BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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| In re: Energy conservation cost recovery clause. | DOCKET NO. 20220002-EG  ORDER NO. PSC-2022-0422-FOF-EG  ISSUED: December 14, 2022 |

The following Commissioners participated in the disposition of this matter:

ANDREW GILES FAY, Chairman

ART GRAHAM

GARY F. CLARK

MIKE LA ROSA

GABRIELLA PASSIDOMO

FINAL ORDER APPROVING ENERGY CONSERVATION COST RECOVERY

AMOUNTS AND RELATED TARIFFS AND ESTABLISHING ENERGY

CONSERVATION COST RECOVERY FACTORS FOR THE PERIOD

JANUARY 2023 THROUGH DECEMBER 2023

APPEARANCES:

MARIA JOSE MONCADA and WILL P. COX, ESQUIRES, 700 Universe Boulevard, Juno Beach, Florida 33408-2863

On behalf of FLORIDA POWER & LIGHT COMPANY (FPL).

DIANNE M. TRIPLETT, ESQUIRE, 299 First Avenue North, St. Petersburg, Florida 33701, MATTHEW R. BERNIER, and STEPHANIE A. CUELLO, ESQUIRES, 106 East College Avenue, Suite 800, Tallahassee, Florida 32301

On behalf of DUKE ENERGY FLORIDA, LLC (DEF).

J. JEFFRY WAHLEN, MALCOLM N. MEANS, and VIRGINIA PONDER, ESQUIRES, Post Office Box 391, Tallahassee, Florida 32302

On behalf of TAMPA ELECTRIC COMPANY (TECO).

BETH KEATING, ESQUIRE, Gunster, Yoakley & Stewart, P.A., 215 South Monroe St., Suite 601, Tallahassee, Florida 32301-1804215 South Monroe St., Suite 601, Tallahassee, Florida 32301-1804

On behalf of FLORIDA PUBLIC UTILITIES COMPANY (FPUC).

RICHARD GENTRY, CHARLES A. REHWINKEL, and MARY A. WESSLING, ESQUIRES, 111 West Madison Street, Room 812, Tallahassee, Florida 32399-1400

On behalf of OFFICE OF PUBLIC COUNSEL (OPC).

JON C. MOYLE, JR., ESQUIRE, 118 North Gadsden Street, Tallahassee, Florida 32312

On behalf of FLORIDA INDUSTRIAL POWER USERS GROUP (FIPUG).

PETER J. MATTHEIS, MICHAEL K. LAVANGA, and JOSEPH R. BRISCAR, ESQUIRES, 1025 Thomas Jefferson Street, NW, Eighth Floor, West Tower, Washington D.C. 20007

On behalf of Nucor Steel Florida, Inc. (NUCOR).

JAMES W. BREW and LAURA WYNN BAKER, ESQUIRES, 1025 Thomas Jefferson Street, NW, Eighth Floor, West Tower, Washington, D.C. 20007

On behalf of White Springs Agricultural Chemicals, Inc. d/b/a PCS Phosphate – White Springs (PCS).

GEORGE CAVROS, ESQUIRE, 120 E. Oakland Park Blvd., Suite 105, Fort Lauderdale, FL 33334

On behalf of Southern Alliance for Clean Energy (SACE).

WALTER TRIERWEILER, ESQUIRE, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850

On behalf of the Florida Public Service Commission (Staff).

MARY ANNE HELTON, ESQUIRE, Deputy General Counsel, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850

Advisor to the Florida Public Service Commission.

KEITH C. HETRICK, ESQUIRE, General Counsel, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850

Florida Public Service Commission General Counsel.

BY THE COMMISSION:

BACKGROUND

The Energy Conservation Cost Recovery Clause allows public utilities to seek recovery of costs for energy conservation programs on an annual basis, pursuant to Sections 366.80-366.83, Florida Statutes (F.S.), and Chapter 25-17, Florida Administrative Code (F.A.C.). As part of the Commission’s continuing energy conservation cost recovery proceedings, an administrative hearing in this docket was held on November 17, 2022. Florida Power & Light Company (FPL), Duke Energy Florida, LLC (DEF), Tampa Electric Company (TECO), and Florida Public Utilities Company (FPUC) submitted testimony and exhibits in support of their proposed final and estimated true-up amounts, total conservation cost recovery amounts, and conservation cost recovery factors.

Prior to the hearing, the four investor-owned electric utilities achieved a Type 2 Stipulation concerning all issues identified for resolution at the hearing. The intervenors – the Office of Public Counsel (OPC), Florida Industrial Power Users Group (FIPUG), Nucor Steel Florida, Inc. (Nucor), Southern Alliance for Clean Energy (SACE), and White Springs Agricultural Chemicals, Inc. d/b/a PCS Phosphate – White Springs (PCS Phosphate) – took no position on any of the issues. We have jurisdiction over the subject matter by the provisions of Chapter 366, F.S., including Sections 366.04, 366.05, and 366.06, F.S.

DECISION

We accept and approve the Type 2 stipulations[[1]](#footnote-1) as reasonable and find they are supported by competent, substantial evidence of record, as set forth below. FPL/Gulf, DEF, TECO, FPUC, and Commission staff support the Type 2 stipulations. OPC’s position on each Type 2 stipulation is as follows:

OPC takes no position on these issues nor does it have the burden of proof related to them. As such, the OPC represents that it will not contest or oppose the Commission taking action approving a proposed stipulation between the Company and another party or staff as a final resolution of the issue. No person is authorized to state that the OPC is a participant in, or party to, a stipulation on these issues, either in this docket, in an order of the Commission or in a representation to a Court.

FIPUG, Nucor, SACE, and PCS Phosphate adopted the position of OPC on each Type 2 stipulation.

Conservation Cost Recovery True-Up

We find that the final conservation cost recovery adjustment true-up amounts for the period January 2021 through December 2021 are as follows:

Duke Energy Florida (DEF)

$10,606,390 (Over-recovery)

Florida Public Utilities Company (FPUC)

$63,728 (Over-recovery)

Tampa Electric Company (TECO)

$6,151,655 (Over-recovery)

Florida Power & Light Company (FPL)

$4,192,496 (Over-recovery)

For FPL, Effective January 1, 2022, the rates and tariffs of Florida Power & Light Company (FPL) and Gulf Power Company (Gulf) were consolidated and unified, with all former Gulf customers becoming FPL customers, and Gulf ceased to exist as a separate ratemaking entity. The respective final conservation cost recovery adjustment true-up amounts from FPL and Gulf for the period January 2021 through December 2021 total $4,192,496 (Over-recovery), which is the amount that will be used to calculate the total true up adjustment amount recorded in Issue 3. For FPL as a stand-alone entity, the final conservation cost recovery adjustment true-up amount for January 2021 through December 2021 is an over-recovery of $3,276,393. For Gulf as a stand-alone entity, the final conservation cost recovery adjustment true-up amount for January 2021 through December 2021 is an over-recovery of $916,101.

We find that the appropriate conservation adjustment actual/estimated true-up amounts for the period January 2022 through December 2022 are as follows:

Duke Energy Florida (DEF)

$3,762,001 (Under-recovery)

Florida Public Utilities Company (FPUC)

$44,251 (Over-recovery)

Tampa Electric Company (TECO)

$5,789,732 (Under-recovery)

Florida Power & Light Company (FPL)

$14,992,234 (Over-recovery)

We find that the appropriate total conservation adjustment true-up amounts to be collected/refunded from January 2023 through December 2023 are as follows:

Duke Energy Florida (DEF)

$6,844,389 (Over-recovery)

Florida Public Utilities Company (FPUC)

$107,979 (Over-recovery)

Tampa Electric Company (TECO)

$361,923 (Over-recovery)

Florida Power & Light Company (FPL)

$19,184,730, (Over-recovery)

We find that the total conservation cost recovery amounts to be collected/refunded during the period January 2023 through December 2023 are as follows:

Duke Energy Florida (DEF)

The total conservation cost recovery amounts to be collected by DEF during the period January 2023 through December 2022 are $112,815,132.

Florida Public Utilities Company (FPUC)

The total conservation cost recovery amounts to be collected by FPUC during the period January 2023 through December 2022 are $754,171.

Tampa Electric Company (TECO)

The total conservation cost recovery amounts to be collected by TECO during the period January 2023 through December 2022 are $48,727,656.

Florida Power & Light Company (FPL)

The total conservation cost recovery amounts to be collected by FPL during the period January 2023 through December 2022 are $145,212,705.

Conservation Cost Recovery Factors

We find that the appropriate conservation cost recovery factors for the period January 2023 through December 2023 are as follows:

DEF:

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| **2023 ECCR Cost Recovery Factors** | | | |
| **Retail Rate Schedule** | **Cost Recovery Factor (Cents/kWh)**  **Voltage Level** | | |
| **Secondary** | **Primary** | **Transmission** |
| Residential: RS-1, RST-1, RSL-1, RSL-2, RSS-1 | 0.320 | N/A | N/A |
| General Service Non-Demand: GS-1, GST-1 | 0.288 | 0.285 | 0.282 |
| General Service: GS-2 | 0.217 | N/A | N/A |
| Lighting: LS-1 | 0.116 | N/A | N/A |

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| **2023 ECCR Cost Recovery Factors** | | | |
| **Retail Rate Schedule** | **Cost Recovery Factor (Dollars/kW)**  **Voltage Level** | | |
| **Secondary** | **Primary** | **Transmission** |
| General Service Demand: GSD-1, GSDT-1, SS-1 | 0.850 | 0.840 | 0.830 |
| Curtailable: CS-2, CST-2, CS-3, CST-3, SS-3 | 0.460 | 0.460 | 0.450 |
| Interruptible: IS-2, IST-2, SS-2 | 0.700 | 0.690 | 0.690 |
| Standby Monthly | 0.082 | 0.081 | 0.080 |
| Standby Daily | 0.039 | 0.039 | 0.038 |

FPUC:

$.00113 per kWh (consolidated levelized conservation cost recovery factor).

FPL:

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| **Rate Class** | **Conservation Recovery Factor ($/kw)** | **Conservation Recovery Factor ($/kwh)** | **RDC ($/KW)** | **SDD ($/KW)** |
| RS1/RTR1 |  | 0.00122 | - | - |
| GS1/GST1 | - | 0.00125 | - | - |
| GSD1/GSDT1/HLFT1/GSD1-EV | 0.43 | - | - | - |
| OS2 | - | 0.00085 | - | - |
| GSLD1/GSLDT1/CS1/  CST1/HLFT2/GSLD1-EV | 0.47 | - | - | - |
| GSLD2/GSLDT2/CS2/  CST2/HLFT3 | 0.49 | - | - | - |
| GSLD3/GSLDT3/  CS3/CST3 | 0.45 | - | - | - |
| SST1T | - | - | $0.05 | $0.03 |
| SST1D1/SST1D2/SST1D3 | - | - | $0.05 | $0.03 |
| CILC D/CILC G | 0.51 | - | - | - |
| CILC T | 0.51 | - | - | - |
| MET | 0.42 | - | - | - |
| OL1/SL1/SL1M/PL1/OSI/II | - | 0.00038 | - | - |
| SL2/SL2M/GSCU1 | - | 0.00090 | - | - |

TECO:

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| **2023 ECCR Cost Recovery Factors** | | | |
| **Retail Rate Schedule** | **Cost Recovery Factor (Cents/kWh)**  **Voltage Level** | | |
| **Secondary** | **Primary** | **Subtransmission** |
| RS | 0.281 | N/A | N/A |
| GS and CS | 0.275 | N/A | N/A |
| GSD Optional | 0.211 | 0.209 | 0.207 |
| LS1, LS2 | 0.253 | N/A | N/A |

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| **2023 ECCR Cost Recovery Factors** | | | |
| **Retail Rate Schedule** | **Cost Recovery Factor (Dollars/kW)**  **Voltage Level** | | |
| **Secondary** | **Primary** | **Subtransmission** |
| GSD, SBD | 0.880 | 0.870 | 0.860 |
| GSLD | N/A | 0.840 | 0.740 |

Conservation Cost Recovery Effective Date for 2022 Billing Cycle

We find that the factors shall be effective beginning with the specified conservation cost recovery cycle and thereafter for the period January 2023 through December 2023. Billing cycles may start before January 1, 2023 and the last cycle may be read after December 31, 2023, so that each customer is billed for twelve months regardless of when the adjustment factor became effective. These charges shall continue in effect until modified by subsequent order of this Commission.

Revised Tariffs Reflecting the Energy Conservation Cost Recovery Amounts and Establishing Energy Conservation Cost Recovery Factors

We hereby approve revised tariffs reflecting the energy conservation cost recovery amounts and establishing energy conservation factors determined to be appropriate in this proceeding. Commission staff shall verify that the revised tariffs are consistent with our decision.

Company Specific Issues – Tampa Electric Company

We make the following finding regarding the Contracted Credit Value for the GSLM-2 and GSLM-3 rate riders for TECO for the period January 2023 through December 2023:

In accordance with Order No. PSC-2021-0423-S-EI, issued November 10, 2021 in Docket No. 20210034, the Contracted Credit Value (CCV) by Voltage Level for the forthcoming cost recovery period, January 2023 through December 2023, for the GSLM-2 and GSLM-3 rate riders will be:

**Voltage Level**  **Contracted Credit Value (Dollars/kW)**

Secondary 11.75

Primary 11.63

Subtransmission 11.52

We make the following finding regarding TECO’s Residential Price Responsive Load Management (RSVP-1) rate for January 2023 through December 2023:

For the period January 2023 through December 2023 the Residential Price Responsive Load Management (RSVP-1) rates are as follows:

**Rate Tier Cents/kWh**

P1 -2.552

P2 -1.030

P3 6.167

P4 38.004

Docket to Remain Open

While a separate docket number is assigned each year, this is a continuing docket and shall remain open for administrative convenience.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that the stipulations and findings herein are hereby approved. It is further

ORDERED that each investor-owned utility that was a party to this docket shall abide by the stipulations and findings herein which are applicable to it. It is further

ORDERED that the utilities named herein are authorized to collect the energy conservation cost recovery amounts and utilize the factors approved herein for the period beginning with the specified conservation cost recovery cycle and thereafter for the period January 2023 through December 2023. Billing cycles may start before January 1, 2023 and the last cycle may be read after December 31, 2023, so that each customer is billed for twelve months regardless of when the adjustment factor became effective. These charges shall continue in effect until modified by subsequent order of this Commission. It is further

ORDERED that the revised tariffs reflecting the energy conservation cost recovery amounts and establishing energy conservation cost recovery factors determined to be appropriate in this proceeding are approved. Commission staff shall verify that the revised tariffs are consistent with our decision herein. It is further

ORDERED that while a separate docket number is assigned each year for administrative convenience, the Energy Conservation Cost Recovery Clause is a continuing docket and shall remain open.

By ORDER of the Florida Public Service Commission this 14th day of December, 2022.

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|  | /s/ Adam J. Teitzman |
|  | ADAM J. TEITZMAN  Commission Clerk |

Florida Public Service Commission

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Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

WLT

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Any party adversely affected by the Commission's final action in this matter may request: 1) reconsideration of the decision by filing a motion for reconsideration with the Office of Commission Clerk, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, within fifteen (15) days of the issuance of this order in the form prescribed by Rule 25-22.060, Florida Administrative Code; or 2) judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or the First District Court of Appeal in the case of a water and/or wastewater utility by filing a notice of appeal with the Office of Commission Clerk, and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days after the issuance of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.

1. A Type 2 stipulation occurs on an issue when the utility and the Commission staff, or the utility and at least one party adversarial to the utility, agree on the resolution of the issue and the remaining parties (including staff if they do not join in the agreement) do not object to the Commission relying on the agreed language to resolve that issue in a final order. [↑](#footnote-ref-1)