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April 2, 2024

**VIA ELECTRONIC FILING**

Mr. Adam J. Teitzman, Commission Clerk  
Office of Commission Clerk  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399-0850

Re: Docket 20240025-EI, Petition for Rate Increase by Duke Energy Florida, LLC

Dear Mr. Teitzman,

Attached for filing on behalf of Duke Energy Florida, LLC's ("DEF") in the above-referenced docket is the Direct Testimony of Reggie Anderson and RDA-1 through RDA-4.

Thank you for your assistance in this matter. Please feel free to call me at (727) 820-4692 should you have any questions concerning this filing.

(Document 5 of 40)

Respectfully,

*/s/ Dianne M. Triplett*

Dianne M. Triplett

DMT/mw

Attachments

**CERTIFICATE OF SERVICE**

*Docket No. 20240025-EI*

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by electronic mail this 2<sup>nd</sup> day of April, 2024, to the following:

*/s/ Dianne M. Triplett*  
Dianne M. Triplett

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**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

**In re: Petition for Rate Increase by  
Duke Energy Florida, LLC**

**Docket No. 2024025-EI**

**Submitted for filing: April 2, 2024**

**DIRECT TESTIMONY**

**OF**

**REGINALD D. ANDERSON**

**On Behalf of Duke Energy Florida, LLC**

1 **I. Introduction**

2 **Q. Please state your name and business address.**

3 A. My name is Reginald D. Anderson, and my business address is 299 First Avenue  
4 North, St. Petersburg, FL 33701.

5  
6 **Q. By whom are you employed, and what is your position?**

7 A. I am employed by Duke Energy Florida, LLC (“DEF” or the “Company”) as Vice  
8 President of DEF’s Power Generation organization.

9  
10 **Q. Please describe your duties and responsibilities as Vice President of DEF’s  
11 Power Generation organization.**

12 A. I am responsible for providing overall leadership and strategic and tactical  
13 planning over employees in DEF’s Power Generation organization. In this role, I  
14 oversee generation projects, major maintenance programs, outage and project  
15 management, fleet retirement strategy, and workforce planning (including  
16 departmental staffing and long-term strategies such as organizational alignment,  
17 design, retention, and inclusion). I am responsible for billions of dollars in assets  
18 including capital and operating and maintenance (“O&M”) budgets, and I lead the  
19 development of regional succession planning.

20  
21 **Q. Please describe your educational background and professional experience.**

22 A. I earned a Bachelor of Science degree in Electrical Engineering Technology and  
23 a Master of Business from the University of Central Florida. I have 25 years of

1 power plant production experience at DEF in various operational, managerial and  
2 leadership positions in fossil steam and combustion turbine plant operations. My  
3 experience includes managing new construction, O&M projects and teams and  
4 negotiating contracts. Prior to joining DEF, I held various leadership roles with  
5 municipal utilities, manufacturing companies, and the United States Marine Corps.  
6

7 **Q. Have you testified before this Commission in any prior proceeding?**

8 A. Yes, I have testified on behalf of DEF in connection with the Environmental Cost  
9 Recovery Clause (“ECRC”) proceeding, most recently in Docket No. 20230007-  
10 EI, which provided estimates of ECRC-recoverable costs that will be incurred in  
11 2024.  
12

13 **II. Purpose and Testimony Summary**

14 **Q. What is the purpose of your testimony in this proceeding?**

15 A. The purpose of my testimony is to provide an overview of DEF’s generation fleet  
16 and its evolution in the last five years. I present DEF’s positive fleet reliability and  
17 performance metrics and describe the Company’s fleet operating and management  
18 philosophy. My testimony also supports the reasonableness of DEF’s non-fuel  
19 O&M and capital expenditures (“Capex”) and provides the Capex and O&M  
20 production expenditures for the rate case test period (2025 – 2027). Lastly, I  
21 discuss historical O&M expenses and future O&M forecasts, and I describe DEF’s  
22 cost-saving initiatives and productivity improvements that have been or will be  
23 implemented and their corresponding reduction on costs.  
24

1 **Q. Do you have any exhibits to your testimony?**

2 A. Yes, I have prepared, supervised, sponsored, or co-sponsored the preparation of  
3 the following five exhibits to my direct testimony:

- 4 • Exhibit RDA-1 is a list of the Minimum Filing Requirements (“MFRs”) I am  
5 sponsoring or co-sponsoring.
- 6 • Exhibit RDA-2 lists the facilities that comprise DEF’s current generation fleet.
- 7 • Exhibit RDA-3 provides DEF’s Heat Rate & Unit Flexibility metrics.
- 8 • Exhibit RDA-4 lists and provides an overview of each of the major DEF  
9 Generation projects that make up the Company’s capital request included in  
10 the MFRs for the years 2025-2027.

11 These exhibits are true and accurate, subject to being updated during the course of  
12 this proceeding.

13

14 **Q. Please summarize your testimony.**

15 A. Since the 2021 Settlement Agreement,<sup>1</sup> DEF’s generation fleet has continued to  
16 grow and evolve with Florida’s changing energy landscape. The Company has a  
17 history of making investments that provide customers with more reliable, resilient,  
18 and cleaner power. DEF’s generation fleet is an integral part of the Company’s  
19 progress. As I explain further below, DEF Generation has invested in solar  
20 generation, increasing output by approximately 1,170 MWs in the last five years,  
21 while also maintaining an efficient and reliable resource mix. The Company has  
22 made targeted investments to increase generating efficiency, which has reduced

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<sup>1</sup> Approved by the Commission in Order No. PSC-2021-0202-AS-EI.

1 fuel costs and emissions all the while improving upon already above-average  
2 reliability and performance metrics. Throughout all of this, safety has remained at  
3 the forefront, and the Duke Energy and DEF generating fleets have attained  
4 industry top decile results for five consecutive years. As the Company looks to  
5 future needs, non-fuel O&M and Capex funding will be essential to the continued  
6 evolution, flexibility, and positive performance of DEF's generation fleet.

7  
8 **III. Generation Fleet Overview**

9 **Q. Please provide an overview of DEF's generation fleet.**

10 A. DEF's generation fleet employs less than 500 people and, as of January 1, 2024,  
11 provides more than 12,000 nominal megawatts ("MWs") of total winter generation  
12 for DEF customers. The Company's generation portfolio consists of nine  
13 combined cycle ("CC") power blocks, two coal-fired steam units, two gas-fired  
14 steam units, one cogeneration facility, thirty-four simple cycle combustion  
15 turbines ("CTs") and nineteen solar sites. The CC and simple cycle CTs are  
16 comprised of units that are dual-fuel, natural gas only, and distillate fuel oil only.  
17 Exhibit RDA-2 provides an overview of facilities that comprise DEF's generation  
18 fleet.

19  
20 **Q. Has DEF's generation fleet undergone any changes over the last five years?**

21 A. Yes. The DEF generation fleet has undergone a significant transformation over the  
22 last five years as it has evolved into a cleaner, more efficient, and more capable  
23 fleet. During this timeframe, decisions involving the generation fleet have been  
24 guided by the following overarching commitments: (1) providing safe, reliable,

1 efficient, and cost-effective generation; and (2) reducing environmental impacts  
 2 and ensuring compliance with state and federal regulations. Consistent with, and  
 3 building upon these commitments, DEF has been active and diligent in advancing  
 4 solar energy and modernizing its fleet.

5  
 6 For example, from 2018 to 2023, DEF increased generation by constructing and  
 7 placing into operation 16 solar sites totaling approximately 1,170 MWs of  
 8 capacity. In addition, DEF expects to place into service another four solar sites in  
 9 2024 and 14 solar sites from 2025 through 2027, bringing the total sites in our  
 10 solar fleet to 34,<sup>2</sup> and providing more than 2,500 MWs of solar capacity. DEF also  
 11 retired two coal-fired plants in 2018. The table below illustrates the retirements,  
 12 additions, and unit configuration changes the DEF generation fleet has  
 13 experienced from 2018 through 2023.

<b>DEF Generation Fleet Fleet Resource Additions/Retirements For the Period 2018-2023</b>				
<b>Year</b>	<b>Unit</b>	<b>Type</b>	<b>MW Changes</b>	
			<b>Retirements</b>	<b>Additions</b>
2018	Citrus 1 and 2	Combined Cycle Natural Gas		1,640
2018	Crystal River 1 and 2	Coal	925	
2018	Hamilton	Solar		75
2019	Lake Placid	Solar		45
2019	Trenton	Solar		75
2019	Higgins	Oil/Gas Combustion Turbine	200	
2020	Columbia	Solar		75
2020	DeBary	Solar		75
2020	Avon Park	Oil/Gas Combustion Turbine	50	
2021	Santa Fe	Solar		75

<sup>2</sup> Excludes several small solar sites on DEF's system ranging from 0.25 MW to 9 MW.



2021	Twin Rivers	Solar		75
2021	Duette	Solar		75
2022	Sandy Creek	Solar		75
2022	Fort Green	Solar		75
2022	Charlie Creek	Solar		75
2022	Bay Trail	Solar		75
2022	Lake Placid	Battery Storage		18
2022	DeBary CT 1	Oil/Gas Combustion Turbine	50	
2023	Bayboro CT 4B	Oil/Gas Combustion Turbine	25	
2023	Hildreth	Solar		75
2023	High Springs	Solar		75
2023	Hardeetown	Solar		75
2023	Bay Ranch	Solar		75
2023	Osprey	GTOP 7 Upgrade		55
	<b>Total</b>		<b>325</b>	<b>2,883</b>

1           During this same period, DEF’s generation fleet capacity has increased from  
2           approximately 10,000 MWs to over 12,000 nominal MWs of total winter  
3           generation.

4

5   **Q.   How has DEF’s generating capacity changed since the 2021 Settlement**  
6   **Agreement?**

7   A.   As a part of the 2021 Settlement Agreement, DEF received a base rate increase  
8   that allowed for the continued investment in all aspects of its business, including  
9   generation, to improve the provision of safe and reliable electric service to its  
10   customers. Specific to the DEF Power Generation organization, the 2021  
11   Settlement Agreement provided for the construction and recovery of cost-effective  
12   solar generating units, and an annual capital expenditure program ranging from  
13   approximately \$125 million to \$140 million from 2022 through 2024 to maintain  
14   and improve the integrity of the existing DEF generation fleet.

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Consistent with the 2021 Settlement Agreement, DEF placed in service eight solar sites during 2022 and 2023, resulting in 600 MWs of additional solar generation, bringing DEF’s solar capacity to 1,170 MWs.

In addition to the increased generation provided by the new solar sites, DEF completed a heat rate improvement project at the Osprey plant, which involved installing an innovative technology combustion system and increasing unit capacity by approximately 55 MWs, bringing the Osprey plant’s total output to approximately 625 MWs.

**IV. DeBary Hydrogen Project**

**Q. Please provide a brief overview of the DeBary Hydrogen Project.**

A. The Commission approved the Vision Florida Program in the 2021 Settlement Agreement.<sup>3</sup> One of the projects DEF pursued as part of the Vision Florida Program is the DeBary Hydrogen Project. The DeBary Hydrogen Project is an innovative, clean energy hydrogen production and storage system that will be used to produce hydrogen under numerous real and simulated conditions, including solar following simulated future grid conditions and grid voltage support.

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<sup>3</sup> The 2021 Settlement Agreement authorized the Company to pursue pilot projects through the Vision Florida Program. The Vision Florida Program is discussed in greater detail in the direct testimonies of Company witnesses Brian Lloyd and Hans Jacob. My testimony is focused on the DeBary Hydrogen Project, which is a part of Vision Florida.

1 The project consists of two (2) 1 MW Polymer Electrolyte Membrane electrolyzers  
2 and incorporates the existing 74.5 MW DeBary Solar Plant to provide clean energy  
3 for the electrolyzer units that will separate water molecules into oxygen and  
4 hydrogen atoms, generating truly green hydrogen. The resulting oxygen will be  
5 released into the atmosphere, while the hydrogen will be delivered to reinforced  
6 containers for safe storage. The system will ultimately deliver the stored hydrogen  
7 to a CT that has the ability to run on blended fuel as well as 100% hydrogen. In  
8 addition to the DeBary Solar Plant, the project site also includes peaking gas CTs  
9 that will allow the Company to provide additional power to accommodate changes  
10 in demand and technological growth. The DeBary Solar Plant is an ideal location  
11 for the DeBary Hydrogen Project because it has diverse generation sources  
12 available to power the electrolyzers.

13  
14 **Q. What is the estimated project cost and projected in-service date for the**  
15 **DeBary Hydrogen Project?**

16 A. The estimated project cost included in this filing is \$25 million, and the projected  
17 in-service date for the DeBary Hydrogen Project is Q4 2024.

18  
19 **Q. How does the DeBary Hydrogen Project benefit customers?**

20 A. The DeBary Hydrogen Project is one example of how DEF is maximizing  
21 customer benefits while providing technological and geographic diversity through  
22 state-of-the-art technology that will help DEF transition to cleaner energy. The  
23 DeBary Hydrogen Project will benefit customers through the early demonstration

1 of an integrated technology capable of providing increased energy storage, fuel  
2 agility, and grid reliability. In addition, this project will allow DEF to gain valuable  
3 learnings in the following areas:

- 4 • Determining the variable cost of hydrogen production, resulting energy  
5 production, and how hydrogen best complements increased renewable energy  
6 growth.
- 7 • Procedures for integrated operation and control, material selection, safety,  
8 emissions, operation, and maintenance.
- 9 • Assistance with future designs and scale-up evaluations, which will help guide  
10 DEF's continued transition to renewable energy.

11  
12 **V. Reliability**

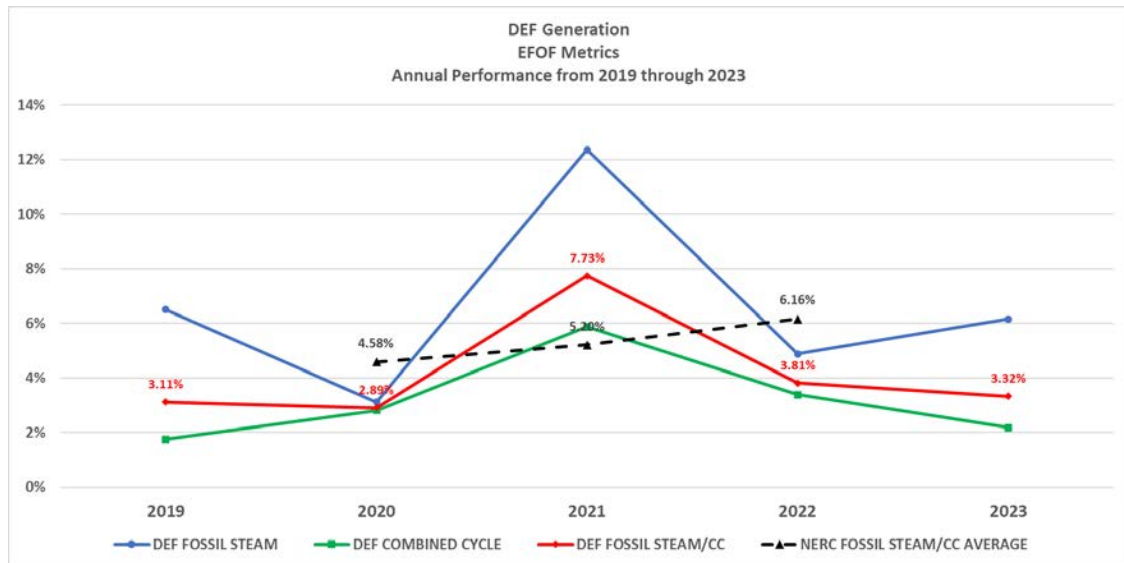
13 **Q. How does DEF measure and evaluate the reliability of its steam and combined  
14 cycle units?**

15 A. DEF evaluates the reliability, or the operating performance, of its generation fleet  
16 by comparing the Equivalent Forced Outage Factor (“EFOF”) for the Company’s  
17 steam and combined cycle units with EFOF data reported for the North American  
18 Electric Reliability Corporation (“NAERC”) steam and combined cycle units over  
19 the same period.<sup>4</sup> A generating unit’s EFOF is equal to the hours of unit forced  
20 unavailability (unplanned outage hours and equivalent unplanned derated hours)  
21 given as a percentage of the total hours of service, plus the unavailability of that  
22 unit (unplanned outage, unplanned derate, and service hours). The chart below

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<sup>4</sup> NAERC EFOF data is available beginning in 2020. Prior to 2020, NAERC tracked the Equivalent Forced Outage Rate (“EFOR”). DEF anticipates that 2023 data will be available mid-2024.

1 provides a summary of DEF’s steam and combined cycle performance for the  
2 previous five years. As the chart demonstrates, the operating performance for  
3 DEF’s generation fleet has improved over the last three years and is outperforming  
4 the NAERC average.



5 **Q. Does the Company use EFOF to measure reliability at its simple cycle**  
6 **generating units?**

7 A. No, the Company utilizes starting reliability as a more informative metric to  
8 measure the reliability of its simple cycle fleet. Starting reliability is the ratio of  
9 successful startups to attempted startups. A startup is successful if the unit  
10 synchronizes to the grid within a certain, pre-defined time limit. If the unit is  
11 unable to start — a “failed start” — or the startup is delayed, it would fail in its  
12 peaking duty. Therefore, a high starting reliability is desirable. DEF’s simple cycle  
13 fleet has consistently averaged over 99% starting reliability each year. For  
14 example, of 2,124 starts in 2023, DEF only had 11 failed starts, resulting in a  
15 starting reliability of 99.48%.

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**Q. How does DEF measure reliability for its solar generating facilities?**

A. For solar generating facilities, the Company uses energy yield and inverter availability to measure reliability. Energy yield is the percentage of energy produced as compared to the maximum energy that could have been produced, considering the actual available solar conditions (daylight hours, sun position, degree of cloudiness, etc.). Inverter availability is the proportion of time that a system is in an operable and usable state over a specified period that includes any necessary corrective maintenance, preventative maintenance, or any other downtime required for the system to remain operable.

**Q. How reliable are DEF’s solar facilities?**

A. In 2023, DEF’s solar facilities operated with an average net capacity factor of 27%.<sup>5</sup> Typical solar facilities have a net capacity factor of 23-25%.<sup>6</sup> DEF’s solar facilities provide approximately 6% of DEF’s total generation.

**Q. How do DEF’s reliability metrics translate into benefits for customers?**

A. DEF’s positive operating and reliability metrics translate into better reliability for customers and provide an opportunity for the Company’s most efficient operating units to minimize fuel costs. These positive metrics also increase the probability

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<sup>5</sup> Adjusted to exclude events outside management control (“OMC”).  
<sup>6</sup> See U.S. Energy Information Administration, *Table 6.07.B. Capacity Factors for Utility Scale Generators Primarily Using Non-Fossil Fuels*, (Last visited: Feb. 7, 2024), [https://www.eia.gov/electricity/monthly/epm\\_table\\_grapher.php?t=epmt\\_6\\_07\\_b](https://www.eia.gov/electricity/monthly/epm_table_grapher.php?t=epmt_6_07_b) (showing the average capacity for photovoltaic solar in 2022 to be 24.4%).

1 that generation is available during times of lower customer demand to enter the  
2 off-system sales market and further offset customer fuel costs.

3  
4 **VI. Performance and Safety**

5 **Q. Has the Company achieved and sustained a favorable safety record while**  
6 **improving performance over the past five years?**

7 A. Yes. Safety is the highest priority in every task that the Company performs and is  
8 an integral part of our daily decision-making process. Duke Energy is committed  
9 to a healthy and injury-free workplace and is committed to the safety of our  
10 employees, families, customers, contractors, visitors, and the communities in  
11 which we operate. Duke Energy’s focus on safety has resulted in consistently  
12 outstanding performance in this area over the past several years, with Duke  
13 Energy’s Generating Fleet attaining industry top decile results for five consecutive  
14 years. The table below shows the total incident case rate (“TICR”) specifically for  
15 DEF’s Generating Fleet. TICR is the number of work-related injuries per total  
16 number of work hours in a year; the result is a percentage that reflects the  
17 frequency of injuries. A TICR less than 0.5 is considered top decile performance  
18 in the industry, and DEF’s TICR has been below that threshold since 2018.

<b>Year</b>	<b>Recordables</b>	<b>Work Hours</b>	<b>TICR</b>
2018	16	10,566,766	0.30
2019	17	10,126,610	0.34
2020	17	9,698,928	0.35
2021	14	9,442,310	0.30
2022	18	9,722,439	0.37
2023	23	10,605,610	0.43
<b>Grand Total</b>	<b>123</b>	<b>70,365,684</b>	<b>0.35</b>

1 **Q. How does DEF measure the operating performance of its generation fleet?**

2 A. In addition to EFOF, discussed above, DEF measures the operating performance  
3 and efficiency of its fleet through the “heat rate” – or the measurement of the  
4 amount of fuel used to produce a kilowatt hour (“kWh”) of power. Heat rate is  
5 expressed as a British Thermal Unit (“BTU”) per kWh. The lower the fleet’s heat  
6 rate, the more efficient it is because it requires less fuel to generate the same  
7 amount of power.

8  
9 **Q. Has the Company undertaken initiatives to improve the operating  
10 performance of its generation fleet?**

11 A. Yes, the Company has undertaken several initiatives to improve the generation  
12 fleet’s performance. First, DEF’s Power Generation organization has embarked on  
13 a generation fleet heat rate and capacity initiative that is focused on reducing the  
14 generation fleet’s operating fuel costs through greater fuel efficiency. Second, by  
15 adopting new technologies, DEF’s combined cycle units are capable of being more  
16 flexible as solar generation is developed and added within DEF’s service territory.  
17 Third, DEF is installing newer, more efficient combustion turbine hardware  
18 systems at the Hine Energy Complex, Tiger Bay, Bartow, and Citrus CC plants.

19  
20 **Q. Please describe some of the benefits of DEF’s heat rate and capacity  
21 initiatives.**

22 A. DEF’s heat rate improvement project will integrate some of the newest combustion  
23 technology into DEF’s combined cycle units and will increase overall system



1 capacity by 428 MWs after all projects are completed in 2026. Once completed,  
2 these projects, along with increased generation, will reduce fuel costs to customers  
3 by an estimated \$150 to \$200 million dollars per year due to an increase in  
4 reliability ramp rates and low load operations, which I discuss below. These uprate  
5 improvement projects are planned for the eligible units during the unit's next  
6 routine maintenance outage cycle, which will allow for long lead time equipment  
7 to be manufactured and delivered and will reduce the need for out of cycle  
8 maintenance outages. Exhibit RDA-3 summarizes the CC units that are part of the  
9 heat rate improvement project and their corresponding heat rate improvements.

10 **Q. Please explain how making combined cycle units more flexible as solar**  
11 **generation is added to the electric grid improves the generation fleet's**  
12 **performance.**

13 A. As additional solar generation is developed and added within DEF's service  
14 territory, DEF's combined cycle units must become more flexible because solar  
15 energy is intermittent due to variables such as the time of day and the weather, and  
16 these variables contribute to the unpredictability and variation of solar generation.  
17 The unpredictability of solar impacts grid frequency and voltage, which may result  
18 in the electric grid becoming unstable due to an erratic energy supply, which in  
19 turn, could cause equipment damage, interruptions, and power outages. Therefore,  
20 as solar generation continues to be added to the electric grid, the Company's  
21 generating units need to be increasingly agile in responding to load changes.

22

1 For example, since cloud coverage can cause rapid changes to the energy output  
2 of solar generation, online steam and CC operating plants need to be able to adapt  
3 quickly and adjust output to maintain reliability and grid stability, DEF has  
4 implemented an innovative combustion technology at the Osprey plant that allows  
5 the units to operate at lower loads and use faster ramp rates, all while complying  
6 with environmental regulations.

7  
8 **Q. What is low load operation and how does it benefit DEF's customers?**

9 A. Low load operation is the ability to keep affected units online during periods of  
10 lower system demand that would normally require units to be removed from  
11 service. Improving low load capability, or turndown, allows DEF to reduce unit  
12 cycles on its CTs, thereby reducing costs and reducing the impact on equipment  
13 life. Since low load operations are restricted by environmental compliance  
14 regulations and rules, improving a unit's low load operation enables DEF to keep  
15 its most efficient units online to serve our customers.

16  
17 Cycling a unit on and off also adds to the cost of operation. A unit cycle removes  
18 what we call "parts life" from the unit, so fewer cycles on a unit results in lower  
19 operating costs, and a reduction in maintenance cycle costs that otherwise would  
20 be borne by DEF's customers.

21  
22 **Q. Has the generating efficiency of DEF's generation fleet improved over time?**

1 A. Yes. The efficiency of DEF's generation fleet has improved over time, due  
2 primarily to three factors: heat rate improvements, the retirement of less efficient  
3 units, and employing economic dispatch. I previously discussed DEF's heat rate  
4 improvement project and how these improvements will (in addition to increasing  
5 capacity) improve reliability ramp rates and low load operations, thereby reducing  
6 fuel costs. With the introduction of new heat rate improvement technology, DEF  
7 expects that the fleet's heat rate will be reduced by an additional 1,000 BTU by  
8 the end of 2026—an estimated one to two percent improvement. As shown in  
9 Exhibit RDA-3, the heat rate of DEF's generation fleet has continued to improve  
10 since 2018.

11  
12 Second, and also since 2018, DEF has retired some higher heat rate coal units and  
13 improved the efficiency of its gas units. And third, DEF (and Duke Energy's entire  
14 generation fleet) uses economic dispatch to reduce the operating heat rate of the  
15 generation fleet. Economic dispatch is a continuous and dynamic process that  
16 Duke Energy uses to create the most economical power on the grid. This process  
17 allows the entire enterprise to deliver the lowest cost source of electric generation  
18 to the grid by dispatching units with the lowest costs before calling upon less  
19 efficient units that result in higher fuel costs. Combined with the heat rate  
20 improvements and the use of innovative technologies, power will be dispatched  
21 utilizing more accurate inputs for economic dispatch, allowing DEF's most  
22 efficient units to be the first to respond to load demand.

23

1 **Q. How do DEF customers benefit from a positive operating performance of**  
2 **DEF's generation fleet?**

3 A. Positive fleet operating performance minimizes forced and unplanned outages and  
4 results in lower electric bills. Since fuel costs are passed on to customers as part  
5 of their total electric bill, customers benefit from positive operating performance  
6 when the most efficient units remain online and are dispatched first. By utilizing  
7 economic dispatch, DEF is ensuring that it is delivering the lowest cost power to  
8 the grid, and that it only calls upon less efficient (and more costly) units as demand  
9 increases.

10

11 **Q. Has the positive operating performance of the Company's generation fleet**  
12 **impacted O&M costs?**

13 A. Yes. Using the economic dispatch model for unit loading and normal operations  
14 provides DEF a tool for maintaining, or even reducing, variable O&M costs that  
15 are associated with more reliable and efficient units. From time to time, DEF relies  
16 on purchased power when reserves are insufficient to serve the system load.  
17 Purchasing power at an equal to or lower cost than the Company can generate  
18 based on market conditions allows older, less efficient units to be called upon less  
19 frequently, thereby reducing maintenance and startup costs.

20

21 **VII. DEF Generation Non-Fuel O&M and Capex**

22 **Q. What is the budget and approval process for the non-fuel O&M and Capex**  
23 **for DEF's generation fleet?**

1 A. Long-range planning for DEF's Power Generation organization is a structured  
2 process that balances risk with financial constraints that consists of five (5) years  
3 of projected capital and outage O&M costs for maintenance projects at DEF's  
4 generation stations. Station and subject matter experts identify projects for future  
5 years and group them among the following categories:

- 6 • Regulatory requirements
- 7 • Safety and environmental risks
- 8 • Long-term service agreements
- 9 • Growth and strategic initiatives
- 10 • Optimized routine reliability maintenance
- 11 • Economical reliability maintenance
- 12 • Facility infrastructure needs

13 DEF evaluates and prioritizes capital and outage O&M projects according to fleet  
14 procedures, which include condition-based equipment inspections. This process  
15 allows DEF to invest Capex and O&M in the fleet's most efficient and responsive  
16 units first, thereby prioritizing the needs of the remaining units as Capex and O&M  
17 is available and resulted in the Company identifying several power generation  
18 projects to include in the 2025, 2026, and 2027 test years.

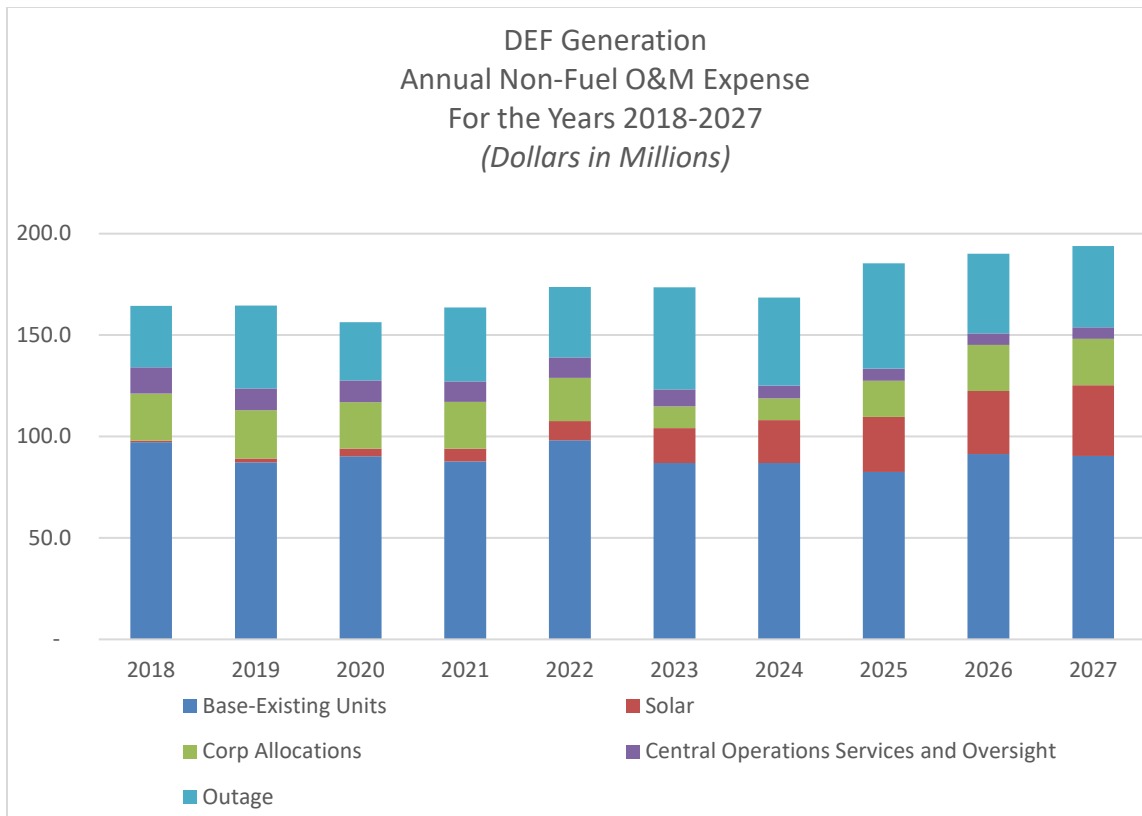
19

20 **Q. Please describe the non-fuel O&M performance experience of DEF's**  
21 **generation fleet.**

22 A. The transformation of DEF's generation fleet has been underway since 2016.  
23 During this time, DEF has invested in technology and facility upgrades, and

1           undertaken strategic unit and station retirements. This effort focuses on  
2           maintaining and minimizing fuel and non-fuel costs. As shown in the chart below,  
3           DEF's non-fuel costs attributable to base operations for existing generating units  
4           (the dark blue bar) have remained fairly constant and have even decreased for  
5           several years over a ten (10) year period. In fact, the forecasted amount for non-  
6           fuel costs for 2027 is less than the comparable actual amount in 2018.

7  
8           Outage O&M (the light blue bar) exhibits slight fluctuations over the years due to  
9           equipment run-times but generally has held constant despite increasing fleet  
10          capacity and maturing generating sites. As expected, the addition of new  
11          generation facilities, including the Citrus CC, the Osprey Energy Center, and the  
12          addition of thirty-four (34) new major solar sites since 2018, has added  
13          incrementally to non-fuel O&M costs. However, it is important to note that despite  
14          the addition of considerable new generating capacity since 2016, the Company has  
15          been able to safely and reliably operate and maintain its fleet with fewer resources.



1 **Q. Please differentiate between the two primary O&M cost categories – Base**  
 2 **Existing Units and Outage as shown in the chart above.**

3 A. Base Existing Unit costs include costs associated with day-to-day routine activities  
 4 and basic utility services. Some examples of these costs include labor (straight  
 5 time and overtime), materials required for routine activities, outside contracting  
 6 services, and environmental permits. Outage costs include all major maintenance  
 7 activities and non-routine activities that improve a unit’s operating reliability or  
 8 efficiency. Examples of Outage costs include CT major maintenance, steam  
 9 turbine outage work, generator major maintenance work, and other similar  
 10 projects.

11

1 While Base Existing Unit costs have declined over the 2018-2027 period as the  
2 generation fleet has transformed into a cleaner, more efficient portfolio and as the  
3 Company has implemented improvements, Outage costs have fluctuated based on  
4 major equipment maintenance requirements, which are in turn driven by hours of  
5 operation. With major maintenance requirements driven by usage-based metrics,  
6 outage budgets experience more variation than base budgets.

7  
8 **Q. Has the Company taken steps to reduce fossil fleet O&M and Capex**  
9 **associated with operating and maintaining DEF's generation fleet?**

10 A. Yes. DEF continually works to reduce costs for both O&M and Capex, and the  
11 Company has implemented various initiatives to reduce costs through efficiencies  
12 in business transformation and planning. For example, the Business  
13 Transformation effort is intended to identify where process and financial  
14 efficiencies can be realized within DEF Generation. These changes are intended  
15 to be long-term to achieve sustainable cost savings. In addition, DEF employees  
16 are encouraged to find new ways to work more efficiently and reduce costs. Ideas  
17 are solicited from every individual in the company to consider day-to-day  
18 activities and determine if there are opportunities to make our business more  
19 efficient resulting in sustainable cost savings.

20  
21 **Q. Please summarize the generation fleet's capital requests for the years 2025-**  
22 **2027 that are included in the MFRs.**



1 A. Please refer to Exhibit RDA-4 attached to my testimony. This exhibit summarizes  
2 the major maintenance projects (grouped by similar work scopes) and associated  
3 budget costs included in DEF's rate case for each of the three test period years.

4 **Q. Please briefly describe the Commission's "O&M Benchmark Test" and how**  
5 **the requested test year O&M for DEF Generation compares to the**  
6 **Benchmark O&M.**

7 A. The Commission's O&M benchmark test originated in the early 1980's as a metric  
8 used by the Commission and its staff to evaluate the reasonableness and prudence  
9 of a company's request for O&M in its test year cost of service. The Commission's  
10 O&M Benchmark Test escalates the O&M by function approved in a company's  
11 last rate proceeding by the consumer price index and customer growth for those  
12 O&M functions whose costs are impacted by customer growth. The resulting,  
13 escalated O&M is then compared to the test year O&M requested by a company.  
14 If the test year O&M exceeds the Benchmark O&M, the company is required to  
15 provide justification for the increase in order to obtain recovery of its requested  
16 O&M amount. If the company's test year O&M is less than the Benchmark O&M,  
17 the company has met the reasonableness test for the O&M to be approved.

18  
19 Please refer to MFR Schedule C-41, which shows the Commission's O&M  
20 Benchmark analysis for test years 2025, 2026, and 2027, and the DEF's  
21 justification statement for test year O&M that exceeds the benchmark amount. For  
22 example, in the calendar year 2025, Steam Production O&M exceeds the

1 Benchmark O&M by \$2.9 million. However, the test year O&M for Other Power  
2 Production is \$7.9 million less than the Benchmark O&M, resulting in an O&M  
3 amount of approximately \$5.0 million less than the Benchmark Test for the two  
4 functions I oversee. In addition, I note that DEF's requested test year O&M for the  
5 years 2026 and 2027 are less than their respective benchmark amounts by \$4.4  
6 million and \$4.5 million, respectively. This analysis provides a quantified  
7 demonstration of the efforts DEF has employed to control and reduce Generation  
8 O&M costs.

9  
10 **Q. Does this conclude your direct testimony?**

11 **A.** Yes, it does.

**List of MFRs Sponsored or Co-Sponsored**

<b>MFR</b>	<b>TITLE</b>
B-7	Plant Balances By Account And Sub-Account
B-8	Monthly Balances Test Year - 13 Months
B-9	Depreciation Reserve Balances By Account And Sub-Account
B-10	Monthly Reserve Balances Test Year - 13 Months
B-11	Capital Additions And Retirements
B-12	Production Plant Additions
B-13	Construction Work In Progress
B-18	Fuel Inventory By Plant
B-24	Leasing Arrangements
C-6	Budgeted Versus Actual Operating Income And Expenses
C-8	Detail Of Changes In Expenses
C-9	Five Year Analysis - Change In Cost
C-15	Industry Association Dues
C-16	Outside Professional Services
C-33	Performance Indices
C-35	Payroll & Fringe Benefit Increases Compared To CPI
C-36	Non-Fuel Operation And Maintenance Expense Compared To CPI
C-37	O&M Benchmark Comparison By Function
C-41	O&M Benchmark Comparison By Function
C-43	Security Costs

<b>Duke Energy Florida Generation Fleet Overview</b>					
<b>DEF Generation 12/31/2023</b>	<b># of Units</b>	<b>Summer Capacity MW</b>	<b>% of Summer Capacity</b>	<b>Winter Capacity MW</b>	<b>% of Winter Capacity</b>
<b>CC-Combined Cycle</b>	<b>29</b>	<b>6134</b>	<b>49.0%</b>	<b>6236</b>	<b>48.9%</b>
Bartow CC	5	1207	9.6%	1227	9.6%
Citrus County CC	6	1862	14.9%	1902	14.9%
Hines Energy Complex	12	2188	17.5%	2214	17.4%
Osprey Energy Center	3	600	4.8%	612	4.8%
Tiger Bay	2	231	1.8%	234	1.8%
University of Florida	1	46	0.4%	47	0.4%
<b>CT-Combustion Turbine</b>	<b>34</b>	<b>2578</b>	<b>20.6%</b>	<b>2580</b>	<b>20.2%</b>
Bartow Peaker	4	223	1.8%	223	1.7%
Bayboro	4	238	1.9%	238	1.9%
DeBary	9	712	5.7%	712	5.6%
Intercession City	14	1202	9.6%	1204	9.4%
Suwannee River Peaker	3	203	1.6%	203	1.6%
<b>SO-Solar</b>	<b>19</b>	<b>1334</b>	<b>10.7%</b>	<b>1334</b>	<b>10.5%</b>
Bay Ranch Solar Facility	1	75	0.6%	75	0.6%
Bay Trail Solar Facility	1	75	0.6%	75	0.6%
Charlie Creek Solar Facility	1	75	0.6%	75	0.6%
Columbia Solar Facility	1	75	0.6%	75	0.6%
DeBary Solar Facility	1	75	0.6%	75	0.6%
Duette Solar Facility	1	75	0.6%	75	0.6%
Fort Green Solar Facility	1	75	0.6%	75	0.6%
Hamilton Solar Facility	1	75	0.6%	75	0.6%
Hardeetown Solar Facility	1	75	0.6%	75	0.6%
High Springs Solar Facility	1	75	0.6%	75	0.6%
Hildreth Solar Facility	1	75	0.6%	75	0.6%
Lake Placid Solar Facility	1	45	0.4%	45	0.4%
Osceola Solar Facility	1	4	0.03%	4	0.0%
Perry Solar Facility	1	5	0.04%	5	0.0%
Sandy Creek Solar Facility	1	75	0.6%	75	0.6%
Santa Fe Solar Facility	1	75	0.6%	75	0.6%
Suwannee Solar Facility	1	9	0.1%	9	0.1%
Trenton Solar Facility	1	75	0.6%	75	0.6%
Twin Rivers Solar Facility	1	75	0.6%	75	0.6%

<b>Duke Energy Florida Generation Fleet Overview</b>					
<b>DEF Generation 12/31/2023</b>	<b># of Units</b>	<b>Summer Capacity MW</b>	<b>% of Summer Capacity</b>	<b>Winter Capacity MW</b>	<b>% of Winter Capacity</b>
<b>ST-Fossil Steam</b>	<b>4</b>	<b>2467</b>	<b>19.7%</b>	<b>2607</b>	<b>20.4%</b>
Anclote	2	1025	8.2%	1051	8.2%
Crystal River	2	1442	11.5%	1556	12.2%
<b>Grand Total</b>	<b>88</b>	<b>12513</b>	<b>100.0%</b>	<b>12757</b>	<b>100.0%</b>

Station	OEM Cost	Total Cost	Heat Rate Improvement	Increased Output
	<i>\$M</i>	<i>\$M</i>	<i>Btu/kWh</i>	<i>MW</i>
Bartow	20	24	-100	100
Citrus PB1	12	13.2	-132	22
Citrus PB2	12	13.2	-132	22
Hines PB2	14	16.8	-125	65
Hines PB3	14	16.8	-125	65
Hines PB4	36.6	48.6	-140	80
Osprey CC	7	7.5	-144	52
Tiger Bay CC	13.5	14.8	-128	22
Totals	129.1	154.9	-1026	428

**Florida Production Cost Additions**

**Florida Production Cost Addition Summary (in millions)**

<b>Projects</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>total</b>	<b>%</b>
<b>Total</b>	<b>220.6</b>	<b>221.0</b>	<b>220.0</b>	<b>661.6</b>	<b>100%</b>
Citrus LTSAs	46.2	55.5			
Hines LTSAs	5.0	9.2			
<b>L TSA Total</b>	<b>51.2</b>	<b>64.7</b>		<b>115.9</b>	<b>18%</b>
<b>Combustion Turbine Efficiency Improvements</b>	<b>32.1</b>	<b>30.8</b>	<b>6.7</b>	<b>69.6</b>	<b>11%</b>
<b>Unit Flexibility</b>			<b>56.7</b>	<b>56.7</b>	<b>9%</b>
<b>UF CHP Project</b>			<b>30.0</b>	<b>30.0</b>	<b>5%</b>
<b>Anclote &amp; Bartow 316B (ECRC Capital)</b>	<b>4.6</b>	<b>11.1</b>	<b>7.1</b>	<b>22.8</b>	<b>3%</b>
<b>DCS and Controls</b>	<b>11.1</b>	<b>2.7</b>	<b>1.5</b>	<b>15.3</b>	<b>2%</b>
<b>Debary &amp; Intercession Rotor Overhauls</b>	<b>6.0</b>	<b>8.1</b>	<b>5.5</b>	<b>19.6</b>	<b>3%</b>
<b>Generator Rewinds</b>		<b>6.3</b>		<b>6.3</b>	<b>1%</b>
<b>GR 91 Valve Replacements</b>	<b>2.0</b>	<b>1.3</b>		<b>3.3</b>	<b>0%</b>
<b>Crystal River Precipitator Parts Replacement</b>	<b>1.0</b>			<b>1.0</b>	<b>0%</b>
<b>Intercession Wing Cowl Plenum</b>			<b>3.2</b>	<b>3.2</b>	<b>0%</b>
<b>SmartGen Generator Monitoring</b>	<b>0.5</b>			<b>0.5</b>	<b>0%</b>
<b>Regularly Scheduled Maintenance</b>	<b>42.2</b>	<b>39.2</b>	<b>32.3</b>	<b>113.7</b>	<b>17%</b>
<b>Unplanned Reliability Work</b>	<b>30.0</b>	<b>30.0</b>	<b>50.7</b>	<b>110.7</b>	<b>17%</b>
<b>Routine Reliability, General Managed Accounts &amp; Station Sponsored Projects</b>	<b>11.8</b>	<b>12.2</b>	<b>11.1</b>	<b>35.1</b>	<b>5%</b>
<b>Other</b>	<b>28.1</b>	<b>14.6</b>	<b>15.2</b>	<b>57.9</b>	<b>9%</b>

Please note that the Anclote and Bartow 316B projects are recovered through the Environmental Cost Recovery Clause.

## **Project Details**

### **LTSA Projects**

- Duke Energy has Long-Term Service Agreements (“LTSAs”) with the turbine Original Equipment Manufacturers (“OEMs”) at Citrus and Hines. The LTSAs cover gas turbine major maintenance, which manages part life and minimizes risk to the operating unit. Per the OEM prescribed maintenance intervals, Citrus will perform major turbine maintenance on Unit 1 in 2025 and Unit 2 in 2026, and Hines will perform turbine maintenance on Unit 2 in 2025 and Units 1 and 3 in 2026.

### **Combustion Turbine Efficiency Improvements**

- These projects are the heat rate and capacity efficiency projects I explain in greater detail in my direct testimony. These projects improve efficiencies and heat rates at the Company’s combined cycle units and result in fuel savings for customers.

### **Unit Flexibility**

- With an ever-growing solar generation fleet, the traditional gas fleet will need to progressively become more flexible. These unit flexibility projects improve minimum load, unit ramp rates, and the ability to operate effectively to accommodate solar fluctuations and maintain system load stability.

### **UF (University of Florida) CHP Project**

- In May 2023, UF and Duke Energy Florida executed a term sheet such that the cogeneration station will remain in service. As a result, the station must install new boilers in 2027 to meet extended operation requirements with 100% reliable steam supply to the University and Shands Hospital.

### **DCS (Distributive Control Systems) and Controls**

- Anclote’s DCS and Operations and Control Network will be replaced in 2025, as it is no longer being supported or updated by Microsoft. DEF will upgrade the existing Ovation Distributed Control System (DCS) at Citrus and will install the Mitsubishi TOMONI Controls to improve O&M optimization, performance, and operation flexibility and to maintain cybersecurity compliance.

### **Debary and Intercession Turbine Rotor Overhauls**

- The CT rotors for Debary CT10 (2026 ISD) and Intercession CT12-CT14 (2025-2027 ISDs) are scheduled for replacement based on GE maintenance guidelines and contract obligations. These maintenance intervals are required to maintain high starting reliability for the CT fleet, and these units see, on average, 500 or more starts each year.



### **Generator Rewinds**

- Debary CT8 (2026 ISD), Intercession CT10 (2026 ISD), Hines Unit 1B (2026 ISD), and Suwannee CT2 (2026 ISD) are planning to rewind their generator stator and/or rotor coils.

### **GR 91 Valve Replacements**

- The DEF fleet encountered multiple cases of dis-bonding of Grade 91 alloy materials in isolating steam valves, located upstream of the turbines. Dislodged debris can break through the screens and damage the steam turbines. This fleet effort will replace these valves with new valves that prevent this occurrence. In 2025 and 2026, Hines Units 3 and 4 will replace their Hot Reheat Valves, which will complete the initiative.

### **Crystal River Precipitator Parts Replacement**

- The Crystal River Unit 4 precipitator controls air pollution and has degraded over time due to age and use of equipment. These parts and controls replacements are necessary to prevent failure and unit shutdown prior to exceeding the air permit.

### **Intercession Wing Cowl Plenum**

- DEF will replace the turbine wing cowl plenum exhausts as Intercession for CTs 12 through 14 in 2027. The replacements will avoid further cracking and separation leading to equipment damage and forced outages for repairs or replacements.

### **SmartGen Generator Monitoring**

- This fleet strategy upgrade will enhance turbine generator monitoring and convert from time-based maintenance to condition-based maintenance. SmartGen is designed to improve fleet standardization and reduce outage costs as well as generator failures and associated costs.

### **Regularly Scheduled Maintenance**

- This category includes certain types of maintenance that is regularly scheduled based on runtime, number of starts, OEM recommendations and guidelines, and performance history. This includes gas turbine work (Combustion, Hot Gas Path, and major outages) and steam turbine work (Boiler Feed-pump Turbines, Main Steam/Auxiliary Valves, and major outages). Work is scheduled per the Optimized Planning and Tracking of Interval Based Maintenance process.

### **Unplanned Reliability Work**

- These costs are designed to lower operational and financial risk for emergent reliability work in the years 2025 through 2027. Areas of concern include maintaining the reliability of an aging fleet, impacts of combined cycle plant operations and industry operational changes on balance of plant equipment, and additional expected costs to maintain the UF CHP.

### **Routine Reliability, General Managed Accounts & Station Sponsored Projects**

- The primary objective of these projects is to maintain the operational reliability of a site. These projects include one of the following:

#### Approved General Managed Accounts

1. Station Small Capital (<\$50K per project)
2. Coal/Process Conveyor Belts (level of funding allocated based on historical costs)
3. Regional Capital (established to accommodate emergent projects such as major pump or major motor failures)

#### Approved Station Sponsored Projects

1. General Equipment (<\$50K per project)
2. Tools (material cost only, no labor)
3. Miscellaneous Valves (<\$50K per project)

Costs are based on historical spending plus any anticipated additional needs.

### **Other**

- Other costs consist of various reliability projects with an average cost of \$0.6 million per project. Project scoring and ranking for inclusion in the 5-year plan follows the RRE prioritization process.