

August 1, 2024

VIA ELECTRONIC FILING

Mr. Adam J. Teitzman Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 William P. Cox Senior Counsel Florida Power & Light Company 700 Universe Blvd (LAW/JB) Juno Beach, FL 33408-0420 Phone: (561) 304-5662

E-mail: will.p.cox@fpl.com Fla. Bar No. 0093531

Re: Docket No. 20240012-EG – In re: In re: Commission Review of Numeric Conservation Goals (Florida Power & Light Company)
Stipulations of FPL, FEL, and SACE and Acceptance of Walmart

Dear Mr. Teitzman:

Enclosed for filing are stipulations among Florida Power & Light Company, Florida Rising, Environmental Confederation of Southwest Florida, League of United Latin American Citizens, and the Southern Alliance for Clean Energy, Inc. Also enclosed is Walmart Inc.'s signed acceptance of certain of those stipulations. Upon approval by the Florida Public Service Commission, the enclosed stipulations will fully resolve the Parties' respective issues in the above-referenced docket.

If you or your staff have any question regarding this filing, please contact me at (561) 691-7144.

Respectfully submitted,

<u>/s William P. Cox</u> William P. Cox

Enclosures

cc: Certificate of Service

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by Electronic Mail to the following parties of record this 1st day of August 2024:

Jacob Imig
Jonathan Rubottom
Office of the General Counsel
Florida Public Service Commission
2540 Shumard Oak Blvd.
Tallahassee, Florida 32399-0850
jimig@psc.state.fl.us
jrubotto@psc.state.fl.us
discovery-gcl@psc.state.fl.us

Bradley Marshall
Jordan Luebkemann
EarthJustice
111 S. Martin Luther King Jr. Blvd.
Tallahassee, Florida 32301
bmarshall@earthjustice.org
jluebkemann@earthjustice.org
flcaseupdates@earthjustice.org

Attorneys for Florida Rising, League of United Latin American Citizens of Florida, and Environmental

**Confederation of Southwest Florida** 

Sean T. Garner, General Counsel Erik Sayler, Senior Attorney Florida Department of Agriculture & Consumer Services Office of General Counsel The Mayo Building 407 S. Calhoun Street, Suite 520 Tallahassee, FL 32399-0800 GeneralCounsel@fdacs.gov Erik.Sayler@fdacs.gov

Kelly.wright@fdacs.gov

Attorneys for Florida Department of Agriculture & Consumer Services

Jon C. Moyle, Jr. Karen A. Putnal Moyle Law Firm, P.A. 118 North Gadsden Street Tallahassee, Florida 32301 jmoyle@moylelaw.com kputnal@moylelaw.com

Attorneys for Florida Industrial Power Users Group

Stephanie U. Eaton Spilman Thomas & Battle, PLLC 110 Oakwood Drive, Suite 500 Winston-Salem, NC 27103 seaton@spilmanlaw.com

and

Steven W. Lee

Spilman Thomas & Battle, PLLC 1100 Bent Creek Boulevard, Suite 101

Mechanicsburg, PA 17050 slee@spilmanlaw.com
Attorneys for Walmart Inc.

Brooks Rumenik, Director

Office of Energy

Florida Department of Agriculture

& Consumer Services

Brooks.Rumenik@fdacs.gov

William C. Garner

Law Office of William C. Garner, PLLC 3425 Bannerman Road Unit 105, No. 414

Tallahassee, FL 32312

bgarner@wcglawoffice.com

Attorney for Southern Alliance for Clean

**Energy** 

By: s/ William P. Cox
William P. Cox

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Commission Review of Numeric

Conservation Goals (Florida Power & Light

Company)

Docket No: 20240012-EG

**STIPULATIONS** 

Florida Power & Light Company ("FPL" or the "Company"), Florida Rising,

Environmental Confederation of Southwest Florida, and League of United Latin American

Citizens (collectively, "FEL"), and the Southern Alliance for Clean Energy, Inc. ("SACE")

(hereinafter referred to individually as "Party" or collectively as "Parties") herby agree to submit

for approval by the Florida Public Service Commission ("Commission") the following stipulations

to fully resolve the Parties' respective issues in Docket No. 20240012-EG on the following terms

and conditions:

1. The Parties stipulate to having all pre-filed testimony and exhibits filed in this docket

entered into the record, specifically the following:

a. The Direct Testimony of FPL witnesses John N. Floyd, along with Exhibits

JNF-1 through JNF-5, as corrected by July 12, 2024 Errata of John N. Floyd;

b. The Direct Testimony of FPL witnesses Andrew W. Whitley, along with

Exhibits AWW-1 through AWW-17, as corrected by July 12, 2024 Errata of

Andrew W. Whitley;

c. The Rebuttal Testimony of FPL witnesses John N. Floyd, along with Exhibits

JN-6 and JNF-7;

1

- d. The Rebuttal Testimony of FPL witnesses Andrew W. Whitley, along with Exhibits AWW-18 through AWW-21, as corrected by July 12, 2024 Second Errata of Andrew W. Whitley; and
- e. The Direct Testimony of FEL witness MacKenzie Marcelin, along with Exhibits MM-1 through MM-15, MM-20, and MM-25 through MM-30.
- 2. The Parties agree to waive cross-examination of all witnesses in Docket No. 20240012-EG and, upon Commission approval, have no objection witnesses being excused from appearing at the hearing.
- 3. The Parties stipulate to having the following exhibits identified on Staff's Comprehensive Exhibit List entered into the record for Docket No. 20240012-EG: 1-28, 89-103, 108, 113-118, 139-144, 147-163, and 221-224.
- 4. The Parties stipulate and agree that FPL proposed DSM Goals for the ten-year period of 2025-2034 shall be modified as follows:
  - a. The annual participation level in FPL's proposed low-income program shall be increased from 11,000-12,031 to 17,000 for 2025-2029 and to 18,000 for 2030-2034; provided, however, the Parties agree that FPL's DSM Goals docket and associated participation levels shall be reassessed and reset in the next DSM Goals docket to be filed in 2029.
  - b. The programs included in FPL's DSM portfolio will not be capped or discontinued if the sector-level goals are achieved.
- 5. The Parties stipulate and agree that the modifications set forth in Paragraph 4 above are a reasonable compromise of competing positions set forth in the testimony and exhibits submitted by the FPL and FEL witnesses.
- 6. Subject to the modification of FPL's proposed DSM goals as set forth in Paragraph 4 above, the Parties stipulate to the following positions on each of the Issues set forth in Prehearing Order:

- Issue 1: The Parties stipulate and agree that the record supports a Commission finding that FPL's proposed DSM Goals, as modified herein, are based on an adequate assessment of the full technical potential of all available demand-side and supply-side conservation and efficiency measures, including demand-side renewable energy systems.
- Issue 2: The Parties stipulate and agree that the record supports a Commission finding that FPL's proposed DSM Goals, as modified herein, are based on savings reasonably achievable through demand-side management programs over a ten-year period.
- Issue 3: The Parties stipulate and agree that the record supports a Commission finding that FPL's proposed DSM Goals, as modified herein, adequately reflect the costs and benefits to customers participating.
- Issue 4: The Parties stipulate and agree that the record supports a Commission finding that FPL's proposed DSM Goals, as modified herein, adequately reflect the costs and benefits to the general body of rate payers as a whole, including utility incentives and participant contributions.
- Issue 5: The Parties stipulate and agree that the record supports a Commission finding that FPL's proposed DSM Goals, as modified herein, adequately reflect the need for incentives to promote both customer-owned and utility-owned energy efficiency and demand side renewable energy systems.
- Issue 6: The Parties stipulate and agree that the record supports a Commission finding that FPL's proposed DSM Goals, as modified herein, adequately reflect the costs imposed by state and federal regulations on the emissions of greenhouse gases.
- Issue 7: The Parties stipulate and agree that the record supports a Commission finding that FPL's proposed DSM Goals, as modified herein, appropriately reflect consideration of free riders.
- Issue 8a: The Parties stipulate and agree that, for purposes of FPL only, and for purposes of this specific docket only, this is not the appropriate proceeding to reset the Commercial and Industrial Load Control (CILC) and Commercial Demand Response (CDR) credits for FPL's commercial and industrial demand response programs. The current CILC and CDR credits were set in FPL's 2021 Rate Case Settlement Agreement, which was approved by the Commission in Order Nos. PSC-2021-0446-S-EI, PSC-2021-0446A-S-EI and PSC-2024-0078-FOF-EI. Paragraph 4(e) of the FPL 2021 Base Rate Case Settlement provides, in pertinent part, that the CILC and CDR credits are to be reset in a general base rate proceeding.

- Issue 8b: The Parties stipulate and agree that, for purposes of FPL only, Issue 8b is not applicable. The appropriate demand credits for FPL's CILC and CDR programs in this proceeding are the credits approved by the Commission in Order Nos. PSC-2021-0446-S-EI, PSC-2021-0446A-S-EI and PSC- 2024-0078-FOF-EI.
- Issue 9: The Parties stipulate and agree that the record supports a Commission finding that the savings associated with FPL's proposed Residential Low Income Renter Pilot program are appropriate and should be included in FPL's proposed DSM Goals.
- Issue 10: The Parties stipulate and agree that the record supports a Commission finding that FPL's proposed HVAC On-Bill option expands the existing On Call® load-management program to allow greater customer access to new energy-saving HVAC equipment in a way that also passes the RIM cost-effectiveness test, and should be included in FPL's proposed DSM Goals.
- Issue 11: As set forth in Paragraph 4(b) above, the Parties stipulate and agree that the participation for FPL's non- RIM Test passing programs will not be capped once sector-level goals are achieved.

Issue 12: The Parties stipulate and agree that to reflect the modifications agreed to in Paragraph 4 above, FPL's proposed DSM Goals shall be 455MW Summer demand, 337 MW Winter demand, and 1,011 GWh energy reduction for the period 2025 through 2034.

| PROPOSED              |        |       |       |       |       |        |        |        |        |        |            |
|-----------------------|--------|-------|-------|-------|-------|--------|--------|--------|--------|--------|------------|
|                       | 2025   | 2026  | 2027  | 2028  | 2029  | 2030   | 2031   | 2032   | 2033   | 2034   | Cumulative |
| Summer MW             |        |       |       |       |       |        |        |        |        |        |            |
| Residential           | 29.82  | 30.00 | 30.32 | 30.27 | 30.32 | 31.02  | 31.15  | 31.32  | 31.52  | 31.76  | 307.50     |
| Commercial/Industrial | 16.24  | 16.26 | 16.28 | 13.89 | 13.94 | 14.00  | 14.05  | 14.11  | 14.17  | 14.23  | 147.17     |
| Total <sup>1</sup>    | 46.06  | 46.26 | 46.60 | 44.16 | 44.27 | 45.01  | 45.20  | 45.43  | 45.69  | 45.99  | 454.68     |
| Winter MW             |        |       |       |       |       |        |        |        |        |        |            |
| Residential           | 21.79  | 22.66 | 23.74 | 24.12 | 24.57 | 25.22  | 25.74  | 26.30  | 26.89  | 27.53  | 248.54     |
| Commercial/Industrial | 9.65   | 9.68  | 9.71  | 8.28  | 8.33  | 8.38   | 8.43   | 8.48   | 8.54   | 8.59   | 88.06      |
| Total <sup>1</sup>    | 31.44  | 32.34 | 33.45 | 32.39 | 32.89 | 33.60  | 34.17  | 34.78  | 35.43  | 36.12  | 336.60     |
| Annual GWh            |        |       |       |       |       |        |        |        |        |        |            |
| Residential           | 51.68  | 50.82 | 50.07 | 48.94 | 48.37 | 49.20  | 48.78  | 48.42  | 48.12  | 47.86  | 492.26     |
| Commercial/Industrial | 48.40  | 49.13 | 49.87 | 50.60 | 51.37 | 52.15  | 52.95  | 53.76  | 54.58  | 55.42  | 518.24     |
| Total <sup>1</sup>    | 100.08 | 99.95 | 99.94 | 99.55 | 99.74 | 101.36 | 101.73 | 102.18 | 102.70 | 103.28 | 1,010.50   |

<sup>1.</sup> Totals may not add due to rounding.

- Issue 13: The Parties stipulate and agree that the record supports a Commission finding that no additional goals should be established for demand-side renewable energy systems.
- Issue 14: The Parties stipulate and agree that approval of the stipulations set forth herein will fully resolve the issues and positions of all Parties to this docket

- and, therefore, this docket should be closed upon the issuance of an Order approving these stipulations.
- 7. The Parties stipulate and agree that FPL's proposed DSM goals, as modified herein, include both RIM- and TRC-passing programs and will deliver meaningful energy-efficiency savings options to all customers including owners, renters, and low-income customers, and should be approved.
- 8. The Parties stipulate and agree that FPL's proposed DSM Goals, as modified herein, is a reasonable approach to meet the requirements of Section 366.82, Florida Statutes, and Rules 25-17.0021 and 25-17.008, Florida Administrative Code, and will establish DSM Goals at a reasonable and appropriate level for the period 2025 through 2034 and should be approved.
- 9. The Parties stipulate and agree that the stipulations and positions set forth herein are limited and apply only to FPL's proposed DSM Goals in Docket No. 20240012-EG, and in no way impact or limit any of the positions that Parties may take in any other current or future proceedings before the Commission, including, but not limited to, any other DSM Goals dockets currently pending before the Commission. Further, no Party agrees, concedes, or waives any position with respect to any of the issues identified in the Prehearing Order.
- 10. The Parties stipulate and agree that these stipulations fully resolve their respective issues in this proceeding and request that they be approved by the Commission.

In Witness Whereof, FPL, FEL, and SACE evidence their acceptance and agreement with all provisions of these stipulations by their signature.

| Florida Power & Light Company  |
|--|
| By:  John T. Burnett  Vice President and General Counsel  Florida Power & Light Company  700 Universe Boulevard  Juno Beach, FL 33408-0420 |
| Florida Rising, Environmental Confederation of Southwest Florida,<br>and League of United Latin American Citizens                          |
| By:  |
| Southern Alliance for Clean Energy, Inc.   |
| By: William C. Garner Law Office of William C. Garner, PLLC  |

3425 Bannerman Rd. Unit 105, No. 414

Tallahassee FL 32312

In Witness Whereof, FPL, FEL, and SACE evidence their acceptance and agreement with all provisions of these stipulations by their signature.

| Florida Power & Light C | 'ompanv |
|-------------------------|---------|
|-------------------------|---------|

| By: |  |  |  |
|-----|--|--|--|
| -   |  |  |  |

John T. Burnett Vice President and General Counsel Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420

Florida Rising, Environmental Confederation of Southwest Florida, and League of United Latin American Citizens

Bradley Marshall/Jordan Luebkemann

Earthjustice

111 S. Martin Luther King Jr. Blvd.

Tallahassee FL 32301

Southern Alliance for Clean Energy, Inc.

By: \_\_\_\_\_

William C. Garner Law Office of William C. Garner, PLLC 3425 Bannerman Rd. Unit 105, No. 414 Tallahassee FL 32312 In Witness Whereof, FPL, FEL, and SACE evidence their acceptance and agreement with all provisions of these stipulations by their signature.

## Florida Power & Light Company

By:\_\_\_\_\_

John T. Burnett Vice President and General Counsel Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420

Florida Rising, Environmental Confederation of Southwest Florida, and League of United Latin American Citizens

By:\_\_\_\_

Bradley Marshall/Jordan Luebkemann Earthjustice 111 S. Martin Luther King Jr. Blvd. Tallahassee FL 32301

Southern Alliance for Clean Energy, Inc.

By:

William C. Garner

Law Office of William C. Garner, PLLC 3425 Bannerman Rd. Unit 105, No. 414

Tallahassee FL 32312

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Commission Review of Numeric Conservation Goals (Florida Power & Light

Company)

Docket No: 20240012-EG

WALMART INC.'s ACCEPTANCE OF CERTAIN STIPULATIONS

Walmart Inc. ("Walmart") hereby joins the Stipulations among Florida Power & Light

Company, Florida Rising, Environmental Confederation of Southwest Florida, League of United

Latin American Citizens, and the Southern Alliance for Clean Energy, Inc. (hereinafter, the

"Stipulations") and agrees to the following provisions: Paragraphs 1-5; Issues 1-8b and 11-14 in

Paragraph 6; and Paragraphs 7-10. Walmart herein affirms it takes no position and has no

objections to the remaining provisions of the Stipulations. Walmart submits that, if approved by

the Florida Public Service Commission, the Stipulations will fully resolve the parties' respective

issues in Docket No. 20240012-EG.

In Witness Whereof, Walmart evidence its acceptance and agreement with Paragraphs 1-

5, Issue 1-8b and 11-14 in Paragraph 6, and Paragraphs 7-10 of the Stipulations by signature of its

counsel, and takes no position on Issues 9 and 10 in Paragraph 6 of the Stipulations.

Walmart Inc.

By:

Stephanie U. Eaton

Florida Bar No. 165610

SPILMAN THOMAS & BATTLE, PLLC

110 Oakwood Drive, Suite 500

Winston-Salem, NC 27103

Counsel for Walmart Inc.

1