

BEFORE THE PUBLIC SERVICE COMMISSION

In re: Petition for expedited review of growth code denials by Number Pooling Administrator for Jacksonville exchange (Clay Street) by BellSouth Telecommunications, Inc.

DOCKET NO. 050208-TL
ORDER NO. PSC-05-0385-PAA-TL
ISSUED: April 12, 2005

NOTICE OF PROPOSED AGENCY ACTION ORDER DIRECTING NEUSTAR TO
PROVIDE BELL SOUTH TELECOMMUNICATIONS, INC.
WITH ADDITIONAL NUMBERING RESOURCES

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, Florida Administrative Code.

BACKGROUND

On March 14, 2005 and March 16, 2005, BellSouth Telecommunications, Inc. (BellSouth) submitted an application to NeuStar requesting additional numbering resources for two customers. Specifically, one customer requesting one (1) consecutive 1,000 number block with the specific format of (904) NXX-5XXX and a second customer requesting two (2) consecutive 1,000 number blocks with the specific format of (904) NXX-2, 4, 6, or 7XXX. Both customers' requests are for the Clay Street (JCVLFLCLDS0) switch, in the Jacksonville exchange.

On the same day of BellSouth's requests, March 14, 2005, and March 16, 2005, NeuStar denied the requests for additional numbering resources, because the company had not met the rate center months-to-exhaust (MTE) criteria currently required to obtain such additional numbering resources. On March 29, 2005, BellSouth filed a petition for expedited review of NeuStar's denial of its application.

We are vested with jurisdiction pursuant to Sections 364.01 and 364.16(4), Florida Statutes, and 47 U.S.C. §151, and 47 C.F.R. §52.15(g)(3)(iv).

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ANALYSIS

Prior to March 31, 2000, carriers submitting an application for additional numbering resources had to certify that existing codes associated with that switch, Point of Interface (POI), or rate center would exhaust within 12 months. In jeopardy Numbering Plan Areas (NPAs), applicants seeking additional numbering resources had to certify that existing NXX codes would exhaust within six months.

Pursuant to Order No. FCC 00-104¹ applicants must now show the MTE criteria by rate center instead of by switch, and have no more than a six-month inventory of telephone numbers. Pursuant to 47 C.F.R. § 52.15(g)(3)(iii):

All service providers shall maintain no more than a six-month inventory of telephone numbers in each rate center or service area in which it provides telecommunications service.

We believe that the new MTE criteria creates a disadvantage for carriers with multiple switch rate centers because it is now based on rate centers, rather than switches. One switch in a multiple-switch rate center may be near exhaust while the average MTE for the rate center is above six months, thus preventing a carrier from obtaining additional numbering resources for the switch near exhaust.

We conclude that the denial of additional numbering resources also poses a possible barrier to competition. A customer desiring service from one company may have to turn to another carrier simply because BellSouth cannot meet the MTE rate center requirement. Another carrier who may have just one switch in the rate center, would have an advantage and may be able to obtain the additional numbering resources to provide the service. In Order No. DA 01-386², the FCC stated:

Under no circumstances should consumers be precluded from receiving telecommunications services of their choice from providers of their choice for want of numbering resources.

FCC No. DA 01-386 at ¶11.

¹Report and Order, CC Docket No. 99-200, In the Matter of Number Resource Optimization, Order No. FCC 00-104 (March 31, 2000)

²DA 01-386, CC Docket No. 99-200, CC Docket No. 96-98, In the Matter of Numbering Resource Optimization, Implementation of the Local Competition Provisions of the Telecommunications Act of 1996 (February 14, 2001)

A procedure is available to carriers who are denied additional numbering resources because of the rate center MTE requirement. Addressing additional numbering resources denials, 47 C.F.R. § 52.15(g)(3)(iv), states, in part:

The carrier may challenge NeuStar's decision to the appropriate state regulatory commission. The state regulatory commission may affirm or overturn the NeuStar decision to withhold numbering resources from the carrier based on its determination of compliance with the reporting and numbering resource application requirements herein.

In processing the company's petition as contemplated by 47 C.F.R. § 52.15(g)(3)(iv), we have required the company to provide this Commission with the following:

- 1) The customer's name, address, and telephone number.
- 2) The utilization thresholds for every switch in that particular rate center where additional numbering resources are sought.
- 3) The MTEs for every switch in that particular rate center where additional numbering resources are sought.

Upon consideration of the information provided, it has been determined that the company has met the following criteria:

1. The carrier has demonstrated that it has customers in need of immediate numbering resources, or has a switch in a multi-switch rate center which has a MTE of less than six months;
2. The carrier has shown that it is unable to provide services to a potential customer because of NeuStar's denial of the numbering resources, or it will be unable to provide services to customers from a switch in a multi-switch rate center because its supply of numbers is less than six months; and
3. A potential customer cannot obtain service from the provider of his/her choice because the carrier does not have the numbers available, or customers will not be able to have a choice of providers because a provider will run out of numbers for that switch in a multi-switch rate center within six months.

CONCLUSION

Based on the foregoing, we find it appropriate to overturn NeuStar's decision to deny additional numbering resources, and direct NeuStar to provide BellSouth with additional numbering resources. Specifically, Neustar must provide BellSouth with one (1) consecutive

1,000 number block with the specific format of (904) NXX-5XXX, as well as, two (2) consecutive 1,000 number blocks with the specific format of (904) NXX-2, 4, 6, or 7XXX. Both customers' requests are for the Clay Street (JCVLFLCLDS0) switch in the Jacksonville exchange, and should be provided to BellSouth as soon as possible.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that NeuStar shall provide BellSouth Telecommunications, Inc. with one (1) consecutive 1,000 number block with the specific format of (904) NXX-5XXX, as well as, two (2) consecutive 1,000 number blocks with the specific format of (904) NXX-2, 4, 6, or 7XXX. The numbers shall be provided to BellSouth Telecommunications, Inc. for the Clay Street (JCVLFLCLDS0) switch in the Jacksonville exchange as soon as possible, and as reflected in the body of this Order. It is further

ORDERED that the provisions of this Order, issued as proposed agency action, shall become final and effective upon the issuance of a Consummating Order unless an appropriate petition, in the form provided by Rule 28-106.201, Florida Administrative Code, is received by the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on the date set forth in the "Notice of Further Proceedings" attached hereto. It is further

ORDERED that in the event this Order becomes final, this Docket shall be closed.

By ORDER of the Florida Public Service Commission this 12th day of April, 2005.

BLANCA S. BAYÓ, Director
Division of the Commission Clerk
and Administrative Services

By: Kay Flynn
Kay Flynn, Chief
Bureau of Records

(S E A L)

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NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing that is available under Section 120.57, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, Florida Administrative Code. This petition must be received by the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on May 3, 2005.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this/these docket(s) before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.