

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of:

DOCKET NO. 120234-EI

PETITION TO DETERMINE NEED FOR
POLK 2-5 COMBINED CYCLE CONVERSION,
BY TAMPA ELECTRIC COMPANY.

COMMISSION
CLERK

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VOLUME 1

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PROCEEDINGS: HEARING

COMMISSIONERS
PARTICIPATING: CHAIRMAN RONALD A. BRISÉ
COMMISSIONER LISA POLAK EDGAR
COMMISSIONER ART GRAHAM
COMMISSIONER EDUARDO E. BALBIS
COMMISSIONER JULIE I. BROWN

DATE: Wednesday, December 12, 2012

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR
Official FPSC Reporter
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13 State of Florida.

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17 behalf of the Florida Public Service Commission Staff.

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19 Florida Public Service Commission, 2540 Shumard Oak
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21 the Florida Public Service Commission.

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P R O C E E D I N G S

1
2 **CHAIRMAN BRISÉ:** Good morning, everyone.

3 We are ready to call this hearing to order;
4 Docket Number 120234-EI.

5 Staff, would you read the notice, please.

6 **MS. ROBINSON:** This date and time have been
7 noticed for a hearing in this docket, Docket Number
8 120234-EI, Petition to Determine Need for Polk 2-5
9 Combined Cycle Conversion by Tampa Electric Company.

10 **CHAIRMAN BRISÉ:** Thank you very much.

11 At this time we will take appearances.

12 **MR. BEASLEY:** Good morning, Commissioners.

13 James D. Beasley appearing with J. Jeffry
14 Wahlen, both of the law firm of Ausley and McMullen in
15 Tallahassee, representing the applicant, Tampa Electric
16 Company.

17 **MS. CHRISTENSEN:** Patty Christensen with the
18 Office of Public Counsel representing the Citizens of
19 Florida.

20 **CHAIRMAN BRISÉ:** Okay.

21 **MR. WRIGHT:** Good morning, Commissioners.

22 Schef Wright, and also an appearance for my
23 law partner, John T. LaVia, III, appearing on behalf of
24 DeSoto Generating Company. Also with me, although not
25 entering an appearance, is Mr. Scott Carver, Associate

1 General Counsel of the company. Thank you.

2 **CHAIRMAN BRISÉ:** All right. Thank you very
3 much.

4 Are there any preliminary matters?

5 **MS. ROBINSON:** Pauline Robinson and Larry
6 Harris with Staff.

7 **MS. HELTON:** Mary Anne Helton, Advisor to the
8 Commission.

9 **CHAIRMAN BRISÉ:** All right. Thank you.

10 Are there any preliminary matters?

11 **MS. ROBINSON:** There are none at this time.
12 However, staff wishes to note for the record that
13 witnesses Lorraine Cifuentes, Howard Bryant, and David
14 Lukcic have been excused from the hearing.

15 **CHAIRMAN BRISÉ:** Thank you.

16 **MR. BEASLEY:** Mr. Chairman, I have one
17 preliminary matter for Tampa Electric. The staff has
18 distributed what the Staff's Composite Exhibit List has
19 marked as Exhibit Number 19, which is a notarized proof
20 of publication in the Lakeland Ledger of the notice of
21 this hearing. We'd ask that that be admitted into the
22 record.

23 **CHAIRMAN BRISÉ:** Sure. We will see -- if
24 there are no objections, we will admit that into the
25 record.

1 (Exhibit 19 marked for identification and
2 admitted into the record.)

3 **CHAIRMAN BRISÉ:** Moving on to exhibits.

4 **MS. ROBINSON:** Staff's stipulated
5 Comprehensive Exhibit List was provided to the
6 Commissioners, the parties, and the court reporter.
7 Staff recommends that exhibits be marked as set forth in
8 the Comprehensive Exhibit List. And after they have
9 been so marked, that exhibits be admitted into the
10 record.

11 **CHAIRMAN BRISÉ:** Thank you.

12 These exhibits have been marked. Would you
13 like to move those into the record at this time?

14 **MS. ROBINSON:** Yes, sir. Staff moves that
15 exhibits identified in the Comprehensive Exhibit List be
16 included in the record as set forth in the list.

17 (Exhibits 1 through 10 marked for
18 identification and admitted into the record.)

19 (Exhibits 11 though 18 marked for
20 identification.)

21 **CHAIRMAN BRISÉ:** Okay. Thank you.

22 All right. So we have moved the Comprehensive
23 Staff Exhibit List.

24 Are there any customers wishing to address the
25 Commission?

1 Okay. I think we're ready to move on to
2 opening statements, and opening statements are limited
3 to five minutes per side.

4 **MR. BEASLEY:** Thank you, Mr. Chairman. Good
5 morning, Commissioners.

6 We appreciate the opportunity to appear before
7 you today in support of a determination of need for the
8 conversion of four existing combustion turbines at Tampa
9 Electric's Polk Power Station into a significantly more
10 efficient combined cycle generation facility. This
11 project is needed to help Tampa Electric meet its
12 customers' growing needs for electric power beginning in
13 2017.

14 We initially called this project the Polk 2-5
15 conversion as a shorthand name. That really doesn't do
16 justice for the project that's before you. The Polk
17 Conversion Project will combine four existing combustion
18 turbines at Polk Power Station with four heat-recovery
19 steam generators and a steam turbine generator. This
20 conversion will provide approximately 340 megawatts of
21 incremental generation, all of it being harvested from
22 waste heat exhaust from the four existing combustion
23 turbines at Polk Station.

24 This is an important and valuable use of a
25 free resource which is otherwise a wasted resource.

1 This project will also provide approximately
2 120 megawatts of supplemental natural gas firing over
3 and above the waste heat production, which will raise
4 the incremental output of the entire project to
5 approximately 460 megawatts, or enough power to satisfy
6 the needs of approximately 120,000 homes.

7 Our witnesses will describe Tampa Electric's
8 careful assessment of the company's need for additional
9 generation and how the proposed project was selected as
10 the best means of maintaining the company's system
11 reliability requirements beginning in 2017. They will
12 also detail Tampa Electric's great successes with its
13 demand-side management and renewable energy initiatives
14 and confirm for you that those efforts cannot be used to
15 defer this project beyond its need in 2017.

16 We will demonstrate the steps that Tampa
17 Electric has taken to ensure that the project is the
18 most cost-effective alternative available and it also is
19 the preferable choice taking into account all the
20 factors you're required to consider under the
21 determination of need statute.

22 Now, to demonstrate that the Polk conversion
23 is the most cost-effective alternative, Tampa Electric
24 complied with all of the requirements of your Bid Rule.
25 While under the Bid Rule, Tampa Electric could have

1 sought an exemption from the RFP requirement. The
2 company went ahead and engaged in an extensively noticed
3 request for proposals in the spring of this year which
4 the company performed under the guidance of a very
5 reputable independent third-party evaluator, Mr. Alan
6 Taylor of Sedway Consulting, Incorporated.

7 After that extensive RFP process and careful
8 evaluation of the proposals that were submitted, both
9 Tampa Electric and Sedway Consulting concluded that the
10 Polk Conversion Project is the most cost-effective
11 resource for meeting the company's 2017 capacity
12 requirements. In addition to the cost-effectiveness
13 measure, this conversion project has environmental,
14 reliability, flexibility, and renewable energy
15 attributes that were not proposed in any of the
16 offerings under the RFP process.

17 Now, two parties have intervened in this
18 proceeding. The Office of Public Counsel has taken the
19 position that there appears to be a need for additional
20 generation for reliability and the integrity of Tampa
21 Electric's system and supports the lowest cost
22 generation available to meet that need. The evidence
23 will demonstrate that the Polk 2-5 conversion is the
24 most cost-effective alternative with the lowest
25 cumulative present worth revenue requirement of any of

1 the various alternatives considered, including those
2 submitted under the RFP process.

3 The other intervenor, DeSoto County Generating
4 Company, LLC, was an unsuccessful bidder in the RFP
5 process. They don't challenge our capacity need, but
6 instead are upset that they weren't selected to provide
7 it. DeSoto is not sponsoring any witnesses in this
8 case, and we're confident that the positions that they
9 have asserted will be unsupported, and, in fact, negated
10 by the evidence that we present.

11 Commissioners, the evidence will show that
12 this project has a lot going for Tampa Electric's
13 customers and the State of Florida. In addition to
14 being the lowest cost alternative available, the Polk
15 Conversion Project before you has significant
16 attributes. The evidence will show it is highly
17 efficient, utilizing waste heat as its primary energy
18 source. It is very environmental friendly in that it
19 will significantly reduce the emission rates of NOx and
20 carbon dioxide. It will be highly reliable. It will
21 add dual fuel capability to Tampa Electric's system and
22 Peninsular Florida. It will be capable of adding
23 30-plus megawatts of solar thermal capacity, and the
24 supplemental firing will supply low-cost peaking
25 capacity and dispatch flexibility.

1 Commissioners, the associated transmission
2 upgrades will improve reliability and add needed
3 transmission capability in the central corridor of this
4 state. Commissioners, we urge you to consider all these
5 attributes as we go forward with our presentations, and
6 to conclude that this project is worthy of your
7 approval.

8 Thank you.

9 **CHAIRMAN BRISÉ:** All right. Thank you.

10 DeSoto.

11 **MR. WRIGHT:** Thank you, Mr. Chairman. And
12 thank you, Commissioners, for allowing us to present our
13 case to you in this important case.

14 As you hear me say often in rate cases, it is
15 the utility's duty, in this case Tampa Electric's duty,
16 to provide safe and reliable service to its customers at
17 the lowest possible cost. That is what this case is
18 about. In this need determination proceeding, Tampa
19 Electric is obligated in protecting its customers'
20 interests to seek the most cost-effective alternative
21 available when it needs new generating capacity.

22 DeSoto Generating Company is a qualified
23 short-listed bidder in Tampa Electric RFP process, it's
24 a proven facility, it has been operating in the Florida
25 wholesale market for ten years. We do not dispute that

1 Tampa Electric needs additional capacity, nor do we
2 dispute that Tampa Electric -- we don't argue that Tampa
3 Electric overlooked any conservation, demand-side
4 management, or renewable resources that might have
5 mitigated that need.

6 However, the evidence will show that Tampa
7 Electric wants to commit its customers to \$706 million
8 for the Polk Conversion Project to come on-line in 2017
9 that they would then recover from the customers over 30
10 years, or 25 years, depending on what the real
11 depreciation life is.

12 The evidence will show -- the evidence does
13 show that this investment provides, at most, a
14 razor-thin return, \$75 million over 30 years, and that
15 Tampa Electric's analysis is very sensitive to costs,
16 particularly fuel costs. From the date they filed their
17 need study, at that time the projected savings were
18 \$132 million, they updated the analysis in June, that
19 dropped it to \$97 million, then they discovered an error
20 in their analysis and that dropped it from 97 down to
21 \$75 million. This is all very sensitive to fuel cost
22 and a bunch of other assumptions.

23 We believe that Tampa Electric passed over a
24 more cost-effective option which is to buy the DeSoto
25 Generating Facility from us and pursue a slightly

1 different alternate generation expansion plan that would
2 add DeSoto sometime between 2013 and 2016. The
3 confidential cost at which Tampa Electric could buy the
4 DeSoto facility is a small fraction of the cost of the
5 incremental Polk capacity, less than a fifth. The
6 confidential cost of DeSoto is also a small fraction of
7 the cost of Tampa Electric's proposed or planned 2019
8 combustion turbine. In fact, Tampa Electric could buy
9 310 megawatts of DeSoto capacity for less than the cost
10 that it projects for 149 megawatts of CT capacity in
11 2019.

12 We believe and expect that the evidence will
13 show that Tampa Electric probably overstated the cost of
14 purchasing DeSoto, because it is unclear whether Tampa
15 Electric took into account or properly evaluated the
16 real economics of a specific alternative sales structure
17 that DeSoto offered to Tampa Electric in its best and
18 final offer. Properly accounting for these additional
19 benefits would reduce the claimed \$75 million in savings
20 that their second revised or third revised analysis
21 shows.

22 Moreover, even in the analysis that it appears
23 Tampa Electric did perform, we believe they did not give
24 DeSoto proper or full credit for additional reliability
25 that the facility would provide in the early years:

1 Value of avoiding a 2016 capacity purchase; potential
2 capacity revenues from DeSoto when Tampa Electric is
3 actively pursuing sales in the wholesale market;
4 potential gains on energy sales that would be made
5 available by DeSoto; and the additional value that Tampa
6 Electric might realize by deferring the Polk project as
7 proposed and seeking more cost-effective early capacity.

8 Finally, we believe that the evidence will
9 show that in its RFP process, Tampa Electric did not
10 fully evaluate the specific options that we offered to
11 them in DeSoto's best and final offer. This lesser
12 analysis, I might call it, does not serve the best
13 interests of Tampa Electric's customers. In short,
14 Tampa Electric has not made a compelling case to expend
15 \$706 million of its customers' money, or that it would
16 charge to its customers for a razor-thin payoff that has
17 already declined twice in the filings that have been
18 made here.

19 We believe that the Commission should
20 accordingly deny the requested determination of need for
21 the Polk project with its in-service date of 2017 as
22 proposed.

23 Thank you.

24 **CHAIRMAN BRISÉ:** Ms. Christensen.

25 **MS. CHRISTENSEN:** I think Mr. Beasley

1 summarized our position succinctly. We don't dispute
2 the need for additional generation, and we are here to
3 support the lowest cost, lowest cost generation to meet
4 that need. Thank you.

5 **CHAIRMAN BRISÉ:** Thank you very much.

6 All right. At this time we will swear in our
7 witnesses. If our witness would stand; if you're
8 testifying this morning, please stand.

9 (Witnesses sworn collectively.)

10 **CHAIRMAN BRISÉ:** Thank you very much.

11 Are there any proposed stipulations?

12 **MS. ROBINSON:** No, sir. There are none at
13 this time.

14 **CHAIRMAN BRISÉ:** Okay. So at this time we
15 will move into the testimony, and we will ask TECO to
16 call their first witness.

17 **MR. BEASLEY:** Thank you.

18 Tampa Electric calls Mark J. Hornick.

19 **MS. HELTON:** Mr. Chairman, while he's coming
20 to the stand, I got a little bit confused earlier --
21 hopefully I won't stay that way today -- but I wasn't
22 clear whether we moved the stipulated exhibits into the
23 record.

24 **CHAIRMAN BRISÉ:** I believe we did.

25 **MS. HELTON:** Okay. We did. Thank you.

MARK J. HORNICK

was called as a witness on behalf of Tampa Electric Company,
and having been duly sworn, testified as follows:

DIRECT EXAMINATION**BY MR. BEASLEY:**

Q. Mr. Hornick, would you please state your name,
your business address, your occupation, and your
employer?

A. Yes, I'm Mark J. Hornick. My business address
is 702 North Franklin Street. My employer is Tampa
Electric Company.

Q. Did you prepare and submit in this proceeding
prepared Direct Testimony filed September 12th, 2012?

A. Yes, I did.

Q. Do you have any corrections or changes to your
testimony?

A. No, I do not.

Q. If I were to ask you the questions contained
in your prepared Direct Testimony, would your answers be
the same as contained therein?

A. Yes, they would.

MR. BEASLEY: I would ask that Mr. Hornick's
testimony be inserted into the record as though read.

CHAIRMAN BRISÉ: Okay. At this time we'll
enter Mr. Hornick's prefiled testimony into the record

1 as though read.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

MARK J. HORNICK

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5
6 **Q.** Please state your name, business address, occupation and
7 employer.

8
9 **A.** My name is Mark J. Hornick. My business address is 702
10 North Franklin Street, Tampa, Florida 33602. I am
11 employed by Tampa Electric Company ("Tampa Electric" or
12 "company") in the position of Director of Engineering
13 and Project Management.

14
15 **Q.** Please provide a brief outline of your educational
16 background and business experience.

17
18 **A.** I received a Bachelor of Science Degree in Mechanical
19 Engineering in 1981 from the University of South
20 Florida. I am a registered professional engineer in the
21 state of Florida. I began my career with Tampa Electric
22 in 1981 as an Engineer Associate in the Production
23 Department. I have held a number of engineering and
24 management positions at Tampa Electric's power
25 generating stations. From 1991 to 1998, I was a manager

1 at Big Bend Power Station with various responsibilities
2 including serving as Manager of Operations from 1995 to
3 1998. In July 1998, I was promoted to Director - Fuels
4 where I was responsible for managing Tampa Electric's
5 fuel procurement and transportation activities.

6
7 In March 2000, I transferred to General Manager - Polk
8 and Phillips Power Stations, where I was responsible for
9 the overall operation of these two generating
10 facilities. I have broad experience in the engineering
11 and operation of power generation equipment using oil,
12 natural gas, coal and other solid fuels and technologies
13 including conventional steam cycle, combustion turbine
14 in simple cycle and combined cycle as well as Integrated
15 Gasification Combined Cycle ("IGCC"). I am a past
16 Chairman of the Gasifier Users Association, an
17 international group of users and potential users of
18 gasification technology.

19
20 In my current role as Director of Engineering and
21 Project Management I am responsible for centralized
22 engineering support for all operating power stations and
23 for the management of large capital projects including
24 new generating units.

25

1 Q. What is the purpose of your direct testimony?

2

3 A. The purpose of my direct testimony is to describe the
4 engineering and construction of the proposed Polk 2-5
5 Combined Cycle Conversion ("Polk 2-5"). I will describe
6 the proposed facilities and their operating
7 characteristics. Additionally, I will discuss the
8 schedule for completing construction of Polk 2-5 and
9 Tampa Electric's project execution plan. Finally, I
10 will describe the development of the reasonable and
11 prudent project cost estimates.

12

13 Q. Have you prepared an exhibit to support your direct
14 testimony?

15

16 A. Yes, Exhibit No. ____ (MJH-1) was prepared under my
17 direction and supervision. It consists of the following
18 documents:

19 Document No. 1 Polk site aerial photograph

20 Document No. 2 Process Diagram - 4 x 1 Combined
21 Cycle Configuration

22 Document No. 3 Project Schedule

23 Document No. 4 Cost Estimate

24

25 Q. Are you sponsoring any sections of Tampa Electric's

1 Determination of Need Study for Electrical Power: Polk
2 2-5 Combined Cycle Conversion ("Need Study")?
3

4 **A.** Yes. I sponsor the section of the Need Study regarding
5 Tampa Electric's Proposed Unit. Specifically, I sponsor
6 sections IX.A "Overview," IX.B "Description," IX.E
7 "Cost" and IX.F "Schedule."
8

9 **Q.** Did you participate in Tampa Electric's evaluation of
10 supply alternatives?
11

12 **A.** Yes. In addition to natural gas combined cycle ("NGCC")
13 technology, Tampa Electric considered other technologies
14 including conventional steam cycle, simple cycle
15 combustion turbines, IGCC, solar and other renewables.
16 My team provided capital costs and construction
17 schedules for these alternatives. Tampa Electric
18 witness R. James Rocha describes the company's
19 evaluation of alternative generating technologies, which
20 demonstrates that the proposed NGCC unit is the most
21 cost-effective, reliable option for Tampa Electric.
22

23 **Q.** What considerations were used in determining that the
24 conversion of the four existing simple cycle combustion
25 turbines ("CTs") at Polk Power Station was the best

1 option for generation expansion?

2

3 **A.** Tampa Electric considered a number of factors in the
4 evaluation of the best technology choice for generation
5 expansion. The primary consideration is the capability
6 to reliably serve the peak demand needs of our customers
7 in the future. Any new generating unit will have to
8 comply with all environmental laws regarding regulated
9 emissions. The overall life cycle cost of the unit,
10 including installed cost and ongoing operation and
11 maintenance expenses should be as low as practicable.
12 In addition to unit reliability and environmental
13 performance, other operating factors such as efficiency,
14 fuel diversity, "dispatchability" (flexibility to start-
15 up, shut-down and rapidly change output) are strong
16 considerations.

17

18 **PROJECT DESCRIPTION**

19 **Q.** Please describe the planned project.

20

21 **A.** Tampa Electric plans to make use of its experience with
22 NGCC technology to construct Polk 2-5, an NGCC power
23 plant at Polk Power Station, the site of Tampa
24 Electric's existing IGCC facility. Polk Power Station
25 occupies over 2,800 acres on State Road 37 in Polk

1 County, Florida, approximately 40 miles southeast of
2 Tampa and about 60 miles southwest of Orlando. An
3 aerial diagram of the Polk site is provided as Document
4 No. 1 of my exhibit.

5
6 The existing Units 2-5 were constructed over the past
7 twelve years to meet incremental demand growth in a
8 manner which was very cost effective to our customers.
9 To further reduce the costs to our customers, the
10 company relocated Units 4 and 5 from a cancelled project
11 instead of purchasing new equipment. The units were
12 arranged with the future plan of converting them into a
13 highly efficient combined cycle ("CC") plant.

14
15 After conversion, with no additional fuel consumption,
16 Polk 2-5 will generate an incremental net 352 MW of
17 electricity in winter at 32 degrees Fahrenheit and 339
18 MW in the summer at 92 degrees Fahrenheit. In addition,
19 Polk 2-5 will utilize supplemental firing, also known as
20 duct burners, to provide additional cost effective
21 peaking capacity that will offset the need for future
22 peaking unit construction. With supplement firing, the
23 additional net electrical output of Polk 2-5 will
24 increase to 463 MW in the winter and 459 MW in the
25 summer.

1 The average annual net heat rate, higher heating value,
2 is expected to be about 7,064 Btu/kWh (48 percent
3 efficiency), and the instantaneous heat rate is expected
4 to be 6,803 (50 percent efficiency) Btu/kWh at an
5 average temperature of 73 degrees Fahrenheit without
6 supplemental firing. Two of the combustion turbines
7 will have the capability of firing distillate oil as a
8 backup fuel.

9
10 The supplemental firing will provide peaking capacity at
11 an incremental heat rate of 8,240 Btu/kWh, which
12 compares very favorably to a simple cycle CT with a heat
13 rate of over 10,000 Btu/kWh.

14
15 **Q.** Please briefly describe the power generation technology
16 that Polk 2-5 will utilize.

17
18 **A.** Polk 2-5 will be a NGCC facility consisting of four CTs,
19 four heat recovery steam generators ("HRSGs") and a
20 single steam turbine ("ST") arranged in a 4x4x1
21 configuration. The technology is a combination of a
22 combustion turbine (Brayton) cycle and a traditional
23 steam (Rankine) cycle. The combination of the two
24 technologies allows for thermal efficiencies of 50
25 percent and higher.

1 This is a proven technology with which Tampa Electric
2 and the industry in general have significant experience
3 designing, constructing and operating.
4

5 **Q.** Please describe the various components and systems that
6 will make up Polk 2-5.
7

8 The project will utilize the four existing General
9 Electric 7FA combustion turbines on site. We will add
10 triple pressure HRSGs to each of these CTs to capture
11 the waste heat in the exhaust. The HRSGs will also have
12 supplemental firing capability to add approximately 120
13 MW of peaking capacity.
14

15 The steam generated in the four HRSGs will be used in a
16 new ST generator. The ST generator will exhaust into a
17 water cooled condenser which will utilize the existing
18 cooling reservoir at the Polk Power Station for heat
19 rejection. Use of the existing cooling reservoir
20 infrastructure will allow Polk 2-5 to operate with lower
21 water consumption and lower parasitic load than if a
22 cooling tower were used for the ST heat rejection
23 system.
24

25 A new cooling tower will also be constructed to provide

1 equipment cooling for Polk 2-5 as well as Polk Unit 1.
2 This is necessary to optimize the heat loading on the
3 existing cooling reservoir and mitigate operational
4 impacts that could occur due to increased water
5 temperature in the cooling reservoir.
6

7 **KEY PROJECT ATTRIBUTES**

8 **Q.** Please describe the beneficial aspects of utilizing the
9 "waste heat" from the four existing CTs to produce
10 additional electricity from the Polk site.
11

12 **A.** Polk 2-5 are currently configured as simple cycle
13 combustion turbines with a summer capability of 151 MW
14 each. Simple cycle CTs are relatively low in cost and
15 have the ability to rapidly startup, shutdown and change
16 power output. These machines are good choices for
17 meeting peak power demands.
18

19 The exhaust gases leaving CTs are over 1,000 degrees
20 Fahrenheit and contain a substantial amount of energy.
21 By recovering this heat energy, which otherwise would be
22 wasted, up to 352 MW in the winter and 339 MW in the
23 summer of net electric power can be generated without
24 any additional fuel input. Through the addition of heat
25 recovery the efficiency of these generating units will

1 be increased by approximately 37 percent.

2

3 **Q.** How will the Polk 2-5 project impact the environmental
4 profile of the generating units?

5

6 **A.** This project will provide significant environmental
7 benefits. The improvement in power generating
8 efficiency results in a direct reduction in emission
9 rate for all pollutants on a pound per MWH basis. The
10 project will therefore reduce CO₂ emission rates by
11 approximately 37 percent.

12

13 The project will also include the installation of
14 Selective Catalytic Reduction equipment ("SCRs") in each
15 HRSG to reduce NO_x emissions. The SCRs in combination
16 with cycle efficiency improvements will provide an
17 approximately 86 percent reduction in the NO_x emission
18 rate.

19

20 **Q.** Does the Polk 2-5 project allow for inclusion of
21 renewable energy in the future?

22

23 **A.** Yes. The project is being designed with the ability to
24 incorporate approximately 30 MW of solar energy in the
25 form of steam from solar thermal collectors located at

1 the Polk site. Integration of steam produced via solar
2 collectors into a CC plant is known as a solar hybrid
3 system as it uses the existing combined cycle steam
4 turbine rather than a separate turbine dedicated to
5 solar use.

6
7 Renewable energy from solar thermal hybrid systems is
8 more reliable than other solar technologies because it
9 has the capability to replace solar MWS with capacity
10 from duct firing in the HRSGs. This mitigates the
11 intermittent nature of solar energy due to cloud cover
12 or darkness.

13
14 **Q.** Please discuss the operating flexibility of the proposed
15 project and how system reliability will be impacted.

16
17 **A.** The project is being designed to allow operation of each
18 CT in either simple cycle or CC mode by use of diverter
19 dampers which allow hot exhaust gases to bypass the
20 HRSG. This gives system operators the ability to use
21 the rapid response of CTs when needed for peaking
22 service and the ability to achieve high efficiency in CC
23 mode to serve intermediate and base load needs. In
24 addition, this allows the existing simple cycle capacity
25 to be available for dispatch during times when the steam

1 turbine is unavailable.

2

3 **Q.** What benefit does the inclusion of supplemental firing
4 of the four HRSGs provide?

5

6 **A.** Supplemental firing (or duct firing) provides additional
7 peaking power capability at low cost. The project will
8 incorporate approximately 30 MW of supplemental firing
9 into each HRSG for a total of approximately 120 MW. The
10 steam turbine will be sized to accommodate this
11 additional steam input. Supplemental firing has a very
12 rapid response rate and can be used to supply spinning
13 reserve capacity on the system. The heat rate and
14 installed cost of supplemental firing is lower than
15 other rapid response peaking options such as aero-
16 derivative CTs. In addition, supplemental firing
17 capability must be included in the original design and
18 equipment sizing and will not be able to be added at a
19 later date.

20

21 **Q.** Why is dual fuel capability important and how will this
22 project benefit?

23

24 **A.** The capability to utilize either natural gas or
25 distillate oil as a fuel improves the reliability of the

1 power generating units. In circumstances when the
2 natural gas supply to the facility is curtailed or
3 unavailable, dual fuel units can be operated on
4 distillate oil. This capability is becoming more
5 important as a larger percentage of the generating units
6 in Florida rely on natural gas as a fuel.

7
8 Dual fuel capability can also serve to reduce the cost
9 of supplying natural gas to the generating unit(s) via
10 pipeline. Pipeline transportation services can be
11 purchased on a firm basis with known quantities and a
12 fixed price. These are generally "take or pay"
13 agreements. Alternately, pipeline capacity can obtained
14 each day on an "as available" basis. The reliability of
15 supply is greater with firm transportation than with as
16 available transportation, however, the total cost is
17 generally higher with firm agreements. With dual fuel
18 capability, a larger percentage of pipeline capacity can
19 be obtained "as available" since the unit can be
20 operated on distillate oil in the event gas
21 transportation cannot be secured.

22
23 **Q.** Please describe the location of the Polk site and any
24 reliability benefits that may be associated with
25 expanding generating capacity at this location.

- 1 **A.** The Polk Power Station is located approximately 40 miles
2 inland from the Gulf of Mexico at an elevation of
3 approximately 100 feet. This inland location makes it
4 much less likely to suffer damage in the event of a
5 hurricane than coastal facilities.
6
- 7 **Q.** How will the electric transmission upgrades associated
8 with this project benefit ratepayers?
9
- 10 **A.** The Polk 2-5 project will provide the interconnection
11 from the new steam turbine generator to the grid and
12 will also include upgrades to the transmission system to
13 allow for the delivery of this energy to customers
14 located west of the facility. These upgrades will
15 relieve transmission congestion in the region and
16 improve both the reliability of the grid and reduce the
17 cost to customers from the ability to economically
18 optimize generating unit operation. This is described
19 in the direct testimony of Tampa Electric witness S.
20 Beth Young.
21
- 22 **Q.** What source of water will be used to supply the proposed
23 project?
24
- 25 **A.** The project will utilize reclaimed water from the City

1 of Lakeland to meet the majority of makeup water needs.
2 The use of reclaimed water will be maximized, however
3 ground water can be used to supplement the supply if
4 needed. In addition, by using the existing cooling
5 water reservoir at the site for the majority of the new
6 cooling duty, water use from evaporative losses will be
7 reduced relative to using a cooling tower for this
8 service.

9
10 **OPERATING PERFORMANCE**

11 **Q.** What is the expected heat rate for Polk 2-5?

12
13 **A.** Polk 2-5 is expected to have an average annual net heat
14 rate of 7,064 Btu/kWh, and an instantaneous net heat
15 rate of 6,803 Btu/kWh at an average temperature of 73
16 degrees Fahrenheit without supplemental firing.

17
18 **Q.** Please describe the expected availability for Polk 2-5.

19
20 **A.** The expected Equivalent Availability Factor ("EAF") for
21 Polk 2-5 is 96.2 percent averaged over the life of the
22 unit, based on a Planned Outage Rate of 3.2 percent and
23 a Forced Outage Rate of 0.7 percent.

24
25 **Q.** What is your conclusion regarding the reasonableness of

1 these heat rate and availability expectations?
2

3 **A.** The efficiency and availability estimates for the Polk
4 2-5 facility have been developed by the engineering firm
5 of Black and Veatch along with Tampa Electric. Black
6 and Veatch has engineered a number of CC units in
7 Florida and around the world. Based on my experience
8 with engineering and operating power plants, I believe
9 the estimated heat rate and availability factors are
10 reasonable.
11

12 **PROJECT MANAGEMENT AND CONSTRUCTION**

13 **Q.** What is the expected construction schedule for Polk 2-5?
14

15 **A.** If approved, construction will begin in 2014, and Polk
16 2-5 is expected to enter commercial operation in January
17 2017.
18

19 **Q.** Please describe Tampa Electric's efforts to obtain the
20 required certifications and permits to begin
21 construction of Polk 2-5.
22

23 **A.** Tampa Electric began developing design information to
24 support permit application preparation in February 2012.
25 The company entered into a contract with Environmental

1 Consulting & Technology Inc. The permit activities are
2 described in the direct testimony of Tampa Electric
3 witness David M. Lukcic.

4
5 **Q.** What is the current schedule for the project?

6
7 **A.** Document No. 3 of my exhibit outlines the project
8 schedule. Conceptual design began in late 2011, and the
9 preliminary engineering package development began in
10 February 2012 and was completed in May 2012. The Site
11 Certification Application will be filed with the Florida
12 Department of Environmental Protection in September
13 2012. The detailed design and procurement will begin in
14 January 2013. Detailed design and procurement
15 activities are expected to continue through November
16 2014. Construction activities are expected to begin in
17 the first quarter 2014 with general site work.
18 Commissioning of the equipment is expected to begin in
19 February 2016. Finally, the unit is expected to begin
20 commercial operation in January 2017.

21
22 **Q.** What is Tampa Electric doing to mitigate the effects of
23 potential construction schedule uncertainty?

24
25 **A.** The construction effort will be managed by a Tampa

1 Electric construction management group which is
2 experienced in managing large complex construction
3 projects. In addition, the project schedule is being
4 developed to allow for approximately one month of float
5 per year of construction to provide a schedule
6 contingency for unplanned events.
7

8 **Q.** Does Tampa Electric have experience in building and
9 operating combined cycle power plants similar to the
10 proposed Polk 2-5 facility?
11

12 **A.** Yes. Tampa Electric constructed and has operated since
13 2003 the H. L. Culbreath Bayside Power Station ("Bayside
14 Power Station") which consists of 4x4x1 and 3x3x1 NGCC
15 units. This \$700 million project was constructed on
16 schedule and under budget.
17

18 **Q.** Is NGCC technology used successfully at Tampa Electric's
19 Bayside Power Station?
20

21 **A.** Yes. By a number of measures, NGCC technology has been
22 successfully implemented by Tampa Electric. The company
23 has used NGCC technology to generate more than 66
24 million MWH of electricity. These units have met
25 efficiency and availability expectations and are a vital

1 part of Tampa Electric's generating unit portfolio.

2

3 **PROJECT COST**

4 **Q.** What is Tampa Electric's estimate of the overnight
5 construction costs for Polk 2-5?

6

7 **A.** The overnight construction cost estimate is \$424.4
8 million in 2012 dollars.

9

10 **Q.** Please explain what is included in the cost estimate.

11

12 **A.** Document No. 4 of my exhibit provides the details of the
13 cost estimate. The \$424.4 million cost estimate
14 represents overnight construction costs for conversion
15 work on Polk 2-5. This includes all engineering,
16 procurement, construction, commissioning, owner's costs
17 and an allowance for indeterminates. The project
18 estimate does not include related transmission additions
19 or modifications or escalation.

20

21 **Q.** What is Tampa Electric's estimate of the total in-
22 service costs for Polk 2-5?

23

24 **A.** The total in-service cost estimate for Polk 2-5 is
25 \$610.4 million, which includes the aforementioned

1 overnight construction costs as well as escalation and
2 transmission upgrades. Owner's costs include project
3 development costs such as technology development and
4 environmental permitting; project management and
5 operational support and training; legal and other
6 professional services costs; and insurance. Tampa
7 Electric estimated the owner's costs for Polk 2-5 based
8 on its experience developing and constructing generating
9 units in Florida.

10
11 The \$147.2 million costs of required transmission
12 facilities to integrate and interconnect Polk 2-5 with
13 Tampa Electric's system are separately identified and
14 are described in the direct testimony of witness Young.

15
16 **Q.** Did Tampa Electric conduct sensitivity analysis with
17 regards to project construction costs?

18
19 **A.** Yes. The base case is considered the most likely cost
20 based on current equipment market conditions, labor costs
21 and escalation rates. Tampa Electric also applied
22 sensitivities to the base case by utilizing high and low
23 construction cost bands to consider the effect of higher
24 and lower demand for equipment as well as materials and
25 labor costs. Compared to the base case, the low band

1 construction cost is 7 percent lower and the high band
2 construction cost is 6 percent higher.

3
4 **Q.** Will subsequent engineering work result in changes to
5 the installed cost estimate for Polk 2-5?

6
7 **A.** Perhaps. The cost estimate represents the best estimate
8 Tampa Electric has to date for the planned project
9 configuration. The estimate does not include costs for
10 changes in the scope of the project or significant
11 modifications of the planned configuration. During
12 subsequent engineering work, our intent is to optimize
13 the design of the project to minimize the lifetime cost
14 to our customers. Such changes will be evaluated and
15 justified based on the impact to the cost and
16 performance of the project. Approved changes could
17 result in increases or decreases to the cost estimate.

18
19 **Q.** What contracting strategy and competitive pricing
20 options will Tampa Electric pursue to manage the cost
21 and schedule of Polk 2-5?

22
23 **A.** Tampa Electric is planning to competitively bid all the
24 major equipment required for Polk 2-5. The precise
25 contracting strategy has not yet been finalized, but we

1 envision using multiple prime contractors to construct
2 Polk 2-5. These contracts will be fixed price or cost-
3 reimbursable depending on the contract. We plan to use
4 an appropriate mix of incentives and penalties to align
5 the various contractors with the project goals.
6

7 **Q.** What scope of services will Black and Veatch be
8 providing?
9

10 **A.** Currently Black and Veatch has been contracted to
11 perform the preliminary engineering work for both the
12 generating plant and the associated transmission
13 facilities. It is anticipated that, going forward,
14 Black and Veatch will perform the detailed engineering,
15 procurement services and support Tampa Electric's
16 Construction Management team.
17

18 **Q.** What is the current status of Polk 2-5?
19

20 **A.** Tampa Electric is currently engaged in preliminary
21 engineering to develop the project permit applications.
22 Additional engineering efforts are also ongoing to
23 better define the major aspects of the plant design.
24 This information will be used to manage the detailed
25 engineering effort and refine cost estimates and the

1 project schedule.

2

3 **Q.** What is the basis for Tampa Electric's cost estimate for
4 the Polk 2-5 project?

5

6 **A.** Cost estimates are based on a preliminary design
7 completed by Black and Veatch. This design includes the
8 identification and sizing of all major plant components
9 as well as the integration of the unit to existing plant
10 systems. Black and Veatch has obtained multiple
11 quotations for major equipment and has validated current
12 pricing for commodities and labor in the central Florida
13 area.

14

15 **Q.** Please summarize Tampa Electric's efforts to ensure the
16 reasonableness of the Polk 2-5 total estimated installed
17 cost.

18

19 **A.** Tampa Electric has constructed many large capital
20 projects using a similar approach to the Polk 2-5
21 approach. Tampa Electric employs several strategies to
22 monitor and manage all phases of these projects
23 including: (1) establishing project contracts that will
24 provide the best value; (2) monitoring the work of the
25 engineering company to ensure that work is done in an

1 efficient manner; and (3) assigning full time project
2 controls personnel to manage the costs and the schedule
3 throughout the project execution. Dedicated Tampa
4 Electric personnel lead the project management
5 throughout construction and are integrally involved in
6 each phase of its development. The company's track
7 record using this approach is excellent.

8
9 In addition, the overnight construction cost estimate
10 was developed with support from Black & Veatch, which
11 has engineered and constructed numerous similar
12 facilities with a significant amount being in Florida.

13
14 **Q.** Is the total installed cost estimate reasonable?

15
16 **A.** Yes. The total estimated cost represents the best
17 efforts of both Tampa Electric and Black and Veatch. In
18 addition, if the book value of the existing combustion
19 turbines are taken into account, the estimated cost
20 compares favorably to similar projects recently
21 completed.

22
23 **Q.** Are there circumstances that may result in rapidly
24 increasing demand for combined cycle power generating
25 equipment?

1 **A.** Yes. There are several factors that are indicating that
2 the demand for natural gas fired generating equipment
3 will significantly increase in the next few years. The
4 economic downturn beginning in 2008 has reduced the
5 growth rate of electricity demand nationwide. A recovery
6 of the economy will reverse this effect and may increase
7 the demand for energy at a rapid rate.

8
9 Natural gas prices are at relatively low levels and are
10 forecasted to remain low for several years. This makes
11 gas fired generation a more attractive option versus
12 coal fired units. Natural gas fired technology is
13 typically less expensive to build than other options
14 including nuclear, coal, and renewable generating
15 options such as wind and solar. The combination of low
16 capital cost and forecasted low fuel prices currently
17 make natural gas fired units the most economical choice.

18
19 Recent environmental regulations have focused largely on
20 coal fired units. New or tightened regulations on
21 mercury and other metals, small particulates, coal
22 combustion by products and CO₂ have all put pressure on
23 coal fired generation. As a result, many utilities
24 across the nation have announced that they will shut
25 down older, less efficient coal fired units rather than

1 retrofit them with expensive emission controls.

2

3 The combination of coal unit retirements (reduced
4 supply) and economic recovery (increased demand) is
5 indication the likelihood of a large number of gas fired
6 units being constructed in the next few years.

7

8 In the late 1990's and early 2000's there was a large
9 spike in demand for gas fired units. This resulted in
10 what was termed a "gas bubble" situation where
11 manufacturers had difficulty meeting demand. The lead
12 time for equipment manufacture increased significantly
13 and prices escalated dramatically. The current
14 circumstances indicate that the industry may be on the
15 verge of a similar situation.

16

17 **Q.** How does the timing for the Polk 2-5 CC conversion
18 relate to the potential for an equipment demand spike?

19

20 **A.** The company has surveyed the industry suppliers of major
21 equipment needed for the projects. Currently the lead
22 times and pricing for HRSGs steam turbines, condensers
23 and cooling towers are reasonable. Several
24 manufacturers have indicated that they anticipate lead
25 times will extend and prices will go up in the near

1 future. Tampa Electric is working to issue proposals
2 and lock in prices for major equipment for Polk 2-5
3 early in 2013. A delay in the project could result in
4 cost increases if there is a market price spike.

5
6 **Q.** Please summarize your direct testimony.

7
8 **A.** If approved, Polk 2-5 will be converted to a highly
9 efficient NGCC facility which will offer numerous
10 benefits to Tampa Electric's customers. With no
11 additional fuel consumption, Polk 2-5 will generate up
12 to an additional 352 MW of electricity resulting in a 37
13 percent improvement in efficiency over the existing
14 units. The efficiency improvement will also provide an
15 equivalent reduction in air emission rates. Polk 2-5
16 will also include use of SCR technology, which combined
17 with the efficiency gains, will reduce NO_x emissions by
18 86 percent.

19
20 Polk 2-5 will have additional environmental benefits
21 such as being capable of future renewable integration,
22 use of reclaimed water, no additional land use and
23 permanent deferral of two future peaking units.

24
25 In summary, Polk 2-5 will be designed and constructed

1 for \$610.4 million in accordance with the project
2 schedule to provide cost effective, clean power for
3 Tampa Electric's customers.

4

5 **Q.** Does this conclude your direct testimony?

6

7 **A.** Yes, it does.

8

9

10

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25

1 **BY MR. BEASLEY:**

2 Q. Mr. Hornick, did you also prepare the exhibit
3 identified as MJH-1 that accompanied your Direct
4 Testimony?

5 A. Yes.

6 **MR. BEASLEY:** That exhibit, Mr. Chairman, has
7 been marked in the Comprehensive List as Hearing Exhibit
8 12, and I would ask that it be so marked.

9 **CHAIRMAN BRISÉ:** Thank you. It's marked that
10 way.

11 **BY MR. BEASLEY:**

12 Q. Mr. Hornick, would you please summarize your
13 Direct Testimony.

14 A. Yes; thank you.

15 Good morning, Commissioners. My Direct
16 Testimony describes the design, cost estimate,
17 construction schedule, and operating performance of the
18 Polk 2-5 Combined Cycle Conversion Project. As Mr.
19 Beasley mentioned, the essence of this project is the
20 capture of the heat energy from the exhaust of the four
21 existing combustion turbines at the Polk site and the
22 conversion of that energy into electricity.

23 The conversion from simple cycle to combined
24 cycle operation will create approximately 340 additional
25 megawatts of power output with no additional fuel input.

1 By capturing the waste heat from the four CTs, the
2 overall efficiency of power production from these units
3 will increase by over 30 percent.

4 In order to accomplish this efficiency
5 improvement and capacity increase, the company will
6 install a heat recovery steam generator, or HRSG, on
7 each of the four CTs. The exhaust gases from each
8 turbine will flow through the individual HRSG, produce
9 steam at up to 2,300 pounds per square inch and a 1,050
10 degrees Fahrenheit. This high quality steam from each
11 HRSG will be combined and directed to a new steam
12 turbine and generator for the production of electricity.

13 This project is unique in many ways, and has
14 features and benefits that are not available with other
15 options. The Polk site was designed with future
16 expansion in mind, and there is adequate space for the
17 efficient installation of the new HRSGs and the steam
18 turbine. The existing cooling reservoir at the site
19 will be used to meet the cooling needs of the new steam
20 turbine in a cost-effective manner.

21 Each HRSG will be equipped with supplemental
22 firing capability, meaning that natural gas can be fired
23 to create additional steam. The steam turbines will be
24 sized to accommodate this steam, and in turn create an
25 additional 120 megawatts of electric power. The

1 supplemental firing capability is more efficient than
2 simple cycle combustion turbines and is less costly to
3 build. This element of the project will eliminate the
4 need to add 120 megawatts of peaking capacity in the
5 future.

6 Now, the ability to operate each CT in simple
7 cycle mode will be retained by the installation of a
8 bypass damper between the CT and the HRSG. This will
9 allow any or all of the CTs to operate in peaking
10 service without the steam turbine operating.

11 The environmental performance of these units
12 will be substantially improved with this project. Each
13 HRSG will be equipped with selective catalytic
14 reduction, or SCR, for the control of NOx emissions.
15 The addition of SCRs in combination with the efficiency
16 improvement will reduce the NOx emission rate by 86
17 percent from these units and will reduce the CO2
18 emission rate by 37 percent.

19 The Polk site is large; it's over 2,000 acres.
20 It has the capability to be used for renewable energy
21 production. This project is being designed to allow for
22 the addition of solar energy to the system by adding
23 solar thermal collectors which would produce steam to be
24 used by the new steam turbine, approximately 30 minutes
25 of electricity could be generated.

1 Two of the four CTs are currently equipped
2 with dual fuel firing and can use either natural gas or
3 distillate oil as a fuel. And by installing waste heat
4 recovery on these units, an additional 170 megawatts of
5 dual fuel capacity will be added to the State of
6 Florida. The water needs for the project will be met
7 primarily from treated wastewater, and that will not
8 require a significant additional use of fresh water.

9 Now, the cost and the schedule for this
10 project are reasonable and achievable. The estimated
11 overnight construction cost for the generating plant
12 associated with this project is \$424 million. The total
13 installed cost of the project is forecast to be
14 \$610 million. That includes transmission expense
15 without including AFUDC.

16 The scheduled in-service date is January of
17 2017. Project costs will be controlled through
18 competitive bidding and appropriate contractual
19 requirements for all equipment suppliers and
20 construction contractors.

21 In summary, the Polk 2-5 Combined Cycle
22 Conversion Project will provide electric capacity at a
23 time needed by our customers in a highly efficient and
24 cost-effective manner. The project has significant
25 environmental benefits, will prove statewide fuel

1 diversity, and provides the capability to add renewable
2 energy.

3 And this concludes my summary. Thank you.

4 **MR. BEASLEY:** We tender Mr. Hornick for
5 cross-examination.

6 **CHAIRMAN BRISÉ:** All right. Thank you.
7 Mr. Wright.

8 **MR. WRIGHT:** Thank you, Mr. Chairman.

9 **CROSS EXAMINATION**

10 **BY MR. WRIGHT:**

11 **Q.** Good morning, Mr. Hornick.

12 **A.** Good morning.

13 **Q.** Good to see you again.

14 **A.** Same to you.

15 **Q.** Can we agree at the outset that the number one
16 purpose of this proceeding is to ensure that Tampa
17 Electric selects the most cost-effective generating
18 alternative for its customers?

19 **A.** That's my understanding, to determine that
20 there is a need for the capacity and that the proper
21 project is selected, right.

22 **Q.** Great. What exactly was your role in the
23 generation expansion planning process that led to the
24 selection of the Polk project?

25 **A.** My current role is the Director of Engineering

1 and Project Management. So my group has prepared --
2 will actually have a number of roles leading up to this.
3 We provide the cost estimates and performance estimates
4 for the range of capacity generating units that we would
5 consider to add. So that was one input to the process.
6 In terms of this specific unit, we have contracted with
7 an engineering firm to assist us with preliminary
8 configuration of the project and cost estimates, so that
9 was in my area of responsibility. And we are proceeding
10 along that path with critical path items that will allow
11 us to meet the in-service date of January 2017.

12 Q. Thank you. You mentioned you considered
13 alternative generation options, so that would include
14 the combined cycle conversion, combustion turbines, and
15 other options, correct?

16 A. Yes, that's right.

17 Q. Thanks. Did you have any role in evaluating
18 responses to the RFP?

19 A. No, I did not. The process within our company
20 is that the actual evaluation of the bids is separate
21 from the engineering and project management group that I
22 oversee.

23 Q. Did you participate in evaluating any cost
24 projections for future scenarios that included the
25 alternate proposals that were submitted in response to

1 the RFP?

2 A. Not directly, only in that my group provided
3 cost estimates for the range of technologies that would
4 be evaluated in that process.

5 Q. Thank you. So based on your answers just now,
6 would I be correct that you did not review DeSoto's
7 original proposal and response to the RFP?

8 A. Yes, that is correct.

9 Q. And you did not review DeSoto's best and final
10 order submitted later, correct?

11 A. No, I did not specifically. I have heard some
12 things, but I was not directly involved and that was by
13 design.

14 Q. Thank you. And would it similarly be correct
15 that you didn't participate in any negotiations with
16 DeSoto?

17 A. That's correct.

18 Q. Thanks. What, if anything, do you have to do
19 with Tampa Electric's Ten-Year Site Plan development?

20 A. That activity is -- the involvement is
21 essentially the same as I described earlier. My group
22 is responsible for providing up-to-date cost estimates
23 and performance estimates for a range of technologies
24 that go into the process of ten-year site planning.

25 Q. Are you familiar with the DeSoto generating

1 facility?

2 A. I'm somewhat familiar with it, yes.

3 Q. You are aware that it has been operating in
4 Florida for about ten years?

5 A. I would agree to that. I'm not certain of its
6 in-service date.

7 Q. You don't have anything to do with Tampa
8 Electric's wholesale power purchases, do you?

9 A. No. Not in my current capacity, no.

10 Q. And just so the record is clear, you didn't
11 evaluate any scenarios, any cost-projection scenarios
12 including DeSoto? You just focused on the company's
13 plants, correct?

14 A. That's right. My group's responsibility is
15 our project. We have submitted the initial cost and
16 performance estimates, and that evaluation was done
17 separately.

18 Q. You mentioned in response to a previous
19 question that you are generally familiar with DeSoto.
20 You understand that it's a two-unit combustion turbine
21 station?

22 A. Yes.

23 Q. Consisting of two General Electric 7FA units?

24 A. That's my understanding, yes.

25 Q. And as such, it's really pretty similar to

1 your Polk 2 and 3 units, is it not?

2 **A.** Yes, I think fairly similar. Obviously the
3 site location is different, those kind of things. But
4 in terms of the equipment, my understanding is they're
5 similar vintage 7F. Our Polk 2 was put in service in
6 2000, our Polk 3 in 2003. I'm not sure of the vintage
7 of the LS units specifically.

8 **Q.** You would accept, subject to check, that it's
9 2002, would you not?

10 **A.** Yes, subject to check, sure.

11 **MR. WRIGHT:** I have an exhibit, Mr. Chairman.

12 **CHAIRMAN BRISÉ:** Sure. This will be Exhibit
13 21.

14 (Exhibit Number 21 marked for identification.)

15 **MR. WRIGHT:** Thank you, Mr. Chairman.

16 And as noted, it is simply an excerpt from
17 Tampa Electric's 2011 FERC Form 1.

18 **CHAIRMAN BRISÉ:** The number is 21.

19 **MR. WRIGHT:** Yes, sir.

20 **BY MR. WRIGHT:**

21 **Q.** Did you ever look at FERC Form 1, Mr. Hornick?
22 Are you familiar with the company's FERC Form 1?

23 **A.** I am familiar that they exist, and I have
24 looked at a few, but that's not part of my role to
25 regularly review them.

1 Q. Okay. If you could just take a minute to
2 look. If you look particularly on Page Number 402.1 at
3 the bottom, that's where the page number is, that page
4 shows data for Polk 2 and 3, as well as Polk 4 and 5,
5 correct?

6 A. Yes.

7 Q. And you would have every reason to expect that
8 all the information presented in this table is correct,
9 would you not?

10 A. Yes.

11 Q. In your testimony, you talked about -- sorry.
12 It wasn't a trick question in any way, and I noticed you
13 were looking at the exhibit, and if you had anything to
14 add to your response I was waiting to give you that
15 opportunity?

16 A. I was just scanning it to become familiar with
17 it, and I was still listening. Actually, I see it says
18 Polk Unit 3 was installed in 2002, which I believe I
19 said '03, so I may have been mistaken. That's all.

20 Q. Not material. Thank you for the
21 clarification.

22 In your testimony you talk about positive
23 attributes of combustion turbine units, correct?

24 A. I believe I do, yes.

25 Q. And you'd agree that the DeSoto CT Station

1 would have similar attributes to those of Polk 2 and 3
2 or Polk 4 and 5, would you not?

3 A. Yes. They are similar technology so, yes, I
4 would generally agree.

5 Q. And is it your understanding that the DeSoto
6 unit is dual fuel capable?

7 A. Yes.

8 Q. You also mentioned the benefits of having an
9 inland location for the Polk unit. I think you
10 testified it is about 40 miles inland?

11 A. Right.

12 Q. Do you know where Arcadia, Florida, is? I bet
13 you do.

14 A. Yes, I do.

15 Q. Would you agree that that is in the vicinity
16 of 25 to 30 miles inland?

17 A. That seems right, yes.

18 Q. So any additional inland benefits would be
19 relatively comparable for -- just focusing on the inland
20 characteristic, would they not?

21 A. I would agree. I don't know the elevation of
22 that facility. I know that the Polk site is at
23 elevation 100. There is very little flood risk there.
24 And the other area of concern, in terms of inland
25 location and resistance to storms is the transmission

1 infrastructure, and I'm not sure that I -- I really
2 don't know about that.

3 Q. Thanks. And as an up-and-running plant, you'd
4 agree that there is no construction uncertainty risk
5 associated with DeSoto, would you not?

6 A. Are you referring to new construction?

7 Q. Well, I think in your testimony you talk about
8 construction risk associated with Polk, the Polk project
9 and how it is low, correct?

10 A. Yes, uh-huh.

11 Q. And my question for you is when you have got
12 an up-and-running plant, there is no construction
13 uncertainty risk at all, is there?

14 A. I guess I would agree, and I would say we
15 consider construction also extensive maintenance
16 activities, large replacements. I don't know the
17 condition of the facility. That is my only caveat to
18 that.

19 Q. Thank you. At Page 26 of your testimony, and
20 I think around there you talk about the -- you're
21 welcome to look at it, but I think you know what I'm
22 talking about.

23 A. Uh-huh.

24 Q. You talk about a potential equipment demand
25 price spike, correct?

1 **A.** Yes, I do. I'm getting to that page.

2 **Q.** Sure.

3 **A.** Yes.

4 **Q.** And you go on to say that several
5 manufacturers have indicated that they anticipate lead
6 times will extend and prices will go up in the near
7 future, correct?

8 **A.** Yes. I believe I said that that was a risk
9 that that could occur.

10 **Q.** Can you give us any information about the
11 components of combined cycle equipment that would be
12 subject to this potential price spike?

13 **A.** Sure. Back in the years 1999 and 2000, we saw
14 an event in the industry where there was a rapidly
15 increased demand for equipment, and primarily combustion
16 turbines, potentially to a lesser extent steam turbines
17 and heat-recovery steam generators. And basically that
18 increased demand created a pretty significant increase
19 in price.

20 We see some evidence that we may be on a
21 similar path now with gas units being built, or at least
22 proposed at a fairly rapid pace, and part of that is
23 because coal units around the country are being proposed
24 to be shut down. So there's a risk that we could be on
25 the verge of a price increase.

1 With this project we are currently -- we
2 actually have the steam turbine bid out and have
3 received definitive offers. We've got our HRSG bids
4 that are out, and we will receive offers in January. So
5 we are trying to mitigate the risk of that by locking in
6 prices. Obviously this is subject to the need
7 determination, but that's our process to address those
8 risks.

9 **Q.** You mentioned you had communications with
10 manufacturers, correct?

11 **A.** Yes.

12 **Q.** What was the nature of those communications;
13 phone calls, e-mails?

14 **A.** Phone calls, e-mails, and in-person
15 presentations. As part of this project activity, we had
16 invited suppliers, steam turbine suppliers, and HRSG
17 suppliers to come in and give us a presentation. Kind
18 of get us educated on the latest technology that they
19 had to offer and what advantages they might be. So it
20 was kind of an educational process, so we have had
21 fairly extensive communication.

22 **Q.** Did any of the manufacturers give you any
23 written statement as to how much prices would go up and
24 when?

25 **A.** Yes, I believe we did get -- I'm trying to

1 remember. I believe one of the HRSG suppliers gave us a
2 copy of a presentation where they had -- it wasn't
3 specifically to Tampa Electric, but it was something
4 that was, you know, out there for public -- in the
5 public domain that indicated that this event may occur.

6 Q. Okay. Was there anything specific as to the
7 amount of escalation?

8 A. I don't remember specifically, Mr. Wright.

9 Q. Was there anything specific that you recall
10 about the timing of that escalation?

11 A. In general terms, the timing was relatively
12 imminent. The general feedback was that the timing of
13 our project was very good; that currently demand is
14 relative low; there is a lot of competition in the
15 market; and that the prices that we will see are
16 advantageous, and that they could escalate should we
17 delay the project.

18 **MR. WRIGHT:** Mr. Chairman, I have a couple of
19 exhibits that relate to escalation rights, if I could
20 ask Ms. Hopkins to hand those out for us.

21 **CHAIRMAN BRISÉ:** Sure.

22 **MR. WRIGHT:** I believe that at least some and
23 perhaps all of the first one is already in one of the
24 staff's exhibits, but for convenience I would like it
25 marked.

1 **CHAIRMAN BRISÉ:** Sure.

2 **MR. WRIGHT:** It's Tampa Electric discount rate
3 calculation and escalation rates, and it's part of a
4 Response to Staff's Production of Document Request
5 Number 19.

6 **CHAIRMAN BRISÉ:** Okay. That would be Number
7 22.

8 **MR. WRIGHT:** Thank you. And then if you
9 wouldn't mind, go ahead and marking Number 23, which is
10 an excerpt from Tampa Electric's COG-2 tariff.

11 **CHAIRMAN BRISÉ:** Okay. Thank you. So 22 is
12 the POD from Number 19.

13 **MR. WRIGHT:** Thank you.

14 (Exhibit Numbers 22 and 23 marked for
15 identification.)

16 **BY MR. WRIGHT:**

17 **Q.** I'd just like to ask you to look at the --
18 actually, if you look at the request, which is Number 19
19 on Bates Page 971, and then if you would also look at
20 Bates Page 975, which is a Tampa Electric memorandum
21 furnished in response to the staff's request.

22 **A.** Okay.

23 **Q.** The request asks, among other things, for all
24 source documents relating to assumed escalation rates,
25 correct?

1 A. Yes, I see that.

2 Q. Thanks. And if you then would look at Bates
3 Page 975, which is the last page of this little exhibit,
4 that appears to me to be the source document for
5 escalation rates that the company furnished in response
6 to the staff's request in this case, correct?

7 A. Yes, it appears that way.

8 Q. Okay. And then if you'd just look at the
9 little table in the middle there, that shows the
10 production HWI, that's Handy-Whitman Index, correct?

11 A. Yes.

12 Q. And that shows a projected escalation rate for
13 2014 through 2018 of 2.1 percent, correct?

14 A. Yes.

15 Q. Thank you. Now I'd like to ask you to look at
16 the company's -- what has now been marked as Exhibit 23.
17 This relates to -- well, the point of my question
18 relates to assumed escalation rates for future
19 combustion turbine units, and I gather that is within
20 your wheelhouse, is it not?

21 A. Yes.

22 Q. Okay. If you would, look at sheet number --
23 Tariff Sheet Number 8.422, which is the next to the last
24 sheet in the little exhibit package.

25 A. 8.422?

1 Q. Yes, sir. If you just look down toward the
2 bottom, the third item from the bottom is i sub p, which
3 is identified as the annual escalation rate associated
4 with the plant cost of the designated avoided unit,
5 correct?

6 A. Yes.

7 Q. And for this purpose, the company is using an
8 escalation rate of 3.0 percent, correct?

9 A. That's right.

10 Q. And is it your understanding that that is the
11 escalation rate that the company is using with respect
12 to the company's planned 2019 combustion turbine unit?

13 A. Could you ask that again?

14 Q. Sure. That escalation rate is the rate that
15 the company has stated in this tariff as being
16 applicable to its planned 2019 combustion turbine unit,
17 correct? If you want to look at the top of the page it
18 basically says that. I'm just asking you to confirm it.

19 A. I'm not familiar with the document. In
20 reading it, I would agree that that is what it appears
21 to say, yes.

22 Q. Thank you. Do you know what the COG-2 rate is
23 used for?

24 A. Ask the question again. I'm sorry.

25 Q. Do you know what the company's COG-2 tariff is

1 used for?

2 A. I'm not familiar with that term.

3 Q. Okay. Are you familiar with the fact that the
4 company is obligated to buy power from renewable energy
5 producers and certain small qualifying cogeneration
6 facilities?

7 A. Yes. I'm generally aware of that, yes.

8 Q. And would you accept, subject to check, that
9 this tariff determines the pricing that the company will
10 pay for power that they purchase from such facilities?

11 A. That would probably be better asked to another
12 witness. I don't deal with that on a routine basis.

13 Q. Thanks. Perhaps Mr. Rocha?

14 A. Perhaps he would be able to, yes.

15 **MR. WRIGHT:** Thank you.

16 I have another exhibit, Mr. Chairman.

17 **CHAIRMAN BRISÉ:** Sure. Number 24.

18 (Exhibit Number 24 marked for identification.)

19 **MR. WRIGHT:** Thank you. This is an excerpt
20 from the FPL 2012 Ten-Year Site Plan relating to future
21 combined cycle costs.

22 **BY MR. WRIGHT:**

23 Q. You have already mentioned, Mr. Hornick, that
24 your responsibilities include cost projections for the
25 company's future units, correct?

1 **A.** Yes.

2 **Q.** And in doing that part of your job, do you
3 consider the costs at which other utilities are adding
4 capacity?

5 **A.** Only peripherally. The primary methodology
6 that we have used to forecast future equipment prices is
7 by contracting with an engineering firm that does a
8 market survey, and they do a very comprehensive job of
9 that. They may well include the utilities, FPL,
10 et cetera. I don't know that our process involves Tampa
11 Electric individually going out and surveying the
12 market, you know, and doing the mathematical averaging
13 and whatnot. We rely on -- typically Black & Veatch has
14 done that for us.

15 **Q.** Does Mr. Rollins help y'all out with that?

16 **A.** Does he what?

17 **Q.** Does Mr. Rollins help y'all out with that?

18 **A.** Mr. Rollins has been involved with that. I'm
19 not sure every time, but yes.

20 **Q.** Would you expect that as part of their market
21 survey they would look at other utilities' ten-year site
22 plans to at least get some baseline data regarding other
23 utilities' costs?

24 **A.** I think that was probably one of the inputs
25 that they would look at.

1 Q. Thanks. If I could just ask -- and you are
2 familiar with ten-year site plans, yes?

3 A. Yes, I am.

4 Q. Okay. If I could just ask you to look at the
5 three sheets here, the last three pages in the exhibit.
6 These say they are specifications of FPL's next three
7 proposed combined cycle plants. That's what they say on
8 their face. The first one is Cape Canaveral, the second
9 one is a Riviera Beach, and the third one is Port
10 Everglades, correct?

11 A. Yes.

12 Q. And if you'd look down toward the bottom of
13 each of those three pages under the projected unit
14 financial data, would you agree that FPL's site plan
15 shows a total projected installed cost in 2013 dollars
16 for Canaveral of \$921 a kilowatt?

17 A. Yes.

18 Q. And correspondingly, next page, Riviera Beach
19 shows a projected installed cost in 2014 dollars of
20 \$1,053 per kilowatt?

21 A. Yes.

22 Q. And, finally, Port Everglades shows a
23 projected cost in 2016 dollars of \$928 per kilowatt?

24 A. Yes, that's what it says.

25 Q. Thank you.

1 **MR. WRIGHT:** I think this is the last exhibit
2 that I have for Mr. Hornick, Mr. Chairman. If I could
3 ask Ms. Hopkins to distribute it, please.

4 **CHAIRMAN BRISÉ:** Sure. We are at Number 25.

5 (Exhibit Number 25 marked for identification.)

6 **MR. WRIGHT:** Thank you. This is simply an
7 excerpt from Tampa Electric's 2012 Ten-Year Site Plan.

8 **BY MR. WRIGHT:**

9 **Q.** I guess before we look at that one, Mr.
10 Hornick, if I could ask you to just look at the very
11 last page of your filing, which is your Document
12 Number 4; your Exhibit Document Number 4, that is.

13 **A.** Yes, I've got it.

14 **Q.** That shows that the total expected project
15 cost is \$706,619,000, correct?

16 **A.** The total expected project cost, correct. The
17 generating plant cost is 424, transmission 147, and
18 there's an escalation and AFUDC, so there's multiple
19 components in that number. But, yes, that is the
20 number.

21 **Q.** Okay. And is it your understanding that as we
22 sit here today that's the number that Tampa Electric
23 projects it would want to put into its rate base after
24 the Polk Conversion Project comes on-line and then
25 subsequently recover from its customers?

1 **A.** It's not my role to actually talk about
2 rate base/rate case, but my understanding is generally
3 these costs would be part of the project and would
4 ultimately be recovered.

5 **Q.** Okay. Thank you. Now, if I could ask you to
6 look at what has now been marked as Exhibit 25, which is
7 the excerpt from the company's Ten-Year Site Plan.

8 **A.** I'm sorry, Exhibit 25?

9 **Q.** I did say 24, and I meant to say 25, yes, sir.
10 That it was a talko (phonetic).

11 **A.** Okay. Twenty-five is the cover page.

12 **Q.** Yes. It's titled excerpts from Tampa
13 Electric's 2012 Ten-Year Site Plan. If I could ask you
14 to turn toward the back and look at Schedule 8.1.

15 **MR. WRIGHT:** And, Mr. Chairman, I don't see
16 any need to burden everybody's files with copies of the
17 complete Ten-Year Site Plan. I do have two copies of
18 the complete plan with me, and if someone wanted the
19 whole plan in the record, we wouldn't have any objection
20 to furnishing a CD. I was just trying to save a few
21 trees.

22 **CHAIRMAN BRISÉ:** Sure. Thank you.

23 Mr. Beasley.

24 **MR. BEASLEY:** We'll proceed with what
25 Mr. Wright has distributed.

1 **CHAIRMAN BRISÉ:** All right. Thank you very
2 much.

3 **MR. WRIGHT:** Thank you.

4 **BY MR. WRIGHT:**

5 **Q.** If I could ask you, please, Mr. Hornick, to
6 look at the footnote to Schedule 8.1. That states that
7 the incremental capacity gain from the conversion is
8 459 megawatts summer and 463 megawatts winter, correct?

9 **A.** Yes.

10 **Q.** If I wanted to calculate -- when you do your
11 Schedule 9 presentations, do you know whether when you
12 calculate the total installed cost per kilowatt, do you
13 use summer or winter megawattage or kilo-wattage? It's
14 not material in this case, because the difference is so
15 small. I'm just curious if you know which one is the
16 common standard for use there?

17 **A.** I'm not sure which one it is. I could figure
18 it out fairly rapidly.

19 **Q.** If you divide the \$706.6 million by, let's
20 say, 460,000 kilowatts, which is between the summer and
21 winter numbers, that's going to give you a number in the
22 vicinity of \$1,530 per kilowatt, is it not?

23 **A.** Okay. Give me the two numbers again.

24 **Q.** Your number from your exhibit, \$706,619,000,
25 and if you want to pick either one of the numbers shown

1 in the site plan, 459,000 kW or 463,000 kW, I just want
2 to get an estimate of the cost per kilowatt for the
3 incremental capacity that that \$706 million of customer
4 money is going to get them.

5 A. Okay.

6 Q. And if you'd like to do the calculation,
7 that's fine. I'll aver to you I've done it, and it
8 comes out between 1,525 and \$1,540, depending on which
9 number you use. Does that look right to you?

10 A. Subject to check, I'll agree with your math.
11 I will comment that the numbers that you showed me in
12 the FPL case is for the full combined cycle output of,
13 in their case, 1,200 and 1,300 megawatts. If you look
14 at our project as the total combined cycle, which means
15 including the cost of the combustion turbines in this
16 project to convert it into a combined cycle facility,
17 divide by the combined cycle megawatts, it's very
18 cost-effective. And that's the proper way to look at
19 it, because we are adding, in effect, the last portion
20 of this combined cycle. We built the four CTs
21 incrementally, now we are adding heat recovery, so we
22 have built a combined cycle over time.

23 So just for clarity, it is really an apples
24 and oranges comparison if you are looking at that
25 incremental cost of the heat recovery without

1 considering the fact that that heat recovery is waste
2 heat recovery. So you really need to look at it in
3 terms of the whole combined cycle, or it's not a
4 technically proper comparison.

5 Q. But you will agree that the cost per
6 incremental kilowatt is in the ballpark of \$1,500 a
7 kilowatt, correct?

8 A. I agree the math is correct.

9 Q. Just in passing you mentioned that the
10 facility would accommodate some future solar thermal
11 input, correct?

12 A. Yes.

13 Q. No costs for that are included in any of the
14 estimates in this case, are there?

15 A. No costs for the actual solar equipment, which
16 would mean the solar thermal collectors and the heat
17 exchangers. There are allowances in the design to
18 accommodate that, and they're relatively minor, but they
19 are included in the project costs, so that portion is
20 included.

21 Q. I'm sorry, would you say the last sentence
22 again? You said that cost is included; which costs were
23 you referring to?

24 A. The portion of costs for the engineering and
25 the ability for this facility to include solar thermal

1 steam input in the future. But to be clear, absent the
2 cost of the collectors and that part of it.

3 Q. Thank you for indulging me there. And if you
4 would look, please, at the last page of what has now
5 been marked as Exhibit 25; that's information for the
6 2019 CT, correct?

7 A. Yes.

8 Q. And that shows an installed cost of \$878.11
9 per kilowatt, correct?

10 A. Yes, it does. I'm trying to determine if that
11 is in 2019 dollars, which is the year of in-service.

12 Q. It says in-service year dollars, so that's how
13 I would interpret it.

14 A. Okay. Yes.

15 Q. Thanks. If I wanted to get a total cost, do
16 you know -- a total dollar cost for that CT, do you know
17 whether one would multiply the \$878 per kilowatt by the
18 summer capacity or the winter capacity?

19 A. I'd have to go back and do the math. I know
20 in terms of operating our system, the summer capacity is
21 what we build to. That is the controlling criteria for
22 our system.

23 Q. I'm not going to ask you to do that, but do
24 you think it's probably summer?

25 A. I know that's what we build to.

1 **Q.** Thank you. Are you aware of any pending
2 improvements in HRSG or steam turbine generator
3 technology?

4 **A.** There are incremental improvements that incur
5 over time. I mentioned earlier that we did have
6 representatives from HRSG manufacturers and steam
7 turbine equipment suppliers, and there are some -- yes,
8 actually a number of improvements that do occur over
9 time, yes.

10 **MR. WRIGHT:** Thank you. And thanks very much,
11 Mr. Hornick. That's all the questions I have.

12 Thank you, Mr. Chairman.

13 **CHAIRMAN BRISÉ:** Thank you.

14 Ms. Christensen.

15 **MS. CHRISTENSEN:** Just briefly.

16 **CROSS EXAMINATION**

17 **BY MS. CHRISTENSEN:**

18 **Q.** I just wanted to clarify, I think, several
19 places in your testimony you state that this will cost
20 no additional fuel cost, is that correct?

21 **A.** The heat -- let me be clear. The electric
22 energy generated by the capture of waste heat from the
23 existing combustion turbines does not require additional
24 fuel. While those units are running, we are going to
25 capture the heat energy from those units and produce

1 additional megawatts without additional fuel input.

2 **MS. CHRISTENSEN:** Okay. I think that
3 clarified what I needed to know. Thank you.

4 **CHAIRMAN BRISÉ:** Thank you.

5 Staff?

6 **MS. ROBINSON:** Staff has no questions.

7 **CHAIRMAN BRISÉ:** Commissioners?

8 Commissioner Brown.

9 **COMMISSIONER BROWN:** Thank you.

10 Good morning, Mr. Hornick, and welcome back to
11 Tallahassee.

12 **THE WITNESS:** Thank you.

13 **COMMISSIONER BROWN:** It's nice to see you. A
14 couple of questions.

15 What is TECO doing to ensure that the
16 construction will remain on the projected schedule; what
17 mechanisms do you have in place?

18 **THE WITNESS:** Well, I mentioned a few earlier.
19 We are in the process of securing the steam turbine
20 supply to make sure that that -- because that actually
21 is one of the critical path items, the longest lead time
22 item. HRSG supply is the next, and we are in the
23 process of -- we have actually put requests for
24 proposals out, and they are due back in January. So we
25 have evaluated the schedule and looked at critical path

1 long lead-time items to make sure that we stay on track
2 such that we don't slip past a critical date, so that we
3 still can meet the 2017 in-service date.

4 We're also working with Black & Veatch
5 engineering company to look at construction management,
6 contractual strategies, how many contracts we would have
7 with construction suppliers and other equipment
8 suppliers to make sure that there is no unforeseen miss
9 in terms of a criteria path item.

10 **COMMISSIONER BROWN:** Okay. And then can you
11 just elaborate on what TECO intends to do to manage
12 costs in order to avoid cost overruns?

13 **THE WITNESS:** Sure. One, as I mentioned, is
14 to try to lock in pricing as quickly as we can on the
15 major equipment. So the steam turbine portion of this
16 project is, in round numbers, \$50 million. Those bids
17 have already been received, and once negotiated they are
18 locked in. Similarly on the HRSGs. What we do on an
19 ongoing basis, and our strategy for this project will be
20 to use a small number of construction contractors that
21 operate in their area of expertise, the sweet spot of
22 what they do, civil contractors, general works
23 constructors, electrical, a few major contracts, make
24 sure we have appropriate terms in those contracts with
25 LDs, liquidated damages for missing dates. And we also

1 have a pretty robust construction management group, and
2 will probably use some outside help to oversee those,
3 make sure that they are hitting the dates that are
4 required to get this project put in on time.

5 **COMMISSIONER BROWN:** Thank you for that
6 elaboration. I appreciate that. The 30 megawatt aspect
7 of the solar energy portion of the projected project, do
8 you have a cost estimate for the solar thermal
9 collectors?

10 **THE WITNESS:** We do. I'm going to have
11 difficulty pulling that out of my mind. We have had an
12 engineering evaluation done of what it would take to do
13 that on the site with that equipment in the future.
14 It's about 130 acres, which we know we have the room.
15 We have got a layout put together. There was a cost
16 estimate, and I can provide that, but I don't have that
17 right off the top of my head.

18 **COMMISSIONER BROWN:** Is there another witness
19 that could provide that information during their
20 testimony?

21 **THE WITNESS:** I don't think so, here present
22 today. I can give you an idea. I mean, that is the
23 more expensive part of the renewable energy. The
24 collectors tend to be more expensive. And on a cost per
25 kilowatt basis, the discussion we were having with

1 Mr. Wright, it would be more expensive than that --
2 which renewable energy typically is, although the cost
3 of those collectors continues to come down, so --

4 **COMMISSIONER BROWN:** What's the likelihood
5 that that is going to be part of the project?

6 **THE WITNESS:** As the project is being proposed
7 to the Commission, we are not proposing right now to add
8 those collectors, but we want to retain that capability.
9 So I think when one of two things happen, we have a
10 renewable energy portfolio standard that requires us to
11 give a regulatory incentive to put those in, or the
12 cost-effectiveness of that technology was such that it
13 would be selected as part of a capacity improvement.

14 **COMMISSIONER BROWN:** Okay. That's it. Thank
15 you.

16 **CHAIRMAN BRISÉ:** Commissioner Graham.

17 **COMMISSIONER GRAHAM:** Thank you, Mr. Chairman.
18 Mr. Hornick, good morning.

19 **THE WITNESS:** Good morning.

20 **COMMISSIONER GRAHAM:** A couple of questions.
21 The first one, you said that -- I believe you said it
22 was back in 1999 there was an increase, a demand
23 increase for the steam turbines.

24 **THE WITNESS:** Combustion turbines was really
25 the major part of that, but steam turbines as well.

1 **COMMISSIONER GRAHAM:** Do we know what caused
2 that demand increase?

3 **THE WITNESS:** Yes, it was -- I believe there
4 was a series of events that led up to that. One of them
5 was increased demand, demand higher than the general
6 industry had kind of expected or utilities had expected.
7 At that point independent power producers were very
8 active in the market. They saw an opportunity to put
9 projects forward to meet that need, and to some extent
10 there was a rush to get in first in line was actually
11 the situation that occurred. So a rapid number of -- a
12 large number of orders were placed in a very short
13 period of time right around there.

14 **COMMISSIONER GRAHAM:** How much of an increase
15 are we talking about?

16 **THE WITNESS:** I think roughly 20 percent kind
17 of numbers, you know, for the same equipment in just a
18 year or two, so --

19 **COMMISSIONER GRAHAM:** And my last question,
20 you said you were -- for the RFP process, or leading
21 into the RFP process you were tasked with cost estimates
22 for the range of different technologies that could be
23 considered?

24 **THE WITNESS:** Leading up to the RFP process,
25 my department would have provided that information to

1 our resource planning group for their use in alternative
2 comparison. And even prior to that, in the ten-year
3 site planning process, that is part of the activity.
4 You look at the range of technologies, the need, the
5 pricing, and do the analysis to determine what, either
6 purchases or what type of technology, would best suit
7 the need.

8 **COMMISSIONER GRAHAM:** What sort of
9 technologies were you guys looking at?

10 **THE WITNESS:** Well, we provided pricing for a
11 range of technologies; simple cycle combustion turbines,
12 combined cycle, some renewable energy options,
13 coal-fired units, sub-critical, super-critical coal. I
14 think we actually provided nuclear unit pricing. So the
15 range of data was there. Now whether we would select
16 those is a more complicated question obviously, but we
17 provided information on a range of technologies.

18 **COMMISSIONER GRAHAM:** Okay.

19 Thank you, Mr. Chairman.

20 **CHAIRMAN BRISÉ:** Any further questions?

21 All right. Redirect.

22 **MR. BEASLEY:** Brief redirect, sir.

23 **REDIRECT EXAMINATION**

24 **BY MR. BEASLEY:**

25 **Q.** Mr. Hornick, you were asked some questions by

1 Mr. Wright about the potential of purchasing the DeSoto
2 units as an alternative to constructing the Polk
3 conversion. Would Tampa Electric's purchase of the
4 DeSoto units, to your knowledge, provide the 30 percent
5 heat rate advantage you indicated the Polk conversion
6 will provide?

7 A. No, it would not.

8 Q. Would it then provide you the fuel savings
9 that you say the Polk conversion would provide?

10 A. No, those units would not be more efficient or
11 have the fuel savings.

12 Q. What percentage of the incremental capacity
13 from the Polk conversion will be fired from waste heat?

14 A. The vast majority of it will be waste heat
15 fired. The incremental capacity from the supplemental
16 firing will be used on-peak, the other part of that
17 capacity will be intermediate and will be used much
18 more, probably 60 percent of the time.

19 Q. The DeSoto site, is it located in your service
20 area?

21 A. No, sir.

22 Q. But the Polk site is, I believe you said?

23 A. That's right.

24 Q. Would the acquisition of the DeSoto units as
25 an alternative provide Tampa Electric any reduction in

1 its emission rates?

2 A. No.

3 Q. Will the Polk conversion?

4 A. Yes, absolutely.

5 Q. Will the purchase or would the purchase of the
6 DeSoto units add any incremental dual fuel capability
7 for the State of Florida?

8 A. No, it would not.

9 Q. Would your Polk conversion do that?

10 A. Yes, it would. I mentioned it earlier, it
11 would add 170 megawatts through the waste heat capture
12 for those dual fuel units. So you get more energy out
13 of those units in dual fuel capacity with no additional
14 fuel input.

15 Q. Okay. Are the DeSoto units, to your
16 knowledge, configured to allow for the addition of solar
17 thermal?

18 A. I'm not aware of that. From my observation of
19 the site, it's relatively small. The Polk site is large
20 and has that capability. It's kind of inherent.

21 Q. Do you know whether they are configured to
22 provide for supplemental firing?

23 A. Well, they are simple cycle machines, so, no,
24 they are not capable of supplemental firing, by
25 definition.

1 **Q.** Do you know if the DeSoto units have water
2 resources available to allow them to be converted into a
3 combined cycle configuration?

4 **A.** I don't know specifically. I have peripheral
5 knowledge of -- I know that it's in a water caution use
6 area, as are we, and that's the reason why we've already
7 moved towards recycle water to the site.

8 **MR. BEASLEY:** Thank you, sir.

9 I have no further questions. And I would like
10 to move the admission of Hearing Exhibit 12.

11 **CHAIRMAN BRISÉ:** Okay. We will move Exhibit
12 12, seeing no objections.

13 **MR. WRIGHT:** And I would move the admission of
14 Exhibits 21 through 25, Mr. Chairman.

15 **CHAIRMAN BRISÉ:** Okay. We will move Exhibits
16 21 through 25 into the record, seeing no objections.

17 (Exhibit Numbers 12 and 21 through 25 admitted
18 into the record.)

19 **CHAIRMAN BRISÉ:** Thank you, Mr. Hornick, for
20 your testimony.

21 **THE WITNESS:** Thank you.

22 **CHAIRMAN BRISÉ:** Call your next witness.

23 **MR. BEASLEY:** Mr. Chairman, our next witness
24 scheduled is Lorraine L. Cifuentes, which staff has
25 indicated the parties have stipulated her testimony

1 could be inserted into the record as though read. I
2 would ask that that be done at this time.

3 **CHAIRMAN BRISÉ:** Okay. At this time we will
4 enter the testimony of Lorraine Cifuentes into the
5 record as though read.

6 **MR. BEASLEY:** Thank you. I would also move
7 the admission of her exhibit, which is marked Hearing
8 Exhibit 13.

9 **CHAIRMAN BRISÉ:** We will enter Exhibit 13 into
10 the record. Any objections? Seeing none, it's moved
11 into the record.

12 (Exhibit 13 admitted into the record.)

13 **MR. BEASLEY:** Thank you.

14 Mr. Chairman, our next, Mr. Howard T. Bryant,
15 as staff has indicated, is also a stipulated witness in
16 this proceeding. I would ask that his Direct Testimony
17 be inserted into the record as though read.

18 **CHAIRMAN BRISÉ:** Okay. We will move Mr.
19 Howard T. Bryant's testimony into the record as though
20 read.

21 **MR. BEASLEY:** And I would move the admission
22 of his exhibit, which is marked Exhibit Hearing 14, in
23 the Composite Exhibit List.

24 **CHAIRMAN BRISÉ:** Okay. We will enter Exhibit
25 14 into the record.

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THE WITNESS: No objection. Thank you.

CHAIRMAN BRISÉ: Thank you.

(Exhibit 14 admitted into the record.)

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

LORRAINE L. CIFUENTES

Q. Please state your name, business address, occupation and employer.

A. My name is Lorraine L. Cifuentes. My business address is 702 North Franklin Street, Tampa, Florida 33602. I am employed by Tampa Electric Company ("Tampa Electric" or "company") as Manager, Load Research and Forecasting in the Regulatory Affairs Department.

Q. Please provide a brief outline of your educational background and business experience.

A. In 1986, I received a Bachelor of Science degree in Management Information Systems from the University of South Florida. In 1992, I received a Masters of Business Administration degree from the University of Tampa. In October 1987, I joined Tampa Electric as a Generation Planning Technician, and I have held various positions within the areas of Generation Planning, Load Forecasting and Load Research. In October 2002, I was promoted to

1 Manager, Load Research and Forecasting. My present
2 responsibilities include the management of Tampa
3 Electric's customer, peak demand and energy sales
4 forecasts as well as management of Tampa Electric's load
5 research program and other related activities.

6
7 **Q.** What is the purpose of your direct testimony?

8
9 **A.** The purpose of my direct testimony is to describe Tampa
10 Electric's load forecasting process, describe the
11 methodologies and assumptions, and present the load
12 forecast used in Tampa Electric's Determination of Need
13 Study for Electrical Power: Polk 2-5 Combined Cycle
14 Conversion ("Need Study"). Additionally, I will
15 demonstrate how the forecast is appropriate and
16 reasonable based on the assumptions provided.

17
18 **Q.** Have you prepared an exhibit to support your testimony?

19
20 **A.** Yes, I am sponsoring Exhibit No. ____ (LLC-1) consisting
21 of 10 documents, prepared under my direction and
22 supervision. These consist of:

23 Document No. 1 Economic Assumptions

24 Document No. 2 Billing Cycle Degree Days

25 Document No. 3 Customer Forecast

1 Document No. 4 Per Customer Energy Consumption
2 Document No. 5 Retail Energy Sales
3 Document No. 6 Per Customer Peak Demand
4 Document No. 7 Peak Demand
5 Document No. 8 Firm Peak Demand
6 Document No. 9 Firm Peak Load Factor
7 Document No. 10 Updated Firm Peak Demand
8

9 **Q.** Are you sponsoring any sections of Tampa Electric's Need
10 Study?
11

12 **A.** Yes. I sponsor section III.B. "Demand and Energy
13 Forecasts" of the Need Study.
14

15 **TAMPA ELECTRIC'S FORECASTING PROCESS**

16 **Q.** Please describe Tampa Electric's load forecasting
17 process.
18

19 **A.** Tampa Electric uses econometric models and statistically
20 adjusted engineering ("SAE") models, which are integrated
21 to develop projections of customer growth, energy
22 consumption and peak demands. The econometric models
23 measure past relationships between economic variables,
24 such as population, employment and customer growth. The
25 SAE models, which incorporate end-use structure into an

1 econometric model, are used for projecting average per-
2 customer consumption. These models have consistently
3 been used by Tampa Electric for generation planning
4 purposes and the modeling results have been submitted to
5 the Commission for review and approval in past regulatory
6 proceedings.

7
8 **Q.** Which assumptions were used in the base case analysis of
9 customer growth?

10
11 **A.** The primary economic drivers for the customer forecast
12 are Hillsborough County population estimates, service
13 area households and Hillsborough County employment. The
14 population forecast is the starting point for developing
15 the customer and energy projections. Both the University
16 of Florida's Bureau of Economic and Business Research
17 ("BEBR") and Moody's Economy.com provide population
18 projections. The population forecast is based upon the
19 projections of BEBR in the short-term and is a blend of
20 BEBR and Economy.com for the long-term forecast.
21 Economy.com provides projections of Hillsborough County
22 households and employment by major sectors. Service area
23 households and Hillsborough County employment assumptions
24 are utilized in estimating non-residential customer
25 growth. For example, an increase in the number of

1 households results in a need for additional services,
2 restaurants, and retail establishments. Additionally,
3 projections of employment in the construction sector are
4 a good indicator of expected increases and decreases in
5 local construction activity. Similarly, commercial and
6 industrial employment growth is a good indicator of
7 expected activity in their respective sectors. The ten-
8 year historical and forecasted average annual growth
9 rates for these economic indicators are shown in Document
10 No. 1 of my exhibit.

11
12 **Q.** Which assumptions were used in the base case analysis of
13 energy sales growth?

14
15 **A.** Customer growth and per-customer consumption growth are
16 the primary drivers for growth in energy sales. The
17 average per-customer consumption for each revenue class
18 is based on the SAE modeling approach. The SAE models
19 have three components. The first component includes
20 assumptions of the long-term saturation and efficiency
21 trends in end-use equipment. The second component
22 captures changes in economic conditions, such as
23 increases in real household income, changes in number of
24 persons per household, the price of electricity and how
25 these factors affect a residential customer's consumption

1 level. A complete list of the critical economic
2 assumptions used in developing these forecasts is shown
3 in Document No. 1 of my exhibit. The third component
4 captures the seasonality of energy consumption. Heating
5 and cooling degree day assumptions allocate the
6 appropriate monthly weather impacts and are based on
7 weather patterns over the past 20 years. Historical and
8 projected degree days are shown in Document No. 2 of my
9 exhibit.

10
11 **Q.** Which assumptions were used in the base case analysis of
12 peak demand growth?

13
14 **A.** Peak demand growth is affected by long-term appliance
15 trends, economic conditions and weather conditions. The
16 end-use and economic conditions are integrated into the
17 peak demand model from the energy sales forecast. The
18 weather variables are heating and cooling degree days at
19 the time of the peak and for the 24-hour period of the
20 peak day. Weather variables provide the seasonality to
21 the monthly peaks. By incorporating both temperature
22 variables, the model accounts for cold or heat buildup
23 that contributes to determining the peak day. The
24 temperature assumptions used are based on an analysis of
25 20 years of peak day temperatures. For the peak demand

1 forecast, the design temperature at the time of winter
2 and summer peak is 31 and 92 degrees Fahrenheit,
3 respectively.
4

5 **Q.** Is 31 degrees Fahrenheit the 20-year average temperature
6 at the time of the winter peak?
7

8 **A.** No. The 20-year average temperature at the time of the
9 winter peak is 35 degrees Fahrenheit. Although 31
10 degrees is not the 20-year average, it is representative
11 of the average temperature for the top ten coldest peak
12 days in the past 20 years and also the top five coldest
13 peak days in the past ten years. The 31 degrees
14 Fahrenheit assumption has consistently been used by Tampa
15 Electric for generation planning purposes and in peak
16 demand projections submitted to the Commission for review
17 and approval in prior regulatory proceedings.
18

19 **Q.** Is 92 degrees Fahrenheit the 20-year average temperature
20 at the time of the summer peak?
21

22 **A.** Yes, 92 degrees Fahrenheit has consistently been the 20-
23 year average temperature at the time of the peak. It is
24 the summer peak demand projection that has been submitted
25 to the Commission in prior regulatory proceedings.

1 **Q.** Does Tampa Electric assess the reasonableness of these
2 base assumptions?

3
4 **A.** Yes. The base case economic assumptions have been
5 evaluated based on a comparison of the data series'
6 historical average annual growth rates to the projected
7 average annual growth rates for the forecast period. In
8 addition, each economic data series is compared to an
9 alternate source and evaluated for consistency.
10 Economy.com's projections for Florida employment by major
11 sectors and Florida real household income are compared to
12 the projections from the Office of Economic and
13 Demographic Research which is part of the Florida
14 Legislature. The projections for Florida employment
15 growth were consistent between the two sources;
16 therefore, it is reasonable to conclude that
17 Economy.com's Hillsborough County employment growth was
18 also reasonable.

19
20 **Q.** Were the forecasts for population growth also evaluated
21 for reasonableness?

22
23 **A.** Yes. Economy.com and BEBR's population forecasts were
24 also compared and evaluated for consistency. A blend of
25 the two sources was used and provides a reasonable

1 population projection.

2

3 **TAMPA ELECTRIC'S FORECASTED GROWTH**

4 **Q.** What is Tampa Electric's forecasted customer base?

5

6 **A.** Tampa Electric's current customer base is shown in
7 Document No. 3 of my exhibit. As of December 2011, Tampa
8 Electric's customer base was 675,799 retail accounts.

9

10 **Q.** What is Tampa Electric's projected customer growth?

11

12 **A.** Tampa Electric is projecting an average annual increase
13 of 9,597 new customers over the next ten years (2012-
14 2021). This average annual increase of 1.3 percent is
15 slightly lower than the average annual growth rate of 1.5
16 percent during the past ten years (2002-2011). Despite
17 the slightly lower customer growth rate, an increase of
18 over 86,000 customers is anticipated over the forecast
19 period as reflected in Document No. 3 of my exhibit.

20

21 **Q.** How does Tampa Electric's projected customer growth rates
22 compare with the growth rates experienced historically?

23

24 **A.** Customer growth rates are lower than those experienced
25 prior to the recent recession; however, customer growth

1 is considerably higher than it was in the recession
2 period between 2007 and 2009. Customer growth was flat
3 to declining during the recession period. Customer growth
4 rates are currently back up to 1.0 percent and are
5 expected to increase over the forecast horizon.
6

7 **Q.** What is Tampa Electric's energy sales forecast?
8

9 **A.** The primary driver behind the increase in the energy
10 sales forecast is customer growth. Additionally, per-
11 customer consumption is expected to decrease at an
12 average annual rate of 0.5 percent, as shown in Document
13 No. 4 of my exhibit. Combining the customer growth and
14 per-customer consumption, retail energy sales are
15 expected to increase at an average annual rate of 0.8
16 percent. Excluding the phosphate sector which has been
17 declining, retail energy sales are expected to increase
18 at an average annual rate of 1.0 percent. Historical and
19 forecasted energy sales are shown in Document No. 5 of my
20 exhibit.
21

22 **Q.** How does Tampa Electric's projected energy sales compare
23 with the 2011 Ten Year Site Plan ("TYSP")?
24

25 **A.** When compared to the 2011 TYSP (prior year's forecast),

1 both customer growth and per-customer energy consumption
2 were adjusted downward to capture the slower than
3 expected economic recovery. Additionally, energy sales
4 are growing at slower rates in the current TYSP. The
5 result is an average annual increase of 0.8 percent in
6 total retail sales compared to an increase of 1.1 percent
7 in the 2011 TYSP.

8
9 **Q.** What is Tampa Electric's peak demand forecast?

10
11 **A.** Summer and winter peak usage per-customer are both
12 projected to decrease at an average annual rate of 0.4
13 percent, which is consistent with historical per-customer
14 peak demand. Document No. 6 of my exhibit shows
15 historical and forecasted peak usage per-customer for
16 summer and winter peaks. The increase in customers and
17 the decrease in per-customer demand results in an average
18 annual growth rate of 1.0 percent for the winter peak and
19 a 0.9 percent growth rate for the summer peak. As shown
20 in Document No. 7 of my exhibit, peak demand for the
21 summer of 2012 is forecasted to be 3,993 MW, increasing
22 to 4,331 MW in 2021, an average increase of 38 MW per
23 year. The 2012 winter peak is forecasted to be 4,081 MW,
24 increasing to 4,453 MW in 2021, an average increase of 41
25 MW per year. Summer and winter firm peak demands, which

1 have been reduced by curtailable load such as load
2 management and interruptible loads, are shown in Document
3 No. 8 of my exhibit.
4

5 **Q.** How does Tampa Electric's projected peak demands compare
6 with the 2011 TYSP?
7

8 **A.** Similar to energy consumption, peak demands have been
9 adjusted downward and are growing at slower rates. The
10 result is an average annual increase of 0.9 percent in
11 summer peak demand compared to an increase of 1.3 percent
12 in the 2011 TYSP. Winter peak demands are increasing at
13 an average annual rate of 1.0 percent compared to an
14 increase of 1.3 percent in the 2011 TYSP.
15

16 **SENSITIVITY ANALYSIS**

17 **Q.** Has the company performed any sensitivity analyses on its
18 load forecast?
19

20 **A.** Yes. The base case scenario was tested for sensitivity
21 to varying economic conditions and customer growth rates.
22 The high and low peak demand and energy scenarios
23 represent an alternative to the company's base case
24 outlook. The high scenario represents more optimistic
25 economic conditions in the areas of customers, employment

1 and income. The low band represents less optimistic
2 scenarios in the same areas. Compared to the base case,
3 the expected customer and economic growth rates are 0.5
4 percent higher in the high scenario and 0.5 percent lower
5 in the low scenario.

6

7 **Q.** Were conservation and demand side management ("DSM")
8 impacts accounted for in the energy sales and peak demand
9 forecasts?

10

11 **A.** Yes. Tampa Electric forecasts demand and energy
12 reductions for each conservation and DSM program, which
13 are aggregated to represent the total cumulative savings.
14 The energy sales and peak demand forecasts were adjusted
15 by the total incremental savings each year.

16

17 **Q.** Are the forecasts described in your testimony and filed
18 in the 2012 TYSP the company's most recent customer,
19 demand and energy projections?

20

21 **A.** No. Those forecasts were based on the company's 2011
22 annual forecast process. The 2012 annual forecast
23 process was completed in June 2012.

24

25 **Q.** How do the more recent 2012 projections of customers,

1 demand and energy consumption compare to the forecasts
2 used in the need study?

3
4 **A.** The most current forecast of customers is higher than the
5 forecast presented in the need study. However, the
6 current energy sales and peak demand forecasts are lower
7 than the forecasts presented in the need study. The
8 primary factor that is driving the changes in the load
9 forecasts is the slower than expected economic recovery
10 and continued reduction in per-customer consumption.

11
12 **Q.** How much lower are the current demand and energy
13 forecasts compared to the forecasts used in the need
14 study?

15
16 **A.** Over the 10-year forecast horizon, the energy sales
17 forecast is an average of 3.5 percent lower than the
18 previous projections. The average firm peak demand
19 reductions in winter and summer are 2.9 percent and 2.7
20 percent respectively. The most current firm peak
21 projections are shown in Document No. 10 of my exhibit.

22
23 **Q.** Are the most current load forecasts still above the low
24 scenario in the sensitivity analysis?

25

1 **A.** Yes. In 2017, summer firm peak demand projections are
2 above the low scenario by 26 MW.

3
4 **Q.** Does Tampa Electric conclude that the forecasts of
5 customers, energy sales and demand are appropriate and
6 reasonable?

7
8 **A.** Yes. The results have been reviewed by Itron Corporation,
9 a leader in the load forecast consulting industry. The
10 average annual growth rates for per-customer demand and
11 energy usage are compared with each other for consistency
12 and compared to historical growth rates. Summer and
13 winter load factors are reviewed to ensure proper
14 integration of the peak and energy models. The results
15 show that the load factors are reasonable when compared
16 to historical years. Load factors have dropped slightly
17 due to the loss of phosphate load. The load factors are
18 shown in Document No. 9 of my exhibit.

19
20 **Q.** Please summarize your direct testimony.

21
22 **A.** Tampa Electric's service area will continue to grow at a
23 steady pace over the forecast horizon. Based on the most
24 current forecasts, we expect an average increase in
25 customers of 1.5 percent a year which is an increase of

1 almost 60,000 by 2017. As a result, winter and summer
2 firm peak demand is projected to increase by 162 MW and
3 136 MW, respectively, by 2017. The methods used for
4 developing the customer, demand and energy forecasts
5 presented in my direct testimony, as well as the
6 forecasts updated as part of the company's 2012 annual
7 business plan process, represent best industry practice.
8

9 **Q.** Does this conclude your direct testimony?

10
11 **A.** Yes, it does.
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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

HOWARD T. BRYANT

Q. Please state your name, business address, occupation and employer.

A. My name is Howard T. Bryant. My business address is 702 North Franklin Street, Tampa, Florida 33602. I am employed by Tampa Electric Company ("Tampa Electric" or "company") as Manager, Rates in the Regulatory Affairs Department.

Q. Please provide a brief outline of your educational background and business experience.

A. I graduated from the University of Florida in June 1973 with a Bachelor of Science degree in Business Administration. I have been employed at Tampa Electric since 1981. My work has included various positions in Customer Service, Energy Conservation Services, Demand Side Management ("DSM") Planning, Energy Management and Forecasting, and Regulatory Affairs. In my current position I am responsible for the company's Energy

1 Conservation Cost Recovery ("ECCR") clause, the
2 Environmental Cost Recovery Clause ("ECRC"), and their
3 retail rate designs.

4
5 **Q.** What is the purpose of your direct testimony?

6
7 **A.** The purpose of my direct testimony is to describe Tampa
8 Electric's DSM programs and initiatives. I will provide
9 an overview of the company's historical and current DSM
10 programs. I will also discuss the process used by Tampa
11 Electric in setting its DSM goals. Additionally, I will
12 address Tampa Electric's DSM renewable energy
13 initiatives. Finally, I will discuss why the company's
14 comprehensive DSM program offerings cannot be utilized to
15 eliminate the 2017 capacity need.

16
17 **Q.** Have you prepared an exhibit to support your direct
18 testimony?

19
20 **A.** Yes, Exhibit No. _____ (HTB-1) was prepared under my
21 direction and supervision. It consists of the following
22 three documents:

- 23 Document No. 1 Tampa Electric DSM Programs
- 24 Document No. 2 Tampa Electric DSM Goals
- 25 Document No. 3 Tampa Electric 2010-2019 DSM Goals

Accomplishments

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Q. Are you sponsoring any sections of Tampa Electric's Determination of Need Study for Electrical Power: Polk Combined Cycle Conversion ("Need Study")?

A. Yes. I sponsor sections of the Need Study pertaining to DSM. Specifically I sponsor sections III.A.3 "Demand Side Management", III.F.1 "Demand Side Programs", and IV.A.1 "Demand Side Management".

HISTORICAL OVERVIEW OF TAMPA ELECTRIC'S DSM PROGRAMS

Q. Please describe the phrase "demand side management programs" as used by Tampa Electric?

A. Tampa Electric utilizes the term demand side management to describe the planning, development, implementation, monitoring and evaluation of conservation and load management programs designed to cost-effectively reduce weather sensitive peak demand and overall energy consumption on the company's system.

Q. How does Tampa Electric measure the cost-effectiveness of DSM programs?

- 1 **A.** Tampa Electric measures the cost-effectiveness of DSM
2 programs by using the Commission-approved methodology,
3 which consists of three specific tests: the Rate Impact
4 Measure ("RIM") Test, the Participants' Test and the
5 Total Resource Cost ("TRC") Test. Programs that have a
6 cost-benefit-ratio ("CBR") greater than 1.0 under the RIM
7 Test provide benefits to all customers by the deferral or
8 avoidance of new capacity which thereby results in lower
9 rates for all customers than would otherwise occur in the
10 absence of the programs. Similarly, programs that have a
11 CBR greater than 1.0 under the Participants' Test ensure
12 that the programs are economical for customers who choose
13 to participate in the programs. Finally, programs that
14 have a CBR greater than 1.0 under the TRC Test ensure
15 that society, as a whole, is not harmed when comparing
16 specifically defined costs and benefits regardless of who
17 is responsible for those costs and benefits. However, a
18 program with a TRC Test CBR greater than 1.0 in
19 conjunction with its RIM Test CBR of less than 1.0 will
20 result in a cross subsidization occurring between those
21 customers who cannot participate in programs, yet must
22 pay the program costs associated with those who can
23 participate.
- 24
- 25 **Q.** When did Tampa Electric begin offering DSM programs to

1 its customers?

2

3 **A.** Tampa Electric has long been a leader in offering its
4 customers cost-effective DSM programs coupled with a
5 comprehensive educational emphasis on the efficient use
6 of energy. This effort began in the mid-1970s when Tampa
7 Electric offered its first DSM program, the Energy Answer
8 Home, to curb heating and air-conditioning requirements
9 in new homes by encouraging the use of high-efficiency
10 heat pumps instead of conventional air-conditioning with
11 resistance heating. Within two years, the company
12 introduced a computer-based home energy audit well in
13 advance of the legislation that ultimately required this
14 level of home energy analysis.

15

16 **Q.** Please describe Tampa Electric's DSM efforts over time.

17

18 **A.** In 1980, the Florida Energy Efficiency and Conservation
19 Act ("FEECA") was passed by the Florida Legislature. In
20 response to that legislation, Tampa Electric filed its
21 DSM plans with the Commission and became the first
22 Florida utility to have its DSM programs for both
23 residential and commercial customers approved.
24 Subsequent to that first DSM plan, Tampa Electric has
25 filed and gained Commission approval for numerous DSM

1 programs designed to promote new energy efficient
2 technologies and to change customer behavioral patterns
3 such that energy savings occur with minimal effect on
4 customer comfort. Additionally, the company has modified
5 existing DSM programs over time to promote evolving
6 technologies and to maintain program cost-effectiveness.
7 Document No. 1 of my exhibit identifies Tampa Electric's
8 current DSM programs.

9
10 **Q.** Has Tampa Electric been successful implementing its DSM
11 initiatives over time?

12
13 **A.** Yes. Tampa Electric has experienced great success with
14 its DSM initiatives. From the inception of its programs
15 in 1980 through the end of 2011, Tampa Electric has
16 achieved 719 MW of winter peak demand reduction, 306 MW
17 of summer peak demand reduction and 770 GWH of annual
18 energy savings.

19
20 This amount of peak load reduction has eliminated the
21 need for the equivalent of four 180 MW power plants of
22 winter capacity.

23
24 Furthermore, the company's DSM program results compare
25 quite favorably to other utilities across the nation.

1 The Energy Information Administration of the United
2 States Department of Energy reports annually on the
3 effectiveness of utility DSM initiatives. Based on
4 available data reported for the 2001 through 2010 period,
5 Tampa Electric's national average ranking for cumulative
6 conservation is at the 89th percentile and is at the 85th
7 percentile for load management achievement.

8
9 **OVERVIEW OF TAMPA ELECTRIC'S DSM PROGRAMS**

10 **Q.** What are Tampa Electric's current Commission-approved
11 residential DSM programs?

12
13 **A.** Tampa Electric's current DSM plan consists of 11
14 comprehensive residential programs several of which
15 provide customers with a multitude of program offerings
16 to better manage their energy consumption. A description
17 of these various programs is provided below.

18
19 **Energy Audit:** A comprehensive program offered to all
20 residential customers designed to save demand and energy
21 by increasing customer awareness of energy use in
22 personal residences. The types of audits available
23 include a free walk-through, computer assisted and
24 telephone audits as well as a paid comprehensive audit.
25 Savings are dependent on the customer implementing energy

1 saving recommendations. Recommendations are the same
2 across the four types of audits offered and include an
3 estimated range of savings.

4

5 **Building Envelope:** A conservation incentive program that
6 encourages customers to make cost-effective improvements
7 to existing residences in the areas of ceiling
8 insulation, wall insulation and window improvements. The
9 goal is to offer customer incentives for making these
10 improvements while helping them reduce energy consumption
11 and weather sensitive peak demand.

12

13 **Energy Planner:** A conservation and load management
14 program that relies on a multi-tiered rate structure
15 combined with price signals conveyed to participating
16 customers during the day. This price information is
17 designed to encourage customers to make behavioral or
18 equipment usage changes to their energy consumption
19 thereby achieving the desired high cost period load
20 reduction to assist in meeting system peak. Price
21 information from the utility is used by the customer to
22 program a smart thermostat into preset actions based on
23 the level of pricing. Equipment may be turned on, turned
24 off or changed to a different temperature setting
25 automatically by the smart thermostat or manually by the

1 customer through the smart thermostat in response to
2 either the multi-tiered rates or critical price signals.

3
4 **Duct Repair:** A conservation incentive program designed to
5 reduce demand and energy by decreasing the load on
6 residential air conditioning and heating ("HVAC")
7 equipment. This program eliminates or reduces areas of
8 HVAC air distribution losses by sealing and repairing the
9 air distribution system ("ADS"). The ADS is defined as
10 the air handler, air ducts, return plenums, supply
11 plenums and any connecting structure.

12
13 **New Construction Program:** A conservation program designed
14 to reduce the growth of peak demand and energy
15 consumption in the residential new construction market
16 through the installation of high efficiency equipment and
17 building envelope options. The program utilizes
18 incentives to encourage the construction of new homes
19 that exceed the minimum energy efficiency levels required
20 in the State of Florida Energy Efficiency Code for New
21 Construction.

22
23 **Heating and Cooling:** A conservation program that uses a
24 rebate to encourage the installation of high efficiency
25 heating and cooling systems in existing residential

1 dwellings. The program is aimed at reducing the growth
2 of weather sensitive peak demand and energy through two
3 types of equipment replacement. Both types of equipment
4 replacement have a minimum threshold for qualification of
5 15.0 Seasonal Energy Efficiency Ratio ("SEER").

6
7 **Low Income Weatherization/Agency Outreach:** A conservation
8 program designed to reduce weather sensitive peak demand
9 and energy. The goal of the program is to establish a
10 package of conservation measures at no cost for the
11 customer. In addition to providing and/or installing the
12 necessary materials for the various conservation
13 measures, a key component will be educating families on
14 energy conservation techniques to promote behavioral
15 changes to help customers control their energy usage.
16 Customer eligibility is determined by utilization of
17 census data to identify eligible customer geographic
18 regions or referral through local community agencies
19 which serve low-income households.

20
21 **Public Education Outreach:** A conservation program
22 designed to save energy and demand by establishing
23 informative presentations to help educate customers on
24 no-cost practices they can implement to reduce energy
25 consumption, low-cost improvements to increase the

1 efficiency of their homes, and incentives available for
2 making larger, long-term investments. This program is
3 designed to establish opportunities for engaging groups
4 of customers and students in energy-efficiency related
5 discussions in an organized setting. In addition,
6 participants will be provided with energy saving devices
7 such as compact fluorescent lamps, low-flow faucet
8 aerators, HVAC filter whistles and energy saving tips and
9 recommendations.

10
11 **HVAC Maintenance:** A conservation incentive program
12 designed to help customers ensure HVAC equipment is
13 operating at optimal efficiency through maintenance and
14 equipment tune-up. This will in turn help participating
15 customers reduce demand and energy usage and help promote
16 positive long-term maintenance habits.

17
18 **Electronically Commutated Motors:** A conservation
19 incentive program designed to reduce demand and energy by
20 decreasing the load on HVAC equipment. Customers will
21 improve the overall efficiency by replacing the existing
22 motor in the air-handler with an electronically
23 commutated motor.

24
25 **Prime Time:** A residential load management program

1 designed to alter Tampa Electric's system load curve by
2 reducing summer and winter demand peaks. Residential
3 loads such as heating, air conditioning, water heaters
4 and pool pumps are controlled from a radio signal
5 initiated by Tampa Electric's Energy Control Center.
6 This signal operates switches located on individual
7 customer homes that are wired directly to the controlled
8 appliances. Customers participating in Prime Time
9 receive monthly credits on their electric bill.
10 Appliances are interrupted on a prescribed schedule
11 unless a system emergency occurs. Currently, Prime Time
12 is closed and not accepting new customers.

13
14 **Q.** What are Tampa Electric's current Commission-approved
15 commercial/industrial DSM programs?

16
17 **A.** Tampa Electric's current DSM plan consists of 19
18 comprehensive commercial/industrial programs which
19 provide customers with a multitude of offerings to better
20 manage their energy consumption. A description of these
21 various programs is provided below.

22
23 **Energy Audit:** A conservation program designed to reduce
24 demand and energy consumption by increasing customer
25 awareness of energy use in their facilities. The savings

1 are dependent upon customer implementation of audit
2 recommendations. Recommendations are based on the
3 replacement of less efficient equipment and systems or
4 modifications to operations to enhance the customer's
5 overall efficiency. Recommendations are primarily
6 standardized and encourage the customer to implement
7 measures that, if cost-effective, move the customer
8 beyond the efficiency level typically installed in the
9 marketplace.

10
11 **Cool Roof:** A conservation program that uses incentives to
12 encourage the installation of cool roof systems above
13 conditioned spaces. The program is aimed at reducing
14 heat transfer through reflectance which in turn, reduces
15 HVAC loads and improves comfort.

16
17 **Energy Recovery Ventilation:** A conservation program that
18 uses incentives to encourage the installation of
19 ventilation systems that reduce humidity and HVAC loads
20 in buildings. This program is intended to reduce demand
21 and energy while improving comfort in commercial
22 buildings.

23
24 **Chiller Replacement:** A conservation program that uses
25 incentives to encourage the installation of high

1 efficiency electric water-cooled and air-cooled chillers.
2 This program is intended to reduce demand and energy by
3 encouraging customers to replace worn out, inefficient
4 cooling equipment with systems that exceed minimum
5 product standards.

6
7 **Commercial Lighting:** An incentive program for existing
8 commercial facilities to encourage investment in more
9 efficient lighting technologies. Specifically, this
10 program is designed to: 1) affect a significant number of
11 eligible customers; 2) recognize the most probable
12 lighting investment opportunities; and 3) contribute
13 toward weather-sensitive peak demand reduction.

14
15 **Building Envelope:** A conservation program that encourages
16 customers to make cost-effective improvements to existing
17 commercial facilities in the areas of ceiling and roof
18 insulation, wall insulation and window improvements. The
19 goal is to offer customer incentives for making these
20 improvements while helping them reduce energy consumption
21 and weather sensitive peak demand.

22
23 **Commercial Cooling:** A commercial conservation program
24 that uses incentives for the installation of high
25 efficiency cooling systems in commercial buildings. The

1 program is aimed at reducing the growth of peak demand
2 and energy by encouraging customers to replace worn out,
3 inefficient cooling equipment with high efficiency
4 equipment that exceeds minimum product manufacturing
5 standards.

6
7 **Duct Repair:** A conservation incentive program designed to
8 reduce demand and energy by decreasing the load on
9 commercial HVAC equipment. This program eliminates or
10 reduces areas of HVAC air distribution losses by sealing
11 and repairing the ADS. The ADS is defined as the air
12 handler, air ducts, return plenums, supply plenums and
13 any connecting structure.

14
15 **Energy Efficient Motors:** A conservation incentive program
16 designed to reduce demand and energy by encouraging
17 commercial/industrial customers to install premium-
18 efficiency motors in new or existing facilities.

19
20 **Lighting Occupancy Sensors:** A conservation incentive
21 program designed to reduce demand and energy by
22 encouraging commercial/industrial customers to install
23 occupancy sensors to efficiently control lighting
24 systems.

25

1 **Refrigeration (Anti-Condensate):** A conservation incentive
2 program designed to reduce demand and energy by
3 encouraging commercial/industrial customers to install
4 efficient anti-condensate controls on refrigeration
5 equipment.

6
7 **Water Heating:** A conservation incentive program designed
8 to reduce demand and energy by encouraging
9 commercial/industrial customers to install high
10 efficiency water heating systems. Two technologies
11 covered under this program are heat recovery units and
12 heat pump water heaters.

13
14 **Conservation Value:** An incentive program available for
15 all commercial/industrial customers on firm rates to
16 recognize and encourage investments in demand shifting or
17 demand reduction measures. Measures funded in this
18 program are not covered under other Tampa Electric
19 commercial/industrial conservation programs. Candidates
20 are identified through the energy audit, or their
21 engineering consultants can submit proposals for funding
22 which offer energy reduction during weather sensitive
23 peak times.

24
25 **Commercial Load Management:** A load management program

1 intended to help alter the company's system load curve by
2 reducing summer and winter demand peaks. Large loads
3 such as walk-in freezers are interrupted for up to three
4 hours by radio controlled switches similar to those used
5 in the residential load management. Commercial air
6 conditioning equipment is cycled during summer control
7 periods. Monthly incentive credits are paid to customers
8 participating in this program.

9
10 **Industrial Load Management:** A load management program for
11 large industrial customers with interruptible loads of
12 500 kW or greater. In accordance with the Florida
13 Administrative Code, assessments for customer
14 participation are conducted every six months.

15
16 **Standby Generator:** A program designed to utilize the
17 emergency generation capacity of commercial/industrial
18 facilities in order to reduce weather sensitive peak
19 demand. Tampa Electric provides participating customers
20 a thirty minute notice that their generation will be
21 required. This allows customers time to start generators
22 and arrange for orderly transfer of load. Tampa Electric
23 meters and issues monthly credits for that portion of the
24 generator's output that could serve normal building load
25 after the notification time. Normal building load is

1 defined as load (type, amount and duration) that would
2 have been served by Tampa Electric if the emergency
3 generator did not operate. Under no circumstances will
4 the generator deliver power to Tampa Electric's grid.

5
6 **Demand Response:** A program intended to alter the
7 company's system load curve by reducing summer and winter
8 demand peaks. The company will contract through a vendor
9 for a turn-key program that will induce
10 commercial/industrial customer to reduce their demand for
11 electricity in response to market signals. Reductions
12 will be achieved through a mix of emergency backup
13 generation, energy management systems, raising cooling
14 set-points and turning off or dimming lights, signage,
15 etc.

16
17 **HVAC Maintenance:** A conservation incentive program
18 designed to help commercial/industrial customers ensure
19 HVAC equipment is operating at optimal efficiency through
20 maintenance and equipment tune-up. This will in turn
21 help participating customers reduce demand and energy
22 usage and help promote positive long-term maintenance
23 habits.

24
25 **Electronically Commutated Motors:** A conservation

1 incentive program designed to reduce demand and energy by
2 decreasing the load on HVAC and refrigeration equipment.
3 Commercial/industrial customers will improve the overall
4 efficiency by replacing the existing motors in air-
5 handlers and refrigeration systems with electronically
6 commutated motors.

7
8 **Q.** Does Tampa Electric engage in other activities closely
9 associated with DSM programs?

10
11 **A.** Tampa Electric has a longstanding practice of engaging in
12 relevant commercial and residential research and
13 development ("R&D") to discover measures that would
14 return DSM savings for customers and the company and
15 therefore become integral to DSM programs. The company's
16 R&D projects have included renewable energy generating
17 technology investigations, renewable energy program
18 development, desiccant technologies for moisture removal
19 from buildings, ventilation designs for fresh air intake
20 on commercial buildings, chiller and motor efficiency
21 testing, anti-condensate controls for refrigerator and
22 freezer doors, thermal energy storage, commercial load
23 management experimentation, heat recovery technology for
24 ice makers and residential and commercial demand response
25 through time specific pricing tiers. From these R&D

1 efforts, Tampa Electric has developed or enhanced the
2 following programs: Renewable Energy Program, Energy
3 Planner, Conservation Value, Chiller Replacement,
4 Commercial Refrigeration and Commercial Load Management.

5
6 **TAMPA ELECTRIC'S DSM RENEWABLE ENERGY INITIATIVES**

7 **Q.** Has Tampa Electric engaged in DSM activities that support
8 renewables?

9
10 **A.** Yes, it has. Some of Tampa Electric's initial work in
11 the area of renewables has included photovoltaic ("PV")
12 arrays. Early work included utilizing PV arrays to
13 charge batteries that would power parking lot lighting.
14 An R&D effort was also undertaken to evaluate the use of
15 PV arrays to provide emergency lighting at a strategic
16 storm shelter.

17
18 Tampa Electric's commitment to a more formalized
19 renewable energy program began in 2001. The company
20 implemented a pilot renewable energy program with the
21 following goals: 1) determine the level of program
22 interest among customers and their willingness to pay a
23 higher cost for renewable energy; 2) examine marketing
24 methods to identify the most cost-effective manner to
25 secure residential and commercial program participants;

1 3) determine the longevity of customer participation; 4)
2 determine the functionality of certain renewable
3 generation; and 5) determine the sustainability of
4 renewable fuel resources.

5
6 Due to the R&D effort put forth on the pilot program,
7 Tampa Electric offers a permanent renewable energy
8 program for both residential and commercial customers.
9 The program continues to offer incremental renewable
10 energy that is produced locally and within the State and
11 as such, the environmental benefits accrue to the
12 citizens of Florida.

13
14 **Q.** What are Tampa Electric's other Commission-approved
15 renewable DSM programs?

16
17 **A.** Tampa Electric's current DSM plan consists of the
18 aforementioned permanent program and four pilot renewable
19 program offerings. A description of these various
20 programs is provided below.

21
22 **Renewable Energy Program:** A program designed to allow
23 residential and commercial/industrial customers the
24 option of paying an additional charge for incremental
25 renewable energy delivered to the company's grid system.

1 The customer can elect to pay \$5.00 for a 200 kWh block
2 of renewable energy generated from renewable resources on
3 an on-going monthly or one-time basis.

4
5 **Solar Photovoltaics (Pilot):** A conservation incentive
6 program designed to reduce demand and energy by
7 encouraging residential and commercial/industrial
8 customers to install PV systems. Participants must agree
9 to have the system interconnected to the grid with an
10 interconnection agreement in place once installation has
11 occurred.

12
13 **Residential Solar Water Heating (Pilot):** A conservation
14 incentive program designed to reduce demand and energy by
15 encouraging residential customers to install solar water
16 heating ("SWH") technologies on residential premises.

17
18 **School PV (Pilot):** A conservation program designed to
19 reduce demand and energy by providing schools designated
20 as emergency shelters with PV systems. In addition,
21 Tampa Electric has partnered with the Florida Solar
22 Energy Center to provide educational components for
23 teachers and students to evaluate and understand the
24 performance and benefits of PV.

25

1 **Low-income Solar Water Heating (Pilot):** A conservation
2 program designed to reduce demand and energy by providing
3 the installation of SWH systems on low-income housing
4 done in partnership with local non-profit building
5 organizations.

6
7 **DSM GOALS SETTING PROCESS**

8 **Q.** Why are DSM goals established for Tampa Electric?
9

10 **A.** Investor-owned utilities like Tampa Electric have DSM
11 goals established by the Commission as a requirement of
12 FEECA and the Florida Administrative Code. Furthermore,
13 DSM goals are established and utilized in the cost-
14 effective planning to meet future generating needs.
15

16 **Q.** How frequently are Tampa Electric's DSM goals
17 established?
18

19 **A.** Tampa Electric's DSM goals are established by the
20 Commission every five years for a 10-year period. Every
21 five years, the existing goals are re-examined for
22 appropriateness and often adjusted to reflect levels of
23 accomplishment as well as the changing potential of
24 customer participation based on DSM technology
25 development and customer willingness to participate.

1 Tampa Electric's current Commission-approved DSM goals
2 are shown in Document No. 2 of my exhibit.

3

4 **Q.** How has Tampa Electric performed relative to its DSM
5 goals?

6

7 **A.** Since 1980, Tampa Electric has met or exceeded its DSM
8 demand and energy goals in every period but one.
9 Document No. 3 of my exhibit clearly demonstrates that
10 Tampa Electric is exceeding its DSM goals for the current
11 period.

12

13 **Q.** How were Tampa Electric's current Commission-approved DSM
14 goals developed?

15

16 **A.** Tampa Electric's process to develop its DSM goals used
17 multiple steps. The first step was to identify the
18 measures to be evaluated for cost-effectiveness. Tampa
19 Electric identified 270 measures for evaluation. The
20 next step was to perform the cost-effectiveness
21 evaluation on each measure across the various market
22 segments where potential acceptance could occur. This
23 resulted in almost 2,300 individual measure cost-
24 effectiveness evaluations being performed. Next, Tampa
25 Electric examined those measures that were cost-effective

1 to determine their potential for program development.
2 Once the results from this step were identified, the
3 cost-effective measures were separated into residential
4 and commercial/industrial categories and became the
5 foundation for DSM goals proposed to the Commission. The
6 Commission approved the company's DSM goals in Docket No.
7 080409-EG, Order No. PSC-09-0855-FOF-EG, issued December
8 30, 2009.

9
10 **ABILITY TO SATISFY 2017 CAPACITY NEED THROUGH DSM**

11 **Q.** Has Tampa Electric identified all of the cost-effective
12 DSM program potential for the 2010 through 2019 period?

13
14 **A.** Yes. Through the exhaustive DSM goals setting process
15 that culminated in the demand and energy goals for the
16 2010 through 2019 period, Tampa Electric has identified
17 all the cost-effective DSM program potential for the
18 period.

19
20 **Q.** In 2007, a modification was made to subsection (4) of
21 Section 403.519, Florida Statutes, that requires the
22 Commission, in making its determination of need for a
23 requesting utility, to consider "...whether renewable
24 energy sources and technologies, as well as conservation
25 measures, are utilized to the extent reasonably

1 available." Has Tampa Electric met this requirement?

2

3 **A.** Yes. Tampa Electric has conducted an extensive
4 evaluation of all demand-side conservation and renewable
5 energy measures reasonably available. The company's
6 current 2010-2019 DSM goals were established utilizing a
7 comprehensive set of DSM measures. Through the company's
8 efforts, these goals are being exceeded.

9

10 **Q.** Will Tampa Electric's DSM efforts provide sufficient
11 potential such that the capacity identified in this
12 determination of need can be deferred?

13

14 **A.** No. Tampa Electric has identified all reasonably
15 achievable DSM demand and energy reductions and utilized
16 that potential in the assessment of this determination of
17 need. The company will not be able to meet the capacity
18 identified in this determination of need. Therefore,
19 Tampa Electric's evaluation of future generating capacity
20 has already captured all the cost-effective DSM potential
21 available on the company's system, and there are no DSM
22 alternatives that could defer the need for additional
23 generating capacity in 2017.

24

25 **Q.** Please summarize your direct testimony.

1 **A.** Tampa Electric has been successfully implementing cost-
2 effective DSM programs since the 1970s. During the last
3 decade, the company's average national ranking is at the
4 89th percentile for cumulative conservation and the 85th
5 percentile for load management achievements. Through
6 2011, Tampa Electric has implemented 719 MW of winter DSM
7 and 306 MW of summer DSM which equates to four 180 MW
8 power plants.

9
10 Tampa Electric has been very consistent at meeting or
11 exceeding its DSM goals set by the Commission.
12 Furthermore, Tampa Electric assesses its DSM potential on
13 an annual basis and seeks Commission approval of those
14 programs that will cost-effectively help the company
15 reach its DSM goals while providing customers with
16 opportunities to better manage their energy usage.

17
18 In spite of Tampa Electric's efforts and significant
19 accomplishments in the areas of DSM and renewables, the
20 company is not able to meet the 2017 capacity need
21 through additional conservation measures.

22

23 **Q.** Does this conclude your direct testimony?

24

25 **A.** Yes, it does.

1 **MR. WAHLEN:** We are prepared to call our next
2 witness, which is Mr. Brent Caldwell.

3 **J. BRENT CALDWELL**

4 was called as a witness on behalf of Tampa Electric Company,
5 and having been duly sworn, testified as follows:

6 **DIRECT EXAMINATION**

7 **BY MR. WAHLEN:**

8 **Q.** Mr. Caldwell, you were sworn?

9 **A.** Yes.

10 **Q.** Would you please state your name, business
11 address, occupation, and employer?

12 **A.** My name is James Brent Caldwell. My business
13 address is 702 North Franklin Street, Tampa, Florida.
14 I'm employed by Tampa Electric as Director of
15 Origination and Market Services.

16 **Q.** Did you prepare and submit prepared Direct
17 Testimony of J. Brent Caldwell filed on September 12th,
18 2012, in this proceeding?

19 **A.** Yes.

20 **Q.** And did you also sponsor the revisions to your
21 testimony that were filed on October 12th?

22 **A.** Yes.

23 **Q.** If I were to ask you the questions contained
24 in your prepared Direct Testimony as revised today,
25 would your answers be the same as the ones contained in

1 your testimony?

2 A. Yes, they would.

3 MR. WAHLEN: Tampa Electric would ask that
4 Mr. Caldwell's prepared Direct Testimony be inserted
5 into the record as though read.

6 CHAIRMAN BRISÉ: All right. We will enter Mr.
7 Caldwell's Direct Testimony into the record as though
8 read.

9 MR. WAHLEN: Very well.

10

11

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25

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **J. BRENT CALDWELL**

5

6 **Q.** Please state your name, business address, occupation and
7 employer.

8

9 **A.** My name is J. Brent Caldwell. My business address is
10 702 N. Franklin Street, Tampa, Florida 33602. I am
11 employed by Tampa Electric Company ("Tampa Electric" or
12 "company") as Director of Origination & Market Services.

13

14 **Q.** Please provide a brief outline of your educational
15 background and business experience.

16

17 **A.** I received a Bachelor Degree in Electrical Engineering
18 from Georgia Institute of Technology in 1985 and a
19 Master of Science in Electrical Engineering from the
20 University of South Florida in 1988. I have over 15
21 years of utility experience with an emphasis in state
22 and federal regulatory matters, natural gas procurement
23 and transportation, fuel logistics and cost reporting,
24 and business systems analysis. In October 2010, I
25 assumed my current position where a portion of my

1 responsibilities include the long term fuel supply
2 planning and procurement for Tampa Electric's generation
3 plants.

4

5 **Q.** What is the purpose of your direct testimony?

6

7 **A.** The purpose of my direct testimony is to describe Tampa
8 Electric's fuel procurement and delivery strategy for
9 Polk 2-5 Combined Cycle Conversion ("Polk 2-5"). I
10 describe the pipeline infrastructure, contractual
11 portfolio, and company capabilities that will be used to
12 ensure reliable and cost-effective fuel supply for Polk
13 2-5.

14

15 I also sponsor the fuel price forecast that was used in
16 the Polk 2-5 analyses. I describe the development of
17 the fuel price forecast, including the sources of
18 projected future prices, the value of sensitivity around
19 those price projections, and the reasonableness of the
20 forecast for use in the Polk 2-5 analyses.

21

22 Finally, I briefly describe Tampa Electric's market
23 solicitation for reliable and cost-effective purchased
24 power alternatives in lieu of building Polk 2-5. This
25 description includes Tampa Electric's Request for

1 Proposals ("RFP") issued March 23, 2012 and the bids
2 received in response to the RFP.

3
4 **Q.** Have you prepared an exhibit to support your direct
5 testimony?

6
7 **A.** Yes, Exhibit No. _____ (JBC-1) was prepared under my
8 direction and supervision. It consists of the following
9 documents:

10 Document No. 1 Fuel Price Forecast
11 Document No. 2 Fuel Price Forecast Range Compared to
12 Independent Forecasts

13
14 **Q.** Are you sponsoring any sections of Tampa Electric's
15 Determination of Need Study for Electrical Power: Polk
16 2-5 Combined Cycle Conversion ("Need Study")?

17
18 **A.** Yes. I sponsor sections of the Need Study regarding the
19 fuel price forecasts. Specifically, I sponsor sections
20 III.C. "Fuel Forecast," III.A.2, "Firm Purchased Power
21 Agreements".

22
23 **FUEL SUPPLY FOR POLK UNITS 2-5 CC CONVERSION**

24 **Q.** Please describe the fuel supply needs for Polk 2-5?
25

1 **A.** When the conversion is complete, Polk 2-5 will be an
2 approximately 1,100 (1,063 summer, 1,195 winter) MW
3 natural gas fueled combined-cycle ("CC") unit. The
4 incremental capacity of the project, over and above the
5 current stand-alone combustion turbine ("CT") capacity
6 of Polk Units 2 through 5, will be approximately 459 MW
7 of summer capacity and 463 MW of winter capacity. With
8 an overall heat rate of approximately 7 MMBtu/MWH, Polk
9 2-5 requires approximately 7 MMBtu/MWH times 1,100 MW
10 which equals 7,700 MMBtus of natural gas fuel per hour
11 of generation at maximum generation. When the unit runs
12 for 16 hours, its total natural gas consumption will be
13 approximately 7,700 MMBtu/hour times 16 hours which
14 equals 123,200 mmBtu of total natural gas consumption.
15 These figures provide a sense of the amount of gas that
16 will need to be procured to run the plant.

17
18 In addition to the primary fuel of natural gas, half of
19 Polk 2-5 will be able to run on distillate oil. When
20 oil is used to fuel two of the four CTs in Polk 2-5, the
21 natural gas fuel requirements will be essentially
22 reduced by half. While natural gas supply disruptions
23 are rare, this dual fuel capability will provide for
24 added reliability from a fuel supply perspective.

25

1 **Q.** How does Polk 2-5 fit into Tampa Electric's overall fuel
2 supply strategy?

3
4 **A.** The Tampa Electric generation fleet consists of a
5 balanced portfolio of coal and natural gas fueled
6 generation assets. Because Polk 2-5 will utilize heat
7 recovery technology on existing units, the conversion
8 fits into the company's fuel supply strategy in many
9 ways. Polk 2-5 maintains the balance of coal and
10 natural gas fueled generation in the company's portfolio
11 while improving total system fuel efficiency. This
12 improved efficiency results in lower energy costs for
13 customers and maintains the price stability afforded by
14 a balance of coal and natural gas fueled generation.

15
16 **Q.** How will the fuel supply needs of Polk 2-5 be met?

17
18 **A.** The existing flexible and reliable natural gas and oil
19 supply infrastructure will continue to be used to supply
20 fuel to Polk 2-5. Polk 2-5 will utilize the existing
21 natural gas commodity portfolio, storage, pipeline
22 capacity and infrastructure along with backup oil
23 capability and storage in a more efficient manner. The
24 four existing CTs, Polk Units 2 through 5, are currently
25 in operation at Polk Power Station and are already using

1 those fuel supply assets. The steam turbine added to
2 convert the four CTs to a combined-cycle unit uses the
3 waste heat from the existing CTs to generate the
4 additional MW, without the need for additional fuel.
5 The four existing CTs generate approximately 160 MW each
6 and require approximately 11.0 MMBtu/MWh of natural gas
7 at maximum generation. Therefore, the four existing CTs
8 require four times 160 MW times 11.0 MMBtu/MWh, which
9 equals 7,000 MMBtus/hour, nearly the same amount of fuel
10 per hour for 640 MW as required by Polk 2-5 that will
11 deliver approximately 1,100 MW. Also, Polk CT Units 2
12 and 3 have distillate oil backup, including storage.
13 Those units will have the same oil backup capability and
14 utilize the same distillate oil supply and storage when
15 they become part of Polk 2-5.

16
17 **Q.** What other considerations make fuel supply for Polk 2-5
18 reliable and cost-effective?

19
20 **A.** Tampa Electric's portfolio of natural gas fuel supply
21 assets and generation units combined with Tampa
22 Electric's experience and capability in natural gas fuel
23 supply enhance the reliability and cost-effectiveness of
24 the fuel supply for Polk 2-5.

25

1 **Q.** Does Tampa Electric have experience supplying fuel for
2 natural gas fueled units?

3
4 **A.** Yes, Tampa Electric has been supplying natural gas to
5 Polk Units 2-5 since 2000, to the H. L. Culbreath
6 Bayside Power Station ("Bayside Power Station") since
7 2003, and to five aero-derivative peaking units located
8 at Bayside Power Station and Big Bend Power Station
9 since 2009.

10
11 Specifically, the company's Fuels Management department
12 provides procurement and fuel management services for
13 support of the Tampa Electric generation portfolio as
14 well as the Peoples Gas System distribution system.
15 Fuels Management has developed and manages a diverse
16 portfolio of natural gas supply assets that includes
17 commodity supply source from several regions, salt
18 cavern storage capacity, upstream pipeline capacity, and
19 market area delivery pipeline capacity on three
20 different interstate pipelines.

21
22 **Q.** Please describe Tampa Electric's current natural gas
23 delivery capability and flexibility to the Polk site and
24 the rest of its system?

25

1 **A.** Tampa Electric maintains a commodity supply portfolio
2 which includes base load, intermediate and daily swing
3 supply. This supply portfolio is coupled with a
4 significant portfolio of natural gas pipeline assets to
5 serve the company's fleet of natural gas fueled
6 generators. Bayside, Polk and Big Bend Power Stations
7 are physically connected to the Florida Gas Transmission
8 ("FGT") pipeline system. Bayside and Big Bend Power
9 Stations are physically connected to the Gulfstream
10 Pipeline, LLC ("Gulfstream") system. Thus, Tampa
11 Electric has redundant physical natural gas delivery to
12 two of its three natural gas fueled stations. In
13 addition to physical natural gas pipeline delivery
14 flexibility, Tampa Electric also has interstate pipeline
15 contractual delivery flexibility. The company has
16 multiple long-term firm pipeline capacity agreements
17 with FGT and Gulfstream. Tampa Electric's primary
18 service agreement with FGT lists Bayside and Polk Power
19 Stations as Primary Delivery Points allowing Tampa
20 Electric to deliver natural gas to either plant as a
21 Primary Delivery Point. Natural gas scheduled timely to
22 either station as a primary delivery point will have the
23 highest priority for delivery in the event of a pipeline
24 constraint.

25

1 With its physical delivery flexibility and contractual
2 delivery flexibility, the company's natural gas
3 portfolio contains significant reliability and
4 flexibility to direct gas supply deliveries to different
5 power plants using either FGT or Gulfstream. Each day,
6 Tampa Electric assesses the economic benefits and
7 operational reliability of its natural gas delivery
8 assets. The company chooses the most economic and
9 reliable dispatch of its pipeline portfolio for serving
10 Tampa Electric's natural gas generation needs, depending
11 on the current circumstances. Polk CT Units 2-5 already
12 benefit from this reliable and flexible portfolio, and
13 that benefit will continue for Polk 2-5 after the
14 conversion.

15
16 **Q.** Are there opportunities to further enhance the long-term
17 reliability and flexibility of the natural gas delivery
18 portfolio?

19
20 **A.** Yes. In addition to its access to FGT, the Gulfstream
21 pipeline is located relatively close to the Polk Power
22 Station property. While the connection is not needed
23 currently, Tampa Electric expects that when economics
24 and market operational issues indicate that it is
25 beneficial, the company will eventually connect Polk

1 Power Station to Gulfstream to further enhance the
2 reliability and optionality of natural gas supply and
3 delivery to Polk Power Station.

4
5 **Q.** Please describe the backup fuel source that could be
6 used for Polk 2-5 in the event of a natural gas supply
7 disruption?

8
9 **A.** Polk CTs 2 through 3 already have distillate oil backup
10 fuel capability and onsite storage. The existing
11 distillate tank provides enough storage to operate those
12 CT units for at least 72 hours of continuous operation.
13 Tampa Electric also has existing liquid fuel supply
14 contracts to replenish the diesel fuel as necessary.

15
16 **Q.** Do you believe sufficient fuel supply will be available
17 to support Polk 2-5 during the unit's expected life?

18
19 **A.** Yes. Natural gas supplies have surged in the U.S. due
20 to recent developments in the extraction of natural gas
21 trapped in shale formations. The Energy Information
22 Administration indicates natural gas supplies are
23 growing and there are enough proven reserves in the U.S.
24 to meet the country's natural gas supply needs for many
25 decades.

1 **FUEL PRICE FORECAST**

2 **Q.** Are you sponsoring fuel price forecasts that were used
3 in the Polk 2-5 analyses?
4

5 **A.** Yes. I am sponsoring fuel price forecasts prepared
6 under my direction and that were provided to the
7 company's Resource Planning group for use in the Polk 2-
8 5 economic analyses.
9

10 **Q.** Please describe the process of developing and applying
11 fuel forecasts at Tampa Electric?
12

13 **A.** Tampa Electric prepares an official, 30-year fuel price
14 forecast each summer, and this official forecast is used
15 by the Resource Planning group for long-term planning
16 analyses conducted during the subsequent twelve months.
17 This official forecast is prepared during the summer to
18 coincide with preparation of the Fuel and Purchased
19 Power Cost Recovery Clause filing typically filed with
20 the Florida Public Service Commission at the beginning
21 of August, for the actual/re-projection of the current
22 year, and the beginning of September, for the projected
23 year. This same official long-term forecast is also
24 used for the Ten Year Site Plan ("TYSP") filed the
25 following April. Consistent with Tampa Electric's

1 typical processes, the fuel price forecast used in the
2 Polk 2-5 economic analyses was the same official long-
3 term forecast prepared in the summer of 2011 for the
4 2012 Fuel and Purchased Power Cost Recovery Clause
5 Projection filing and the 2012 TYSP.

6
7 **Q.** Please describe how the fuel forecast was prepared for
8 each commodity.

9
10 **A.** The fuel price forecast contains projected pricing for
11 the commodity and delivery of the commodity for natural
12 gas, distillate oil (*i.e.*, No. 2 oil), residual oil
13 (*i.e.*, No. 6 oil), coal, and propane. The forecast is
14 produced annually and spans a projected 30-year time
15 period. The projected fuel commodity prices are derived
16 from a combination of published market indices,
17 independent fuel price forecasts, and escalators. Tampa
18 Electric utilizes the escalators to extend the forecasts
19 beyond the period of published values.

20
21 The foundation for the natural gas price forecast is the
22 10-year New York Mercantile Exchange ("NYMEX") natural
23 gas futures monthly contract closing prices for the five
24 consecutive business days between July 5, 2011 and July
25 11, 2011. Since the NYMEX natural gas futures contract

1 is based on physical delivery of natural gas to the
2 Henry Hub in southern Louisiana, Tampa Electric adds a
3 "basis" cost to account for the company receiving its
4 natural gas delivered into FGT Zone 3 instead of into
5 the Henry Hub. This establishes the first 10 years of
6 the forecast. To generate the full 30 year forecast
7 (i.e., the remaining 20 years), Tampa Electric escalates
8 the natural gas price by the projected escalation of the
9 Consumer Price Index Less Energy.

10
11 The foundation for the distillate oil forecast is the
12 NYMEX No. 2 Heating Oil futures contract monthly closing
13 prices for the five consecutive business days between
14 June 1, 2011 and June 7, 2011. At that time, the NYMEX
15 only published the No. 2 oil futures contracts through
16 December, 2012. To generate the full 30-year forecast,
17 Tampa Electric escalated the distillate oil price
18 consistent with the escalation used for natural gas.

19
20 The foundation for the residual oil forecast is the
21 distillate oil forecast. To produce the residual oil
22 forecast, Tampa Electric first calculated the
23 relationship between distillate and residual oil, i.e.,
24 the cost ratio of No. 6 to No. 2 oil. The company
25 applied this relationship to its distillate oil forecast

1 to derive the residual oil price. The result is a 30-
2 year forecast for residual oil.

3
4 When forecasting coal prices, Tampa Electric uses
5 published forecasts for "like-quality" coals (*i.e.*,
6 coals that are comparable to those burned in its
7 generating units). If necessary, the company makes
8 price adjustments to the published indices or published
9 forecast prices to account for quality and locational
10 differences. These price adjustments align the
11 published coal's heat content and sulfur content with
12 the coals burned at Tampa Electric's coal generating
13 stations.

14
15 The foundation of the coal forecast is a combination of
16 various published index prices for like-quality coal for
17 the first two to four years. The publications include
18 *Coal Daily* and ICAP, an online energy broker and
19 information service. For the subsequent years through
20 2018, a weighted average price is developed using *Argus*
21 *Coal Daily* and index prices, along with the coal prices
22 from an independent, published forecast from Wood
23 Mackenzie Energy Consultants ("Wood Mac"). The company
24 utilizes a weighted average method where Tampa
25 Electric's final coal forecast blends the published

1 market indices with the Wood Mac forecast. The market
2 indices are a high percentage of the blend in the near
3 term and Wood Mac is a low percent. Over time the
4 market indices percentage decreases until the Wood Mac
5 forecast is 100 percent of the forecasted price. Beyond
6 2018, the coal commodity price is escalated annually
7 consistent with the escalation of the other commodities.

8
9 **Q.** Are Tampa Electric's fuel price forecasts reasonable for
10 planning purposes and as a basis for committing to
11 proceed with Polk 2-5?

12
13 **A.** Yes. As previously described, Tampa Electric's fuel
14 price forecasts are based on sound, industry-respected
15 publications, indices, forecasts and escalators. Tampa
16 Electric's approach of using NYMEX as the basis of its
17 fuel price forecasts is a reasonable approach. The
18 NYMEX represents the balance point between buyers and
19 sellers and is a sound indicator of the market for a
20 fuel commodity, including fuels such as natural gas and
21 oil.

22
23 **Q.** Did Tampa Electric consider fuel price uncertainty in
24 its fuel price forecasts?

25

1 **A.** Yes. While Tampa Electric believes its base forecast is
2 appropriate for planning purposes, the company also
3 recognizes that uncertainty exists in any fuel price
4 forecast. To evaluate fuel price fluctuations, Tampa
5 Electric prepared high and low price forecasts for
6 natural gas, oil, and coal. For both oil and natural
7 gas, these alternative scenario price forecasts are
8 increased or decreased by 35 percent. For coal, the
9 commodity price is increased or decreased by 20 percent.
10 Document No. 2 of my exhibit shows a graphical
11 representation of the range of natural gas prices used
12 by Tampa Electric for analysis. Natural gas price
13 forecasts from the Energy Information Administration and
14 Wood Mac are also included on the graph. As shown on
15 the graph, Tampa Electric's base forecast is consistent
16 with other independent forecasts available at the time
17 and the sensitivity range is reasonable.

18

19 **Q.** Has Tampa Electric updated its annual fuel price
20 forecast?

21

22 **A.** Yes. Tampa Electric recently updated its fuel price
23 forecast for the 2013 fuel and purchased power cost
24 recovery clause projection filing. This forecast was
25 developed similarly to the 2012 fuel projection forecast

1 and fuel costs are generally lower in the 2013
2 projection than the 2012 projection. The 2013 fuel
3 projection fuel price was also used as a sensitivity in
4 the Polk 2-5 analysis.
5

6 **REQUEST FOR PROPOSALS**

7 **Q.** Did Tampa Electric test the power market for purchase
8 power opportunities that could substitute for Polk 2-5?
9

10 **A.** Yes. Tampa Electric published an RFP on March 23, 2012,
11 soliciting proposals for power to purchase. The company
12 also consulted with Mr. Alan S. Taylor of Sedway
13 Consulting to assist with drafting the RFP document and
14 evaluating subsequent proposals. Mr. Taylor's direct
15 testimony, filed on behalf of Tampa Electric in this
16 docket, describes his role in the RFP process. As
17 detailed in his direct testimony, Mr. Taylor has a vast
18 amount of experience with conducting power RFP and need
19 determinations in the U.S., including Florida. Mr.
20 Taylor provided guidance to Tampa Electric so that the
21 RFP was open and inviting to potential bidders.
22

23 **Q.** What information did the RFP include?
24

25 **A.** The RFP provided a detailed description of the Polk 2-5

1 project, fuel types and costs, estimated costs of the
2 proposed project and other major financial assumptions.
3 The RFP also contained minimum proposal requirements,
4 such as the requirement for firm capacity and firm
5 access to fuel, and a timeline of key RFP activities,
6 such as dates for the RFP Bid Workshop and the proposal
7 submission deadline. Lastly, the RFP contained a draft
8 proposed purchase power agreement, allowing potential
9 respondents to submit proposals based upon known and
10 consistent terms and conditions.

11
12 **Q.** How did Tampa Electric solicit responses to the RFP?

13
14 **A.** In order to alert the market to this RFP, the company
15 published notices in the *Wall Street Journal*, the *Tampa*
16 *Tribune* and other energy industry publications. Two
17 informational meetings were held at the company's
18 headquarters in Tampa to describe the RFP process and to
19 encourage offers and proposals in response to the RFP.
20 The first meeting was a pre-release meeting held on
21 March 21, 2012. This meeting was noticed to the public
22 on March 16, 2012 and was held prior to the official
23 release of the RFP. The purpose of the pre-release
24 meeting was to discuss the RFP process, including how to
25 obtain a copy of the RFP and its attachments and how to

1 formally submit questions to Tampa Electric. The second
2 meeting was the RFP Bid Workshop held on April 4, 2012.
3 The workshop provided a more in-depth review of the RFP
4 and provided participants the opportunity to ask in
5 depth questions after having reviewed the RFP. Both
6 meetings allowed potential bidders to participate either
7 in person or via telephone conference call. Lastly,
8 Tampa Electric established a publicly available web site
9 (www.tampaelectric.com/2017powerrfp) that granted access
10 to the RFP documents and contained a form whereby
11 potential respondents could submit RFP questions to
12 Tampa Electric. The company posted the questions
13 anonymously and the corresponding answers on the web
14 site for the benefit of all potential respondents.

15
16 **Q.** Was there robust participation in the RFP?

17
18 **A.** Yes. Both the pre-release conference and the post-
19 release workshop were attended by numerous individuals
20 representing several segments of the energy industry and
21 no objections to the process were expressed by the
22 participants. Also, over 70 questions were posted to
23 the website and answered by the company. Ultimately,
24 the company received four proposals. Each proposal was
25 opened by Mr. Taylor, the third party evaluator, and

1 accepted as a qualifying bid for evaluation. The
2 evaluation process is described in the direct
3 testimonies of Mr. Taylor and Tampa Electric witness R.
4 James Rocha.

5
6 **Q.** Please summarize your direct testimony.

7
8 **A.** Tampa Electric seeks to maintain a balance of fuel types
9 with flexible supply and delivery options for the
10 generating sources on its system as a way to provide
11 lower cost, to manage fuel price stability and maintain
12 fuel supply reliability. The company determined that
13 additional natural gas fueled generation is needed and
14 will accomplish these goals. Tampa Electric's proposed
15 Polk 2-5 project will convert four existing natural gas
16 fueled CTs into a more efficient combined cycle
17 operating unit. Since the steam turbine is powered by
18 waste heat from the existing CTs, the pipeline
19 infrastructure, including primary firm delivery point
20 designation, already exist at the site. Thus, Polk 2-5
21 will benefit from using the existing expertise and
22 flexible and reliable fuel supply infrastructure already
23 being utilized to fuel all of the company's generation
24 fleet.

25

1 The company has utilized independent, industry-
2 recognized fuel price forecasts and market information
3 as the basis of the fuel price forecast used in the Polk
4 2-5 need determination analyses. The forecasted fuel
5 prices are based on NYMEX futures markets, published
6 market indices, and independent energy consultant
7 forecasts. The forecast used for the need determination
8 is the same forecast Tampa Electric produced for its
9 2012 Fuel and Purchased Power Cost Recovery Clause
10 filings and its 2012 Ten Year Site Plan, and the
11 issuance and analysis of the RFP responses.
12 Additionally, the company utilized fuel price
13 sensitivities to evaluate price uncertainty with respect
14 to forecasted natural gas, oil, and coal commodity
15 prices. Polk 2-5 will allow Tampa Electric to maintain
16 system fuel diversity that results in reliability and
17 cost advantages that benefit customers.

18
19 **Q.** Does this conclude your direct testimony?
20

21 **A.** Yes, it does.
22
23
24
25

1 **BY MR. WAHLEN:**

2 Q. Mr. Caldwell, did you also prepare an exhibit
3 supporting your testimony that has been identified as
4 JBC-1?

5 A. Yes.

6 Q. Do you have any changes to that?

7 A. I do not.

8 **MR. WAHLEN:** Okay. Mr. Chairman, JBC-1 was
9 preliminarily identified in the composite or
10 Comprehensive Exhibit List as Exhibit Number 14, and
11 we'd ask that it be formally identified at this time.

12 **CHAIRMAN BRISÉ:** Sure. We will mark it for
13 identification.

14 **MR. WAHLEN:** Thank you very much.

15 **BY MR. WAHLEN:**

16 Q. Mr. Caldwell, would you please summarize your
17 Direct Testimony.

18 A. Yes. Good morning, Commissioners. My
19 testimony addresses three areas associated with the Polk
20 2-5 Waste Heat Recovery Conversion Project.

21 First, I confirm that Tampa Electric's fuel
22 supply portfolio is sufficient to supply the upgraded
23 Polk 2-5 with reliable and cost-effective fuel.

24 Second, I sponsored a collection of fuel price
25 forecasts used in the economic analysis of the project.

1 And, third, I provide an overview of the
2 formal request for proposal bid process that the company
3 used to solicit wholesale purchased power alternatives.

4 With respect to the fuel supply, Tampa
5 Electric already has a robust and flexible natural gas
6 delivery portfolio. The portfolio includes access to
7 multiple pipelines and multiple supply sources,
8 contracts with flexible but firm delivery rights, and
9 the operating expertise to optimize these assets. Since
10 75 percent of the incremental capacity of the Polk
11 Conversion Project is fired by waste heat, Tampa
12 Electric can simply fold the fuel supply needs of the
13 project into our existing portfolio.

14 I also sponsor the fuel price forecast used in
15 the integrated resource planning process. These fuel
16 price forecasts were prepared for Tampa Electric's 2012
17 fuel and purchased power cost-recovery projection
18 filing, and they are appropriate for the long-term
19 economic analysis of Polk 2-5. The fuel planning price
20 forecast is appropriate because it is built upon actual
21 market prices that are then escalated based on projected
22 inflation. Escalation and inflation conservatively
23 keeps the real price of fuel constant in the outer
24 years.

25 I also provided high and low fuel price

1 forecasts used to test the robustness of the resource
2 plan relative to possible fuel price changes. And then
3 for completeness, when the 2013 annual fuel price
4 forecast came available, I included that forecast as an
5 additional fuel price sensitivity even though it fell
6 within the existing high and low fuel cost bands.

7 In March of this year, Tampa Electric issued
8 an RFP seeking alternative sources of firm capacity and
9 energy from the wholesale power market. Workshops
10 conducted both before and after issuance of the RFP
11 generated interest, answered questions, and gave bidders
12 the opportunity to raise concerns. The process
13 generated the bids that were analyzed in both the
14 company's resource planning department and separately by
15 reputable independent third-party consultants. The RFP
16 analysis is detailed in the testimony of Witnesses Rocha
17 and Taylor.

18 Thank you, Commissioners. This concludes my
19 summary.

20 **MR. WAHLEN:** Mr. Chairman, I believe I
21 misspoke. I think that Mr. Caldwell's exhibit was
22 identified as Exhibit 15, and I believe I said 14, so
23 could we correct that for the record?

24 **CHAIRMAN BRISÉ:** Okay. I think you said 15.

25 **MR. WAHLEN:** Did I?

1 **CHAIRMAN BRISÉ:** Yes.

2 **MR. WAHLEN:** I thought I was wrong, but I was
3 wrong?

4 (Laughter.)

5 **CHAIRMAN BRISÉ:** That's all right.

6 **MR. WAHLEN:** That doesn't happen very often.
7 Okay. Then with that, we'll tender Mr. Caldwell for
8 cross-examination.

9 **CHAIRMAN BRISÉ:** Sure. Mr. Wright.

10 **MR. WRIGHT:** Thank you, Mr. Chairman.

11 **CROSS EXAMINATION**

12 **BY MR. WRIGHT:**

13 **Q.** Good morning, Mr. Caldwell.

14 **A.** Good morning, Mr. Wright.

15 **Q.** It's nice to see you again.

16 **A.** It's nice to see you, as well.

17 **Q.** Thank you. I don't have a whole lot for you
18 this morning.

19 At Pages 17 through 20 of your testimony you
20 talk about the RFP process.

21 **A.** Yes.

22 **Q.** What was your role in the RFP process?

23 **A.** My role, as the wholesale power originator, is
24 my area tried to generate as much interest in conduction
25 of an open and fair RFP process. We were in charge of

1 promoting it by publishing the notice in multiple
2 periodicals. We ran the website that addressed
3 questions, so mostly we stimulated the market.

4 Q. Did you participate in designing or writing
5 the RFP document?

6 A. Yes, I did.

7 Q. Just briefly, what did you do in that role?
8 Were you a primary drafter; did you review other folks
9 drafts, or --

10 A. My department was the primary drafter. People
11 that work for me did the primary work, and it was a
12 collection of entities -- legal, accounting,
13 regulatory -- that put together the document.

14 Q. Did you participate in evaluating responses to
15 the RFP?

16 A. I did not.

17 Q. So you did not review DeSoto Generating
18 Company's original May 21st proposal to the company?

19 A. I did look at it, yes.

20 Q. I'm not trying to be difficult, but you used
21 the phrase look at. I asked review. Can you tell me
22 what you did?

23 A. Yes. I looked at the proposal after it was
24 opened and provided to resource planning for the
25 evaluation.

1 Q. Did you subsequently review DeSoto's July 13th
2 best and final offer document?

3 A. Yes, I did.

4 Q. And what did you do with that, if anything?

5 A. I also provided it to the resource planning
6 department and the consultant for analysis.

7 Q. Okay. Did you do any detailed review of the
8 economics reflected in that best and final offer?

9 A. I did not.

10 Q. Would I be best off directing such questions
11 to Mr. Rocha and Mr. Taylor, do you think?

12 A. Yes, you would.

13 Q. Thank you. During the RFP response process,
14 did you participate in any communications with DeSoto
15 personnel?

16 A. I did attend one conference call, I believe,
17 between the initial process and the best and final
18 offer. All the bidders were allowed an opportunity to
19 submit a best and final offer, and there was a
20 conference call to go through, kind of, here is the
21 process with the best and final offer, and clarification
22 of any questions.

23 Q. Did you participate in any direct negotiations
24 with DeSoto personnel at any time in your process?

25 A. I did not.

1 Q. Your title is Director of Origination and
2 Market Services?

3 A. Yes, sir.

4 Q. And in that role you participate in Tampa
5 Electric Company's wholesale marketing activities?

6 A. I do.

7 Q. And also in the company's wholesale purchase
8 activities?

9 A. Yes.

10 Q. And am I correct that Tampa Electric is
11 currently endeavoring to make capacity and energy sales
12 in the wholesale market?

13 A. We have participated in some solicitations for
14 power, yes, but we are not -- currently, we have no
15 deals on the books.

16 Q. Okay. Do you know whether Tampa Electric has
17 ever bought capacity and/or energy from the DeSoto
18 facility?

19 A. I would imagine in terms of daily power
20 trading we have bought power. We buy from as many
21 participants in the market as we can, based on who has
22 the best price.

23 Q. In connection -- well, in your work for the
24 company, have you had the opportunity or the need to
25 become familiar with the operation of the DeSoto

1 facility within the Florida wholesale market?

2 A. I'm familiar with the, you know, the general
3 equipment there. Beyond that, the operation of it, I'm
4 not that familiar, no.

5 Q. So would it be fair to say you know it's out
6 there, you know it runs when folks want to buy from it,
7 and that's about it?

8 A. Correct.

9 Q. In connection with any evaluation of the
10 DeSoto proposal, were you ever asked to provide any
11 projected values of possible capacity revenues that
12 might be available if the company were to buy DeSoto and
13 then resell the capacity in the market?

14 A. No, I was not.

15 Q. A couple of questions for you about gas supply
16 to DeSoto. Does Tampa Electric have firm gas
17 transportation rights on the FGT system?

18 A. We do.

19 Q. Do you have a contractor who contracts with
20 FGT?

21 A. We have multiple contracts with FGT as well as
22 contracts with Gulfstream.

23 Q. Do you know whether any of your contracts with
24 FGT identify DeSoto as a delivery point?

25 A. Yes. The DeSoto plant, I do know it is

1 located on a constrained lateral, and so as part of
2 acquiring Phase 8 capacity from FGT, we negotiated the
3 ability to deliver some gas to DeSoto.

4 Q. Thank you. And you did that for the company's
5 economic opportunity to buy from the facility in the
6 future?

7 A. Correct.

8 Q. Thank you. We've got a couple of fuel
9 forecasts in evidence in this case. You originally did
10 a 30-year fuel price forecast, and that was shown in
11 your exhibit, Document Number 1, correct?

12 A. Correct.

13 Q. Okay. And I'm going to focus on the year
14 2017, because that is the projected in-service year for
15 the Polk project. But if you think a different time
16 period or year reference is more appropriate, feel free
17 to say so.

18 In that forecast, the original forecast that
19 was used in the original need study, y'all had a
20 projected 2017 price of \$6.23 a million Btu, correct?

21 A. That's correct.

22 Q. Was that a nominal price, 2017 dollars in
23 2017?

24 A. That is a nominal price. It is actually the
25 price right off of NYMEX.

1 Q. Okay. Thanks. Can you explain to us what the
2 basis value that you add to the Henry Hub price is?

3 A. Sure. NYMEX futures contracts are based on
4 gas potentially being physically delivered to the Henry
5 Hub, but we have rights on our pipelines to pick up the
6 gas at the input to FGT or the input to Gulfstream, and
7 so you need to account for the cost to get the gas from
8 the Henry Hub to the input of our pipe into FGT.

9 Q. Does my memory serve correctly that the input
10 to Gulfstream is at Mobile Bay somewhere?

11 A. Yes, sir.

12 Q. Okay. And so it's the cost to get from Henry
13 Hub in Louisiana to Mobile Bay, if it were that
14 transaction?

15 A. Correct.

16 Q. Thank you very much. I'd like to ask you just
17 a couple of quick question about your Document Number 2.
18 You mentioned that originally -- this is still your
19 original filing -- that the company prepared a high and
20 low price forecast for natural gas that reflected an
21 increase or decrease of 35 percent from the baseline
22 forecast, correct?

23 A. That's correct.

24 Q. If you would just look at your Document Number
25 2. Do I understand correctly that the top edge and the

1 bottom edge of the gray-shaded area, or it may be
2 colored on your version, mine's gray, do those reflect
3 lines that are 35 percent greater than and 35 percent
4 less than the 2012 fuel projection filing?

5 **A.** Yes, that's correct.

6 **Q.** Thank you.

7 **A.** What that document shows is we did the
8 projection originally for the 2012 fuel clause
9 projection, then it became time for the ten-year site
10 plan at the end of the year. We confirmed that that
11 forecast was still consistent with other industry
12 forecasts at the time.

13 **MR. WRIGHT:** Okay. Thank you.

14 Mr. Chairman, I do have another exhibit that I
15 would appreciate some help distributing.

16 **CHAIRMAN BRISÉ:** Sure. We are at Number 26.

17 (Exhibit Number 26 marked for identification.)

18 **MR. WRIGHT:** And, again, this is something
19 that is probably already in the CD that the staff has
20 distributed, but this is Responses to Staff's Document
21 Production Requests 22, 23, and 24.

22 **CHAIRMAN BRISÉ:** Okay.

23 **BY MR. WRIGHT:**

24 **Q.** Mr. Caldwell, the first response is the
25 Response to POD Number 22, and the gas prices shown

1 there are the same as in your Document 1, correct?

2 A. Correct.

3 Q. Thank you. If I could ask you to flip now to
4 the Response to POD Number 23, and that's Bates -- the
5 request is Bates Page 986, and the response is Bates
6 Page 987.

7 With me?

8 A. Yes, sir.

9 Q. Thank you. And the prices that are shown
10 there for natural gas are the updated prices that the
11 company prepared in June of this year, is that correct?

12 A. That's correct, as part of 2013 fuel
13 projection.

14 Q. Thank you. And it was then these values that
15 were used in doing the updates reflected in Section 10
16 of the need study?

17 A. That's correct.

18 Q. Thank you. And just so everybody is clear,
19 the new projected price for natural gas in 2017 is \$4.78
20 a million, correct?

21 A. Correct.

22 Q. Would it be fair to call this the new base
23 case forecast for Tampa Electric's gas prices?

24 A. It would be fair to call it the 2013
25 projection.

1 Q. Okay. If you were doing a base low and high
2 today, this would be the base projection, would it not?

3 A. It would. But I would certainly be hesitant.
4 I would be careful on the high and low forecasts.

5 Q. You say be careful with the high and low?
6 Okay. Well, that kind of leads to my next couple of
7 questions which relate to the Response to POD Number 24
8 at Bates Page 989. That's the low forecast, and then
9 990 is the high forecast, correct?

10 A. Yes.

11 Q. Now, the new low -- actually, let's pause for
12 one second. You would agree that the updated 2013
13 forecast is actually fairly close to what the previous
14 low case forecast was?

15 A. It certainly falls within the band of the high
16 and the low, skewed toward the low forecast, yes.

17 Q. Okay. Now, if we could look at the low
18 forecast, Bates 989, that shows a projected price of
19 \$3.10 a million in 2017, correct?

20 A. It does.

21 Q. Did you compute that, those values simply by
22 applying the 35 percent reduction from the new, 2013,
23 what I'm calling the base case projection, or did you
24 use some other methodology?

25 A. This is the low -- these values, I believe,

1 are the low forecast on the 2012 projection.

2 Q. I'm sorry, I got a little bit lost there.
3 Could you look at Bates Page 989? It's part of the
4 company's Response to POD Number 24.

5 A. 989, yes.

6 Q. Okay. That shows a gas price low forecast
7 basis in 2017 of \$3.10 a million Btu, correct?

8 A. Yes.

9 Q. Is that \$3.10 35 percent less than the 4.78?
10 I'm just trying to understand if you stuck with the plus
11 and minus 35 percent methodology when you did the low
12 and high for the new forecast, that's all.

13 A. Yes, we did do the plus and minus 35 percent
14 on the new forecast.

15 Q. Okay. A minute ago you said that you would be
16 kind of careful with the low and high forecast. Did you
17 consider using lesser reductions than 35 percent to get
18 your low case forecast?

19
20 01:36:06jfdleiaofajdlfj;

21
22 A. Recognizing the current conditions of the
23 market, having a low forecast that is not as great of a
24 difference as a high forecast makes a lot of sense. I
25 think the risk for prices, for natural gas prices are

1 much -- a lot more likely to go up than they are to go
2 down.

3 Q. But you didn't, say, assume a 20 percent
4 discount from the base case in doing a low case?

5 A. I did not.

6 Q. Okay. Just back to the base case forecast.
7 If you know, the new 2013 projection, is that the
8 forecast that Mr. Rocha used in his updated analyses of
9 the cost-effectiveness of the Polk project?

10 A. Yes, it is. Mr. Wright, may I check something
11 real quickly?

12 Q. Certainly.

13 A. Mr. Wright, I believe I understand the
14 confusion here. In response to Interrogatory Number 90,
15 Staff's Interrogatory Number 90 --

16 Q. Number --

17 A. Number 9-0.

18 Q. Yes, sir.

19 A. We identified an error in Interrogatory Number
20 24, and the revision was filed and the correct values
21 are shown on Interrogatory Number 90.

22 Q. Okay. Thanks. And if you know, that is what
23 led to the modest additional reduction in the benefits
24 of Polk versus DeSoto, correct, the 97 million down to
25 75 million, if you know?

1 **A.** I do believe the 75 million was based on using
2 the 2013 base forecast, yes. But I do not believe
3 that's tied to the 97 to 75 difference.

4 **Q.** Okay. That would be tied to the change from
5 132 to 97?

6 **A.** I do believe the 132 to 97 is based on the
7 updated 2013 forecast, yes.

8 **Q.** Thank you.

9 **A.** Which deals within the high and low bands
10 provided for the analysis.

11 **Q.** Thank you. You've mentioned NYMEX prices a
12 couple of times.

13 **MR. WRIGHT:** I'm going to ask for another
14 exhibit to be distributed, Mr. Chairman. I think this
15 is going to be 27.

16 **CHAIRMAN BRISÉ:** Sure. Yes, we are at Number
17 27.

18 **MR. WRIGHT:** Short title, 12/6 for December
19 6th NYMEX gas prices.

20 **CHAIRMAN BRISÉ:** Thank you.

21 (Exhibit Number 27 marked for identification.)

22 **Q.** (Continuing) Mr. Caldwell, I will aver to you
23 that someone at DeSoto downloaded this from a NYMEX
24 source on the date indicated, December 6th. Does this
25 information look familiar to you?

1 **A.** It does.

2 **Q.** And would you agree it looks consistent with
3 your current experience of what NYMEX prices are doing?

4 **A.** Subject to check, yes. Certainly, NYMEX data
5 is readily available on the Internet. You can find
6 those values, you know, realtime.

7 **MR. WRIGHT:** Thank you. I've got one more
8 exhibit for Mr. Caldwell, Mr. Chairman.

9 **CHAIRMAN BRISÉ:** Sure. 28.

10 (Exhibit Number 28 marked for identification.)

11 **BY MR. WRIGHT:**

12 **Q.** Mr. Caldwell, in your work you do keep track
13 of the EIA gas forecasts, do you not?

14 **A.** I do look at it, yes.

15 **Q.** And the EIA is the United States Energy
16 Information Administration, correct?

17 **A.** Correct.

18 **Q.** And that's a generally recognized source for a
19 whole lot of energy data, isn't it?

20 **A.** It is.

21 **Q.** Okay. The exhibit I just had distributed are
22 three pages of Table A3 from the 2013 Annual Energy
23 Outlook early release. Have you seen these pages
24 before?

25 **A.** I have.

1 Q. Okay. If you look at the -- counting the
2 coverage, if you would look at the third page in there.
3 The heading is energy prices by sector and source
4 continued, nominal dollars per million Btu unless
5 otherwise noted. These are the current EIA projections
6 of natural gas in nominal dollars, are they not?

7 A. The early release of -- yes.

8 Q. And as far as you know, is the early release
9 information the most current EIA data available as we
10 sit here today?

11 A. It is.

12 Q. Thank you.

13 A. And I believe if you look at these values you
14 will find that they fall within the high and low bands
15 that were provided for testing the robustness of the
16 analysis.

17 Q. You may not be the person to ask this
18 question, but I'm going to ask you. If you know, did
19 the company prepare any additional sensitivity analyses
20 of the cost-effectiveness of the Polk project versus the
21 DeSoto purchase using your new low gas price forecast
22 that's shown in Response to POD Number 24?

23 A. I'm sorry, state the question again.

24 Q. Pay attention, pay close attention to first
25 phrase. If you know, did the company, Tampa Electric

1 Company, prepare any additional sensitivity analyses of
2 the cost-effectiveness of Polk versus the DeSoto
3 purchase using your new low gas price forecast?

4 A. I do believe the company valued all the bids
5 received using the updated 2013 fuel projection.

6 Q. Thank you. And I think the evidence would
7 show that it's clear that the company used the updated
8 base case, the one that is shown in Response to POD
9 Number 23, the \$4.78 a million in 2017, that number. My
10 question for you is do you know whether any additional
11 sensitivities were done using the low case and/or the
12 high case forecasts shown in the response to POD Number
13 24?

14 A. I believe they were as an interrogatory
15 response.

16 Q. Okay. I've got a couple of questions for you
17 about Mr. Taylor's analyses. You're generally familiar
18 with his report and his work, correct, as part of the
19 RFP evaluation, or the response evaluations?

20 A. At a very high level, yes.

21 Q. Okay. He has a table in his report, A-3. And
22 that fortunately for all of us is on a nonconfidential
23 nonredacted page. As part of his testimony it's Bates
24 Page 41, it says Document Number 2, Page 10 of 15. And
25 in that table he shows some firm gas transportation

1 costs that were assigned to different proposals in the
2 RFP process, correct?

3 A. Correct.

4 Q. We haven't covered this yet, but I think we
5 have all agreed, and I know I have agreed with the staff
6 that we are going to acknowledge publicly that
7 Proposal B is DeSoto, correct?

8 A. Correct.

9 Q. Okay; great. My question for you is did you
10 furnish the firm gas transportation cost assumptions
11 that are reflected in Mr. Taylor's A-3, Table A-3 to Mr.
12 Taylor?

13 A. Yes, I did.

14 Q. Thank you. In connection with their analyses,
15 the analyses performed by either Mr. Rocha or Mr.
16 Taylor, did you furnish any estimated gas transportation
17 costs associated with any future units, i.e., units
18 beyond Polk in 2017, that are reflected in Tampa
19 Electric's generation expansion plans as shown in the
20 need study?

21 A. I do not.

22 **MR. WRIGHT:** Thank you. That's all the
23 questions I have.

24 Thank you, Mr. Chairman.

25 **CHAIRMAN BRISÉ:** Thank you.

1 Ms. Christensen.

2 **MS. CHRISTENSEN:** No questions.

3 **CHAIRMAN BRISÉ:** Staff.

4 **MS. ROBINSON:** Staff does have a few
5 questions.

6 **CHAIRMAN BRISÉ:** Sure. Go right ahead.

7 **CROSS EXAMINATION**

8 **BY MS. ROBINSON:**

9 Q. Mr. Caldwell, will you please turn to Page 12
10 of your testimony, referencing Lines 21 through 25.

11 A. Yes, ma'am.

12 Q. Okay. Is it your testimony that the
13 foundation of TECO's natural gas price forecast in this
14 proceeding is the ten-year New York Mercantile Exchange
15 gas future monthly closing contract of July 5th, 2011,
16 through July 11, 2011?

17 A. Yes.

18 Q. Continuing with your testimony on Page 12 at
19 Line 21, extending through Page 13 at Line 5, is it your
20 testimony that TECO adds a basic cost to its forecast of
21 natural gas commodity price to account for the company
22 receiving its natural gas delivered into FGT Zone 3
23 instead of into the Henry Hub?

24 A. Yes, it is.

25 Q. Okay. Staff will now place before you two

1 confidential documents that TECO has provided to us, and
2 I would caution you not to reveal any of the
3 confidential information appearing in these documents in
4 response to my questions today. Staff will also be
5 giving you a nonconfidential document, which is TECO's
6 Response to Rog Number 94, and this is nonconfidential.

7 **MS. ROBINSON:** I just wanted to make clear
8 that these have already been marked and entered into the
9 records.

10 **CHAIRMAN BRISÉ:** Thank you.

11 **Q.** (Continuing) The two confidential documents,
12 one is TECO's Response to Staff's Interrog Number 50,
13 and the second is TECO's Response to Staff's Interrog
14 Number 98. And please let me know when you're ready.

15 **A.** Yes.

16 **Q.** Is it correct that Confidential Hearing
17 Exhibit Number 3, which is TECO's Response to Staff Rog
18 Number 50, is TECO's long-term fuel price forecast used
19 for purposes of supporting the need study for this
20 proceeding?

21 **A.** Yes, it is.

22 **Q.** And is the forecast the same official
23 long-term fuel price forecast that was prepared in the
24 summer of 2011 for TECO's 2012 TECO fuel and purchased
25 power cost-recovery clause projections as was filed in

1 Docket Number 110001-EI on September 1st, 2011?

2 A. Yes.

3 Q. Okay. And is this also the same official
4 long-term fuel price forecast for TECO's 2012 Ten-Year
5 Site Plan filed on April 1st, 2012?

6 A. Yes, it is.

7 Q. Now, if you could please turn to Confidential
8 Hearing Exhibit Number 5, which is TECO's Response to
9 Interrog Number 98?

10 A. Yes.

11 Q. Is it correct that this document is TECO's
12 long-term fuel price forecast prepared in the summer of
13 2012 and provided in this proceeding as a sensitivity to
14 2011 fuel price forecast we have just been discussing?

15 A. Yes, it is.

16 Q. And is it correct that Confidential Hearing
17 Exhibit Number 5, which is Rog 98, is TECO's 2013 fuel
18 and purchased power cost-recovery clause projection
19 filed in Docket Number 120001-EI on August 31st, 2012?

20 A. Yes.

21 Q. Now if you will turn back to Staff's Interrog
22 Number 50. We are trying to compare two columns in both
23 interrogs just for explanation as to why I need you to
24 do both. For Interrog Number 50, Bates stamp Page 73A,
25 and Interrog 98, Bates stamp Page 35, if you could

1 please look at the sixth column with the heading total
2 delivered cost.

3 A. Yes.

4 Q. Is it correct that the total delivered cost is
5 a summation of the four columns preceding it, including
6 the columns with the heading commodity, basic, variable
7 transportation, and pipeline reservation and storage?

8 A. Yes, it is.

9 Q. Please look with us to the heading basic.

10 A. Yes.

11 Q. And did TECO include appropriate basic costs
12 in this document?

13 A. That's for Number 50?

14 Q. I'm sorry, what was your question?

15 A. Number 50, Page 73A?

16 Q. Yes, sir. I'm sorry.

17 A. We should have included a higher basis value.
18 There was a linking error, so the value shown is what
19 was included. It should have been higher, but
20 immaterial in terms of magnitude.

21 Q. And please look now to Interrog Number 98,
22 Bates stamped Page 35.

23 A. Yes.

24 Q. And the third column of this page does show
25 the basic costs also, is that correct?

1 **A.** It does.

2 **Q.** And would you agree that estimates shown here
3 are reasonable estimates of the base costs TECO expects
4 to pay for natural gas during the forecast horizon?

5 **A.** Yes, they do.

6 **Q.** Okay. All right. If you would keep these two
7 documents handy. We will now turn to TECO's answer to
8 Staff's Second Set of Interrog Number 94, and these have
9 also been entered into the record already. I would just
10 want to confirm that you are the witness in the
11 proceeding who supports these responses?

12 **A.** Yes.

13 **Q.** Okay. Is it correct that the response to Rog
14 94 states that inadvertent omission of basic costs in
15 TECO's fuel price forecast does not make a material
16 impact on any economic analysis due to the relatively
17 low value projected for the basic costs?

18 **A.** That's correct.

19 **Q.** And could you please explain why you believe
20 the omission of the basic cost does not make a material
21 impact on the economic analysis provided by TECO in this
22 proceeding?

23 **A.** Because even if you add the basis to the range
24 or to the nominal, the base case, we're still looking
25 over the range of high and low possible future prices.

1 And as long as you are covering that wide range of
2 price, you're analyzing your project robustly.

3 Q. Okay. Thank you very much.

4 We have just a few more questions. If you
5 could please turn back to TECO's Response to Staff
6 Interrog Number 50, which is Bates stamped 73A?

7 A. Yes.

8 Q. And Interrog 98. If you could please look at
9 the fifth column on each document and confirm that the
10 heading is pipeline reservation and storage?

11 A. Correct.

12 Q. Could you explain what constitutes pipeline
13 reservation and storage?

14 A. Those costs are intended to be fixed costs
15 associated with reserving capacity either in storage,
16 underground salt dome storage, or the primary -- the
17 bulk of the cost, reserving space on the pipeline
18 capacity.

19 Q. Okay. And without revealing confidential
20 information, can you please explain the difference in
21 the pipeline reservation and storage fee between the two
22 forecasts before you?

23 A. Yes. On Page 73A, the column labeled pipeline
24 reservation and storage, that value is derived by
25 summing all the reservation charges for Tampa Electric

1 and dividing by the total deliverability of that
2 pipeline capacity.

3 On Page 35, Number 98, that cost is not
4 included in that column. That cost should be there, but
5 it's not.

6 Q. Okay. We are now turning to transportation
7 cost projections shown in Rog Number 98, Bates stamped
8 Page 35.

9 A. Yes.

10 Q. Are these transportation cost projections
11 reasonable estimates of TECO's nominal cost to transport
12 gas to its power plant during the forecast horizon 2013
13 through 2040?

14 A. Yes, subject to the addition of fixed pipeline
15 costs.

16 MS. ROBINSON: Thank you, sir. No further
17 questions.

18 CHAIRMAN BRISÉ: Thank you. Commissioners?
19 All right. Redirect.

20 MR. WAHLEN: Just a few redirect.

21 **REDIRECT EXAMINATION**

22 **BY MR. WAHLEN:**

23 Q. Mr. Caldwell, Mr. Wright asked you about the
24 availability of the DeSoto plant. Have you studied the
25 reliability and availability of the DeSoto plant?

1 **A.** I have looked into it, I have not studied it.

2 **Q.** Do you have enough information at your
3 disposal to know whether it is, in fact, available
4 whenever people want to buy power from it?

5 **A.** I do know it exists on a constrained pipeline
6 lateral. Other entities hold the rights to all the
7 capacity on that lateral. So to the extent that entity
8 is using that capacity, you would not necessarily be
9 able to get gas delivered to DeSoto.

10 **Q.** Okay. You mentioned in your testimony some
11 contractual rights that Tampa Electric has to deliver
12 fuel to the DeSoto plant. Do you remember that?

13 **A.** I do.

14 **Q.** And you also testified about the estimate that
15 you gave to Mr. Taylor for the additional cost of
16 obtaining firm natural gas transportation rights,
17 correct?

18 **A.** I did, yes.

19 **Q.** Are the company's existing contractual rights
20 adequate to provide fuel to the DeSoto plant at this
21 time?

22 **A.** It is not. While Tampa Electric has a right
23 to deliver gas to DeSoto, that capacity is needed for
24 our own units.

25 **Q.** Okay. In your opinion, would the company have

1 to purchase additional firm natural gas transportation
2 rights in order to serve or provide fuel to the DeSoto
3 plant if it purchased it?

4 A. Yes. And, in fact, the value that was asked
5 about regarding Mr. Taylor's Table A-3, the value listed
6 in there for that plant is very conservative. It is
7 probably about half as much of pipeline capacity as you
8 really need to make sure that that plant can run during
9 a high demand period.

10 Q. Mr. Caldwell, has Tampa Electric made firm
11 energy purchases from the DeSoto plant to your
12 knowledge?

13 A. I'm sure we have. I cannot think of when that
14 exactly occurred, but I'm sure we have.

15 Q. Okay. Let me ask you a follow-up on the NYMEX
16 prices. Mr. Wright asked you some questions about that.
17 What years were the NYMEX prices used for in your
18 natural gas forecast?

19 A. I'm sorry, say that again.

20 Q. When you used the NYMEX prices, for what
21 years? You have a 30-year forecast. Did you use the
22 NYMEX prices for all 30 years?

23 A. I did not. The New York Mercantile Exchanges
24 futures contract goes out ten years, and so the NYMEX
25 was used for the first ten years.

1 Q. Okay. And what did you do after that?

2 A. Escalated at inflation.

3 Q. Okay. And what is the effect of escalating
4 the NYMEX prices at the inflation rate?

5 A. That holds the price constant for years 11
6 through 30, constant in real terms.

7 Q. Okay. Do you believe it would be fair to say
8 that it has the effect of locking in what some might
9 consider to be historically low natural gas prices for
10 the out years?

11 A. Yes.

12 Q. And do you believe that's favorable or
13 unfavorable to a bidder that has a less fuel efficient
14 power plant than the proposed Polk expansion?

15 A. That would be favorable to a less efficient
16 plant.

17 **MR. WAHLEN:** Those are all my questions.

18 Thank you very much. We'd like to move Exhibit 15.

19 **CHAIRMAN BRISÉ:** Okay. We will move Exhibit
20 15 into the record, seeing no objections.

21 Mr. Wright.

22 **MR. WRIGHT:** I would like to move 26, 27, and
23 28, Mr. Chairman.

24 **CHAIRMAN BRISÉ:** Okay. We will move Exhibits
25 26, 27, and 28 into the record, seeing no objections.

1 (Exhibit Numbers 15, and 26, 27, and 28
2 admitted into the record.)

3 **CHAIRMAN BRISÉ:** Okay. Staff has indicated
4 that we have already moved Exhibits -- was it 3 and 5
5 into the record.

6 All right. I think that's it for this
7 witness. Thank you for your testimony.

8 Okay. We are going to go ahead and take a
9 five-minute break at this time, and then we will
10 reconvene at 11:35.

11 (Recess.)
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STATE OF FLORIDA)

: CERTIFICATE OF REPORTER

COUNTY OF LEON)

I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 19th day of December, 2012.



JANE FAUROT, RPR
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