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June 9, 2023

-VIA ELECTRONIC FILING-

Mr. Adam Teitzman
Commission Clerk
Florida Public Service Commission
2540 Shumard Oak Blvd.
Tallahassee, FL 32399-0850

Re: Docket No. 20230001-EI

Dear Mr. Teitzman:

Pursuant to the Order Establishing Procedure issued in the above-referenced docket, Florida Power & Light Company ("FPL") attaches for electronic filing the prepared testimony and exhibits of FPL witnesses Dean Curtland and Joel P. Gebbie.

Please feel free to contact me with any questions regarding this filing.

Sincerely,

s/ Maria Jose Moncada
Maria Jose Moncada

:21268848

Attachments

cc: Counsel for Parties of Record (w/ attachments)

CERTIFICATE OF SERVICE

Docket No. 20230001-EI

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished

by electronic service on this 9th day of June 2023 to the following:

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By: s/ Maria Jose Moncada
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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF DEAN CURTLAND**

4 **DOCKET NO. 20230001-EI**

5 **JUNE 9, 2023**

6

7 **Q. Please state your name and address.**

8 A. My name is Dean Curtland. My business address is 15430 Endeavor Drive, Jupiter,
9 FL 33478.

10 **Q. By whom are you employed and what is your position?**

11 A. I am employed by Florida Power & Light Company (FPL) as Vice President of
12 Special Projects in the Nuclear Business Unit.

13 **Q. Please describe your duties and responsibilities.**

14 A. I am responsible for longer term strategic projects in the nuclear division. I also
15 serve as chairman for our Company Nuclear Review Board.

16 **Q. Please describe your educational background and business experience in the
17 nuclear industry.**

18 A. I hold a Bachelor of Science degree in Mechanical Engineering from Purdue
19 University. I also held a Senior Reactor Operator license from the Nuclear
20 Regulatory Commission at Duane Arnold for thirteen years. I completed the
21 Institute of Nuclear Power Senior Plant Management Course.

22

23 I have spent 40 years in the nuclear industry, beginning my career as design
24 engineer with Consumers Power Company. I joined the Duane Arnold Energy

1 Center (originally owned by Iowa Electric and later acquired by NextEra
2 Energy, Inc.) as a Shift Technical Advisor in November 1984. I obtained a
3 Senior Reactor Operator License and worked in the Control Room as a unit
4 supervisor and shift manager prior to being promoted to Operations Director. I
5 held numerous positions of increasing responsibility including Training
6 Manager, Engineering Director and Plant General Manager. From 2012 through
7 2020, I was the General Manager of Fleet Engineering for the NextEra nuclear
8 fleet and later became the Site Vice President of NextEra Energy's Seabrook
9 and Duane Arnold Nuclear Plants. I was Corporate Vice President of the
10 Nuclear Division from 2020 to 2022. In this role, I was responsible for the fleet
11 functional areas of Engineering, Work Execution, Regulatory Affairs, Security,
12 Training, Outages, Projects, Performance Improvement and Organizational
13 Effectiveness. I assumed my current role in November 2022.

14 **Q. Are you sponsoring any exhibits?**

15 A. Yes, I am sponsoring Exhibit DC-1 – Excerpt from: FPL's Procedure 0-PME-
16 049.0, Reactor Trip and Trip Bypass Breaker Inspection Maintenance.

17 **Q. What is the purpose of your testimony?**

18 A. My testimony discusses unplanned outages that occurred at the Turkey Point and
19 St. Lucie nuclear power plants over the period from July 2020 through 2022.

20 **Q. Aside from planned maintenance outages, does FPL project that its nuclear
21 units will achieve 100% availability?**

22 A. No, it does not. No nuclear plant in the industry projects 100% availability. Nuclear
23 plants are complex industrial facilities that consist of dozens of interdependent
24 systems, hundreds of major components, tens of thousands of sub-components,

1 tens of thousands of tubes, miles of piping and many redundant safety features.
2 FPL continuously improves the physical plant, procedures and processes to
3 improve reliability and maintain nuclear safety. However, even when prudent
4 actions are taken, FPL's nuclear units – like all nuclear units in the industry –
5 experience equipment failures and unplanned outages. My testimony describes
6 outages that warrant further explanation for the Florida Public Service
7 Commission.

8

9

2020 Unplanned Outage Events

10 **Q. Please describe the unplanned outages at FPL's nuclear plants in 2020 for**
11 **which FPL wishes to provide further information.**

12 A. Beginning in July 2020, Turkey Point Unit 4 automatically shut down due to a
13 main generator lockout followed by a turbine trip. In November 2020, Turkey
14 Point Unit 3 reduced power to address a heater drain system. FPL's response to
15 the unplanned outages was prudent and efficient, and the units were returned to
16 service safely. Below are details on these outages.

17

18 July 2020 Turkey Point Unit 4

19 **Q. Please describe the circumstances related to the July 2020 outage.**

20 A. In July 2020, Turkey Point Unit 4 automatically shut down due to a main
21 generator lockout followed by a turbine trip. FPL conducted an investigation,
22 which determined the permanent magnet generator (PMG) malfunctioned.

1 **Q. What did the investigation of the PMG malfunction find?**

2 A. FPL's investigation revealed that two factors, which individually would not
3 result in a PMG stator winding malfunction, combined to cause the event. The
4 malfunction of the Unit 4 PMG stator occurred due to an aged winding in
5 combination with water intrusion. Neither an aged winding nor water intrusion
6 occurring by itself would have resulted in failure of the stator.

7 **Q. Was periodic maintenance performed on the Unit 4 PMG in accordance with
8 manufacturer recommendations and industry standards?**

9 A. Yes. FPL incorporates original equipment manufacturer (OEM) and industry
10 operating experience (OE) into the PMG maintenance program. The PMG stator
11 had been in service since 1986 without rewind. There was no requirement by the
12 OEM or industry documents to perform a rewind on a specified frequency.
13 Maintenance work on the exciter, including weather sealing, was performed by
14 the OEM, Siemens, in accordance with its procedures. However, Siemens failed
15 to install all the weather sealing during the last housing installation. The exciter
16 housing vertical weather seals were missing, and gaskets were dislodged. The
17 FPL site-specific procedure, procedure 0-GMM-090.1 'Exciter Removal,
18 Inspection and Installation' contains the site-specific gasket and vertical weather
19 seal guidance. However, Siemens procedure 3.2.2.1, which governs installation
20 of the exciter housing, did not contain site-specific guidance.

21 **Q. Describe generally the preventative maintenance work performed by
22 Siemens.**

23 A. Siemens is engaged to perform preventative maintenance on the exciter at least
24 every seven and a half years during scheduled refueling outages. When the

1 preventative maintenance is performed, the exciter housing is completely
2 removed, cleaned, inspected, and the seals are replaced by Siemens in
3 accordance with their proprietary procedure.

4 **Q. Is Siemens an appropriate vendor to perform maintenance on the exciter?**

5 A. Yes, Siemens is the OEM for this equipment and has the proprietary information
6 including detailed design drawings, technical specifications, and specialty
7 tooling to perform this work. In fact, Siemens's expertise applies to every part
8 of the centerline equipment: the turbine, the generator and the exciter, all of
9 which work together. Siemens therefore is engaged to perform maintenance
10 work on the entire centerline, making FPL's engagement of Siemens for exciter
11 work particularly appropriate.

12 **Q. In addition to being the OEM with experience maintaining exciters, what
13 else made Siemens a qualified vendor?**

14 A. Siemens is one of the largest turbine generator manufacturers in the world,
15 serving both nuclear and non-nuclear plants. This has included on-going
16 maintenance and refurbishments, power uprates at FPL's nuclear units and new
17 installations. Siemens also supports over 50% of the existing nuclear generation
18 sites in the United States.

19 **Q. Did FPL review the procedures that Siemens prepared for the exciter
20 work?**

21 A. Yes. Whenever FPL plans work at its nuclear site that is performed by any
22 vendor, FPL reviews the procedures and processes that the vendor will use. The
23 reviews are performed by qualified maintenance supervisors and engineers. The

1 vendors use their procedures but are required to follow any FPL work control
2 program that may apply.

3 **Q. Please describe the exciter work that Siemens was required to perform.**

4 A. During the work on the exciter, the housing was completely removed, cleaned,
5 and inspected, and the seals were replaced by Siemens in accordance with their
6 procedure. Siemens's proprietary procedure includes verification points
7 designed to ensure the seals are properly prepared and installed. That verification
8 step is performed by Siemens's technical director and is then further verified as
9 part of Siemens's quality assurance review.

10 **Q. Did these steps occur the last time Siemens performed exciter work before**
11 **the July 5, 2020 event?**

12 A. Yes. Prior to the July 5, 2020 event, the exciter housing for Unit 4 was removed
13 in March 2019. During the inspection, Siemens noted that several seals were
14 found to be hard or torn. All degraded seals were replaced. After the replacement
15 was complete, Siemens inspected the work and noted that the final seals were
16 acceptable for return to service. At that time, FPL verified that the inspection
17 occurred.

18 **Q. Did the procedures and inspections employed by Siemens satisfy the**
19 **industry standard for exciter maintenance?**

20 A. Yes. The procedures provided detailed guidance and satisfied industry standards
21 for the exciter maintenance.

1 **Q. In addition to the inspections performed by Siemens, please describe the**
2 **oversight FPL provided during the exciter maintenance work.**

3 A. Siemens is required to follow FPL's work control program. FPL confirms that
4 appropriate verifications are included at key points in Siemens's procedures.
5 These verification points are built into work orders which serve to confirm that
6 all processes, including those applicable to exciter maintenance work, were
7 completed.

8 **Q. Did FPL verify the work performed by Siemens was completed in accordance**
9 **with their procedures?**

10 A. Yes. FPL verification of work performed by Siemens focused on review of
11 documentation that evidenced the work performed by Siemens was in
12 accordance with its procedures. FPL relied on Siemens's vast industry and site-
13 specific experience regarding exciter related work including verifying that all
14 weather seals were correctly installed.

15 **Q. Was FPL able to inspect the seals after Siemens completed its work?**

16 A. No. After the exciter housing is installed, the seals are between two surfaces
17 and are not only inaccessible, they are not even visible. The exciter seals cannot
18 be inspected while the unit is online because the exciter itself is rotating and
19 energized at high voltage. In addition, there are no recommended OEM
20 inspection requirements while the unit is online.

21 **Q. Does this mean FPL performs no inspections of the exciter housing seals?**

22 A. Not at all. FPL inspects the exciter housing seals during every refueling outage,
23 which occur every 18 months. At that time, the seals and gasketed surfaces are

1 inspected where accessible. FPL's inspections of the housing surfaces search for
2 any evidence of water intrusion.

3 **Q. What is your conclusion regarding FPL's inspection practices?**

4 A. FPL inspects the exciter housing at reasonable intervals in a manner that is
5 consistent with industry practice.

6 **Q. What corrective actions were initiated to address this event?**

7 A. After Siemens, the OEM, disassembled and inspected the PMG, Siemens
8 replaced the PMG stator and rotating assembly due to collateral magnet damage
9 in the PMG pole support caused by stator failure debris and heat-induced
10 cracking.

11

12 FPL also initiated a time-based, rather than condition-based, PMG stator rewind
13 in the preventative maintenance program. In addition, Siemens revised its
14 procedure to require site-specific weather seals for exciter housing.

15 **Q. Was an extent of condition performed on Turkey Point Unit 3 and St. Lucie
16 Units 1 and 2?**

17 A. Yes. FPL determined a similar risk exists for the other units. An action to replace
18 exciter components with rewound spares was incorporated into the scope of
19 work for upcoming planned refueling outages scope for each unit.

20 **Q. How many days was Unit 4 out of service due to this event?**

21 A. FPL moved quickly and prudently to restore the units to service safely and was
22 able to keep the outage to approximately 15 days.

1 **Q. What do you conclude regarding FPL’s actions and decisions with respect**
2 **to the work performed on the exciter prior to the July 5, 2020 event?**

3 A. FPL engaged a highly qualified vendor to perform the maintenance and
4 replacement work on the exciter housing pursuant to procedures that produced
5 successful results at many sites over time. FPL acted prudently in its oversight
6 and verification of the vendor’s work on the exciter.

7

8 November 2020 Turkey Point Unit 3

9 **Q. Please describe the circumstances related to the November 2020 outage.**

10 A. In November 2020, Unit 3 experienced a loss of control to several plant
11 secondary valves due to performance anomalies from some plant secondary
12 controls system devices which resulted in a shut down of two heater drain
13 pumps. The resulting conditions caused a 15% power reduction to the unit.

14 **Q. What did the investigation of the performance anomalies from the affected**
15 **secondary controls system devices find?**

16 A. FPL performed an investigation for this event but did not find the cause for the
17 erratic performance of the secondary control system devices. An external
18 forensic analysis evaluation of the affected removed components performed by
19 a third party determined that a field control processor had faulty optocouplers.

20 **Q. What corrective actions were initiated to address this event?**

21 A. FPL replaced the affected components and tested to ensure they are operating
22 properly.

1 **Q. How many days was Turkey Point Unit 3 at reduced power due to this event?**

2 A. FPL moved quickly and prudently to restore the units to service safely and was
3 able to keep the outage to approximately 14 days.

4

5

2021 Unplanned Outage Events

6 **Q. Please describe the unplanned outages at FPL's nuclear plants in 2021 for**
7 **which FPL wishes to provide further information.**

8 A. Beginning in January 2021, St. Lucie Unit 2 shut down due to an unexpected
9 deenergization of the Motor Control Center (MCC); in February 2021, Turkey
10 Point Unit 3 shut down due to increased sodium levels in the steam generator;
11 in March 2021, Turkey Point Unit 3 shut down during Reactor Protection
12 System Testing when a breaker failed closed; in May 2021, St. Lucie Unit 1
13 experienced a delay in return to service following the refueling outage associated
14 with the Rod Control System upgrade; in August 2021, Turkey Point Unit 3 shut
15 down to repair Turbine Control Valve No. 2; in November 2021, Turkey Point
16 Unit 3 experienced a return-to-service delay from a refueling outage following
17 issues with the manipulator gripper, reactor coolant system (RCS), and an
18 accumulation of boric acid in the core exit thermocouple (CET); and in
19 December 2021, St. Lucie Unit 1 was manually shut down after a supply fuse
20 blew resulting in a loss of high-pressure heater level control. FPL's responses
21 to the unplanned outages were prudent and efficient, and the units were returned
22 to service safely. Below are details on these outages.

1 January 2021 St. Lucie Unit 2

2 **Q. Please describe the circumstances related to the St. Lucie Unit 2 Motor**
3 **Control Center malfunction in January 2021.**

4 A. In January 2021, Unit 2 automatically shut down due to the Reactor Protection
5 System trip as a result of a turbine trip. The turbine trip was caused by an
6 unexpected deenergization of the 480V MCC. The plant equipment responded
7 as designed. The loss of the MCC caused two of the four undervoltage (UV)
8 relays in the Diverse Turbine Trip to deenergize to their failed condition which
9 created a turbine trip. FPL investigated the root cause and determined the legacy
10 drawings for the UV relay assemblies in the control element drive mechanism
11 control system (CEDMCS) were changed in 1983 and did not conform to St.
12 Lucie Unit 2 train and channel design conventions such that design details
13 including power supply assignments were not clearly defined. This latent legacy
14 defect resulted in inadvertently mis-assigning power to two of the four UV relays
15 to the incorrect train of power when the rod control system was replaced 38 years
16 later in 2019. There was no adequate basis upon which to reasonably expect that
17 the latent channel misassignments should have been identified during the work
18 performed in 2019.

19 **Q. What corrective actions have been initiated to address this event?**

20 A. FPL redesigned the UV relay power supplies such that the loss of a single power
21 supply will not result in a turbine trip. FPL also revised UV Relay Assembly
22 drawing to show applicable train channel assignments to each UV Relay
23 Assembly and revised the CEDMCS Power Supply drawing to show the UV
24 Relay Assembly assignment to each power supply.

1 **Q. How many days was St. Lucie Unit 2 out of service due to this event?**

2 A. The Unit 2 outage due to MCC malfunction was approximately 3 days.

3

4 February 2021 Turkey Point Unit 3

5 **Q. Please describe the circumstances related to the outage in February 2021.**

6 A. During plant operation, sodium levels in the steam generators had increased due
7 to ingress of cooling water from the cooling canals through a leaking condenser
8 tube. The increase in sodium levels had reached a level where actions were
9 needed to lower the concentration of sodium in the steam generators. Mitigating
10 actions (i.e., lowering the rate of steam generator blowdown) did not
11 immediately control the increasing sodium levels. As a result, plant power
12 output was reduced by removing from service the two circulating water pumps
13 which cool the condenser with the leaking tube, to identify and repair the leak.
14 The leaking tube was extracted in the Fall 2021 refueling outage and sent for
15 further forensic analysis.

16 **Q. What did the forensic analysis determine regarding the cause of the leak in
17 the condenser tubes?**

18 A. A forensic analysis performed by Structural Integrity Associates determined that
19 the cause for the tube leak was mechanical damage induced by foreign material
20 lodged in the hotwell side of the condenser tube bundle. FPL found that the
21 condenser heater lagging (metal straps) cracked and loosened which in turn
22 mechanically damaged the tubing. Testing analysis found that no cracking in
23 the tubing had occurred.

1 **Q. What corrective actions have been initiated to address this event?**

2 A. FPL removed the affected tubes from service and plugged the tubes with a
3 mechanical plug device.

4 **Q. How many days was Turkey Point Unit 3 at reduced power due to this**
5 **event?**

6 A. The Unit 3 outage was at reduced power for approximately 7 days.

7

8 March 2021 Turkey Point Unit 3

9 **Q. Please describe the circumstances related to the Reactor Protection Testing**
10 **that impacted Turkey Point Unit 3 in March 2021.**

11 A. In March 2021, Turkey Point Unit 3 operators performed a planned test of the
12 Reactor Protection System (RPS). The test restoration phase included closing
13 the 3B reactor trip breaker (RTB) followed by opening the reactor bypass
14 breaker (RBB). With the 3B RTB closed, after opening the 3B RBB, the unit
15 experienced an automatic shut down. FPL was not able to determine the exact
16 cause, but determined that the most probable cause was hardened graphite grease
17 on the cell switch that resulted in incorrectly indicating the contact was closed
18 when the contact was actually in an open state. The reactor trip breakers and
19 switchgear cubicles were inspected in accordance with FPL procedures which
20 provide a methodical and proven approach to maintain the equipment.

21 **Q. Did FPL follow the manufacturer recommendations for maintaining the cell**
22 **switches?**

23 A. Yes. Procedure 0-PME-049.01 was developed using Westinghouse vendor
24 manual V000211, and Westinghouse Maintenance Program Manual (MPM) for

1 the reactor trip breakers and associated switchgear. All criteria in the site
2 procedure meet vendor recommendations with the exception of cell switch
3 investigations which are conducted more frequently by FPL than the rate
4 recommended by the manufacturer. FPL performs these inspections every 18
5 months which extends the life of the cell switches well beyond the service life
6 recommended by the manufacturer. FPL performed an industry review and
7 determined FPL's inspection protocol is consistent with industry maintenance
8 practices.

9 **Q. Did FPL's decision to not follow the Westinghouse MPM contribute to the**
10 **March 1, 2021 event?**

11 A. No. The Westinghouse MPM recommendation that FPL did not follow at the
12 time of the event – and still does not follow – is the replacement of the cell
13 switches after 100 cycles. Because the cell switch is used only to validate the
14 breaker position, they remain closed at all times except during testing which
15 occurs quarterly, or four times a year. Following the Westinghouse MPM
16 recommendation would mean that FPL would replace cell switches only once
17 every 25 years. Therefore, implementing that practice would not have prevented
18 the accumulation of lubricant around the cell switch.

19 **Q. If FPL does not follow the Westinghouse MPM recommendation on cell**
20 **switch life cycles, what process was in place to monitor proper function of**
21 **the cell switch?**

22 A. As previously stated, FPL tests and inspects the cell switches every 18 months.
23 If the cell switch shows signs of deterioration, FPL would replace it at that time.
24 This testing and inspection interval is more frequent than Westinghouse's MPM

1 recommendation. FPL's maintenance program is more aggressive than the 25-
2 year interval for cell switch replacement recommended by Westinghouse. A
3 review of the documentation of FPL's maintenance, provided as Exhibit DC-1,
4 shows that the cell switches, including the one involved in the March 1, 2021
5 event, were reliable and had no failures.

6 **Q. Has FPL determined why the cell switch failed on March 1, 2021?**

7 A. As the root cause evaluation indicates, the cause remains undetermined. As part
8 of the investigation, the RTB was sent to the OEM, Westinghouse, to conduct
9 extensive inspections and testing to determine the root cause of the failure.
10 However, the root cause was found to be undetermined. Overall, the RTB was
11 found to be in excellent condition and cycled 50 times at Westinghouse without
12 an issue. The RTB cubical cell switch was also thoroughly tested without an
13 issue. Although all the inspection points for contacts and spring load were found
14 satisfactory, during disassembly the cubical cell switch was found to have aged
15 grease. The aged grease was the only anomaly identified. Therefore, it was
16 considered a "*possible* cause of failure."

17 **Q. What corrective actions have been initiated to address this event?**

18 A. FPL replaced the 3B Reactor Trip Breaker and cell switch. Additionally, FPL
19 revised the procedure to require time-based rather than condition-based cleaning
20 and lubrication of cell switch contacts. In addition, a modification was
21 implemented to detect a failed cell switch.

22 **Q. How many days was Turkey Point Unit 3 out of service due to this event?**

23 A. The Unit 3 outage due to reactor protection testing was approximately 3 days.

1 **Q. What do you conclude regarding FPL’s actions and decisions with respect to**
2 **the work performed on the cell switch prior to the March 1, 2021 event?**

3 A. FPL acted prudently with respect to the maintenance of the cell switch. FPL
4 adhered to Westinghouse’s recommended maintenance procedures and instituted
5 even more conservative testing and inspection intervals. FPL’s maintenance
6 program was also aligned with industry standard.

7

8 May 2021 St. Lucie Unit 1

9 **Q. Please describe the circumstances related to the delay in return to service**
10 **following the refueling outage that impacted St. Lucie Unit 1 in May 2021.**

11 A. In May 2021, while St. Lucie Unit 1 was in plant restart from this outage, FPL
12 determined the Lower Gripper Coils for a group of Control Element Assemblies
13 had malfunctioned. Troubleshooting revealed these coils were damaged by
14 excessive current. While revising the firmware for the Rod Control System Coil
15 Power Management Drawer (CPMD) for these coils, Westinghouse, the vendor
16 who designed and installed the CPMD, inadvertently coded an unplanned
17 software change. This removed the overcurrent protection for the impacted
18 Control Element Assemblies.

19 **Q. What corrective actions have been initiated to address these events?**

20 A. The corrected software was programmed into all CPMDs. Westinghouse
21 validated that all software was correct. In addition, Westinghouse enhanced its
22 software development process to mandate a structured line code difference
23 analysis.

1 **Q. How many days was St. Lucie Unit 1 outage delayed due to these events?**

2 A. The Unit 1 outage delay due to these events was approximately 4 days.

3

4 August 2021 Turkey Point Unit 3

5 **Q. Please describe the circumstances related to the No. 2 Turbine Control Valve**
6 **that impacted Turkey Point Unit 3 in August 2021.**

7 A. In August 2021, Turkey Point Unit 3 reduced power to investigate the
8 unexpected closure of the No. 2 Turbine Control Valve (TCV). FPL performed
9 on-line verification activities before determining the unit was required to shut
10 down to complete troubleshooting and implement repairs.

11 **Q. What caused the unexpected closure of the No. 2 TCV?**

12 A. FPL disassembled and inspected the TCV and found the actuator stem (rod) was
13 found sheared right inside the treaded location inside the coupling. Testing
14 determined that corrosion induced low cycle fatigue and potential misalignment
15 were the most likely causes for the TCV actuator rod failure.

16 **Q. What corrective actions have been initiated to address this event?**

17 A. FPL replaced the actuator assembly and tested to ensure it was operating as
18 designed.

19 **Q. How many days was Turkey Point Unit 3 out of service due to this event?**

20 A. Unit 3 outage was at reduced power for approximately 9 days and shut down for
21 approximately 3 days.

1 November 2021 Turkey Point Unit 3

2 **Q. Please describe the circumstances related to the Turkey Point Unit 3 outage**
3 **extension in November 2021.**

4 A. Turkey Point Unit 3 experienced a delay in return to service from the refueling
5 outage in November 2021. The largest impacts on the outage extension were
6 associated with equipment issues due to troubleshooting and replacement of the
7 manipulator gripper, an RCS leak, and boric acid accumulation on CET tubing
8 identified while bringing the unit back online during reactor vessel inspections.

9 **Q. Please describe the equipment issues related to the manipulator gripper.**

10 A. While performing post-maintenance gripper inspections, prior to core offload,
11 the manipulator gripper did not work as designed. Manipulator crane technicians
12 reported having load oscillations and relay chattering. Visual inspection of the
13 manipulator gripper assembly found that there was an issue with the latching
14 mechanism. The manipulator gripper assembly was removed to determine the
15 cause of the latch issue. Following plant procedure, a visual inspection was
16 performed on malfunctioning components and checks were initiated to compare
17 the components' dimensions to vendor drawings. Additionally, forensic testing
18 was performed by Framatome, at its facility. Framatome found that all
19 components appeared to be present with no missing or loose parts noted. Since
20 results were inconclusive, Framatome recommended replacing the manipulator
21 gripper that malfunctioned with a new one.

22 **Q. What corrective actions have been initiated to address this event?**

23 A. FPL replaced the relay down slack (slack cable relay) to address the issue.
24 Additionally, since the cause of the latch issue was not fully understood and

1 could not be replicated, Framatome recommended replacing the manipulator
2 gripper. FPL engaged Framatome to replace promptly the manipulator gripper.

3 **Q. Please describe the issues due to the CET tubing.**

4 A. During the normal operating pressure and operating temperature reactor vessel
5 inspections, a boric acid leak was identified on CET 51 and 57 tubing. Based on
6 initial available information, a through-wall tube leak was suspected of causing
7 the boric acid accumulation.

8

9 The CET tubing was sent to Southwest Research Institute for a leak cause
10 determination. No through-wall tubing pressure boundary flaw was identified.
11 Southwest Research Institute's forensic analysis concluded that the connection
12 fitting was the likely cause of the leakage.

13 **Q. What corrective actions have been initiated to address this event?**

14 A. Unit 3 was cooled down from Mode 3 to Mode 5 to perform repairs. FPL
15 repaired the affected fitting by cutting and capping the damaged tubing. FPL
16 confirmed no leakage was present before returning the unit back to service.

17 **Q. How many days was Turkey Point Unit 3 out of service due to this event?**

18 A. The Unit 3 return to service delay was approximately 14 days.

1 December 2021 St. Lucie Unit 1

2 **Q. Please describe the circumstances related to the manual shut down**
3 **associated with the steam generator that impacted St. Lucie Unit 1 in**
4 **December 2021.**

5 A. In December 2021, the pressure differential indicating switch (PDIS) at St. Lucie
6 was being replaced due to a steam leak. In the process of landing the wires from
7 the new PDIS on the terminal strip, the technician made inadvertent contact with
8 the enclosure housing causing the supply fuse to blow and a loss of high-pressure
9 heater level control resulting in a reduction of steam generator feed flow.

10 **Q. What corrective actions have been initiated to address this event?**

11 A. FPL replaced the supply fuse and restored the heater level control circuit and
12 PDIS.

13 **Q. How many days was St. Lucie Unit 1 out of service due to this event?**

14 A. The Unit 1 outage due to steam generator pressure levels was approximately 2
15 days.

16

17 **2022 Unplanned Outage Event**

18 **Q. Please describe the unplanned outage at FPL's nuclear plants which occurred**
19 **in 2022 for which FPL wishes to provide further information.**

20 A. In January 2022, while St. Lucie Unit 2 operators were conducting surveillance
21 testing on rod control, Control Element Assembly (CEA) No. 27 slipped while
22 being exercised for the surveillance testing. Unit 2 reduced power to attempt to
23 move the CEA without success before the unit was manually shut down to
24 address the issue. FPL's response to the unplanned outage was prudent and

1 efficient, and the unit was returned to service safely. Below are details on this
2 outage.

3

4 January 2022 St. Lucie Unit 2

5 **Q. Please describe the circumstances related to the St. Lucie Unit 2 CEA**
6 **displacement in January 2022.**

7 A. In January 2022, Unit 2's CEA failed to remain properly engaged during testing.
8 This displacement caused a position deviation greater than allowed according to
9 the unit technical specifications. Westinghouse was therefore contacted for
10 support to move the CEA back into place, attempts were unsuccessful, and
11 power was reduced to 70%. While the unit was at reduced power, FPL continued
12 attempts to move the CEA back into its place. The subsequent attempts were
13 ineffective and after time limitations established by technical specifications
14 expired, the unit was shut down.

15 **Q. What did FPL determine was the reason for the displacement?**

16 A. FPL, using readings from the Rod Control System, determined that the Control
17 Element Drive Mechanism (CEDM) had malfunctioned and was the likely cause
18 of the CEA displacement. The CEDM is an electromagnetic jacking device
19 mounted atop the reactor vessel head that is used to position the CEAs. FPL
20 contracted Westinghouse to assist with removal of the CEDM motor from its
21 housing for inspection. After removal of the CEDM, FPL identified a small
22 metallic object adhered to the bottom of the latch magnet. The CEDM was sent
23 to the Westinghouse facility for further inspection.

1 **Q. What did the Westinghouse inspection determine?**

2 A. Westinghouse determined that the characteristics of the metallic object
3 corresponded with an L-slot pin from a Shaft Coupling and Uncoupling Tool
4 (“SCOUT”), which is used during refueling activities. The L-slot pin blocked
5 the CEDM from inserting and caused the displacement. FPL subsequently sent
6 the SCOUT used during refueling activities to Westinghouse for evaluation.
7 Westinghouse confirmed that two L-slot pins were missing from the latching
8 mechanism of the SCOUT. Westinghouse concluded that the pin had no
9 consequence to the RCS components or the major primary system components
10 such as the reactor vessel, steam generators, pressurizer, reactor coolant, nor
11 reactor coolant pumps.

12 **Q. Please describe how the SCOUT was used during the referenced refueling.**

13 A. FPL employs Framatome, a highly qualified vendor, to support refueling
14 activities with workers experienced in refueling. In the previous refueling
15 outage, CEA coupling activities were performed by the vendor. Framatome’s
16 crew noted while coupling a CEA, there was difficulty disengaging the tool from
17 the extension shaft L-slot. The crew was unaware that damage had occurred to
18 the tool. In fact, the coupling activities were completed with the same tool for
19 an additional 40 CEAs without issue. This was possible because FPL now knows
20 that the SCOUT will function with only one pin. When the SCOUT was unable
21 to engage onto the extension shaft to the remaining CEAs, the tool was replaced
22 with a backup tool.

1 After the SCOUT was removed from the area, Framatome's crew supervisors
2 checked the tool including looking down the head at its pins. The individuals did
3 not recognize that the L-slot pins were missing given that these pins are inside
4 the tool itself and cannot be examined without Westinghouse disassembling the
5 tool.

6 **Q. What corrective actions were initiated to address this event?**

7 A. FPL addressed the CEDM malfunction and ensured it was working properly
8 before returning the unit back to service. Additionally, FPL incorporated a new
9 complex tool inspection process in its Foreign Material Exclusion Plan which
10 will be completed prior to every use to document and ensure integrity of its
11 equipment. Procedures used for CEA coupling have been updated to address the
12 SCOUT failure. Prior to this event and consistent with practice throughout the
13 nuclear operations industry, the SCOUT had not been recognized as a complex
14 tool.

15 **Q. Would this new complex tool inspection process have identified the missing
16 L-slot pins had it been used prior to and after using the SCOUT?**

17 A. No. As noted previously, the pins in question are inside the SCOUT and would not
18 have been noticed as present or as missing even if the SCOUT was thoroughly
19 inspected before and after use.

20 **Q. How many days was St. Lucie Unit 2 out of service due to this event?**

21 A. The Unit 2 outage due to displacement issues of the CEA was approximately 14
22 days.

23 **Q. Does this conclude your testimony?**

24 A. Yes, it does.

REVISION NO.: 9	PROCEDURE TITLE: REACTOR TRIP AND TRIP BYPASS BREAKER INSPECTION AND MAINTENANCE	PAGE: 79 of 157
PROCEDURE NO.: 0-PME-049.01	TURKEY POINT PLANT	<u>INITIAL</u>

4.25 Cubicle Inspection (continued)

~~7.~~ (continued)

~~P.~~ **PRESS** spring-loaded plunger several times and **VERIFY** smooth and unbinding operation of switch.

nl

~~Q.~~ With spring-loaded plunger pressed, **VERIFY** correct contact configuration and contact resistance using a ohmmeter.

nl

Functional Criteria: 1 ohm or less

~~R.~~ With spring-loaded plunger released, **VERIFY** correct contact configuration and contact resistance using a ohmmeter.

nl

Functional Criteria: 1 ohm or less

~~S.~~ **INSTALL** cell switch covers.

nl

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF JOEL GEBBIE**

4 **DOCKET NO. 20230001-EI**

5 **JUNE 9, 2023**

6
7 **Q. Please state your name and title.**

8 A. My name is Joel Gebbie. I am the President of JPG Advisory, LLC located in
9 New Buffalo, Michigan.

10 **Q. Please describe your job role immediately prior to your position with JPG**
11 **Advisory, LLC.**

12 A. I retired in July 2022 from American Electric Power (AEP). At the time of my
13 retirement, I was the Chief Nuclear Officer, overseeing all nuclear operations
14 for AEP.

15 **Q. Please provide a summary of your professional background and nuclear**
16 **industry experience.**

17 A. I graduated from the Ohio State University in 1986 with a degree in mechanical
18 engineering and thereafter began my career with AEP as a nuclear and coal
19 power plant design engineer at AEP's corporate office. Among many
20 engineering assignments, I functioned as a team leader for a project to
21 reconstitute all of the post-construction drawings and calculations for large bore
22 safety-related piping at Donald C. Cook Nuclear Plant (Cook Plant). After ten
23 years, I was transferred to work on-site at the Cook Plant. At Cook Plant, I
24 worked in plant engineering for ten years holding positions of increasing

1 responsibility, consisting of system engineer, engineering supervisor,
2 engineering manager, and engineering director. As an engineering leader, I
3 sponsored several root cause evaluations from 2000 to 2007. During my time in
4 plant engineering I was responsible for the implementation of several plant
5 reliability programs, including the preventive and predictive maintenance
6 program, system performance monitoring program, and single point
7 vulnerability programs. I also established the Plant Health Committee, a multi-
8 disciplinary leadership team responsible for driving improvements to equipment
9 reliability at Cook Nuclear Plant.

10

11 In 2007, I became the plant manager at Cook Plant. As plant manager, I was
12 chairman of the station's Corrective Action Review Board. I was promoted to
13 Site Vice President at Cook Plant in 2010. In 2016, AEP's Board of Directors
14 approved my appointment as Chief Nuclear Officer. As the Site Vice President
15 and Chief Nuclear Officer, I oversaw the implementation of the Cook Plant Life
16 Cycle Management project, an investment of one billion dollars in Cook Plant's
17 long-term operation.

18 **Q. Have you served in nuclear industry leadership roles aside from your work**
19 **with AEP?**

20 A. Yes. From 2021-2022, I served as chairman of the Nuclear Energy Institute's
21 Nuclear Strategic Issues Advisory Council. I also served as chairman of the
22 board of directors for the Utility Service Alliance from 2019 to 2022. Utility
23 Service Alliance is a strategic alliance of seven United States nuclear utilities
24 formed to drive cost-effective performance and promote scale in nuclear

1 procurement. In addition, I participated on the continuous monitoring advisory
2 committee and corporate monitoring advisory committee for the Institute of
3 Nuclear Power Operations (INPO). Finally, I served as the executive sponsor
4 of the World Association of Nuclear Operators (WANO) corporate oversight
5 recovery team for a nuclear power plant in South Africa.

6 **Q. On whose behalf are you testifying?**

7 A. I am submitting this testimony to the Florida Public Service Commission on
8 behalf of Florida Power & Light Company (FPL).

9 **Q. What is the purpose of your testimony in this proceeding?**

10 A. The purpose of my testimony is to provide my opinion on the prudence of FPL's
11 actions associated with the unplanned outages discussed in the testimony of FPL
12 witness Dean Curtland.

13 **Q. Please summarize your conclusions regarding the unplanned outages at
14 FPL's nuclear plants.**

15 A. FPL's actions associated with each unplanned outage were prudent. In addition,
16 FPL's response to each unplanned outage ensured the units were returned to
17 service in a safe and efficient manner. The supporting detail for my conclusions
18 is included below.

19 **Q. How is the rest of your testimony organized?**

20 A. In Section I, I will discuss the purpose of causal evaluations as they are used in
21 the nuclear industry. Section II presents my assessment of the two unplanned
22 outages addressed in the testimony of Dean Curtland that were challenged
23 specifically in 2022 by Richard Polich on behalf of the Office of Public Counsel
24 (OPC). Section III presents my assessment of the unplanned outages and outage

1 extensions addressed in the testimony of Dean Curtland, which have not been
2 specifically challenged by OPC or any other intervenor.

3

4

I. CAUSAL EVALUATIONS

5

6 **Q. Why do U.S. nuclear power plants conduct causal evaluations?**

7 A. In the U.S. nuclear power industry, United States Nuclear Regulatory
8 Commission (NRC) regulations require that every nuclear power plant have a
9 corrective action program to address conditions adverse to quality. An example
10 of a condition adverse to quality can be a violation of a plant procedure, a minor
11 leak on plant equipment, a personnel error, or an unplanned equipment failure
12 that results in a plant outage. The NRC mandates that nuclear power plant
13 operators find and fix conditions adverse to quality. When nuclear power plant
14 operators find these conditions adverse to quality they enter them into their
15 corrective action programs. United States nuclear power plant operators fix
16 these conditions adverse to quality by using their corrective action programs.
17 The primary way to do this is by performing a causal evaluation.

18 **Q. Did you gain experience with causal evaluations during your career in the
19 nuclear industry?**

20 A. Yes. While working as a design engineer for AEP, I participated in root cause
21 evaluator training. Thereafter, from 2000 to 2007, I sponsored multiple root
22 cause evaluations in my role as an engineering leader. And, as I mentioned
23 above, I was chairman of the Cook Plant's Corrective Action Review Board,

1 which is the body that reviews and approves all root cause evaluations conducted
2 by plant personnel.

3 **Q. Describe the approaches employed when performing causal evaluations.**

4 A. A causal evaluation is a rigorous, formal analysis of the drivers, or reasons, that
5 led to the occurrence of a condition adverse to quality. Plant personnel who
6 conduct causal analyses undergo formal training and qualification before they
7 can produce a causal evaluation product. Causal evaluation products are
8 typically reviewed by an independent oversight committee, such as the
9 Corrective Action Review Board (known at FPL as the Management Review
10 Committee), to validate the quality and effectiveness of the product. Causal
11 evaluations use several techniques to identify the direct, apparent, or root cause
12 for an identified condition adverse to quality, then specify corrective actions that
13 should preclude the condition adverse to quality from occurring again. Many of
14 these techniques are used in other industries like the airline industry and the
15 medical industry and have names like barrier analysis, why-staircase, and
16 support/refute analysis. This is the straightforward manner to comply with NRC
17 regulations.

18
19 Causal evaluations are conducted using a graded approach. A simple condition
20 adverse to quality may only require a “broke/fix” evaluation. An equipment
21 failure or personnel error that has the potential to jeopardize nuclear safety or
22 reliability would require an apparent cause evaluation conducted by a single
23 individual. A more significant condition adverse to quality, like a plant outage,
24 requires a root cause evaluation, typically conducted by a dedicated, multi-

1 disciplinary team using the techniques discussed above. Root and apparent
2 causal evaluations cannot result in an indeterminate cause. In the absence of a
3 clear cause, evaluators will systematically refute all other possible causes to
4 arrive at a root or one or more apparent causes. They will then specify a
5 comprehensive set of corrective actions to ensure that specified condition
6 adverse to quality cannot recur.

7 **Q. Should negative findings in causal evaluations be considered admissions or**
8 **proof of imprudence?**

9 A. No, not in most circumstances. As U.S. nuclear power plants have evolved into
10 learning organizations, causal evaluations have gone beyond compliance with
11 NRC regulations and have become more thorough tools used to understand
12 organizational and programmatic drivers to conditions adverse to quality, have
13 become performance trending instruments, and have become a process to drive
14 power plant performance to a level of excellence. The U.S. nuclear power plant
15 industry is said to “aim for perfection but settle for excellence.” This has been
16 very successful with U.S. nuclear power plants leading the world in safety and
17 efficiency performance.

18
19 In order for this process to enable the achievement of world-class performance,
20 plants must utilize absolute candor and “make mountains out of mole hills” when
21 conducting causal evaluations. What every other industry considers to be a
22 “one-off” event or bad luck is considered by the U.S. nuclear power industry to
23 be an opportunity to pursue perfect performance, even if the actions and pre-
24 existing procedures met satisfactory levels of care. For this reason, nuclear

1 power plant causal evaluations generally should not be used to assess fault,
2 negligence or imprudence in legal proceedings. Using causal evaluations as a
3 generalized basis for fault would set a dangerous precedent and could motivate
4 power plant operators to not exhibit absolute candor when conducting causal
5 evaluations and would stifle continuous improvement.

6

7 **II. OUTAGES CHALLENGED BY OPC WITNESS POLICH**

8

9 July 2020 Outage at Turkey Point-4

10 **Q. Please describe the July 5, 2020 Main Generator Lockout that caused a**
11 **turbine trip and automatic reactor trip at Turkey Point-4, resulting in an**
12 **approximately 15-day forced outage.**

13 A. An electrical fault in the permanent magnet generator (PMG) of the main
14 generator exciter caused a loss of voltage regulation for the main generator.
15 Protective features of the main generator caused it to lockout, resulting in an
16 automatic reactor trip and a forced outage.

17

18 The PMG stator and exciter work together to produce direct current. This direct
19 current creates the magnetic field inside the main generator that allows it to
20 produce electricity. The exciter is physically coupled to the main generator and
21 rotates at the same speed as the main generator. The PMG stator is attached to
22 the exciter and both are enclosed in a weather-resistant housing.

23

1 The main generator is on the non-nuclear side of the plant and is frequently
2 inspected during refueling outages. On the non-nuclear side of the power plant,
3 utilities frequently rely on inspections to determine when large components,
4 such as main generator and exciter components should be rewound or replaced.
5 This is known as a condition-based preventive maintenance program. The
6 component involved in the July 5, 2020 outage was considered to be worn, but
7 not yet in need of replacement.

8
9 All electrical components, like the main generator exciter PMG that failed, must
10 be shielded from moisture, typically within an enclosure housing. During
11 previous work on the main generator exciter by the original equipment
12 manufacturer (OEM) maintenance organization, the enclosure housing that
13 protects the exciter PMG from moisture was installed in a manner that allowed
14 water to leak into the cabinet. This moisture combined with the worn nature of
15 the PMG resulted in its failure and the resulting main generator lockout.

16 **Q. Please respond to OPC witness Polich's contention that the outage was**
17 **caused by FPL personnel improperly installing the seals.**

18 A. As a threshold matter, it is important to correct witness Polich's testimony
19 suggesting that the seals were incorrectly installed by FPL personnel. The
20 installation was performed by the turbine OEM vendor, Siemens. Therefore,
21 assessment of whether FPL was prudent requires examination of whether it was
22 appropriate for FPL to rely on the vendor, Siemens; and whether FPL personnel
23 should have detected the missing or incorrectly installed seals.

1 **Q. Was it appropriate for FPL to rely on Siemens to install the seals on the**
2 **exciter housing?**

3 A. Yes. Utilities, like FPL, properly rely on vendor experts to conduct maintenance
4 on their power plants. Utility personnel do not have the same level of training
5 and experience that vendor personnel have for the equipment the OEM designed,
6 manufactured and installed. Power plant maintenance personnel tend to be
7 generalists, which is suitable for most maintenance, but not for maintenance of
8 the more complex, larger equipment. The OEM vendor typically performs these
9 inspections and maintenance activities at several fossil and nuclear power plants,
10 making them far more proficient at this type of work than utility maintenance
11 personnel are. This is coupled with the fact that during refueling outages utilities
12 must bring in a large number of supplemental workers – often a workforce that
13 is much larger than the utility power plant staff – to complete a refueling outage
14 in a reasonable amount of time. Without the service of vendor partners, a 20 to
15 30-day refueling outage could take 60 to 90 days, significantly increasing costs
16 utility customers must bear. Additionally, it would require utility workers, who
17 do not have the same training and expertise as their vendor partners, to perform
18 all of the maintenance work.

19 **Q. FPL was aware of the potential for water intrusion into the main generator**
20 **exciter based on a 2001 event. Was it reasonable for FPL to continue to rely**
21 **on Siemens in light of the 2001 event?**

22 A. Yes. The 2001 event was a ground fault in a main generator exciter based on
23 water intrusion. Water was drawn in into the exciter through the enclosure and
24 through pipes that had their plugs removed in preparation for an upcoming

1 outage. This ground fault did not result in a reactor trip. In response to the 2001
2 event FPL updated its exciter enclosure installation procedures and shared the
3 operating experience with the industry and the OEM vendor, Siemens. It was
4 reasonable to expect that Siemens would use the operating experience that FPL
5 shared, along with its own OEM vendor expertise, to update its procedures for
6 exciter installation.

7 **Q. Should FPL personnel have detected the missing or incorrectly installed**
8 **seals through periodic inspections?**

9 A. No. When a component, like an exciter cabinet is assembled and in operation,
10 inspecting subcomponents, like the water intrusion seals, is not possible. It
11 would not be safe for plant personnel to disassemble the cabinet with the exciter
12 in service. In addition, removing the exciter from service to conduct routine
13 inspections would require removing the unit from service, thereby significantly
14 increasing costs to utility customers.

15
16 Nuclear power plants must always balance nuclear and personnel safety with
17 unit reliability, and reasonable refueling outage duration and cost to properly
18 serve their customers and protect the public. When an outage such as the July
19 2020 event occurs, nuclear power plants use their learning organization
20 behaviors and processes to thoroughly understand and prevent recurrence of the
21 cause that led to the outage.

1 **Q. Do you believe it was appropriate for FPL to have employed a condition-**
2 **based maintenance approach for its PMG?**

3 A. Yes. All U.S. nuclear power plants have increased the use of condition-based
4 preventive maintenance programs. The primary reasons for this are that time-
5 based preventive maintenance programs typically result in maintenance being
6 performed on equipment that does not need any maintenance performed on it.
7 This can cause three unintended problems:

- 8 1. Unneeded maintenance introduces the potential for unplanned latent
9 equipment failures due to “infant mortality” of new components or
10 human error during the work.
- 11 2. The performance of unnecessary maintenance activities on power plant
12 equipment distracts plant operators and maintenance personnel from the
13 vital maintenance activities needed for safety-related and important-to-
14 unit-reliability equipment.
- 15 3. It results in additional maintenance costs to be recovered from utility
16 customers.

17 **Q. Why did FPL’s corrective actions for the PMG failure specify a time-based**
18 **preventative maintenance task for PMG stator rewind?**

19 A. Like all nuclear power plants in the U.S., FPL’s nuclear power plants use OEM
20 and industry guidance to specify the type and frequency of preventive
21 maintenance on plant equipment. All U.S. nuclear power plants are learning
22 organizations, and industry and NRC standards for root cause evaluations are to
23 prevent recurrence of significant conditions adverse to quality. In this case, even
24 though vendor and industry standards do not require time-based rewinds of PMG

1 stators, the PMG stator rewind is intended to prevent recurrence of the issue that
2 tripped Turkey Point-4 in July 2020.

3 **Q. Please summarize your assessment of FPL’s actions associated with the July**
4 **5, 2020 outage at TurkeyPoint-4.**

5 A. FPL personnel took reasonable action to ensure that industry-standard exciter
6 maintenance was performed by vendor experts before the unplanned outage.
7 After the outage occurred, FPL conducted an in-depth causal analysis to
8 understand the causes and take actions to prevent recurrence. FPL acted
9 prudently.

10

11 March 2021 Outage at Turkey Point-3

12 **Q. Please describe the March 1, 2021 unplanned outage at Turkey Point-3.**

13 A. On March 1, 2021, Turkey Point personnel were performing a quarterly test that
14 verifies the reactor trip breakers function properly. Reactor trip breakers allow
15 control room operators to immediately shut down the unit by operating one
16 switch to open the reactor trip breaker from the main control room. This is a
17 safety feature that allows operators to immediately shut down the reactor if
18 directed by operating procedure. When the reactor trip breaker is in the closed
19 position, the control rods are kept from dropping into the reactor core. When
20 the reactor trip breaker is in the opened position, the control rods drop into the
21 reactor core, tripping the reactor. This test involves racking in breakers that
22 bypass the reactor trip breakers so that cycling the reactor trip breakers open
23 during the test does not actually allow the control rods to drop into the reactor.

1 When operators resumed the testing and put the reactor breaker into its normal,
2 closed position, they proceeded to open the reactor trip bypass breaker to allow
3 the reactor trip breaker to perform its normal function. When this occurred, a
4 cell switch in the reactor trip breaker cubicle indicated to reactor protective
5 systems that the reactor trip breaker was open (it was closed) causing the control
6 rods to drop into the reactor core, and automatically trip the reactor. FPL’s root
7 cause analysis determined that the above-mentioned cell switch likely
8 malfunctioned, actuating protective systems to trip the reactor.

9 **Q. Explain how the FPL root cause evaluation identified the reactor trip
10 breaker cell switches as the cause of the unplanned reactor trip.**

11 A. FPL never found an actual “smoking gun” for the failure of the reactor trip
12 breaker cubicle cell switches. The root cause evaluation team relied on
13 comparing the FPL maintenance practices to one set of Westinghouse – OEM
14 for the breaker – maintenance practices and on a conclusion drawn from the
15 Westinghouse failure analysis of the reactor trip breaker and its cell switches.
16 The Westinghouse failure analysis report documents the fact that FPL did not
17 follow the Westinghouse Maintenance Program Manual (MPM) and that there
18 was evidence of hardened graphite grease on the cell switches removed from the
19 breaker cubicle. Westinghouse also correctly concludes that the presence of
20 hardened graphite grease can provide a current path for the switch contacts.
21 However, when Westinghouse tested both cell switches, the contacts that would
22 have provided the invalid breaker position were operated 50 times and operated
23 successfully all 50 times. The cell switches contain four sets of contacts. The

1 only contacts that did not operate successfully were those considered to be
2 “extras.” They were not wired to anything in the plant.

3

4 As I mentioned in Section I of my testimony, root cause evaluations conducted
5 in the U.S. nuclear power industry must find a root cause. There is no allowance
6 for an indeterminate cause. This often results in utility root cause analysis teams
7 finding a most likely cause, specifying it as the root cause, then specifying a
8 comprehensive set of corrective actions to ensure every possible cause has been
9 bounded and addressed. In order to establish a corrective action to preclude
10 recurrence, FPL elected to implement time-based preventive maintenance
11 activities with specific direction to clean and lubricate the cell switches in
12 response to the reactor trip breaker possible cell switch malfunction.

13 **Q. OPC witness Polich opines that FPL contributed to the reactor trip breaker**
14 **failure, or that the reactor trip breaker problem could have been found**
15 **prior to failure because FPL failed to follow the Westinghouse MPM. Do**
16 **you agree that FPL’s activities caused the failure?**

17 A. No. As a starting point, even OPC witness Polich acknowledged that the cause
18 of the reactor breaker trip malfunction “was not directly determined.” (Polich
19 2022 testimony at 40:7). He appears to attribute fault based solely on the fact
20 that FPL identified the different OEM maintenance practice and decided to align
21 with it after the event. As is often the case with nuclear industry root cause
22 evaluations, however, the root cause analysis teams find a most likely cause,
23 specify it as the root cause, and then specify a comprehensive set of corrective
24 actions to ensure every possible cause has been identified and addressed.

1 Accordingly, it appears that in order to establish corrective actions, FPL found
2 a likely cause and elected to implement time-based preventive maintenance
3 activities in response to the reactor trip breaker possible cell switch malfunction,
4 even though there was no direct evidence that the existing practice was
5 inappropriate.

6 **Q. Was FPL’s condition-based maintenance approach for the cell switches**
7 **consistent with industry practice?**

8 A. Yes. FPL’s approach was consistent with industry practice and vendor
9 requirements for extending the qualified life of the cell switches considering
10 periodic refurbishments and FPL’s inspections, combined with the fact that the
11 exact same switch can operate for thousands of cycles in a different application
12 on the breaker. As stated in the FPL root cause evaluation: “With proper
13 maintenance and inspection of the circuit breaker and cell at the interval
14 recommended the breaker and cell values can be exceeded The service/cycle
15 life of the breaker and its components are based on industry standards, testing
16 and analysis.”

17
18 In fact, other nuclear power plants confirmed that use of a condition-based
19 maintenance strategy for the cell switches was in alignment with industry
20 practices. As I previously stated, all U.S. nuclear power plants have increased
21 the use of condition-based preventive maintenance programs to avoid
22 maintenance being performed on equipment that does not need it, thereby
23 avoiding the three unintended consequences I described above.

1 **Q. Was there any evidence to indicate that the cell switch functioned properly**
2 **under FPL's condition-based maintenance practice?**

3 A. Yes. There were at least two observations that call into question whether
4 hardened grease on the cell switch and lack of lubrication on the spring caused
5 the failure. First, the breaker and cell switches operated successfully several
6 times when tested. Further, the remaining reactor trip breaker cell switches,
7 which are located adjacent to the reactor trip breakers that failed, were operating
8 properly under the same maintenance program and no major degradation was
9 observed.

10 **Q. Has the nuclear industry studied the consequences of performing**
11 **equipment tests such as the type FPL was engaged in when the March 2021**
12 **event occurred?**

13 A. Yes. U.S. nuclear utilities conduct testing on safety related components on short
14 frequencies specified by their operating licenses, sometimes resulting in
15 spurious failures and unit trips, similar to what occurred at Turkey Point-3.
16 Utilities are now using industry experience and probabilistic risk assessment
17 modeling to extend the time between these types of high-risk tests that could
18 result in loss of generation. Initiatives like this risk-informed
19 maintenance/testing program will result in fewer high-risk tests in the future
20 because many of these high-generation-risk tests can be done during a refueling
21 outage instead of while the unit is online.

1 **Q. Is FPL following this new model that is based on industry experience?**

2 A. Yes. FPL has begun the process of implementing a risk-informed
3 maintenance/testing program. This should result in fewer unplanned outages
4 during maintenance and testing in the future.

5 **Q. Please summarize your assessment of FPL's actions associated with the**
6 **March 1, 2021 outage at TurkeyPoint-3.**

7 A. FPL followed industry-standard maintenance practices. After the outage
8 occurred, FPL conducted an in-depth causal analysis to understand the causes
9 and develop actions intended to prevent recurrence. FPL acted prudently.

10

11

III. REMAINING OUTAGES

12

DISCUSSED BY FPL WITNESS CURTLAND

13

14

Outage Extensions

15 **Q. Before assessing the extended outages identified by witness Curtland, please**
16 **describe the purpose of refueling outages in a nuclear plant.**

17 A. Nuclear power plants are the only form of electricity generation that can keep
18 enough fuel on hand to run continuously for 18 months. The purpose of a
19 refueling outage is to refuel the reactor for the next 18-month operating cycle
20 and to complete required maintenance and modification work that can only be
21 done when the unit is shut down. Importantly, the inspection and testing of the
22 structures, systems, and components that had been supporting operations for the
23 entire 18-month cycle are also completed while the unit is shut down for
24 refueling.

1 **Q. What is the purpose of inspections and tests conducted during refueling**
2 **outages?**

3 A. Inspections and tests are not conducted to determine that everything is fine.
4 Their purpose is to identify failed or degraded equipment and correct it to ensure
5 that the unit can be operated safely and reliably through the next operating cycle.
6 Even though FPL and the rest of the U.S. nuclear industry have invested in
7 diagnostic and predictive technology, some equipment can only be assessed
8 using the traditional, “failure-finding” methods. Sometimes those inspections
9 and tests reveal issues that must be corrected before returning the unit to service
10 to ensure a safe and reliable operating cycle. Utilities like FPL devote extensive
11 resources to the planning and scheduling of refueling outages, but sometimes
12 the corrective actions to repair degraded or failed equipment may extend the
13 outage duration beyond what the utility originally estimated before it had the
14 benefit of the inspection results.

15 **Q. Please explain the operational difference between identifying and**
16 **correcting issues during refueling outages compared to doing so while the**
17 **unit is on-line.**

18 A. It is always better to identify and correct issues when the unit is shut down for a
19 refueling outage, even if it means the length of the outage will be extended.
20 Issues that occur while the unit is on-line may result in having to remove the unit
21 from service. Removing the unit from service requires significant additional
22 time and risk associated with maneuvering the plant from full power operation
23 to shutdown conditions. And then the resources necessary to address the issue
24 need to be acquired. During the refueling outage, the unit is already in a

1 condition to address issues and the additional resources, including equipment,
2 tools, and personnel are already on-hand to support the outage.

3 **Q. And yet, unplanned outages still occur. Please comment.**

4 A. Yes, the U.S. nuclear power industry, including FPL’s nuclear fleet, is the most
5 reliable generation fleet in the world. Even with the best inspection and test
6 plans, operating events still occur. But the overall safety and reliability built
7 into the nuclear plants from all of the work that is completed during refueling
8 outages results in a defense-in-depth approach yielding highly reliable, safe,
9 clean, base load generation. In fact, FPL just finished a 505-day, “breaker-to-
10 breaker” run following its Fall 2021 refueling outage at Turkey Point-3 and
11 completed with the beginning of the Spring 2023 refueling outage, meaning the
12 Unit had an uninterrupted online run of 505 days between refueling outages.

13

14 May 2021 Outage Extension at St. Lucie-1

15 **Q. Please describe the refueling outage extension that occurred at St. Lucie in**
16 **May 2021.**

17 A. On May 8, 2021, while operators were preparing to restart St. Lucie-1 from a
18 refueling outage, they discovered that the lower gripper coils for four control
19 element assemblies had failed and were subsequently determined to have been
20 damaged. Control element assemblies (CEA) are the arrays of rods that are
21 lowered into or raised out of the reactor core to help control the nuclear reaction.
22 CEAs are raised or lowered by electrical coils that energize and deenergize in a
23 precise sequence to “grip” them and move them up or down.

1 Subsequent troubleshooting by FPL personnel determined that the lower gripper
2 coils failed when excessive electric current was applied to them by the rod
3 control system coil power management drawer (CPMD). The FPL
4 troubleshooting team found that while revising CPMD firmware the OEM
5 vendor for the CPMD made an unauthorized change that removed the
6 overcurrent protection from the four failed lower gripper coils. The OEM
7 vendor failed to follow its own software change requirements when making this
8 unauthorized change to their proprietary firmware.

9 **Q. Was it appropriate for FPL to rely on the OEM to execute software**
10 **changes?**

11 A. Yes. In this case the vendor made an unauthorized change to its proprietary
12 software, causing the damaged coil stack that extended the refueling outage. The
13 installation was performed by the vendor under the vendor quality assurance
14 program and it involved the vendor's proprietary software, which FPL personnel
15 do not have access to or permission to modify, thus bounding the scope of FPL's
16 oversight. This conforms to FPL quality assurance and vendor oversight
17 requirements and is consistent with standards employed at other U.S. nuclear
18 power plants.

19 **Q. Please summarize your assessment of FPL's actions associated with the**
20 **May 2021 event at St. Lucie-1.**

21 A. FPL's reliance on a vendor expert with proprietary software was prudent and in
22 accordance with U.S. nuclear industry standards and practices. FPL is not at
23 fault for this refueling outage extension.

1 November 2021 Outage Extension at Turkey Point-3

2 **Q. Please describe the circumstances that led to the refueling outage extension**
3 **at Turkey Point-3 in November 2021.**

4 A. Several issues led to the subject outage extension. The two largest causes of the
5 extension were the failure of the manipulator crane gripper and emergent work
6 (work that that is not anticipated to have to be done before the refueling outage).
7 The emergent work includes the leak identified on the core exit thermocouple
8 (CET) number 57 during the Normal Operating Pressure and Temperature
9 walkdown. Some, but not all, of the outage duration extension time was
10 recovered by FPL personnel action to execute the outage in an efficient manner.

11 **Q. Were FPL's actions associated with the failure of the manipulator crane**
12 **gripper prudent?**

13 A. Yes. FPL's response to the failure of the manipulator crane gripper was safe,
14 prudent, and timely. The first issue that delayed the refueling outage was the
15 malfunction of the manipulator crane gripper. This component latches on to
16 irradiated fuel in the reactor core so it can be safely transported to the spent fuel
17 pool. Irradiated fuel is highly radioactive and mishandling it can spread
18 radioactive contamination, which could endanger the public. Nuclear power
19 plants conduct extensive testing and maintenance of fuel handling equipment
20 before outage refueling activities to maintain reliable operation.

21
22 When a malfunction occurs, or the reliability of the fuel handling equipment is
23 questioned, the utility must make the conservative decision and be absolutely
24 sure the equipment is reliable before it moves irradiated fuel. Conservative

1 decision-making may call for the replacement of an entire subcomponent. This
2 takes time but ensures that the highest level of nuclear safety is maintained. FPL
3 had fuel handling equipment maintenance personnel already on site as a
4 contingency, and made the conservative, safe decision which resulted in an
5 extension of the refueling outage.

6 **Q. Were FPL's actions associated with the CET prudent?**

7 A. Yes, FPL's actions associated with the CET were safe, prudent, and timely.
8 During the refueling outage, FPL discovered a boric acid deposit on a core exit
9 thermocouple tube. All pressurized water reactors maintain a boric acid
10 corrosion control (BACC) program in compliance with American Society of
11 Mechanical Engineers (ASME) code requirements and the site's licensing basis.
12 The ASME code forms the basis for how nuclear power plant pressure retaining
13 components are built, inspected, and repaired. The BACC program is an
14 especially vital program that became more important following the reactor
15 vessel closure head damage discovered in 2002 at the Davis Besse Nuclear
16 Power Station. At Turkey Point, boric acid was discovered on instrumentation
17 tubing coming out of the nuclear reactor. The tubing connection was not worked
18 on during the refueling outage.

19
20 This tubing is one of three fission product barriers that protect the public from
21 radioactive contamination during a nuclear accident. Nuclear power plant
22 operators must maintain the integrity of all three fission product barriers and
23 conduct extensive inspections of these barriers before completing a refueling
24 outage. Pursuant to the plant's operating license, the inspection that discovered

1 the leaking CET has to be performed near the end of the refueling outage when
2 the reactor coolant system has been brought to its normal operating pressure and
3 temperature. FPL personnel documented that they conducted these required
4 inspections. Plant personnel made the prudent, safe decision to pause reactor
5 startup so they could investigate and repair the source of the boric acid leakage.

6

7 Other nuclear power plants have had to reverse progress in their refueling
8 outages to repair boric acid leaks on mechanical connections that most often
9 were not worked on during the refueling outage. If a nuclear power plant
10 discovered a similar leak while it was online, the plant's operating license would
11 require it to shut down within seven hours and repair the leak. The only way to
12 prevent this would be to work on every connection each refueling outage. This
13 would result in significantly longer, more costly, refueling outages and would
14 introduce the possibility of equipment infant mortality or human error into the
15 repair process.

16 **Q. Do you have any overall observations about FPL's execution of refueling**
17 **outages?**

18 A. Yes. The FPL nuclear fleet, as part of the broader NextEra Energy, Inc. fleet,
19 has developed a core competency for refueling outage execution. FPL conducts
20 high-quality refueling outages and its refueling outage durations tend to be
21 shorter than the average duration refueling outage in the U.S. nuclear power
22 industry. According to S&P Global Commodity Insights data, reported by Platts
23 Nuclear News on March 9, 2023, the average length of U.S. nuclear refueling
24 outages in 2022 was 39.8 days. Most FPL nuclear plant refueling outages, even

1 with unplanned extensions, have a shorter duration. In fact, St. Lucie-1 recently
2 completed a refueling outage in 28 days. This results in FPL customers paying
3 for less refueling outage replacement power than the customers of other utilities.
4 FPL should not be penalized for unplanned, unpreventable refueling outage
5 extensions when they are planning and executing world-class refueling outage
6 durations.

7

8 Unplanned Outages

9 November 2020 Generation De-rate at Turkey Point-3

10 **Q. Please describe the Turkey Point-3 derate that occurred in November 2020.**

11 A. On November 7, 2020, a component that controls valves in the secondary side
12 of the plant failed, causing the valves it controls to fail to control secondary heat
13 exchanger, tank, and pump recirculation parameters. By plant design, the main
14 turbine control system automatically reduced power to 85% to prevent a turbine
15 and reactor trip. Plant personnel worked around the clock to identify the failed
16 component, then engaged FPL's vendor partner to conduct a failure analysis on
17 the failed field control processor. An internal subcomponent called an
18 optocoupler caused the field control processor to fail. On November 21, 2020,
19 in order to isolate the correct secondary equipment to safely replace the repaired
20 field control processor, FPL personnel reduced unit power to 25%. Following
21 replacement of the field control processor and successful post-maintenance
22 testing, the unit was returned to 100% power.

1 **Q. Is 14 days a reasonable amount of time to identify and correct the**
2 **malfunction that caused the 15% reduction in power?**

3 A. Yes. Although located on the secondary side of the power plant, FPL personnel
4 had to take great care in their troubleshooting activities to ensure they did not
5 induce another secondary plant transient or turbine and reactor trip. This often
6 involves complex troubleshooting that is carefully monitored by plant operators.
7 FPL staff then engaged vendor experts to help understand and correct the cause
8 of the component failure.

9
10 The external vendor was able to diagnose and specify a repair for the component
11 that malfunctioned. An internal subcomponent was the cause of the malfunction
12 and the defective part was replaced. FPL personnel performed an appropriate
13 extent of condition, then used their corrective action program to specify
14 corrective actions designed to prevent a similar failure from occurring again, or
15 elsewhere.

16 **Q. Please summarize your assessment of FPL's actions associated with the**
17 **November 2020 event at Turkey Point-3.**

18 A. FPL actions prior to and following the component failure were prudent and in
19 alignment with U.S. nuclear power industry practices.

20

21 January 2021 Outage at St. Lucie-2

22 **Q. Please describe the St. Lucie-2 outage that occurred in January 2021.**

23 A. On January 20, 2021, St. Lucie-2 automatically tripped from 100% power. A
24 non-safety related motor control center deenergized due to a design error that

1 occurred in the 1980s, resulting in the diverse turbine trip system initiating a
2 reactor and turbine trip. In 1983, an error in a design drawing did not clearly
3 define power supply assignments for diverse, separated channels of
4 undervoltage protection. This error resulted in inadvertently mis-assigning
5 power to two of four undervoltage relays to the incorrect source of power when
6 the St. Lucie-2 rod control system was replaced with an upgraded system in
7 2019.

8 **Q. Why did FPL personnel not identify the legacy drawing error that when**
9 **combined with the 2019 modification resulted in a reactor trip?**

10 A. The latent legacy defect in plant drawings occurred in the 1980s. The drawing
11 was prepared by one of the construction contractors, Ebasco. Prior to the mid-
12 1990s, power plant design control across the U.S. nuclear industry, especially
13 for drawings, were not as strong as they are now. This has resulted in legacy
14 drawing errors at several nuclear power plants, primarily in non-safety related
15 systems. Over the years, many power plants across the country assessed the cost
16 associated with reconstituting plant drawings to discover and resolve legacy
17 drawing errors. Utilities decided not to proceed with these initiatives due to the
18 excessive cost estimates. As an example, I was personally involved in an effort
19 to reconstitute the large bore piping drawings and calculations at a power plant
20 and can attest that very little benefit was derived from the multi-million-dollar
21 project.

1 **Q. Given the less stringent design control standards implemented by the**
2 **industry prior to the mid-1990s, how do nuclear plants discover and correct**
3 **any legacy errors?**

4 A. At present, nuclear plants typically rely on their design change processes to
5 discover and correct these errors.

6 **Q. FPL's root cause evaluation notes that a large project was implemented to**
7 **replace its rod control system and that the subject components and drawing**
8 **were outside the scope of the project. Was such a limitation in scope**
9 **consistent with industry practice?**

10 A. Yes, it is standard industry practice to limit the scope of nuclear plant design
11 change projects. There are three main reasons for this. First, every time a utility
12 changes the plant design, it impacts the overall plant design and could introduce
13 unintended consequences. Therefore, it is very difficult and expensive to change
14 the design of a nuclear power plant system, structure, or component. This leads
15 to the second reason that utilities limit the size of design change projects: cost.
16 Nuclear power plant design changes are several times more expensive than other
17 power plant design changes because of the extensive engineering, design, and
18 procurement control that must be maintained. The final reason is that expanding
19 design change project boundaries increases the complexity and therefore the
20 possibility of human error when implementing a design change. This leads
21 nuclear operators, including FPL, to limit the scope of design changes to only
22 what is necessary.

1 **Q. Please summarize your assessment of FPL's actions associated with the**
2 **January 2021 event at St. Lucie-2.**

3 A. FPL personnel actions to discover and address the issue that caused the outage
4 were prudent and met industry standards. FPL personnel discovered the
5 vulnerability point while preparing for a maintenance procedure and included
6 correction of the issue for the next scheduled unit outage. This is standard
7 industry practice in the U.S. nuclear power industry to avoid unnecessary
8 cycling of unit operation.

9

10 February 2021 Power Reduction at Turkey Point-3

11 **Q. Describe the February 2021 power reduction at Turkey Point-3.**

12 A. On February 2, 2021, operators observed the concentration of sodium in the
13 feedwater system begin to increase. The feedwater system supplies secondary
14 plant water to the steam generators, which turns into steam to drive the main
15 turbine. Because the steam generator tubes are a barrier between the reactor
16 coolant system water on the nuclear side of the plant, and feedwater on the
17 secondary side of the plant, great care is taken to guard against leaks. Precise
18 control of the chemistry of the water on both sides of the plant helps accomplish
19 this. On the secondary side of the plant, contaminants, like sodium, can
20 accelerate the wear of steam generator tubes which could lead to a leak.
21 Accordingly, the allowable limits for the concentration of contaminants, like
22 sodium, are very low.

1 Operators used their procedures to identify the likely source of sodium entering
2 the feedwater system, removed applicable equipment from service, and
3 stabilized the plant at 55% power. FPL personnel then worked around the clock
4 to identify the source of the sodium ingress, repair it, and return the unit to 100%
5 power.

6 **Q. Was FPL's maintenance strategy sufficient to prevent a tube leak that could**
7 **result in reduced generation?**

8 A. Yes. FPL conducts heat exchanger tube integrity testing on about one-fourth of
9 the tubes during refueling outages, and plugs any tubes that have excessive wear,
10 or that are adjacent to other damaged tubes. This is standard nuclear power
11 industry practice based on the Electric Power Research Institute (EPRI) Heat
12 Exchanger Program documents for non-safety related heat exchangers like main
13 condensers. EPRI is the central technical authority for the power generation
14 industry, conducts research, and publishes practical application documents to
15 guide the efforts of utilities, like FPL, to implement standard, high quality
16 maintenance programs for major components like heat exchangers and
17 condensers.

18
19 FPL uses a vendor expert, Curtiss-Wright, to inspect its main condenser tubes
20 for deficiencies like cracks using what is known as eddy current testing. Eddy
21 current testing is the process of running electronic probes through metal tubes to
22 look for flaws, dents, or cracks in them. The Curtiss-Wright Eddy Current
23 Inspection Report submitted after the tube was repaired confirms that FPL's
24 maintenance strategy was adequate.

1 **Q. Did FPL act prudently to limit the generation loss and consequently the**
2 **replacement power costs for FPL customers?**

3 A. Yes. The unit was at reduced power for 7 days to identify and plug a leaking
4 main condenser tube. Main condenser tube leaks are a common occurrence at
5 all U.S. power plants. Main condensers contain tens of thousands of tubes that
6 are subjected to harsh operating conditions. Utility personnel conduct extensive
7 main condenser crawl-throughs and repairs during refueling outages but it is
8 nearly impossible to identify every degraded component in a main condenser
9 during a refueling outage. In this case, a piece of heat exchanger lagging failed
10 and impacted a tube.

11

12 In order to protect steam generator tube integrity, FPL monitors contamination
13 levels through precise control of the chemistry of the water that surrounds the
14 tubes. Consistent with nuclear industry standards for contaminant levels in
15 secondary plant systems, FPL allows less than one part per billion. Once an
16 exceedance is observed, the process to identify and plug a leaking condenser
17 tube is imprecise and time-consuming. FPL personnel actions to address the
18 tube leak and return the unit to full output were timely and prudent.

19

20 August 2021 Outage at Turkey Point-3

21 **Q. Please describe the August 2021 outage at Turkey Point-3.**

22 A. On August 5, 2021 the number 2 main turbine control valve at Turkey Point-3
23 unexpectedly closed. Main turbine control valves control the flow of steam from
24 the steam generators to the high-pressure turbine. Because main turbine control

1 valves cannot be worked on with the main turbine in service the unit was shut
2 down to troubleshoot and repair the valve. FPL personnel determined that the
3 actuator stem (rod) was sheared at a threaded connection inside the coupling
4 between the actuator and valve. Further failure analysis by an offsite expert
5 determined that the source of the failure was pitting in the stem that progressed
6 into a crack leading to the shear failure of the stem. Pitting is a collection of
7 small pieces of corrosion on the surface of a metallic component.

8 **Q. Should FPL personnel have been able to identify and prevent the failure of**
9 **the actuator rod that caused the control valve to close?**

10 A. No. The Turkey Point investigation, supported by a failure analysis from an
11 offsite expert, supports the conclusion that the failure of the rod was initiated by
12 corrosion pitting on an area of the rod that was not coated. Turkey Point
13 personnel would have been unable to prevent this failure until it became self-
14 revealing. Since the subject subcomponent was part of a non-safety related
15 system, there are no requirements for the nondestructive testing that is
16 performed for safety-related components. Nuclear power plants focus the
17 majority of their testing and maintenance resources on safety-related
18 components over non-safety related components. Safety-related components
19 have to function as designed, and as operators are trained to expect, to protect
20 the public during off-normal or accident conditions. This is affirmed by the
21 oversight of the NRC, who is considered to be the “safety regulator.”

22
23 As discussed in my assessment of the Turkey Point-4 July 2020 unit trip, when
24 servicing non-safety related equipment utilities have to balance the cost/benefit

1 of excessively long refueling outages and costs that are recovered from their
2 customers. This is consistent with U.S. nuclear power industry practice and
3 results in very infrequent unplanned non-safety related equipment failures.

4

5 December 2021 Outage at St. Lucie-1

6 **Q. Please describe the December 2021 outage that occurred at St. Lucie-1.**

7 A. On December 10, 2021, St. Lucie-1 operators followed their procedures and
8 manually tripped the reactor due to lowering and unrecoverable levels in the
9 steam generators. Although not at the automatic trip setpoint, operators were
10 maintaining precise control of the reactor as required by their training. Steam
11 generator levels were lowering due to transient flow conditions in the secondary
12 plant initiated during maintenance worker replacement of a pressure differential
13 indicating switch resulted in a blown fuse and loss of a power supply to control
14 systems.

15 **Q. Were the appropriate procedures in place to prevent the outage from**
16 **occurring?**

17 A. Yes, the appropriate procedures were in place. The unplanned outage was
18 caused by a properly trained FPL supervisor, whose performance had been rated
19 as acceptable, not enforcing the proper standards for instrumentation and control
20 technician work. FPL had all of the required human error reduction tools
21 available for the technicians to complete the work without causing the unit to
22 trip. FPL appropriately applied accountability actions to the supervisor for not
23 enforcing the use of human error reduction tools with his technicians. The
24 instrumentation and control technicians were appropriately trained and qualified

1 to perform the work. The plant conducted a training needs analysis for the work
2 and determined that no further training was needed.

3 **Q. Were FPL's actions associated with the December 2021 event at St. Lucie-**
4 **1 prudent?**

5 A. Yes. FPL had all of the required technical and human error reduction processes
6 in place to prevent this error from occurring. This outage is an example of a
7 supervisor not following established standards and requirements.

8

9 January 2022 Outage at St. Lucie-2

10 **Q. Please describe the January 2022 outage at St. Lucie-2.**

11 A. On January 6, 2022, operators were conducting a scheduled test of control rod
12 movement at St. Lucie-2. During the test one control element assembly slipped,
13 which means it did not respond to efforts to withdraw it from the core. Operators
14 followed their procedures and reduced reactor power to 70% in accordance with
15 the plant's operating license. FPL personnel conducted further troubleshooting,
16 and, in compliance with the plant's operating license, shut down the reactor.
17 After the reactor was moved to the cold shutdown condition, FPL personnel
18 continued inspecting the control element drive mechanism and discovered a
19 foreign object impeding the movement of the upper latch mechanism allowing
20 the control element assembly to slip during the operational test being conducted.

1 Inspection of the object determined that it was a pin that had broken off a tool
2 used to couple the control element assembly to its extension shaft during the
3 refueling outage that occurred in September 2021 at St. Lucie Unit 2 (SL2-26).

4 **Q. Were FPL's actions during the SL2-26 outage prudent?**

5 A. Yes. FPL used an experienced reactor services vendor to conduct work on its
6 reactor vessel closure head packages. This same vendor performs reactor service
7 work at several U.S. nuclear power plants. Reactor service utility personnel and
8 vendors are trained to not introduce foreign material into the reactor systems and
9 are willing to stop work – even critical path refueling operations – when they
10 encounter an unexpected condition.

11

12 During the SL2-26 refueling outage work, the vendor experts did not recognize
13 that the tool they were using malfunctioned, resulting in a sheared pin dropping
14 into the coil stack. The reason they did not recognize it is that the subject pin is
15 unable to be observed when the tool is assembled.

16 **Q. Had the nuclear industry experienced a pin dislodging from a similar tool
17 before FPL's January 2022 event?**

18 A. No. This was a learning for all U.S. nuclear power plants. The FPL causal
19 analysis directed the development of new procedures that will significantly
20 reduce the possibility of a similar event occurring again.

1 **Q. Please summarize your assessment of FPL's actions associated with the**
2 **January 2022 event at St. Lucie-2.**

3 A. FPL personnel took the proper, industry standard precautions to prevent the
4 equipment malfunction that led to the unplanned outage at St. Lucie-2.

5 **Q. Does this conclude your testimony?**

6 A. Yes.