	FILED MAY 11, 2017 DOCUMENT NO. 047 FPSC - COMMISSION	78-17	000001
1		BEFORE THE	
2		A PUBLIC SERVICE COMMISSION	
3	In the Matter of:		
4		DOCKET NO. 160101-WS	
5	APPLICATION FOR INC WATER AND WASTEWATH	ER RATES IN	
6	CHARLOTTE, HIGHLANI LEE, MARION, ORANGH	E, PASCO,	
7	PINELLAS, POLK, AND COUNTIES BY UTILIT		
8	FLORIDA.	/	
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13	PROCEEDINGS:	SERVICE HEARING	
14	COMMISSIONERS	CHAIRMAN JULIE I. BROWN	
15	PARIICIPATING.	COMMISSIONER RONALD A. BRISÉ COMMISSIONER DONALD J. POLMANN	
16	DATE:	Monday, May 8, 2017	
17		Commenced at 9:30 a.m.	
18	TIME:	Concluded at 10:51 a.m.	
19	PLACE:	Betty Easley Conference Center Room 148	
20		4075 Esplanade Way Tallahassee, Florida at	
21			
22	REPORTED BY:	LINDA BOLES, CRR, RPR Official FPSC Reporter	
23		(850) 413-6734	
24			
25			
	FLORIDA 1	PUBLIC SERVICE COMMISSION	

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BRIAN ARMSTRONG, ESQUIRE, Law Office of Brian Armstrong, PPLC, P.O. Box 5055, Tallahassee, Florida 32314-2055, appearing on behalf of the Summertree Water Alliance.

WILLIAM BILENKY, ESQUIRE, Manson, Bolves, Donaldson & Varn, P.A., 1101 West Swann Avenue, Tampa, Florida 33606, appearing on behalf of Seminole County.

WALTER TRIERWEILER, ESQUIRE, FPSC General Counsel's Office, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, appearing on behalf of the Florida Public Service Commission Staff.

FLORIDA PUBLIC SERVICE COMMISSION

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1	APPEARANCES (Continued):
2	KEITH HETRICK, GENERAL COUNSEL; MARY ANNE
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	FLORIDA PUBLIC SERVICE COMMISSION

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1	I N D E X	
2	WITNESSES	
3	NAME :	PAGE NO.
4	REPRESENTATIVE AMBER MARIANO	16
5	DR. ROBERT HALLEEN	17
6	JIM DILL	21
7 8	FLIP MELLINGER Examination by Mr. Friedman Examination by Mr. Sayler	25 29 34
9	TERRY COPENHAFER	35
10	WILBER COPENHAFER	40
11	JOE MITCHELL	44
12	LORRAINE MACK	47
13	COMMISSIONER JACK MARIANO Examination by Mr. Friedman	49 58
14 15	MARILYN HORNE	67
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
	FLORIDA PUBLIC SERVICE COMMISSION	

EXHIBITS

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1		EXHIBITS	
2	NUMBER	R:	ID.
3	251	Dr. Halleen Public Comments	20
4	252	Jim Dill Public Comments	24
5	253	Terry Copenhafer Public Comments	40
6	254	Wilber Copenhafer Public Comments	43
7	255	Joe Mitchell Public Comments	46
8	256	Lorraine Mack Public Comments	49
9	257	Letter from Ms. Yeargen to Commissioner Mariano dated 5/1/17	59
10	258	Letter from Mike Fasano to PSC	64
11	259	Commissioner Mariano Composite Exhibit	66
12 13	260	Marilyn Horne Demonstrative Exhibit - Picture	69
14	261	Marilyn Horne Composite Exhibit	71
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			
		FLORIDA PUBLIC SERVICE COMMISSION	

PROCEEDINGS

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CHAIRMAN BROWN: All right. Good morning, everyone, and welcome to the service hearing in the Utilities, Inc. of Florida rate case. Today is May 8th. The time is slightly after 9:30. And I'd like to first welcome you all here, for taking the time to come out to this customer service hearing. It is very, very important. We've had eight service hearings around the state in Central Florida on this rate case, and your customer input is absolutely essential to the overall process.

My name is Julie Brown, and I have the pleasure of serving as Chairman of the Public Service Commission. With me today are Commissioner Ron Brisé and Commissioner Don Polmann. I'd like to give them each an opportunity to introduce themselves to you, starting with my left, Commissioner Brisé.

COMMISSIONER BRISÉ: Good morning, and welcome to Tallahassee. And as was stated, I am Ron Brisé. And we're here to hear from you in this section of the hearing.

COMMISSIONER POLMANN: Good morning. Commissioner Don Polmann. I also welcome you to Tallahassee, and I'm appreciative of you folks traveling here to be with us. I look forward to receiving the

information that you have for us, and we certainly will consider everything that we do hear. We've, as the Chairman indicated, participated in a variety of public customer service hearings around the state, but an additional opportunity here, and we'd like to receive new information from you. So thank you very much for being here.

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CHAIRMAN BROWN: Thank you.

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Staff counsel, will you please read the notice.

MR. TRIERWEILER: By notice issued on April 10, 2017, this time and place was set for a customer service hearing in Docket 160101-WS, the consolidated UIF rate proceeding.

According to the notice, this customer service hearing will end promptly at 11:30 a.m., or earlier if all testimony is received prior to 11:30 a.m.

CHAIRMAN BROWN: Thank you, Mr. Trierweiler.

And at this time, we'll take notices of appearance of counsel, starting with Utilities, Inc. of Florida.

MR. FRIEDMAN: Thank you, Madam Chairman and Commissioners. My name is Marty Friedman of Friedman & Friedman on behalf of Utilities, Inc. of Florida.

CHAIRMAN BROWN: Thank you. Public Counsel.

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MR. SAYLER: My name is Erik Sayler with the Office of Public Counsel. With me today is J. R. Kelly, the Public Counsel. Also we have Patty -- I'd like to do appearances for Ms. Patty Christensen and Virginia Ponder.

CHAIRMAN BROWN: Thank you.

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Summertree/Ann Marie Ryan.

MR. ARMSTRONG: Right. Good morning, Madam Chair and Commissioners. My name is Brian Armstrong. I'm with the Law Office of Brian Armstrong, and I represent the Summertree Water Alliance and Mrs. Ann Marie Ryan.

CHAIRMAN BROWN: Thank you.

MR. ARMSTRONG: Thank you.

CHAIRMAN BROWN: Seminole County.

MR. BILENKY: Thank you, Madam Chairman. I am Bill Bilenky with the law firm of Manson, Donaldson, Bolves & Varn. And with me today is Senator Constantine -- Commissioner Constantine, who will be speaking -- who will be doing the opening, and Ralph Terrero also from Seminole County. He'll be the corporate representative.

CHAIRMAN BROWN: Thank you.
Staff, notice of appearance of counsel.
MR. TRIERWEILER: Oh, Walt Trierweiler will be

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appearing on behalf of the Public Service Commission as the staff attorney.

MS. HELTON: And Mary Anne Helton, I'm here as your advisor. And also here today is your General Counsel, Keith Hetrick.

MR. HETRICK: We also have Jennifer.

CHAIRMAN BROWN: Can't forget about Jennifer. MR. HETRICK: Jennifer Crawford here on behalf of staff counsel too.

CHAIRMAN BROWN: Thank you. And, again, I wanted to take this opportunity to thank you all for driving up from wherever you came to Tallahassee. I know I drove up last night from around the Tampa Bay area and passed through a bunch of smoke and fires in Pasco County. So for those of you who are going through that, my thoughts go out to you, and I hope that the firefighters have that taken care of. But I want to take this opportunity again to thank you.

At 1:30 p.m. this afternoon we will be convening the technical hearing. And it is open to the public, and we'll take the evidence concerning the Utilities, Inc. of Florida's petition. At this particular service hearing I see some folks that I've seen at other service hearings, so you know it is very important for you to address the Commission about any

FLORIDA PUBLIC SERVICE COMMISSION

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concerns you have about the rate case, and we will take all of that into consideration.

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We have utility representatives here today as well as Public Service Commission staff, who are here and available to discuss any billing or service issues you may have. If you have a specific question concerning one of those items or any area, please reserve those for after, and we'll have staff or utility representatives there to assist you.

I'd like to introduce our staff who is here to assist us with the service hearing. From accounting, we've got Andrew Maurey, Bart Fletcher, Amber Norris; Economics, Shannon Hudson; Engineering, Tom Ballinger, Robert Graves. General Counsel you heard from already. From our CAO office, Cindy Muir, Bev DeMello, Kelly Thompson, who helped organize this service hearing. I want to thank them for that. Our Clerk's Office, Rachel Arnold and Linda Boles. And from our executive office, Mark Futrell is here too.

This is an official hearing that will be transcribed and become part of the record. As such, you will need to be sworn in, and we'll do that in just a few moments. Please note that your comments will be subject to cross-examination. That means any of the parties can ask you questions as well as the

Commissioners.

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I'd like to ask you all to please silence your phones at this time, or electronic devices. I'd also like to remind you all that clapping, shouting, screaming, using props, none of that will be allowed in this proceeding. We appreciate the professional nature of these proceedings and ask you to abide by these guidelines too.

So you may have noticed the speaker sign-up sheets when you came in.

(Interruption.)

Senator Constantine -- Commissioner Constantine.

COMMISSIONER CONSTANTINE: I don't know what happened. I turned it off.

CHAIRMAN BROWN: Siri, she doesn't really respond.

So you may have noticed the sign-up sheets. If you do intend to speak, please go outside and sign up. If you don't want to speak and you just would rather provide us written comments, you can also do that too and leave those with us today. Whether your comments are made verbally or in writing, they will all be considered as part of this proceeding.

And now I'd like to invite the attorneys for

the parties to present brief opening statements. 1 Each party will have four minutes to proceed. Summertree and 2 3 Ann Marie Ryan will have a combined four. And we're going to start with Utilities, Inc., the petitioning 4 5 party. If you'd like, you can stay seated, or you can go to the podium. It's at your discretion. 6 7 MR. FRIEDMAN: Thank you, Madam Chair. We're going to waive the opening statement for the customer 8 9 portion of this. 10 CHAIRMAN BROWN: Thank you. 11 MR. FRIEDMAN: We will have one for the 12 technical portion. 13 CHAIRMAN BROWN: Thank you. 14 Public Counsel. 15 MR. SAYLER: Madam Chairman, on behalf of the Office of Public Counsel, thank you for scheduling this 16 meeting today. I know it's very important to the 17 18 customers, so thank you very much. And we waive opening as well. 19 20 CHAIRMAN BROWN: Thank you. 21 MR. ARMSTRONG: Summertree Water Alliance and 22 Ms. Ann Marie Ryan, we waive opening. We'll just have 23 our ten minutes for the technical hearing, please. 24 CHAIRMAN BROWN: Thank you. 25 Seminole.

MR. BILENKY: We would like to do a brief opening, and Commissioner Constantine, I have agreed to let him use my time, if that's acceptable to the Chair.

CHAIRMAN BROWN: Absolutely.

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Senator Constantine, welcome.

COMMISSIONER CONSTANTINE: Thank you, Madam Chair and Commissioners.

CHAIRMAN BROWN: Commissioner Constantine. COMMISSIONER CONSTANTINE: Madam Chair, whatever you want to call me, you know. And that was my -- I still don't know. I'm technologically challenged, so please forgive me. I guess the -- she was asking me and she said, "I don't understand," and I'm trying to understand this myself.

In my remarks today, I just want to hit on a couple of very important points that I think should be considered as you go through this.

A consolidated rate in this case means subsidies, unfair subsidies. Utilities, Inc. is making winners and losers with this consolidation. It's a smart move on their part because it divides and conquers those customers that are in these 12 different services, but it's decidedly unfairly discriminatory to many of the customers.

One group of customers, my constituents,

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Sanlando, will be subsidizing the 11 other utilities, and in cases there's over a 200 percent increase. Obviously this is inherently unfair. Breaking this consolidation rate into silos of service would be a much more just and reasonable approach in establishing rates.

Please, I'm just asking you to do the right thing, and the right thing, as statutorily mandated, is establish a rate fair, just, reasonable, and not unfairly discriminatory. I think that would be the right approach and one which all of the constituents and all the citizens that are represented would understand.

CHAIRMAN BROWN: Thank you, sir.

All right. Now we're going to be moving into the public comment portion, and I'm just going to provide you some brief instructions on how this morning is going to go.

We want to give every customer an opportunity who signed up to speak. To that end, each customer will have three minutes, although my understanding is we only have 11 customers, so I'll be a little lenient on the time. And I appreciate you all coming up here today. When the light -- you can ignore the lights. I'll be timing you, and when you get to four minutes, I'll absolutely have to encourage you to stop.

Mr. Kelly has deferred calling the names and

000015 given them to me, graciously, so I will be reading your 1 names since we only have 11 today. When you come to the 2 microphone, you will need to state your name, telephone 3 number, and address for the record. Can you please also 4 provide whether you have provided testimony in a 5 previous service hearing as well. We do have limited 6 7 time this morning, so we appreciate you -- thank you -keeping your statements to things that are new, some 8 9 things that haven't been stated by previous customers, 10 if you've made comments previously. And now I will be swearing you all in together 11 at the same time. If you will stand and raise your 12 13 right hand with me. Do you swear or affirm to provide the truth in 14 this proceeding? 15 (Chorus of affirmative responses.) 16 17 (Witnesses sworn.) 18 Thank you. Please be seated. 19 We have a few elected officials here today. 20 One -- and I know one is pretty busy, and she just, just 21 came in to grace us with her presence. Representative 22 Mariano, if you would, please come up to the podium. 23 And, Representative Mariano, I've met your father on numerous occasions, and I've never had an opportunity to 24 25 meet you in person. So, first of all, congratulations.

REPRESENTATIVE MARIANO: Well, thank you.

It's great to meet you as well.

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CHAIRMAN BROWN: Welcome to the Commission. REPRESENTATIVE MARIANO: Thank you, Madam Chair. I just came today to support these great people and what they've been working so hard on. As recently elected, I haven't had the opportunity to delve into these issues, which a lot of these people here have, but I'm really impressed with the fortitude that they've had in this issue, and anything I can do to help, and that's why I'm here today.

I would really encourage the PSC to maintain the prior unsatisfactory finding pertaining to water quality standards within Summertree and a penalty of a 100 basis point reduction to return on quality, to order and compel all stakeholders involved to work cooperatively and collaboratively to solve these issues, and to open a new docket to investigate and resolve these new water issues. And thank you for your time, and anything I can do to help. And please help these great people get these issues resolved.

CHAIRMAN BROWN: Thank you, Representative Mariano.

Commissioners, any questions? Seeing none, thank you again, and for the work

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that you do for our state.

We do have Commissioner Mariano, but my understanding is he's going to hold off until the end.

> COMMISSIONER MARIANO: Yes, please. CHAIRMAN BROWN: Thank you.

All right. So we're going to get to Dr. Robert M. Halleen. Dr. Halleen, welcome to the Commission.

DR. HALLEEN: Thank you, Commissioner Brown. I'm Dr. Robert Halleen. I represent Cypress Lakes, and I've been -- this is now my fourth or fifth appearance before these on our four rate cases with Utilities, Inc.

We thank you very much for this opportunity to again express some concerns we have over the filing. We are definitely concerned with the requested consolidated rate structure. This is a major change from the long-standing standalone thing that we've had in the four rate cases, and it moves the rate sharing from strictly the company's customers at each facility to a uniform type of structure.

Unfortunately in the filing what was not presented but which appeared in the docket later, in fact, in April, is the fact that UIF is pursuing \$36.85 million worth of capital expenses. The current filing contains no reference to these. Again, another

instance, as we've said, that there is no customer oversight in these filings.

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Your -- it would appear that consolidated rate structure is going to be how UIF will handle these projects, and your Patti Daniel, in another report in the docket, gave -- implied some support for this "share of the shock," as she called it, approach.

So this type of rate structure is very painful to customers who have little stake in what's proposed. And if you look through the rate structure for Cypress Lakes and the projects even that come into it, we have virtually nothing. We have two little projects that total \$76,000 out of the 36.85 million.

And, for example, in our past history, we've accepted a million dollars approximately for management requested expansion of the waste treatment. The expansion of the park, the piping and all that, was paid for by the management and transferred over to Utilities, Inc. So we recommend that in case -- in this case that certainly an addendum report be made by UIF of the impact of the 36.8 million on whatever rate structure is chosen, and we also request that the Commission prepare a list of options that are available to any individual wastewater or water system that wishes to pursue a standalone rate structure.

The second major issue that we have is with the wastewater charges. They don't make sense. If you look at it, the metered rate, base rate is \$25-plus, the charge consumption is \$5 per thousand gallons, and the flat rate monthly is \$35 plus. That means that any person consuming more than 2,000 gallons per month would be paying part of somebody else's, namely the flat rate, people's cost of wastewater.

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If you read Patti Daniel's report, you quickly come to the opinion that 32,000 wastewater customers will be consuming over 2,000 gallons. So 5,000 flat rate customers are gaining for 32,000.

Now we have no justification for --

CHAIRMAN BROWN: Thank you, sir, for your, for your testimony. We do have a presentation that has been distributed to the Commissioners.

DR. HALLEEN: That's right.

CHAIRMAN BROWN: Would you like it marked as an exhibit for the record?

DR. HALLEEN: Yes, I would, very definitely, 20 because we added to it an addendum, knowing we were 22 going to be limited in time.

CHAIRMAN BROWN: So I'm going to mark that -we're at Exhibit 251. I'm going to mark that as Dr. Halleen -- is that the way to pronounce --

000020 DR. HALLEEN: Halleen. 1 CHAIRMAN BROWN: Halleen --2 3 DR. HALLEEN: Yeah. CHAIRMAN BROWN: -- public comments. 4 **MR. FRIEDMAN:** What number was that? 5 CHAIRMAN BROWN: 251. 6 7 **DR. HALLEEN:** 251. (Exhibit 251 marked for identification.) 8 9 CHAIRMAN BROWN: And we will not be moving any 10 exhibits into the record during this proceeding at this 11 time. 12 Thank you for your testimony, Dr. Halleen. 13 DR. HALLEEN: Thank you. 14 CHAIRMAN BROWN: Commissioners, do you have 15 any questions for Dr. Halleen? Yes, Commissioner Polmann. 16 17 COMMISSIONER POLMANN: Sir, could you -- I 18 think you made reference to an additional report that 19 you were looking for in your comments. DR. HALLEEN: Yeah. The -- there is an 20 21 addendum to the back of it, it should be. 22 COMMISSIONER POLMANN: Okay. That's in your 23 written materials; is that correct? 24 DR. HALLEEN: It should be, yes, dated --25 COMMISSIONER POLMANN: Okay. I just wanted to FLORIDA PUBLIC SERVICE COMMISSION

000021 confirm that. So it's in the written material? 1 2 DR. HALLEEN: Yes. COMMISSIONER POLMANN: All right. Thank you, 3 sir. 4 CHAIRMAN BROWN: Thank you for your testimony. 5 DR. HALLEEN: You bet. 6 7 CHAIRMAN BROWN: All right. Next up is Mr. James Dill. 8 9 You had fire in your backyard. 10 MR. DILL: Yes, ma'am. How are you this morning, Ms. Brown? 11 12 CHAIRMAN BROWN: Good. How are you? 13 MR. DILL: Commissioners, my name is Jim Dill, 14 and I currently live in 5903 Jessup Drive, which is in 15 Zephyrhills, Florida. My phone number is (719)339-5261. And this is my third time to come testify or talk before 16 17 the PSC. And in the past, I've always been against rate 18 hikes, but this time you're going to hear a little different from me because we have the highest water 19 20 rates within Utilities, Inc. So what I want to talk to 21 you about today is our current rate structure and the 22 current quality of water. 23 First of all, I spent 30 years in the Air 24 Force, and I retired in 2001 as a colonel and a base 25 commander. And I've traveled around the world and

traveled around the country, I've been to all the states, and I can tell you that the rates for our water and wastewater that we're paying today are the highest I've ever seen anywhere around the country, and the quality of the water that we're drinking is questionable at best.

I was here a couple of years ago and I talked about the huge 67 percent increase, and since then nothing has really changed. The rates continue to rise and the water quality is still pretty bad. Our community just received a 4 percent increase in our rent. As part of the negotiations, which I was part of it -- excuse me. I am the president of the HOA, so I participated in those negotiations. We did a survey of Zephyrhills' rates, and Utilities, Inc.'s current rates are 300 percent higher than what our neighbors in Zephyrhills are paying for both water and wastewater.

The analysis that we did as part of our negotiations, for 3,000 gallons of water, we're paying around 130,000 -- \$130 a month. The same amount of water and wastewater in the City of Zephyrhills costs under \$50 per month for out-of-city rates and under 40 for in-city rates, you know. And then our residents have to pay almost \$50 when they're not even here during the summertime, if they've gone back north.

FLORIDA PUBLIC SERVICE COMMISSION

We have a lot of residents who are on social security, we haven't received an increase in several years, and they've got to pay more and more for a product that no one wants to drink or use. We have new residents who are looking to come to our park, but because of the cost of water and the rent, it's unacceptable when they can go downtown and get water and sewage for 300 percent less.

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The quality of the water, we have many who don't want to drink it, they don't want to bathe in it, they don't want to cook with it. They spend extra money every month just to get fresh water delivered out of machines and bottled water, and then they also purchase and we've installed expensive filtration systems at our house, a lot of them.

You were all at our place in February 2015, and you asked the question, "How many of you get water elsewhere or have bought expensive systems?" and almost every hand went up. Nothing has changed since 2015, and more and more people are doing that. We have residents who have lived with us for five, ten, 15 years. And 15 years ago they were paying \$15, and now we're paying \$130.

So this is my third time here, and every time you've approved a rate case. This is the first time

you're going to hear me say we like the rate case, and the reason for that is our rates are going from \$181 for 5,000 gallons down to \$71, which is a significant decrease and then kind of in constant with what the area is paying. So this is the first time we've seen a decrease --**CHAIRMAN BROWN:** Mr. Dill, if you could wrap --**MR. DILL:** -- and we highly encourage you and are hopeful that you will approve it because it is in favor of us this time. **CHAIRMAN BROWN:** Thank you, Mr. Dill. Do you have any written comments that you'd like to submit?

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MR. DILL: I have -- can I, I -- can I email them or forward them to you?

CHAIRMAN BROWN: You could provide --MR. DILL: Because I had -- I made some changes and handwrote on them.

CHAIRMAN BROWN: Would you like them submitted to us?

MR. DILL: Yes.

CHAIRMAN BROWN: Okay. Well, we're going to go ahead first and mark it as Exhibit 252.

(Exhibit 252 marked for identification.) **MR. DILL:** Okay.

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1	CHAIRMAN BROWN: And we're going to title it
2	Mr. Jim Dill Public Comments. Seeing no objection from
3	the parties, we'll have your comments if you can, the
4	court reporter afterwards will coordinate with you on
5	having them emailed.
6	MR. DILL: Okay. Thank you very much for your
7	time. Any questions?
8	CHAIRMAN BROWN: We yes, actually,
9	Commissioner Brisé, do you have a question?
10	COMMISSIONER BRISÉ: Sure. What community is
11	it?
12	MR. DILL: This is Forest Lake Estates.
13	COMMISSIONER BRISÉ: Forest Lake Estates.
14	Thank you.
15	CHAIRMAN BROWN: Thank you for your testimony
16	and for coming up here again.
17	MR. DILL: Thank you, Ms. Brown.
18	CHAIRMAN BROWN: All right. Mr. Flip
19	Mellinger. Good morning.
20	MR. MELLINGER: Good morning, Madam Chair,
21	Commissioners. I'm Flip Mellinger, the assistant county
22	administrator for utility services in Pasco County.
23	Upon arrival in Pasco County, it was explained
24	to me that Utilities, Inc. of Florida owned a system for
25	20 years and failed to continue to provide quality
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water to their customers. I was also told of a CPH report that identified the interconnect the most economical solution for the water quality issues. In that report, CPH identified elevated color concentrations in the distribution system most likely due to a buildup of biomass. They recommended a thorough flush of the distribution system. They also ultimately recommended that Utilities, Inc. of Florida pursue the potable water interconnection with Pasco County, including a thorough cleansing of the distribution system.

I testified before you in October of 2016 that I was concerned with what was inside the pipe when you asked me if the interconnect would solve the water quality issues. On December 21st, 2016, that interconnect occurred. As a result of the interconnect, we have seen declining chlorine levels within the Summertree water system. Often times UIF has failed to meet the minimum disinfectant levels. They continue to ask us for higher levels of chlorine. We believe, in fact, that the -- that the dissolving -- or disinfectant reductions are occurring because of the biomass that was identified in the CPH report. It's called the tuberculation. Even though it doesn't have a -- it wouldn't show up in the coliform bacteria test required

FLORIDA PUBLIC SERVICE COMMISSION

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by the DEP, there are likely bacteria living inside that tuberculation or tuberculation that causes it to eat the disinfectant.

As they continue to dump millions of gallons of water on the ground, the ammonia that's in our chloramine disinfectant literally fed the bacteria and it continued to nitrify and dissolve the disinfectant.

The results of the water testing have shown that while Pasco County continues to meet the standards, UIF doesn't. We know that there's bacteria in there. It seems adequately demonstrated that the complex conditions now within the Summertree water distribution system and developed as decades of UIF's failed operations are beyond the capabilities of UIF to manage, and I would ask the Public Service Commission if -- the level of competence that you want operating the utility systems within the state of Florida. UIF has repeatedly demonstrated their incompetence by failing to perform what properly functioning utilities have accepted as normal practice for entirely too long.

While we remain certain that the bacteria within the Summertree distribution system has continued to feed their continuous low-level flushing since the interconnect, we know that a proper chlorine burn exceeding five parts per million, or milligrams per

FLORIDA PUBLIC SERVICE COMMISSION

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liter, likely would be necessary to kill it. 1 What's truly disappointing to me is that no 2 matter how many professionals are required to come in 3 and assist UIF, UIF will pay them, they'll return to 4 you, ask for a rate increase to correct the condition 5 brought on by the profiteering-based operations, and the 6 7 customers are the ones who end up suffering for that. I believe that UIF's decades of profit-absorbing protocols 8 9 within Summertree water --CHAIRMAN BROWN: Mr. Mellinger, could you 10 please wrap up your comments, please? 11 MR. MELLINGER: Yes -- should be sufficient to 12 13 have them remedy the existing conditions even if it 14 requires replacing the distribution at no extra cost to 15 the residents. I remain available to answer questions. CHAIRMAN BROWN: Thank you, Mr. Mellinger. 16 17 Do any of the parties have questions? Mr. Friedman? 18 19 Mr. Mellinger, could you please return to the podium? 20 21 MR. MELLINGER: Yes. 22 CHAIRMAN BROWN: We have Utilities, Inc. that 23 has questions for you. 24 EXAMINATION 25 FLORIDA PUBLIC SERVICE COMMISSION

BY MR. FRIEDMAN:

Q Mr. Mellinger, isn't it true that Pasco County Utilities hasn't always met its chlorine residuals?

A Yes.

Q And what do you do in those cases?

A I'm -- you asked if we had met our chlorine residuals.

Q There are instances where Pasco County Utilities has not met the minimum chlorine residual; isn't that correct?

A In the back of Colony Lakes, we do sometimes have a dip in the chlorine residuals, and we flush the water and it returns.

Q So the typical protocol, when you don't have your chlorine residuals, is to flush?

A Not for four months continuously.

Q What steps have you taken to cooperate with Utilities, Inc. of Florida on the chlorine residual issue?

A When we initially started the interconnect, we had levels of about 1.5 milligrams per liter of chloramines at the point of entry, and Utilities, Inc. was unable to meet their minimum disinfectant levels in the back of the subdivision. They notified us. We began an aggressive flushing protocol, which allowed us

FLORIDA PUBLIC SERVICE COMMISSION

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to increase our chlorine -- our chloramine disinfectant levels at the point of entry up to two, and yet they were still failing to meet the minimum levels in the back of their subdivision while we did meet our levels in the back of Colony Lakes, the adjacent subdivision.

Utilities, Inc. then asked us to raise our chloramine levels, our disinfectant levels to 2.5 and then up to 3 parts per million, and then we realized that there's bigger issues within Summertree. And that caused me to write a letter to the Public Service Commission and DEP asking for enforcement action.

Q You're aware, are you not, that Utilities, Inc. of Florida has installed equipment to perform a chlorine burn?

A I know that that was supposed to happen on last Friday. While I'm not certain of what level of chlorine burn they anticipate using, I know that it'll require five parts per million or greater. The chlorine burn, seven weeks of chlorine burn that Mr. Flynn has told me repeatedly that he conducted before the interconnect, did not meet the requirements in the CPH report. And the customers, quite frankly, didn't recognize any additional chlorine smell or taste, which tells me it was ineffective.

FLORIDA PUBLIC SERVICE COMMISSION

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Q Does the county ever do chlorine burns?
A We have not had the need to do a chlorine
burn. We don't have the tuberculation inside our pipe.

Q Okay. When you talked about bacteria in the system, are you saying that the water is not safe to drink?

A I'm concerned. There's not been an HCL test done on that Summertree system. And with the mineral deposits that we get out of the customer's sink, we believe that there's serious tuberculation inside the pipe, and that tuberculation has the possibility of having other bacteria in it and it may not be safe to drink. Without an HCL slide test, you won't be able to tell.

Q Do you know whether the DEP has, in fact, done that test already?

A I do not believe that the DEP has tested -they've tested for chlorine residuals, and that's the only thing that's in their protocol. As a member of the American Water Works Association Utility Council, I'll be addressing that issue in future rulemaking.

Q But as we sit here today, you don't know whether they've done that or not, do you?

A I do not.

CHAIRMAN BROWN: Thank you.

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1	Commissioners, any questions?
2	Yes, Commissioner Polmann.
3	COMMISSIONER POLMANN: Mr. Mellinger, in Pasco
4	County you deliver water to Summertree as a wholesale
5	provider; is that correct?
6	MR. MELLINGER: That's correct.
7	COMMISSIONER POLMANN: The water that you
8	deliver, is that the disinfectant, is that chloramine
9	or free chlorine?
10	MR. MELLINGER: It's chloramine.
11	COMMISSIONER POLMANN: Chloramine?
12	MR. MELLINGER: Chloramine.
13	COMMISSIONER POLMANN: Thank you. And then
14	the distribution system in Summertree, is that also
15	chloramine?
16	MR. MELLINGER: It has been chloramine. I
17	believe that they, last Friday, installed some chlorine
18	injection equipment, and I would hope that they would
19	move toward free chlorine for at least a while.
20	COMMISSIONER POLMANN: It has been chloramine.
21	Do you know if it's currently chloramine, or you're not
22	aware?
23	MR. MELLINGER: Like I said, they installed
24	some equipment on Friday, and I'm not sure what they've
25	done since then.
	FLORIDA PUBLIC SERVICE COMMISSION

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000033 COMMISSIONER POLMANN: Okay. Okay. Thank 1 2 you, sir. Does Pasco County collect water samples within 3 the Summertree retail distribution system? 4 5 MR. MELLINGER: Yes, we do. COMMISSIONER POLMANN: You indicate -- I think 6 7 you've said, and correct me if I'm wrong, that UIF was failing residual disinfectant within the retail 8 9 distribution system. MR. MELLINGER: That's correct, on numerous 10 occasions. 11 12 COMMISSIONER POLMANN: And that's based on 13 samples that Pasco County had collected? 14 MR. MELLINGER: And Utilities, Inc. has 15 collected. COMMISSIONER POLMANN: Okay. And here today, 16 17 can you please tell me, are you speaking as a public 18 employee of the county or as a private citizen? 19 MR. MELLINGER: As a public employee of the 20 county. 21 COMMISSIONER POLMANN: Thank you, sir. 22 That's all I have, Madam Chair. 23 CHAIRMAN BROWN: Thank you, Commissioner 24 Polmann. 25 Any other questions? FLORIDA PUBLIC SERVICE COMMISSION

000034 Thank you for your testimony. 1 MR. SAYLER: Madam Chair? 2 3 CHAIRMAN BROWN: Yes, Mr. Sayler. MR. SAYLER: I did have one question. I don't 4 know what an HCL test is --5 CHAIRMAN BROWN: Oh, sure. 6 7 MR. SAYLER: -- and why that is important. Ι think --8 9 CHAIRMAN BROWN: That is not friendly cross. MR. SAYLER: Thank you for the indulgence. 10 It's a new term that I haven't heard before. 11 12 CHAIRMAN BROWN: Mr. Mellinger -- do you want 13 to re-ask the question, Mr. Sayler? 14 EXAMINATION BY MR. SAYLER: 15 Mr. Mellinger, you had mentioned an HCL test 16 0 17 or something like --18 That's correct. That would identify bacteria Α 19 that is not coliform bacteria. Currently the testing protocol they have in place tests for coliform bacteria 20 21 or E.coli. This other bacteria that could be living 22 within the pipe can be identified through an HCL test. 23 Thank you. MR. SAYLER: 24 CHAIRMAN BROWN: Thank you. 25 Next up we have the Copenhafers. FLORIDA PUBLIC SERVICE COMMISSION

Ms. Copenhafer first, and then -- followed by Mr. Copenhafer.

Good morning.

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MS. COPENHAFER: Good morning, Madam Chair. CHAIRMAN BROWN: Do you want -- could you please move the -- thank you -- down a little bit? Thank you.

MS. COPENHAFER: Madam Chair, Commissioners, staff, and guests, my name is Terry Copenhafer, 12137 Loblolly Pine Drive, New Port Richey, Florida 34654, in Pasco County. I am testifying as an individual customer of Utilities, Inc. of Florida.

I want to make my statements brief and clear to raise awareness about our current serious water quality concerns, low water pressure problems, and Utilities, Inc. of Florida's continued lack of transparency and failed customer service addressing our issues.

Since 2013, the Summertree Water Alliance and our residents and the task force committee members' united efforts and the task force initiatives to seek the help and guidance of our state legislators, county officials, the public of -- the Office of Public Counsel, and the PSC Commission develop a permanent solution resulting in the successful completion of our

UF -- UIF/Summertree/Pasco utility interconnect on December 21st, 2016.

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Summertree residents were ecstatic. Our water problems were over; right? Unfortunately our enthusiasm was short-lived. After only a few weeks, by mid-January, UIF began to have problems maintaining our chlorine residuals, resulting in excessive flushing which continued month after month, eventually causing the pond on Merganser Way to overflow into the preserve and flushing hydrants down our streets -- see attached photos, please -- and to storm drains countywide resulting in low water pressure problems in the Summertree Recreational Facility and throughout the community.

As you know, our legislators, Speaker Richard Corcoran and Majority Leader Senator Wilton Simpson, frequently attended PSC meetings, PSC community hearings, conference agendas, and sent letters to the PSC indicating their lack of confidence support for UIF.

I will quote a statement from Senator Simpson's transcript in the Commission Conference agenda October 11th, page 9, 11. Quote, It would be unconscionable to think that any of us would have lived in that neighborhood and drank the water ourselves and our families; right? We just would not have done that,

but that's been proven over and over. And then in addition to that, the service that has been received from my constituents has been less than desirable. So when you couple this together, you can think, well, you know, private industry can do some things right, better than the government. This may not be one of them; right? End quote.

One would have thought, after 25 years of failed service, UIF would have worked to find a permanent solution instead of just finding a massive flushing protocol to resolve the issues. Instead, their maintenance put it at risk for a potentially serious bacteria problem. It was the Summertree Recreational Facility, the Summertree Water Alliance Task Force who took the initiative to independently investigate UIF's unresolved and ongoing four-month low chlorine residuals and low water pressure issues.

On April 26, 2017, received a copy from -- of a letter to PSC Chairman Brown and Mary Yeargan, Florida director of DEP, from John Hoy, president of UIF, stating that they were in compliance. It took eight days to get John's letter. It took an additional -- it took 12 additional days to get the test results, which we believe are suspect.

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I would like to quote another statement from

Senator Simpson, page 10, line 17. "To my knowledge, none of the rate increases that have been -- that dealt with water quality have actually performed the water quality. Name an industry in the state of Florida that can say, 'I am going to do a job, whatever the job is, not perform the job, expect to get paid for the full amount, and then get a rate of return that's guaranteed.' That should not be. That should not be legal in any state for any monopoly or for any utility. You have to deliver what you promise to deliver." End quote. CHAIRMAN BROWN: Thank you. Thank you, Ms. Copenhafer. So we have a copy of your verbal public

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comments here, and we're going to go ahead and mark those as Exhibit 253, and title it Ms. Terry Copenhafer's public comments.

MS. COPENHAFER: Okay. I have copies that went with this letter that are just photos.

CHAIRMAN BROWN: I do not have those attached to mine.

MS. COPENHAFER: No, you don't. Could I submit those as well?

CHAIRMAN BROWN: Staff? MS. HELTON: Yes, ma'am. Does she have them,

have them there that she could give to the court 1 reporter, or do you have multiple copies of them so that 2 everyone could look at them? 3 MS. COPENHAFER: No, I just have them to give 4 to someone to make the 20 copies or just copies into the 5 docket. 6 7 MS. HELTON: I guess maybe we should let Mr. Friedman look at them to make sure he has no problem 8 9 with her giving them to the court reporter. CHAIRMAN BROWN: Okay. Mr. Friedman, could you collect them from Ms. Copenhafer, please? MS. COPENHAFER: And then I also have a photo on my iPad that I would like to show the Commissioners. May I approach? CHAIRMAN BROWN: We -- Ms. Helton? MS. COPENHAFER: Could you approach? MS. HELTON: I'm sorry. A photo on your iPad? MS. COPENHAFER: Yes. It couldn't be copied. It's called "Tuberculation." MS. HELTON: I can't see that far. CHAIRMAN BROWN: I have a suggestion. 22 Ms. Copenhafer, you may want to just go ahead and email 23 the Commission office. And the docket is open right 24 now, so those can be part of the record here or the docket. Pardon me.

FLORIDA PUBLIC SERVICE COMMISSION

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MS. COPENHAFER: Okay.

CHAIRMAN BROWN: We will -- I'll turn to Mr. Friedman right now regarding the photos.

MS. COPENHAFER: All right.

MR. FRIEDMAN: I mean, they're photos she took. I don't know what probative value any of them have. One of them is a test result from one of those water testing companies, and I think we all know how those tests are going to come out anyway. So, I mean, they're just -- I don't know what probative value they have. They're pictures showing water being flushed down a --

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CHAIRMAN BROWN: Okay. Thank you.

Staff, could someone please get the copies, please, from Ms. Copenhafer, and we will attach those to her testimony as Exhibit 253 and give them the weight that that is due. Thank you.

(Exhibit 253 marked for identification.)

MS. COPENHAFER: Thank you very much. I appreciate your time and your patience.

CHAIRMAN BROWN: You're welcome. Mr. Wilber Copenhafer. And we do have your prepared statements as well -- statement.

MR. COPENHAFER: Thank you. My name is Wilber Copenhafer. I live at 12137 Loblolly Pine Lane Drive --

Pine Lane, New Port Richey, Florida 34654. I'm a resident of Summertree and a UIF customer.

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I would like to refer to an attached letter to the public -- Florida Public Service Commission from Senator Wilton Simpson and Speaker of the House Richard Corcoran dated September 13th, 2016, which was read into Docket No. 150269 and 160101 by Rachel Perrin Rogers, Senator Simpson's legislative assistant. It shows a concern by our legislators for the Summertree constituents.

Paragraph 2, page 2, states, "A private for-profit corporation with a guaranteed rate of return, regardless of the effectiveness of the actions taken, has demonstrated time and time again that it is not concerned about customers."

The second statement by our legislator addresses how UIF's inaction has impacted our community. Paragraph 4, page 2, states, "We have been informed that UIF is moving forward with a request for Summertree's system to be rolled into a consortium that includes several other UIF systems around Florida. This request could have negative impacts on many UIF customers and should be scrutinized. Our constituents have already paid a heavy price for the inaction of this company. Simply put, this is unacceptable." End of quote.

On the second item, "After being served four months by Pasco County, UIF has had difficulty sustaining chlorine residuals in the Summertree system with excessive flushing resulting in the loss of millions of gallons of treated water. This inability of UIF to maintain the chlorine residuals greatly troubles the Summertree community."

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Lastly, the enclosed email from Patrick Flynn, vice president of operations, to Gary Deremer, president of US Water Systems Corporation, dated Friday, April 21st, 2017, reinforces our doubt as to UIF's ability to manage our system. I am quoting from the attached letter.

"Gary, after talking with you on Wednesday, I talked with Terry Copenhafer, chair of the Pointe West Recreational Facility, who fully supports our intent to engage you in addressing our concerns and the operational challenges with water quality at Summertree. Please generate a quote describing what is needed to execute a successful burn inclusive of the monitoring efforts. Also, I will direct my staff to acquire the ammonia field test kits that you indicated are needed to monitor the water quality." And then, "Regards, Patrick."

This letter shows that Utilities, Inc. of

000043 Florida is searching for answers and that there is a 1 2 lack of transparency with UIF and their customers. 3 Thank you. CHAIRMAN BROWN: Thank you, Mr. Copenhafer. 4 5 Would you like this marked as an exhibit? MS. COPENHAFER: Yes, I would. 6 7 CHAIRMAN BROWN: All right. We're going to go ahead and mark as Exhibit 254 Mr. Wilber Copenhafer's 8 9 public comments. (Exhibit 254 marked for identification.) 10 11 Thank you for your testimony. 12 MR. COPENHAFER: Thank you. 13 CHAIRMAN BROWN: All right. Moving on to Mr. Joseph Mitchell. 14 MR. ARMSTRONG: Madam Chair? 15 CHAIRMAN BROWN: Yes. 16 17 MR. ARMSTRONG: While Mr. Mitchell is coming 18 up, Mr. Mellinger just asked me, in order to avoid any 19 confusion of anybody here listening to his testimony, he 20 misspoke. It's not HCL. It's actually HPC, 21 heterotrophic plate count bacteriological sampling. 22 CHAIRMAN BROWN: Okay. 23 MR. ARMSTRONG: He doesn't want y'all looking 24 for HCL when it's HPC. Okay? 25 CHAIRMAN BROWN: Okay. Thank you for that FLORIDA PUBLIC SERVICE COMMISSION

clarification.

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All right. Mr. Mitchell.

MR. MITCHELL: Good morning, Commissioner Brown -- Chairman Brown, excuse me, and Commissioner Brisé and Commissioner Polmann. My name is Joe Mitchell, and I live at 11737 Boynton Lane, New Port Richey, Florida. I am a resident of Summertree. I also am a customer of Utilities, Inc. of Florida. And I just have a short, a short, brief message that I'd like to read into the record. You already have a copy of that, and you have a copy of letters from Senator Simpson and Representative Corcoran that are attached to that, to that statement.

Okay. It took Summertree over 25 years to attain the Pasco/Summertree interconnect thanks to state and county assistance, legislation, grants, engineering, and construction of the interconnect system. Instead of being proactive, Utilities, Inc. of Florida is a reactive utility company.

Utilities, Inc. of Florida has had two years to identify potential problems of the interconnect with Pasco County in providing clean, potable water to residents of Summertree. The only measure that UIF planned for the maintenance of the interconnection was a flushing protocol. UIF is flushing approximately

2 million gallons a day into Summertree -- of drinking water into Summertree drainage ponds and drainage systems. Although the state of Florida is experiencing a significant drought since 1997, 1998, the flushing is continuing. It's unconscionable that UIF is wasting such a valuable resource. Who has the responsibility to pay for this excessive flushing?

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UIF also has significant issues with providing adequate water pressure to their customers, low flow. The residents of Summertree request the Florida Public Service Commission to follow the recommendations as stated by Speaker Corcoran and Senator Simpson to implement the following actions until quality of service issues have been resolved. See the attached letter signed by Representative Corcoran and Senator Simpson dated April 28th, 2017.

In those recommendations, number one, maintain the prior unsatisfactory finding pertaining to water quality standards within Summertree and a penalty of 100 basis point reduction to return on its equity.

Number two, order and compel all stakeholders involved to work cooperatively and collaboratively to expediently solve the issues.

Number three, open a new docket to investigate and resolve these new water issues. Make no mistake

about it, we are committed to assisting all stakeholders to ensure these residents are provided quality water at affordable rates.

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In conclusion, the Public Service Commission found Utilities, Inc. of Florida unsatisfactory in 2013. Since then, Utilities, Inc. hasn't made any improvement in the quality of water or customer service. Any rate increase for UIF would reward them for inferior business practices and failure to properly manage and operate the Summertree water and wastewater systems.

> CHAIRMAN BROWN: Thank you, Mr. Mitchell. MR. MITCHELL: Thank you.

CHAIRMAN BROWN: Would you like your written comments to be part of -- marked as an exhibit?

MR. MITCHELL: I would, please, yes.

CHAIRMAN BROWN: Okay. We're going to go ahead and mark your comments, Mr. Joe Mitchell public comments, as Exhibit 255.

(Exhibit 255 marked for identification.) 19 20 Commissioners, any questions? 21 Thank you. 22

Oh, pardon me. Commissioner Polmann.

MR. MITCHELL: Yes, sir.

COMMISSIONER POLMANN: Mr. Mitchell, your comments you just made and also in writing, you have a

000047 statement here, "The state of Florida is experiencing a 1 significant drought since 1998." 2 MR. MITCHELL: Yes, sir. 3 COMMISSIONER POLMANN: Can you tell us what is 4 the basis for that statement? 5 MR. MITCHELL: It's something that I come upon 6 7 recently. I don't -- I know it's been a long time, but I know it's -- we -- it's been a long time since we've 8 9 had that significant drought. I've lived here ever since 1970, sir. 10 COMMISSIONER POLMANN: Okay. Is that a 11 personal opinion? 12 MR. MITCHELL: Personal belief, yes, sir. 13 14 COMMISSIONER POLMANN: All right. Do you have 15 any references on that? 16 MR. MITCHELL: No, sir. 17 COMMISSIONER POLMANN: All right. Thank you, 18 sir. 19 CHAIRMAN BROWN: Thank you. Thank you for 20 your testimony. 21 MR. MITCHELL: Thank you. 22 CHAIRMAN BROWN: Next up is Ms. Lorraine Mack. And we also have written comments in front of each 23 24 Commissioner. Good morning. 25 MS. MACK: Good morning. My name is Lorraine FLORIDA PUBLIC SERVICE COMMISSION

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Mack, 11913 Bayonet Lane, New Port Richey, Florida.

Good morning, Commissioners. I am testifying as an individual customer of UIF. I am going to reference a letter from Speaker Corcoran and Senator Simpson dated March 31st, 2016, in which they state, and I quote, The legislative intent of the Consumer Water Protection Act of 2014 was clear: Protect Florida's consumers from paying high prices for substandard water. This utility's complete disregard for these consumers is very upsetting and not altogether surprising. End quote.

As you are aware, I have been here many times discussing UIF's appalling customer service, which has heightened in the past several weeks with low water pressure, excessive flushing, and creating customer stress.

I would like to comment on the document titled UIF's Responses to OPC's First Request for Admissions, Nos. 1 through 29. Out of the 29 questions plus subquestions, I find that: UIF has responded to admit 14 times, see No. 8 where they admit to ten systems with secondary water issues; unable to respond to admit or deny twice; responded to deny 27 times, one of which states that there are ten systems out of compliance with DEP secondary water quality, see No. 9.

000049 After reading this document, it is evident 1 2 that UIF fits into a four-letter category: Deny, deny, 3 deny. In conclusion, Commissioners, I ask you to deny, deny, deny UIF any rate increases, and I request that 4 5 you appoint an oversight committee with one consumer representative from each county to work with OPC. Thank 6 7 you. CHAIRMAN BROWN: Thank you, Ms. Mack, for your 8 9 testimony. Would you like your written comments marked? 10 MS. MACK: Yes, please. CHAIRMAN BROWN: Okay. We're going to mark as 11 Exhibit 256 Ms. Lorraine Mack's public comments. 12 13 (Exhibit 256 marked for identification.) CHAIRMAN BROWN: Commissioners, any questions? 14 15 Thank you. 16 MS. MACK: Thank you. 17 CHAIRMAN BROWN: All right. Now we've got --18 next up, I think, is Commissioner Mariano, Commissioner 19 Jack Mariano, followed by our last speaker, Marilyn 20 Horne. 21 COMMISSIONER MARIANO: Thank you, Madam 22 Chairman. Before I get started, I've got a -- I've got 23 a letter from Senator Mike Fasano that he wanted to have 24 submitted. So if I could hand that to maybe 25 Mr. Friedman and let him take a look at it as we get FLORIDA PUBLIC SERVICE COMMISSION

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CHAIRMAN BROWN: Staff?

MS. HELTON: If that's the letter that he sent last week, that's already in the correspondence side of the docket file.

CHAIRMAN BROWN: Is that the letter, same letter, Commissioner?

COMMISSIONER MARIANO: You could look and verify, and if it is --

MR. SAYLER: But it's not going to be part of the hearing record if it's simply in the docket file; is that correct?

CHAIRMAN BROWN: Mr. Futrell, could you do me a favor and please hand that over to Mary Anne? Thank you.

Did you give also a copy to Mr. Friedman? Do you have a copy of it?

Okay. I do want to note also for those here who have referenced Speaker Corcoran and Senator Simpson's letter, that is also -- that has been -- that is in the docket file. So I know that it's attached to several exhibits here, but it is in the docket file.

Mary Anne?

MS. HELTON: Madam Chairman, it looks to me like it's the same letter that was sent last week to

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which a response was provided on Friday.

CHAIRMAN BROWN: Thank you. All right. COMMISSIONER MARIANO: Okay. I just wanted to make -- that was given to me, so I just wanted to make sure it -- his will was enforced -- brought up. Thank you very much, Madam Chair.

CHAIRMAN BROWN: Good morning.

COMMISSIONER MARIANO: Thank you. Good morning. It's been a long time coming back up here. I want you to know that we could have brought a full busload of people, but we appreciate the time for the extra hearing. If you give me just maybe -- I might need a little bit of extra time to kind of go through the points I want to make with you, but they'll be concise but to the point, every single one of them.

CHAIRMAN BROWN: Okay, Commissioner Mariano. COMMISSIONER MARIANO: All right. First of all --

CHAIRMAN BROWN: Can you state your name, please, also for the record?

COMMISSIONER MARIANO: Pasco County Commissioner Jack Mariano.

One of the big things was the refusal to allow Pasco County Utilities to inspect the utility's pipes and distribution system before the interconnect was

completed. Pasco offered to even help with the chlorine burn. You've heard from evidence from the people that they didn't notice any change in chlorine smell in their pipes before this interconnect was done, which leads us to believe that this was not done, and no proof has been shown otherwise.

Number two, their failure to test and detect low free ammonia levels in the Summertree system. An email from Patrick Flynn, you've had it twice in your thing, it just clearly shows that the lack of having these test kits shows that they weren't doing the testing, and they want them to be provided.

When they're asking to please generate a quote, that is, Utilities, Inc. asked to generate a quote describing what is needed to execute a successful burn inclusive of the monitoring efforts, that's very scary to me and scary to my people. They were so scared about what was going on when they did their own testing out there that they didn't know what was in the water, what was coming on, they acted and they responded to bring US Water in, which led to the extra testing, which I'll talk about later on. They clearly show they haven't tested for free ammonia and don't know how to do a chlorine burn. The residents have stated, you know, they are just scared of what's going on.

FLORIDA PUBLIC SERVICE COMMISSION

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Number three, failure to provide typical monitor routinely conducted by neighboring utilities for bacteriological growth densities in the water, which means they're not following what everyone else is doing in the industry to protect their water quality.

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The management and the lack of knowledge of problems indicated in Utilities, Inc. water, clearly they don't show what they need to go do, and I'll have some other proof at the end.

Utilities, Inc.'s failure to own equipment necessary for the measurement of free ammonia in the water.

Number six, UIF testing since January 27 only for chlorine residuals in Summertree, no free ammonia testing. It may seem like I'm a little redundant, but each one of these points is all separate but very, very important. I will supply these comments. I'll have to type them up for you to give them to you to put in the record.

March 2017, Utilities, Inc. is notified by Pasco County of low free ammonia in UF -- in their water and the low chlorine residuals. UIF -- Utilities, Inc. Failed to respond to this notification for 12 days. The Summertree Water Alliance secured a water expert, US Water, to test Utilities, Inc. water on April 18th,

2017. No chlorine residuals in four out of the six locations tested. Low or no free ammonia detected. Nitrification is now taking place.

Chlorine levels above the minimum level protects against carcinogens. As the free ammonia is eaten by bacteria because of the biofilms in the pipes, the bacteria can't be flushed out. Only a chlorine burn will remove the bacteria.

Utilities, Inc. removed their chlorine burn apparatus. Now they're supposed to do things in a prudent manner. When you take away the apparatus that can do a burn and then you've got to go spend more money to go put the apparatus back in place, these people from Summertree should not be responsible. It's not a prudent investment to have to reinvest what you already just took out. They did remove it.

John Hoy, president of UIF, reminded Ann Marie Ryan at one of the hearings, so it's on your records, that the only way to maintain a chlorine residual is flushing the system. That was at the February 27th PSC meeting at Cypress Lakes community hearing. Clearly it's not prudent and the residents should not have to pay.

Number ten, the Summertree Water Alliance notifies UF of low chlorine residuals and no or low free

FLORIDA PUBLIC SERVICE COMMISSION

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ammonia levels. UIF -- Utilities, Inc. admits the problem. Utilities, Inc. rushed to implement higher rates to the Summertree community despite knowing water issues were occurring with their testing. And if you go look at the tests that are submitted, you'll see there's a lot of different things going on. They have excessive flushing with ponds overflowing during a drought, which obviously is not good for the aquifer. It's not good for anything.

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No chlorine was noticed by the customers, and improper use of a storm drain. We worry about the backflow preventer the county has got in there. We're worried about what's going to happen if they keep on flushing that way. We need to solve that, and we actually have just ordered a new one, which is going to actually increase their psi a little bit coming up.

They have inadequate flushing velocity. This was pointed out by Gary Deremer from US Water.

CHAIRMAN BROWN: I'm giving you an extra minute, sir.

COMMISSIONER MARIANO: I need just a little bit more time. Please, I had -- I could have had a whole busload of people here and I could have had them all lined up. Please, give me a little time.

CHAIRMAN BROWN: You -- and --

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COMMISSIONER MARIANO: I'm almost done, but I've just got to make these couple of points. I'm on point number 12 I've got here, and I've just got to do a wrap-up.

CHAIRMAN BROWN: Go ahead.

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COMMISSIONER MARIANO: Thank you. Inadequate flushing velocity. Picture you've got a 12-inch pipe. They're going to run a 2-inch pipe of chlorine to run through that pipe. It's inadequate. It's not going to flush out what's in the system.

They refuse to notify Summertree Alliance people that water was safe for more than a week. Not good customer notification, not good service.

UIF information is suspect. On the testing that they submitted to the DEP, this is very critical, the testing for DEP that's submitted, it shows some of the streets that they test. They test in the higher levels up, closer to 52. We need it down to the lower system. They never test by Merganser or show those tests to DEP on all the reports that DEP gave me. That tells me when -- those levels were are failing all the way through. So that chlorine is dissipating by the time it gets to the end, but DEP doesn't have that information and it didn't show up. They've got it, they've got the records. Gary Deremer has had it,

showed it to me. Why would anyone pick the readings that are the worst? Well, I'll let you guys make your own decision with that.

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Now for expert testimony, Kimley-Horn from Lake Rose Improvement (phonetic) said, technical expertise comment, "Your staff does not currently understand the process well," and it's in your records. I can ensure our staff will be standing side by side with your staff to work through any challenges or bugs that surface from this expansion. That tells you that even their consultant that they're hiring to do the work doesn't trust what they're going to go do, and they don't want to be responsible for those carcinogens that could be in the water, that could actually be in the Summertree system as well.

CHAIRMAN BROWN: Commissioner Mariano, I've been very generous with my -- with your time. Are you wrapping it up?

COMMISSIONER MARIANO: I'm just -- I'll just wrap up with a statement saying these people here all around the state are expecting to have good water quality and good service. These people have continually shown you that they cannot do it. And not only do I think they should not get the rate increases they're looking for or combine this stuff where they can hide

even more information, which, as you know, we've had with communication back and forth, I've asked you for the data, it goes back and forth -- Where did they make their investments? When did they do it? -- nobody from the PSC can actually show it to me to clearly go through it, and they say they don't keep those type of records. Clearly if you put this through, you're going to hurt the people of this state.

CHAIRMAN BROWN: Thank you, Commissioner Mariano.

COMMISSIONER MARIANO: Thank you. CHAIRMAN BROWN: Counsel, any questions? MR. FRIEDMAN: Thank you. I have one or two.

EXAMINATION

BY MR. FRIEDMAN:

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Q Didn't the US Water report blame the low water pressure on the Pasco County meter and backflow prevention?

A That was part of it. And that backflow preventer is being -- was going to be replaced. Because of the problems with the pipe or the water quality that's in there that's being replaced, it's going to move the psi about seven more psi up.

Q All right. So the county is doing something about that, I presume.

000059 We have already put ourselves in action to fix 1 Α 2 that problem that your bad water has caused. 3 Okay. And did you receive a response to --Q from Mary Yeargan at DEP about the letter you wrote her 4 about water quality problems and Summertree? 5 Yes, I did. 6 Α 7 You did get a response? Q I've got the letter right here. 8 Α 9 All right. So you've got a copy of it? Q 10 Α I've got the copy. All right. 11 Q 12 CHAIRMAN BROWN: Mr. -- can we please have 13 someone assist Mr. Friedman? 14 COMMISSIONER MARIANO: Madam Chair, in that 15 letter it says that they test for chlorine residual. They do not test for free ammonia. 16 17 Is that all? 18 CHAIRMAN BROWN: Just one second. 19 COMMISSIONER MARIANO: Okay. CHAIRMAN BROWN: Thank you. Okay. We are 20 21 going to go ahead right now and mark as Exhibit 257 a 22 letter from Ms. Yeargan to Commissioner Mariano dated 23 May 1st, 2017, and that is going to be the title as 24 well. 25 (Exhibit 257 marked for identification.) FLORIDA PUBLIC SERVICE COMMISSION

All right. Mr. Friedman. 1 2 COMMISSIONER MARIANO: Can I get a copy of 3 that too, please? I just want to make sure it's the exact same one. 4 5 CHAIRMAN BROWN: Mr. Ballinger, can you give the witness a copy, please? It's 257. 6 7 All right. Commissioner Mariano, you have a 8 copy? 9 **COMMISSIONER MARIANO:** I do. 10 CHAIRMAN BROWN: All right. Mr. Friedman, you 11 may proceed. 12 MR. FRIEDMAN: Thank you. 13 BY MR. FRIEDMAN: 14 Mr. Mariano, on the second paragraph in this Q 15 letter from DEP dated May 1 of this year, am I correct it says, "Although Utilities, Inc. and Pasco County 16 17 Utilities have had intermittent test results that 18 indicated low chlorine levels," do you see that 19 sentence? 20 Yes, I do. Α 21 All right. So does that indicate to you that Q 22 DEP believes that Pasco County has also had chlorine 23 residual issues? When we had those chlorine residuals --24 Α 25 MR. FRIEDMAN: Could you ask him to answer yes FLORIDA PUBLIC SERVICE COMMISSION

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or no and then let him explain? 1 COMMISSIONER MARIANO: I'm answering. 2 3 CHAIRMAN BROWN: Commissioner Mariano, typically we have the witnesses, or customers here, 4 5 answer yes or no for clarity for the record, followed by a brief description or elaboration of your answer. 6 So 7 if you could answer the question. If you don't know it, you can say, "I don't know." 8 9 COMMISSIONER MARIANO: Oh, I know it. Yes, we did have troubles. We adjusted, we 10 flushed, and we no longer have any troubles. 11 12 BY MR. FRIEDMAN: 13 Okay. And that letter goes on to say there's Q 14 no immediate health risk, does it not? It does. But all they test for is the 15 Α bacteria. They don't test for other carcinogens that 16 17 could be in there or the free ammonia. 18 And it also says, in highlighted language --Q 19 would you read the part that's highlighted in there? "There is no bacteria in the Summertree water 20 Α 21 system, which is why the water is safe for residents to 22 drink." With a reference to when they test, they test 23 for E.coli. They don't test, as Flip Mellinger 24 mentioned, other bacterias that could be in the water. 25 All right. But as far as DEP is concerned, Q

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1	based upon this letter, they're satisfied with the
2	safety of the water in Summertree; is that not correct?
3	A With what they test for
4	Q Is that not correct?
5	A Yes. With what they test for, they're
6	satisfied with that.
7	${f Q}$ All right. And where does it say in here what
8	they test for?
9	A It's on the charts.
10	${f Q}$ Where in this letter does it say what DEP
11	tests for?
12	A I'm going to give you the attachments I got
13	from what she sent me.
14	CHAIRMAN BROWN: If we could have staff please
15	assist Commissioner Mariano.
16	COMMISSIONER MARIANO: I've got, I've got
17	three pages of what they test for.
18	CHAIRMAN BROWN: Thank you.
19	COMMISSIONER MARIANO: And I want you to
20	notice, as the testing was done there, none of them goes
21	down as far as Merganser, which is the farthest part of
22	the system. And all they do with e.coli is is it absent
23	or is it present, and it does show that it is absent.
24	CHAIRMAN BROWN: Mr. Friedman.
25	

BY MR. FR	IEDMAN:	000063		
Q	Does DEP not also acknowledge that flushing			
water lines is a normal is a key part of distribution				
system maintenance?				
А	Yes.			
Q	And is an industry-wide standard?			
A	Yes, it is.			
Q	I have no further questions.			
А	But you must do it in proper standards to m	ake		
sure it's	effective. Clearly what they're doing, a			
2-inch pi	pe and a 12-inch pipe, is not being effectiv	ē.		
And I don	't think DEP likes the fact when they do the	ir		
flushing,	they actually put the water back in the sto	rm		
drain, wh	ich causes other bacteria concerns for the			
county.				
Q	But DEP doesn't express that concern that y	ou		
do, does	it do they?			
А	They have their own set of rules they follo	Ψ.		
	MR. FRIEDMAN: Thank you.			
	CHAIRMAN BROWN: Thank you.			
	Commissioners, any questions? No, no			
questions				
	You know what I would like to do, though?	А		
letter was provided by Commissioner Mariano from				
Mr. Fasan	o. I would like, for clarity of the record,	to		
	FLORIDA PUBLIC SERVICE COMMISSION			

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000064 mark that as an exhibit, 258, and it will be entitled 1 letter to PSC from Mike Fasano. And we'll make sure the 2 clerk has a copy of that as well. 3 (Exhibit 258 marked for identification.) 4 Commissioner Mariano -- oh, yes. 5 MR. SAYLER: Madam Chair, Commission Mariano 6 7 passed out some test results that I believe are relevant and maybe should be considered introduced into the 8 9 hearing record. 10 CHAIRMAN BROWN: Thank you, Mr. Sayler. I do not have a copy of test results. 11 12 Mr. Friedman? 13 MR. FRIEDMAN: I'm not sure that there's any way to tie those test results specifically with the 14 15 response from DEP. I mean, he's got test results. DEP wrote a letter. I'm not sure that there's a known 16 17 connection between those two things, and so I don't --18 if he just wants to throw in test results, I think that's fine, you know, for whatever they're worth. 19 20 They're all hearsay. 21 CHAIRMAN BROWN: Commissioner Mariano, would 22 you like to have those submitted? 23 **COMMISSIONER MARIANO:** I want them submitted 24 for the record. And I've also got some other UIF data 25 that actually tests on Merganser showing bad readings as FLORIDA PUBLIC SERVICE COMMISSION

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CHAIRMAN BROWN: Do you have all of that data here today?

COMMISSIONER MARIANO: I can give you all that I've got right here.

CHAIRMAN BROWN: Mr. Futrell, could you get the copies right there? You don't have any copies on you, just your notes here, sir?

COMMISSIONER MARIANO: No, I've got copies of the emails that were printed out. And if it needs more clarity, I can resend the emails to you as sent to me by US Water to show what they had for data.

CHAIRMAN BROWN: Yes.

MR. FRIEDMAN: Except I'm not going to stipulate to stuff that I haven't had an opportunity to even look at.

CHAIRMAN BROWN: I'd like to get a copy of it first before we rule on this. We're not entering anything into the record right now, sir. We're just marking it. So you --

COMMISSIONER MARIANO: And actually -- I actually have, I have tests all the way from November all the way through April from DEP. I've actually got the other ones right here. And they're actually done by Advanced Environmental Laboratories, which is --

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CHAIRMAN BROWN: Okay. Commissioner --COMMISSIONER MARIANO: As a matter of fact, there is a stamp on them.

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CHAIRMAN BROWN: Commissioner Mariano --COMMISSIONER MARIANO: There is a stamp that says, "DEP," by the way.

CHAIRMAN BROWN: Thank you. Could you please provide those to Mr. Futrell? All we're doing now is marking them. And what we're going to do is mark as Exhibit 259 Commissioner Mariano composite exhibit.

(Exhibit 259 marked for identification.)

COMMISSIONER MARIANO: And I'd like to -- also like to put in this slide about the nitrification given to me by my staff as well.

CHAIRMAN BROWN: All right. Again, we're not moving anything into the record at this time, and we'll have an opportunity for all the parties to review it prior to any consideration.

MR. SAYLER: Madam Chair, would it be possible to get a list of all the items for Commissioner Mariano's composite exhibit? I wasn't taking good notes.

CHAIRMAN BROWN: Staff will make copies at the break and provide them to all the parties so that you'll have a copy of it.

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1	MR. SAYLER: That would be perfect. Thank
2	you.
3	CHAIRMAN BROWN: Okay. Great. Commissioner
4	Mariano, thank you.
5	COMMISSIONER MARIANO: Thank you very much.
6	Appreciate it.
7	CHAIRMAN BROWN: All right. Last, but not
8	least, Ms. Marilyn Horne.
9	MR. SAYLER: Madam Chair, was Mariano's
10	exhibit identified with a number?
11	CHAIRMAN BROWN: 259.
12	MR. SAYLER: Thank you.
13	CHAIRMAN BROWN: You're welcome.
14	MR. SAYLER: It's like keeping score at a
15	baseball game.
16	CHAIRMAN BROWN: Good morning.
17	MS. HORNE: Oh, good morning everybody, and
18	thank you for letting us speak.
19	My name is Marilyn Horne. My phone number is
20	(407)782-2112. I live at 123 Fox Ridge Run, Longwood,
21	Florida 32750. I am a member of the Florida Consumer
22	Water and Wastewater Alliance, UIF customer, and
23	representative of The Woodlands subdivision in Longwood,
24	Florida.
25	321 of our residents of The Woodlands
	FLORIDA PUBLIC SERVICE COMMISSION

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previously submitted a petition to the PSC, which is Exhibit 23, in opposition to UIF's excessive rate increase and rate consolidation request, which we believe are more about increasing corporate profits than improving our infrastructure.

But today I am here to present customer comment forms from The Woodlands and several other communities which address our specific concerns regarding the decline in our water quality and service since the UIF took over as our water company. Taste, smell prevent us from drinking the water, requiring filtration systems and all bottled water.

We also have health concerns with black slime sediment like this coming out of our faucets. And I did not know -- may I show the Commission what this looks like?

CHAIRMAN BROWN: Sure. Mr. Futrell -- what we're going to do is probably take a picture of that and mark that as an exhibit.

MS. HORNE: It's a little sticky, but it's clean.

CHAIRMAN BROWN: You may proceed, though. MS. HORNE: Thank you. So you see, our concerns now go far beyond the excessive rate increase. We understand that there is no oversight or

accountability for UIF as to where or if money is spent on infrastructure and water quality improvements even for the proposed 30.1 million in projects outlined in this docket.

Lack of trust in UIF's competency is a major concern, as we realize that many other communities are experiencing water quality issues. This is terrifying, as UIF is responsible for the safe drinking water of approximately 44,000 households.

Since UIF is a monopoly, we can't go elsewhere for our water. So we ask the Commission to please open a separate docket to conduct a separate proceeding to order UIF's entire utility maintenance operations and to deny this rate increase and rate consolidation request. I thank you for allowing me to speak and to voice my concerns.

CHAIRMAN BROWN: Thank you so much, Ms. Horne, for coming up here. And if we could have staff please provide the actual -- the physical thing around so we can see it in person.

What we're going to do now is mark as Exhibit 260 Ms. Marilyn Horne's demonstrative exhibit picture.

(Exhibit 260 marked for identification.) **MR. SAYLER:** Madam Chair, Ms. Horne referenced Exhibit 23. She informed me prior to this proceeding

FLORIDA PUBLIC SERVICE COMMISSION

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she had copies of that exhibit to provide. This was a late-filed exhibit that was allowed at the customer service hearing. They collected the petitions. They filed it in the online docket file, but it's not been physically provided to the Commission as part of the hearing record, and she has extra copies.

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MS. HORNE: I have a copy with me for the Commission.

CHAIRMAN BROWN: Any objection?

MR. FRIEDMAN: I don't know what it is.

CHAIRMAN BROWN: Could you -- staff, could you please help pass it out?

MS. HORNE: I only have a copy of the petition and one copy of all the customer comment forms, and then I have some extra copies of the tallies.

CHAIRMAN BROWN: What would you like to provide to us?

MS. HORNE: All of it.

CHAIRMAN BROWN: Could you speak into --MS. HORNE: Shall I give it to you?

21 CHAIRMAN BROWN: All right. So what we're 22 going to go ahead and do, and get -- Mr. Futrell, if you 23 could show those to Mr. Friedman, but all we're doing 24 right now is marking as Exhibit 261, just for clarity of 25 the record, Ms. Horne's composite exhibit.

000071 (Exhibit 261 marked for identification.) 1 2 All right. Thank you, Ms. Horne, for your 3 testimony. MS. HORNE: And did you want -- I'm afraid --4 CHAIRMAN BROWN: Ma'am, you're going to have 5 6 to speak into the microphone, please. 7 MS. HORNE: It's handwritten. Did you want a copy of my, my speech? 8 9 CHAIRMAN BROWN: No, not if you don't want to submit it. 10 11 All right. Are there any other customers in 12 the audience today who has not -- who have not addressed the Commission who would like to address us today? 13 14 Seeing none, I want to thank you guys, you all again for coming out here and taking the time out of your 15 16 schedules to present your testimony and evidence. 17 If there are no comments from my fellow Commissioners and no other matters, this service hearing 18 19 is adjourned. Please travel safely. (Service hearing adjourned at 10:51 a.m.) 20 21 22 23 24 25 FLORIDA PUBLIC SERVICE COMMISSION

	000072
1	STATE OF FLORIDA) : CERTIFICATE OF REPORTER
2	COUNTY OF LEON)
3	
4	I, LINDA BOLES, CRR, RPR, Official Commission
5	Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.
6	
7	IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision;
8	and that this transcript constitutes a true transcription of my notes of said proceedings.
9	I FURTHER CERTIFY that I am not a relative,
10	employee, attorney, or counsel of any of the parties, nor am I a relative or employee of any of the parties'
11	attorney or counsel connected with the action, nor am I financially interested in the action.
12	DATED THIS 11th day of May, 2017.
13	
14	
15	
16	LINDA BOLES, CRR, RPR
17	Official FPSC Hearings Reporter Office of Commission Clerk
18	(850) 413-6734
19	
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