

**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

In re: Commission review of numeric conservation goals (Florida Power & Light Company). : **DOCKET NO. 20240012-EG**
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In re: Commission review of numeric conservation goals (Duke Energy Florida, LLC). : **DOCKET NO. 20240013-EG**
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In re: Commission review of numeric conservation goals (Tampa Electric Company). : **DOCKET NO. 20240014-EG**
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In re: Commission review of numeric conservation goals (Florida Public Utilities Company). : **DOCKET NO. 20240015-EG**
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: **Filed: April 23, 2024**

**PETITION TO INTERVENE OF
WALMART INC.**

Pursuant to Sections 120.569 and 120.57 of the Florida Statutes and Rules 25-22.039, 28-106.201, and 28-106.205 of the Florida Administrative Code, Walmart Inc. ("Walmart"), by its attorneys, respectfully petitions the Florida Public Service Commission ("Commission") for permission to intervene in the above-captioned, consolidated proceedings. In support thereof, Walmart represents to the Commission:

1. Petitioner is Walmart, 2001 SE 10th Street, Bentonville, AR 72716-5530.
2. The name and address of Petitioner's attorneys are:

Stephanie U. Eaton
Florida Bar No.: 165610
SPILMAN THOMAS & BATTLE, PLLC
110 Oakwood Drive, Suite 500
Winston-Salem, NC 27103
Phone: (336) 631-1062

Fax: (336) 725-4476
seaton@spilmanlaw.com

Steven W. Lee
SPILMAN THOMAS & BATTLE, PLLC
1100 Bent Creek Boulevard, Suite 101
Mechanicsburg, PA 17050
Phone: (717) 791-2012
Fax: (717) 795-2743
slee@spilmanlaw.com

Ms. Eaton is authorized to accept service of papers in this proceeding on behalf of Walmart. Walmart also requests that Mr. Lee be added jointly to the service list. Walmart may cause to be filed a motion for Mr. Lee to be admitted *pro hac vice* before this Commission, and subsequent to any Commission grant of such request, Walmart requests that Mr. Lee be added to the office service list as an attorney authorized to accept service of papers in this proceeding.

3. On January 23, 2024, the Commission initiated these proceedings to address the Florida Energy Efficiency and Conservation Act ("FEECA"). Section 366.82 of the Florida Statutes requires the Commission to increase the efficiency of energy consumption, increase the development of demand-side renewable energy systems, reduce and control the growth rates of electric consumption and weather-sensitive peak demand, and encourage development of demand-side renewable energy resources.

4. Walmart is a national retailer of goods and services through the United States with its principal office located at 2001 SE 10th Street, Bentonville AR 72716-5530.

5. Statement of Substantial Interest. Walmart has the privilege of providing its retail services in the State of Florida through its 232 Supercenters, 9 Discount Stores, 97 Neighborhood Markets, 46 Sam's Clubs, 2 Other Pharmacy Formats, 9 Distribution Centers, and 2 Fulfillment

Centers.¹ Walmart is also retail customer of all of electric utilities in Florida, including Florida Power & Light Company ("FPL"), Duke Energy Florida, LLC ("Duke"), Tampa Electric Company ("TECO"), and Florida Public Utilities Company ("FPUC") (collectively, "FL Electric Utilities" or "Utilities"). Walmart collectively purchases more than 1.2 billion kWh annually from the FL Electric Utilities. The cost of electric utility service is a significant element in the cost of operation for Walmart at multiple locations throughout the state, which could be impacted by the outcomes in these consolidated cases, thus Walmart has a unique and substantial interest in this matter.

6. Walmart also has established aggressive and significant renewable energy goals. Walmart has long had ambitious and significant company-wide renewable energy goals, and on September 21, 2020, Walmart announced new targets as a part of its sustainability goals, including: (1) to be supplied 100 percent by renewable energy by 2035 and (2) zero carbon emissions in its operations, including its transportation fleet vehicles, without the use of offsets, by 2040. Walmart has also set a goal to transition to zero emission buildings by deploying low-impact refrigerants for cooling and electric equipment for heating by 2040.² Additionally, on January 9, 2024, Walmart announced a goal to bring 10 GW of new clean energy projects online by the end of 2030, including 1 GW of new on-site solar plus storage, and enabling 2 GW of new community solar projects.³ Accordingly, principal issues to be addressed in this case fall squarely within Walmart's corporation goals and interests. In light of this commitment, Walmart has a unique and substantial interest in this case.

¹ <https://corporate.walmart.com/about/location-facts/united-states/florida>

² <https://corporate.walmart.com/newsroom/2020/09/21/walmart-sets-goal-to-become-a-regenerative-company>

³ https://tech.walmart.com/content/dam/walmart-global-tech/documents/Walmart%20CES%20Keynote%20Script%20Transcript_1.9.24.pdf

7. Accordingly, Walmart has a substantial and vital interests in the outcome of this proceeding that cannot be adequately represented by any other party.

8. Disputed Issues of Material Fact. At this time, Walmart has not yet confirmed disputed issues of material fact as the utilities recently submitted their filings in these proceedings and Walmart has not completed its analysis of those multiple submissions; however, Walmart anticipates that disputed issues of material fact in these proceedings may include the following:

- a. Whether the FL Electric Utilities provided a complete assessment of the full technical potential of all available conservation and energy savings measures?
- b. Whether the FL Electric Utilities provided a complete assessment of the economic potential of all available conservation and energy savings measures?
- c. Whether the FL Electric Utilities' proposed conservation and energy savings goals appropriately reflect the costs and benefits to customers participating in such measures?
- d. Whether the FL Electric Utilities' proposed goals adequately reflect the need for incentives to promote both customer-owned and utility-owned energy efficiency and demand-side renewable energy systems?
- e. Whether the FL Electric Utilities' proposed conservation goals utilize all cost-effective energy efficiency measures?
- f. Whether the Utilities' proposed conservation goals properly value demand-side renewables?

- g. What specific residential summer and winter and annual energy savings goals should be established for each Utility?
- h. What specific commercial/industrial summer and winter and annual energy savings goals should be established for each FL Electric Utility?
- i. What demand-side renewable energy savings goals should be established for each of the FL Electric Utilities?
- j. Whether beneficial electrification technologies should be accounted for in utility savings goals?

9. Disputed Legal Issues. Walmart has not yet identified or confirmed any disputed legal issues, and Walmart has not completed its analysis of the utilities' submissions; however, Walmart reserves its right to do so.

10. Statement of Ultimate Legal Facts Alleged. The interests of Walmart as a large, multi-account customer of the FL Electric Utilities that it seeks to protect are sufficient to warrant intervention. The nature of Walmart's interest in having the Commission set reasonable, appropriate, and cost-effective numeric conservation goals and in having the Commission determine other reasonable and appropriate provisions relating to the achievement of those goals, are exactly the interests that this proceeding is designed to protect. Accordingly, Walmart is entitled to intervene in these dockets.

11. Rules and Statutes Justifying Relief. The rules and statutes that entitle Walmart to intervene and participate in this case include, but are not limited to, the following:

- a. Section 120.569 of the Florida Statutes;
- b. Section 120.57 of the Florida Statutes;
- c. Section 25-22.039 of the Florida Administrative Code;

- d. Section 28-106.201 of the Florida Administrative Code; and
- e. Section 28-106.205 of the Florida Administrative Code.

12. Requested Relief. Walmart requests that it be permitted to intervene as a full party in this proceeding.

13. Pursuant to Rule 28-106.204(3) F.A.C., Walmart conferred with the parties regarding Walmart's intervention. All parties⁴ have indicated that they take no position on Walmart's intervention.

⁴ Florida Power & Light Company, Duke Energy Florida, LLC, Tampa Electric Company, Florida Public Utilities Company, Office of Public Counsel, White Springs Agricultural Chemicals, Inc. d/b/a PCS Phosphate – White Springs, Florida Industrial Power Users Group, Florida Rising, League of United Latin American Citizens, and Environmental Confederation of Southwest Florida have indicated they have no objection or no position with respect to Walmart's intervention.

WHEREFORE, Walmart Inc. respectfully requests that the Commission grant this Petition to Intervene and be provided with full party status in this proceeding.

Respectfully submitted,

By /s/ Stephanie U. Eaton
Stephanie U. Eaton (FL State Bar No. 165610)
SPILMAN THOMAS & BATTLE, PLLC
110 Oakwood Drive, Suite 500
Winston-Salem, NC 27103
Phone: (336) 631-1062
Fax: (336) 725-4476
seaton@spilmanlaw.com

Steven W. Lee
SPILMAN THOMAS & BATTLE, PLLC
1100 Bent Creek Boulevard, Suite 101
Mechanicsburg, PA 17050
Phone: (717) 791-2012
Fax: (717) 795-2743
slee@spilmanlaw.com

Counsel to Walmart Inc.

Dated: April 23, 2024

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by electronic mail to the following parties this 23rd day of April, 2024.

Jacob Imig
Jonathan Rubottom
Office of General Counsel
Florida Public Service Commission
2540 Shumard Oak Blvd., Room 110
Tallahassee, FL 32399-0850
jimig@psc.state.fl.us
jrubotto@psc.state.fl.us

Walt Trierweiler
Patricia A. Christensen
Office of Public Counsel
c/o The Florida Legislature
111 West Madison Street, Room 812
Tallahassee, FL 32399-
trierweiler.walt@leg.state.fl.us
Christensen.patty@leg.state.fl.us

Christopher T. Wright
William P. Cox
Florida Power & Light Company
700 Universe Boulevard
Juno Beach, FL 33408-0420
Christopher.wright@fpl.com
will.p.cox@fpl.com

Kenneth A. Hoffman
Vice President, Regulatory Affairs
Florida Power & Light Company
215 S. Monroe Street
Suite 810
Tallahassee, FL 32301
ken.hoffman@fpl.com

Dianne M. Triplett
Duke Energy Florida, LLC
299 1st Avenue North
St. Petersburg, FL 33701
Dianne.triplett@duke-energy.com

Matthew R. Bernier
Stephanie A. Cuello
Robert Pickels
Duke Energy Florida, LLC
106 East College Avenue, Suite 800
Tallahassee, FL 32301
matthew.bernier@duke-energy.com
stephanie.cuello@duke-energy.com
Robert.pickels@duke-energy.com

Paula K. Brown
Tampa Electric Company
P.O. Box 111
Tampa, FL 33601
regdept@tecoenergy.com

J. Jeffrey Wahlen
Malcolm N. Means
Virginia Ponder
Ausley McMullen
P.O. Box 391
Tallahassee, FL 32302
jwahlen@ausley.com
mmeans@ausley.com
vponder@ausley.com

Mike Cassel
Florida Public Utilities Company
1750 S. 14th Street, Suite 200
Fernandina Beach, FL 32034
mcassel@fpuc.com

Beth Keating
Gunster Law Firm
215 S. Monroe Street, Suite 601
Tallahassee, FL 32301-1804
bkeating@gunster.com

Bradley Marshall
Jordan Luebkemann
Earthjustice
111 S. Martin Luther King Jr. Blvd.
Tallahassee, Florida 32301
bmarshall@earthjustice.org
jleubkemann@earthjustice.org
flcaseupdates@earthjustice.org

Jon C. Moyle, Jr.
Karen A. Putnal
Moyle Law Firm, P.A.
118 North Gadsden Street
Tallahassee, FL 32301
jmoyle@moylelaw.com
kputnal@moylelaw.com

James W. Brew
Laura Wynn Baker
Sarah B. Newman
Stone Mattheis Xenopoulos & Brew, PC
1025 Thomas Jefferson Street, NW
Suite 800 West
Washington, DC 20007-5201
jbrew@smxblaw.com
lwb@smxblaw.com
sbn@smxblaw.com

William C. Garner
Law Office of William C. Garner, PLLC
3425 Bannerman Road
Unit 105, No. 414
Tallahassee, FL 32312
bgarner@wcglawoffice.com

Sean T. Garner
Erik Saylor
David Tropin
Office of General Counsel
Florida Department of Agriculture &
Consumer Services
The Mayo Building
407 S. Calhoun Street, Suite 520
Tallahassee, FL 32399-0800
GeneralCounsel@fdacs.gov
Erik.Saylor@fdacs.gov
David.Tropin@fdacs.gov

Brooks Rumenik
Director
Office of Energy
Florida Department of Agriculture &
Consumer Services
The Mayo Building
407 S. Calhoun Street, Suite 520
Tallahassee, FL 32399-0800
Brooks.Rumenik@fdacs.gov

Peter J. Mattheis
Michael K. Lavanga
Joseph R. Briscar
Stone Mattheis Xenopoulos & Brew, PC
1025 Thomas Jefferson Street, NW
Suite 800 West
Washington, DC 20007-5201
pjm@smxblaw.com
mkl@smxblaw.com
jrb@smxblaw.com

/s/ Stephanie U. Eaton
Stephanie U. Eaton