

BEFORE THE PUBLIC SERVICE COMMISSION

In re: Natural gas conservation cost recovery.

DOCKET NO. 050004-GU  
ORDER NO. PSC-05-1068-PHO-GU  
ISSUED: November 1, 2005

Pursuant to Notice and in accordance with Rule 28-106.209, Florida Administrative Code, a Prehearing Conference was held on October 24, 2005, in Tallahassee, Florida, before Commissioner Rudolph "Rudy" Bradley, as Prehearing Officer.

APPEARANCES:

WAYNE L. SCHIEFELBEIN, ESQUIRE, Rose, Sundstrom & Bentley, LLP,  
2548 Blairstone Pines Drive, Tallahassee, Florida 32301  
On behalf of Chesapeake Utilities Corporation, Florida Division.

BILL L. BRYANT, JR., ESQUIRE, and THOMAS A. RANGE, ESQUIRE,  
Akerman Senterfitt Attorneys at Law, 106 East College Avenue, Suite 1200,  
Tallahassee, Florida 32301  
On behalf of FLORIDA CITY GAS COMPANY.

NORMAN H. HORTON, JR., ESQUIRE, MESSER, CAPARELLO & SELF,  
P.A., Post Office Box 1876, Tallahassee, Florida 32302-1876  
On behalf of FLORIDA PUBLIC UTILITIES COMPANY.

ANSLEY WATSON, JR., ESQUIRE, Macfarlane Ferguson & McMullen, Post  
Office Box 1531, Tampa, Florida 33601-1531  
On behalf of PEOPLES GAS SYSTEM.

MARTHA CARTER BROWN, ESQUIRE, Florida Public Service Commission,  
2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850  
On behalf of the Florida Public Service Commission.

**PREHEARING ORDER**

I. CONDUCT OF PROCEEDINGS

Pursuant to Rule 28-106.211, Florida Administrative Code, this Order is issued to prevent delay and to promote the just, speedy, and inexpensive determination of all aspects of this case.

DOCUMENT NUMBER-DATE

10596 NOV-1 05

FPSC-COMMISSION CLERK

## II. CASE BACKGROUND

As part of the Commission's ongoing fuel cost recovery, energy conservation cost recovery, gas conservation cost recovery, purchased gas adjustment, and environmental cost recovery proceedings, a hearing is set for November 7-9, 2005, in this docket and in Dockets 050001-EI, 050002-EI, 050003-GU, and 050007-EI. The parties in this docket have reached agreement concerning all issues identified for resolution at the hearing. The staff is prepared to present the panel with a recommendation at the hearing for approval of the stipulated positions set forth herein. The Commission may render a bench decision on this matter.

## III. JURISDICTION

This Commission is vested with jurisdiction over the subject matter by the provisions of Chapter 366, Florida Statutes. This hearing will be governed by said Chapter and Chapters 25-22, and 28-106, Florida Administrative Code.

## IV. PROCEDURE FOR HANDLING CONFIDENTIAL INFORMATION

A. Any information provided pursuant to a discovery request for which proprietary confidential business information status is requested shall be treated by the Commission and the parties as confidential. The information shall be exempt from Section 119.07(1), Florida Statutes, pending a formal ruling on such request by the Commission, or upon the return of the information to the person providing the information. If no determination of confidentiality has been made and the information has not been used in the proceeding, it shall be returned expeditiously to the person providing the information. If a determination of confidentiality has been made and the information was not entered into the record of the proceeding, it shall be returned to the person providing the information within the time periods set forth in Section 366.093, Florida Statutes.

B. It is the policy of the Florida Public Service Commission that all Commission hearings be open to the public at all times. The Commission also recognizes its obligation pursuant to Section 366.093, Florida Statutes, to protect proprietary confidential business information from disclosure outside the proceeding.

1. Any parties intending to utilize confidential documents at hearing for which no ruling has been made, must be prepared to present their justifications at hearing, so that a ruling can be made at hearing.

2. In the event it becomes necessary to use confidential information during the hearing, the following procedures will be observed:

a) Any party wishing to use any proprietary confidential business information, as that term is defined in Section 366.093, Florida Statutes, shall notify the Prehearing Officer and all parties of record by the time of the Prehearing Conference, or if not known at that time, no later than

seven (7) days prior to the beginning of the hearing. The notice shall include a procedure to assure that the confidential nature of the information is preserved as required by statute.

- b) Failure of any party to comply with 1) above shall be grounds to deny the party the opportunity to present evidence which is proprietary confidential business information.
- c) When confidential information is used in the hearing, parties must have copies for the Commissioners, necessary staff, and the Court Reporter, in envelopes clearly marked with the nature of the contents. Any party wishing to examine the confidential material that is not subject to an order granting confidentiality shall be provided a copy in the same fashion as provided to the Commissioners, subject to execution of any appropriate protective agreement with the owner of the material.
- d) Counsel and witnesses are cautioned to avoid verbalizing confidential information in such a way that would compromise the confidential information. Therefore, confidential information should be presented by written exhibit when reasonably possible to do so.
- e) At the conclusion of that portion of the hearing that involves confidential information, all copies of confidential exhibits shall be returned to the proffering party. If a confidential exhibit has been admitted into evidence, the copy provided to the Court Reporter shall be retained in the Division of Commission Clerk and Administrative Service's confidential files.

#### V. POST-HEARING PROCEDURES

If no bench decision is made, each party shall file a post-hearing statement of issues and positions. A summary of each position of no more than 50 words, set off with asterisks, shall be included in that statement. If a party's position has not changed since the issuance of the prehearing order, the post-hearing statement may simply restate the prehearing position; however, if the prehearing position is longer than 50 words, it must be reduced to no more than 50 words. If a party fails to file a post-hearing statement, that party shall have waived all issues and may be dismissed from the proceeding.

Pursuant to Rule 28-106.215, Florida Administrative Code, a party's proposed findings of fact and conclusions of law, if any, statement of issues and positions, and brief, shall together total no more than 40 pages, and shall be filed at the same time.

#### VI. PREFILED TESTIMONY AND EXHIBITS; WITNESSES

Testimony of all witnesses to be sponsored by the parties (and Staff) has been prefiled. All testimony which has been prefiled in this case will be inserted into the record as though read after the witness has taken the stand and affirmed the correctness of the testimony and associated

exhibits. All testimony remains subject to appropriate objections. Each witness will have the opportunity to orally summarize his or her testimony at the time he or she takes the stand. Summaries of testimony shall be limited to five minutes. Upon insertion of a witness' testimony, exhibits appended thereto may be marked for identification. After all parties and Staff have had the opportunity to object and cross-examine, the exhibit may be moved into the record. All other exhibits may be similarly identified and entered into the record at the appropriate time during the hearing.

Witnesses are reminded that, on cross-examination, responses to questions calling for a simple yes or no answer shall be so answered first, after which the witness may explain his or her answer.

The Commission frequently administers the testimonial oath to more than one witness at a time. Therefore, when a witness takes the stand to testify, the attorney calling the witness is directed to ask the witness to affirm whether he or she has been sworn.

#### VII. ORDER OF WITNESSES

As a result of discussions at the prehearing conference, each witness whose name is preceded by an asterisk (\*) has been excused from this hearing if no Commissioner assigned to this case seeks to cross-examine the particular witness. Parties shall be notified by Wednesday, November 2, 2005, whether any of those witnesses shall be required to be present at the hearing. The testimony of excused witnesses will be inserted into the record as though read, and all exhibits submitted with those witnesses' testimony shall be identified as shown in Section X of this Prehearing Order and be admitted into the record.

<u>Witness</u>	<u>Proffered By</u>	<u>Issues #</u>
<u>Direct</u>		
*Brian S. Bilinski	CUC	1, 2, 3
*Rosie Abreu	FCG	1
*Ramiro Sicre	FCG	2,3
*Marc S. Seagrave	FPUC	1,2,3
*Kandi M. Floyd	PGS	1,2,3
*Debbie Stitt	SJNG	1,2,3

#### VIII. BASIC POSITIONS

The parties and staff support the proposed stipulations on the issues set out below.

IX. ISSUES AND POSITIONS

**STIPULATED**

**ISSUE 1: What is the final end of the period true-up amount for the period January 2004 through December 2004?**

**POSITIONS**

**CUC:** \$ 139,737 under-recovery.

**FCG:** \$ 38,881 over-recovery.

**FPUC:** \$ 19,699 under-recovery.

**PGS:** \$1,573,605 over-recovery - PGS (except West Florida).  
\$2,114,460 under-recovery - PGS West Florida.

**SJNG:** \$ 8,531 over-recovery.

**STIPULATED**

**ISSUE 2: What are the appropriate conservation cost recovery factors for the period January 2006 through December 2006?**

**POSITIONS**

<b><u>CUC:</u></b>	<u>Rate Class</u>	<u>ECCR Factor</u> <u>Cents Per Therm</u>
	FTS-A	.21389 cents/therm
	FTS-B	.17446 cents/therm
	FTS-1	.14449 cents/therm
	FTS-2	.09347 cents/therm
	FTS-3	.05995 cents/therm
	FTS-4	.04810 cents/therm
	FTS-5	.03862 cents/therm
	FTS-6	.03485 cents/therm
	FTS-7	.02123 cents/therm
	FTS-8	.01927 cents/therm
	FTS-9	.01564 cents/therm
	FTS-10	.01514 cents/therm
	FTS-11	.01402 cents/therm
	FTS-12	.01149 cents/therm

**FCG:**

<b><u>Rate Class</u></b>	<b><u>Factor</u></b>
GS-1, GS-100, GS-200	5.701 cents/therm
GS-600 (Sales & Transportation)	3.065 cents/therm
GS-1200 (Sales & Transportation)	1.897 cents/therm
GS-6000 (Sales & Transportation)	1.550 cents/therm
GS-25000 (Sales & Transportation)	1.527 cents/therm
GS-60000 (Sales & Transportation)	1.495 cents/therm
Gas Lights	3.054 cents/therm
GS-120000(Sales & Transportation)	1.102 cents/therm
GS-250000(Sales & Transportation)	1.088 cents/therm

**FPUC:**

<b><u>Rate Class</u></b>	<b><u>ECCR Factor</u></b>
Residential	8.645 cents/therm
General Service	3.987 cents/therm
Large Volume Service	2.831 cents/therm
Large Volume Transportation Service	2.831 cents/therm

**PGS:**

<b><u>Rate Class</u></b>	<b><u>ECCR Factor</u></b>
RS	3.814 cents/therm
SGS	3.260 cents/therm
GS-1	1.310 cents/therm
GS-2	1.069 cents/therm
GS-3	.897 cents/therm
GS-4	.808 cents/therm
GS-5	.460 cents/therm
NGVS	.694 cents/therm
CSLS	.572 cents/therm

**PGS - West Florida:**

<b><u>Rate Class</u></b>	<b><u>ECCR Factor</u></b>
RS	16.931 cents/therm
SGS	20.030 cents/therm
GS-1	5.824 cents/therm
GS-2	4.676 cents/therm
GS-3	3.906 cents/therm

GS-4	3.550 cents/therm
GS-5	1.979 cents/therm
CSLS	2.486 cents/therm
NGVS	2.486 cents/therm

**SJNG:**

<u>Rate Class</u>	<u>ECCR Factor</u>
Residential	.902 cents/therm
Commercial	.737 cents/therm
Comm. Lge Vol.	.348 cents/therm

**STIPULATED**

**ISSUE 3:** What should be the effective date of the cost recovery factors for billing purposes?

**POSITION:** The factors should be effective beginning with the specified conservation cost recovery cycle and thereafter for the period January 2006 through December 2006. Billing cycles may start before January 1, 2006 and the last cycle may be read after December 31, 2006 so that each customer is billed for twelve months regardless of when the adjustment factor became effective.

X. EXHIBIT LIST

<u>Witness</u>	<u>Proffered By</u>	<u>I.D. No.</u>	<u>Description</u>
			<u>Direct</u>
Brian S. Bilinski	CUC	<u>BSB-1</u>	True-up variance analysis [Schedules CT1-CT-6]
		<u>BSB-2</u>	Projections Recovery Clause Calculation: Estimated ECCR charges by rate classification; [Schedules C-1 through C-4]
Rosie Abreu	FCG	<u>RA-1</u>	Schedules CT-1, CT-2 and CT-3
Ramiro Sicre	FCG	<u>RS-1</u>	Schedules C-1, C-2, C-3 and C-5

<u>Witness</u>	<u>Proffered By</u>	<u>I.D. No.</u>	<u>Description</u>
Marc S. Seagrave	FPUC	<u>MSS-1</u> (Composite)	Schedules CT-1, CT-2, CT-3, CT-4, CT-5 and C-6
		<u>MSS-2</u> (Composite)	Schedules C-1, C-2, C-3 and C-5
Kandi M. Floyd	PGS	<u>KMF-1</u>	Conservation cost recovery true-up data (January 2004-December 2004) consisting of schedules CT-1 through CT-6 (except PGS West Florida Region).
		<u>KMF-2</u>	Conservation cost recovery true-up data (January 2004-December 2004) consisting of schedules CT-1 through CT-6 (PGS West Florida Region).
		<u>KMF-3</u>	Data for development of conservation cost recovery factors (January 1 – December 31, 2006), consisting of schedules C-1 through C-5 (except PGS West Florida Region).
		<u>KMF-4</u>	Data for development of conservation cost recovery factors (January 1 – December 31, 2006), consisting of schedules C-1 through C-5 (PGS West Florida Region).

Parties and Staff reserve the right to identify additional exhibits for the purpose of cross-examination.

XI. PROPOSED STIPULATIONS

The parties propose the stipulations for ISSUES 1, 2 and 3 set out in Section IX above.



XII. PENDING MOTIONS

There are no pending motions.

XIII. PENDING CONFIDENTIALITY MATTERS

There are no pending confidentiality matters.


XIV. RULINGS

St Joe Natural Gas Company's request to be excused from attending the prehearing and hearing in this docket has been granted. Opening statements, if any, shall not exceed ten minutes per party.

It is therefore,

ORDERED by Commissioner Rudolph "Rudy" Bradley, as Prehearing Officer, that this Prehearing Order shall govern the conduct of these proceedings as set forth above unless modified by the Commission.

By ORDER of Commissioner Rudolph "Rudy" Bradley, as Prehearing Officer, this  
1st day of November, 2005.

  
\_\_\_\_\_  
RUDOLPH "RUDY" BRADLEY  
Commissioner and Prehearing Officer

( S E A L )

MCB

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and

time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

Any party adversely affected by this order, which is preliminary, procedural or intermediate in nature, may request: (1) reconsideration within 10 days pursuant to Rule 25-22.0376, Florida Administrative Code; or (2) judicial review by the Florida Supreme Court, in the case of an electric, gas or telephone utility, or the First District Court of Appeal, in the case of a water or wastewater utility. A motion for reconsideration shall be filed with the Director, Division of the Commission Clerk and Administrative Services, in the form prescribed by Rule 25-22.060, Florida Administrative Code. Judicial review of a preliminary, procedural or intermediate ruling or order is available if review of the final action will not provide an adequate remedy. Such review may be requested from the appropriate court, as described above, pursuant to Rule 9.100, Florida Rules of Appellate Procedure.