 Witness: Richard W. Dodd

1		factors included the GPIF and true-up and were adjusted for line losses.
2		These time-of-use fuel factors are also shown on Schedule E-1E.
3		
4	Q.	How does the proposed fuel factor for Rate Schedule RS compare with the
5		factor applicable to December 2010 and how would the change affect the cost
6		of 1,000 kwh on Gulf's residential rate RS?
7	Α.	The current fuel factor for Rate Schedule RS applicable through December
8		2010 is 5.371 ¢/kwh compared with the proposed factor of 5.131 ¢/kwh. For a
9		residential customer who uses 1,000 kwh in January 2011, the fuel portion of
10		the bill would decrease from \$53.71 to \$51.31.
11		
12	Q.	Has Gulf updated its estimates of the as-available avoided energy costs to be
13		shown on COG1 as required by Order No. 13247 issued May 1, 1984, in
14		Docket No. 830377-EI and Order No. 19548 issued June 21, 1988, in Docket
15		No. 880001-EI?
16	Α.	Yes. A tabulation of these costs is set forth in Schedule E-11 of my exhibit.
17		These costs represent the estimated averages for the period from January
18		2011 through December 2011.
19		
20	Q.	What amount have you calculated to be the appropriate benchmark level for
21		calendar year 2011 gains on non-separated wholesale energy sales eligible
22		for a shareholder incentive?
23	Α.	In accordance with Order No. PSC-00-1744-AAA-EI, a benchmark level of
24		\$1,017,585 has been calculated for 2011 as follows:
25		

Page 5

1		2008 actual gains 1,228,671
2		2009 actual gains 982,077
3		2010 estimated gains842,007
4		Three-Year Average <u>\$1,017,585</u>
5		This amount represents the minimum projected threshold for 2011 that must
6		be achieved before shareholders may receive any incentive. As demonstrated
7		on Schedule E-6, page 2 of 2, Gulf's projection reflects a credit to customers
8		of 100 percent of the gains on non-separated sales for 2011 for the months of
9		January through December.
10		
11	Q.	You stated earlier that you are responsible for the calculation of the purchased
12		power capacity cost (PPCC) recovery factors. Which schedules of your exhibit
13		relate to the calculation of these factors?
14	Α.	Schedule CCE-1, including CCE-1A and CCE-1B, Schedule CCE-2, and
15		Schedule CCE-4 of my exhibit relate to the calculation of the PPCC recovery
16		factors for the period January 2011 through December 2011.
17		
18	Q.	Please describe Schedule CCE-1 of your exhibit.
19	Α.	Schedule CCE-1 shows the calculation of the amount of capacity payments to
20		be recovered through the PPCC Recovery Clause. Mr. Ball has provided me
21		with Gulf's projected purchased power capacity transactions. Gulf's total
22		projected net capacity expense, which includes a credit for transmission
23		revenue, for the period January 2011 through December 2011 is \$50,039,244.
24		The jurisdictional amount is \$48,260,759. This amount is added to the total
25		

Page 6

- true-up amount to determine the total purchased power capacity transactions
 that would be recovered in the period.
- 3
- Q. What methodology was used to allocate the capacity payments by rate class? 4 Α. 5 As required by Commission Order No. 25773 in Docket No. 910794-EQ, the 6 revenue requirements have been allocated using the cost of service 7 methodology used in Gulf's last rate case and approved by the Commission in Order No. PSC-02-0787-FOF-EI issued June 10, 2002, in Docket No. 010949-8 EI. For purposes of the PPCC Recovery Clause, Gulf has allocated the net 9 10 purchased power capacity costs by rate class with 12/13th on demand and 1/13th on energy. This allocation is consistent with the treatment accorded to 11 production plant in the cost of service study used in Gulf's last rate case. 12 13 Q. How were the allocation factors calculated for use in the PPCC Recovery 14 Clause? 15 Α. The allocation factors used in the PPCC Recovery Clause have been 16 calculated using the 2009 load data filed with the Commission in accordance 17 with FPSC Rule 25-6.0437. The calculations of the allocation factors are 18 19 shown in columns A through I on page 1 of Schedule CCE-2. 20 21 Q. Please describe the calculation of the c/kwh factors by rate class used to recover purchased power capacity costs. 22 Α. As shown in columns A through D on page 2 of Schedule CCE-2, 12/13th of 23 the jurisdictional capacity cost to be recovered is allocated by rate class based 24 25 on the demand allocator. The remaining 1/13th is allocated based on energy. Docket No. 100001-EI Witness: Richard W. Dodd Page 7

a.

1		The total revenue requirement assigned to each rate class shown in column E
2		is then divided by that class's projected kwh sales for the twelve-month period
3		to calculate the PPCC recovery factor. This factor would be applied to each
4		customer's total kwh to calculate the amount to be billed each month.
5		
6	Q.	What is the amount related to purchased power capacity costs recovered
7		through this factor that will be included on a residential customer's bill for
8		1,000 kwh?
9	A.	The purchased power capacity costs recovered through the clause for a
10		residential customer who uses 1,000 kwh will be \$4.76.
11		
12	Q.	When does Gulf propose to collect these new fuel charges and purchased
13		power capacity charges?
14	Α.	The fuel and capacity factors will be effective beginning with Cycle 1 billings in
15		January 2011 and continuing through the last billing cycle of December 2011.
16	Q.	Mr. Dodd, does this conclude your testimony?
17	Α.	Yes.
18		
19		
20		
21		
22		
23		
24		
25		

MR. BADDERS: Moving to the next witness, M. A. Young, I would ask that his prefiled direct testimony be entered into the record as though read. CHAIRMAN GRAHAM: Let's move M. A. Young's prefiled testimony into the record as though read. MR. BADDERS: We also have two exhibits for Mr. Young. That would be hearing Exhibit 22 and 23. I would move those into the record also. CHAIRMAN GRAHAM: Do we have any objections to Exhibits 22 or 23? Hearing none, we will move those into the record as well. (Exhibits 22 and 23 admitted into the record.)

,

1		GULF POWER COMPANY
2		Before the Florida Public Service Commission
3		Direct Testimony of
4		M. A. Young, III
5		Docket No. 100001-EI
6		Date of Filing: April 1, 2010
7		
8	Q.	Please state your name, address, and occupation.
9	Α.	My name is Melvin A. Young, III. My business address is One Energy Place,
10		Pensacola, Florida 32520-0335. My current job position is Power Generation
11		Specialist, Senior for Gulf Power Company.
12		
13	Q.	Please describe your educational and business background.
14	A.	I received my Bachelor of Science degree in Mechanical Engineering from the
15		University of Alabama in Birmingham in 1984. I joined the Southern Company
16		with Alabama Power in 1981 as a co-op student and continued with Alabama
17		Power upon graduation in 1984. During my time at Alabama Power, I worked at
18		Plant Gorgas, Plant Gadsden and in Power Generation Services where I progressed
19		through various engineering positions with increasing responsibilities as well as
20		first line supervision in Operations and Maintenance. I joined Gulf Power in 1997
21		as the Performance Engineer at Plant Crist. My primary responsibilities have been
22		to monitor and test plant equipment and monitor overall plant heat rate. In addition
23		to this, I have been responsible for major plant projects and was the primary
24		reliability reporter. As previously mentioned in my testimony, my current job
25		position is Power Generation Specialist, Senior at Gulf Power Company. In this

.

1		position, I am responsible for preparing all Generating Performance Incentive
2		Factor (GPIF) filings as well as other generating plant reliability and heat rate
3		performance reporting for Gulf Power Company.
4		
5	Q.	What is the purpose of your testimony in this proceeding?
6	A.	The purpose of my testimony is to present GPIF results for Gulf Power Company
7		for the period of January 1, 2009, through December 31, 2009.
8		
9	Q.	Have you prepared an exhibit that contains information to which you will refer in
10		your testimony?
11	A.	Yes. I have prepared an exhibit consisting of five schedules.
12		Counsel: We ask that Mr. Young's Exhibit,
13		consisting of five schedules, be marked
14		for identification as Exhibit No(MAY-1).
15		
16	Q.	Is there any information that has been supplied to the Commission pertaining to
17		this GPIF period that requires amendment?
18	A.	Yes. Some corrections have been made to the actual unit performance data, which
19		was submitted monthly to the Commission during this time period. These
20		corrections are based on discoveries made during the final data review to ensure
21		the accuracy of the information reported in this filing. The actual unit performance
22		data tables on pages 16 through 31 of Schedule 5 of my exhibit incorporate these
23		changes. The data contained in these tables is the data upon which the GPIF
24		calculations were made.
25		

Q. Were average net operating heat rate (ANOHR) targets that include the BTU/LB
 independent variable approved in FPSC Order No. PSC-99-2512-FOF-EI used for
 Plant Daniel Units 1 and 2 for this period?

Α. Yes. The target heat rate equation for Plant Daniel Unit 2 did include the BTU/LB 4 5 independent variable originally approved in FPSC Order No. PSC-99-2512-FOF-6 EI. The BTU/LB variable has been incorporated in previous filings to account for 7 the change in fuel mix at Plant Daniel, which was previously noted in the GPIF 8 Target Filing for 2006 that was submitted to the FPSC on September 16, 2005, as 9 well as the GPIF Results Filing for 2005 that was submitted to the FPSC on April 3, 2006. The use of this BTU/LB variable was evaluated for the change in fuel mix 10 11 at Plant Daniel, the variable was statistically significant and therefore included in the target heat rate equation for Daniel 2 only. 12

13

14 Q. Please review the Company's equivalent availability results for the period.

A. Actual equivalent availability and adjusted actual equivalent availability figures for
 each of the Company's GPIF units are shown on page 15 of Schedule 5. Pages 3
 through 10 of Schedule 2 contain the calculations for the adjusted actual equivalent
 availabilities.

20	A calculation of GPIF availability points based on these availabilities and the
21	targets established by FPSC Order No. PSC-08-0030-FOF-EI is on page 11 of
22	Schedule 2. The results are: Crist 4, +10.00 points; Crist 5, -1.76 points;
23	Crist 6, +10.00 points; Crist 7, +0.74 points; Smith 1, -10.00 points;
24	Smith 2, +3.33 points; Daniel 1, +6.00 points; and Daniel 2, -10.00 points.
25	

Revised September 27, 2010

1	Q.	What were the heat rate results for the period?
2	Α.	The detailed calculations of the actual average net operating heat rates for the
3		Company's GPIF units are on pages 2 through 9 of Schedule 3.
4		
5		As was done for the prior GPIF periods, and as indicated on pages 10 through 17
6		of Schedule 3, the target equations were used to adjust actual results to the target
7		basis. These equations, submitted in September 2008, are shown on page 20 of
8		Schedule 3. As calculated on page 21 of Schedule 3, the adjusted actual average
9		net operating heat rates correspond to the following GPIF unit heat rate points:
10		+3.86 for Crist 4, 0.00 for Crist 5, 0.00 for Crist 6, -1.88 for Crist 7,
11		-2.26 for Smith 1, +1.02 for Smith 2, +1.97 for Daniel 1, and +1.72 for Daniel 2.
12		
13	Q.	What number of Company points was achieved during the period, and what reward
14		or penalty is indicated by these points according to the GPIF procedure?
15	Α.	Using the unit equivalent availability and heat rate points previously mentioned,
16		along with the appropriate weighting factors, the number of Company points
17		achieved was 0.22 as indicated on page 2 of Schedule 4. This calculated to a
18		reward in the amount of \$82,250.
19		
20	Q.	Please summarize your testimony.
21	A.	In view of the adjusted actual equivalent availabilities, as shown on page 11 of
22		Schedule 2, and the adjusted actual average net operating heat rates achieved, as
23		shown on page 21 of Schedule 3, evidencing the Company's performance for the
24		period, Gulf calculates a reward in the amount of \$82,250 as provided for by the
25		GPIF plan.

Page 4

1	Q.	Does this conclude your testimony?
2	A.	Yes.
3		
4		
5		
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		

1 CHAIRMAN GRAHAM: Does that conclude your case? MR. BADDERS: Yes. It does, Mr. Chairman. 2 3 CHAIRMAN GRAHAM: Thank you, sir. 4 Okay. Let's go to Mr. Beasley. 5 MR. BEASLEY: Mr. Chairman, our first three 6 witnesses have been stipulated. If I could move or ask 7 that Mr. Aldazabal's direct testimony be inserted into 8 the record as though read. It's three sets of testimony 9 2009 true-up, the estimated/actual for 2010 and his 10 projection testimony. And I would ask that that be 11 inserted into the record as though read. 12 CHAIRMAN GRAHAM: Let's add that into the 13 record as though read. 14 MR. BEASLEY: And I would move the admission of 15 his exhibits, which are 24, 25 and 26. 16 CHAIRMAN GRAHAM: Do we have any objection or 17 questions to those exhibits? Seeing none, let's move 18 those into the record as well. 19 (Exhibits 24, 25 and 26 admitted into the 20 record.) 21 22 23 24 25 FLORIDA PUBLIC SERVICE COMMISSION

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		CARLOS ALDAZABAL
5		
6	Q.	Please state your name, address, occupation and
7		employer.
8		
9	A.	My name is Carlos Aldazabal. My business address is 702
10		North Franklin Street, Tampa, Florida 33602. I am
11		employed by Tampa Electric Company ("Tampa Electric" or
12		"company") in the position of Director, Regulatory
13		Affairs in the Regulatory Affairs Department.
14		
15	Q.	Please provide a brief outline of your educational
16		background and business experience.
17		
18	A.	I received a Bachelor of Science Degree in Accounting in
19		1991, and received a Masters of Accountancy from the
20		University of South Florida in Tampa in 1995. I am a
21		CPA in the State of Florida and have accumulated 15
22		years of electric utility experience working in the
23		areas of fuel and interchange accounting, surveillance
24		reporting, and budgeting and analysis. In April 1999, I
25		joined Tampa Electric as Supervisor, Regulatory

1		Accounting. In January 2004, I became Manager
2		Regulatory Affairs where my duties included managing
3		cost recovery for fuel and purchased power, interchange
4		sales, and capacity payments. In August 2009, I was
5		promoted to Director Regulatory Affairs with primary
6		responsibility for overseeing all of the cost recovery
7		clauses.
8		
9	Q.	What is the purpose of your testimony?
10		
11	A.	The purpose of my testimony is to present, for the
12		Commission's review and approval, the final true-up
13		amounts for the period January 2009 through December
14		2009 for the Fuel and Purchased Power Cost Recovery
15		Clause ("fuel clause"), the Capacity Cost Recovery
16		Clause ("capacity clause") as well as the wholesale
17		incentive benchmark for January 2010 through December
18		2010.
19		·
20	Q.	What is the source of the data which you will present by
21		way of testimony or exhibit in this process?
22		
23	A.	Unless otherwise indicated, the actual data is taken
	А.	
24		from the books and records of Tampa Electric. The books
25		and records are kept in the regular course of business

1		in accordance with generally accepted accounting
2		principles and practices and provisions of the Uniform
.3		System of Accounts as prescribed by the Florida Public
4		Service Commission ("Commission").
5	~	
6	Q.	Have you prepared an exhibit in this proceeding?
7		
8	A.	Yes. Exhibit No (CA-1), consisting of four
9		documents which are described later in my testimony, was
10		prepared under my direction and supervision.
11		
12	Capa	city Cost Recovery Clause
13	Q.	What is the final true-up amount for the Capacity Cost
14		Recovery Clause for the period January 2009 through
15		December 2009?
16		
17	A.	The final true-up amount for the capacity clause for the
18		period January 2009 through December 2009 is an over-
19		recovery of \$21,184.
20		
21	Q.	Please describe Document No. 1 of your exhibit.
22		
23	A.	Document No. 1, page 1 of 4, entitled "Tampa Electric
24		Company Capacity Cost Recovery Clause Calculation of
25		Final True-up Variances for the Period January 2009
		-

	1						
1		Through December 2009", provides the calculation for the					
2		final over-recovery of \$21,184. The actual capacity					
3		cost under-recovery, including interest, was \$28,596,916					
4		for the period January 2009 through December 2009 as					
5		identified in Document No. 1, pages 1 and 2 of 4. This					
6	amount, less the \$28,618,100 actual/estimated under-						
7		recovery approved in Order No. PSC-09-0795-FOF-EI issued					
8		December 2, 2009 in Docket No. 090001-EI, results in a					
9		final over-recovery for the period of \$21,184 as					
10		identified in Document No. 1, page 4 of 4. This over-					
11		recovery amount will be applied in the calculation of					
12		the capacity cost recovery factors for the period					
13		January 2011 through December 2011.					
14							
15	Q.	What is the estimated effect of this \$21,184 over-					
16		recovery for the January 2009 through December 2009					
17		period on residential bills during January 2011 through					
18		December 2011?					
19							
20	A.	There is no net effect on the 2011 capacity factors as a					
21		result of the 2009 over-recovery.					
22							
23	Incr	emental Security Alert and NERC Cyber Expenses					
24	Q.	What were Tampa Electric's actual 2009 incremental O&M					
25		security alert and NERC cyber security expenses as a					
		4					

result of the events of September 11, 2001? 1 2 Tampa Electric included all of its existing incremental 3 Α. O&M security and NERC cyber security expenses for 4 protecting its generating facilities into its rate case 5 test year in Docket No. 080317-EI. Therefore, the base 6 rates approved by the Commission, effective May 2009, .7 included the incremental O&M security and NERC Cvber 8 security expenses. 9 10 Fuel and Purchased Power Cost Recovery Clause 11 What is the final true-up amount for the Fuel and 12 Q. Purchased Power Cost Recovery Clause for the period 13 January 2009 through December 2009? 14 15 Α. The final fuel clause true-up for the period January 16 2009 through December 2009 is an over-recovery of 17 \$14,108,291. The actual fuel cost over-recovery, 18 including interest, was \$59,124,988 for the period 19 January 2009 through December 2009. This \$59,124,988 20 amount, less the \$45,016,697 actual/estimated over-21 recovery amount approved in Order No. PSC-09-0795-FOF-22 EI, issued December 2, 2009 in Docket No. 090001-EI 23 results in a net over-recovery amount for the period of 24 \$14,108,291. 25

1		
1	Q.	What is the estimated effect of the \$14,108,291 over-
2		recovery for the January 2009 through December 2009
3		period on residential bills during January 2011 through
4		December 2011?
5		
6	A.	The \$14,108,291 over-recovery would decrease a 1,000 kWh
7		residential bill by approximately \$0.74.
8		
9	Q.	Please describe Document No. 2 of your exhibit.
10		
11	A.	Document No. 2 is entitled "Tampa Electric Company Final
12		Fuel and Purchased Power Over/(Under) Recovery for the
13		Period January 2009 Through December 2009". It shows
14		the calculation of the final fuel over-recovery of
15		\$14,108,291.
16		
17		Line 1 shows the total company fuel costs of
18		\$906,778,795 for the period January 2009 through
19		December 2009. The jurisdictional amount of total fuel
20		costs is \$898,970,398, as shown on line 2. This amount
21.		is compared to the jurisdictional fuel revenues
22		applicable to the period on line 3 to obtain the actual
23		over-recovered fuel costs for the period, shown on line
24		4. The resulting \$59,222,295 over-recovered fuel costs
25		for the period, combined with the interest, true-up
		6

	1							
1		collected and the prior period true-up shown on lines 5,						
2		6 and 7, respectively, constitute the actual over-						
3		recovery of \$59,124,988 shown on line 8. The						
4		\$59,124,988 actual over-recovery amount less the						
5		\$45,016,697 actual/estimated over-recovery amount shown						
6		on line 9, results in a final \$14,108,291 over-recovery						
7		amount for the period January 2009 through December 2009						
8		as shown on line 10.						
9								
10	Q.	Please describe Document No. 3 of your exhibit.						
11								
12	A.	Document No. 3 entitled "Tampa Electric Company						
13		Calculation of True-up Amount Actual vs. Original						
14		Estimates for the Period January 2009 Through December						
15		2009", shows the calculation of the actual over-recovery						
16		as compared to the estimate for the same period.						
17								
18	Q.	What was the total fuel and net power transaction cost						
19		variance for the period January 2009 through December						
20		2009?						
21								
22	A.	As shown on line A7 of Document No. 3, the fuel and net						
23		power transaction cost variance is \$138,866,750 less						
24		than what was originally estimated.						
25								
	I	7						

1	Q.	What was the variance in jurisdictional fuel revenues						
2		for the period January 2009 through December 2009?						
3								
4	A.	As shown on line C3 of Document No. 3, the company						
5		collected \$52,281,532 or 5.2 percent less jurisdictional						
6	-	fuel revenues than originally estimated.						
7								
8	Q.	Please describe Document No. 4 of your exhibit.						
9								
10	A.	Document No. 4 contains a 12-month summary detailing the						
11		transactions for each of Commission Schedules A6, A7,						
12		A8, A9 and A12 for the period January 2009 through						
13		December 2009.						
14								
15	Whol	esale Incentive Benchmark						
16	Q.	What is Tampa Electric's wholesale incentive benchmark						
17		for 2010, as derived in accordance with Order No. PSC-						
18		01-2371-FOF-EI, Docket No. 010283-EI?						
19								
20	A .	The company's 2010 benchmark is \$2,002,890, which is the						
21		three-year average of \$799,040, \$1,676,141 and						
22		\$3,533,488 actual gains on non-separated wholesale						
23		sales, excluding emergency sales, for 2007, 2008 and						
24		2009, respectively.						
25								

. 000252

1	Q.	Does	this	conclude	your	testimony?
2						
3	A.	Yes.				
4						
5						
6						
7						
8						
9						
10						
11						
12						
13						
14						
15						
16						
17						
18						
19						
20						
21						
22						
23						
24						
25						Q

TAMPA ELECTRIC COMPANY DOCKET NO. 100001-EI FILED: 8/3/2010

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		CARLOS ALDAZABAL
5		
6	Q.	Please state your name, address, occupation and employer.
7		
8	A.	My name is Carlos Aldazabal. My business address is 702
9		North Franklin Street, Tampa, Florida 33602. I am
10		employed by Tampa Electric Company ("Tampa Electric" or
11		"company") in the position of Director, Regulatory
12		Affairs in the Regulatory Affairs Department.
13		
14	Q.	Please provide a brief outline of your educational
15		background and business experience.
16		
17	A.	I received a Bachelor of Science Degree in Accounting in
18		1991, and received a Masters of Accountancy from the
19		University of South Florida in Tampa in 1995. I am a CPA
20		in the State of Florida and have accumulated 15 years of
21		electric utility experience working in the areas of fuel
22		and interchange accounting, surveillance reporting, and
23		budgeting and analysis. In April 1999, I joined Tampa
24		Electric as Supervisor, Regulatory Accounting. In
25		January 2004, I became Manager Regulatory Affairs where

· 000253

¥ . .

1		my duties included managing cost recovery for fuel and
2		purchased power, interchange sales, and capacity
3		payments. In August 2009, I was promoted to Director
4		Regulatory Affairs with primary responsibility for
5		overseeing all of the cost recovery clauses.
6	r	
7	Q.	What is the purpose of your testimony?
8		
9	A.	The purpose of my testimony is to present, for Commission
10		review and approval, the calculation of the January 2010
11		through December 2010 fuel and purchased power and
12		capacity true-up amounts to be recovered in the January
13		2011 through December 2011 projection period. My testimony
14		addresses the recovery of fuel and purchased power costs
15		as well as capacity costs for the year 2010, based on six
16		months of actual data and six months of estimated data.
17		This information will be used in the determination of the
18		2011 fuel and purchased power costs and capacity cost
19		recovery factors.
20		
21	Q.	Have you prepared any exhibits to support your testimony?
22		
23	A.	Yes. I have prepared Exhibit No (CA-2), which
24		contains two documents. Document No. 1 is comprised of
25		Schedules E1-B, E-2, E-3, E-4, E-5, E-6, E-7, E-8, and E-

• •

1.		9, which provide the actual/estimated fuel and purchased
2		power cost recovery true-up amount for the period January
3		2010 through December 2010. Document No. 2 provides the
4		actual/estimated capacity cost recovery true-up amount
5		for the period of January 2010 through December 2010.
6	1	These documents are furnished as support for the
7		projected true-up amount for this period.
8		
9	Fuel	and Purchased Power Cost Recovery Factors
10	Q.	What has Tampa Electric calculated as the estimated net
11		true-up amount for the current period to be applied in
12		the January 2011 through December 2011 fuel and purchased
13		power cost recovery factors?
14		
15	A.	The estimated net true-up amount applicable for the
16		period January 2011 through December 2011 is an over-
17		recovery of \$67,087,873.
18		
19	Q.	How did Tampa Electric calculate the estimated net true-
20	-	up amount to be applied in the January 2011 through
21		December 2011 fuel and purchased power cost recovery
22		factors?
23		
24	A.	The net true-up amount to be recovered in 2011 is the sum
25		of the final true-up amount for the period January 2009

through December 2009 and the actual/estimated true-up 1 amount for the period January 2010 through December 2010. 2 3 What did Tampa Electric calculate as the final fuel and 4 0. purchased power cost recovery true-up amount for 2009? 5 6 The final true-up was an over-recovery of \$14,108,291. A. 7 The actual fuel cost over-recovery, including interest 8 \$59,124,988 for the period January 2009 through 9 was The \$59,124,988 December 2009. amount, less the 10 actual/estimated over-recovery amount of \$45,016,697 11 approved in Order No. PSC-09-0795-FOF-EI, issued December 12 2, 2009 in Docket No. 090001-EI resulted in a net over-13 recovery amount for the period of \$14,108,291. 14 15 What did Tampa Electric calculate as the actual/estimated Q. 16 fuel and purchased power cost recovery true-up amount for 17 the period January 2010 through December 2010? 18 19 actual/estimated fuel and purchased power 20 Α. The cost recovery true-up is an over-recovery amount of 21 \$52,979,582 for the January 2010 through December 2010 22 detailed calculation supporting The the 23 period. actual/estimated current period true-up is shown in 24 Exhibit No. (CA-2), Document No. 1 on Schedule E1-B. 25

•

1	Capa	city Cost Recovery Clause
2	Q.	What has Tampa Electric calculated as the estimated net
3		true-up amount to be applied in the January 2011 through
4		December 2011 capacity cost recovery factors?
5		
6	A.	The estimated net true-up amount applicable for January
7		2011 through December 2011 is an under-recovery of
8		\$53,091 as shown in Exhibit No (CA-2), Document No.
9		2, page 2 of 5.
10		
11	Q.	How did Tampa Electric calculate the estimated net true-
12		up amount to be applied in the January 2011 through
13		December 2011 capacity cost recovery factors?
14		
15	A.	The net true-up amount to be recovered in the 2011
16		capacity cost recovery factors is the sum of the final
17		true-up amount for 2009 and the actual/estimated true-up
18		amount for January 2010 through December 2010.
19		
20	Q.	What did Tampa Electric calculate as the final capacity
21		cost recovery true-up amount for 2009?
22		
23	A.	The final 2009 true-up is an over-recovery of \$21,184.
24		The actual capacity cost under-recovery including
25		interest was \$28,596,916 for the period January 2009

	1	
1		through December 2009. The \$28,596,916 amount, less the
2		actual/estimated under-recovery amount of \$28,618,100
3		approved in Order No. PSC-09-0795-FOF-EI issued December
4		2, 2009 in Docket No. 090001-EI results in a net over-
5		recovery amount for the period of \$21,184 as identified
6		in Exhibit No (CA-2), Document No. 2, page 1 of 5.
7		
8	Q.	What did Tampa Electric calculate as the actual/estimated
9		capacity cost recovery true-up amount for the period
10		January 2010 through December 2010?
11		
12	A.	The actual/estimated true-up amount is an under-recovery
13		of \$74,275 as shown on Exhibit No (CA-2), Document
14		No. 2, page 1 of 5.
15		
16	Q.	Does this conclude your testimony?
17		
18	A.	Yes, it does.
19		
20		
21		
22		
23		
24		
25		

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3	-	OF
4		CARLOS ALDAZABAL
5		
б	Q.	Please state your name, address, occupation and employer.
7		
8	A.	My name is Carlos Aldazabal. My business address is 702
9		North Franklin Street, Tampa, Florida 33602. I am
10		employed by Tampa Electric Company ("Tampa Electric" or
11		"company") in the position of Director, Regulatory
12		Affairs in the Regulatory Affairs Department.
1.3		
14	Q.	Please provide a brief outline of your educational
15		background and business experience.
16		
17	A.	I received a Bachelor of Science Degree in Accounting in
18		1991, and received a Masters of Accountancy in 1995 from
19		the University of South Florida in Tampa. I am a CPA in
20		the State of Florida and have accumulated 15 years of
21		electric utility experience working in the areas of fuel
22		and interchange accounting, surveillance reporting, and
23		budgeting and analysis. In April 1999, I joined Tampa
24		Electric as Supervisor, Regulatory Accounting. In
25		January 2004, I became Manager, Regulatory Affairs where

my duties included managing cost recovery for fuel and 1 interchange sales, and capacity purchased power, 2 In August 2009, I was promoted to Director payments. 3 Regulatory Affairs with primary responsibility for 4 overseeing all cost recovery clauses. 5 6 Have you previously testified before this Commission? 7 Q. 8 I have submitted written testimony in the annual 9 Α. Yes. fuel docket since 2004, and I testified before this 10 Commission ("FPSC" Public Service or 11 Florida "Commission") in Docket Nos. 060001-EI and 080001-EI 12 regarding the appropriateness and prudence of Tampa 13 Electric's recoverable fuel and purchased power costs as 14 well as capacity costs. 15 16 What is the purpose of your testimony? 17 Q. 18 The purpose of my testimony is to present, for Commission Α. 19 review and approval, the proposed annual capacity cost 20 recovery factors, the proposed annual levelized fuel and 21 cost recovery factors including purchased power an 22 two-tiered residential fuel charge to 23 inverted or encourage energy efficiency and conservation and the 24 projected wholesale incentive benchmark for January 2011 25

through December 2011. I will also describe significant 1 events that affect the factors and provide an overview of 2 the composite effect from the various cost recovery 3 factors for 2011. 4 5 Have you prepared an exhibit to support your testimony? Q. 6 7 Exhibit No. (CA-3), consisting of three 8 Α. Yes. documents, prepared under my direction and 9 was supervision. Document No. 1, consisting of four pages, 10 is furnished as support for the projected capacity cost 11 Commission factors utilizing the approved recovery 12 allocation methodology from Order No. PSC-09-0283-FOF-EI 13 issued April 30, 2009, in Docket No. 080317-EI based on 14 12 Coincident Peak ("CP") and 25 percent Average Demand 15 Document No. -2_7 which is furnished as support ("AD"). 16 for the proposed levelized fuel and purchased power cost 17 recovery factors, is comprised of Schedules E1 through 18 E10 for January 2011 through December 2011 as well as 19 Schedule H1 for January through December, 2008 through 20 Document No. 3 provides a comparison of retail 2011. 21 residential fuel revenues under the inverted or tiered 22 fuel rate and a levelized fuel rate, which demonstrates 23 that the tiered rate is revenue neutral. 24

3

1	Capa	city Cost Recovery
2	Q.	Are you requesting Commission approval of the projected
3		capacity cost recovery factors for the company's various
4		rate schedules?
5		
6	A.	Yes. The capacity cost recovery factors, prepared under
7		my direction and supervision, are provided in Exhibit No.
8		(CA-3), Document No. 1, page 3 of 4. The capacity
9		factors reflect the company's approved rate design
10	E .	modifications approved as part of Order No. PSC-09-0283-
11		FOF-EI in Docket No. 080317-EI, issued April 30, 2009.
12		
13	Q.	Please describe the changes to the 2011 capacity cost
14		recovery factors related to Tampa Electric's approved
15		rate design approved in Order No. PSC-09-0283-FOF-EI.
16		
17	A.	As a result of Tampa Electric's base rate case, the
18		Commission approved the consolidation of the company's
19		General Service - Demand ("GSD") and General Service -
20		Large Demand ("GSLD") rate customers into one new GSD
21		rate class. Additionally, the allocation of production
22		demand costs was modified to the 12 CP and 25 percent AD
23		to better reflect cost causation. The Commission also
24		approved the recovery of capacity costs through a factor
25		applied to billed kW demand for demand-measured customers

1		because that recovery method would be consistent with the
2		recovery of production plant that otherwise would have
3		been built.
4		
5	Q.	What payments are included in Tampa Electric's capacity
6		cost recovery factors?
7		
8	A.	Tampa Electric is requesting recovery of capacity
9		payments for power purchased for retail customers,
10		excluding optional provision purchases for interruptible
11		customers, through the capacity cost recovery factors.
12		
13	Q.	Please summarize the proposed capacity cost recovery
14		factors by metering voltage level for January 2011
15		through December 2011.
16		
17	A .	Rate Class and Capacity Cost Recovery Factor
18		Metering Voltage Cents per kWh Cents per kW
19		RS Secondary 0.336
20		GS and TS Secondary 0.294
21		GSD, SBF Standard
22		Secondary 1.07
23		Primary 1.06
24		Transmission 1.05
25		IS, IST, SBI
		r. I

1		Primary 0.87
2		Transmission 0.86
3		GSD Optional
4		Secondary 0.255
5		Primary 0.253
6		LS1 Secondary 0.078
7		
8		These factors are shown in Exhibit No (CA-3),
9		Document No. 1, page 3 of 4.
10		·
11	Q.	How does Tampa Electric's proposed average capacity cost
12		recovery factor of 0.291 cents per kWh compare to the
13		factor for January 2010 through December 2010?
14		
15	A.	The proposed capacity cost recovery factor is 0.181 cents
16		per kWh (or \$1.81 per 1,000 kWh) lower than the average
17		capacity cost recovery factor of 0.472 cents per kWh for
18		the January 2010 through December 2010 period.
19		
20	Fuel	and Purchased Power Cost Recovery Factor
21	Q.	What is the appropriate amount of the levelized fuel and
22		purchased power cost recovery factor for the year 2011?
23		The environminte environment for the 2011 period is 4 205 contents
24	Α.	The appropriate amount for the 2011 period is 4.225 cents
25		per kWh before any application of time of use multipliers

for on-peak or off-peak usage. Schedule E1-E of Exhibit 1 No. (CA-3), Document No. 2, shows the appropriate 2 value for the total fuel and purchased power cost 3 recovery factor for each metering voltage level as 4 projected for the period January 2011 through December 5 2011. 6 7 Please describe the information provided on Schedule E1-Q. 8 с. 9 10 The Generating Performance Incentive Factor ("GPIF") and Ά. 11 true-up factors are provided on Schedule E1-C. Tampa 12 Electric has calculated a GPIF reward of \$1,830,855, 13 which is included in the calculation of the total fuel 14 and purchased power cost recovery factors. Additionally, 15 E1-C indicates the net true-up amount for the January 16 2010 through December 2010 period. The net true-up 17 amount for this period is an over-recovery of 18 19 \$67,087,873. 20 Please describe the information provided on Schedule E1-Q. 21 D. 22 23 Schedule E1-D presents Tampa Electric's on-peak and off-Α. 24 peak fuel adjustment factors for January 2011 through 25

-- 000268

December 2011. The schedule also presents Tampa 1 Electric's levelized fuel cost factors at each metering 2 voltage level. 3 4 Please describe the information provided on Schedule E1-Q. 5 Ε. 6 7 Schedule E1-E presents the standard, tiered, on-peak and 8 Α. off-peak fuel adjustment factors at each metering voltage 9 to be applied to customer bills. 10 11 Please describe the information provided in Document No. 12 Q. 3. 13 14 Exhibit No. ____ (CA-3), Document No. 3 demonstrates that Α. 15 the tiered rate structure is designed to be revenue 16 neutral so that the company will recover the same fuel 17 costs as it would under the traditional levelized fuel 18 approach. 19 20 Please summarize the proposed fuel and purchased power Q. 21 cost recovery factors by metering voltage level for 22 January 2011 through December 2011. 23 24 25

A .		Fuel	Charge
	Metering Voltage Level	Factor (ce	nts per kWh)
	Secondary	4.225	
	Tier I (Up to 1,000 kWh)	3.875	
	Tier II (Over 1,000 kWh)	4.875	
	Distribution Primary	4.183	
	Transmission	4.141	
	Lighting Service	4.134	
	Distribution Secondary	4.817	(on-peak)
		3.994	(off-peak)
	Distribution Primary	4.769	(on-peak)
		3.954	(off-peak)
	Transmission	4.721	(on-peak)
		3.914	(off-peak)
Q.	How does Tampa Electric	s propose	d levelized fuel
	adjustment factor of 4.225	cents per	kWh compare to the
	levelized fuel adjustment	factor for	the January 2010
	through December 2010 period	?	
A.	The proposed fuel charge f	actor is 0.	.292 cents per kWh
	(or \$2.92 per 1,000 kWh)	lower than	the average fuel
	charge factor of 4.517 cents	s per kWh fo	or the January 2010
	through December 2010 period	•	
	Q.	 Metering Voltage Level Secondary Tier I (Up to 1,000 kWh) Tier II (Over 1,000 kWh) Distribution Primary Transmission Lighting Service Distribution Primary Distribution Primary Distribution Primary Transmission Lighting Service Distribution Primary Distribution Primary Transmission Q. How does Tampa Electric adjustment factor of 4.225 levelized fuel adjustment through December 2010 period A. The proposed fuel charge factor of 4.517 cents 	Metering Voltage LevelFactor (centric descention)Secondary4.225Tier I (Up to 1,000 kWh)3.875Tier II (Over 1,000 kWh)4.875Distribution Primary4.183Transmission4.141Lighting Service4.134Distribution Secondary4.8173.9943.994Distribution Primary4.7693.9543.954Transmission4.7213.914Q.How does Tampa Electric's proposeadjustment factor of 4.225 cents perlevelized fuel adjustment factor forthrough December 2010 period?

I

1	Even	ts Affecting the Projection Filing
2	Q.	Are there any significant events reflected in the
3		calculation of the 2011 fuel and purchased power and
4		capacity cost recovery projections?
5		
6	Α.	Yes. There are two significant events. These are 1) the
7		continued decline in natural gas prices and related hedge
8		results; and 2) the expiration of two existing firm
9		purchase power cogeneration agreements with Hillsborough
10		County and the City of Tampa.
11		
12	Q.	Please describe the first event that affects the
13		company's projection filing.
14		
15	A.	With the addition of Bayside Station in 2004 and more
16		recently the combustion turbines ("CT's") at Polk,
17		Bayside and Big Bend Stations, Tampa Electric has
18		increased its reliance on natural gas as a fuel source.
19		In the fall of 2008 the prolonged economic downturn
20		resulted in a dramatic decline in fuel commodity prices,
21		particularly natural gas, which has resulted in a
22		significant decrease in fuel and purchased power costs.
23		In order to minimize fuel price volatility and comply
24		with the company's Commission approved Risk Management
25		Plan, financial hedges were entered into for natural gas

in 2010 and 2011 which have partially mitigated some of 1 that benefit. Witness J. T. Wehle's direct testimony 2 the 3 describes decrease in natural qas costs and associated hedge results in more detail. 4 5 Please describe the second event. 6 Q. 7 Entering 2010 Tampa Electric had firm purchase power 8 Α. 9 agreements with Hillsborough County for 23 MW and the City of Tampa for 19 MW, respectively. On March 1, 10 2010, the Hillsborough County agreement expired as both 11 the County and Tampa Electric were unable to reach 12 agreement on terms that would be acceptable to both 13 Similarly, Tampa Electric and the City of parties. 1.4 Tampa agreed to mutually terminate a December 15 2008 renegotiated extension of their agreement beyond August 16 1, 2011 when the parties were unable to successfully 17 renegotiate some of the terms of that extension. The 18 19 expiration of both agreements results in a significant reduction in capacity costs as well as a reduction in 20 as-available energy payments. 21 22 Wholesale Incentive Benchmark Mechanism 23 What is Tampa Electric's projected wholesale incentive 24 0. benchmark for 2011? 25

--- 000270

1	Α.	The company's projected 2011 benchmark is \$2,325,363,
2		which is the three-year average of \$1,676,141, \$3,533,488
3		and \$1,766,461 in gains on the company's non-separated
4		wholesale sales, excluding emergency sales, for 2008,
5		2009 and 2010 (estimated/actual), respectively.
6		
7	Q.	Does Tampa Electric expect gains in 2011 from non-
8		separated wholesale sales to exceed its 2011 wholesale
9		incentive benchmark?
10		
11	Α.	No. Tampa Electric anticipates that sales will not
12		exceed the projected benchmark for 2011. Therefore, all
13		sales margins will flow back to customers.
14		
15	Cost	Recovery Factors
16	Q.	What is the composite effect of Tampa Electric's proposed
17		changes in its capacity, fuel and purchased power,
18		environmental and energy conservation cost recovery
19		factors on a 1,000 kWh residential customer's bill?
20		
21	A.	The composite effect on a residential bill for 1,000 kWh
22		is a decrease of \$5.22 beginning January 2011. These
23		charges are shown in Exhibit No (CA-3), Document
24		No. 2, on Schedule E10.
25		

12

I

•

1	Q.	When should the new rates go into effect?
2		
3	A.	The new rates should go into effect concurrent with meter
4		reads for the first billing cycle for January 2011.
5		
6	Q.	Does this conclude your testimony?
7		
8	A.	Yes, it does.
9		
10		
1.1		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

MR. BEASLEY: The next Tampa Electric witness is also stipulated, Mr. Brian S. Buckley. I would like to move or ask that his direct testimony be inserted into the record as though read. That's his true-up and projection testimony for the generating performance incentive factor. CHAIRMAN GRAHAM: Let's enter Mr. Buckley's record -- I'm sorry -- testimony, prefiled testimony into the record as though, as though it was read. MR. BEASLEY: Thank you. And I would also move his Exhibits 27 and 28 into the record. CHAIRMAN GRAHAM: If we don't have any objections to 27 and 28, then we will move those as well into the record. (Exhibits 27 and 28 admitted into the record.) FLORIDA PUBLIC SERVICE COMMISSION

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		BRIAN S. BUCKLEY
5		
6	Q.	Please state your name, business address, occupation and
7		employer.
8		
9	A.	My name is Brian S. Buckley. My business address is 702
10		North Franklin Street, Tampa, Florida 33602. I am employed
11		by Tampa Electric Company ("Tampa Electric" or "company") in
12		the position of Manager, Operations Planning.
13		
14	Q.	Please provide a brief outline of your educational
15		background and business experience.
16		
17	A.	I received a Bachelor of Science degree in Mechanical
18		Engineering in 1997 from the Georgia Institute of
19		Technology and a Master of Business Administration from the
20		University of South Florida in 2003. I began my career
21		with Tampa Electric in 1999 as an Engineer in Plant
22		Technical Services. I have held a number of different
23		engineering positions at Tampa Electric's power generating
24		stations including Operations Engineer at Gannon Station,
25		Instrumentation and Controls Engineer at Big Bend Station,

and Senior Engineer in Operations Planning. In August 2008, 1 I was promoted to Manager, Operations Planning, where I am 2 currently responsible for unit commitment, unit performance ٦ analysis and reporting of generation statistics. 4 5 6 Q. What is the purpose of your testimony? 7 The purpose of my testimony is to present Tampa Electric's Α. 8 9 actual performance results from unit equivalent availability 10 and station heat rate used to determine the Generating Performance Incentive Factor ("GPIF") for the period January 11 2009 through December 2009. I will also compare these 12 results to the targets established prior to the beginning of 13 the period. 14 15 16 Q. Have you prepared an exhibit to support your testimony? 17 Yes, I prepared Exhibit No. _____ (BSB-1), consisting of two 18 Α. 19 documents. Document No. 1, entitled "Tampa Electric Company, 20 Generating Performance Incentive Factor, January 2009 -December 2009 True-up" is 21 consistent with the GPIF 22 Implementation Manual previously approved by the Commission. Document 2 company's Actual No. provides the 23 Unit Performance Data for the 2009 period. 24 25

Which generating units on Tampa Electric's system are 1 Q. included in the determination of the GPIF? 2 3 the company's coal-fired units, one integrated Α. Four of 4 and two natural gasification combined cycle unit qas 5 combined cycle unit are included. These are Big Bend Units 6 through 4, Polk Unit 1 and Bayside Units 1 and 2, 7 1 respectively. 8 9 calculated the results of Tampa Electric's Q. Have you 10 performance under the GPIF during the January 2009 through 11 December 2009 period? 12 13 14 Α. Yes, I have. This is shown on Document No. 1, page 4 of 32. Based upon 2.486 Generating Performance Incentive Points 15 ("GPIP"), the result is a reward amount of \$1,830,855 for 16 the period. 17 18 19 Q. Please proceed with your review of the actual results for the January 2009 through December 2009 period. 20 21 On Document No. 1, page 3 of 32, the actual average common 22 Α. equity for the period is shown on line 14 as \$1,820,026,462. 23 This produces the maximum penalty or reward amount of 24 25 \$7,365,753 as shown on line 21.

- 000276

•

1	Q.	Will you please explain how you arrived at the actual
2	£.*	equivalent availability results for the seven units included
3		within the GPIF?
4		
5	A.	Yes. Operating data for each of the units is filed monthly
6		with the Commission on the Actual Unit Performance Data
7		form. Additionally, outage information is reported to the
8		Commission on a monthly basis. A summary of this data for
		the 12 months provides the basis for the GPIF.
9		the 12 months provides the basis for the office
10		A the estual emission of the initial provides the second on
11	Q.	Are the actual equivalent availability results shown on
12		Document No. 1, page 6 of 32, column 2, directly applicable
13		to the GPIF table?
14		
15	A .	No. Adjustments to actual equivalent availability may be
16		required as noted in section 4.3.3 of the GPIF Manual. The
17		actual equivalent availability including the required
18		adjustment is shown on Document No. 1, page 6 of 32, column
19		4. The necessary adjustments as prescribed in the GPIF
20		Manual are further defined by a letter dated October 23,
21		1981, from Mr. J. H. Hoffsis of the Commission's Staff. The
22		adjustments for each unit are as follows:
23		
24		Big Bend Unit No. 1
25		On this unit, 816.0 planned outage hours were originally
20		4

1	scheduled for 2009. Actual outage activities required
2	1228.6 planned outage hours. Consequently, the actual
3	equivalent availability of 55.7 percent is adjusted to 58.7
4	percent as shown on Document No. 1, page 7 of 32.
5	
6	Big Bend Unit No. 2
7	On this unit, 2856.0 planned outage hours were originally
8	scheduled for 2009. Actual outage activities required
9	2320.7 planned outage hours. Consequently, the actual
10	equivalent availability of 36.8 percent is adjusted to 33.8
11	percent as shown on Document No. 1, page 8 of 32.
12	
13	Big Bend Unit No. 3
14	On this unit, 336.0 planned outage hours were originally
15	scheduled for 2009. Actual outage activities required 441.4
16	planned outage hours. Consequently, the actual equivalent
17	availability of 78.8 percent is adjusted to 79.8 percent as
18	shown on Document No. 1, page 9 of 32.
19	
20	Big Bend Unit No. 4
21	On this unit, 1344.0 planned outage hours were originally
22	scheduled for 2009. Actual outage activities required 416.2
23	planned outage hours. Consequently, the actual equivalent
24	availability of 79.5 percent is adjusted to 70.7 percent as
25	shown on Document No. 1, page 10 of 32.
	5

1		Polk Unit No. 1
2		On this unit, 854.1 planned outage hours were originally
3		scheduled for 2009. Actual outage activities required
4		1232.4 planned outage hours. Consequently, the actual
5		equivalent availability of 76.5 percent is adjusted to 80.3
б		percent, as shown on Document No. 1, page 11 of 32.
7		
8	Ì	Bayside Unit No. 1
9		On this unit, 336.0 planned outage hours were originally
10		scheduled for 2009. Actual outage activities required 492.2
11		planned outage hours. Consequently, the actual equivalent
12		availability of 93.2 percent is adjusted to 95.0 percent, as
13		shown on Document No. 1, page 12 of 32.
14		
15		Bayside Unit No. 2
16		On this unit, 336.0 planned outage hours were originally
17		scheduled for 2009. Actual outage activities required 589.7
18		planned outage hours. Consequently, the actual equivalent
19		availability of 92.0 percent is adjusted to 94.8 percent, as
20		shown on Document No. 1, page 13 of 32.
21		
22	Q.	How did you arrive at the applicable equivalent availability
23		points for each unit?
24		
25	A.	The final adjusted equivalent availabilities for each unit
		6

	I	
1		are shown on Document No. 1, page 6 of 32, column 4. This
2		number is entered into the respective GPIP table for each
3		particular unit, shown on pages 7 of 32 through 13 of 32.
4		Page 4 of 32 summarizes the weighted equivalent availability
5		points to be awarded or penalized.
6		
7	Q.	Will you please explain the heat rate results relative to
8		the GPIF?
9		
10	A.	The actual heat rate and adjusted actual heat rate for Tampa
11		Electric's seven GPIF units are shown on Document No. 1,
12		page 6 of 32. The adjustment was developed based on the
13		guidelines of section 4.3.16 of the GPIF Manual. This
14		procedure is further defined by a letter dated October 23,
15		1981, from Mr. J. H. Hoffsis of the FPSC Staff. The final
16		adjusted actual heat rates are also shown on page 5 of 32,
17		column 9. The heat rate value is entered into the
18		respective GPIP table for the particular unit, shown on
19		pages 14 through 20 of 32. Page 4 of 32 summarizes the
20		weighted heat rate points to be awarded or penalized.
21		
22	Q.	What is the overall GPIP for Tampa Electric for the January
23		2009 through December 2009 period?
24		
25	Α.	This is shown on Document No. 1, page 2 of 32. Essentially,
ł		7

	1	
1		the weighting factors shown on page 4 of 32, column 3, plus
2		the equivalent availability points and the heat rate points
3		shown on page 4 of 32, column 4, are substituted within the
4		equation found on page 32 of 32. The resulting value,
5		2.486, is then entered into the GPIF table on page 2 of 32.
6		Using linear interpolation, the reward amount is \$1,830,855.
7		
8	Q.	Does this conclude your testimony?
9		
10	A.	Yes, it does.
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
1		

000281 TAMPA ELECTRIC COMPANY DOCKET NO. 100001-EI FILED: 9/1/2010

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		BRIAN S. BUCKLEY
5		
6	Q.	Please state your name, business address, occupation and
7		employer.
8		
9	A.	My name is Brian S. Buckley. My business address is 702
10		North Franklin Street, Tampa, Florida 33602. I am
11		employed by Tampa Electric Company ("Tampa Electric" or
12		"company") in the position of Manager, Operations
13		Planning.
14		
15	Q.	Please provide a brief outline of your educational
16		background and business experience.
17		
18	A.	I received a Bachelor of Science degree in Mechanical
19		Engineering in 1997 from the Georgia Institute of
20		Technology and a Master of Business Administration from
21		the University of South Florida in 2003. I began my
22		career with Tampa Electric in 1999 as an Engineer in
23		Plant Technical Services. I have held a number of
24		different engineering positions at Tampa Electric's
25		power generating stations including operations,

1		instrumentation and controls, performance planning and
2		asset management. In October 2008, I was promoted to
3		Manager, Operations Planning, where I am currently
4		responsible for unit commitment and reporting of
5		generation statistics.
6		
7	Q.	What is the purpose of your testimony?
8		
9	A.	My testimony describes Tampa Electric's maintenance
10		planning processes and presents Tampa Electric's
11		methodology for determining the various factors required
12		to compute the Generating Performance Incentive Factor
13		("GPIF") as ordered by the Commission.
14		
15	Q.	Have you prepared any exhibits to support your
16		testimony?
17		
18	A.	Yes, Exhibit No (BSB-2), consisting of two
19		documents, was prepared under my direction and
20		supervision. Document No. 1 contains the GPIF
21		schedules. Document No. 2 is a summary of the GPIF
22		targets for the 2011 period.
23		
24	Q.	Which generating units on Tampa Electric's system are
25		included in the determination of the GPIF?

1	A.	Four of the company's coal-fired units, one integrated
	A .	
2		gasification combined cycle unit and two natural gas
3		combined cycle units are included. These are Big Bend
4		Units 1 through 4, Polk Unit 1 and Bayside Units 1 and
5		2.
6		
7	Q.	Do the exhibits you prepared comply with Commission-
8	Ì	approved GPIF methodology?
9		
10	A.	Yes, the documents are consistent with the GPIF
11		Implementation Manual previously approved by the
12	·-	Commission. To account for the concerns presented in
13		the testimony of Commission Staff witness Sidney W.
14		Matlock during the 2005 fuel hearing, Tampa Electric
15		removes outliers from the calculation of the GPIF
16		targets. Section 3.3 of the GPIF Implementation Manual
17		allows for removal of outliers, and the methodology was
18		approved by the Commission in Order No. PSC-06-1057-FOF-
19		EI issued in Docket No. 060001-EI on December 22, 2006.
20		
21	Q.	Did Tampa Electric identify any outages as outliers?
22		
23	A.	Yes. One outage from Big Bend Unit 1, one outage from
24		Big Bend Unit 2, one outage from Big Bend Unit 3 and one
25		outage from Polk Unit 1 were identified as outlying
	ļ	3

1		
1		outages; therefore, the associated forced outage hours
2		were removed from the study.
3		
4	Q.	Please describe how Tampa Electric developed the various
5		factors associated with the GPIF.
6		
7	A.	Targets were established for equivalent availability and
8		heat rate for each unit considered for the 2011 period.
9		A range of potential improvements and degradations were
10		determined for each of these metrics.
11		
12	Q.	How were the target values for unit availability
13		determined?
14		
15	A.	The Planned Outage Factor ("POF") and the Equivalent
16		Unplanned Outage Factor ("EUOF") were subtracted from
17		100 percent to determine the target Equivalent
18		Availability Factor ("EAF"). The factors for each of
19		the seven units included within the GPIF are shown on
20		page 5 of Document No. 1.
21		To give an example for the 2011 period, the projected
22		EUOF for Big Bend Unit 3 is 11.3 percent, and the POF is
23		6.6 percent. Therefore, the target EAF for Big Bend
24		Unit 3 equals 82.1 percent or:
25		

1		100% - (11.3% + 6.6%) = 82.1%
2		
3		This is shown on page 4, column 3 of Document No. 1.
4		
5	Q.	How was the potential for unit availability improvement
6		determined?
7		
8	A.	Maximum equivalent availability is derived by using the
9		following formula:
10		
11		EAF $_{MAX} = 1 - [0.8 (EUOF_T) + 0.95 (POF_T)]$
12		
13		The factors included in the above equations are the same
14		factors that determine the target equivalent
15		availability. To determine the maximum incentive
16		points, a 20 percent reduction in EUOF and Equivalent
17		Maintenance Outage Factor ("EMOF"), plus a five percent
18		reduction in the POF are necessary. Continuing with the
19		Big Bend Unit 3 example:
20		
21		EAF $_{MAX} = 1 - [0.8 (11.3\%) + 0.95 (6.6\%)] = 84.7\%$
22		This is shown on page 4, column 4 of Document No. 1.
23		
24	Q.	How was the potential for unit availability degradation
25		determined?

1	A.	The potential for unit availability degradation is
2		significantly greater than the potential for unit
3		availability improvement. This concept was discussed
4		extensively during the development of the incentive. To
5		incorporate this biased effect into the unit
6		availability tables, Tampa Electric uses a potential
7		degradation range equal to twice the potential
8		improvement. Consequently, minimum equivalent
9		availability is calculated using the following formula:
10		
11		EAF $_{MIN} = 1 - [1.40 (EUOF_T) + 1.10 (POF_T)]$
12		
13		Again, continuing with the Big Bend Unit 3 example,
14		
15		EAF $_{MIN} = 1 - [1.40 (11.3\%) + 1.10 (6.6\%)] = 76.9\%$
16		
17		The equivalent availability maximum and minimum for the
18		other six units are computed in a similar manner.
19		
20	Q.	How did Tampa Electric determine the Planned Outage,
21		Maintenance Outage, and Forced Outage Factors?
22		
23	A.	The company's planned outages for January through
24		December 2011 are shown on page 21 of Document No. 1.

1		in 2011; therefore, two Critical Path Method diagrams
2		are provided. Planned Outage Factors are calculated for
3		each unit. For example, Big Bend Unit 2 is scheduled
4		for a planned outage from February 20, 2011 to March 1,
5		2011 and September 3, 2011 to November 18, 2011. There
6		are 2,089 planned outage hours scheduled for the 2011
7		period, and a total of 8,760 hours during this 12-month
8		period. Consequently, the POF for Big Bend Unit 2 is
9		23.8 percent or:
10		
11		$2,089 \times 100\% = 23.8\%$
12		8,760
13		
14		The factor for each unit is shown on pages 5 and 14
15		through 20 of Document No. 1. Big Bend Unit 1 has a POF
16		of 5.8 percent. Big Bend Unit 2 has a POF of 23.8
17		percent. Big Bend Unit 3 has a POF of 6.6 percent. Big
18		Bend Unit 4 has a POF of 6.6 percent. Polk Unit 1 has a
19		POF of 6.0 percent. Bayside Unit 1 has a POF of 21.1
20		percent, and Bayside Unit 2 has a POF of 3.8 percent.
21		
22	Q.	How did you determine the Forced Outage and Maintenance
23		Outage Factors for each unit?
24		
25	A.	For each unit the most current 12-month ending value,
	I	7

1 June 2011, was used as a basis for the projection. All 2 projected factors are based upon historical unit performance unless adjusted for outlying forced outages. 3 These target factors are additive and result in a EUOF 4 of 11.3 percent for Big Bend Unit 3. The EUOF for Big 5 Bend Unit 3 is verified by the data shown on page 16, 6 lines 3, 5, 10 and 11 of Document No. 1 and calculated 7 using the following formula: 8 9 $EUOF = (EFOH + EMOH) \times 100\%$ 10 ΡH 11 Or 12 $EUOF = (702 + 292) \times 100\% = 11.3\%$ 13 8,760 14 15 Relative to Big Bend Unit 3, the EUOF of 11.3 percent 16 forms the basis of the equivalent availability target 17 development as shown on pages 4 and 5 of Document No. 1. 18 19 Big Bend Unit 1 20 The projected EUOF for this unit is 26.3 percent. The 21 unit will have a planned outage in 2011, and the POF is 22 target equivalent Therefore, the 5.8 percent. 23 availability for this unit is 67.9 percent. 24 25

1	Big Bend Unit 2
2	The projected EUOF for this unit is 13.8 percent. The
3	unit will have a planned outage in 2011, and the POF is
4	23.8 percent. Therefore, the target equivalent
5	availability for this unit is 62.4 percent.
6	
7	Big Bend Unit 3
8	The projected EUOF for this unit is 11.3 percent. The
9	unit will have a planned outage in 2011, and the POF is
10	6.6 percent. Therefore, the target equivalent
11	availability for this unit is 82.1 percent.
12	
13	Big Bend Unit 4
14	The projected EUOF for this unit is 15.5 percent. The
15	unit will have a planned outage in 2011, and the POF is
16	6.6 percent. Therefore, the target equivalent
17	availability for this unit is 77.9 percent.
18	
19	Polk Unit 1
20	The projected EUOF for this unit is 5.3 percent. The
21	unit will have a planned outage in 2011, and the POF is
22	6.0 percent. Therefore, the target equivalent
23	availability for this unit is 88.6 percent.
24	
25	

. 000290

1	Bayside Unit 1
2	The projected EUOF for this unit is 0.7 percent. The
3	unit will have a planned outage in 2011, and the POF is
4	21.1 percent. Therefore, the target equivalent
5	availability for this unit is 78.2 percent.
6	
7	Bayside Unit 2
8	The projected EUOF for this unit is 1.8 percent. The
9	unit will have a planned outage in 2011, and the POF is
10	3.8 percent. Therefore, the target equivalent
11	availability for this unit is 94.4 percent.
12	
13	Q. Please summarize your testimony regarding EAF.
14	
15	A. The GPIF system weighted EAF of 74.2 percent is shown on
16	Page 5 of Document No. 1. This target is greater than
17	the 2007, 2008 and 2009 January through December actual
18	performances.
19	
20	Q. Why are Forced and Maintenance Outage Factors adjusted
21	for planned outage hours?
22	
23	A. The adjustment makes the factors more accurate and
24	comparable. A unit in a planned outage stage or reserve
25	shutdown stage will not incur a forced or maintenance

outage. To demonstrate the effects of a planned outage, 1 note the Equivalent Unplanned Outage Rate and Equivalent 2 Unplanned Outage Factor for Big Bend Unit 3 on page 16 3 Except for the months of March, of Document No. 1. 4 April, October and November, the Equivalent Unplanned 5 Outage Rate and the EUOF are equal. This is because no 6 planned outages are scheduled during these months. 7 During the months of March, April, October and November, 8 the Equivalent Unplanned Outage Rate exceeds the EUOF 9 Therefore, the 10 due to scheduled planned outages. adjusted factors apply to the period hours after the 11 planned outage hours have been extracted. 12 13 Does this mean that both rate and factor data are used Q. 14 in calculated data? 15 16 17 Α. Yes. Rates provide a proper and accurate method of determining the unit metrics, which are subsequently 18 converted to factors. Therefore, 19 20 EFOF + EMOF + POF + EAF = 100%21 22 Since factors are additive, they are easier to work with 23 and to understand. 24 25

Has Tampa Electric prepared the necessary heat rate data 1 0. required for the determination of the GPIF? 2 3 ranges of potential Yes. Target heat rates and Α. 4 operation have been developed as required and have been 5 adjusted to reflect the aforementioned agreed upon GPIF 6 methodology. 7 8 How were these targets determined? Q. 9 10 Net heat rate data for the three most recent July Α. 11 through June annual periods formed the basis of the 12 target development. The historical data and the target 13 values are analyzed to assure applicability to current 14 This provides assurance that 15 conditions of operation. of abnormal operations equipment 16 any periods or 17 modifications having material effect on heat rate can be taken into consideration. 18 19 Q. How were the ranges of heat rate improvement and heat 20 rate degradation determined? 21 22 The determined through analysis 23 Α. ranges were of historical net heat rate and net output factor data. 24 This is the same data from which the net heat rate 25 12



1		versus net output factor curves have been developed for
2		each unit. This information is shown on pages 31
3		through 37 of Document No. 1.
4		
5	Q.	Please elaborate on the analysis used in the
6		determination of the ranges.
7		
8	A.	The net heat rate versus net output factor curves are
9		the result of a first order curve fit to historical
1.0		data. The standard error of the estimate of this data
11		was determined, and a factor was applied to produce a
12		band of potential improvement and degradation. Both the
13		curve fit and the standard error of the estimate were
14		performed by computer program for each unit. These
15		curves are also used in post-period adjustments to
16		actual heat rates to account for unanticipated changes
17		in unit dispatch.
18		
19	Q.	Please summarize your heat rate projection (Btu/Net kWh)
20		and the range about each target to allow for potential
21		improvement or degradation for the 2011 period.
22		
23	A.	The heat rate target for Big Bend Unit 1 is 10,676
24		Btu/Net kWh. The range about this value, to allow for
25		potential improvement or degradation, is ±431 Btu/Net
	I	13

1		kWh. The heat rate target for Big Bend Unit 2 is 10,350
2		Btu/Net kWh with a range of ±410 Btu/Net kWh. The heat
3		rate target for Big Bend Unit 3 is 10,582 Btu/Net kWh,
4		with a range of ± 404 Btu/Net kWh. The heat rate target
5		for Big Bend Unit 4 is 10,538 Btu/Net kWh with a range
6		of ± 384 Btu/Net kWh. The heat rate target for Polk Unit
7		1 is 9,820 Btu/Net kWh with a range of ± 703 Btu/Net kWh.
8		The heat rate target for Bayside Unit 1 is 7,212 Btu/Net
9		kWh with a range of ± 93 Btu/Net kWh. The heat rate
10		target for Bayside Unit 2 is 7,311 Btu/Net kWh with a
11		range of ± 89 Btu/Net kWh. A zone of tolerance of ± 75
12		Btu/Net kWh is included within the range for each
13		target. This is shown on page 4, and pages 7 through 13
14		of Document No. 1.
15		
16	Q.	Do the heat rate targets and ranges in Tampa Electric's
17		projection meet the criteria of the GPIF and the
18		philosophy of the Commission?
19		
20	A.	Yes.
21		
22	Q.	After determining the target values and ranges for
23		average net operating heat rate and equivalent
24		availability, what is the next step in the GPIF?
25		

1	A.	The next step is to calculate the savings and weighting
2		factor to be used for both average net operating heat
3		rate and equivalent availability. This is shown on
4		pages 7 through 13. The baseline production costing
5		analysis was performed to calculate the total system
6		fuel cost if all units operated at target heat rate and
7		target availability for the period. This total system
8		fuel cost of \$872,944,300 is shown on page 6, column 2.
9		Multiple production cost simulations were performed to
10		calculate total system fuel cost with each unit
11		individually operating at maximum improvement in
12		equivalent availability and each station operating at
13		maximum improvement in average net operating heat rate.
14		The respective savings are shown on page 6, column 4 of
15		Document No. 1.
16		
17		After all of the individual savings are calculated,
18		column 4 totals \$29,671,000 which reflects the savings
19		if all of the units operated at maximum improvement. A
20		weighting factor for each metric is then calculated by
21		dividing individual savings by the total. For Big Bend
22		Unit 3, the weighting factor for equivalent availability
23		is 6.2 percent as shown in the right-hand column on page
24		6. Pages 7 through 13 of Document No. 1 show the point
25		table, the Fuel Savings/(Loss) and the equivalent

heat rate value. The individual 1 availability or 2 weighting factor is also shown. For example, on Big Bend Unit 3, page 9, if the unit operates at 84.7 3 percent equivalent availability, fuel savings would 4 equal \$1,833,900, and 10 equivalent availability points 5 would be awarded. 6 7 8 The GPIF Reward/Penalty table on page 2 is a summary of the tables on pages 7 through 13. The left-hand column 9 10 of this document shows the incentive points for Tampa The center column shows the total fuel 11 Electric. savings and is the same amount as shown on page 6, 12 column 4, or \$29,671,000. The right hand column of page 13 is the estimated reward or penalty based upon 14 2 15 performance. 16 17 0. How was the maximum allowed incentive determined? 18 Referring to page 3, line 14, the estimated average 19 Α. 20 common equity for the period January through December 21 2011 is \$1,902,870,049. This produces the maximum allowed jurisdictional incentive of \$7,711,175 shown on 22 line 21. 23 24 there any other constraints forth 25 Q. Are set by the 16

1		Commission regarding the magnitude of incentive dollars?
2		
3	A.	Yes. Incentive dollars are not to exceed 50 percent of
4		fuel savings. Page 2 of Document No. 1 demonstrates
5		that this constraint is met.
6		
7	Q.	Please summarize your testimony.
8		
9	A.	Tampa Electric has complied with the Commission's
10		directions, philosophy, and methodology in its
11		determination of the GPIF. The GPIF is determined by
12		the following formula for calculating Generating
13		Performance Incentive Points (GPIP):
14		
15		GPIP: = (0.0458 EAP _{BB1} + 0.0595 EAP _{BB2}
16		+ 0.0618 EAP _{BB3} + 0.0788 EAP _{BB4}
17		+ 0.0067 EAP _{PK1} + 0.0134 EAP _{BAY1}
18		+ 0.0032 EAP _{BAY2} + 0.1138 HRP _{BB1}
19		+ 0.0963 HRP _{BB2} + 0.1160 HRP _{BB3}
20		+ 0.1248 HRP _{BB4} + 0.1559 HRP _{PK1}
21		+ 0.0492 HRP _{BAY1} + 0.0748 HRP _{BAY2})
22		
23		Where:
24		GPIP = Generating Performance Incentive Points.
25		EAP = Equivalent Availability Points awarded/
		17

1		
1		deducted for Big Bend Units 1, 2, 3, and 4,
2		Polk Unit 1 and Bayside Units 1 and 2.
3		HRP = Average Net Heat Rate Points awarded/deducted
4		for Big Bend Units 1, 2, 3, and 4, Polk Unit 1
5		and Bayside Units 1 and 2.
6		
7	Q.	Have you prepared a document summarizing the GPIF
8		targets for the January through December 2011 period?
9		
10	A.	Yes. Document No. 2 entitled "Summary of GPIF Targets"
11		provides the availability and heat rate targets for each
12		unit.
13		
14	Q.	Does this conclude your testimony?
15		
16	A.	Yes.
17		
18		
19		
20		
21		
22		
23		
24		
25		

MR. BEASLEY: The final stipulated witness for Tampa Electric is Mr. Benjamin F. Smith. I would like to request that his projection testimony be inserted into the record as though read. CHAIRMAN GRAHAM: We will insert Mr. Smith's testimony into the record as though read. MR. BEASLEY: And he does not have an exhibit. FLORIDA PUBLIC SERVICE COMMISSION

- **0**00300

TAMPA ELECTRIC COMPANY DOCKET NO. 100001-EI FILED: 9/1/2010

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		BENJAMIN F. SMITH II
5		
6	Q.	Please state your name, address, occupation and employer.
7		
8	A.	My name is Benjamin F. Smith II. My business address is
9		702 North Franklin Street, Tampa, Florida 33602. I am
10		employed by Tampa Electric Company ("Tampa Electric" or
11		"company") in the Wholesale Marketing group within the
12		Fuels Management Department.
13		
14	Q.	Please provide a brief outline of your educational
15		background and business experience.
16		
17	A.	I received a Bachelor of Science degree in Electric
18		Engineering in 1991 from the University of South Florida
19		in Tampa, Florida and am a registered Professional
20		Engineer within the State of Florida. I joined Tampa
21		Electric in 1990 as a cooperative education student.
22		During my years with the company, I have worked in the
23		areas of transmission engineering, distribution
24		engineering, resource planning, retail marketing, and
25		wholesale power marketing. I am currently the Manager of

I

.

I.		1
1		Energy Products and Structures in the Wholesale Marketing
2		group. My responsibilities are to evaluate short-term
3		and long-term purchase and sale opportunities within the
4		wholesale power market, assist in wholesale contract
5		structure and help evaluate the processes used to value
6		wholesale power opportunities. In this capacity, I
7		interact with wholesale power market participants such as
8		utilities, municipalities, electric cooperatives, power
9		marketers and other wholesale generators.
10		
11	Q.	Have you previously testified before the Florida Public
12		Service Commission ("Commission")?
13		
14	A.	Yes. I have submitted written testimony in the annual
15		fuel docket since 2003, and I testified before this
16		Commission in Docket Nos. 030001-EI, 040001-EI, and
17		080001-EI regarding the appropriateness and prudence of
18		Tampa Electric's wholesale purchases and sales.
19		
20	Q.	What is the purpose of your direct testimony in this
21		proceeding?
22		
23	A.	The purpose of my testimony is to provide a description
24		of Tampa Electric's purchased power agreements that the
25		company has entered into and for which it is seeking cost

recovery through the Fuel and Purchased Power Cost Recovery Clause ("fuel clause") and the Capacity Cost Recovery Clause. I also describe Tampa Electric's purchased power strategy for mitigating price and supplyside risk, while providing customers with a reliable supply of economically priced purchased power.

Q. Please describe the efforts Tampa Electric makes to ensure that its wholesale purchases and sales activities are conducted in a reasonable and prudent manner.

Α. Tampa Electric evaluates potential purchased power needs 12 opportunities by analyzing 13 and sale the expected 14 available amounts of generation and the power required to meet the projected demand and energy of its customers. 15 16 Purchases are made to achieve reserve margin requirements, meet customers' demand and energy needs, 17 18 supplement generation during unit outages, and for economical purposes. 19 When there is a purchased power need, the company aggressively polls the marketplace for 20 21 wholesale capacity or energy, searching for reliable supplies at the best possible price from creditworthy 22 counterparties. 23

24

25

1

2

3

4

5

6

7

8

9

10

11

Conversely, when there is a sales opportunity, the

company offers profitable wholesale capacity or energy 1 products to creditworthy counterparties. The company has 2 wholesale power purchase and sale transaction enabling 3 agreements with numerous counterparties. This process 4 helps to ensure that the company's wholesale purchase and 5 sale activities are conducted in a reasonable and prudent 6 7 manner. 8 Has Tampa Electric reasonably managed its wholesale power 9 Q. purchases and sales for the benefit of its retail 10 customers? 11 12 Tampa Electric has fully complied with, and Yes, it has. 13 Α. continues to fully comply with, the Commission's March 14 11, 1997 Order, No. PSC-97-0262-FOF-EI, issued in Docket 15 No. 970001-EI, which governs the treatment of separated 16 non-separated wholesale sales. The company's 17 and wholesale purchase and sale activities and transactions 18 are also reviewed and audited on a recurring basis by the 19 Commission. 20 21 22 In addition, Tampa Electric actively manages its the qoal of wholesale purchases and sales with 23 capitalizing on opportunities to reduce customer costs. 24

4

its

contractual

rights

with

monitors

25

The

company

- 000304

1		purchased power suppliers as well as with entities to
2		which wholesale power is sold to detect and prevent any
3		breach of the company's contractual rights. Also, Tampa
4		Electric continually strives to improve its knowledge of
5		wholesale power markets and the available opportunities
6		within the marketplace. The company uses this knowledge
7		to minimize the costs of purchased power and to maximize
8		the savings the company provides retail customers by
9		making wholesale sales when excess power is available on
10		Tampa Electric's system and market conditions allow.
11		
12	Q.	Please describe Tampa Electric's 2010 wholesale energy
1.0		nurchaeae
13		purchases.
13		purchases.
	A.	Tampa Electric assessed the wholesale power market and
14	A.	
14 15	A.	Tampa Electric assessed the wholesale power market and
14 15 16	A .	Tampa Electric assessed the wholesale power market and entered into short-term and long-term purchases based on
14 15 16 17	A.	Tampa Electric assessed the wholesale power market and entered into short-term and long-term purchases based on price and availability of supply. Approximately 8
14 15 16 17 18	Α.	Tampa Electric assessed the wholesale power market and entered into short-term and long-term purchases based on price and availability of supply. Approximately 8 percent of the expected energy needs for 2010 will be met
14 15 16 17 18 19	Α.	Tampa Electric assessed the wholesale power market and entered into short-term and long-term purchases based on price and availability of supply. Approximately 8 percent of the expected energy needs for 2010 will be met using purchased power. This purchased power energy
14 15 16 17 18 19 20	Α.	Tampa Electric assessed the wholesale power market and entered into short-term and long-term purchases based on price and availability of supply. Approximately 8 percent of the expected energy needs for 2010 will be met using purchased power. This purchased power energy includes economy purchases and existing firm purchased
14 15 16 17 18 19 20 21	Α.	Tampa Electric assessed the wholesale power market and entered into short-term and long-term purchases based on price and availability of supply. Approximately 8 percent of the expected energy needs for 2010 will be met using purchased power. This purchased power energy includes economy purchases and existing firm purchased power agreements with Hardee Power Partners, qualifying
14 15 16 17 18 19 20 21 22	Α.	Tampa Electric assessed the wholesale power market and entered into short-term and long-term purchases based on price and availability of supply. Approximately 8 percent of the expected energy needs for 2010 will be met using purchased power. This purchased power energy includes economy purchases and existing firm purchased power agreements with Hardee Power Partners, qualifying facilities, Calpine, RRI Energy Services (formally known

Commission as being cost-effective for Tampa Electric customers. Hillsborough County chose not to extend the sale of its firm capacity and energy from its waste facility to Tampa Electric as of March 2010. All of the aforementioned purchases provide supply reliability and help reduce fuel price volatility.

1

2

3

4

5

6

7

8

9

10

Q. Has Tampa Electric entered into any other wholesale energy purchases for 2010 and beyond?

11 A. No. However, the company projects approximately 6 percent of the expected energy needs for 2011 will be met .12 using economy purchases and existing purchased power 13 This projection includes energy from both agreements. 14 15 the Calpine and City of Tampa firm purchased power 16 agreements through their respective 2011 contract end The Calpine agreement for firm peaking capacity 17 dates. and energy expires May 2011, and the City of Tampa 18 agreement for firm capacity and energy out of its waste 19 facility expires August 2011. Tampa Electric will 20 continue to evaluate economic combinations of forward and 21 spot market energy purchases during its spring and fall 22 generation maintenance periods and peak periods. 23 This purchasing strategy provides a reasonable and diversified 24 25 approach to serving customers.

Q. Does Tampa Electric engage in physical or financial hedging of its wholesale energy transactions to mitigate wholesale energy price volatility?

Physical and financial hedges can provide measurable 5 Α. market price volatility protection. Tampa Electric 6 purchases physical wholesale power products. The company 7 has not engaged in financial hedging for wholesale 8 availability transactions because the of financial 9 instruments within the Florida market is limited. The 10 Florida wholesale power market currently operates through 11 12 bilateral contracts between various counterparties and there is not a Florida trading hub where standard 13 14 financial transactions can occur with enough volume to create a liquid market. Due to this lack of liquidity, 15 16 the appropriate financial instruments to meet the company's needs do not currently exist. 17 Tampa Electric has not purchased any wholesale energy derivatives but 18 the company does employ a diversified power supply 19 20 strategy which includes self-generation and short-term and long-term capacity and energy purchases. 21 This 22 strategy provides the company the opportunity to take favorable advantage of spot market pricing 23 while maintaining reliable service to its customers. 24

25

1

2

3

4

000307,

Q. Does Tampa Electric's risk management strategy for power transactions adequately mitigate price risk for purchased power for 2010?

Electric expects its physical wholesale A. Yes, Tampa 5 purchases to continue to reduce its customers' purchased 6 For example, the 170 MW Calpine power price risk. 7 purchase and the 158 MW purchase from Reliant in 2010 are 8 reliable, cost-based call options for peaking power. 9 These purchases serve as both a physical hedge and 10 reliable source of economical power in 2010. The 11 availability of these purchases is high, and their price . -12 structures provide some protection from rising market 13 prices, which are largely influenced by supply and the 14 volatility of natural gas prices. 15

Mitigating price risk is a dynamic process and Tampa Electric continually evaluates its options in light of changing circumstances and new opportunities. Tampa Electric also strives to maintain an optimum level and mix of short- and long-term capacity and energy purchases to augment the company's own generation for the year 2010 and beyond.

24

16

1

2

3

4

25

Q. How does Tampa Electric mitigate the risk of disruptions

related events such a hurricane? 2 3 During hurricane season, Tampa Electric continues 4 Α. to utilize a purchased power risk management strategy to 5 minimize potential power supply disruptions during major 6 weather related events. The strategy includes monitoring 7 storm activity; evaluating the impact of storms on the 8 9 wholesale power market; purchasing power on the forward reliability and economics; market for evaluating 10 transmission availability and the geographic location of 11 electric resources; reviewing the seller's fuel sources 12 and dual fuel capabilities; and focusing on fuel-13 diversified purchases. Notably, both the RRI Energy 14 15 Services and Pasco Cogen purchases are dual-fuel This allows these resources to run on either 16 resources. natural gas or oil, which enhances supply reliability 17 during potential hurricane-related disruption in 18 а 19 natural gas supply. Absent the threat of a hurricane, and for all other months of the year, the company 20 21 continues its strategy of evaluating economic combinations of shortand long-term purchase 22 23 opportunities identified in the marketplace. 24

its purchased power supplies during major weather

25

1

to

Q. Please describe Tampa Electric's wholesale energy sales

1		for 2010 and 2011.
2		
3	A.	Tampa Electric entered into various non-firm, non-
4		separated wholesale sales in 2010, and the company
5		anticipates making additional non-separated sales during
6		the balance of 2010 and in 2011. In accordance with
7		Order No. PSC-01-2371-FOF-EI, issued on December 7, 2001
8		in Docket No. 010283-EI, all gains from non-separated
9		sales are returned to customers through the fuel clause,
10		up to the three-year rolling average threshold. For all
11		gains above the three-year rolling average threshold,
12		customers receive 80 percent and the company retains the
13		remaining 20 percent. In 2010, Tampa Electric
14		anticipates its gains from non-separated wholesale sales
15		to be \$1,766,461, of which 100 percent would flow back to
16	5	customers since they are less than the three-year rolling
17		average threshold of \$2,002,890. Similarly, in 2011, the
18		company's projected gains from non-separated wholesale
19		sales are \$771,637, of which 100 percent would flow back
20		to customers since they are less than the projected 2011
21		three-year rolling average threshold of \$2,325,363.
22		
23	Q.	Please summarize your testimony.

A. Tampa Electric monitors and assesses the wholesale power

1		market to identify and take advantage of opportunities in
2		the marketplace, and those efforts benefit the company's
3		customers. Tampa Electric's energy supply strategy
4		includes self-generation and short- and long-term power
5		purchases. The company purchases in both the physical
6		forward and spot wholesale power markets to provide
7		customers with a reliable supply at the lowest possible
8		cost. It also enters into wholesale sales that benefit
9		customers. Tampa Electric does not purchase wholesale
10		energy derivatives in the Florida wholesale power market
11		due to a lack of financial instruments appropriate for
12		the company's operations. It does, however, employ a
13		diversified power supply strategy to mitigate price and
14		supply risks.
15		
16	Q.	Does this conclude your testimony?
17		
18	A .	Yes.
19		
20		
21		
22		
23		
24		
25		

1 MR. BEASLEY: So that brings us to Ms. Joann 2 Wehle. 3 CHAIRMAN GRAHAM: Now Ms. Wehle was here 4 earlier? 5 MR. BEASLEY: Yes. 6 CHAIRMAN GRAHAM: Welcome, Ms. Wehle. 7 THE WITNESS: Thank you. 8 JOANN WEHLE 9 was called as a witness on behalf of Tampa Electric 10 Company and, having been duly sworn, testified as follows: 11 DIRECT EXAMINATION 12 BY MR. BEASLEY: 13 Would you please state your name and your 0 14 business address. 15 Α My name is Joann Wehle. My business address is 16 Tampa Electric Company, 702 North Franklin Street, Tampa, Florida 33602. 17 18 Q Have your duties changed since your filed your 19 true-up and projection testimonies? 20 Pardon me. Yes, they have. Α 21 Q And what are they now? 22 Α I accepted a new position about a month ago 23 with, with the electric company for a sales and marketing 24 position for the utilities. 25 Thank you. Ms. Wehle, do you have any Q FLORIDA PUBLIC SERVICE COMMISSION

corrections to make to your April 1, 2010, final true-up testimony?

A Pardon me. Yes, I do. Actually on page 3 of my testimony, line 20, the number that is mentioned there for \$184 million should read \$193 million.

Q With that change and the change that you described in your, in your position with the Company, if I were to ask you the questions contained in your final true-up testimony, would your answers be the same?

A Yes, they would.

MR. BEASLEY: I would ask that Ms. Wehle's projection, or, excuse me, true-up testimony be inserted red into the record as though read.

14 CHAIRMAN GRAHAM: Let's move Ms. Wehle's 15 testimony, prefiled testimony into the record as though 16 it were read.

17 BY MR. BEASLEY:

1

2

3

4

5

6

7

8

9

10

20

24

25

18 Q Did you also file and submit on September 1,
19 2010, projection testimony of Joann T. Wehle?

A Yes, I did.

21 **Q** Except for the change in your position, if I 22 asked you the questions contained in that testimony, 23 would your answers be the same?

A Yes, they would.

MR. BEASLEY: I would ask that Ms. Wehle's

FLORIDA PUBLIC SERVICE COMMISSION

	II.	э.
1	projection testimony be inserted into the record as	
2	though read.	
3	CHAIRMAN GRAHAM: Let's also insert that into	
4	the record as if it were read.	
5		
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23 24		
24 25		
20		
	FLORIDA PUBLIC SERVICE COMMISSION	
1		

-- 000314

TAMPA ELECTRIC COMPANY DOCKET NO. 100001-EI FILED: 04/01/2010

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		JOANN T. WEHLE
5		
6	Q.	Please state your name, address, occupation and
7		employer.
8		
9	A.	My name is Joann T. Wehle. My business address is 702
10		N. Franklin Street, Tampa, Florida 33602. I am employed
11		by Tampa Electric Company ("Tampa Electric" or
12		"company") as Director of the Wholesale Marketing and
13		Fuels Department.
14		
15	Q.	Please provide a brief outline of your educational
16		background and business experience.
17		
18	A.	I received a Bachelor's of Business Administration
19		Degree in Accounting in 1985 from St. Mary's College,
20		South Bend, Indiana. I am a CPA in the State of Florida
21		and worked in several accounting positions prior to
22		joining Tampa Electric. I began my career with Tampa
23		Electric in 1990 as an auditor in the Audit Services
24		Department. I became Senior Contracts Administrator,
25		Fuels in 1995. In 1999, I was promoted to Director,

Audit Services and subsequently rejoined the Fuels 1 Department as Director in April 2001. 2 I became Director, Wholesale Marketing and Fuels in August 2002. 3 I am responsible for managing Tampa Electric's wholesale 4 energy marketing and fuel-related activities. 5 6 Please state the purpose of your testimony. 7 Ο. 8 The purpose of my testimony is to present, for 9 Α. the Service ("FPSC" Florida Public Commission's 10 or "Commission") review, information regarding the 2009 11 results of Tampa Electric's risk management activities, 12 as required by the terms of the stipulation entered into 13 14 by the parties to Docket No. 011605-EI and approved by the Commission in Order No. PSC-02-1484-FOF-EI. 15 16 What is the source of the data you present in your 17 Q. testimony in this proceeding? 18 19 Unless otherwise indicated, the source of the data is Α. 20 the books and records of Tampa Electric. The books and 21 records are kept in the regular course of business in 22 accordance with generally accepted accounting principles 23 and practices, and provisions of the Uniform System of 24 Accounts as prescribed by this Commission. 25

1	Q.	What were the results of Tampa Electric's risk
2		management activities in 2009?
3		
4	A.	As outlined in Tampa Electric's annual Risk Management
5		Plan, most recently filed on April 1, 2010 in Docket No.
6		100001-EI, the company follows a non-speculative risk
7		management strategy to reduce fuel price volatility
8		while maintaining a reliable supply of fuel. In an
9		effort to limit exposure to market price fluctuations of
10		natural gas, Tampa Electric established a hedging
11		program. Over time, the program has been enhanced as
12		Tampa Electric's gas needs have evolved and grown. All
13		enhancements have been reviewed and approved by the
14		company's Risk Authorization Committee.
15		
16		On April 1, 2010, Tampa Electric filed its annual risk
17		management report, which describes the outcomes of its
18		2009 risk management activities. The report indicates
19		that Tampa Electric's 2009 hedging activities resulted
20		in a net loss of approximately \$1 94 million. Tampa
21		Electric followed the plan objective of reducing price
22		volatility while maintaining a reliable fuel supply. A
23		dramatic drop in natural gas prices began in the middle
24		of 2008 and continued to decrease due to lower demand as
25		a result of the recession and higher supply from non-

· 000317

1		commercial production.
2		
3	Q.	Does Tampa Electric implement physical hedges for
4		natural gas?
5		
6	A.	Yes, Tampa Electric maintains contracts for gas supplies
7		from various regions and on different pipelines to
8		enhance its physical gas supply reliability. Tampa
9		Electric has contracted for pipeline capacity to access
10		the non-conventional shale gas production which is less
11		sensitive to interruption by hurricanes. Tampa Electric
12		also has incremental storage capacity in Bay Gas.
13		Storage's new cavern that is currently under
1.4		development.
15		
16	Q.	Does Tampa Electric use a hedging information system?
17		
18	A.	Yes, Tampa Electric continues to use Sungard's Nucleus
19		Risk Management System ("Nucleus"). Nucleus supports
20		sound hedging practices with its contract management,
21		separation of duties, credit tracking, transaction
22		limits, deal confirmation, and business report
23		generation functions. The Nucleus system records all
24		financial natural gas hedging transactions, and the
25		system calculates risk management reports. Nucleus is

REDACTED

1		also used for contract, credit management and risk
2		exposure analysis.
3		
4	Q.	What were the results of the company's incremental
5		hedging activities in 2009?
6		
7	A.	Tampa Electric's incremental natural gas hedging
8		activities protected customers from price volatility for
9		percent of the natural gas used in the company's
10		generating stations. As previously mentioned, The net
11		result of natural gas hedging activity in 2009 was a
12		loss of approximately \$184 million, when the instrument
13		prices were compared to market prices on settled
14		positions.
15		
16	Q.	Did the company use financial hedges for other
17		commodities in 2009?
18		
19	A.	No, Tampa Electric did not use financial hedges for
20		other commodities primarily because of its fuel mix.
21		
22		Tampa Electric's generation is comprised mostly of coal
23		and natural gas. Though the price of coal has
24		increased, it is relatively stable compared to the
25		prices of oil and natural gas. In addition, financial

1		hedging instruments for the primary coal Tampa Electric
2		burns, high sulfur Illinois Basin coal, do not exist.
3		
4		Tampa Electric consumes a small amount of oil. However,
5		its low and erratic usage pattern makes price hedging of
6		oil consumption impractical; therefore, the company did
7		not use financial hedges for oil.
8		
9		The company did not use financial hedges for wholesale
10		energy transactions because a liquid, published market
11		does not exist for power in Florida.
12		
13	Q.	Did Tampa Electric use physical hedges for other
14		commodities?
15		
16	A.	Yes, Tampa Electric used physical hedges in managing its
17		coal supply reliability. The company enters into a
18		portfolio of differing term contracts with various
19		suppliers to obtain the types of coal used on its
20		system. Additionally, Tampa Electric fills its oil
21		tanks prior to entering hurricane season to reduce
22		exposure to supply or price issues that may arise during
23		hurricane season. In 2009, Tampa Electric added rail
24		delivery capability for coal to Big Bend Station. The
25		addition of rail to the already existing waterborne
		_

1		transportation methods enhances Tampa Electric's access
2		to coal supply and increases the reliability.
3		
4	Q.	What is the basis for your request to recover the
5		commodity and transaction costs described above?
6		
7	A.	Commission Order No. PSC-02-1484-FOF-EI, in Docket No.
8		011605-EI states:
9		"Each investor-owned electric utility shall be
10		authorized to charge/credit to the fuel and
11		purchased power cost recovery clause its non-
12		speculative, prudently-incurred commodity costs and
13		gains and losses associated with financial and/or
14		physical hedging transactions for natural gas,
15		residual oil, and purchased power contracts tied to
16		the price of natural gas."
17		
18		Therefore, Tampa Electric's request for recovery is in
19		accordance with the aforementioned order.
20		
21	Q.	Does this conclude your testimony?
22		
23	A.	Yes, it does.
24		
25		

ı

TAMPA ELECTRIC COMPANY DOCKET NO. 100001-EI FILED: 09/01/2010

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		JOANN T. WEHLE
5		
6	Q.	Please state your name, address, occupation and
7		employer.
8		
9	A.	My name is Joann T. Wehle. My business address is 702 N.
10		Franklin Street, Tampa, Florida 33602. I am employed by
11		Tampa Electric Company ("Tampa Electric" or "company") as
12		Director, Wholesale Marketing & Fuels.
13		
14	Q.	Please provide a brief outline of your educational
15		background and business experience.
16		
17	A.	I received a Bachelor of Business Administration Degree in
18		Accounting in 1985 from St. Mary's College in Notre Dame,
19		Indiana. I am a CPA in the State of Florida and worked in
20		several accounting positions prior to joining Tampa
21		Electric. I began my career with Tampa Electric in 1990
22		as an auditor in the Audit Services Department. I became
23		Senior Contracts Administrator, Fuels in 1995. In 1999, I
24		was promoted to Director, Audit Services and subsequently
25		rejoined the Fuels Department as Director in April 2001.

 2 2002. I am responsible for managing Tampa Electric wholesale energy marketing and fuel-related activities. Q. Please state the purpose of your testimony. A. The purpose of my testimony is to discuss Tampa Electric fuel mix, fuel price forecasts, potential impacts to fue prices, and the company's fuel procurement strategies. will address steps Tampa Electric takes to manage fuel 	g
Q. Please state the purpose of your testimony. A. The purpose of my testimony is to discuss Tampa Electric fuel mix, fuel price forecasts, potential impacts to fue prices, and the company's fuel procurement strategies.	-
 Q. Please state the purpose of your testimony. A. The purpose of my testimony is to discuss Tampa Electric fuel mix, fuel price forecasts, potential impacts to fue prices, and the company's fuel procurement strategies. 	
 A. The purpose of my testimony is to discuss Tampa Electric fuel mix, fuel price forecasts, potential impacts to fue prices, and the company's fuel procurement strategies. 	
 7 A. The purpose of my testimony is to discuss Tampa Electric 8 fuel mix, fuel price forecasts, potential impacts to fu 9 prices, and the company's fuel procurement strategies. 	
8 fuel mix, fuel price forecasts, potential impacts to fu 9 prices, and the company's fuel procurement strategies.	
9 prices, and the company's fuel procurement strategies.	s
	1
10 will address steps Tampa Electric takes to manage fu	I
	21
11 supply reliability and price volatility and description	e
12 projected hedging activities. I also sponsor Tam	a
13 Electric's 2011 risk management plan submitted on Augu	st
14 2, 2010 in this docket.	
15	
16 Q. Have you previously testified before this Commission?	
17	
18 A. Yes. I have testified or filed testimony before the	.s
19 Commission in several dockets, including Docket M	».
20 011605-EI, 031033-EI and 080317-EI as well as the annu	
fuel and purchased power cost recovery dockets from 20	1
through 2009. My testimony in these dockets described t	1
23 appropriateness and prudence of Tampa Electric's fu	1
24 procurement activities, fuel supply risk management, fu	e le
25 price volatility hedging activities, and fu	e e

	1	
1		transportation costs.
2		
3	2011	Fuel Mix and Procurement Strategies
4	Q.	What fuels will Tampa Electric's generating stations use
5		in 2011?
6		
7	A.	In 2011, Tampa Electric expects its fuel mix to be
8		comparable to 2010. In 2011, natural gas-fired and coal-
9		fired generation is expected to be 40 percent and 60
10		percent of total generation, respectively. Generation
11		from No. 2 oil is less than one percent of the total
12		expected generation.
13	}	
14	Q.	How does Tampa Electric's natural gas procurement and
15		transportation strategy achieve competitive natural gas
16		purchase prices for long and short term deliveries?
17		
18	A.	Tampa Electric uses a portfolio approach to natural gas
19		procurement. This consists of a blend of pre-arranged
20		base load, intermediate and swing supply complemented with
21		daily spot purchases. The contracts have various time
22		lengths to help secure needed supply at competitive prices
23		and maintain the ability to take advantage of favorable
24		natural gas price movements. Tampa Electric purchases its
25		physical natural gas supply from approved counterparties,

enhancing the liquidity and diversification of its natural gas supply portfolio. The natural gas prices are based on monthly and daily price indices, further increasing pricing diversification.

1

2

3

4

5

8

9

10

11

12

13

14

15

16

19

has improved Tampa Electric the reliability of 6 the physical delivery of natural gas to its power plants by 7 diversifying its pipeline transportation assets, including receipt points, and utilizing pipeline and storage tools to enhance access to natural gas supply during hurricanes or other events that constrain supply. On a daily basis; Tampa Electric strives to obtain reliable supplies of natural gas at favorable prices in order to mitigate costs to its customers. Additionally, Tampa Electric's risk management activities reduce natural gas price volatility.

Please describe Tampa Electric's diversified natural gas 17 Q. transportation arrangements. 18

Α. Tampa Electric receives natural gas via the Florida Gas 20 Transmission ("FGT") pipeline and Gulfstream Natural Gas 21 The ability to deliver System, LLC ("Gulfstream"). 22 natural gas directly from two pipelines enhances the fuel 23 delivery reliability of the Bayside Power Station, the 24 largest natural gas units on Tampa Electric's system. 25

1		Natural gas can also be delivered to Big Bend Station
2		directly from Gulfstream to support the new aero
3		derivative combustion turbine.
4		
5	Q.	Will there be any changes to Tampa Electric's pipeline
6		capacity for the balance of 2010 or 2011?
7		
8	A.	Yes. Tampa Electric has contracted for FGT Phase VIII
9		capacity. Tampa Electric has reserved an additional
10		45,000 MMBtu of winter only capacity beginning in
11		November 2010 and an additional 50,000 MMBtu beginning
12		in April of 2011. The Phase VIII capacity provides
13		enhanced reliability delivery of gas supply and allows
14		Tampa Electric to meet its peak system demands.
15		
16	Q.	What actions does Tampa Electric take to enhance the
17		reliability of its natural gas supply?
18		
19	Α.	Tampa Electric has maintained natural gas storage capacity
20		with Bay Gas Storage near Mobile, Alabama since 2005.
21		Currently the company reserves 850,000 MMBtu of storage
22		capacity, which enhances access to natural gas in the case
23		of severe weather or other events that disrupt supply.
24		Tampa Electric's storage capacity at Bay Gas Storage will
25		increase to 1,200,000 MMBtu when the fourth cavern is

A,

1		completed in the fall 2011.
2		
3		In addition to storage, Tampa Electric maintains
4		diversified natural gas supply receipt points in FGT Zones
5		1, 2 and 3. Diverse receipt points reduce the company's
6		vulnerability to hurricane impacts and provide access to
7		lower priced gas supply.
8		
9		Tampa Electric also participated in the Southeast Supply
10		Header ("SESH") project. SESH connects the receipt points
11		of FGT and other Mobile Bay area pipelines with natural
12		gas supply in the mid-continent. Mid-continent natural
13		gas production has grown and continues to increase through
14		non-conventional shale gas and the Rockies Express. Thus,
15		SESH gives Tampa Electric access to secure, competitively
16		priced on-shore gas supply for a portion of its portfolio.
17		
18	Q.	What is Tampa Electric's coal procurement strategy?
19		
20	A.	Tampa Electric's two coal-fired plants are Big Bend
21		Station and Polk Station. Big Bend Station is a fully
22		scrubbed plant whose design fuel is high-sulfur Illinois
23		Basin coal. Polk Station is an integrated gasification
24		combined cycle plant currently burning a mix of petroleum
25		coke and low sulfur coal. The plants have varying

operational and environmental restrictions and require fuel with custom quality characteristics such as ash, fusion temperature, sulfur, heat content and chlorine. Since coal is not a homogenous product, fuel selection is based on these unique characteristics, along with price, availability, deliverability and creditworthiness of the supplier.

1

2

3

4

5

6

7

8

23

Electric maintains a portfolio Tampa of bilateral 9 contracts varying in term lengths of long, intermediate, 10 and short for coal supply. Tampa Electric monitors the 11 market to obtain the most favorable prices from sources 12 that meet the needs of the generating stations. 13 The use of daily and weekly publications, independent research 14 analyses from industry experts, discussions 15 with suppliers, and coal solicitations aid the company in 16 monitoring the coal market and shaping the company's coal 17 procurement strategy to reflect current market conditions. 18 This allows for stable supply sources while providing 19 flexibility to take advantage of favorable spot market 20 The company's efforts to obtain the most opportunities. 21 favorable coal prices directly benefit its customers. 22

Q. Has Tampa Electric entered into coal and natural gas
 supply transactions for 2011 delivery?

1	A.	Yes, Tampa Electric has contracted over half of its 2011
2		expected coal needs through bilateral agreements with coal
3		suppliers to mitigate price volatility and ensure
4		reliability of supply. Additionally, the majority of the
5		company's 2011 expected natural gas requirements are
6		already under contract. Tampa Electric anticipates the
7		remaining purchases will be procured by the fourth quarter
8		of 2010 or in the spot market.
9		
10	Q.	Has Tampa Electric reasonably managed its fuel procurement
11		practices for the benefit of its retail customers?
12		
13	A.	Yes. Tampa Electric diligently manages its mix of long,
14		intermediate, and short term purchases of fuel in a manner
15		designed to reduce overall fuel costs while maintaining
16		electric service reliability. The company's fuel
17		activities and transactions are reviewed and audited on a
18		recurring basis by the Commission. In addition, the
19		company monitors its rights under contracts with fuel
20		suppliers to detect and prevent any breach of those
21		rights. Tampa Electric continually strives to improve its
22		knowledge of fuel markets and to take advantage of
23		opportunities to minimize the costs of fuel.
24		
25		

.

1	Coal	Transportation Costs
2	Q.	Are there any changes to Tampa Electric's coal
3		transportation portfolio in 2011?
4		
5	A.	Yes. In 2009, Tampa Electric completed a rail delivery
6		and unloading facility at Big Bend Station and rail
7		deliveries commenced in December of 2009. Tampa Electric
8		expects to receive 1.8 and 2.1 million tons of coal for
9		use at Big Bend and Polk Stations through this rail
10		facility in 2010 and 2011, respectively.
11		
12		As part of the CSX transportation agreement, Tampa
13		Electric receives a per ton reimbursement for each ton of
14		coal delivered, all of which is flowed through to
15		customers through the fuel and purchased power cost
16		recovery clause pursuant to the company's most recent rate
17	-	case final order. Tampa Electric anticipates these
18		amounts to be \$13.5 million and \$8.4 million for 2010 and
19		2011, respectively.
20	-	
21	Q.	What benefits exist from rail transportation of coal for
22		Tampa Electric and its customers?
23		
24	Α.	Bimodal solid fuel transportation to Big Bend Station
25		affords the company and its customers 1) access to more
	ł	9

1		potential coal suppliers providing a more competitive,
2		overall delivered cost, 2) the flexibility to switch to
3		either water or rail in the event of a transportation
4		breakdown or interruption on the other mode, and 3)
5		competition for solid fuel transportation contracts for
6		future periods.
7		
8	Q.	Did the Commission agree that there are customer benefits
9		associated with bi-modal waterborne and rail deliveries?
10		
11	A.	Yes. In the 080001 Docket, the Commission determined
12		that the company complied with all requirements of Order
13		No. PSC-04-0999-FOF-EI in procuring its fuel
14		transportation contracts, which required a fair and open
15		competitive procurement process to ensure the lowest
16		possible delivered costs through the use of a bimodal
17		fuel delivery system.
18		
19	Proje	ected 2011 Fuel Prices
20	Q.	How does Tampa Electric project fuel prices?
21		
22	A .	Tampa Electric reviews fuel price forecasts from sources
23		widely used in the industry, including Wood Mackenzie, the
24		Energy Information Administration, the New York Mercantile
25		Exchange ("NYMEX") and other energy market information
	I	10

~ 000331

Futures prices for energy commodities as traded sources. 1 on the NYMEX form the basis of the natural gas and No. 2 2 oil market commodity price forecasts. The commodity price 3 projections are then adjusted to incorporate expected 4 transportation costs and location differences. 5 6 Coal prices and coal transportation prices are projected 7 using contracted pricing and information from industry-8 recognized consultants and published indices and are 9 specific to the particular quality and mined location of 10 11 coal utilized by Tampa Electric's Big Bend Station and Polk Unit 1. Final as-burned prices are derived using 12 expected commodity prices and associated transportation 13 14 costs. 15 How do the 2011 projected fuel prices compare to the fuel 16 Q. prices projected for 2010? 17 18 19 Α. Projected fuel prices are expected to increase slightly in 2011 compared to 2010 as the global economy is projected 20 21 to improve and inventory surpluses diminish. 22 What are the market drivers of the expected 2011 price of 23 Q. natural gas? 24 25

- 000332

1	A.	The current market forecasts are projecting a slight
2		increase to natural gas pricing in 2011 as compared to
3		2010. Once again, an improving economy and market
4		adjustment to shale gas production is expected to raise
5		the price slightly but not dramatically.
6		
7	Q.	What are the market drivers of the change in the price of
8		coal?
9		
10	A.	Coal prices dropped dramatically in 2009 as the global
11		economy deteriorated and inventories rose. Additionally,
12		low natural gas prices caused higher cost coal-fired
13		generation to be displaced by lower cost natural gas
14		combined cycle units. The reduced demand for coal caused
15		inventories to increase throughout the nation. Recently,
16		international demand for coal has increased and
17		inventories are beginning to decline. These changes
18		should lead to small increases in coal pricing.
19		
20	Q.	Did Tampa Electric consider the impact of higher than
21		expected or lower than expected fuel prices?
22		
23	A.	Yes. Tampa Electric prepared a scenario in which the
24		forecasted fuel prices were 30 percent higher for both
25		natural gas and No. 2 oil. Similarly, Tampa Electric
		12

1		prepared a scenario in which the forecasted fuel prices
		were 30 percent lower for both natural gas and No. 2 oil.
2		were 30 percent lower for both natural gas and No. 2 off.
3		
4	Risk	Management Activities
5	Q.	Please describe Tampa Electric's risk management
6		activities.
7		
8	A .	Tampa Electric complies with its risk management plan as
9		approved by the company's Risk Authorizing Committee.
10		Tampa Electric's plan is described in detail in the Risk
11		Management plan filed August 2, 2010 in this docket.
12		
13	Q.	Has Tampa Electric used financial hedging in an effort to
14		help mitigate the price volatility of its 2010 and 2011
15		natural gas requirements?
16		
17	A.	Yes. Tampa Electric hedged a significant portion of its
18		2010 natural gas supply needs and a portion of its
19		expected 2011 natural gas supply needs in accordance with
20		its plan. Tampa Electric will continue to take advantage
21		of available natural gas hedging opportunities in an
22		effort to benefit its customers, while complying with the
23		company's approved Risk Management Plan. The current
24		market position for natural gas hedges was provided in the
25		Risk Management Plan submitted on August 2, 2010.

	ł	
1	Q.	Are the company's strategies adequate for mitigating price
2		risk for Tampa Electric's 2010 and 2011 natural gas
3		purchases?
4		
5	A.	Yes, the company's strategies are adequate for mitigating
6		price risk for Tampa Electric's natural gas purchases.
7		Tampa Electric's strategies balance the desire for reduced
8		price volatility and reasonable cost with the uncertainty
9		of natural gas volumes. These strategies are described in
10		detail in Tampa Electric's Risk Management Plan filed
11		August 2, 2010.
12		
13	Q.	How does Tampa Electric determine the volume of natural
14		gas it plans to hedge?
15		
16	A.	Tampa Electric projects the quantity or volume of natural
17		gas expected to be consumed in its power plants. The
18		volume hedged is driven primarily by the projected total
19		gas consumption in the plants by month and the time until
20		that natural gas is needed. Based on those two
21		parameters, the amount hedged is maintained within a range
22		authorized by the company's Risk Authorizing Committee.
23		The market price of natural gas does not affect the
24		percentage of natural gas requirements that the company
25		hedges since the objective is price volatility reduction,

-000335

not price speculation. 1 2 Were Tampa Electric's efforts through July 31, 2010 to Q. 3 mitigate price volatility through its non-speculative 4 hedging program prudent? 5 6 Tampa Electric has executed hedges according to the Yes. 7 Α. risk management plan filed with this Commission, which was 8 approved by the company's Risk Authorizing Committee. On 9 April 1, 2010, the company filed its 2009 hedging results 10 as part of the final true-up process. Additionally, the 11 Commission Order No. PSC-08-0316-PAA-EI, issued May 14, 12 2008, requires the utilities to file a Hedging Information 13 Report showing the results of hedging activities from 14 January through July of the current year. 15 The Hedging Information Report facilitates prudence reviews through 16 year and 17 July 31 of the current allows for the Commission's prudence determination at the annual fuel 18 Tampa Electric filed its Hedging Information hearing. 19 Report showing the results of its prudent 20 hedging activities from January through July 2010 in this docket 21 22 on August 16, 2010. 23

Q. Does Tampa Electric expect its hedging program to provide
 fuel savings?

1	A.	No. The primary objective of the company's hedging
2		program is to reduce fuel price volatility as approved by
3		the Commission. Tampa Electric employs a well-disciplined
4		hedging program. This discipline requires consistent
5		hedging based on expected needs and avoidance of
6		speculative hedging strategies aimed at out-guessing the
7		market. This discipline insures hedges will be in place
8		should prices spike and also means hedges are in place
9		when prices decline. Using this disciplined approach
10		means that much of the volatility and uncertainty in
11		natural gas prices are removed from the fuel cost used to
12		generate electricity for our customers.
13		
14	Q.	Does this conclude your testimony?
15		
16	A.	Yes, it does.
17		
18		
19		
20		
21		
22		
23		
24		
25		

2

3

4

5

6

7

8

9

10

25

BY MR. BEASLEY:

Q Ms. Wehle, could you please summarize your testimonies?

A Yes. Thank you.

Good afternoon, Commissioners. My name is Joann Wehle, and although I was recently promoted to a different position within Tampa Electric, I remain the sponsor of the testimony before you today prepared by myself as the Director of Wholesale Marketing and Fuels for Tampa Electric Company.

11 My direct testimony addresses a variety of 12 fuel-related issues, including the mitigation of price 13 risk associated with natural gas purchases. My testimony 14 supports the prudence of Tampa Electric's actions to 15 mitigate price volatility as reported in the Company's 16 April 2010 and August 2010 hedging reports, as well as 17 the appropriateness of Tampa Electric's 2011 risk 18 management plan.

As noted in our risk management plan filings with the Commission, our hedging plan approved by our company's Risk Authorizing Committee describes the Company's strategies to reduce natural gas price volatility using a disciplined, nonspeculative approach for our customers.

Since the inception of our hedge program, the

1 Company has consistently applied the plan to our natural 2 gas needs and for the benefit of our customers by 3 limiting exposure to the volatile nature of natural gas 4 price swings in the marketplace. And this concludes my 5 summary. 6 Q Ms. Wehle, did you also prepare and submit the 7 documents identified collectively as hearing Exhibit 29 8 in the Comprehensive Exhibit list? 9 Α Yes, I did. 10 MR. BEASLEY: We tender Ms. Wehle for 11 questions. 12 CHAIRMAN GRAHAM: Thank you. 13 Mr. Moyle. 14 Thank you, Mr. Chairman. MR. MOYLE: 15 CROSS EXAMINATION 16 BY MR. MOYLE: 17 As part of your responsibilities, at least Q 18 before the job change, you keep up with the trends in 19 fuels in terms of their directional movement, do you not? 20 Α Yes. 21 Okay. So as we sit here today, can you comment Q 22 on the directional movement of natural gas? 23 Α I believe I can. 24 Q Okay. And would you agree that it's 25 directionally headed down? FLORIDA PUBLIC SERVICE COMMISSION

	II
1	A It has been heading down, yes.
2	Q Okay. And there was the chart that was just
3	referred to with the Gulf witness that showed the NYMEX
4	prices. Did you happen to get a copy of that?
5	A I do not have a copy of that.
6	MR. MOYLE: If I could just hand her that
7	exhibit.
8	CHAIRMAN GRAHAM: Sure.
9	MR. MOYLE: Do you have a copy, Jim?
10	THE WITNESS: Thank you.
11	MR. MOYLE: I referred her to the last page of
12	Exhibit 68, which is the NYMEX chart.
13	BY MR. MOYLE:
14	${f Q}$ And the question I want to ask you is, is that
15	given where gas prices are today
16	A Yes.
17	Q you know, Commissioner Skop previously
18	talked about near record lows. Is Tampa Electric giving
19	consideration to hedging a significant amount of natural
20	gas currently for the near seeable future to lock it in
21	at these low prices compared to the prices that were
22	seen, say, in 2008?
23	A We are going to follow our risk management
24	plan, which requires hedging of natural gas prices. And
25	we've applied that consistently, and so we are going to

FLORIDA PUBLIC SERVICE COMMISSION

continue to lock in those prices on a go-forward basis.

1

2

3

4

5

6

7

8

9

10

24

25

Q Does the risk management plan give flexibility to the people who are making hedge decisions to adjust to the extent that they see something or something occurs in the markets? You know, natural gas goes to a dollar, for example. Could you, could you alter your plan so that you go in, you know, at a dollar? And that even if you guess wrong and it goes to 50 cents, you know, the consumers are very well insulated from a situation that it might go to \$10.

Our plan does not have a price mechanism to 11 Α 12 change our strategy. And so therefore while we do have 13 bands within which we operate within, depending on how much time is left before that particular month settles, 14 15 we would continue to operate within those, within those 16 bands and then appropriately hedge the commodity for 17 those months going forward. We are not authorized to 18 make changes.

And, you know, I would say we don't look at price as a mechanism to change those plans because I think at any given point in time you could then be second guessed as was that the right time to make that change? In your example, why would you hedge everything

at a dollar and then we would be second guessed as to why didn't you hedge it at 50 cents, if it were to fall that

FLORIDA PUBLIC SERVICE COMMISSION

1 low? 2 And so therefore we feel like a much more 3 disciplined approach over time will, will yield a, the 4 result of mitigating price volatility for our customers. If you could hedge at a dollar, you wouldn't 5 Q hear a word from FIPUG, I promise you. 6 7 (Laughter.) I had read an excerpt from an order, 080667, 8 9 that talked about utilities gauging customers' tolerance 10 for costs associated with hedging. You would agree that 11 that's an important part of hedging, to, to keep the 12 finger on the pulse with respect to the impact upon 13 customers about the gains or losses; correct? 14 Α I believe it's, it's our responsibility for all 15 of our activities related to customers. 16 Okay. And at least with respect to FIPUG Q 17 members, you're hearing a little bit of concern about 18 some of the, some of the losses; correct? 19 Α I've heard that today. Yes, sir. 20 0 Yes. And with respect to the 2009 results, was 21 that the number you had changed in your testimony? Is 22 that right? 23 Α Yes, sir. 24 Q And it went from, what, 184 to 193? 25 Α We had originally posted it as \$184 million.

FLORIDA PUBLIC SERVICE COMMISSION

1 However, when the audit staff came in this past summer, 2 we found an error in one of our months and corrected it, and it did go to 193 million. 3 4 0 And that's for 2009? 5 Α Correct. 6 What -- describe 2010, if you would, in terms Q 7 of customer gains or losses. 8 Α Through September of this year we're in the 9 neighborhood of about \$53 million loss. 10 0 And then for 2011? 11 Α For '11 -- and, again, remember, it's, it's completely unrealized at this point, so, you know, it 12 13 changes every single day. We're in the neighborhood of 14 about an \$11 million loss. 15 And just so we're clear on that, that's if you 0 16 basically mark to market today, you would be \$11 million 17 underwater with respect to cost? 18 Correct. \$11 million loss mark to market. Α 19 Q Okay. Now could you just briefly describe the 20 generation mix that TECO has? Aren't you predominantly 21 coal? 22 Α We are predominantly coal. We've added some 23 significant amount of natural gas in the 2003/2004 time 24 frame. So we're at about a 55 to 60 percent coal, and 25 then the balance pretty much is natural gas and less than

FLORIDA PUBLIC SERVICE COMMISSION

1 percent oil.

8

9

Q Okay. You don't hedge coal?

A We do not financially hedge coal. We physically hedge it.

Q Okay. And describe the difference, if you would, between physically and financially hedging?

A Sure. There is a very illiquid NYMEX contract, if you will, that basically is for a low sulfur type of, of product, low sulfur coal.

10 Our generation units burn high sulfur coal. 11 And so, therefore, for us to enter into any kind of a NYMEX coal contract, it just wouldn't work because it 12 13 isn't the type of fuel that we burn. So, therefore, what 14 we do is we engage with our counter parties and fix the 15 price on a go-forward basis for the term of the contract. 16 Sometimes they're spot contracts, sometimes they're long, 17 longer than that.

18 Q Could you also do that with natural gas in 19 terms of fixing contracts with the parties just as you 20 describe for coal?

A We could. You know, and we have on occasion done very, a little bit with actually natural gas producers. But for the most part we stick with financial over-the-counter products for natural gas.

25

Q

There's an exhibit that I want to ask you a few

2

3

4

5

6

questions about in a minute.

A Okay.

Q But a couple, a couple of points. With respect to reducing the risk of volatility, that's the objective of the hedge program; correct?

A That is correct.

Q Okay. There are, there are other ways that that can be accomplished, such as buying natural gas and storing it; correct?

10 A Yes. But you would eventually, you'd still be 11 purchasing natural gas and you'd be paying a certain 12 price for that and putting it in storage for later use. 13 So I would submit to you that it's really not reducing 14 price volatility.

15 Q How much capacity do y'all have to store 16 natural gas?

17 A We just increased our storage capability to
18 1.25 million with our Bay Gas Storage facility outside of
19 Mobile, Alabama.

20 **Q** Okay. And 1.25 million, just to give a little 21 bit of relative amount of that, how many, how many days 22 would that run your natural gas assets?

A Typically if you were to say our natural gas take can be anywhere upwards, you know, between 200,000 to 300,000 in the summertime, if you do the math there,

FLORIDA PUBLIC SERVICE COMMISSION

1 that's, you know, literally five to seven days at different times during the year. And all that wouldn't 2 3 necessarily be available to us anyway at any given time because there's requirements for rejection -- injection 4 and then withdrawal. 5 6 So you think -- is a five- to seven-day amount Q 7 8 Α That would be the maximum storage capability. 9 Q Okay. You use Nucleus Risk Management System; 10 is that right? 11 Α We do. 12 Okay. And does that system help you make 0 qualitative judgments about your hedging program, or is 13 14 it just about, you know, keeping track of this contract 15 was executed on this day? More sort of mechanical, if 16 you will. It's more transaction based than qualitative 17 А based. But what it does is it allows us to maintain our 18 19 system of controls by looking at authorized users and who 20 has the ability to transact at different levels and at 21 different tenors. And so it does provide a control 22 mechanism from that perspective. So with respect to the qualitative judgments, 23 0 how are those made at TECO? 24 25 Α As far as qualitative on our program?

FLORIDA PUBLIC SERVICE COMMISSION

Yes, ma'am.

Q

Well, the nucleus does help out because it lets Α 3 us know how we're doing within our plan. And so, again, very transactional based and percentage based on volume. 4 Do you know, has the plan been materially 5 Q 6 changed since 2002? The only change that was made to the plan, and 7 Α I believe it was around 2005, was an increase in the 8 9 length of time which we can hedge within. So we increased it from an 18 months' viewpoint into the future 10 to 24 months. 11 MR. MOYLE: Okay. Mr. Chair, if I could 12 approach with an exhibit. 13 CHAIRMAN GRAHAM: Sure thing. 14 MR. MOYLE: And I've spoken with counsel for 15 TECO. This is a confidential exhibit, so we need to 16 treat it that way. And maybe, however, however the 17 preference is, collect it at the end, but it is a 18 confidential exhibit that I'm going to have some 19 20 questions about. CHAIRMAN GRAHAM: Okay. If I can get Staff to 21 help you pass that out. We will number that as number 22 23 69. (Exhibit 69 marked for identification.) 24 MS. HELTON: Mr. Chairman, I notice that it's 25

1 not in a red folder, which is our typical practice. So does it have "Confidential" stamped in the front, 2 3 Mr. Moyle, so we can at least --4 MR. MOYLE: Yes. 5 MS. HELTON: Okay. 6 CHAIRMAN GRAHAM: And I take it the 7 confidential stuff is highlighted? 8 MR. MOYLE: Yes, Mr. Chairman. The 9 confidential information is highlighted. CHAIRMAN GRAHAM: And can we get a short title? 10 11 MR. MOYLE: Excerpt of TECO Annual Risk 12 Management Report. 13 CHAIRMAN GRAHAM: Thank you, sir. **MR. MOYLE:** 69? 14 CHAIRMAN GRAHAM: Yes, sir. 15 16 BY MR. MOYLE: Would you please identify this exhibit? 17 Q This particular exhibit is page three of six of 18 Α the Annual Risk Management Report that was filed on April 19 20 1st and corrected, as I mentioned earlier, on August 31st 21 of this, of 2010. Okay. And what was the correction that was 22 Q 23 made? It was to the actual amount hedged, I believe, 24 Α to December of '09. I think there was a transposition 25 FLORIDA PUBLIC SERVICE COMMISSION

	3
1	error for that particular month that was trued up.
2	Q Okay. And I think in your opening you had
3	talked about that the Company doesn't take speculative
4	positions; is that right?
5	A That's correct.
6	Q So am I correct then that when hedging, you,
7	you would not take on more natural gas than you had use
8	for; correct?
9	A That's correct.
10	Q Okay. If you look at the November 2009
11	A Yes, sir.
12	Q number, and, again, I mean, you're treating
13	this as confidential, so we're not going to talk numbers
14	necessarily. But
15	A Yes.
16	Q if I could ask you to reconcile that percent
17	hedged with your policy of not taking speculative
18	positions, that would be helpful.
19	A Yes. As we establish our bands with which we,
20	within which we trade, what we do is we do it on a
21	projected basis. And so, therefore, we do our best in
22	order to project what our volumes are going to be. At
23	times we fall short of that.
24	And so in that particular instance, that amount
25	was over the, the amount that is in the policy to hedge;

FLORIDA PUBLIC SERVICE COMMISSION

1 however, it's explainable. This is -- and this is not a 2 situation that hasn't happened in the, before in the 3 past, before in the past. This was actually looked at during the audit when the Staff came down over the 4 summer, and they felt comfortable with all of our answers 5 6 to that. They're -- it's mostly weather driven and unit 7 8 outage driven. And if you actually look over into the 9 hedged volume column, which is the fourth one from the 10 left, you can see that our hedge volume is even quite a 11 bit less than what was done for October and December. 12 And so although our consumption was quite a bit less, if 13 you, if you reconcile the two of those, it really explains the difference there. 14 Okay. The columns that you have where you have 15 Q percent hedged, budget price and hedge price --16 Yes. 17 Α -- what is the, what is the budget price? 18 0 That is what we actually put into the fuel 19 Α 20 budget or the fuel filing here. So in terms of, in terms of looking at the 21 Q budget price and the hedge price. 22 23 Yes. Α And then there's the settle price. That's what 24 0 25 you actually paid for it; is that right? FLORIDA PUBLIC SERVICE COMMISSION

That's correct. What it actually settled for. 1 Α 2 And the delta between the hedge price and the settle price will, if you multiply that times your hedge volume, 3 it'll give you your mark to market gain or loss. 4 5 Okay. I thought that the delta between the 0 6 settle price and the budget price was somewhat 7 remarkable, and I wanted to know if you would agree with 8 that. 9 Ά I don't know what you mean by remarkable. MR. MOYLE: Well, Mr. Beasley, I mean, it's 10 11 not -- you don't want the numbers talked about. 12 THE WITNESS: There is --13 MR. MOYLE: I mean, I think I may talk about an 14 order of magnitude in terms of, of there being a pretty 15 big difference between your budget price and your settle 16 price. Does that work okay? 17 THE WITNESS: Yes. Sir, if I can address that. 18 There, there is a difference there and it is rather 19 However, you have to remember at the time the large. 20 budget is developed, we're in the summertime. And if you 21 go back and look at what prices we're trading at will 22 probably dictate what our budget number would be there. 23 And so it's, it's all a matter of when are those numbers 24 developed? 25 BY MR. MOYLE:

1 Q Right. But to the extent that that budget 2 price number is the number that you're putting forward for this Commission to set fuel factors on and, you know, 3 4 your hedge price is considerably less and then your 5 settle price is even more, even considerably less, you 6 know, that, that to me looks like a pretty big 7 overrecovery potential the way those numbers line up. 8 Would you agree?

A I would agree, and that was the result was
somewhat of an overrecovery between the hedge price and
the budget price. But more goes into it than just the
commodity itself. There are other things that flow into
that, into the budget price as well, such as the use of
the natural gas transportation costs.

15 **Q** With respect to your fuel recovery, does the 16 Company have a preference whether overrecovery, under 17 recovery? I mean, if you're going to be wrong, would you 18 rather be wrong in asking for too much or --

A I think the, the Company would like to be right on the mark, although we have yet to do that.

21 **Q** And that's, that's I think where, where 22 consumers would like you to be. But with respect to that 23 question, is, are you able to answer that in terms of a 24 preference?

25

Α

19

20

Over or under? Again, I think we'd like to be

FLORIDA PUBLIC SERVICE COMMISSION

as close to zero as possible.

2 But based on these numbers then, it's a Q Okay. fair assumption that you were considerably over; correct? 3 4 Α Yes, sir. 5 I had asked an earlier witness a question about 0 6 the 2011 annual report, asking them to point to the 7 numerical assessment of an acceptable level of price risk 8 for natural gas found in the management plan. Could you 9 do that for me? And you're familiar with the original 10 hedging order; is that right? 11 Α The 2002 hedging order? 12 0 Yes, ma'am. 13 Α Yes. 14 Q And that was one of the components of that; 15 correct? 16 Α I would have to go back and look at -- I know 17 there was a list of 14 or 15 different items. 18 0 Okay. Well, I'll represent to you that it was. 19 If you want to double-check, I can show it to you. 20 Α Okay. 21 Q But if you would just point to the numerical 22 assessment of an acceptable level of price risk for 23 natural gas. 24 A I believe that on page 4 of the risk management 25 plan for 2011 there's some confidential data that's FLORIDA PUBLIC SERVICE COMMISSION

listed on the bottom of page 4 and continues on to the
 page, to the top of page 5.

Q Okay. Do you, do you set forth your limitations? Do you have a dollar limit as to how much the consumers might be exposed to as a result of hedging?

A No, we do not.

3

4

5

6

7

8

Q Okay. Do you think that might be something to look at in the future?

9 A Explain to me a little bit further about what 10 you're getting at.

11 Well, in terms, in terms of the order of 0 12 magnitude of the potential financial impacts, to have a 13 provision that says, look, you know, you can hedge, but 14 we don't want hedging losses coming forward in the amount 15 of a billion dollars. So can you tailor your program in 16 a way that, you know, through collars and swaps and all 17 these fancy trading mechanisms, you're not, we're not 18 going to be looking at more than a billion dollars in 19 losses on an annual basis?

A I think that would be something that the Commission would have to approach each of the companies and have to look at the companies' individual fuel mix and, and programs in order to attempt that if, if there was a certain dollar threshold that they were looking to avoid.

1 Remember though that we do also have the 2 10 percent midcourse correction that can occur throughout 3 the year, which would also true up prices if, if any of 4 the companies were to get out of whack, if you will, on a 5 plus or minus 10 percent basis or above. 6 MR. MOYLE: Okay. That's all the questions I 7 have. Thank you. 8 CHAIRMAN GRAHAM: Thank you, sir. 9 Staff? 10 CROSS EXAMINATION 11 BY MS. BENNETT: 12 Q Thank you. Good morning or afternoon. 13 Good afternoon. Α 14 Q Ms. Wehle, I'm -- Wehle; right? 15 Α Wehle. 16 Q After four years I think I've got it right. 17 I'm Lisa Bennett with Commission Staff. I 18 think on the desk before you is Staff's Exhibit Number 19 67, 67. 20 Α Yes, ma'am. 21 0 Have you had an opportunity to review this 22 document in the past? 23 Α I have. Mostly the Tampa Electric portion of 24 it. 25 Q And the Tampa Electric portion of that starts FLORIDA PUBLIC SERVICE COMMISSION

8

9

10

11

14

17

on page 79; is that correct?

A Yes.

Q And can you tell me what involvement TECO had
with the preparation and presentation of this study?
A We were very involved with the gentleman from
the Staff that came and visited with, with the Company
and the different group, folks in my group, as well as

the Risk Management Group answering questions, providing transaction data. A lot of the, of the background data came from the fuels management area to, to populate this particular report.

12 Q And were you also involved in several informal
13 meetings regarding this?

A Yes, ma'am.

15 Q And did this audit end up in Order Number 16 PSC-080667-PAA?

A Yes.

18 Q And I want to turn now to -- the Commission has 19 determined as prudent the hedging transactions prior to 20 July 31st, 2009; is that correct?

21

A That's correct.

Q For the results of hedging activities for the
12-month period ending July 31st, 2010, TECO enter into
hedge positions at market prices; is that correct?
A That's correct.

1 Q For the same period were TECO hedging 2 activities guided by its risk management plan? 3 А Yes, ma'am. 4 In the 2008 fuel clause proceeding, the 0 5 Commission approved TECO's risk management plan for 6 hedging transactions entered into during 2009; is that 7 correct? 8 Could you repeat the question? Α 9 In the 2008 fuel clause proceeding, Q Sure. Gulf -- I mean, sorry, Gulf did, but TECO is who I'm 10 asking you about, presented its risk management plan for 11 12 hedging transactions and that was approved. 13 Α Correct. 14 0 And that was for 2009 hedging activities? 15 Α Yes, ma'am. 16 Okay. Does TECO's risk management plan that Q 17 governs the 2011 hedging transactions in your opinion 18 comply with the guidelines established in Order 080667? 19 Α Yes, it does. 20 Q Would you agree with me that the purpose of TECO's hedging activities is to reduce TECO's exposure to 21 22 fuel price volatility? 23 Α Yes, ma'am. 24 And based on this purpose, will there be times Q 25 when TECO has hedging gains or savings and times when FLORIDA PUBLIC SERVICE COMMISSION

2

3

4

5

they have losses?

A Yes, it will.

MR. BEASLEY: I have no further questions. CHAIRMAN GRAHAM: Okay. To the Commission board. Commissioner Skop.

6 **COMMISSIONER SKOP:** Thank you. I had asked 7 Staff to locate some information that's not yet been 8 forthcoming, so I would respectfully request if we could 9 take a ten- or 15-minute break at this point to allow me 10 to get the information I need, which is confidential 11 information, I'd appreciate that, as the ability to ask 12 questions that I have.

13 CHAIRMAN GRAHAM: If it's okay, I'd like to go 14 to the rest of the board. And if it's not here at that 15 time, we can take the recess.

COMMISSIONER SKOP: All right.

CHAIRMAN GRAHAM: Commissioner Brisé.

18 COMMISSIONER BRISÉ: Thank you, Mr. Chairman.

I just have one question. When we're looking at Exhibit 69, which is marked confidential, you mentioned that the difference between the budget price and the settle price is for transportation. I'm just curious as to what percentage would represent the transportation cost or price.

25

16

17

THE WITNESS: Is 69 the page 3 of 6?

1 COMMISSIONER BRISÉ: Yes. Page 3 of 6. 2 THE WITNESS: Okay. Actually I'd like to 3 correct that statement. I don't think there's any 4 transportation costs in, in these actual budgeted numbers 5 in order to do a proper compare, apples-to- apples 6 comparison. 7 So, but what my point to Mr. Moyle was is that 8 there are transportation costs associated with natural 9 gas that actually do flow through the clause as well 10 besides just these numbers here on the commodity. 11 COMMISSIONER BRISÉ: Follow-up, Mr. Chair? 12 CHAIRMAN GRAHAM: Yes. 13 COMMISSIONER BRISE: You also represented that 14 there are some other costs that are incurred as part of 15 the budget price that, that aren't necessarily the commodity price found at the settle price. So if you 16 17 could elaborate on that. 18 THE WITNESS: There are -- any other costs 19 associated with getting the gas to your facility. 20 Mr. Moyle also brought up the fact that we do maintain natural gas storage at a facility, and there are fees 21 associated with that that would flow through the clause 22 23 So that's another type of, of cost that would as well. 24 actually be incurred. 25

COMMISSIONER BRISÉ: Follow-up?

1 CHAIRMAN GRAHAM: Yes, sir. 2 COMMISSIONER BRISÉ: Thank you. If you could 3 quantify that for me, not, not in terms of the dollars, 4 but just quantify within that difference that exists --5 THE WITNESS: Uh-huh. COMMISSIONER BRISÉ: -- how much of that 6 difference in terms of percentage goes towards those 7 costs versus what we see as the actual. 8 9 THE WITNESS: I don't have the storage costs 10 associated readily. You know, we could file that as a 11 late-filed exhibit, if you'd like. 12 However, on, on the transportation side, 13 anywhere from, a rule of thumb, 76 cents to in the 14 neighborhood of \$1.50 depending on how much 15 transportation is used in a given month and how much you 16 actually have procured and which phases of gas 17 transportation purchases have been made on the pipelines. 18 COMMISSIONER BRISÉ: Okay. Thank you. THE WITNESS: Uh-huh. 19 20 CHAIRMAN GRAHAM: Commissioner Edgar. 21 COMMISSIONER EDGAR: Thank you, Mr. Chair. 22 Good afternoon. A little bit ago Mr. Moyle 23 asked you to discuss or distinguish the difference 24 between physical hedging and financial hedging. 25 THE WITNESS: Yes.

1 COMMISSIONER EDGAR: Could you either give that 2 answer again or elaborate on it a little more? 3 THE WITNESS: Sure. Sure. And specifically it 4 relates to our coal purchases. We, we consider that 5 physical hedging because we are actually taking delivery 6 of the underlying product in that contract, as opposed to 7 financial hedging where you're actually doing an 8 over-the-counter trade or you're doing some kind of a 9 derivative on an exchange. 10 And so under physical hedging, like I said 11 earlier, that really relates to, to our coal purchases 12 where we actually fix the price or as much of the price 13 as we can with the actual counter party that we're buying 14 the commodity from. 15 COMMISSIONER EDGAR: Thank you. And you've 16 done it, but I'm going to ask this anyway. 17 THE WITNESS: Sure. 18 COMMISSIONER EDGAR: In your initial response 19 to Mr. Moyle you used the term "fix the contract" or 20 "fixing the contract," and I was wondering if you could 21 expand on that term specifically? 22 THE WITNESS: Sure. For instance, if the, if a 23 particular coal type is trading at, just a round number, 24 \$50 a ton, we would fix that price on a go-forward basis 25 for, let's say, calendar 2011. So all the coal that we

FLORIDA PUBLIC SERVICE COMMISSION

1 would buy from that counter party would be priced at 2 \$50 a ton taken at a certain delivery point. That's what I mean by that. 3 4 COMMISSIONER EDGAR: Thank you. Thank you. 5 THE WITNESS: Okay. 6 CHAIRMAN GRAHAM: I think we're still waiting for some more information for Staff to bring down here. 7 8 So right now I have about 12 after 2:00. Let's give it 9 about ten minutes. I'm sorry. Quarter after 2:00. 10 Let's give it about ten minutes. Is that okay, Mr. Skop? 11 So about 25 after we'll reconvene. 12 (Recess taken.) 13 All right. Let's get started again. 14 Commissioner Skop, you have the floor. 15 COMMISSIONER SKOP: Thank you. 16 Good afternoon, Ms. Wehle. 17 THE WITNESS: Good afternoon. 18 COMMISSIONER SKOP: I was actually hoping Staff 19 would find a copy of the hedging plan and guidelines that 20 showed the specific percentages that, within the plan 21 that TECO submitted on how they would hedge their 22 specific fuel requirements for various fuel commodities 23 and for natural gas without giving away what the percentages were, which I don't remember but I could 24 25 probably be real close in guessing. There's a certain

FLORIDA PUBLIC SERVICE COMMISSION

percentage by each month of the year that TECO planned to hedge its natural gas requirements for. Is that generally correct?

THE WITNESS: Yes, sir.

1

2

3

4

17

5 COMMISSIONER SKOP: And in relation to what's 6 been marked for identification as Exhibit 69, which is a 7 confidential document, Mr. Moyle asked you some questions 8 regarding the November month, which, as the title, I 9 mean, as the column is entitled percentage hedged. That 10 threw me a little bit, so it caused me, during the break, 11 since Staff did not have the data available, to create a 12 spreadsheet to better understand how the numbers on 13 those, on that page originated. And so I think I 14 understand that the reason for that percentage hedged in 15 November basically results from, from other data on that 16 same row; is that correct?

THE WITNESS: That is correct.

18 **COMMISSIONER SKOP:** Okay. All right. But in 19 the aggregate, and without getting into confidential 20 information, TECO for natural gas in 2009 hedged somewhat 21 less than its entire fuel requirement for natural gas; is 22 that correct?

THE WITNESS: That is correct. And actually,
sir, to further that, our total that we percentage hedged
for the year was within our plan guidelines.

FLORIDA PUBLIC SERVICE COMMISSION

1 COMMISSIONER SKOP: Okay. And that's, that's 2 what I was trying to ascertain, whether the month of 3 November substantially departed from that, and I think 4 I've convinced myself the answer is no. It's just the 5 manner in which the data is presented here in this table 6 makes things appear out of the norm and somewhat 7 confusing. So I think I resolved that.

And the confidential number that shows the total percent hedged, I've reasonably convinced myself that that's in line looking at what the hedged amounts would be per month based on the hedge volume versus the total annual consumption. I think I ball parked it to get a comfort level with it in the absence of having the data.

The other two questions I had -- actually three questions -- is you mentioned that for 2010 to date the loss on the hedging program for natural gas is approximately \$53 million; is that correct?

THE WITNESS: That's correct.

19

25

20 **COMMISSIONER SKOP:** Okay. And then for 2011, 21 at this point in time it's approximately \$11 million, but 22 that could change given that, you know, we don't know 23 what the gas price is going to be in 2011 yet; is that 24 correct?

THE WITNESS: That's correct. That's just on

FLORIDA PUBLIC SERVICE COMMISSION

1 realized losses at this point.

COMMISSIONER SKOP: Okay. And then on that 2 3 table that's within Exhibit 69 that we've been discussing 4 where it talks about budget price versus the settlement price versus the hedge price, am I correct to understand 5 that the budget price is based on forward-looking fuel 6 forecasts that TECO prepares when it submits its hedging 7 plan or fuel forecast for the year. 8 9 THE WITNESS: Yes, sir. COMMISSIONER SKOP: Okay. And would it also be 10 11 correct to understand that the hedge price is the actual 12 price of the hedge that was placed in that specific month 13 shown for 2009? THE WITNESS: Yes, sir. 14 15 COMMISSIONER SKOP: Okay. And the settlement 16 price would be actually the closing price of gas either 17 by the contract or the Henry Hub. Can you elaborate on 18 that? THE WITNESS: It's, it's the NYMEX contract. 19 20 Yes, sir. 21 COMMISSIONER SKOP: Okay. All right. So the 22 closing price of the NYMEX contract at a specific 23 delivery point. THE WITNESS: At the Henry Hub. Yes, sir. 24 25 COMMISSIONER SKOP: Okay. All right. Thank FLORIDA PUBLIC SERVICE COMMISSION

you.

1

2

3

4

5

All right. And then just one final question that I had, and it gets into a question I had previously for TECO, and I think Mr. Moyle tried to touch upon, I think, what I was trying to articulate.

6 In following the hedging guidelines and the 7 hedging plans that have been submitted by each of the 8 respective investor-owned utilities and approved by this 9 Commission, those dictate, you know, the utility is going 10 to do something by percentage in a given month spread 11 across the year.

And I think that the concern I had, and I think the point Mr. Moyle was trying to get at, you know, following that prescriptively obviously provides regulatory certainty, which is important to the utilities and equally important to the Commission. So I understand that.

I think that the question I have, and the same 18 would hold true for the other utilities, if the utilities 19 20 saw something like a historical low in natural gas that 21 would clearly provide a legitimate rationale for revising their hedging plan or seeking to depart for it for 22 23 various specific reasons, i.e., a tremendous cost savings 24 to the consumer by locking in natural gas. And I 25 understand the point you made about you don't want to be

FLORIDA PUBLIC SERVICE COMMISSION

second guessed if we hedge at a dollar and it drops to 50 cents, and that's a legitimate concern.

1

2

But is there any reason that TECO, and this 3 applies to the other utilities, have not -- you know, if 4 they see an opportunity, and I know we're not 5 speculating, but we're at, you know, gas has fallen out, 6 we're at a historical low, so we're at a floor, so there 7 can't be much downside, but there could be a lot of 8 upside. And that's where it starts costing consumers a 9 lot more money if those -- you know, I heard a comment 10 11 that you hedge on the way down. But, you know, where consumers incur a lot of additional cost is when prices 12 13 start moving up dramatically.

So the question I have as a parting thought is, 14 is has there been any consideration given, instead of 1516 prescriptively following the approved hedging plan, to 17 coming in with opportunities that are not speculative but just sound judgment of trying to lock in prices and maybe 18 depart from, you know, hedging X percent in this month 19 and X percent in that month and a little more the next 20 21 month throughout the year, and just saying, look, we see 22 an opportunity and we want to be able to lock in all of 23 our fuel requirements while gas is historically low? Has 24 there been any discussion or thought, or I mean are the 25 utilities just scared to propose that in the Commission?

FLORIDA PUBLIC SERVICE COMMISSION

Because I don't think the Commission would, you know, I don't want to speak for my colleagues, but I mean obviously the Commission looks favorably on trying to do the right things to save Florida ratepayers money.

1

2

3

4

15

17

18

And I think that, you know, we can get 5 prescriptively caught up in hedging plans which were put 6 in place to protect the utilities from armchair 7 quarterbacking and second guessing and provide regulatory 8 certainty, and I'm fine with that. But I also can't be 9 agnostic to the fact that gas is at historical lows, and 10 there may be some latitude there for utilities to propose 11 something a little bit, you know, outside the scope of 12 what the plan is instead of prescriptively following a 13 plan. And I just wanted to get your perspective on that. 14

THE WITNESS: Commissioner, I, I've been a part of the hedging workshops and dockets since they actually 16 started in 2002. And the one thing I think that all participants have gleaned from it is that there's just a lot of oversight related to hedging in general and what's 19 20 the best way to do it and what's the right way to do it.

And I think the overall feeling, I'll just 21 22 speak for TECO, the others might share this, is that 23 we're very concerned about the Monday morning 24 quarterbacking, especially since in light of the fact 25 that we revisited this in 2008, we went through numerous

FLORIDA PUBLIC SERVICE COMMISSION

meetings, informal, more formal, audits, reviews, and all 1 we did was go back and say that the programs that we had 2 in place were effective and so forth. 3 To say that we've never said, gee, wouldn't it 4 be great if we just lock it in and we can kind of, you 5 know, not worry about the rest of the year, I mean, we, 6 there are, you know, water cooler discussions, if you 7 will, about things like that. 8 But, again, we're, I think as a company we're 9 very concerned about the fact that, you know, 10 Commissioners may leave, you know, new people may come in 11 and see it and, and provide a different perspective to it 12 13 after it's all said and done. And what's the appropriate amount of time? Do you do it just for 2011? Do you look 14 at it for longer than that? 15 I agree with you, it's, it's a very difficult 16 decision to make. I think if the Commission approached 17 the utilities and said, you know, we think it's ripe for 18 19 us to look at a short window, we certainly would be open 20 to that. However, I think given the fact that we've had so much scrutiny in this particular area, in fact, to the 21 point where we feel like in years where there are mark to 22 market gains we don't hear about it, but in years where 23 24 there's mark to market losses, it's kind of drug out from the closet and revisited, we're just, we're skeptical, 25

FLORIDA PUBLIC SERVICE COMMISSION

1 we're skittish. And so, therefore, I don't know that 2 you're going to see it brought forth by one of the 3 utilities, and that's just my honest opinion. 4 COMMISSIONER SKOP: And I appreciate your 5 candor on that. Again, I've been through the, the 6 hedging discussion that the Commission entertained in 7 2008 where we did put in some what I feel to be best 8 practices to protect Florida ratepayers, but also to 9 mitigate fuel price volatility that has been substantial, 10 particularly in the natural gas markets, whether that be 11 through market manipulation or things beyond control. 12 But for some of our utilities, they get a lot of their 13 generation from natural gas.

14

THE WITNESS: Yes.

15 COMMISSIONER SKOP: So gas swings have a big
 16 price impact on, on Florida ratepayers, including, you
 17 know, not only residential, but commercial.

But -- and I understand the armchair quarterbacking and the reluctance, you know, probably better than most. So I appreciate the position.

I think that I alluded to or tried to hint at this during last year's fuel proceeding. You know, I know that we can religiously and prescriptively follow the hedging plan that's in place so everyone is protected because, you know, hey, we did what the Commission

FLORIDA PUBLIC SERVICE COMMISSION

approved, and I understand that. I'm just saying there are, I think, unique times such as now where natural gas is at a, you know, a low that we have not seen in quite some time to where thinking outside of the box instead of religiously or prescriptively following a hedging plan might have some merit, might have some benefit not only to the Company but to Florida ratepayers.

1

2

3

4

5

6

7

8 And, again, you know, I respect the utilities 9 needing regulatory certainty and that's what the hedging 10 plan provides, but I also equally appreciate innovative 11 thinking and outside of the box thinking that saves 12 Florida ratepayers money.

And, again, I would, you know, at least from my 13 perspective, if the utilities have a good idea -- I'm 14 only here for two months, I'm out the door. But it seems 15 to me that if you've got the right idea and it's founded 16 17 on, on trying to leverage something to the benefit of your ratepayers, then certainly I think it would be 18 foolhardy of the Commission not to consider any proposal 19 put forth that would not offer substantial benefit to the 20 21 ratepayers that does not involve speculation.

But I, I've seen the -- and, as you mentioned, where in the good years where there's a savings, we don't hear a peep about it. And then when gas falls through the floor, gas falls through the roof, you know, all we

FLORIDA PUBLIC SERVICE COMMISSION

hear is losses, losses, losses. And that becomes a concern because it's asymmetric to some degree because we're focused on one thing at one time instead of the long-term or the big picture. But the losses can be substantial when gas trends downward, as we've seen, and that is a concern.

1

2

3

4

5

6

23

24

25

7 But also you could look at it conversely, that could be an opportunity, instead of prescriptively 8 following a rigid plan, to look into whether you could 9 lock in natural gas at least for the, for the current 10 11 year or, you know, some portion outward. Because as 12 prices go up, then, you know, unhedged or over time as prices go up you don't maximize the savings. But I know 13 14 you can't time the market and I'm not suggesting speculation, but I am looking at, you know, gas prices 15 that are very, very, very, very, very low. And I know 16 17 when gas prices were very, very, very high when I managed wind projects in California, I know what I did to lock in 18 revenue based on, on the pricing I had in place. 19

But I'll leave that to you guys. I just wanted to get your perspective, and I appreciate your candor on that matter. Thank you.

THE WITNESS: Yes. CHAIRMAN GRAHAM: Other Commissioners? Redirect?

FLORIDA PUBLIC SERVICE COMMISSION

MR. BEASLEY: No to redirect, sir. I'd like to 1 move the admission of Exhibit 29, and also note that the 2 document marked Exhibit 69 is contained on a confidential 3 basis within Exhibit 29. So it's in the record, if we 4 could perhaps just have this Exhibit 69 recollected. 5 CHAIRMAN GRAHAM: Mr. Moyle. 6 MR. MOYLE: I think that's okay, as long as we 7 identify it real clearly for the record. If you could 8 just identify where within your Exhibit 28 it's found, 9 because there's a lot of reference to 69 in the 10 11 discussion. MR. BEASLEY: Right. It's Exhibit 29, and I 12 will be happy to show you where it is in the exhibit. 13 MR. MOYLE: Okay. 14 CHAIRMAN GRAHAM: Okay. So we're going to put 15 Exhibit 29 in the record and we're not going to put 69. 16 17 Is that correct? MR. BEASLEY: That's what we would propose. 18 Yes, sir. 19 MR. MOYLE: Can I get it on the record where it 20 is in the exhibit? I mean, you can show me, but that's 21 not going to be in the record. Or alternatively we can 22 put 69 in. Whatever. You know, I don't have strong 23 24 feelings one --MR. BEASLEY: It's Page 3 of 6 of the Risk 25 FLORIDA PUBLIC SERVICE COMMISSION

Management Report which is identified as such in Exhibit 1 29, Risk Management Report. 2 CHAIRMAN GRAHAM: Is that sufficient? 3 MR. MOYLE: Yes, sir. 4 CHAIRMAN GRAHAM: Okay. So we are going to 5 move Exhibit 29 into the record. 6 (Exhibit 29 admitted into the record.) 7 And we're not going to put 69 there. I take it 8 9 Staff is going to collect 69 back up again? MS. BENNETT: Staff is going to collect 69. 10 And Staff would also at this point in time move 11 Exhibit Number 67 into the record. That's the hedging 12 13 audit report that we've been discussing. CHAIRMAN GRAHAM: Staff is moving 67 into the 14 15 record. Okay. 16 (Exhibit 67 admitted into the record.) MS. BENNETT: Unless there's objections to it. 17 CHAIRMAN GRAHAM: Are there any objections to 18 moving 67 into the record? Okay. Sounds good. 19 20 Mr. Beasley. MR. BEASLEY: That concludes our case. 21 22 CHAIRMAN GRAHAM: Do we have any other 23 questions or things for this witness? No, Mr. Chairman. 24 MS. BENNETT: 25 CHAIRMAN GRAHAM: I believe you're excused. FLORIDA PUBLIC SERVICE COMMISSION

1	Thank you so very much for spending your time with us.
2	(Transcript continues in sequence in Volume 3.)
3	* * * *
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
	FLORIDA PUBLIC SERVICE COMMISSION

STATE OF FLORIDA 1) CERTIFICATE OF REPORTER : 2 COUNTY OF LEON) 3 4 I, LINDA BOLES, RPR, CRR, Official Commission Reporter, do hereby certify that the foregoing proceeding 5 was heard at the time and place herein stated. 6 IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been 7 transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of 8 said proceedings. 9 I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor 10 am I a relative or employee of any of the parties' attorneys or counsel connected with the action, nor am I 11 financially interested in the action. DATED THIS and day of Movember 12 2010. 13 14 BOLES, 15 RPR FPSC Official Commission Reporter (850) 413-6734 16 17 18 19 20 21 22 23 24 25 FLORIDA PUBLIC SERVICE COMMISSION