BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Petition by Florida Power & Light Company)

for Base Rate Increase and Rate Unification)

DOCKET NO. 20210015-EI

FILED: March 19, 2021

FEDERAL EXECUTIVE AGENCIES' PETITION TO INTERVENE

Pursuant to Rule 28-106.205, Florida Administrative Code, and Sections 120.569 and 120.57, Florida Statutes, the Federal Executive Agencies (FEA), through their undersigned counsel, hereby submit this Petition to Intervene in the aforementioned docket. In support thereof, the FEA states the following:

- Names of Affected Agencies: The affected agency is the Florida Public Service
 Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399.
 - 2. Name and Address of Petitioner/Intervenor:

Federal Executive Agencies 139 Barnes Drive, Suite 1 Tyndall Air Force Base, Florida 32403

3. All pleadings, notices, and orders in this docket should be provided to the Intervenor's mailing and e-mail addresses as follows:

Thomas A. Jernigan, GS-13, DAF
AFIMSC/JA
AFJAOE-ULFSC
139 Barnes Drive, Suite 1
Tyndall Air Force Base, Florida 32403
(850) 283-6663
(850) 283-6289
thomas.jernigan.3@us.af.mil
org box email: ULFSC.Tyndall@us.af.mil

Holly L. Buchanan, Maj, USAF
AF/JAOE-ULFSC
139 Barnes Drive, Suite 1
Tyndall Air Force Base, Florida 32403
(850) 283-6289
holly.buchanan.1@us.af.mil

Robert J. Friedman, Capt, USAF
AF/JAOE-ULFSC

Ebony M. Payton AFCEC/CN-ULFSC 139 Barnes Drive, Suite 1 Tyndall Air Force Base, Florida 32403 (850) 283-6236 ebony.payton.ctr@us.af.mil

- 4. Statement of Substantial Interest: The FEA consists of certain agencies of the United States Government which have offices, facilities, and/or installations in the service area of Florida Power & Light Company (FPL) and former service area of Gulf Power Company ("Gulf Power"). These agencies purchase electric utility services from FPL under various rate schedules, including pursuant to the rates and tariffs on file for Gulf Power, that are subject to Florida Public Service Commission ("Commission") review and approval. The Department of Defense has been delegated authority by the General Services Administration to represent, through Department of the Air Force counsel, the consumer interest of the FEA in this proceeding under 40 U.S.C. §§ 481(a)(4) and 486(d).
- 5. In this case, the Commission will consider FPL's request to raise its rates and unify the base rates and rate schedules for all FPL customers, including those currently served pursuant to Gulf Power's rates and tariffs. Consequently, the Commission will decide whether to approve both the requested rate increases and the proposed consolidation of the base rates and rate schedules of FPL and Gulf Power. Utility costs represent one of the largest variable expenses of operating federal offices, facilities, and installations on whose behalf intervention is sought herein, and all will be significantly affected by any action the Commission takes in this docket. For these reasons, the FEA has a substantial interest in this docket.
- 6. <u>Notice of Docket</u>: The FEA received notice of this docket through a publication by S&P Global Market Intelligence.
 - 7. Disputed Issues of Material Fact: The FEA has not identified all disputed issues of

material fact at this time. However, the FEA expects that disputed issues of material fact include, but are not limited to, the following:

- a. Determining the appropriate capital structure for FPL.
- b. Determining the appropriate return on equity for FPL.
- c. Determining the appropriate allocation of FPL's costs of providing retail electric service among FPL's retail customer classes.
- d. Determining the appropriate rates to be charged by FPL for its services to each customer class.
- 8. The FEA reserves all rights to raise additional issues in accordance with the Commission's rules and the anticipated Order Establishing Procedure in this case.
- 9. <u>Statement of Ultimate Facts Alleged:</u> Because the FEA includes federal offices, facilities, and installations that are FPL ratepayers and will be significantly affected by any action the Commission takes in this docket, the FEA has substantial interests that are subject to determination in this docket. Therefore, the FEA is entitled to intervene and participate in this proceeding, which will determine the fair, just, and reasonable rates to be charged by FPL.
- 10. <u>Rules and Statutes Justifying Relief:</u> The rules and statutes that entitle the FEA to intervene and participate in this case include, but are not limited to;
 - a. Section 120.569, Florida Statutes;
 - b. Section 120.57, Florida Statutes;
 - c. Section 366.04, Florida Statutes;
 - d. Section 366.05, Florida Statutes;
 - e. Section 366.06, Florida Statutes;
 - f. Rule 28-106.201, Florida Administrative Code;
 - g. Rule 28-106.205, Florida Administrative Code.

11. <u>Conferral with Parties of Record:</u> In accordance with Rules 28-106.204(3) and 28-106.205(2)(e), counsel for the FEA have conferred with the two parties of record, FPL and the Office of Public Counsel, and are authorized to represent that neither object to the FEA's intervention in this docket.

12. <u>Relief Requested:</u> The FEA requests permission to intervene as a full party in this docket.

<u>WHEREFORE</u>, the FEA respectfully requests the Commission enter an order granting this petition and thereby allowing the FEA to intervene and participate as a full party in this docket.

Respectfully submitted,

Attorneys for Federal Executive Agencies

By: /s/ Holly L. Buchanan

Holly L. Buchanan, Maj, USAF Robert J. Friedman, Capt, USAF Thomas A. Jernigan, GS-13, DAF AF/JAOE-ULFSC 139 Barnes Drive, Suite 1 Tyndall Air Force Base, Florida 32403 (850) 283-6289 holly.buchanan.1@us.af.mil robert.friedman.5@us.af.mil thomas.jernigan.3@us.af.mil

CERTIFICATE OF SERVICE Docket No. 20210015-EI

I HEREBY CERTIFY that a true and correct copy of the foregoing Federal Executive Agencies' Petition to Intervene has been furnished by electronic mail this 19th day of March 2021 to the following:

| Florida Public Service Commission Martha Barrera Suzanne Brownless 2540 Shumard Oak Blvd., Room 110 Tallahassee, FL 32399 SBrownle@psc.state.fl.us MBarrera@psc.state.fl.us | Florida Power and Light Company (21b Tall) Kenneth A. Hoffman 134 W. Jefferson Street Tallahassee, FL 32301 (850) 521-3901 (850) 521-3939 Ken.hoffman@fpl.com |
|--|--|
| Office of Public Counsel (21c) J.R. Kelly Patricia A. Christensen c/o The Florida Legislature 111 W. Madison St., Rm 812 Tallahassee FL 32399 (850) 488-9330 (850) 487-6419 christensen.patty@leg.state.fl.us kelly.jr@leg.state.fl.us | Florida Power & Light Company (21e Juno) Wade Litchfield John Burnett Maria Moncada 700 Universe Boulevard Juno Beach FL 33408-0420 (561) 691-7101 (561) 691-7135 wade.litchfield@fpl.com john.t.burnett@fpl.com maria.moncada@fpl.com |
| AARP Florida (21) Zayne Smith 360 Central Ave., Suite 1750 Saint Petersburg FL 33701 (850) 228-4243 zsmith@aarp.org | Gulf Power Company (19c Pensacola) Russell A. Badders One Energy Place Pensacola FL 32520-0100 (850) 444-6550 russell.badders@nexteraenergy.com |
| Earthjustice (21) Bradley Marshall Jordan Luebkemann 111 S. Martin Luther King Jr. Blvd. Tallahassee FL 32301 (850) 681-0031 (850) 681-0020 bmarshall@earthjustice.org jluebkemann@earthjustice.org | Environmental Confederation of Southwest Florida (21) 421 Verna Road Miami FL 33193 Represented By: Earthjustice |

| El 11 D11 1 (21) | T CTI 1 IT 1 A CO. |
|---|---|
| Florida Rising, Inc. (21) | League of United Latin Amerian Citizens of |
| 10800 Biscayne Blvd., Suite 1050 | Florida (21) |
| Miami FL 33161 | 6041 SW 159 CT |
| Represented By: Earthjustice | Miami FL 33193 |
| | Represented By: Earthjustice |
| Stone Law Firm (21b) James Brew/Laura Baker/Joseph Briscar 1025 Thomas Jefferson St., NW, Ste. 800 West Washington DC 20007 (202) 342-0800 (202) 342-0807 jbrew@smxblaw.com lwb@smxblaw.com jrb@smxblaw.com grb@smxblaw.com Represents: Florida Retail Federation | Florida Retail Federation (21a) 227 South Adams St. Tallahassee FL 32301 (850) 222-4082 (850) 226-4082 Represented By: Stone Law Firm |
| GBW Legal Robert Scheffel Wright Joh T. LaVia 1300 Thomaswood Drive Tallahassee FL 32308 (850) 385-0070 schef@gbwlegal.com | Florida Industrial Power Users Group (21a) Jon C. Moyle, Jr. Karen A. Putnal c/o Moyle Law Firm 118 North Gadsden Street Tallahassee FL 32301 (850) 681-3828 (850) 681-8788 jmoyle@moylelaw.com kputnal@moylelaw.com mqualls@moylelaw.com |
| Vote Solar (20a) Katie Chiles Ottenweller 838 Barton Woods Rd NE Atlanta GA 30307 (706) 224-8017 katie@votesolar.org | Florida Consumer Action Network Bill Newton billn@fcan.org |

Federal Executive Agencies Holly L. Buchanan Robert J. Friedman Thomas A. Jernigan Ebony M. Payton Arnold Braxton AF/JAOE-ULFSC 139 Barnes Drive, Suite 1 Tyndall Air Force Base, Florida 32403 (850) 283-6289 holly.buchanan.1@us.af.mil robert.friedman.5@us.af.mil andrew.jernigan.3@us.af.mil ebony.payton.ctr@us.af.mil arnold.braxton@us.af.mil Org box E-mail: ULFSC.Tyndall@us.af.mil

<u>s/ Arnold Braxton</u>Arnold BraxtonParalegal for FEA