1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 2 In the Matter of: 3 DOCKET NO. 100001-EI 4 FUEL AND PURCHASED POWER COST RECOVERY CLAUSE WITH 5 GENERATING PERFORMANCE INCENTIVE FACTOR. 6 7 8 9 10 VOLUME 4 11 Pages 452 through 515 12 ELECTRONIC VERSIONS OF THIS TRANSCRIPT ARE A CONVENIENCE COPY ONLY AND ARE NOT 13 THE OFFICIAL TRANSCRIPT OF THE HEARING, THE .PDF VERSION INCLUDES PREFILED TESTIMONY. 14 PROCEEDINGS: **HEARING** 15 COMMISSIONERS 16 PARTICIPATING: CHAIRMAN ART GRAHAM COMMISSIONER LISA POLAK EDGAR 17 COMMISSIONER NATHAN A. SKOP COMMISSIONER RONALD A. BRISÉ 18 DATE: Tuesday, November 2, 2010 19 TIME: Commenced at 9:30 a.m. 20 Concluded at 11:20 a.m. 21 PLACE: Betty Easley Conference Center Room 148 22 4075 Esplanade Way Tallahassee, Florida 23 REPORTED BY: JANE FAUROT, RPR 24 Official FPSC Reporter (850) 413-6732 25

FLORIDA PUBLIC SERVICE COMMISSION

(As heretofore noted.)

APPEARANCES:

## PROCEEDINGS

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(Transcript follows in sequence from Volume

CHAIRMAN GRAHAM: Good morning, everyone. I apologize for starting a little late. But now that we are getting restarted, if I can get you all to stand for the invocation and pledge.

(Invocation and Pledge of Allegiance.)

CHAIRMAN GRAHAM: Commissioners, good morning.

Let's see. We left off, and we were trying to figure

out what we were going to do with Exhibit 71, and we

left it in the very capable hands of our staff and the

parties. So let's go to, I guess, Ms. Bennett. Where

are we?

MS. BENNETT: With good news. Staff will indicate that the parties agree to the admission of the remaining Exhibit 71. At your pleasure, Commissioners.

CHAIRMAN GRAHAM: Okay. Are there any objections to Exhibit 71, or concerns? Yes, sir.

MR. BREW: Mr. Chairman, since I was the cause of the ruckus last night, I would like to express my appreciation to the staff, and the company, and the other parties for taking the time to walk through the exhibit and to make sure that everybody was comfortable with the numbers. So I don't have any objection, but I

just wanted to express my appreciation for everybody's 1 2 work. CHAIRMAN GRAHAM: Don't ever apologize for 3 slowing the process down and make sure we get it right. 4 5 We would much rather get it right the first time. 6 Any other objections? Commissioner Edgar. COMMISSIONER EDGAR: Thank you. Just a 7 8 question. 9 I know that Mr. Brew had raised a point of 10 there maybe being an error, or some numbers that didn't 11 seem to flow from what we had had before us before, and 12 since everybody is nodding and saying that it's okay, I 13 assume that has been either been corrected or clarified. 14 But if you could just, for the record, tell me exactly 15 where we are today on that from where we ended 16 yesterday. 17 MR. BURNETT: Yes, ma'am. It was my 18 ineptitude with math. I was comparing apples to 19 oranges. Just looking at the wrong schedules, ma'am. 20 There was no error. It was just me not understanding 21 the document. COMMISSIONER EDGAR: So with a little more 22 23 additional time to look at it, everybody is comfortable 24 that this is the appropriate --

MR. BURNETT: Yes, ma'am.

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very muc

**COMMISSIONER EDGAR:** All right. Thank you very much.

CHAIRMAN GRAHAM: Seeing that there is no objections, we will move Exhibit 71 into the record. If there's nothing else to enter into the record, no last minute concerns, questions, exhibits?

MS. BENNETT: I don't believe there is any. I do note that Mr. Moyle asked to make a statement to the Commissioners. He asked this morning.

MR. MOYLE: Yes, I did. And I think the parties have also entered into a stipulation. I guess at some point we're going to have the stipulation read, is that right?

MS. BENNETT: That's correct. When we get into the decision process, we'll present that. The Commissioners do have the stipulation in front of them.

MR. MOYLE: Okay. Well, first of all, thank you. It was a good discussion after we adjourned last night and again this morning, and I think everyone is comfortable with where we are. So the point that I was -- wanted to just briefly raise with you all is, as I indicated yesterday, I am not a veteran of the fuel proceeding, but everyone has been patient, and I am told that most times that the Commission will vote out decisions on the fuel proceeding because there is some

1 timing issues.

At the Prehearing Conference with Commissioner Skop, I had indicated on behalf of FIPUG that we wanted to have the opportunity to brief the Crystal River 3 replacement cost issue, you know, whether to recover it now, later, or some portion thereof, that we wanted to file briefs on that.

Upon reflection, and also because, as I understand it, Progress is going to be making a revised filing, and it would be easier for them not to have to do, you know, two or three variations to kind of know the decision today, because then it would drive their subsequent filing on November 10th. We are fine on not filing post-hearing briefs with respect to that Crystal River 3, and would be supportive of a decision, a bench decision on that issue today.

I have talked with the intervening parties, and Mr. Burnett and I have talked, and I think he is in agreement that -- you know, we argued the issue pretty extensively yesterday. I think we have given you all the information that you need to make the decision, so I just wanted to state on the record that FIPUG would not object to a bench decision on that issue today.

CHAIRMAN GRAHAM: Thank you, sir.

Ms. Bennett.

1 MS. BENNETT: I
2 other items before you cl
3 CHAIRMAN GRAHAM
4 will go ahead and close to
5 MS. BENNETT: To
6 (Laughter.)
7 And I think now
8 decision, and I did want
9 that for TECO and Gulf the
10 hedging issues and what we
11 fallout issues, which are

MS. BENNETT: I don't believe we have any other items before you close the docket.

CHAIRMAN GRAHAM: If there's nothing else, we will go ahead and close the record.

MS. BENNETT: This docket we don't close.

And I think now we are prepared for the bench decision, and I did want to let the Commissioners know that for TECO and Gulf the only remaining issues are the hedging issues and what we fondly refer to as the fallout issues, which are really the final big numbers and the factors.

For Progress, the remaining issues are hedging, and whether the replacement power costs should be recovered up front for CR3 outage, subject to refund, and the reforecasting issue. And the parties have reached an agreement on reforecasting that we handed out, and we'll discuss a little bit later with you.

With that, staff is prepared to make an oral recommendation on all remaining issues. Alternatively, the Commission may request a written recommendation on all or any portion of the remaining issues. With that, we are prepared.

CHAIRMAN GRAHAM: Commission board, I guess I need to find out what you guys want to do to move

forward. If you want to go with a bench decision, it sounds like staff is prepared to give us their oral recommendations. If you want briefs, or I guess we can decide -- we can go through this one at a time and figure out which ones you want to make a bench decision on -- or let me just back up and hear what you have to say.

Commissioner Edgar.

COMMISSIONER EDGAR: Thank you, Mr. Chairman.

Of course, I'm interested in how everybody would like to proceed. A suggestion from my perspective. I would like to hear, of course, the staff recommendation on the items that maybe we are able to move forward on the hedging issues for all three companies, and then the Gulf and TECO fallout issues, could maybe move forward on those after we have heard from staff and have our discussion, and then come back to the Progress 1D issue and then the fallout issues as the stipulation that has been proposed would address. So that is a suggestion as to how to proceed.

I do know that yesterday Commissioner Skop made some requests about the potential of some issues to be briefed related to Issue 1D, and so I would be interested in whether that's something that he still has an interest in or if that has changed.

CHAIRMAN GRAHAM: Commissioner Skop.

**COMMISSIONER SKOP:** Thank you.

I think with respect to 1D, Mr. Moyle in his remarks this morning, I believe, waived briefs. So, you know, I will respect the wishes of the parties as to that and just decide that issue on the merits in a fair and impartial manner as I deem fit. Thank you.

CHAIRMAN GRAHAM: All right. Well,

Ms. Bennett, it looks like we are going to move forward

with a bench decision. Start off the most organized way

you can figure it out.

MS. BENNETT: I will start it off with, I believe, Mr. Lester. Or, 1A is Mr. Franklin.

MR. FRANKLIN: Good morning, Commissioners.
Kenneth Franklin, Commission Staff.

Issue 1A for Progress, "Should the Commission approve as prudent Progress Energy Florida, Inc.'s actions to mitigate the volatility of natural gas, residual oil, and purchased power prices as reported in Progress Energy Florida, Inc.'s April 2010 and August 2010 hedging reports?"

Yes, staff recommends that the Commission approve as prudent PEF's actions to mitigate the volatility of natural gas, residual oil, and purchased power prices for the 12-month period ending July 31st,

2010. Staff notes that PEF entered into hedging positions at market prices. Staff has audited the company's hedging activity and results for this period and has found that the company has followed its risk management plan when entering into hedging positions.

Therefore, staff finds the company's hedging results for this period are prudent.

Staff believes the appropriate overall objective of a utility hedging program is to mitigate fuel price volatility. With a prudently managed hedging program, the utility will incur hedging gains or savings in some periods, and will incur hedging losses or costs in other periods.

Staff believes the appropriate determinants of prudent hedging activities do not lie within hedging gains or losses, but rather in whether the utility entered into hedging positions at market prices, followed its risk management plan, and did not speculate on future market conditions.

Staff is available for any questions.

CHAIRMAN GRAHAM: Commission board.

So from this point, we're going to -- Commissioner Edgar.

COMMISSIONER EDGAR: A comment.

CHAIRMAN GRAHAM: Sure.

one of the breaks and asked staff to pull some information for me looking at cumulative over a period of a few years as to where the -- for Progress in particular, what sort of the upshot, the balance over the course of years was from the hedging program.

Because I remember sitting here at the fuel dockets in '05 and '06, and being just relieved as an individual Commissioner, and I think perhaps even as part of a Commission, that the hedging had resulted in gains when the natural gas prices were so volatile and were definitely increasing. So that the upshot of all of that is for Progress I know.

For the other companies we weren't able to pull those records, but I do know that for Progress specifically that there were significant gains as a result of the financial hedging efforts that were made to the benefit of the customers from the period '04 to '08 cumulatively. That '09 is obviously a completely different year in many ways, but certainly in this significant regard, and there are significant losses which has been discussed yesterday at length.

Recognizing that the hedging is a rate stabilization mechanism, in my mind, and that that did work or at least seemed to make a positive contribution

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from those years '04 to '08, recognizing that '09 is a different result, either an anomaly or the beginning of a different trend, no way to know that at this point in time.

So with that I am comfortable moving forward with the staff recommendation on 1A. I know that Mr. Moyle and maybe some others have suggested that because '09 has been a different year with different results that we may, as a Commission, want to take another look at the hedging requirements and procedures and guidelines. I know Commissioner Skop and I participated in that effort back in '08, and it was discussed by one of the witnesses, Ms. Wehle, I think, in particular, that that was a pretty in-depth examination and analysis and further discussions, but yet if it's something that this Commission is interested in doing or that other parties and stakeholders are interested in doing, I certainly would be supportive of taking a look at the overall program again. Maybe in the spring. Mr. Chair, I would look to your leadership and the staff to see if a workshop would be something that might be productive.

So with all of that discussion, looking back at the history of this program, I am comfortable moving forward with the staff recommendation in 1A. I would

move that at the appropriate time, Mr. Chair. And then also as part of the discussion, look to the Chairman's office and our staff to see if we want to do some additional review of the program as a whole early next year.

CHAIRMAN GRAHAM: Thank you, Commissioner

Edgar. Is there any further discussion on the staff's position on Issue 1A?

Commissioner Skop.

COMMISSIONER SKOP: Thank you.

Just to the point that has arisen in the testimony that was taken yesterday with respect to the IOUs. I know that we went through a long and lengthy rigorous process in 2008. And, again, when times are good and savings are being recognized, there's no concern. But in those times where natural gas precipitously drops off and the hedging losses accrue, then that's the times that we hear the vocal opposition as to the merits of hedging in isolation in those instances.

It seems to me that the Commission in 2008 took a very hands-on approach in a very lengthy process in addressing the concerns not only from the intervening parties, Public Counsel, FIPUG, and as well as trying to balance the interest of the utilities with respect to

having regulatory certainty when it came to hedging practices. And as a result of that, what was adopted was the hedging guidelines and the hedging plans. And those have worked well.

I think, because of regulatory certainty and the risk involved, the respective IOUs have followed those plans religiously, very prescriptively, and at least from my perspective I'm fine with the staff recommendation. I have always supported hedging as a methodology for trying to mitigate fuel price volatility for the respective ratepayers of the IOUs.

What I would ask the IOUs to consider, however, is, you know, just kind of like the Gators, I'm going to use that as an analogy. Sometimes the Gators lately are following their playbook a little bit too prescriptively with very bad results. So sometimes if there are opportunities that the respective IOUs see that when natural gas is at historic lows, and I know for hedging, generally speaking, without giving confidential information, we hedge X percent in this month, X percent in this month, X percent in this month in the total year's fuel requirement, but I see no reason, at least from my perspective, that the utilities have to follow that plan prescriptively.

If they were to come to the Commission and

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say, hey, here's what we want to do in this very specific time for this year only, can we get your approval. And I don't think the Commission would have problems understanding nor approving, and I don't want to speak for my colleagues, but something that saves ratepayers money.

So just because we have the hedging plans in place and we are following those prescriptively, if the opportunity arises, you know, I would not want that prescriptive methodology to foreclose the utilities proposing something that they think is a good idea, but are hesitant to do so because of, you know, the need for regulatory certainty. I think that we can find a win/win.

I think that Mr. Moyle spoke to that, too, yesterday. If you could hedge gas at a dollar and it goes down to fifty cents, I don't think we are going to armchair quarterback that decision if it saves money for ratepayers as well as industrial customers. So that's just what I wanted to add to the discussion. Thank you.

CHAIRMAN GRAHAM: Thank you, Commissioner Skop.

Commissioner Brisé.

COMMISSIONER BRISÉ: Thank you, Mr. Chairman.

And I think I'm pretty much on the same page

with Commissioner Skop and Commissioner Edgar. I look at the hedging issue as it is before us today. It is really, from my perspective, a procedural type thing. These are the rules, we played by the rules, we did what you asked us to do, so here is the plan based upon that.

Do we need further discussion? From my perspective, I think we might need to look at further discussion and to see how we provide more flexibility in the process so that consumers can gain the most possible, and that companies can also be in a position where they can make the adjustments necessary midcourse to address the issues that arise.

So at this point I'm comfortable with the staff's recommendation, hoping that at some point we will be able to take a second look at the whole hedging issue.

CHAIRMAN GRAHAM: Thank you, Commissioner Brisé.

Commissioner Skop.

COMMISSIONER SKOP: Thank you. Just one follow up. I appreciate the comments of my colleagues.

In terms of, you know, additional workshops, again, I won't be on the Commission at that point.

Certainly it's the will of the majority to engage in that if they choose to do so. I think, at least from

what I have seen in my experience is the 2008 process that was very rigorous that put those hedging guidelines and plans in place works very well, and I'm not so sure there's a need, at least from my perspective, on further workshops.

I think what we have now works well, but, you know, what I would like to see, if I were king for the day, would be instead of having workshops that the utilities on a one-up basis as they deem appropriate come to the Commission for, hey, we want to depart from the approved hedging plans and guidelines for this very specific reason to save our customers money.

And, I think, you know, on a case-by-case basis, you know, which I don't think would happen very frequently, but you never know, that might be a better alternative than engaging in a lengthy workshop process. But I'm all for locking in gas at historical low prices when companies are able to do so without second guessing if it goes lower.

So thank you.

CHAIRMAN GRAHAM: Thank you, Commissioner Skop.

I think everybody up here seems to be on the same page, and I think it would be prudent for us to talk about this at the next Internal Affairs that we

have, just because it would be fresh on everybody's 1 mind. And we won't call that a workshop, but we will 2 just from the 50,000-foot level kind of figure out what 3 our next steps are going to be and when we plan on going 4 down that path. And I think it would be good to do that 5 while Commissioner Skop is still with us, because he has 6 7 got some of the institutional knowledge of what they 8 went through in '08, as well as Ms. Edgar -- I'm sorry, Commissioner Edgar still being us. So, staff, if we 9 make sure that we are going to have that in Internal 10 Affairs, and we will talk about that next Tuesday. 11 12 That all being said, Commissioner Edgar, it is 13 appropriate now. 14 COMMISSIONER EDGAR: Thank you. And I, as 15 well, appreciate the comments that everybody has made 16 and are supportive of all of them. 17

And I would move that we approve the staff recommendation on Item 1A.

> COMMISSIONER SKOP: Second.

CHAIRMAN GRAHAM: It has been moved and seconded that we approve the staff recommendation on 1A.

Any further discussion? Seeing none, all in favor say aye.

(Vote taken.)

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CHAIRMAN GRAHAM: Those opposed?

FLORIDA PUBLIC SERVICE COMMISSION

CHAIRMAN

CHAIRMAN GRAHAM: Thank you, Mr. Franklin.

By your action you have approved the staff recommendation on 1A.

It looks like we are on 1B.

MR. FRANKLIN: Issue 1B. Should the Commission approve Progress Energy Florida, Inc.'s 2011 risk management plan?

Yes. Staff believes PEF's 2011 risk management plan complies with Commission guidelines. Staff notes that the Commission has established guidelines for a utility's risk management plan by Order Number PSC-08-0667-PAA-EI. Staff notes that these guidelines specify the utility must file a minimum quantity of volumes of fuel to be hedged, ensure separation of duties when carrying out hedging activities, and ensure the utility is dealing with credit-worthy counterparties.

By following their 2011 risk management plan, PEF would accomplish the Commission goal of utility hedging by reducing fuel price volatility and would not engage in speculative hedging activities. Staff notes that PEF's risk management plan has not changed significantly from the company's previously approved risk management plan.

FLORIDA PUBLIC SERVICE COMMISSION

Staff is available for any questions.

Anything from the board? Can I get a motion? 1 COMMISSIONER SKOP: I move to approve Issue 2 1B. 3 COMMISSIONER BRISÉ: Second. 4 CHAIRMAN GRAHAM: It has been moved and 5 seconded to approve Issue 1B. Any further discussion? 6 7 All in favor say aye. (Vote taken.) 8 Those opposed? 9 CHAIRMAN GRAHAM: 10 By your action you have approved the staff 11 recommendation for 1B. 12 MR. BARRETT: Good morning, Commissioners. I'm Michael Barrett of staff. 13 Issue 1D, 14 "Should Progress Energy Florida be permitted to collect 15 through the fuel clause amounts related to replacement 16 power --17 COMMISSIONER EDGAR: Mr. Chair, I apologize. 18 A suggestion. I'm wondering if it might make more sense 19 to take up the very, very similar hedging issues for 20 Gulf and for TECO, and kind of wait, since we may have 21 some more discussion on 1D, and that involves a 22 different kind of issue, policy set. 23 CHAIRMAN GRAHAM: That sounds good to me. 24 Staff. 25 COMMISSIONER EDGAR: Thank you.

Staff, does that work for you?

MS. BENNETT: It does.

COMMISSIONER EDGAR: Okay. I apologize for interrupting you. I just think it would maybe flow, and it would be helpful to me.

CHAIRMAN GRAHAM: It looks like we are going to 4A.

MR. FRANKLIN: Issue 4A for Gulf Power
Company. "Should the Commission approve as prudent Gulf
Power Company's actions to mitigate the volatility of
natural gas, residual oil, and purchased power prices as
reported in Gulf Power Company's April 2010 and
August 2010 hedging reports?

Yes. Staff recommends that the Commission approve as prudent Gulf's actions to mitigate the volatility of natural gas, residual oil, and purchased power prices for the 12-month period ending July 31st, 2010.

CHAIRMAN GRAHAM: Thank you, Mr. Franklin.
Can I get a motion?

commissioner EDGAR: Mr. Chair, I would move approval of the staff recommendation on Issue 4A, also noting all of the earlier comments from each of us as related to 1A and sort of adopt them along with it, and, therefore, I move the staff rec.

1	COMMISSIONER SKOP: Second.
2	CHAIRMAN GRAHAM: It has been moved and
3	seconded to approve the staff recommendation on Issue
4	4A. Any further discussion?
5	All in favor say aye.
6	(Vote taken.)
7	CHAIRMAN GRAHAM: Those opposed?
8	By your action you have approved staff
9	recommendation on 4A.
10	4B, sir.
11	MR. FRANKLIN: 4B. "Should the Commission
12	approve Gulf Power's Company's 2011 risk management
13	plan?"
14	Yes. Staff believes Gulf's 2011 risk
15	management plan complies with Commission guidelines.
16	CHAIRMAN GRAHAM: Can I get a motion?
17	COMMISSIONER EDGAR: I move the staff rec.
18	COMMISSIONER SKOP: Second.
L9	CHAIRMAN GRAHAM: It has been moved and
20	seconded to approve staff recommendation on 4B.
21	All in favor say aye.
22	(Vote taken.)
23	CHAIRMAN GRAHAM: Those opposed?
24	By your action you have approved 4B.
25	I guess let's go to 5A.

FLORIDA PUBLIC SERVICE COMMISSION

MR. FRANKLIN: Issue 5A. "Should the 1 Commission approve as prudent Tampa Electric Company's 2 actions to mitigate the volatility of natural gas, 3 residual oil, and purchased power prices as reported in 4 Tampa Electric Company's April 2010 and August 2010 5 hedging reports?" 6 Yes. Staff recommends that the Commission 7 approve as prudent TECO's actions to mitigate the 8 volatility of natural gas, residual oil, and purchased 9 power prices for the 12-month period ending July 31st, 10 11 2010. CHAIRMAN GRAHAM: Board, any discussion on 5A? 12 13 Seeing none, can I get a motion? COMMISSIONER EDGAR: Move the staff rec, 14 again, incorporating our earlier comments from 1A. 15 COMMISSIONER SKOP: Second. 16 CHAIRMAN GRAHAM: It has been moved and 17 seconded to move staff recommendation on Issue 5A. 18 Any further discussion? Seeing none, all in 19 20 favor say aye. 21 (Vote taken.) 22 CHAIRMAN GRAHAM: Those opposed? 23 By your action you have approved staff recommendation on 5A. 24 5B, please. 25

1	MR. FRANKLIN: Issue 5B. "Should the
2	Commission approve Tampa Electric Company's 2011 risk
3	management plan?"
4	Yes. Staff believes TECO's 2011 risk
5	management plan complies with Commission guidelines.
6	CHAIRMAN GRAHAM: We are on 5B. Any further
7	discussion on 5B?
8	Seeing none, can I get a motion, please?
9	COMMISSIONER SKOP: Move staff recommendation
10	on Issue 5B.
11	COMMISSIONER EDGAR: Second.
12	CHAIRMAN GRAHAM: It has been moved and
13	seconded on the staff recommendation on 5B. Any further
L 4	discussion?
15	Seeing none, all in favor say aye?
16	(Vote taken.)
L7	CHAIRMAN GRAHAM: Those opposed?
18	By your action you have approved 5B. This is
L9	where it gets
20	MS. BENNETT: Mr. Chairman, I'm sorry. It
21	might be appropriate or easy to deal with all of the
22	rest of the Gulf issues and then all of the rest
23	CHAIRMAN GRAHAM: You took the words right out
24	of my mouth.
5	MS BENNETT: I'm sorry.

CHAIRMAN GRAHAM: I was getting ready to say 1 let's just go ahead and take Gulf and TECO. Let's start 2 with Issue 8, and then we will go back to Progress when 3 we are done with those two. 4 MR. LESTER: Commissioner, I'm Pete Lester 5 with staff, and I'd like to do a group recommendation 6 for the Gulf remaining issues. Those are Issues 8, 9, 7 8 10, 12, 13, and 15. And staff recommends for those issues for Gulf 9 Power Company that the Commission approve the positions 10 as stated in the prehearing order. 11 12 CHAIRMAN GRAHAM: Pete, are you an attorney? MR. LESTER: No, sir. 13 CHAIRMAN GRAHAM: You're not an attorney. 14 That's why you know about efficiency. I like that. 15 16 (Laughter.) Okay. Board. 17 COMMISSIONER SKOP: I move the staff 18 recommendation on Issues 8, 9, 10, 12, 13, and 15 for 19 20 Gulf Power. COMMISSIONER BRISÉ: I'll second that. 21 CHAIRMAN GRAHAM: It has been moved and 22 seconded, the staff recommendation on 8, 9, 10, 12, 13, 23 and 15 for Gulf Power. Any further discussion? 24 Seeing none, all in favor say aye. 25

1 (Vote taken.) 2 CHAIRMAN GRAHAM: Those opposed? 3 By your action you have approved those 4 recommendations. 5 Pete, you're in my good graces. Continue. 6 MR. LESTER: Shall I continue? 7 CHAIRMAN GRAHAM: Yes, sir. 8 MR. LESTER: Okay. For Tampa Electric Company 9 for Issues 8, 9, 10, 12, 13, and 15, staff recommends 10 that the Commission approve the company position as 11 stated in the Prehearing Order. 12 CHAIRMAN GRAHAM: Thank you. Back to the 13 board. 14 COMMISSIONER SKOP: I move that we approve the 15 staff recommendation on Issues 8, 9, 10, 12, 13, and 15 16 for TECO. 17 COMMISSIONER BRISÉ: Second. 18 CHAIRMAN GRAHAM: It has been moved and 19 seconded to approve the staff recommendations on 8, 9, 20 10, 12, 13, and 15 for TECO. Any further discussion? 21 Seeing none, all in favor say aye. 22 (Vote taken.) 23 CHAIRMAN GRAHAM: Those opposed? 24 By your action you have approved those 25 recommendations.

Now, let's go back up to -- I guess we're going back to 1D? Sounds good.

MR. BARRETT: Good morning, again. Issue 1D,
Commissioners, "Should Progress Energy Florida be
permitted to collect through the fuel clause amounts
related to replacement power due to the outage at
Crystal River Unit 3 prior to the Commission's
determination of prudence of such costs in a separate
docket?"

should be permitted to collect, subject to refund, amounts related to replacement power due to the CR3 extended outage in the 2011 fuel factor. Consistent with the Commission's finding in Order Number PSC-97-0359-FOF-EI, staff believes that it was reasonable for Progress Energy to purchase replacement power due to the CR3 outage and that delaying recovery of these costs until after a prudence determination in a separate proceeding could put a significant burden on customers at some future period. That burden will be heightened by interest which will accumulate on the unrecovered costs.

As the Commission found in Order Number PSC-97-0608-FOF-EI, to require proof of prudently incurred expenses is appropriate in a final decision on

cost recovery, but it is inapplicable to a fuel adjustment proceeding in which the Commission allows cost-recovery on an interim or projected basis subject to refund.

The Commission stated in that order that the evidence to be adduced for prospective fuel cost-recovery is the reasonableness of the utility's cost projections. Staff believes that Progress Energy has shown that replacement power -- excuse me, replacement fuel costs related to the CR3 extended outage are reasonable. And we are available to address your questions.

CHAIRMAN GRAHAM: Thank you, Mr. Barrett.

Commission board?

I have a question for you, and this is a curiosity question. If those funds aren't paid now and they are paid later, you said there's an interest rate -- there is an interest that is attached to that. Is there a set interest rate, or is that tied to some kind of indicator?

MR. HINTON: The commercial paper rate would be applied to that amount.

CHAIRMAN GRAHAM: Okay.

I hear crickets. (Laughter.)

COMMISSIONER EDGAR: Mr. Chair.

CHAIRMAN GRAHAM:

Commissioner Edgar.

COMMISSIONER EDGAR: Comments. As the staff has pointed out, and as Mr. Burnett pointed out in his closing argument yesterday, it does seem that there is case law that relatively clearly points out that there is precedent for the interim cost-recovery on this issue, realizing that we will be looking at prudence in a spunout proceeding later. I think April, but early next year.

We also heard from Mr. Moyle, and from Mr. Beck, and I think from Mr. Brew, as well, that from their perspective that we do have some discretion. And I know that there is case law and precedent that this Commission has made similar decisions for cost-recovery on an interim basis with a prudency determination to be later, but that this Commission does on an individual case-by-case basis have discretion.

It is still murky in my mind, Commissioners, and Mr. Chair, as to which is the better way to go in this. The arguments that we hear from the intervenors are always compelling, but particularly in these times, very compelling to say, you know, let the customers hold on to every penny that they possibly can. It's also compelling, in my mind, though, to realize that part of what we are trying to do is, again, rate stabilization

and spread out costs rather than pile on at a later date.

So, in my mind, Commission Skop had pointed out some points with some of the different cases and precedents that we had that were perhaps — that were certainly worthy of additional discussion and consideration, so I guess I would ask each of you if you think that you have the information at this point and have had the time needed to think it through, looking at the cases and looking at the specific facts to make a decision today, or if you would prefer that additional time that could be afforded to us to come forward at a date — help me, Ms. Bennett, what is the date that we talked about for —

MS. BENNETT: The next agenda would be November 30th.

commissioner edgar: Or whether having that additional time and to have a written recommendation from staff with maybe a little more analysis as to the case law and precedent would be helpful.

CHAIRMAN GRAHAM: Thank you, Commissioner Edgar.

I know from listening to this yesterday, and it is a complexing issue, Mr. Moyle made a lot of good points as far as maybe now is not the time to collect

all of those funds up front. Of course, I asked staff if it's within our control if we decided that we are going to, I guess from Solomon's day, split the baby and get a little now and get a little later.

If we were to do that, I'm sure the numbers aren't here now, and then we would have to either go back and brief this and get a written recommendation from the staff, or do something else along those lines. The other side of that, and this is the complexing part, is Progress has done nothing wrong. I mean, they came forward with what they were supposed to have done. Now, granted they have had the outage at Crystal River 3, and there is still some determination of what is going to happen there, and they are coming back with that.

But should they be penalized because it is tough economic times right now? And so that's the issue that is on the table in front of us.

Commissioner Brisé.

COMMISSIONER BRISÉ: Thank you, Mr. Chairman.

And I understand that this a complex issue, and there are some challenges, but on that same token, should customers be then responsible for paying for something that they are not really getting anything out of at this time? So, personally, I would be a lot more comfortable if we got a written recommendation, got a

little more time to look at everything that we have available to us. Do some additional research and so forth so I can arrive at a conclusion that I'm comfortable with. At this point today I wouldn't be comfortable with a decision, because I don't think I have everything before me for me to make that decision.

CHAIRMAN GRAHAM: Commissioner Skop.

COMMISSIONER SKOP: Thank you.

A question for legal staff regarding the technical staff recommendation. In looking at the PSC-98-0049-FOF-EI order, which wasn't referenced in the staff recommendation, how does the staff recommendation comport with Mr. Moyle's concern regarding the requirement or the prior order to demonstrate in prefiled the reasonableness of costs? I just want to hear staff's perspective. I've got my own opinion.

MS. BENNETT: In my opinion, and I believe the first order that you were talking about, the 98-0494 order --

COMMISSIONER SKOP: Yes.

MS. BENNETT: -- was the decision in the 1998 fuel docket. I found it. My understanding is -- and my interpretation is that we read the three orders together. There is the 1997 decision in the fuel docket, which is 97-0359-FOF-EI, which is what Mr. Moyle

referred to, and that's where the Commission expressed its concern about extended outages and passing through those costs through to ratepayers. The Commission said we're going to let that go through, but we want to have a generic docket, which is the 97-1513 docket, and that is Order Number 98-0049, which technical staff referenced.

In that the Commission said, you know, if it gets to be five percent above the fuel factor, we want to have a determination of reasonableness, a demonstration of reasonableness in the prefiled testimony. And so staff was a little bit concerned, technical staff and legal staff about what that term reasonableness meant. But then in the, back in the fuel docket, in 970001 there was a motion for reconsideration, and that was Order Number 97-0608-FOF, which did talk about what the standard of reasonableness is. And basically the standard of reasonableness was the E13 schedules and some testimony supporting it.

Reasonableness -- Mr. Moyle's position was that the first order said reasonableness had to go to not only the cost, the appropriateness of the costs, but the reasonableness of the outage itself. The actions of the utility on the outage. The subsequent order, the motion for reconsideration talks about just the

appropriatenesses of the costs, and that was what the
Commission meant when they said we want to have a

reasonableness demonstration.

really got me there in terms of what I understood Mr.

Moyle's concern would be. Again, where this hangs in
the balance for me or turns on is the prior order on the
98-0049 order where it was specifically ordered that
prior to interim recovery a utility shall demonstrate in
prefiled testimony reasonableness of costs could exceed
threshold for increases in fuel adjustment filing
factors set forth in the order. I appreciate staff's
perspective.

I think my perspective on this is looking at the precedent of the Commission, looking at the PSC-97-0359-FOF-EI says in part, in the future when a utility seeks to recover costs which have a significant impact on the utility's fuel adjustment factor, the utility must affirmatively demonstrate that the actions or event that gave rise to the need for recovery and the underlying costs are reasonable. And then we have the 98-0049-FOF-EI order which, you know, adds some additional requirements.

It seems to me from this perspective -- I have heard the intervenors, and I have heard the arguments,

and I respect those arguments. I have also heard Mr.

Burnett's argument. It seems to me that, you know,

trying to harmonize the various orders as well as a

recent decision of the Commission that I will get to in

a second, that it is well understood what gave rise to

the need for recovery. There is the outage on the

nuclear plant, so you have to -- you know, it doesn't

take a nuclear engineer or rocket scientists to figure

out that you need to have replacement power to carry the

load of a baseload generating nuclear unit that is no

longer in service. So I think that that addresses part

of the '97 order.

As to the underlying costs are reasonable, Ms. Olivier, you know, spoke to some of the things that have been done. At least it's a colorful argument that there was a showing of reasonableness of such costs, although I think Mr. Moyle would probably take exception, and Progress did not amend its testimony to include more detail. But looking at the '98 order, which required the showing in the prefiled testimony, I think between the testimony provided and the schedule showing that there is detail as to the replacement power costs and fuel costs for the CR3, as well as the scope of the insurance coverage. I mean, there is a specific statement in Ms. Olivier's testimony that additional

estimated incremental replacement power costs net of insurance proceeds with the estimated CR3 outage duration was -- there is a line item entry in there.

So as far as the Commission orders, I think there is precedent of the Commission to allow for interim cost-recovery. The reasonableness of those costs and the prudency of those costs is going to be determined next year.

Now, putting these historical orders in the fuel docket in the context of more recent decisions made by the Commission, I know the intervenors recently argued that recovery should be allowed in one instance when you're going to, you know, have prudency and reasonableness spun off. But in this instance, they are arguing that you shouldn't, so I'm having trouble reconciling those inconsistent positions.

However, the Commission decided to do that, which is a more recent decision of the Commission, and granted it's a different docket, but it is very analogous to the situation because it is a clause proceeding. So it seems to me, Commissioners, that there are protections to ensure that the ratepayers are not harmed. Unlike a recent Commission decision, there were questions asked, there was cross-examination. At least from my perspective there is a comfort level that

the nature of what gave rise to the need for recovery is well understood. As far as the underlying costs are reasonable, I think that, you know, we have some testimony that is before the Commission subject to cross-examination that speaks, at least to some extent, about those costs, but ultimately the reasonableness and prudency of those costs will be determined at hearing in the matter that was spun off to next year.

So I think my position is I'm comfortable moving forward today for interim recovery on Issue 1D based on precedent of the Commission and the comments that I have made. And if Commissioner Brisé wants a brief, I'll respect the will of the panel, as others have afforded me that courtesy in the past when I have had concerns and wanted a written brief.

CHAIRMAN GRAHAM: Commissioner Edgar.

COMMISSIONER EDGAR: Thank you, Mr. Chairman.

And, thank you, Commissioner Skop, for your comments and analysis.

I recognize that, as Commissioner Skop has said, we are attempting to harmonize past precedent and past case law with the factual situation that we have before us, both the facts and the procedural aspect of it, and that this particular issue has been bifurcated, and that we have not had a great deal of -- as a result

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of that, a great deal of testimony on this issue specifically.

I also recognize that whatever decision we make on this Issue 1D probably has a high likelihood of being cited as precedent at some point in the future on another factual situation. And for that reason, among others, I would prefer to take a little bit more time on this and request the staff to do a written recommendation.

The parties certainly have the right to briefs, and I believe have waived that, recognizing that we had full presentations from both sides on that issue and we have the case law. Mr. Burnett did raise another opinion, which was back on the coal rebate case a couple of years ago that you pointed to. I have not had the chance to go back and look at that since yesterday evening, so that is one that I would like to take a look at and maybe ask the staff to, as well.

So to sum up, Mr. Chair, realizing the comments that we have had, I would ask that we reserve and not make a bench decision on 1D at this time. Ask our staff to do a more detailed analysis and recommendation, and that that would come forward to us at the November 30th Agenda Conference. And I believe that from the proposed stipulation that was passed out 1 a 2 n 3 r

at the beginning of this proceeding that we will still need to discuss, that if indeed we were to do that, to reserve judgment on 1D until we have a more lengthy and detailed written analysis, that we would still be able to move forward on the remaining issues.

CHAIRMAN GRAHAM: As far as 1D goes, I know the intervenors had waived briefs. Now it looks like we are not going to be making a bench decision on this. I won't hold you to waiving those briefs, if you want to brief the staff.

Mr. Moyle.

MR. MOYLE: We would appreciate the opportunity. I mean, I think Commissioner Edgar is on track with respect to this being a decision that may be one that you confront more than one time in terms of the precedent. So we would like the opportunity to put more information in and make the legal arguments. I think it will build a better record and give staff more to react to. So we appreciate the opportunity to brief it.

CHAIRMAN GRAHAM: Staff, I need a time for those briefs to be in to you so you can get back to us in a timely manner.

MS. BENNETT: Certainly. November 8th.

CHAIRMAN GRAHAM: November 8th.

MS. BENNETT: Correct. And we do have

next-day transcripts available, so those will be available today for the parties to begin building their briefs.

CHAIRMAN GRAHAM: Okay. And, staff, when you come back to us with a written recommendation, you heard what we had to say up here so far. Maybe you need to give us some options on what we're going to do when we make that final decision.

MS. BENNETT: Yes. I think I heard both

Commissioner Skop yesterday and Commissioner Edgar today

reference certain orders that they would like briefed.

I think I also heard the Chairman indicate if there is

some availability to split the baby, so we will come

back with options.

CHAIRMAN GRAHAM: Thank you.

MS. BENNETT: And discussions on all those orders.

CHAIRMAN GRAHAM: All right. That being said on 1D, the fact that we're holding off on 1D -- what else can we approve on the Progress side of this?

MS. BENNETT: In my estimation, and I'm going to look to the parties to shake their head yes or no, the stipulations will still be able to address Issues 8, 9, 10, 12, 13, and 15, and you will also be able to decide 30, 31, and 33.

1 CHAIRMAN GRAHAM: Okay. I see noddings of 2 heads, so -- Commissioner Skop.

question with respect to Item 13, the 2011 fuel cost-recovery factors. Would those factors change as a result of the Commission's ultimate decision in 1D? And if so, would it be appropriate to move forward on that specific Issue 13 until such time as we decide 1D? I don't want to hold anything up, but I just wanted to make sure before we jump.

MS. BENNETT: My understanding, and I'm going to look to Progress to follow up with this, Exhibit 71, which is referenced in the stipulation, included a position where CR3 costs of recovery of replacement power are included, and another position that includes costs excluded. I think given in there would be a range of numbers in between that also, which would address the Chairman's question.

COMMISSIONER SKOP: Okay. So 13, if I understand you correctly, the Commission decision in 13 when the motion is styled needs to embody whether or not the ultimate disposition of Item D1 is identified in Exhibit 71, is that correct?

MS. BENNETT: That is correct.

CHAIRMAN GRAHAM: Mr. Burnett.

MR. BURNETT: Yes, sir. That is exactly right. Exhibit 71 does include a contingency with or without the CR3 cost, and our midcourse that we are also preparing, we will prepare schedules for both of those contingencies, as well.

CHAIRMAN GRAHAM: Thank you, sir.

MR. BREW: Excuse me.

CHAIRMAN GRAHAM: Yes, sir.

MR. BREW: Just to clarify, then. The amounts shown on Issue 13 in the Prehearing Order have been modified by what is in Exhibit 71?

MR. BURNETT: Yes.

CHAIRMAN GRAHAM: Okay. Staff.

MS. BENNETT: I will begin by presenting the stipulation, and then I'll turn it over to Mr. Lester to give you the specific numbers for Issues 8 -- the fallout issues.

In the stipulation that we discussed both last night and this morning is that the Commission should approve the revised positions and supporting schedules found in Exhibit 71. PEF will file a midcourse correction with its most recent reforecasted numbers on or before November 10, 2010. When the Commission reaches its decision on Issue 1D, the actual fallout numbers will be as indicated on Exhibit 71 either

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including or excluding the CR3 replacement costs as determined by the Commission. The midcourse correction will become effective with the first billing cycle of 2011.

Staff is available for questions, and I'd ask that you vote on the stipulation.

CHAIRMAN GRAHAM: You seem a bit nervous.

MS. BENNETT: Suddenly there were four pairs of eyes looking at me.

(Laughter.)

MR. MOYLE: Can I just ask a clarifying question, if I might?

CHAIRMAN GRAHAM: Yes, sir. Mr. Moyle.

MR. MOYLE: Because we met, again, last night and again this morning, and worked I think in good faith to try to hammer this out, and there are some timing issues that come along and the stipulation was put together this morning. But to the extent that there is, you know, a split-the-baby approach, would that be something that could be done, to the extent you all voted to do that, with the timing, I guess, is sort of the question, or should there be a change or an amendment to the stipulation to say, you know, all in, nothing in, or a 50-percent proposition so that, you know, at least if you all want that flexibility you have

it and are not precluded process-wise from doing something like that.

CHAIRMAN GRAHAM: Ms. Bennett, is this stipulation going to tie us and take away that option? It sounds like it is.

MS. BENNETT: In my opinion, no. Let's look to the parties and make sure that they agree that it doesn't tie us to the all in or all out position, and specifically Progress. But I think it is based upon your decision on 1D on November 30th.

CHAIRMAN GRAHAM: Mr. Burnett.

MR. BURNETT: Thank you, sir. The way I read the stipulation it says that you have two decisions to make. You can either vote up or vote down on the CR3, and if look to the Issue 13, it is going to tell you the original position with or without. I don't see that this could effectuate any sort of percentage if you came to that decision.

MS. BENNETT: Then I think the answer to your question is we need to have some alternatives in Exhibit 71. Perhaps a break for me to discuss with the parties right now and let's see if we can hammer out some alternatives for you so that you have some comfort with going forward with the stipulation would be appropriate. Otherwise, we will have to brief everything.

MR. BURNETT: Mr. Chair, if I may. I may be able to save some time. I will not, unfortunately, be in a position to agree to a stipulation with any sort of percentage of recovery. So, you know, I don't know if that helps on the front end. I'm certainly saying that is a decision you can make, certainly, and, you know, we will do whatever we need to do on that. But as far as us stipulating that that is appropriate, I'm not sure I can do that today.

CHAIRMAN GRAHAM: We'll hear from Commissioner Skop and -- let's hear from Commissioner Skop.

COMMISSIONER SKOP: Thank you.

Just with respect to the discussion at hand, I think, Mr. Burnett, when you were describing Exhibit 71 you used a word which has eluded me, but there was -- I want to say contingency, or was the either or approach. I mean, it either is this or it's that, which doesn't, in my mind, provide the flexibility as you alluded to to consider a percentage. If the Commission wants to do that, it is certainly within our prerogative and discretion. But it seems to me just holistically from a legal analysis is they are either legally entitled to recovery or they are not. And I don't understand how there can be a middle ground on that one, because half you are entitled to, half you're not. It just doesn't

seem to comport with -- you know, it seems to me there is a legal standard, and whatever the Commission ascertains that precedent and legal position to be controls whether it's approved or denied in toto so --

CHAIRMAN GRAHAM: Commissioner Edgar.

commissioner edgar: I was just going to say one of the reasons that I wanted to take the additional time and have a written recommendation and have the opportunity to spend a little more time with the case law myself, and maybe even some cases that we have referred to, but that I don't have in front of me, is that I am unclear as to whether it is a legal standard that is pretty much already dictated to proceed one way versus another, or whether, indeed, we do have a little grayer area and more discretion. And that is one of the reasons that I would like to take a little additional time and have the written analysis.

If, indeed, it is individually or collectively a decision that we determine that is somewhat discretionary to the particular instance before us, in that case then we may want to consider something in between. The whole point is I don't know that yet from my own perspective. So I guess with that, I would ask, Mr. Chair, if maybe we can take a short break, and I'll do some thinking, as well, but ask the parties and our

staff to get together. It seems to me, and I understand the comments that Mr. Burnett has made on behalf of his client, of course, but yet it may be that there is a tweak to this language that everybody could be comfortable with, if we just take a few minutes and a step back.

CHAIRMAN GRAHAM: I think we shall -- it looks like it's about 10:30. Let's go until about 10:45, take about 15 minutes or so, and figure out where we are, and figure out how we are going to close this thing out for today and move forward in the next couple of weeks. So let's recess now until 10:45.

COMMISSIONER EDGAR: Thank you.

(Recess.)

CHAIRMAN GRAHAM: Staff, are you guys ready to wow me?

MS. BENNETT: I guess not. Hang on just a minute.

MR. BADDERS: Mr. Chairman, if we could address maybe a small preliminary matter while we have a second?

CHAIRMAN GRAHAM: Sure.

MR. BADDERS: Russell Badders on behalf of Gulf Power. It appears that all of my issues have been voted on, and I would ask to be excused at this time, if

possible.

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CHAIRMAN GRAHAM: I don't think we have closed the docket yet. Are you sure you want to go?

MR. BADDERS: Well, I don't think -- this docket never closes, it just reinvents after the first of the year, so -- I would like to go home, if possible. (Laughter.)

CHAIRMAN GRAHAM: Staff, can we split this docket and send those two home, or do we have to --

MS. BENNETT: We certainly can, if you want, or we can make them stay. (Laughter.)

CHAIRMAN GRAHAM: You guys want to make them stay? I don't see any reason to keep both TECO and Gulf here. So that being said, we will close the TECO and Gulf portion of Docket 100001.

MR. BEASLEY: Thank you.

CHAIRMAN GRAHAM: You guys enjoy the day. Staff.

MS. BENNETT: Bear with me as I read my chicken scratch to you. We no longer have a stipulation. We do have a staff recommendation for you, and this recommendation is for Issues 8, 9, 10, 12, 13, and 15. And after I state staff's recommendation, I think the parties would like to address that recommendation to give you their views on staff's

recommendation. It's a little unusual, but we would suggest you listen to them. That didn't sound -- anyway.

The staff's recommendation is the Commission should approve the revised positions and supporting schedules found in Exhibit 71 as preliminary amounts. Progress will file a midcourse correction with its most recent reforecasted numbers on or before November 10th, 2010. Included in that midcourse, Progress should include the CR3 replacement power costs being all included, the CR3 replacement power costs being all excluded, and 50 percent of the replacement power costs for CR3 included in the factors. That would be staff's recommendation for Issues 8, 9, 10, 12, 13, and 15, and we would certainly seek direction from the Commission if 50 percent is not the number you were looking for.

CHAIRMAN GRAHAM: Okay, thank you.

Mr. Burnett.

MR. BURNETT: Thank you, sir.

And just briefly, we just wanted the record to be clear that that is a recommendation from staff. This Commission can take whatever action on that, but we are no longer stipulating or in any way endorsing the inclusion of a percentage amount. So that's all we wanted to say. Thanks.

CHAIRMAN GRAHAM: Okay. Intervenors, anyone? 1 MR. BREW: Mr. Chairman, PCS is comfortable 2 with the staff recommendation. 3 CHAIRMAN GRAHAM: So say you all? 4 MR. MOYLE: I think it's a good resolution. 5 The original document that we had had language about the 6 midcourse correction being effective with the first 7 billing cycle of 2011. I assume that's still the case 8 9 with respect to the midcourse. But with that point of 10 clarification, then I think, you know, that makes sense. 11 And we will continue to file the briefs with respect to 12 the Crystal River 3 issue; and I guess as Mr. Burnett 13 said, it is a question as to whether you want more 14 options as compared to just 50 percent. 1.5 CHAIRMAN GRAHAM: Thank you, sir. 16 Mr. Burnett, a question for you. You are 17 against the staff recommendation for the reason of the 18 splitting? MR. BURNETT: Yes, sir, or any percentage 19 20 share that would be included in the recommendation. 21 CHAIRMAN GRAHAM: If the staff recommendation 22 was all or nothing, you would be fine with that? 23 MR. BURNETT: Yes, sir. I think that takes us 24 back to where we were with the stipulation. 25 CHAIRMAN GRAHAM: I just wanted the

clarification.

MR. BURNETT: Yes, sir. Yes, sir.

CHAIRMAN GRAHAM: Board?

I can tell you from my perspective, I like the staff recommendation; I like the option. Like I said, it is a difficult area. It's a gray area. I need for staff to come back and give me case law. Let me know where we do have the ability to split the payment because with the option of it being all or nothing it kind of forces your hand. You know, if you are not comfortable all on, then you want to go all off, and so sometimes that half step kind of works for me.

Commissioner Skop.

COMMISSIONER SKOP: Thank you.

To staff, can you -- am I correct to understand that for Issues 8, 9, 10, 11 -- excuse me, 8, 9, 10, 12, 13, and 15, that in resolution of those issues the staff recommendation, as it has been now apparently revised, seeks to include 50 percent of the replacement power costs for the CR3 outage in those factors, is that correct?

MS. BENNETT: That is correct, with the direction to the utility that when they file their midcourse they also provide the Commission with a set of factors that have 50 percent of CR3 replacement power

costs included in those factors, as well as the 100 percent, and as well as all excluded.

MR. HINTON: Commissioner, if I could clarify one thing Lisa just said. Our recommendation on those issues is that you approve the amounts that are contained within Exhibit 71, and then part of recommendation is that Progress Energy be required to file a midcourse correction. Within that midcourse correction would be the option of 50 percent along with all in or all out.

commissioner skop: Well, apparently that's not what I'm hearing, which at least from my perspective has further confused the overall issue. I guess I'm at a loss, noting that Exhibit 71 has been entered into the record, how staff could find a legal basis for just picking the midpoint between two discreet sets of numbers that comprise the factors with the replacement power fuel costs and without as identified in Exhibit 71.

There's two options there, and it seems to me that -- as I come late in my term, I continue to shake my head at the legal analysis, because it just seems to ebb and flow as opposed to what has been done during my four-year tenure on the Commission. So just looking at the supporting schedules it shows including CR3

replacement fuel costs in 71, and then there is another exhibit excluding CR3 replacement fuel costs, but nowhere in the record evidence do I see nor has a provision been made to get that into the record evidence what the 50 percent would be, unless you are just going to take those numbers and split them which, I don't know, I just think it is a slippery slope and shaky ground. That is just my two cents.

MR. BREW: Excuse me?

CHAIRMAN GRAHAM: Yes, sir.

MR. BREW: Mr. Chairman, to Commissioner
Skop's point, it's our understanding that the
recommendation gets the recommended rates and amounts
from Exhibit 71 to be adopted on a preliminary basis.
What's missing here is that Exhibit 71 doesn't provide
for the midcourse correction that was provided for in
the stipulation. And I think staff is trying to get to
that same point, recognizing the midcourse correction
will be filed in November, and add to that a requirement
that the 50 percent be included. So the recommendation
is adding to that missing piece from Exhibit 71, which
was that we are going to get a midcourse correction in a
couple of weeks.

MS. BENNETT: And if I might add, it really is just to get the numbers before you, the legal analysis,

the complete legal analysis is what will be provided to you in the recommendation on whether or not we can include 50 percent or not include 50 percent, the all in or the all out.

CHAIRMAN GRAHAM: Commissioner Skop.

COMMISSIONER SKOP: Thank you. I think the Commission has discretion to do whatever the Commission as a collegial body deems to be appropriate. I think what's causing me angst is that — or interpret — let me think of the right word. These braces make it difficult to pronounce this. Interpolating the 50 percent numbers from data contained in 71, but yet I have heard no request by staff to have a late-filed exhibit to lock down in evidence what those specific numbers are going to be. So it seems to me like it's this ad hoc midpoint number crunching from an exhibit which seems to be, you know, on the fly somewhat arbitrary and capricious.

And I respect the positions of the intervening parties. I respect Mr. Burnett's argument, but it just seems that we are -- you know, we're getting down a road that I have never been on during my tenure on the Commission. It teams to be very ad hoc and on the fly, and I note that two of my colleagues have requested briefings on Issue 1D, but, you know, this is a new

twist in terms of inserting something in that, you know, I was previously comfortable voting on the staff recommendation on Issues 8, 9, 10, 12, 13, and 15, and others that we could vote on without, you know, compromising what the Commission needs to decide on 1D, but just in the gist -- you know, I don't know where this originated from or came from, but it has given me a little bit of uncomfort level. Because, you know, we are just sticking something in splitting hairs, and obviously the company has not taken a position on it.

At least one of the intervenors, Mr. Brew, I believe, spoke in favor of it. Staff is certainly, you know, I think trying to provide the Commission with options, but if the Commission wants to go that direction, that's fine, but I'm just getting a little bit uncomfortable with the way that the staff recommendation is evolving on the fly. So I just wanted to speak my mind. Thank you.

the staff to do is to give us options. So we are not making a decision to go either all in, or all out, or 50 percent. And I can't speak for the rest of my colleagues, but that's why I wanted to see the legal precedent behind it all. If I don't feel that we have the legal authority to do that, or it doesn't make any

sense, then at that time we can make that judgment. But I think right now we are just moving forward with as many options as we can, and we can work this out as we progress forward. No pun intended.

Mr. Hinton.

MR. HINTON: Yes. And just to clarify, and you are exactly right that the 50 percent was just trying to be responsive to the options that you are requesting. The 50 percent is not being applied to Exhibit 71. Exhibit 71 contains all in or all out, and those are the preliminary numbers that staff is recommending that you approve.

What staff's recommendation does, though, is ask the utility in their midcourse correction, based upon their latest numbers that they will have in the midcourse correction to include an option that is 50 percent. So the 50 percent does not apply to Exhibit 71, just to what's in the midcourse correction when they have their latest numbers.

CHAIRMAN GRAHAM: And I think -- well, let's just hear what the rest of the board has got to say. I don't know if there's any comments. I'm fine moving forward with the staff recommendation.

Commissioner Skop.

COMMISSIONER SKOP: Thank you.

Just on the issues that staff provided this revised recommendation on. Issue 8, being the 2009 true-up, I don't think has any bearing on the CR3 outage, is that correct? Is Issue 8 impacted by that?

MR. HINTON: I believe -- Pete can confirm, but I believe there are CR3 replacement costs from December.

COMMISSIONER SKOP: And so the outage was in December of 2009?

MR. HINTON: It occurred in December of 2009, yes.

commissioner skop: Okay. So 8 is impacted, 9 is impacted. All right. So I have a little bit better understanding of this. Again, it seems — it seems to me a second ago staff did not seek to include those numbers in there, and we were going to vote those issues out. And then, you know, ultimately what the Commission decided on 1D would impact the final numbers as the data contained independently in Exhibit 71, but now we are putting in 50 percent. I don't know. I'll just leave it to the discretion of the board.

CHAIRMAN GRAHAM: Do I hear a motion?

COMMISSIONER EDGAR: Mr. Chair, every time in my experience that we have taken up the fuel docket, which is always about this time of the year every year,

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it seems like every time there are one or two issues that are unique and that we have to work our way through with all of the parties and with our staff procedurally.

My understanding of what the staff has just recommended to us is that it is in keeping with the comments that I made that I would like some additional time and some additional detail on the legal analysis. And having the additional calculation of the 50 percent figure, in my mind, is just that, it is an additional calculation. So there is rarely one perfect right way to proceed, but I think by giving the additional time, and from the discussion that we have had, and having a written analysis and recommendation that may have options before us, depending on how that develops on the staff side, is in keeping with what we have requested. It enables this Commission to move forward in a timely manner, and also to have, as a result, probably a written order that is more clear than maybe it would be if we moved forward today.

So with that, I would move that we approve the staff recommendation as it was given to us by Ms.

Bennett.

CHAIRMAN GRAHAM: Do I have a second?

COMMISSIONER BRISÉ: Second.

CHAIRMAN GRAHAM: It has been moved and

seconded to move the staff recommendation. Any further discussion?

Commissioner Skop.

COMMISSIONER SKOP: Thank you.

Again, my concern with this is -- you know, I appreciate Commissioner Edgar's comments. What I heard staff -- and this may be the point of confusion -- is that notwithstanding providing the additional calculation in the midcourse correction for the 50 percent of the replacement fuel costs for the CR3 outage, which, you know, obviously addresses Commissioner Edgar's concerns about providing options, what I heard staff say is that that is being placed in a placeholder for the factors, as a preliminary placeholder and that gave me some significant pause. So, again, I just wanted to state that for the record.

I'm all for providing options, but I am not for sticking in what appears to be an arbitrary and capricious factor into a placeholder, which was a subject, if I heard it correctly, of the revised staff recommendation. I just don't have a comfort level with that.

CHAIRMAN GRAHAM: Staff, do you want to add any clarification to the concerns that Mr. Skop has?

FLORIDA PUBLIC SERVICE COMMISSION

MS. BENNETT: I apologize for the lack of

clarity. It is not our intention to require or make the 50 percent a placeholder. The first line of the recommendation is that the Commission should approve the revised positions and supporting schedules found in Exhibit 71 as preliminary amounts. So those are your placeholders. We are asking that the Commission direct Progress to file a midcourse correction with its most recent reforecasted numbers on or before November 10th, 2010.

When Progress files those midcourses -midcourse corrections, we want three sets of numbers.
We want Progress to -- three sets of numbers, schedules,
everything. We want Progress to include a set that
includes CR3 replacement power costs for the 2011; we
want a set of schedules that excludes CR3 replacement
power costs; and we want a set that includes only
50 percent of the replacement power costs.

CHAIRMAN GRAHAM: Thank you, Ms. Bennett.
Commissioner Brisé.

for me, I think I'm clear on it, but I just want to make sure. So what we are doing right now is we are going with the recommendation as it would have been anyway without the 50 percent, with the only exception that when you come back, or when Progress comes back they are

going to come back with a 50 percent explanation, and 1 the all in -- what we would call the all in, the all 2 out, and a 50 percent. 3 4 MS. BENNETT: Yes. COMMISSIONER BRISÉ: Thank you. 5 CHAIRMAN GRAHAM: There is a motion before us 6 7 that has been moved and seconded. If there is no other discussion, all in favor of the option signify by 8 9 saying -- I'm sorry. All in favor of the staff recommendation for Issues 8, 9, 10, 12, 13, and 15, 10 11 signify by saying aye. 12 **COMMISSIONER EDGAR:** Aye. 13 COMMISSIONER BRISÉ: Aye. 14 CHAIRMAN GRAHAM: Aye. 15 Those opposed? 16 COMMISSIONER SKOP: Aye. 17 CHAIRMAN GRAHAM: By your action you have 18 approved the staff recommendation for 8, 9, 10, 12, 13, 19 and 15. 20 Now, are there any other matters to be 21 addressed? 22 MS. BENNETT: There are capacity Issues 30, 23 31, and 33. And I promise they won't be as hard. 24 CHAIRMAN GRAHAM: Okay. 25 MR. LEE: Commissioner, Daniel Lee with staff.

I'll address Issue 30 and 31. The parties has reached 1 an agreement on both issues. Issue 30, "What are the 2 appropriate total capacity cost recovery true-up amounts 3 to be collected or refunded during the period 4 January 2011 through December 2011?" 5 The staff recommendation is \$52,311,070 6 7 overrecovery as stated in the Prehearing Order. Staff is available for any questions you may have. 8 9 COMMISSIONER SKOP: Thank you, sir. 10 Any questions or concerns for staff? 11 Commissioner Skop. 12 COMMISSIONER SKOP: Thank you. 13 Mr. Lee, with respect to the issues remaining, 14 30, 31, and 33, they are not impacted as they are 15 capacity recoveries from the issues that the Commission 16 just voted on, is that correct? 17 MR. LEE: That's correct. The net effect is 18 offset by the new repayment reimbursement as staff 19 addressed in Issue 31. 20 COMMISSIONER SKOP: Okay. So they are 21 separate and distinct and don't have any fallout from 22 the CR3 related issues? 23 MR. LEE: That is correct. 24 **COMMISSIONER SKOP:** Okay. Great. Thank you. 25 CHAIRMAN GRAHAM: Any other questions or

concerns? Can I get a motion? 1 COMMISSIONER SKOP: I move to approve the 2 staff recommendation on Issues 30, 31, and 33 for 3 4 Progress. COMMISSIONER BRISÉ: Second. 5 COMMISSIONER SKOP: It has been moved and 6 7 seconded to approve Issues 30, 31, and 33. Any other discussion? 8 9 MR. HINTON: To be clear, Mr. Lee had just 10 done a recommendation on 30, but staff's recommendation, 11 I believe, would be to approve the amounts contained 12 within the Prehearing Order for all three of those 13 issues. So if you wanted to vote in block, you may. 14 CHAIRMAN GRAHAM: The motion on the floor was 15 to all three in block, and seconded. Any other 16 discussion? 17 Seeing none, all in favor say aye? 18 (Vote taken.) 19 CHAIRMAN GRAHAM: Those opposed? 20 By your action you have approved 30, 31, and 21 33. 22 Now, are there any other issues to come before 23 us? Any other matters? 24 MS. BENNETT: No other matters. I do want to 25 note for the record and for the parties' benefit that

hearing briefs, if any, would be due November 8th, 2010. Staff will file its recommendation on November 16th, 2010, and that will be presented to you for the November 30th, 2010, Agenda Conference.

CHAIRMAN GRAHAM: Okay. Anything else?

Seeing none, we will adjourn Docket Number 100001, the Progress portion of it, because we had already adjourned the TECO and the Gulf portion of that. That all being said, we will adjourn that piece of the docket. And I guess we are going to adjourn this hearing as a whole.

That being said, thank you very much for your time and your patience, and I look forward to seeing you guys very soon.

(The hearing concluded at 11:20 a.m.)

1	STATE OF FLORIDA )
2	: CERTIFICATE OF REPORTER
3	COUNTY OF LEON )
4	
5	I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do
6	hereby certify that the foregoing proceeding was heard at the time and place herein stated.
7	IT IS FURTHER CERTIFIED that I
8	stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and
9	that this transcript constitutes a true transcription of my notes of said proceedings.
10	I FURTHER CERTIFY that I am not a relative,
11	employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties'
12	attorney or counsel connected with the action, nor am I financially interested in the action.
13	Dated this <u>3rd</u> day of <u>November</u> , 2010.
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15	
16	TANE FAIROT PRE
17	JANE FAUROT, RPR Official FPSC Hearings Reporter (850) 413-6732
18	(030) 413-6732
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