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September 5, 2024

**VIA: ELECTRONIC FILING**

Mr. Adam J. Teitzman  
Commission Clerk  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399-0850

Re: Fuel and Purchased Power Cost Recovery Clause with Generating Performance  
Incentive Factor; FPSC Docket No. 20240001-EI

Dear Mr. Teitzman:

Attached for filing in the above docket is Tampa Electric Company's Projection Testimony for the period January 2025 through December 2025, as follows:

- Prepared Direct Testimony of John C. Heisey.

Thank you for your assistance in connection with this matter.

Sincerely,

A handwritten signature in blue ink that reads 'Malcolm N. Means'.

Malcolm N. Means

MNM/bml  
Attachment

cc: All Parties of Record (w/encl.)

## CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing Projection Testimony, filed on behalf of Tampa Electric Company, has been furnished by electronic mail on this 5th day of September 2024 to the following:

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ATTORNEY



**BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 20240001-EI  
FUEL & PURCHASED POWER COST RECOVERY  
AND  
CAPACITY COST RECOVERY**

**PROJECTIONS  
JANUARY 2025 THROUGH DECEMBER 2025**

**TESTIMONY  
OF  
JOHN C. HEISEY**

**FILED: SEPTEMBER 5, 2024**

1                                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                                                           **PREPARED DIRECT TESTIMONY**

3                                                                                   **OF**

4                                                                                                           **JOHN C. HEISEY**

5  
6   **Q.**   Please state your name, address, occupation, and  
7           employer.

8  
9   **A.**   My name is John C. Heisey. My business address is 702 N.  
10           Franklin Street, Tampa, Florida 33602. I am employed by  
11           Tampa Electric Company ("Tampa Electric" or "company") as  
12           Director, Origination and Trading.

13  
14   **Q.**   Have you previously filed testimony in Docket No.  
15           20240001-EI?

16  
17   **A.**   Yes, I submitted direct testimony on April 3, 2024, and  
18           July 26, 2024.

19  
20   **Q.**   Has your job description, education, or professional  
21           experience changed since your most recent testimony?

22  
23   **A.**   No, they have not.

24  
25   **Q.**   Please describe your duties and responsibilities in that

1 position.

2

3 **A.** I am responsible for directing all activities associated  
4 with the procurement and delivery of energy commodities  
5 for Tampa Electric's generation fleet. Such activities  
6 include the trading, optimization, strategy, planning,  
7 origination, compliance and regulatory oversight of  
8 natural gas, power, coal, oil, byproducts, and wholesale  
9 renewable energy credits ("RECs"). I am also responsible  
10 for all aspects of the Optimization Mechanism.

11

12 **Q.** What is the purpose of your testimony?

13

14 **A.** The purpose of my testimony is to discuss Tampa Electric's  
15 fuel mix, fuel price forecasts, potential impacts to fuel  
16 prices, and the company's fuel procurement strategies.

17

18 **Fuel Mix and Procurement Strategies**

19 **Q.** What fuels do Tampa Electric's generating stations use?

20

21 **A.** Tampa Electric's generation portfolio includes natural  
22 gas, solar, coal, and, as a backup fuel, oil powered  
23 units. Big Bend Unit 1 combined cycle operates on natural  
24 gas, and Big Bend Unit 4 can operate on coal or natural  
25 gas. Polk Unit 1 can operate on natural gas or a blend of

1 petroleum coke and coal. Currently, the company is  
2 operating Polk Unit 1 on natural gas and Big Bend Unit 4  
3 on natural gas and coal. Polk Unit 2 combined cycle uses  
4 natural gas as a primary fuel and oil as a secondary fuel;  
5 and Bayside Station combined cycle units and the company's  
6 collection of peakers (*i.e.*, aero-derivative combustion  
7 turbines) all utilize natural gas. Since it serves as a  
8 backup fuel, oil consumption is primarily for testing,  
9 and oil is a negligible percentage of system generation.  
10 Based upon the 2024 actual-estimate projections, the  
11 company expects 2024 total system generation, excluding  
12 purchased power, to be 87 percent natural gas, 12 percent  
13 solar, and 1 percent coal.

14  
15 Likewise, in 2025, natural gas-fired and solar generation  
16 are expected to be 86 percent and 13 percent of total  
17 generation, respectively, with coal-fired generation  
18 making up 1 percent of total generation.

19  
20 **Q.** Please describe Tampa Electric's fuel supply procurement  
21 strategy.

22  
23 **A.** Tampa Electric emphasizes flexibility and options in its  
24 fuel procurement strategy for all its fuel needs. The  
25 company strives to maintain many creditworthy and viable

1 suppliers. Similarly, the company endeavors to maintain  
2 multiple delivery path options. Tampa Electric also  
3 attempts to diversify the locations from which its supply  
4 is sourced. Having a greater number of fuel supply and  
5 delivery options provides increased reliability and  
6 flexibility to pursue lower cost options for Tampa  
7 Electric customers.

#### 8 9 **Natural Gas Supply Strategy**

10 **Q.** How does Tampa Electric's natural gas procurement and  
11 transportation strategy achieve competitive natural gas  
12 purchase prices for long- and short-term deliveries?  
13

14 **A.** Tampa Electric uses a portfolio approach to natural gas  
15 procurement. This approach consists of a blend of pre-  
16 arranged base, intermediate, and swing natural gas supply  
17 contracts complemented with shorter term spot and  
18 seasonal purchases. The contracts have various time  
19 lengths to help secure needed supply at competitive prices  
20 while maintaining the flexibility to adapt to any changing  
21 fuel needs. In 2024, Tampa Electric will utilize an online  
22 auction process to procure annual gas supply requirements  
23 for the portfolio. The objective of the auction is to  
24 increase competition and lower natural gas expense for  
25 the benefit of Tampa Electric customers. Tampa Electric



1 purchases its physical natural gas supply from  
2 creditworthy counterparties, enhancing the liquidity and  
3 diversification of its natural gas supply portfolio.  
4 Tampa Electric targets natural gas supply that is reliable  
5 and resistant to the impacts of extreme weather. The  
6 natural gas prices are based on monthly and daily price  
7 indices, further increasing price diversification.

8  
9 Tampa Electric diversifies its pipeline transportation  
10 assets, including receipt points. The company also  
11 utilizes pipeline and storage services to enhance access  
12 to natural gas supply during hurricanes, extreme weather  
13 or other events that constrain supply. Such actions  
14 improve the reliability and cost-effectiveness of the  
15 physical delivery of natural gas to the company's power  
16 plants. Furthermore, Tampa Electric strives daily to  
17 obtain reliable supplies of natural gas at favorable  
18 prices to mitigate costs for its customers.

19  
20 **Q.** Please describe Tampa Electric's diversified natural gas  
21 transportation agreements.

22  
23 **A.** Tampa Electric currently receives natural gas directly  
24 via the Florida Gas Transmission ("FGT") and Gulfstream  
25 Natural Gas System, LLC ("Gulfstream") pipelines. The

1 ability to deliver natural gas from two pipelines  
2 increases the fuel delivery reliability for Bayside Power  
3 Station, which is composed of two large natural gas  
4 combined-cycle units and four aero-derivative combustion  
5 turbines, and Big Bend Station, which is comprised of one  
6 combined cycle unit, one steam generating unit, and one  
7 aero-derivative combustion turbine. Polk Station receives  
8 natural gas from FGT to support natural gas consumption  
9 in Polk Units 1 and 2.

10  
11 **Q.** Are there any significant changes to Tampa Electric's  
12 expected natural gas usage?

13  
14 **A.** No. Tampa Electric's natural gas usage is expected to  
15 slightly decrease by one percent in 2025 when compared to  
16 2024; due to a slight increase in solar generation.

17  
18 **Q.** What actions does Tampa Electric take to enhance the  
19 reliability of its natural gas supply?

20  
21 **A.** Tampa Electric maintains natural gas storage capacity  
22 with Bay Gas Storage near Mobile, Alabama to provide  
23 operational flexibility and reliability of natural gas  
24 supply. The company reserves 2,000,000 MMBtu of long-term  
25 storage capacity at this location. This storage was used

1 during Storm Uri in February 2021 and Storm Elliott in  
2 December of 2022 to replace interrupted supply and to  
3 mitigate costs for our customers.

4  
5 In addition to storage, Tampa Electric maintains  
6 diversified natural gas supply receipt points in FGT Zones  
7 1, 2, and 3. Diverse receipt points reduce the company's  
8 vulnerability to hurricane impacts and provide access to  
9 potentially lower priced gas supply.

10  
11 Tampa Electric also reserves capacity on the Southeast  
12 Supply Header ("SESH"), Gulf South pipeline ("Gulf  
13 South"), and Transco's Mobile Bay Lateral ("Transco").  
14 SESH, Gulf South, and Transco are upstream pipelines that  
15 connect the receipt points of FGT, Gulfstream, and other  
16 Mobile Bay area pipelines with natural gas supply in the  
17 mid-continent and northeast. Mid-continent and northeast  
18 natural gas production, specifically shale production,  
19 has grown and continues to increase. Thus, SESH, Gulf  
20 South, and Transco capacity give Tampa Electric access to  
21 secure, competitively priced onshore gas supply for a  
22 portion of its portfolio. Tampa Electric continuously  
23 evaluates its gas transportation portfolio based on  
24 changing market conditions to ensure access to reliable  
25 natural gas supply. All receipt points in the portfolio

1 are reviewed annually to ensure access to reliable supply  
2 basins.

3  
4 **Q.** Has Tampa Electric acquired additional natural gas  
5 transportation for 2024 and 2025 due to greater use of  
6 natural gas?

7  
8 **A.** Yes. For January and February 2024, Tampa Electric  
9 acquired short-term capacity on Sabal Trail and Gulf  
10 Stream to increase the reliability of the portfolio for  
11 its projected winter peak. In addition, power purchases  
12 were executed for January and February as a lower cost  
13 solution compared to acquiring additional short-term  
14 pipeline capacity. These power purchases are mentioned in  
15 the testimony of Tampa Electric witness Benjamin F. Smith,  
16 II. In the summer of 2023, Tampa Electric acquired  
17 additional long-term pipeline capacity on SESH. This  
18 capacity provides additional upstream transportation for  
19 the portfolio to mitigate Mobile Bay supply risk, as well  
20 as provides access to abundant Haynesville shale gas  
21 supply. For 2024, Tampa Electric has acquired additional  
22 long-term capacity on FGT and Trunkline Gas Company, LLC  
23 ("Trunkline"). This capacity provides additional upstream  
24 transportation for the portfolio to mitigate Mobile Bay  
25 supply risk, as well as provides access to low-cost

1 Permian shale gas supply. Tampa Electric also acquired  
2 short-term capacity for the summer of 2024 from Sabal  
3 Trail. Tampa Electric is continuously monitoring market  
4 conditions and opportunities to improve portfolio  
5 reliability.

6  
7 **Coal Supply Strategy**

8 **Q.** Please describe Tampa Electric's solid fuel usage and  
9 procurement strategy.

10  
11 **A.** As with its natural gas strategy, Tampa Electric uses a  
12 portfolio approach to coal procurement. Big Bend Unit 4  
13 is designed to burn high-sulfur Illinois Basin coal, is  
14 fully scrubbed for sulfur dioxide and nitrogen oxides,  
15 and the unit has been upgraded to operate on natural gas.  
16 Polk Unit 1 can burn a blend of petroleum coke and low  
17 sulfur coal, or natural gas. Each plant has varying  
18 operational and environmental restrictions and requires  
19 solid fuel with custom quality characteristics such as  
20 ash content, fusion temperature, sulfur content, heat  
21 content, and chlorine content.

22  
23 Coal is not a homogenous product. The fuel's chemistry  
24 and contents vary based on many factors, including  
25 geography. The variability of the product dictates that

1 Tampa Electric selects its fuel based on multiple  
2 parameters. Those parameters include unique coal quality  
3 characteristics, price, availability, deliverability, and  
4 creditworthiness of the supplier.

5  
6 To minimize costs, maintain operational flexibility, and  
7 ensure reliable supply, Tampa Electric typically  
8 maintains a portfolio of bilateral coal supply contracts  
9 with varying term lengths. Tampa Electric monitors the  
10 market to obtain the most favorable prices from sources  
11 that meet the needs of the generation stations. The use  
12 of daily and weekly publications, independent research  
13 analyses from industry experts, discussions with  
14 suppliers, and coal solicitations aid the company in  
15 monitoring the coal market. This market intelligence also  
16 helps shape the company's coal procurement strategy to  
17 reflect short- and long-term market conditions. Tampa  
18 Electric's strategy provides a stable supply of reliable  
19 fuel sources. In addition, this strategy allows the  
20 company the flexibility to take advantage of favorable  
21 spot market opportunities and address operational needs.

22  
23 **Q.** Please summarize how Tampa Electric will manage its solid  
24 fuel supply contracts through 2025.

25

1 **A.** Tampa Electric will supply the Big Bend and Polk Stations  
2 with solid fuel through a combination of existing  
3 inventory, short-term contracts, and, as necessary, spot  
4 purchases in support of the most economic commitment and  
5 dispatch for the generation fleet. Short-term and spot  
6 purchases allow the company to adjust supply to reflect  
7 changing coal quality and quantity needs, operational  
8 changes, and pricing opportunities. Currently, the  
9 company is operating Polk Unit 1 on natural gas and Big  
10 Bend Unit 4 on natural gas and coal.

11

12 **Coal Transportation**

13 **Q.** Please describe Tampa Electric's solid fuel  
14 transportation arrangements.

15

16 **A.** Tampa Electric can receive coal at its Big Bend Station  
17 via waterborne or rail delivery. Once delivered to Big  
18 Bend Station, solid fuel is consumed onsite, or blended  
19 and trucked to Polk Station for consumption in Polk Unit  
20 1. As a result of declining solid fuel burns over the  
21 last few years, Tampa Electric now purchases delivered  
22 coal, where waterborne coal supply and transportation are  
23 arranged by the supplier. Procuring delivered waterborne  
24 coal continues to provide customers with competitive coal  
25 prices through a simplified process. Commodity and

1 transportation of coal by rail is still being arranged  
2 separately, as necessary.

3

4 **Q.** Why does the company maintain multiple coal  
5 transportation options in its portfolio?

6

7 **A.** Bimodal solid fuel transportation to Big Bend Station  
8 affords the company and its customers various benefits.  
9 Those benefits include 1) access to more potential coal  
10 suppliers, which results in a more competitively priced,  
11 and diverse, delivered coal portfolio; 2) the opportunity  
12 to switch to either water or rail in the event of a  
13 transportation breakdown or interruption on the other  
14 mode; and 3) competition among transporters for future  
15 solid fuel transportation contracts. The benefits of  
16 bimodal solid fuel transportation were apparent in 2022  
17 as coal deliveries by rail were not reliable due to labor  
18 shortages in the rail industry.

19

20 **Q.** Will Tampa Electric continue to receive coal deliveries  
21 via rail in 2024 and 2025?

22

23 **A.** No. Tampa Electric does not expect to receive coal for  
24 use at Big Bend Station through the Big Bend rail facility  
25 during 2024 and 2025.



1 **Q.** Please describe Tampa Electric's expectations regarding  
2 waterborne coal deliveries.

3

4 **A.** Tampa Electric expects to receive the majority of its  
5 solid fuel supply in 2025 from waterborne deliveries to  
6 its unloading facilities at Big Bend Station. These  
7 deliveries come via the Mississippi River System or from  
8 foreign sources. The ultimate supply source is dependent  
9 upon quality, operational needs, and lowest overall  
10 delivered cost.

11

12 **Q.** Do you have any other updates to provide regarding Tampa  
13 Electric's solid fuel transportation portfolio?

14

15 **A.** Yes. Tampa Electric continues to burn natural gas as the  
16 economic fuel in Polk Unit 1. Big Bend Unit 4 is projected  
17 to burn coal and gas in 2025. Although coal consumption  
18 has decreased relative to previous years, the expected  
19 coal burn in 2025 will be similar to 2024.

20

21 **Q.** Has Tampa Electric reasonably managed its fuel  
22 procurement practices for the benefit of its retail  
23 customers?

24

25 **A.** Yes. Tampa Electric diligently manages its mix of long-

1 term, intermediate, and short-term purchases of fuel in  
2 a manner designed to reduce overall fuel costs while  
3 maintaining electric service reliability. The company's  
4 fuel activities and transactions are reviewed and audited  
5 on a recurring basis by the Commission. In addition, the  
6 company monitors its rights under contracts with fuel  
7 suppliers to detect and prevent any breach of those  
8 rights. Tampa Electric continually strives to improve its  
9 knowledge of fuel markets and take advantage of  
10 opportunities to minimize the costs of fuel.

11  
12 **Q.** Are there any other pertinent aspects of how Tampa  
13 Electric manages its fuel supply portfolio?

14  
15 **A.** Yes. As part of Tampa Electric's 2017 Amended and Restated  
16 Stipulation and Settlement Agreement approved by  
17 Commission Order No. PSC-2017-0456-S-EI, issued on  
18 November 27, 2017 in Docket No. 20170210-EI, and extended  
19 by the 2021 Stipulation and Settlement Agreement approved  
20 by Order No. PSC-2021-0423-S-EI issued on November 10,  
21 2021 in Docket No. 20210034-EI, Tampa Electric has been  
22 operating under an Asset Optimization Mechanism since  
23 January 1, 2018. Tampa Electric has requested the Asset  
24 Optimization Mechanism be extended as part of its Petition  
25 for Rate Increase in Docket No. 20240026-EI. This

1 Optimization Mechanism encourages Tampa Electric to  
2 market temporarily unused fuel supply assets to capture  
3 cost mitigation benefits for customers. These benefits  
4 have come through economic power purchases, economic  
5 power sales, participation in the Southeast Energy  
6 Exchange Market ("SEEM"), resale of unneeded fuel supply,  
7 an asset management agreement for natural gas storage,  
8 utilization of natural gas storage and transportation  
9 assets.

#### 10 11 **Projected 2025 Fuel Prices**

12 **Q.** How does Tampa Electric project fuel prices?

13  
14 **A.** Tampa Electric reviews fuel price forecasts from sources  
15 widely used in the industry, including the New York  
16 Mercantile Exchange ("NYMEX"), S&P Global, the Energy  
17 Information Administration, and other energy market  
18 information sources. Future prices for energy commodities  
19 as traded on NYMEX, averaged over five consecutive  
20 business days ending June 26, 2024, form the basis of the  
21 natural gas and No. 2 oil market commodity price  
22 forecasts. The price projections for these two  
23 commodities are then adjusted to incorporate expected  
24 transportation costs and location differences.

25

1 Coal commodity and transportation prices are projected  
2 using contracted prices and information from industry  
3 recognized consultants, published indices, such as  
4 Coaldesk, LLC and the Energy Information Administration.  
5 Also, the price projections are specific to the quality  
6 and mined location of coal utilized by Tampa Electric's  
7 Big Bend Unit 4 and Polk Unit 1. Final as-burned prices  
8 are derived using expected commodity prices and  
9 associated transportation costs.

10  
11 **Q.** How do the 2025 projected fuel prices compare to the fuel  
12 prices projected for 2024 in the company's mid-course  
13 correction filing filed on April 2, 2024?

14  
15 **A.** After another mild winter, natural gas storage inventory  
16 levels are near the 5-year maximum, and production has  
17 been strong through the first half of the year causing  
18 prices to fall. Prices are expected to increase in 2025  
19 as additional production comes online to meet the demand  
20 from a new wave of LNG export projects. For coal, the  
21 2025 projected prices are similar to those in 2024.

22  
23 The commodity price for natural gas during 2025 is  
24 projected to be higher (\$3.59 per MMBtu) than the 2024  
25 price (\$2.48 per MMBtu) projected in the company's 2024

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mid-course correction fuel filing approved by Order No. PSC-2024-0172-PCO-EI on May 24, 2024. The 2025 delivered coal price projection is similar to (\$91.33 per ton) the price projected for 2024 (\$91.33 per ton) during preparation of the 2024 mid-course correction fuel clause factors.

**Q.** Does this conclude your direct testimony?

**A.** Yes.