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CHRIS SPROWLS
Speaker of the House of
Representatives

June 21, 2021

Adam J. Teitzman, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re: Docket No. 20210015-EI

Dear Mr. Teitzman,

Please find attached for filing a copy of the public, redacted version of the Prefiled Direct Testimony and Exhibits of Ralph C. Smith. This filing contains information in Exhibit RCS-2, Schedule C-3, Page 16 and Exhibit RCS-3, Schedule C-3, Page 16 that is subject to a claim of confidentiality by Florida Power & Light Company ("FPL"). The testimony itself and the balance of the exhibits have not been redacted.

Earlier today FPL submitted a Request for Confidential Classification ("RFCC") that contains the two unredacted pages of Exhibit RCS-2, Schedule C-3, Page 16 and Exhibit RCS-3, Schedule C-3, Page 16 that contain the information in yellow highlighting that is the subject of the RFCC. The confidential Exhibit RCS-2, Schedule C-3, Page 16 and Exhibit RCS-3, Schedule C-3, Page 16 submitted in the RFCC plus this public version of the testimony and exhibits together constitute the entire Prefiled Direct Testimony and Exhibits of Ralph C. Smith submitted on behalf of the Office of Public Counsel and Citizens.

Service of the filing is being made pursuant to the attached Certificate of Service. This same public version of the testimony is being provided as shown in the certificate. The OPC has arranged with FPL for them to make available today the unredacted Exhibit RCS-2, Schedule C-3, Page 16 and Exhibit RCS-3, Schedule C-3, Page 16 pursuant to the methods and arrangements previously established with parties entitled to view FPL information subject of a claim or determination of confidentiality. Parties who do not have such arrangements in place will be served only this public version of the testimony and exhibits.

If you have any questions, please do not hesitate to contact me at 850.717.0328. Thank you for your assistance in this matter.

Sincerely,

Charles J. Rehwinkel Deputy Public Counsel

cc: Parties shown on Certificate of Service

CERTIFICATE OF SERVICE Docket No. 20210015-EI

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished

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/s/Patricia A. Christensen
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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition Rate Increase by Florida Power & Docket No. 20210015-EI Light Company
_____/ June 21, 2021

REDACTED PUBLIC VERSION* DIRECT TESTIMONY

OF

RALPH SMITH, CPA ON BEHALF OF THE CITIZENS OF THE STATE OF FLORIDA

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^{*} Portions of Exhibits RCS-2, Schedule C-3 & RCS-3, Schedule C-3 are being filed separately pursuant to a Request for Confidential Classification.

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EXHIBITS:

- RCS-1, Qualifications Appendix
- RCS-2, Revenue Requirement and Adjustment Schedules for 2022 Test Year
- RCS-3, Revenue Requirement and Adjustment Schedules for 2022 Subsequent Year
- RCS-4, Demonstration of the Lack of Need for a Reserve Surplus Amortization Mechanism Excluding Storm Write-Off.
- RCS-5, Florida Power and Light Company Earned Return on Equity History

1		DIRECT TESTIMONY
2		OF
3		RALPH SMITH
4		On Behalf of the Office of Public Counsel
5		Before the
6		Florida Public Service Commission
7		Docket No. 20210015-EI
8		
9		I. <u>INTRODUCTION</u>
10 11	Q.	WHAT IS YOUR NAME, OCCUPATION, AND BUSINESS ADDRESS?
12	A.	My name is Ralph Smith. I am a Certified Public Accountant licensed in the State of
13		Michigan and a senior regulatory consultant at the firm Larkin & Associates, PLLC,
14		Certified Public Accountants, with offices at 15728 Farmington Road, Livonia, Michigan,
15		48154.
16		
17	Q.	PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES, PLLC.
18	A.	Larkin & Associates, PLLC, ("Larkin") is a Certified Public Accounting and Regulatory
19		Consulting Firm. The firm performs independent regulatory consulting primarily for
20		public service/utility commission staffs and consumer interest groups (public counsels,
21		public advocates, consumer counsels, attorneys general, etc.). Larkin has extensive
22		experience in the utility regulatory field as expert witnesses in over 600 regulatory
23		proceedings, including numerous electric, water and wastewater, gas and telephone utility
24		cases.

1	Q.	HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE FLORIDA PUBLIC
2		SERVICE COMMISSION?
3	A.	Yes, I have testified before the Florida Public Service Commission ("FPSC" or
4		"Commission") previously. I have also testified before several other state regulatory
5		commissions.
6		
7	Q.	HAVE YOU PREPARED AN EXHIBIT DESCRIBING YOUR QUALIFICATIONS
8		AND EXPERIENCE?
9	A.	Yes. I have attached Exhibit RCS-1, which is a summary of my regulatory experience and
10		qualifications.
11		
12	Q.	ON WHOSE BEHALF ARE YOU APPEARING?
13	A.	Larkin & Associates, PLLC, was retained by the Florida Office of Public Counsel ("OPC")
14		to review the rate request of Florida Power & Light Company ("FPL" or "Company")
15		Accordingly, I am appearing on behalf of the Citizens of the State of Florida ("Citizens").
16		
17	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?
18	A.	I am presenting OPC's overall recommended revenue requirement in this case. I also
19		sponsor some of the OPC's recommended adjustments to the Company's proposed rate
20		base and operating income.

1 Q. WHAT EXHIBITS HAVE YOU ATTACHED TO YOUR TESTIMONY?

- 2 A. I have attached the following exhibits:
 - RCS-1, Qualifications Appendix
 - RCS-2, Revenue Requirement and Adjustment Schedules for 2022 Test Year
 - RCS-3, Revenue Requirement and Adjustment Schedules for 2022 Subsequent Year
 - RCS-4, Demonstration of the Lack of Need for a Reserve Surplus Amortization Mechanism Excluding Storm Write-Off.
 - RCS-5, Florida Power and Light Company Earned Return on Equity History

3

- 4 Q. ARE ANY ADDITIONAL WITNESSES APPEARING ON BEHALF OF THE
 5 FLORIDA OFFICE OF PUBLIC COUNSEL IN THIS CASE?
- 6 A. Yes. Roxie McCullar addresses FPL's request for new depreciation and amortization rates.
- William Dunkel addresses FPL's dismantlement cost. Kevin O'Donnell's testimony
- 8 addresses the appropriate capital structure for purposes of determining the revenue
- 9 requirement of FPL in this case and FPL's proposed asset optimization incentive
- mechanism. Dr. Randall Woolridge presents Citizens' recommended return on equity
- 11 ("ROE") in this case based on OPC's recommended capital structure and in the event the
- 12 Commission adopts FPL's proposed capital structure. Daniel Lawton addresses FPL's
- request for Commission adoption of prior settlement provisions such as the Reserve
- Surplus Amortization Mechanism ("RSAM") and ROE inflator.

- 16 Q. AS A PRELIMINARY MATTER, FPL HAS PROPOSED WHAT IT
 17 EFFECTIVELY CALLS A FOUR-YEAR PLAN THAT HAS SEVERAL
 18 ELEMENTS THAT FPL HAS CHARACTERIZED AS ESSENTIAL TO ANY
 19 COMMITMENT THAT IT WILL MAKE TO NOT FILE FOR ADDITIONAL
- 19 COMMITMENT THAT IT WILL MAKE TO NOT FILE FOR ADDITIONAL
- 20 GENERAL BASE RATE RELIEF DURING THE 2022-2025 FOUR-YEAR

1		PERIOD. HOW ARE YOU TREATING THIS ASPECT OF THE COMPANY'S
2		FILING IN THIS CASE?
3	A.	I am effectively disregarding it. I am addressing this case as a conventional rate case that
4		is based on my understanding that across the country and in Florida regulatory
5		commissions are required to established cost-based rates. To the extent that the proposed
6		FPL rate plan has as a fundamental core element the Reserve Surplus Amortization
7		Mechanism ("RSAM") I believe that the rate plan would not constitute cost-based
8		ratemaking if ordered by the Commission. I discuss the RSAM as a threshold issue and
9		have concluded that it is bad regulatory policy and should be rejected.
10		Accordingly, throughout my testimony my adjustments and policy recommendations are
11		based on FPL's case on a non-RSAM basis.
12		
13		II. RESERVE SURPLUS AMORTIZATION MECHANISM
14	Q.	WHAT HAS FPL PROPOSED FOR A DEPRECIATION RESERVE SURPLUS
15		AMORTIZATION MECHANISM ("RSAM")?
16	A.	FPL's RSAM proposal is summarized on Exhibit REB-11 and various aspects of the
17		Company's RSAM proposal are sprinkled throughout in the Direct Testimony of a number
18		of the Company's witnesses.
19		
20	Q.	HOW HAS FPL UTILIZED THE RSAM SINCE THE FUNCTIONAL
21		EQUIVALENT OF IT WAS FIRST ESTABLISHED IN 2010?
22	A.	Since an RSAM was first implemented in November of 2010 and continuing through today
23		FPL used it with one minor exception to effectively earn as if its rates had been set at or
24		very near the top of the maximum point in the range of reasonableness. Together, Exhibits

1 RCS-4 and RCS-5 attached to my testimony presents a summary of FPL's earned ROE history.

Q. HOW HAS THE RSAM FUNCTIONED IN THE FOUR-YEAR PLUS PERIOD (2017 THROUGH MARCH 2021)?

A. The RSAM has functioned in a manner to enable the Company to target and "manage" its earnings to achieve earnings above the mid-point in every month of the 2017 through 2021 (year-to-date) four-year plus period and at or near the high end of the allowed earnings range in several months, as reported on the Company's ESRs.

A.

Q. WHAT IS THE NORMAL FUNCTION OF A UTILITY'S DEPRECIATION RESERVE SURPLUS?

As explained in the testimony of Witnesses Dunkel and McCullar, the normal function of a depreciation reserve surplus is to reduce prospective depreciation rates that are determined under the remaining life method. In the remaining life method, the numerator is: Plant – Accumulated Depreciation +/- Net Salvage. The denominator is the estimated remaining years of useful life. Thus, the higher the amount in Accumulated Depreciation, including any portion of the Accumulated Depreciation balance that is determined to be surplus, reduces future depreciation accruals. authorized depreciation rates and reflecting depreciation expense for a regulated public utility using the remaining life method effectively matches the recovery of the cost of the consumption of the assets (plus or minus net salvage) over time with those who benefit from the service provided by the assets. This is consistent with cost-based ratemaking.

Q. IS THAT HOW FPL HAS BEEN USING THE DEPRECIATION RESERVE

SURPLUS?

A. Instead of using the portion of the Accumulated Depreciation balance that is determined to be surplus to reduce future depreciation accruals, FPL has been using that surplus to "manage" its earnings, enabling the Company to earn above the mid-point of its return range for every month during the four-year period 2017 through 2020 as well as in the months of January through March 2021, and to earn at or near the very high-end of its authorized earnings range in several months during that period. This is not a "normal" application of a utility depreciation reserve surplus, nor, as Witness McCullar explains, is it consistent with established utility industry definitions applicable to depreciation.

- Q. WHAT HAVE YOU DETERMINED FROM YOUR REVIEW OF THE COMPANY'S REQUEST TO CONTINUE UTILIZATION OF THE RESERVE SURPLUS AMORTIZATION MECHANISM?
 - A. The RSAM is not required. The mechanism is simply a tool for the Company to be able to adjust its earnings to reflect a level of desired earnings. It has historically been used by the Company to achieve earnings results at or near the top end of the ROE range instead of the ROE mid-point. To evaluate the necessity of the RSAM, the application of amounts from the reserve surplus and the impact on the Company's earnings during the four calendar years 2017 through 2020, along with the first three months of 2021, were analyzed. The analysis is reflected on Exhibit RCS-4.

Q. WHAT IS THE BASIS FOR YOUR STATEMENT THAT THE COMPANY WAS ABLE TO ADJUST ITS EARNINGS TO REFLECT A DESIRED LEVEL OF EARNINGS?

A. This concept was allowed in paragraph 12 of the 2016 settlement agreement found in Order
 No. PSC-2016-0560 at p. 25 where:

the amounts to be amortized in each year of the Term [were] left to FPL's discretion subject to the following conditions: (i) the amount that FPL may amortize during the Term shall not be less than the actual amount of depreciation reserve surplus remaining at the end of 2016; (ii) for any surveillance reports submitted by FPL during the Minimum Term on which its ROE (measured on an FPSC actual, adjusted basis) would otherwise fall below 9.6%, FPL must amortize at least the amount of the available Reserve Amount necessary to maintain in each such 12-month period an ROE of at least 9.6% (measured on an FPSC actual, adjusted basis); and (iii) FPL may not amortize the Reserve Amount in an amount that results in FPL achieving an ROE greater than 11.6% (measured on an FPSC actual, adjusted basis) in any such 12-month period as measured by surveillance reports submitted by FPL.

I do not dispute that FPL (apart from apparent excess earnings above the top of the range) was within its right to manage its achieved earnings to show these very high returns as provided by a negotiated agreement; however, as discussed below, this past practice of using a depreciation reserve surplus to manage earnings results should not continue.

A.

Q. WOULD YOU EXPLAIN THE PURPOSE UNDERLYING YOUR ANALYSIS?

Yes. The overall purpose of the analysis is to demonstrate that there has been no ratemaking need for use of the depreciation reserve surplus under the current settlement agreement. The analysis looks at FPL's use of the depreciation reserve surplus in relation to achieved earnings measured against the ratesetting mid-point of 10.55%. This approach is conservative since it does not look at what is needed to keep the company above the bottom of the range of reasonableness. Such an analysis would likely be more appropriate as it would ensure that the Company was not in jeopardy of earning below the range of reasonableness and in need of filing a rate case. FPL's primary RSAM Witness Barrett has

1		testified in this case that anywhere within the Commission-established range is
2		reasonable. ¹
3	Q.	PLEASE DESCRIBE YOUR ANALYSIS.
4	A.	First, the starting point for the analysis is the Company's own reporting in the Earnings
5		Surveillance Report ("ESR") and presents the credit balance of the reserve surplus as a
6		positive amount. The Company's reported achieved ROE from its ESRs is shown in
7		column A of Exhibit RCS-4.
8		
9		The activity affecting the depreciation reserve surplus, as reported by the Company
10		in its ESRs, is shown in column B. The negative amounts in column B represent debits (or
11		charges) against the depreciation reserve, showing how the Company tapped the reserve
12		and increased rate base to keep its earnings at or near the top end of the ROE range. The
13		positive amounts in column B, as reported in the Company's ESRs, show increases to the
14		reserve surplus associated with the Company having calculated earnings that would
15		otherwise have been above the top end of the earnings band.
16		
17		The information in columns A, B, G, H, I, J and K are from FPL's Earnings
18		Surveillance Reports.
19		
20		Column C reflects OPC's analytical adjustments to reverse the debits to the
21		depreciation reserve that were made by FPL to increase the Company's achieved net
22		operating income to reflect a higher rate of return in those various respective ESR reports

¹ June 11, 2021 deposition of Robert A. Barrett at 49-50.

where the return was below the Company's predetermined target level but above the midpoint.

Column D reflects the OPC's adjusted reserve balance (for analytical purposes) based on the beginning balance and adjusted to illustrate the effect of excess earnings in months where the actual earnings exceeded the Company's predetermined target ROE or the high point of the earnings range. When FPL's earnings for the 12-month period reported on the Company's ESRs were above the Company's predetermined target ROE or high end of the earnings range, column D shows how the depreciation reserve surplus would be adjusted by FPL to limit earnings by debiting depreciation expense and crediting the depreciation reserve such that the earnings were limited to no more than the Company's predetermined target ROE or the top of the earnings range. No analytical adjustment was made for these amounts that were reported on the Company's ESRs as being restored to the reserve in order to account for and effectively limit earnings that were above the predetermined target ROE or top-end of the earnings range to the top end of the range.

For analytical purposes, Column E adjusts the illustrative excess earnings (above the Company's predetermined target or 11.6%) amount out of the reserve.

Column F is the result that shows that the reserve excess was not required to meet the rate-setting point of 10.55% ROE for the calendar years 2017 through 2020 and for the first three months of 2021. As mentioned above, columns G, H, I, J and K, each present information as reported by FPL in its ESRs.

L shows the net-of-tax adjusted earnings results, based on the analytical adjustments described above.

Columns M, N and O indicate by "yes" or "no" whether the adjusted earnings results shown in column L were (1) above the midpoint return (listed in column J), (2) below the midpoint return, or (3) above the high-point return (i.e., the return maximum listed in column K), respectively.

Q.

A.

WHAT DOES YOUR ANALYSIS SHOW WITH RESPECT TO THE ADJUSTED ACHIEVED RETURNS AS IT RELATED TO THE MID-POINT (OR RATE-SETTING POINT)?

Simply put, FPL did not need to tap into the depreciation reserve excess to reach the rate-setting mid-point of its allowed return. This phenomenon is shown on Exhibit RCS-4 in Columns L-O which illustrate the lack of need for the reserve. Column L shows the calculated rate of return related to each ESR period, had the reserve excess not been utilized for the indicated periods. Using the net-of-tax OPC-adjusted achieved earnings in column L and comparing that adjusted return with the mid-point and high-end allowed returns from the Company's ESRs that are shown in columns J and K, columns M, N and O summarize, respectively, for each period whether the adjusted achieved return is over the mid-point, under the mid-point, or over the high-end return level. These columns show that during the years 2017 through 2020 (and January through March 2021) FPL's earnings without using the reserve always exceeded the mid-point rate of return, and in several months, FPL exceeded its high point of rate of return.

Because during the four-year period 2017 through 2020 the Company's rate of
return was never less than the midpoint return without using the reserve, there is no
defensible need for the depreciation reserve surplus to be utilized to adjust earnings. The
reserve was almost exclusively used to maximize shareholder returns in the form of
earnings above the rate-setting mid-point, boosting the earnings up to or near the high
point.
WOULD YOU PROVIDE AN EXPLANATION OF HOW THE ADJUSTMENTS

Q. WOULD YOU PROVIDE AN EXPLANATION OF HOW THE ADJUSTMENTS YOU MADE IMPACTED THE RATE OF RETURN IN VARIOUS MONTHS?

Yes. As shown on Exhibit RCS-4, line 4, the Company charged the reserve \$125,223,511 and in turn credited pre-tax income by that amount in order to increase its earned rate of return for the twelve-month period reported on its ESR for January 2017. This accounting treatment, as it is called, is explained on page 60, lines 1-8 of the Direct Testimony of Witness. Barrett.

A.

This use by the Company of the \$125,223,511 amount from the reserve surplus resulted in a rate of return on rate base of 6.60% being reported on the Company's ESR (as shown on line 4, in column I) and an ROE of 11.5% (as shown in column A).²

The OPC analysis shown on Exhibit RCS-4, on line 4, reverses the Company's \$125,223,511 reserve excess amount in column C. The resulting rate of return on rate base is reflected in column L. The achieved rate of return on rate base absent the Company adjustment is 6.35% as shown on line 4, in column L. The actual achieved return on rate base of 6.35% exceeds the 6.17% midpoint return on rate base as reported by FPL in its

² In deposition testimony, FPL witnesses Ferguson and Barrett confirmed that this was the pre-established target ROE for 2017. June 7, 2021 Deposition of Keith Ferguson at pp. 40-41; June 11, 2021 Deposition of Robert A. Barrett at pp. 81-82.

1	ESR. This shows that no adjustment to net operating income was needed to maintain a
2	healthy achieved return at the rate-setting point of 10.55%.

A.

Q. IF THE ACTUAL RETURN EXCEEDED THE MIDPOINT RETURN ON RATE BASE, THEN WHY WOULD AN ADJUSTMENT HAVE BEEN MADE BY FPL?

The Company's predetermined target rate of return was either at or as close as possible to the high point of the allowed range of the rate of return on rate base. In other words, the Company's predetermined target earnings were not at the midpoint, but were instead at the high point. FPL has admitted that they use the RSAM to achieve the ROE target.³ Column A of Exhibit RCS-4, which reproduces the achieved ROEs shown on FPL's ESRs, shows that the Company achieved this goal almost all of the time in terms of the ROE component of the achieved return. As shown on line 4, in the specific example from the Company's January 2017 ESR, the adjusted achieved of 6.60% (shown in column I) is close to the maximum return of 6.65% (shown in column J).

A.

Q. WHY IS USING THE DEPRECIATION RESERVE SURPLUS TO MAKE ADJUSTMENTS TO THE COMPANY'S EARNINGS AN ISSUE?

A utility is allowed the opportunity to earn a level of earnings when rates are established, not a guaranteed return. By allowing the Company to adjust earnings upward when actual earnings already exceed both the low point and the midpoint of the earnings range is essentially allowing the Company to reflect a guaranteed level of return. This maneuver, were it not part of the give-and-take of a settlement agreement, would otherwise appear to

³ June 11, 2021 Deposition testimony of Robert Barrett at p. 43 and June 7, 2021 Deposition testimony of Keith Ferguson at p.84

clearly violate the basic principle of rate making established in *Hope* and *Bluefield*.⁴ The earnings range set by the Commission around the rate-setting mid-point is the established fair, just and reasonable return; therefore, no adjustment should be needed when actual earnings fall within this range. My point is that, while I recognize that reflecting achieved earnings consistently at or near the top of the range was allowed under the language of the current settlement, the application of an RSAM is not needed under circumstances where the Commission itself establishes cost-based rates for a utility in a rate case.

A.

Q. PLEASE EXPLAIN THE ADJUSTMENTS IN COLUMN C FOR CREDITS TO THE RESERVE?

Credits to the depreciation reserve surplus, which increase the available surplus amount, are made by FPL because the Company's earnings for the period reported in its ESRs have exceeded the high point of the allowed return range that was established by the Commission. By crediting (i.e., increasing) the depreciation reserve surplus, the Company is keeping the reported and adjusted achieved return at or near the high point of the return range, which reduces the possible requirement to return the excess earnings to ratepayers. As an illustrative example, as shown on Exhibit RCS-4, line 7, column L, the April 2017 ESR adjusted actual earnings were 6.65% which exceeds the allowed high point of 6.64% (listed in column M). As shown by the "yes" in column O, for several of the 12-month periods covered in the Company's ESRs, the achieved return exceeded the top end of the allowed return range.

⁴ Bluefield Water Works and Improvement Co. v. Public Service Comm'n. 262 U.S. 679 (1923); and the Federal Power Comm'n v. Hope Natural Gas Co., 320 U.S. 591 (1944).

Q. ARE THERE ANY EXCEPTIONS IN YOUR ANALYSIS IN RECALCULATING THE ACTUAL ACHIEVED RETURN AS SHOWN IN COLUMN L?

Yes. In December 2017, the reserve was charged with costs associated with Hurricane Irma. The \$1,148,303,252 charge was limited to the balance in the depreciation reserve surplus at the time. FPL reported an achieved (and exceptionally healthy) ROE of 11.08% and a rate base return for 2017 of 6.32% (as shown in on Exhibit RCS-4, column I, on line 15) that was well above the midpoint return of 6.09% (which is shown in column J). This achieved result was not adjusted even though the charge to the depreciation reserve surplus for that storm was reversed in this analysis since the achieved return was well above the rate-setting mid-point. The cost incurred for Hurricane Irma could have been recovered through a surcharge or by applying the income tax savings that the Company has been realizing from TCJA impacts that was largely credited to the depreciation reserve surplus. The analysis assumed that the storm costs that the Company incurred for Hurricane Irma and other storms would be recovered from customers from one of the above-noted methods, and not charged against the depreciation reserve surplus, so there should not have been any impact on the net operating income number in the calculation of the return for the year 2017 and there would have been no need to charge the reserve surplus the \$1.148 billion amount.

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- Q. IN YOUR OPINION BASED ON YOUR EXPERIENCE, IS CHARGING A
 DEPRECIATION RESERVE AN APPROPRIATE METHOD TO "PAY" FOR
- 22 HURRICANE RECOVERY COSTS?
- A. No. I think FPL said it best in 2009 when it argued against such accounting gimmicks when they:

[A]rgued that a short amortization of the reserve surplus would have "the
direct and unavoidable effect of rapidly increasing rate base, the required
return on rate base, and future depreciation expense - all of which will have
to be borne by future customers."

A.

Order No. PSC-2010-0153-EI at p. 81. This is an accurate description of the "mortgaging" of the future by using the depreciation reserve to pay for costs for which current customers have historically been responsible. Charging hurricane recovery costs to the depreciation reserve should not be allowed in the future. Discontinuing the use of earnings-enhancing depreciation reserve surplus mechanisms in the future will help ensure that this does not happen again.

Q. WHY DID YOUR ANALYSIS REVERSE THE CREDIT TO THE RESERVE IN COLUMN E?

The reversal is done because while overearning may have been reported in the monthly reports during the year, it is my understanding of the ESR process that the end of the calendar year (December) result is the ultimate determinate as to whether the company is overearning. Excess earnings must be recorded as credits to the reserve or otherwise disposed of at least on a calendar year basis. For example, for the calendar year 2017, the actual calculated achieved return was 6.32%, as shown in column L, on line 15.⁵ That is below the high end of the earnings range of 6.56% for calendar year 2017 (shown on line 15, in column K), so the depreciation reserve surplus balance would not be increased for the 2017 calendar year results. Since the actual calendar 2017 earnings are within the allowed range, an upward adjustment to 2017 earnings, such as by applying amounts from the depreciation reserve surplus, was not necessary. Thus, after excluding the impact related to applying the depreciation reserve surplus amounts in 2017 to Hurricane Irma

⁵ The 6.32% earned return for 2017 is also shown on line 15 in column I as the return reported by FPL on its ESR.

costs, the 2017 earnings would be within the allowed earnings range, and the reserve surplus would not be neither drawn down nor increased, based on the 2017 results.

As shown on Exhibit RCS-4, the circumstances are different for calendar 2018 when the Company's actual achieved return of 6.90% (shown in column L, on line 29) exceeded the high point the allowed earnings range of 6.70% (from FPL's ESR, as shown on Exhibit RCS-4, on line 29, in column K). Based on the calendar year 2018, the reserve would require a credit adjustment, increasing the reserve, to account for the 0.20% difference represented by the 2018 earnings above the top end of the authorized earnings range.⁶

A.

Q. WHAT CONCLUSIONS DO YOU REACH FROM THIS ANALYSIS?

The analysis shown on Exhibit RCS-4 demonstrates that while allowed for the years 2010 through 2020, the access to the Depreciation Reserve Surplus amounts was not needed for any purpose other than to allow FPL to reflect earnings at or close to the top of the ROE range. Exhibit RCS-5 shows that as far back as 2010, FPL's track record has been to utilize the Reserve Surplus Amount and similar RSAMs to accomplish the same type of earnings result. In my opinion, the RSAM has been used to enrich FPL's shareholders at the expense of future customers. Over the past 11 years FPL has used calculated reserve surplus amounts to consistently achieve earnings at or very near the top of the authorized range.

⁶ While the amounts further demonstrate the lack of need to use the Reserve Amount, I have not proposed that anything can or should be done about the \$98,506,091 and \$86,995,377 shown on lines 31 and 45 of Schedule RCS-4, Page 1. These amounts in column F of Exhibit RCS-4 on lines 31 and 45 represent orphaned overearnings (above 11.6%) that could not be credited to the capped Reserve Amount of \$1,252,100,355.

1 Q. IS THERE A CONCERN THAT, AS PROPOSED BY FPL IN THE CURRENT

2 RATE CASE, THE RSAM COULD EFFECTIVELY ALLOW FPL TO EARN AT

THE HIGH END OF THE COMPANY'S PROPOSED ROE RANGE?

A. Yes. Although the Company has proposed to calculate the revenue requirement for the 2022 future test year and the 2023 subsequent year using an 11.5% return on equity (and the Company's proposed capital structure, which has a common equity ratio of 59.6% as discussed in the testimony of OPC witness O'Donnell), I am advised that the 11.5% proposed by FPL would effectively be a mid-point, and the high end of the Company's proposed ROE range would be 100 basis points higher, at 12.5%. For 2022, the revenue requirement impact of 100 basis points on equity (at FPL's 59.6% equity ratio) is approximately \$360 million. To the extent that that FPL is effectively asking the Commission to authorize the use of the RSAM so that the Company can achieve earnings at the top end of the Company's proposed ROE range of 12.5%, this is simply unreasonable. Given is decade-long ability to use the RSAM mechanisms to achieve earnings at or very near the top of the range, it would seem likely that the same would be true for at least the next four years if the Company's proposed RSAM in its proposed four-year plan were to be approved.

A.

Q. WHAT IS THE OPC RECOMMENDING THE COMMISSION DO WITH AN RSAM GOING FORWARD?

For purposes of setting rates for 2022 and beyond, the Commission should not approve a mechanism whose sole purpose is to effectively set rates to allow the Company to earn at the top of the range.

1 Q. WHAT IS YOUR CONCLUSION ABOUT HOW THE RSAM PROPOSAL

2 SHOULD BE TREATED IN A DETERMINATION OF FPL'S RATES BY THE

COMMISSION IN THE CURRENT RATE CASE?

A. For purposes of setting rates for 2022 and beyond, as stated above, the Commission should reject FPL's RSAM. To the extent that there is a depreciation reserve surplus associated with the new depreciation rates that are being recommended by OPC witness McCullar, that reserve surplus should not be set aside as a means for the Company to use to target and manage its earnings to the top end of an earnings range. Rather, any depreciation reserve surplus under industry standard, cost-based remaining life depreciation practices will reduce future depreciation expense under the remaining life depreciation method, as recommended by Witness McCullar. In summary, the Company's RSAM proposal in the current case should be rejected.

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III. FPL REQUESTED REVENUE INCREASES

15 Q. WHAT ARE THE REVENUE ADJUSTMENTS THAT THE COMPANY IS 16 PROPOSING?

17 A. The Company is proposing four revenue adjustments over the 2022 through 2025 four-year 18 period. The Company's major requests are the following: (1) a general base revenue 19 adjustment of approximately \$1.108 million effective in January 2022; (2) a subsequent 20 year adjustment of approximately \$607 million effective in January 2023 ("2023 SYA"); 21 (3) a Solar Base Rate Adjustment ("SoBRA") mechanism that would authorize FPL to 22 recover costs associated with the installation and operation of up to an aggregate of 1,788 23 megawatts ("MW") of solar generation in 2024 and 2025. As components of its four-year 24 plan, FPL is also proposing: (4) a mechanism to address the possibility that changes to 25 corporate tax laws might be enacted under the new presidential administration; (5) the

continuation of a form of the RSAM that was allowed as part of FPL's 2016 rate case
settlement; (6) the continuation of the storm cost recovery mechanism that was approved
as part of FPL's 2016 rate case settlement; (7) extension and expansion of the asset
optimization incentive mechanism that was approved in the 2016 rate case settlement (8)
and the authority to accelerate amortization of unprotected excess accumulated deferred
income taxes ("EADIT") resulting from the 2017 Tax Cuts and Jobs Act ("TCJA"). 7

Q.

FPL IS REQUESTING A BASE RATE INCREASE TO BE EFFECTIVE JANUARY

1, 2022, A SUBSEQUENT YEAR INCREASE FOR JANUARY 1, 2023, AND A

SOLAR BASE RATE ADJUSTMENT MECHANISM IN 2024 AND 2025, TO

RECOVER COSTS ASSOCIATED WITH THE INSTALLATION AND

OPERATION OF UP TO AN AGGREGATE OF 1,788 MW. WILL YOU BE

ADDRESSING EACH OF FPL'S FOUR REQUESTED INCREASES TO BASE

RATES?

15 A.161718

Yes. In this testimony, I first address the base rate increase that FPL has proposed to be effective January 1, 2022 ("January 2022 Base Rates"). I then address the proposed base rate adjustment for the Company's requested January 2023 Subsequent Year Increase and the Company's requested SoBRA mechanism for the recovery of costs associated with the installation and operation of up to an aggregate of 1,788 MW of new solar generation for 2024 and 2025.

Q. FPL IS ALSO REQUESTING A MECHANISM TO ADDRESS POSSIBLE
CHANGES TO CORPORATE TAX LAWS THAT MAY BE ENACTED UNDER

⁷ See, FPL's petition at page 2.

PRESIDENT BIDEN'S ADMINISTRATION, THE CONTINUATION OF THE RSAM, THE CONTINUATION OF THE STORM COST RECOVERY MECHANISM APPROVED AS PART OF THE COMPANY'S 2016 RATE SETTLEMENT, THE EXTENSION AND EXPANSION OF THE ASSET OPTIMIZATION INCENTIVE MECHANISM AND THE AUTHORITY TO ACCELERATE AMORTIZATION OF UNPROTECTED EADIT RESULTING FROM THE TCJA. WILL YOU BE ADDRESSING EACH OF THESE **REQUESTS?** A.

No. I will be addressing most, but not all of those FPL proposals. I will be addressing FPL's requested mechanism to address possible changes to corporate tax laws that may be enacted under President Biden's administration, the continuation of the RSAM as already discussed in my testimony, the continuation of the storm cost recovery mechanism approved as part of the Company's 2016 rate settlement, and the Company's requested authority to accelerate amortization of unprotected EADIT resulting from the TCJA. Another OPC witness, Mr. Kevin O'Donnell is addressing the Company's request concerning the extension and expansion of the asset optimization incentive mechanism.

A.

IV. ORGANIZATION OF TESTIMONY

19 Q. HOW ARE THE DISCUSSIONS THAT ARE BEING ADDRESSED IN YOUR
20 TESTIMONY ORGANIZED?

As noted above, in Section II, I have presented a threshold analysis of FPL's RSAM and demonstrate how it has been utilized by the Company to achieve adjusted earnings at or near the high end of its authorized earnings range, why it is not needed, and why its use for continued earnings manipulation purposes should be rejected prospectively in the ratemaking process. To re-cap and to emphasize this point Exhibit RCS-4 presents an

analysis of the RSAM using information from FPL's Earnings Surveillance Reports ("ESRs") for the four calendar years, 2017 through 2020, and the first three months of 2021. For the lagging 12-months reported in every single month of this period, FPL earned above the midpoint of the earnings range and in the majority of (24 out of 39) months was at or close to the extreme top end of the earnings band. As shown on Exhibit RCS-4 and RCS-5 together, for the calendar years 2010 through 2020, and 2021 (year-to-date), FPL earned at the top of the earnings band in 9 of the 11 periods. In 2013, FPL effectively earned at the 11.0% midpoint (10.96), which it had previously established as its target earning point. This was approximately \$90 million below the top of the range of 11.5% for the calendar year 2013. In 2017, FPL chose to earn 11.08% instead of its target of 11.5%. For all intents and purposes FPL had the ability to achieve earnings at or near the top of the range for 11 years which demonstrates that historically the RSAM mechanisms have allowed FPL to earn at near the top of the range for the past 11 years. This practice of using a calculated depreciation reserve surplus to manipulate earnings should be discontinued.

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The remainder of my testimony is organized as follows:

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In Section V, I present the overall financial summary for the base rate change to be effective January 1, 2022, showing the revenue requirement excess for the 2022 test year recommended by Citizens. Exhibit RCS-2 presents the schedules and calculations in support of the 2022 base rate revenue requirement.

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In Section VI, I discuss certain corrections that FPL has identified to its filing that affect the revenue requirement.

In Section VII, I then discuss my proposed adjustments which impact the January 2022 Base Rates, including how the new depreciation rates (and resulting expense) recommended by Witness McCullar and the Dismantlement expense recommended by Witness Dunkel have been reflected. Where an adjustment affects both 2022 and 2023, I discuss the impact on both projected test years in Section VII.

As an element of Section VII, I address FPL's request to accelerate amortization of unprotected EADIT resulting from the TCJA.

In Section VIII, I address the Company's proposed January 2023 Subsequent Year Increase. Within this section, I present the OPC revenue requirement recommendation associated with the 2023 increase requested by FPL. The January 2023 revenue requirement calculations and adjustments impacting these calculations are presented in Exhibit RCS-3. Put another way, Exhibit RCS-3 presents the calculations affecting the 2023 base rate revenue requirement.

In Section IX, I address the Company's request for the SoBRA rate increases for 2024 and 2025 solar generating plant additions.

In Section X, I address the Company's proposal for a mechanism to address possible changes to corporate tax laws that may be enacted before the Company's next base rate case.

1		In Section XI, I address the Company's proposal to continue the storm cost
2		recovery mechanism approved as part of the Company's 2016 rate case settlement.
3		
4		As noted above, my testimony does not address the asset optimization incentive
5		mechanism, which will be addressed by Witness Kevin O'Donnell
6		
7 8		V. <u>OVERALL FINANCIAL SUMMARY – JANUARY 2022 BASE RATE</u> <u>CHANGE</u>
9	Q.	WHAT IS THE JANUARY 2022 BASE RATE REVENUE REQUIREMENT
10		DEFICIENCY OR EXCESS FOR FLORIDA POWER & LIGHT COMPANY?
11	A.	As shown on Exhibit RCS-2, Schedule A, the OPC's recommended adjustments in this
12		case result in a recommended revenue reduction for FPL in January 2022 of approximately
13		\$70.901 million. This is \$1.355 billion less than the base rate revenue increase of \$1.284
14		billion requested by FPL in its application under the "without RSAM" alternative.8
15		
16	Q.	PLEASE DISCUSS THE EXHIBIT YOU PREPARED IN SUPPORT OF YOUR
17		TESTIMONY AS IT PERTAINS TO THE JANUARY 2022 BASE RATE CHANGE.
18	A.	Exhibit RCS-2, totaling 46 pages, consists of Summary Schedules A, A-1, B, B.1, C, C.1
19		and D and Adjustment Schedules B-1 through B-4 and C-1 through C-6.
20		
21	Q.	WHAT IS SHOWN ON SCHEDULE A, PAGE 1, OF EXHIBIT RCS-2?

⁸ FPL has also presented a "with RSAM" alternative, under which FPL is requesting a 2022 base rate revenue increase of \$1.108 billion. See the Direct Testimony of FPL Witness Bores at page 23 for a summary. The OPC is strongly recommending against continuation of an RSAM on a going-forward basis for FPL. Consequently, the OPC's base rate revenue requirement calculations are presented on the "without RSAM" basis. I address the Company's historic RSAM results and explain why it is not needed and should not be approved for continuation in Section II of my testimony.

A. Schedule A, page 1, presents the revenue requirement calculation for the January 2022

Base Rate change, giving effect to all of the adjustments I am recommending in this

testimony, along with the impacts of the recommendations made by OPC Witnesses

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Q. WHAT IS SHOWN ON SCHEDULE A, PAGE 2, OF EXHIBIT RCS-2?

McCullar, Dunkel, O'Donnell, Lawton, and Woolridge.

A. Schedule A, page 2, presents a reconciliation of the revenue requirement calculation for the January 2022 revenue reduction showing the estimated impacts of OPC recommendations.

10 Q. WHAT IS SHOWN ON SCHEDULE A-1?

A. Schedule A-1 shows the gross revenue conversion factor ("GRCF"), which is used to convert net operating income into equivalent revenue requirement amounts. As shown there, FPL's original application used a GRCF, which FPL refers to as the Net Operating Income Multiplier, of 1.34153. FPL corrections adjusted the GRCF to 1.34143. As shown on Schedule A-1, in column E, I have used the FPL corrected GRCF of 1.34143 in my revenue requirement calculations. My use of the FPL corrected GRCF of 1.34143 is also shown on Exhibit RCS-2, Schedule A, page 1, column E, line 7.

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Q. WHAT IS SHOWN ON SCHEDULE B?

A. Schedule B presents OPC's adjusted rate base that incorporates each of the adjustments impacting rate base that are recommended by OPC Witnesses in this case.

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Q. WHAT IS SHOWN ON SCHEDULE B.1?

1 A. Schedule B.1 presents each of the adjustments impacting rate base that are recommended

2 by OPC Witnesses in this case.

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4 Q. WHAT IS SHOWN ON SCHEDULE C OF EXHIBIT RCS-2?

OPC's adjusted net operating income is shown on Schedule C. This incorporates each of the adjustments impacting net operating income that are recommended by OPC Witnesses in this case. The OPC's adjusted results for net operating income are shown on Schedule

8 C in column F.

9 Q. WHAT IS SHOWN ON SCHEDULE C.1 OF EXHIBIT RCS-2?

10 A. Schedule C.1 summarizes each of the adjustments impacting net operating income that are recommended by OPC Witnesses in this case.

12

13 Q. WOULD YOU PLEASE DISCUSS SCHEDULE D?

14 A. Schedule D presents Citizens' recommended capital structure and overall rate of return, 15 based on the revisions to FPL's proposed debt-to-equity ratio recommended by Witness 16 O'Donnell and the ROE recommended by Witness Woolridge. The capital structure ratios 17 for debt and common equity are based on the ratios recommended by Mr. O'Donnell. On 18 Schedule D, I have applied the adjustments to the capital structure necessary to synchronize 19 Citizens' recommended capital structure to the adjusted jurisdictional rate base. On 20 Schedule D, I applied Dr. Woolridge's recommended ROE, resulting in OPC's overall 21 recommended rate of return of 5.29%.

1 2		VI. INCORPORATION OF FPL IDENTIFIED ADJUSTMENTS AND CORRECTIONS
3	Q.	HAS FPL IDENTIFIED CERTAIN ADJUSTMENTS AND CORRECTIONS TO
4		ITS ORIGINALLY FILED APPLICATION?
5	A.	Yes. In filings made on May 7, 2021 and May 21, 2021, FPL identified corrections and
6		adjustments to its filing.
7		
8	Q.	AFTER FILING ITS MFRS, HAS FPL IDENTIFIED ANY ERRORS OR
9		CORRECTIONS TO ITS FILING?
10	A.	Yes. FPL so far has filed two notices of Identified Adjustments that impact the requested
11		revenue requirement as detailed below. I have included FPL's Identified Adjustments in
12		my testimony.
13		
14		A. FPL'S MAY 7, 2021 NOTICE OF IDENTIFIED ADJUSTMENTS
15	Q.	ON MAY 7, 2021, FPL FILED A NOTICE OF IDENTIFIED ADJUSTMENTS.
16		WHAT DID THAT CONTAIN?
17	A.	FPL's May 7, 2021 Notice of Identified Adjustments provided descriptions and estimated
18		revenue requirement impacts for the corrections and adjustments that FPL had identified
19		up to that point. FPL explained in its May 7, 2021 Notice that: "the adjustments, if made,
20		would net to an approximate net \$27 million decrease in FPL's overall requested revenue
21		requirement increase for the 2022 Test Year and an approximate \$2 million decrease in
22		FPL's requested revenue increase for the 2023 Subsequent Year, which assumes FPL is
23		granted its full revenue increase for 2022." FPL stated further in its Notice that it would
24		include all adjustments identified on Attachment 1 to its Notice in an exhibit of adjustments
25		that it will file with rebuttal testimony, along with any other adjustments that may be

1	identified between now and then. FPL indicates further that it had included similar exhibits
2	with the rebuttal testimony of FPL witnesses in its 2009, 2012 and 2016 rate cases.
3	
4 Q.	WHAT ADJUSTMENTS WERE IDENTIFIED IN FPL'S MAY 7, 2021 NOTICE?
5 A.	FPL's May 7, 2021 Notice in Attachment 1, pages 3 and 4 of 8 (the without RSAM version)
6	identified 30 items that impact the revenue requirement, which are briefly summarized
7	below using FPL's short-hand descriptors:
8 9 10 11 12 13	1) <u>SolarNow</u> . Remove of all SolarNow costs, expenses, and revenues from FPL's calculation of revenue requirements, as required in Order No. 2020-0508-TRF-EI, issued on December 18, 2020. Due to time constraints between the preparation of this case and the issuance of the Order, FPL was unable to incorporate these adjustments into the MFRs.
14 15 16 17 18 19 20 21	 Distribution Facility Charges. Add revenue credit related to the Gulf Distribution Facility revenues for Florida Public Utilities and Blountstown, which was inadvertently excluded from revenue requirements due to an application of a jurisdictional factor of zero. Income Tax Payable - Refund. Revise federal income tax payable, which is reflected as a debit balance in rate base, to incorporate an estimated refund expected in September 2021 which was omitted from the forecast.
23 24 25 26 27	4) <u>Income Tax Payable - FCG</u> . Remove income tax receivable (reflected as a debit in a payable) from Florida City Gas (a non-electric regulated entity consolidated with FPL) which was incorrectly included in the forecast.
28 29	5) <u>Deferred Income Tax Expense</u> Revise deferred income tax expense for the following items that were calculated incorrectly:
30 31 32 33	a. Generation of ITC (reclassification between FERC Acct 410.1 and 411.4 which have different separation factors).
34 35 36	b. Florida Net Operating Loss and storm fund earnings (reclass from ATL to BTL).

1 2 3 4 5	revenues to reflect current approved service charges instead of proposed lower service charges, which were incorrectly entered into the rate case forecast.
6 7 8	7) <u>Deferred Pension Debit</u> . Reduce Deferred Pension debit by enhanced early retirement programs which was omitted from the forecast.
9 10 11	8) <u>Deferred Debit – SFAS 158</u> . Revise the separation factor applied to the Misc Deferred Debit SFAS 158 to be the same as the related SFAS 158 liability.
12 13 14 15	9) <u>Uncollectible Accounts Expense</u> . Revise the uncollectible accounts expense calculation utilizing the correct revenue forecast. Also impacts the bad debt rate used in the calculation of the NOI multiplier. Revised bad debt rates for 2022 and 2023 are 0.072% and 0.066%, respectively.
16 17 18	10) Public Relations Expenses. Decrease public relations expenses included in the forecast, which was overstated.
19 20 21 22	11) <u>Asset Retirements</u> . Remove inadvertent forecasted interim retirements and related depreciation associated with retired generation plants.
23 24 25	12) <u>Intangible Plant Amortization</u> . Revise intangible plant amortization due to incorrect amortization rate applied to certain intangible plant.
26 27 28	13) Miscellaneous Other Power Generation Expenses. Remove inadvertent duplicative expenses associated with West County Energy Center.
29 30 31 32 33	14) St. Lucie Participation Agreement Reimbursements Allocation. Revise allocation of St. Lucie Participation Agreement reimbursements to the proper FERC accounts, which resulted in a change to jurisdictional amounts.
34 35 36 37 38 39 40	15) SPP Pole Inspection Distribution Program. Revise SPP Pole Inspection forecast, which was understated by approximately \$0.8 million in each of the forecasted periods. This revision has no impact on FPL's requested base rate increase because the Company is requesting to move recovery of these expenses from base to clause starting January 1, 2022.

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2 3	16) <u>Dismantlement Jurisdictional Factors.</u> Revise incorrect separation factors applied to dismantlement cash activity.
4	ractors appried to dismantiement cash activity.
5	17) EVolution Pilot Program. Remove incremental capital costs
6	associated with FPL's EVolution pilot program, which were
7	inadvertently included in the rate case forecast.
8	
9	18) EVolution Pilot Program. Revise an incorrect depreciation rate and
10	jurisdictional separation factor applied to a portion of the EVolution
11 12	pilot program assets.
13	19) EVolution Pilot Program. Total. This has the total of the Company's
14	corrections related to the Evolution Pilot Program.
15	20) Gain from Disposition of Utility Plant. Remove gain related to a
16	mitigation sale in 2023, which is expected to occur after 2023.
17	
18	21) Deferred Debit – LTSA. Revise the credit amount for the Deferred
19	Debit - Long-Term Service Agreement, which was incorrectly
20	forecasted.
21 22	22) <u>Co Adj – Dismantlement Accrual.</u> Revise the Dismantlement Study and associated dismantlement Company adjustment for the following: ⁹
23 24	a. Crist 8 was inadvertently classified as steam production instead of other production.
25 26	b. Useful life of synchronous condenser- other production was inadvertently reflected as 44 years instead of 41 years.
27	c. Revisions were made to scrap and labor assumptions to
28	incorporate a more optimal disposal location/method and mix of
29	labor resources, resulting in a reduction in total net dismantlement
30	costs.
31	
32	23) Co Adj – Dismantlement Reserve Transfers. Revise the Company
33 34	adjustment to transfer dismantlement reserves between units due to the
	revised Dismantlement study as described above.
35	
36 37	24) Co Adj – Dismantlement Base to Clause. Revise the Company adjustment to move the Scherer coal ash dismantlement reserve and

⁹ FPL inadvertently excluded Smith Unit 3 from its dismantlement study filed in this proceeding. FPL is not adjusting its proposed dismantlement accrual to add an accrual for Smith Unit 3 and instead will address dismantlement costs for that unit in its next dismantlement study.

FPL IN ITS MAY 7, 2021 NOTICE INTO THE CALCULATION OF THE
Q. HOW HAVE YOU INCORPORATED THOSE ADJUSTMENTS IDENTIFIED BY
adjustments less other capital structure adjustments in this section.
31) Pro-Rata Adjustments. Represents total rate base identified
period.
2022 of \$395K and reduction in ADIT of \$107K in 2023, with offsetting pro-rata adjustments to other capital structure components in each
from ADIT in capital structure. Adjustment is the addition of ADIT in
uniquely identified in the forecast and therefore had not been removed
Services (an unregulated entity consolidated with FPL), which were not
30) FPL-ES – ADIT. Remove ADIT balances associated with FPL-Energy
d. Total Adjustment
c. Debt and Equity Specific Adjustments
b. ADIT Specific Adjustment
a. ITC Specific Adjustment
Tonowing Capital Structure elements
29) Solar Now. FPL identified specific adjustments for Solar Now for the following Capital Structure elements
20) Calan Nama EDI Mantified and Control of
aujustinents as impacting on its proposed Capital Sudeture.
28) <u>Capital Structure Impacts</u> . FPL identified the following three adjustments as impacting on its proposed Capital Structure.
20) Conital Characteris Tourist EDI 11 (C. 1 d. C. II)
compensation i i se adjustment, which was understated.
27) <u>FPSC Adj – Executive Compensation.</u> Increase executive compensation FPSC adjustment, which was understated.
27) EDCC Adi Evacutiva Companyation Insuran and the
from the FPSC adjustment.
Cost Recovery Clause (SPPCRC) which were inadvertently omitted
information technology costs associated with the Storm Protection Plan
26) FPSC Adj – SPPCRC – IT Costs. Revise FPSC adjustment to include
inadvertently omitted from the Company adjustment.
clause. A portion of capital expenditures related to this program were
adjustment to move SPP transmission inspection program from base to
25) Co Adj – SPP – Transmission Inspection Program. Revise Company
described above.
accrual from base to ECRC due to the revised Dismantlement Study as described above.

1	A.	As noted above, the Notice filed by FPL on May 7, 2021 provided estimated revenue
2		requirement impacts of its identified corrections and adjustments, and included limited
2		requirement impacts of its identified corrections and adjustments, and included immed
3		detail on rate base or net operating income impacts. In Excel workpapers, FPL provided
4		additional details showing the impacts on key rate base and net operating income
5		components of its Identified Adjustments. I have utilized the information provided by FPL
6		in response to that discovery to incorporate many FPL-identified adjustments to FPL's
7		originally filed rate base and net operating income.
8	Q.	WHAT DID FPL IDENTIFY AS THE 2022 TEST YEAR RATE BASE AND NET
9		OPERATING INCOME IMPACTS (WITHOUT RSAM) THAT RESULT FROM
10		ITS MAY 7, 2021 NOTICE OF IDENTIFIED ADJUSTMENTS?
11	A.	As shown on Attachment 1, pages 3-4 of 6, of FPL's May 7, 2021 Notice of Identified
12		Adjustments, the net result of the Company's corrections was to decrease combined 2022
13		rate base by \$66.103 million and to increase 2022 net operating income by \$15.562 million.
14		
15	Q.	HOW DID YOU INCORPORATE THE 2022 RATE BASE IMPACT OF FPL'S
16		MAY 7, 2021 CORRECTIONS?
17	A.	On Exhibit RCS-2, Schedule B, I have incorporated the 2022 rate base impact of FPL's
18		May 7, 2021 corrections in column B. As noted above, those corrections reduced FPL's
19		2022 rate base by \$66.103 million.
20		
21	Q.	HOW DID YOU INCORPORATE THE 2022 NET OPERATING INCOME

IMPACT OF FPL'S MAY 7, 2021 CORRECTIONS?

1	A.	On Exhibit RCS-2, Schedule C, I have incorporated the 2022 net operating income impact
2		of FPL's May 7, 2021 corrections in column B. Those FPL corrections increased 2022 net
3		operating income by \$15.562 million.
4		
5	Q.	WHAT DID FPL IDENTIFY AS THE 2023 SUBSEQUENT YEAR RATE BASE
6		AND NET OPERATING INCOME IMPACTS (WITHOUT RSAM) THAT
7		RESULT FROM ITS MAY 7, 2021 NOTICE OF IDENTIFIED ADJUSTMENTS?
8	A.	As shown on Attachment 1, pages 3-4 of 6, of FPL's May 7, 2021 Notice of Identified
9		Adjustments, the net result of the Company's corrections was to decrease combined 2023
10		subsequent year rate base by \$89.738 million and to increase 2023 net operating income
11		by \$15.228 million. On Exhibit RCS-3, Schedules B and C, I have reflected the impact on
12		2023 rate base and net operating income of FPL identified adjustments on the 2023
13		forecasted subsequent year, respectively, in column B, on each of those schedules, rate
14		base and net operating income. I also address the 2023 SYA revenue requirement in
15		Section VIII of my testimony.
16		
17	Q.	PLEASE EXPLAIN HOW YOU HAVE REFLECTED THE FPL MAY 7, 2021
18		CORRECTIONS AFFECTING THE 2022 RATE BASE AND NET OPERATING
19		INCOME.
20	A.	As noted above, on Exhibit RCS-2, Schedule B, which shows 2022 forecasted rate base, I
21		have reflected the adjustments to rate base identified in FPL's May 7, 2022 Notice (using
22		the without RSAM version) in column B. As noted above, those corrections reduced FPL's
23		2022 rate base by \$66.103 million.

Similarly, on Exhibit RCS-2, Schedule C, which shows 2022 forecasted net operating income, I have reflected the adjustments to net operating income that were identified in FPL's May 7, 2021 Notice (using the Company's without RSAM adjustments) in column B. Those FPL corrections increased 2022 net operating income by \$15.562 million.

A.

7 Q. HOW HAVE YOU INCORPORATED FPL'S CHANGES TO THE GROSS 8 REVENUE CONVERSION FACTOR (GRCF) AT THIS TIME?

A. As shown on Exhibit RCS-2, Schedule A-1, I have incorporated the impact of FPL's corrections on the GRCF, in column B. As corrected, the Company-proposed GRCF is 1.34143, as shown on Schedule A-1, in column D. As shown on Schedule A-1, in column E, I have used that same Company-corrected GRCF of 1.34143.

13 Q. HOW HAVE YOU INCORPORATED FPL'S CHANGES TO THE CAPITAL 14 STRUCTURE AT THIS TIME?

As shown on Exhibit RCS-2, Schedule D, the reconciliation of the capital structure to the adjusted rate base includes the OPC rate base adjustments and the FPL identified rate base correction amounts. The FPL corrections submitted on May 7, 2021 are shown on Schedule D in column B. The FPL corrections submitted on May 21, 2021 are shown in column C. As described elsewhere in my testimony, Witness O'Donnell is recommending a different capital structure than FPL has proposed. The capital structure, cost rates, and overall cost of capital used to compute the revenue requirement for the 2022 forecasted test year is shown on Exhibit RCS-2, Schedule D.

1	Q.	HAVE TOO INCORPORATED THE IMPACTS OF FPL'S MAY 7, 2021 NOTICE	
2		ON 2023 SUBSEQUENT YEAR RATE BASE AND NET OPERATING INCOME	
3		IN A SIMILAR MANNER?	
4	A.	Yes. I have reflected the impacts on the 2023 subsequent test year in a similar manner.	
5		Specifically, on Exhibit RCS-3, Schedule B, which shows 2023 subsequent year rate base.	
6		I have reflected the adjustments to rate base identified in FPL's May 7, 2021 Notice in	
7		column B.	
8		On Exhibit RCS-3, Schedule C, which shows 2023 subsequent year net operating	
9		income, I have reflected the adjustments to net operating income that were identified in	
10		FPL's May 7, 2021 Notice in column B.	
11		B. FPL'S MAY 21, 2021 NOTICE OF IDENTIFIED ADJUSTMENTS	
12	Q.	HAS FPL FILED A SECOND NOTICE OF IDENTIFIED ADJUSTMENTS?	
13	A.	Yes. On May 21, 2021, FPL filed a Second Notice of Identified Adjustments. Similar to	
14		its May 7, 2021 Notice, in its May 21, 2021 Second Notice, FPL states they will include	
15		the adjustments identified on Attachment 1 to its Second Notice in an exhibit of	
16		adjustments that it will file with rebuttal testimony, along with any other adjustments that	
17		may be identified between now and then.	
18			
19	Q.	WHAT ADJUSTMENTS WERE INCLUDED IN THAT SECOND NOTICE?	
20	A.	FPL's Second Notice identified the following three adjustments, along with FPL's short-	
21		hand descriptors:	
22 23 24 25		1) <u>Separation Factor Revisions to Filed Case</u> . Remove the adjustment to the E203 Peaking Energy allocator for stratified contracts as this adjustment is only needed for stratified demand allocators which resulted in revisions to multiple separation factors.	

	2) <u>Separation Factor Revisions to 1st NOIA</u> . Revise identified adjustments reflected in FPL's notice of identified adjustments filed on May 7, 2021 to incorporate revised separation factors discussed above.
	3-10) <u>Separation Factor Revisions to Filed Case</u> . FPL updated capital structure components related to separation factor revisions.
	11-14) <u>Separation Factor Revisions to 1st NOIA.</u> SolarNow – Revisions to separation factors were applied to the SolarNow capital structure adjustments but those are small enough that they do not appear due to rounding.
	FPL-ES-ADIT – Revisions to separation factors applied to the FPL-ES capital structure adjustment but those are small enough that they do not appear due to rounding.
	Revisions to pro-rata capital structure adjustments related to rate base identified adjustments above.
Q.	WHAT DID FPL IDENTIFY AS THE 2022 TEST YEAR RATE BASE AND NET
	OPERATING INCOME IMPACTS (WITHOUT RSAM) THAT RESULT FROM
	ITS MAY 21, 2021 NOTICE OF IDENTIFIED ADJUSTMENTS?
A.	As shown on Attachment 1, page 2 of 4, of FPL's May 21, 2021 Notice of Identified
	Adjustments, the net result of the Company's corrections was to increase combined 2022
	rate base by \$48,000 and to decrease 2022 net operating income by \$34,000.
Q.	WHAT DID FPL IDENTIFY AS THE 2023 SUBSEQUENT YEAR RATE BASE
	AND NET OPERATING INCOME IMPACTS (WITHOUT RSAM) THAT
	RESULT FROM ITS MAY 21, 2021 NOTICE OF IDENTIFIED ADJUSTMENTS?
A.	As shown on Attachment 1, page 2 of 4, of FPL's May 21, 2021 Notice of Identified
	Adjustments, the net result of the Company's corrections was to increase combined 2023
	subsequent year rate base by \$35,000 and to decrease 2022 net operating income by
	\$23,000.
	A. Q.

1	Q.	HOW HAVE YOU INCORPORATED THE ADJUSTMENTS AND
2		CORRECTIONS NOTED BY FPL IN ITS MAY 21, 2021 SECOND NOTICE OF
3		IDENTIFIED ADJUSTMENTS IN THE REVENUE REQUIREMENT
4		DETERMINATION?
5	A.	I have incorporated those May 21, 2021 FPL adjustments in a similar manner to FPL's
6		May 7, 2021 adjustments. An Excel file containing detail of the additional FPL-identified
7		adjustments was obtained and that FPL-provided information was used to incorporate the
8		rate base and net operating impact of those adjustments into the revenue requirement
9		determination in the following manner.
10		On Exhibit RCS-2, Schedule B, which shows 2022 forecasted rate base, I have
11		reflected the adjustments to rate base identified in FPL's May 21, 2021 Second Notice in
12		column C.
13		Similarly, on Exhibit RCS-2, Schedule C, which shows 2022 forecasted net
14		operating income, I have reflected the adjustments to net operating income that were
15		identified in FPL's May 21, 2021 Second Notice in column C.
16		
17		On Exhibit RCS-2, Schedule D, which shows the 2022 capital structure, I show the
18		FPL adjustments from its May 21, 2021 Second Notice in column C.
19		
20		As shown on Exhibit RCS-2, Schedule A-1, in column C, FPL's May 21, 2021
21		Second Notice of Identified Adjustments did not have any notable impact on the 2022
22		GRCF.

1	Q.	HAVE YOU REFLECTED THE IMPACTS OF FPL'S MAY 21, 2021 SECOND
2		NOTICE OF ADJUSTMENTS ON THE 2023 SUBSEQUENT YEAR IN A
3		SIMILAR MANNER?
4	A.	Yes. I have reflected the impacts on the 2023 subsequent test year in a similar manner.
5		Specifically, on Exhibit RCS-3, Schedule B, which shows 2023 forecasted rate base, I have
6		reflected the adjustments to rate base identified in FPL's May 21, 2021 Notice in column
7		C.
8		Similarly, on Exhibit RCS-3, Schedule C, which shows 2023 subsequent year net
9		operating income, I have reflected the adjustments to net operating income that were
10		identified in FPL's May 21, 2021 Second Notice in column C.
11		
12		On Exhibit RCS-3, Schedule D, which shows the 2023 capital structure, I show the
13		FPL adjustments from its May 21, 2021 Second Notice in column C.
14		As shown on Exhibit RCS-3, Schedule A-1, in column C, FPL's May 21, 2021
15		Second Notice of Identified Adjustments did not have any notable impact on the 2023
16		GRCF.
17		
18	Q.	BY INCORPORATING THE RESULTS OF FPL'S NOTICES OF ADJUSTMENT
19		INTO YOUR SCHEDULES ARE YOU MAKING ANY TYPE OF
20		DETERMINATION ABOUT THE ACCURACY OF THE ADJUSTMENTS OR
21		THE ITEMS OR BALANCES THAT WERE ADJUSTED OR CORRECTED?
22	A.	No. Due to the timing of the filing I am accepting them but I am not offering my opinion
23		as to the accuracy or prudence of the costs in the adjustments or of those balances that were
24		adjusted.

lower amount of average 2022 accumulated depreciation results from her depreciation rate recommendation. The 2022 rate base impact was calculated by taking one-half (average year impact) of Ms. McCullar's depreciation expense impact, using the jurisdictional amount. The impact of her recommendation on 2022 depreciation expense is discussed further in conjunction with the related adjustment to operating expense.

A.

Accumulated Depreciation - Dismantlement Expense

8 Q. PLEASE EXPLAIN THE ADJUSTMENT TO ACCUMULATED DEPRECIATION

EXPENSE FOR NEW DEPRECIATION RATES.

As shown on Exhibit RCS-2, Schedule B-2, average rate base for the 2022 forecasted test year is increased by \$8.136 million for the impact of the dismantlement expense being recommended by Witness Dunkel. Mr. Dunkel's recommendation for dismantlement expense results in lower 2022 accumulation of dismantlement accruals into the accumulated depreciation account than FPL's proposal. Thus, a lower amount of average 2022 accumulated depreciation results from Mr. Dunkel's dismantlement expense recommendation. The 2022 rate base impact was calculated by taking one-half (average year impact) of Mr. Dunkel's dismantlement expense impact, using the jurisdictional amount. The impact of his recommendation on 2022 dismantlement expense is discussed further in conjunction with the related adjustment to operating expense.

Unamortized Rate Case Expense

22 Q. PLEASE EXPLAIN THE COMPANY'S ADJUSTMENT TO RATE CASE

EXPENSE.

As discussed in the direct testimony of Company witness Fuentes, FPL has estimated rate case expenses totaling \$5.170 million, which it proposes to amortize over a four-year

period beginning in 2022. In its originally application, apparently FPL forgot to reflect the impact on the 2022 test year of its proposed four-year amortization on rate base, but in its May 7, 2021 Notice of Identified Adjustments, FPL submitted a correction showing a reduction to 2022 rate base of \$646,000 related to the 2022 amortization impact.

As shown on MFR Schedule C-10, using the four-year amortization period, FPL proposes to include \$1.292 million for test year rate case expense amortization. In addition, as shown on supporting information for MFR Schedule B-2, FPL proposes to include the 13-month average unamortized balance of rate case expense associated with this proceeding of \$5.170 million (before FPL's correction) in the working capital component of its proposed 2022 test year rate base. After FPL's correction, the \$5.170 million rate base amount for unamortized rate case expense proposed by the Company in its original application was reduced by \$646,000 to reflect the average impact of the Company's proposed 2022 amortization.

- Q. HAS THE COMPANY INCLUDED THE PROJECTED TEST YEAR BALANCE
 OF UNAMORTIZED RATE CASE EXPENSE IN ITS WORKING CAPITAL
 REQUEST IN THIS CASE?
- 19 A. Yes. As noted above, the working capital component of rate base for the 2022 test year 20 includes \$5.170 million for FPL's projected unamortized rate case expense associated with 21 this case, before FPL's May 7, 2021 correction and \$4.523 million after FPL's correction.

Q. SHOULD FPL BE PERMITTED TO INCREASE RATE BASE FOR THE UNAMORTIZED RATE CASE EXPENSE BALANCE?

A. No, it should not. The Commission has disallowed the inclusion of unamortized rate case expense in working capital in several prior decisions. This long-standing Commission policy was reaffirmed in Order No. PSC-10-0131-FOF-EI, issued March 5, 2010, involving Progress Energy Florida. At pages 71 - 72 of that Order, the Commission stated the following with regard to unamortized rate case expense:

We have a long-standing policy in electric and gas rate cases of excluding unamortized rate expense from working capital, as demonstrated in a number of prior cases. The rationale for this position was that ratepayers and shareholders should share the cost of a rate case: i.e., the cost of the rate case would be included in the O&M expenses, but the unamortized portion would be removed from working capital. It espouses the belief that customers should not be required to pay a return on funds expended to increase their rates.

While this is the approach that has been used in electric and gas cases, water and wastewater cases have included unamortized rate case expense in working capital. The difference stems from a statutory requirement that water and wastewater rates be reduced at the end of the amortization period (Section 367.0816,F.S.). While unamortized rate case expense is not allowed to earn a return in working capital for electric and gas companies, it is offset by the fact that rates are not reduced after the amortization period ends.

We agree with the long-standing policy that the cost of the rate case should be shared, and therefore find that the unamortized rate case expense amount of \$2,787,000 shall be removed from working capital. (footnote omitted)

In a footnote on page 71 of the Order, the Commission identified the following cases that confirm and validate its long-standing policy of excluding the unamortized rate case expense from working capital in electric and gas cases:

Order No. 23573, issued October 3, 1990, in Docket No. 891345-EI, <u>In re: Application of Gulf Power Company for a rate increase</u>; Order No. PSC-09-0283-FOF-EI, issued April 30, 2009, in Docket No. 080317-EI, <u>In re: Petition for rate increase by Tampa Electric Company</u>; Order No. PSC-09-0375-PAA-GU, issued May 27, 2009, in Docket No. PSC-09-0375-PAA-GU, <u>In re: Petition for rate increase by Florida Public Utilities Company</u>.

1 In addition, in Order No. PSC-10-0153-FOF-EI, which was issued pursuant to 2 FPL's last litigated rate case in Docket No. 080677-EI, at page 164, the Commission stated 3 in part: 4 We do not agree with the Company that the unamortized balance of rate 5 case expense should be included in rate base. Historically, the unamortized balance of rate case expense has been excluded from rate base to reflect a 6 7 sharing of the rate case cost between the ratepayers and the shareholders. 8 Rate case expenses are recovered from ratepayers through the amortization 9 process as a cost of doing business in a regulated environment. However, 10 the unamortized balance of rate case expense has been excluded from rate base to reflect that an increase in rates is a benefit to the shareholders. 11 12 (footnote omitted) 13 14 This policy was also affirmed in Commission Order No. PSC-12-0179-FOF-EI, 15 issued April 3, 2012, in Docket No. 110138-EI, involving Gulf Power Company, where 16 the Commission stated at pages 30 and 31: 17 [W]e have a long-standing practice in electric and gas rate cases of excluding unamortized rate case expense from working capital, as 18 19 demonstrated in a number of prior cases. The rationale for this position is 20 that ratepayers and shareholders should share the cost of a rate case; i.e., the 21 cost of the rate case would be included in O&M expense, but the 22 unamortized portion would be removed from working capital. This practice 23 underscores the belief that customers should not be required to pay a return 24 on funds spent to increase their rates. 25 26 For the foregoing reasons, we find that the unamortized rate case expense 27 of \$2,450,000 shall be removed from working capital consistent with our 28 long-standing practice. 29 30 In a footnote on page 30 of the Gulf Power Order, the Commission identified the 31 same cases referenced in the footnote of the Progress Energy Florida Order discussed 32 above.

1 Q. ARE YOU AWARE OF ANY CASES IN WHICH A PORTION OF A UTILITY 2 RATE CASE EXPENSE WAS ALLOWED TO BE INCLUDED IN RATE BASE?

Yes. As an example, in Order No. PSC-08-0327-FOF-EI, issued on May 19, 2008, that allowed Florida Public Utilities Company ("FPUC") to include one half of their unamortized rate case expense balance in working capital. However, the Commission specifically stated, in that cited FPUC rate case 10 that "[t]he inclusion of unamortized rate case expense in working capital in FPUC's case is an exception to our long-standing policy." FPUC has had that exception since 1993. Id. at 22. In that FPUC order, the Commission also explained that "[w]hile unamortized rate case expense is not allowed to earn a return in working capital for electric and gas companies, it is offset by the fact that rates are not reduced after the amortization period ends." Id. at p. 21. Consequently, this does not support a change in the Commission's long-standing policy of disallowing rate case expense in rate base.

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A.

DO YOU RECOMMEND THAT THE UNAMORTIZED RATE CASE EXPENSE Q. BE EXCLUDED FROM RATE BASE IN THIS CASE?

17 A. Yes, I recommend that the Commission follow its long-standing policy in electric cases of 18 not allowing inclusion of the unamortized rate case expense in rate base. Consistent with 19 the Commission's findings in the Progress Energy Florida base rate cases, and the Gulf 20 Power Company base rate case cited above, and FPL's 2010 rate case, it would be unfair for customers to pay a return on the costs incurred by the Company in this case when these 22 are being used to increase customer rates. On Exhibit RCS-2, Schedule B-3, I have

¹⁰ Order No. PSC-09-0375-PAA-GU, issued May 27, 2009, in Docket No. 080366-GU, In re: Petition for Rate Increase by Florida Public Utilities Company at pages 21-22

1		removed the Company's updated amount for the unamortized balance of rate case expense
2		from working capital in this case, thus reducing rate base by \$4.523 million.
3		
4	Q.	IS THERE A SIMILAR RATE BASE ADJUSTMENT FOR THE 2023
5		SUBSEQUENT YEAR?
6	A.	Yes. As shown on Exhibit RCS-3, Schedule B-3, FPL's requested amount of \$3.231
7		million for unamortized rate case expense is removed from the 2023 subsequent year rate
8		base. It would also be appropriate to adjust the 2023 capital structure for related ADIT.
9		
10		Payment to JEA to Induce JEA Agreement with Early Retirement of Plant Scherer Unit 4
11	Q.	PLEASE DISCUSS FPL'S PROPOSAL FOR THE EARLY RETIREMENT OF
12		PLANT SCHERER UNIT 4.
13	A.	Plant Scherer is a generating unit located in Georgia which is operated for FPL and JEA
14		by Georgia Power Company ("GPC" or "Georgia Power"). FPL has indicated it will be
15		retiring Scherer Unit 4 effective January 1, 2022. FPL has presented calculations
16		purporting to show the Cumulative Present Value of Revenue Requirement ("CPVRR")
17		benefit that would be realized with the retirement of Scherer Unit 4.
18		
19		FPL owns a 76% interest in Scherer Unit 4, and JEA owns the other approximately
20		24%. FPL's proposed revenue requirement for the costs to retire Scherer Unit 4 include a
21		payment of \$100 million to JEA which is described as necessary to induce JEA to agree
22		with moving up the retirement date to January 2022 and to enable JEA to pay off debt
23		related to its ownership in the plant. FPL appears to be justifying its request that its

ratepayers provide the funds for the JEA payoff on the basis of its calculated CPVRR

savings. FPL claims that there are \$583 million of CPVRR savings associated with the Scherer Unit 4 retirement. (FPL Witness Bores Direct Testimony at p. 42).

FPL requests that its \$100 million payment to JEA be recorded as a regulatory asset and amortized over a ten-year period. It seems dubious that FPL ratepayers should pay any amounts related to JEA's ownership in Scherer Unit 4.

It is my position that FPL's justification for charging FPL ratepayers for a payment to JEA falls short of meeting its burden to show that this payment was in the best interest of the FPL ratepayers. FPL has not provided clear and convincing evidence that the touted customer benefits of closure could not have been achieved without making the payment to JEA and then charging it to FPL's ratepayers even though JEA (rather than FPL's customers) would presumably be receiving JEA's share of the assumed benefits from early retirement that FPL has presented. Moreover, FPL has had ongoing business relationships with JEA and was recently a bidder in a process established to sell the electric utility assets of JEA. FPL indicates that it expects to make up for the capacity lost by the Scherer Unit 4 early retirement by gas-fueled generation and solar. (Witness Bores Direct Testimony at p. 43). FPL indicates that it included the cost of those generation upgrades in its CPVRR analysis related to the Scherer Unit 4 early retirement.

It may also be of interest to note that while FPL claims that Scherer is inefficient and expensive to maintain compared to the rest of FPL's generating fleet, it does provide fuel diversity. Additionally, Georgia Power, the operator of Scherer, claimed in its last Integrated Resource Plan case that Scherer Unit 3 was the most modern and efficient generating unit its coal-fueled generating fleet. Maintaining fuel diversity was cited by Georgia Power as a significant benefit associated with its unit, Scherer Unit 3. The early

1	retirement of Plant Scherer Unit 4 will significantly diminish FPL's fuel diversity and will
2	expose FPL's ratepayers to higher costs from natural gas price increases. If FPL's
3	projected fuel cost savings for the Scherer Unit 4 do not materialize as projected by FPL,
4	this would expose FPL ratepayers to higher costs and could make the early closure of that
5	unit into a net present value cost to FPL's ratepayers. This is an additional reason for
6	removing the FPL inducement payment to JEA from rate base and operating expenses.

7 Q. HAS GEORGIA POWER COMPANY, THE OPERATOR OF PLANT SCHERER, TOUTED THE BENEFITS OF THAT PLANT IN ITS MOST RECENTLY FILED 8

INTEGRATED RESOURCE PLAN?

- 10 Yes. Georgia Power Company's filed 2019 Integrated Resource Plan, Docket No. 42310, A. 11 highlighted some of the benefits of Plant Scherer including fuel diversity, fuel cost stability, 12 and the fact that Plant Scherer was the newest and most economical coal-fueled generating 13 plant within the Georgia Power Company generating fleet.
- YOU MENTIONED THAT EARLY RETIREMENT OF PLANT SCHERER UNIT 14 Q. 4 WOULD SIGNIFICANTLY DECREASE FPL'S FUEL DIVERSITY AND 15 16 COULD SUBJECT FPL RATEPAYERS TO FUEL COSTS INCREASES. WHAT 17 AMOUNT OF ASSUMED CPVRR BENEFIT DOES FPL SHOW RELATING TO **FUEL COST SAVINGS?** 18
- 19 On FPL's Exhibit SRB-11, the Company's CPVRR analysis for Scherer Unit 4 assumes A. 20 fuel savings in the amount of \$1.025 billion. Without those assumed fuel savings, the 21 Company's claimed net CPVRR results would change from the \$583 million favorable 22 result to an unfavorable result of \$442 million.

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Q. 1 SHOULD THE \$100 MILLION PAYMENT FROM FPL TO JEA TO INDUCE THE 2 EARLY RETIREMENT OF SCHERER UNIT 4 BE CHARGED TO FPL'S 3 **RATEPAYERS?** 4 A. No. As a part of its failure to meet its burden of proof, FPL did not demonstrate that FPL's 5 ratepayers ever obtained benefit from the portion of Plant Scherer Unit 4 that FPL did not 6 own (i.e., from the portion of Plant Scherer Unit 4 capacity that was owned by JEA). 7 Consequently, FPL ratepayers should not be required to pay the cost of an inducement for 8 JEA to agree with the early retirement of the portion of Plant Scherer that is owned by JEA 9 and not owned by FPL. It is also not clear that FPL has provided testimony that, in lieu of 10 giving JEA \$100 million, it adequately explored sale of the unit to Georgia Power, who 11 seemed to hold the plant's efficiencies in much higher regard than FPL did. 12 13 Q. WHAT ADJUSTMENTS SHOULD BE MADE TO ELIMINATE THE \$100 14 MILLION PAYMENT TO JEA SO THAT IT DOES NOT GET CHARGED TO 15 FPL'S RATEPAYERS? 16 A. As shown on Exhibit RCS-2, Schedule B-5, the regulatory asset that FPL proposes related 17 to the \$100 million payment to JEA should be removed from rate base. Additionally, FPL's 18 proposed amortization related to the payment should be removed from 2022 operating 19 expenses. 20 21 Q. WHAT AMOUNT SHOULD BE REMOVED FROM RATE BASE? 22 A. As shown on Exhibit RCS-2, Schedule B-5, the \$84.493 rate base amount related to FPL's 23

\$100 million Scherer unit 4 retirement inducement payment should be removed from jurisdictional rate base. The corresponding jurisdictional adjustment reduces 2022 rate base by \$84.493 million.

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Q. PLEASE EXPLAIN THE LEVEL OF PLANT HELD FOR FUTURE USE THAT FPL HAS REFLECTED IN ITS 13-MONTH AVERAGE RATE BASE.

As shown on MFR Schedule B-1, FPL shows Plant Held For Future Use ("PHFFU") of \$395,124,000 on a total Company 13-month average basis. FPL provided a breakout of this amount by category in MFR Schedule B-15, which is reproduced in the table below:

	13 Month Avg.	2022 Test Year
	2022 Test Year	Jurisdictional
Description	Amount	Amount
Other Production Future Use	\$ 285,307,000	\$ 273,353,000
Transmission Future Use	\$ 35,674,000	\$ 32,348,000
Distribution Future Use	\$ 33,306,000	\$ 33,306,000
General Plant Future Use	\$ 40,838,000	\$ 39,571,000
Total PHFFU	\$ 395,125,000	\$ 378,578,000

A.

9 Q. HAS FPL REMOVED ANY PHFFU FROM RATE BASE?

Yes. FPL removed the \$10.969 million for costs related to a portion of the North Escambia property (jurisdictional amount of \$10.629 million) per Order No. PSC-12-0179-FOF-EI from rate base. Per a footnote on MFR Schedule B-15, FPL had assumed that \$28.5 million of Hendry County land would be utilized for solar; however, it was later determined that only \$11 million would be utilized. FPL claims that this change had no effect on total retail rate base and will have no impact on its proposed base rate increase. At this point this claim may need to be further explored in discovery and my testimony would be subject to revision based on the outcome of additional discovery responses.

Q. ARE THERE CONCERNS REGARDING WHETHER EVERY PROPERTY BEING HELD FOR FUTURE USE THAT IS INCLUDED IN FPL'S 2022 TEST

YEAR PHFFU BALANCE SHOULD BE INCLUDED IN RATE BASE IN THIS

PROCEEDING?

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Yes. Upon reviewing the detail associated with the Company's requested level of PHFFU provided in response to OPC's 7th Set of Interrogatories, Interrogatory No. 210, and in OPC's 1st Request For Production of Documents, POD No. 36 Supplemental, I observed that several items are designated with a target commercial operating date ("Target COD") of "TBD" (indicating "to be determined") do not have a definite, specific estimated inservice date, thus, FPL has not met its burden to demonstrate when those parcels are expected to be used. The "TBD" designated PHFFU parcels amount to \$310.017 million on a total Company basis for the 2022 test year, or \$297.028 million after jurisdictional allocation. I also reviewed information for PHFFU presented in FPL's 2020 FERC Form 1. The Company's FERC Form 1 presentation on PHFFU does show anticipated in-service dates for each item of PHFFU. Based on the FERC Form 1 information, it appears that the PHFFU is anticipated to be placed into service during the next 10 years. Consequently, I have not recommended removal of any additional items of PHFFU beyond those that the Company has already removed at this time. However, I would recommend that PHFFU items with a "TBD" designation be removed unless the Company can reconcile the "TBD" designation with the anticipated in-service dates that it has reported in its FERC Form 1 for PHFFU.

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Q. DOES THE COMMISSION HAVE A STANDARD THAT IT HAS APPLIED TO

DETERMINE WHETHER SPECIFIC FUTURE USE PROPERTIES SHOULD BE

23 INCLUDED IN RATE BASE?

A. Yes. The relevant statute states: "The commission shall investigate and determine the actual legitimate costs of the property of each utility company, actually used and useful in

the public service, and ... the net investment of each public utility company in such property which value, as determined by the commission, shall be used for ratemaking purposes and shall be the money honestly and prudently invested by the public utility company in such property used and useful in serving the public..." Section 366.06, Florida Statutes. (Emphasis added.)

Property being held for future use that does not have an anticipated use date is not used and useful in providing service to ratepayers. Thus, it is not reasonable to expect ratepayers to pay a return on the costs of that property held for future use on an annual recurring basis.

FPL offered a standard in the 2012 rate case, Docket No. 20120015-EI that is useful and can be followed since they agree to it. As addressed in his rebuttal testimony in FPL's 2012 rate case, former PSC Commissioner Terry Deason offered the following as a standard at page 14, lines 1 to 11:

The Commission's standard is one of reasonableness or what amount of PHFU is reasonably needed to cost-effectively provide reliable service to existing and future customers. Applying this standard requires a review of specific properties to determine whether their acquisition and retention are reasonable to provide service over an adequate planning horizon. The Commission's reasonableness standard cannot be determined by arbitrary and rigid time limitations on the properties' ultimate use. To do so would be contrary to Commission policy and ultimately work to the disadvantage of utilities' customers.

Q.

HAS FPL IN THIS DOCKET MADE ANY SHOWING THAT THE SPECIFIC PROPERTIES ARE REASONABLY NEEDED TO COST-EFFECTIVELY PROVIDE RELIABLE SERVICE TO EXISTING AND FUTURE CUSTOMERS OR WHAT TIMEFRAME IS AN ADEQUATE PLANNING HORIZON?

A. No, it has not. The detail that was provided in the response to OPC POD No. 36 2 Supplemental listed several properties under the Transmission and Distribution Future Use 3 categories, where the expected in-service dates are "to be determined" or TBD. A "TBD" 4 designation does not appear to meet the standard of rate base inclusion for PHFFU. FPL 5 has made no showing why the projects with no expected use date are cost-effectively 6 providing, or reasonably needed to provide, electric service. For property for which the 7 Company has no specific year identified for being in-service to provide electric utility 8 service, i.e., properties where the Company has "TBD" in the in-service date column, such 9 criteria has not been met. The Company has not demonstrated that such parcels of land 10 held for future use are reasonably needed to provide reliable service to existing customers. Customers should not be required to continue to provide FPL with a rate base return, 12 including shareholder profits, on these projects when FPL has failed to show why and when 13 these properties are going to be needed.

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WHAT COSTS DID FPL ASSIGN TO PHFFU SITES WITH EXPECTED IN-Q. SERVICE DATES THAT THE COMPANY HAS NOT DETERMINED?

A. A description of the PHFFU sites and their associated costs, suggests that the total cost is \$310.017 million on a 13-month average basis (per FPL response to OPC Interrogatory No. 210).

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Q. PLEASE SUMMARIZE YOUR RECOMMENDATION FOR PHFFU FOR THE 2022 FUTURE TEST YEAR RATE BASE.

A. As described above, FPL's response to OPC Interrogatory No. 210 shows PHFFU in the 2022 future test year in the amount of \$310.017 million total (\$297.028 million jurisdictional) for sites with TBD in-service dates. Ratepayers should not be required to pay a return to FPL's shareholders for the costs of sites that do not have an expected inservice date because it is not used and useful to current customers and has not been demonstrated to be reasonably needed to serve current or future customers within the period encompassed by the rate plan or an alternative period, such as ten years. FPL has not demonstrated that such PHFFU projects with a "to be determined" target commercial operation date will be used to provide electric service within a reasonable timeframe in the future. However, based on my review of the Company's PHFFU information that has been presented in its 2020 FERC Form 1, which does show anticipated in-service dates for each PHFFU items to be occurring within a 10-year period. I have tentatively refrained from removal of any additional items of PHFFU beyond those that the Company has already removed at this time. However, I would recommend removal of PHFFU items with a "TBD" designation unless the Company can meet its burden to reconcile the "TBD" designation with the anticipated in-service dates that it has reported in its FERC Form 1 for PHFFU.

Q. DO SIMILAR CONCERNS APPLY TO PHFFU IN THE 2023 SUBSEQUENT

YEAR RATE BASE?

A. Yes. For the 2023 subsequent year, the jurisdictional adjustment amount of PHFFU items with a "TBD" in-service designation is approximately \$296.336 million on a jurisdictional basis.

Construction Work in Progress

Q. HAS FPL INCLUDED CONSTRUCTION WORK IN PROGRESS ("CWIP") IN

24 ITS RATE BASE REQUEST?

A. Yes. For the 2022 test year, MFR Schedule B-1 shows that \$1,725,318,000 has been included in rate base for CWIP.

A.

Q. SHOULD THE COMMISSION ALLOW THE NON-INTEREST-BEARING CWIP TO BE INCLUDED IN RATE BASE AS PROPOSED BY FPL?

No. It is my opinion that CWIP should not be afforded rate base treatment. CWIP, by its very nature, is plant that is not completed and is not providing service to customers. More specifically, and in reference to this proceeding, CWIP is not used or useful in delivering electricity to FPL's customers. Under the ratemaking process, utilities are permitted to earn a return on the assets that are used and useful in providing service to a utility's customers. Assets that are still undergoing construction clearly are not used in providing service to customers during the construction period. Because of this, the ratemaking process in some jurisdictions excludes CWIP from rate base, requiring that assets be classified as used and useful in serving customers prior to earning a return on those assets being recovered from ratepayers. Therefore, as a general regulatory principle, CWIP should be excluded from rate base and from costs being charged to customers until such time as it is providing service to those customers.

I am aware that the Commission has consistently allowed the inclusion of non-interest-bearing CWIP projects for electric utilities in rate base. This understanding is based in part on the Commission's Order No. PSC-12-0179-FOF-EI, issued April 3, 2012, in Docket No. 110138-EI in a Gulf Power Company general rate case proceeding. In that order, at page 20, the Commission indicated that: "the inclusion of CWIP (not eligible for AFUDC) in rate base is consistent with our practice." In acknowledgement of the Commission's practice and its recent affirmation thereof, I have not removed the non-

interest-bearing CWIP from rate base for purposes of determining OPC's recommended revenue requirement in this case. However, the fact that the removal has not been reflected in OPC's revenue requirement calculations in this case should not be interpreted to mean that my opinion or OPC's position on this issue has changed, or that OPC will not pursue this important policy issue in this rate case or future proceedings.

B. NET OPERATING INCOME ADJUSTMENTS

Q. ON WHAT SCHEDULES DO YOU PRESENT NET OPERATING INCOME

ADJUSTMENTS?

10 A. On Exhibit RCS-2, for the 2022 forecast test year, adjustments to operating expenses that

11 affect net operating income are presented on Schedules C-1 through C-6.

Similarly, on Exhibit RCS-3, for the 2023 subsequent year, adjustments to operating expenses and revenues that affect net operating income are presented on Schedules C-1 through C-6. Exhibit RCS-3 also has a Schedule E, which shows the revenue adjustment for the 2023 subsequent year resulting from the 2022 test year adjustments.

A.

Depreciation Expense - New Depreciation Rates

20 Q. PLEASE EXPLAIN THE ADJUSTMENT TO DEPRECIATION EXPENSE FOR

NEW DEPRECIATION RATES.

The amounts on Exhibit RCS-2, Schedule C-1, in columns A, B and C were supplied to me by Witness McCullar who is recommending new depreciation rates that differ from those proposed by FPL. Ms. McCullar shows that FPL's proposed depreciation rates applied to FPL's Test Year 2022 Plant produces annual depreciation expense accruals of

approximately \$2.039 billion, as summarized in column A of Schedule C-1, based on the Company's "without RSAM" depreciation rates. In comparison, her recommended new depreciation rates produce annual depreciation accruals of approximately \$1.906 billion, as summarized on Schedule C-1 in column B. As shown on Schedule C-1 in column C, Ms. McCullar's recommended new depreciation rates for FPL produce annual depreciation expense for 2022 that is \$154.83 million less than the annual depreciation accruals computed by FPL (without RSAM). The 2022 depreciation expense amounts and adjustments provided to me by Ms. McCullar were on a Total Company basis, so in order to derive the corresponding jurisdictional expense adjustments, on Schedule C-1, I applied jurisdictional factors for each functional category in column D, to derive the corresponding jurisdictional expense adjustment amounts that are shown in column E. As shown on Exhibit RCS-2, Schedule C-1, in column E, jurisdictional depreciation expense for 2022 is reduced by \$148.875 million.

Q. IS THERE A CORRESPONDING RATE BASE ADJUSTMENT RELATED TO THE ADJUSTMENT FOR THE NEW DEPRECIATION RATES FOR FPL?

A. Yes. As shown on Exhibit RCS-2, Schedule B-1, there is a related adjustment which decreases accumulated depreciation (and increases rate base). The impacts on 2022 rate base were derived by taking one-half of the annual jurisdictional depreciation expense adjustment from Schedule C-1.

Q. WAS THE ADJUSTMENT TO DEPRECIATION EXPENSE FOR THE 2023 SUBSEQUENT YEAR DERIVED IN A SIMILAR MANNER?

A. Yes. The adjustment to depreciation expense for the 2023 subsequent year was derived in a similar manner, as shown on Exhibit RCS-3, Schedule C-1. The amounts in columns A,

B and C, showing FPL's proposed depreciation expense (without RSAM), Ms. McCullar's recommended depreciation expense for 2023, and her resultant adjustment, respectively, were provided to me by Witness McCullar. To derive the corresponding adjustment to jurisdictional depreciation expense, I applied the jurisdictional factors shown on Exhibit RCS-3, Schedule C-1, in column D, to Ms. McCullar's depreciation adjustment amounts in column C, to produce the jurisdictional depreciation expense adjustment shown in column E. As shown there, FPL's requested 2023 depreciation expense for base rate inclusion (without RSAM) is reduced by approximately \$157.845 million on a jurisdictional basis.

10 Q. IS THERE A RELATED IMPACT ON 2023 SUBSEQUENT YEAR RATE BASE?

Yes. As shown on Exhibit RCS-3, Schedule B-1, page 2, the related impact on 2023 subsequent year rate base is comprised of two components: (1) one-half of the 2023 jurisdictional depreciation rates expense adjustment, (2) a full year of the 2022 jurisdictional depreciation expense adjustment.

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A.

Dismantlement Expense

17 Q. HOW DID YOU REFLECT THE ADJUSTMENT FOR DISMANTLEMENT 18 EXPENSE THAT IS BEING RECOMMENDED BY WITNESS DUNKEL?

This is reflected on Exhibit RCS-2, Schedule C-2. Witness Dunkel is recommending a different amount for dismantlement expense than the Company. Mr. Dunkel supplied me with the dismantlement expense amounts shown in column A of Schedule C-2, for the adjustment to reduce the Company's proposed dismantlement expense for 2022 by \$17.033 million. Since he adjusted the total Company dismantlement expense amount, I applied the jurisdictional factor shown in column B to derive the jurisdictional expense adjustment

1 amount for dismantlement expense shown in column C, which reduces 2022 test year 2 jurisdictional expense by \$16.271 million.

3

4 Q. IS THERE A CORRESPONDING RATE BASE ADJUSTMENT RELATED TO 5

THE ADJUSTMENT FOR DISMANTLEMENT EXPENSE?

6 A. Yes. As shown on Exhibit RCS-2, Schedule B-2, and discussed above, there is a related 7 adjustment which decreases accumulated depreciation (and increases rate base). The 8 impacts on 2022 rate base were derived by taking one-half of the annual jurisdictional 9 dismantlement expense adjustment from Schedule C-2.

10 Q. WAS THE ADJUSTMENT TO DISMANTLEMENT EXPENSE FOR THE 2023

SUBSEQUENT YEAR DERIVED IN A SIMILAR MANNER?

Yes. The adjustment to depreciation expense for the 2023 subsequent was derived in a similar manner, as shown on Exhibit RCS-3, Schedule C-2. The amounts in columns A for FPL's 2023 dismantlement expense and the OPC recommended amount and the OPC adjustment were provided to me by Witness Dunkel. To derive the corresponding adjustment to jurisdictional depreciation expense, I applied the jurisdictional factors shown in column B, to the total Company amounts I received from Mr. Dunkel, which are shown in column A. The jurisdictional dismantlement expense adjustment is shown in column C and reduces 2023 expense by \$16.271 million on a jurisdictional basis.

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Q. IS THERE A RELATED IMPACT ON 2023 SUBSEQUENT YEAR RATE BASE?

A. Yes. As shown on Exhibit RCS-3, Schedule B-2, page 2, the related impact on 2023 subsequent year rate base is comprised of two components: (1) one-half of the 2023

- jurisdictional dismantlement expense adjustment, (2) a full year of the 2022 jurisdictional dismantlement expense adjustment.
- 3 Q. WERE YOU ABLE TO INTEGRATE THE DISMANTLEMENT
- 4 RECOMMENDATION WITH THE COMPANY'S ANNOUNCED FILING
- 5 **ADJUSTMENTS?**

- A. Yes. Four of FPL's May 7, 2021 Notice adjustments (items 16, 22, 23, and 24) affect dismantlement costs that were reflected in the Company's 2022 and 2023 revenue requirements. Upon request, Mr. Dunkel conformed his recommended dismantlement
- 9 expense adjustment to take into account those FPL corrections.

Directors and Officers Liability Expense

12 Q. PLEASE EXPLAIN THE ADJUSTMENT FOR DIRECTORS AND OFFICERS

13 **LIABILITY EXPENSE.**

14 A. This adjustment reduces jurisdictional D&O Liability ("DOL") insurance expense by the 15 amount shown on Exhibit RCS-2, Schedule C-3, to reflect an allocation to shareholders for half of the cost of the D&O insurance. DOL insurance protects shareholders from the 16 17 decisions they made when they hired the Company's Board of Directors and the Board of 18 Directors in turn hired the officers of the Company. There is no question that DOL 19 insurance, which FPL has elected to purchase, is primarily for the benefit of shareholders. 20 Since shareholders are the primary beneficiary, they should be responsible for the costs 21 associated with acquiring this coverage. The Company will inevitably argue that the cost 22 is a necessary expense which protects ratepayers. Nevertheless, the cost of the premiums 23 associated with acquiring DOL insurance, while considered to be a necessary business 24 expense by many, is in reality a necessary business expense designed to protect 1 shareholders from their past decisions. Notwithstanding that shareholders are the primary 2 beneficiary, I am recommending that this business expense be shared equally between 3 shareholders and rate payers.

HAS THIS ISSUE IN PREVIOUS RATE CASES IN FLORIDA? Q.

Yes. This issue was addressed in the Gulf Power Company rate case¹¹ In that case, the A. Commission determined that the cost for DOL insurance should be shared equally between In the Progress Energy Florida ("PEF") case¹², the shareholders and ratepayers. Commission allowed PEF to place one half the cost of DOL insurance in test year expenses noting that other jurisdictions make an adjustment for DOL insurance and that the 10 Commission has disallowed DOL insurance in wastewater cases.

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Q. WHAT IF THE COMMISSION HAD NOT DISALLOWED HALF THE COST IN

THE GULF AND PEF DOCKETS, WHAT WOULD YOU THEN RECOMMEND

14 IN THIS CASE?

I would still be recommending to the Commission that there be either a complete disallowance or at the very least an equal sharing, because the cost associated with DOL insurance benefits shareholders first and foremost. Unlike an unregulated entity, criteria exist for recovery of costs, such as prudence and benefit. The benefit of DOL insurance is the protection shareholders receive from directors' and officers' imprudent decision making. The benefit of this insurance clearly inures primarily to shareholders; some of whom generally are the parties initiating any suit against the directors and officers. The

¹¹ See, Order No. PSC-12-0179-FOF-EI, issued April 3, 2012, Docket No. 11-0138-EI, <u>In re: Petition for increase by</u> Gulf Power Company, at p. 101.

¹² See, Order No. PSC-10-0131-FOF-EI, issued March 5, 2010, in Docket No. 090079-EI, In re: Petition for increase in rates by Progress Energy Florida, Inc. at p. 99.

1		Commission's decisions on this question in the Gulf Power and PEF rate case dockets were
2		fair, and those decisions should be followed in this Docket.
3		
4		Scherer Unit 4 Retirement Inducement Payment to JEA – Amortization Expense
5	Q.	PLEASE EXPLAIN THE ADJUSTMENT TO REMOVE THE AMORTIZATION
6		EXPENSE ASSOCIATED WITH THE PAYMENT BY FPL TO JEA TO INDUCE
7		JEA TO AGREE TO AN EARLY RETIREMENT OF PLANT SCHERER UNIT 4.
8	A.	The adjustment shown on Exhibit RCS-2, Schedule C-4 removes the amortization in the
9		2022 forecasted test year associated with the \$100 million payment by FPL to JEA to
10		induce JEA to agree with the early retirement of Plant Scherer Unit 4. I discuss and
11		recommend the disallowance of the recovery of this cost above. FPL has an approximately
12		76% ownership interest in Plant Scherer unit 4 and JEA has the remaining approximately
13		24% interest in that generating plant.
14		
15	Q.	WHAT ESTIMATED USEFUL LIFE FOR SCHERER UNIT 4 IS REFLECTED IN
16		THE COMPANY'S CURRENT DEPRECIATION RATES?
17	A.	FPL's current depreciation rates are based on parameters which include an assumed
18		estimated retirement date for Plant Scherer unit 4 of June 2052.
19		
20	Q.	IS THE ANNOUNCED EARLY RETIREMENT DATE ESSENTIALLY MOVING
21		UP THE RETIREMENT DATE FOR PLANT SCHERER UNIT 4 BY 30.5 YEARS?
22	A.	Yes. As noted above, the previously assumed estimated retirement date for Plant Scherer
23		unit 4 of June 2052 has been used in the development of FPL's current depreciation rates
24		for that plant. Moving the retirement date up to January 1, 2022 essentially moves up the
25		retirement date for Scherer Unit 4 by over 30 years

1	Q.	IF THAT CLAIMED BENEFIT WERE TO ACTUALLY OCCUR, WOULD JEA,
2		AS OWNER OF 24 PERCENT OF THE PLANT, RECEIVE AT LEAST SOME OF
3		THOSE BENEFITS?
4	A.	Presumably if the benefits claimed by FPL for the early retirement of Plant Scherer unit 4
5		were to actually occur, a portion roughly commensurate with JEA's ownership, such as the
6		claimed fuel cost savings, would inure to JEA. Thus, it would be unreasonable for FPL's
7		ratepayers to subsidize the early retirement of Scherer Unit 4 by paying for the JEA
8		inducement payment when JEA and its customers would be obtaining potentially tens, if
9		not more than \$100 million of benefit from that early retirement, and none of the benefits
10		to JEA will be enjoyed by FPL ratepayers.
11	Q.	PLEASE SUMMARIZE YOUR RECOMMENDED ADJUSTMENT FOR THE JEA
12		SCHERER UNIT 4 EARLY RETIREMENT INDUCEMENT PAYMENT
13		AMORTIZATION EXPENSE.
14	A.	As shown on Exhibit RCS-2, Schedule C-4, removal of the amortization expense for the
15		JEA Scherer Unit 4 early retirement inducement payment, reduces 2022 test year
16		amortization expense by \$8.794 million.
17		
18		Rate Case Expense
19	Q.	HAVE YOU REFLECTED AN ADJUSTMENT TO FPL'S PROPOSED RATE
20		CASE EXPENSE AT THIS TIME?
21	A.	No. This issue is under evaluation. There are concerns that the complexity of FPL's filing,
22		with two forecasted test years and an additional proposed "SoBRA" rate adjustment for
23		2024 and 2025, has increased rate case expense. These costs are not reasonable and should
24		not be borne by ratepayers.

A.

2	Vegetation	Management	Expense and	Storm	Protection	Plan
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3 Q. WERE COSTS ASSOCIATED WITH VEGETATION MANAGEMENT AND THE

4 STORM PROTECTION PLAN REVIEWED?

Yes. Because the Company is allowed separate recovery of costs associated with the approved Storm Protection Plan ("SPP") the costs are to be excluded from the current rate request. FPL excluded SPP costs as part of the Company adjustments on MFR C-1 and MFR C-3.

Q. ARE THERE ANY CONCERNS WITH THE SPP COSTS AND THE EXCLUSION

OF THOSE COSTS IN THE FILING?

Yes, there is some concern based on the detailed support included with the detail supplied for MFR C-3 and the response to discovery. The detail support labeled "2022 Company Adjustments without RSAM" included a summary (FPL Bates Stamps No. 025813) of the SPP costs with a comparison to the costs included in the SPP filing. The summary of costs was verified to the Company adjustments in the rate filing. The concern is that the comparison indicates the SPP filing included \$3.143 million more costs than what was excluded from the 2022 test year rate request. The detail indicated that \$2,430,000 for Feeder Hardening and \$800,000 for Distribution PIP were not included as part of the rate case adjustment. The Company should explain why the rate case adjustment did not remove the \$3,230,000 included as part of the SPP filing.

Q. YOU INDICATED THAT A RESPONSE TO DISCOVERY ALSO RAISED SOME

23 CONCERN. WHAT RESPONSE ARE YOU REFERRING TO?

A. The second supplemental response to OPC Interrogatory No. 79 indicated that distribution vegetation management costs for 2022 charged to O&M expense is \$64.9 million. The 3 detail support in FPL Bates Stamps No. 025813 identified \$62,117,916 as cost excluded 4 for distribution overhead lines. The difference of \$2.8 million needs to be explained by 5 FPL.

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Q. ARE YOU RECOMMENDING AN ADJUSTMENT FOR THE VEGETATION MANAGEMENT AND SPP COST?

Yes. Unless FPL provides sufficient justification for the differences described, I am recommending that an adjustment to be made to remove vegetation expense from the operating expenses being used to set FPL's base rate revenue requirement of \$3.230 million be made. The reduction to jurisdictional expense is \$3.178 million, as shown on Exhibit RCS-2, Schedule C-5.

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Interest Synchronization

- WHAT IS THE PURPOSE OF YOUR 2022 TEST YEAR INTEREST 16 Q. 17 SYNCHRONIZATION ADJUSTMENT ON EXHIBIT RCS-2, SCHEDULE C-6?
- 18 A. The interest synchronization adjustment allows the adjusted rate base and cost of debt to 19 coincide with the income tax calculation. Since interest expense is deductible for income 20 tax purposes, any revisions to the rate base or to the weighted cost of debt will impact the 21 test year income tax expense. OPC's proposed rate base and weighted cost of debt differ 22 from the Company's proposed amounts. Thus, OPC's recommended interest deduction for 23 determining the 2022 test year income tax expense will differ from the interest deduction 24 used by FPL in its filing. Consequently, OPC's recommended debt ratio increase in this

1		case will lead to a greater interest deduction in the income tax calculation, which will in
2		turn result in a reduction to income tax expense.
3		
4	Q.	IS THERE A SIMILAR INTEREST SYNCHRONIZATION ADJUSTMENT FOR
5		THE 2023 SUBSEQUENT YEAR?
6	A.	Yes. The similar interest synchronization adjustment for the 2023 test year is shown on
7		Exhibit RCS-3, Schedule C-6.
8		Income Tax Expense Impacts of Adjustments to Operating Revenue and Expenses
9	Q.	HAVE YOU ADJUSTED 2022 TEST YEAR INCOME TAX EXPENSE TO
10		REFLECT THE IMPACT OF THE ADJUSTMENTS SPONSORED BY CITIZENS'
11		WITNESSES TO NET OPERATING INCOME?
12	A.	Yes. On Exhibit RCS-2, Schedule C.1, I calculate the impact of federal and state income
13		tax expenses resulting from the recommended adjustments to operating expenses. The
14		result is carried forward to the Net Operating Income Summary on Exhibit RCS-2,
15		Schedule C.
16		
17	Q.	IS THERE A SIMILAR ADJUSTMENT FOR 2023?
18	A.	Yes. The similar adjustments for 2023 for the impacts on income tax expense are shown
19		on Exhibit RCS-3, Schedule C.1.
20		
21		<u>Incentive Compensation – Executive Compensation</u>
22	Q.	HAVE YOU ANALYZED FPL'S REQUEST FOR INCENTIVE COMPENSATION
23		FOR THE TEST YEAR 2022?

A. Yes, I have. The Company MFR Schedule C-2, Test Year Consolidated (without RSAM)

- Support indicates that \$47,858,907 of what is labeled as "Executive Compensation" was

excluded from the 2022 test year. According to the testimony of Company Witness

Kathleen Slattery: "FPL has excluded from its expense request the portions of executive

and non-executive incentive compensation that were excluded by the 2010 Rate Order,

Order No. PSC-10-10153-FOF-EI." 13

Q. ARE THERE ANY CONCERNS WITH WHETHER THE ADJUSTMENT MADE IN THIS FILING WAS AS DESCRIBED?

Yes, there is concern. The Commission's Order PSC-10-10153-FOF-EI excluded 100% of what was defined as executive compensation and 50% of what was identified as non-executive incentive compensation after first adjusting the level of compensation from an above target ratio to the target ratio. As I stated earlier, the specifics of the calculation have been requested to determine whether the Company's adjustment for incentive compensation in the current rate case is consistent with the adjustment in the 2010 Order. The concern is that in the 2010 case the ratio adjustments for executive and non-executive compensation was \$12,226,189 and \$2,122,947, respectively. The exclusion of the 100% of executive incentive compensation was \$30,565,472 and the adjustment for non-executive compensation was \$3,538,246.\text{14} The total of the adjustments is \$48,452,854. The total requested in the 2010 rate case based on the definitions applied would be \$51,991,100. That means that approximately 93.2% was excluded by the commission in Docket Nos. 080677-EI and 090130-EI. The question at hand is how could \$48,452,854 be excluded then, and only \$47,858,907 has been excluded in the current filing, which is the

A.

¹³ Direct Testimony of Kathleen Slattery at page 15, lines 17-20.

¹⁴ Order No. PSC-10-0153-FOF-EI at pages 147 to 150.

1		estimated cost 11 years later. The OPC has pursued discovery concerning FPL's executive
2		compensation adjustment and is anticipating receipt of some responses, such as to OPC set
3		15 after testimony is finalized. It is my opinion that the amount to be excluded for incentive
4		compensation should be consistent with the decision in the 2010 order. I will reserve the
5		right to recommend additional adjustment in this category based on the results of discovery
6		Incentive Program Related to Construction Project Performance
7	Q.	HAS THE COMPANY INCLUDED O&M EXPENSE IN THE 2022 FORECAST
8		TEST YEAR AND 2023 SUBSEQUENT YEAR FOR AN INCENTIVE PROGRAM
9		THAT IS RELATED TO CONSTRUCTION PROJECT PERFORMANCE?
10	A.	Yes, as indicated in the Company's confidential responses to OPC Interrogatory No. 246
11		and OPC Production of Document, Request No. 48, Supplemental Attachment 6. Because
12		this incentive is related to construction project performance, I am recommending that for
13		ratemaking purposes the amounts identified in FPL's confidential response to OPC
14		Interrogatory No. 246 be treated as construction project costs and removed from O&M
15		expense in the 2022 test year and 2023 subsequent year. Due to the challenges presented
16		by FPL's designation of related information as confidential or highly sensitive I have not
17		reflected this adjustment on Exhibits RCS-2 or RCS-3.
18		
19		Acceleration of Unprotected EADIT Amortization
20	Q.	WHAT IS THE COMPANY PROPOSING FOR ACCELERATION OF
21		UNPROTECTED EADIT AMORTIZATION?
22	A.	At page 41 of his Direct Testimony, FPL Witness Bores states that FPL is seeking to
23		accelerate \$163 million in 2024 and 2025, with \$81.3 million of such amortization in each

year. Unprotected EADIT amortization is not subject to IRS normalization rules.

Q. SHOULD THAT COMPANY PROPOSAL BE ACCEPTED?

A. No. I agree with Mr. Bores that the Commission has the discretion to establish any amortization period for unprotected EADIT that the Commission deems appropriate, and could therefore approve either FPL's proposed amortization or a different amortization, as part of this rate case. If FPL's unprotected EADIT is going to receive an accelerated amortization in this rate case, and if there is any remaining revenue deficiency for 2022 or 2023, I recommend that the \$163 million be amortized in 2022 and 2023 (rather than in 2024 and 2025) to offset any remaining revenue deficiency in those years so that unprotected EADIT is used to offset revenue requirements in 2022 or 2023 and provide rate stability in those years, rather than have it applied in 2024 and 2025 to enhance FPL's earnings in those years.

Q. HAVE YOU MADE AN ADJUSTMENT TO REFLECT ACCELERATED

AMORTIZATION OF UNPROTECTED EADIT IN THE 2022 FORECASTED

TEST YEAR OR THE 2023 SUBSEQUENT YEAR AT THIS TIME?

No. As shown on Exhibit RCS-2, Schedule A, without any accelerated amortization in 2022 of unprotected EADIT, a revenue excess of \$70.9 million for the 2022 forecasted test year has been calculated. Thus, based on those results, there is no need to apply an accelerated unprotected EADIT amortization in 2022 for rate stability purposes.

A.

On Exhibit RCS-3, Schedule A, for the 2023 subsequent year, I show a revenue deficiency of \$528.6 million, without any accelerated amortization of unprotected EADIT. Applying the unprotected EADIT amount identified by FPL of \$163 million against the 2023 subsequent year revenue deficiency could help mitigate the impact of a 2023 increase on ratepayers.

1		
2	Q.	IF THE ACCELERATED AMORTIZATION OF THESE UNPROTECTED EADIT
3		AMOUNTS IS NOT NEEDED FOR RATE STABILITY FOR THE YEARS 2022 OR
4		2023, WHAT IS YOUR RECOMMENDATION REGARDING THESE DEFERRED
5		TAX CREDITS?
6	A.	I recommend that the credits remain in the capital structure as a cost-free source of capital
7		unless the Commission determines that there is a positive revenue requirement for those
8		years and if so that the Commission offset such a revenue requirement up to the extent of
9		those unprotected EADIT balances.
10		
11 12 13		VIII. <u>OVERALL FINANCIAL SUMMARY – JANUARY 2023 SUBSEQUENT YEAR RATE CHANGE</u>
14	Q.	ARE YOUR SCHEDULES IN EXHIBIT RCS-3 FOR THE 2023 SUBSEQUENT
15		TEST YEAR ORGANIZED IN A SIMILAR MANNER TO YOUR ABOVE-
16		DESCRIBED PRESENTATION IN EXHIBIT RCS-2 FOR THE 2022 TEST YEAR?
17	A.	Yes.
18		
19	Q.	HAVE YOU INCLUDED A SCHEDULE IN EXHIBIT RCS-3 TO REFLECT THE
20		IMPACT ON 2023 SUBSEQUENT YEAR REVENUE ASSOCIATED WITH THE
21		ADJUSTMENT TO THE 2022 REVENUE REQUIREMENT?
22	A.	Yes. Exhibit RCS-3 includes Schedule E which reflects the impact on the 2023 subsequent
23		year of the 2022 test year revenue requirement adjustment, adjusted for growth in 2023.
24		

Q. WHAT IS THE JANUARY 2023 BASE RATE REVENUE REQUIREMENT DEFICIENCY OR EXCESS FOR FLORIDA POWER & LIGHT COMPANY (AND GULF POWER COMPANY) COMBINED?

As shown on Exhibit RCS-3, Schedule A, line 8, column E, the OPC's recommended adjustments in this case result in a recommended revenue deficiency for FPL/Gulf combined in January 2023 of approximately \$457.2 million. The revenue increase requested by FPL for the 2023 subsequent year is presented in the Company's filing as a \$1.920 billion revenue deficiency, as I have reproduced on Exhibit RCS-3, Schedule A, line 8, column A. The OPC amount is \$1.435 billion lower than FPL's, as shown on Exhibit RCS-3, Schedule A, line 8, in column F.

A.

The 2023 subsequent year revenue deficiency is also impacted by the revenue increase (or decrease) that has been calculated for the 2022 forecasted test year. The amounts of the 2022 revenue deficiency calculated by FPL and the 2022 revenue excess I have calculated on behalf of the OPC, with growth from 2022 to 2023, are shown on Exhibit RCS-3, line 9. After factoring in the impact of the 2022 test year revenue excess, with growth to 2023, as shown on Schedule A, line 9, in column E, the adjusted revenue deficiency of \$528.6 million is shown on line 10 in column E. Compared with FPL's adjusted amount of approximately \$600 million of revenue deficiency for 2023 (after the full impact of the 2022 rate increase requested by the Company), line 10, column F, shows the difference of \$70.436 million.

In summary, the OPC's calculated revenue deficiency for the 2023 subsequent year of approximately \$457.2 million is \$1.434 billion lower than FPL's corrected 2023 amount

of \$1.892 billion.	This comparison is shown	on Exhibit RCS-3,	Schedule A, 1	page 1, line
8.				

In comparison with the Company's approximately \$600 million additional revenue deficiency amount for the 2023 subsequent year, the OPC's adjusted results show a 2023 revenue deficiency of \$528.6 million, which is approximately \$70.4 million lower than FPL's additional 2023 revenue increase amount. This comparison is shown on Exhibit RCS-3, Schedule A, page 1, line 10. This deficiency is calculated assuming that the information from two years out can provide a reasonable basis for establishing rates. As discussed below this is not a reasonable assumption.

A.

Q. BY CALCULATING A REVENUE DEFICIENCY FOR 2023 AS YOU HAVE

DESCRIBED, IS IT YOUR OPINION THAT FPL HAS JUSTIFIED OR IS

OTHERWISE ENTITLED TO A RATE INCREASE IN THAT AMOUNT?

15 A. No. My presentation of a 2023 revenue deficiency is based on the forecasts and
16 assumptions offered by FPL. It is my opinion as well of that of OPC Witness Lawton that
17 the subsequent year is inherently unreliable for rate setting purposes and that the
18 Commission should deny relief at this time for 2023.

19 Q: DO YOU BELIEVE THAT THE 2023 SUBSEQUENT YEAR REQUEST IS 20 NECESSARY OR GOOD POLICY?

No, I do not think that a subsequent test year is necessary or good policy. The test year is supposed to be representative of rates on a going-forward basis. If the test year is chosen appropriately, there should be no reason for another rate adjustment so shortly after original test year. As the Commission noted in Order No. PSC-10-0153-FOF-EI, at page 9, "[i]f

the test year is truly representative of the future, then the utility should earn a return within the allowed range for at least the first 12 months of new rates." As the Commission noted, these types of back-to-back rate cases deprive the Commission and ratepayers of twelve months of actual economic data and operating history of the Company. <u>Id</u>. The Commission further stated that "[w]e believe that back-to-back rate increases should be allowed only in extraordinary circumstances." <u>Id</u>. The Company has shown no extraordinary need for the subsequent test year. In fact, OPC's recommendation is for a reduction of approximately \$70.9 million based on the 2022 test year (approximately \$71.4 million with growth in 2023).

IX. SOBRA STEP INCREASES – 2024 AND 2025

- 12 Q. COULD YOU PLEASE BRIEFLY DESCRIBE FPL'S REQUEST AS IT PERTAINS
- 13 TO THE PROPOSED ADDITIONAL BASE RATE REVENUE REQUIREMENT
- **INCREASES FOR 2024 AND 2025?**
- A. FPL proposes a solar base rate adjustment ("SoBRA") mechanism for solar generating facilities projected to be placed into service during 2024 and 2025. The Company's SoBRA mechanism is summarized on FPL Exhibit REB-12 and is discussed in the Company's Direct Testimony, including the testimony of FPL Witness Barrett at pages 67-68.

- 21 Q. DO YOU HAVE A PRIMARY RECOMMENDATION AS TO WHETHER THE
- 22 COMMISSION SHOULD APPROVE FPL'S REQUESTED SOBRA INCREASES
- 23 IN THE CURRENT FPL RATE CASE?
- A. Yes. I recommend that the FPL-proposed SoBRA base rate revenue increases not be approved at this time. This is primarily because of my previous recommendations

addressed in my testimony reflecting a revenue excess for 2022. I am also skeptical of the accuracy and reasonableness of FPL's 2024-2025 projections, given that they are three and four years further out in the future.

Q.

A.

IF THE COMMISSION WERE TO APPROVE BASE RATE INCREASES FOR 2024 AND 2025 FOR SOLAR PLANT ADDITIONS, HOW SHOULD THE CAPITAL STRUCTURE FOR 2024 AND 2025 BE DERIVED?

If the 2024 and 2025 step increases for solar plant additions are going to be considered, contrary to OPC's recommendations, the applicable rate of return that the Commission will apply to the projected rate base should be based on OPC's overall recommended 2022 rate of return. In Order No. PSC-09-0283-FOF-EI, issued April 30, 2009, the Commission applied its authorized overall rate of return it found appropriate for determining the base rate increase for Tampa Electric Company in its calculation of the January 1, 2010 step increase associated with five combustion turbine units being placed into service. This is demonstrated at pages 138 and 139 of the Order, on Schedules 5 and 6.

Next, I recommend that the projected amount of rate base and operating costs associated with the 2024 and 2025 solar generating plant projects be updated based on more recent forecasts, which should be presented by FPL in 2023 prior to approval of any additional base rate increases related to such solar projects.

Additionally, I recommend that the any start-up costs included in FPL's projections of SoBRA base rate revenue requirement increases be removed so that base rates established at the time of the proposed step increases would be based on normalized costs and exclude one-time non-recurring charges.

1	Q.	YOU STATED THAT THE PROJECTED AMOUNT OF RATE BASE AND
2		OPERATING COSTS ASSOCIATED WITH THE 2024 AND 2025 SOLAR
3		GENERATING PROJECTS SHOULD BE UPDATED BASED ON MORE
4		RECENT FORECASTS. PLEASE EXPLAIN.

In 2023, prior to approval of any limited purpose step increases in FPL's base rates related to projected solar generating plant additions in 2024, updated estimates should be presented by FPL. This would apply only if the Commission determines that additional base rate increases in 2024 and 2025 for new solar generating plant additions are needed. OPC's primary recommendation, as noted above, is that the Commission reject the 2024 and 2025 SoBRA step increases because OPC shows a revenue excess for 2022. While OPC's adjustments to 2023 test year show a revenue deficiency, forecasting out two years is inherently inaccurate and is bad policy for the reasons discussed above. Further, FPL has not demonstrated that a 2024 or 2025 base rate increase would be necessary to keep FPL from falling below the low point of its authorized ROE range. Approval of projected 2024 of 2025 base rate increases would be premature.

A.

A.

X. FPL PROPOSED MECHANISM TO ADDRESS FEDERAL INCOME TAX CHANGES

19 Q. HAS FPL PROPOSED A MECHANISM TO ADDRESS POTENTIAL CHANGES
20 IN FEDERAL INCOME TAXES BEFORE ITS NEXT BASE RATE CASE?

Yes. As explained in the Direct Testimony of Witness Bores, the Company is proposing a mechanism to address potential changes in federal income tax law. FPL proposes that the impact of any change in tax law be handled through an adjustment to its base rates. FPL proposes that within 90 days of the enactment of the new tax law, FPL will submit the calculation of the required change in its base rates to the Commission for review. FPL

indicates that under no instance would FPL defer incremental income tax expense for 2021 or request the tax-related base rate adjustment be implemented prior to January 1, 2022. FPL notes that during the period of its four-year plan, legislation could result in increasing the federal corporate income tax rate from the current 21% to something higher. Witness Bores' Direct Testimony at pages 44-47 describes the Company's proposal to adjust rates for income tax changes. At page 46, Mr. Bores states that:

[f]or the time period between enactment of the new tax law and implementation of new tax-adjusted base rates, FPL will defer the impact of new tax law to the balance sheet for collection through the Capacity Clause in the subsequent year. Any difference between actual income tax expense and the amount of the 2022 or 2023 base rate increase will be recorded in net operating income and reflected in FPL's earnings surveillance reports for all periods.

FPL proposes to flow back (or collect) unprotected ADIT resulting from tax law changes over a ten-year period. (Witness Bores Direct Testimony at pp. 46-47).

FPL suggests that, if there is a tax law change, it would prepare two sets of updated MFR schedules A-1, B-1 and C-1 and D-1a for both the 2022 test year and for the 2023 SYA that reflects the Commission's final rate order. FPL would prepare those MFR schedules in two ways: (1) utilizing current tax law under the Tax Cuts and Jobs Act ("TCJA") and (2) applying the new tax law. FPL states that the difference in revenue requirements between the two sets of MFR schedules would demonstrate the difference resulting from the new tax law and would be the amount that FPL proposes to utilize as an adjustment to base rates for both 2022 and 2023. For 2024 and 2025, FPL proposes no adjustment to base rates consistent with its four-year proposal.

If a new tax law is enacted after 2023, FPL proposes to update the 2023 MFRs reflecting the Commission's final base rate order and the impacts of the new tax law. In

that situation, FPL proposes, for the time period between enactment of the new tax law and implementation of new tax-adjusted base rates, FPL proposes to defer the impact of tax law changes on its balance sheet for collection through the Capacity Clause in the subsequent year. For any differences between actual income tax expense and the amount of the 2022 or 2023 base rate increase, FPL states that will be recorded in net operating income and reflected in FPL's earnings surveillance reports for all periods.

For deferred income taxes, FPL proposes that any deficient or excess accumulated deferred income taxes ("ADIT") that arise would be deferred as a regulatory asset or liability on its balance sheet and included within FPL's capital structure. FPL proposes to follow new tax law specifications for the treatment of protected excess ADIT ("EADIT"), and to amortize unprotected EADIT over a 10-year period, which Mr. Bores states is consistent with FPL's treatment under the TCJA and Order No. PSC-2019-0225-FOF-EL. FPL has also proposed that it be allowed to use accelerated amortization of its unprotected EADIT in 2024 and 2025. I have addressed FPL's proposal for accelerated unprotected EADIT amortization in 2024 and 2025 above, and have recommended that it be rejected. If the Commission does not accept FPL's proposed rate consolidation with Gulf, FPL proposes to make separate calculations for FPL and Gulf.

A.

Q. SHOULD FPL'S PROPOSED TAX LAW CHANGE MECHANISM BE ADOPTED AS PROPOSED BY FPL?

No. It is my understanding that in the most recent (2017) Gulf Power rate case, the Commission has ruled that federal corporate income tax rate changes that are part of proposals and not actually in the law are too speculative for even considering in a pending rate case. Instead, a separate docket is the appropriate vehicle for considering any impact

of an income tax rate change. Specifically, the Commission ruled that the issue is "premature and not ripe for consideration at this time. Should federal tax changes occur in the future, the issue may be addressed at the appropriate time in a separate proceeding." Additionally, unlike other Florida regulated utilities, FPL did not flow back the savings associated with the TCJA to ratepayers. Rather, FPL has used TCJA savings to replenish its depreciation reserve excess and to apply amounts from the replenished depreciation reserve excess to obtain earnings above the mid-point and in several months at the top end of the allowed earnings range – all for the benefit of shareholders. Thus, the base rate change mechanism for potential new tax law changes proposed by FPL should not be adopted.

A.

Q. IS IT CLEAR WHAT A NEW TAX LAW WILL DO?

No. As recognized by the Commission's policy, it is entirely speculative at this point. It has been reported that a preliminary proposal has been floated by the Biden administration to raise the federal corporate income tax rate, currently at 21% under the TCJA, to 28%. There have then been subsequent reports of a "minimum" corporate tax of 15%. As new proposed federal income tax legislation is being developed, there may be other provisions that favor development of clean energy by providing tax credits, tax deductions or other incentives. Currently, it is very unclear what a new federal tax law will do, or whether it will even be enacted. In any event such speculation cannot be entertained in accord with the Commission's policy.

¹⁵ See, Order No. PSC-2017-0099-PHO-EI at pp. 107-108.

1	Q.	IF SIGNIFICANT NEW FEDERAL INCOME TAX LEGISLATION IS ENACTED
2		DURING THE PENDENCY OF FPL'S CURRENT RATE CASE, HOW SHOULD
3		FPL REPORT THE IMPACTS OF SIGNIFICANT CHANGES THAT COULD
4		RESULT FROM POTENTIAL FEDERAL INCOME TAX LAW REVISIONS?
5	A.	If significant tax law changes occur during the pendency of FPL's current rate case, FPL
6		should update its MFRs for the 2022 test year and the 2023 SYA, and the rate case schedule
7		should be suspended so that parties will have adequate time to review and address such
8		changes.
9	Q.	IF SIGNIFICANT NEW FEDERAL INCOME TAX LEGISLATION IS ENACTED
10		AFTER A FINAL COMMISSION ORDER IN THE CURRENT FPL RATE CASE.
11		HOW SHOULD FPL REPORT THE IMPACTS OF SIGNIFICANT CHANGES
12		THAT COULD RESULT FROM POTENTIAL FEDERAL INCOME TAX LAW
13		REVISIONS?
14	A.	If the significant tax law changes occur after a final Commission Order in FPL's current
15		base rate case, FPL should report the impacts on its ESRs. FPL should comply with
16		requirements in any new tax law concerning the treatment of protected EADIT. FPL
17		should report the amount of unprotected EADIT, including supporting details. Only if and
18		to the extent FPL's earnings, as reported in its ESRs would, after full amortization of any
19		RSAM-related Reserve Amount if authorized over the objection of the OPC), fall below
20		the bottom end of the allowed earnings range should any base rate adjustment be
21		considered. FPL should have the option of filing a new rate case for new base rates. A
22		limited proceeding to address impacts from new federal income tax legislation that might

be enacted may also be available depending on proximity to end of rate case.

1	Q.	IF	SIGNIFICANT	FEDERAL	INCOME	TAX	LEGISLATION	IS	PASSED
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2 WOULD THAT TEND TO AFFECT ALL FLORIDA REGULATED UTILITIES,

NOT JUST FPL?

underearning utilities.

A. Yes. If significant new federal income tax legislation is passed, such as a change in federal corporate income tax rate, it would likely affect all regulated Florida utilities, not just FPL, thus, there may be a need for a generic proceeding to consider the impacts not only on FPL, but also on the other affected utilities that are regulated by the Commission. If such a proceeding were opened, that would likely be the appropriate "separate proceeding" the Gulf Power order directed all parties to, for consideration of tax law changes on

A.

XI. STORM COST RECOVERY MECHANISM

13 Q. PLEASE DISCUSS THE COMPANY'S PROPOSAL FOR A STORM COST
14 RECOVERY MECHANISM.

FPL proposes to continue a storm cost recovery mechanism ("SCRM") that it indicates was approved as part of the Company's 2016 rate case settlement. Witness Barrett addresses the Company's proposed mechanism in his Direct Testimony starting at page 56 and continuing through page 59. FPL proposes storm cost reserve replenishment to \$150 million, subject to a \$4/1,000 kWh cap per calendar year, subject to FPL requesting an increase in the cap if FPL incurs in excess of \$800 million of storm recovery costs that qualify for recovery in a given calendar year. The terms of FPL's proposed SCRM are detailed on Exhibit REB-10.

Q.	DOES MR. BARRETT EXPLAIN HOW ITS PROPOSED SCRM WOULD
	IMPACT THE CURRENT GULF POWER COMPANY SURCHARGE FOR
	HURRICANE SALLY COSTS?
A.	At page 57 of his Direct Testimony, Mr. Barrett explains that:
	If the Commission approves the Company's petition to combine rates, the current Gulf surcharge for Hurricane Sally will cease when all approved deferred storm costs have been recovered exclusive of any replenishment of Gulf's storm reserve. If the Commission does not approve the Company's petition to combine rates, the Hurricane Sally surcharge will continue until Gulf's reserve is replenished in accordance with its current settlement agreement.
Q.	HOW HAS FPL RECOVERED STORM COSTS?
A.	FPL indicates that it incurred approximately \$1.3 billion in storm costs related to Hurricane
	Irma. FPL applied TCJA related savings and the Excess Depreciation Reserve amount to
	"amortize" \$1,148,303,252 of those costs. FPL has also applied TCJA related savings to
	replenish its Excess Depreciation Reserve Amount using the current RSAM. In December
	FPL applied an amount of approximately \$265.4 million for recovery of the cost of Dorian
	and Other Storms.
Q.	HAS MR. BARRETT INDICATED WHAT THE FPL AND GULF STORM
	RESERVE BALANCES ARE?
A.	At page 58 of his Direct Testimony, Mr. Barrett indicates that as of December 31, 2020,
	FPL has a funded storm reserve of \$115 million for FPL and zero for Gulf.
	Q. A.

1	Q.	WHAT ARE THE POTENTIAL ADVANTAGES OF SECURITIZING LARGE
2		AMOUNTS FOR COSTS THAT ARE INCURRED TO RESTORE ELECTRIC
3		SERVICE AFTER MAJOR STORMS, SUCH AS NAMED HURRICANES?
4	A.	Securitization of large amounts of storm restoration costs could, depending on the structure
5		and financing costs, potentially result in significant financing cost savings to ratepayers,
6		versus other forms of storm costs recovery, such as those incorporating a rate base/rate of
7		return that includes a common equity return with an income tax gross up.
8		
9	Q.	SHOULD FPL'S PROPOSED STORM COST RECOVERY MECHANISM BE
10		APPROVED AS PROPOSED BY THE COMPANY?
11	A.	No, not as proposed by FPL. FPL should continue to have access to a customer surcharge
12		mechanism (and/or to Company-proposed securitization) for significant storm costs that
13		are in excess of its funded reserve. However, as discussed in Section II of my testimony,
14		under no circumstance should FPL be allowed to ever again charge storm recovery costs
15		against the depreciation reserve surplus or to use an RSAM for recovery of storm costs or
16		for purposes of manipulating its earnings.
17	Q.	DOES THIS COMPLETE YOUR DIRECT TESTIMONY?

Yes, it does.

18

A.

QUALIFICATIONS OF RALPH C. SMITH

Accomplishments

Mr. Smith's professional credentials include being a Certified Financial Planner™ professional, a Certified Rate of Return Analyst, a licensed Certified Public Accountant and attorney. He functions as project manager on consulting projects involving utility regulation, regulatory policy and ratemaking and utility management. His involvement in public utility regulation has included project management and in-depth analyses of numerous issues involving telephone, electric, gas, and water and sewer utilities.

Mr. Smith has performed work in the field of utility regulation on behalf of industry, public service commission staffs, state attorney generals, municipalities, and consumer groups concerning regulatory matters before regulatory agencies in Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, New Jersey, New Mexico, New York, Nevada, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Puerto Rico, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, Washington DC, West Virginia, Canada, Federal Energy Regulatory Commission and various state and federal courts of law. He has presented expert testimony in regulatory hearings on behalf of utility commission staffs and intervenors on several occasions.

Project manager in Larkin & Associates' review, on behalf of the Georgia Commission Staff, of the budget and planning activities of Georgia Power Company; supervised 13 professionals; coordinated over 200 interviews with Company budget center managers and executives; organized and edited voluminous audit report; presented testimony before the Commission. Functional areas covered included fossil plant O&M, headquarters and district operations, internal audit, legal, affiliated transactions, and responsibility reporting. All of our findings and recommendations were accepted by the Commission.

Key team member in the firm's management audit of the Anchorage Water and Wastewater Utility on behalf of the Alaska Commission Staff, which assessed the effectiveness of the Utility's operations in several areas; responsible for in-depth investigation and report writing in areas involving information systems, finance and accounting, affiliated relationships and transactions, and use of outside contractors. Testified before the Alaska Commission concerning certain areas of the audit report. AWWU concurred with each of Mr. Smith's 40 plus recommendations for improvement.

Co-consultant in the analysis of the issues surrounding gas transportation performed for the law firm of Cravath, Swaine & Moore in conjunction with the case of Reynolds Metals Co. vs. the Columbia Gas System, Inc.; drafted in-depth report concerning the regulatory treatment at both state and federal levels of issues such as flexible pricing and mandatory gas transportation.

Lead consultant and expert witness in the analysis of the rate increase request of the City of Austin - Electric Utility on behalf of the residential consumers. Among the numerous ratemaking issues addressed were the economies of the Utility's employment of outside services; provided both written and oral testimony outlining recommendations and their bases. Most of Mr. Smith's recommendations were adopted by the City Council and Utility in a settlement.

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Key team member performing an analysis of the rate stabilization plan submitted by the Southern Bell Telephone & Telegraph Company to the Florida PSC; performed comprehensive analysis of the Company's projections and budgets which were used as the basis for establishing rates.

Lead consultant in analyzing Southwestern Bell Telephone separations in Missouri; sponsored the complex technical analysis and calculations upon which the firm's testimony in that case was based. He has also assisted in analyzing changes in depreciation methodology for setting telephone rates.

Lead consultant in the review of gas cost recovery reconciliation applications of Michigan Gas Utilities Company, Michigan Consolidated Gas Company, and Consumers Power Company. Drafted recommendations regarding the appropriate rate of interest to be applied to any over or under collections and the proper procedures and allocation methodology to be used to distribute any refunds to customer classes.

Lead consultant in the review of Consumers Power Company's gas cost recovery refund plan. Addressed appropriate interest rate and compounding procedures and proper allocation methodology.

Project manager in the review of the request by Central Maine Power Company for an increase in rates. The major area addressed was the propriety of the Company's ratemaking attrition adjustment in relation to its corporate budgets and projections.

Project manager in an engagement designed to address the impacts of the Tax Reform Act of 1986 on gas distribution utility operations of the Northern States Power Company. Analyzed the reduction in the corporate tax rate, uncollectibles reserve, ACRS, unbilled revenues, customer advances, CIAC, and timing of TRA-related impacts associated with the Company's tax liability.

Project manager and expert witness in the determination of the impacts of the Tax Reform Act of 1986 on the operations of Connecticut Natural Gas Company on behalf of the Connecticut Department of Public Utility Control - Prosecutorial Division, Connecticut Attorney General, and Connecticut Department of Consumer Counsel.

Lead Consultant for The Minnesota Department of Public Service ("DPS") to review the Minnesota Incentive Plan ("Incentive Plan") proposal presented by Northwestern Bell Telephone Company ("NWB") doing business as U S West Communications ("USWC"). Objective was to express an opinion as to whether current rates addressed by the plan were appropriate from a Minnesota intrastate revenue requirements and accounting perspective, and to assist in developing recommended modifications to NWB's proposed Plan.

Performed a variety of analytical and review tasks related to our work effort on this project. Obtained and reviewed data and performed other procedures as necessary (1) to obtain an understanding of the Company's Incentive Plan filing package as it relates to rate base, operating income, revenue requirements, and plan operation, and (2) to formulate an opinion concerning the reasonableness of current rates and of amounts included within the Company's Incentive Plan filing. These procedures included requesting and reviewing extensive discovery, visiting the Company's offices to review data, issuing follow-up information requests in many instances, telephone and on-site discussions with Company representatives, and frequent discussions with counsel and DPS Staff assigned to the project.

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Lead Consultant in the regulatory analysis of Jersey Central Power & Light Company for the Department of the Public Advocate, Division of Rate Counsel. Tasks performed included on-site review and audit of Company, identification and analysis of specific issues, preparation of data requests, testimony, and cross examination questions. Testified in Hearings.

Assisted the NARUC Committee on Management Analysis with drafting the Consultant Standards for Management Audits.

Presented training seminars covering public utility accounting, tax reform, ratemaking, affiliated transaction auditing, rate case management, and regulatory policy in Maine, Georgia, Kentucky, and Pennsylvania. Seminars were presented to commission staffs and consumer interest groups.

Previous Positions

With Larkin, Chapski and Co., the predecessor firm to Larkin & Associates, was involved primarily in utility regulatory consulting, and also in tax planning and tax research for businesses and individuals, tax return preparation and review, and independent audit, review and preparation of financial statements.

Installed computerized accounting system for a realty management firm.

Education

Bachelor of Science in Administration in Accounting, with distinction, University of Michigan, Dearborn, 1979.

Master of Science in Taxation, Walsh College, Michigan, 1981. Master's thesis dealt with investment tax credit and property tax on various assets.

Juris Doctor, cum laude, Wayne State University Law School, Detroit, Michigan, 1986. Recipient of American Jurisprudence Award for academic excellence.

Continuing education required to maintain CPA license and CFP® certificate.

Passed all parts of CPA examination in first sitting, 1979. Received CPA certificate in 1981 and Certified Financial Planning certificate in 1983. Admitted to Michigan and Federal bars in 1986.

Michigan Bar Association.

American Bar Association, sections on public utility law and taxation.

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Partial list of utility cases participated in:

79-228-EL-FAC Cincinnati Gas & Electric Company (Ohio PUC)
79-231-EL-FAC Cleveland Electric Illuminating Company (Ohio PUC)

79-535-EL-AIR East Ohio Gas Company (Ohio PUC) 80-235-EL-FAC Ohio Edison Company (Ohio PUC)

80-240-EL-FAC Cleveland Electric Illuminating Company (Ohio PUC)
U-1933 Tucson Electric Power Company (Arizona Corp. Commission)
U-6794 Michigan Consolidated Gas Co. --16 Refunds (Michigan PSC)

81-0035TP Southern Bell Telephone Company (Florida PSC) 81-0095TP General Telephone Company of Florida (Florida PSC)

81-308-EL-EFC Dayton Power & Light Co.- Fuel Adjustment Clause (Ohio PUC)

810136-EU Gulf Power Company (Florida PSC)

GR-81-342 Northern States Power Co. -- E-002/Minnesota (Minnesota PUC)

Tr-81-208 Southwestern Bell Telephone Company (Missouri PSC))

U-6949 Detroit Edison Company (Michigan PSC)

East Kentucky Power Cooperative, Inc. (Kentucky PSC)

18328 Alabama Gas Corporation (Alabama PSC) 18416 Alabama Power Company (Alabama PSC) 820100-EU Florida Power Corporation (Florida PSC) 8624 Kentucky Utilities (Kentucky PSC)

East Kentucky Power Cooperative, Inc. (Kentucky PSC)
U-7236 Detroit Edison - Burlington Northern Refund (Michigan PSC)

U6633-R Detroit Edison - MRCS Program (Michigan PSC)

U-6797-R Consumers Power Company -MRCS Program (Michigan PSC)
U-5510-R Consumers Power Company - Energy conservation Finance

Program (Michigan PSC)

82-240E South Carolina Electric & Gas Company (South Carolina PSC)

7350 Generic Working Capital Hearing (Michigan PSC)

RH-1-83 Westcoast Transmission Co., (National Energy Board of Canada) 820294-TP Southern Bell Telephone & Telegraph Co. (Florida PSC)

82-165-EL-EFC

(Subfile A) Toledo Edison Company(Ohio PUC)

82-168-EL-EFC Cleveland Electric Illuminating Company (Ohio PUC)

830012-EU Tampa Electric Company (Florida PSC)

The Detroit Edison Company - Fermi II (Michigan PSC) U-7065 Columbia Gas of Kentucky, Inc. (Kentucky PSC) 8738 ER-83-206 Arkansas Power & Light Company (Missouri PSC) U-4758 The Detroit Edison Company – Refunds (Michigan PSC) 8836 Kentucky American Water Company (Kentucky PSC) Western Kentucky Gas Company (Kentucky PSC) 8839 83-07-15 Connecticut Light & Power Co. (Connecticut DPU) 81-0485-WS Palm Coast Utility Corporation (Florida PSC) U-7650 Consumers Power Co. (Michigan PSC)

83-662 Continental Telephone Company of California, (Nevada PSC)
U-6488-R Detroit Edison Co., FAC & PIPAC Reconciliation (Michigan PSC)

U-15684 Louisiana Power & Light Company (Louisiana PSC) 7395 & U-7397 Campaign Ballot Proposals (Michigan PSC)

820013-WS Seacoast Utilities (Florida PSC)

U-7660 Detroit Edison Company (Michigan PSC) 83-1039 CP National Corporation (Nevada PSC)

U-7802 Michigan Gas Utilities Company (Michigan PSC)
83-1226 Sierra Pacific Power Company (Nevada PSC)
830465-EI Florida Power & Light Company (Florida PSC)
U-7777 Michigan Consolidated Gas Company (Michigan PSC)

U-7779 Consumers Power Company (Michigan PSC)

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U-7480-R Michigan Consolidated Gas Company (Michigan PSC) U-7488-R Consumers Power Company – Gas (Michigan PSC) U-7484-R Michigan Gas Utilities Company (Michigan PSC) U-7550-R Detroit Edison Company (Michigan PSC)

Indiana & Michigan Electric Company (Michigan PSC) U-7477-R**

Continental Telephone Co. of the South Alabama (Alabama PSC) 18978

R-842583 Duquesne Light Company (Pennsylvania PUC) R-842740 Pennsylvania Power Company (Pennsylvania PUC)

850050-EI Tampa Electric Company (Florida PSC)

Louisiana Power & Light Company (Louisiana PSC) 16091

19297 Continental Telephone Co. of the South Alabama (Alabama PSC)

76-18788AA

&76-18793AA Detroit Edison - Refund - Appeal of U-4807 (Ingham

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Washington Gas Light Company (District of Columbia PSC) Formal Case No. 1137

Florida Power Company (Florida PSC) 160021-EI, et al.

Metropolitan Edison Company (Pennsylvania PUC) R-2016-2537349 Pennsylvania Electric Company (Pennsylvania PUC) R-2016-2537352 Pennsylvania Power Company (Pennsylvania PUC) R-2016-2537355 R-2016-2537359 West Penn Power Company (Pennsylvania PUC) Hope Gas, Inc., dba Dominion Hope (West Virginia PSC)

16-0717-G-390P

15-1256-G-390P (Reopening)/16-0922-

G-390P Mountaineer Gas Company (West Virginia PSC)

West Virginia-American Water Company (West Virginia PSC) 16-0550-W-P

CEPR-AP-2015-0001 Puerto Rico Electric Power Authority (Puerto Rico Energy Commission)

E-01345A-16-0036 Arizona Public Service Company (Arizona CC) Providence Water Supply Board (Rhode Island PUC) Docket No. 4618

Joint Report and Application of Oncor Electric Delivery Company LLC and Docket No. 46238

NextEra Energy Inc. (Texas State Office of Administrative Hearings; Texas

U-16-066 ENSTAR Natural Gas Company (Regulatory Commission of Alaska)

Kentucky Utilities Company (Kentucky PSC) Case No. 2016-00370

Case No. 2016-00371 Louisville Gas and Electric Company (Kentucky PSC) P-2015-2508942 Metropolitan Edison Company (Pennsylvania PUC) Pennsylvania Electric Company (Pennsylvania PUC) P-2015-2508936 P-2015-2508931 Pennsylvania Power Company (Pennsylvania PUC) West Penn Power Company (Pennsylvania PUC) P-2015-2508948

E-04204A-15-0142* UNS Electric, Inc. (Arizona CC)

Tucson Electric Power Company (Arizona CC) E-01933A-15-0322* UE-170033 & UG-170034* Puget Sound Energy, Inc. (Washington UTC) Case No. U-18239 Consumers Energy Company (Michigan PSC) DTE Electric Company (Michigan PSC) Case No. U-18248

Case No. 9449 Merger of AltaGas Ltd. and WGL Holdings (Maryland PSC)

Formal Case No. 1142 Merger of AltaGas Ltd. and WGL Holdings (District of Columbia PSC)

Case No. 2017-00179 Kentucky Power Company (Kentucky PSC)

Docket No. 29849 Georgia Power Plant Vogtle Units 3 and 4, VCM 17 (Georgia PSC)

Docket No. 2017-AD-112 Mississippi Power Company (Mississippi PSC) Montana-Dakota Utilities Co. (Montana PSC) Docket No. D2017.9.79

SW-01428A-17-0058 et al Liberty Utilities (Litchfield Park Water & Sewer) Corp. (Arizona CC) U-18-021 & U-18-033 Chugach Electric Association, Inc. (Regulatory Commission of Alaska)

Docket No. 4800 Suez Water Rhode Island Inc. (Rhode Island PUC)

In the Matter of the Effects on Utilities of the 2017 Tax Cuts and Jobs Act General Order No. 236.1

(West Virginia PSC)

20180047-EI Duke Energy Florida, LLC. (Florida PSC) 20180046-EI Florida Power & Light Company (Florida PSC)

Florida Public Utilities Company – Electric (Florida PSC) 20180048-EI Florida Public Utilities Company – Indiantown (Florida PSC) 20180052-GU 20180054-GU Florida Division of Chesapeake Utilities Corporation (Florida PSC) 20180051-GU Florida Public Utilities Company – Gas Division (Florida PSC) 20180053-GU Florida Public Utilities Company - Fort Meade (Florida PSC)

Cause No. 45032 S4 Indiana American Water Company, Inc. Phase 2 (Indiana Utility Regulatory

Commission)

Montana-Dakota Utilities Co. (Montana PSC) Docket No. D2018.1.6 Docket No. D2018.4.24 NorthWestern Energy (Montana PSC)

Docket No. D2018.4.22 Montana-Dakota Utilities Co. (Montana PSC)

18-0573-W-42T & 18-

18-0646-E-42T & 18-0645

0576-S-42T West Virginia-American Water Company (West Virginia PSC)

Appalachian Power Company and Wheeling Power Company (West Virginia E-D

PSC)

18-0049-GA-ALT, 18-0298-GA-AIR, &

Vectren Energy Delivery of Ohio, Inc. (Ohio PUC) 18-0299-GA-ALT

R-2018-3003558, R-2018-

3003561 Aqua Pennsylvania, Inc. and Aqua Pennsylvania Wastewater, Inc.

(Pennsylvania PUC)

Indiana-American Water Company, Inc. (Indiana Utility Regulatory Cause No. 45142

Commission)

U-18-043 Cook Inlet Natural Gas Storage Alaska, LLC (Regulatory Commission of

T-03214-17-0305 Citizens Telecommunications Company of The White Mountains, Inc. d/b/a

Frontier Communications of The White Mountains (Arizona CC)

Montana-Dakota Utilities Co. (Montana PSC) Docket No. D2018.9.60 Docket No. 4890 Narragansett Bay Commission (Rhode Island PUC)

Columbia Gas of Virginia (Virginia SCC) PUR-2018-00131

Louisiana PSC v. System Energy Resources, Inc. and Entergy Services, Inc. EL18-152-000

PUR-2018-00175 Virginia-American Water Company (Virginia SCC)

A-2018-3006061, A-2018-3006062 and A-2018-

3006063 Aqua America, Inc., Aqua Pennsylvania, Inc., Aqua Pennsylvania Wastewater,

Inc., Peoples Natural Gas Company LLC, Peoples Gas Company LLC

(Pennsylvania PUC)

Docket No. D2018.2.12 NorthWestern Energy (Montana PSC)

Georgia Power Company – Integrated Resource Plan (Georgia PSC) Docket No. 42310 U-18-102 Municipality of Anchorage d/b/a Municipal Light & Power Department

(Regulatory Commission of Alaska)

PUC Docket No. 49494 AEP Texas, Inc. (Texas PUC)

Application 18-12-009 Pacific Gas and Electric Company (California PUC) 19-0316-G-42T Mountaineer Gas Company (West Virginia PSC)

U-19-020 Chugach Electric Association, Inc. and Municipality of Anchorage d/b/a
Municipal Light & Power Department (Regulatory Commission of Alaska)

Management/Performance and Financial Audit of the Alternative Energy

Recovery Rider of Duke Energy Ohio, Inc. (Ohio PUC)

A-2018-3006061, A-2018-3006062, and

19-0051-EL-RDR

A-2018-3006063 Joint Application of Aqua America, Inc., Aqua Pennsylvania, Inc. Aqua

Pennsylvania Wastewater, Inc., Peoples Natural Gas Company LLC, and

Peoples Gas Company LLC (Pennsylvania PUC)

ER-18-1182-001 System Energy Resources, Inc. (FERC)
E-01933A-19-0028 Tuscon Electric Power Company (Arizona CC)
G-01551A-19-0055 Southwest Gas Corporation (Arizona CC)
2018-UN-205 Entergy Mississippi, LLC (Mississippi PSC)

W-03039A-17-0295, W-03039A-19-0092, and

WS-01303A-19-0092 Brooke Water, LLC and EPCOR Water Arizona (Arizona CC)

Docket No. 4975 Block Island Utility District d/b/a Block Island Power Company (Rhode Island

PUC)

A-2019-3014248 Pennsylvania-American Water Company and Wastewater System Assets of

Kane Borough (Pennsylvania PUC)

Docket No. 4994 Providence Water Supply Board (Rhode Island PUC)

19-0791-GA-ALT Plant in Service and Capital Spending Prudence Audit of Duke Energy Ohio

(Ohio PUC)

U-19-070/U-19-071/

U-19-087/U-19-088 Golden Heart Utilities, Inc. and College Utilities Corporation (Regulatory

Commission of Alaska)

Docket No. 42516 Georgia Power Company (Georgia PSC) 20200070-EI Gulf Power Company (Florida PSC)

20200071-EI Florida Power & Light Company (Florida PSC)

20200092-EI Florida Power & Light Company and Gulf Power Company (Florida PSC)
20-GREC-01 Fitchburg Gas and Electric Light Company d/b/a Unitil (Massachusetts DPU)
20-GREC-03 Boston Gas Company and Colonial Gas Company d/b/a National Grid

(Massachusetts DPU)

20-GREC-04 Liberty Utilities (New England Natural Gas Company) Corp d/b/a Liberty

Utilities (Massachusetts DPU)

PUR-2020-00015 Appalachian Power Company (Virginia SCC)

20-0414-G-390P Hope Gas, Inc. dba Dominion Energy West Virginia (West Virginia PSC)

Cause No. 45032-S16 Hamilton Southeastern Utilities, Inc. (Indiana URC)

2019.1.101 NorthWestern Energy (Montana PSC)

A-2019-3015173 Aqua Pennsylvania Wastewater Inc. and Wastewater System Assets of the Delaware County Regional Water Quality Control Authority (Pennsylvania

PUC)

R-2020-3019369 and

R-2020-3019371 Pennsylvania American Water Company (Pennsylvania PUC)

2020.06.076 Montana-Dakota Utilities Co. (Montana PSC)

P-20-005 Cook Inlet Pipeline LLC (Regulatory Commission of Alaska)

2020.05.055 Montana-Dakota Utilities Co. (Montana PSC) 2020.05.066 NorthWestern Energy (Montana PSC)

20-553-EL-RDR Management/Performance and Financial Audit of the Alternative Energy Rider

of the Dayton Power and Light Company (Ohio PUC)

E-01345A-19-0236 Arizona Public Service Company (Arizona CC)

U-20-012 Cook Inlet Natural Gas Storage Alaska, LLC (Regulatory Commission of

Alaska)

Docket No. 20210015-EI Qualifications of Ralph C. Smith Exhibit RCS-1 Page 16 of 16

Docket No. 20-01-31 The Southern New England Telephone Company d/b/a Frontier

Communications of Connecticut (SNET) (Connecticut PURA)

P-2020-3021191 Peoples Natural Gas Company LLC (Pennsylvania PUC)

* Testimony filed, examination not completed

^{**} Issues stipulated

^{***} Company withdrew case

[^]Testimony filed, case withdrawn after proposed decision issued

^{^^} Issues stipulated before testimony was filed

Florida Power & Light Company Docket No. 20210015-EI Exhibit RCS-2

Revenue Requirement Schedules - January 2022 Rate Change Accompanying the Direct Testimony of Ralph C. Smith

Schedule	Description	Dogge	Confidential	Exhibit
Schedule	Revenue Requirement Summary Schedules	Pages	Confidential	Page No.
A	Calculation of Revenue Deficiency (Sufficiency)	2	No	2-3
A-1	Gross Revenue Conversion Factor	1	No	4
B	Adjusted Rate Base	1	No	5
B 1	Summary of Adjustments to Rate Base	1	No	6
C	Adjusted Net Operating Income	1	No	7
C 1	Summary of Net Operating Income Adjustments	1	No	8
D	Capital Structure and Cost Rates	1	No	9
	Rate Base Adjustments			†
B-1	Accumulated Depreciation - Depreciation Expense - New Depreciation Rates	1	No	10
B-2	Accumulated Depreciation - Dismantlement Expense	1	No	11
B-3	Unamortized Rate Case Expense	1	No	12
B-4	Scherer Consummation Payment	1	No	13
	Net Operating Income Adjustments			
C-1	Depreciation Expense - New Depreciation Rates	1	No	14
C-2	Dismantlement Expense	1	No	15
C-3	Directors and Officers Liability Insurance Expense	1	Yes	16
C-4	Scherer Consummation Payment Amortization Expense	1	No	17
C-5	Vegetation Management Expense and Storm Protection Costs	1	No	18
C-6	Interest Synchronization	1	No	19
	Total Pages, Including Content Listing	19		

Docket No 20210015-EI Exhibit RCS-2 Page 1 of 2

Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)

Computation of Increase in Gross Revenue Requirement

Florida Power & Light Company

(6,445)(858,903) 151,328 (1,010,186)(1,355,108)Difference (F) = (E) - (D)(52,855) 2,926,322 2,979,177 5 39% 34143 (70,901) 55,322,902 Per OPC $\widehat{\Xi}$ 5 11% 1 34143 3,785,225 2,827,849 55,329,347 957,332 1,284,207 (D) = (A) + (B) + (C)Per FPL After Identified Adjustments S FPL Second Notice of Identified Adjustments May 21, 2021 50 %000 (34) 48 37 S FPL First Notice of Identified Adjustments May 7, 2021 (4,582) 15,362 (26,842)(19,944) (66,103)0 00% (B) S S 5 08% 1 34153 Per FPL Amount - Before Identified Adjustments 684% 3,789,759 2,812,521 977,239 55,395,402 1,310,999 Exh RCS-2, Sch A-1 Exh RCS-2, Sch B Exh RCS-2, Sch D Line 1 x Line 2 Exh RCS-2, Sch C Line 5 x Line 7 Line 3 - Line 4 Line 4 / Line 1 Col (B) Jurisdictional Income Required Jurisdictional Adj Net Operating Income Jurisdictional Adjusted Rate Base Revenue Deficiency (Sufficiency) Net Operating Income Multiplier Income Deficiency (Sufficiency) Required Rate of Return Weighted cost of debt Earned Rate of Return Description Line No 9

Source/Notes:

Col (A): MFR Schedule A-1

Col (B): FPL's Notice of Identified Adjustments filed May 7, 2021, Attachment II, Page 1 of 6

Col (C): FPL's Scorol Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 1 of 5

Line 7: MFR Sch A-1 and C-44

Florida Revent Project	Florida Power & Light Company Revenue Requirement Reconciliation Projected Test Year Ended December 31, 2022 - without RSAM			Dock	Docket No 20210015-EI Exhibit RCS-2 Schedule A Page 2 of 2	o 20210015-EI Exhibit RCS-2 Schedule A Page 2 of 2	
(Thous	(Thousands of Dollars)				Equix	Equivalent	
Line			OPC Adjusted	Conversion	Revo Requir	Revenue Requirement	
o N	Description	Schedule	Rate Base (A)	Factor (B)	Amo	Amount (C)	
	Weighted cost of debt				•		
-	Rate of return difference	Q Ì		-1 55%			
7 r	OPC GRCF Rate Base	A-1		1 34143			
4	Rate Base per FPL's Filing	В	\$ 55,395,402		\$ (1,	(1,153,073)	
S	OPC ROR	D		5 29%			
9	OPC ROR X GRCF			7 10%			
7	Effect of OF C augustinents to rate base FPL Notice of Identified Adjustments	ш	(86.103)	7 10%	64	(4.690)	
∞	FPL Second Notice of Identified Adjustments	В		7 10%	· \$	3	
6;	Accumulated Depreciation - Depreciation Expense - New Depreciation Rates	B-1	\$ 74,438	7 10%	99 6	5,282	
0 =	Accumulated Depreciation - Dismantlement Expense Unamortized Rate Case Expense	B-2 B-3	\$ 8,136	/ 10% 7 10%	A 4	(321)	
12	Scherer Consummation Payment	B.4	\$ (84,493)	7 10%	÷ •	(5,995)	
13							
14	Total OPC Rate Base Adjustments		\$ (6,444)				
15	OPC Adjusted Original Cost Rate Base		\$ 55,322,903				
		OPC Revenue and	the and OPC Adjusted Net				
	Net Operating Income	(D)	1				
16	Net Operating Income per FPL's Filing		\$ 2,812,521				
17	Effect of OPC Adjustments on NOI	Ţ		GRCF		Í	
<u>×</u> 2	FPL Notice of Identified Adjustments EDI Social Notice of Identified Adjustments	ی ر	5 15,362	1 34143		(20,607)	
20	FFE Second Profes of Identified Adjustments Depreciation Expense - New Depreciation Rates	5	11.	1 34143		(149,090)	
21	Dismantlement Expense	> 5 9	» > >	1 34143		(16,295)	
22	Directors and Officers Liability Insurance Expense	S	\$	1 34143	€	(1,122)	
23	Scherer Consummation Payment Amortization Expense	69 +	~	1 34143	9 9 +	(8,806)	
24 24	Vegetation Management Expense and Storm Protection Costs Interest Sunchronization	S-5	(3,178) \$ 2,372	1 34143 1 34143	∞ •	(3,182)	
26	mercor of the contraction				÷	(100;12)	
27	Total OPC Adjustments to Pre-Tax Income and to Operating Income	.1)	(178,239) \$ 151,329				
28	OPC Adjusted Net Operating Income		\$ 2,979,178				
ć	Gross Revenue Conversion Factor Difference:			1 34143			
30	ret Or C Per Company - Original Amlication			1 34153			
31	Difference			-0 00011			
32	Company adjusted NOI deficiency - Original Application			\$ 977,239	,	í	
33	GRCF difference					(105)	
35	OPC KEVENUE KEÇÜIKEMENI ADJUSTMENTSTÜENTIFTED ABOVE Company requested Base Rate Revenue Increase	Exhibit RCS-2, Schedule A, page 1, column A, line 8	ge 1, column A, line 8		.; .;	1,310,999	
36	Reconciled Revenue Requirement				\$	(70,880)	
37	Revenue Requirement Calculated	Exhibit RCS-2, Schedule A, page 1, column E, line 8	ge 1, column E, line 8		⇔ ∈	(70,901)	
28	Unidentified Difference				A	21	

Notes and Source Pre-tax return computed using Gross Revenue Conversion Factor

25.35%

25.35%

Exhibit RCS-2 Schedule A-1 Page 1 of 1 Docket No. 20210015-EI

Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)

Computation of Gross Revenue Conversion Factor

Florida Power & Light Company

				FPL First Notice	FPL Second Notice	Per FPL	
Line No.	Line No. Description	Reference	Per FPL	of Identified Adjustments May 7, 2021	of Identified Adjustments May 21, 2021	After Identified Adjustments	OPC Proposed
			(A)	(B)	(C)	(D)	(E)
-	Weighted cost of debt		1.00000	ı		1.00000	1.00000
7	Regulatory Assessment Rate		0.00072	1		0.00072	0.00072
8	Bad Debt Rate		0.00080	(0.00008)	1	0.00072	0.00072
4	Net Before Income Taxes	L1 - L2 - L3	0.99848	0.00008		0.99856	0.99856
S	State Income Tax Rate		0.05500	,	,	0.05500	0.05500
9	State Income Tax	L4 x L5	0.05492	ı	1	0.05492	0.05492
7	Net Before Federal Income Tax	L4 -L6	0.94356	0.00008	1	0.94364	0.94364
∞	Federal Income Tax Rate		0.21000	1	1	0.21000	0.21000
6	Federal Income Tax	L7 x L8	0.19815	0.00002	1	0.19816	0.19816
10	Revenue Expansion Factor		0.74542	0.00006	1	0.74548	0.74547
11	Net Operating Income Multiplier	100% / L10	1.34153	(0.00011)	1	1.34143	1.34143
Notes a	Notes and Source						

Col. (A): FPL Schedule C-44 Col. (B): FPLs Notice of Identified Adjustments filed May 7, 2021, Attachment II, Page 6 of 6 Col. (C): FPLs Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 1 of 5

25.35% (Line 6 + Line 9) / Line 4 Combined State and Federal Income Tax Rate

Components of Revenue Requirement Increase (\$000's)

		Percent	Amount
		(C)	(D)
12	Net Income	74.55%	(52,855)
13	Federal Income Taxes	19.82%	(14,050)
4	State Income Taxes	5.49%	(3,894)
15	Uncollectibles	0.07%	(51)
16	Regulatory Assessment	0.07%	(51)
17	Total Revenue Increase	100.00%	(70,901)
18	Total Revenue Increase per Schedule A		\$ (70,901)

Difference 7

Exhibit RCS-2 Schedule B Page 1 of 1 Docket No. 20210015-EI

Projected Test Year Ended December 31, 2022 - without RSAM (Thousand of Dollars)

Florida Power & Light Company Original Cost and RCND Adjusted Rate Base

Adjust	Adjustments	May 21, 2021	May 7, 2021	Per FPL	o. Description
OP	After Identified	of Identified Adjustments	of Identified Adjustments		ne
	Per FPL	FPL Second Notice	FPL First Notice		

- I - I				FPL First Notice	FPL Second Notice	4	Per FPL After Identified		OPC	As Adinsted
No.	No. Description		Per FPL	May 7, 2021	May 21, 2021		Adjustments	Adju	Adjustments	by OPC
			(A)	(B)	(3)		(D)		(E)	(F)
	Weighted cost of debt									
-	Plant in Service	↔	65,757,660	\$ (34,481)	8	↔	65,723,258	s		\$ 65,723,258
2	Accumulated Depreciation and Amortization	8	(14,935,101)	\$ 10,168	\$ (30)	↔	(14,924,963)	8	82,573	\$ (14,842,389)
33	Net Utility Plant in Service	S	50,822,559	\$ (24,313)	\$ 49	S	50,798,295	s	82,573	\$ 50,880,869
4	Construction Work in Progress	8	1,725,318	\$	\$	€	1,724,134	8		\$ 1,724,134
5	Plant Held For Future Use	S	367,949		\$	S	367,950	S		\$ 367,950
9	Nuclear Fuel	S	999,629		•	S	999,629	S		\$ 679,666
7	Total Net Plant	S	53,595,492	\$ (25,504)	\$ 57	∽	53,570,045	S	82,573	\$ 53,652,618
∞	Working Capital Allowance	8	1,799,909	\$ (40,600)	(6)	8	1,759,300	S	(89,017)	\$ 1,670,284
6	Other Rate Base Items	8		\$	\$	S		S		
10	Total Rate Base	S	55,395,402	\$ (66,103)	\$ 48	S	55,329,346	8	(6,444)	(6,444) \$ 55,322,902

Notes and Source
Col. (A): Company MFR Schedule B-1
Col. (B): FPL's Notice of Identified Adjustments filed May 7, 2021, Attachment II, Page 2 of 6
Col. (C): FPL's Second Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 2 of 5

Docket No. 20210015-EI Exhibit RCS-2 Schedule B.1 Page 1 of 1

Projected Test Year Ended December 31, 2022 - without RSAM (Thousand of Dollars)

Florida Power & Light Company Summary of Rate Base Adjustments

Line No.	Description	Aď	OPC Adjustments	Accumulated Depreciation - Depreciation Expense · New Depreciation Rates		Accumulated Depreciation - Dismantlement Expense	Unamortized Rate Case Expense	Scherer Consumnation Payment
				B-1		B-2	B-3	B-4
1	Plant in Service	\$	ı					
2	Accumulated Depreciation and Amortization	€	82,573	. ∠	74,438 \$	8,136		
3	Net Utility Plant in Service	↔	82,573	.Z	74,438 \$	8,136 \$		ı ≶
4	Construction Work in Progress	↔	ı					
S	Plant Held For Future Use	S						
9	Nuclear Fuel	S	ı					
7	Total Net Plant	S	82,573	<i>S</i>	74,438 \$	8,136 \$	ı ≶	ı ≶
8 6	Working Capital Allowance Other Rate Base Items	⊗ ⊗	(89,017)				\$ (4,523) \$	\$ (84,493)
10	Total Rate Base	↔	(6,444)	\$ 7.	74,438 \$	8,136 \$	\$ (4,523) \$	\$ (84,493)

\$ 2,979,177

151,329

2,827,848

(34)

15,362

2,812,521

Docket No. 20210015-EI Exhibit RCS-2

Schedule C

Page 1 of 1

Projected Test Year Ended December 31, 2022 - without RSAM (Thousand of Dollars)

Florida Power & Light Company Adjusted Net Operating Income

OUI)	(Thousand of Dollars)											
					FPL First Notice	FPL Second Notice		Per FPL				
Line				of Id	of Identified Adjustments	of Identified Adjustments		After Identified		OPC	As Adjusted	
Š.	No. Description		Per FPL		May 7, 2021	May 21, 2021	,	Adjustments	Ad	Adjustments	by OPC	
			(A)		(B)	(C)	 	(D)		(E)	(F)	ı
	Operating Revenues											
_	Weighted cost of debt	S	7,714,177	S	1,063	· •	8	7,715,240	S		\$ 7,715,240	
7	Other Operating Revenues	S	224,567	8	7,422	\$	\$	231,990	8	1	\$ 231,990	
,		4		-		•	•		•		1	1
30	Total Operating Revenues	so.	7,938,744	S	8,485	~	<u>.</u>	7,947,230	S		\$ 7,947,230	1
	Operating Expenses											
4	Other Operation & Maintenance	S	1,343,544	S	(8,980)	\$ 37	8	1,334,601	S	(4,299)	\$ 1,330,302	
S	Fuel & Interchange	S	20,410	S		• •	\$	20,410	8	. '	\$ 20,410	
9	Purchased Power	S	ı	S	1	•	↔	1	S	ı	· · · · · · · · · · · · · · · · · · ·	
7	Deferred Costs	S	1	S	1	•	S	1	S	1		
∞	Depreciation & Amortization	S	2,466,848	S	(4,068)	9	\$	2,462,786	S	(173,940)	\$ 2,288,845	
6	Taxes Other Than Income Taxes	S	787,743	S		\$	8	787,746	S	ı	\$ 787,746	
10	Income Taxes	S	508,161	S	5,972	\$ (11)	\$	514,122	S	26,910	\$ 541,032	
11	(Gain)/Loss on Disposal of Plant	S	(482)	S	•	· 1	8	(482)	S	ı	\$ (482)	_
12	Interest Sync Identified Adjustments	S		S	200	· •	8	200	S		\$ 200	
13	Total Operating Expenses	8	5,126,223	\$	(6,876)	\$ 34	~	5,119,382	S	(151,329)	\$ 4,968,053	
												ı

Notes and Source

Net Operating Income

14

Col. (A): Per Company amounts are from FPL MFR Schedule C-1

Col. (B): FPL's Notice of Identified Adjustments filed May 7, 2021, Attachment II, Page 3 of 6

Col. (C): FPL's Second Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 3 of 5

Col. (E): RCS-2, Schedule C.1

Docket No. 20210015-EI Exhibit RCS-2 Schedule C.1

Page 1 of 1

Projected Test Year Ended December 31, 2022 - without RSAM

Florida Power & Light Company Summary of Net Operating Income Adjustments

(Thousand of Dollars)

									Scherer	T		
				Del	Depreciation			Directors and	ပိ	ation	Vegetation	
Line			OPC	Expo	Expense - New Denreciation	Dismantlement		Officers Liability Insurance	Payment Amortization		Management Expense and Storm	Interest
No.	Description	Adji	Adjustments	3		Expense	nse	Expense	Expense		Protection Costs	Synchronization
					C-1	C-2	2	C-3	C-4		C-5	C-6
	;											
-	Operating Revenues	E										
⊸ (Kevenue From Sales	^ (
7	Weighted cost of debt	s	1									
\mathcal{C}	Total Operating Revenues	8	١	s	1	~	-		\$	-	1	-
	Onomoting Evanoness											
•	Operating Expenses	•	000				•			•		
4	Other Operation & Maintenance	>	(4,299)				€	(1,120)		€	(3,178)	
2	Fuel & Interchange	S	ı									
9	Purchased Power	S										
7	Deferred Costs	S	•									
∞	Depreciation & Amortization	S	(173,940)	S	(148,875) \$		(16,271)		8)	(8,794)		
6	Taxes Other Than Income Taxes	S										
10	(Gain)/Loss on Disposal of Plant	8										
11	PRE-TAX OPERATING EXPENSES	8	(178,239)	\$	(148,875) \$		(16,271) \$	(1,120) \$		(8,794) \$	(3,178)	-
12	PRE-TAX OPERATING INCOME	8	178,239	s	148,875	\$ 1	16,271 \$	1,120	\$	8,794 \$	3,178	- \$
13	Income Taxes	8	26,910	\$	37,732	\$	4,124 \$	284	\$	2,229 \$	908	\$ (18,265)
14	TOTAL OPERATING EXPENSES	8	(151,329)	\$	(111,143) \$		(12,147) \$	\$ (938)		(6,565) \$	(2,372)	\$ (18,265)
15	OPERATING INCOME	8	151,329	8	111,143	\$ 1	12,147 \$	836	\$	6,565 \$	2,372	\$ 18,265

Notes and Source Combined Effective Tax Rate* * Per Exhibit RCS-2, Schedule A-1

Docket No 20210015-EI Exhibit RCS-2 Schedule D	Page 1 of 1
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Projected Test Year Ended December 31, 2022 - without RSAM (Thousand of Dollars)

Florida Power & Light Company Cost of Capital

		Juri	Jurisdictional	FP	FPL First Notice	es	FPL Se	Second Notice	9				OPC						Per			
)	Capital	•	of Identified	_	OfI	ofIdentified		P	Per FPL	Ψ	fjustments				OPC	_	OPC			Per OPC
Line		Str.	Structure Per	7	Adjustments		Adj	Adjustments		After	r Identified		to		Adjusted	Z.	ate Base	AG	Adjusted		Cost	Weighted
No	Description	ٽ ا	Company	1	May 7, 2021	ر ار	May	fay 21, 2021	j	Adj	Adjustments	ٽ ر	Cap Struct		Amounts	AG	Adjustments	An	Amounts	Ratio	Rate	Cost Rate
	Weighted cost of debt		(A)		(B)			(C)			(D)		(E)		(F)		(g)		(H)	(I)	(J)	(K)
	Per Company																					
-	Long Term Debt	S	17,377,869	S	(18,231)	31)	S		15	\$	17,359,653			S	17,359,653		•7	2	17,359,653	31 38%	3 61%	1 13%
2	Preferred Stock	8	•	S			S	•		S				S			5 7	÷		%000	%000	%00 0
3	Customer Deposits	8	454,363	S	Ġ	(340)	S	•		S	454,023			S	454,023		5 7	÷	454,023	0.82%	2 03%	0 02%
4	Short Term Debt	S	653,581	S	₹.	(68	S		_	8	653,093			S	653,093		<i>y</i>	æ	653,093	1 18%	0 94%	0 01%
5	Deferred Income Tax	S	5,886,219	89	(8,249)	(6)	S		5	8	5,877,975			S	5,877,975		<i>S</i> ₇	\$	5,877,975	10 62%	%000	%00 0
9	FAS 109 Deferred Income Tax	S	3,365,767	89	(2,4	87)	S		3	8	3,363,283			S	3,363,283		<i>S</i> ₇	\$	3,363,283	%809	%000	%00 0
7	Investment Tax Credits	S	1,049,441	S	(8,394)	95	S		_	S	1,041,048			S	1,041,048		•	ç	1,041,048	1 88%		0 16%
∞	Common Equity	S	26,608,162	S	(27,914)	(4)	S		24	\$	26,580,272			S	26,580,272		•	æ	26,580,272	48 04%		5 52%
6	Total	S	55,395,402	S	(66,103)	03)	\$		84	\$	55,329,347	S		S	55,329,347			62	55,329,347	100 00%		6 84%
] 		! 														Ī		Ī
	Per OPC	-																				
10	Long Term Debt	\$	17,377,869	S	(18,231	31)	S		15	\$	17,359,653	S	1,981,839	S	19,341,492	S	(25,343) §	2	19,316,149	34 96%	3 61%	1 26%
Ξ	Preferred Stock	\$	•	S	'		S	•		8		∽		s		s	-	~		%000	%000	%00 0
12	Customer Deposits	\$	454,363	S	Ġ	40)	S	•		8	454,023	∽		s	454,023	s	(595)	~	453,428	0.82%	2 03%	0 02%
13	Short Term Debt	S	653,581	9	3	(68	S		_	8	653,093	∽	74,537	S	727,629	S	(953)	ç	726,676	1 32%	0 94%	0 01%
4	Deferred Income Tax	8	5,886,219	S	(8,2	(64	S		5	8	5,877,975	8		S	5,877,975	S	(7,702)	\$	5,870,273	10 62%	%000	%00 0
15	FAS 109 Deferred Income Tax	8	3,365,767	S	(2,487)	87)	S		3	8	3,363,283	8		S	3,363,283	S	(4,407)	\$	3,358,876	%809	%00 0	%00 0
16	Investment Tax Credits	8	1,049,441	S	(8,394)	94)	S		_	S	1,041,048	∽		S	1,041,048	S	(1,364)	÷	1,039,683	1 88%	6 48%	0 12%
17	Common Equity	8	26,608,162	ه	(27,914)	14)	S		24	\$	26,580,272	∽	(2,056,376)	S	24,523,897	S	(32,134)	÷	24,491,763	44 32%	8 75%	3 88%
18	Total	S	55,395,402	S	(66,103	03)	\$		48	\$	55,329,347	S		S	55,329,347	S	(72,499)	€	55,256,848	100 00%		5 29%
19	Difference																					-1 55%

Ratio of Debt & Equity Components		Amounts	FPL Ratio	Per OPC^	Allocations		Cap Struct
] 	(a)	(p)	(c)	(p)		(e) = (d - a)
Long Term Debt	8	17,377,869	38 93%	43 37%	\$ 19,359,708	8	1,981,839
Short Term Debt	8	653,581	1 46%	1 63%	\$ 728,117	8	74,537
Common Equity	8	26,608,162	59 61%	25 00%	\$ 24,551,787	S	(2,056,376)
	S	44,639,612	100 00%	100 00%	\$ 44,639,612	↔	,
		Per FPL	Long/Short	Per OPC	OPC Adjusted	_	
Ratio of Debt Components		Amounts	Term Ratio	Debt Ratio	Debt Ratio		
		(J)	(g)	(h)	$(i) = (g \times h)$		
ong Term Debt	8	17,377,869	96 38%		43 37%	\o	
Short Term Debt	89	653,581	3 62%		1 63%	\o	
	S	18,031,450	100 00%	45 00%	45 00%	,0	

Adjs To Reflect OPC

Capitalization Ratio Per OPC^

Effective FPL Ratio

Per FPL

20 21 22

(d) 19,359,708 Revised

Notes and Source

The per Company amounts are from MFR Sch D-1a

Column (S): PELX Stocke of Identified Adjustments filed May 21, 2021, Attachment II, Page 4 of 6

Column (C): PPLS Second Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 4 of 5

Column (C): PPLS Second Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 4 of 5

Column (C): CPC rate base adjustments are from Schedule B-1, page 1, col E This includes the FPL update/filing correction rate base adjustments in columns B and C

FPL Updates

Rate Base Adjustments S (66.055) S (6,444) S (6,444) S (72,499)

Column (J), Lines 10-13 based on per-FPL Cost rates Return on Equity on line 17 sponsored by OPC witness Randy Woolridge Line 16 is a fall-out calculation

Col K, lines 1, 3 and 4 Col K, lines 10, 12 and 13

FPL Weighted Cost of Debt for Interest Synchronization
OPC Weighted Cost of Debt for Interest Synchronization
Column (c): Capitalization Ratio per OPC sponsored by OPC Witness Kevin O'Donnell

Florida Power & Light Company Accumulated Depreciation - Depreciation Expense - New Depreciation Rates	Docket No. 20210015-EI Exhibit RCS-2 Schedule R-1
Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)	Page 1 of 1
Line No. Weighted cost of debt	Amount
	(A)
1 OPC Jurisdictionalized Adjustment to Depreciation Expense for New Depreciation Rates 2 Estimated Impact on 2022 Average Rate base, Multiply by -0.5 3 OPC Jurisdictionalized Adjustment to Accumulated Depreciation related to Depreciation Expense for New Depreciation Rates	\$ (148,875) -0.5 \$ 74,438

Notes and Source: Line 1: Schedule C-1

Docket No. 20210015-EI Exhibit RCS-2 Schedule B-2 Page 1 of 1	(A) \$ (16,271) -0.5 \$ 8,136
Florida Power & Light Company Accumulated Depreciation - Dismantlement Expense Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)	 Line No. Weighted cost of debt 1 OPC Jurisdictionalized Adjustment to Dismantlement Expense 2 Estimated Impact on 2022 Average Rate base, Multiply by -0.5 3 OPC Jurisdictionalized Adjustment to Accumulated Depreciation related to Dismantlement Expense

Notes and Source: Line 1: Schedule C-2

Exhibit RCS-2 Schedule B-3 Docket No. 20210015-EI Florida Power & Light Company Unamortized Rate Case Expense

Page 1 of 1

Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)

FPL's "B1 Test - tie out" Excel file provided in response to OPC POD No. 35 to support MFR Schedule B-1 (without RSAM) Line 2: Also see FPL's May 7, 2021 Notice of Identified Adjustments Notes and Source:

Exhibit RCS-2 Schedule B-5 Page 1 of 1 Docket No. 20210015-EI

Projected Test Year Ended December 31, 2022 - without RSAM

Florida Power & Light Company Scherer Consumnation Payment

(Thousands of Dollars)

	(E) = (D) - (C)	- \$ (84,493)
Per OPC	(D)	\$
Per FPL - Jurisdictionalized	(C)	\$ 84,493
Jurisdictional Factor	(B)	0.959314
Per FPL - Total Company	(A)	88,077
Line No. Description		1 Weighted cost of debt

Notes and Source: FPL 2022 MFR Schedule B-2 (without RSAM), page 3 of 8, line 28 and FPL Exhibit LF-4, page 4 of 8, line 22

Docket No. 20210015-EI Exhibit RCS-2 Schedule C-1 Page 1 of 1

Projected Test Year Ended December 31, 2022 - without RSAM

(Thousands of Dollars)

Depreciation Expense - New Depreciation Rates

Florida Power & Light Company

Line No.	Line No. Description	Per Company	Per OPC	OPC Adjustment - Total Company	Jurisdictional Factor	_	OPC Adjustment - Jurisdictionalized
		(A)	(B)	(c)	(D)		(E)
-	Weighted cost of debt	\$ 33,005,119	\$ 33,005,119	\$ (1)	0.95918	S	(1)
7	Nuclear	\$ 225,718,706	\$ 154,977,031	\$ (70,741,675)	0.95932	S	(67,864,006)
κ	Other Production	\$ 770,094,864	\$ 701,241,509	\$ (68,853,354)	0.95530	S	(65,775,891)
4	Transmission	\$ 226,698,676	\$ 226,698,675	(0)	0.90258	S	0)
S	Distribution	\$ 732,937,590	\$ 717,702,256	\$ (15,235,334)	1.00000	S	(15,235,334)
9	General	\$ 50,717,433	\$ 50,717,433	0	0.96898	S	0
7	Adjustment to Depreciation Expense for New Depreciation Rates	\$2,039,172,387	\$1,884,342,023	\$ (154,830,364)	_ 11	8	(148,875,232)
∞	Adjustment to Depreciation Expense for New Depreciation Rates (000s)					S	(148.875)
1	()					,	/-:-/

Col. D: Jurisdictional Factors are from FPL 2022 MFR Schedule C-4 (without RSAM), pages 8-10 of 12 Notes and Source Cols. A-C: OPC Witness Roxie McCullar

	Docket No. 20210015-E1	Exhibit RCS-2	Schedule C-2
4	Florida Power & Light Company	Dismantlement Expense	

Schedule C-2 Page 1 of 1	Inriediational Inriediational		\$ 51,914,620 0.955259 \$ 49,591,883 \$ 34,881,286 0.955259 \$ 33,320,645 \$ (17,033,334)	\$ (16,271)
Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)		No. Description	Weighted cost of debt Per OCA Adjustment to Dismantlement Expense	Adjustment to Dismantlement Expense (000s)
Projecte (Thousa	Line	No.	3 2 1	4

Notes and Source:		
Col. A, Line 1: Per FPL Corrected 2021 Dismantlement Study provided in response to OPC POD 91	OD 91	
Col. A, Line 2: Amount based on OPC Witness William Dunkel's recommendations		
Col. B: Per FPL's "2022 Company Adjustments without RSAM" Excel file		
Dismantlement Adjustment - Jurisdictional	S	23,166,230
Dismantlement Adjustment - Total Company	S	24,251,268
Jurisdictional Factor		0.955259

Florida Power & Light Company Directors and Officers Liability Insurance Expense		Dock	Docket No. 20210015-EI Exhibit RCS-2
Projected Test Year Ended December 31, 2022 - without RSAM			Schedule C-3 Page 1 of 1
CONFIDENTIAL			
Line No. Description	Per FPL	Per OPC	OPC Adjustment
	(A)	(B)	(C)
1 Adjustment to Directors and Officers Liability Insurance			
2 Adjustment to Directors and Officers Liability Insurance (000s)			\$ (1,120)
Notes and Source			
Col. B: Disallowance Calculation:			

Florida Power & Light Company	Docket No. 20210015-EI
Scherer Consummation Payment Amortization Expense	Exhibit RCS-2
	Schedule C-4
Projected Test Year Ended December 31, 2022 - without RSAM	Page 1 of 1
(Thousands of Dollars)	

Exhibit RCS-2 Schedule C-4 AM Page 1 of 1		(A) (B) (C)	8,794 \$ - \$ (8,794)
Scherer Consummation Fayment Amortization Expense Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)	Line No. Description		1 Weighted cost of debt

Notes and Source
FPL 2022 MFR Schedule C-2 (without RSAM), page 3 of 3, column (28); FPL 2022 MFR Schedule C-3 (without RSAM), page 2 of 5, line 12; and FPL Exhibit LF-4, page 4 of 8, line 22

Vegetation Management Expense and Storm Protection Costs Florida Power & Light Company

Exhibit RCS-2 Schedule C-5

Docket No. 20210015-EI

Page 1 of 1

Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)

furisdictionalized Adiustment	$(C) = (A) \times (B)$	\$ (2,391) \$ (787) \$ (3,178)
Jurisdictional J Factor	 	0.983998
Fotal Company	(A)	(2,430) (800) (3,230)
Tota		& & &
Line No Description		 Weighted cost of debt Adjustment to Remove Distribution PIP included as part of SPP Filing Total Adjustment to Vegetation Management and Storm Protection Costs

Col. A: FPL 2022 MFR Schedule C-1 and Schedule C-3 and FPL's "2022 Company Adjustments withour RSAM" supported Excel file for MFR Col. B: FPL 2022 MFR Schedule C-3, page 2 of 5, line 13 Schedule C-3 provided in response to OPC POD No. 35

Notes and Source

Florida Power & Light Company Interest Synchronization Docket No. 20210015-EI Exhibit RCS-2 Schedule C-6 Page 1 of 1

Projected Test Year Ended December 31, 2022 - without RSAM (Thousands of Dollars)

•	•	
ı	ine	
_	71110	

No.	Description		Amount	Reference
1	Adjusted rate base	\$ 5	5,322,902	Schedule B
2	Weighted cost of debt		1.29%	Schedule D
3	Synchronized interest deduction	\$	713,264	Line 1 x Line 2
4	Synchronized interest deduction per FPL's filing	\$	641,200	See note below
5	Difference (decreased) increased interest deduction	\$	72,064	Line 3 - Line 4
6	Combined federal and state income tax rates		25.35%	Schedule A-1
7	Increase (decrease) to income tax expense	\$	(18,265)	

Notes and Source

Line 4: Per Company amount calculated as the per Company rate base times the per FPL weighted Cost of Debt (long term debt, short term debt and customer deposits):

weigi	ited Cost of Debt (long term debt, short term debt and customer	uep	osits).	
8	FPL Rate Base	\$ 53	5,395,402	Schedule B, Col. A
9	FPL Adjustments:			
10	First Notice of Identified Adjustments	\$	(66,103)	Schedule B, Col. B
11	Second Notice of Identified Adjustments	\$	48	Schedule B, Col. C
12	FPL Adjusted Rate Base	\$ 5:	5,329,346	Schedule B, Col. D
13	FPL Weighted Cost of Debt		1.16%	Schedule D
14	Synchronized interest deduction per FPL	\$	641,200	

Docket No. 20210015-EI Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change Exhibit RCS-3, Page 1 of 20

Florida Power & Light Company Docket No. 20210015-EI Exhibit RCS-3

Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change

Accompanying the Direct Testimony of Ralph C. Smith

C-111-	December	D	Confidential	Exhibit
Schedule	Description Revenue Requirement Summary Schedules	Pages	Confidential	Page No.
A	Calculation of Revenue Deficiency (Sufficiency)	2	No	2-3
A-1	Gross Revenue Conversion Factor	1	No	4
В	Adjusted Rate Base	1	No	5
B 1	Summary of Adjustments to Rate Base	1	No	6
C	Adjusted Net Operating Income	1	No	7
C1	Summary of Net Operating Income Adjustments	1	No	8
D	Capital Structure and Cost Rates	1	No	9
	D (D AP ()			
B-1	Rate Base Adjustments Accumulated Depreciation - Depreciation Expense - New Depreciation Rates	1	No	10
B-1	Accumulated Depreciation - Depreciation Expense - New Depreciation Rates Accumulated Depreciation - Dismantlement Expense	1	No	11
B-2 B-3	Accumulated Depreciation - Dismantiement Expense Unamortized Rate Case Expense	1	No No	12
B-3 B-4	Scherer Consummation Payment	1	No No	13
	Net Operating Income Adjustments			
C-1	Depreciation Expense - New Depreciation Rates	1	No	14
C-2	Dismantlement Expense	1	No	15
C-3	Directors and Officers Liability Insurance Expense	1	Yes	16
C-4	Scherer Consummation Payment Amortization Expense	1	No	17
C-5	Vegetation Management Expense and Storm Protection Costs	1	No	18
C-6	Interest Synchronization	1	No	19
Е	Adjustment for 2022 Revenue (Sufficiency)/Deficiency	1	No	20
	Total Pages, Including Content Listing	20		

Docket No 20210015-EI Exhibit RCS-3 Schedule A Page 1 of 2

Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change (Thousands of Dollars)

Florida Power & Light Company Computation of Increase in Gross Revenue Requirement

Line	Description	Col (B) Reference	Amo Identific	Per FPL Amount - Before Identified Adjustments	FPL J of Identifi Ma	FPL First Notice of Identified Adjustments May 7, 2021	FPL Second Notice of Identified Adjustments May 21, 2021		Per FPL After Identified Adjustments	 -	Per OPC Amount	jt.	Jid O	Difference
- 0	Jurisdictional Adjusted Rate Base	Exh RCS-3, Sch B	S	59,256,152	9	(B) (89,738)		35 \$	59,166,449	. 49 80%		(E) 59,333,114 5.2002	(E) &	(L) - (L) 76,962
4 w 4	required Kate OI Neutili Jurisdictional Income Required Iurisdictional Adi Net Oneratino Income	Exil RCS-5, 301 D Line 1 x Line 2 Exh RCS-3 Seh C	se se	4,106,086	es es	(6,180)	- s - s	23.2	4,099,908	08 8		3,189,252	<i>9</i> €	(916,834)
	Income Deficiency (Sufficiency)	Line 3 - Line 4	∞	1,431,667	» se	(21,129)	• •	25 \$	1,410,562	1	î	340,865		(1,090,802)
9	Earned Rate of Return	Line 4 / Line 1		451%					4 55%	%5		4 80%		
7	Net Operating Income Multiplier	See below		1 34156					1 34135	35	1	134135		
∞	Revenue Deficiency (Sufficiency)	Line 5 x Line 7	S	1,920,669	S	(28,618)	S	34 \$	1,892,085	85 \$		457,218	\$	(1,434,867)
6	2022 Revenue Increase Requested	See Note [A] and Exh RCS-3, Sch E	S	1,320,019				\$	1,293,042	42 \$		(71,389)	\$	(1,364,431)
10	Rate Increase Requested (After Full 2022 Rate Increase)	Line 8 - Line 9	S	600,650				S	599,043	43		528,607	∽	(70,436)
Source/Notes: Col (A): MFI Col (B): FPL', Col (C): FPL', Line 7: MFI Line 7: MFI Note [A]: Calc	Source/Notes: Col (A); MFR Schedule A-1 Col (B); FPL's Notice of Identified Adjustments flied May 7, 2021, Attachment II, Page 1 of 6 Col (C); FPL's Second Notice of Identified Adjustments flied May 21, 2021, Attachment II, Page 1 of 5 Col (C); FPL's Second Notice of Identified Adjustments flied May 21, 2021, Attachment II, Page 1 of 5 Line 7: Note [A]: Calculation of FPL 2022 Revenue Increase Requested after Identified Adjustments: FPL 2022 Revenue (Sufficiency)Deficiency Multiply by Estimated Growth Factor Adjustment to Revenue for FPL 2022 Revenue (Sufficiency)/Deficiency	of 6 Il, Page 1 of 5 ats:	s s	1,310,999 100 6880% 1,320,019	м м	(26,842) 100 6880% (27,027)	05 8 100 6880% 8 8 8	\$0 \$ \$0% \$0 \$	1,284,207 100,6880%, 1,293,442	97 10% 42				

Florida Reveni Reveni	Florida Power & Light Company Revenue Requirement Reconciliation Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change			Dock	Docket No 20210015-EI Exhibit RCS-3 Schedule A Page 2 of 2	
(Thous	(Thousands of Dollars)				Equivalent	
Line	Description	Schedule	OPC Adjusted Rate Base	Conversion Factor	Revenue Requirement Amount	
			(A)	(B)	(C)	
1	Rate of return difference	О		-1 55%		
0 r	OPC GRCF Rate Rase	A-1	•	1 34135		
4	Original Cost Rate Base per FPL's Filing	В	\$ 59,256,152		\$ (1,235,404)	
o 2	OPC ROR x GRCF	ρ		5 38% 7 21%		
-	Effect of OPC adjustments to Rate Base	ı				
~ ×	FPL Notice of Identified Adjustments FDI Second Notice of Identified Adjustments	ත ස	\$ (89,738)	721%	\$ (6,470)	
6	Accumulated Depreciation - Depreciation Expense - New Depreciation Rates	B-1	2	7 21%	-	
0 :	Accumulated Depreciation - Dismantlement Expense	B-2		721%		
17	Unamortized Kate Case Expense Scherer Consummation Payment	B-5 B-4	\$ (3,231) \$ (82,309)	721%	\$ (233) \$ (5,934)	
13				7 21%		
<u>4</u> 7			· ·	721%	· ·	
16	Total OPC Rate Base Adjustments		\$ 166,664	0/17/		
17	OPC Adjusted Original Cost Rate Base		\$ 59,333,113			
		OPC Revenue and	OPC Adjusted Net			
	Net One and the Leavest	Expense Adjs	Operating Income			
18	Net Operating Income per FPL's Filing		(E) \$ 2,674,419			
19	Effect of OPC Adjustments on NOI		,	GRCF		
70	FPL Notice of Identified Adjustments	C	14,	1 34135	\$ (20,053)	
27	FPL Second Notice of Identified Adjustments	6		1 34135		
77 55	Deptectation Expense - Ivew Deptectation Kates Dismantlement Expense		5 17,639	1 34135	(158,062)	
24	Directors and Officers Liability Insurance Expense	↔ •	· ~	1 34135		
25	Scherer Consummation Payment Amortization Expense	S	\$ 7,159	1 34135	\$ (9,603)	
26	Vegetation Management Expense and Storm Protection Costs	C-5		1 34135		
17	Interest Synchronization		\$ 21,014	1 34135	\$ (28,187)	
70		· · ·	· ·	1 34135	· ·	
30	Total OPC Adjustments to Pre-Tax Income and to Operating Income	\$ (184,886)	\$ 159,041			
31	OPC Adjusted Net Operating Income		\$ 2,848,387			
	Gross Revenue Conversion Factor Difference:					
32	Per OPC			1 34135		
33	Per Company - Original Application		·	1 34156		
۶. ۲. ۲.	Difference Commany adjusted NOI deficiency - Orioinal Amplication			-0 00021 \$ 1431 667		
36	GRCF difference		•	100,151,1	\$ (308)	
37	OPC REVENUE REQUIREMENT ADJUSTMENTS IDENTIFIED ABOVE		-		(1,463	
30	Company requested base Kate Kevenue Increase Reconciled Revenue Reguirement	Exhibit KCS-2, Schedule A, page 1, column A, line 8	ımn A, line 8		\$ 457.155	
9	Revenue Requirement Calculated	Exhibit RCS-2, Schedule A, page 1, column E, line 8	ımı E, line 8		457,	,
4	Unidentified Difference				(63)	

Notes and Source Pre-tax return computed using Gross Revenue Conversion Factor

25.35%

25.35%

Exhibit RCS-3 Schedule A-1 Docket No. 20210015-EI

Page 1 of 1

Revenue Requirement Schedules - January 2023 Rate Change (Thousands of Dollars)

Computation of Gross Revenue Conversion Factor

Florida Power & Light Company

	d OPC Proposed	 	0 1.00000	2 0.00072	9900000	2 0.99862	0.05500	2 0.05492	0.94370	0.21000	8 0.19818	0.74552	5 1.34135
Per FPL	After Identified Adjustments	(D)	1.00000	0.00072	0.00066	0.99862	0.05500	0.05492	0.94370	0.21000	0.19818	0.74552	1.34135
FPL Second Notice	of Identified Adjustments May 21, 2021	(C)	1	1		1	1	ı	1	1		1	1
FPL First Notice	of Identified Adjustments May 7, 2021	(B)	1	1	(0.00016)	0.00016	1	0.00001	0.00015	•	0.00003	0.00012	(0.00021)
	Per Company	(A)	1.00000	0.00072	0.00082	0.99846	0.05500	0.05492	0.94354	0.21000	0.19814	0.74540	1.34156
	Reference					L1 - L2 - L3		L4 x L5	L4 -L6		L7 x L8	L7 - L9	100% / L10
(Thousands of Donars)	Line No. Description		Revenue Requirement	Regulatory Assessment Rate	Bad Debt Rate	Net Before Income Taxes	State Income Tax Rate	State Income Tax	Net Before Federal Income Tax	Federal Income Tax Rate	Federal Income Tax	Revenue Expansion Factor	Net Operating Income Multiplier
penon i	Line No.		1	7	3	4	S	9	7	∞	6	10	11

Notes and Source

Col. (A): FPL Schedule C 44 Col. (B): FPL's Notice of Identified Adjustments filed May 7, 2021, Attachment II, Page 6 of 6 Col. (C): FPL's Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 1 of 5

Combined State and Federal Income Tax Rate

	Components of Revenue Requirement Increase (\$000's)

25.35%

(Line 6 + Line 9) / Line 4

		reicelli	AIII CHILL
		(C)	(D)
12	Net Income	74.55%	340,865
13	Federal Income Taxes	19.82%	90,610
14	State Income Taxes	5.49%	25,112
15	Uncollectibles	0.07%	302
16	Regulatory Assessment	0.07%	329
17	Total Revenue Increase	100.00%	457,218
81	Total Revenue Increase per Schedule A		\$ 457,218
14	Difference		\$ (0.00)

Docket No. 20210015-EI Exhibit RCS-3 Schedule B Page 1 of 1

Revenue Requirement Schedules - January 2023 Rate Change (Thousand of Dollars)

Florida Power & Light Company Original Cost and RCND Adjusted Rate Base

Line				FPL First Notice of Identified Adjustments		FPL Second Notice of Identified Adjustments	snts	Afte	Per FPL After Identified		OPC	As Adjusted
No.	Description		Per FPL	May 7, 2021		May 21, 2021		Ac	Adjustments	Adjı	Adjustments	by OPC
			(A)	(B)		(C)			(D)		(E)	(F)
_	Plant in Service	S	71,127,605	\$ (52,0	(52,009)		9	\$	71,075,661	↔	,	\$ 71,075,661
2	Accumulated Depreciation and Amortization	S	(16,378,590)	\$ 15,	15,580	-	(25)	∽	(16,363,035)	S	252,204	\$ (16,110,830)
3	Net Utility Plant in Service	S	54,749,015	36,4	(36,429)		40	S	54,712,626	S	252,204	\$ 54,964,830
4	Construction Work in Progress	S	1,471,456	\$ (2,	(2,163)	(0)	3	S	1,469,296	S	•	\$ 1,469,296
5	Plant Held For Future Use	S	601,291	S	,			S	601,291	S		\$ 601,291
9	Nuclear Fuel	S	676,128	S	,			S	676,128	S		\$ 676,128
7	Total Net Plant	S	57,497,889	\$ (38;	(38,592)		43	S	57,459,340	s	252,204	\$ 57,711,544
∞	Working Capital Allowance	S	1,758,263	\$ (51,	(51,145)		8	S	1,707,110	S	(85,540)	\$ 1,621,570
6	Other Rate Base Items	S	1	\$				S		S	1	
10	Total Rate Base	S	59,256,152	\$ (89),	(89,738)		35	∽	59,166,450	S	166,664	\$ 59,333,114

Notes and Source Col. (A): Company MFR Schedule B-1 Col. (B): FPL's Notice of Identified Adjustments filed May 7, 2021, Attachment II, Page 2 of 6 Col. (C): FPL's Second Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 2 of 5

Exhibit RCS-3 Schedule B.1 Page 1 of 1 Docket No. 20210015-EI

Revenue Requirement Schedules - January 2023 Rate Change (Thousand of Dollars)

Summary of Rate Base Adjustments Florida Power & Light Company

				Acc	Accumulated	Accumulated		
				Dep	Depreciation	Depreciation -		Scherer
Line			OPC	Expe	Expense - New	Dismantlement	Unamortized Rate	Consummation
No.	Description	Adj	Adjustments	Deprec	Depreciation Rates	Expense	Case Expense	Payment
		Ī			B-1	B-2	B-3	B-4
-	Plant in Service	∽	•					
2	Accumulated Depreciation and Amortization	8	252,204	↔	227,797 \$	5 24,407		
8	Net Utility Plant in Service	S	252,204	∽	\$ 797,797	\$ 24,407	ı ≶	· ·
4	Construction Work in Progress	∽						
5	Plant Held For Future Use	S						
9	Nuclear Fuel	S	,					
7	Total Net Plant	S	252,204	↔	227,797 \$	5 24,407	. ←	· ·
∞	Working Capital Allowance	8	(85,540)				\$ (3,231) \$	\$ (82,309)
6	Other Rate Base Items	S						
10	Total Rate Base	8	166,664	8	227,797 \$	\$ 24,407 \$	\$ (3,231) \$	\$ (82,309)

Docket No. 20210015-EI Exhibit RCS-3

Schedule C

Page 1 of 1

Revenue Requirement Schedules - January 2023 Rate Change (Thousand of Dollars)

Florida Power & Light Company Adjusted Net Operating Income

(Tho	(Thousand of Dollars)										
					FPL First Notice	FPL Second Notice		Per FPL			
Line				of Ic	of Identified Adjustments	of Identified Adjustments	Af	After Identified		OPC	As Adjusted
No.	No. Description		Per FPL		May 7, 2021	May 21, 2021	1	Adjustments	Adj	Adjustments	by OPC
			(A)		(B)	(C)		(D)		(E)	(F)
	Operating Revenues										
_	Revenue From Sales	S	7,778,357	S	1,063	•	S	7,779,420	S		\$ 7,779,420
7	Other Operating Revenues	S	218,373	s	7,676	•	S	226,049	8	1	\$ 226,049
3	Total Operating Revenues	\$	7,996,730	8	8,739	\$	S	8,005,469	S		\$ 8,005,469
	Operating Expenses										
4	Other Operation & Maintenance	S	1,360,607	S	(11,089)	\$ 29	S	1,349,547	S	(1,182)	\$ 1,348,365
S	Fuel & Interchange	S	19,723	S		\$	S	19,723	S	. 1	\$ 19,723
9	Purchased Power	S	•	S	•	\$	8	1	S	,	- \$
_	Deferred Costs	S		S	•	9	S		S		- \$
∞	Depreciation & Amortization	8	2,674,659	S	(6,893)	\$	S	2,667,771	S	(183,705)	\$ 2,484,066
6	Taxes Other Than Income Taxes	S	859,602	S		\$ (1)	8	859,601	S		\$ 859,601
10	Income Taxes	S	413,743	S	5,707	\$ (10)	8	419,440	S	25,845	\$ 445,285
Ξ	(Gain)/Loss on Disposal of Plant	S	(6,024)	S	5,785	\$	S	(239)	S		\$ (239)
12	Interest Sync Identified Adjustments	S		S	279	9	S	279	S		\$ 279
13	Total Operating Expenses	S	5,322,311	s	(6,211)	\$ 23	s	5,316,123	s	(159,041)	\$ 5,157,082
41	Net Operating Income	8	2,674,419	\$	14,950	\$ (23)	8	2,689,346	\$	159,041	\$ 2,848,387

Notes and Source

Col. (B): FPL's Notice of Identified Adjustments filed May 7, 2021, Attachment II, Page 3 of 6 Col. (A): Per Company amounts are from FPL MFR Schedule C-1

Col. (C): FPL's Second Notice of Identified Adjustments filed May 21, 2021, Attachment II, Page 3 of 5 Col. (E): RCS-3, Schedule C.1

Schedule C.1 Page 1 of 1 Docket No. 20210015-EI Exhibit RCS-3

Revenue Requirement Schedules - January 2023 Rate Change (Thousand of Dollars)

Florida Power & Light Company Summary of Net Operating Income Adjustments

		Line No.			Operating	1 Revenue I	2 Other Ope	3 Total Ope	Operating	4 Other Ope	5 Fuel & Interchange	6 Purchased Power	7 Deferred Costs	8 Depreciati	9 Taxes Oth	10 (Gain)/Lo	11 PRE-TAX	12 PRE-TAX	13 Income Taxes	14 TOTAL C	15 OPERATI
		Description	•		Operating Revenues	Revenue From Sales	Other Operating Revenues	Total Operating Revenues	Operating Expenses	Other Operation & Maintenance	erchange	Power	Costs	Depreciation & Amortization	Faxes Other Than Income Taxes	(Gain)/Loss on Disposal of Plant	PRE-TAX OPERATING EXPENSES	PRE-TAX OPERATING INCOME	Xes	TOTAL OPERATING EXPENSES	OPERATING INCOME
		Adi	3			S	S	\$		S	S	S	S	S	S	\$	S	\$	\$	S	S
		OPC Adjustments				ı	ı			(1,182)	•		ı	(183,705)			(184,886)	184,886	25,845	(159,041)	159,041
	Dep. Exper	Dep						S						8			8	8	8	s	s
	Depreciation Expense - New	Depreciation Rates	C-1											(157,845) \$			(157,845)	157,845	\$ 900,004	(117,839) \$	117,839
		Dismantlement Expense	C-2					- \$						\$ (16,271)			\$ (16,271)	\$ 16,271	\$ 4,124	\$ (12,147) \$	\$ 12,147
	Directors and Officers Liability	nt Insurance Expense	C-3					\$		S				1)			1) \$	1 \$	8 4	7) \$	\$ 2
			3					-		(1,182)							(1,182) \$	1,182 \$	\$ 667	(883) \$	883 \$
Scherer	Consummation Payment	Amortization Expense	C-4					- \$						(9,589)			(9,589)	9,589	\$ 2,430	\$ (7,159) \$	5 7,159
	n Vegetation Management	Expense and Storm Protection Costs	C-5	Not Used				• S									- \$ (\$	-	- \$ (- 8
								\$									\$	\$	\$	S	\$
		Interest Synchronization	C-6					1									ı		(21,014)	(21,014)	21,014

Notes and Source

Combined Effective Tax Rate*

* Per Exhibit RCS-2, Schedule A-1

Docket No 20210015-EI	Exhibit RCS-3	Schedule D	Page 1 of 1
No 202100	Exhibit RCS	Schedule	0

Revenue Requirement Schedules - January 2023 Rate Change (Thousand of Dollars)

Florida Power & Light Company Cost of Capital

		J.	Jurisdictional Capital	FPL F	FPL First Notice of Identified	FPL Second Notice of Identified	nd Notice		Per FPL	OPC	C ments			OPC		Per OPC			Per OPC
Line	Description	SS .	Structure Per Company	Adj Ma	Adjustments May 7, 2021	Adjustments May 21, 2021	ments, 2021	Affe	After Identified Adjustments	to Cap Struct	truct	Adjusted Amounts		Rate Base Adjustments		Adjusted	Ratio	Cost Rate	Weighted Cost Rate
			(A)		(B)	(C)			(D)	(B)		(C)]	(D)		(E)	(F)	(9)	(H)
	Per Company																		
-	Long Term Debt	\$	18,619,747	S	(25,366)	∽	=	8	18,594,392			\$ 18,59	18,594,392		S	18,594,392	31 43%	3 77%	118%
2	Preferred Stock	\$	•	89		∽		S	,			\$,		S		%00 0	%00 0	%000
3	Customer Deposits	89	487,792	S	(539)	∽		S	487,253			\$ 48	87,253		S	487,253	0 82%	2 04%	0.02%
4	Short Term Debt	89	746,590	S	(824)	∽		S	745,766			₇ L \$	745,766		S	745,766	1 26%	%260	0 0 1%
5	Deferred Income Tax	8	6,239,765	8	(11,707)	8	4	8	6,228,062			\$ 6,22	28,062		S	6,228,062	10 53%	0 00%	%000
9	FAS 109 Deferred Income Tax	\$	3,382,948	S	(3,742)	∽	2	8	3,379,208			\$ 3,37	3,379,208		S	3,379,208	5 71%	%00 0	%000
7	Investment Tax Credits	8	1,209,233	S	(8,639)	\$	-	8	1,200,595			\$ 1,20	1,200,595		S	1,200,595	2 03%	8 45%	0 17%
∞	Common Equity	€9	28,570,077	S	(38,921)	S	17	8	28,531,173			\$ 28,53	28,531,173		S	28,531,173	48 22%	11 50%	5 55%
6	Total	S	59,256,152	S	(89,738)	\$	35	S	59,166,449	\$		\$ 59,16	59,166,449		S	59,166,449	100 00%		6 93%
	Per OPC																		
10	Long Term Debt	\$	18,619,747	89	(25,366)	∽	Ξ	S	18,594,392	s	2,120,042	\$ 20,71	20,714,434 \$	26,944	S	20,741,379	35 01%	3 77%	1 32%
Ξ	Preferred Stock	\$		s		se.		S	,	s		\$	-		S		%00 0	%00 0	%000
12	Customer Deposits	89	487,792	S	(539)	∽		S	487,253	S		\$ 48	487,253 \$	634	S	487,887	0 82%	2 04%	0.02%
13	Short Term Debt	89	746,590	S	(824)	∽		S	745,766	S	85,007	\$	30,773 \$	1,081	S	831,854	1 40%	%260	0 0 1%
14	Deferred Income Tax	\$	6,239,765	S	(11,707)	∽	4	8	6,228,062	S	,	\$ 6,22	28,062 \$	8,101	S	6,236,163	10 53%	%00 0	%000
15	FAS 109 Deferred Income Tax	8	3,382,948	S	(3,742)	\$	2	8	3,379,208	S	,	\$ 3,37	\$ \$ \$05.6	4,396	S	3,383,604	5 71%	%00 0	%000
16	Investment Tax Credits	\$	1,209,233	89	(8,639)	∽	-	S	1,200,595	s	,	\$ 1,20	\$ 565'00	1,562	S	1,202,157	2 03%	9 2 9 %	0.13%
17	Common Equity	\$	28,570,077	s	(38,921)	8	17	S	28,531,173	3	(2,205,049)	\$ 26,32	26,326,124 \$	34,244	s	26,360,367	44 50%	8 75%	3 89%
18	Total	8	59,256,152	S	(89,738)	\$	35	S	59,166,449	\$	0	\$ 59,10	59,166,449 \$	76,961	8	59,243,410	100 00%	-	5 38%
19	Difference																		-1 55%

				Capitalization			Adjs To
		Per FPL	Effective	Ratio	Revised		Reflect OPC
Ratio of Debt & Equity Components		Amounts	FPL Ratio	Per OPC^	Allocations		Cap Struct
	İ	(a)	(p)	(c)	(p)	 	(e) = (d - a)
Long Term Debt	S	18,619,747	38 84%	43 27%	\$ 20,739,78	\$ 68	2,120,042
Short Term Debt	S	746,590	1 56%	1 73%	\$ 831,597	\$ 2	85,007
Common Equity	S	28,570,077	29 60%	25 00%	\$ 26,365,028	8	(2,205,049)
	S	47,936,414	100 00%	100 00%	\$ 47,936,414	\$	0
		Per FPL	Long/Short	Per OPC	OPC Adjusted	<u>_</u>	
^ Ratio of Debt Components		Amounts	Term Ratio	Debt Ratio	Debt Ratio		
		(J)	(g)	(h)	$(i) = (g \times h)$		
Long Term Debt	S	18,619,747	96 14%		43 27%	2%	
Short Term Debt	S	746,590	3 86%		1 73%	3%	
	S	19,366,337	%00 001	45 00%	45 00%	١%	

20 21 22

23 24 25 25

Notes and Source
The per Company amounts are from MFR Sch D-1a
Column (B): PPL's Notice of Identified Adjustments filted May 7, 2021, Attachment II, Page 5 of 6
Column (G): OPC rate base adjustments are from Schedule B-1, page 1, col E This includes the FPL update/filing correction rate base adjustments in columns B and C
Column (G): OPC rate base adjustments are from Schedule B-1, page 1, col E This includes the FPL updates

OPC Adjis
FPL Updates

OPC Adjis
FPL Updates
76,961

Rate Base Adjustments (89,703) \$ 166,664 \$ 76,961 Column (J), Lines 9&10, debt cost rates are sponsored by OPC Witness Revin O'Donnell Column (J). Lines 10 - 13 based on per-FPL Cost rates Return on Equity on line 17 sponsored by OPC witness Randy Woolridge Line 16 is a fall-out calculation

Col H, lines 1, 3 and 4 Col H, lines 10, 12 and 13 1 21% 1 35% OPC Weighted Cost of Debt for Interest Synchronization
Column (c): Capitalization Ratio per OPC sponsored by OPC Witness Kevin O'Donnell FPL Weighted Cost of Debt for Interest Synchronization

Docket No. 20210013-E1 Exhibit RCS-3 Schedule B-1 Page 1 of 1		Amount	(A)	\$ (157,845) -0.5	\$ 78,922	\$ 148,875	on Rates \$ 227,797
Florida Fower & Light Company Accumulated Depreciation - Depreciation Expense - New Depreciation Rates Revenue Requirement Schedules - January 2023 Rate Change	(Thousands of Dollars) Line	No. Description		OPC Jurisdictionalized Adjustment to Depreciation Expense for New Depreciation Rates Estimated Impact on 2023 Average Rate base. Multiply by -0.5	OPC Jurisdictionalized 2023 Accumualted Depreciation for Depreciation Expense for New Depreciation Rates	OPC Jurisdictionalized 2022 Accumulated Depreciation for Depreciation Expense for New Depreciation Rates	OPC Jurisdictionalized Adjustment to Accumulated Depreciation related to Depreciation Expense for New Depreciation Rates

Notes and Source: Line 1: Schedule C-1 Line 4: Exhibit RCS-2, Schedule B-1

Florida Power & Light Company	Docket No. 20210015-EI
Accumulated Depreciation - Dismantlement Expense	Exhibit RCS-3
	Schedule B-2
Revenue Requirement Schedules - January 2023 Rate Change	Page 1 of 1

(Thousands of Dollars)

	Amount	(A)	(16,271)	-0.5	8,136	16,271	24,407	
		-	S		S	\$	S	
မ	. Description		OPC Jurisdictionalized 2023 Adjustment to Dismantlement Expense	Estimated Impact on 2023 Average Rate base, Multiply by -0.5	OPC Jurisdictionalized 2023 Accumualted Depreciation for Dismantlement Expense	OPC Jurisdictionalized 2022 Accumulated Depreciation for Dismantlement Expense	OPC Jurisdictionalized 2023 Adjustment to Accumulated Depreciation related to Dismantlement Expense	
Line	No.		_	(1	(1)	4	4)	

Notes and Source: Line 1: Schedule C-2 Line 4: Exhibit RCS-2, Schedule B-3

Exhibit RCS-3 Schedule B-3 Docket No. 20210015-EI Florida Power & Light Company Unamortized Rate Case Expense

Page 1 of 1

Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change (Thousands of Dollars)

Line No.	Line No. Description	Per FPL	Per OPC		OPC Adjustment	ustment
		(A)	(B)	 	(C)	
3 2	OPC Adjustment to Remove Rate Case Expense from Rate Base FPL Adjustment to Amortize Rate Case FPL Rate Case Expense after Amortization	\$ 5,170 \$ (1,939) \$ 3,231			£ A £ A £ A	$ \begin{array}{c} (5,170) \\ 1,939 \\ \hline (3,231) \end{array} $
4	Jurisdictional Factor					1.00000
S	OPC Adjustment to Remove Rate Case Expense from Rate Base - Jurisdictionalized			37		(3,231)
9	Tax Rate					25.35%
7	OPC Adjustment to ADIT for Rate Case Expense				£ &	819
∞	Total OPC Adjustment to Remove Rate Case Expense from Rate Base			33∥	56	(2,412)

Notes and Source: FPL's "B1 SYA - tie out" Excel file provided in response to OPC POD No. 35 to support MFR Schedule B-1 (without RSAM)

Docket No. 20210015-EI Exhibit RCS-3 Schedule B-4 Page 1 of 1

Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change

(Thousands of Dollars)

Florida Power & Light Company

	OPC Adjustment	(E) = (D) - (C)	\$ (82,309)
	Per OPC	(D)	1
Per FPL -	Jurisdictionalized	(C)	\$ 82,309
Jurisdictional	Factor	(B)	0.958936
Per FPL - Total	Company	(A)	\$ 85,833
Line	No. Description		1 Adjustment to Remove Scherer Consummation Payment

FPL2023 MFR Schedule B-2 (without RSAM), page 3 of 8, line 28 and FPL Exhibit LF-4, page 4 of 8, line 22 Notes and Source:

Docket No. 20210015-EI Exhibit RCS-3 Schedule C-1

Page 1 of 1

Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change

(Thousands of Dollars)

Depreciation Expense - New Depreciation Rates

Florida Power & Light Company

Line No.	Line No. Description	Per Company	Per OPC	<u>o</u> ,	OPC Adjustment - Total Company	Jurisdictional Factor		OPC Adjustment - Jurisdictionalized
		(A)	(B)		(C)			
_	Steam	\$ 33,355,263	\$ 33,355,263	3	(1)	0.95893	S	(1)
7	Nuclear	\$ 231,383,077	\$ 158,867,147	.7 \$	(72,515,930)	0.95894	∽	(69,538,675)
κ	Other Production	\$ 830,541,313	\$ 755,041,252	2 \$	(75,500,060)	0.95503	∽	(72,104,868)
4	Transmission	\$ 264,070,860	\$ 264,070,860	\$ 0	(0)	0.90254	S	0
5	Distribution	\$ 781,902,698	\$ 765,701,722	2 \$	(16,200,976)	1.00000	S	(16,200,976)
9	General	\$ 56,635,172	\$ 56,635,173	3	0	0.96912	S	0
7	Adjustment to Depreciation Expense for New Depreciation Rates	\$2,197,888,384	\$2,033,671,417	7	(164,216,967)		S	(157,844,520)
∞	Adjustment to Depreciation Expense for New Depreciation Rates (000s)						⇔	(157,845)

Col. D: Jurisdictional Factors are from FPL 2023 MFR Schedule C-4 (without RSAM), pages 8-10 of 12 Notes and Source Cols. A-C: OPC Witness Roxie McCullar

Florida Power & Light Company	Docket No. 20210015-EI
Dismantlement Expense	Exhibit RCS-3
	Schedule C-2
Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change	Page 1 of 1

Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change (Thousands of Dollars)

Line			Jurisdictional	Juriso	Jurisdictionalized
No.	Description	Total Company	Factor	I	Expense
			(B)		(C)
1	Per Company \$	51,914,620	0.955259	↔	49,591,883
7		34,881,286	0.955259	S	33,320,645
т	Adjustment to Dismantlement Expense	\$ (17,033,334)		S	\$ (16,271,238)
4	Adjustment to Dismantlement Expense (000s)			S	(16,271)

Notes and Source: Col. A, Line 1: Per FPL Corrected 2021 Dismantlement Study provided in response to OPC POD No. 91

Col. A, Line 2: Amount based on OPC Witness William Dunkel's recommendations

Col. B: Per FPL's "2023 Company Adjustments without RSAM" Excel file

23,166,230	, 24,251,268	0.955259
nal	any	Factor
Dismantlement Adjustment - Jurisdictions	Dismantlement Adjustment - Total Company	Jurisdictional Fac

Florida Power & Light Company Directors and Officers Liability Insurance Expense		Docket	Docket No. 20210015-EI Exhibit RCS-3
			Schedule C-3
Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change (Thousands of Dollars)			Page 1 of 1
CONFIDENTIAL			
Line No. Description	Per FPL	Per OPC	OPC Adjustment
	(A)	(B)	(C)
1 Adjustment to Directors and Officers Liability Insurance			
2 Adjustment to Directors and Officers Liability Insurance (000s)			\$ (1,182)
Notes and Source			
Col. B: Disallowance Calculation:			

Florida Power & Light Company	Docket No. 20210015-EI
Scherer Consummation Payment Amortization Expense	Exhibit RCS-3
	Schedule C-4
Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change	Page 1 of 1
(Thousands of Dollars)	

	Adjustment	$(C) = (A) \times (B)$	\$ (9,589)
	Per OPC	(B)	· ·
	Per FPL	(A)	9,589
			↔
Line	No. Description		1 Adjustment to Remove Scherer Consummation Payment - Jurisdictionalized

Notes and Source FPL 2023 MFR Schedule C-2 (without RSAM), page 3 of 3, column (28); FPL 2023 MFR Schedule C-3 (without RSAM), page 2 of 5, line 12; and FPL Exhibit LF-4, page 4 of 8, line 22

Florida Power & Light Company Vegetation Management Expense and Storm Protection Costs		Docket N	Docket No. 20210015-EI Exhibit RCS-3
Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change (Thousands of Dollars)			Page 1 of 1
Line No. Description			
	(A)	(B)	(C)
NOT USED			
Notes and Source:			

Docket No. 20210015-EI Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change Exhibit RCS-3, Page 19 of 20

Florida Power & Light Company Interest Synchronization

Docket No. 20210015-EI Exhibit RCS-3 Schedule C-6

Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change (Thousands of Dollars)

Page 1 of 1

•	•		
L	1	n	e

No.	Description		Amount	Reference
1	Adjusted rate base Weighted cost of debt	\$ 59		Schedule B Schedule D
3	Synchronized interest deduction	\$	800,304	Line 1 x Line 2
4 5	Synchronized interest deduction per APS' filing Difference (decreased) increased interest deduction	<u>\$</u>		See note below Line 3 - Line 4
6	Combined federal and state income tax rates		25.35%	Schedule A-1
7	Increase (decrease) to income tax expense	\$	(21,014)	

Notes and Source

Line 4: Per Company amount calculated as the per Company rate base times the per FPL weighted Cost of Debt (long term debt, short term debt and customer deposits):

0.5.	tion cost of Boot (long term acot, short term acot and custome	· Gop	00100).	
8	FPL Adjusted Rate Base	\$ 59	9,256,152	Schedule B
9	FPL Adjustments:			Schedule B, Col. A
10	First Notice of Identified Adjustments	\$	(89,738)	
11	Second Notice of Identified Adjustments	\$	35	Schedule B, Col. B
12	FPL Adjusted Rate Base	\$ 59	9,166,450	Schedule B, Col. C
13	FPL Weighted Cost of Debt		1.21%	Schedule B, Col. D
14	Synchronized interest deduction per FPL	\$	717,393	Schedule D

Florida Power & Light Company Adjustment for 2022 Revenue (Sufficiency)/Deficiency	Docket No. 20210015-EI Exhibit RCS-3	
Revenue Requirement Schedules - January 2023 Subsequent Year Rate Change (Thousands of Dollars)	Page 1 of 1	
Line No. Description	Amount (A)	
1 OPC 2022 Revenue (Sufficiency)/Deficency	\$ (70,901)	
 Multiply by Estimated Growth Factor Adjustment to Revenue for OPC 2022 Revenue (Sufficiency)/Deficiency 	\$ (71,389)	
		1

Notes and Source

Line 1: Exhibit RCS-2, Schedule A

Line 2: FPL's "MFR A-01 SYA without RSAM Backup - Consolidated" Excel file provided in FPL's response to OPC POD No. 35

Remaining Reserve Amount - 12/31/2019

Amortization Mechanism Excluding Storm Write-Off Exhibit RCS-4 Page 1 of 2

	_									, <u> </u>					ls Adjust	ed Achie	ved:	
Line No.	Description Rollover Reserve Amount - 12/31/2016 ⁽¹⁾	FPL Achieved ROE (A)		erve Activity nt Per FPL ESR (B) 252,100,355	OPC Analytical Adjustments (C)	OPC Adjusted Analytical Reserve Amount (D) 252,100,355	Reconciling Adjustment for Excess Earnings (E)	Adjusted Analytical Reserve Amount (F) 252,100,355		Avg. Rate Base from FPL ESR, Page 1 of 3 (H)	Achieved Rate of Return, FPL ESR, Page 1 (I)	Return MidPoint, FPL ESR Sch. 4 (J)	Return Maximum, FPL ESR Sch. 4 (K)	Net of Tax Adjusted Achieved Earnings with Above Mid- point Credits Reversed (L)	Above Mid Point? (M)	Below Mid Point? (N)	High	
2	Depreciation Reserve Surplus Approved by FPSC - 1/1/2017			1,000,000,000		1,000,000,000		1,000,000,000										
3	Total Reserve Amount Available Under Current Settlement Agree	ment ⁽³⁾	\$	1,252,100,355		1,252,100,355		1,252,100,355										
	Actual Amortization from 1/1/2017 - 12/31/2017:																	
4	January, 2017	11.50%	\$	(125,223,511)	125,223,511	0		0	1,969,904,426	29,833,068,325	6.60%	6.17%	6.65%	6.35%	yes	no	no	
5	February, 2017	11.50%	\$	(35,682,879)	35,682,879	0		0	1,987,617,978	30,118,513,534	6.60%	6.17%	6.65%	6.53%	yes	no	no	
6	March, 2017	11.50%	\$	(52,328,640)	52,328,640	0		0	2,006,304,082	30,414,000,489	6.60%	6.16%	6.64%	6.49%	yes	no	no	
7	April, 2017	11.50%	\$	26,451,730		26,451,730	(26,451,730)	0	2,024,786,349	30,696,531,447	6.60%	6.16%	6.64%	6.65%	yes	no	yes	1
8	May, 2017	11.50%	\$	(36,038,470)	36,038,470	0		0	2,038,209,438	30,886,576,882	6.60%	6.17%	6.65%	6.53%	yes	no	no	
9	June, 2017	11.50%	\$	(7,408,419)	7,408,419	0		0	2,050,924,005	31,080,476,259	6.60%	6.17%	6.65%	6.58%	yes	no	no	
10	July, 2017	11.50%	\$	25,671,697		25,671,697	(25,671,697)	0	2,067,702,399	31,303,128,365	6.61%	6.17%	6.65%	6.66%	yes	no	yes	2
11	August, 2017	11.50%	\$	22,847,456		22,847,456	(22,847,456)	0	2,083,161,426	31,508,630,527	6.61%	6.18%	6.66%	6.66%	yes	no	yes	3
12	September, 2017	11.50%	\$	75,509,428		75,509,428	(75,509,428)	0	2,095,237,878	31,781,526,320	6.59%	6.16%	6.64%	6.74%	yes	no	yes	4
13	October, 2017	11.50%	\$	54,523,942	52.440.427	54,523,942	(54,523,942)	0	2,108,470,091	32,055,292,707	6.58%	6.14%	6.62%	6.68%	yes	no	yes	5
14	November, 2017	11.50%	\$	(52,119,437)	52,119,437	0		0	2,117,974,029	32,334,137,043	6.55%	6.12%	6.60%	6.45%	yes	no	no	
15	December, 2017 (Delete Irma) ^{(2) (5)}	11.08%		1,148,303,252)	1,148,303,252	0	/	0	2,062,924,335	32,628,492,321	6.32%	6.09%	6.56%	6.32%	yes	no	no	
16	Total Amortization from 1/1/2017 - 12/31/2017		\$ (1,252,100,355)	1,457,104,608	205,004,253	(205,004,253)	0										
17 18	Adjustment to Reserve based on calendar year results Remaining Reserve Amount - 12/31/2017			\$0				1,252,100,355										
10	Remaining Reserve Amount - 12/31/2017			ŞU				1,232,100,333										
	Actual Amortization from 1/1/2018 - 12/31/2018:																	
19	January, 2018	11.15%				0		0	2,070,685,029	32,822,351,158	6.31%	6.04%	6.51%	6.31%	yes	no	no	
20	February, 2018	11.23%				0		0	2,094,805,712	33,065,126,614	6.34%	6.03%	6.51%	6.34%	yes	no	no	
21	March, 2018	11.22%				0		0	2,113,981,081	33,382,323,852	6.33%	6.04%	6.51%	6.33%	yes	no	no	
22	April, 2018	11.50%				0		0	2,178,577,170	33,705,615,296	6.46%	6.04%	6.51%	6.46%	yes	no	no	
23	May, 2018	11.41%				0		0	2,187,621,291	34,035,439,111	6.43%	6.05%	6.51%	6.43%	yes	no	no	
24	June, 2018	11.52%				0		0	2,230,107,909	34,371,238,294	6.49%	6.06%	6.53%	6.49%	yes	no	no	
25	July, 2018	11.60%	\$	51,958,256		51,958,256	(51,958,256)	0	2,265,462,036	34,684,090,019	6.53%	6.07%	6.54%	6.64%	yes	no	yes	6
26	August, 2018	11.60%	\$	55,277,885		55,277,885	(55,277,885)	0	2,295,907,069	34,994,305,269	6.56%	6.09%	6.56%	6.68%	yes	no	yes	7
27	September, 2018	11.60%	\$	193,713,805		193,713,805	(193,713,805)	0	2,323,532,744	35,280,472,895	6.59%	6.12%	6.59%	7.00%	yes	no	yes	8
28	October, 2018	11.60%	\$	125,007,557		125,007,557	(125,007,557)	0	2,348,950,400	35,488,566,903	6.62%	6.15%	6.62%	6.88%	yes	no	yes	9
29	November, 2018	11.60%	\$	14,253,285		14,253,285	(14,253,285)	0	2,379,535,649	35,714,209,675	6.66%	6.11%	6.67%	6.69%	yes	no	yes	10
30	December, 2018	11.60%	\$	100,738,501		100,738,501	(100,738,501)	0	2,408,440,336	35,971,745,420	6.70%	6.22%	6.70%	6.90%	yes	no	yes	11
31	Total Amortization from 1/1/2018 - 12/31/2018		\$	540,949,289	0	540,949,289	(540,949,289)	0										
32	Calculated Adjustment to Reserve based on calendar year results							98,506,091										
	Cannot increase Reserve Amount above \$1.252 billion																	
33	Remaining Reserve Amount - 12/31/2018			\$540,949,289				1,252,100,355										
	Actual Amortization from 1/1/2019 - 12/31/2019:																	
34	January, 2019	11.60%	\$	(84,875,022)	84,875,022	0		0	2,446,262,814	36,238,502,628	6.75%	6.27%	6.76%	6.58%	yes	no	no	
35	February, 2019	11.60%	\$	(33,423,808)	33,423,808	0		0	2,477,760,253	36,450,968,682	6.80%	6.31%	6.80%	6.73%	yes	no	no	
36	March, 2019	11.60%	\$	(37,487,852)	37,487,852	0		0	2,516,374,279	36,772,075,693	6.84%	6.35%	6.85%	6.77%	yes	no	no	
37	April, 2019	11.60%	\$	(1,238,828)	1,238,828	0		0	2,537,891,072	37,042,743,704	6.85%	6.36%	6.86%	6.85%	yes	no	no	
38	May, 2019	11.60%	\$	48,530,293	-,,-20	48,530,293	(48,530,293)	0	2,561,421,297	37,309,132,171	6.87%	6.37%	6.87%	6.96%	yes	no		12
39	June, 2019	11.60%	\$	173,309,107		173,309,107	(173,309,107)	0	2,581,821,625	37,571,276,260	6.87%	6.38%	6.88%	7.22%	yes	no		13
40	July, 2019	11.60%	\$	86,035,009		86,035,009	(86,035,009)	0	2,604,276,777	37,814,489,339	6.89%	6.39%	6.89%	7.06%	yes	no	,	14
41	August, 2019	11.60%	\$	52,771,234		52,771,234	(52,771,234)	0	2,620,717,842	38,062,437,154	6.89%	6.39%	6.89%	6.99%	yes	no		15
42	September, 2019	11.60%	\$	172,044,151		172,044,151	(172,044,151)	0	2,631,745,681	38,317,537,265	6.87%	6.37%	6.87%	7.20%	yes	no	yes	16
43	October, 2019	11.60%	\$	157,733,862		157,733,862	(157,733,862)	0	2,643,329,339	38,588,269,870	6.85%	6.36%	6.86%	7.16%	yes	no	yes	17
44	November, 2019	11.60%	\$	(657,986)	657,986	0		0	2,657,582,020	38,875,401,030	6.84%	6.35%	6.84%	6.83%	yes	no	no	
45	December, 2019 Delete Dorian and Other Storms ⁽⁵⁾	11.60%	\$	(176,076,008)	265,409,000	89,332,992	(89,332,992)	0	2,671,231,704	39,250,784,958	6.81%	6.32%	6.81%	6.98%	yes	no	yes	18
46	Total Amortization from 1/1/2019 - 12/31/2019		\$	356,664,152	423,092,496	779,756,648	(779,756,648)	0				•						
47	Calculated Adjustment to Reserve based on calendar year results							86,995,377										
40	Cannot increase Reserve Amount above \$1.252 billion			907 612 441				1 252 100 255										

1,252,100,355

897,613,441

Is Adjusted Achieved:

Demonstration of the Lack of Need for a Reserve Surplus Amortization Mechanism Excluding Storm Write-Off

Demonstration of the Lack of Need for a Reserve Surplus Amortization Mechanism Excluding Storm Write-Off

Exhibit RCS-4

Page 2 of 2

19 20

21 22 23

Line No.	Description	FPL Achieved ROE		eserve Activity Dunt Per FPL ESR	OPC Analytical Adjustments	OPC Adjusted Analytical Reserve Amount	Reconciling Adjustment for Excess Earnings	Adjusted Analytical Reserve Amount	Earnings from FPL ESR Sch.2, Page 2 of 3	Avg. Rate Base from FPL ESR, Page 1 of 3	Achieved Rate of Return, FPL ESR, Page 1	Return MidPoint, FPL ESR Sch. 4	Return Maximum, FPL ESR Sch. 4	Net of Tax Adjusted Achieved Earnings with Above Mid- point Credits Reversed	Above Mid Point?	Below Mid Point?	At or Above High Point?	
	·	(A)		(B)	(C)	(D)	(E)	(F)	(G)	(H)	(1)	(J)	(K)	(L)	(M)	(N)	(O)	
	Actual Amortization from 1/1/2020 - 12/31/2020:									·								
49	January, 2020	11.60%	\$	(114,482,970)	114,482,970	0		0	2,701,664,892	39,651,904,513	6.81%	6.33%	6.81%	6.60%	yes	no	no	
50	February, 2020	11.60%	\$	(45,574,339)	45,574,339	0		0	2,722,670,929	39,993,735,573	6.81%	6.32%	6.81%	6.72%	yes	no	no	
51	March, 2020	11.60%	\$	11,911,325		11,911,325	(11,911,325)	0	2,743,818,708	40,346,880,357	6.80%	6.31%	6.81%	6.82%	yes	no	yes	
52	April, 2020	11.60%	\$	5,861,698		5,861,698	(5,861,698)	0	2,760,234,633	40,641,722,200	6.79%	6.31%	6.80%	6.80%	yes	no	yes	
53	May, 2020	11.60%	\$	(5,982,714)	5,982,714	0		0	2,791,077,828	40,920,501,883	6.82%	6.33%	6.83%	6.81%	yes	no	no	
54	June, 2020	11.60%	\$	(9,495,711)	9,495,711	0		0	2,823,113,632	41,228,656,330	6.85%	6.36%	6.85%	6.83%	yes	no	no	
55	July, 2020	11.60%	\$	41,960,553		41,960,553	(41,960,553)	0	2,841,265,288	41,530,995,940	6.84%	6.35%	6.85%	6.92%	yes	no	yes	
56	August, 2020	11.60%	\$	78,526,460		78,526,460	(78,526,460)	0	2,859,426,791	41,841,524,678	6.83%	6.34%	6.84%	6.98%	yes	no	yes	
57	September, 2020	11.60%	\$	137,409,299		137,409,299	(137,409,299)		2,881,686,389	42,152,933,802	6.84%	6.34%	6.84%	7.08%	yes	no	yes	
58	October, 2020	11.60%	\$	117,397,423		117,397,423	(117,397,423)	0	2,906,268,015	42,464,806,592	6.84%	6.35%	6.85%	7.05%	yes	no	yes	
59	November, 2020	11.60%	\$	(26,854,283)	26,854,283	0		0	2,932,711,867	42,797,755,973	6.85%	6.36%	6.86%	6.81%	yes	no	no	
60	December, 2020	11.60%	\$	(189,481,173)	189,481,173	0		0	2,955,429,035	43,224,147,555	6.84%	6.34%	6.85%	6.51%	yes	no	no	
61	Total Amortization from 1/1/2020 - 12/31/2020		\$	1,195,568 \$	391,871,190	\$ 393,066,758	\$ (393,066,758)	0										
62	Calculated Adjustment to Reserve based on calendar year result: Cannot increase Reserve Amount above \$1.252 billion	S																
63	Remaining Reserve Amount - 12/31/2020		_	898,809,009				1,252,100,355										
	Actual Amortization from 1/1/2021 - 2/28/2021:																	
64	January, 2021	11.60%	Ś	(164,322,261)	164,322,261	0		0	2,985,340,954	43,665,836,016	6.84%	6.34%	6.84%	6.55%	yes	no	no	
65	February, 2021	11.60%	Ś	(65,907,300)	65,907,300	0		0	3,006,287,949	43,967,736,147	6.84%	6.34%	6.85%	6.72%		no	no	
66	March, 2021	11.60%	\$	(86,035,112)	86,035,112	0		0	3,022,369,873	44,270,876,708	6.83%	6.33%	6.84%	6.68%	yes	no	no	
67	Total Amortization from 1/1/2021 - 3/31/2021		\$	(316,264,673) \$		\$ -	\$ -	0	7, 7, 1, 1, 1	, ., ., .,					,			
68	Reduction in Total Reserve Amount Available Under Current																	
00	Settlement Agreement (Note 3)		\$	(5,000,000)		(5,000,000)		(5,000,000)										
69	Remaining Reserve Amount - 3/31/2021		_	\$577,544,336		(5,000,000)		1,247,100,355										
70	Total Reserve Amount Available Under Current Settlement Agree	ement						1,247,100,355										
71	Difference							0										

Notes

- (1) Rollover Reserve Surplus Amount provided pursuant to Order No. PSC-16-0560-AS-EI, Docket Nos. 160021-EI, 160061-EI, 160062-EI, and 160088-EI.
- (2) The December 2017 amortization amount is a partial offset to the \$1.3 billion Hurricane Irma restoration cost write-off.
- (3) Available Reserve Surplus Amount reduction pursuant to Order No. PSC-2019-0319-S-EI, Docket No. 20180049-EI.
- (4) Columns A, B, G, H, I, J and K are from FPL's Earnings Surveillance Reports
- (5) Adjust out storms
- (6) Additions to the Reserve Surplus are positive, reductions are negative

			Ŧ	History of		ed RO	FPL ESR Achieved ROE & Depreciation Adjustments 2010-2016	Adjustn	nents 2010-2016					
	2010		2011		2012		2013		2014		2015		2016	
Month	Adjustments ¹	ROE	Adjustments ¹	ROE	Adjustments ¹	ROE	Adjustments ¹	ROE	Adjustments ¹	ROE	Adjustments ¹	ROE	Adjustments ¹	ROE
January	(\$8,051,360)	10.74	\$6,102,111	11	(\$2,443,374)	11	(\$2,939,359)	11	\$795,124	11.22	\$3,780,115	11.5	(\$4,473,983)	11.5
February	(\$17,444,901)	10.81	\$7,327,629	11	\$1,708,663	11	(\$3,183,444)	11	(\$917,780)	11.22	\$2,742,787	11.5	\$2,271,035	11.5
March	0\$	10.99	\$4,991,085	11	(\$268,045)	11	(\$212,860)	11	(\$56,848)	11.22	\$4,265,122	11.5	\$1,159,150	11.5
April	0\$	10.73	\$1,990,634	11	(\$4,562,009)	11	(\$974,954)	11	(\$465,842)	11.23	(\$137,189)	11.5	\$1,164,297	11.5
Мау	0\$	11.28	\$1,272,599	11	\$3,189,695	11	\$5,586,240	11	(\$1,092,527)	11.24	\$770,859	11.5	(\$816,936)	11.5
June	0\$	\$0 11.43	0\$	11	(\$230,480)	11	(\$2,073,105)	11	\$1,349,852 11.28	11.28	\$1,989,041 11.5	11.5	\$291,404	11.5
July	0\$	11.68	\$270,726	11	\$1,201,056	11	\$1,384,685	11.25	(\$132,897)	11.29	\$1,911,755	11.5	(\$873,703)	11.5
August	0\$	11.79	(\$1,859,964)	11	\$1,558,932	11	(\$1,275,249)	11.25	\$1,674,176	11.31	\$149,672	11.5	\$945,790	11.5
September	\$0	11.34	\$166,407	11	(\$408,337)	11	\$5,246,048	11.07	(\$4,731,138)	11.41	(\$8,103,108)	11.5	\$3,411,086	11.5
October	0\$	11.16	(\$1,417,652)	11	\$3,150,553	11	(\$204,394)	10.99	(\$230,173)	11.48	\$1,124,569	11.5	\$1,452,192	11.5
November	\$2,750,485	11	\$1,810,361	11	\$1,963,360	11	(\$1,705,320)	10.99	\$3,835,545	11.48	\$11,447,439	11.5	(\$2,234,224)	11.5
December	\$6,708,711	11	\$2,567,982	11	(\$2,597,625)	11	(\$3,421,126)	10.96	\$2,726,781	11.5	(\$315,641)	11.5	\$2,182,310 11.5	11.5